## Appendix A: IPS Work Plan

# Draft Work Plan 

April 20, 2010

## Integrated Project Sponsor Council Staff representatives:

Henry Hewitt, Chair
Susie Lahsene, Port of Portland
Andy Cotugno, Metro
Alan Lehto, TriMet
Paul Smith, City of Portland
Richard Brandman, ODOT

Katy Brooks, Port of Vancouver<br>Dean Lookingbill, Regional Transportation Council<br>Jeff Hamm, CTRAN<br>Thayer Rorabaugh, City of Vancouver<br>Don Wagner, WSDOT

## Remove Hayden Island Interchange \& Alternative Access

(Work group: Paul, Thayer, Katy, Kathryn, Andy, Don, Richard)

- On April 20, CRC staff will share with the IPS previous traffic analysis regarding an arterial bridge without the HI interchange. CRC recognizes that the previous analysis of an arterial bridge extended across the Columbia River. However, this work will inform the resultant trip redistribution to the Marine Drive interchange.
- This analysis will also be shared with the PSC at their workshop on April 23.
- Portland has hired URS to develop new concepts which would eliminate the Hayden Island interchange and provide the only access to Hayden Island from Marine Drive.
- CRC staff is providing background information to URS and will coordinate with the city of Portland and URS in this effort.
- Portland will provide a progress report to the IPS on this new concept on April 29.
- If further traffic analysis is desired by the IPS following the development of this new design, CRC staff, with Metro, RTC, and Portland assistance, will rerun the VISSIM traffic model to determine the resultant change on travel movements and functionality in the affected areas.
- This run will be completed and results returned to the IPS for review and presentation to the PSC, together with briefings on the status of the new design.
- If more work is desired by PSC, determine next steps and timeframe to complete work.


## Redesigned Hayden Island Interchange

(Work group: Paul, Thayer, Katy, Kathryn, Andy, Don, Richard)

- At the April 20 IPS meeting, CRC staff will share work performed to date on the design of this interchange. This will include a review of previous options and issues leading to the current design.
- Local government staff has suggested that alternatives to the current Hayden Island interchange design be examined.
- Andy Cotugno will take the lead in developing one new design proposal to present to the work group. CRC staff will assist in this effort.
- This workgroup should meet ASAP to finalize the new design concept to be evaluated and considered.
- The new design concept should be presented to the IPS on April 29.
- CRC will provide conceptual analysis of the new design and present it to the IPS on May 11 and to the PSC on May 14. If further work is desired, determine next steps and complete work by May 27.


## Remove City Center Access

(Work group: Paul, Thayer, Katy, Kathryn, Andy, Don, Richard)

- There has been no previous analysis of the project without the Vancouver interchange. CRC is coordinating with the city of Vancouver and is preparing an analysis of this concept using existing travel forecasts. The team will share the resultant trip redistribution to the Mill Plain interchange at the IPS meeting on April 20.
- Vancouver has also analyzed in detail traffic impacts at many intersections in their downtown for the current CRC design, which does not incorporate closing the City Center interchange. These results will also be presented to the IPS on April 20.
- Both of these analyses will be presented to the PSC on April 23.
- If further analysis is desired, CRC staff, with Metro, RTC and Vancouver assistance, will rerun VISSIM to further define traffic impacts to the Mill Plain interchange.
- This run will be completed and results returned to the IPS on May 11 and presented to the PSC on May 14.
- CRC staff will provide more information on the functionality of the current design and functionality of the Washington interchanges at the IPS meeting on April 20. Next steps, if any, will be determined at that meeting.


## Alternative 10 Lane Bridge

(Work group: To be determined)

- The City of Portland has hired URS to analyze the concept of a 10 lane bridge. URS and CRC will work together to evaluate possible changes in the design of the mainline, collector/distributor roads and interchange access to and from the mainline, along with management of traffic flow, to determine the functionality and performance of a 10 lane bridge option.
- Initial analysis will be brought to an IPS meeting as soon as practicable. The necessity and nature of any additional work will be determined at that meeting.
- CRC staff will also provide an analysis of the current shoulder widths, ODOT, WSDOT, and federal standards for Interstate bridges, and issues relating to variances of those standards.


## Managed Lanes

(Work group: Jeff \& Don)

- Several HOV lane concepts have previously been considered by the Task Force. Review that work and its conclusions with the IPS on April 29.
- Determine at that meeting if additional work is desired.


## Post-Completion Transportation Demand Management

(Work group: Matt Ransom, Peter Hurley, John Replinger)

- TDM Workgroup to present post-completion TDM plan to IPS for discussion and consideration.


## Performance Measures

(Work group: Katy, Dean, Andy, Peter Hurley \& Rob Fellows)

- Performance measures workgroup to present preliminary recommendation of 5-6 goals to the IPS on April 20.


## Metroscope Modeling

(Work group: Andy, Thayer, Alan, Susie \& Richard)

- Andy Cotugno to meet with workgroup to review Metroscope modeling methodology and assumptions in the model on April 21.
- Modeling workgroup to report to the IPS on April 29 regarding Metroscope methodology and assumptions, with detail on changes in assumptions from those in previous models.
- Andy Cotugno to provide a budget and cost estimate for Metroscope modeling proposed for the CRC project (source of payment has been discussed, but not agreed).
- Modeling scenarios proposed are (i) no build, (ii) 12-lane bridge, light rail with no tolls, and (iii) the currently proposed 10-land LPA.


## IPS Principles:

- Mutual respect.
- Collaboration/One-Team/One Region.
- Transparency.
- Find consensus, if possible.

Appendix B: Remove Vancouver City Center Access Work Group Materials

# Refinement Study Question: Downtown Vancouver Access 

April 23

Project Sponsor Council

## Vancouver Access - Existing



## Vancouver Access - Proposed



## Traffic Flows - no ramp closure



## Traffic Flows - with ramp closure

Waterfront - Approved for 25,000 daily trips at buildout

## ved fo



Merge / Weave lanes between MP and SR-14 FAIL

## Impacts of Closure

- Bridge Size
- No effect on proposed I-5 bridge size because SR-14 and "C Street" traffic merge into Mill Plain and Fourth Plain lanes; not carried across the bridge
- Traffic Flow
- Traffic re-routed to Mill Plain intersections causes increased failure at key intersections
- Re-routed traffic causes more delay on Mill Plain which further impacts LRT progression due to priority for Mill Plain traffic
- Freeway merge/weave area between Mill Plain and SR-14 degrades further creating a critical hot spot


## Appendix C: Metroscope Work Group Materials

## CRC Metroscope Presentation Materials

## 8-9-10

## Background

As charged by the Columbia River Crossing Project Sponsors Council, Metro has completed three Metroscope modeling scenarios of the CRC project. Metro, in partnership with CRC partners, developed a forecast of the growth that would be induced by a full build out of the CRC project, with a 12-lane bridge, light rail line and $\$ 2$ peak-period tolls each direction (with lower tolls in the off-peak). Staff also developed a growth forecast for the project with a "No Toll" scenario. Both the Toll and No-Toll scenarios were compared with a "No Build" scenario for the year 2030. All scenarios assume the Portland-Vancouver region builds all other transportation projects in the 2035 RTP.

The CRC project removes the travel time penalty due to the bottleneck at the bridge. However, even with such a major improvement, cross-river demand is not significantly increased because the improvement is within the context of a very large transportation system. Significant capacity improvement occurs from both the light rail improvement and the river crossing. However, highway travel times are metered by the upstream and downstream traffic conditions on either side of the proposed bridge and the proposed toll on the bridge.

## Travel Time Impacts between Major Markets

Attachment 1 - Travel Time - demonstrates the travel time impacts between the major markets of downtown Portland and Downtown Vancouver in year 2030. The travel times are compared between No-Build and Build with and without Toll. These figures demonstrate the entire household area these employment markets draw from. The CRC does improve the access to these employment areas, but this improvement alone does not constitute a significant change for the entire catchment area that supports these major markets.

## Household and Employment Shifts

Attachments 2-6 demonstrate the impacts of improved accessibility. These maps and chart show that the magnitude of projected influence on shifting housing and employment either with the Toll or No Toll scenario is not significant. From these maps, it is apparent that the CRC would have negligible impact on population and employment growth in Clark County, when comparing the projected growth that would occur with the project with the projected growth that would occur even with no change to the existing bridge. The project's most significant land use effect would be to boost North Portland employment by about 1.5 percent, making that area slightly more competitive than East Multnomah County.

## Effects of Tolls

## The CRC project with Tolls would:

- Produce an extremely slight increase in residential growth in Clark County, compared with doing nothing. Clark County would have approximately 900 more households with the project in 2030 than it would have in the No-Build scenario, growing to a total 250,500 households. That's an increase of about . 4 of 1 percent over the number of Clark County households in the No-Build
scenario. As of 2005, the county had 147,724 households. Northern Clark County would have virtually no household growth compared with the No-Build scenario.
- Generate a 1.5 percent employment gain in North/Northeast Portland, compared with the no build scenario, accompanied by slightly less employment growth in East Multnomah County and no impact to employment growth in Clackamas County. North and Northeast Portland would have 1,700 more jobs with the project in 2030 than the area would have in the No-Build scenario, climbing to a total 112,600 . Eastern Multnomah County would have about 700 fewer jobs, a decrease of nearly 1 percent, compared with the No Build scenario. Job growth in Clark, Clackamas and Washington counties would see no change compared with the No Build scenario.


## The CRC project with No Tolls would:

- Produce more household growth in Clark County, especially northern parts of the county, compared with doing nothing. Clark County would have nearly 1,800 more households with the project in 2030 than it would have in the No-Build scenario, growing to a total 251,300 households. This would be an increase of . $7 \%$ above the No-Build. About a third of that growth would locate in northern Clark County.
- Focus employment growth in southern Clark County and north Portland. North and Northeast Portland would have nearly 1,500 more jobs, an increase of 1.3 percent over the no-build scenario, climbing to 112,400 . Southern Clark County would have nearly 1,000 more jobs, an increase of about one half of 1 percent, compared with the no build scenario. Northern Clark County would have nearly 300 fewer jobs, a decrease of 1.3 percent, compared with the NoBuild scenario. Job growth rates in Clackamas and Washington counties would remain about even with the No Build scenario.






Table 1
Areas of Most Change with CRC

| Clark County Households |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2005 | 2030 NoBuild | 2030 Build With Toll | 2030 Build - No Toll |
| Total Households in Clark County | 147,724 | 249,554 | 250,475 | 251,331 |
| Change to No-Build* | x | 101,830 | 921 | 1,777 |
| Percent Change to No-Build* | x | 68.9\% | 0.4\% | 0.7\% |
| North/Northeast Portland Employment |  |  |  |  |
|  | 2005 | 2030 No- <br> Build | 2030 Build With Toll | 2030 Build <br> - No Toll |
| Total Employment in N/NE |  |  |  |  |
| Portland | 95,421 | 110,932 | 112,632 | 112,396 |
| Change to No-Build* | x | 15,510 | 1,701 | 1,465 |
| Percent Change to No-Build* | x | 16.3\% | 1.5\% | 1.3\% |

Appendix D: Hayden Island Access Work Group Materials

# DRAFT HIDG Report Outline 

Hayden Island Design Group<br>Summary Report to Project Sponsors Council<br>on the

Study of Options for the Design of the Hayden Island and Marine Drive Interchanges
(Date)

1. Overview
2. Recommendation
3. Benefits/Challenges Assessment
4. Evaluation Matrix of Options
5. HIDG Process Timeline
6. Meeting Notes
7. Public Hearing Summaries
8. Concept Drawings of Options

August 4, 2010

| то: | Project Sponsors Council |
| :--- | :--- |
| FROM: | Hayden Island Design Group |
| sUbJECT: | Hayden Island Design Group Recommendation |

## Recommendation:

- Option $D$ is recommended to be pursued as a replacement for the current LPA because it provides the basis for a broad community consensus, including:
the neighborhoods on the Island and around Bridgeton, the business and commercial interests on the Island and along North Portland Harbor, and the heavy freight users of the Marine Drive interchange.
- Further consideration of Options A, B, C should be deferred.
- However, there is further due diligence required to address outstanding design, environmental, cost and NEPA/permitting issues; some of these need to be addressed in the very near term while others will be addressed as the overall project is developed through final design.
- To address these issues, the Hayden Island Design Group proposes to stay engaged and seeks the continuation of the collaborative design environment accomplished over the past several months.


## Option D Benefits:

- Improves freight mobility by separating local traffic between the Mainland and Hayden Island from the Marine Dr. interchange and provides an alternate local bridge for this traffic connecting Hayden Island to the Bridgeton/Expo street network where truck movements are minimal.
- Provides direct freeway access from I-5 to Hayden Island.
- Provides alternate local bridge access on/off island with local street connections to Kenton and thru Bridgeton area to Martin Luther King Blvd.
- Creates an effective connection from Bridgeton to Hayden Island services.
- Local bridge provides alternate routing for emergency vehicles to the island.
- Improves safety by eliminating the weaving from the ramps between I-5 and Hayden Island Drive to the Marine Drive ramps to/from the north.
- Helps separate local traffic from regional/interstate traffic.
- Supports short-term and long-term redevelopment proposals of the SuperCenter; sets the stage for a grid network of local streets.
- Facilitates LRT station area development opportunities consistent with the 2040 Growth Concept and Hayden Island Plan.
- Provides a decrease in total structure width (across Tomahawk Island Drive), potentially increased light penetration, and raises depth of Tomahawk Island Drive vs. Refined LPA.
- Allows for the phasing of the Marine Drive NB Flyover and SB Braided Ramp.
- Compatible with Hayden Island Plan and Marine Drive Stakeholder recommendations.


## Option D Design Issues:

## Overall

- Further develop design character of LRT/local street bridge (ZGF, PBAC and PWG work)
- Further define bike lane/trail/sidewalk system throughout; ensure pedestrian, scooter, wheelchair access; define connections to regional bike route, sidewalk and trail system
- Option D has more piers in the water than the LPA and more work should be done to evaluate Harbor bridge design options to reduce piers in the water.
- Option D may cost more than the LPA and more work should be done to refine designs to reduce cost.
- Review and refine specific lane configurations throughout - mainline, ramps, local streets
- Determine if LRT to Hayden Island and local bridge can be an early phase to be used for construction mitigation (CRC project design)


## Hayden Island

■ Consider moving Jantzen Drive slightly north to maximize future waterfront opportunities on the island's south shore

- Investigate changes to lower height of Marine Drive NB on-ramp
- Finalize access issues for street network surrounding Hayden Island Interchange, including access to Jantzen Beach Moorage and Columbia Crossings; revise Interchange Area Management Plan (IAMP) accordingly.
- Reflect the narrower loop road on Hayden Island per LPA Refinement (coordinate with IAMP process. Check in with PBAC and PWG).
- Further develop the character of Tomahawk Island Drive under I-5 (PWG).
- Define orientation of streets/sidewalks toward the waterfront on Hayden Island north and south shore.
- Further develop LRT station area, including LRT and street profile and alignment across Hayden Island (elevated vs. at-grade) and surrounding public spaces and private development concept (PWG).


## Marine DrivelMLK Area

- Finalize local street configuration thru Bridgeton area, including disposition of "old Marine Drive" (review of configuration options with check in at Freight Working Group, PBAC and PWG)

■ Finalize bike/trail routing (PBAC); consider trail connection from Bridgeton Trail to Hayden Island on east side of l-5

- Refine SB Hayden Island on-ramp to allow deferring SB Marine Dr. braid (CRC design work) done
- Finalize access issues for North Portland Harbor businesses - Expo, Ross Island Sand \& Gravel and Diversified Marine (CRC, ODOT, City of Portland); revise IAMP accordingly
- Further develop Expo/LRT station/Expo Rd./Force Ave. interface (CRC, City of Portland, METRO/MERC, Audubon design work); Develop Force Avenue/Expo Rd. connections for local access to Marine Dr. interchange and to facilitate LRT/bus transfers.
- Consider pedestrian/park connection through Marine Drive interchange between Delta Park and the waterfront.


## Refinement Process Issues:

- Need to finalize report documenting recommendation including evaluation matrix and benefits/challenges memo.
- Finish full traffic evaluation throughout.
- Open a dialogue with ODOT about a workable Interchange Area Management Plan (IAMP).
- Contact businesses in impacted area (invite to public hearing and direct contact after 8/9 PSC meeting).
- Involve CRC committees - (Freight, EJAG, PBAC, PWG, UDAG, Marine Drive Stakeholder); Hayden Island Design Group members to assist.
- Consider a design charrette for local street/LRT bridge
- Continue the Hayden Island Design Group
- Maintain PSC oversight of Hayden Island/Marine Drive interchange design.


## REFINED LPA



# IPS CONCEPT \#1 OFF-ISLAND ACCESS 



# IPS CONCEPT \#2 ON-ISLAND ACCESS 



## CONCEPT A



## CONCEPT B



## CONCEPT C



## CONCEPT D



## HAYDEN ISLAND DESIGN GROUP

## Hayden Island Interchange - Design Options

The goal of this design exercise was to develop alternatives to provide access to Hayden Island with a reduction in the amount of structure overhead on Tomahawk Island Drive (TID) and overall footprint of the interchange of the proposed "Locally Preferred Alternative" but with comparable or acceptable functionality. The approach was to develop an alternative focused on maintaining an interchange "OnIsland" with I-5and an interchange "Off-Island" providing access to Hayden Island through one or more arterial bridges and a modified Marine Drive interchange. If any option resulting from this exercise looks promising, further detailed evaluation will be required.

## Description:

Locally Preferred Alternative Phase 1(LPA) - Overlapping split diamond interchange with ramps to/from the north connecting to Jantzen Drive(JD), ramps to/from south connecting to Hayden Island Drive (HID), ramps for Marine Drive to/from north crossing the island, and ramps directly to Marine Drive connecting to Hayden Island Drive. Tomahawk Island Drive has no ramp terminals.

On-Island Interchange Alternative - Single-point urban interchange focuses interchange traffic on Tomahawk Island Drive. Ramps to/from the south connect to l-5 south of Marine Drive allowing northbound Marine Drive ramps to connect to I-5 without crossing the Island. Requires inclusion of Marine Drive southbound braided ramp with Victory Blvd. southbound exit. Hayden Island Drive and Jantzen Drive have no ramp terminals. A new arterial bridge adjacent to LRT provides connection from Hayden Island to Expo Rd., continuing south to Victory Blvd. and Kenton, replacing the access to Hayden Island via the Victory Blvd. ramps to I-5.

Off-Island Interchange Alternative - Access to/from Hayden Island via an extension of Martin Luther King Blvd. across the North Portland Harbor connecting to Avenue C. Provides separate southbound offramps for movements to Hayden Island and movements to westbound Marine Drive. Includes the eastbound Marine Drive to northbound I-5 flyover ramp. Adds an arterial bridge east of I-5 from Jantzen Drive to local street network near Bridgeton.

