

PORT OF EVERETT

(name of agency)

- will act as a **Cooperating Agency** for the Mukilteo Multimodal Project
- will act as a **Participating Agency** for the Mukilteo Multimodal Project
- will **not be involved** in the Mukilteo Multimodal Project
 - please **keep us on** the project mailing list
 - please **take us off** the project mailing list

If your agency will be acting as a cooperating or participating agency for the project, please indicate which of the following supporting documents (in addition to the EIS) your agency would like to review.

- Transportation Discipline Report
- Ecosystems Discipline Report
- Cultural Resources Discipline Report
- Noise Discipline Report
- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: _____

Date: _____

Printed name and title: _____

JEROLD W. HELLER
CHIEF ADMINISTRATIVE OFFICER

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002



April 19, 2010

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Ave
Federal Building, Suite 3142
Seattle, WA 98174-1002

RE: Mukilteo Multimodal Project, Acceptance of being a Participating Agency

Dear Ms. Horwitz:

The Puget Sound Regional Council greatly appreciates the opportunity to serve as a "Participating Agency" on the Mukilteo Multimodal Project. We are pleased to accept this invitation to review and comment on the development and preliminary versions and contents of the combined NEPA/SEPA EIS, and to comment on the Updated Coordination Plan. Jennifer Ryan will serve as the PSRC contact for the project.

Comments on Updated Coordination Plan

PSRC also appreciates the opportunity to comment on the Updated Coordination Plan, which details the coordination of the agency and public involvement activities for this regionally significant project. The Mukilteo Multimodal Project represents a significant step toward implementing the region's long-range growth, transportation and economic development strategy, *VISION 2040* and the region's existing Metropolitan Transportation Plan, *Destination 2030* and draft future transportation plan, *Transportation 2040*. The consolidation of disperse transportation facilities in Mukilteo into a key centralized multimodal facility will improve passenger movements between facilities.

We would also encourage inclusion of the permanent Sounder Commuter Rail Station, which is not included in the Updated Coordination Plan project description, into the multimodal terminal, along with the active participation of Sound Transit in maintaining a direct connection between the ferry terminal, the transit center and the Sounder station. In reviewing the meeting summary from the NEPA/SEPA Reinitiation Agency and Tribal Meeting on February 10, 2010, it appears that the WSDOT Urban Planning Office and WSDOT Public Transportation Division should also be included in future meetings as they focus on the public transportation elements, particularly transit, in this region.

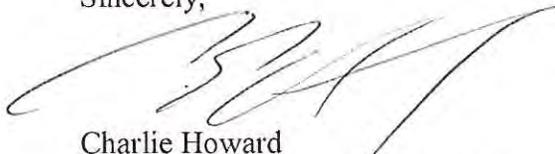
As a participating agency, PSRC would appreciate the opportunity to review the transit and multimodal analysis methodology, as it becomes available, along with the Transportation Discipline Report and the revised Purpose and Needs Statement (with the post-March 15, 2010

comments). Enclosed is the reply sheet with the list of supporting documents PSRC would appreciate reviewing.

We are pleased to see the expanded area of influence. PSRC strongly encourages the use of *VISION 2040* policies, Regional Growth Strategy and PSRC's population and employment forecasts in the analysis.

Thank you for the opportunity to comment.

Sincerely,



Charlie Howard
Transportation Planning Director

Attachment

Cc: Greg Walker, Sound Transit
Chris Picard, WSDOT Urban Mobility Office
Brian Lagerberg, WSDOT Public Transportation Division

Puget Sound Regional Council
(name of agency)

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- Cultural Resources Discipline Report
- Noise Discipline Report
- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: 

Date: 4-21-10

Printed name and title: Charlie Howard
Transportation Planning Director

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

PSRC Contact Person:
Jennifer Ryan
jryan@psrc.org
206-661-1032

APR 22 2010 AM 10:30

Samish

(name of tribe)

- will act as a **Cooperating Agency** for the Mukilteo Multimodal Project
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- Noise Discipline Report
- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: Diana Bang

Date: 5/12/10

Printed name and title: Diana Bang

Cultural Resources Program Manager

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

Snohomish County

(name of agency)

- will act as a **Cooperating Agency** for the Mukilteo Multimodal Project
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- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: _____

Steven E Thomsen

Date: _____

4/22/10

Printed name and title: _____

Steven E Thomsen

Public Works Director

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

APR 23 2010 AM 10:30

Sound Transit

(name of agency)

- will act as a **Cooperating Agency** for the Mukilteo Multimodal Project
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- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: _____

Perry Weinberg

Date: _____

4/9/10

Printed name and title: _____

Perry Weinberg
Director, Office of Environmental Affairs
& Sustainability

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

APR 13 2010 AM 10:26

Krueger, Paul W (UCO)

From: jennifer.horwitz.CTR@dot.gov
Sent: Thursday, December 16, 2010 10:55 AM
To: Krueger, Paul W (UCO)
Subject: RE: Stillaguamish status FW: FW: Transportation Technical Advisory Group Meeting and other areas of interest

I don't know if they've signed the form yet or not, but they have asked to see everything that a cooperating agency would like. I bet if Phillip gave Mr. Yanity the cooperating form, he'd sign it.

Jennifer Horwitz
Environmental Planner
<<mailto:jhorwitz@anchorqea.com>>
Jennifer.Horwitz.CTR@dot.gov <<mailto:Jennifer.Horwitz.CTR@dot.gov>>
206.220.7515

From: Krueger, Paul W (UCO) [<mailto:KruegeP@wsdot.wa.gov>]
Sent: Thu 12/16/2010 10:50 AM
To: Horwitz, Jennifer (FTA)
Subject: Stillaguamish status FW: FW: Transportation Technical Advisory Group Meeting and other areas of interest

Hi Jennifer,

Can you confirm what Michelle is telling me?

Thanks,

Paul

Paul W. Krueger

Project Environmental Manager

WSDOT Environmental Services Office - Mega Projects

999 3rd Avenue, Suite 2200

Seattle, WA 98104

(206) 805-2892

kruegep@wsdot.wa.gov

From: Paxson, Michelle L
Sent: Thursday, December 16, 2010 10:47 AM
To: Krueger, Paul W (UCO)
Cc: 'Glover,Sandy'; 'Daryl Wendle'
Subject: RE: FW: Transportation Technical Advisory Group Meeting and other areas of interest

Cooperating, okay?

Michelle Paxson, PE

Mukilteo Multimodal Project Manager

WSF - Terminal Engineering

(206) 515-3855

From: Krueger, Paul W (UCO)
Sent: Thursday, December 16, 2010 10:42 AM
To: Paxson, Michelle L
Cc: 'Glover,Sandy'; 'Daryl Wendle'
Subject: RE: FW: Transportation Technical Advisory Group Meeting and other areas of interest

Have the Stillaguamish indicated an interest in cooperating or participating agency status?

