

MEETING TITLE: Task Force Meeting

DATE: June 26, 2007, 4:00 – 6:30 p.m.

LOCATION: ODOT Region 1

123 NW Flanders Street, Portland

**Note:** Please turn off all cell phones, handheld devices, and pagers so that they do not send or receive a signal during the meeting. Transmitted signals disrupt the audio and recording equipment. Thank you.

TIME	AGENDA TOPIC	ACTION		
4:00 – 4:10	Welcome & Announcements			
4:10 – 4:15	Meeting Summary	Approve Meeting Summary		
4:15 – 4:30	Progress Briefing and Report on Public Involvement	Presentation		
4:30 – 5:10	Overview of Alternatives to be Analyzed in the Draft Environmental Impact Statement	Presentation		
5:10 – 5:20	Upcoming Project Activities	Presentation		
5:20 - 5:35	Public Comment	Receive Public Comment		
5:35 – 6:25	Discussion of Alternatives	Discussion		
6:25 – 6:30	Wrap Up and Next Steps			

### **DIRECTIONS BY TRANSIT**

**FROM PORTLAND:** \$0 − Fareless Square from downtown Portland • No transfers Accessible by **TriMet bus #10, 33, 35, 44** or **MAX** light rail (Old Town / Chinatown stop). For route information contact TriMet at 503-238-RIDE or www.trimet.org.

FROM VANCOUVER: \$2.00 ● Approx. 50 minutes total ● One transfer

From Downtown Vancouver (7th Street Transit Center) take TriMet bus #6 (Martin Luther King Blvd route) toward Portland. Get off at Martin Luther King Blvd and Convention Center. Transfer to MAX Red or Blue Line to City Center. Exit at Old Town/Chinatown, walk one block north to NW 1st and Flanders. For route information contact TriMet at 503-238-RIDE or www.trimet.org.



# **Meeting Summary**

Meeting: Columbia River Crossing Task Force

Date: March 27, 2007, 4:00 – 6:30 pm

Location: WSDOT SW Region Headquarters

11018 NE 51st Circle, Vancouver, WA

# **Members Present:**

Last Name	First Name	Organization	Alternate Attending
Adams	Sam	City of Portland	
Armbruster	Grant	Portland Business Alliance	
Brown	Rich	Bank of America	
Burkholder	Rex	Metro	
Byrd	Bob	Identity Clark County	
Caine	Lora	Friends of Clark County	
Cruz-Walsh	Serena	Multnomah County	
Dengerink	Hal	Wash. State University- Vancouver	
Frei	Dave	Arnada Neighborhood Association	
Fuglister	Jill	Coalition for a Livable Future	
Grossnickle	Jerry	Columbia River Towboat Association	
Hamm	Jeff	C-TRAN	Scott Patterson
Hansen	Fred	TriMet	
Hewitt	Henry	Stoel Rives, LLP	
Isbell	Monica	Starboard Alliance Company, LLC	
Knight	Bob	Clark College	
Lookingbill	Dean	Regional Transportation Council	
Malin	Dick	Central Park Neighborhood Assn.	
Osborn	Dennis	City of Battle Ground	
Paulson	Larry	Port of Vancouver	
Phillips	Bart	Columbia River Economic Development	Council
Pollard	Royce	City of Vancouver	
Schlueter	Jonathan 	Westside Economic Alliance	
Strahan	Elson	Vancouver National Historic Reserve Trus	st
Stuart	Steve	Clark County	
Tischer	Dave	Columbia Pacific Building Trades	
Valenta	Walter	Bridgeton Neighborhood Association	
Zelenka	Tom	Schnitzer Group	

# **Members Absent:**

Bennett	Mike	City of Gresham
Eki	Elliott	Oregon/Idaho AAA
Halverson	Brad	Overlook Neighborhood Association
Imeson	Tom	Port of Portland
Lynch	Ed	Greater Vancouver Chamber of Commerce
Pursley	Larry	Washington Trucking Association
Ray	Janet	Washington AAA
Russel	Bob	Oregon Trucking Association
Schmidt	Karen	Washington Freight Mobility Strategic Investment Board
Sundvall-Williams	Jeri	Environmental Justice Action Group
Walstra	Scot	Greater Vancouver Chamber of Commerce

# Project Staff Present:

Ron Anderson Doug Ficco Tonja Gleason Heather Gunderson Barbara Hart Ryan LeProwse Jay Lyman Tom Markgraf John Osborn Peter Ovington Lynn Rust Carolyn Sharp Lynette Shaw Gregg Snyder Audri Streif Kris Strickler Rex Wong

**NOTE:** Task Force questions and comments are in italics,

Staff responses are in plain text

# 1. Welcome & Announcements

--Jonathan Schlueter – Held a breakfast forum on the findings of the statewide "Cost of Congestion" report (**Appendix 1**). Report was analogous to one done previously for the Portland metro region and focused on the possible negative impacts of congestion on the state economy in the next 20 years. Without investment in the transportation infrastructure, there will be a cost of \$1.7 billion annually and 16,000 jobs on-going. The projected freight volume in the region is projected to grow from \$530 billion annually today to \$1.3 trillion annually to, through, and from our state in the next 20 years. Washington and Oregon are trade and transportation dependent states, with 400,000 Oregonians employed in transportation related industries. Oregon is behind other states in the region who have invested in their infrastructures. This one page handout from Intel shows the wide range of areas in which their workers live (**Appendix 2**). It is up to us as leaders to make sure they can get to work in the morning and that their products can get out in the afternoon. Copies of the statewide congestion study are available electronically.

--Tom Zelenka – More than 200,000 jobs are directly related to transportation in Oregon. It is very important to remember the findings of these studies as we consider this project. Many Oregon firms are faced with the need to expand in locations outside the state as they grow because of the transportation problems.

# 2. Meeting Summary Approval

• Action: Approved - Draft summary of February 27, 2007 Task Force meeting

# 3. Report from Fourth Alternative Subcommittee

• Presentation by Rex Burkholder, Steve Stuart, and Ron Anderson

Burkholder and Stuart provided a summary of the Fourth Alternative Subcommittee's membership, ground rules, and evaluation criteria. CRC staff Ron Anderson gave a more detailed overview of the alternative's evolution and, finally, the recommended alternative itself. He outlined specific components and described next steps in 2007. A slide presentation is available on the CRC Web site under Task Force meetings.

## Discussion

--Henry Hewitt – There was a discussion on emphasizing improved transit and less dependency on the park and ride system. I do not see that caught in the recommendation.

Ron Anderson – There is more about transit in the memo handed out. We have to consider how to balance the system, and part of that is emphasizing transit to accommodate for less highway capacity. We are looking at 3,000 new park and ride slots with the staff recommendation. We can also look at better bus connectivity, and that is something we will do as we develop the fourth alternative.

# 4. Public Comment

• Bill Montgomery – Marketing manger at Rinker Materials, a major sand, gravel, and crushed rock supplier with its regional headquarters in Vancouver. Discussed impacts of I-5 congestion on his truck dependent business that makes up to 750 deliveries a day throughout the areas accessed by the affected area of I-5, sometimes with time sensitive products. Stated business has experienced a dramatic increase in delivery times over the Interstate Bridge that have translated to substantially raised prices when bidding for projects. Also stated problems with congestion dramatically narrowing the times of day that the company is able to offer deliveries without taking a loss or charging extra (Appendix 3).

- Terry Parker Oregon resident. Stated that the fourth alternative process had been flawed in regard to transit and that the baseline for transit was prejudged with the same infrastructure assumptions as the staff recommendation. Stated the need for a mid-level transit option on existing bridge. Claimed the committee relied on social engineering and that the process was closed to public comment. Stated that without a lower cost transit option for comparison, the need for light rail could not be justified.
- Ray Polani Co-Chair of Citizens for Better Transit. Quoted first page of federal Inter-modal Surface Transportation Efficiency Act of 1991. Emphasized the need for economically and environmentally responsible solutions that move people and goods in an energy efficient manner, and claimed project as proposed fails to reach these standards. Supported inclusion of proposal by Association of Rail and Transit Advocates (AORTA), the need for a new lift span for light rail, bike, and heavy rail, and the modification of the BNSF span to line up with the I-5 bridge barge channel.
- **Jim Howell** Expressed agreement with Ray Polani's statements. Offered suggestions on fourth alternative proposal to use Portland Harbor Bridge to add local connection along with light rail and to consider a more appropriate bridge for bike and pedestrians on the downstream side. Stated enhanced public transit is effective in all alternatives and most effective in a no-build option. Advised that next time a purpose and need statement is created, it should include considerations for oil depletion and carbon dioxide emissions.
- Fred Nussbaum Offered approval of the fourth alternative. Emphasized that intensive transit was
  a very important part of the alternative and that it should be explicitly written in. Urged full task force
  to consider the recommendation. Stated disappointment over AORTA option not being accepted.
- Sharon Nasset Stated that the I-5 corridor is geographically defined by the two ports, two rail lines, I-5 and I-84, and industrial terminals. Stated that the BNSF rail bridge should be considered in the heart of the I-5 corridor and requested that project documents that referred to it as outside the corridor be corrected to say such. Stated that there is wide public support for a third bridge and the need for a study to create an option that takes less private property. Distributed petition and flyer (Appendix 4).
- Ed Barnes Involved in 1997 freight study and chaired I-5 Trade Partnership where he heard the importance of staying with the I-5 corridor. Stated concerns with seismic issues of the existing bridges and wondered who would pay for a retrofit. Expressed uncertainty that states would be able to afford the claims against them if the existing bridge collapsed in an earthquake. Stated that it was not worth the effort it would take to upgrade the current bridges.
- Vinton Erickson Farmer and developer. Expressed disappointment in current alternatives and said the previously developed I-605 beltway was the right idea. Stated that these alternatives only dumped more cars back onto I-5.
- Paul Edgar Oregon resident. Stated that even with a build option, there are 14 hours of
  congestion forecasted for 2030, and therefore the build options negatively impact the regional
  economy. Stated that an additional corridor was the only real option and that it could possibly
  incorporate the current BNSF railroad bridge. Warned against very negative impacts to people and
  businesses that would be caused by inducing more vehicles into the corridor through the build
  options.
- **Jim Karlock** Stated that with four buses a minute, there is the same transit capacity with less space required than a light rail with two minute headways. Referred to sheet from TriMet **(Appendix 5)** that shows light rail is carrying 1.2 lanes of capacity, not 10. Referred to report showing the majority of personal travel even in Europe occurs by car and a Portland Business Alliance survey that shows declining percentages of transit commuting to downtown. Invited members to a free event featuring a speaker on transportation policy.

# 5. Discussion on Findings of Fourth Alternative Subcommittee

- Motion: To accept fourth alternative Subcommittee recommendation.
- Discussion
- --Bart Phillips I understand why we would add this alternative, but I still feel uncomfortable going forward with it without more answers on the seismic, ownership, and other major issues it has.
- --Steve Stuart The seismic retrofit costs are roughly \$125 million and those are included. So long as there are highway components on the existing bridge, the ownership will remain the same as now.
- --Dave Tischer I am concerned about marine traffic with this alternative. Can the Coast Guard kill this? I also think that the cost of this alternative may be comparable to the others' cost.

Ron Anderson – We feel that this is lower cost but cannot say yet how much lower. We do need to demonstrate that we are not going to worsen the conditions of the current navigation channel. On a new bridge, we would do pier spacing to provide a wider opening. Costs of seismic upgrades and the relocation of the railroad bridge swing span need to be considered and determined if they can be deferred or phased over time. We should be able to come back with a cost estimate in the summer.

--Sam Adams – Is the railroad bridge fix an assumption? Do we need to clarify that upfront?

Ron Anderson – It is put in as something that we could possibly do. If we didn't need to, we would not recommend it. Relocation costs might be near \$150 million, not the \$40 million estimated before.

--Sam Adams – Would you assume the cost of a seismic retrofit if it happens at a later phase?

Ron Anderson – Both the seismic retrofit and the railroad bridge are included in the cost estimates.

- --Dennis Osborn I am voting neutral because I have not had a chance to brief my council.
- --Scott Patterson I can't vote for Jeff Hamm, but C-TRAN supports the presence of a fourth alternative.
- --Dave Frei This brings additional data to the process and provides a smaller option for which to find cost and environmental impacts. There are several components that can be used on the other alternatives too.
- --Jonathan Schlueter I think that this alternative was worth the wait and there is merit in it. I would like to hear more about impacts to the navigation channel. As a matter of policy, how does public money get used for a privately owned railroad bridge? How does this fourth alternative meet the litmus test of freight mobility, road capacity, commuter access, and public safety?
- --Walter Valenta You might have your mind made up now, but we are guiding a region through this process. Doing this lets people know that they have our ears. This is an in-between for the all or nothing options and will help us to better understand trade-offs. The lessons learned through this can be applied to other alternatives and also answers the people who really want a full spectrum look at the crossing. This decision is just about whether this alternative is appropriate to study.
- --Grant Armbruster I will support the measure to put this into the evaluation. The numbers will help us understand costs and impacts better and bring us to the best decision. I do have some questions .How does this affect interchange flow? Would the hump be eliminated on the existing bridges?

Jay Lyman – From earlier work, we know changing the elevation on the existing bridges would approach the cost of building a new bridge.

--Jerry Grossnickle – When we talked about the supplemental bridge, one of the reasons it didn't work was because piers would obstruct barge traffic. How is this proposal different than that? How high would this new bridge be and how would it impact barge traffic? Do the lifts remain on the existing bridge? Have the necessary impacts on the channels that would be caused by a seismic retrofit been considered?

Ron Anderson – We have nine piers in the water now and are looking at five for a new bridge as we find out more about placement options. We will have to determine if we need to correct the railroad bridge span alignment. The high point of a new bridge needs be in line with the existing lift spans.

Jay Lyman – Seismic upgrades, if needed, would have impacts on the width of the existing channels. We are going to have to look at this to see if it does no harm. We might lose one of the channels but can't know yet.

--Jerry Grossnickle – Would there be more bridge lifts?

Ron Anderson – If we fix the railroad span, there would be fewer lifts.

--Serena Cruz-Walsh – I am prepared to support this proposal fully. Why would the bike and pedestrian options be put on the existing bridge?

Ron Anderson – The newer, higher level bridge would create more difficult grades. Also, the extra width of bike and pedestrian paths might push us into needing two separate bridges.

