

Guidelines for Prioritization of Future Active Traffic Management Deployment

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**GUIDELINES FOR PRIORITIZATION OF
FUTURE ACTIVE TRAFFIC MANAGEMENT
DEPLOYMENT**

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GUIDELINES FOR PRIORITIZATION OF FUTURE ACTIVE TRAFFIC MANAGEMENT DEPLOYMENT

INTRODUCTION

As demand and congestion grow on freeway corridors, travelers experience increasing average travel times, as well as more unreliable travel times, i.e., greater variability in travel times on a day to day or hour to hour basis. Higher congestion and demand also increase the likelihood of collisions and other roadway incidents.

There is a need for useful procedures and tools that can help quantify problems with average travel conditions, travel reliability, and incident occurrence, and analyze the effects of particular operational strategies on those conditions. Such procedures would assist planners, engineers, and decision makers in better allocating scarce resources to projects that offer the best opportunity for enhancing traffic mobility and safety. The results of such procedures would also provide useful input to the programming and prioritization process.

BACKGROUND

WSDOT has extensive experience with the use of various operational treatments on state roadways, ranging from incident management to HOV and HOT lanes and ramp metering systems. These strategies can produce traffic flow and safety benefits while being significantly less expensive than many capacity improvement projects. As budget constraints continue to be a significant issue, operational strategies can be effective tools for coping with congestion, improving travel reliability, and reducing the occurrence of incidents.

In 2010, WSDOT began operation of its first urban Active Transportation and Demand Management (ATDM) project, on I-5 in Seattle. This system uses a combination of operational treatments including speed harmonization, lane controls, and queue warning systems to manage

traffic flow for northbound traffic heading toward downtown Seattle. Elsewhere in the Seattle area, similar systems began operation on SR 520 in 2010 and on I-90 in 2011.

As operational treatments continue to be implemented in Washington state, there is a need for procedures that can assist in a) quantifying the nature of a problem at a particular location or corridor in terms of the average traffic conditions, the volatility (variability or reliability) of traffic conditions, and safety issues, and b) analyzing the benefits of various operational treatments. Having an established methodology for quantifying descriptions of existing traffic conditions and issues will provide a means of prioritizing locations according to their need for traffic and safety improvements and will also generate the data necessary to support subsequent before-and-after evaluations of the effects of implementing particular operational strategies. Quantified descriptions of traffic conditions will also provide valuable input to the programming and prioritization process.

PROJECT OBJECTIVES

This project had several objectives. The first was to test a procedure that uses a combination of existing data, defined performance metrics, nationally accepted algorithms, and new software tools to estimate average mobility conditions, travel reliability (volatility), collisions, and incident occurrence for a given area or project. The second was to use that procedure to analyze a freeway corridor in Washington state and estimate the traffic and safety characteristics of selected segments along that corridor. The third was to illustrate how the effects of potential ATDM traffic flow and safety projects can be analyzed and to document any guidelines developed and lessons learned about the modeling process during the project.

PROJECT TASKS

The primary activities of this research project focused on testing a new freeway performance analysis methodology and tool set developed as part of the second Strategic Highway Research Program (SHRP2). The tool set, called FREEVAL-ATDM, was designed to evaluate freeway performance with a particular focus on travel reliability and the potential effects of ATDM strategies. The research activities began with a review of the literature to develop an understanding of the procedures and data requirements of the methodology. This was followed by a review of sources of necessary data for Washington state freeways, as well as the methods for acquiring and processing those data. With this information, the necessary data were collected for two different test models in Washington state on the Interstate 5 corridor. Next, models were developed with the new tool set for the two test locations. This required the acquisition of all necessary model inputs, construction of the models within the SHRP2 tool set structure, development of definitions for the alternative background scenarios that the tool set uses to test performance variability, and testing of the models' operation. The operational models were then run, and their outputs were compared to other sources of performance data. The results of the testing process were then reviewed to determine issues and opportunities associated with using the new tools, including the process of collecting the input data and other information necessary to construct the model and background scenarios, guidelines for using the new methodology to evaluate baseline performance and expected benefits of ATDM operational strategies, and other practical guidance associated with use of the tool set.

CONTENTS OF THIS DOCUMENT

This report summarizes the results of tests of a prototype sketch planning tool set, called FREEVAL-ATDM, that can be used to quantify the nature and magnitude of existing

congestion and safety problems in a variety of scenarios and potentially analyze the benefits of selected operational approaches. This report documents the following: 1) Results of testing the prototype procedure using models developed for two segments of the Interstate 5 corridor in Washington state as a testbed; 2) key data sources, procedures, and reference resources that helped facilitate model development; 3) descriptions of the two models developed during this research; 4) guidelines for model development, that arose from the work in this study; 5) lessons learned during the research regarding the potential benefits of the prototype procedure; and 6) potential new features of the prototype system that could enhance its usefulness as an ATDM strategy evaluation tool.

MODEL DEVELOPMENT PROCESS

In this section we describe the process required to build and operate models with the FREEVAL-ATDM tool set. The descriptions, based on our experiences developing models for two freeway facilities in Washington state, focus on the steps in the model development process, basic input data requirements, sources for those data, and scenario development procedures.

Overall Modeling Process

The FREEVAL-ATDM tool set is an adaptation of the Excel Visual Basic-based FREEVAL implementation of the 2010 Highway Capacity Manual (HCM) methods for freeway performance evaluation. In the FREEVAL-ATDM adaptation, the FREEVAL spreadsheet tool is the computational “engine” that evaluates freeway performance for a given set of inputs. The FREEVAL tool has been adapted for use in analyzing ATDM techniques by including a batch mode that allows the FREEVAL engine to process a series of different background conditions, or “scenarios,” each of which is a variation of the FREEVAL model’s base conditions. Each scenario represents a set of factors—a particular combination of demand level, incident status,

weather conditions, and/or work zone activity; users define these factors by adjusting the speed, capacity, and or demand characteristics of the base conditions. Thus users explicitly account for variability in background conditions by assigning a range of scenarios. This is especially important for evaluating ATDM benefits, since ATDM strategies are often employed in situations where they are intended to adapt to changes in background conditions.

Key Reference Documents

The FREEVAL-ATDM model is a prototype that is still under development. Nevertheless, several useful reference documents are already available to prospective users of the FREEVAL-ATDM tool set. Prospective users are advised to review the following documents before developing a FREEVAL-ATDM model and to refer to those documents during the model development process:

- **ATDM in Highway Capacity Manual** (filename: atdm hcm soft5.pdf): This memorandum describes the approach used to developing the ATDM extension of the HCM 2010 methods as implemented in FREEVAL.
- **ATDM Highway Capacity and Operations Analysis Software Users Guide** (filename: atdm usersguide3.docx): This document provides a step-by-step description of the process for model development with the FREEVAL-ATDM software environment.
- **Guidebook on the Highway Capacity and Operations Analysis of Active Transportation and Demand Management Strategies** (filename: atdmguide6b3.pdf): This document reviews the concepts and methodology of the FREEVAL-ATDM tool set and describes evaluation metrics and procedures along with example applications.
- **HCM2010 Chapter 10 Freeway Facilities User's Guide to FREEVAL2010** (filename: HCM2010-FREEVAL User Guide Final_02-27-2011.pdf): This document provides an

overview of and step-by-step instructions for FREEVAL use. While the FREEVAL version discussed in this guide differs from the FREEVAL-ATDM version, the guide nevertheless provides useful modeling guidelines and examples.

While the above documents provide formal definitions and procedures for FREEVAL-ATDM model development, the discussion below provides supplementary notes as an additional resource for the user. These additional notes were developed while we constructed and tested models with the FREEVAL-ATDM tool set during this research project. The notes focus on the minimum requirements for FREEVAL-ATDM model development for the first-time user, as well as Washington state-specific resources for the necessary input data. They include information about data requirements, data sources, guidelines, and lessons that we learned during this modeling process.

Basic Data Requirements and Data Sources

During the process of developing two test models, project researchers focused on documenting the essential data requirements for modeling a freeway facility with the prototype FREEVAL-ATDM tool set (version dated 3.5.13). This prototype has the following restrictions:

- The modeled facility must consist of exactly 20 segments.
- Exactly 16 15-minute time periods (i.e., 4 hours) are modeled.
- Exactly 30 scenarios are modeled.

The FREEVAL-ATDM modeling process includes 1) the development of a descriptive model of the freeway facility, and 2) descriptions of various “scenarios,” or combinations of background conditions, that can be used to explore variations in performance as a function of a range of typically occurring situations. The freeway facility model and the scenarios both require their own set of input data.

The following discussion begins with a description of data requirements and sources for a freeway facility model, followed by a similar description of data required for the scenarios.

Freeway Facility Model

The user designs the freeway facility of interest as a series of connected mainline segments and associated ramps. The segments are usually defined such that mainline conditions (e.g., vehicle volumes) within each segment are generally uniform. A typical approach is to first note the locations of on- and off-ramps and define their nearby “influence areas.” The remaining segments are then defined as basic (non-ramp) model segments. In addition, the ramps themselves are defined as segments in the freeway, enabling the FREEVAL model to estimate the effects of ramps on mainline conditions near merging or exiting traffic.

In addition to defining the freeway segments on the basis of locations where significant activity occurs (e.g., on- and off-ramps), there is also the practical consideration of the availability of the data required to properly define each segment. So in this project, after preliminary segments have been defined, the segment locations were compared with an overlay of available traffic sensor locations to determine whether existing archives could be used to provide the data necessary to fully define each segment in the model or alternative algorithms or data sources had to be developed. The formal reference documents provide more information on the segment definition process (see “Key Reference Documents”).

The minimum FREEVAL-ATDM data requirements for describing each segment of a freeway facility include the following:

- **Segment type:** Each segment is defined as an On-Ramp, Off-Ramp, R segment (a segment where the traffic influence of two consecutive on- and off-ramps overlaps), Weaving segment (e.g., weaving on-ramp and off-ramp traffic), or Basic segment (a mainline segment that is not within an area influenced by ramp traffic or weaving traffic).

- **Segment length (ft):** The length of each segment, in feet, is estimated.
- **Number of lanes:** The number of lanes of traffic in each segment is defined.
- **Freeflow speed (mph):** The freeflow speed of the facility segment is entered.
- **Segment demand (vph):** Upstream vehicle demand is defined, for each 15-minute time period, in units of vehicles per hour. (This is defined for the first upstream segment of the freeway facility.)
- **Percentage of trucks and percentage of RVs:** The percentage of the traffic stream that consists of trucks and RVs is estimated.
- **Lane width (ft) and lateral clearance (ft):** Lane geometry is defined in terms of the width of each traffic lane, and the width of the clearance area between the edge of the outside lane and the closest obstructing object or structure.
- **Ramp demand flows (vph):** The ramp demand vehicle volume is defined, for each 15-minute time period, in units of vehicles per hour.
- **Number of lanes on each ramp:** The number of lanes of traffic on each ramp is defined.
- **Ramp metering** (if present): Metering rate parameters are defined.

