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Chapter 1

1-1 General Information

1-1.1 Purpose and Scope of Manual
This manual is published by the State Construction Office primarily as a resource for construction engineering personnel. It is intended as a convenient guide to requirements for Washington State transportation projects. The manual recognizes established standards and describes accepted engineering practices. The guidance provided by this manual is intended to identify desired results, establish standardized requirements, and serve as a general guide for the administration and construction of transportation-related contracts.

Construction engineering staff responsible for work on construction contracts will want to be familiar with the guidance and instructions included in this manual. The guidance presented by this manual is intended to complement the requirements of the Standard Specifications and the contract provisions and to promote uniformity of results among all Regions of the Washington State Department of Transportation (WSDOT).

Suggestions for corrections, additions, or improvements to this manual, and to the Standard Specifications or General Special Provisions are welcomed and encouraged. Any means of communication with the Construction Office will be accepted and reviewed promptly.

1-1.2 Definition of Terms
In using this manual, the interpretation of words or terms should be considered the same as set forth under “Definitions and Terms” in Section 1-01 of the Standard Specifications. If a conflict should occur between the guidance or instructions offered by this manual and the specifications or provisions identified in the contract, the latter should always prevail.

1-1.3 WSDOT State Construction Office
The State Construction Office strives for consistent, cost-effective, quality construction through direct support of WSDOT’s Regional construction program. The Construction Office coordinates the development of policies and standards, provides training, guidance, oversight, technical expertise and advocacy, introduces innovation, and coordinates and shares information on construction issues.

1-1.3A State Construction Engineer
The State Construction Engineer reports to the Director of Environmental and Engineering Programs and is assigned the responsibility for all WSDOT contract construction projects, except those contracts executed by the Director of Washington State Ferries Division. The State Construction Engineer is responsible for all matters pertaining to contract administration and represents the Director in managing the performance of these contracts. In addition, the State Construction Engineer acts for the Director in approving increases or decreases of work, changes in the work, changes in materials incorporated into the work, authority to accomplish work by force account, extensions of time, and the assessment of any liquidated damages. The State Construction Engineer is responsible for providing guidance and direction to the Regions and State Construction Office personnel who are investigating construction claims and is responsible for the approval of all claim settlements. The State Construction Engineer establishes WSDOT policy relative to inspection and documentation and ensures uniform interpretation and enforcement of the Standard Specifications and contract provisions throughout the State. The State Construction Engineer is assisted by three principal assistants for construction as outlined in the Table of Organization shown in Figure 1-1.

1-1.3A(1) Administration
The Construction Engineer, Administration, acts for the State Construction Engineer in setting requirements for contracting, policy, and responding to questions from the regions on all issues pertaining to Division 1 of the Standard Specifications and Chapters 1 and 10 of the Construction Manual. These include, but are not limited to, time extensions, external civil rights contract changes, prevailing wage issues, documentation, and claims resolution. The Construction Engineer, Administration, also represents WSDOT on task forces with contractor organizations, other public agencies, and at the legislature regarding public contracting issues.

The Construction Engineer, Administration, is assisted by:

- The Assistant Construction Engineer, Administration, who reviews time extensions and liquidated damage assessments, is responsible for prevailing wage issues, and represents the Construction Office on external civil rights issues. The Assistant Construction Engineer for Administration also acts as liaison to various external stakeholders and suppliers.
The **Documentation Engineer**, who provides guidance for contract documentation and contract payments, as well as providing support to Region Documentation Engineers. The Documentation Engineer resolves issues of material documentation deficiencies for all federal aid projects.

The **Specification Engineer**, who is responsible for maintaining the Standard Specifications, the Construction Manual and the Equipment Rental Rate Blue Book. The Specification Engineer is also responsible for preparing contract acceptance packages.

The **Construction Administration Support Engineer**, who is the CCIS System Manager, the Construction Office Liaison to MIS, supports the Region and Project Engineer offices by providing training in the use of CCIS and the CCIS Sequel Database. This position also maintains the Construction Office intranet web page.

### 1-1.3A(2) Roadway

The **Construction Engineer, Roadway**, acts for the State Construction Engineer in matters of highway construction such as grading, drainage, surfacing, paving, signing, guard rails, illumination, traffic signals, landscaping, rest areas, and other projects as assigned.

For the purpose of establishing uniformity between the Regions, the Construction Engineer, Roadway, is responsible for establishing accepted practices for construction, construction engineering, and contract administration for work performed within these fields. Some of these responsibilities include inspecting projects, evaluating reasons for contract changes, approving change orders, conducting or assisting in contract negotiations, acting as a resource to the Regions for resolving construction related problems, investigating complaints and claims, and providing recommendations on major changes to the State Construction Engineer.

The Construction Engineer, Roadway, is assisted by three professional engineers.

### 1-1.3A(3) Bridges

The **Construction Engineer, Bridges**, acts for the State Construction Engineer in matters for bridges and related structural construction, and other projects as assigned. For the purpose of establishing uniformity between the Regions, the Construction Engineer, Bridges, is responsible for establishing accepted practices for construction, construction engineering, and contract administration of work performed in construction of bridges and other related structural construction. Some of these responsibilities include inspecting projects, evaluating reasons for contract changes, approving change orders, conducting or assisting in contract negotiations, acting as a resource to the Regions for resolving construction related problems, investigating complaints and claims, and providing recommendations on major changes to the State Construction Engineer.

The Construction Engineer, Bridges, is assisted by two professional engineers.

### 1-1.4 Materials

The **Materials Engineer** acts for the Director of Environmental and Engineering Programs by directing the materials testing, inspecting, and acceptance functions of WSDOT. Subject to the approval of the Assistant Secretary for Field Operations, the Materials Engineer; formulates and recommends policies and procedures; directs operating methods to be followed in providing precontract soils, foundation, and materials analysis and testing; recommends and/or approves Pavement Designs; furnishes counsel and technical assistance to the Regional Construction Manager in conducting required materials tests and analysis and provides for periodic review of these test methods and procedures to ensure their conformance to established policies, procedures, and methods; and provides a program that verifies the uniformity of all testing and sampling procedures.

The Materials Engineer is assisted by a staff of professional engineers, administrative personnel, engineers, and technicians.

### 1-1.5 Region Organization

#### 1-1.5A Regional Administrator

The Regional Administrator represents the Secretary in a geographic area, organizes and supervises a staff of personnel which perform administrative duties and supervise location, design, construction, and maintenance of the highway system within the Region.

#### 1-1.5B Regional Construction Manager

In supervision of construction, the Regional Administrator is assisted by a Regional Construction Manager. The Regional Construction Manager assigns Project Engineers with appropriate supporting personnel and provides training and guidance to the Project Engineers. It is the responsibility of the Regional Construction Manager to ensure that sufficient personnel are provided on all projects at all times to ensure adequate inspection, documentation, and quality controls.
1-1.6 Relationship With Other Agencies

1-1.6A Federal Highway Administration

The Federal Government provides transportation funding to Washington State through the Federal Highway Administration (FHWA), a division of the United States Department of Transportation. These funds are subject to applicable Federal law, Executive Orders, regulations, and agreements.

The WSDOT contact with FHWA for Construction Administration matters is the State Construction Office. In preparing and approving standard specifications, general special provisions, and this manual, the Construction Office seeks the review and approval of FHWA. Use of approved provisions and meeting the required outcomes described in the manual become the basis of federal reimbursement.

FHWA provides oversight of WSDOT work on some projects and has delegated that responsibility to WSDOT on others. In accordance with the Construction Monitoring Plan, which is part of the WSDOT/FHWA Stewardship agreement, project type and size determine whether FHWA, the Construction Office, or the Region will conduct the inspections and reviews necessary to verify adequate compliance with the Federal rules, regulations and procedures.