- --Dean Lookingbill I have learned how to be comfortable with being uncomfortable in these processes. The fourth alternative will have to deal with all the concerns that the others have to. If flaws are found, our process would weed that out.
- --Dick Malin— I was predisposed towards using the existing bridges at the beginning of this process but am not any longer. I was impressed with the seismic report on the spans. The retrofit cost number shows \$250 million to bring it up to design standards. This starts to close the gap between the alternatives. Liquefaction under the current pilings is also mentioned in this report and it suggests that a retrofit go under the pilings into bedrock. This would require a lot of extra engineering and design. We would also have to replace the towers. I think that economy of scales start applying here. I see this as a step backward.
- --Jill Fuglister In regard to the transit portion, what percentage of total trips is 25,000?

Ron Anderson – Transit trips across the river are less than 7 percent right now. With the staff recommendation, that number is tripled. We are looking for even higher numbers with this option to accommodate for the lesser amount of highway capacity.

Jay Lyman – We don't go into this study with an assumed number. We develop a system to attract riders and then let the forecasting tell us how well we achieved that. So we cannot give you numbers first but can say that this alternative is set up to be more aggressive in attracting riders.

--Jill Fuglister – Would this alternative go beyond the areas' existing TDM/TSM plans and beyond what is listed on the memo?

Ron Anderson – We are going to pull all the strings on all the alternatives. We think there are good odds we will have to toll to pay for the project. That in and of itself will be a type of congestion pricing.

- --Jill Fuglister I would like clarification that this will model a robust transit system.
- --Royce Pollard Does this alternative meet the purpose and need statement?

Kris Strickler – It's not as developed as the other alternatives, but we think it is possible that it could.

- --Royce Pollard I understand why this is proposed. For the City of Vancouver, we have an opportunity to heal a division that was created when these bridges first went through. There is uncertainty about right of way takings with this alternative.
  - Ron Anderson With fewer lanes and one less lane in Vancouver, the pinch-point might be less of a problem. We would likely have to swing more toward the west for this alternative.
- --Royce Pollard We have a number of projects that are right on the corridor that are contingent on the present right of way remaining. I need some certainty that this will not take anymore right of way.
- --Tom Zelenka I understand the Mayor's concern as I lived along Interstate as the freeway first went in. I think that this alternative was intentionally focused on the purpose and need, and it aspires to meet it. If it does not, we will throw it out.
- --Lora Caine Is the staff comfortable with this alternative?
  - Jay Lyman We think this process of forming this alternative was very good. There were trade-offs, but we think this is a good alternative to carry forward for all the reasons mentioned.
- --Lora Caine I would like for there to be a study of a local traffic connection across the Oregon Slough.
- --Rich Brown I am going to support this recommendation for two reasons. One is that there are some creative concepts that can be applied to any of the alternatives. The second is that it became clear to me that this process was in danger of collapsing so I think it is important to include this. I hope that whatever we came up with, those who put this forward would stay with all of the process even if the fourth alternative does not get recommended. I am going to put a cost of congestion overlay onto anything we do.
- --Fred Hansen The focuses on reusing the existing bridges, transit, and lower costs were given to us to use in the formation of this alternative. The purpose of the DEIS is not to have this be our favorite option but to help us examine all these elements and let people feel that these issues are being explored fully.
- --Monica Isbell If memory serves, we were never allowed to address the railroad bridge before because it was outside of the Bridge Influence Area. If that is so, how does that get funded and why was it not considered with the supplemental options?
  - Jay Lyman The previous alternatives focused on making navigation improvements around the highway bridges so that we would not have to touch the railroad bridge. Now that the highway is on the lower bridges, we need to find a way to minimize lifts.
- --Hal Dengerink There are also mitigation issues if a barge channel is closed by a new bridge.
- --Monica Isbell Where does money for the railroad bridge come from? Is it a cost that is factored in?
  - Kris Strickler- It would become mitigation for the project. There needs to be more analysis on whether or not we would need to move it.
- --Monica Isbell If we just look at the cost of construction, are we not missing a huge piece on what maintenance would be? How do those get into the DEIS?
  - Jay Lyman We've been talking about a lower cost alternative from a capital standpoint. When we compare these to the other alternatives, we will look at lifecycle costs and cost-benefits as well.
- --Bob Byrd I need a better understanding of the TDM pricing. Are we looking at putting an additional 25 percent of people into transit in this option? Would the toll change to do that? If we are going to force people to use transit, we have to increase pricing.

Ron Anderson – We will be able to give you a good range on this when we have some more analysis. We will be able to provide some information on this, though not necessarily in the form of how much a specific toll would need to be.

- --Elson Strahan A lot of this seems like the repackaging of ideas that came up early in this process. There are some key things that might come from this. We are basing this on the supposition that we can adjust the rail bridge, but I still have real concerns that we still have a major highway going across a lift span. There are also issues of river navigation and its ability to match our long-term view.
- --Bob Knight I would not want this instance of adding on another option at the end of a long narrowing process to become a precedent. I am not sure that this will be lower cost when maintenance is considered. I am also concerned that bridge lifts would still be shutting down northbound interstate traffic.
- --Larry Paulson I approve of the method by which we got here. The things I was concerned with have been addressed. I share the concerns for navigation, maintenance cost, and bridge lifts. I am also concerned about the disparity of heights in the bridges and their touchdowns in Vancouver. I recognize that these concerns will come up in the evaluation and am looking forward to seeing those results.
- --Rex Burkholder The goal of this process is to get to success at the end, and the presence of this fourth alternative helps us achieve that. There are lots of questions. This provides us a larger set of options to consider and gives us the ability to better answer questions from the community. We are also well within the time limits of the funding cycle.
- --Steve Stuart We need certainty on all the alternatives that they will not impact the pinch point, but we don't have that yet for any of them. There are also lots of figures that have been thrown around. We don't know the costs on any of the alternatives yet, but having relative costs will be good for the cost-benefit analysis. This is not a panacea; it is just one big part of a wider system that has to be addressed. We need to make sure to find a way that we all can stay at the table.
- --Henry Hewitt It is important to remember that we are not voting on a final outcome but on whether or not to add another alternative to consider. This will make whatever we decide on a much stronger outcome that is backed by a better process.
- Amendment: Clarification that option will model a robust transit approach that goes beyond just a park and ride system.
- Amendment: Places condition that the alternative may proceed into DEIS if it has no greater impact on existing buildings and structures or future economic development opportunities in the downtown Vancouver area including the Historic Reserve, than the two alternatives already moved forward.

Ron Anderson – What area is intended in this? There could possibly be less impact on the pinch-point, but there might be more on the waterfront.

- --Royce Pollard The intent is the area around Riverwest and the pinch-point.
  - Jay Lyman If we can interpret this amendment to focus on the pinch-point, we are reasonably comfortable with that.
- Amendment: Consideration of a local connection across the Oregon Slough that would include the arterial bridge along with the high capacity transit bridge.
  - Jay Lyman This refers to a local street connection in addition to the high capacity bridge and the new southbound bridge.

John Osborn – This amendment would be problematic from the Department of Transportation's and staff's perspective. We know that a profile of an HCT bridge would present challenges for integrating a local arterial connection and possibly have impacts on the floating home community and the Marine Drive interchange. It would address less than 5% of traffic that wants to be on I-5. We would be willing to work with the City of Portland or the counties on their arterial connection but see this connection as outside our project.

Jay Lyman – We have looked at different ways to create an alternative connection for Hayden Island and it is problematic. There are many technical issues and potential impacts to Marine Drive.

--Sam Adams – We need to keep in mind potential needs of the Port of Portland as it is planning to develop the western side of Hayden Island. We should deal with this now and let the issue of who pays for it be addressed as a separate issue. I do not want it to not be considered as a piece of the overall puzzle.

Jay Lyman – From a traffic impact perspective, we have agreed with the Port of Portland to consider potential development on the western side of Hayden Island. There is a big functional difference in where you would put the connection.

- --Lora Caine I would be ok with a connection separate from the HCT bridge. I just see this as a way of mitigating the impacts the project will have on Hayden Island.
- --Serena Cruz-Walsh Isn't it possible to amend the amendment to say the costs and ownership would not be attributable to the project?

John Osborn – We are taking another bridge into account to make sure we accommodate it with what we build. If there is a regional issue about a local crossing, it resides with Metro. We can provide information and make sure the system is coordinated.

- --Hal Dengerink If in fact we are having a negative impact on the communities on either side of the slough, then we need to understand what those impacts are, and how they're going to be appropriately mitigated, rather than deciding here what that appropriate mitigation is.
- Amendment modification: Modification of amendment on table to state that the study will clearly call out the impacts and appropriate mitigation to that portion of I-5 (deletes "Consideration of a local connection across the Oregon Slough that would include the arterial bridge along with the high capacity transit bridge").
- Action: Vote on motion as amended passes with 25 in favor and 1 opposed.

# **Next Meeting**

June 26, 4:00-6:30 p.m.

Oregon Department of Transportation
123 NW Flanders St., Portland, OR

# Appendices to Task Force Meeting Summary

# **Handouts to Task Force Members**

- **Appendix 1** "The Cost of Highway Limitations and Traffic Delay to Oregon's Economy" from Task Force member Jonathan Schlueter
- **Appendix 2** "Intel Employees Everywhere Else" from Task Force member Jonathan Schlueter
- **Appendix 3** Summary of public comment testimony from Bill Montgomery, Rinker Materials
- Appendix 4 Third bridge handout and petition from public commentor Sharon Nasset
- Appendix 5 Handouts on TriMet, decrease in European transit use, and excerpt from 2005 Downtown Business Census and Survey from public commentor Jim Karlock

# The Cost of Highway Limitations and Traffic Delay to Oregon's Economy

# Executive Summary March 2007

Prepared for: Oregon Business Council and Portland Business Alliance Prepared by: Economic Development Research Group, Inc., Boston, MA

# Conclusion

The state's economy is transportation-dependent. Despite Oregon's excellent rail, marine, highway and air connections to national and international destinations, projected growth in freight and general traffic cannot be accommodated on the current system. Increasing congestion and travel time delay — even with currently planned improvements — will significantly impact the state's ability to maintain and grow business, as well as our quality of life.

Action is needed to remain competitive with other states that are planning large investments in their transportation infrastructure. This report finds that:

- Being a trade hub, Oregon's competitiveness is largely dependent on efficient transportation, and system deficiencies threaten the state's economic vitality.
- Businesses are reporting that traffic congestion and travel delay is already costing them money, forcing changes in business operations and impacting location decisions.
- Failure to invest adequately in transportation improvements will lead to additional travel delay and associated reductions in market access, and will result in a potential income loss valued at of \$1.7 billion annually in Value Added generated in Oregon by 2025, with a loss of 16,000 ongoing jobs.

# The Role of Transportation in the State's Economy

The state's economy and job base are transportation-dependent, especially on its roads and highways, for the movement of freight.

Due to its geographic location, Oregon benefits from a diverse set of industries that depend on all modes of transportation. The state's international air and sea gateways, and location along major transcontinental highways and rail routes, make Oregon a center of activity for trucking, railroads, warehousing and distribution of products. The transportation network allows industries in all parts of the state to benefit from highway network connectivity and

access to labor, supplier and customer markets. These industries provide jobs to thousands of Oregonians – 1 in 5 jobs in the state is transportation reliant or transportation related.

• "Traded" industries, which bring new money into the state and enable the rest of the economy to prosper, require an efficient transportation system.

Oregon's economy depends on industries that ship goods to outside customers and bring money flowing into the state. Those industries include computer and electronic products, metal products, fisheries, lumber and wood paper products, paper and publishing, agriculture and food products. Many of them have been attracted to the state because of its advantageous trading position.

Because traded industries depend on the movement of freight, reasonably good transportation access must be maintained if those industries are to remain and grow in Oregon in the years to come.

• All modes -- roads, air, marine, and freight rail -- are important to an efficient transportation system, but trucking is the workhorse of the system linking businesses throughout the state to the global marketplace and providing the "last mile" connections to inter-modal facilities.

Oregon is served by 23 port districts including nine with inter-modal freight terminals, 23 railroads including high capacity transcontinental main lines of both western Class 1 railroads, and 97 public use airports including seven with commercial airline service. However, these modes commonly require a road system to get to and from a terminal or parking lot. While alternatives such as rail and public transit, where they exist, provide alternatives for some commuters, these services do not meet the specialized needs of business travel for delivery of freight and other services. As many business-related trips are subject to schedule requirements, their truck movements become "prisoners" of highway congestion and highway vehicle limitations," which can significantly increase their cost of doing business.

 In addition to road and highway deficiencies, there are limitations with rail, air, and marine service and connections, which are critical to business needs as well.

Businesses throughout the state are increasingly relying on trucks to move goods due to limitations with other modes of delivery. Some are now finding that they must increase inventories due to unforeseen delivery delays and uncertainties. While all modes are critical for businesses, the various modes are not interchangeable for business logistics and supply chain management.

The Transportation System's Impact on Business Competitiveness

Congestion and travel delay due to deficiencies in the transportation system are already impacting businesses throughout the state, hurting their competitiveness.

Interviews with statewide business leaders reveal how inadequate transportation infrastructure is affecting their operations. Some businesses have already made route and schedule changes to mitigate losses. However, businesses have expressed a growing concern that their ability to continue to offset the deficiencies in the transportation system through productivity increases or operational changes is shrinking.

The issues facing businesses throughout the state can be classified into four key categories:

- 1. Congestion caused by traffic levels exceeding road capacity, causing both slowdown and traffic incident delays;
- 2. Deficiencies in inter-modal connections between the road system and rail, air and marine terminals;
- 3. Limitations of the existing road infrastructure that cause network access limitations; and
- 4. Shifting location and shipping requirements of businesses that cannot be met due to existing transportation network limitations.

Businesses reported the following impacts due to transportation system deficiencies:

- Decreasing "windows of opportunity" for deliveries;
- Costs for additional drivers and trucks due to longer travel times:
- Shifting production schedules and operations;
- Interactions between large trucks and passenger vehicles;
- Loss of productivity due to missed deliveries;
- Limited and unreliable inter-modal operations;
- Insufficient and limited capacity east-west shipping options;
- Technology outpacing the capacity of existing infrastructure;
- Reduced market areas; and
- Increased inventories.