## HAYDEN ISLAND DESIGN GROUP

## Evaluation Matrix

|  | Locally Preferred <br> Alternative Phase 1 <br> (LPA) | On-Island Interchange <br> Alternative | Off-Island Interchange <br> Alternative |
| :---: | :---: | :---: | :---: |
| FOOTPRINT |  |  |  |
| I-5 Footprint on Hayden <br> Island | I-5 and its ramps <br> include 21 lanes over <br> TID on 10 structures; <br> and TID drops 14' below <br> grade <br> involve 9 lanes over <br> Tomahawk Island Drive <br> on 2 structures; 13 <br> lanes over HID on 4 <br> structures; 16 lanes <br> over JD on 6 structures; <br> TID is depressed 8-12' <br> below grade | I-5 involves 11 lanes on <br> 3 structures over TID; a <br> new 5-lane arterial <br> bridge is added across <br> North Portland Harbor <br> to Avenue C; TID drops <br> $6 \prime$ below grade |  |
| Combined width of I-5 <br> mainline and ramp <br> structures over <br> Tomahawk Island Drive | $540^{\prime}$ | $175^{\prime}$ |  |


|  | Locally Preferred <br> Alternative Phase 1 <br> (LPA) | On-Island Interchange <br> Alternative | Off-Island Interchange <br> Alternative |
| :---: | :---: | :---: | :---: |
| TRAFFIC | Close interchange <br> spacing is handled by <br> routing Marine Drive <br> ramps to/from the <br> north by bypassing <br> Hayden Island <br> interchange | Close interchange <br> spacing is handled by <br> routing Hayden Island <br> ramps to/from the <br> south by bypassing <br> Marine Drive <br> interchange | Close interchange <br> spacing is handled by <br> removing the Hayden <br> Island Interchange and <br> routing traffic through <br> Marine Drive |
| interchange |  |  |  |


|  | Locally Preferred Alternative Phase 1 (LPA) | On-Island Interchange Alternative | Off-Island Interchange Alternative |
| :---: | :---: | :---: | :---: |
| TRAFFIC (continued) |  |  |  |
| Freight Access | Marine Drive interchange provides effective freight access | Marine Drive interchange largely unaffected except truck traffic to Marine Drive mixes with traffic to/from Hayden Island on Marine Drive offramps | Traffic to/from Hayden Island mixes with truck traffic through Marine Drive interchange except critical truck movements to/from the north on separate ramps; new local bridge east of I-5 mixes Hayden Island traffic with local streets and truck traffic near Jubitz |
| Bike/Pedestrian Circulation | Pedestrian District west of I-5 is intact; Hayden Island Drive, Tomahawk Island Drive and Jantzen Drive provide access under l-5; regional bike connection from Oregon to Washington provided adjacent to LRT | Pedestrian District west of $\mathrm{I}-5$ is bisected by a high volume Tomahawk Island couplet; Hayden Island Drive, Tomahawk Island Drive and Jantzen Drive provide access under I-5; regional bike connection from Oregon to Washington provided adjacent to LRT | Pedestrian District west of I-5 is impacted by a high volume Avenue C; Hayden Island Drive, Tomahawk Island Drive and Jantzen Drive provide access under I5; regional bike connection from Oregon to Washington provided adjacent to LRT |

$\left.\begin{array}{|c|c|c|c|}\hline & \begin{array}{c}\text { Locally Preferred } \\ \text { Alternative Phase 1 } \\ \text { (LPA) }\end{array} & \begin{array}{c}\text { On-Island Interchange } \\ \text { Alternative }\end{array} & \begin{array}{c}\text { Off-Island Interchange } \\ \text { Alternative }\end{array} \\ \hline \text { IMPACTS } & & & \\ \hline \begin{array}{c}\text { SuperCenter and other } \\ \text { retail impacts }\end{array} & \begin{array}{c}\text { Compatible with short } \\ \text { and long-term } \\ \text { SuperCenter } \\ \text { redevelopment plans }\end{array} & \begin{array}{c}\text { Requires further } \\ \text { assessment and } \\ \text { refinement to } \\ \text { determine compatibility } \\ \text { with SuperCenter short } \\ \text { and long-term } \\ \text { redevelopment plans }\end{array} & \begin{array}{c}\text { Threatens SuperCenter } \\ \text { short and long-term } \\ \text { redevelopment plans } \\ \text { due to indirect I-5 } \\ \text { access and high volume } \\ \text { traffic on Avenue C; } \\ \text { threatens viability of } \\ \text { businesses east of I-5 } \\ \text { due to indirect I-5 }\end{array} \\ \text { access }\end{array}\right]$

|  | Locally Preferred Alternative Phase 1 (LPA) | On-Island Interchange Alternative | Off-Island Interchange Alternative |
| :---: | :---: | :---: | :---: |
| IMPACTS (continued) |  |  |  |
| Marine Drive land uses west of I-5 | No significant impact | New bridge connection from Hayden Island to Expo Road adds traffic between LRT and Expo | Alignment and expanded footprint to accommodate weave movements west of I-5 impact Expo and would require relocation of Diversified Marine and Ross Island Sand \& Gravel |
| LRT Alignment | Alignment partially elevated adjacent to l-5 with station focused on Tomahawk Island Drive; 14'+/- above adjacent land | Alignment elevated adjacent to l-5 with station near Jantzen Drive; 20'+/- above adjacent land | More flexibility to adjust alignment east and west |
| Footprint in-water / Biological Assessment | Three new structures in North Portland Harbor | Additional ESA impacts from six new structures in North Portland Harbor | Additional ESA impacts from five new structures in North Portland Harbor |
| Construction schedule |  | Overall longer construction duration due to in-water construction | Overall longer construction duration due to in-water construction |
| Construction Cost |  | Trending higher but requires further evaluation | Trending higher but requires further evaluation |
| Hayden Island Plan | Neighborhood retail center east of I -5 needs to be revisited in HI Plan | HI Plan would need to be revisited | HI Plan would need to be revisited |

## Hayden Island Interchange options - key characteristics:

## Locally Preferred Alternative (LPA)

- Provides all needed movements directly to/from Hayden Island while separating this traffic from the Marine Dr. truck traffic.
- Access patterns support short and long term redevelopment of the SuperCenter and an attractive redevelopment focus around a new LRT station west of 1-5.
- However, it is at the cost of producing a substantial footprint across the island at $540^{\prime}$ on 10 structures and Tomahawk Island Dr. at $14^{\prime}$ below grade.


## Concept A - Arterial Access

- Provides complete access from Hayden Island to the full road network, including Interstate access to I-5 and new arterial bridges across the Harbor providing regional access to MLK and Marine Drive and local access to the Bridgeton/Expo area.
- New connections between the island and mainland via arterial streets create a better neighborhood scale of connectivity between Hayden Island and Portland neighborhoods.
- Although street patterns and access routes on the island are supportive of short-term redevelopment of the SuperCenter and long term development focused around an attractive area around LRT, freeway access to/from the south is more challenged due to an exit farther south and through the Marine Drive interchange.
- Finally, the barrier effect of the footprint on the island is modestly less than the LPA ( $470^{\prime}$ vs. $540^{\prime}$ on 6 structures vs. 10 structures and Tomahawk Island Drive is $6^{\prime}$ below grade vs. $14^{\prime}$ below grade).


## Concept B - Smallest Footprint

- Provides ramp connections to Hayden Island with the most substantial reduction in footprint across the island compared to the LPA ( $340^{\prime}$ vs. 540' on 4 structures vs. 10 structures and Tomahawk Island Drive is $5^{\prime}$ below grade vs. 14 ' below grade).
- However, it challenges redevelopment plans by focusing freeway traffic on Tomahawk Island Drive and has a more challenging LRT station development area.
- And, it has a more challenged access to the freeway to/from the south due to ramps connecting just south of the North Portland Harbor but not as far south as Concept A.


## Concept C - Remove local access from the Hayden Island Interchange

- Like the LPA, provides direct Hayden Island freeway ramps between Jantzen Drive to/from the north and between Hayden Island Drive to/from the south. It shifts the southbound ramps further south to braid over the North Portland Harbor rather than across the island. Finally, it removes freeway ramps between Hayden Island Drive and the Marine Drive interchange replaced with a local street connection between Tomahawk Island Drive and the Expo/Bridgeton street network.
- This produces a narrower but taller footprint than the LPA ( $450^{\prime}$ vs. $540^{\prime}$ on 7 structures vs. 10 structures and Tomahawk. Island Drive is $7^{\prime}$ below grade vs. $14^{\prime}$ below grade).
- In addition, it is supportive of short-term redevelopment of the SuperCenter and has an attractive redevelopment focus around a new LRT station west of $1-5$. It also creates a new arterial access route adjacent to the LRT Bridge over the Harbor for the island to the mainland Portland neighborhoods.


## Piers in the water

- The LPA adds three new structures across North Portland Harbor involving 35 new piers. Consideration of a "biological assessment" by the federal agencies is underway.
- Migration to Concepts $\mathrm{A}, \mathrm{B}$ or C will require further federal consultation due to more piers in the water: Concept A-45 piers on 4 structures, Concept B-49 piers on 5 structures, Concept $C-45$ piers on 4 structures.


## Cost

- Concept A requires implementing the Marine Drive NB Flyover and SB Braided Ramp @ $\$ 120$ million rather than delaying to a future phase.
- Concept $B$ \& C will likely be lower in cost than the LPA.
- Concept A provides the advantage of two arterial bridge connections to Hayden island which will likely be at a higher cost than the LPA although one of the bridges could be delayed to a future phase.

| TO: | Project Sponsors Council and Integrated Project Sponsors Council Staff |
| :--- | :--- |
| FROM: | Columbia River Crossing Communications and Outreach Team |
| SUbJECT: | Summary of COMmENTS FROM June 14 PUBLIC MEETING ON HAYDEN |
|  | IsLAND INTERCHANGE CONCEPTS |

## Background

The Integrated Project Sponsors Council Staff (IPS) was charged with developing two concepts for a redesigned interchange on Hayden Island, including both a refined on-island interchange, as well as a design that would remove the interchange and provide alternative off-island access. These concepts were presented at a Project Sponsors Council (PSC) workshop on June 11 and were the subject of a June 14, 2010 public comment session on Hayden Island. The event was attended by 146 members of the public and 30 people provided verbal testimonies. Thirty two written comments were also submitted.

This memorandum provides a summary of verbal and written feedback provided to the PSC Co-Chairs on June 14, 2010, regarding these interchange concepts from Hayden Island residents and businesses, residents of nearby neighborhoods, and businesses on Marine Drive west of I-5. Additional comments pertaining to other aspects of the project were also provided at the public meeting; these comments are not included in this summary but will be made available to PSC members for review at their future meetings.

## Comments specific to Hayden Island interchange concepts

## Refined Locally Preferred Alternative (Phase 1 LPA)

On-island development

- SuperCenter redevelopment plans are premised on Hayden Island Plan, its relationship to the Columbia River Crossing, and the type of access the LPA provides- adequate access that is convenient, safe, easily understood, and connected to local movements. Efficiency of access required to redevelop the SuperCenter is a primary consideration. Recently advanced alternatives do not respond to this need for access.
- The Refined LPA appears to be a lot of infrastructure for an already developed island. The island is not creating the traffic and only has so much room to expand.


## Residential/community impacts

- LPA has been a product of Jantzen Beach moorage participation in the planning process. Delay and potential redesign creates uncertainty for homeowners and affects property values/ability to sell.
- LPA footprint is too large and needs to be reconsidered.


## General support

- Want to see the project move forward.
- LPA provides simplest access from Vancouver.


## IPS Concept \#1- Off Island Access

## On-island development

- Isolates the island and reduces economic viability for all on-island businesses.


## Marine Drive land uses west of l-5

- Impacts Metro's Expo Center including increased land taking; a new building taking; significant reduction in revenue producing event parking/exterior exhibit space capacity; compression of event ingress/egress, freight mobility and local traffic circulation interests; and negative impacts to the Expo Center's long-term site improvement interests.
- Expo Center impacts would affect event producers by displacing parking that is already beyond capacity for events. Events draw many people from out of town and support the local economy.
- Diversified Marine, Inc. would be displaced and blocked by a west arterial bridge. This business generates $\$ 10$ million annually and employs 50 ; has a unique site without relocation options that provide calm, deep water, and upland access; and contributed to Marine Drive Stakeholders group and was not invited to participate in Portland Working Group or Hayden Island design group.
- Ross Island Sand \& Gravel is uniquely situated next to I-5 and receives shipments via barge. Alternative locations for these operations are non-existent in the region. Off-island option and other hybrid options may displace or restrict access to their plant. Ross Island Sand and Gravel generates $\$ 7.8$ million in annual revenue and employs 25.


## Residential/community impacts

- Jantzen Beach Moorage residents said that a west arterial bridge will displace more homes, divide floating home community into three, lower property values, impact livability, and increase traffic in their vicinity.
- An additional low bridge will impact navigation in North Portland Harbor. Resident has a sailboat with a large mast that would not be able to pass without a lift span.


## General support

- Off-island access promotes Hayden Island neighborhood connectivity, reduces interchange footprint, and provides local access to services on and off the island.


## Concept \#2- On-island Access

## Marine Drive land uses west of l-5

- On-island option may displace a potential Diversified Marine replacement area and their office building.


## Residential/community impacts

- Tomahawk Island Drive should not go to 6-8 lanes.


## General support

- Support this interchange design; keep it as simple as possible.
- Concept appears to be the best of the options; direct access but smaller footprint and impact.


## Other comments related to Hayden Island interchange design

## Alternative interchange concepts

- Create arterial connection to Hayden Island on the east side of I-5.
- Combine light rail bridge and arterial access to Hayden Island; provide two-lane arterial access on both sides of I-5 as well as on/off ramps on Hayden Island in lieu of ramps to/from from Marine Drive.
- A modified off-island access option could avoid the problem of displacing Diversified Marine if Marine Drive access were located further to the south.
- Any hybrid design with a western bridge less than 70 feet will displace Diversified Marine operations.
- General support for hybrid design that combines elements of the best designs.


## Neighborhood impacts

## Floating home moorage

- Project should reference a "relocation pricing model" study when assessing impacts and compensation to floating homes.
- Any arterial access bridge should be on the east side of I-5 and impact boat garages, not homes.


## Connectivity

- General support for north-south connectivity between Hayden Island and Bridgeton, East Columbia, and Kenton neighborhoods.
- Services are shared between island and nearby residents, including Safeway, Lowes, Hayden Meadows Veterinary Services, Home Depot, US Bank, Target, and North Portland Library.
- Important to have a separate Marine Drive arterial; makes Marine Drive a much more residential road. Arterial crossing would enhance quality of life for more than 200 condominium residents in the area and improve connections to hotel and recreational businesses.


## Relocation/construction impacts

- Be attentive to the issues this project creates:
- During initial stages: Property takings, relocations of residents and businesses, and maintenance and security of vacant properties.
- During construction: access to, from, and around the island; noise; air quality; public transportation.
- After construction: conversion of excess property to public use or private redevelopment, transitional issues.


## On-island services and development

- Interchange option should retain or replace grocery/pharmacy amenities. Many citizens cannot drive off the island.
- Hayden Island residents access services off of the island; nearby neighborhoods access many stores and services on the island.
- Interchange option should be attractive and incorporated to SuperCenter. The population of Hayden Island is too small to support the local services needed (and depends on regional connectivity).


## Freight mobility

- Access for truck traffic needs to be addressed.

| TO: | Project Sponsors Council and Integrated Project Sponsors Council Staff |
| :--- | :--- |
| FROM: | Columbia River Crossing Communications and Outreach Team |
| sUbJECT: | Summary of comments from June 29 PUblic meeting on Hayden |
|  | IsLAND Interchange concepts |

## Background

The Integrated Project Sponsors Council Staff (IPS) was charged with developing concepts for a redesigned interchange on Hayden Island, including both a refined on-island interchange, as well as a design that would remove the interchange and provide alternative off-island access. Initial concepts were presented at a Project Sponsors Council (PSC) workshop on June 11 and were the subject of a June 14, 2010 public comment session on Hayden Island.

Concepts were further revised based on feedback received and again shared with PSC members at their June 25 workshop. A second public meeting was held on June 29 to share these refinements with the public and gather additional input. The event was attended by 102 members of the public and 30 people provided verbal testimonies. About forty written comments were also submitted.

This memorandum provides a summary of verbal and written feedback provided to the PSC co-chairs on June 29, 2010 from Hayden Island residents and businesses, residents of nearby neighborhoods, and businesses on Marine Drive west of I-5. Additional comments pertaining to other aspects of the project were also provided at the public meeting; these comments are not included in this summary but will be made available to PSC members for review at their future meetings.

## Comments specific to Hayden Island interchange concepts

## Refined Locally Preferred Alternative (Phase 1 LPA)

## Residential/community impacts

- The wide area underneath the freeway and ramps on Tomahawk Island Drive is a public safety concern.
- The LPA is far too much structure for the island to support.
- Support LPA improvements for bicycle and pedestrians, light rail, park uses at the light rail station, and safety improvements.
- Helping the SuperCenter is the best way to save Safeway and increase livability of the island. Residents need these services.
- The LPA solves the most problems for most people, including people off of the island in Vancouver and Bridgeton.


## On-island development

- Access that is proximate, quick and easy, and understandable is key to retaining commercial tenants at the SuperCenter. An extension of Tomahawk Island Drive will allow for a grid pattern of streets that supports site redevelopment. The LPA provides the best access to the SuperCenter; other options will not work. The SuperCenter's redevelopment plan has relied on a relationship to the Haden Island Plan. Certainty is another key to retaining existing tenants and attracting new tenants.

Marine Drive land uses west of l-5

- The LPA meets Diversified Marine's needs, although it would require more out-of-direction travel for access to and from I-5. The LPA allows access to undeveloped land south to replace storage and parking areas that will be lost and does not displace their offices or shipyard.


## IPS Concept \#1- Off Island Access

## Residential/community impacts

- A west arterial bridge over the Jantzen Beach Moorage will affect the viability of the floating home community. It will reduce property values and devalue the community's lifestyle.
- Hayden Island Livability Project supports the off-island interchange. Reasons stated include: lessens the footprint of the highway system, spreads traffic volume out, improves the street systems where the elderly walk, includes the Hayden Island as a part of the City of Portland with the extension MLK Jr. Blvd. onto the island, fits with the Hayden Island Plan's vision of making the area a residential district provides alternative access without use of the freeway, provides quick access to the manufactured home community, and supports more pedestrian-friendly streets.


## Marine Drive land uses west of l-5

- The off-island option will eliminate Diversified Marine. Diversified Marine generates \$10M in annual sales and supports 50 family wage jobs. It is the only tugbuilder in the Portland area; maritime businesses and public agencies who use these services will have to go out of the region to find similar services.
- West bridge options would likely displace Ross Island Sand and Gravel's Vanport Plant.


## Concept \#2-On-island Access

Marine Drive land uses west of I-5

- This alternative could eliminate Diversified Marine. The new roadway along the light rail alignment will displace their office and will consume land needed for storage and parking.


## Concept A

Marine Drive land uses west of l-5

- This alternative could eliminate Diversified Marine. The new roadway along the light rail alignment will displace their office and will consume land needed for storage and parking.


## General comments

- Concept $A$ is too much like the LPA- same spaghetti and ramps in the air.


## Concept B

Marine Drive land uses west of I-5

- This alternative best meets Diversified Marine's needs. It allows for access to undeveloped land south to replace storage and parking areas that will be lost and does not displace their office of shipyard. It also allows more direct access to and from their site from I-5.


## General comments

- Concept B seems to minimize the footprint on the island the best.
- Support the direct connection from Hayden Island to Marine Drive.
- Support connections to Bridgeton and East Columbia neighborhoods.


# Other comments related to Hayden Island interchange design 

## Alternative interchange concepts

- Suggested changes to Concept B: the edge of northbound lanes should stay where they are to keep Safeway, or move Safeway across the street; take on- and off-ramps from the north and move to the south; move the light rail line closer to off-island ramp; don't build a road underneath the freeway, make it open park with a public boat launch and give residents an open space park; put three lane bridges on and off the island to promote better traffic.


## Neighborhood impacts

## On-island services

- Island residents need a pharmacy, fresh food, and emergency services.

Bicycle and pedestrian connectivity

- Island residents need walkability and bicycling,
- The island needs a shuttle that can take residents to the train. Streets and sidewalks are inadequate.
- Concern for maintenance of community streets and sidewalks. You currently cannot walk across the island without crossing private property. This is a safety issue.
- Pedestrian and bicycle connectivity are important for seniors and people with disabilities who live on the island and have no vehicle.


## Vehicle access and connectivity

- Current access on and off of I-5 is not a problem; the only access problem is the backup on the bridge.
- Value access on and off the island without having to use the freeway.
- Strongly support a separate and local connection for Hayden Island to North Portland to ease local traffic during rush hour and to provide an escape route if there is a need to evacuate the island.
- A local arterial bridge benefits congestion by keeping local traffic off the I-5 interchange and bridges
- An arterial bridge will benefit the local economy by providing rapid access to shopping and restaurants from several North Portland neighborhoods.


## Footprint

- Prefer the smallest footprint option on the island.


## Relocation/construction impacts

- The project should focus on impacts during construction and after construction.
- Make sure emergency services can get through when they are needed.
- Not concerned about the impacts on floating homes; have heard that there is a good chance they will be relocated.
- Not concerned about the loss of businesses; they will be compensated for their losses.
- If moorage property is taken, owners can still keep their homes, but there is no place to move them to. It is unknown how the federal government will compensate homeowners as there is no precedent for this type of taking. It is uncertain at this point whether another moorage will be built.


## Land uses

## On-island development

- The Hayden Island Plan calls for a viable commercial center and acknowledges the importance of redevelopment. The SuperCenter has begun the first stage of redevelopment and will be filing a pre-application outlining details of the first steps for the site, which include demolition and replacement of relocated and new tenants.
- It is important to have commerce on the island and for the SuperCenter to be viable.
- The Interchange Access Management Plan (IAMP) is a broad policy statement with respect to ingress and egress. It provides no certainty as to how properties will develop. Commercial redevelopment requires certainty as to who can go where and where traffic will be.
- We must be concerned with the shopping center. The island will not be livable if there's no place to shop, no grocery, and no pharmacy.
- The Hayden Island Plan recommends a substantial amount of acreage for non-residential uses, new commercial and mixed-use development along the l-5 corridor, promotes access to and from I-5 for the island, and calls for substantial new road development on the island.
- Hayden Island should be more of a residential and less of a commercial area.
- The "big box" mentality needs to go away.
- Don't worry about shopping center. Do worry about Safeway loss.


## Marine Drive land uses west of l-5

- The Hayden Island Plan promotes the marine industry and is a subset of the City's Comprehensive Plan. The south side of North Portland Harbor where Diversified Marine is located is designated as an industrial sanctuary.
- Ross Island Sand \& Gravel remains concerned that alternative options could either displace or limit access to the Vanport Plant.


## Environmental impacts:

- Concern about the number of piers in the new alternatives and how they will affect Portland's ability to meet its Endangered Species Act obligations.