1-1.6B Local Agencies

Cities, counties, and other municipalities within the state may also perform work funded with Federal dollars. When this happens, the money is passed through the Department of Transportation and we will have entered into agreements with the local agencies to provide services. For example, WSDOT will allow the use of testing facilities by a local agency.

1-1.6B(1) Project Engineer Administering Local Agency Project

Occasionally, a WSDOT Project Engineer may be assigned to provide engineering and inspection services on a local agency project. The duties of the Project Engineer will be determined by the actual contract provisions and by any specific agreement made between the Region administration and the local agency. The provisions of this manual may or may not apply, depending on the situation.

1-1.6B(2) Local Agency Administering Its Project on State Right of Way

In some cases, WSDOT may grant approval for a local agency to construct a facility on State Right of Way using local agency staff and contractors. (For example, a city-funded overpass of an interstate). When this happens, a Project Engineer will be assigned to provide oversight of the local agency work. The Project Engineer is expected to assure that the local agency provides the same level of engineering and inspection that State employees would accomplish. All the requirements of the Standard Specifications and this manual must be met.

1-1.6C Other Federal, State, and Local Agencies

The design and construction of transportation improvements often incorporates locations and features that fall within the jurisdiction of other agencies. It is the policy of WSDOT to cooperate with all agencies as partners in the completion of each project, recognizing and complying with each agency’s requirements. The Project Engineer shall cooperate with local authorities to help ensure that the contractor complies with local laws, ordinances, and regulations. However, unless specifically allowed in the statutes and the contract documents, no WSDOT employee shall engage in any kind of enforcement of laws, rules, regulations, or ordinances which are the responsibility of other agencies. As WSDOT attempts to earn confidence and build trust with resource agencies and the public, it is critical that we take the proper actions when we are aware of an issue. When WSDOT employees observe something which is questionable or appears to not be in compliance with local laws, ordinances, and regulations, it shall be brought to the Project Engineer’s attention. The Project Engineer is responsible for bringing it to the Contractor’s attention for proper action. Rely on the Regional and Headquarters expertise and the appropriate agencies when dealing with complex issues such as environmental compliance, safety, or hazardous materials.

1-1.7 Relating to the Public

Public confidence is enhanced by WSDOT personnel being responsive to reasonable requests for information, providing timely advanced notice of possible impacts, and reducing inconvenience to traffic while maintaining worker safety. When possible, the Project Engineer should rely on resources such as Regional Public Information Officers and the State Office of Communications and Public Involvement. If there is concern or reason to question the confidentiality or sensitivity of the information requested, consult with your supervisor or seek the advice of the Attorney General’s office.

1-1.8 Safety

Safety is not optional in WSDOT. No employee will be permitted to disregard applicable safety and health standards of the State Department of Labor and Industries or other regulatory agencies.

Since WSDOT employees on transportation construction projects are routinely exposed to a variety of hazards, they must take adequate safety precautions at all times. The following items are emphasized as they represent common activities that workers or work crews may encounter.
• The employee shall ensure that an area is safe before entering it for the purpose of inspection. For example, a deep trench must be adequately shored and braced before entering it.
• WSDOT employees working around aggregate production and processing plants must be particularly careful for both themselves and others to avoid accidents.
• The employee must at all times watch for backing trucks and not depend upon hearing alone for warning. The noise of plants and other equipment often make it impossible to hear trucks approaching and the truck driver’s vision area is restricted when backing a truck.
• Parking WSDOT vehicles too close to the path of construction equipment, behind standing equipment, or in other hazardous locations is not permitted.
• Where traffic is maintained in work zones, care must be taken to avoid approaching traffic when it is necessary for inspectors and others to step onto or cross the traveled portion of the roadway. Whenever possible, work activities, ingress and egress, should be conducted within the relative safety of the work zone.
• WSDOT employees working on foot in the highway right of way and other areas exposed to vehicular traffic must comply with the same high visibility clothing requirements imposed on the contractor by Section 1-07.8 of the Standard Specifications.
• Where the engineering crew is working adjacent to traffic, without positive barriers, the work area should be marked with proper signs and traffic control devices as shown on the appropriate Traffic Control Plan (TCP). The crew may be protected by a certified flagger or spotter as needed.
• When the engineering crew is working under the protection of the Contractor’s flaggers and signs, other signs may not be needed, but a “STOP”/“SLOW” paddle should be available for use in special situations. Good communication with the Contractor and Flagger is needed to ensure that they are aware of crew activities within the work zone.
• A survey crew is typically exposed to traffic hazards and should conduct survey work under approved TCPs from the Work Zone Traffic Control Guidelines for Survey Operations booklet or the Traffic Control Guidelines book. The Region Traffic Office will assist survey crews with TCPs for situations not covered in these publications.
• During blasting operations, employees are instructed to seek cover at least 500 feet (150 meters) from the location of the blasting.

In addition to the above requirements for workers and work crews, supervisors also have the following responsibilities:

• Each supervisory employee is charged with the responsibility of providing safety leadership at all times and safety enforcement when necessary.
• Supervisors shall give thorough instructions to employees under their jurisdiction on the safe use of tools, materials, and equipment and the safe prosecution of work on construction projects.
• The Washington Industrial Safety and Health Act requires that every foreman, supervisor, or other person in charge of a crew have a valid first aid card.
• When employees are injured on the job to the extent that the services of a doctor are required, the Regional Safety Officer shall be notified immediately.
• When traffic control measures are necessary, approved Traffic Control Plans (TCPs) should be used in conformance with the Manual on Uniform Traffic Control Devices, as adopted by WSDOT. Supervisors should ensure that the appropriate TCP is used and that the necessary signs, devices and equipment is available.

Aggregate production and material processing plants should be inspected for safety hazards. Corrective measures should be called to the attention of the Contractor or producer. Corrections must be completed before WSDOT personnel will be permitted to proceed with entry or work upon the premises.

1-1.9 Archaeological and Paleontological Salvage

It is both National and State policy to preserve historical or prehistoric objects and ruins. These objects and ruins may include sites, buildings, artifacts, fossils, or other objects of antiquity that may have particular significance from a historical, cultural, or scientific standpoint.

If there is a known probability of encountering historical objects, the contract will most likely have included provisions for archaeological and paleontological salvage. The special provision will usually define any potential sites and outline any recognized salvage procedures or required salvage provisions.

If provisions for archaeological and paleontological salvage have not been made in the contract and it appears that significant historic or prehistoric objects or ruins have been or are about to be encountered, the Project Engineer should immediately take steps to preserve and protect the objects or ruins. Once the objects or ruins have been sufficiently protected, the Project Engineer should immediately notify...
the Region Construction Manager, who will provide any necessary initial assistance to the Project Engineer. Where the Region determines appropriate, the Project Engineer will contact and inform through existing Region contracts and Region affiliations, Eastern Washington University, the State Historic Preservation Officer (SHPO), and FHWA of the discovery. The Project Engineer will also help facilitate any on-site meetings for the appropriate parties should either FHWA, SHPO, or Eastern Washington University believe it necessary. If it is determined that the Region will conduct a meeting of the appropriate parties, the actions detailed in the Memorandum of Understanding between FHWA and the Heritage Conservation and Recreation Service (HCRS) should be taken.