Specific examples of how businesses are being harmed by traffic delays:

- Intel has moved their last shipment departure time up two hours for outbound shipments through PDX because of increased pm peak congestion. A missed flight affects production across the globe and can result in costly operational changes.
- Roseburg Forest Products recently made a decision to purchase addition particle
  mills in the eastern United States, rather than expanding in Oregon. Road capacity
  issues and limited options for east-bound shipments were significant issues in this
  decision.
- Anderson Hay receives supplies throughout the day for processing; delays can
  result in "rolling a booking" (i.e., not making a cut date for shipping the products
  overseas). This can delays a shipment for up to a one week, resulting in extra costs
  and poor customer relations.
- Georgia Pacific reports increased costs due to longer, modern trucks that are banned or cannot be accommodated on some existing road infrastructure. These

- shipments must be rerouted, adding approximately 100 extra miles and a substantial economic burden.
- Other businesses have managed to restructure their operations to deal with congestion and travel time delay, but many have reached the point at which further operational changes are resulting in increasingly high costs.

As travel times and costs continue to grow, businesses in the state will increasingly find themselves at a competitive disadvantage. Businesses that serve local needs either absorb the added costs and reduce their profits, or pass these costs on to the state's consumers through higher prices. Traded industries, however, can respond by moving their operations, and the jobs they provide, to locations outside the state.

Failure to address the negative impacts of deficiencies in the transportation system is likely to result in the loss of jobs as existing businesses expand elsewhere or relocate and the state attracts fewer new businesses. This also has a ripple effect on other businesses and suppliers throughout the state.

# Overall Impacts of Congestion and Travel Delay on the Economy

Failure to adequately invest in the transportation system results in significant losses to Oregon's economy, job base and quality of life.

Transportation forecasting models show that currently planned transportation investments will not keep up with traffic growth and system needs, resulting in severe delays that impact the state's quality of life and ability to compete for new jobs. Simply put, congestion and travel time delay reduce the advantage of location, which is particularly troubling for Oregon because its traded industries are dependent on transportation.

The study compares a Future Base Case, anticipated to be funded over the next twenty years, to an Improved System Scenario, which requires additional transportation investment over the next 20 years.

 Maintaining current transportation spending (with inflation adjustment) will result in significant increases in congestion and travel time delays, impacting Oregon's quality of life and restricting market access for Oregon businesses.

Under the Future Base Case, total vehicles hours of travel for the state are projected to increase by over 1 million for per weekday by 2025, or 338 million more vehicle hours of travel annually than exists today. In many areas, the forecasts of increasing traffic delays result from growing traffic volumes in combination with limited road options, geographically constrained land use patterns, rising tourism and recreational activity and congestion bottlenecks. In other areas, a combination of high truck volumes, difficult grades for heavy vehicles, lack of passing lanes and congested interchanges all contribute to traffic delays that are projected to become worse in the future.

 Additional investments in the transportation system will result in less congestion growth and travel time delay than would otherwise be expected under current forecasts.

The Improved System Scenario would also save 157,000 hours of travel time per day by 2025. Over the course of a year, that totals over 53 million vehicle-hours of time saved under the Improved System Scenario that would be time lost under the Future Base Case. In addition, average speeds for both cars and trucks are notably improved with the Improved System Scenario. These numbers reflect forecasts of differences in average travel times and speeds and therefore understate the full benefits that come with the reduction in the variability in travel times and improved market access.

• Economic benefit: The total value of benefit from such an investment is over \$1.7 billion annually by 2025. It also supports 16,000 additional jobs as of 2025, as well as thousands of short-term construction jobs annually.

This total combines the value-added income generated in the region and the value of time savings to individuals. Under a higher investment scenario, businesses are able to convert travel time savings into additional sales, resulting in \$896 million a year of value-added benefit and 16,000 ongoing jobs. The benefit to businesses would also be complemented by significant time savings and higher quality of life for residents, valued at \$813 million a year. This scenario, while not eliminating congestion and travel time delays, will improve reliability, which is also critical to business travel.

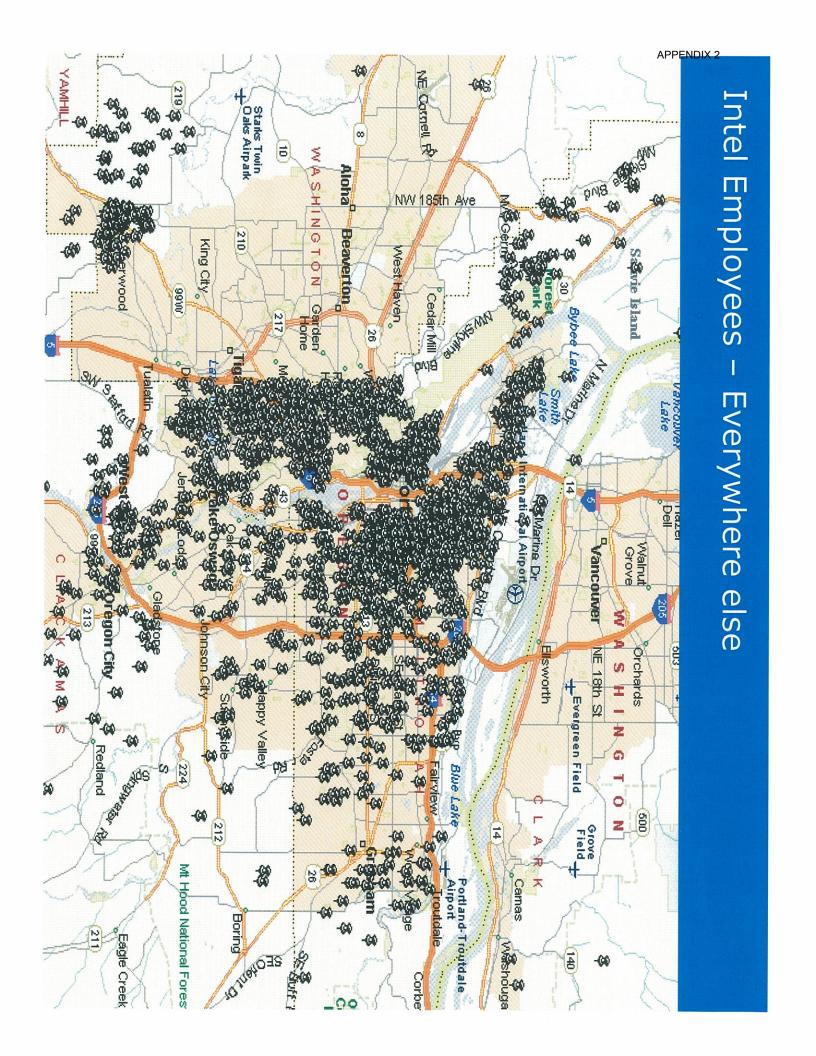
# **Next Steps**

The stakes are high for the economy and quality of life in Oregon, representing thousands of jobs and billions of dollars.

Many other states, including Washington and California, are taking action to address their transportation infrastructure, demonstrating the need for Oregon to act now to reduce the impacts of congestion and travel time delay to preserve our continued economic competitiveness.

This study is intended to provide useful information to the public, the business community and government decision-makers as they work to formulate transportation policy, projects and funding decisions. The study should be used as a springboard for future discussions about planning for and investing in the state's transportation system.

Business, civic and government leaders should immediately have a discussion about the impacts of transportation system deficiencies and solutions in order to protect and enhance the state's economy and quality of life.



# Columbia River Crossing - I-5 Traffic Issues

# Presented to the CRC Task force Tuesday March 27,2007

- 1. My name is Bill Montgomery and I am the Marketing and Sales Development Manager for Rinker Materials.
- 2. Rinker Materials is ranked in the top 10 concrete, sand and gravel and crushed rock suppliers in the United States.
- 3. In the Portland Metropolitan Area, Rinker is a major supplier of these vital Construction Materials. Our Portland/Vancouver Region Headquarters is located in Vancouver, WA.
- 4. We employ over 350 people and have a fleet in excess of 100 trucks that supply products each day to customers on projects ranging in size from a home remodel to multi year freeway construction. In addition to our own trucks, we hire many local independent truckers to supplement our delivery fleet.
- 5. Trucks are the only method we have to get our products to the customer or the job. Efficient access to the marketplace is critical to our ability to provide timely service and competitive prices. There are many occasions when we have exceeded 750 truck and trailer loads of rock being delivered in a single day during the peak construction season. Additionally, we produce concrete, which is a perishable product with placement time requirements, and have delivered more than 300 truckloads in a given day.
- 6. We utilize both the Glen Jackson and the Interstate Bridges for moving our vital construction materials to and from the Oregon Market. Many of our deliveries go to projects in N.E, N.W, N. & S.W. Portland and require the use of the I-5 Freeway and the Interstate Bridge.

- 7. Over the last several years we have seen an average increase of approximately 20 minutes per delivery when utilizing the congested Interstate Bridge route. Today, this equates to an extra cost of almost \$32.00 per truck and trailer load. A construction project in that area requiring 10,000 tons of rock costs an additional \$10,500.00 because of traffic congestion and slower delivery times. In many cases these are Public jobs and the added cost goes directly to the taxpayer. In 2006 alone, I-5 Freeway and Interstate Bridge congestion associated costs added over \$520,000 to our bids on projects requiring the use of this route. If the present rate of congestion growth continues, which we expect to happen, this number could exceed \$1,000,000 very soon.
- 8. Because of Permit requirements, operating requirements and local regulations we are in most cases required to deliver to jobs during normal working hours. Typically, this is between 6:00 am and 6:00 pm.
- 9. Due to the increased morning and evening traffic delays, our window for most efficient delivery to jobs requiring the use of the Interstate Bridge has been reduced to the period from 9:00 am to 3:00 pm. In other words, we cannot deliver to our customers during 50% of the 12-hour workday without taking a loss on delivery costs or charging a premium.
- 10.In many cases our products are utilized for emergency repair and immediate placement applications that require delivery during peak traffic periods. In these situations, we have no choice but to make the delivery no matter what the traffic delays may cost. We all feel the impact of congestion and traffic delays in the increased costs of almost everything we buy. From homes, to food, to basic services, everyone is affected.

- 11. Congestion and delays at the Interstate Bridge and along the I-5 Freeway also back up traffic and cause delays and additional cost for deliveries into surrounding areas. On many occasions we must use less desirable and longer routes to avoid congestion. This expands the traffic congestion impact zone even further.
- 12. When our trucks are delayed in traffic our equipment utilization is greatly reduced. This means that we have to put more trucks on the road to get the job done, and the result is a continuing escalation in congestion and truck counts.
- 13. The solution for more efficient truck transportation is greater access to the market area. We've got to plan and move quickly towards more efficient distribution of the truck and auto traffic that supports the planned business and residential development. This also means better access to our vital port and industrial areas.
- 14. Thank you for the opportunity to address this committee and express our concerns over the high cost of I-5 Freeway and Interstate Bridge traffic congestion and delays.

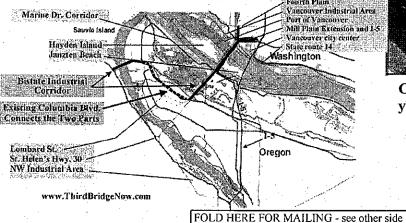
# "Primary Area of Potential Impact" for Columbia River Crossing proposed project:

- ξ Historic Ft, Vancouver
- ξ Approximately one hundred homes
- ξ Jantzen Beach businesses and homes
- ξ High bridge "lands" far away from river
- ξ Very Expensive, costs \$2-6 Billion

# New Third Bridge has FAR less impact

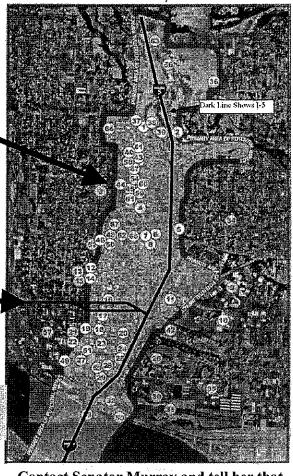
Potential impact of new Third Bridge Proposal is outlined

The new Third Bridge at the railroad crossing is away from neighborhoods:



ETA PMB#390 8316 N. Lombard St. Johns, OR. 97203 Washington Neighborhoods :

Columbia River



Contact Senator Murray and tell her that you want the new Third Bridge studied.

The Marshall House 1323 Officer's Row Vancouver, Washington 98661 Phone: (360) 696-7797

Fax: (360) 696-7798

Place Stamp Here

ETA PMB#390 8316 N. Lombard St. Johns, OR. 97203

# Petition: We need action NOW on a NEW, THIRD Columbia River Crossing

(near the current railroad bridge) in addition to the currently proposed study of tearing down and replacing the existing I-5 bridges. I support studying a new, third bridge at a location downstream from the current I-5 bridge

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Third Bridge corridor. More information can be found www.ThirdBridgeNow.com

Contact us for lawn signs or more petitions. You can download petitions from the website.

Please mail back to: ETA, PMB#390, 8316 N. Lombard, St. Johns, OR. 97203 Email thirdbridgenow@aol.com. phone 503.283.9585, FAX: 503.286.9969 Please Fold and Mail ASAP (or FAX to 503.286.9969)

Be part of the Solution.

Fold Here

Fold Here

# **Facts about TriMet**

# Ridership

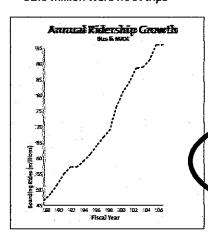
TriMet is a national leader in providing transit service. TriMet carries more people than any other U.S. transit system its size. Weekly ridership on buses and MAX has increased for 18 consecutive years.

TriMet ridership has outpaced population growth and daily vehicle miles traveled for more than a decade.

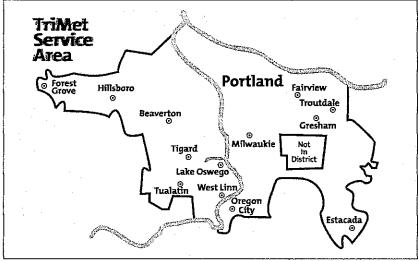
# During fiscal year 2006:

Residents and visitors boarded a bus or MAX train 95.7 million times:

- 63.1 million were bus trips
- · 32.6 million were MAX trips



- Weekday boardings averaged 307,300 trips:
  - 207,400 (Bus)
  - 99,800 (MAX)
- · Weekend ridership:
  - Bus and MAX ridership averaged 322,300 trips.
  - More people ride TriMet than transit systems in larger cities, such as Seattle, Denver and Miami.



TriMet serves 575 square miles of the urban portions of the tri-county area.