Note that while most of the attributes listed above are considered fixed over time for modeling purposes (e.g., number of lanes in a segment), variations in demand volumes over time for the mainline (from upstream of the study area) and ramps are modeled, and therefore they must be defined for each 15-minute period.

Freeway Model Data Sources: For most of the data types listed above, sources were available for developing facility- and time-specific estimates. In other cases, default values were used. Specific sources of data for Washington state freeway facilities were as follows:

- **Segment type:** Segments were initially categorized by using information about the

roadway geometry in terms of the location and sequence of ramps, interchanges, and the like. Such data were available from a variety of sources, including the following:

- WSDOT Northwest Region Ramp and Roadway Data Station Reference Guide: This document provides a schematic diagram of each major freeway facility in the WSDOT Northwest Region for which there is sensor instrumentation. While the naming and relative positioning of sensors on the roadway are documented, the guide is also invaluable as a source of information associated with roadway geometry (number of lanes, on- and off-ramps, etc). The associated “Ramp and Roadway Report” is formatted in the same way, with specific vehicle volume estimates. Both documents can be found at
- Google Maps: The map search component of Google.com provides overall and specific views of a freeway facility including ramps, and interchanges, in graphical and photographic forms. It is useful for confirming specifics about the geometry of a freeway facility.
- **Segment length (ft)**: Segment lengths was estimated by using GIS data linked to WSDOT’s Linear Referencing System, which enables users to associate locations on a map with facility mileposts (and therefore to develop segment lengths). Data files can be accessed at

< <http://www.wsdot.wa.gov/Northwest/TrafficVolume/>>

< <http://www.wsdot.wa.gov/mapsdata/geodatacatalog/default.htm>>

Segment lengths were also estimated by using RMDC.LST files associated with the WSDOT’s FLOW freeway sensor data archives. The RMDC.LST file lists the cross-street and milepost of each sensor cabinet location (which can then be used to develop

segment lengths). The Ramp and Roadway report (cited above) was also a convenient source of milepost information for interchanges.

- **Number of lanes:** The number of lanes of traffic in each segment was determined by using the two sources listed above for segment types (WSDOT Northwest Region Ramp and Roadway Data Station Reference Guide, and Google Maps). Other statewide information can be accessed at the State Highway Log:

<<http://www.wsdot.wa.gov/mapsdata/roadway/statehighwaylog.htm>>.

- **Freeflow speed (mph):** Users can choose their own freeflow speeds on the basis of experience and local knowledge. The **Guidebook on the Highway Capacity and Operations Analysis of Active Transportation and Demand Management Strategies** (see Key Reference Documents) also provides guidance on setting the freeflow speed under different conditions.

- **Segment Demand (vph):** The most convenient source of demand volumes on the mainline was the **TRACFLOW** online datamart. The TRACFLOW system stores a variety of data types at the spot location, corridor, and trip route levels for freeways within the WSDOT Northwest Region and Olympic Region, based on data collected by the WSDOT's FLOW sensor data network. Specifically for segment demand, spot volumes are available from the Loopgroup Data Retrieval component of TRACFLOW, at http://trac29.trac.washington.edu/dotfreewaydata/loopgroup/location_data_map/.

The data retrieval process utilizes a map-based interface that allows users to select specific "loopgroups" (a collection of like sensors, such as "all northbound general purpose lanes at milepost 170.01") and then download an Excel-compatible data file for that loopgroup containing average volume and speed conditions for a user-specified date

range, as well as day-by-day volume and speed data. Users can also specify desired days of the week and lane type (e.g., GP or HOV, mainline or ramp, etc.). Data are presented at 5-minute intervals over a 24-hour day and can therefore be aggregated into up to 15-minute time periods (and converted to per-hour values), as required by the FREEVAL-ATDM model. (The required model values are for the first model segment, i.e., the segment farthest upstream; volumes for other segments are computed by adding or subtracting ramp volumes to/from the adjacent upstream segment's mainline volume.) For locations outside of the FLOW sensor network, field data or other estimates can be used.

- **Percentage of trucks and percentage of RVs:** The percentage of the traffic stream that consists of trucks and RVs is estimated on the basis of field data or local experience. For the test models developed by the project researchers, fixed default values were used.
- **Lane width (ft) and lateral clearance (ft):** Lane geometry was determined by using the State Highway Log (mentioned above for information about the number of lanes at a location).
- **Ramp demand (vph):** The ramp demand vehicle volume was determined by using the TRACFLOW online datamart (see notes above for segment demand). When ramp data are not available, volumes can sometimes be estimated by noting the changes in mainline volume upstream and downstream of the ramp merge or exit location.
- **Number of lanes on each ramp:** The number of lanes of traffic on each ramp was determined by using the sources listed above for number of lanes on mainline segments (WSDOT Northwest Region Ramp and Roadway Data Station Reference Guide, Google Maps, State Highway Log).

ATDM Scenarios

In addition to defining the freeway facility, the user of the FREEVAL-ATDM modeling process also defines various background scenarios that are typically encountered on that facility. Every scenario is a particular set of demand conditions, incident conditions, weather conditions, and workflow conditions, each of which can affect capacity, demand, and speed on the facility. The FREEVAL-ATDM model is then run for a subset of the possible background scenarios, and those results are combined in a weighted fashion based on likelihood of occurrence to better understand how background scenario variations may affect overall facility performance.

A scenario is defined by a combination of “sub-scenarios” (particular demand, incident, weather, and workflow conditions). An example scenario might consist of “medium demand,” “minor shoulder incident,” “no precipitation,” and “no work zone activity.” Each sub-scenario is defined as a level with the range for that variable (e.g., the alternative demand sub-scenarios might consist of low, medium, and high demand levels). For each level of each sub-scenario, the user specifies the effect of that level on speed, capacity, and/or demand relative to the base condition in the FREEVAL model. The minimum FREEVAL-ATDM data requirements and sources of data for describing each sub-scenario include the following:

Demand Sub-scenarios: The range of vehicle volume demand can be defined on the basis of the known variation in vehicle volumes over time (e.g., based on TRACFLOW data). For example, different levels of demand can be defined on the basis of Nth percentile values, where N can vary from a very low demand (e.g., 5th percentile) to very high demand (95th percentile). For each level of demand, the user must, at a minimum, define a) the “adjustment factor” for demand (i.e., how much that level of demand differs from the baseline “seed” demand values used in the model) and b) the likelihood of occurrence of that level of demand. For example, if the seed value used was the median volume, then the adjustment factor for demand

for the 50th percentile demand level would be 1.0. The likelihood of occurrence of each level can be estimated by using day-by-day volume data. Demand variations can also be determined by using other field data

Weather Sub-scenarios: Various weather sub-scenarios can be defined on the basis of known variations in weather conditions over time. For example, different levels of precipitation, temperature, wind, or visibility can be combined to form a weather sub-scenario (e.g., light rain + moderate temperatures + no wind + good visibility could equal the “light precipitation” sub-scenario). For each weather sub-scenario, the user must, at a minimum, define a) the “adjustment factors” for speed, capacity, and demand (i.e., how much those values are affected by the particular sub-scenario) and b) the likelihood of occurrence. For example, the adjustment factor for speed would be expected to decrease as severe weather conditions significantly affected driving conditions (i.e., baseline speeds would be lower during more disruptive weather conditions). For the models developed by the project researchers, demand was assumed to be constant, while speed and capacity dropped with more severe weather conditions. (Note that a particular weather sub-scenario is assumed to affect the entire facility being modeled.)

To determine the likelihood of occurrence of each weather scenario, data about local weather conditions are required. This can be estimated from available field data. Alternatively, data for a given location can be accessed online; the data provide an overview of weather conditions and variations on a day-by-day basis. One such data source suggested by SHRP2 researchers is < <http://www.wunderground.com/>>.

To access a csv (comma delimited) data file of weather conditions from that website, use the following steps:

From the wunderground.com home page,

- Enter a location in the location field, and “Search.”
- Scroll, and select the “Today’s Almanac” tab.
- Select the “View more history” link.
- Select the “Custom” tab, and enter a range of days, then “Go.”
- Scroll, and select the comma delimited file link.

Then use Excel to open the file and summarize the results. Note that overall weather conditions in that file are defined on a daily, not hourly basis, so it was assumed that any weather events that were indicated (e.g., snow) affected the entire 4-hour time period of the entire model area.

Incident Scenarios: Incident scenarios can be defined on the basis of data on known incidents over time. The sub-scenarios can then be classified on the basis of the nature and location of the incidents. For each incident scenario, the user must, at a minimum, define a) the “adjustment factors” for speed, capacity, and demand (i.e., how much are those values affected by the particular incident sub-scenario), b) the likelihood of occurrence, and c) the average duration, location, and time of the incident. The scenarios are typically classified by the significance of the incident, as well as the extent of any lane blockage. While the user can specify the location and time of the incident, ideally the location should be downstream in the facility and the time should be early in the period. (Another assumption is that there is one incident per 4-hour period.)

To determine the likelihood of occurrence of each incident scenario, data about local incidents are required. These can be estimated from the WSDOT’s incident database, using Excel or other software to tabulate results.

Work Zone Scenarios: Work zone scenarios are defined much like incident scenarios (blockage level, duration, location, and time of the work zone activity, along with demand and

speed adjustment factors and the likelihood of occurrence). Capacity per lane is also estimated. This research project did not model work zones.

DESCRIPTION OF THE RESULTING MODELS

Two models were developed during this research project. One model looked at northbound I-5 performance in the vicinity of Joint Base Lewis-McChord (JBLM), while the other looked at northbound I-5 performance between Southcenter and the West Seattle bridge (an area affected by the Seattle ATDM project).

The JBLM Model

The JBLM model covered the segment of I-5 that stretches from its southern end just before the Nisqually River bridge at milepost 114.65 (after the on-ramp from Nisqually) to just before the off-ramp to SR 512 (milepost 127.40). Road performance was modeled for northbound traffic, for the PM peak periods for all weekdays in 2012.

Data available from loop sensors maintained by the Olympic Region were used to develop mainline traffic volumes. Data from only one ramp sensor were available, so changes in mainline volumes from sensor to sensor were used to estimate on- and off-ramp volumes for the ramps leading to/from JBLM. Weather data were obtained from a website maintained by the University of Washington's Atmospheric Sciences Department.¹ The size, duration and attributes of incidents were obtained from the Washington Incident Tracking System (WITS). Only incidents occurring in the study period (weekdays, PM peak period, northbound) were included in the analysis. How each of these variables was converted into the input data used in the ATDM model is discussed below.