1-1.10 Construction Work in International Boundary Strip

The International Boundary Commission of Washington, D.C., by treaty with Canada, has the exclusive jurisdiction of the 20-foot (6.1-meter) boundary strip, 10 feet (3.05 meters) on each side of the International Boundary. Any construction work within this strip must be with the exclusive permission of the International Boundary Commission (IBC). Boundary monuments are not to be moved or disturbed in any manner without the expressed approval of the IBC. It is expected that permission for all work within the boundary strip will be obtained from the IBC during the design stage of a project. However, it is the Project Engineer’s responsibility to ascertain that permission has, in fact, been obtained from the IBC for all work performed within the boundary strip. The Region shall be immediately notified if, upon construction, it is found that permission has not been obtained in order to relocate boundary markers or perform construction work in the 20-foot (6.1-meter) boundary strip.

1-2 Contract Administration

1-2.1 Proposal and Award of Contract

1-2.1A Contract Proposal and Bids

When the design phase of a project is completed and funding has been secured, the public is then notified that WSDOT is ready to accept bids for completion of the work involved. This notice is accomplished by publishing an advertisement for the project, along with an invitation to bid the work, in the “Daily Journal of Commerce”. The advertisement includes a specific date and time for the opening of bids along with the necessary information for obtaining plans, specifications, and bid documents. Once advertised, these plans and specifications are then made available to all contractors who wish to study the project. Contract proposal forms or bid documents are also furnished, but only to those prospective contractors who have been prequalified to bid on the types and quantities of work involved. Once bids have been opened, an announcement in the “Daily Journal of Commerce” will also be made identifying the “Apparent Low Bidder”. Specific information regarding the advertisement phase and bidding procedures can be found in the Ad & Award Manual, M 27-02

If the Project Engineer determines that prospective bidders may have difficulty locating the project or determining the project limits, the Project Engineer may choose to post the project limits. If this is determined necessary, signs similar to those illustrated in Figure 1-3 should be used.

Section 1-02.4 of the Standard Specifications requires that all requests for explanation or interpretation of the contract documents be submitted in writing. Anytime the answer to a question from a prospective bidder would provide additional information that would not be available to all bidders, the Project Engineer should immediately contact the Region Construction Manager or Region Plans Office in order to facilitate the preparation of an Addendum. Answers to such questions must be provided to all bidders in the same manner. If the question has to do with generic issues such as office procedures (for example, methods of payment calculation or handling requests for information,) the answer may be provided directly to the questioning party without involving other bidders.

All questions from prospective bidders regarding an advertised project should be referred to the Project Engineer listed in the “Notice to All Planholders” for a complete response. The Project Engineer will coordinate the effort to determine if any requested information needs to be addressed by an addendum.

1-2.1B Award and Execution of Contract

Bids for the contract are opened at a public meeting where each prospective bidder’s proposal is read and the Apparent Low Bidder is announced. Within 45 calendar days of bid opening, the proposals will be closely reviewed and the contract will be awarded to the lowest bidder deemed responsive. In accordance with Section 1-03 of the Standard Specifications, the successful bidder is then allowed 20 calendar days to return the signed documents that are necessary to enter into a contract with WSDOT.

After these documents are returned to WSDOT, the contract must be approved and executed. No proposal submitted by a Contractor is binding upon WSDOT prior to the date of execution by WSDOT. No work is to be performed within the project limits or WSDOT-furnished sites prior to the execution of the contract by WSDOT. Any work that is performed by the Contractor outside of these areas, or any material that is ordered prior to WSDOT execution, is done so solely at the risk of the Contractor.
In order to ensure timely notification to the Contractor regarding execution of the contract and authority to proceed, the following procedure is used:

1. Immediately after execution of the contract documents by WSDOT, the State Accounting Services Office or (for Region Ad & Award projects) the Region Plans Office will notify the office administering the contract (the Regional Construction Manager’s Office, the Director of Terminal Engineering, or the Architecture Office). The State Accounting Services Office also notifies the State Department of Revenue, State Department of Labor and Industries, and other interested parties that the contract has been executed.

2. The Regional Construction Manager or a representative should contact the Project Engineer’s office as soon as notification is received. The Project Engineer should then contact the Contractor and provide notification of the execution date. The date, time, and method of notification in all instances should be recorded in the project diary.

3. Following the initial contact, the State Accounting Services Office or the Region Plans Office will send executed copies of the contract to the Contractor and the Project Engineer.

1-2.1C Preconstruction Meetings, Discussions

If the Project Engineer decides a formal meeting is necessary in order to successfully begin work on the project, a meeting should be arranged as soon as practical after the contract is awarded and the Contractor has organized for the work. This preconstruction meeting is intended for the purpose of discussing the project and to exchange a variety of information. Depending upon the complexity of the project, this information can be exchanged in any combination of the following methods:

- Information packets provided to the Contractor
- Letters transmitting information
- Informal meetings
- A single multipurpose formal meeting
- Several formal meetings with different purposes

All information exchanged should be documented in the project records, by formal meeting minutes, by file copies of letters, or by diary entries.

The nature, amounts, and methods of communication with the Contractor are left to the Project Engineer. As a minimum, the following subject areas should be covered during the preconstruction time period:

- CONTRACTOR-WSDOT RELATIONSHIPS
  The Project Engineer should begin to develop a positive and effective relationship with the Contractor as soon as the contract is awarded. This is also a good time to introduce the concept of “Partnering” if it has not already been introduced on the project. The Project Engineer should strive to create an environment that encourages a cooperative approach to completing the project. This can be helped by beginning the development of a team consisting of both the Contractor’s and WSDOT’s project people. The level of authority delegated to each member of the Project Engineer’s staff should be discussed with the Contractor. In addition the methods of establishing the Contractor’s Performance ratings can be reviewed (Manual M 41-40) (see Chapter 1-2.8F of this manual for additional information). The Contractor should also be informed that there is an opportunity to evaluate the WSDOT construction process as well.

- ENVIRONMENTAL COMMITMENTS
  If there are commitment files for the project, these should be made available and discussed with the Contractor. Any references in the Standard Specifications or the special provisions to environmental requirements or permits should be discussed. The Contractor’s responsibility to obtain any local agency permits should also be discussed. If rock crushers are involved in the project, the State Department of Ecology registration requirements should be discussed (WAC 173-400). In addition, a written record of this discussion should be sent to the regional office of the State Department of Ecology so that they are aware of the timing and location of the rock-crushing operation.

- ORDER OF WORK AND TIME SCHEDULES
  In order for the Project Engineer to set up the required crews, arrange for any special inspections, provide timely reviews of submittals, etc., the project office must be made aware of the contractor’s schedule of work. In addition the contract specifications may include specific requirements for sequencing or durations for some items of work. The contract requirements for progress schedule or time for completion in accordance with Section 1-08, or as amended by the special provisions, can also be discussed.
Notes:
This plan is typical. Any particular project should be signed to meet the physical conditions.
M6-1 Directional Arrow signs shall be installed as necessary.

Figure 1-3
• SUBCONTRACTORS AND LOWER TIER SUBCONTRACTORS

In accordance with Section 1-08.1 of the Standard Specifications, the Project Engineer needs to become aware of the Contractor’s plans to delegate portions of the work to subcontractors. These plans must conform with the condition of award, if any, related to disadvantaged, minority, or women’s business enterprise participation. The Project Engineer should explain the requirements and process involved for subcontractor and lower tier subcontractor approval, including the prevailing wage rate requirements outlined in the contract documents (see Chapter 1-2.6 of this manual).

WSDOT/Contractor/Subcontractor relationships should also be discussed. The Project Engineer should remind the Contractor that there is no contractual relationship between WSDOT and the subcontractors. All subcontractor correspondence with WSDOT should pass through the Contractor for submittal to WSDOT or vice versa. Contractor representation should also be discussed. It is also necessary for the Contractor to be represented at the job site at all times, even when there is only subcontractor work in progress.