## Design process

- The Hayden Island Manufactured Home Community includes approximately 1400 residents, more than half of the total island population. HILP wants assurances from the Project Sponsors Council that they will serve the many and not the few.
- The speed of the process has led to failure. The process has focused on the negative aspects of designs and moved past them without discussing how they could be made better.
- At the HIDG meetings, HILP was represented but did not participate. They brought no designs to the table. The day the City suggested the western bridge there was no HILP comment. Design process has been fair and open with an equal opportunity to participate.
- The comment stating that HILP did not contribute the design process is misrepresentative. The commenter was the original HILP representative for the Hayden Island Design Group. HILP members are not qualified to contribute to technical discussions.

| TO: | Project Sponsors Council and Integrated Project Sponsors Council Staff |
| :--- | :--- |
| FROM: | Columbia River Crossing Communications and Outreach Team |
| sUbJect: | Summary of comments from August 5 Public meeting on Hayden |
|  | ISLAND Interchange concepts and other Integrated Project |
|  | Sponsors Council Staff Recommendations |

## Background

Project Sponsors Council (PSC) members decided at their March 12 meeting that a timely, credible, and collaborative process was needed to discuss and resolve outstanding issues. PSC members and the Ports of Portland and Vancouver each appointed a staff delegate to meet on a regular basis and produce findings related to some of the project conclusions to-date as well as several additional alternatives. After a four-month process, the Integrated Project Sponsors Council Staff (IPS) developed a set of draft recommendations for discussion with PSC at its August 9 meeting. Draft recommendations include the following:

- Use Metroscope model findings to support recommendations.
- Use performance measures to support recommendations.
- Pursue a 10-lane permanent bridge over the Columbia River with full safety shoulders.
- Expand and increase TDM measures for the period after project construction.
- Do not pursue City Center access removal when considering a 10-lane bridge configuration.
- Pursue Hayden Island interchange Concept D.

A public meeting was held on August 5 to share these recommendations and receive public input. The event was attended by 121 members of the public and 27 people provided verbal testimonies. About 30 written comments were also submitted.

This memorandum provides a summary of verbal and written feedback provided to PSC co-chair Steve Horenstein, PSC member David Bragdon and PSC member Jeannie Harris. Additional comments pertaining to other aspects of the project were also provided at the public meeting.

## Comments specific to Hayden Island interchange recommendation

## Concept D

## Residential/community impacts

- A local arterial bridge benefits emergency access to Hayden Island and allows people with scooters to get on and off the island, and creates bicycle and pedestrian connections to the Bridgeton trail, and a potential connection from Delta Park to the Columbia River.
- Support Concept D's proposed local road network.
- Support Concept D's bridge combining light rail, street connections, and bike and pedestrian connection.
- A local bridge connects Hayden Island to the rest of North Portland and allows residents to move freely between the island and mainland to access stores and other services without using l-5.
- Concept D goes the longest way to provide for neighborhood growth in North Portland.
- If a local intersection is built on the mainland, ensure that traffic will not cut through local streets.
- Concept D needs a commitment from the Port of Portland on the West Hayden Island Bridge. I believe they plan to use the local bridge instead of building another bridge. A new local bridge does not support the construction traffic of new terminals or freight from these terminals.


## On-island development

- This concept will help the mall come back to life.

Marine Drive land uses west of I-5

- There are advantages to Concept D for Diversified Marine, Inc. (DMI). The business will not be displaced. DMI approves of the proposed local road improvements on the mainland. DMI would prefer that space west of the intersection be made private to accommodate for lost land (DMI currently leases 2.5 acres of storage space from ODOT). If the roadway west of the intersection were made private, this roadway could be smaller. If the roadway west of the intersection must be public, DMI requests that it be moved as far south as possible to provide as much room as possible for their facility.


## Process

- Maintain an open collaborative design process.


## Project phasing

- Support light rail extension to Hayden Island. This could be done long before the rest of the project.
- Build the light rail and local bridge first to ease traffic during construction.


## General

- You cannot make an informed decision on the interchange concept until you know the number of lanes on the bridge.
- Concept maps should show the number of lanes on the freeway and roadways.
- Concept D and LPA are basically the same.


## IPS Concept \#1- Off Island Access

## Residential/community impacts

- Support Concept \#1 because it has the smallest footprint on Hayden Island and creates ramps where there is already a footprint.


## Comments specific to 10 -lane Bridge recommendation

- Businesses are losing customers because of congestion; prefer a 12-lane bridge.
- Concern with just three through lanes in each direction, which is marginal now. In 20 years, congestion will be worse.
- The correct number of lanes for the project is as many as we can afford.
- Adding lanes does not improve congestion as more people are encouraged to drive, including people who would not have made the trip, taken an alternate route, or used public transit.
- If you only have three through lanes and chokepoints south of the bridge, you are in jeopardy of overbuilding the bridge.
- The area will experience growth. Four through lanes are essential.
- The IRP commented on the risk of building a bridge that is too small, as well as the need to remove the bottleneck at Rose Quarter. The project should not use downstream bottlenecks as an excuse to build a smaller bridge.


## Comments specific to Performance Measures recommendation

- Performance measures were all against a no-build condition and should have considered other scenarios.


## Comments specific to Transportation Demand Management

- HOV lanes, ramp closing, and tolling during peak hours could be effective tools to reduce congestion.


## Other comments not related to specific recommendations

## Hayden Island impacts/community involvement

- Uninterrupted grocery and pharmacy services should be provided before Safeway is demolished.
- The project should conduct meaningful outreach to Hayden Island's manufactured home community, including recognition as an environmental justice community, and explanation of environmental justice protections and process.
- The project should provide a community enhancement fund that is $1 \%$ of project cost for use in the corridor.
- The Hayden Island Manufactured Home Community shares a border with a construction staging area; the project should coordinate with the community to help understand how noise, vibration, and dust impacts will be measured.
- The project should open an information office directly next to the manufactured home community or purchase a home in the community.
- Concern about fence line at parking area and access to/from JBMI floating home community being affected. Also concern about increased noise and security issues.


## Project cost/financing

- Would like to see a breakdown of costs and how much will come out of gas taxes, and state and federal contributions.
- The project can save money by cutting bicycle and pedestrian facilities.
- The federal government should pay $90 \%$ of the cost of the project like they did with I-205.
- Don't understand why we are trying to build a federal highway using local dollars.
- Would like an audit of the project to see where money has gone.
- Concerned about impacts to Hayden Island, in particular businesses that generate revenue for the state of Oregon through sales of video lottery.
- Project costs are too high; we should retrofit the bridge for earthquakes instead.
- Project should be funded from general fund, not tolls.
- Would like to see costs per passenger per mode of transportation (i.e. light rail, bicycles, highway users) without the use of cost-benefit analysis.
- Cost savings can be found by using a different bridge type.


## Independent Review Panel

- Is the project going to address the recommendations offered by the Independent Review Panel, specifically those related to the rigor of the study, the economic studies, and the unorthodox bridge construction?

Light rail

- Question how many cars will be taken out of traffic by light rail with limited park and ride space at Clark College.
- Vancouver is a small town; density does not justify light rail and there is no means for paying for it.
- What is the fare of light rail and will light rail be paid by gas taxes?
- Support for light rail because it will take more cars off the bridge.
- Do not support light rail because residents will have to subsidize.
- Low numbers of people ride transit; this is not a priority. Cars use less energy. Transit requires high density land use that overcrowds our communities.
- Light rail will provide options beyond travelling by cars and create more dense, transit oriented development.
- Light rail should be run all the way from the river to Vancouver mall transit center, 99th St. Transit Center, and Fishers Landing
- Concerned that light rail will bring crime to Vancouver.


## Bicycle/pedestrian pathway

- There are few people who bike across the bridge, so improvements are not needed.
- The current bike path connection from I-5 to the Expo Center light rail is not safe. Consider the pedestrian underpass.


## Tolls

- Tolls will decrease property values and discourage people from shopping in either state. Tolls will divide our communities.
- The burden of tolls will fall on Clark County commuters.
- If you are tolling just across the bridge, there will be users who benefit without paying for it. The burden will fall on the citizens of the state of Washington.
- Support tolls
- Will people be able to access Hayden Island without paying tolls? If people have to pay to shop, they will stay in Vancouver and Jantzen Beach will fail.
- Opposed to tolling stations for anyone leaving or arriving at Hayden Island to/from the south or for alternative routes to/from Hayden Island to avoid tolls.
- Many Hayden Island residents shop in Vancouver; there should be no tolls for people living on Hayden Island, or at least no tolls for residents as they move south to the mainland.
- Truckers should not pay a toll that would reduce the viability of industry.
- Bicyclists and transit riders should pay tolls for crossing the bridge.


## Project process

- No open houses have been hosted by the state's governors, senators, or representatives.
- I do not believe CRC has followed 4(f) historic resources procedures.
- A new advisory group should be established that represents highway users.


## Project alternatives

Third bridge crossing

- A third bridge will not solve the fact that $70 \%$ of those using the bridge begin or end their trip between SR 500 and Columbia Blvd.
- Would like to see studies of third bridge at 192nd St., or others to the east or west of Vancouver.
- A third bridge alternative has not been studied by this project.
- A third bridge connecting the Columbia Corridor and SR 500 should be considered. It will not require such an elaborate bridge or complex interchanges.
- We should get freight out of the corridor on a third bridge similar to I-205 that connects near the Clark County Fairgrounds.
- Third bridge cost would be high due to right-of-way needed.
- Bridges will need to meet demand of commercial growth in other cities along I-5 corridor.
- A third bridge may cause unwanted growth and land use.
- The project should build a bridge for local traffic across the Columbia River.


## Commuter rail

- The project dismissed commuter rail options; in 20 years we will have high speed rail in our region and will need to build a new railroad bridge in the existing corridor. This would reduce the need for additional capacity on the freeway and should be modeled.


## Appendix E: Alternative 10-Lane Bridge Work Group Materials

# City of Portland CRC Design Refinements <br> Flexible Service Work Order 

## DRAFT FINAL FINDINGS REPORT

July 7, 2010

[^0]Cover photograph: Interstate I-5 Bridge Courtesy of Columbia River Crossing Project columbiarivercrossing.org

City of Portland CRC Design Refinements Flexible Service Work Order

No. 36670-1

## DRAFT FINAL FINDINGS REPORT

July 7, 2010

Prepared By:<br>URS Corporation<br>Main Authors:<br>Ted Rutledge<br>Steve Stroh

Additional Contributions: Ron Higbee, P.E., Project Manager
W. Freddy He Paul Wells
David Zagel

## URS

## TABLE OF CONTENTS

Executive Summary of Findings ..... 1
Background ..... 1
CRC Proposal ..... 1
Findings ..... 1
10-Lane Bridge Performs Comparably to 12-Lane Bridge ..... 1
8-Lane Permanent Bridge ..... 3
Hayden Island Interchange Relocation Would Improve I-5 Operations ..... 3
Comparison of Lower Cost Options ..... 3
Downstream Congestion Would Impact CRC Project Performance Southbound in A.M. Peak Period ..... 4
Truck Mobility ..... 4

1. Examination of Number of Lanes ..... 7
Background ..... 7
Reducing Lanes on the Columbia River Main Span Bridge ..... 7
Evaluation of 5-Lane Bridge Northbound ..... 7
Evaluation of 5-Lane Bridge Southbound ..... 13
Evaluation of an 8-Lane Bridge ..... 17
2. Hayden Island Access ..... 19
Background ..... 19
Alternatives to LPA Direct Access from I-5 ..... 19
3. Performance of Parallel Facilities and I-5 ..... 23
Performance of Parallel Facilities ..... 23
Performance of l-5 in 2030 ..... 23
4. Bridge Design Concepts and Cost Implications ..... 29
Background ..... 29

## List of Tables and Figures

Table S-1 Performance Characteristics of the No-Build, CRC LPA Full Build and CRC LPA Phase 1 Alternatives ..... 2
Figure S-1 Cross Section of City of Portland Refinement Option (10-lane bi-level main span) ..... 3
List S-1 Demand Reduction Strategies ..... 4
Figure S-2 Southbound A.M. Speed Profiles in 2030 (No-Build, CRC LPA Full Build and CRC LPA Phase 1 Alternatives) ..... 5
Table 1 Performance Characteristics of the No-Build, CRC LPA Full Build and CRC LPA Phase 1 Alternatives ..... 10
Figure 1 Schematic Lane Drop at Hayden Island for Northbound Scenario 2 ..... 11
Figure 2 Lane Diagram for Northbound Scenario 2 ..... 12
Figure 3 Schematic Lane Drop Prior to CD Merge for Southbound Scenario 2 ..... 15
Figure 4 AASHTO Exhibit 10-51 ..... 16
Figure 5 Stick Diagram LPA Phase 1 Peak Hour Volumes - 2030 Bridge Influence Area ..... 24
Figure 6 Stick Diagram LPA Phase 1 Peak Hour Volumes - 2030 South of Victory Blvd ..... 25
Figure 7 CRC LPA Phase 1: 10-Lane Design Maximum Hourly Volume Vs. Estimated Capacity ..... 26
Figure 8 Cross Sections of Existing CRC Refinement LPA Phase 1 (10- and 12-lane bi-level main spans) ..... 27
Figure 9 Cross Sections of City of Portland Refinement Options (8- and 10-lane bi-level main spans) ..... 28
Table 2 Cost Savings for Potential Bridge Width Reductions ..... 28
Figure 10 Cross Section of City of Portland Refinement Option (10-lane single-level main span with separate LRT/ped./bike structure) ..... 29
Figure 11 Cross Section of City of Portland Refinement Option (8-lane single-level main span) ..... 30
Table 3 Span-to-Depth Ratio by Bridge Type ..... 32
Figure 12 Cross Section of City of Portland Refinement Option (10-lane bi-level main span on single structure) ..... 33

## URS

## Appendices

Appendix A: Exhibits from the CRC Draft Traffic Technical Report, March 2010

- Exhibit 7-12
- Exhibit 7-14
- Exhibit 7-26
- Exhibit 7-27
- Exhibit 7-28

Appendix B: Exhibit A, Detail of NB Hayden Island Entrance If Carried As Auxiliary Lane

Appendix C: Traffic Operations Review Methodology and HCS/HCM Segmentation Analysis Worksheets

## URS

## EXECUTIVE SUMMARY

OF FINDINGS

## BACKGROUND

The purpose of the URS effort is to aid the City of Portland in its evaluation and decision making relative to the Columbia River Crossing (CRC) project. One of the City's goals is to ensure that the CRC is designed and constructed in a way that maximizes benefits for the least cost. The URS efforts involve analysis of CRC data, designs and strategies, providing findings and considerations from that analysis and offering design concepts that address or capture benefits from that analysis. Our work has been performed at a concept planning level and does not include redesigning the project.

## CRC PROPOSAL

- The current CRC LPA Full Build proposal calls for a 12-lane river crossing with inside and outside shoulders as narrow as 8 feet.
- Initially, the bridges would be striped for a total of 10 lanes over the Columbia River.
- The CRC staff conducted traffic analysis of both options: 10- and 12-lane river crossings.


## FINDINGS

## 10-LANE PERMANENT BRIDGE PERFORMS COMPARABLY TO 12-LANE BRIDGE

- Summary Table 1 indicates similar performance characteristics at the bridge between a 12-lane main span (CRC LPA Full Build) and a 10-lane main span (CRC LPA Phase 1).
- If improvement elements included in the Full Build alternative, separate from the main span configuration, were added to a 10-lane main span bridge, similar performance characteristics would be expected. As a value engineering concept, the 10 -lane bridge would offer similar performance at a lower cost.
- URS has offered two alternative methods of developing a 10-lane bridge, one for northbound and one for southbound. These alternatives could result in improved traffic operations, but further VISSIM analysis would be needed to confirm this. The CRC staff is currently conducting a VISSIM analysis of the proposed URS southbound option.
- The URS concepts for a permanent 10-lane river crossing include 12 '-wide inside and outside shoulders in light of American Association of State Highway and Transportation Officials (AASHTO) standards for freeways with six or more lanes carrying 250 more trucks per hour. I-5 meets this criterion.
- More aggressive traffic demand management (TDM) measures, beyond those already included in the CRC proposal, would improve the performance of the I-5 system with a 10-lane river crossing design.


## Summary Table S-1: Performance Characteristics of the No-Build, CRC LPA Full Build and CRC LPA Phase 1 Alternatives

| Performance Measure | Direction | Location | No-Build (NoB) | CRC 12 Lane LPA Full Build (FB) | CRC 10 Lane LPA Phase 1(Ph 1) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Hours of Congestion | I-5 SB | Bridge | 7.25 | 3 | 3.5 |
|  |  | 1-405 split | 11 | 8.25 | Similar to FB |
|  |  | Rose Q lane drop |  | 3.75 | Similar to FB |
|  | I-5 NB | Bridge | 7.75 | <2 | Similar to FB |
|  |  | 1-405/Rose Q weaving |  | Similar to NoB | Similar to NoB |
|  |  | Marquam Bridge |  | Similar to NoB | Similar to NoB |
| Travel Time 2-Hour Peak (minutes) | $\begin{aligned} & \text { l-5 SB } \\ & \text { (AM) } \end{aligned}$ | SR 500 to Columbia Blvd | 19 | 18 | 18 |
|  |  | 179th to l-84 | 46 | 38 | 38 |
|  |  | SR 500 to Marine Dr |  | 50\% imp vs NoB | Similar to FB |
|  |  | SR 14 to Marine Dr |  | 13\% imp vs NoB | Similar to FB |
|  |  | Mill Plain to Marine Dr |  | 9\% imp vs NoB | Similar to FB |
|  | $\begin{aligned} & \text { I-5 NB } \\ & \text { (PM) } \\ & \hline \end{aligned}$ | Columbia to SR 500 | 14 | 6 | 6 |
|  |  | $1-84$ to $179{ }^{\text {th }}$ | 44 | 24 | 24 |
| I-5 <br> Throughput (4-hour peak) | $\begin{aligned} & \text { I-5 SB } \\ & \text { (AM) } \end{aligned}$ | SR 500 interchange |  | 24\% increase over NoB | Similar to FB |
|  |  | Bridge | Demand similar to LPA | 4\% increase over NoB (98\% demand served) | Similar to FB |
|  |  | 1-405 split | 90\% demand served | 1,200 more than NoB ( $90 \%$ demand served.) | Similar to FB |
|  | $\begin{aligned} & \text { I-5 NB } \\ & \text { (PM) } \end{aligned}$ | North of l-405 | Demand similar to LPA | $30 \%$ increase over NoB | Similar to FB |
|  |  | Bridge |  | $40 \%$ increase over NoB | Similar to FB |
|  |  | Near SR 500 |  | 12,400/51\% more | Similar to FB |
| Ramp <br> Throughput (4-hour) | $\begin{aligned} & \text { I-5 SB } \\ & \text { (AM) } \end{aligned}$ | \# of on-ramps with unserved volumes | 3 | 0 | 1 |
|  | $\begin{aligned} & \text { I-5 NB } \\ & \text { (PM) } \\ & \hline \end{aligned}$ | \# of on-ramps with unserved volumes | 5 | 1 (Mill Plain) | 1 (Mill Plain) |
| Person Throughput (4-hour) | $\begin{aligned} & \hline 1-5 \mathrm{SB} \\ & \text { (AM) } \\ & \hline \end{aligned}$ | Bridge |  | $\begin{gathered} \hline 29,500(19 \% \text { more } \\ \text { than NoB) } \end{gathered}$ | $\begin{gathered} 28,600(15 \% \text { more } \\ \text { than NoB }) \end{gathered}$ |
|  | $\begin{aligned} & \text { I-5 NB } \\ & \text { (PM) } \\ & \hline \end{aligned}$ | Bridge |  | $\begin{gathered} \hline 35,300(33 \% \text { more } \\ \text { than NoB) } \end{gathered}$ | Similar to FB |
| Managed Lanes |  |  |  | Both flexible to allow future managed lane(s) |  |
| Accidents |  | Bridge Influence Area (BIA) | 750/year | 200/year | Similar to FB |

Data Source: Interstate 5 Columbia River Crossing Draft Traffic Technical Report, March 2010

## 8-LANE PERMANENT BRIDGE

An assessment of a potential 8-lane main span bridge indicated the following:

- Northbound: Using the Highway Capacity Manual (HCM) methodology, the northbound volume-tocapacity ratio (V/C) for a four-lane configuration in 2030 would be greater than 1.0, indicating a breakdown in flow.
- Southbound: In a four-lane configuration, the freeway segment between the SR 14 entrance and the Hayden Island exit would likely contain a weaving area less than 2500 feet in length. Using HCM methods to evaluate this location, V/C for this segment in 2030 would be 0.98 , which would be at capacity and breakdown of flow.
- Up to seventy-eight (78) percent of the projected demand in 2030 could be accommodated in a four-lane configuration. The remaining 22 percent of demand would need to be addressed through management strategies. The following items are among several that would need to be pursued and achieved:
- A full complement of aggressive TDM measures beyond those already planned for the project (see List 1 on page 4)
- A more aggressive tolling strategy than the one used in the CRC DEIS (e.g., "Tolling Scenario 1E" described in List 1)
- If these traffic demand volume reductions were deemed achievable, it would be necessary to develop an 8-lane facility concept design and perform an operational analysis including weave/merge/diverge movements.