Thanks,
Paul

Paul W. Krueger

Project Environmental Manager

WSDOT Environmental Services Office - Mega Projects

999 3rd Avenue, Suite 2200

Seattle, WA 98104

(206) 805-2892

kruegep@wsdot.wa.gov

From: Paxson, Michelle L
Sent: Thursday, December 16, 2010 10:35 AM
To: Krueger, Paul W (UCO)
Cc: Glover,Sandy; Daryl Wendle
Subject: FW: FW: Transportation Technical Advisory Group Meeting and other areas of interest

Michelle Paxson, PE

Mukilteo Multimodal Project Manager

WSF - Terminal Engineering

(206) 515-3855

From: Shawn Yanity [mailto:syanity@stillaguamish.com]
Sent: Wednesday, December 15, 2010 12:29 PM
To: Narte, Phillip D
Cc: Paxson, Michelle L; jennifer.horwitz.CTR@dot.gov
Subject: Re: FW: Transportation Technical Advisory Group Meeting and other areas of interest

Go ahead and send it all to us.
Thanks,
Shawn

On Dec 15, 2010 11:21 AM, "Narte, Phillip D" <NarteP@wsdot.wa.gov> wrote:

> Chairman Yanity,
>
>
>
> From the list below, could you please identify which of the following
> disciplines your tribe is interested in. Or are you interested in all?
>
>
>
> o Transportation Discipline Report
>
> o Ecosystems Discipline Report
>
> o Cultural Resources Discipline Report
>
> o Noise Discipline Report
>
> o Hazardous Materials Discipline Report
>
> o Environmental Justice Memo

>
> o Section 4(f) Evaluation
>
>
>
> Thanks,
>
>
>
>
> -----
>
> Phillip Narte
>
> Washington State Ferries
>
> Terminal Engineering Tribal Liaison
>
> 2901 3rd Avenue, Suite 500
>
> Seattle, WA 98121
>
> 206-389-8563
>
>
>
>
> From: Shawn Yanity [mailto:syanity@stillaguamish.nsn.us]
> Sent: Tuesday, December 14, 2010 1:33 PM
> To: Narte, Phillip D
> Subject: RE: Transportation Technical Advisory Group Meeting and other
> areas of interest
>
>
>
> I will be in DC then,,sorry.
>
>
>
> Phillip please use my other email, syanity@stillaguamish.com. I am
> trying to delete this one.
>
> Take care.
>
> Shawn
>
>
>
> _____
>
> From: Narte, Phillip D [mailto:NarteP@wsdot.wa.gov]
> Sent: Monday, December 13, 2010 2:16 PM
> To: Stan Walsh; Lena A. Tso; Elden Hillaire; Lora Pennington;
> syanity@Stillaguamish.nsn.us; Laura.Murphy@muckleshoot.nsn.us;
> ray@snoqualmiation.com; chmburch@snoqualmiation.com; Cindy Spiry

> Cc: Paxson, Michelle L; jennifer.horwitz.CTR@dot.gov
> Subject: RE: Transportation Technical Advisory Group Meeting and other
> areas of interest
>
>
>
> Greetings Tribal Representatives,
>
> The first technical advisory group meeting will
> be for the Transportation Discipline Report and is scheduled for
> Wednesday, December 15, 2010, from 10 AM to Noon at the Mukilteo City
> Hall, 11930 Cyrus Way, Mukilteo, WA 98275.
>
>
>
> To follow up on our meeting last Friday, FTA and WSF would like to make
> sure that we're coordinating with you on the topics that are of
> particular interest to you. I know that some of you have already told
> us what you're interested in when you filled out the Cooperating /
> Participating Agency form. Just to make sure we don't mistakenly leave
> any of you out of discussions that you're interested in, and also to
> avoid clogging your inboxes with information that you may not be
> interested in, please let us know which of the technical areas you'd
> like to be involved in. For most of the topics listed below, we'll have
> separate coordination meetings to work through study methodology and
> general coordination.
>
>
>
> o Transportation Discipline Report
>
> o Ecosystems Discipline Report
>
> o Cultural Resources Discipline Report
>
> o Noise Discipline Report
>
> o Hazardous Materials Discipline Report
>
> o Environmental Justice Memo
>
> o Section 4(f) Evaluation
>
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>
>
> For those of you who were able to join us last Friday, thanks for a
> great meeting. On behalf of the project team, we really appreciate the
> time you spent to attend the meeting and your thoughtful comments.
>
>
>
> For those of you who were unable to join us, we'd be happy to arrange a
> short briefing for you. If you are interested please give me a call or

> reply to this email.
>
>
>
> Lastly, we will keep you abreast of any other meetings for the
> disciplines as they are scheduled, in the meantime please let us know
> which of the above disciplines you are interested in.

> Sincerely,

> -----

> Phillip Narte
> Washington State Ferries
> Terminal Engineering Tribal Liaison
> 2901 3rd Avenue, Suite 500
> Seattle, WA 98121
> 206-389-8563

Tulalip Tribes
(name of tribe)

- will act as a Cooperating Agency for the Mukilteo Multimodal Project
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- Cultural Resources Discipline Report
- Noise Discipline Report
- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: _____

Daryl Williams

Date: 11-19-2010

Printed name and title: _____

Daryl Williams
Environmental Liaison

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

U.S. COAST GUARD

(name of agency)

- will act as a Participating Agency for the Mukilteo Multimodal Project
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* SECURITY ISSUES

- Transportation Discipline Report
- Ecosystems Discipline Report
- Cultural Resources Discipline Report
- Noise Discipline Report
- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: David R. Plagn - CDR USCG Date: 26 APR 10

POC
Printed name and title: LT JENNIFER OSBURN
USCG SECTOR SEATTLE
1519 ALASKAN WAY S
SEATTLE WA 98134

Please return this form in the enclosed envelope to:

(206) 217-6673

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

APR 26 2010 PM 1:37

U.S. EPA

(name of agency)

- will** act as a Participating Agency for the Mukilteo Multimodal Project
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- Hazardous Materials Discipline Report
- Environmental Justice Memo
- Section 4(f) Evaluation

Signature: 

Date: 3/24/10

Printed name and title:

Elaine L. Somers signing for

Christine B. Reichgott, Manager

Environmental Review + Sediment

management unit

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

MAR 26 2010 AM 9:34

U.S. Fish and Wildlife Service

(name of agency)

- will act as a **Cooperating Agency** for the Mukilteo Multimodal Project
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- Section 4(f) Evaluation

Signature: _____



Date: _____

3/29/2010

Printed name and title: _____

Emily J. Teachout

Transportation Liaison Team Lead

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

MAR 31 2010 AM 9:25

WA DEPT. OF FISH & WILDLIFE
(name of agency)

- will act as a Participating Agency for the Mukilteo Multimodal Project
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Signature: *Laura M. Arber*

Date: 4/19/10

Printed name and title: Laura M. Arber
MARINE AREA HABITAT BISOBNT

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

APR 22 2010 AM 10:29

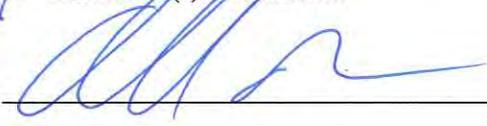
LG
JB
Scan

DEPT. OF ARCHAEOLOGY AND HISTORIC PRESERVATION
(name of agency)

- will** act as a Participating Agency for the Mukilteo Multimodal Project
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Signature: 

Date: 9/1/10

Printed name and title: Allyson Brooks
SHPO

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

FPR 6 2010 RM 6:16

WASHINGTON STATE DEPARTMENT OF ECOLOGY

(name of agency)