# Maintaining livability Easing traffic congestion

MAX carries 26% of afternoon rush-hour commuters traveling from downtown on the Francet Hwy, and Panneld Fwy, corridors.

Westside MAX provides the transportation capacity equivalent to another 1.2 lanes in each direction on the Sunset Hwy.

they have a car available or choose not to own one so they can ride TriMet.

43% of adults in the region use TriMet at least twice a month.

### Clean air

Each weekday, MAX eliminates 69,000 car trips off our roads, easing traffic congestion and helping keep our air clean. That adds up to 22.7 million fewer car trips each year.

TriMet's MAX and buses combined eliminate 200,100 daily car trips, or 62.5 million trips each year.

in all, TriMet service eliminates about 4.2 tons of smog-producing pollutants each day.

# Transit works

TriMet is a municipal corporation providing public transportation for much of the three counties in the Portland, Oregon metro area. TriMet operates a comprehensive transit network including a 44-mile, 64-station MAX light rail system, 91 bus lines, service for seniors and people with disabilities, and enhanced amenities and information.



# False Promises: Copying Europe Will Reduce Driving/Increase Transit Usage

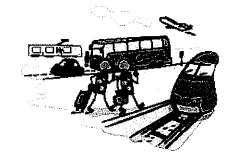
Planners have noticed that Europeans drive less than Americans and then decided that we should do things like the Europeans do. However they failed to realize that Americans are richer than Europeans and that as Europeans incomes catch up, their driving would increase. The chart below is from the European Union and shows that driving and flying are increasing and transit usage ("Rail", "Bus and coach" and "Tram and Metro") is decreasing, **just like in the USA:** 

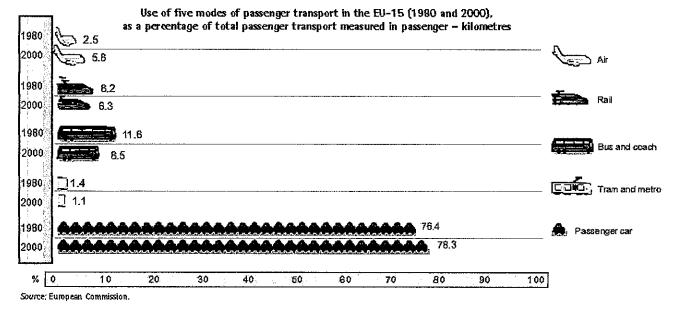
From below: Air = +132% Passenger Car = +2.5% Rail = -23% Bus&Coach = -27% Tram & Metro = -21.4%

# Chart from the European Union Shows Transit Decrease and Automobile Increase:

Air transport has also increased rapidly over the last two decades, creating congestion at Europe's airports. To tackle this problem, the EU is working towards a unified European system of air traffic control (the 'Single European Sky').

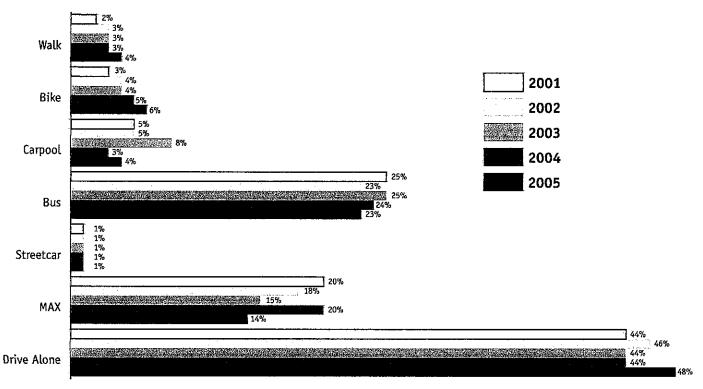
To ease congestion on the roads, the EU is encouraging transport firms to get as much freight as possible onto trains, barges and ships. It is also backing local authorities in their efforts to promote and improve public transport, especially in Europe's crowded cities.



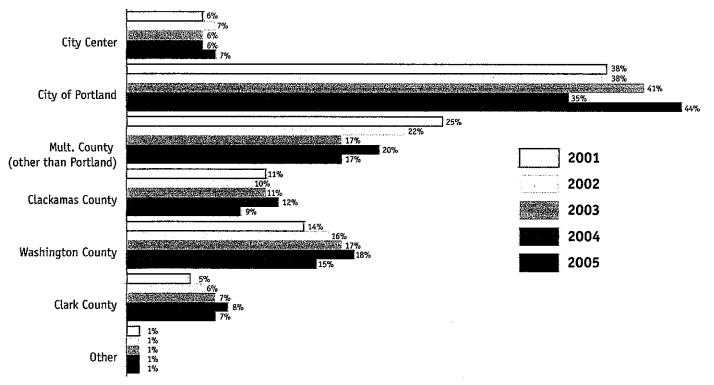


Download full document from the EU Download same document from this web site

# **How Downtown Employees Get to Work**



# **Downtown Employee Residences**



<sup>© 2006</sup> Portland Business Alliance



# **Memorandum**

June 22, 2007

To: Columbia River Crossing Task Force

FROM: Doug Ficco, CRC Project Director

John Osborn, CRC Project Director

SUBJECT: Public Comment, March 28 – June 26, 2007

# Introduction

The following five alternatives will be analyzed by the Columbia River Crossing project in the Draft EIS:

- Replacement bridge with bus rapid transit (BRT)
- Replacement bridge with light rail (LRT)
- Supplemental bridge with bus rapid transit (BRT)
- Supplemental bridge with light rail (LRT)
- No build

The project will continue seeking public comment and involvement through 2007 and 2008.. The Draft EIS will be completed in the spring of 2008 and a formal public comment period will follow with the selection of one of the five alternatives.

This draft report summarizes two types of public and agency comments:

- 1. Written comments received between the March 2007 Task Force meeting and June 14, 2007
- 2. Outreach event summaries for roughly half of the CRC related public events held between the March 2007 Task Force meeting and June 14, 2007. Appendix B includes a list of CRC related public events which have occurred or are scheduled to occur between March 28 and June 26, 2007

The final draft of this report will summarize all written comments and comments made at outreach events from March 28, 2007, to June 26, 2007.

The comments summarized in this memo are from a variety of outreach activities that occurred from March 28 to June 14, 2007, including:

- Agency coordination
- Presentations and discussions with neighborhood, civic, and business associations; faith groups and community organizations; and school and university classes

1

Booths at street fairs, festivals, community celebrations, and farmers markets

REVIEW ONLY

6/25/2007

Project communications and information also generated comments. Project communications and information available between March 28 and June 26, 2007, included:

- The updated CRC project Web site
- Monthly email news
- Project newsletters, fact sheets, and postcards
- CRC project traveling displays

Appendix A includes a listing of the frequency of comments received by comment type. Appendix B includes a comprehensive list of the public meetings and events that occurred or will occur between March 28 and June 26, 2007, as well as an estimate of the number of public attendees.

# Comments

# **Notes on Comment Sources**

Although the public comments included in this memo were taken from a variety of sources, they were submitted primarily as emails to the project office and comments made and recorded at outreach events. Appendix C lists the methods with which comments were submitted to CRC project staff.

Readers are cautioned that the comment-gathering methods detailed in this report were not conducted as statistically valid surveys, and therefore, the results are not necessarily representative of broader public opinion. More information on comment-gathering and comment summarization is included in Appendix D.

# **Comment Trends**

During the period from March 28 to June 26, 2007, outreach efforts are focused on educating the community and agencies about the CRC project in general and receiving their input. As such, the input received covers a great number of issue areas. By far the largest comment type (84) relates to comments about, requests pertaining to, or questions asked about the CRC project process. These comments ranged from requests for specific reports and data sets to requests for the creation of a new CRC project work group.

As in the past, transit issues also received significant interest, with LRT supporters providing more comments than LRT opponents and bus / BRT supporters (18 comment sources supported LRT, with four comment sources opposed to light rail. Four comment sources supported buses and BRT, with two comment sources opposed to buses or BRT).

Few comment sources specifically supported or opposed replacement (four supported, none opposed), supplemental (two supported, one opposed), or arterial (two supported, none opposed) bridge alternatives. Tolling received mixed comments (three opposed, two supported). There continued to be interest in a tunnel crossing of the Columbia River (eight comment sources asked about or supported a tunnel crossing, none opposed). Third corridor approaches (west side bypass and a new east side freeway) received two comments in favor.

The following section summarizes public input received from March 28, 2007, through June 14, 2007.

## General Feedback

The comments can be organized into twelve general categories:

- River Crossing
- Transit
- Interchanges
- Congestion
- **Economy and Freight**
- Safety and Seismic
- Community Livability and Human Resources
- Bicycle and Pedestrian Access
- Project Financing and Funding, Tolling, and Project Costs
- **Process**
- Other

Many categories below note the number of comments received pertaining to that topic (in parentheses). These numbers include comments from outreach summaries; however, each comment from an outreach summary is counted only once. Appendix A lists the frequency of comments addressing each category being tracked. In the few cases where a number is not provided in the headings below, it is because the topic corresponds to multiple issues listed in Appendix A.

Comments pertaining to multiple categories appear in only one section below, so numbers in parenthesis usually do not equal the number of bullets found below the categories.

River Crossing (included in multiple categories listed in Appendix A)

## General

- Criticism that the current CRC project alternatives provide access to the following locations only from I-5:
  - Downtown Vancouver from Portland
  - Hayden Island from Portland or Vancouver
- Support for a new 12-lane bridge with the capability of supporting transit
- Support for limiting the focus of the CRC project to only addressing freight and transit issues, including the possibility of freight only lanes and or a freight only bridge. This comment was based on the statement that increased auto capacity would result in sprawling development in Vancouver
- Question regarding the height standard any new bridge over the Columbia River would be designed to meet

### Supplemental Bridge (21 comments)

- Question as to whether the supplemental bridge alternatives would include keeping one or both of the existing I-5 Bridges
- Statement that the supplemental bridge alternatives "don't make sense"

- Question of the cost of the supplemental bridge alternatives
- Request that the CRC project staff analyze an additional supplemental bridge alternative. This alternative would use the existing I-5 Bridge and on- and off-ramps to travel between downtown Vancouver / SR 14 and Hayden Island. This facility would remain connected to I-5, negating the need to construct new on- and off-ramps for the supplemental bridge. If CRC project staff determine that this alternative is not feasible, the commenter requested a detailed response explaining why it is not feasible
- Support for a supplemental bridge with LRT, based on the statement that the existing I-5 Bridge, if kept, would require a replacement of its wooden pillar foundation, and if the seismic upgrades failed in the future, the money invested in the existing I-5 Bridge would be wasted
- Support for a supplemental bridge with LRT, with LRT stations at Jantzen Beach and downtown Vancouver
- Statement that the fact that the I-205 Bridge is congested shows that a supplemental bridge with four lanes is inadequate to resolve future congestion

# Replacement Bridge (16 comments)

- Support for a replacement bridge with dedicated bus lanes
- Support for a downstream replacement bridge with expanded bus service
- Support for the replacement bridge with LRT alternative, in part based on the belief that the cost of upgrading the existing bridges could cost as much as replacing them
- Support for an upstream, 12-lane replacement bridge. Commenter also supports:
  - Eliminating the I-5 curve in the vicinity of the Columbia River crossing
  - LRT on the replacement bridge
  - Increasing I-5 to ten lanes from SR 500 to the I-405 interchange
  - Making two southbound lanes "exit only" at I-405
  - Increasing I-5 to six lanes from the I-405 Interchange to the Marquam Bridge
  - Improving the Rose Quarter on- and off-ramps
  - Placing a \$2 per car and \$3 per truck toll on I-5 and I-205
  - Adding an additional north and southbound lane to I-205 between Portland and Tualatin

# Existing I-5 Bridge (23 comments)

Support for using the 1958 span of the I-5 Bridge for a bicycle, pedestrian, and arterial connection between Vancouver and Hayden Island, including the statement that an arterial connection could be routed in such a way so as to discourage through traffic use of the arterial bridge

### Third Corridor (3 comments)

- Question as to whether the CRC project can enhance the existing rail bridge and develop an additional transportation corridor
- Statement that the expected growth in population within 50 miles of the western coast of the United States necessitates the construction of an additional north-south freeway. Comment included the statement that this new freeway should connect the cities of Yakima (WA), Bend (OR), Lakeview (OR), Reno (NV), Bishop (CA), and Riverside (CA). Comment

included the statement that, in addition to the new freeway, I-5 should be enlarged to a minimum of four southbound and four northbound travel lanes on its entire length

Support for a westside freeway bypass instead of the CRC project

Tunnel (categorized under "Other Concepts"; please see Appendix A)

- Question as to whether a tunnel project, possibly traveling from the Burnt Bridge Creek to Portland Meadows, or Ridgefield to Highway 30, had been analyzed
- Support for a tunnel included the statements that:
  - Tunnel construction would be less disruptive to the community than the construction of a new bridge
  - A tunnel would be more attractive than a bridge
  - A tunnel would have less of an impact on the environment
  - A tunnel allows for flexible alignments (upstream or downstream)
  - A tunnel would not negatively impact river navigation or air traffic
- Statement that the tunnel alternative considered and rejected by the CRC project reflected outdated tunnel technology, technology which would result in expensive, long approach ramps, and that new technology is available that would allow for the tunnel to be built at shallower depths, and therefore allow it to have less expensive, shorter approach ramps. Comment included the statement that a tunnel alternative assuming the new technology should be analyzed by CRC project staff
- Question over why the tunnel option was removed from consideration

Transit (included in multiple categories listed in Appendix A)

Buses and Bus Rapid Transit (18 comments)

- Question over what type of fuel BRT vehicles would use, and whether the type of fuel used will be a consideration in which transit component is selected for implementation
- Support for increased use of buses, based on statements including:
  - That buses can have multiple routes and therefore serve larger areas and more riders than LRT
  - That Vancouver is too small to support LRT
- Question as to whether a "bus barn" facility would be needed for a BRT system

## Light Rail Transit (30 comments)

- Support for bringing LRT into Vancouver and as far north as Woodland, Washington
- Support for LRT, with rights-of-way that would be upgradeable to commuter rail in the future
- Support for LRT based on the statement that global climate change will result in large population increases in the Pacific Northwest, resulting in the need for alternatives to "polluting" buses and cars