¹ <https://www.atmos.washington.edu/data/>

Volume Data

To understand variability in traffic volumes, total PM peak volumes were computed for the mainline entry point to the study segment. These volumes were summarized as means, standard deviations, and coefficients of variation, as well as sorted high to low and plotted to find any obvious clusters of volume conditions (see Figure 1). As can be seen in Figure 1, no clustering was obvious, and the volume pattern appeared to be nearly continuous, with the exception of a limited number of extremely high and low volume days. The coefficient of variation for these volumes was 0.079 (8 percent), indicating that day-to-day entry volume variation was not high.

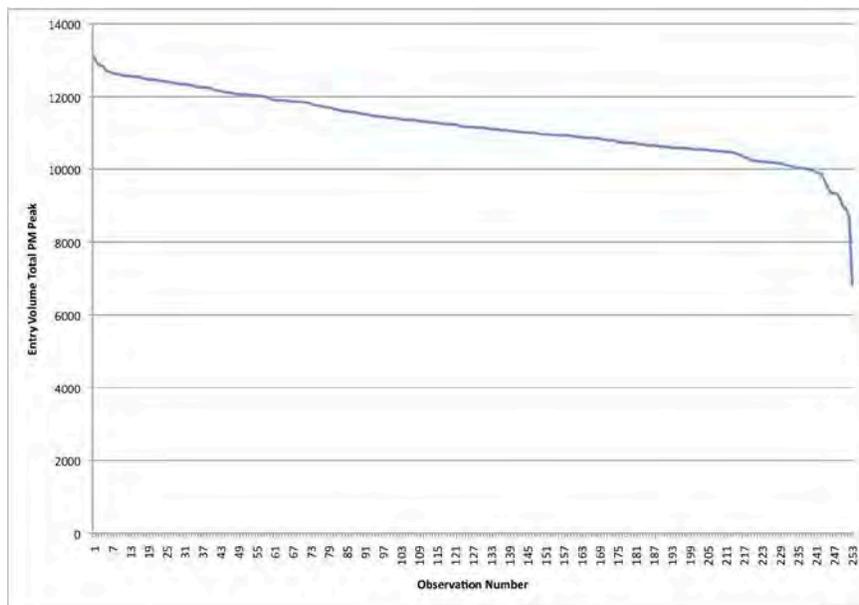


Figure 1: Entry Volumes for the Total PM Peak Period

Ignoring the few outlier days, a cluster analysis was used to compute a simple high and a low volume condition for use in the model. The “seed” volume was set as equal to the lower volume condition, which was 90 percent of the mean volume condition. The high volume condition was then set at 120 percent of the seed volume (10 percent above the mean condition).

Given a simple cluster analysis, 55 percent of weekdays belonged to the “lower volume” condition, and 45 percent belonged to the high volume condition.

To understand ramp volume variation, the “entry volume” for each specific day was subtracted from the “exit volume” (e.g., the I-5 mainline volume just before SR 512) for the facility for that day. This difference indicated the total number of vehicles entering the northbound I-5 mainline minus the total number of vehicles exiting the mainline roadway during the PM peak period as I-5 passes through JBLM. The mean increase in volume due to JBLM was just over 3,300 vehicles during the PM peak period, but the coefficient of variation for the ramp volumes was just under 60 percent, indicating that the daily ramp volume totals were highly variable.

These daily volumes were then plotted against the mainline entry volume for each specific day (see Figure 2). This graph shows that JBLM ramp volumes were not correlated with the mainline entry volumes. That is, JBLM ramp volumes (mostly on-ramp volumes in the PM peak period) ranged from very low (more vehicles exited the freeway than entered it) to very high (I-5 gained more than 6,000 vehicles in the PM peak period as it passed through JBLM on more than 20 days.) Another way to view the disconnect between I-5 entry volumes and the JBLM ramp volumes was to sort the entry volumes high to low, as in Figure 1, and then plot the JBLM ramp volumes for the day corresponding to those observations. This graphic is shown in Figure 3.

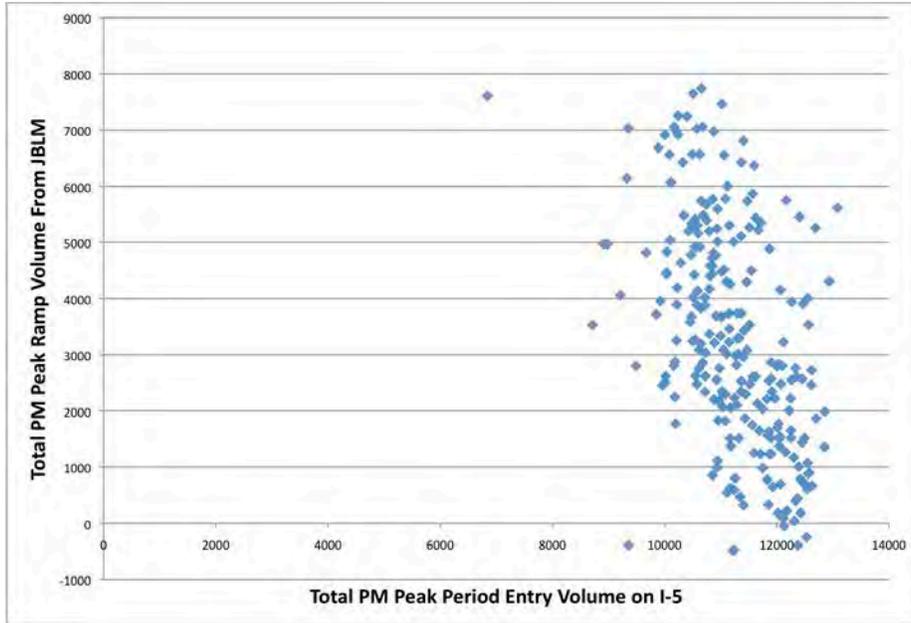


Figure 2: Comparison of Entry Volumes with Total JBLM Ramp Volumes

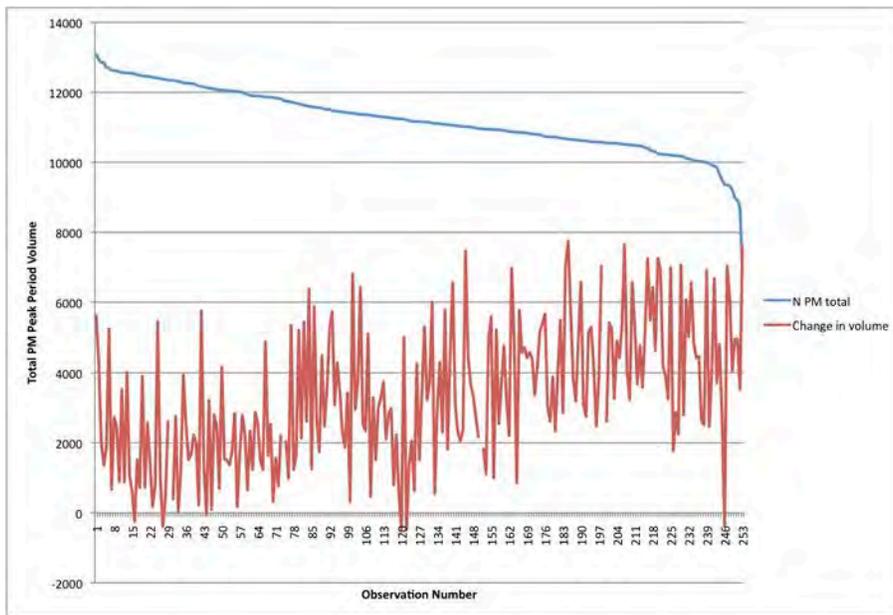


Figure 3: Alternative Comparison of Entry Volumes with Total JBLM Ramp Volumes

These findings illustrate why the performance of I-5 through JBLM is so variable. On some days, the base's Striker Brigades are deployed out of the state, and the level of activity at the base is low and ramp volumes are consequently very low. On those days, I-5 performs very

well unless a major crash occurs. On some days, a portion of the base's brigades are on base but other soldiers stationed at JBLM are physically located off base (e.g., at the Yakima Firing Range); consequently, base activity levels are moderate, and the resulting PM peak period ramp volumes can cause I-5 to be moderately congested. On still other days, all soldiers stationed at JBLM are "in town," and the base operates at full capacity; consequently, the PM peak period ramp volumes are very high, and the result is high congestion levels on I-5. As can be seen in figures 2 and 3, the variation in the JBLM volumes is not related to variations in I-5 entry volumes. That is, when the I-5 entry volume is low, JBLM ramp volumes can be very low, moderate, or very high. Similar variation is present for JBLM ramp volumes when I-5 volumes are high entering the JBLM area.

Entering this variation into the ATDM model would be key to replicating the performance of I-5 through JBLM. Unfortunately, **the ATDM model was not designed to have ramp volumes that are independent of mainline entry volumes. This is a major limitation of the model in trying to replicate situations such as those on the freeway near JBLM.**

Because of this limitation, the only way to replicate the JBLM volume variation was to make several different model runs. That is, four sets of 30 scenarios were designed to replicate JBLM conditions. One set of 30 scenarios represented low volume JBLM conditions, a second set represented moderately low volume conditions, a third set of scenarios was for moderate ramp volume conditions, and a final set was made for high ramp volumes. Each of these sets of 30 scenarios contained both high and low volume mainline volumes. The results of these models were then combined manually to compute summary statistics such as vehicle hours of delay.

Weather Data

The weather for the study corridor was relatively mild in comparison to the options provided by the model. Weather fell into only four basic conditions: clear, light rain, moderately heavy rain, and snow/ice. Except for the snow and ice days, temperatures were mild.

Incident Data

WITS data allowed the project team to determine the total number of incidents occurring within the PM peak period for all weekdays in 2012, as well as the characteristics of those incidents, including their duration and the number of lanes blocked. A single incident during the peak period occurred each of 63 days. An additional 36 days experienced more than one incident. In trying to determine how to best replicate those days, the “worst” incident was selected. The algorithm used to select the “worst” incident was as follows: 1) a lane blocking incident was always selected over a non-lane blocking incident, and 2) the longest-duration incident of a particular type was then selected.

Because no fatal crashes occurred in 2012 and few injury crashes occurred, we decided to not use those incident categories in creating incident scenarios for the model. In addition, because WITS provides detailed incident duration data, a more detailed set of incident duration categories was possible. This added detail was used in place of the fatal/injury/PDO category defined in the model. The incident duration categories selected were

- 1) less than 5 minutes,
- 2) 5 to less than 15 minutes,
- 3) 15 to less than 30 minutes, and
- 4) greater than 30 minutes.