## HAYDEN ISLAND INTERCHANGE RELOCATION WOULD IMPROVE INTERCHANGE SPACING ON I-5

The relocation of the Hayden Island interchange would assist the operational performance of the I-5 main span bridge regardless of the number of lanes of the main span. Relocating the Hayden Island interchange function to the Marine Drive interchange would increase interchange spacing to 1 mile between Marine Drive and SR 14, which is the Federal Highway Administration's (FHWA's) recommended minimum urban interchange spacing. Various options for relocating or modifying the Hayden Island interchange are currently under consideration.

## COMPARISON OF LOWER COST OPTIONS

- One lane eliminated in both directions (thereby producing a 2-lane reduction) could be expected to produce an approximate $\$ 50$ million savings on the main and approach spans (10-lane span with standard width shoulders compared to a 12-lane span with standard shoulders)
- A cost comparison between a 12-lane span with narrow shoulders (CRC LPA Full Build) and a 10lane span with standard width shoulders (12') would show a lower cost savings than the figure mentioned above. This is because a full 24' narrowing (corresponding to the $\$ 50$ million cost savings figure) would not be realized despite the elimination of two 12 ' lanes (one in each direction). Widening each of the 4 shoulders to 12 ' would add back 16 ' of bridge width.
- Further costs would likely be saved elsewhere in the bridge influence area closest to the main span (e.g., southbound lane reduction across Hayden Island)


Figure S-1
Cross Section of City of Portland Refinement Option (10-lane bi-level main span)

## DOWNSTREAM CONGESTION WOULD IMPACT CRC PROJECT PERFORMANCE SOUTHBOUND IN A.M. PEAK PERIOD

A comparison of the speed profiles for the A.M. peak period southbound for the No-Build, the 10-lane and the 12-lane alternatives is provided on page 5. A detailed explanation of the speed profile diagrams is contained in the CRC Draft Traffic Technical Report, March 2010.

- Backups on I-5 south of the CRC project area will negatively affect I-5 A.M. peak southbound performance in the CRC project area in 2030 (CRC VISSIM speed profile analysis shows speeds of less than 20 mph in the project area); this backup condition also masks, in the speed profile diagrams, the performance of the 10- and 12- lane bridges in the project area.
- There are no appreciable differences visible in the speed profiles between the CRC 12-lane proposal and the 10-lane proposal; both show significant improvements over the performance of the No-Build alternative.


## TRUCK MOBILITY

- Truck mobility was considered in options conceived, examined and tested.
- It is suggested that CRC staff prepare a set of Freight Design Guidelines that would be applicable during final design. These guidelines would be adopted as mitigation measures in the Final EIS and would be targeted at major freight interchanges/crossroads: Marine Dr., Mill Plain and SR 14.


## List S-1: Demand Reduction Strategies

Post-Construction TDM Program - The CRC's TDM Working Group has developed initial projections for a post-construction phase TDM program that would promote a range of alternatives to single occupant commuting. Among the strategies evaluated were:

- Carpooling - Increase the proportion of carpool trips in the l-5 corridor near 2005 levels through employer outreach and, potentially, zero tolls for carpools (and vanpools).
- Public Transit - Increase C-TRAN transit service consistent with the proposed C-TRAN long-range plan with 82 peak period buses crossing the bridge. The committee made the conservative assumption that there would be no increase in LRT trips.
- Vanpooling - Expand the vanpool program with 103 Washington-Oregon vanpools in operation.
- Telework - Encourage employers and employees to take advantage of telework. Technology advances may make these projections low.
- Compressed Work Week - Change from traditional 5 day to 4 day schedule.

Preliminary estimates from the TDM Working Group indicate that a moderately comprehensive postconstruction TDM program could yield promising reductions in vehicle trips during the 2030 peak 4-hour period and additional reductions are expected by also waiving tolls for carpools/vanpools. These reductions would be beyond those assumed in the DEIS. An upcoming CRC TDM report is expected shortly.

Tolling Scenario 1E - Among the tolling scenarios developed by the CRC Tolling Study Committee, Scenario 1E would implement a variable rate structure that is 1.5 times the rates assumed in the Draft EIS. Peak hour rates would increase from $\$ 2.00$ to $\$ 3.00$. The committee's findings indicate that daily traffic on I-5 would decrease from 181,000 under the Draft EIS tolling structure to 154,000 under Tolling Scenario 1E, a reduction of 15 percent.

CRC project staff provided additional traffic information regarding Scenario 1E and its potential effects on peak hour travel. At the bridge, the northbound P.M. 4-hour demand volume for Scenario E is estimated to be 27,460 vehicles compared to 30,855 vehicles in the Draft EIS, an 11 percent reduction. In the southbound direction during the A.M. peak, the 4-hour demand is estimated to be 21,860 vehicles compared to 26,300 vehicles in the Draft EIS, representing a 17 percent reduction.


CRC LPA Phase 1 10-Lane Main Span


CRC LPA Full Build 12-Lane Main Span

Figure S-2
Southbound A.M. Speed Profiles in 2030

## URS

## FINDINGS REPORT:

## SECTION 1 - EXAMINATION OF NUMBER OF LANES

## BACKGROUND

URS Corporation (URS) has prepared this Findings Report through a work order from the Traffic
Engineering Flexible Services contract between the City of Portland (City) and URS. The purpose of the work order is for URS to assist the City in its evaluation and decision-making relative to the Columbia River Crossing project (CRC). The City seeks to ensure that the project's locally preferred alternative (LPA):

- Results in satisfactory performance of Interstate 5 (I-5)
- Is compatible with the City's transportation system
- Gives priority to freight mobility
- Is cost-effective and fundable

This findings report is a compilation of several draft memoranda and project worksheets that have been developed during the course of the work order and reflects ongoing coordination among City staff, CRC project staff and others. The primary areas of focus are:

- Reducing the number of lanes on the Columbia River Crossing
- Off-island alternatives to the Hayden Island interchange
- Performance of I-5 and parallel facilities in north Portland


## REDUCING LANES ON THE COLUMBIA RIVER MAIN SPAN BRIDGE

One of the City's goals as a stakeholder in the CRC project is to ensure that the Columbia River Crossing is designed and constructed in a way that maximizes benefits for the least cost. Because the main span bridge (the structure crossing the main channel of the Columbia River), on a per-square-foot basis, represents one of the costliest project features, it is prudent to examine the question of bridge width.

Our review focused on whether a bridge configured for ten or fewer lanes could perform adequately through the 2030 timeframe. First, we considered a 10-lane bridge by looking at lane reduction options in the northbound and southbound directions; we then examined an 8-lane scenario.

Under the CRC's proposed LPA Phase 1, both northbound and southbound structures would consist of four 12 -foot lanes, one 14 -foot lane, a 12 -foot left shoulder and a 14 -foot right shoulder, for a total width of 88 feet between bridge railings. For the CRC's proposed LPA Full Build, the same structures would be striped for six 12-foot lanes and 8-foot shoulders left and right. AASHTO guidelines suggest 12-foot traffic lanes and shoulder widths ranging from 10 to 12 feet, the latter width applicable along lanes where directional design hour volumes for trucks exceed 250 vehicles per hour. Along auxiliary lanes, the guidelines suggest shoulder widths ranging from 8 to 12 feet.

Assuming the wider shoulders for this part of $\mathrm{I}-5$, structure widths of 84 and 96 feet would be applicable under AASHTO guidelines for five and six freeway lanes, respectively. These widths do not include ramps tapering on and off the mainline at the bridge ends.

## EVALUATION OF A 5-LANE BRIDGE - NORTHBOUND

The City is interested in finding the appropriate size of a new l-5 Columbia River main span bridge while maintaining acceptable traffic operations and movement of freight. The following discussion applies to permanent, full-build conditions and opportunities to limit or reduce to five the number of northbound lanes on the bridge. Two scenarios were evaluated:

Northbound (NB) Scenario 1: Adopt CRC LPA Phase 1 Bridge Configuration As Permanent Solution In the CRC LPA Phase 1, a five-lane bridge is designed as follows: The northbound entrance from Victory Boulevard (Ramp V-5N) would be carried along I-5 as an auxiliary lane. From the beginning of this auxiliary lane to the northbound Marine Drive entrance at Hayden Island (Ramp MDE-5N), I-5 would consist of three through travel lanes plus this auxiliary lane in the northbound direction. Farther north, the Marine Drive entrance would similarly join I-5 as an additional auxiliary lane so that a total of five lanes would be carried across the main span river bridge. Under LPA Phase 1, the northbound entrance from Hayden Island (Ramp JD-5N) would merge into these five lanes and would not be carried across the bridge as an auxiliary lane.

Under the CRC LPA Full Build, the bridge would be re-striped to allow the northbound entrance from Hayden Island to be carried as an auxiliary lane to the SR 14 exit where it would be dropped. This would yield a configuration of six northbound lanes over the main span bridge.

In our most recent discussions with CRC staff, a qualitative assessment was made of the VISSIM analyses that have been performed for LPA Phase 1 and LPA Full Build, it was concluded that if the CRC LPA Phase 1 model was modified to reflect the other improvements included in the "full build" alternative at Marine Drive, SR 500 and other locations, the modeling output at the bridge would likely be similar to that for CRC LPA Phase 1. This anticipated similarity is reasonable in light of the nature of these other "full build" connections/improvements. They would enhance operations on I-5.

## Therefore, it is expected that the LPA Phase 1 performance characteristics presented in the project's Draft Traffic Technical Report would be indicative of how the five-lane bridge would operate if retained as the permanent solution.

Table 1 provides a tabular summary of those performance characteristics for both CRC LPA Phase 1 and CRC LPA Full Build scenarios at various locations along the l-5 corridor. With respect to operations on the bridge, the CRC LPA Phase 1 and the CRC LPA Full Build would perform similarly in terms of hours of congestion, travel time, l-5 throughput and crashes. Compared to the No-Build alternative, both the CRC LPA Phase 1 and the CRC LPA Full Build configurations would reduce northbound hours of congestion by 4.25 hours to less than 2 hours. Exhibit 7-14 from the Draft Traffic Technical Report (Included in the Appendix) indicates speeds during the P.M. peak period that are faster (better) than congested ranges.

## Northbound (NB) Scenario 2: Drop the NB Auxiliary Lane from Victory Boulevard at Hayden Island Exit

This concept was developed in response to the City's desire to explore alternative ways of reducing auxiliary lanes as I-5 approaches the bridge. In this scenario, the northbound entrance from Victory Boulevard would be carried along I-5 as an auxiliary lane but unlike LPA Phase 1, it would be dropped at Hayden Island (Ramp 5N-HI), as indicated in Figure 1. I-5 would continue as three lanes toward the northbound entrance from Marine Drive, which would join the mainline as an auxiliary lane. These four lanes would then be joined by a fifth lane, the northbound entrance from Hayden Island. Exhibit A in Appendix B depicts the detail at this entrance location. Lane 5 would be carried as an auxiliary lane to the Mill Plain exit where it would be dropped. This would yield a configuration of five northbound lanes over the bridge. The overall lane configuration for NB Scenario 2 is shown in Figure 2.

As with NB Scenario 1, NB Scenario 2 would provide five northbound lanes on the bridge. The main differences are:

1. Under NB Scenario 2, Hayden Island traffic would join I-5 as an auxiliary lane without merging into the mainline. This is a feature in common with the CRC LPA Full Build. Furthermore, NB Scenario

2 would carry this auxiliary lane to Mill Plain Blvd. instead of SR 14 as would be the case under the CRC Full Build configuration. This would increase available lane-change distance for Hayden Island traffic by about 1700 feet.
2. North of the exit to Hayden Island, I-5 would contain four lanes under NB Scenario 1 and three lanes under NB Scenario 2. This reduced mainline capacity under NB Scenario 2 would need to be evaluated in the CRC traffic model to determine whether it is a critical constraint.

The benefits and drawbacks of NB Scenario 2, relative to NB Scenario 1, would need to be established through modeling and design development at the same level performed for other aspects of the LPA alternatives.

## Northbound 5-Lane Bridge - Findings

- As noted above, if the CRC LPA Phase 1 model were modified to reflect full build modifications while maintaining five northbound lanes on the bridge, we would expect the modeling output at the bridge to remain similar to that which has already been developed for the CRC LPA Phase 1. In terms of the performance data contained in the Draft Traffic Technical Report, these performance characteristics are similar to the CRC LPA Full Build.
- As noted below in the discussion on an 8-lane bridge, four northbound lanes are not expected to be sufficient to meet projected traffic demands without steps taken to significantly reduce those projected demands.
- Whereas the City's objectives as a project stakeholder in the CRC project include:
o Ensuring cost-effective and fundable solutions
o Limiting environmental impacts
o Prioritizing freight mobility
The 5-lane northbound bridge would be an optimized approach for helping to achieve those objectives. As a value engineering concept, the 5 -lane northbound bridge could offer similar performance characteristics as a-lane configuration at reduced cost. It is suggested that the CRC consider this approach as a permanent design solution for the LPA.
- NB Scenario 2 could result in improved operations over NB Scenario 1 by virtue of the continuous flow of Hayden Island traffic as it enters the freeway. Further traffic modeling analysis would be needed to confirm this potential benefit and, accordingly, whether NB Scenario 2 should be retained for further design development.

Table 1: Performance Characteristics of the No-Build, CRC LPA Full Build and CRC LPA Phase 1 Alternatives

| Performance Measure | Direction | Location | No-Build (NoB) | CRC 12 Lane <br> LPA Full Build (FB) | CRC 10 Lane LPA Phase 1(Ph 1) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Hours of Congestion | I-5 SB | Bridge | 7.25 | 3 | 3.5 |
|  |  | 1-405 split | 11 | 8.25 | Similar to FB |
|  |  | Rose Q lane drop |  | 3.75 | Similar to FB |
|  | I-5 NB | Bridge | 7.75 | <2 | Similar to FB |
|  |  | I-405/Rose Q weaving |  | Similar to NoB | Similar to NoB |
|  |  | Marquam Bridge |  | Similar to NoB | Similar to NoB |
| Travel Time 2-Hour Peak (minutes) | $\begin{aligned} & \text { I-5 SB } \\ & \text { (AM) } \end{aligned}$ | SR 500 to Columbia Blvd | 19 | 18 | 18 |
|  |  | 179th to l-84 | 46 | 38 | 38 |
|  |  | SR 500 to Marine Dr |  | 50\% imp vs NoB | Similar to FB |
|  |  | SR 14 to Marine Dr |  | 13\% imp vs NoB | Similar to FB |
|  |  | Mill Plain to Marine Dr |  | 9\% imp vs NoB | Similar to FB |
|  | $\begin{array}{\|l} \hline \begin{array}{l} \text { I-5 NB } \\ \text { (PM) } \end{array} \\ \hline \end{array}$ | Columbia to SR 500 | 14 | 6 | 6 |
|  |  | I-84 to 179th | 44 | 24 | 24 |
| I-5 <br> Throughput (4-hour peak) | $\begin{aligned} & \text { I-5 SB } \\ & \text { (AM) } \end{aligned}$ | SR 500 interchange |  | 24\% increase over NoB | Similar to FB |
|  |  | Bridge | Demand similar to LPA | 4\% increase over NoB ( $98 \%$ demand served) | Similar to FB |
|  |  | 1-405 split | 90\% demand served | 1,200 more than NoB ( $90 \%$ demand served.) | Similar to FB |
|  | $\begin{aligned} & \text { I-5 NB } \\ & \text { (PM) } \end{aligned}$ | North of l-405 | Demand similar to LPA | $30 \%$ increase over NoB | Similar to FB |
|  |  | Bridge |  | $40 \%$ increase over NoB | Similar to FB |
|  |  | Near SR 500 |  | 12,400/51\% more | Similar to FB |
| Ramp <br> Throughput (4-hour) | $\begin{array}{\|l} \hline \text { I-5 SB } \\ \text { (AM) } \\ \hline \end{array}$ | \# of on-ramps with unserved volumes | 3 | 0 | 1 |
|  | $\begin{array}{\|l} \hline \begin{array}{l} \text { I-5 NB } \\ \text { (PM) } \end{array} \\ \hline \end{array}$ | \# of on-ramps with unserved volumes | 5 | 1 (Mill Plain) | 1 (Mill Plain) |
| Person Throughput (4-hour) | $\begin{array}{\|l\|} \hline \text { I-5 SB } \\ \text { (AM) } \\ \hline \end{array}$ | Bridge |  | $\begin{gathered} \text { 29,500 (19\% more } \\ \text { than NoB) } \\ \hline \end{gathered}$ | $\begin{gathered} 28,600(15 \% \text { more } \\ \text { than NoB) } \end{gathered}$ |
|  | $\begin{array}{\|l} \hline \begin{array}{l} \text { I-5 NB } \\ \text { (PM) } \end{array} \\ \hline \end{array}$ | Bridge |  | $\begin{gathered} 35,300(33 \% \text { more } \\ \text { than NoB) } \\ \hline \end{gathered}$ | Similar to FB |
| Managed Lanes |  |  |  | Both flexible to allow future managed lane(s) |  |
| Accidents |  | Bridge Influence Area (BIA) | 750/year | 200/year | Similar to FB |

Data Source: Interstate 5 Columbia River Crossing Draft Traffic Technical Report, March 2010


Figure 1
Schematic Lane Drop at Hayden Island for Northbound Scenario 2

| Key | $\square$ | Lane 4 |
| :---: | :---: | :---: |
|  | $\square$ | Lane 5 |

Figure 2
Lane Diagram for Northbound Scenario 2

## URS

## EVALUATION OF 5-LANE BRIDGE - SOUTHBOUND

The approach used to evaluate 5-lane bridge options in the southbound direction was similar to that used for northbound. Two scenarios were considered, one based on permanently retaining the CRC LPA Phase 1 configuration at the bridge and another based on terminating an auxiliary lane prior to its crossing of the bridge:

## Southbound (SB) Scenario 1: Retain LPA Phase 1 Bridge Configuration Permanently

In the southbound direction, the CRC LPA Phase 1 lane configuration would consist of three basic lanes plus two auxiliary lanes. The Lane 4 auxiliary lane would begin at the SR 500 southbound entrance to I-5 and continue to a merge just south of the Interstate/Victory exit. Lane 5 would begin at the southbound Mill Plain entrance and continue to the Marine Drive exit where it would drop. Five lanes would be carried over the bridge.

As discussed previously under the evaluation of northbound lanes, if the CRC LPA Phase 1 model were modified to reflect the full build modifications while maintaining five southbound lanes on the bridge, the modeling output at the bridge would likely be similar to that for CRC LPA Phase 1. Therefore, it is expected that the CRC LPA Phase 1 performance characteristics presented in the project's Draft Traffic Technical Report would be indicative of how the five-lane bridge would operate if retained permanently.

Referring to Table 1 and considering operations on the bridge, LPA Phase 1 and Full Build would perform similarly in terms of hours of congestion, travel time, I-5 throughput and crashes. Compared to the NoBuild, the Full Build would reduce southbound hours of congestion by 4.25 hours while the Phase 1 would reduce congestion by 3.75 hours. The improved performance under Full Build conditions may be attributable to factors such as the reconfigured, southbound Marine Drive entrance ramp and the sixth lane that would be striped onto the bridge. Exhibit 7-12 from the Draft Traffic Technical Report (included in Appendix A) depicts southbound speed profiles for I-5. As shown in Exhibit 7-12, the bridge congestion level is influenced by the I-5/l-405 split during peak hours.

## Southbound (SB) Scenario 2: Merge in Lane 4 Auxiliary Lane Adjacent to Mill Plain Collector Distributor (CD) Road

This concept was developed in response to the City's desire to explore alternative ways of reducing auxiliary lanes as I-5 approaches the bridge. Under this scenario, a five-lane configuration would be achieved on the bridge as follows:

In the southbound direction and just south of the SR 14 exit, both LPA Full Build and Phase 1 depict three basic lanes plus one auxiliary lane on I-5. Under this proposed SB Scenario 2, this auxiliary lane would merge into the l-5 lanes prior to the point where the southbound CD road joins the mainline.

The CD road would join the 3-lane mainline with its two lanes tapering to one, similar to that shown in the LPA. This lane would continue across the bridge as an auxiliary lane. The southbound entrance from SR 14 would join the mainline as a single lane, similar to that shown in the LPA Full Build. This lane would continue as an auxiliary lane, and become the fifth lane on the bridge.

As with SB Scenario 1, SB Scenario 2 would provide five southbound lanes on the bridge. The main differences are:

1. Under SB Scenario 2, SR 14 southbound traffic would join I-5 as auxiliary lane without merging into the mainline. This is a feature in common with LPA Full Build. Both SR 14 and Mill Plain would join I-5 without a forced merge at the bridge area. Potentially, this could be a benefit to traffic operations on the bridge.
2. The Lane 4 auxiliary lane drop proposed under SB Scenario 2 would be the trade-off for the SR 14 auxiliary lane on the bridge. I-5 traffic in Lane 4 would need to maneuver left approaching the tapered merge. However, the distance available for this maneuver and advance signing would begin downstream from the SR 500 entrance.

This concept is illustrated in Figure 3 below. The AASHTO guideline (Exhibit 10-51 and related text) for merging the SR 500 auxiliary lane is also included as Figure 4.

Both the benefits and drawbacks of SB Scenario 2, relative to NB Scenario 1, must be determined through further modeling and analysis by the CRC. In our most recent coordination efforts with CRC project staff, they have agreed to consider this scenario in an upcoming model run.

