Introduction

The Washington State Department of Transportation’s (WSDOT) Northwest Region Area 2 manages vegetation within approximately 311 miles of state highway corridor primarily in Island, Skagit and Snohomish Counties, although a section of SR 20 briefly extends into Whatcom County at the east end. The area maintains the Interstate 5 corridor between the junctions with SR 530 and SR 20, the entire SR 530 corridor, SR 9 between Marysville and the Whatcom County line, SR 20 across Whidbey Island and up through the North Cascades National Recreation Area, along with several other smaller connecting routes in the four counties. A map of the entire area is included as Figure 1 on the following page.

The primary roadside vegetation management objectives are in relation to traffic safety and preservation of the highway infrastructure. Additionally, as a landowner WSDOT is required to control all listed noxious weeds that occur on the right-of-way by state law (RCW 17.10 and 15.15.010). It is important that WSDOT not only meet the legal requirements for weed control, but also consider the needs and concerns of adjacent landowners in this area.

In order to best manage roadsides with these priority objectives in mind, WSDOT practices an annually cycling process called Integrated Vegetation Management (IVM). Plans like this are maintained and updated annually for all areas of the state with an overall goal of establishing the most naturally self-sustaining roadsides vegetation possible. Adjustments are made year to year in each area plan based on monitoring the previous years’ accomplishments and results, available budget, and prioritization of other highway maintenance activities.

This plan serves as the guidance document for vegetation maintenance in Northwest Region Area 2 for the 2018 growing season. It identifies priority locations and prescribes treatments for accomplishing safety and weed control objectives through the use of a combination of seasonally-timed control measures. Each year’s actions are designed as part of a coordinated multi-year strategy to minimize roadside maintenance requirements wherever possible. This plan also accounts for specific locations where maintenance tactics are adjusted due to environmental issues, neighboring properties, local partnerships, or restoration work done through WSDOT design and construction.

As of the 2018 season, the information contained in this plan document can be geographically referenced by crews in the field using iPads and the Highway Activity Tracking System (HATS). Accomplishments and results will also be tracked geographically through this new system. This development in WSDOT maintenance management will greatly improve the agency’s success in properly executing planned actions, monitoring and documenting results of treatments, and in measuring cost and results over time.

WSDOT welcomes input from local public and private entities on its weed control and other vegetation management activities. Wherever appropriate the agency is looking for opportunities to plan and cooperate with others in managing the roadside. Please direct any questions, comments or suggestions to the Northwest Region Area 2 Superintendent – Mark Renshaw or the State’s Roadside Asset Manager – Ray Willard.

Mark Renshaw
Maintenance Superintendent
RenshM@wsdot.wa.gov
(360) 848-7235
4100 Cedardale Rd.
Mt. Vernon, WA 98274-9599

Ray Willard, PLA, EPC
State Roadside Asset Manager
WillarR@wsdot.wa.gov
(360) 705-7865
PO Box 47358
Olympia, WA 98504-7358
Northwest Region, Area 2 Map
Figure 1
The section outlines the overall approach and geographic distribution of roadside vegetation management requirements throughout the maintenance area in 2018. Information is organized in relation to three groups defined in the WSDOT Maintenance Accountability Program (MAP) for the performance of roadside vegetation maintenance activities: **Control of Vegetative Obstructions, Noxious Weed Control, and Nuisance Vegetation Control.** Specific locations as noted in this work plan are also mapped in the Highway Activity Tracking System (HATS) for reference by maintenance in the field.

**Control of Vegetative Obstructions – 3A4**

The work of this group of maintenance activities relates to the safety and operational requirements of the highway. These items are considered first priority in terms of the overall roadside maintenance needs. Vegetation management objectives and work activities in this category fall into four groups – **Pavement Edge Maintenance/Zone 1, Safety Mowing/Zone 2, Tree and Brush Control/Zone 2 and 3,** and **Hazard Tree Removal/Zone 3.**

**Pavement Edge Maintenance/Zone 1**

**Work Operation:** 1615  
**HATS Form:** Pesticide Application  
**HATS Map Layer:** Reference lines – Roadside Features/Spray Zone 1 Reference  

This work includes the application of herbicides to road shoulders where necessary throughout the area. The objective of these applications in designated locations is preserving of a band of gravel shoulder adjacent to the pavement that is free of vegetation. This treatment is necessary in the mapped locations described below to provide visibility and maintainability of roadside hardware and guideposts, allow room for vehicles to safely pull off on shoulders, facilitate stormwater drainage, and/or provide added visibility of wildlife approaching the highway.