- Support for an LRT alignment east of I-5 as opposed to a Main Street alignment, based on statements including:
  - That a Main Street alignment would eliminate parking in Uptown Village, making it difficult for those who cannot walk far to frequent the Uptown Village shops
  - That Uptown Village is a pedestrian friendly environment and LRT on Main Street would make it harder for people to cross Main Street
  - That this alignment might result in a park and ride at 41st Street, which would result in cut-through traffic in the neighborhood and a safety risk for those using the Discovery Middle School crossing. This comment included the statement that if there were to be a park and ride at 41st Street that it should not include vehicle access on its west side, as well as the comment that a new park (though desirable) in the area would not offset the negative impact of a park and ride
  - That an I-5 alignment would bring LRT to the Rose Village neighborhood residents who want LRT access
  - That an I-5 alignment would facilitate a future high capacity transit connection to SR 500 and Vancouver Mall, and a commuter train to Battle Ground
- Statement that a street car system would complement the character of Vancouver's Uptown Village and a LRT system would have a negative affect on the character of Uptown Village
- Statement that a mix of freight traffic and LRT would have negative consequences for Vancouver's Lincoln Neighborhood
- Question over whether LRT on Vancouver's Main Street would result in new, higher density land uses along the street
- Support for an LRT alignment to Clark College and Kiggins Bowl, based on statements including:
  - That Clark College has a large commuter student body and limited parking
- Support for LRT, based on statements including:
  - LRT to Vancouver would eliminate the transfer that would be needed to connect BRT to
  - Because it is powered by electricity, LRT is better from an air quality and climate change perspective
  - Gasoline will become more expensive over time, making LRT more economical
  - LRT would increase economic development
  - A new LRT alignment would connect to an existing, large LRT network
  - LRT is faster than cars and buses
  - LRT is unaffected by traffic congestion
  - More people are willing to ride LRT than buses, so LRT will likely receive more financial support than buses
  - "There are many unsanitary, stinky people riding the bus, and many people were smoking at the downtown (Vancouver) bus terminal. There were even a few seemingly mentally unstable people shouting at me and my baby"

- Question over the capacity of LRT
- Statement that if LRT is included as a part of the CRC project, that the LRT should be paid for exclusively by LRT riders
- Statement that LRT has been voted down twice
- A request for adding the Portland LRT lines to the CRC project's interactive map, to allow the visualization of how a new LRT line could connect to the existing LRT yellow line
- Statement that light rail was "obsolete 70 years ago," with the question as to why it was being considered as part of the CRC project
- Statement that most Clark County residents do not support LRT

### Other

- Statement that any rapid transit system located in West Vancouver would:
  - Decrease home values
  - Increase crime rates
  - Endanger school children
  - Result in drawing cars from outside the local neighborhoods to park and rides in the neighborhoods
- Statement that State of Washington residents do not support transit
- Question over whether future growth projections are used to determine public transit needs
- Question over whether LRT options have been compared with bus options
- Support for considering an east-west BRT alignment in Vancouver, an alignment that would link to a north-south LRT alignment
- Question as to the crime statistics at fare-free transit stations, including the statement that they are likely to be higher than non-fare-free transit stations
- Question as to whether the Main Street transit alignment was eliminated by the Vancouver City Council
- Statement that most people crossing I-5 will do so by car
- Question as to why the CRC project includes high-capacity transit along the I-5 corridor instead of the I-205 corridor, including the statement that transit demand in the I-205 corridor is likely greater than in the West Vancouver neighborhoods
- Support for, and question over, whether funding of the CRC project's public transit component would be subject to a popular vote
- Question over whether the CRC project will include both LRT and BRT, or only one of those modes
- Question over whether the CRC project's transit system will be elevated
- Question over how the overall CRC project design will accommodate both the transit system and road infrastructure
- Question over whether park and rides would be constructed on K Street in Vancouver
- Question over whether shuttles could be run between park and ride lots and transit stations

- Question over the expected frequency of LRT and BRT service
- Question over whether high speed rail had been considered for inclusion in the CRC project
- Support for electrified rail transit, based in part on the statement that it can be powered by domestic green energy
- Support for consideration of an aerial tramway to carry passengers between the LRT station at Portland's Expo Center and Vancouver, Washington

# Interchanges and Highway Alignments (11 comments)

- Question as to the CRC project's affects on the SR 500 Interchange, and specifically whether the CRC project will increase or decrease access onto and off of the SR 500 Interchange
- Question over whether the CRC project would eliminate the 39th Street Interchange in Vancouver

# Congestion (19 comments)

- Question over the number of freeway lanes that would be included in the CRC project alternatives
- Opposition to the existing HOV lane on I-5 in Oregon based upon the statement that eliminating the HOV lane would reduce congestion
- Question as to whether reversible lanes are being considered with any of the bridge alternatives
- Statement that elected officials in Oregon are not interested in building new roads
- Question as to how the CRC project will resolve congestion on I-5 at Portland's Rose Quarter
- Question as to what percentage of users of the existing I-5 Bridge are commuters
- Question over whether a lane will be added to I-5 South near Delta Park
- Question as to whether the CRC project's affects on I-205 traffic have been modeled
- Statement that the existing I-5 Bridge is not causing I-5 congestion, and instead, I-5 congestion is caused by:
  - Having only two southbound I-5 lanes in Oregon
  - Having a northbound HOV lane and three on-ramps onto northbound I-5 in Oregon

### **Economy and Freight** (included in multiple categories listed in Appendix A)

- Support for building a new I-5 Bridge as quickly as possible to "ensure the economy isn't slowed"
- Question over "how many businesses depend on the I-5 Bridge"

# Navigation (11 comments)

- Question as to whether river navigation issues will be considered in the analysis of the supplemental bridge alternatives
- Question over the CRC project's impacts on barge traffic
- Question as to whether the middle of the Columbia River could be dredged to allow river traffic to move under the I-5 Bridge without necessitating a bridge lift
- Question over how marine vessels with heights over 95 feet will be accommodated by the CRC project
- Question over whether pleasure boats on the Columbia River could be restricted from traveling under I-5
- Question over how CRC project construction will affect river navigation

# Truck Freight (9 comments)

- Support for building a truck bridge or truck lanes as a part of the CRC project
- Question over the ratio of truck traffic to overall traffic on Marine Drive
- Question over whether Port of Vancouver truck traffic on 4th Plain Boulevard and Mill Plain Boulevard will likely increase in the future, and whether such an increase would affect atgrade crossings of these streets
- Question as to whether truck use on I-5 can be limited to non-peak travel times

# Safety and Seismic (10 comments)

- Support for including more lanes on a replacement or supplemental bridge, to provide onramp/off-ramp lanes for safety
- Question over whether the current design or location of I-5 on- and off-ramps causes safety problems
- Question over whether the Vancouver School District has been involved in the CRC project, and specifically if the Vancouver School District has any concerns that the CRC project would negatively affect the safety of students
- Question over whether the CRC project would make it unsafe to use Vancouver's 45th Street to bring students to the Discovery Elementary School
- Question over whether the existing I-5 Bridge is seismically sound
- Question over the remaining life span of the existing I-5 Bridge, including a question over the structural integrity of the bridge steel

# Community Livability and Human Resources (included in multiple categories listed in Appendix A)

- Support for the CRC project's preliminary delineation of an Area of Potential Effects (APE) related to historic resources, with the caveat that the existing areas left out of the APE should be added back in until more information is available and that the APE will likely need to be amended as research and tribal consultation continues
- Question over whether the CRC project would require the elimination of homes in the Shumway and Rose Village neighborhoods

- Statement that the CRC project is not equitable
- Question over the CRC project's effects on the Vancouver Land Bridge
- Request that the CRC project team, City of Vancouver, Port of Vancouver, and railroad hold a series of public meetings to discuss all the major transportation projects which are likely to occur in the future, so that the cumulative impact of all these projects on West Vancouver's neighborhoods can be judged

# Bicycle and Pedestrian (12 comments)

- Support for making the project bicycle and pedestrian friendly, and ensuring that it connects these modes of travel to Vancouver, Hayden Island, and North Portland
- Support for separating bicycle and pedestrian facilities on the river crossing, possibly by constructing two bi-directional paths, one for bicyclists and one for pedestrians, on either side of the bridge
- Support for using innovative design, such as a separate bridge or an elevated path, for bicyclists and pedestrians crossing the Columbia. Comment included a request for CRC project staff to research the dedicated bicycle and pedestrian bridges in Brisbane, Australia
- Support for improving bike safety on the paths leading up to the I-5 Bridge
- Statements that biking across the existing I-5 Bridge "doesn't seem that bad to me, but I wouldn't take my kids on it" and that "traveling over the bridge today is not all that bad but I can see how it would be difficult for novice riders"
- Statement that the existing I-5 Bridge is unsafe for bicyclists and therefore a barrier for bicyclists who desire to shop or be entertained in Vancouver or on Hayden Island

**Project Financing and Funding, Tolling, and Project Costs** (20 comments on financing and funding, 16 comments on tolling)

- Questions regarding tolling, including:
  - Is it possible to toll I-5 and I-205?
  - Has the price of the potential toll has been established?
  - Would the bridge would be tolled in one or two directions
  - Would tolling be electronic, and how it would be enforced?
- Opposition to tolls based on statements including:
  - No one will use a bridge with tolls
  - Tolling is an attempt to force people to use transit, and it will be unsuccessful because "you don't change people's minds by force"
  - Cars stopping to pay tolls will create traffic congestion
  - Tolling the I-5 Bridge would hurt the economy
  - The fact that the I-205 Bridge has no tolls is proof that tolls are not needed to ensure maintenance of a new I-5 Bridge

- Statement that engineers on the CRC project team are basing project costs and construction time tables on outdated construction techniques, and that the project can actually be built faster and for less money
- Question as to whether the CRC project was estimated to cost \$10 billion to construct
- Question over whether the State of Oregon is contributing funding to the CRC project
- Statement that the CRC project would take funds from other dedicated uses

# Process (84 comments)

- Question over who makes the final decision over which alternative is selected for the CRC project
- Statement that transportation funding is "balkanized," and that politicians need to show leadership and stop deferring transportation investments
- Question over the CRC project's construction date
- Question as to whether there are any owners of businesses on Vancouver's Main Street on the CRC project's Urban Design Advisory Group
- Statement that the Arbor Lodge and East Columbia Neighborhood Associations should have representation on the CRC project's Community and Environmental Justice Group
- Statement that CRC project staff have not communicated the Piedmont neighborhood's support for LRT back to the larger CRC project team and that CRC project staff have not acknowledged that the Piedmont neighborhood is currently affected by congestion on I-5
- Statement that the CRC Task Force is not representing the citizens of Clark County and are instead supporting their own special interests
- Statement that the CRC Project is overdue and that Clark County needs a longer range transportation plan, one that would prepare for transportation needs 30 years into the future, and include other bridges, a beltway, and LRT network. Comment included the statement that long-range planning and securing future rights-of-way would reduce the future cost of transportation projects
- Request that all data that is being analyzed by CRC staff be shared with the public, and if it is not shared with the public, a request for a copy of the Oregon and Washington Statutes that allow some forms of data to be exempt from public disclosure
- Request for additional outreach to the pedestrian and bicycling community, including holding Pedestrian and Bicycle Advisory Committee meetings outside the standard workday and advertising the committee's meetings on the CRC project Web site
- Support for additional public outreach on the CRC project to "combat the falsehoods" from critics of the project
- Statement that the existing I-5 Bridge should remain open during construction of a new bridae
- Statement that the CRC project has demonstrated excellent interagency cooperation and progress, and that the project is being considered for selection as a federal Corridor of the Future, and that, if appropriate, the project may receive accelerated review under the Executive Order on Environmental Stewardship and Transportation Infrastructure Project Reviews

- Statement that the Oregon Department of State Lands (ODSL) has concurred with the CRC project Evaluation Criteria being considered in the Draft EIS. The comment also included the statement that, at this stage in the NEPA process, there is not enough detailed design information for ODSL to begin the permitting process which implements the Oregon Removal-Fill Law
- Statement that the Oregon State Historic Preservation Office concurred with the CRC project Range of Alternatives being considered in the Draft EIS. Comment included support for moving supplemental bridge alternatives into the Draft EIS without linking the alternatives to specific funding sources, such as a toll. Comment included the statement that linking supplemental bridge alternatives with unpopular tolls provides a disadvantage to the supplemental bridge alternatives
- Statement that the Oregon Department of Land Conservation and Development concurred with the CRC project Range of Alternatives being considered in the Draft EIS. Comment included the statement that the no-build alternative being considered in the Draft EIS does not provide an adequate basis for comparison with the build alternatives, and supported consideration of a no-build alternative which includes congestion tolling along with other aggressive measures to effectively manage the existing demands on the transportation system. The comment also stated that this new no-build alternative should be based upon different land use assumptions than the build alternatives, based on the statement that the capacity constraints from a no-build alternative would likely lead to more jobs moving to Clark County and more housing being developed closer to downtown Portland
- Statement that the US Fish and Wildlife Service (USFWS) concurred with the CRC project Range of Alternatives being considered in the Draft EIS. The comment also stated that the USFWS anticipates substantially greater environmental concerns with the supplemental bridge alternatives, based on the statement that these alternatives have greater in-water structure and construction associated with them
- Statement that the perspective of motorists are not being adequately presented to the CRC Task Force and CRC project staff, because work groups that represent non-motorist perspectives have been formed, while a motorist work group has not been formed. Comment included a request for the formation of a motorist work group, which would provide advice to the Task Force and CRC project staff on issues including tolling, congestion, transportation demand management, and managed lanes
- Question as to whether the meeting minutes from the Community and Environmental Justice Group are available to the public
- Question as to why the CRC project is taking as long as it is to reach a conclusion
- Support for expanding the CRC project boundaries north to Ridgefield, so traffic generated north of SR 500 is considered as a part of the project
- Question over whether keeping the existing I-5 Bridge goes against the CRC project charter
- Question over whether Mayor Pollard can prevent the CRC project from being implemented if LRT is not included
- Question over the length of the CRC project's planning horizon
- Statement that coordination is needed between the CRC project and other transportation projects, including Port of Vancouver projects
- Request that project staff bring a variety of new boards and information to neighborhood meetings, including:

- A map of all future expected major transportation projects
- A board with the definition of, and broad overview of, the LRT and BRT alternatives
- An example cross section showing how LRT and BRT would be added to the traffic lanes
- Information on the current Vancouver Comprehensive Plan, when it was enacted, and how many times it has been amended