## Southbound 5-Lane Bridge - Findings

- As noted above, if the LPA Phase 1 model were modified to reflect full build modifications while maintaining five southbound lanes on the bridge, we would expect the modeling output at the bridge to remain similar to that which has already been developed for LPA Phase 1. In terms of the performance data contained in the Draft Traffic Technical Report, these performance characteristics are similar to LPA Full Build.
- The City's objectives as a project stakeholder in the CRC project include:
o Ensuring cost-effective and fundable solutions
o Limiting environmental impacts
o Prioritizing freight mobility
The 5-lane southbound bridge would be an optimized approach for helping to achieve those objectives. As a value engineering concept, the 5 -lane southbound bridge could offer similar performance characteristics as a-lane configuration at reduced cost. It is suggested that the CRC consider this approach as a permanent design solution for the LPA.
- SB Scenario 2 could result in improved operations over SB Scenario 1 by virtue of the continuous flow of SR 14 traffic as it enters the freeway. Further analysis is underway by CRC project staff to confirm this potential benefit and accordingly, whether NB Scenario 2 merits further consideration for design development.


Figure 3
Schematic Lane Drop Prior to CD Merge for Southbound Scenario 2

If local experience with single-exit design indicates problems with turbulence in the traffic flow caused by vehicles attempting to recover and proceed on the through lanes, the recovery lane should be extended 150 to 300 m [500 to $1,000 \mathrm{ft}$ ] before being tapered into the through lanes (see Exhibit 10-51D). Within large interchanges, this distance should be increased to 450 m [ $1,500 \mathrm{ft}$ ]. When an auxiliary lane is carried through one or more interchanges, it may be dropped as indicated above, or it may be merged into the through roadway approximately 750 m [ $2,500 \mathrm{ft}]$ beyond the influence of the last interchange (see Exhibit 10-51E).

auxiliary lane between cloverleaf loops or closely SPACED INTERCHANGES DROPPED ON SINGLE EXIT LANE.


AUXILIARY LANE DROPPED AT PHYSICAL NOSE

auxiliary lane dropped within an interchange


Exhibit 10-51. Alternative Methods of Dropping Auxiliary Lanes

Figure 4
AASHTO Exhibit 10-51

## EVALUATION OF AN 8-LANE BRIDGE

In the preceding discussion, a 10-lane bridge was considered an optimized approach for serving projected traffic demands. Part of that conclusion rests on the expected inability of eight lanes to accommodate projected traffic demands. The CRC project has previously eliminated the concept of four lanes in each direction throughout the I-5 corridor on the basis of congestion, travel times and inability of the connecting transportation system to handle the additional I-5 traffic. Our concept-level assessment of capacity on the bridge reached similar conclusions:

Northbound: Using HCM methodology the northbound V/C ratio would be greater than 1.0, indicating a breakdown in traffic flow.

Southbound: In a four-lane configuration, the freeway segment between SR 14 entrance and Hayden Island exit would likely contain a weaving area less than 2500 feet in length. Using HCM methods to evaluate this location, V/C ratio for this segment would be 0.98, at or near breakdown of traffic flow.

An 8-lane bridge would not serve projected demands. To function adequately, traffic demands would need to be reduced.

## Amount of Demand Reduction Needed

Under LPA Phase 1, the five northbound lanes on the bridge would carry 8,210 vph or about 1600 vehicles per hour per lane during the 4 -hour peak. If this volume were carried in four lanes, then I-5 would serve approximately $6,400 \mathrm{vph}$ or 78 percent of the demand. The remaining 22 percent of demand must be addressed through some other management strategy. Following are several strategies that have been discussed during the course of our study.

## Demand Reduction Strategies

Special TDM Program - The CRC's TDM Working Group is developing a post-construction phase TDM program that would promote a range of alternatives to single occupant commuting. Among the strategies evaluated were:

- Carpooling - Increase the proportion of carpool trips in the I-5 corridor near 2005 levels through employer outreach and, potentially, zero tolls for carpools (and vanpools)
- Public Transit - Increase C-TRAN transit service consistent with the proposed C-TRAN long-range plan with 82 peak period buses crossing the bridge. The committee made the conservative assumption there would be no increase in LRT trips.
- Vanpooling - Expand the existing Washington-Oregon vanpool operation.
- Telework - Encourage employers and employees to take advantage of telework. Future technology advances may make these projections low.
- Compressed Work Week - Change from traditional 5 day to 4 day schedule.
- Bicycle and Walking - Promote use of both existing and new facilities.

Preliminary estimates from the TDM Working Group indicate that a moderately comprehensive postconstruction TDM program could yield promising reductions in vehicle trips during the 2030 peak 4-hour period and additional reductions are expected by also waiving tolls for carpools/vanpools. These reductions would be beyond those assumed in the DEIS and a CRC TDM report quantifying these reductions is expected shortly.

Tolling Scenario 1E - Among the tolling scenarios developed by the CRC Tolling Study Committee, Scenario 1E would implement a variable rate structure that is 1.5 times the rates assumed in the Draft EIS.

Peak hour rates would increase from $\$ 2.00$ to $\$ 3.00$. The committee's findings indicate that daily traffic on I-5 would reduce from 181,000 under the Draft EIS tolling structure to 154,000 under Tolling Scenario 1E, a reduction of 15 percent.

CRC project staff recently provided additional traffic information regarding Scenario 1E and its potential effects on peak hour travel. At the bridge in the LPA Phase 1 and LPA Full Build conditions, the northbound P.M. 4-hour demand volume for Scenario 1E is estimated to be 27,460 vehicles compared to 30,855 vehicles in the Draft EIS, an 11 percent reduction. In the southbound direction, the A.M. 4-hour demand volume for Scenario 1E is estimated to be 21,860 vehicles compared to 26,300 vehicles in the LPA Phase 1 and LPA Full Build conditions in the Draft EIS, representing a 16.9 percent reduction.

Other measures that could be considered in the demand reduction effort include extension of the light rail system farther north into Vancouver, additional ramp metering and dedicating the unused cell in the northbound bridge structure to a reversible carpool lane.

A combination of several effective demand management measures would be needed in order to achieve the required reduction of vehicles under the 8-lane scenario. As the project moves forward, continued efforts like those of the TDM working group will be essential. An 8-lane concept would need to be developed and an operational analysis would need to be conducted to determine whether an 8-lane bridge would operate effectively with the reduction in traffic demand.

## SECTION 2 - HAYDEN ISLAND ACCESS

## BACKGROUND

## Existing Hayden Island Interchange

Hayden Island can only be accessed via I-5 freeway on- and off-ramps on the island, so the LPA solution for this interchange replicates those existing connections to and from I-5. Unfortunately, significant geometric constraints are working against a design solution that meets modern interchange design standards. The existing interchange ramps are too short, by AASHTO definition, by approximately 400-500 feet. Modern AASHTO design standards call for significantly longer ramps (perhaps1200 feet) to accommodate speed changes to and from the freeway. Hayden Island itself is only about 2200 feet wide along this section of I-5. For comparison purposes, the footprint of a modern diamond interchange would exceed the island's width.

## LPA Proposed Design

The distance between the existing Marine Drive and Hayden Island interchanges, about 2800 feet, is also well below desirable interchange spacing and this short distance, coupled with the application of modern ramp design standards, results in overlapping of interchange ramps. The proposed LPA interchange will be integrated into a new local street system, adding further limitations on the design. Considering all of the constraints bounding the Hayden Island interchange, developing the LPA configuration for the blending of ramp alignments and profiles has been a technical design challenge.

## Hayden Island Interchange Impacts

The current CRC LPA design (Full Build and Phase 1) replicates two historical features:

- I-5 interchanges that are spaced too closely, and
- Local trips to and from Hayden Island that must occur exclusively via the I-5 freeway on- and offramps.

The CRC project offers perhaps a last good opportunity to change course in these areas.
While the LPA solution addresses existing access requirements, the LPA design has raised concerns for the City. Among them are:

- The breadth of $I-5$, including ramps and auxiliary lanes, near the center of Hayden Island exceeds 500 feet. The cross-section contains as many as 20 lanes.
- The bridge and ramp footprint will occupy substantially more right-of-way and results in major business impacts. The CRC has estimated that about half of the total project right-of-way costs will be incurred on the island.
- The combination of I-5 bridge and ramp components will create out-of-scale physical and visual intrusions into the community.


## ALTERNATIVES TO LPA DIRECT ACCESS FROM I-5

At an April 4, 2010, workshop, the City presented an alternative concept for mobility in and around the Marine Drive interchange known originally as the Freight Bypass Alternative. Under this concept plan, the LPA would be modified as follows:

- A new local access bridge would be constructed over North Portland Harbor connecting Hayden Island to the Marine Drive interchange.
- A two-way crossing over the harbor would extend North Vancouver Way to the island.
- Freight bypass movements would be added to streamline the flow of trucks between Marine Drive and l-5. The eastbound-to-northbound flyover is similar to that shown in the LPA Full Build plan.

The Freight Bypass Alternative became a foundation for the development and study of subsequent onisland, off-island and hybrid interchange concepts. Key features included:

- Connections to Hayden Island could be separated from I-5
- Some interchange connections could be moved off the island to Marine Drive.
- Priority could be given to freight movements

Using the City's Freight Bypass Alternative and the above design features as a starting point, additional design concepts were developed. These additional concepts have become part of a working group study that is evaluating both on- and off-island options to the LPA designs. A refinement of the Freight Bypass Alternative, the Hayden Island Hybrid Concept - 2, is being developed in response to public comments and environmental considerations.

## Summary of Off-Island Interchange Evaluation

In concept, Hayden Island access to and from I-5 can be provided from Marine Drive through one or more bridges over North Portland Harbor. Such connections would serve as collector/arterial functions within the Marine Drive interchange service area, providing access to the interchange as well as the north Portland street system. Further traffic study would be needed to ensure that these connections have adequate capacity to serve the island's needs, and that the Marine Drive interchange can, in turn, accommodate the traffic.

The anticipated benefits would be:

- Reduction of impacts on the island associated with the proposed Hayden Island Interchange
- Reduced footprint and right-of-way requirements on the island
- Improved traffic operations on the I-5 mainline
- More options for ingress and egress to/from the island. The above concepts envision a major bridge over North Portland Harbor west of I-5 and other crossings tied to the freeway or on a separate structure just east of I-5. These connections would offer non-freeway access to the Portland side and a choice of intersections with Marine Drive.
- Enhanced ability to phase or stage construction of the project
- Reduced costs may be possible if costs for North Portland Harbor crossings can be offset by eliminating ramps, overpass structures, drainage facilities and right-of-way costs on Hayden Island. Additional investigation of costs will be essential if these alternatives are to be developed further.

Potential drawbacks could be:

- Additional demand on the Marine Drive interchange
- Less direct access to I-5 for Hayden Island traffic
- Possible local opposition to new bridge crossings
- Less reconstruction of the Hayden Island street network compared to LPA Phase 1.
- NOAA biological/environmental impacts associated with additional structure/piers in the North Portland Harbor


## Section 3 - PERFORMANCE OF PARALLEL FACILITIES AND I-5

## PERFORMANCE OF PARALLEL FACILITIES

## Traffic Demand

The Interstate 5 Columbia River Crossing Draft Traffic Technical Report (CRC Draft Traffic Technical Report, March 2010) provides general information on travel demand variation on parallel local streets in north Portland. Exhibits 7-26 and 7-27 of the CRC Draft Traffic Technical Report, as shown in Appendix A, illustrate changes in peak hour volumes between No-Build conditions and the LPA scenarios. These volumes are measured along east-west screenlines at Columbia Slough, north of Rosa Parks and south of Alberta Street. As indicated in the exhibits, changes in peak hour volumes range from an increase of 9 percent to a reduction of 20 percent.

The CRC Draft Traffic Technical Report also provides the following comments regarding local street traffic:

- In general, during both the A.M. and P.M. peak hours, local street traffic demands will decrease under both LPA alternative compared with the No-Build Alternative. The main reason is that the congestion on I-5 will be lessened which would shift some regional trips to the highway from local roads.
- During the A.M. peak hour, southbound traffic on adjacent arterials in Portland is forecast to decrease by up to five percent over No-Build conditions. Northbound traffic on adjacent arterials in Portland is forecast to remain either unchanged or decrease between 10 and 20 percent over No-Build conditions.
- During the P.M. peak hour, northbound and southbound traffic on adjacent arterials in Portland is forecast to change by less than 10 percent.


## Intersection Service Levels

According to the CRC Traffic Report, generally the level of service (LOS), delay, queuing, and volume-tocapacity ratios (V/C) of various intersections in the Bridge Influence Area are similar between LPA and LPA Phase 1. Some intersections are predicted to experience significant negative impacts due to LPA and LPA Phase 1 (compared with No Build conditions). Mitigations for these intersections are proposed in the traffic report. Under LPA Full Build and LPA Phase 1, most of the intersections are forecast to meet the intersection performance criteria as described in Exhibit 7-28 of the CRC Draft Traffic Technical Report.

## PERFORMANCE OF I-5 in 2030

During the initial stage of this study, southbound operations on I-5 in the design year were assessed using traffic information provided by the CRC project. The City's focus was on 2030 A.M. peak travel in the southbound direction and the impact of congestion at the I-5/l-405 junction. Year 2030 A.M. peak hour volumes were compiled in the diagrams contained in Figures 5 and 6 for the bridge influence area and for the segment south of Victory Boulevard, respectively.

The CRC uses the same data for LPA Phase 1 and Full Build alternatives. The data offer several key pieces of information:

- The highest hourly volume throughout the l-5 southbound corridor, at 8,460 vehicles per hour is forecast to occur between SR 500 on-ramp and the Fourth Plain Boulevard off-ramp.
- On the southbound river bridge, the maximum hourly volume is forecast to be 7,445 vehicles per hour.

Figure 7, Maximum Hourly Volume vs. Capacity, illustrates the forecast 2030 A.M. traffic demand and estimated capacity in terms of passenger cars per hour on I-5 southbound from SR 500 to the I-5/I-405 split. On this diagram the red line indicates maximum hourly volumes in the A.M. peak hour and the blue line represents freeway segment capacities estimated by URS according to guidance provided in the

HCM 2000. Please see Appendix C for the traffic operations review methodology and the HCS/HCM segmentation analysis worksheets and calculations.

With respect to weaving, the HCM 2000 specifies reduced capacities for weaving segments less than 2,500 feet in length. For the initial analysis, we assumed that only the location south of Going Street contains a weave less than 2,500 feet. For this Findings Report, the figure has been updated to include weaving considerations in the southbound direction.

The following observations are made from Figure 7 for a 2030 design year:

- Traveling from north to south, peak traffic volumes generally decline from SR 500 to Victory Boulevard, then increase moving through north Portland to the I-405 split.
- The V/C ratio along I-5 southbound from Interstate Avenue/Victory Boulevard to I-405 indicates that severe congestion will likely occur during the A.M. peak period in 2030 under the LPA Phase 1 conditions. This condition is confirmed in the CRC speed profiles contained in the Appendix.
- I-5 southbound north of the I-405 split is identified as a bottleneck location with at-capacity traffic demand within a weaving area, under both No-Build and LPA conditions. The segment on I-5 southbound from Going Street on-ramp to l-405 off-ramp is a Type C weaving area (one weaving maneuver requires at least two lane changes) according to HCM 2000. As illustrated in Figure 7, with LPA built the forecast traffic demand on I-5 southbound between Going Street and I-405 is very close to the estimated capacity.

A comparison of the speed profiles for the A.M. peak period southbound for the No-Build, the 10-lane and the 12-lane alternatives are shown in the Executive Summary as Figure S-2. A detailed explanation of the speed profile diagrams is contained in the CRC Traffic Report.

- Backups on I-5 south of the CRC project area will negatively affect I-5 A.M. peak southbound performance in the CRC project area in 2030 (CRC VISSIM speed profile analysis shows speeds of less than 20 mph in the project area); this backup condition also masks, in the speed profile diagrams, the performance of the 10- and 12- lane bridges in the project area.
- There are no appreciable differences visible in the speed profiles between the CRC 12-lane proposal and the 10-lane proposal; both show significant improvements over the performance of the No-Build alternative.

The URS review of the VISSIM simulation results and other CRC analysis on the overall performance of the l-5 system in 2030 indicates that:

- Compared with No-Build conditions, the LPA Full Build and LPA Phase 1 would significantly reduce the daily hours of congestion in both directions. In terms of hours of congestion, the two LPA options would perform similarly to each other, except that I-5 southbound on the CRC bridge would experience 3.5 hours of congestion under LPA Phase 1 compared with 3 hours under the LPA Full Build.
- Compared with the No-Build conditions, the LPA Full Build and Phase 1 would reduce the average travel time during the two-hour peak period within the bridge influence area (BIA) from 19 minutes to 18 minutes (A.M. peak) and on I-5 northbound from 14 minutes to 6 minutes (P.M. peak). The relatively small travel time reduction on I-5 southbound is mostly due to the bottleneck around the I-5/I-405 split. The two LPA options perform similarly to each other regarding travel times.
- Compared with the No-Build conditions, the LPA Full Build and LPA Phase 1 would increase vehicle throughput (during the 4-hour peak period, i.e., A.M. peak for I-5 southbound and P.M. peak for I-5 northbound) to various extents from four percent to 51 percent between SR 500 and I405.
- Compared with the No-Build conditions, the LPA Full Build and LPA Phase 1 would reduce the number of southbound on-ramps with unserved demand from three to zero and one, respectively, during the 4-hour A.M. peak period. They would also reduce the number of northbound on-ramps with unserved demand from five to one during the 4 -hour P.M. peak period.
- Compared with the No-Build conditions, the LPA Full Build and LPA Phase 1 would increase person throughput of I-5 southbound on the bridge by 19 percent and 15 percent, respectively, during the 4 -hour A.M. peak period. They would increase person throughput of I-5 northbound on the bridge by about 33 percent.
- Both LPA Full Build and Phase 1 would be flexible to allow future managed lane(s).
- The LPA Full Build is forecast to reduce the number of accidents within the BIA from 750 per year to 200 per year. The CRC Traffic Report states that "The safety findings would be similar for the LPA and the LPA Phase 1 options."
- Overall, the VISSIM simulation results and the CRC safety analysis indicate that the LPA Phase 1 would perform similar to the LPA Full Build regarding forecast traffic operations and safety.
Figure 5
Stick Diagram
LPA Phase I Peak Hour Volumes (vph) - 2030 AM


[^1]\[

$$
\begin{aligned}
& \text { Key: On and Off Ramps } \\
& \text { A }=\text { Columbia Blvd } \\
& \text { B }=\text { Victory Blvd } \\
& C=\text { Marine Dr/MLK Kilvd } \\
& D=\text { Hayden Island } \\
& E=\text { SR } 14, \text { E1 }=\text { EB SR 14, E2 }=\text { WB SR 14, E3 }=\mathrm{C} \mathrm{St} \\
& \text { F } \text { M Mill Plain Blvd } \\
& G=4^{\text {th }} \text { Plain Blvd } \\
& H=\text { SR } 500, H 1=39^{\text {in }} \text { St }
\end{aligned}
$$
\]



Figure 7
CRC LPA Phase 1: 10-Lane Design
(5 Lanes Southbound Across Columbia River)


## Section 4 - EVALUATION OF BRIDGE CONCEPT DESIGNS AND COST IMPLICATIONS

## BACKGROUND

This section provides an evaluation of the Columbia River Crossing's bridge concepts, including the following:

- Potential bridge cost savings in reducing the facility from the existing 12-lane configuration to a 10or 8-lane facility,
- Evaluation of providing a 10-lane facility on a single-level deck,
- Evaluation of providing a 8-lane facility on a single-level deck,
- Evaluation of the proposed open-web box girder two-level bridge concept,
- Comments on other potential bridge or lane configurations.

This evaluation utilizes existing CRC-prepared cost information to the maximum extent possible.

## EVALUATION OF POTENTIAL COST SAVINGS COMPARING BI-LEVEL FACILITIES OF 12, 10 AND 8 LANES

The 12-lane, bi-level facility proposed by CRC is shown below in Figure 8. The nominal width of each deck is 88 feet that would be striped initially for a 10-lane facility with four 12 ' lanes, one 14 ' lane, a 12- inside shoulder and a $14^{\prime}$ outside shoulder on each deck. Each bridge would be restriped in the future to a 12lane facility with six 12 ' lanes and two 8 ' shoulders.

## Existing CRC Refinement LPA Phase 1 (10-lane main span; bi-level)



Existing CRC Refinement LPA Full Build (12-lane main span; bi-level)


Figure 8
Cross Sections of Existing
CRC Refinement LPA Phase 1 and LPA Full Build
(10- and 12-lane bi-level main spans)
There are ramp tapers on the river crossing structure that increase these nominal widths. Based on information provided by CRC, the upper deck area for the 12-lane Columbia River Crossing bridge with this arrangement is 557,700 square feet.