• UTILITIES, RAILROADS, AND OTHER THIRD PARTIES

If the project affects or is affected by third party organizations, the Project Engineer must advise the Contractor about the relationships with the third parties and the expectations they hold regarding the actions of both WSDOT and the Contractor. The Project Engineer may wish to arrange face-to-face meetings with representatives of affected third parties. In the case of utilities, reference should be made to the underground locator services and the requirements to utilize them (see RCW 19.122). If WSDOT has agreed to notification time limits, these should be communicated to the Contractor. If special insurance is required by any agreements with third parties, then these requirements should be pointed out to the Contractor.

• SAFETY AND TRAFFIC CONTROL

The Contractor’s safety program should be discussed as outlined in Section 1-2.21(3) of this manual. WSDOT has an interest in safe operations on the job and the Project Engineer should make clear that this interest will be protected. As part of a discussion of specific safety requirements of the particular work, safety considerations for workers and WSDOT personnel, such as safety zone requirements, vehicle intrusion protection, fall prevention, closed spaces, hazardous materials, work around heavy equipment, etc., should be addressed. The need for control of speed on all construction equipment should be emphasized.

The Project Engineer should describe WSDOT’s traffic requirements. The Contractor’s Traffic Control Manager (TCM), Traffic Control Supervisor (TCS) and WSDOT’s TCS should be identified and their responsibilities and authorities clearly stated. Any traffic control requirements that are unique or restrictive should be emphasized and addressed by the Contractor with respect to construction operations. Unacceptable delays to traffic should also be discussed.

The Manual on Uniform Traffic Control Devices, as adopted by WSDOT, is the legal standard for all signing, traffic control devices and traffic control plan requirements on the project. These standards have been incorporated into the project Traffic Control Plans (TCPs.) If the Contractor chooses to use these TCPs, they must be formally adopted in writing as required in Section 1-10.2(2) of the Standard Specifications. If the Contractor wishes to use some other traffic control scheme, then that plan must be submitted and approved in advance.

Flaggers and their intended locations must be included in the plans. When Flaggers are utilized, they must have a current flagging card and shall be equipped with hard hats, vests, and standard stop/slow paddles as required in Sections 1-07.8 and 1-10.3 of the Standard Specifications. Overuse of flaggers is not appropriate as “catch all” traffic control and should be discouraged. Safety of flaggers, through use of physical protection devices where practical, proper flagging methods and formulating an emergency escape plan, should be emphasized.

The Contractor and the Project Engineer should establish communication with the Washington State Patrol (WSP) and local law enforcement agencies. Law enforcement advice about traffic control should be considered. Arrangements for all law enforcement agencies to notify the project office about accidents near, or in, the construction area should be established, if possible. If WSP traffic control assistance is to be used, a general discussion of strategy and responsibilities should be included.

Off-site hauling can pose a safety hazard to the public. WSDOT will cooperate with law enforcement agencies in the enforcement of legal load limit requirements and the covered load regulations. The Project Engineer should discuss this with the Contractor before any hauling begins.
• CONTROL OF MATERIALS

The Contractor should be reminded of Section 1-06.1 of the Standard Specifications, requiring the Engineer’s approval of all materials prior to their use. In order to expedite these approvals, the Contractor should be encouraged to make these requests as early as possible. The Project Engineer should provide the Contractor with a current copy of the Record of Materials (ROM) for the project. The Project Engineer should discuss the ROM with the Contractor, covering the various requirements for sampling, catalog cuts, shop drawings, certification requirements, etc., which may be needed for approval of materials prior to their use. The requirements of Section 1-06.2 of the Standard Specifications for ongoing acceptance of approved materials prior to their being incorporated into the work, should also be discussed. If fabricated items will be needed, the inspection process for fabricated materials, including shop drawing approvals and notification requirements for fabrication inspectors, should also be outlined. The requirements of Section 1-06.3 of the Standard Specifications that require manufacturer certifications prior to use of the materials should also be reviewed.

The Contractor should be reminded that, in order to avoid deferred progress payments for work completed, all necessary documentation for approval of materials and required certifications must be received and accepted prior to their use.

• OTHER SUBMITTALS

Discuss any other submittals that may be needed during the course of the contract. This may include Falsework and Forming Plans, Traffic Control Plans, Temporary Water Pollution/Erosion Control Plans, Schedules, Installation or Operating Procedures, or other Contractor-initiated items requiring WSDOT review and/or approval. There are requirements for a number of submittals which, if not satisfied in a timely manner, could delay the initial progress payment. These include the Statement of Intent to Pay Prevailing Wages, the Progress Schedule, and the Training Plan. There may be others depending on the work to be done and as required by the contract provisions. The Project Engineer should identify and remind the Contractor of these requirements and the potential for deferred payments.

• D/M/WBE PARTICIPATION / EEO / TRAINING

The Project Engineer should briefly discuss and answer any questions the contractor may have with regard to the efforts, reports, and monitoring necessary to ensure successful performance for D/M/WBE Participation, EEO, & Training. Chapter 1-2.7A provides a breakdown of these various programs and the general requirements each contains. However, the specific requirements and contractor performance information are included in the Standard Specifications for Road and Bridge Construction, the Amendments included in the contract, as well as the contract specific special provisions titled Equal Employment Opportunity Responsibilities. If additional assistance or information is necessary, the Project Engineer could also request assistance from the Region EEO Officer, the State Office of Equal Opportunity, or the State Construction Engineer’s Office.

• WAGE RATE ADMINISTRATION

Advise the Contractor of the requirement to pay prevailing wage rates as identified in the Contract. Advise the Contractor that it is their responsibility to work directly with Washington State Department of Labor and Industries (L&I) for approval of the Statement of Intent to Pay Prevailing Wages (SI) and Affidavit of Wages Paid (AWP) and that:

- The SI and AWP will be on forms provided by L&I.
- The forms will be obtained from L&I.
- The contractors, subcontractors, lower tier subcontractors, suppliers, manufacturers, and fabricators that are required to submit SI and AWP will pay the approval fee directly to L&I.
- The Contractor will provide the Project Engineer a copy of the approved forms (SI, before any payment can be made for the work performed and all AWP, before any retained percentage can be released). If payrolls are required, establish submittal deadlines in accordance with Section 1-07.9(5) of the Standard Specifications. Describe the wage rate interview process. Describe the required job site posters and provide them to the Contractor (See Chapter 1-2.6 of this manual).
- On all Federal-Aid contracts, the Project Engineer must remind the Contractor that the work falls under the guidance of Davis-Bacon and Related Acts and the Contract Work Hours and Safety Standards Acts. As indicated in Chapter 1-2.6C of this manual, the U.S. Department of Labor may conduct investigations to ensure compliance with these Acts.

• FORMS

The Project Engineer should provide the Contractor a description of all required forms, giving the Contractor an initial supply of each. Additional forms required by the Contractor over the course of the work should be provided by the Project Engineer upon request of the
Responsibilities

The Project Engineer is then responsible for enforcement of the contract specifications and provisions and the completion of all work according to the plans. The Project Engineer supervises the work of WSDOT personnel assigned to the project and ensures that they perform their work in accordance with the Plans, specifications and all applicable WSDOT policies. The Project Engineer is responsible for keeping complete and accurate records of all construction data and work progress, preparing progress and final estimates, and preparing other records necessary for a complete documentation of the project, including a performance evaluation of the Contractor (see Chapter 1-2.8F).

Changes made to the project or substitutions for work detailed in the contract plans or specifications, must be made in accordance with the requirements of Section 1-04 of the Standard Specifications and the guidance provided by Chapter 1-2.4C of the Construction Manual. The Project Engineer should review the project on a regular basis with the Regional Maintenance personnel so they have an opportunity to present any maintenance problems that may arise.