- will** act as a Participating Agency for the Mukilteo Multimodal Project
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- Section 4(f) Evaluation

Signature: Therese M Swanson Date: NOV. 19, 2010

Printed name and title: Therese M. Swanson
Ecology Transportation Liaison

Please return this form in the enclosed envelope to:

Federal Transit Administration, Region X
ATTN: Jennifer Horwitz
915 Second Avenue
Federal Building, Suite 3142
Seattle, WA 98174-1002

TRIBAL SCOPING INVITATIONS



U.S. Department of Transportation
Federal Transit Administration

REGION X, Alaska, Idaho, Oregon, Washington

915 Second Avenue
Federal Bldg. Suite 3142
Seattle, WA 98174-1002
206-220-7954
206-220-7959 (fax)



Washington State
Department of Transportation

WSDOT Ferries Division (WSF)
2901 3rd Avenue, Suite 500
Seattle, WA 98121-3014

Paula J. Hammond, P.E.
Secretary of Transportation

206-515-3400
TTY: 1-800-833-6388
www.wsdot.wa.gov/ferries

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Cecile Hansen
Duwamish Tribe
4717 W. Marginal Way
Seattle, WA 98106

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairwoman Hansen:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

With this letter, FTA and WSF invite you to participate in an Agency and Tribal Scoping Meeting for the Mukilteo Multimodal Project. The purpose of the meeting is to solicit input regarding the proposed range of alternatives, the probable significant impacts and the specific environmental impacts to be analyzed in the EIS.

The meeting will be held on September 29, 2010 from 8:30 am to 12:30 pm at the Mukilteo City Hall, 11930 Cyrus Way, Mukilteo, Washington, 98275. The scoping comment period will end on November 19, 2010.

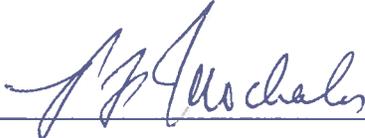
Please note that we would like to provide an opportunity for tribal representatives to meet separately with FTA after the formal scoping meeting. WSF staff will be available in case their participation would be helpful. The Department of Archaeology and Historic Preservation (DAHP) will also be invited to attend. Lunch will be provided, so please let us know if you plan on staying for the afternoon meeting, which will begin at 1:00 PM.

If you have any questions, please contact Jennifer Horwitz (FTA) at 206.220.7515 or via email at jennifer.horwitz.ctr@dot.gov. You may also contact Phillip Narte, WSF Tribal Liaison, 206.389.8563 or

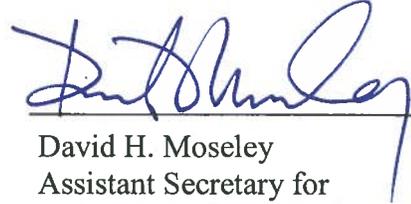
via email at nartep@wsdot.wa.gov. Additional information can be found on the project website at <http://www.wsdot.wa.gov/projects/ferries/mukilteoterminal/multimodal/>.

Thank you for your interest in and assistance with this project. We look forward to talking to you in the near future.

Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agendas

cc: Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File



U.S. Department of Transportation
Federal Transit Administration

REGION X, Alaska, Idaho, Oregon, Washington

915 Second Avenue
Federal Bldg. Suite 3142
Seattle, WA 98174-1002
206-220-7954
206-220-7959 (fax)



Washington State
Department of Transportation

WSDOT Ferries Division (WSF)
2901 3rd Avenue, Suite 500
Seattle, WA 98121-3014

206-515-3400
TTY: 1-800-833-6388
www.wsdot.wa.gov/ferries

Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Henry Cagey
Lummi Nation
2616 Kwina Road
Bellingham, WA 98226

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Cagey:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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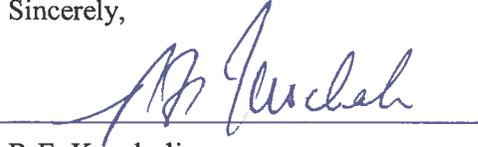
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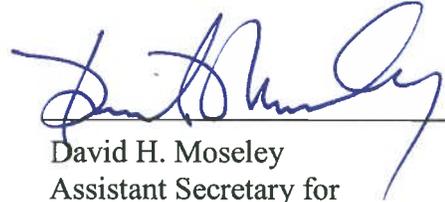
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Thank you for your interest in and assistance with this project. We look forward to talking to you in the near future.

Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Lena Tso, THPO, Lummi Nation, w/attachments
Kelly Easter, Cultural Resources, Lummi Nation, w/attachments
Merle Jefferson, Lummi Nation, w/attachments
Elden Hillaire, Lummi Nation, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File



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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

September 3, 2010

The Honorable Virginia Cross
Muckleshoot Indian Tribe of the Muckleshoot Reservation
39015 172nd Avenue SE
Auburn, WA 98082

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairwoman Cross:

In early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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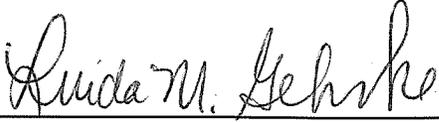
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Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agendas

cc: Laura Murphy, Cultural Resources, Muckleshoot Indian Tribe, w/attachments
Karen Walter, Natural Resources, Muckleshoot Indian Tribe, w/attachments
Glen St. Amant, Fisheries Manager, Muckleshoot Indian Tribe, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File



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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Robert Kelly, Jr.
Nooksack Indian Tribe
P.O. Box 157
Deming, WA 98244

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Kelly:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: George Swanaset, Jr., Nooksack Tribe, Cultural Resources, w/attachments
Gary Williams, Nooksack Tribe, Natural Resources, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Thomas Wooten
Samish Indian Nation
P.O. Box 217
Anacortes, WA 98221

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Wooten:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Diana Barg, Samish Indian Nation, Cultural Resources, w/attachments
Ted Gage, Samish Indian Nation, Planning Director, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File



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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Janice Mabee
Sauk-Suiattle Tribe
5318 Chief Brown Lane
Darrington, WA 98241

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairwoman Mabee:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Norma Joseph, Sauk-Suiattle Tribe, Cultural Resources, w/attachments
Richard Wolten, Sauk-Suiattle Tribe, Natural Resources, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Michael Evans
Snohomish Tribe of Indians
144 Railroad Avenue, Suite 201
Edmonds, WA 98020

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Evans:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Shelley Burch
Snoqualmie Nation
P.O. Box 969
Snoqualmie, WA 98065

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairwoman Burch:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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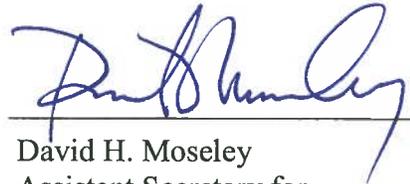
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Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Ray Mullen, Snoqualmie Tribe, Cultural Resources, w/attachments
Cindy Spiry, Snoqualmie Tribe, Natural Resources, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Shawn Yanity
Stillaguamish Tribe
P.O. Box 277
Arlington, WA 98223

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Yanity:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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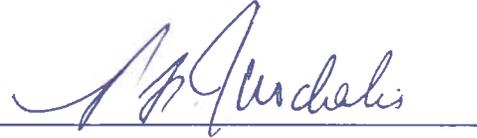
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Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Kerry Lyste, Stillaguamish Tribe, Cultural Resources, w/attachments
Pat Stevenson, Stillaguamish Tribe, Natural Resources, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
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David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Leonard Forsman
Suquamish Tribe
P.O. Box 498
Suquamish, WA 98392-0498

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Forsman:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

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Thank you for your interest in and assistance with this project. We look forward to talking to you in the near future.

Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Dennis Lewarch, Suquamish Tribe, Cultural Resources, w/attachments
Tom Ostrom, Suquamish Tribe, w/attachments
Alison O'Sullivan, Suquamish Tribe, Natural Resources, w/attachments
Michelle Hanson, Suquamish Tribe, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File



U.S. Department of Transportation
Federal Transit Administration

REGION X, Alaska, Idaho, Oregon, Washington

915 Second Avenue
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206-220-7959 (fax)



Washington State
Department of Transportation

WSDOT Ferries Division (WSF)
2901 3rd Avenue, Suite 500
Seattle, WA 98121-3014

206-515-3400
TTY: 1-800-833-6388
www.wsdot.wa.gov/ferries

Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Brian Cladoosby
Swinomish Indian Tribal Community
11404 Moorage Way
LaConner, WA 98257

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Cladoosby:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

With this letter, FTA and WSF invite you to participate in an Agency and Tribal Scoping Meeting for the Mukilteo Multimodal Project. The purpose of the meeting is to solicit input regarding the proposed range of alternatives, the probable significant impacts and the specific environmental impacts to be analyzed in the EIS.

The meeting will be held on September 29, 2010 from 8:30 am to 12:30 pm at the Mukilteo City Hall, 11930 Cyrus Way, Mukilteo, Washington, 98275. The scoping comment period will end on November 19, 2010.

Please note that we would like to provide an opportunity for tribal representatives to meet separately with FTA after the formal scoping meeting, in the event that you wish to communicate with FTA at a government-to-government level. WSF staff will be available in case their participation would be helpful. The Department of Archaeology and Historic Preservation (DAHP) will also be invited to attend. Lunch will be provided, so please let us know if you plan on staying for the afternoon meeting, which will begin at 1:00 PM.

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Thank you for your interest in and assistance with this project. We look forward to talking to you in the near future.

Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Larry Campbell, Swinomish Indian Tribal Community, Cultural Resources, w/attachments
Stan Walsh, Swinomish Indian Tribal Community, w/attachments
Lorraine Loomis, Swinomish Indian Tribal Community, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File



U.S. Department of Transportation
Federal Transit Administration

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Washington State
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www.wsdot.wa.gov/ferries

Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Melvin Sheldon, Jr.
Tulalip Tribes
6406 Marine Drive Northwest
Tulalip, WA 98271

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairman Sheldon:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

With this letter, FTA and WSF invite you to participate in an Agency and Tribal Scoping Meeting for the Mukilteo Multimodal Project. The purpose of the meeting is to solicit input regarding the proposed range of alternatives, the probable significant impacts and the specific environmental impacts to be analyzed in the EIS.

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Thank you for your interest in and assistance with this project. We look forward to talking to you in the near future.

Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Hank Gobin, Tulalip Tribes, Cultural Resources, w/attachments
Richard Young, Tulalip Tribes, Environmental Programs, w/attachments
Daryl Williams, Tulalip Tribes, Environmental Liaison, w/attachments
George White, Tulalip Tribes, Public Affairs, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File



U.S. Department of Transportation
Federal Transit Administration

REGION X, Alaska, Idaho, Oregon, Washington

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Paula J. Hammond, P.E.
Secretary of Transportation

David H. Moseley
Assistant Secretary for
Washington State Ferries

August 30, 2010

The Honorable Jennifer Washington
Upper Skagit Tribe
25944 Community Plaza
Sedro-Woolley, WA 98284

**RE: Mukilteo Multimodal Project
Tribal Scoping Meeting**

Dear Chairwoman Washington:

As you may recall, in early 2006 the Federal Transit Administration (FTA) and the Washington State Department of Transportation, Ferries Division (WSF) initiated evaluation of the Mukilteo Multimodal Project. In mid-2007, the project was put on hold. In February of this year the project was reinitiated, and an informal meeting was held on February 10, 2010 to advise interested parties that we were re-initiating project review and development. The goal of the proposed project is to improve the transportation service provided by the Mukilteo Ferry Terminal in providing safe, reliable and effective service for general purpose transportation, transit, high occupancy vehicles (HOV), pedestrians and bicyclists.

With this letter, FTA and WSF invite you to participate in an Agency and Tribal Scoping Meeting for the Mukilteo Multimodal Project. The purpose of the meeting is to solicit input regarding the proposed range of alternatives, the probable significant impacts and the specific environmental impacts to be analyzed in the EIS.

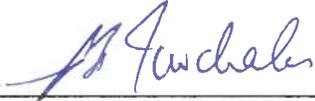
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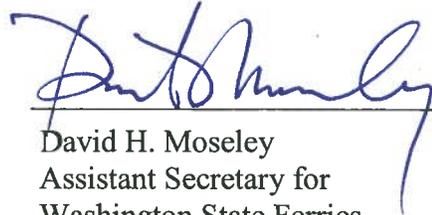
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Thank you for your interest in and assistance with this project. We look forward to talking to you in the near future.

Sincerely,



R.F. Krochalis
Regional Administrator
Federal Transit Administration



David H. Moseley
Assistant Secretary for
Washington State Ferries

Enclosures: Workshop Agenda

cc: Scott Schuyler, Upper Skagit Tribe, Cultural Resources, w/attachments
Dr. Allyson Brooks, SHPO, Department of Archaeology and Historic Preservation, w/attachments
Scott Williams, Cultural Resources Office, w/o attachments
Megan Cotton, WSDOT Tribal Liaison, w/o attachments
Project File

SECTION 106 CORRESPONDENCE



U.S. Department
of Transportation
**Federal Transit
Administration**

REGION X
Alaska, Idaho, Oregon,
Washington

915 Second Avenue
Federal Bldg. Suite 3142
Seattle, WA 98174-1002
206-220-7954
206-220-7959 (fax)

Dr. Allyson Brooks
Washington State Department of Archaeology and Historic Preservation
1063 S. Capital Way, Suite 106
PO Box 48343
Olympia, Washington 98504-8343

RE: Mukilteo Multimodal Ferry Terminal Project Section 106 Consultation – Area of Potential Effect (APE)

Dear Dr. Brooks:

The Federal Transit Administration (FTA), in cooperation with the Washington State Department of Transportation (WSDOT) Ferries (WSF) division, is proposing a Multimodal Ferry Terminal project to address an identified transportation need in Snohomish County, Washington. This project constitutes an “undertaking” for purposes of Section 106 of the National Historic Preservation Act of 1966 and its related regulations. This letter both updates the project description sent you by letter dated December 11, 2003 with regard to the vertical extent of the undertaking, and extends an additional opportunity to consult on the proposed undertaking under Section 106 and related regulations (Subpart A, Section 36 CFR 800.2(a)(3) and 800.2(c)(4)).