Use of these categories, along with the presence of any lane blockages, allowed a more accurate reflection of incident disruptions than the use of the default incident scenarios included in the ATDM model. Unfortunately, the spreadsheet model does not allow the incident category names

to be overwritten. The spreadsheet does allow all of the key outcomes associated with each incident sub-category to be changed by the user. Thus, it was possible to change the speed adjustment, capacity adjustment, and duration values for each “type” of incident. As a result, we could “repurpose” the incident categories to fit the available data, but we had to create a “cheat sheet” to allow translation of the model names in order to select the appropriate scenarios for use in the “30 scenarios” and to understand the final model outputs. For example, the “injury, shldr” category provided by the model was actually used to represent a lane blocking incident that lasted more than 30 minutes.

Scenario Creation

With these data, a single record was made for each day’s PM peak period in 2012. That record included a variable that described whether the entry volume was high or low, whether the ramp volumes were in one of five volume categories, which of the four weather categories applied, and the occurrence and characteristics (lane or shoulder closure and duration) of the worst incident that occurred that day in the PM peak period. Using these records, it was then possible to directly compute the frequency of each combination of volume, incident, and weather, rather than relying on the assumption of random events as is done within the ATDM model.

Selecting just 30 scenarios was initially accomplished by aggregating some of the individual scenarios. For example, the low and medium ramp volume alternatives for the same incident/weather combination could be added together because they differed in volume by only a modest amount. Similarly, if there was only one 5- to 15-minute lane closure incident, that incident could be included in the 15- to 30-minute category, as it was the scenario that came closest to replicating the delays found under the shorter incident condition. The initial 30 scenarios selected for the JBLM model are shown in Table 1.

When we discovered that these scenarios could not be entered into one model run, because it was not possible to enter scenarios with ramp volumes that were not linearly related to the mainline entry volumes, these scenarios were split into separate model runs. The summary outcomes from specific scenarios were then extracted from those runs and manually added together to obtain estimates of total delay.

Table 1: Initial JBLM Scenarios

Scenario Number	Entry Volume	Ramp Volume	Incident	Weather
1	Low	Low	No	Clear
2	Low	Low	No	Rain
3	Low	Medium	No	Clear
4	Low	Medium	No	Light Rain
5	Low	Medium	No	Snow
6	Low	Medium + High	No	Clear
7	Low	Medium + High	No	Light Rain
8	Low	Medium + High	No	Snow
9	High	Low + Medium	No	Clear
10	High	Low + Medium	No	Medium Rain
11	High	Medium	No	Clear
12	High	Medium	No	Light Rain
13	High	Medium + High	No	Clear
14	High	Medium + High	No	Light Rain
15	High	Low	Lane Blocked 15 – 30 min	Clear
16	Low	Medium + High	Lane Blocked 5 – 15 min	Light Rain
17	High	Medium + High	Lane Blocked 15 – 30 min	Light Rain
18	Low	Medium	Lane Blocked 0 – 5 min	Light Rain
19	High	Low	Shoulder Inc. 0 - 5 min	Clear
20	High	Medium + High	Shoulder Inc. 0 - 5 min	Clear
21	Low	Low	Shoulder Inc. 0 - 5 min	Light Rain
22	Low	Medium + High	Shoulder Inc. 0 - 5 min	Light Rain
23	High	Low	Shoulder Inc. 30 - 90 min	Light Rain
24	Low	Medium	Shoulder Inc. 30 - 90 min	Light Rain
25	High	Low	Shoulder Inc. 5 - 15 min	Light Rain
26	Low	Medium + High	Shoulder Inc. 5 - 15 min	Light Rain
27	Low	Medium + High	Shoulder Inc. 0 - 5 min	Light Snow
28	Low	Low	Shoulder Inc. 0 - 5 min	Light Rain
29	High	Medium + High	Shoulder Inc. 0 - 5 min	Light Rain
30	High	Low	Shoulder Inc. 0 - 5 min	Clear

The Seattle ATM Model

The roadway section selected for testing runs north from S. 170th St. (milepost 152.9, south of the I-405 interchange) to S. Lucille St. (milepost 162.57), which is just south of the exit to the West Seattle Freeway and Columbia Way.

The Seattle ATM model differed from the JBLM model in several important aspects. First, the AM peak period, rather than the PM peak, was the modeled time period, as the AM peak is more congested on this section of roadway. Second, ramp volumes are not the primary factor in the performance of the Seattle section as they are for the JBLM section. Performance of the Seattle section of roadway is largely influenced by incidents and by the bottleneck that occurs north of the defined study section.

A bottleneck routinely forms roughly 2 miles north of the study section where two traffic lanes are dropped as I-5 enters downtown. The bottleneck is exacerbated by disruption caused by weaving activity associated with on-ramps from the West Seattle Freeway and off-ramps to Eastbound I-90. For this test, the project team specifically chose to end the northern portion of the test section south of the most routinely congested portion of I-5 to avoid the worst of the bottleneck delay. Unfortunately, the backup from that bottleneck does at times extend back into the study section, so we had to remember in comparing model estimates of delay to actual measured delay that the model would under-estimate delay because it would not include delay caused by the downstream bottleneck.

However, the purpose of avoiding the segment of I-5 that routinely bottlenecks was to allow the project to study the effects of the adjustment values used to estimate the impacts of different kinds of incidents, as well as the benefits from various ATDM strategies. The intent was to restrict as much as possible the observed delay caused by those factors, rather than having delay result from the capacity bottleneck.

Data available from the NW Region's ramp metering and surveillance, control, and driver information system loop sensors were used to develop mainline and ramp traffic volumes. Weather data were obtained as described earlier. The size, duration, and attributes of incidents were obtained from the Washington Incident Tracking System (WITS). Only incidents occurring in the study period (weekdays, AM peak period) were included in the analysis. These data and how they were converted into the scenario inputs used by the ATDM model are discussed below.

Volume Data

The AM peak period volumes were extracted from the TRACFLOW 5-minute data archive for 2012. An analysis of those data showed that the AM peak period volume on I-5 was relatively stable. The coefficient of variation for total AM peak period volume for non-holiday weekdays was just over 7 percent. Figure 4 illustrates these volumes after they have been sorted high to low. Only seven days had volumes of greater than 30,000 vehicles. Only 19 days had volumes of less than 25,000, many of which occurred in the last few days of December, when many commuters are taking vacation. The rest of the days fell within the 5,000 vehicle volume range of 25,000 to 30,000 vehicles.

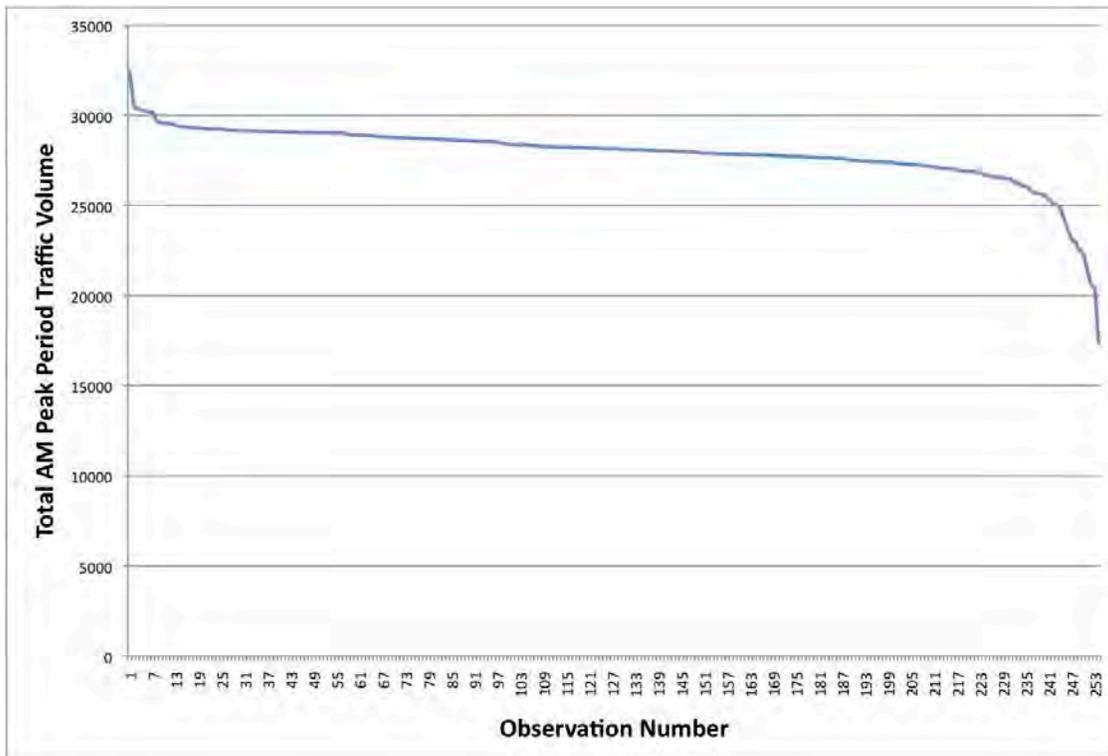


Figure 4: Distribution of AM Peak Traffic Volumes on Seattle ATM Test Section

Unlike the JBLM test section, volume data were available for the ramps in the study area from the TRACFLOW data archive. Also unlike the JBLM test section, the variation in ramp volumes was similar to that for the freeway mainlines. The ramp volumes had coefficients of variation ranging from 5 to 8 percent.

As a result of the fairly continuous nature of the volume patterns and the similarity in mainline and ramp volume patterns, we decided to use the ATDM model volume inputs as they are presented in the model. The 5th, 15th, 30th, 50th, 70th, 85th, and 95th percentile volume conditions were computed as a function of the mean condition.

Weather Data

As with the JBLM corridor, the weather for the study corridor was relatively mild in comparison to the options provided by the model. For this set of scenarios, weather was divided into clear days, days with rain, days with snow, and days with gusting winds. Clear weather was

further subdivided into cold (<34 degrees), cool (<50 degrees F), and warm (50+ degrees F) temperatures. Rain was divided into light and medium rain. Only light snow was observed. Clear days with wind speeds between 10 and 20 mph were also observed and entered as possible occurrences in the model's probability tables.

Incident Data

WITS data allowed the project team to determine the total number of incidents occurring within the AM peak period for all weekdays in 2011—which was used as the surrogate for the number of incidents in 2012. WITS also provided the characteristics of those incidents, including their duration and the number of lanes blocked. As with the JBLM test, the availability of WITS data that specifically indicated the number and duration of lane closures allowed a more direct computation of incident disruptions than use of the “fatal, injury, property damage only, and breakdown” categories provided as defaults in the model.