1-2.2B Responsibility as a Public Official

The Project Engineer is responsible for a project that is affected by Federal, State, Tribal, and local laws, ordinances, and regulations. While no one could be familiar with every requirement, the Project Engineer should seek to understand as much as possible. Beyond that, the prudent Project Engineer will look for guidance and seek information related to whatever current issue is at hand. Legal requirements could affect State employees, those employed by the Contractor in performing the work, the materials to be incorporated, the equipment that is used on the project, or could otherwise affect the conduct of work.

If the Project Engineer discovers that any provision of the contract, plans, or specifications appears to be inconsistent with a law, ordinance, or regulation, the inconsistency should be investigated and, if appropriate, referred to the Region Construction Manager. The Project Engineer should, at all times, strive to comply with all laws, ordinances, and regulations.

1-2.2C Relationship With the Contractor

The Project Engineer must be familiar with the conditions of the contract, special provisions, and specifications for the work. The Project Engineer must attend to any reasonable request of the Contractor, i.e., furnishing grades, stakes, plans, etc., whenever necessary and within reason. In general, the Project Engineer should do all things necessary to enable the Contractor to work to advantage and without delay. The Project Engineer should not set any stakes or furnish to the Contractor any plans which are the

- SUMMARY

While these issues are to be discussed with the Contractor in some manner at the beginning of each contract, the Project Engineer is free to select the most effective method of doing so. A formal preconstruction conference may or may not be the best solution. Perhaps a single meeting is adequate or several meetings may be required. The entire preconstruction communication may also be covered in a short meeting between the Project Engineer and the Contractor. The Project Engineer is responsible to address the information and inform the Contractor in some manner and maintain a written summary of the preconstruction meetings or discussions for the contract files.

The Contractor and Project Engineer may be knowledgeable about those normal requirements listed above. In this situation, some items need only be listed in a mailing as a convenience to the Contractor’s staff. Unique features, constructibility, and third party coordination should be focused on with as many of the interested parties as can be assembled.

The key is effective communication, getting the right message to the necessary people. Additional meetings may be required as people change, as new facets of the work become imminent, or as the project goes into a second or third season. In order to assist this process, a checklist has been developed as a tool for the project office’s use. It can be used to help identify the issues and track them for completion through the various preconstruction communications. See Figure 1-4.

1-2.2 Project Engineer’s Relationship and Responsibilities

1-2.2A Assignment

The Region will appoint a Project Engineer to act as the authorized representative of the Secretary of Transportation for each contracted project. After the contract has been executed by WSDOT, the Region may provide the Contractor with written confirmation of the name and address of the Project Engineer assigned. (The Region may rely on the special provisions and forego this letter, unless a change is made.) If a letter is sent, the Contractor should be reminded to send all correspondence and forms regarding the project to the Project Engineer.
# Preconstruction Communication Checklist

**Contract Number:** __________________________

**Project Engineer:** __________________________

**Contractor:** _______________________________

<table>
<thead>
<tr>
<th>Subject</th>
<th>Communication Type (Letter, Min. of Mtg., Info. Packet, Diary)</th>
<th>File Location</th>
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<tbody>
<tr>
<td>A. Contractor-WSDOT Relationships</td>
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<tr>
<td>1. General Discussion</td>
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<td>2. Contractor Performance Ratings</td>
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<td>B. Environmental Commitments</td>
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<td>1. Commitment Files</td>
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<td>3. Rock Crushers</td>
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<td>C. Order of Work and Schedules</td>
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<td>1. Discuss Plans for Prosecution</td>
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<td>2. Formal Schedule Required</td>
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<td>D. Subcontractors and Lower Tier Subs</td>
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<td>1. General Discussion</td>
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<td>2. Condition of Award</td>
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<td>3. Paperwork Process</td>
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<td>4. WSDOT/Prime/Sub Relationship</td>
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<td>5. Correspondence through Prime</td>
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<td>6. Prime represented on site</td>
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<td>7. WSDOT will address sub concerns</td>
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<td>E. Utilities, Railroads, and Other Third Parties</td>
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<td>1. Existing Agreements described</td>
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<td>2. Commitments, Obligations, Notices</td>
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<td>3. Underground Locater Service</td>
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<td>4. Insurance requirements</td>
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<td>F. Safety and Traffic Control</td>
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<td>1. Discuss Contractor’s Safety Program</td>
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<td>2. Traffic Control Requirements</td>
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<td>3. Police Relationships</td>
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<td>4. Job-Specific Safety Concerns</td>
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<td>5. Off-site Hauling Restrictions</td>
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<td>G. Control of Materials</td>
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<td>1. Source Approvals Needed</td>
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<td>2. Acceptance Procedures</td>
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<td>3. Fabricated Items</td>
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<td>4. Installation without Certifications</td>
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<td>H. Other Submittals</td>
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<td>1. Job-Specific List and Discussion</td>
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<td>2. Delay of 1st Progress Payment</td>
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<td>I. Equal Employment Opportunity and Training</td>
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<td>1. Contract EEO Requirements</td>
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<td>2. Contract Training Requirements</td>
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<td>3. Training Plan/Trainee Appr. Process</td>
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<td>4. Monitoring and Reporting</td>
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<td>J. Wage Rate Administration</td>
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<td>1. Prevailing Rates Required</td>
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<td>2. Payrolls, Wage Rate Interviews</td>
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<td>3. Davis-Bacon investigations</td>
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<td>K. Forms</td>
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<tr>
<td>1. Describe Req. Forms, Provide Supply</td>
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responsibility of the Contractor to set or provide. The Project Engineer must ensure that the Contractor performs the work in accordance with the contract provisions, plans, and specifications.

Integrity on the part of all employees is essential. The attitude of the Project Engineer and staff toward the Contractor and the Contractor’s personnel should be one of cooperation, consistent with the requirements of the specifications. It should be recognized that both the State and the Contractor have explicit rights under the contract and that both parties must respect those rights.

The Contractor is generally trying to fulfill the contract honestly, and errors or difficulties, which may arise are usually due to a lack of information or a misunderstanding. If conflict should occur, the Project Engineer should make every effort to determine the cause of the conflict and make appropriate corrections.

1-2.2D Relationship With Other Government Agencies

Other agencies responsible for such things as flood control, land development, stream navigation, pollution, etc., may be affected by the work. The Project Engineer should attempt to determine that the Contractor has complied with all regulations known to be in effect. The Project Engineer is encouraged to obtain a copy of commitments from the project design file. This should be available from a region or project design office. This file should contain environmental permits, real estate commitments, utility commitments, design deviations, and other good important information. When the Contractor is specifically required by the contract to obtain an approval document from other agencies, the Project Engineer must confirm that the document was received. Other approvals required of the contractor, but not mentioned in the contract documents should be confirmed to the extent that the requirements are known and the confirmation is possible. If a representative of an agency visits the project, the Project Engineer or an inspector should accompany the representative on the visit.

In carrying out construction work in forested areas, the Project Engineer should encourage the Contractor to comply with all Federal and State forest rules and regulations governing the protection of forests and the prosecution of the work within both national and State forests. The Contractor must take all precautions necessary to prevent and suppress forest fires. The Project Engineer shall report to the nearest forest fire warden at the earliest possible moment, the location and extent of any fire and shall take immediate steps to control the fire if practicable.

Construction work in or near streams, rivers, or other bodies of water may require a permit from the State Department of Fish and Wildlife. In an agreement with the agency, for each project requiring a Hydraulics Project Approval (HPA) (RCW 75.20.100), the State Department of Fish and Wildlife will issue the permit to WSDOT only and not to its contractor. One representative of the State Department of Fish and Wildlife will be assigned to coordinate requirements with the Project Engineer. The permit is specific to the work provided for in the contract itself and will not cover other work in support of the project, such as operations in Contractor staging areas, material sources, or waste sites. When a Hydraulics Project Approval has been obtained for the project, and the permit has not been incorporated into the contract documents, the Project Engineer shall provide copies of the permit to the Contractor and ensure it is properly posted at the work site.