The Phase 1 LPA 10-lane facility proposed by CRC is "overbuilt" to provide the flexibility of future restriping to a future permanent 12-lane facility. A refinement of this option could be to provide an initial 10-lane facility that does not allow future restriping to 12 lanes. This arrangement is shown below as the CoP 10lane permanent main span, and represents a 4' width savings for each deck as compared to the proposed CRC Phase 1 LPA 10-lane section. A further refinement would be to provide an 8 -lane facility, also shown
below. The 8 -lane facility would represent an additional 12 ' width reduction for each deck from the CoP proposed permanent 10-lane section. These refinement options are shown in Figure 9.

CoP Refinement Option (10-lane permanent main span; bi-level)


CoP Refinement Option (8-lane permanent main span;bi-level)


Figure 9
Cross Sections of City of Portland Refinement Options (8- and 10-lane bi-level main spans)

The table below summarizes the potential bridge cost savings of these refinements. The bridge cost includes both the savings for the river crossing bridge and the approach bridges on each side of the river. There would also be additional roadway and interchange related savings, which are not addressed here.

Table 2: Cost Savings for Potential Bridge Width Reductions

|  | River Crossing Bridge |  | Approach Bridge |  | Total Savings (\$million) |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Deck area savings (SF) | Cost savings (\$million) ${ }^{1}$ | Deck area savings (SF) | Cost savings (\$million) ${ }^{2}$ |  |
| CRC Phase 1 <br> (10-Lane expandable to 12-Lane) vs. <br> 10-Lane CoP Option | 20,800 | \$12.4 m | 20,320 | \$4.1 m | \$16.5 m |
| 10-Lane CoP vs. <br> 8-Lane CoP | 62,400 | \$37.0 m | 60,960 | \$12.2 m | \$49.2 m |

Note 1: The river bridge cost savings is based $\$ 595$ per square foot of bridge deck, based on the proposed open-web box girder cost taken from HDR's cost estimates provided by CRC.
Note 2: The approach bridge cost was not included in the information provided by CRC, and is based on a unit cost of $\$ 200 /$ SF, based on URS' judgment for this type of structure.

What can be extracted from the above is that each lane saved (representing 12 feet of reduced width) represents $\$ 24.6$ million savings. So if one lane is reduced in each direction, this represents a $\$ 49.2$ million savings.

## EVALUATION OF A SINGLE-DECK BRIDGE OPTION WITH 10 LANES <br> (i.e., one highway bridge and one separate LRT/pedestrian/bike bridge)

Figure 10 below shows a potential configuration for a single-deck bridge option with 10 lanes.


Figure 10
Cross Section of City of Portland Refinement Option
(10-lane single-level main span with separate LRT/pedestrian/bike structure)

There are several potential bridge types that were identified in the Bridge Type Study provided by CRC that are consistent with this type of bridge layout, including:

- Segmental Concrete Box Girders,
- Concrete Box Girders with Drop-In Spans,
- Steel Box Girders,
- Steel I-Girders,
- Steel Deck Truss, and
- Extradosed Prestressed Bridge

Based on the cost information provided in the CRC estimates, the bridge cost between the two-level openweb box girder bridge type and the least costly of the above options (the segmental concrete box girder bridge) are very close at $\$ 332$ million and $\$ 331$ million for the river bridge cost, respectively. However the above 10-lane arrangement utilized a reduced bridge width as compared with the CRC proposed Phase 1 10 -lane section which would result in some cost savings. This savings is approximately $\$ 16.4$ million, computed in a similar manner as shown in Table 1.

It should be recognized, however, that there may be different cost risks between these two bridge types that could result in a much greater cost differential favoring the more conventional segmental concrete box girders. See the "Critique of Current Open-Web Box Girder Main River Bridge" section below for more detail.

Beyond the obvious cost comparisons, there are other considerations for these two bridge arrangements that should be considered:
a. The single-level arrangement will have a reduced structure depth that will lower the bridge profile (for auto and truck traffic). However, the single-level arrangement will place the LRT and
pedestrians on the same level as the roadway, and therefore raise the vertical profile for these two elements of the design.
b. The single-level arrangement may have a greater right-of-way impact, having a wider footprint as it reaches each river bank.
c. From a design viewpoint, the deflection criterion for bridges carrying pedestrians and for LRT is more stringent than that for conventional vehicular traffic. Therefore it makes some sense to place the LRT and pedestrians on a separate structure, designed for the more stringent deflection criteria. This will result in some incremental cost savings for the bridges carrying only the vehicular traffic. This savings is not included in the above cost comparisons, as the estimates are not presently at the level of detail to capture this refinement.
d. The pedestrian facility located below the deck has advantages and disadvantages. Pedestrians will be provided with some level of weather protection with the bi-level deck option, however there will likely be a significant noise issue below the deck unless some type of noise suppression is included in the design. For the single-level option, there is no weather protection (although a canopy could be provided) but there will likely be a lower noise level (note that the pedestrians could be shifted outboard of the LRT on the above sketch, which would increase the distance from auto traffic and reduce noise levels).

## EVALUATION OF A SINGLE-DECK BRIDGE OPTION WITH 8 LANES

(An 8-lane bridge with all travel lanes, LRT and pedestrians/bikes on one single-level structure)
Figure 11 below shows a potential configuration for a single-deck bridge option with 8 lanes.


Figure 11
Cross Section of City of Portland Refinement Option (8-lane single-level main span on single structure)

The potential bridge types for this arrangement are the same as identified in the 10-lane single-level option discussed previously.

As previously noted above, the cost information provided in the CRC estimates shows costs between the two-level open-web box girder bridge type and the segmental concrete box girder bridge are very close at $\$ 332$ million and $\$ 331$ million for the river bridge cost, respectively. As a result any savings would primarily be a function of the savings in structure width by reducing lanes. This savings is approximately $\$ 49.2$ million, computed in a similar manner as shown in Table 2.

Similar to the 10-lane single level comparison above, it should be recognized that there may be different cost risks between these two bridge types that could result in a much greater cost differential favoring the more conventional segmental concrete box girders and a single-level arrangement.

Beyond the obvious cost comparisons, there are other considerations for these two bridge arrangements that should be considered:
a. The single-level arrangement will have a reduced structure depth that will allow for a lower bridge vertical profile (for auto and truck traffic).
b. The single level arrangement will place the LRT and pedestrians on the same level as the roadway, and thus raise the vertical profile for these two elements of the design.
c. The single-level arrangement may have a greater right-of-way impact, having a wider footprint as it reaches each river bank.
d. The pedestrian facility located below the deck has advantages and disadvantages. Pedestrians will be provided with some level of weather protection with the bi-level deck option; however, there will likely be a significant noise issue below the deck, unless some type of noise suppression is included in the design. For the single-level option, there is no weather protection (although a canopy could be provided) and there will be a lower noise level. Note that the LRT and pedestrian locations can be swapped, if it is preferred to locate the pedestrians on the west side of the structure.

## CRITIQUE OF THE CURRENT OPEN-WEB BOX GIRDER MAIN RIVER CROSSING BRIDGE

The proposed bridge type for the Columbia River Crossing is an open-web box girder. It is a 6-span bridge with four 500 -foot main spans and 300 -foot end spans, giving an overall length of 2,600 feet. The box girder depth varies from 35 ' -6 " at the piers to $25^{\prime}$ at mid-span. The bridge concept places the vehicular traffic on an upper deck and the LRT and pedestrian/bike traffic on a lower deck inside the box.

The bi-level deck option with an open-web box girder structure type represents essentially a unique structure type for the United States. Even abroad, this is not a common structure type. On one hand, this will provide a certain level of uniqueness and "signature bridge" quality to the project. On the other hand, it introduces a level of risk into the project. A unique design is more likely to experience design and cost growth during design, as the design issues that may not have been anticipated in the concept development are uncovered and addressed in final design. Contractors are also more likely to include contingencies in their design for a new or unique design. For more conventional designs, such as a concrete segmental box girder, there are numerous examples of these bridges constructed that can be benchmarked against the proposed bridge, for both design development/costing and bid risk for contractors.

Although the purpose of this memorandum is not a detailed critique of the proposed design, it was requested that it address a general impression of the proposed design. The following comments are not intended to suppress the implementation of a unique or signature design, but to help further focus the issues related to these design options.
a. It would be expected that the "open-web" box girder bridge would behave structurally similar to a truss bridge. For a variable depth truss bridge we would expect the span-to-depth ratio for an economical design, for a variable depth section, to be in the range of 8 to 10 . For a conventional box girder bridge we would expect this ratio to be in the range in 16 to 18 . The span to depth provided in the proposed design is 15 . If the structural behavior is indeed similar to a truss, this
represents a very shallow structural section. The consequences of this are that one, economy will suffer, and that two, deflection criteria may be more difficull to achieve. We note that the cost reported in the CRC information places the cost of the open-web box at $\$ 332$ million and the cost of a conventional concrete box girder bridge at $\$ 331$ million. Given the choice of structural depths, we would have expected a wider cost range for these two bridge types.

## Table 3: Span-to-Depth Ratio by Bridge Type

| Bridge Type | Span-to-Depth Ratio at Pier |
| :--- | :---: |
| Truss Bridge (economical range) | $8-10$ |
| As Provided for "Open-Web" Box Girder | 15 |
| Box Girder Bridge (economical range) | $16-18$ |

b. Conventional concrete box girder design is a common and mature construction method in the United States. This means that designers are familiar with economical detailing practices, and that there is a history of previous designs to benchmark quantity estimates against and to benchmark costs against. The open-web box design is a unique structure type for the U.S. This means that new details will need to be worked out, including considerations of cost and constructability. It is not possible to address all of these at the concept stage, so it should be expected that as final design develops there may be some refinements in the design that could impact cost. Likewise, this structure type has not been built in the U.S., and therefore contractors do not have similar designs from which to benchmark details of fabrication, erection and construction engineering. At the bid stage, contractors may have to make some assumptions, and typically will cover these assumptions in a risk analysis that may result in increased bid cost to recognize perceived risks.

The cost used by CRC for the open-web box option is similar to the cost used for the conventional concrete box girder option (\$332 million vs. $\$ 331$ million, respectively). Review of the cost data from CRC appear to indicate that the costs do not recognize the different risks for the various bridge types - for both the final design and construction stage risks.
c. The issue of redundancy should be addressed for the open-web box girder design. In simple terms, a redundant structure is one where failure of a single component of the bridge will not result in collapse of the bridge. A non-redundant structure is one where failure of a single element would result in collapse of the bridge. These members are termed "fracture critical" and require special design and inspection requirements if this type of design is implemented.

If this redundancy analysis has not already been addressed, then as future design work progresses the web diagonal members of the open-web box girder should be investigated to assure that they do not represent fracture critical elements.

## REVIEW OF OTHER BRIDGE CONFIGURATIONS FOR PLACEMENT OF TRAVEL LANES, LRT AND PEDESTRIANS/BIKES

The staging of the construction of the Columbia River Crossing bridges is an area that does not seem to be addressed in the work to date and is a consideration that may have significant implications. If a structure type and lane arrangement is selected independent of staging considerations, it may limit staging options. There can be cost implications as well. The staging may also include phased construction of the facility in response to financial constraints. In general, the individual long-span river crossing bridges cannot easily be stage constructed. It is suggested that staging considerations be included in the final decision of lane arrangements and bridge type.

The maximum flexibility for staging is afforded for bridge configurations that have separate structures for the different transportation components, and/or bridges that can be stage constructed. In this regard, there is some advantage in providing a three-bridge solution, with the northbound vehicular traffic on one bridge, the southbound vehicular traffic on a second bridge and the LRT/pedestrian traffic on a third structure. The LRT/pedestrian structure(s) could be constructed first, thus providing a viable transportation alternative during construction of the main l-5 spans.

In general, the individual long-span river crossing bridges cannot easily be stage constructed.
Other lane configurations, such as the arrangement shown in Figure 12, have been suggested that accommodate all of the traffic components on a single structure. Although possible, it is not expected that this type of arrangement would be structurally economical. Large transverse spans are required to accommodate the 5-lane traffic arrangement and the unsymmetrical longitudinal supporting members would not lead to an economical design.


Figure 12
Cross Section of City of Portland Refinement Option (10-lane bi-level main span, single structure)

Several bridge concepts that have been considered by CRC have separate twin bridges on the same level. Questions have been asked if there is an advantage to joining these to have a single, wide bridge. In general there is not a structural advantage to joining the bridges into one wide structure. Any advantages would probably come from reduced right-of-way or future flexibility in removing the median barrier and reconfiguring traffic lanes.

There are also some distinct disadvantages of a single wide structure. Inspection of the under deck using a snooper truck can be limited on one wide bridge. With twin bridges, the snooper can access the bridge
under-deck through the median opening. Wide bridges also present some challenges in accommodating transverse thermal movements. Many times, bearings must be released to accommodate these movements, which may be contrary to the needs of the seismic analysis. This can require compromise in achieving optimal structural behavior. In general the separate twin deck solution would be preferred over a single, wide deck for a facility of the size of the Columbia River Crossing.

Prepared By:
URS Corporation

## URS

## APPENDIX A

## Exhibits from the CRC Draft Traffic Technical Report <br> March 2010

## URS



Exhibit 7-27


## Exhibit 7-28

| Applicable Local Street Intersection Performance Criteria for LPA |  |  |  |
| :---: | :---: | :---: | :---: |
| Vancouver Intersection Performance Criteria |  |  |  |
| No-Build | LPA | Determination | Mitigation? |
| LOS E or better <br> $\leq 80$ seconds $^{(1)}$ | LOS E or better $\leq 80$ seconds | No project impact | No |
| LOS E or better $\leq 80$ seconds | $\begin{gathered} \text { LOS F } \\ >80 \text { seconds } \end{gathered}$ | Significant project-related impact | Yes |
| LOS F | LOS E or better | Project-related benefit | No |
| $>80$ and $\leq 100$ seconds | $\leq 80$ seconds |  |  |
| $\begin{gathered} \text { LOS F } \\ >80 \text { and } \leq 100 \text { seconds }^{(2)} \end{gathered}$ | $\begin{gathered} \text { LOS F } \\ >80 \text { and } \leq 100 \\ \text { seconds } \end{gathered}$ | No project impact if delay within established range is lower under build alternative | No |
| $\begin{gathered} \text { LOS F } \\ >80 \text { and } \leq 100 \text { seconds }{ }^{(2)} \end{gathered}$ | $\begin{gathered} \text { LOS F } \\ >80 \text { and } \leq 100 \\ \text { seconds } \\ \hline \end{gathered}$ | Significant project-related impact if delay within established range is at least 10 seconds higher under build alternative | Yes |
| LOS F | LOS F | Project-related benefit | No |
| > 100 seconds ${ }^{(3)}$ | < 100 seconds |  |  |
| LOS F | LOS F | No project impact | No |
| > 100 seconds | > 100 seconds |  |  |
| Portland Intersection Performance Criteria |  |  |  |
| No-Build | LPA | Determination | Mitigation? |
| LOS D or better | LOS D or better | No project impact | No |
| $\leq 55$ seconds | $\leq 55$ seconds |  |  |
| LOS D or better $\leq 55$ seconds | LOS E or worse <br> > 55 seconds | Significant project-related impact | Yes |
| $\begin{gathered} \text { LOS E } \\ \leq 80 \text { seconds } \end{gathered}$ | LOS E <br> $\leq 80$ seconds | Significant project-related impact if delay within established range is at least 10 seconds higher under build alternative | Yes |
| LOS F | LOS E or better | Project-related benefit | No |
| > 80 seconds | $\leq 80$ seconds |  |  |
| LOS F | LOS F | No project impact | No |
| $>80$ seconds $^{(2)}$ | $>80$ seconds |  |  |
| V/C | V/C | Significant project-related impact | Yes |
| $\leq 0.85^{(4)}$ or $\leq 0.99^{(5)}$ | $>0.85{ }^{(4)}$ or $>0.99^{(5)}$ |  |  |
| V/C | V/C | No project impact | No |
| $\leq 0.85{ }^{(4)}$ or $\leq 0.99^{(5)}$ | $\leq 0.85{ }^{(4)}$ or $\leq 0.99^{(5)}$ |  |  |

(1) Refers to average delay per vehicle entering the intersection.
(2) LOS F gradations not established within this range
(3) Assumed level of delay at which point motorists would change route, travel mode, or time of day for trip
(4) A V/C ratio of 0.85 is used for ramp terminals in all scenarios
(5) A V/C ratio of 0.99 is used for ODOT intersections that are not ramp terminals in all scenarios.

## URS

## APPENDIX B

## Exhibit A, Detail of the NB Hayden Island Entrance If Carried As Auxiliary Lane

## URS



## URS

# APPENDIX C 

## Traffic Operations Review Methodology and HCS/HCM Segmentation Analysis Worksheets

## URS

## Appendix C:

## CRC Design Refinements: Traffic Operations Review Methodology and HCS/HCM Segmentation Analysis Worksheets

URS reviewed forecast 2030 traffic operations from the following two perspectives:

1. Reviewed VISSIM simulation results as described in the Interstate 5 Columbia River Crossing, Draft Traffic Technical Report, March 2010 (the CRC Traffic Report, in abbreviation). URS is not tasked to perform any new or additional VISSIM simulations for this project.
2. Performed preliminary traffic analysis for the LPA Phase I condition in order to estimate whether the forecast traffic demand would be over capacity for the 10-lane bridges (five lanes in each direction). URS used the Highway Capacity Software (HCS+ Version 5.4) which faithfully implemented the analytical methodology for freeway facilities, as described in Chapter 22 of the Highway Capacity Manual (HCM 2000).

The HCM methods were used as a sketch planning tool to provide rough capacity estimates which cannot be directly extracted from VISSIM simulation results. These estimates verified the VISSIM results at the planning level, such as the forecast of overall performance of the 10-lane bridge, but are not intended to replace or add to the VISSIM analysis. A discrepancy between results from the two approaches, if there is any, indicates that further analysis with VISSIM simulations is necessary. The following two performance measures were evaluated using the HCM methods:

- Vehicle Capacity, which the HCM 2000 defines as "the maximum number of vehicles that can pass a given point during a specified period under prevailing roadway, traffic, and control conditions. This assumes that there is no influence from downstream traffic operations, such as backing up of traffic into the analysis point."
- Volume to capacity (V/C) ratio, which the HCM 2000 defines as "the ratio of flow rate to capacity for a transportation facility." For simplicity, this evaluation considers forecast traffic demand as the flow rate, assuming the traffic demand is fully served.

As stated in the HCM 2000, the HCM methodology does not fully address the following subjects:

- Interactions among upstream and downstream segments.
- Delays caused by vehicles leaving before or after the study time duration (usually the peak traffic hour).
- Multiple overlapping bottlenecks.
- The methodology is limited to the extent that it can accommodate demand in excess of capacity. The procedures address only local oversaturated flow situations, not systemwide oversaturated flow conditions.
- Some locations cannot be clearly defined as a specific type of freeway facility based on HCM methodology and therefore would require different HCM methods for comparative analysis.

While a capacity estimate provides one way, with a single performance measure, to evaluate traffic at a planning level, a comprehensive evaluation with multiple performance measures can be achieved effectively using VISSIM simulations.