Project Overview

WSF has three primary objectives for this project: 1) to construct a ferry terminal at Mukilteo that provides seamless and safe connections for ferry riders from Whidbey Island to bus, rail, bicycle, pedestrian and automobile travel modes, 2) to develop a multimodal facility that promotes use of High Occupancy Vehicle (HOV) and non-motorized transportation modes that is compatible with the environmental and community needs, and 3) to improve State revenue potential and reduce operational and maintenance costs. Components of the multimodal site and building program include:

- Two Operating Ferry Slips
- Secure Vehicle Holding for Two “Boatloads”
- Overhead Passenger Loading Connection to Ferries and to Commuter Rail
- Four Toll Booths
- Secure Walk-on Passenger Waiting
- Passenger Circulation, Security Screening and Ticketing Control

- Passenger Amenities Including Restrooms, Vending and Information
- Extension of SR 525 as an access road to the new terminal
- Potential Commercial Concessions
- Staff Facilities Including Agents Area and Crew Room
- Support Facilities Including Storage and Mechanical/Electrical Rooms
- Transit Center with Seven Bus Bays

WSF's Mukilteo Multimodal Ferry Terminal is occurring in the Mukilteo Tank farm area, where several other projects are also proposed or underway.

Project History

In 1954, the present ferry terminal was constructed at the existing location (see Figure X), and it was expanded in 1992. Over the years, ferry traffic has increased dramatically and the current facility is overtaxed. During peak times, traffic waiting to board a ferry backs up out of the ferry holding area into a lane for ferry traffic along the shoulder of State Route (SR) 525, causing congestion and making local traffic circulation difficult. In the mid-1990's, the City of Mukilteo led a planning effort that culminated in 1995 with the Mukilteo Multimodal Terminal and Access Study State Environmental Policy Act (SEPA) Programmatic Environmental Impact Statement (EIS). Both draft and final Programmatic EIS's were published in 1995. The EIS studied a proposal for a "multimodal" terminal that would co-locate ferry, transit and commuter rail services. The City's EIS process selected a preferred location – the Central Waterfront Site – on the Mukilteo Tank Farm property for the multimodal terminal (See the attached Figure for proposed location of the ferry terminal). The Tank Farm property lies along the waterfront east of the existing ferry terminal. The National Environmental Policy Act (NEPA) environmental review for this project will focus on the Central Waterfront site previously selected by the City, and will evaluate several alternative configurations for the project at that location as well as a No Action alternative at the current terminal location.

Archeological Resource Area of Potential Effect (APE) and Potential Effects

The proposed APE for archeological resources is defined in the following areas (see Figure):

Construction Footprint

The APE for the construction of the new facility area was determined by the horizontal extent of the proposed multimodal project boundary and the potential vertical distance for clearing, grading, and construction (see Figure). Since the project is early in the design process, WSF has not precisely defined the construction footprint and two alternatives are shown in the Figure. The majority of the upland construction footprint would lie within the Tank Farm (see Figure).

Vertical Extent -- Upland

Since the project is early in the design process, WSF has not precisely defined the extent of vertical excavation at the project site. Drilled shafts in the water and in the upland may go down 150 feet in some spots and excavation in some areas may go as deep as 30 feet for placement of stormwater

vaults. Minor grading will disturb the top one to three feet of existing soil across most of the project footprint. Excavation in localized areas (e.g., utility installation, foundation construction) is estimated to be between 5 and 10 feet, and excavation may go as deep as 30 feet for placement of stormwater vaults. At this point, WSDOT/WSF does not anticipate the extent of vertical excavation to exceed 10 percent of the overall project site.

Construction of columns to support an overhead passenger loading facility could require the use of up to four 6 to 10-foot diameter drilled shafts, which may require drilling up to 100 feet in depth. Construction of a deep pile foundation for a parking structure could require the use of smaller (approximately 2-foot diameter) drilled shafts, which may require drilling up to 50 feet in depth.

Excavation for the stormwater vaults, and for the drilled shafts would lie within the Tank Farm property.

Excavation and grading on the site could potentially un-earth cultural resources. Potential archaeological resources may also include Native American sites. As you know from our November 22, 2005 letter, recent archaeological monitoring indicates that there may be intact archaeological resources in some areas of the Tank Farm. Additional investigations will be conducted to further evaluate the extent and nature of the recently observed archaeological resources relative to the location of the proposed project.

Vertical Extent – In-Water

In-water construction could require the use of up to twelve 6 to 10-foot diameter drilled shafts, which may require drilling up to 150 feet in depth.

Existing Ferry Terminal Area

WSF would likely remove many of the in-water structures (wingwalls, towers, and floating dolphin) at the existing WSF ferry terminal.

Historic Buildings and Structures APE and Potential Effects

The APE for historic buildings and structures was defined based on known and possible historic buildings and structures and the proximity of the proposed WSF Mukilteo Multimodal Ferry Terminal project to these known or potential buildings and structures. In addition, construction may result in vibrations, which may affect the historic buildings and structures to remain in place.

We appreciate your response to this letter, acknowledging your interest in participating in this undertaking as a consulting party. We also invite comments regarding any other tribal concerns the proposed project may raise. Please provide a response by [*Project out 30 days beyond expected receipt of letter and put this date in here*] to discuss this undertaking and any identified areas of interest.

Should you have comments or questions about the project, please contact Tom Radmilovich by phone at (206) 220.7953 or by E-mail at thomas.radmilovich@fta.dot.gov.

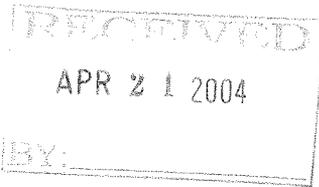
Sincerely,

A handwritten signature in cursive script that reads "Linda M. Gehrke".

Linda Gehrke
Deputy Regional Administrator

Enclosure

cc: Matthew Sterner, Washington State Department of Archaeology and Historic Preservation
Tom Radmilovich, Community Planner, FTA
Kerry Ruth, Project Manager, WSF
Marsha Tolon, EIS Coordinator, WSDOT



file.

JB
MD-109

JB - comments
not attached

STATE OF WASHINGTON

DEPARTMENT OF COMMUNITY, TRADE & ECONOMIC DEVELOPMENT

Office of Archaeology and Historic Preservation

1063 S. Capitol Way, Suite 106 • PO Box 48343 • Olympia, Washington 98504-8343 • (360) 586-3065
Fax Number (360) 586-3067 • <http://www.oahp.wa.gov>

December 16, 2003

Ms. Jennifer Bowman
Federal Transit Administration
915 Second Avenue
Federal Bldg, Suite 3142
* Seattle, Washington 98174-1002

Log No.: 121603-01-FTA
Re: Mukilteo Multimodal Facility Project

Dear Ms. Bowman:

We have reviewed the materials forwarded to our office for the proposed Mukilteo Multimodal Facility Project in Mukilteo, Snohomish County. Thank you for your description of the area of potential effect. We concur with your definition of the area of potential effect. We look forward to the results of your consultation with the concerned tribes and other parties and receiving the survey report

These comments are based on the information available at the time of this review and on behalf of the State Historic Preservation Officer for compliance with Section 106 of the National Historic Preservation Act and its implementing regulations 36CFR800. We would appreciate receiving any correspondence or comments from concerned tribes or other parties that you receive as you consult under the requirements of 36CFR800.4(a)(4).