Whenever construction work is performed in navigable waterways, it is necessary to obtain a construction permit from the Coast Guard. One of the requirements of the construction permit is regular submission of Bridge Construction Progress Reports. Two copies of the report should be prepared by the Project Engineer sufficiently in advance of the first working day of the month and transmitted to the State Bridge and Structures Engineer.

The U.S. Department of Labor, Mine Safety and Health Administration, Metal and Non-Metal Mine Health and Safety Division, 3633 136th Place SE, Suite No. 206, Bellevue, Washington 98006, (206) 553-7037, must be notified at the beginning and closing of all mining operations. This includes surface mining, such as our normal pit site operations. Notification is required for all crusher operations and for all pits and quarries, including borrow pits, which are separated from the roadway under construction. The Project Engineer is responsible for this notification for WSDOT furnished pits and must submit the required report as soon as the date of opening or closing can reasonably be determined. The Contractor is responsible for notification for all pits and quarries not furnished by WSDOT. The Bureau of Mines reports are in addition to reports required by the Department of Natural Resources.

Agencies

Bellevue, Washington 98006, (206) 553-7037, must be notified at the beginning and closing of all mining operations. This includes surface mining, such as our normal pit site operations. Notification is required for all crusher operations and for all pits and quarries, including borrow pits, which are separated from the roadway under construction. The Project Engineer is responsible for this notification for WSDOT furnished pits and must submit the required report as soon as the date of opening or closing can reasonably be determined. The Contractor is responsible for notification for all pits and quarries not furnished by WSDOT. The Bureau of Mines reports are in addition to reports required by the Department of Natural Resources.

Whenever construction work is performed in navigable waterways, it is necessary to obtain a construction permit from the Coast Guard. One of the requirements of the construction permit is regular submission of Bridge Construction Progress Reports. Two copies of the report should be prepared by the Project Engineer sufficiently in advance of the first working day of the month and transmitted to the State Bridge and Structures Engineer.
When a Coast Guard permit modification is proposed (by the Contractor or WSDOT), it shall be submitted to the Bridge and Structures Engineer for processing through the Coast Guard. The time required for approval/disapproval of the proposed permit modification is variable and depends on the nature and significance of the modification. Up to six months may be required. When all construction obstructions to navigation have been removed, the Project Engineer shall report that fact immediately to the Bridge and Structures Engineer indicating the date removal was completed. Upon completion of all permitted bridge work, a final report indicating the date of completion and certifying that the bridge has been constructed in compliance with the Coast Guard Bridge Permit shall be submitted by the Project Engineer to the State Bridge and Structures Engineer.

1-2.2E Relationship With Public and Private Utilities

In some cases, utility adjustments will be completed prior to contract work. In other cases, adjustments are to be made concurrently with the work. The Project Engineer and the Contractor should contact public utility companies, individuals, and others owning or maintaining utility features within the limits of the highway right of way and confirm the relationship and the terms of the relocation agreements. Where the utility will require adjustment during construction, notice should be provided far enough in advance to allow the utility to perform the adjustment without affecting the Contractor’s work schedule.

Utilities should have been given prints of the preliminary plans, prior to awarding of the contract, showing grade lines and right of way to enable them to prepare plans and estimates for making the necessary changes to their facilities in as timely a manner as possible. The Project Engineer should determine that plans for the work have been made, that the relocated facilities will be clear of the construction, and that the utilities coordinate with the Contractor’s operations to the fullest extent possible.

When utilities are known to exist within the limits of the project and are not planned for relocation but may be affected by the Contractor’s construction activities, the Project Engineer and the Contractor should become familiar with the requirements of RCW 19.122, Underground Utilities. The Project Engineer may wish to obtain copies of the RCW for review at Preconstruction Meetings.

The approximate locations of most existing underground utilities are shown on the contract plans. However, the existence of some underground utilities may not have been known or detected during design. If a one number locator service is available, the Contractor must utilize it in an attempt to locate all affected utility features. If no one-number locator service is available, notice shall be provided individually to those owners of underground facilities known to have or suspected of having underground facilities within the area of proposed excavation. Even areas covered by a one-number service may contain utilities not included in the service. If the Contractor discovers underground facilities which are not identified, the Contractor shall cease excavating in the vicinity of the facility and immediately notify the owner or operator of such facilities, or the one-number locator service.

1-2.2F Responsibility for Coordination of Railroad Agreements

When railroads are involved within the project limits, an agreement covering the work involved is usually entered into between WSDOT and the Railroad Company. Upon identifying that the contract involves work or involvement by a railroad, the Project Engineer should immediately obtain a copy of the Railroad Agreement or contact the Region Utilities Engineer to determine the status of the agreement and to make sure it contains all elements needed to accommodate the construction of the project. If an agreement has not been made with the railroad, the Project Engineer should coordinate and monitor the development and processing of the agreement through the Region Construction and Region Utilities Engineers. Where notices are required, the Project Engineer should ensure that proper notice is provided to the railroad company and that such notice is acknowledged by them. The Project Engineer should work with the Region Construction and Region Utilities Engineers to resolve any conflicts with the Railroad Company and prevent delays to the Contractor’s operations.

1-2.2G Responsibility for Railroad Encroachment Insurance

Projects which include work on railroad right of way generally require special insurance protection. Pay particular attention to the Contract Special Provisions for project requirements because they vary from project to project. It is the responsibility of the Project Engineer to enforce the provisions. The required insurance documents are to be furnished by the Contractor (usually through the Project Engineer) to the State Accounting Services Office who will (a) review the documents and (b) obtain approval of the insuring documents from the railroad company. Written notification of approval by the railroad company will be furnished to the Project Engineer by the State Accounting Services Office as soon as approval is obtained.

No work shall be started on railroad property until the necessary approvals have been obtained. The railroad insurance must be maintained until the date of physical completion of the project unless otherwise stated. However,
the Contractor may make a written request to be relieved of the responsibility to continue all or part of the railroad protective liability insurance before the completion date under certain conditions. The details and conditions for this relief are specifically set forth in the special provisions of the contract. If the Contractor should make a request for relief, the Project Engineer should contact the Region Construction Manager and Utilities Engineer for guidance and assistance in coordinating this effort with the railroad.

1-2.2H Responsibility for Coordinating Work With Other Contracts

When two or more Contractors are working in the same area, Section 1-05.14 of the Standard Specifications will apply. The Contractor shall not cause any unnecessary delay or hindrance to the other contractors on the work, but shall cooperate with other contractors to the fullest extent. Progress schedules and plans for all contractors involved should be reviewed by the Project Engineer to detect possible conflicts which might be resolved before a delay of work is experienced or extra costs are incurred as a result. If an adjacent project requiring coordination is known prior to holding a Pre-Construction meeting, it would be beneficial to invite principals from that project to the conference.

1-2.2I Responsibility for Enforcement of Safety and Health Requirements

1-2.2I(1) General

All contractors doing work for WSDOT must provide safety controls for the protection of life and health of the Contractor’s employees and other persons, for the prevention of property damage, and for the avoidance of interruptions in the performance of the work under the contract. As the owner-contracting agency, WSDOT has the responsibility for enforcement of the provisions of the contract, however, provisions and regulations which are by law the fundamental responsibility of other agencies, both from the standpoint of interpretation and enforcement, should be monitored by WSDOT, but with full recognition as to the responsibilities and authorities of those agencies. The Project Engineer will cooperate fully with the responsible agency.