To develop inputs for the model, the WITS data were first summarized to reflect the “worst” incident occurring each day, as the ATDM model only allows one incident to occur in each scenario. (Note that an average of 2.4 incidents happen each AM peak period in this section of roadway. Therefore, the model's assumption that at most one incident occurs during a peak period under-estimated the total effect that incidents had on roadway performance for this test section.) The reported incidents were prioritized first by the number of lanes (multi-lane blocking incidents were selected over single-lane blocking incidents, which were selected over incidents that blocked only the shoulder). Within each of those primary categories, the longest duration incident was then selected. Once the “worst” incident had been determined for each day, the fraction of days with each of those incidents was determined. The incident categories entered into the ATDM model were as follows:

- Shoulder blocking incidents:

- 0 < 5 minutes
 - 5 < 15 minutes
 - 15 < 30 minutes
 - 30+ minutes
- Incidents blocking one lane:
 - 0 < 5 minutes
 - 5 < 15 minutes
 - 15 < 30 minutes
 - 30+ minutes
 - Incidents blocking more than one lane (assumes 2-lane blockage):
 - 0 < 5 minutes
 - 5 < 15 minutes
 - 15 < 30 minutes
 - 30+ minutes
 - No incident occurs.

As with the JBLM scenarios, the definitions of the “incidents” were changed informally to take advantage of the above data summaries, which accurately reflected the actual incident condition within the study section. This included the ability to compute the actual mean duration of incidents within each of the above categories, which was entered into the model.

Scenario Creation

Unlike the JBLM test case, for the Seattle case study the project team took advantage of the “scenario generator” function within the model. This involves entering the fraction of days that each volume condition, incident event, and weather event occurs. The ATDM model then computes the fraction of days that each combination of those factors should be present, given the assumption that those events are independent of each other. It is then possible to either select 30 of the scenarios randomly or select a specific set of scenarios.

For this test case, the model-generated scenarios were sorted, and initially the 30 most common (highest probability) scenarios were selected. Because the ATDM model underestimated a number of factors that cause delay (e.g., the number of incidents occurring in the

peak period and the effect of the downstream bottleneck), we further decided to remove some of the smaller delay scenarios (lower volume and clear conditions) and replace them with scenarios that involved incidents. Still missing from this set of scenarios were most of the more significant incidents (e.g., multi-lane and longer duration incidents). Even though this roadway experiences many incidents, major incidents nevertheless are fairly rare, which limited their being selected because of how the 30 scenarios were chosen. Table 2 illustrates the scenarios used in the model runs.

Table 2: Seattle ATM Section Scenarios

Scenario Number	Volume Condition	Incident Location and Duration	Weather
1	Low-Med	None	Clear
2	Med	None	Clear
3	Med-Hi	None	Clear
4	V.Low	None	Clear
5	Low	None	Clear
6	High	None	Clear
7	V.High	None	Clear
8	Low-Med	Shoulder 0 < 5 min	Clear
9	Med	Shoulder 0 < 5 min	Clear
10	Med-Hi	Shoulder 0 < 5 min	Clear
11	Low-Med	None	Lt.Rain
12	Med	None	Lt.Rain
13	Med-Hi	None	Lt.Rain
14	Low-Med	Shoulder 5 < 15 min	Clear
15	Med	Shoulder 5 < 15 min	Clear
16	Med-Hi	Shoulder 5 < 15 min	Clear
17	Low-Med	None	V.Lt.Snow
18	Med	None	V.Lt.Snow
19	Med-Hi	None	V.Lt.Snow
20	Low-Med	None	V.Lo.Vis.
21	Med	None	V.Lo.Vis.
22	Med-Hi	None	V.Lo.Vis.
23	Low-Med	Shoulder 15 < 30 min	Clear
24	Med	Shoulder 15 < 30 min	Clear
25	Med-Hi	Shoulder 15 < 30 min	Clear
26	V.Low	Shoulder 0 < 5 min	Clear
27	Low	Shoulder 0 < 5 min	Clear
28	High	Shoulder 0 < 5 min	Clear
29	V.High	Shoulder 0 < 5 min	Clear
30	Low-Med	1-lane blocked 5 < 15 min	Clear

Allowing the random selection of 30 scenarios might result in more accurate estimation of total annual delay, but that approach would under-estimate the impacts of the implementation of specific ATDM activities, as those activities are normally most beneficial under “event” conditions (e.g., incidents, work zones, or unusual volume conditions). Conversely, looking to include specific incident scenarios in the 30 selected scenarios would likely bias the annual totals computed by the model but would more likely provide a better estimate of the savings to be gained from specific ATDM activities. For this test, we decided that it was better to select more incident conditions, even if that biased the annual delay computations.

OPERATING AND TESTING THE MODELS

Once the scenarios for each test case had been developed, the model was run, and the outputs from the model were compared to measured roadway performance data for the study sections. This section describes those comparisons and discusses explanations for disparities between the modeled and actual performance.

The comparison tests involved computing summary statistics from data collected by the Olympic and Northwest region traffic management centers for all non-holiday weekdays in 2012. For the JBLM test section, summary statistics were computed for the 4-hour PM peak period (3:00 PM to 7:00 PM). For the Seattle test section, summary statistics were computed for the 4-hour AM peak period (6:00 AM to 10:00 AM.) The summary statistics computed and compared included the following:

- the mean Travel Time Index for the entire peak period
- the vehicle-hours of delay for the peak period
- the vehicle miles of travel for the peak period
- the average vehicle hours of travel
- the maximum travel time observed/reported.

The initial set of “actual” computed roadway performance statistics was based on the average condition (average volume and average speed by time of day) for all weekdays. The TRACFLOW software produces estimates of average annual weekday volume and speed by half-mile interval. These estimates can be used to compute the vehicle miles of travel, vehicle hours of travel, and vehicle hours of delay for the corridor. They represent the average annual condition and should fall within the bounds of “good” and “bad” days represented by the test scenarios.

Travel time runs were then performed with the TRACFLOW software for all weekdays of the year. The variation in travel time across days (as well as across time periods) was then summarized and compared with the scenario results. This check was designed to allow comparison of conditions revealed by the 30 scenarios examined as part of each model run with the actual range of conditions observed in the field.

Additional delay comparisons were then made for specific days when the maximum travel time was similar to one of the maximum travel times reported by the model for a specific scenario. This set of simple comparisons was performed to compare estimated VMT, VHT, and delay for specific days that had defined travel times with estimates of those measures by the model to determine whether the model results were similar to measured results when travel time conditions were similar.

The simple conclusion is that the model tended to under-estimate congestion on the tested roadway sections. As a consequence of the lower estimates of congestion, the model described roadway performance (average travel times, travel time reliability, and vehicle-hours of delay) as better and more reliable than measured in the field. In some cases, differences in the model output and the measured roadway performance can be blamed on the inability of the generalized

model inputs to accurately replicate the conditions on the roadway. (For example, the crashes occurred in different places than expected in the model.) In other cases, the model did not replicate external factors (e.g., downstream bottlenecks) that can add significantly to congestion. However, it also appears possible that the two studied freeways do not operate as efficiently as the Highway Capacity Manual theory predicts. That is, congestion forms before volumes reach “capacity” for reasons not captured in the Highway Capacity Manual formulas.

The following subsections describe the results of the comparisons between the modeled and actual conditions.

JBLM Test Case

Table 3 and Table 4 show the results for the 30 “final” scenarios for the JBLM test case. Both tables are composites of the four actual “30 scenario” model runs needed to replicate the highly variable JBLM ramp conditions. By running four different sets of 30 scenarios we were able to expand the number of modeled conditions to account for the independent variation in ramp volumes. To simulate this variation, three different linear adjustments were applied to the initial “seed” ramp volumes. The seed volumes were set equal to the lowest of the four ramp volume conditions. Each of the four sets of 30 scenarios then used one, and only one, of these four ramp volume conditions. Low and high volume mainline volumes were present in all four sets of 30 scenarios. Summary statistics for individual scenarios with the desired combination of mainline and ramp volumes were then extracted from these four sets of 30 model runs to create the desired final summary table.

The sizes of the three linear adjustments used to compute the different ramp volume inputs were based on the differences between measured mainline traffic volume entering the test section and the mainline volume exiting the test section after I-5 had passed through JBLM.

These measured volume changes ranged from a modest loss in volume (-400 vehicles) on I-5 to an increase of over 7,000 vehicles from JBLM during the course of a PM peak period.

Table 3 includes the low mainline entry volume scenarios. Table 4 includes the high mainline entry volume scenarios. The rows in each table indicate which of the variable ramp volume scenarios was used, along with the basic weather and incident conditions modeled.

Tables 3 and 4 show that the sizeable changes in ramp volume levels resulted in estimated changes in roadway performance, emulating what actually happens in the corridor. However, for the highest ramp volume scenario, the vehicle-hours of delay estimates were exceptionally high, even while the travel time indices increased only marginally and the minimum speeds dropped only modestly for most of the individual scenarios.

Analysis of the reasons for these results determined that the adjustment factor used to estimate the large ramp traffic volumes created ramp volumes at one ramp that significantly exceeded the capacity of that ramp. As a result, for this set of scenarios, very large ramp delays were estimated even when the freeway itself was flowing smoothly. The high ramp volumes (those cars that could get onto the freeway) did create some congestion on the mainline, but a much larger percentage of the delay increase appeared to come from the ramp delay. Because the model is capable of tracking ramp delays, and the WSDOT sensor system does not measure either ramp volumes or delays, this would increase the delay reported by the model relative to the mainline delays computed with WSDOT sensor data. To check this finding, two additional model runs were made. Those model runs used smaller ramp adjustment values for the highest volume ramp condition. The “original” high volume multiplier was a factor of 9. The revised values were 7 and 5.