**Total Units of Planned Treatment**

- Apply approximately **58 acres** of herbicide treatment to road shoulders throughout the area.

**Locations and Planned Treatments**

- Planned treatment sites are mapped in HATS layer – **Spray Zone 1 Reference.**
- For the 2018 season, treatment will be applied to the base of guardrail and cable rail only throughout the area.
- Guardrail locations on the island will be treated with glyphosate only.

**Treatment Methods**

- Herbicides are applied using a truck mounted power spray system calibrated to deliver either a 4, or 6-ft. band of spray mixture on and adjacent to the paved shoulder. The resulting width of treated shoulder may be 4 ft. in areas with steeper shoulder slope.
- All noted locations will be treated in spring with the following mixtures of herbicides and adjuvants.
- Whidbey Island:
  - Aquatic glyphosate products only on the island
- All other locations will be treated with the following pre-blended products in 15 gallon reusable containers, mixed with 25 gallons of water per acre:
  - **Blend #6:**
    - Method 240 @ 12.5 oz/acre
    - Sulfomet @ 3oz/acre
    - Rodeo @ 51oz/acre
    - Escort @ 1.5 oz/acre
Safety Mowing/Zone 2  
Work Operation: 1625  
HATS Form: Mowing Zone 2  
HATS Map Layer: Reference lines – Roadside Features/Mowing Zone 2 Reference  

This work includes routine mechanical cutting of all vegetation on the road shoulder in a band width immediately adjacent to pavement. Mowing is necessary in areas where taller growing grasses or other vegetation are present and must be annually or semi-annually cut back for visibility and maintenance of roadside hardware and delineators, to maintenance traffic sight distance at curves and intersections, and for improved visibility of wildlife approaching the highway. Mowing height for these operations is typically 6 to 8 inches above the ground.

Total Units of Planned Mowing  
- Approximately 200 acres of shoulder will be mowed annually throughout the area.

Locations of Planned Mowing  
- Due to the absence of Zone 1 treatments in the 2018 season, edge mowing will be more critical to control emergent weed growth and blocking site distance.
- All shoulders without guardrail present will receive one mowing pass as soon as possible in the late spring/early summer timeframe.

Treatment Methods  
- Mowing width varies between 5 and 25 feet as specified on the HATS maps.
- Mowing will be done with multiple types of tractor mounted mowers including a 3-deck, 25 ft. total width mower, side-arm mounted flail and rotary mowers.
- Mowing widths may be wider if necessary for traffic visibility at intersections and curves.

Tree and Brush Control/Zone 2 and 3  
Work Operations: 1622, 1625, 1626  
HATS Forms: Pesticide Application for spray applications, and three sub-forms under Tree/Brush Control –Trimming Mechanical, Trimming Manual, and Mowing  
HATS Map Layer: None  

This includes work in Zone 2 such as periodic trimming or removal of brush and trees encroaching on or overhanging traffic operations and visibility. Also included is work in Zone 2 and 3 when controlling emergent undesirable tree species to prevent them from growing into hazard trees.

Total Units of Planned Treatment  
- Approximately 200 acres will be controlled mechanically throughout the area.
- Approximately 150 acres will be treated with herbicides

Locations of Planned Treatments  
- All highway sections will be assessed for canopy removal operations to increase solar/thermal energy transmission to the road surface. Particular attention will be paid to areas where paving operations are proposed for the upcoming season.
- Information related to risk trees which are discovered or reported by the traveling public will be forwarded to Area management for consideration and/or mitigation.
- Excepted areas are as follows;
On Whidbey Island, no spraying tree or brush control with herbicide beyond 15 ft. from the spray nozzle. Hose reels and hand-held application will be used to reach targets more than 15 ft. from pavement.