Any violations noticed by the Project Engineer will be brought to the attention of the Contractor for correction. The Project Engineer will also notify the responsible agency (if that action is deemed necessary by the Region Construction Manager) and utilize such sanctions as are consistent with contract terms in assisting the responsible agency in enforcing laws, rules, and regulations.

The Contractor is obligated by law to comply with both State and Federal safety regulations. State regulations are administered by the Washington State Department of Labor and Industries under the Washington Industrial Safety and Health Act (WISHA). Federal regulations are administered by the Occupational Safety and Health Administration (OSHA) and the Mine Safety and Health Administration (MSHA) of the U.S. Department of Labor, which has jurisdiction over Federal safety requirements for pit and quarry operations up to the point where materials leave the quarry area or go into a batch plant. Inspectors from any or all of these agencies may review the Contractor’s operations at any time. (See Section 1-07.1 of the Standard Specifications.) In order to fulfill WSDOT obligations to monitor contract operations in accordance with the above, the following procedures should be followed on both Federal-aid and non Federal-aid contracts.

1-2.2I(2) Precontract Preparation

• The Project Engineer shall obtain the WISHA manuals, particularly Safety Standards for Construction Work WAC 296-155, General Safety and Health Standards WAC 296-24, and General Occupational Health Standards WAC 296-62, and shall review them with the key field WSDOT inspectors to ensure reasonable familiarity to the extent that they can recognize important requirements.

• The Contract Plans and contract provisions should be reviewed to identify those aspects of the work meriting special attention from the standpoint of potentially dangerous types of work and hazard elimination.

1-2.2I(3) Preconstruction Duties

As part of the Preconstruction Meetings and Discussions (see Chapter 1-2.1C), the Contractor’s safety program should be discussed. Some of the things that the Project Engineer may want to consider are:

• The contractual obligation of the Contractor for complying with State and Federal construction safety standards. (See Section 1-07.1 of the Standard Specifications.)

• The availability of the safety standards that apply to the contract.

• The accident prevention program of the Contractor — organization, staff, names of responsible individuals, meetings, training, reports, etc. A review of specific areas for which plans are required (especially those also affecting WSDOT personnel). These might include Fall Protection, Confined Spaces, Respirators, Hearing, and Hazardous Materials plans. Implementing a mechanism for employees to report “near misses” and/or work zone accidents.

• The Contractor’s responsibility for seeing that subcontractors comply with safety regulations.

• The Contractor’s plans for meeting specific safety requirements and for eliminating potentially critical hazards on the project.
1-2.2I(4) The P.E.’s Role in Safety on the Project

It is difficult to generalize about safety. It’s a judgment call which is dependent on risk, knowledge, authority to direct corrections, etc. As a person, a professional and a representative of the State, the Project Engineer has an obligation to take action if they become aware of a situation that presents an immediate threat. Project Engineers should advise their employees on what the lines of communication are and what the procedures are for alerting the responsible agencies with regard to serious safety hazards.

Employees should be made aware that the Contractor is obligated to make the work-site safe, to their satisfaction, for inspection activities. Anyone who is uncomfortable with access for inspection should inform their supervisor of the situation and expect resolution. Project personnel should also be made aware of project specific hazards and be trained in specific areas as the project warrants. For example; fall protection, confined space requirements, respirator training, lead paint hazards, hazardous material training, and exposure to medical waste (sharps). It is suggested that the expertise of the Regional Safety Officers or Olympia Service Center Safety Office be utilized as appropriate.

Additional information, such as safety regulations and Department of Labor and Industry (L&I) contacts, are available on the Internet at http://www.wa.gov/lni/. Keep in mind that many WSDOT employees are not trained to interpret and apply safety regulations, however, employees need to have a reasonable understanding of what hazards may be encountered on a project. Many, but not all, of the requirements are listed under Chapter 296-155 WAC, “SAFETY STANDARDS FOR CONSTRUCTION WORK” under the various “Parts A through V”.

State L&I offers consultation service (advise is given) and enforcement (assessment of a violation would result in a citation being issued). A listing of phone numbers for the various L&I field offices is as follows:

- **REGION 1 Offices**
  - Bellingham Field Services Location 360 647-7300
  - Everett Field Services Location 425 290-1300
  - Mount Vernon Field Services Location 360 416-3000

- **REGION 2 Offices**
  - Bellevue Field Services Location 425 990-1400
  - Seattle Field Services Location 206 281-5400
  - Tukwila Field Services Location 206 248-8240

- **REGION 3 Offices**
  - Bremerton Field Services Location 360 415-4000
  - Port Angeles Field Services Location 360 417-2700
  - Tacoma Field Services Location 253 596-3800

- **REGION 4 Offices**
  - Aberdeen Field Services Location 360 533-8200
  - Longview Field Services Location 360 575-6900
  - Tumwater Field Services Location 360 902-5799
  - Vancouver Field Services Location 360 896-2300

- **REGION 5 Offices**
  - East Wenatchee Field Services Location 509 886-6500
  - Kennewick Field Services Location 509 735-0100
  - Moses Lake Field Services Location 509 764-6900
  - Okanogan Field Services Location 509 826-7345
  - Walla Walla Field Services Location 509 527-4437
  - Yakima Field Services Location 509 454-3700

- **REGION 6 Offices**
  - Colville Field Services Location 509 684-7417
  - Pullman Field Services Location 509 334-5296
  - Spokane Field Services Location 509 324-2600

1-2.2I(5) Pedestrian Safety

When the work area encroaches upon a sidewalk, crosswalk, or other areas that are near an area utilized by pedestrians or bicyclists, special consideration should be given to their accommodation and safety. Pedestrians are more susceptible to personal injury in work areas than are motorists. Visibility and recognition of hazards is an important requirement for the safety of pedestrians and bicyclists.

Protective barricades, fencing, handrails, and bridges, together with warning and guidance devices, should be used so that pathways for pedestrians, bicyclists, equestrians, and other non-motorists are safe and well defined. Where walks are closed by construction or maintenance, an alternate walkway should be provided where feasible. Where it is necessary to divert pedestrians into the parking lane of a street, barricades and delineation should be provided to separate the pedestrian walkway from the adjacent traffic lane. Pedestrians should not be diverted into a portion of the street used by vehicular traffic. At locations where adjacent alternate walkways cannot be provided, pedestrians can be diverted across the street by placing appropriate signs at the construction limits and at the nearest crosswalk or intersection. When hazardous work conditions exist overhead, it may be necessary to install a fixed pedestrian walkway of the fence or canopy type to protect and control pedestrians. In such cases, wood and chain link fencing can be used with warning lights and illumination to warn and guide both pedestrians and motorists. These accommodations for pedestrians and bicycles should be included in Traffic Control Plans.
Fences around a construction area are often necessary and may be a requirement of the local jurisdiction building code. They are often constructed in conjunction with a special pedestrian walkway or when there are deep excavations or when pedestrian access to the job site is not desirable. Installation of such fencing must take into account relocation of existing control devices and facilities such as traffic signals, pedestrian signals, traffic signs, and parking meters. The use of chain link fencing which can be seen through may be needed at intersections to provide adequate sight distance.

Relocating a walkway without unreasonable inconvenience to pedestrians, residents, or commercial interest, is the safest practice of all. Remember, however, that pedestrians like to “see what’s going on”. Simply denying them access does not, of itself, prevent their encroachment onto the worksite. Sometimes it is advisable to design and construct a pedestrian observation area for this purpose.