Thank you for the opportunity to comment and we look forward to further consultation on this project.

Sincerely,

Robert G. Whitlam, Ph.D.
State Archaeologist
(360) 586-3080
email: robw@cted.wa.gov

cc: S. Turner



STATE OF WASHINGTON

DEPARTMENT OF ARCHAEOLOGY & HISTORIC PRESERVATION

1063 S. Capitol Way, Suite 106 • Olympia, Washington 98501
Mailing address: PO Box 48343 • Olympia, Washington 98504-8343
(360) 586-3065 • Fax Number (360) 586-3067 • Website: www.dahp.wa.gov

January 3, 2006

Ms. Linda Gehrke
Deputy Regional Administrator
Federal Transit Administration
915 Second Avenue
Suite 3142
Seattle, WA 98174-1002

In future correspondence please refer to:
Log: 022305-22-FTA
Property: Mukilteo Multimodal Project
Re: More Information Needed

Dear Ms. Gehrke:

Thank you for hosting the meeting last week to unveil the 3D model for the Mukilteo Multimodal project. Let me start by saying that I was very impressed by Moffatt & Nichol's development of the model and Mr. Thomas' presentation. I also appreciate receiving a copy of the model on CD-ROM, giving me the opportunity to present it to our State Historic Preservation Officer (SHPO), Dr. Allyson Brooks.

Dr. Brooks shared many of my concerns after viewing the model. Dr. Brooks' main concern is that while the model effectively shows areas of impact and previous disturbance to the site, it fails to serve as a "predictive model" regarding cultural deposits that may exist beneath disturbed areas. The area depicted in the model as 'artificial fill' is informative, but no geomorphic data for soils or soil conditions below this fill horizon are incorporated into the model that would allow us to effectively predict the presence or absence of cultural resources.

Dr. Brooks was hoping that a more interdisciplinary approach to the development of the model would have allowed for the integration of more detailed geologic and geomorphic data. Please have Moffatt & Nichol contact Larson Anthropological Archaeological Services Ltd. (LAAS) to coordinate the incorporation of geologic and geomorphic data into the model that would provide a clearer picture of subsurface conditions at the project site. While no models are 100 percent effective, without a thorough understanding of underlying soils, ancient shorelines, etc., we cannot begin to 'predict' the possible presence of cultural resources.

These comments are based on the information available at the time of this review and on behalf of the State Historic Preservation Officer pursuant to Section 106 of the National Historic Preservation Act and its implementing regulations 36CFR800. Please feel free to contact me should you have any specific questions about our request.



DEPARTMENT OF ARCHAEOLOGY & HISTORIC PRESERVATION

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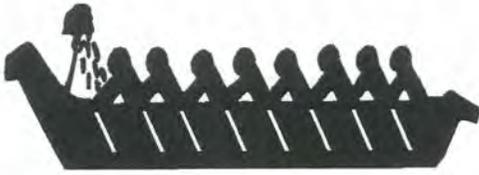
Thank you for the opportunity to review and comment. Should you have any questions, please feel free to contact me.

Sincerely,



Matthew Sterner, M.A., RPA
Transportation Archaeologist
(360) 586-3082
matthew.sterner@dahp.wa.gov

Cc: Nicole McIntosh, WSF
Kerry Ruth, WSF
Marsha Tolon, WSDOT



FISHERIES DEPARTMENT

360/598-3311

Fax 360/598-4666

THE SUQUAMISH TRIBE

P.O. Box 498

Suquamish, Washington 98392

April 3, 2006

Linda Gerhke, Deputy Regional Administrator
Federal Transit Administration
Federal Building, Suite 3142
915 Second Avenue
Seattle, WA 98174-1002

APR 4 2006 AM 9:54

RE: Mukilteo Multimodal Ferry Terminal Project
Draft Cultural Resources Report Review
Suquamish Tribe Reference: 06-03-15-3

Dear Ms. Gerhke:

Thank you for consulting the Suquamish Tribe regarding the Mukilteo Multimodal Ferry Terminal Project, Snohomish County, Washington, and for providing the opportunity to review the *Draft Cultural Resource Assessment Discipline Report* prepared by Larson Anthropological Archaeological Services Limited. The Area of Potential Effect (APE) is an area used traditionally by the Suquamish Tribe and is in the adjudicated Usual & Accustomed Fishing Places of the Tribe.

The Suquamish Tribe does not have specific information regarding Traditional Cultural Places in the APE, and ethnographic records do not indicate any Suquamish place names in or adjacent to the project. The Suquamish Tribe does not have any comments on the draft cultural resource discipline report. The Tribe looks forward to receiving and reviewing the archaeological assessment plan for the Mukilteo Shoreline Site (45SN393) prepared by Northwest Archaeological Associates, Inc.

Thank you again for consulting with the Suquamish Tribe and allowing the Tribe the opportunity to review the cultural resource investigations conducted for the Mukilteo Multimodal Ferry Terminal Project. Please contact me at (360) 394-8529 or via e-mail at dlewarch@suquamish.nsn.us if you have questions regarding the project.

Sincerely,

Dennis E. Lewarch

Dennis E. Lewarch
Archaeologist

Cc: Robert G. Whitlam, State Archaeologist, Department of Archaeology and Historic Preservation



STATE OF WASHINGTON

DEPARTMENT OF ARCHAEOLOGY & HISTORIC PRESERVATION

1063 S. Capitol Way, Suite 106 • Olympia, Washington 98501
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(360) 586-3065 • Fax Number (360) 586-3067 • Website: www.dahp.wa.gov

FEB 12 2007 AM 9:45

February 6, 2007

Mr. Richard F. Krochalis
Regional Administrator
Federal Transit Administration
915 Second Avenue
Federal Building, Suite 3142
Seattle, Washington 98174-1002

In future correspondence please refer to:

Log: 022305-22-FTA

Property: Mukilteo Multimodal Project

Re: Review Comments

Dear Mr. Krochalis:

Thank you for submitting the draft report entitled, *Results of Additional Heritage Resources Investigations at the Mukilteo Multimodal Ferry Terminal Project Site*, by Northwest Archaeological Associates Inc. for the Mukilteo Ferry Dock undertaking. The Mukilteo Multimodal Project project is being reviewed under Section 106 of the National Historic Preservation Act of 1966 (as amended) and implementing regulations 36 CFR Part 800. Our review is based upon documentation contained in the report dated December 14, 2006. In general, the report was thorough and informative, documenting the field investigations and providing a professional and competent assessment of the extent, integrity, and sensitivity of the cultural resource.

The report identifies three cultural resources in the area of potential effect:

- 45SN393, a midden site representing prolonged occupation of the area and referred to as the Mukilteo Shoreline Site,
- 45SN404, a historical-period site representing the early settlement of Mukilteo as well as Crown Lumber Mill-era facilities, and
- 45SN108, the Point Elliott Treaty site.

The report authors are recommending to the federal agency that all three sites are eligible for listing on the National Register of Historic Places under various criteria. We are not able to concur with those findings until we receive a formal determination of eligibility from the appropriate federal agency.