**Treatment Methods**

- Wherever practical, and as resources allow, Zone 2 right of way areas in Area 2 (with listed exceptions) will be treated with selective herbicides such as Krenite, Capstone, or Garlon, or trimmed using mechanical and manual methods including long-arm brush cutters, skid steer units with front mounted rotary mower deck, excavators with flail mower heads and sickle-bar mowers. Cut stumps of sufficient diameter will be spot treated with herbicides whenever possible using backpack sprayers or chemical daubers to mitigate secondary sprouting. Mowing and side trimming with tractor mounted side arm flail mower
- Some control of seedling trees and encroaching brush in Zone 2 will be treated with herbicides incidental to noxious weed control operations.
- Target seedlings and encroaching in the fall with Krenite @196 oz/acre
- Cut stump treatment with Garlon 4 when needed in conjunction with tree removal
- For all applications on Whidbey Island, target vegetation will not be sprayed from a distance greater than 15 ft.

**Hazard Tree Removal/Zone 3**

**Work Operation:** 1628

**HATS Forms:** Hazard Tree Removal – Individual Tree Removal, Stand Removal, and Cleanup Fallen Trees

**HATS Map Layer:** None

Trees within and adjacent to the right of way are routinely monitored by maintenance staff for potential risk to the highway and/or neighboring structures. Individual and stands of mature trees identified as a potential imminent threat will be further evaluated and removed as soon as possible where needed.

**Total Units of Planned Treatment**

- Between **200 and 300 mature hazard trees** are removed throughout the area each year.

**Locations of Planned Treatments**

**415210**

- Wherever practical throughout the section trees and encroaching brush will be trimmed or cut to the ground with sickle bar or side arm mower. Cut stumps will be treated with herbicides when possible with backpack spray or dauber.
- Small trees (two years out of the ground or less) will be treated with late season herbicide applications of Krenite or Garlon.
- Whidbey Island – No tree or brush control with herbicide beyond 15 ft. from the edge of pavement. Exceptions: Sight distance issues, sediment ponds, and/or maintaining culvert ends for visibility.

**415220**

- Side arm mower and spray will be used as needed to control vegetation through the Mt Vernon south area.
- SR 532 side arm mower will be used to remove alders, cedars, and other brush growing in zone 2. Chemicals will be used to follow up as needed. Several areas on Hwy 532 culverts and ditches will be cleared of trees and brush.
- SR 534, 9 and 530 will be sprayed as needed this spring and fall if possible. The majority of the larger trees and brush was controlled last season with the
sidearm. This year spray will be used to maintain any re-growth along with the side arm for any areas missed last year.

- Sight distance will be addressed throughout area.

415230
- Canopy and Danger tree removal as time and budget allows in the following areas:
  - SR 530: MP 32.3 to 32.7, MP 42.6 to 52.3, and MP 60.3 to 67.7
  - SR 20: MP 109 to 110, MP 111 to 112, MP 114 to 115, MP 116 to 117, and MP 126 to 130
  - SR 9: MP 60 to 60.7, and MP 64.5 to 66.8

**Treatment Methods**
- Crews are continuously looking for trees that exhibit structural defects and could strike the road or neighboring property if they come down. Any potential hazard trees identified will be further evaluated and removed as soon as possible if necessary.
- If trees growing outside WSDOT right of way are hazards, crews work with the neighboring property owner to negotiate removal.
- Cut and drop in place wherever possible
- Stump treat with Garlon 4 to prevent re-growth when needed

**Noxious Weed Control – 3A2**
This group of activities includes control of non-native invasive weed species as defined by state law and individual county designation. This group of activities is second priority vegetation management work after safety related objectives have been addressed. While all Class A, B, and C noxious weed species as listed in RCW 17.10 are considered potential targets for WSDOT noxious weed control, the agency is currently not funded to achieve 100% control of all noxious weeds. Therefore, the top priorities for weed control are focused on locations and species that are more limited in distribution on the right of way – where there is a chance of successful eradication. To prioritize control of species that are already widespread in the area, WSDOT works with the local county noxious weed boards and coordinators, to annually review and determine which species and locations will be specifically targeted.