#### Other (included in multiple categories listed in Appendix A)

- Statement that new regulations will be put into effect which will reduce diesel particulate matter and increase the percentage of diesel vehicles in the United States
- Question as to whether the Pearson Fieldrunway could be moved east to accommodate a taller replacement or supplemental bridge
- Support for eliminating the Pearson Field so that a replacement bridge can be built high enough to eliminate the need for any bridge lifts
- Question over whether the CRC project has to consider air traffic clearances
- Statement that the FAA should and would compromise on air space issues
- Statement that the new design of the CRC Web site is well-written, easy to use, and attractive
- Statement that the new CRC Web site lacks content, specifically information on:
  - The planning process to date
  - How and why decisions have been made
  - When future meetings will occur and what their agendas will be
  - Short- and long-term transit costs
- Request for information on Mayor Pollard's idea to cover I-5 to connect downtown Vancouver with the Historic Reserve
- Statement that the CRC project should provide for the ability of 50cc scooters to legally travel between Oregon and Washington, possibly through the inclusion of a travel lane that is wide enough to accommodate bicycles and scooter, with a posted and enforced speed limit. Comment was based on the statement that 50cc scooters are not allowed on I-5 and are not allowed on the I-5 Bridge bike lanes. Support for scooter use included the statements that scooters can:
  - Decrease congestion
  - Reduce fuel consumption
  - Provide a safe alternative to cars and bicycles
  - Reduce pollution relative to cars
- Question over whether the Thunderbird Hotel was closed because of the CRC project
- Question over whether consultants are being used on the CRC project team
- Question about what field survey work has been performed as a part of the CRC project

- Question over the construction staging of any new bridge built as a part of the CRC project
- Question over how long the construction of a new bridge would take
- Question over whether the City of Vancouver had committed to keeping land use patterns consistent north of McLoughlin Boulevard, and if so, whether that commitment was a land use action or verbal commitment
- Question as to the Vancouver City Council's perspective on the CRC project

#### **Appendices**

Appendix A – Frequency of Comments by Issue

Appendix B – Outreach Events in Washington and Oregon

Appendix C – Public and Agency Comment Submission Types

Appendix D – Notes on Comment Summarization

#### Appendix A - Frequency of Comments by Issue

The table below summarizes the number of comments that addressed a variety of topics. Comments that addressed more than one topic were counted in each applicable topic.

Issue	Number of Comments
Process	84
Light Rail	30
Other concepts	29
Existing Bridge	23
Neighborhoods/Business Districts	22
Supplemental Bridge	21
Funding/Financing	20
Traffic (Congestion)	19
Transit	16
Tolling	16
Replacement Bridge	16
Bus Rapid Transit	12
Bicycle/Pedestrian Access	12
Navigation/Marine Traffic	11
Interchanges/Highway Alignment	11
Transit Alignment/Stations/Park and Rides	10
Project Costs	10
Land Use	10
Construction Approach/Construction	10
Schedule	9
Freight	9
Natural Resources	7
TSM/TDM/Managed Lanes	6
I-205	6
Bus	6
Air Quality	6
Acquisitions/ROW	6
Seismic Safety	5
Highway safety	5
Aviation	5
Railroad/Heavy rail/Railroad bridge	4
Environmental Justice	4
Archaeology/Cultural	4
Third Crossing	3
Express Bus	3 2 2
Energy and Electromagnetic Field (EMF)	2
Delta Park Project	
Architectural/Aesthetic Bridge Design	2
Public Services and Utilities	1
Noise and Vibration	1

#### Appendix B - Outreach Events in Washington and Oregon

Project staff is expected to make 51 presentations and gather feedback at neighborhood, government, business, and community meetings in Clark County and Portland between March 28 and June 26, 2007. More than 992 members of the public are expected to be engaged through these events.

<u>NOTE</u>: As of publication of this draft report, spoken public comments received by staff at some of the outreach events from March 28 – June 14 have yet to be summarized, and are therefore, not included in this draft report. The final draft of this report will summarize comments from all events in the table. Completed individual event summaries are available upon request.

DATE	ORGANIZATION ST		TIME	NUMBER OF PUBLIC PARTICIPANTS
3/28/07	Columbia Corridor Assn., Sheraton Airport Hotel, 8235 NE Airport Way, Portland		7:30-9am	20
4/3/07	SW Washington Regional Transportation Council (RTC) board	WA	4pm	n/a
4/5/07	Portland Freight Committee, Portland City Hall, Lovejoy Room	OR	7:30am	35
4/9/07	Northwest Oregon Labor Council, 1125 SE Madison St., Portland	OR	1:30pm	26
4/9/07	St. Johns Neighborhood Assn., St Johns Community Center, 8427 N. Central, Portland	OR	7pm	23
4/10/07	ITE / WTS Joint Luncheon, Embassy Suites, downtown Portland	OR	11:30am- 1pm	130
4/10/07	Clark County Young Democrats, Longshoreman's Hall, 1205 Ingalls St., Vancouver		6:30pm	12
4/16/07	Battle Ground City Council, Battle Ground City Hall		7pm	7
4/17/07	Vancouver School District, CRC project office, 700 Washington St., Vancouver		8am	1
4/17/07	Arlington Club, Portland	OR		35
4/18/07	Portland State University, Urban Studies brownbag discussion, PSU Urban Center, room 270, 506 SW Mill		12pm	40
4/19/07	City Center Redevelopment Authority	WA	12pm	n/a
4/19/07	West Minnehaha Neighborhood Assn., 1500 NE 49th St, Vancouver		7pm	27
4/24/07	City of Vancouver neighborhood liaisons briefing, Vancouver City Council chambers		10:30am- 12pm	10
4/24/07	Rose Village Neighborhood Assn. , Memorial Lutheran Church, classroom, 2700 E. 28th St., (off Grand Blvd), Vancouver		7pm	16
4/25/07	Kiwanis Club, Peninsula chapter, Elmer's Restaurant, Delta Park, 9848 N. Whitaker Rd.		12pm	11
4/26/07	Andresen / St. Johns Neighborhood Association, 4700 NE 78th, Vancouver, Clark County Public Works Maintenance Ctr.		7pm	17

DATE	ORGANIZATION STAT		TIME	NUMBER OF PUBLIC PARTICIPANTS
5/3/07	North Salmon Creek Neigh. Assn, Three Creeks Library	WA	7pm	25
5/9/07	ODOT bridge design conference, Salem	OR		n/a
5/9/07	SR-502 Open House, WSDOT, Battle Ground High School	WA	4pm-7pm	15
5/10/07	Land Surveyors Assoc. of Washington, Boppin' Bo's, 7809 NE Vancouver Plaza Dr., Vancouver	WA	6pm	17
5/12/07	Walnut Grove Park dedication, 58th Avenue, Vancouver	WA	11am- 2pm	18
5/14/07	Congressional staffers visit CRC office and tour project area, CRC offices and Bridge Influence Area	WA	11am- 1:30pm	13
5/14/07	Lincoln Neighborhood Assn., Lincoln Elem. School, common area, 4200 NW Daniels St., Vancouver	WA	7pm	28
5/17/07	American Society of Civil Engineers, Old Country Buffet, Vancouver	WA	12pm	22
5/24/07	North Portland Business Association, New Dad's Restaurant, 8608 N. Lombard in St. Johns		7:30am	25
5/24/07	7 Carter Park Neighborhood Assn., 2500 Main St., Vancouver Housing Authority		7pm	21
5/30/07	Central Park Neighborhood Assn., Washington School for the Blind, cafeteria, 2214 E. 13th St., Vancouver		7pm	23
6/1/07	Freight Mobility Strategic Investment Board, Frito Lay, 4808 NW Fruit Valley Road, Vancouver, conference room		11am	24
6/4/07	North Portland Neighborhood Services, Kenton Firehouse, 2209 N. Schofield at Brandon, Portland		7pm	9
6/7/07	Hayden Island Mobile Home Owners and Renters Association, in clubhouse, 12221 North SouthShore Drive, Portland		6:30pm- 8pm	26
6/7/07	Shumway Neighborhood Assn., 3101 Main St., Vancouver School of Arts and Academics, Media Center	WA	7pm	11
6/9/07	Vista Meadows Neighborhood Park, NE 29th Ave and NE 147th St Adjacent to WSUV campus		12pm- 2pm	20
6/9/07	Vancouver Farmers Market (info table for farmers market and for bicyclists), Esther Short Park, W. 8th and Esther St.		9am-3pm	39
6/11/07	Lincoln Neighborhood Assn., Lincoln Elem. School, common area, 4200 NW Daniels St., Vancouver		7pm	39
6/12/07	Rosemere neighborhood group, Washington Elementary, 2908 S. St., gymnasium		6:30pm	13
6/12/07	Hudson's Bay Neighborhood Assn., Harney Elementary, 3212 E. Evergreen, cafeteria		7pm	7
6/13/07	Kenton Neighborhood Assn., Kenton Lodge, 8130 N. Denver Ave., Portland		5pm-8pm	40

DATE	ORGANIZATION		TIME	NUMBER OF PUBLIC PARTICIPANTS
6/13/07	Clark County High Capacity Transit Sounding Board meeting, Clark County Elections, 1408 Franklin St., Vancouver	WA	6pm	3
6/14/07	WSDOT SR 502 Open House, Battle Ground High School	WA	4pm-7pm	12
6/14/07	City of Portland Bicycle Master Plan Open House, Jefferson High School	OR	5pm-6pm	16
6/14/07	Hayden Island Neighborhood Network (HINooN), Former Hayden Island Yacht Club, 12050 N. Jantzen Dr	OR	7pm	48
6/14/07	Arnada Neighborhood Assn., 2500 Main St., Vancouver Housing Authority	WA	7pm	19
6/19/07	Hough Neighborhood Assn., Hough Elementary School, 1900 Daniels St (at McLoughlin)		7pm	16
6/20/07	ODOT I-5 Delta Park project open house, Ockley Green School, 6031 N. Montana Ave., Portland		4pm-7pm	25
6/20/07	Bridgeton Neighborhood Assn., Columbia School, 716 NE Marine Dr (at NE Bridgeton)		7pm	33
6/21/07	Uptown Village Association		8am	14
6/21/07	Vancouver's Downtown Association, 904 Main St.	WA	6pm	35
6/23/07	Good in the 'hood, King School Park, 4815 NE 7th Ave.		12pm- 7pm	49
6/25/07	Northwest Oregon Labor Council		7pm	Number forthcoming
6/26/07	07 Rose Village Neighborhood Assn., Memorial Lutheran Church, classroom, 2700 E. 28th St., (off Grand Blvd), Vancouver		7pm	Number forthcoming
	TOTAL for March 28 through June 26, 2007			1,115 (running total)

#### **Appendix C – Public and Agency Comment Submission Types**

Appendix B identifies the number of comments received by topic between March 28 and June 14, 2007. Listed below are the six ways in which public comments were received during this period, along with the number of comments received by each method:

Comment Received Via	Number of Comments
Comments from neighborhood association and community meetings	23
Comment <i>forms</i> (tear-off sheets from BridgeNews newsletter, neighborhood meetings)	7
Emails (including info request) received via feedback@columbiarivercrossing.org	63
Letters received via U.S. mail/as .pdf copies	7
Phone	3
Total Comments	103

#### **Appendix D – Notes on Comment Summarization**

Because public outreach efforts are not statistically valid surveys, comment summarization includes significant imprecision. Sources of imprecision include:

- Each outreach summary is composed of comments that may have been voiced by an individual or from multiple people at a single event. Because outreach summaries do not indicate the number of commenters on each topic, comments from outreach summaries are treated in this memo as a single "comment source"
- Public and agency feedback includes questions (for example, "How is barge traffic affected?") and clear preferences (for example, "...put tolls on the bridge..."). Public and agency feedback, however, also includes feedback that is hard to distinguish between a question and a preference (for example, in context, the question of "Has there been an analysis on the possibility of tunneling under the river?" appears to be a statement of preference, as it is included in a page long discussion of CRC project constraints that the commenter believes would be solved by using a tunnel instead of a new bridge)

Because comment gathering methods are imprecise, this memo is best used as a reflection of the range of issues that have been communicated with project staff. The entire set of verbatim public comments is available on request.



#### **Public Outreach Events**

#### Summer 2007

As of this writing, the CRC project team is scheduled to attend these events this summer. (For a summary of recent outreach, please see the attached public comment memo.)

DATE	ORGANIZATION	STATE	TIME	LOCATION
6/26/2007	Rose Village Neighborhood Assn.	WA	7pm	Memorial Lutheran Church, classroom, 2700 E. 28th St., (off Grand Blvd), Vancouver
6/27/2007	Piedmont Neighborhood Assn.	OR	7:30pm	Holy Redeemer School, 127 N. Portland Blvd, Clare Hall
7/9/2007	Neighborhood Associations Council of Clark County (NACCC)	WA	7pm	4700 NE 78th, Vancouver, Clark County Public Works Maintenance Ctr.
7/10/2007	East Columbia Neighborhood Assn.	OR	7pm	East Columbia Bible Church, 420 NE Marine Dr.
7/12/2007	Arnada Neighborhood Assn.	WA	7pm	Arnada Park, at the pergola (park is south of Fourth Plain, east of F St.)
7/15/2007	Vancouver Farmers Market	WA	10am-2pm	8th and Esther
7/17/2007	Humboldt Neighborhood Assn.	OR	7pm	room 101 of the Public Services Education Building on the PCC Cascade Campus
7/18/2007	West Hazel Dell Neighborhood Assn.	WA	6:30pm	Clearwater Springs Assisted Living Center, 201 NW 78th Street
7/19/2007	City Center Redevelopment Authority	WA	12pm	Vancouver City Hall, council chambers
7/19/2007	Esther Short Neighborhood Assn.	WA	6:30pm	indoor farmers market, 8th St. and Esther, corner of Esther Short Park
7/19/2007	Six to Sunset Summer Concert Series	WA	6pm-8pm	Esther Short Park
7/20/07 or 8/17/07	Regional Transportation Advisory Committee (RTAC)	WA	9am-11am	1300 Franklin St., 6th floor, Vancouver
7/21/2007	Battle Ground Harvest Days	WA	12pm-7pm	Battle Ground fairgrounds
7/24/2007	Overlook Neighborhood Assn.	OR	7pm	Kaiser Town Hall, 3704 N Interstate Ave (at N Overlook Blvd).
7/28/2007	Ho'ike Hawaiian Festival	WA	11am-6pm	Esther Short Park
8/4/2007	Vancouver Farmers Market	WA	9am-3pm	8th and Esther
8/8/2007	Kiwanis, Russelville chapter	OR	12pm	Courtyard Retirement Home, corner of NE Burnside and 103rd
8/18/07 8/19/07	Uptown Village Street Festival	WA	10am-8pm and 10am- 5pm	Uptown Village, Vancouver, WA Main & 13th
8/25/2007	PENDING CONFIRMATION: Arbor Lodge Community Fair	OR	??	Arbor Lodge Park, Portland
8/30/2007	Alberta Street Farmers Market	OR	5:30pm- 9:30pm	NE Alberta St.