DAHP will need the following additional information before the agency can finalize its review:

- Little to no information was contained in the report regarding tribal perspective on the history of the landform and the significance of the sites. While written historical records are not generally



DEPARTMENT OF ARCHAEOLOGY & HISTORIC PRESERVATION

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maintained by Washington tribal groups, no visible effort to collect tribal perspective on the history of the area was incorporated into the document. If this information is to be presented in a separate document, that should be stated in the report.

- No mention was made of the volume of materials screened during excavation of backhoe trenches in the area of 45SN393. The report indicates that “spoils from the trenches . . . were screened,” but fails to indicate whether this represented 100% of the midden materials or a smaller percentage. We will need more information in order to understand the density of the midden deposits.
- No mention is made for the paucity of archaeological borings made in the area of Tank Platforms 1 and 2. The lack of borings in this location makes definition of the southern boundary of the midden problematic. Please provide an explanation for the missing data.
- There is no standard unit of measure used throughout the report. Metric units are used to describe much of the archaeology, while English units are referenced for much of the stratigraphy description. Also, many of the figures (i.e., Figures 12, 13, 17, 18) have no key and units of measure are not indicated.
- Figure 13 shows a profile of Backhoe Trench 6 that identifies a “possible stake mold” in the midden-defined Stratum II, yet no further explanation of this possible feature was presented. Please provide an explanation as to whether the feature prehistoric in origin?

Thank you for the opportunity to review and comment. We look forward to reviewing the final document along with your formal determination of site eligibility and project effects.

Sincerely,



Matthew Sterner, M.A., RPA
Transportation Archaeologist
(360) 586-3082
matthew.sterner@dahp.wa.gov



Cultural Resources Department

xalal?tx"

6410 - 23rd Avenue N.E.

Tulalip, WA 98271-9694

(360) 651-3300

FAX (360) 651-3312

The Tulalip Tribes are the successors in interest to the Snohomish, Snoqualmie, and Skykomish tribes and other tribes and band signatory to the Treaty of Point Elliott

March 28, 2007

Mr. Daniel Drais
U.S. Department of Transportation
Federal Transit Administration
915 Second Ave.
Federal Bldg., Suite 3124
Seattle, WA 98174

MAR 29 2007 AM 8:25

RE: *Mukilteo Ferry Terminal Site Cultural Resources.*

Dear Mr. Drais:

The Tulalip Tribes submits the following comments concerning the Draft Report on Heritage Resources Investigations at the Mukilteo Ferry Terminal Site ("Heritage Resources Report"), prepared by Northwest Archaeological Associates. The report details archaeological investigations in connection with the proposed construction of a new Washington State Ferry terminal south of Mukilteo at Point Elliott ("Project").

The location of the project is within the aboriginal territory of occupation "Usual and "usual and accustomed" fishing area of the Tulalip Tribes. The Tulalip Tribes are composed largely of people who are descendants of the Snohomish, Snoqualmie and Skykomish Tribes. U.S. v. Washington 626 F.Supp. 1405, 1527 (W.D. Wash 1985). The largest of the Tulalip Tribes is the Snohomish, for which The Tulalip Tribes are the legal successors in interest. The Snohomish occupied villages along the Snohomish watershed, and on the saltwater on Whidbey and Camano Islands, and the eastern shores of Puget Sound from Port Susan south to below what is currently known as Richmond Beach, (s'toboc in our language). As correctly stated in the Heritage Resources Report, the Project is located in Snohomish territory.

Significance of Site to the Tulalip Tribes:

The site of the proposed project is an important historic, cultural and traditional site of the Tulalip Tribes. What is now referred to as Point Elliott was referred to by our people as bekliti'o. Located on a point between Possession Sound and Port Gardner, it has been an important location for cultural activities, fishing, camping and gathering for countless generations of Tulalip people. The Heritage Resources Report profoundly details the importance of the site: Voluminous cultural resources remain at the site, documented long term occupation and use of this site by Tulalip ancestors for at least 1000 years, and the selection of this site for the Point Elliott Treaty signing. To this day, this area remains an important fishing and shell fishing ground for the Tulalip people.

Indian place names for landmarks indicate tribal territories. The Snohomish had numerous place names for the project area, and adjacent landmarks. Because this area is where the waters narrowed, we refer to this area as bekliti'o, "narrow passage," and known as a good place to fish and camp. Nearby is a shoreline landmark, skels, or "dirty rocks." South of Point Elliott is HLEq'tci

The Heritage Resources Report correctly identifies this area as Snohomish territory. The intact cultural deposits contain the history of our people, and form a continuing connection to our past. There is no question this is a significant historical and cultural site (45SN393) and it should be placed on the National Register of Historic Places.

The Heritage Resources Report also notes the historic importance of the site as the location of the signing of the Treaty of Point Elliott site (45SN108). This event marked a time of tragic changes for our people. Through oral histories, we hear of the great pressures federal officers applied to Indian tribes, already ravaged by new diseases, to sign the treaty. Determined federal officials intent on taking vast tracts of Indian land for settlement and timber forced the treaty through quickly. The pressures applied and messages provided were not subtle. Our oral histories speak of poles erected at the treaty grounds, to which ropes with nooses were hung by United States Military Officials. The implication to the Tribes implications of that gesture was clear, "sign the treaty or you will you'll be hanged."

The treaty brought changes that were catastrophic in terms of lost territories, restricted access to cultural, spiritual and gathering places, forced relocations to reservations, prohibitions on cultural practices, prohibitions on speaking our language, compulsory boarding schools, and a permanent changes to our land based life ways. We were denied access to the places of our seasonal grounds and confined to a small reservation. What we endured is referred to now as "ethnic cleansing" and genocide. The elders that lived through this time passed oral histories documenting the pain and enormous hardship of the time that followed. It was through the strength of these elders that we persevered and survived as a people.

The treaty history cuts both ways, as the treaty establishes the United States recognition of Indian tribes as nations who must be dealt with on a nation-to-nation basis, by treaty. The Treaty of Point Elliott reserves important rights to the treaty tribes to fish at all "Usual and Accustomed" places, and to hunt and gather on all open and unclaimed lands. These treaty provisions, which were insisted on by our leaders, have allowed Tulalip and the other treaty tribes to maintain ties to aboriginal areas and fishing grounds, and also to maintain connections to cultural resources and places throughout the Puget Sound and surrounding lands.

So, despite the painful memories and great losses which the treaty time precipitated, the treaty signing is a significant event in the history of the Tulalip Tribes, and the site of the treaty signing should be placed on the National Register of Historic Places.

Traditional Cultural Property:

Section 106 of the National Historic Preservation Act requires federal agencies to consult with tribes when they attach cultural, religious or spiritual significance to a site. The project site at Point Elliott is culturally and spiritually significant to the Tulalip Tribes. Both the pre-treaty site, which was extensively used by our ancestors for at least a thousand years, and the site of the treaty signing, are important cultural, spiritual and historic sites of our people. They should be treated not only as historic sites, but as sites eligible for inclusion on the register as traditional cultural properties. *See 16 USC§470a(d)(6), National Register Bulletin 38, Guidelines for Traditional Cultural Properties.*

To the Tulalip people, this is not an archaeological site, and its value is not in scientific analysis. This is a living site of our ancestors, and it has immeasurable cultural and spiritual values. Many, if not most, of our important off-reservation cultural and historic sites have been decimated or destroyed by non-Indian development. The investigation done at the site reveals a good portion of this site, although impacted by prior development, remains intact under previously placed fill. Places where the remains of our villages and gathering places remain intact must be preserved, in order to preserve the living culture of the Tulalip Tribes.