Table 3: JBLM Low Entry Volume Scenario Results

Vehicle Miles Traveled (VMT)	Vehicle Delay (Hrs)	Vehicle Hours Traveled (VHT)	Maximum Travel Time (Min)	Mean TTI	Mean Speed (mph)	Alternative Ramp Multiplier	Ramp Volume	Weather	Incidents
143322	154	2359	15.3	1.1	61		Low	Clear	No
143322	307	2512	16.7	1.1	57		Low	Rain	No
143322	210	2415	15.6	1.1	59		Low	Lt Rain	Shoulder 1
143322	210	2415	15.6	1.1	59		Low	Lt Rain	Shoulder 2
168714	229	2824	16.9	1.1	60		Med	Clear	No
168714	295	2891	17.1	1.1	58		Med	Lt. Rain	No
168714	576	3172	19.2	1.2	53		Med	Lt. Snow	No
168714	295	2891	17.1	1.1	58		Med	Lt. Rain	Lane Cl. 1
168714	294	2890	17.1	1.1	58		Med	Lt Rain	Shoulder 4
193204	18074	3407	16.6	1.1	57	9	Med-High	Clear	No
195988	3334	3365	17.3	1.1	58	7			
181506	307	3072	17.7	1.1	59	5			
193109	18232	3475	16.1	1.2	56	9	Med-High	Lt. Rain	No
195988	3415	3445	17.2	1.1	57	7			
181506	383	3147	17.9	1.1	58	5			
192147	19652	3727	17.9	1.3	52	9	Med-High	Lt. Snow	No
195988	3779	3764	19.3	1.3	52	7			
181506	680	3445	20.0	1.2	53	5			
193109	18232	3475	16.1	1.2	56	9	Med-High	Lt. Rain	Lane Cl. 1
195988	3415	3445	17.2	1.1	57	7			
181506	383	3147	17.9	1.1	58	5			
193109	18232	3475	16.1	1.2	56	9	Med-High	Lt. Rain	Shoulder 1
195988	3415	3445	17.2	1.1	57	7			
181506	383	3147	17.9	1.1	58	5			
192889	19250	3830	29.5	1.3	50	9	Med-High	Lt. Rain	Shoulder 3
195988	3943	3849	30.7	1.3	51	7			
181506	714	3465	29.5	1.3	52	5			
192147	19652	3727	17.9	1.3	52	9	Med-High	Lt. Snow	Shoulder 1
195988	3779	3764	19.3	1.3	52	7			
181506	680	3445	20.0	1.2	53	5			
Actual Measured Average Annual Corridor Performance									
195,234	946	4,193	20.2	1.6	38				

Table 4: JBLM High Entry Volume Scenario Results

Vehicle Miles Traveled (VMT)	Vehicle Delay (Hrs)	Vehicle Hours Traveled (VHT)	Maximum Travel Time (Min)	Mean TTI	Mean Speed (mph)	Alternative Ramp Multiplier	Ramp Volume	Weather	Incidents
171987	571	3217	39.8	1.3	53		Low	Clear	Lane Cl. 2
171986	222	2868	17.6	1.1	60		Low	Clear	Shoulder 1
171986	300	2946	18.0	1.1	58		Low	Lt. Rain	Shoulder 4
171986	526	3172	24.9	1.2	54		Low	Lt. Rain	Shoulder 3
171986	222	2868	17.6	1.1	60		Low	Clear	Shoulder 2
190314	293	3221	18.8	1.1	59		Med Low	Clear	No
190314	511	3439	20.2	1.2	55		Med Low	Rain	No
202457	360	3474	19.5	1.1	58		Med	Clear	No
202457	445	3559	19.7	1.2	57		Med	Lt. Rain	No
211930	33101	3850	17.9	1.2	55	9	Med Hi	Clear	No
220829	9714	3944	19.4	1.2	56	7			
217822	1221	3797	19.8	1.1	57	5			
211594	33574	3895	17.1	1.2	54	9	Med Hi	Lt. Rain	No
220829	9895	4005	19.0	1.2	55	7			
217822	1316	3890	19.8	1.2	56	5			
211466	35458	4671	45.7	1.5	45	9	Med Hi	Lt. Rain	Lane Cl. 3
220824	11820	4945	47.2	1.5	45	7			
217824	2575	4908	48.8	1.6	44	5			
211930	33101	3850	17.9	1.2	55	9	Med Hi	Clear	Shoulder 1
220829	9714	3944	19.4	1.2	56	7			
217822	1221	3797	19.8	1.1	57	5			
211594	33574	3895	17.1	1.2	54	9	Med Hi	Lt. Rain	Shoulder 2
220829	9895	4005	19.0	1.2	55	7			
217822	1316	3890	19.8	1.2	56	5			
Actual Measured Average Annual Corridor Performance									
195,234	946	4,193	20.2	1.6	38				

In examining the details of the high volume ramp days, it became apparent that as JBLM activity levels increase, traffic within the base redistributes itself to different freeway ramps, so that the relationships between freeway on-ramp volumes change as total ramp volumes associated with JBLM increase. (That is, as JBLM activity increases, a smaller percentage of drivers use the Main Base entrance/exit.) When the two lower ramp volume adjustment sensitivity tests were run, no attempt was made to “rebalance” the ramp volumes under these revised inputs. Therefore, in all of the high volume cases, some ramps carried a disproportionate fraction of base traffic.

The results from these two sensitivity tests are shown in tables 3 and 4 in *italics* in the two lines directly below the scenario results from the original model run.

At the very bottom of the table is the average annual condition measured in the corridor. It is possible, by using these two tables, to make the following conclusions based on comparisons of the model outputs and measured roadway conditions.

The **vehicle miles of travel** statistic computed by the model was reasonably close to the average annual condition. The lower volume scenarios tended to produce VMT estimates lower than the average annual condition, while the higher volume scenarios produced estimates that were higher than the average annual condition. This suggests that the ramp volumes that were created from mainline detector stations computed a reasonably good estimate.

With the exception of the scenarios with the highest ramp volumes, the model underestimated the amount of **delay** present in the corridor. The measured value was over 940 vehicle-hours of delay. The majority of the scenario estimates for this statistic were under 500 vehicle-hours. On the other hand, the initial high-volume ramp scenarios estimated between 18,000 and 35,000 vehicle-hours of delay. Reducing the ramp adjustment from 9.0 to 7.0 cut

these delay estimates by a factor of between 3 and 5. The use of the 5.0 adjustment factor reduced delay from its original value by a factor of from 13 to 58. Many of the decreased ramp volume scenarios showed relatively modest changes in the mean TTI for the scenario, the mean speed for the facility, or the maximum travel time computed. This means that the majority of the delay occurred on the ramps, not on the mainline of the roadway.

The **maximum travel time** computed by the model also tended to be less than the observed maximum travel time for the average annual condition.² Only one of the low entry volume scenarios had a maximum travel time that exceeded the actual average annual condition. Three of the higher mainline entry volume scenarios had higher maximum travel times. Interestingly, the sensitivity test of decreasing the initial ramp volumes for the scenario with the highest ramp volumes caused many of those scenarios to have slower trips. For example, in Table 4, the last scenario (high entry volume, medium-high ramp volumes, in light rain, and with a 5- to 15-minute shoulder incident) shows an increase in maximum estimated travel time from 17.1 minutes to 19.0 for the 7.0 adjustment factor, and 19.8 for the 5.0 adjustment factor. These results are assumed to illustrate the fact that the ramps perform better under lower volumes, and therefore cause a greater mainline merge disruption, slowing the mainline.

The **mean TTI** and **mean speed** statistics confirmed that the model under-estimated travel times in the JBLM test section. The observed mean TTI was around 1.6, while almost all scenarios reported a mean TTI of between 1.1 and 1.3. Similarly, the measured mean speed was 38 mph, which was lower than all modeled mean speeds.

It is unclear at this time why the model under-estimated total mainline delay. It is possible that the WSDOT sensors are routinely under-estimating traffic volume on the facility.

² The average annual condition was based on the average of all PM peak period travel times computed from the mainline loop data.

The entry volumes were lower than what the authors expected, but they were not appreciably low given the volumes found throughout the test section.

In terms of WSDOT using this model to estimate the benefits of deploying ATM in the Joint Base area, the conclusion is that additional calibration of the model and its parameters is needed before the model can be used for that purpose.

Seattle Test Case

The Seattle case study was more straightforward than the JBLM model. Unlike the JBLM test section, the variability of the ramp volumes was not substantially different from that of the mainline volumes. As a result, only one 30-scenario model run was required. Unlike the JBLM corridor, the project team did not attempt to create 30 scenarios that represented the majority of actual operating conditions in the corridor. Instead, the 30 scenarios were primarily the “most common” of the different operating conditions, plus a limited number of higher delay conditions.

The results of those 30 scenario runs are shown in Table 5. Also shown at the bottom of Table 5 are the average annual conditions for the AM peak period, as measured by the WSDOT traffic surveillance system, and the average condition computed by the model using the 30 scenarios. The average annual condition could be computed by the model because it does that automatically for a single 30-scenario run. For JBLM, that was not possible because of the need to perform several different model runs to account for the differences in ramp volume.

Table 5: Seattle Scenario Results

Scenario Number	Vehicle Miles Traveled (VMT)	Vehicle Delay (Hrs)	Vehicle Hours Traveled (VHT)	Maximum Travel Time (Min)	Mean TTI	Mean Speed (mph)	Minimum Speed	Volume	Weather	Incidents
1	211,361	1,252	4,503	21.2	1.4	46.9	30.5	Low-Med	Clear	No
2	213,918	1,383	4,673	21.3	1.4	45.8	30.1	Med	Clear	No
3	215,671	1,596	4,913	21.3	1.5	43.9	28.6	Med-Hi	Clear	No
4	211,361	1,252	4,503	21.2	1.4	46.9	30.5	Low-Med	Clear	PDO-shl
5	213,918	1,383	4,673	21.3	1.4	45.8	30.1	Med	Clear	PDO-shl
6	215,671	1,596	4,913	21.3	1.5	43.9	28.6	Med-Hi	Clear	PDO-shl
7	209,803	1,372	4,599	21.3	1.4	45.6	30.5	Low-Med	Cool	No
8	212,522	1,519	4,789	21.4	1.5	44.4	30.1	Med	Cool	No
9	214,559	1,664	4,964	21.4	1.5	43.2	29.0	Med-Hi	Cool	No
10	209,803	1,372	4,599	21.3	1.4	45.6	30.5	Low-Med	Cool	PDO-shl
11	217,251	1,794	5,135	21.4	1.5	42.3	27.5	High	Clear	PDO-shl
12	219,303	2,177	5,550	21.5	1.6	39.5	27.3	V.High	Clear	PDO-shl
13	208,763	2,437	5,648	32.8	1.8	37.0	18.6	Low-Med	Clear	Injury-1
14	210,127	2,482	5,714	33.4	1.8	36.8	18.0	Med	Clear	Injury-1
15	213,330	2,515	5,796	34.4	1.8	36.8	17.3	Med-Hi	Clear	Injury-1
16	207,135	2,458	5,644	32.7	1.8	36.7	18.7	Low-Med	Cool	Injury-1
17	210,516	2,488	5,726	33.3	1.8	36.8	18.3	Med	Cool	Injury-1
18	211,864	2,531	5,790	33.9	1.8	36.6	17.7	Med-Hi	Cool	Injury-1
19	211,361	1,252	4,503	21.2	1.4	46.9	30.5	Low-Med	Clear	PDO-1
20	213,918	1,383	4,673	21.3	1.4	45.8	30.1	Med	Clear	PDO-1
21	215,671	1,596	4,913	21.3	1.5	43.9	28.6	Med-Hi	Clear	PDO-1
22	209,803	1,372	4,599	21.3	1.4	45.6	30.5	Low-Med	Cool	PDO-1
23	212,522	1,519	4,789	21.4	1.5	44.4	30.1	Med	Cool	PDO-1
24	214,559	1,664	4,964	21.4	1.5	43.2	29.0	Med-Hi	Cool	PDO-1
25	209,461	1,982	5,204	26.9	1.6	40.2	21.7	Low-Med	Clear	Inj-shldr
26	210,740	2,043	5,285	27.8	1.6	39.9	21.1	Med	Clear	Inj-shldr
27	191,902	4,301	7,026	118.9	3.3	27.3	5.4	Med-Hi	Clear	Fatal-1
28	209,803	1,372	4,599	21.3	1.4	45.6	30.5	Low-Med	Lo.Wind	PDO-shl
29	212,522	1,519	4,789	21.4	1.5	44.4	30.1	Med	Lo.Wind	PDO-shl
30	214,559	1,664	4,964	21.4	1.5	43.2	29.0	Med-Hi	Lo.Wind	PDO-shl
Actual Measured Average Annual Corridor Performance										
	234,736	1,894	5,352	23.0	2.3	25.9				
Average Modeled Corridor Performance										
	211,790	1,831	5,081	27.4	1.6	42.2	25.9			

In summary, the FREEVAL ATDM model did a better job of estimating this corridor’s performance than it did the JBLM corridor. The model still tended to under-estimate many of the travel time measures for the corridor, but it did a reasonable job of estimating total delay. While the project team has not been able to dissect the model to explain this discrepancy, we assume that the model actually under-estimated delay on the corridor because it did not include the added delay due to queuing extending from downtown Seattle. At the same time, however, the model also included estimates of ramp delays, which were not included in the measured roadway performance delay computations. This may have compensated for the under-estimation of mainline delay.