#### **Summer Drop-In Events**

The project also will host three informal sessions where community members can view maps of project alternatives while sharing questions and comments with staff. A postcard mailer to residents in the project area will announce the events, listed below:

#### Wednesday, July 25 ■ 4 p.m. – 7 p.m.

Hayden Island Yacht Club

12050 N. Jantzen Drive (across from Safeway)

#### Saturday, August 4 • 9 a.m. – 3 p.m.

Vancouver Farmers Market, Esther Short Park, W. Columbia St. and 8th St.

#### **Saturday, August 11 • 11 a.m. – 2 p.m.**

Jantzen Beach SuperCenter (outside mall entrance near carousel and Target)



- Bridge expert weighs in on interstate project crossing the Columbia, April 05, 2007, *The Columbian*. A brief interview with Sharon Wood Wortman, a local bridge expert and historian.
- Exhausted by exhaust: Residents say traffic on I-5 is making them sick, April 10, 2007, *The Portland Tribune*. A report on community health issues related to air quality along I-5.
- Fourth option adds to Columbia Crossing choices, April 14, 2007, *The Reflector*. A summary of the March 27th Task Force meeting and the added fourth alternative.
- All aboard the light-rail express, April 18, 2007, *The Columbian*. Opinion editorial by the newspaper's editor emeritus, Tom Koenninger, supporting light rail and noting LRT plans in Puget Sound area.
- Fourth option adds to Columbia Crossing choices, April 19, 2007, *The Reflector* (Battle Ground, Wash.). Summary of February and March task force actions and DEIS alternatives.
- Eugene: Onboard with buses, May 6, *The Columbian*. Profile of new bus rapid transit system in Eugene, Oregon, placed in context of CRC decision between BRT and light rail.
- In our view: Is BRT the best? May 10, The Columbian. Editorial expressing support for studying bus rapid transit in the DEIS, but also cautioning that Vancouver has different transit opportunities and circumstances than Eugene, Oregon, had when they chose BRT.
- Running on empty, May 20, *The Oregonian*. Opinion article by architecture critic Randy Gragg about Portland's rapid growth but lack of a big-picture transit plan. Mention of CRC.

#### Media Coverage March 28 – June 21, 2007

- **Expanded rail,** May 20, *The Oregonian*. A report on Portland's current transit system and what plans there are for future transit infrastructure in the metro area.
- I-5 bridge is better than old pictures, May 21, *The Columbian*. A brief article summarizing the historical nature of the I-5 bridges.
- Poster promotes light rail, May 22, The Columbian. Article highlights a new advocacy group consisting of downtown Vancouver businesses that support bringing light rail to Vancouver.
- Motorists sit during I-5 bridge problem, May 30, The Columbian. Report on the traffic delay caused by a lift span malfunction that occurred during an evening bridge lift on I-5.
- Ever heard of half a bridge lift? June 3, 2007, *The Columbian*. An opinion piece which supports building a new I-5 bridge without bridge lifts in order to improve traffic flow.
- Building a new bridge: two groups driving future of Clark County, June 3, 2007, *The Columbian*. An article highlighting the challenges posed by our region's diverse transportation needs. The report identifies and describes the area's two major transit projects, CRC and Clark County's High Capacity Transit System study.
- River crossers need to go past opposite bank, June 15, 2007, *The Columbian*. An opinion piece asking what would happen to bus rapid transit on I-5 after it leaves high-capacity lanes in the project area.
- Money can be found for I-5 bridge, June 21, 2007, West Linn Tidings. An editorial encouraging the region to collaborate in building a new I-5 bridge, suggesting the economic, environmental, and public safety values of the project outweigh its price tag.



### Summary of Advisory and Working Group Activities June 2007

#### Community and Environmental Justice Group

The CEJG advises the CRC project in these areas:

- Conducting individual or group review of the CRC project materials.
- Identifying issues and concerns in the process, and present recommendations at key milestones to the project team.
- Assisting the project team in effectively engaging the public in the project by:
  - Reviewing and commenting on outreach plan.
  - Identifying service providers and community based organizations in the project area.
  - Informing the project team of known changes in demographics within the area of effects since the 2000 Census.
  - Assisting in identifying community reactions, issues of concern.
- Providing input to the project team into relevant areas of interest (or potential impact) such as air quality, noise, highway interchange alignments and design features to help inform the project's efforts to avoid, minimize and/or mitigate potential impacts of the project to their community.

The group recently elected two co-chairs, one from Oregon and one from Washington. Michelle Tworoger of Hayden Island is the Oregon co-chair and Dave Frei of the Arnada neighborhood of Vancouver, is the co-chair for Washington.

The thirteen members of the CEJG come from neighborhoods in the project area and include environmental justice communities (low-income, African American, Latino), one liaison from the CRC Task Force, and five at-large members. They represent the diverse interests and perspectives of Vancouver, Portland and Hayden Island neighborhoods potentially affected by the project.

The group has met monthly since August 2006. In that time, they have advised the project on the development of the project Web site, expanded neighborhood resource maps to identify community resources for the DEIS process, influenced the creation of outreach materials for diverse audiences in the project area and provided input at the key milestone of identifying alternatives to be analyzed during the DEIS process.

#### Freight Working Group (FWG)

- The purpose of the FWG is to provide advice to the CRC project on freightrelated issues.
- The group has 10 members representing a variety of freight-related interests from private industry.
- Eight meetings have been held so far and the next meeting is scheduled for July 11. The FWG meets every one to two months and agency representatives often attend.
- This group has provided significant input to the project, including review of applicable freight-related components to highway design, input on the preparation of a truck freight report that documents truck travel conditions along I-5, background on freight issues and concerns, and advice on highway design of critical locations including the Marine Drive, SR 14, and Mill Plain Boulevard interchanges.
- At upcoming meetings, the FWG will continue to focus on proposed design issues related to truck movement.

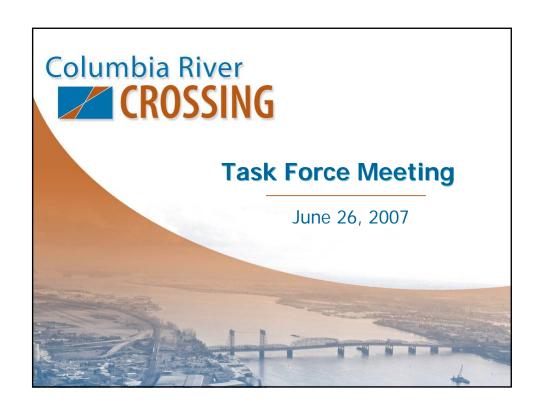
#### Pedestrian and Bicycle Advisory Committee (PBAC)

- The purpose of the PBAC is to provide advice to the CRC project on pedestrian and bicycle associated matters.
- There are approximately 20 members including agency representatives and advocacy interests.
- Four meetings of the group have been held since March 2007. The next meeting is tentatively scheduled for July 11. The PBAC generally meets monthly, and holds additional meetings when necessary.
- Accomplishments include the development of a pedestrian and bicycle fact sheet, a map showing all existing and planned pedestrian and bicycle routes in and beyond the I-5 Bridge Influence Area, samples of pathways used on bridges throughout the world, parameters of good multi-modal pathway design, and multiagency standards for pathways, sidewalks and bicycle lanes.
- PBAC members have participated in two working meetings to review potential pathway alignments across the Columbia River and Portland Harbor and to provide input on potential connections to the pathways for the Replacement Bridge options.
- In future meetings the group will provide input on potential connections for the Supplemental Bridge options, and advise the project on general pedestrian and bicycle related issues, including reviews of interchange options and transit stations.

#### Urban Design Advisory Group (UDAG)

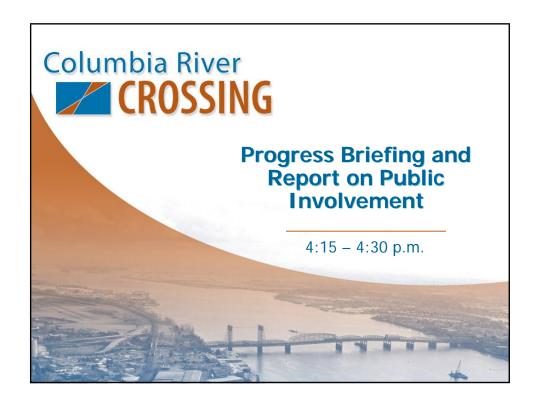
- The Urban Design Advisory Group (UDAG) provides advice to the CRC project on the appearance of the bridge, transit and highway designs, incorporation of context sensitive design and sustainability, and the development of guidelines for visual impact and urban design.
- The group is co-chaired by Vancouver Mayor Royce Pollard and Portland Commissioner Sam Adams. Last November, they jointly proposed that Portland and Vancouver have a lead role in exploring options and preparing recommendations regarding bridge architecture and urban design.
- The fourteen members five each selected by each city and four selected by the CRC staff are citizen volunteers representing architecture, arts, aesthetic design, cultural and historic resources, community connections, and sustainability.
- The UDAG has met monthly since March to consider key design aspects of the
  alternatives being analyzed by the project. The first two meetings concentrated on
  opportunities, constraints, and potential bridge types. More recently, the group has
  discussed the development of design guidelines to assist the CRC project team to
  refine bridge, transit and highway designs.
- In future meetings, the UDAG will focus on evolving design elements as the project alternatives are narrowed to select a locally preferred alternative.

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#### **Review of Prior Accomplishments**

- November 2005 Vision and Values Statement
- December 2005 Problem Definition
- March 2006 Screening and Evaluation Framework



Columbia River CROSSING

#### **Review of Prior Accomplishments (cont.)**

- April-July 2006 Component Screening and Packaging
- February/March 2007 Recommendation of DEIS Alternatives



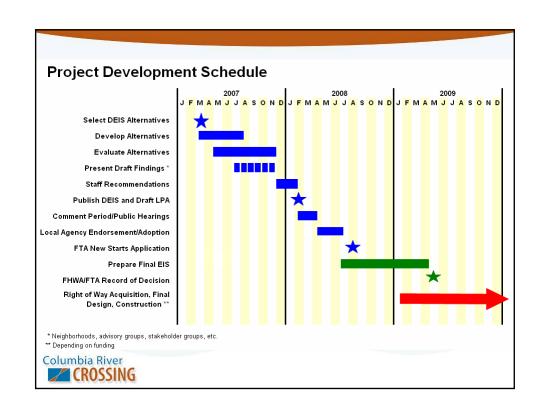


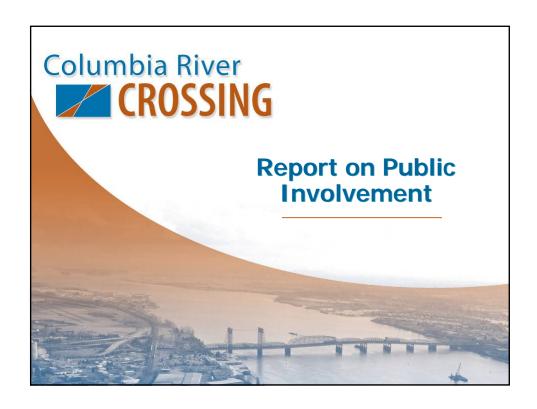
#### **Work Since March Meeting**

- Refined Alternatives 2&3
- **Developed Alternatives 4&5**
- **Developed TDM/TSM Components**
- Complete Value Engineering Workshop
  - Transit
  - River Crossing Bridge
  - Interchanges North & South
- **Developed Preliminary Cost Estimate**
- Began Environmental Analyses
- Began Public Review of Alternatives
- Continued Travel Demand Forecasts and Operation Analysis
- Facilitated Working Committees
  - Community and Environmental Justice Group (CEJG)

  - Urban Design Advisory Group (UDAG)Pedestrian and Bicycle Advisory Committee (PBAC)
- Began Developing Funding Options







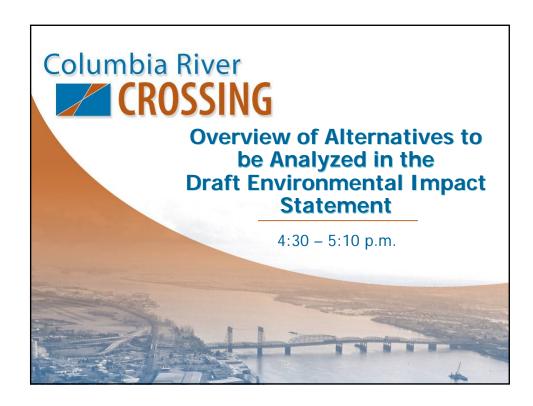
#### **Report on Public Involvement**

- Highlights of public involvement activities
- Summer and fall outreach
- Advisory group activities









#### **Alternatives Advanced for Analysis in Draft EIS**

- · Replacement bridge with bus rapid transit
- Replacement bridge with light rail
- · Supplemental bridge with bus rapid transit
- · Supplemental bridge with light rail
- No build



#### **Next Steps**

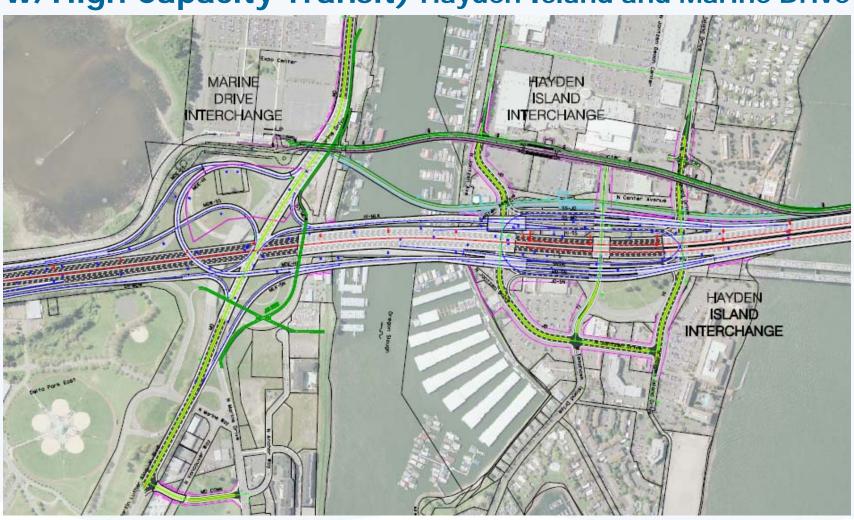
#### **Elements Included in the Draft EIS**