The Need for Additional Investigation of the Site:

The findings made by Northwest Archaeological Associates reveal significant information about the area and age of the site impacted by the proposed development. The investigations, however, have been limited and there are many substantive questions that remain unanswered. Were there village longhouses located in the project area? Are there burial grounds in or near the project area? Is there evidence of the treaty encampment in or near the project area? Are there items of spiritual significance or cultural patrimony located in the project area? The limited investigation could not answer these important questions, as well as others about the various uses of the site over time.

Given that the proposed project will adversely impact and cover a great deal of this important site, the Tulalip Tribes strongly recommends additional site investigation to more fully determine the location and contents of cultural resources at the site. It would also be useful to expand the investigation to adjacent cultural deposits to better understand the site. This is an opportunity to learn more about one of the remaining significant sites of the Tulalip people. We also believe it is imperative to do further investigation in order to get a better gauge of the adverse impacts of the proposed project, and measures required to avoid or minimize those impacts.

The Department of Archaeology and Historic Preservation has gone on record indicating that it is likely that Native American burials exist at the site, although none have been found thus far. (3-15-07 Everett Herald reported, "*Given the well-documented preservation of bone we expect that there are human remains somewhere on the site,*" Allyson Brooks wrote to Secretary of Transportation Doug MacDonald in a Jan. 22 e-mail).

Determining the location of any burials that may be at the site is imperative to ensuring no adverse impacts to burials and providing for their respectful treatment.

The Tulalip Tribes should be closely involved in decision making and field work regarding any further investigations of the site.

Area of Potential Effect Inadequate:

Given the findings, Tulalip believes the "area of potential effect" is inadequate and should be re-assessed. Given the significant, intact cultural materials extending throughout the project site, it is inaccurate to state that the vertical APE is 1 to 3 feet over most of the site. All of site located underneath the proposed project will be affected, because it will be covered by the development. If any burials are located at the site, they will be adversely impacted because they will be covered by concrete and development activities inconsistent with burials. The same is true for other culturally important objects that may be located in the area of cultural deposits.

Because the impacts extend to the cultural deposits that will be covered by the project, more investigation is needed of these deposits. In addition, the specific areas where pilings are proposed should be fully excavated and investigated prior to placement of the pilings.

Trust Responsibility:

The United States and its agencies have a trust responsibility to Indian Tribes. As both owner of this property and the permitting authority for this project, this fiduciary standard of care applies to decision making impacting tribal cultural resources affected by the Project. The trust responsibilities are, in part, embodied in the treaty and in executive orders and statutes such as the Archaeological Resources Protection Act, the National Historic Preservation Act, the Religious Freedom Restoration Act, the Sacred Sites Act,

and the Native American Graves Protection and Repatriation Act. The federal government owes a duty to fully enforce the provisions of these federal laws against the backdrop of its fiduciary responsibility to Indian tribes. It would be inappropriate and unlawful to delegate any of these trust responsibilities to non-federal project proponents.

Among the impacts that this project may have on this site is the impact that flows from a proposed change of ownership from the federal government to the State of Washington. Unlike the federal government, the state government has no trust responsibility to Indian Tribes, and the state's interest is in building the new ferry terminal, not protecting important cultural resources. The site may also lose the protection of important federal laws, such as NAGPRA, if the land is transferred. These impacts must be carefully evaluated, with meaningful tribal consultation prior to any transfer of land ownership. The Tulalip Tribes object to any transfer that would result in a lower standard of fiduciary care by the federal government with regard to the cultural resources onsite.

Adverse Impacts to the Site:

Even with the limited archaeological investigations conducted thus far, Northwest Archaeological Associates found that both project alternatives will result in adverse impacts to the site. According to the Heritage Resources Report, 45SN393 is "almost entirely within the APE of either alternative." A much more thorough analysis and discussion needs to occur regarding the nature and scope of adverse effects on the site. Before this can occur, a more detailed investigation is needed to more fully determine nature and scope of the site and its cultural treasures it contains. Only after we know better what is there can we accurately assess adverse effects.

The Tulalip Tribes disagree as to the limited view of the adverse impacts described in the Heritage Resources Report. The adverse impacts to The Tulalip Tribes are not only from physical disruptions of the cultural deposits, but the impacts that inherently flow from large scale development over an important traditional cultural property of our people. Data recovery alone is not sufficient to mitigate for these substantial adverse impacts to a largely intact site. Tulalip is not opposed to gathering more information, but this alone will not mitigate for the damage that will be done to the site. The values of this site that will be adversely impacted include the ability of Tulalip people to maintain a meaningful connection to the cultural resources located at this place of our ancestors. Assessment must occur regarding the effect of this project on the Tribal cultural associations with the aspects of this site that qualify it as a traditional and culturally important historic property.

The same is true with regard to the treaty site. More investigation is required to determine if the treaty encampments can be located. Tulalip does not agree that the construction of the project will not alter the characteristics that qualify this site for the register. The site cannot be properly preserved based on insufficient investigation of this important feature of the site. If the treaty site is going to receive the protection it deserves, the federal government must make a much greater effort at identifying its location, and taking proper measures to protect it.

Ways of avoiding or greatly minimizing impacts are the preferred approach. Given how little of the Tribes off-reservation cultural heritage on the Puget Sound is protected, this is an opportunity for the federal government to be proactive and consult with the Tribes on ways in which cultural site protection and mitigation can be for the benefit and use of Tulalip people living today, rather than through the usual tourist plaque or kiosk.

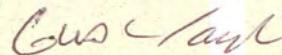
On-going Consultation Responsibilities of Federal Government:

We understand that the Federal Transit Administration is including its Sec. 106 responsibilities as part of the NEPA process. While Tulalip has no objection to this in principle, we want to emphasize that all of the consultation and assessment responsibilities contained in the National Historic Preservation Act are independently applicable. The National Historic Preservation Act is a "stop, look and listen" statute separate from NEPA that focuses on preservation of historically significant sites, including those with cultural and spiritual significance to tribes.

We expect the Federal Transit Administration to follow all tribal consultation requirements contained in the National Historic Preservation Act, and its implementing regulations. These include consultation regarding any decision on the significance of these sites, further assessment of adverse effects, and decision regarding avoiding, minimizing or mitigating for these adverse impacts. Consultation must be viewed against the backdrop of tribal sovereignty, the federal government's fiduciary responsibilities and Tulalip Tribes legitimate interests in protecting sites of cultural and spiritual significance.

I look forward to hearing from the Federal Transit Administration directly regarding further consultations on these important issues related to this cultural site.

Sincerely,



Gus Taylor, Executive Director
For Hank Gobin, Manager
Cultural Resources Department
The Tulalip Tribes Of Washington

HG:TB:jdb

Cc: R.F. Krochalis, Regional Administrator
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The Tulalip Tribes are the successors in interest to the Snohomish, Snoqualmie, and Skykomish tribes and other tribes and band signatory to the Treaty of Point Elliott

March 28, 2007

Mr. Daniel Drais
U.S. Department of Transportation
Federal Transit Administration
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