## URS



```
HCSt: Freeway Facilities Rel ease 5.4
```

Phone: Fax:
E-mail:
Operational Analysis

Description: CRC LPA Phase




|  |  |  |  |  |  | eg |  | v |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Ramp $\mathrm{m}_{8}$ a mp | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| On Ramp Of f Ramp |  |  |  |  |  |  |  |  |  |  |  |
| Ramp $\underset{g}{ }$ a mp | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OnRamp Of f Ramp |  |  |  |  |  |  |  |  |  |  |  |
| Ramp Ramp | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| On Ramp Of f Ramp |  |  |  |  |  |  |  |  |  |  |  |
| RampRamp 11 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OnRamp Of f Ramp |  |  |  |  |  |  |  |  |  |  |  |
| Ramp Ramp 12 | 0 | 0 | , | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| On Ramp Of f Ramp R a mp R a mp |  |  |  |  |  |  |  |  |  |  |  |







Page 5


| $\begin{aligned} & - \text { 〒「ime-- } \\ & \text { Interval } \end{aligned}$ | B | $\begin{aligned} & \overline{2}^{\prime} \end{aligned}$ | $\begin{aligned} & \text { Seg me } \\ & -3 \\ & R \end{aligned}$ | $\begin{gathered} n t \quad \mathrm{Nu} \\ 4 \\ 0 \mathrm{FR} R \end{gathered}$ | $\begin{aligned} & \text { ber } \\ & 5 \\ & \text { B } \end{aligned}$ | $\begin{aligned} & d \text { Type } \\ & { }_{6} \\ & \text { ONR } \end{aligned}$ | WC | $\begin{aligned} & \circ \\ & B \end{aligned}$ | B | $\begin{aligned} & { }^{1} \overline{10} \end{aligned}$ | $\begin{aligned} & \overline{1} \overline{1} \\ & B \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 60.0 | 60.0 | 60.0 | 60.0 | 60. | 60.0 | 60.0 | 60.0 | 70.0 | 70.0 | 70.0 |
| 2 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 3 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 4 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 5 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 6 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 7 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 8 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 9 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 10 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 11 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 12 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |



|  | $\overline{7} 0 . \overline{0}$ | $\overline{7} \overline{0}-\overline{0}$ | $\overline{7} 0$ | $\overline{7} \overline{0}$ | $\overline{7} 0 . \overline{0}$ | $\overline{7} \overline{0}$ | $\overline{7} 0$ | $\overline{7}$ | ¢0 | $\overline{10} \bar{O}^{-}$ | $\overline{1} 0.0$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 3 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 4 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 5 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 6 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 7 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 8 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 9 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 10 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 11 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 12 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |



Page 6


Number Of Lanes

Segment Number and Type

\begin{tabular}{|c|c|c|c|c|c|c|c|c|c|c|c|}
\hline Ti me Interval \& $$
\begin{aligned}
& 1 \\
& B
\end{aligned}
$$ \& $$
\begin{aligned}
& 2_{\text {ONR }}{ }^{\mathrm{Fa}}
\end{aligned}
$$ \& 11
3

R \& $$
\begin{gathered}
S_{1} 1 . \\
4 \\
0 F R
\end{gathered}
$$ \& \[

$$
\begin{array}{r}
S B \\
5 \\
B
\end{array}
$$

\] \& \[

$$
\begin{gathered}
A M \operatorname{Seg} 2 \\
6 \\
O N R
\end{gathered}
$$

\] \& \[

$$
\begin{array}{r}
6.30 \\
7 \\
\text { WC }
\end{array}
$$

\] \& \[

$$
\begin{gathered}
(\operatorname{Rev} . \\
8 \\
B
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
t \times t \\
9 \\
B
\end{gathered}
$$

\] \& \[

{ }_{B}^{10}
\] \& ${ }_{B}^{11}$ <br>

\hline $$
\begin{array}{r}
-\overline{1} \\
2 \\
3 \\
4 \\
5 \\
6 \\
7 \\
8 \\
9 \\
10 \\
11 \\
12
\end{array}
$$ \& \[

$$
\begin{gathered}
-3 \\
-3 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$

\] \& \[

$$
\begin{aligned}
& 3_{3} \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2
\end{aligned}
$$

\] \& \[

$$
\begin{aligned}
& -1 \\
& \mathbf{3}^{-} \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2
\end{aligned}
$$

\] \& \[

$$
\begin{gathered}
-1 \\
3^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$

\] \&  \& \[

$$
\begin{array}{r}
-1 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{array}
$$

\] \& \[

$$
\begin{gathered}
4^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
-\bar{Y}^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
-\overline{2}^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$

\] \& \[

$$
\begin{array}{r}
-1 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{array}
$$

\] \& \[

$$
\begin{gathered}
-{ }_{2}- \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$
\] <br>

\hline ---Tīmē Interval \& $$
\begin{array}{r}
-\overline{1} \overline{2} \\
B
\end{array}
$$ \& \& Se

4

8 \& $$
\begin{array}{r}
\text { ent } \\
15 \\
15 \\
B
\end{array}
$$ \& \[

$$
\begin{gathered}
\text { mber } \\
16 \\
B
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
\text { and Type } \\
17 \\
B
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
{ }^{C} \overline{1} \overline{8}-{ }^{-} . \\
\hline
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
-{ }^{-1} \overline{1} \bar{g}^{-} \\
B
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
- \\
{ }^{-} \overline{0^{-}} \\
B
\end{gathered}
$$
\] \& \& ${ }^{2} \overline{2}$ <br>

\hline $$
\begin{array}{r}
-\overline{1} \\
2 \\
3 \\
4 \\
5 \\
6 \\
7 \\
7 \\
9 \\
10 \\
11 \\
12
\end{array}
$$ \& \[

$$
\begin{gathered}
-\overline{2} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$
\] \& 2

2
2
2
2
2
2
2
2
2
2
2
2
2 \& 2
2
2
2
2
2
2
2
2
2
2
2
2

2 \& $$
\begin{aligned}
& -\overline{2}^{--} \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2
\end{aligned}
$$ \& \[

$$
\begin{gathered}
-\overline{2}^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$
\] \& 2---

2
2
2
2
2
2
2
2
2
2
2
2
2 \& -2
2
2
2
2
2
2
2
2
2
2
2

2 \& $$
\begin{gathered}
-\bar{Y}^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$ \& \[

$$
\begin{gathered}
-\overline{2}^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
-{ }_{2}- \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$
\] \& -

2
2
2
2
2
2
2
2
2
2
2
2
2 <br>

\hline $$
\begin{gathered}
- \text {-Timé-- } \\
\text { Interval }
\end{gathered}
$$ \& \[

$$
\begin{gathered}
23^{-} \\
B
\end{gathered}
$$

\] \& \[

$$
\begin{gathered}
24- \\
B
\end{gathered}
$$

\] \& \[

$$
\begin{array}{r}
5 \mathrm{Se} \\
-{ }_{2}^{5} \\
B
\end{array}
$$
\] \& nt Nu \& \& and Ty \& \& \& \& \& <br>

\hline -T
$\mathbf{1}$
2
3
4
5
6
7
8
9
10
11

12 \& $$
\begin{aligned}
& -1 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2 \\
& 2
\end{aligned}
$$ \& \[

$$
\begin{gathered}
-2^{-} \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2 \\
2
\end{gathered}
$$
\] \& 2

2
2
2
2
2
2
2
2
2
2
2
2
2 \& \& \& \& \& \& \& \& <br>
\hline
\end{tabular}

Destination Demand Adjustment Factor









| $\begin{aligned} & 10 \\ & 11 \\ & 12 \end{aligned}$ | $\begin{aligned} & 0 \\ & 0 \\ & 0 \end{aligned}$ | $\begin{aligned} & 0 \\ & 0 \\ & 0 \end{aligned}$ | Facil 0 0 0 | $\text { ities } \begin{array}{ccc} 1-5 & \text { SB } \\ 0 & & 0 \\ 0 & & 0 \end{array}$ | $\begin{array}{cc} \text { AM Seg } & 26-30 \\ 0 & 0 \\ 0 & 0 \\ 0 & 0 \end{array}$ | $\begin{array}{cc} (\text { Rev. } 1) . t x t ~ \\ 0 & 0 \\ 0 & 0 \\ 0 & 0 \end{array}$ | 0 0 0 | 0 0 0 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{gathered} --\overline{\text { Fiméné}} \\ \text { Interval } \end{gathered}$ | $\begin{gathered} -\overline{2} \overline{3}-1 \\ B \end{gathered}$ | $\begin{array}{r} -\overline{2} \overline{4}^{-} \\ B \end{array}$ |  | egment Number | and Type._ |  |  |  |
| -I 2 3 4 5 6 7 8 9 10 11 12 | $\begin{aligned} & -\overline{0} \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | $\begin{aligned} & -\overline{0} \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ | $\begin{array}{r} -\overline{0} \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \end{array}$ |  |  |  |  |  |


| $\begin{aligned} & -- \text { T广角e-- } \\ & \text { Interval } \end{aligned}$ | B | ONR | $\begin{gathered} -\frac{S e g n}{3} \\ R \end{gathered}$ | $\begin{gathered} \text { ent Nu } \\ 4 \\ \text { OFR } \end{gathered}$ | $\begin{gathered} \text { ber } \\ 5 \\ \text { B } \end{gathered}$ | $\begin{aligned} & 6 \\ & 0 N R \end{aligned}$ | WC | B | B | ${ }_{B}^{10}$ | ${ }_{B}^{\overline{1} 1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2. 5 | 2. | 2. | 2. 5 | $\overline{2}$. |  |  |  |  | $\overline{1} . \overline{5}$ |
| 2 | 1. 5 | 1.5 | 1.5 | 1. 5 | 1. 5 | 1. 5 | 1.5 | 1. 5 | 1.5 | 1. 5 | 1. 5 |
| 3 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 |
| 4 | 1. 5 | 1. 5 | 1. 5 | 1. 5 | 1. 5 | 1. 5 | 1. 5 | 1. 5 | 1.5 | 1. 5 | 1. 5 |
| 5 | 1.5 | 1. 5 | 1. 5 | 1. 5 | 1. 5 | 1.5 | 1.5 | 1. 5 | 1.5 | 1. 5 | 1. 5 |
| 6 | 1. 5 | 1. 5 | 1.5 |  |  | 1.5 |  | 1.5 | 1.5 | 1.5 | 1.5 |
| 7 | 1.5 | 1. 5 | 1. 5 | 1. 5 | 1. 5 | 1.5 | 1.5 | 1. 5 | 1.5 | 1. 5 | 1. 5 |
| 8 | 1. 5 | 1. 5 | 1. 5 | 1.5 | 1. 5 | 1.5 | 1.5 | 1. 5 | 1.5 | 1. 5 | 1. 5 |
| 9 | 1.5 | 1. 5 | 1.5 | 1. 5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1. 5 | 1.5 |
| 10 | 1. 5 | 1. 5 | 1. 5 | 1.5 | 1. 5 | 1.5 | 1.5 | 1. 5 | 1.5 | 1. 5 | 1. 5 |
| 11 | 1. 5 | 1. 5 | 1. 5 | 1.5 | 1. 5 | 1.5 | 1. 5 | 1. 5 | 1.5 | 1. 5 | 1. 5 |
| 12 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 | 1.5 |




Segment Number $\underset{\text { Page }}{\text { and }} \underset{13}{\operatorname{Type}}$


| $\begin{gathered} --\overline{-T m e ̄}--- \\ \text { Interval } \end{gathered}$ | $\begin{array}{r} 12 \\ B \end{array}$ | 13 | $-\mathrm{Segme}^{-14} \begin{gathered} \text { Begm } \end{gathered}$ | nt 15 1 | Number 16 $B$ | $\begin{gathered} \text { and } \operatorname{Type}_{17} \\ \hline \end{gathered}$ | $\begin{gathered} 18{ }^{1}{ }^{-} \end{gathered}$ | 19 | $\begin{array}{r} 20 \\ B \end{array}$ | $\begin{aligned} & 21^{-1} \\ & B \end{aligned}$ | ${ }_{B}^{22^{-}}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\overline{1}$ | $\overline{1} . \overline{2}$ | 1. ${ }^{-}$ | $\overline{1} . \overline{2}$ | 1', | $\overline{2}^{--\overline{1}} \overline{1}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}^{-}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}$ |
| 2 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 3 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 4 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1. 2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 5 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 6 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 7 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 8 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 9 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 10 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 11 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 12 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |



Facilities 1.5 SB AM Seg $26.30(R e v .1) . t x t$




|  |  |
| :---: | :---: |
|  |  |







${ }^{-P a g e}-20^{-}$














ESTIMATED SEGMENT DENSITIES (pc/mi/|n) AND LOS $\qquad$




| --- $\mathrm{T} i \mathrm{~m} \overline{m e}^{--}$ <br> Interval |  | $\begin{aligned} & \bar{p} \bar{c}=h^{--} \\ & \text {of } \\ & \text { Travel } \end{aligned}$ |  | Āv̄ $\overline{\text { a }}$ speed (mil | $\begin{aligned} & - \text { Ā̄ḡ---- } \\ & \text { Density } \\ & (\mathrm{pc} / \mathrm{mi} / \mathrm{l} \text { n } \end{aligned}$ | $\begin{gathered} - \text { Fācitify }^{\text {Travel }} \\ \text { Ti me (min) } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | ${ }^{2} \overline{7} \overline{6} \overline{7} . \overline{1}$ | --5 $\overline{3} . \overline{6}$ | 5. $\overline{1}$ | $5 \overline{1} . \overline{6}$ | $---\overline{3} \overline{5} . \overline{9} \overline{2}$ | --- $\mathbf{2}^{-} 5^{--}$ |
|  | ${ }^{2} 767^{-}$ | -53.6- | 5.1- | 51.6 |  | 2.5 |

```
    Facilities l-5 SB AM Seg1-25 (Rev.1).txt
HCS+: Freeway Facilities Rel ease 5.4
```

Phone: Fax:
E-mail:
Operational Analysis
Analyst: WFH
Agency or Company: URS
Date Performed: 6/18/2010
Analysis Time Period: AM Peak Hour
Freeway: $\quad$ - 5 Southbound
Location: $\quad$ SR 500 Entrance to $1-405$ Exit
Jurisdiction: WSDOT \& ODOT
Analysis Year: 2030
Description: CRC LPA Phase I - I-5 SB AM Peak Hour

|  |  |  | 3 | ${ }_{4}^{\text {E E W }}$ ( ${ }^{\text {Y }}$ | ${ }_{5}^{\text {GE OM }}$ | 6 |  | 8 |  | $\overline{1}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Segment Type | B | B | B | WA | OFR | B | ONR | B | ONR | R | OFR |
| Length (ft) | 800 | 700 | 640 | 1180 | 1080 | 3010 | 1500 | 780 | 510 | 990 | 510 |
| Terrain | Level | Level | Level | Level | Level | Level | Level | Level | Level | Level | Level |
| Grade (\%) |  |  |  |  |  |  |  |  |  |  |  |
| RAMP DATA |  |  |  |  |  |  |  |  |  |  |  |
| No. of Lanes |  |  |  |  | 2 |  | 2 |  | 1 |  | 1 |
| Ramp on Left |  |  |  |  | No |  | No |  | No |  | No |
| Acc Lng(ft) |  |  |  |  | 10000 |  | 2400 |  | 410 |  | 0 |
| Terrain |  |  |  |  | Level |  | Level |  | Level |  | Level |

Grade (\%)
Length (ft)

| Segment No. | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 20 | 21 | 22 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Segment Type | OFR | B | ONR | B | WA | B | B | ONR | B | ONR | B |
| Length (ft) | 1020 | 2220 | 1500 | 1210 | 1100 | 1000 | 1460 | 1500 | 2140 | 1500 | 280 |
| Terrain | Level | Level | Level | Level | Level | Level | Level | Level | Level | Level | Level |
| Grade (\%) RAMP DATA |  |  |  |  |  |  |  |  |  |  |  |
| No. of Lanes | 2 |  | 1 |  |  |  |  | 1 |  | 1 |  |
| Ramp on Left | No |  | No |  |  |  |  | No |  | No |  |
| Acc Lng(ft) | 5000 |  | 1150 |  |  |  |  | 750 |  | 1020 |  |
| Terrain | Level |  | Level |  |  |  |  | Level |  | Level |  |
| Grade (\%) |  |  |  |  |  |  |  |  |  |  |  |


| Segment | No. | 23 | 24 |
| :--- | :--- | :--- | :--- |
| Segment Type | ONR | WA | B |
| Length (ft) | g30 | 1170 | 1780 |
| Terrain | Level | Level | Level |
| Grade (\%) |  |  |  |
| RAMP DATA |  |  |  |
| No of Lanes | 1 |  |  |
| Rampon Left | No |  |  |
| Acc Lng(ft) | 540 |  |  |
| Terrain | Level |  |  |
| Grade (\%) |  |  |  |
| Length (ft) |  |  |  |

Length (ft)







Page 4




|  | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ | $\overline{1} . \overline{0} \overline{0}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 3 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 4 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 |
| 5 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 | 1.00 | 1. 00 | 1. 00 | 1. 00 | 1. 00 |
| 6 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 7 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 | 1.00 | 1. 00 | 1. 00 | 1. 00 | 1.00 |
| 8 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 9 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 10 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 11 | 1.00 | 1.00 | 1. 00 | 1.00 | 1.00 | 1.00 | 1.00 | 1. 00 | 1. 00 | 1. 00 | 1. 00 |
| 12 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |




Page 5


| $\begin{aligned} & --\overline{\text { ¢Tméne- }} \\ & \text { Interval } \end{aligned}$ | B | B | $\begin{aligned} & \text { Seg me } \\ & -3 \\ & B \end{aligned}$ | $\begin{gathered} \text { nt } \\ 4 \\ \text { Wu } \end{gathered}$ | $\begin{aligned} & \text { oer a } \\ & 5 \\ & \text { OFR } \end{aligned}$ | $\begin{aligned} & \text { Id }{ }_{6} \text { Type } \\ & { }_{B} \end{aligned}$ | ONR | $\begin{aligned} & \circ \\ & B \end{aligned}$ | ONR | $\begin{aligned} & { }^{1} \overline{1} \overline{0} \end{aligned}$ | ${ }_{0 F R}^{11}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| -1 | 65.0 | 65. | 65.0 | 65.0 | 55. | 57.0 | 55.0 | 55.0 | 55.0 | 55.'0 | $6 \overline{0} .0$ |
| 2 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 3 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 4 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 5 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 6 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 7 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 8 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 9 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 10 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 11 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |
| 12 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 | 70.0 |




|  | 60.0 | 60.0 | 60.0 |
| :---: | :---: | :---: | :---: |
| 2 | 70.0 | 70.0 | 70.0 |
| 3 | 70.0 | 70.0 | 70.0 |
| 4 | 70.0 | 70.0 | 70.0 |
| 5 | 70.0 | 70.0 | 70.0 |
| 6 | 70.0 | 70.0 | 70.0 |
| 7 | 70.0 | 70.0 | 70.0 |
| 8 | 70.0 | 70.0 | 70.0 |
| 9 | 70.0 | 70.0 | 70.0 |
| 10 | 70.0 | 70.0 | 70.0 |
| 11 | 70.0 | 70.0 | 70.0 |
| 12 | 70.0 | 70.0 | 70.0 |

Page 6

| Capacity Adjustment Factor |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |  |
|  | $\overline{1} \cdot \bar{o} \bar{o}$ | $\overline{1} . \overline{0} \overline{0}$ | 1. $\overline{0} \overline{0}$ | $\overline{1} . \bar{o} \bar{o}{ }^{-}$ | 1. ${ }^{\circ} \overline{0}$ | -1.ōo | 1. ${ }^{-} \overline{0} \bar{o}^{-}$ | 1. ${ }^{\circ} \overline{0}$ | 1. $1 . \overline{0}$ | $\overline{1} . \bar{o} \bar{o}$ | $\overline{1} . \bar{o} \overline{o l}^{--}$ |
| 2 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1. 00 |
| 3 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 4 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 5 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 6 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 7 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 8 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 9 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 10 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 11 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 12 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1. 00 |
|  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
| 2 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 3 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1. 00 |
| 4 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 5 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 6 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 7 |  | 1.00 | 1.00 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 8 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 9 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 10 | 1.00 | 1.00 | 1.00 |  |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 11 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 12 |  | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| $\begin{gathered} --\overline{\text { Timéne}} \\ \text { Interval } \end{gathered}$ | $\begin{gathered} { }^{-} \overline{2} \overline{3}^{----\overline{2}} \overline{4}---\overline{2} \overline{5} \\ O N R \quad \text { WA } \end{gathered}$ |  |  |  |  |  |  |  |  |  |  |
| $\overline{1}-\overline{0} \overline{0}-\overline{1}-\overline{0} \overline{0}-\overline{1}-\bar{o} \overline{0}$ |  |  |  |  |  |  |  |  |  |  |  |
| 2 | 1. 00 | 1.00 | 1.001.00 |  |  |  |  |  |  |  |  |
| 3 | 1.00 | 1.00 | 1.00 |  |  |  |  |  |  |  |  |
| 4 | 1.00 | 1.00 | 1.00 |  |  |  |  |  |  |  |  |
| 5 | 1.00 | 1.00 | 1.00 |  |  |  |  |  |  |  |  |
| 6 | 1.00 | 1.00 | 1.00 |  |  |  |  |  |  |  |  |
| 7 | 1.00 | 1.00 | 1.00 |  |  |  |  |  |  |  |  |
| 8 | 1.00 1.00 | 1.00 1.00 | $\begin{aligned} & 1.00 \\ & 1.00 \end{aligned}$ |  |  |  |  |  |  |  |  |
| $1{ }^{9}$ | 1.00 1.00 | 1.00 1.00 | 1.00 |  |  |  |  |  |  |  |  |
| 11 | 1.00 | 1.00 | 1.00 |  |  |  |  |  |  |  |  |
| 12 | 1.00 | 1.00 | 1.00 |  |  |  |  |  |  |  |  |

Number Of Lanes
-------------------------------------------
Segment Number and Type