To prioritize, plan, and track noxious weed control, WSDOT maps and monitors weed infestations in three categories: **Priority**, **Planned Treatment**, and **General Reference**. **Priority** locations are where Class A noxious weed species exist on the right of way, and complete eradication is required by state law. **Planned Treatment** sites are locations where there are new, and/or limited distribution infestations of Class B and C noxious weed exist, and eradication is possible. **General Reference** sites are recorded for reference only to document the presence of noxious weed species which are more commonly occurring in the local area.

**Noxious Weed Control**
**Work Operations:** 1616, 1618, 1641, 1699
**HATS Forms:** Pesticide Application (for spray applications,) and three sub-forms under Noxious Weed Control General– Manual/Mechanical, Seed/Fertilize/Mulch, and Biological
**HATS Map Layer:** Reference Points – Roadside Features/Noxious Weed Control

**Priority, Noxious Weed Control Planned Treatment, and Noxious Weed Control General Reference**
Operations are prescribed throughout the season to prevent the spread of any legally designated noxious weed species, and to reduce or eliminate populations wherever possible. Integrated treatment plans combine field monitoring and an integral mixture of seasonally timed control methods with proven effectiveness on designated species. Successful plans are consistently implemented over a series of
years and annually adjusted as necessary based on field observations. Care must be taken in all cases to avoid damage to surrounding desirable/native vegetation.

**No Class A noxious weed species are known to exist on the right of way in Northwest Region Area 2.**

**Target Noxious Weed Species on WSDOT Right of Way in Northwest Region Area 2:**

<table>
<thead>
<tr>
<th>Common Name/Botanical Name</th>
<th>Treatment Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bull thistle/Cirsium vulgare</td>
<td>Controlled where visible in conjunction with summer seasonal patrols.</td>
</tr>
<tr>
<td>Butterfly bush/Buddleja davidii</td>
<td>Control where visible in conjunction with seasonal patrols.</td>
</tr>
<tr>
<td>Canada thistle/Cirsium arvense</td>
<td>Controlled where visible in conjunction with summer seasonal patrols, priority infestations in Skagit County are mapped and targeted with a combination of mowing and spraying.</td>
</tr>
<tr>
<td>Common teasel/Dipsacus fullonum</td>
<td>Controlled where visible in conjunction with summer seasonal patrols, priority sites are mapped and treated at rosette stage in spring.</td>
</tr>
<tr>
<td>Dalmatian toadflax/Linarea dalmatica</td>
<td>Target sites mapped and treated or hand-pulled in the spring and fall.</td>
</tr>
<tr>
<td>Hawkweed sp./Heiracium sp.</td>
<td>Control where visible in conjunction with seasonal patrols.</td>
</tr>
<tr>
<td>Herb Robert/Geranium robertianum</td>
<td>Control where visible in conjunction with seasonal patrols.</td>
</tr>
<tr>
<td>Knapweed sp./Centaurea sp.</td>
<td>Control where visible in conjunction with seasonal patrols.</td>
</tr>
<tr>
<td>Knotweed sp./Polygonum sp.</td>
<td>Target sites mapped and treated after flower stage in late summer.</td>
</tr>
<tr>
<td>Poison hemlock/Conium maculatum</td>
<td>Controlled where visible in conjunction with summer seasonal patrols, priority sites are mapped and treated at rosette stage in spring.</td>
</tr>
<tr>
<td>Scotch broom/Cytisus scoparius</td>
<td>Control where visible in conjunction with seasonal patrols.</td>
</tr>
<tr>
<td>Tansy ragwort/Senecio jacobaea</td>
<td>Occurs sporadically throughout the area. All visible plants are sprayed in the spring prior to bud/seed set, any remaining plants visible in flower are hand pulled with seed heads removed, bagged, and disposed of.</td>
</tr>
<tr>
<td>Wild chervil/Anthriscus sylvestris</td>
<td>Target sites mapped and treated in spring.</td>
</tr>
</tbody>
</table>

**Total Units of Planned Treatment**
- Approximately 150 acres will be treated with a combination of herbicide treatments and other methods
- Up to 15 acres will be treated with mowing or hand pulling as needed.