A review of the data describing actual roadway performance shows that the downtown Seattle bottleneck does frequently extend to the northern end of this section of road, which would increase the delays and travel times measured for this roadway section, whereas the model did not include this delay. Figure 5 illustrates the actual frequency³ with which congestion forms on the corridor.

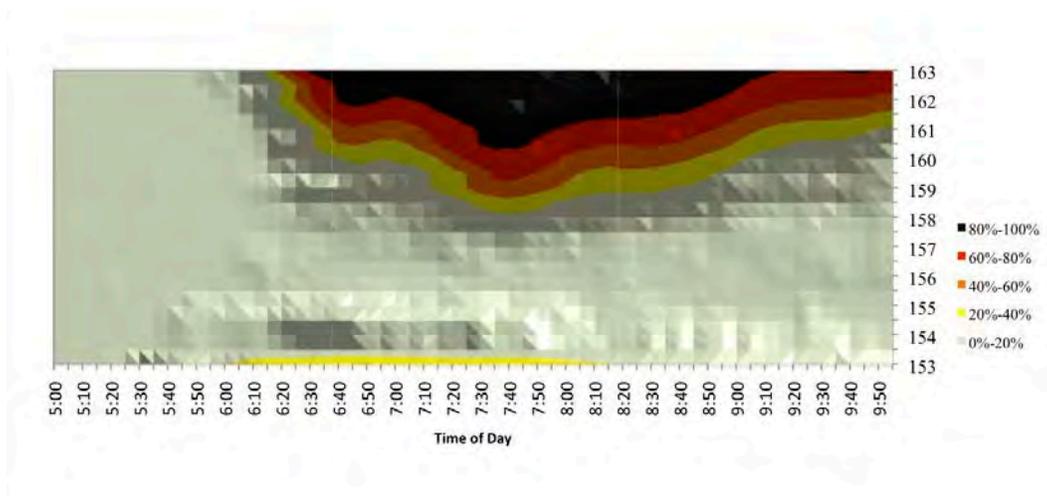


Figure 5: Frequency of Congestion in the Seattle Test Corridor

³ The colors in Figure 5 represent the percentage of times LOS F congestion forms at a given time and location.

It can be seen in Figure 5 that the most common congestion pattern is for congestion to form at the northern end of the test section and then extend upstream. Some of this congestion is the result of the extension of queuing from downstream of the modeled section. Other congestion in this section results from simply too much volume for the corridor. The details of the comparison between measured and modeled roadway performance are presented below.

The **vehicle miles of travel** statistic computed by the model averaged roughly 10 percent below the measured average annual condition. In part this occurred because the model computed sufficient congestion in the corridor to limit throughput below demand. The measured demand was not similarly restricted. Thus, in the model, only 87 percent of travel demand was served on the corridor during the model runs. If the corridor had been able to serve that demand, the estimated VMT would have been very close to what was measured.

The model estimated the amount of **delay** present in the corridor reasonably well. The average annual delay condition estimated by the model was very close to that computed by averaging the delay measured in the AM for each weekday. The various scenarios fell on both sides of the average annual AM peak period delay measured for the corridor, depending on whether that scenario had high or low levels of congestion. While the model may have underestimated mainline delay, it may have also compensated for that delay by adding ramp delay not included in the field measurements.

The **maximum travel times** computed by the model for two thirds of the scenarios were lower than the average of the observed maximum travel time for all AM peak periods in 2012.⁴ However, nine of the 30 scenarios produced maximum travel times that exceeded this average condition. Seven of those scenarios created maximum travel times that exceeded the 85th

⁴ The average annual condition was based on the average of all AM peak period travel times computed from the mainline loop data.

percentile maximum travel time measured in 2012, which was just under 28 minutes. Of concern is the fact that too many of the scenarios (21 of the 30) had a maximum travel time of between 21.2 and 21.5 minutes. This was true despite major changes in the characteristics of the incidents being modeled. This suggests that the model is not as sensitive to incidents as desired.

The Seattle model and measured results for the **mean TTI** and **mean speed** statistics did not match well. Only one scenario's mean TTI exceeded the average annual condition as measured in the field. The mean speed reported by the model was always higher than the measured mean speed.

In terms of WSDOT using this model to estimate the benefits of deploying ATM, the conclusion from this corridor, like that from the JBLM corridor, is that additional calibration of the model and its parameters is needed before the model can be used for that purpose.

GUIDELINES, LESSONS LEARNED, AND FUTURE ENHANCEMENTS

During the process of developing FREEVAL-ATDM models, the project researchers developed their own list of guidelines and lessons learned that could be useful for prospective users of the FREEVAL-ATDM tool set in Washington state. In this section we summarize those guidelines and lessons learned from the perspective of an analyst who is developing a FREEVAL-ATDM model for a freeway facility in Washington state for the first time. The discussion will also suggest potential enhancements to the FREEVAL-ATDM modeling environment that could provide additional benefits to the user.

Guidelines and Lessons Learned for FREEVAL-ATDM Model Development

The following guidelines include reminders of the importance of key considerations noted in the FREEVAL-ATDM documentation that might otherwise be easy to overlook, as well

as additional factors to consider based on the project researchers' model development experiences.

Overall Modeling Considerations

Some overall modeling considerations include the following:

- **Follow the prescribed steps.** The FREEVAL-ATDM tool set consists of two separate yet interacting Excel macro files. Each file has a very helpful, step-by-step list on the first worksheet (the “master” worksheet for atdmprocess.xlsm, and the “ATDM inputs” worksheet for FREEVAL-ATDM.xlsm, respectively). Our experience is that it is important to carefully follow those steps in order to avoid confusion and potentially ambiguous results.
- **Use a checklist to document steps in the process.** The model development process involves a series of steps that encompass both facility modeling and scenario modeling, spanning two separate programs, with data transfers occurring between them. Despite the careful list of steps (in the first worksheet of each program file, as noted above), the process nevertheless involves a complex sequence of tasks that can be confusing; this complexity and confusion are even more likely to be apparent during the inevitable iterative model development. Therefore, it is important to keep track of the steps being performed during model development to ensure that every step is performed fully and in the right sequence. One way to keep track is to maintain a separate checklist of model development steps and update the status of that list during the process.
- **Keep track of separate model iterations and before/after versions.** During the development process, it can be easy for files for model design, input data, and model outputs to become confused with one another, particularly during an iterative design and

testing process. File confusion can also occur during iterative sensitivity analyses and between before and after tests. To avoid confusion and to clearly document results, keep track of files associated with different model iterations and especially different baseline input assumptions, by appropriately naming files and separating related files into their own directories. (This is especially important because each model run concludes with the option to saving the model output by overwriting previous results.)

Specific Modeling Considerations

Some specific modeling considerations include the following:

- **Consider adding relevant scenarios involving ramp volumes.** In one of the models developed by the project researchers, a major activity area that was a large traffic generator and attractor (JBLM) was located adjacent to the modeled freeway facility. Therefore, we considered it important to analyze freeway performance as a function of demand reflecting different combinations of a) the level of traffic activity to and from the activity area (using on- and off-ramp volumes as a reflection of that activity level) and b) the variations in upstream demand on the mainline. However, the scenario generation process explicitly defines varying demand levels only for the latter factor (upstream mainline volumes). To enable us to use a second independent set of adjustable demand levels for the model ramps, while still using the existing FREEVAL-ATDM process, the following modified approach was developed:

1. **Define ramp volume levels.** Define a simplified “Ramp Demand Sub-scenario” that consists of a series of levels of ramp volumes, analogous to the Demand Sub-scenario levels.
2. **Define sub-scenarios based on varying ramp volumes.** When defining the sub-scenarios, factor in the variations in ramp volume by using the ramp volume

levels as a sub-scenario variable. For example, for a given level of demand volume for the mainline, define separate sub-scenarios for each combination of mainline demand level and ramp demand level.

3. **Define individual model files.** After the FREEVAL model has been finalized, duplicate the FREEVAL-ATDM model files, one per ramp demand level. For each duplicate file, enter the ramp volumes associated with that file's ramp demand level, for each time period worksheet ("t="). (To simplify this step, a constant factor was used to scale the baseline seed ramp volumes up or down on the basis of the estimated range of volumes that occurred during varying levels of activity at JBLM, and Excel formulas were used to streamline data entry.)
4. **Run all scenarios for all ramp volume levels.** For each of the duplicate model files, run all 30 scenarios. Do this **even though in some cases a scenario does not use the ramp volume level represented by a particular model file.** The result will be model results for every combination of demand volume and ramp volume, **including those that do not match the desired definition of any scenario.**
5. **Filter out the irrelevant scenarios.** For each scenario, there will only be one combination of mainline demand and ramp demand that matches the scenario's actual definition; the rest of the combinations will not be correct. Therefore, filter out model outputs from the non-matching versions of the scenario, and prepare a revised list of the true model outputs for each scenario. The outputs that are saved for each of the "real" scenarios are taken from the right-side table of the ATDM output worksheet for each particular scenario. (To simplify this filtering process,

we used an Excel spreadsheet with formulas that used the various model output files as lookup tables, extracting the correct output from the correct model output file on the basis of the ramp volume of each sub-scenario. For example, if scenario 10 consisted of Very high demand + No incidents + Clear weather + No work zones + Low ramp volumes, the output saved for scenario 10 would be taken from the output file that used “Low ramp volumes” as a baseline seed for ramp volumes.)