- Public transit route, stations, and park and ride locations
   Freight improvements – at interchanges for connections and safety
- TDM/TSM efficiencies
- Bicycle and pedestrian improvements





### Replacement Downstream Bridge - (Alternatives 2&3 w/High Capacity Transit) Hayden Island and Marine Drive



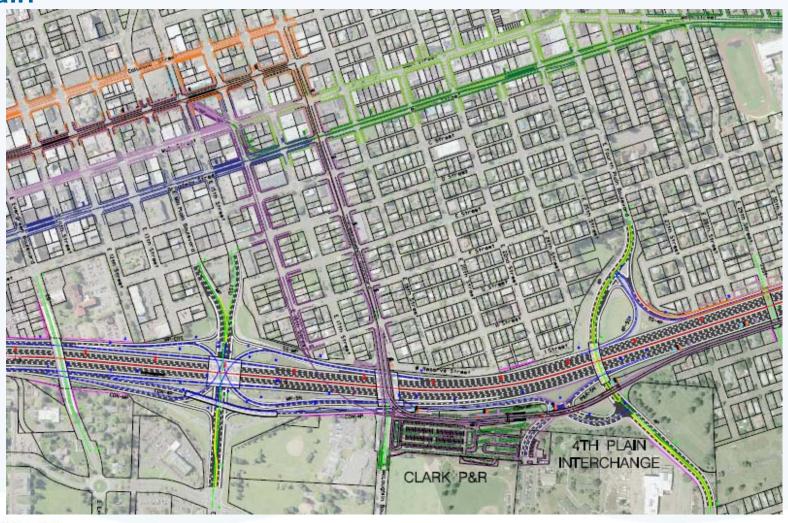


### Replacement Downstream Bridge –(Alternatives 2&3 w/High Capacity Transit) River Crossing & SR 14



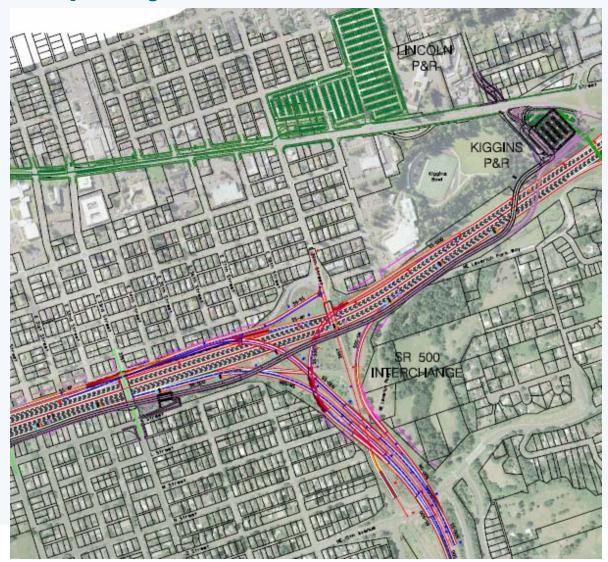
CROSSING

# Replacement or Supplemental Bridge – (Alternatives 2&3 with High Capacity Transit) Mill Plain and Fourth Plain



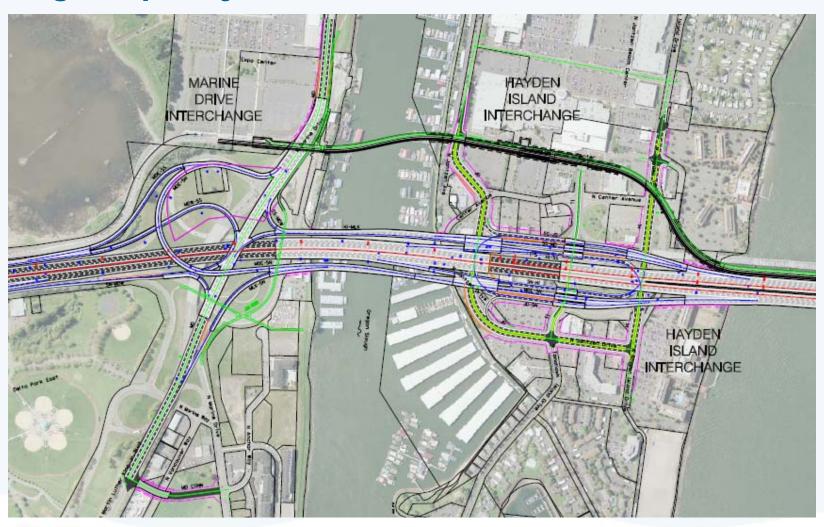


### Replacement or Supplemental Bridge – (Alternatives 2&3 with High Capacity Transit) SR 500



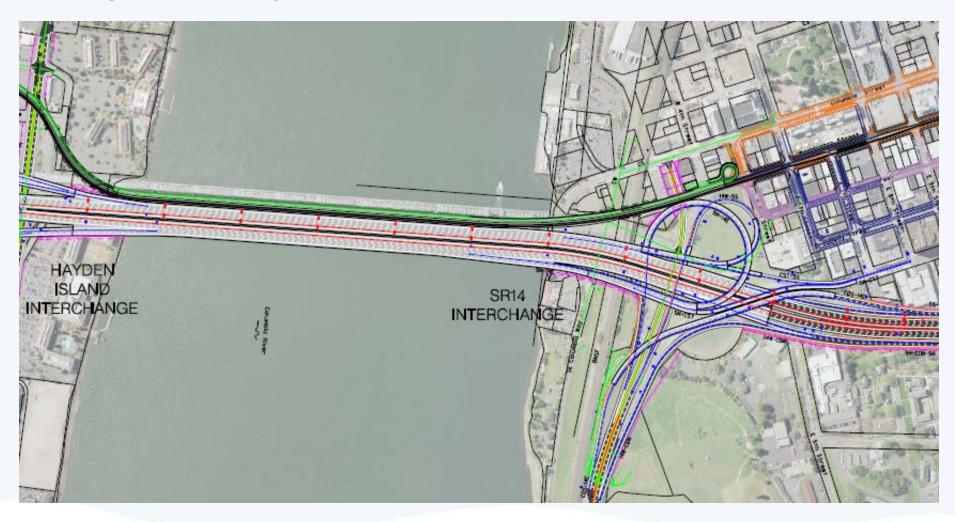


### Replacement Upstream Bridge – (Alternatives 2&3 w/High Capacity Transit) Marine Drive and Hayden Island



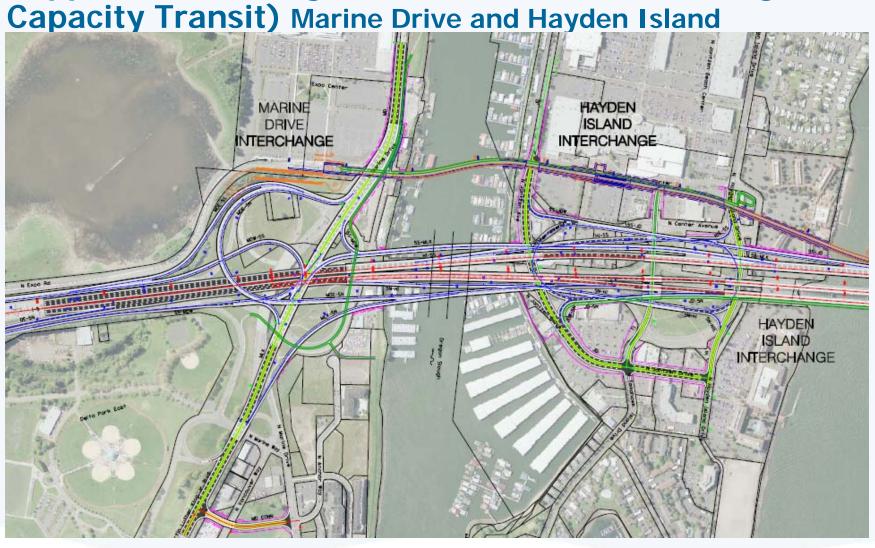


### Replacement Upstream Bridge – (Alternatives 2&3 w/High Capacity Transit) River Crossing and SR 14





Supplemental Bridge – (Alternatives 4&5 w/High Capacity Transit) Marine Drive and Hayden Island



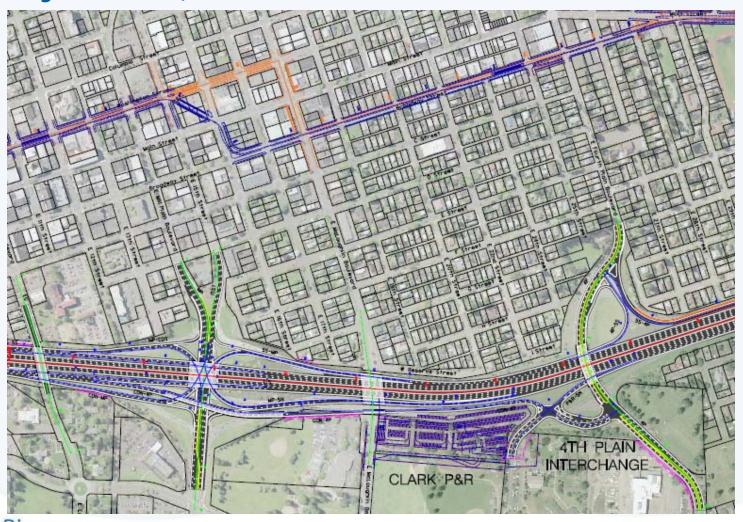


### Supplemental Bridge – (Alternatives 4&5 w/High Capacity Transit) River Crossing and SR 14



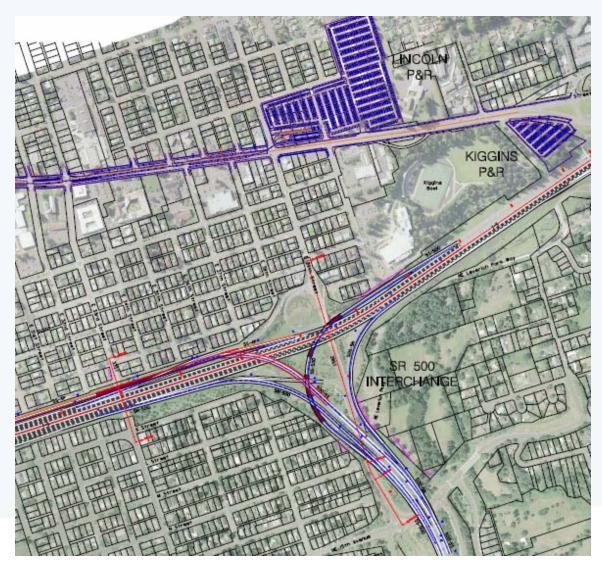


## Supplemental Bridge – (Alternatives 4&5 w/High Capacity Transit) Mill Plain and Fourth Plain

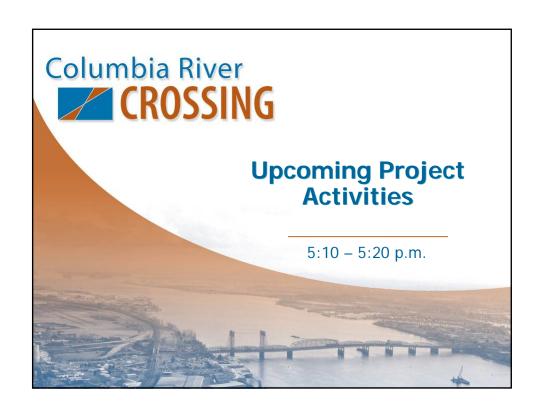


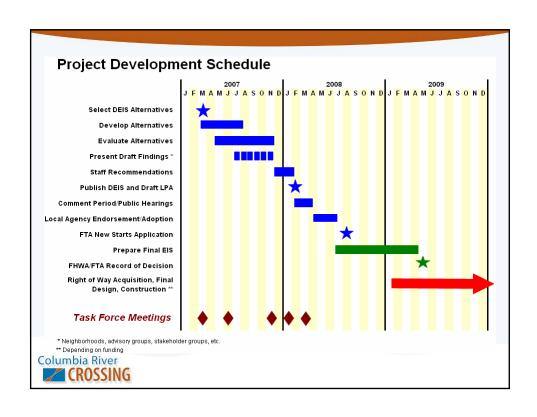


### Supplemental Bridge – (Alternatives 4&5 w/High Capacity Transit) SR 500









#### **Upcoming Activities**

- Design Refinement
- Environmental Studies
- Transportation Performance
- Cost Estimates
- Benefit/Cost Analysis
- Finance Options



#### **Design Refinement (June – August 2007)**

- Evaluate Value Engineering Recommendations
- Complete Cost Estimates for Draft EIS Alternatives
- Evaluate Transit Performance using FTA New Starts Criteria
- Address Advisory Committee Input



#### **Environmental Studies**

- Address Evaluation Criteria
- Comply with NEPA requirements

  - Air Quality and Air ToxicsArchaeology and Cultural Resources
  - Aviation
  - Economics
  - Ecosystems
  - -EMF
  - Energy
  - Environmental Justice
  - Geology
  - Hazardous Materials
  - Historic Resources

- Land Use
- Navigation
- Neighborhoods
- Noise and Vibration
- Public Services
- Right of Way
- Section 4(f)
- Transit
- Transportation
- Visual and Aesthetics
- Water Quality
- Wetlands



#### **Transportation Performance**

- Transit
- Freight
- Automobiles
- **Bicycles**
- Pedestrians





#### **Cost Estimates**

- Capital Costs
- Operating and Maintenance Costs
- Life Cycle Costs



#### **Benefit/Cost Analysis**

- Transportation Benefits
- Community and Regional Benefits
- Transit Cost Effectiveness



#### **Finance Options**

- Transit
  - Eligibility for New Starts
  - Local requirements
- Roadway/bridge
  - Tolling
  - Potential federal/state/local sources