**Locations of Planned Treatments**

415210
- Target noxious weeds with spot spraying using portable tanks starting in early May, if weather allows, and continue through the summer months into fall. Milestone, Escort, Telar DF, Razor Pro and other approved chemicals will be used to target Poison Hemlock, Canadian Thistle, Knapweeds, Tansy ragwort, Stinky Bob, Purple loosestrife and other noxious weeds that are on the county list.

414220
- Control thistles on I-5 between MP 208-225 with a Brown Brush mower when time and resources are available.
- SR 9 near MP 29.6 area we will be treating some Hawkweed on the fill slope.
• SR 532 between MP 2 and 3 we will be treating Poison Hemlock.
• SR 530 between MP18 and 20 we will be treating Thistle.

**415230**

• Target noxious weeds by spot spraying using portable tanks starting in early May if weather allows and continue through the summer into fall. We will target all Noxious weeds covered by County weed boards such as Poison Hemlock, Canadian Thistle, Knapweed, Tansy, Stinky Bob, and Purple Loosestrife to name a few. Chemicals we will use will be Milestone, Escort, Telar DF, Razor Pro, and other approved chemicals at a rate that is recommended on label for control of specified noxious weeds.

**Treatment Methods and Timing**

• Treatments are carried out as described in the table and location notes above.
• For all applications on Whidbey Island, target vegetation will not be sprayed from a distance greater than 15 ft.

**Nuisance Vegetation Control – 3A3**

Nuisance vegetation control takes place only in a select set of carefully prioritized locations throughout the area. These locations are delineated on maps in HATS as polygon outlines in Zone 3. Locations are prioritized to take place where there is heightened local interest in the visual appearance and condition of the roadside vegetation. Typical locations include: wider areas along limited access freeways in urban and suburban areas, freeway interchanges for local urban centers, environmentally sensitive areas, and areas where neighbors are willing to partner with WSDOT on management efforts. Because nuisance weed control activities are not related to safety or legal requirements, and are primarily undertaken to improve the visual appearance of the roadside, they are considered the last priority vegetation management needs.

For all areas designated to receive Nuisance Vegetation Control, multi-year treatment plans have been developed. The actions contained in these plans will be executed and tracked in relation to specific Zone 3 polygons for **Nuisance Vegetation Control Zone 3**, referenced on HATS maps and described below.

**Nuisance Vegetation Control**

**Work Operations:** 1611, 1612, 1641, 1699

**HATS Forms:** Pesticide Application (for all spray applications), and 3 sub-forms under Nuisance Veg. Control General – Manual/Mechanical, Biological, and Seed/Fertilize/Mulch

**HATS Map Layer:** Reference polygons – Zone 3 Nuisance Reference

Maintenance activities in each identified location are planned and tracked as multi-year treatment strategies utilizing monitoring and the most effective combination of control methods – with a goal of establishing desirable vegetation that requires only minimal maintenance. Care must be taken in all cases to avoid damage to surrounding desirable/native vegetation. In some cases, soil enhancements may be used as well as seeding or planting of beneficial competition species. Successful plans are consistently implemented over a series of years and annually adjusted as necessary based on field observations.

**Total Units of Planned Treatment**

• Approximately **10 acres** will be treated with herbicides for nuisance weed control.
• Approximately **10 acres** will be mowed in Zone 3 interchanges and wide median areas.

**Locations of Planned Treatments**
Areas prioritized for nuisance weed management in Zone 3 will be mapped in the 2018 season for this area in reference HATS layer – Nuisance Vegetation Management.

Treatment Methods and Timing

- Rotational Zone 3 mowing where possible on a 3-5 year schedule in areas to be designated in the coming season.
- Spot and broadcast treatment as necessary as a follow up to mowing operations depending on regrowth of undesirable plants.
- Herbicide mixtures used include:
  - Capstone @ 3 ozl/acre
  - Syl Tac @ 8 ozl/acre