Review the results from the 30 correct scenario definitions. Once a list of the 30 true scenario outputs has been produced, evaluate the results. As an example, the 30 individual scenario results can be grouped by similar characteristics and the results averaged within each group. Or, for each combination of mainline demand level and ramp demand level, the matching scenario results can be averaged, and the results can be reviewed for any apparent trends (e.g., as demand volumes go up, how do the output metrics respond).

Please note: As mentioned above, the only model outputs that are relevant with this process are those on the right-side table of the ATDM output worksheet (individual scenario results). Furthermore, those individual results generally cannot be used to produce aggregate metrics across all 30 scenarios, such as those listed on the left side of the ATDM output worksheet (e.g., delay, recurring/non-recurring percentage). Also, this method is suggested only as a simple option for evaluating the effects of varying ramp volumes; it does not include speed or capacity adjustment factors, nor does it involve adjusting other ramp variables.

- **Summarize demand volumes in a convenient fashion.** For the two models developed

in this project, demand volumes were summarized in table form, for each combination of time period (1 through 16) and segment (1 through 20). This enabled us to quickly review all the demand volumes in one convenient format (associated data files, produced by the TRACFLOW datamart were also archived for future reference).

- **Exercise care when balancing desired segment definitions with the 20-segment modeling requirement.** At present, the prototype FREEVAL-ATDM tool set requires that a facility be modeled with exactly 20 segments. This can introduce some constraints in the modeling process, particularly for more complex urban facilities with many ramps and geometric changes. In the case of non-urban locations or shorter facilities, where 20 segments might be considered more than sufficient, it is nevertheless important to avoid “padding” the model with meaningless segments (e.g., segments outside the study area) simply to reach the 20-segment requirement, since overall performance statistics in the model output take into account the results of all 20 segments, even if those segments are not actually part of the desired study area.
- **Reminder: Keep in mind the requirements for segment definitions.** As noted in the FREEVAL user’s guide, models should be designed to have B (basic) segments for segments 1 and 20 in order to function properly. The FREEVAL user’s guide provides other helpful suggestions about model definitions.

Overall Observations

The use of a variety of data archives during model development led to the following overall observation:

- **WSDOT’s data-rich focus can yield a range of benefits.** For the purposes of developing FREEVAL ATDM models, WSDOT would be considered a comparatively

"data-rich" agency, with access to a variety of detailed data archives. This has several advantages. First, WSDOT has the ability to specify more detailed FREEVAL-ATDM model inputs than most users would and to reduce the use of default values that are not location-specific. Second, detailed data provides more options for comparing model outputs to other independently developed estimates of freeway performance. (For example, the TRACFLOW-based travel times derived from FLOW sensor data archives are useful as comparison data that can specifically match the locations and time periods of the model.) Third, the availability of such data also means that WSDOT has the general ability to analyze traffic performance at a sophisticated level and develop a deeper understanding of the nature of the baseline (before) condition, independent of modeling tools such as FREEVAL ATDM. Fourth, just the act of analyzing the data that are needed to compute the FREEVAL ATDM inputs provides considerable insight into the number of time periods during which different ATDM actions are likely to provide benefits. For example, by combining hourly volume, with weather, incident, and workzone data, it is possible to estimate the number of hours during which capacity is exceeded by specific levels and thus when ATDM actions designed to increase effective capacity would provide benefit.

To summarize, while existing data archives (TRACFLOW, incidents, weather) are very useful for developing inputs to a modeling process such as FREEVAL, there are also opportunities to independently exploit rich data sets such as the WSDOT FLOW freeway sensor data and the TRACFLOW datamart and to extract maximum benefits from the existing data collection network as well as future expansion of sensors in areas such as the Olympic Region. With such data, WSDOT can also expand the use of travel time and other

(e.g., index-based) metrics throughout both the Northwest Region and Olympic Region, as well as other areas with emerging sensor networks.

Potential Enhancements to the FREEVAL-ATDM Tool Set

Because the FREEVAL ATDM process is still under development, the project researchers made note of possible future adjustments or enhancements to the FREEVAL ATDM process. The following are potential features that could further enhance the utility of the FREEVAL-ATDM tool set, given our experiences (please note that some of these suggestions may already be under development, given that FREEVAL-ATDM work is still in progress):

- **Enhance the software's robustness.** The researchers spent a very large amount of time debugging input files to try to make the prototype software function as desired. Improvements in the model's robustness in working with a broad range of user inputs will greatly decrease the cost of the modelling effort.
- **Provide a mechanism for a ramp demand volume subscenario.** The researchers' experience developing the JBLM model pointed out the desirability of a method for exploring the effects of varying ramp demand volumes produced by a major adjacent activity area. The method developed in this project (as described above) could be substantially improved to offer more user options and greater ease of use.
- **Provide indicators of checklist completion within the tool set.** One of the guidelines suggested above was the use of a checklist to keep track of progress during model development and operation. This feature could be implemented further by introducing some type of indicator within the master and ATDM input worksheets to confirm which steps have been completed. An accompanying reset button could allow the confirmation indicators to be reinitialized when a new modeling process is begun. This would help the

user track modeling progress in a systematic and convenient way.

- **Reintroduce FREEVAL features.** Reintroducing some of the automated set-up features of FREEVAL into the FREEVAL-ATDM software variant would increase convenience for users. Also, it would be convenient if values that are fixed in every time period could be duplicated in each “t=” worksheet automatically.
- **Add “lookup table” functionality to the demand volume input process.** Previously, we suggested that users keep track of demand volumes in a tabular form for ease of review. It would also be more convenient if FREEVAL-ATDM could optionally use the tables as lookup tables, where demand volume values within the model (on the “t=” worksheets) could be updated automatically whenever the table values were changed by the user. This would also greatly facilitate initial input of ramp volumes.

CONCLUSIONS

The ATDM model based on FREEVAL (which is also used as the basis for the SHPR2 L08 freeway analysis tool) has potential as an analysis tool, but it also has significant limitations.

The primary benefit it provides to WSDOT is that it allows analysis of ATDM activities on the basis of data that can be readily obtained or estimated. It allows direct computation of the variation in roadway performance that occurs as a result of variations in traffic volume and common roadway disruptions (incidents, weather, and work zones), and those computations can be performed with considerably less effort than with other current alternative approaches. The model is a good step in the right direction for understanding how roadway performance varies over time and how that performance is likely to change, given different operating scenarios. Because of its application of the equations found in the Highway Capacity Manual, the model is

capable of estimating the benefits of improved roadway operations from the application of various operational activities.

The model does provide a mechanism for estimating the approximate size of “first order” benefits from various ATDM activities. The model also has the obvious advantage of providing estimates of reliability and changes in reliability even when relatively limited data are available. This is particularly important to WSDOT for those freeways that are not yet fully instrumented, or where incident management is not in place. The major downside of those computations is that they depend on estimates of operational benefits that are not well known (changes in operational capacity and/or vehicle speed) from each specific ATDM activity. The software provides “best practice” values for many of these adjustments, but in many cases, the values for ATDM improvements are not based on rigorous scientific study.

The model fits somewhere between very simple, limited ballpark estimates and complex models or simulations with heavy, onerous time requirements and data needs. Its niche appears to be for initial exploratory work (sensitivity analyses, etc.).

Unfortunately, there are several limitations with using the current FREEVAL model. These disadvantages are as follows:

- 1) There is a substantial learning curve for getting the model up and operating. While extensive instructions are supplied with the model, the complexities of the model, its data entry, and its operation require considerable learning before users become proficient in its operation.

- 2) The model software is currently very “temperamental.” The research team spent many hours attempting to debug macro software error messages. The considerable time spent working through the potential causes of these errors significantly detracted from our ability to more fully explore variations in output from the model based on changing the inputs and/or the model

assumptions. It is not yet clear to what extent the issues encountered were associated with subtleties in the modeling process (e.g., sensitivity to the particular model input values specified by the user) versus limitations in the macro's own internal processing. Until this question is resolved, the same difficulty will decrease the utility of the model to WSDOT for ATDM evaluation. However, it is important to note that the FREEVAL-ATDM modeling tool set used in this research project was a prototype version of a work in progress; therefore, its full utility to WSDOT should be reassessed after software development has been completed.

3) Despite the ability to enter considerable data that describe current roadway conditions, the model still has trouble modeling the conditions routinely found on the roadway. For example, it was not possible to directly model the variations in ramp volumes occurring in the JBLM section. While the variability of the volumes on JBLM's ramps may be extreme, other freeways undoubtedly have ramps whose traffic patterns are different than those of the mainline. While a partial work-around was developed for this research project, that work-around did not allow the model to automatically compute all of the summary statistics.

Similarly, in order to effectively use WSDOT's extensive incident data, we had to "trick" the model into accepting alternative categories of incidents than those that are hard coded into the model. While the model did run, it was difficult to review the results because of the need to "translate" what the model called the various scenarios into what we assigned those scenarios to represent in terms of incident conditions.

4) The model is currently restricted to 4 hours of data. For these tests, the 4 hours selected were the peak weekday commute hours. While this captures the majority of recurring delay and major portions of non-recurring delay, it may not capture a significant amount of the benefits from an automated ATDM system, which can respond to changes in roadway

performance even in the middle of the day or on weekends. In both of the test cases, WSDOT sensor data showed that considerable delay occurred outside of the primary peak commute period on those roadways. In the JBLM section, weekend congestion is of major concern, as that section of I-5 serves both southbound and westbound weekend recreational movements from the major Puget Sound population centers. For the Seattle section, the PM peak period is also routinely congested, as are many weekend hours. Additional model runs would be needed to capture the benefits from those times of day.

For example, one question posed by WSDOT about the possible deployment of active traffic management at JBLM was the difference in benefits that could be gained by using hard shoulder running at fixed times of the day (e.g., the PM peak period), which might only require fixed signing, versus using hard shoulder running only when conditions warranted it, which might include only some peak periods but could also include weekdays and weekends. The 4-hour analysis window limits the ability of the model to answer this type of question. A more flexible time period definition would be helpful in such cases.

One interesting finding from doing this project was that in “data rich” cases such as this one, much can be learned about the potential benefits of simply collecting, aggregating, and summarizing the data about operating conditions. For example, it is possible to determine the number of hours each year—by day of week and time of day—when a given roadway is operating within a given fraction of lane capacity. Combining this with the likelihood of an incident or bad weather occurring yields a direct measure of the fraction of time during which an operational improvement will have direct benefit. While such an “existing data” analysis does not allow computation of the actual benefits from those proposed improvements, simply looking

at available data provides an excellent “first blush” analysis of the amount of time during which such improvements would be beneficial

Consequently, the project team concludes that the FREEVAL model does provide benefit to WSDOT. Part of that benefit comes from simply doing the data collection and analysis necessary to supply inputs to the model. However, before WSDOT starts to use this model routinely, the model does need to become more robust and easier to use, and prospective users need to develop greater familiarity with the complexities of the associated modeling process.

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