Destination Demand Adjustment Factor




Page 9


| ---Tīnē-- <br> Interval |  |
| :---: | :---: |
|  |  |



| Ti me Interval | $\begin{gathered} 12 \\ 0 F R \end{gathered}$ | $\begin{array}{r} 13 \\ B \end{array}$ | $\begin{gathered} \text { Facili } \\ \text { 14 } \\ \text { ONR } \end{gathered}$ | $\begin{array}{r} \text { i es } \\ 15 \\ \text { B } \end{array}$ | $\begin{array}{rl} 1-5 & S B \\ 16 \\ W A \end{array}$ | $\begin{gathered} \mathrm{AM} \mathrm{Se} \\ 17 \\ \mathrm{~B} \end{gathered}$ | 25 18 B | $\begin{gathered} (\operatorname{Rev}, 1) . \\ 19 \\ \text { ONR } \end{gathered}$ |  | $\begin{aligned} & 21 \\ & \text { ONR } \end{aligned}$ | $\begin{aligned} & 22 \\ & B \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{array}{r} 1 \\ 1 \\ 2 \\ 3 \\ 4 \\ 5 \\ 6 \\ 7 \\ 8 \\ 9 \\ 10 \\ 11 \\ 12 \end{array}$ | 6. $\overline{0}$ | - 6. | -- 6.0 | 6. | - ${ }^{---\overline{6}} \overline{0}$ | -- 6 | б | $\mathrm{o}^{---\frac{1}{6} . \overline{0}}$ |  | 6.0 | $\overline{6} \cdot 0^{---}$ |
|  <br> Interval | $\begin{array}{r} -\overline{2} \overline{3}^{--} \\ O N R \end{array}$ | $\begin{aligned} &- \\ & \overline{4} \overline{4}^{-} \\ & \end{aligned}$ | $-\frac{S e g}{2}=\frac{1}{B}$ |  | Number | $\text { and } T$ |  |  |  |  |  |
| $-\mathrm{-}$ <br> 1 <br> 2 <br> 3 <br> 4 <br> 5 <br> 6 <br> 7 <br> 8 <br> 9 <br> 10 <br> 11 <br> 12 | $\overline{6} \cdot \overline{0}$ | - 6. | --- $\overline{6} \cdot \overline{0}$ |  |  |  |  |  |  |  |  |







| $\begin{gathered} --\overline{\text { Trimee- }} \\ \text { Interval } \end{gathered}$ | $\begin{gathered} 12^{--} \\ 0 F R \end{gathered}$ | $\begin{gathered} 13 \\ B \end{gathered}$ | $\begin{gathered} \text { Segm } \\ -14 \\ \text { ONR } \end{gathered}$ | $\begin{array}{r} \text { nent } \\ \begin{array}{r} 15 \\ B \end{array} \\ \hline \end{array}$ | Number 16 WA | $\begin{gathered} \text { and }{ }_{17} \mathrm{Typ} \\ B \end{gathered}$ | $\begin{gathered} 1 \overline{1}^{-} \\ B \end{gathered}$ | 19 ONR | $\begin{array}{r} 20 \\ B \end{array}$ | $\begin{aligned} & 21 \\ & \text { ONR } \end{aligned}$ | ${ }_{B}^{22^{-}}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\overline{1}$ | $\overline{1} . \overline{2}$ | 1. ${ }^{-}$ | $\overline{1} . \overline{2}$ | $\overline{1}$. | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}^{-}$ | $\overline{1} . \overline{2}$ | $\overline{1} . \overline{2}$ |
| 2 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 3 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 4 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1. 2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 5 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 6 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 7 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 8 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 9 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 10 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 11 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |
| 12 | 1.2 | 1.2 | 1.2 | 1.2 | 21.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 | 1.2 |





Facilities $1-5 \underset{1.2}{\text { SB }}$ AM Seg1-25 (Rev.1).txt

| 1 |  |
| ---: | ---: |
| 2 |  |
| 3 |  |
| 4 |  |
| 5 |  |
| 6 |  |
| 7 |  |
| 7 |  |
| 9 |  |
| 10 |  |
| 11 |  |
| 12 |  |




|  | $\overline{1} . \overline{2}$ |
| :---: | :---: |
| 2 | 1. 2 |
| 3 | 1.2 |
| 4 | 1. 2 |
| 5 | 1. 2 |
| 6 | 1. 2 |
| 7 | 1. 2 |
| 8 | 1. 2 |
| 9 | 1. 2 |
| 10 | 1. 2 |
| 11 | 1.2 |
| 12 | 1.2 |




```
Facilities I-5 SB AM Seg1-25 (Rev.1).txt
```





Page



Facilities 1-5 SB AM Seg1-25 (Rev.1).txt














|  | _-..._ESTIMATED SEGMENT SPEEDS (mi/h) |
| :---: | :---: |
|  |  |
| $---\overline{1}----$ 2 3 4 5 6 7 8 9 10 11 12 |  |




ESTIMATED SEGMENT DENSITIES (pc/mi/In) AND LOS $\qquad$




Facilities I-5 SB AM Seg1-25 (Rev.1).txt


| --- $\mathrm{T} i \mathrm{~m} \overline{m e}^{--}$ <br> Interval |  | $\begin{aligned} & \bar{p} \bar{c}=h^{--} \\ & \text {of } \\ & \text { Travel } \end{aligned}$ | $\begin{aligned} & \bar{p} \bar{c}-\hbar^{--} \\ & \text {of } \\ & \text { Delay } \end{aligned}$ |  | $\begin{aligned} & - \text { Ā̄ḡ---- } \\ & \text { Density } \\ & (\mathrm{pc} / \mathrm{mi} / \mathrm{l} \text { n } \end{aligned}$ | $\begin{gathered} - \text { Fācitify }^{\text {Travel }} \\ \text { Ti me (min) } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - $\overline{8} \overline{8} \overline{8} \overline{3} .1$ | ---1 $\overline{1} \overline{3} . \overline{8}$ | --1 $\overline{1} 0 . \overline{8}$ | $5 \overline{4} . \overline{2}^{-}$ | ---- $\overline{3} \overline{2} . \overline{3} \overline{7}$ | --- $\overline{6}^{-} \cdot \overline{4}^{--}$ |
| Ōvēā「「- | -8883 ${ }^{-}$ | -163. 8 | -9.8 | $54 .{ }^{-}$ |  | 6. $4^{-}$ |

## URS

Back cover photograph: Interstate I-5 Bridge Courtesy of Columbia River Crossing Project columbiarivercrossing.org


## TECHNICAL MEMORANDUM (DRAFT)

July 26, 2010

TO: Ron Higbee, URS Portland
FROM: Freddy He, URS Denver

## Re: Alternative Analysis of Forecast Traffic Operations <br> Columbia River Crossing Project <br> URS Project No. 25697186

## INTRODUCTION

This memorandum provides a review and summary of the latest VISSIM simulation results of the 10-Lane Full Build and Modified 10-Lane Phase I concepts for the Columbia River Crossing (CRC) project. Only the I-5 southbound traffic operations during the AM Peak period in 2030 were reviewed for this memorandum. The purpose of this review is to:

- Compare forecast 2030 traffic operations of I-5 southbound between the Locally Preferred Alternative (LPA) Full Build and 10-Lane Full Build, and
- Compare forecast 2030 traffic operations of I-5 southbound between the LPA Phase I and Modified 10-Lane Phase I.

The data used for this summary were provided by the CRC Project Team who developed and ran the VISSIM models for all scenarios.

Table 1 below illustrates major geometric differences of the various scenarios. The No Build scenario is also provided in Table 1 to provide a comparative base.

Table 1 - l-5 Southbound Major Geometric Differences of Alternative Concepts

| Geometry | No-Build <br> (6 Lane) | LPA Full Build (12 Lane) | LPA Phase I (10 Lane) | $\begin{array}{\|c\|} \hline \text { 10-Lane } \\ \text { Full Build } \end{array}$ | Modified 10-Lane Phase I |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Number of SB Lanes on CRC Bridge | 3 | 6 | 5 | 5 | 5 |
| Drop Lane from Evergreen Blvd to SR 14 | No | No | No | Yes | Yes |
| Add Lane at Mill Plain Blvd Entrance Ramp | Yes ${ }^{1}$ | Yes | Yes | Yes | Yes |
| Add Lane at SR 14 Entrance Ramp | No | Yes | No | Yes | Yes |
| Major Improvements for SR 500, Marine Dr and Victory Blvd Interchanges | No | Yes | No | Yes | No |

Source: Information extracted from the Interstate 5 Columbia River Crossing Final Environmental Impact Statement (FEIS, Chapter 2), Draft Traffic Technical Report (March 2010) and VISSIM models provided by the CRC Project Team.
Notes: $\quad{ }^{1}$ Short auxiliary lane added at Mill Plain Blvd. entrance ramp drops at SR 14 exit ramp.
SB—southbound.

## REVIEW OF FORECAST TRAFFIC OPERATIONS

Table 2 summarizes traffic operation performance characteristics of various future scenarios in 2030, forecast by the CRC Project Team using VISSIM simulations and other analytical processes.

Table 2 - Summary of Forecast Traffic Operations on I-5 Southbound in 2030

| Performance Measure | Location | No-Build | LPA Full Build <br> (12 Lane) | $\begin{gathered} \text { LPA } \\ \text { Phase I } \end{gathered}$ (10 Lane) | 10-Lane <br> Full Build | Modified 10-Lane Phase |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Daily Hours of Congestion | Bridge | 7.25 | 3 | 3.5 | 3 | 3.5 |
|  | 1-405 Split | 11 | 8.25 | 8.25 | 8.25 | 8.25 |
|  | Rose Q Lane Drop | 4.75 | 3.75 | 3.75 | 3.75 | 3.75 |
| Travel Time <br> 2-Hour <br> AM Peak <br> (minutes) | SR 500 to Columbia Blvd | 19 | 18 | 18 | 18 | 18 |
|  | $\begin{aligned} & \text { 179th to } \\ & 1-84 \\ & \hline \end{aligned}$ | 46 | 38 | 38 | 38 | 38 |
|  | SR 500 to Marine Dr ${ }^{1}$ | ANS | 50\% imp vs. NoB ${ }^{1}$ | Similar to FB | INP | INP |
|  | SR 14 to Marine $\mathrm{Dr}{ }^{1}$ | ANS | 13\% imp vs. NoB ${ }^{1}$ | Similar to FB | INP | INP |
|  | Mill Plain to Marine Dr ${ }^{1}$ | ANS | 9\% imp vs. NoB ${ }^{1}$ | Similar to FB | INP | INP |
| Vehicle <br> Throughput <br> (4-hour <br> AM peak) | SR 500 Interchange | 21,900 | 35\% imp vs. NoB | Similar to FB | Similar to FB | INP |
|  | Bridge | 22,000 | 17\% imp vs. NoB | Similar to FB | Similar to FB | INP |
|  | I-405 Split | 21,600 | 5\% imp vs. NoB | Similar to FB | Similar to FB | INP |
| Ramp <br> Throughput <br> (4-hour <br> AM Peak) | \# of On-Ramps with Unserved Volumes | 3 | 0 | 1 <br> (SR 14/ <br> City Center) | 0 | $\begin{gathered} 1 \\ (\mathrm{SR} 14 / \end{gathered}$ City Center) |
| Person <br> Throughput <br> (4-hour <br> AM Peak) | Bridge | 24,800 | $\begin{gathered} 29,500 \\ (19 \% \text { more } \\ \text { than NoB) } \end{gathered}$ | $\begin{gathered} 28,600 \\ (15 \% \text { more } \\ \text { than NoB) } \end{gathered}$ | $\begin{gathered} 29,200 \\ (18 \% \text { more } \\ \text { than NoB) } \end{gathered}$ | $\begin{gathered} 28,600 \\ (15 \% \text { more } \\ \text { than NoB) } \end{gathered}$ |
| Daily <br> Truck Demand | Bridge | 9,805 | 9,805 | Similar to FB | INP | INP |
| Daily Trucks Traveling in Congestion | Bridge | 2,220 | 1,275 | Similar to FB | INP | INP |

Source: Data provided by the CRC Project Team either directly or extracted by URS from the Interstate 5 Columbia River Crossing Draft Traffic Technical Report, March 2010.
Notes: LPA—Locally Preferred Alternative. NoB—No Build. FB—Full Build. NB—northbound. Rose Q—Rose Quarter. BIA—Bridge Influence Area. Imp—improvement. ANS—Amount not specified in Draft Traffic Technical Report. INP—Information not provided by CRC Project.
${ }^{1}$ Updated or additional travel time data will be available as part of a performance measures report.

## URS

The following observations regarding forecast 2030 traffic operations of I-5 southbound are made based on data shown in Table 2:

1. The 10-Lane Full Build is forecast to have 3 hours of congestion on a typical weekday on the CRC Bridge, the same as for the LPA Full Build. The daily hours of congestion at the other two potential bottleneck areas-the I-405 split and the Rose Quarter lane drop-are also expected to be the same for both the 10-Lane Full Build and LPA Full Build.
2. The Modified 10 -Lane Phase I and LPA Phase I are forecast to have the same number of congested hours at each of the three potential bottleneck areas.
3. During the two-hour AM peak period, all four build scenarios are forecast to have the same amount of travel time from SR 500 to Columbia Boulevard (18 minutes) and from 179th Street to I-84 (38 minutes).
4. Under both the LPA Full Build and 10-lane Full Build, traffic demand entering l-5 southbound from all ramps within the Bridge Influence Area (BIA) is forecast to be completely served.
5. Under both the LPA Phase I and Modified 10-Lane Phase I, traffic demand entering I-5 southbound from all but one ramp (the SR-14/City Center entrance) within the BIA is forecast to be fully served.
6. During the four-hour AM peak period, the 10-Lane Full Build is forecast to serve nearly the same number of persons $(29,200)$ in southbound vehicles through the CRC Bridge as the LPA Full Build $(29,500)$, with a statistically insignificant one-percent difference.
7. During the four-hour AM peak period, the LPA Phase I and Modified 10-Lane Phase I are forecast to serve the same number of persons $(28,600)$ in southbound vehicles through the CRC Bridge.

The CRC Project Team has provided URS with a comparison diagram of 2030 AM Peak Hour Speed by Lane and Alternative, as displayed in Appendix A. The following observations regarding 2030 AM peak hour travel speeds are made based on data shown in this diagram. To be consistent with the CRC Traffic Technical Report (March 2010), this discussion considers locations with an average travel speed of less than 30 miles per hour (mph) as congested.

1. Under the LPA Full Build, the I-5 southbound mainline is forecast to experience an average travel speed of over 50 miles per hour (mph) from SR 500 to the CRC Bridge.
2. Under the 10 -Lane Full Build, the $l-5$ southbound mainline is also forecast to experience an average travel speed of over 50 mph from SR 500 to the CRC Bridge, except for a short segment between the SR 14 exit ramp and the Mill Plain Boulevard entrance ramp where the average speed of the inside (left first and second) two lanes are forecast to be 40-50 mph and the outside lane (left third) at 30-40 mph. The slowdown at this location is likely due to turbulence in the merging area where the number of lanes is reduced from four to three.
3. Compared with the LPA Full Build, the 10-Lane Full Build improves the average speed at the SR 14/City Center entrance ramp to 40-50 mph versus $30-40 \mathrm{mph}$ under the LPA Full Build. Average speed at the Mill Plain Boulevard entrance ramp is in the same range ( $40-50 \mathrm{mph}$ ) under both the LPA Full Build and 10-Lane Full Build scenarios.
4. Although the lane reduction between the SR 14 exit ramp and the Mill Plain Boulevard entrance ramp (under the 10-Lane Full Build and Modified 10-Lane Phase I scenarios) is forecast to cause reduced speed, the impact is forecast to be limited to this location only and will not affect the overall travel time or speed within the BIA, nor will it adversely affect trucks entering I-5 southbound from Mill Plain Boulevard.

Further observations on I-5 southbound travel speed and congestion (i.e., average speed less than 30 mph ) during the AM peak period are made below using data in the speed profile diagrams provided by the CRC Project Team, as displayed in Appendix B.

1. Regarding the overall average travel speed and the duration and severity of traffic congestion within the BIA, the speed profiles show no significant difference between the LPA Full Build and the 10-Lane Full Build, although longer delay under the 10-Lane Full Build is forecast at isolated locations (e.g., between the SR 14 exit ramp and the Mill Plain Boulevard entrance ramp).
2. The 16 -hour speed profiles show 3 hours of congestion on the CRC Bridge for both the LPA Full Build and 10-Lane Full Build.
3. Regarding the overall average travel speed and the duration and severity of traffic congestion within the BIA, the speed profiles show no significant difference between the LPA Phase I and Modified 10-Lane Phase I, although longer delay under the Modified 10-Lane Phase is forecast at isolated locations such as from the Mill Plain Boulevard exit ramp to the Mill Plain Boulevard entrance ramp.
4. The 16 -hour speed profiles show 3.5 hours of congestion on the CRC Bridge for both the LPA Phase I and the Modified 10-Lane Phase I scenarios.

## SUMMARY

Regarding major traffic operational performance measures including hours of congestion, travel time, travel speed, vehicle throughput, person throughput, and ramp throughput, the LPA Full Build and the 10-Lane Full Build are forecast to perform similarly to each other on I-5 southbound within the BIA in 2030; the LPA Phase I is forecast to perform similarly to the Modified 10-Lane Phase I on I-5 southbound within the BIA in 2030. Under the 10-Lane Full Build and Modified 10-Lane Phase I, the I-5 southbound mainline lane reduction between the SR 14 exit ramp and the Mill Plain Boulevard entrance ramp is forecast to cause some vehicle slowdown; however the reduced speed is forecast to be limited to this location only and will not impact the overall travel time or speed in the BIA.

## APPENDIX A

(Source: CRC Project Team)


## APPENDIX B

(Source: CRC Project Team)



。彥

品 $\stackrel{+}{\circ} \stackrel{1}{\circ}$茫




## ミ＿




S茹


 $\stackrel{9}{\circ} \stackrel{M}{\circ}_{\square}$ $\dot{\circ}$ ［
荌 ！

$\sum_{0}^{2}$ —
莴

™

 $\sum_{8}$



 움 $\sum_{8}^{\text {E }}$酋 ！ $\square$ \＆㝘

 ！ $\boldsymbol{s}_{4}^{\text {P }}$ $\stackrel{\circ}{\dot{\circ}}$

 $\sum_{4}$




 $\stackrel{\circ}{\dot{\circ}}$





[^2]

City of Vancouver • P.O. Box 1995 • Vancouver, WA 98668-1995

## Memorandum

TO: Project Sponsors Council<br>CC: Henry Hewitt and Steve Horenstein, Co-chairs<br>FROM: Thayer Rorabaugh, Director of Transportation Policy<br>DATE: August 4, 2010<br>RE:<br>\title{ Lane Configuration through the City of Vancouver along the I-5 Corridor between SR-500 and the Columbia River Bridge Crossing }

On behalf of the Washington contingent engaged in the Columbia River Crossing (CRC) project I submit this position paper. There has been a significant amount of recent study on varying lane configurations for that portion of I-5 as noted above. Through the efforts of URS under contract with the City of Portland and prior efforts by the CRC staff, several options of lane configuration have surfaced. These options include two (2) that include five (5) lanes each, and one with six (6) lanes for the southbound direction of travel. Assessments of these options were conducted for the morning (AM) peak period. It should be noted that this memorandum is directed toward the geometry of lanes on the Washington side of the river only.

In analyzing the available options a number of criteria had to be considered. These criteria included, but are not limited to traffic volumes, lane capacities, add/drop/merge and weaves, truck movements, distance between interchanges and traffic safety. In addition, the City of Vancouver is sensitive to the potential for queuing onto city streets from the on-ramps. This would include the future need for metering.

One of the tools used for this review was the VISSIM analysis that considers several of the factors noted above when evaluating operational characteristics of a transportation facility. An output that illustrates travel speed by peak hour, lane and alternative (lane configuration) was created. This exhibit, included in the URS technical memorandum dated July 23, 2010, illustrates travel flow
characteristics through the defined corridor. The three options include the URS Full Build (10 Lane), the LPA Phase I (10Lane) and the LPA Full build (12 Lane) options. The primary difference between the two ten lane alternatives is the elimination of lane number four (4) in the vicinity of the Mill Plain interchange. This forces a merge of all entering lanes from and including SR-500, W $39^{\text {th }}$ Street and Fourth Plain into the three through lanes of I-5, southbound. The LPA Phase I options forces a merge of Fourth Plain into the fifth, fourth and potentially the three (3) though lanes of I-5 and a merge of the SR-14 on into the fifth (5) add lane, southbound. The LPA 12 Lane option merges Fourth Plain into the lane noted above for the LPA 10 Lane option, however, adds a lane for the Mill Plain on and another Lane six (6) for the SR-14 on.

As illustrated in the diagrams, the forced merge identified with the URS Full Build option that includes SR-500, W $39^{\text {th }}$ Street and Fourth Plain, creates turbulence within the three (3) mainline lanes of I-5. This is caused by the merging and weaving of vehicles getting on and off the freeway within the closely spaced interchanges that serve the Port of Vancouver, and our condensed urban and midurban centers. This in turn, causes vehicle variations in speed which adds to the potential for collisions. Trucks entering the system will also create additional safety and operational challenges. These are operational issues that are not necessarily represented by speed as shown by the diagrams.

For the reasons noted above, the City of Vancouver and its partner agencies in Washington support the LPA Phase I 10-lane option, rather than the URS Full Build (10 Lane) option with the Fourth Plain lane drop. We are confident that minimal if any impact to the City street system will occur from queuing created by ramp meters. We understand there are tradeoffs between the URS and LPA 10lane option related to merging adjacent the downtown/midtown/port on-ramps, and the waterfront onramp. However, the other proposed options as shown eliminate/minimize turbulence permitting the through lanes to function as designed to accommodate upstream merging that will have more significant impact to flow and safety.


[^0]:    Work Order No. $36670-1$

[^1]:    Notes:
    \#\#\#/\#\#\# - AM peak hour volume/Maximum
    hourly volume during the 4-hour peak
    period
    A single value is presented (without " $\rho^{\prime}$ ') when
    the above two volumes are the same
    Source: Interstate 5 Columbia River Crossing Traffic
    Technical Report (March 2010). Data compiled by
    URS Corporation

[^2]:    