1-2.2J Responsibility for Environmental Considerations

During the precontract period, the Project Engineer should obtain copies of the final Environmental Impact Statement and any special environmental studies related to the project. It is important that all key personnel become familiar with the environmental decisions considered during the design process. The contract documents should include necessary provisions for protection of the environment, including requirements that the Contractor secure permits from and abide by regulations of appropriate Federal, State, and local agencies. Any changes in contract work that may become necessary must also be reviewed to ensure conformance with the original intent, requirements, and commitments established during the environmental design of the project.

1-2.2K Responsibility for Posting Required FHWA and State Labor and Industries Job Site Posters

A combination of both State and Federal laws require that on all WSDOT administered contracts some or all of the posters listed below are to be posted at the place of employment such that all employees have ready and free access to inspect their contents. The Project Engineer must ensure the Contractor complies with these requirements.

- FHWA 1495 and 1495A — Wage Rate Information
- FHWA 1022 — Fraud Notice Poster
- OFCCP-1420 — Equal Employment Opportunity is the Law
- WISHA P416-081-000 — Job Safety and Health Protection
- P242-191-000 — Notice to Employees (L&I)
- F700-074-000 — Your Rights as a Worker
- EMS 9874 — Notice to Employees (Emp. Security)
- Copy of approved Statement of Intent to Pay Prevailing Wages
- Copy of prevailing wage rates from the contract provisions

If Federal funds are involved, all of these posters are required. If only State funds are involved, the first three do not apply. After contract execution and before work begins, the Contractor should be given a package containing the appropriate required job site posters. This package should also be accompanied by either a written or verbal explanation of the contents and include notification that the Contractor, each subcontractor, and each lower tier subcontractor will have to post a copy of the State L&I approved Statement of Intent to Pay Prevailing wages. This action shall be specifically noted in the project records.

1-2.2L Responsibilities When Working on Tribal Lands

Indian nations have the political distinction of being sovereign. This is different from being designated as having protected group status based on racial classifications. Being sovereign, tribes have the ability to create and enforce tribal ordinances such as Tribal Employment Rights Ordinances (TERO). These are legal requirements pertaining to work within the boundaries of the reservation which are enforced by the respective tribes. When a contract includes work on a reservation, the project should include a general special provision “Indian Preference and Tribal Ordinances” that alerts the contractor to the possibility that TERO requirements may apply and provides a contact person for the tribe. The provision also reminds the contractor to bid any costs associated with TERO compliance into associated items of work. TERO requirements may take a variety of forms, some of which are listed in the noted provision. The provision also notes that complying with TERO requirements shall not be a violation of the contract equal employment opportunity requirements. The end result is that the contractor is expected to comply with TERO requirements as they would any other legal obligations. The underlying intent is to reduce Indian unemployment and most tribes are willing to work with contractors to best meet this goal. We want to avoid creating any contractual requirements that interfere with their ability to do so. Our role is to assist in communication but not become involved in determining or paying the tax.
1-2.3 Construction Traffic Control

1-2.3A Public Convenience and Safety

Under the many special conditions encountered where traffic must be moved through or around construction operations, serious problems of traffic control can occur. Most conditions are temporary and are, therefore, dangerous and difficult to deal with because they are unexpected and not in accordance with the normal pattern of highway traffic. Section 1-07.23(1) of the Standard Specifications requires the Contractor to conduct all operations with the least possible obstruction and inconvenience to the public and to provide adequate safeguards, safety devices, protective equipment, and any other needed actions to protect the life, health, safety, and property of the public. The responsibility to comply with these requirements is the Contractor’s. It is the Project Engineer’s responsibility to ensure that the Contractor complies.

1-2.3B Public Information and Customer Focus

Most drivers still have the expectation of proceeding to their destination with little or no delay even though traffic conditions on many of our highways are deteriorating, primarily due to increased traffic volume. This increased volume may create congestion, delays, accidents and aggressive driving during normal daily operation. Highway construction will usually require a more restricted roadway to accommodate work zones and can further reduce traffic mobility and safety. Even some of our lower volume rural highways can present a challenge due to factors such as drivers not expecting construction work and seasonal/recreational traffic increases. Construction and user delays present significant costs in addition to costs associated with crashes and worker safety. These delays and costs can be minimized by implementing a traffic control strategy based on traffic conditions and construction requirements, and which includes public information and customer focus considerations.

Our goal on every highway construction project should be to provide the best overall balance of work zone safety and traffic mobility while constructing quality highway projects. Much of our effort is directed at engineering responses to safety and mobility issues and is generally included in the contract requirements. Recent customer-focused highway construction studies have shown that accurate and timely project information is a valuable element in an overall traffic control strategy. Advance planning and coordination between the project engineer and contractor is necessary to ensure that there is an opportunity to provide public information for all phases of the project that impact traffic. Proper use of public information and customer-focused techniques will provide safety and mobility benefits that would not otherwise be gained, as listed below:

- Alert drivers to potential delays by advance notice through project signing and the news media that would allow drivers to take alternate routes, adjust scheduled trips and have better awareness of traffic impacts and how to avoid them.
- Provide benefits to the Contractor from reduced traffic volume and better driver awareness through fewer crashes, less material delivery delay, better worker safety, fewer complaints and overall public acceptance of the project.
- Achieve better driver acceptance, reduced aggressive driving and improved work zone credibility by minimizing delays and providing accurate and timely information.
- Consider innovative construction techniques and shorter term intense work stages with more severe traffic restrictions, such as weekend closures, if possible.
- Closely monitor traffic conditions when traffic is restricted to determine the need for any traffic control or work hour adjustments that would improve traffic flow. Specified working hours and the accompanying traffic restrictions are critical elements of the project traffic control strategy and should not be adjusted without proper traffic analysis.
- Maintain ongoing communication during the life of the project with local law enforcement, emergency services, local agencies, transit groups, affected local businesses, etc.
- Continue use of innovative devices such as portable, changeable message signs, project information signs with information phone number and highway advisory radio systems.

The Regional Construction Manager, Traffic Engineer, and Public Information Officer should be involved in the project traffic control strategy and may be able to offer assistance.

1-2.3C Work Zone Traffic Control

1-2.3C(1) General

The primary function of work zone traffic control is to move vehicles and pedestrians safely through or around work zones while protecting on-site workers and accommodating the Contractor’s construction operations.

The “General” requirements for traffic control (Section 1-10.1 of the Standard Specifications) address the responsibility to provide adequate traffic control measures at work zones as follows:
• No work shall be done until all necessary signs and traffic control devices are in place and/or conflicting and confusing signs are covered.

• If the Contractor does not provide necessary traffic control, WSDOT may do it and deduct the cost from the Contractor’s payments.

• The Contractor is responsible regardless of whether or not WSDOT orders, furnishes, or pays for necessary traffic control.

It is important for the Project Engineer to ensure that all necessary signs and other traffic control devices are properly placed at all times so that the traveling public is made aware of all deviations from the normal traffic conditions and is furnished adequate direction and guidance to permit safe travel through the construction area.

1-2.3C(2) Traffic Control Management

“Traffic Control Management” (Section 1-10.2 of the Standard Specifications) addresses the requirements and duties of the Contractor’s designated Traffic Control Manager (TCM) and Traffic Control Supervisor (TCS). The Contractor has the responsibility for managing traffic control and providing safe traffic control measures that are appropriate for the type of work and consistent with the requirements of the contract plans and specifications. The Contractor’s traffic control work is a contract item. Just like all other contract items, it must be inspected for adequacy and conformance with the contract. Once it is performed and inspected, it must be paid for. If the Contractor elects to delegate the TCM duties to a subcontractor, it is recommended that the Project Engineer initiate a meeting with the Contractor to clarify TCM duties and how those duties will be accomplished. Actions taken by the TCM have a direct impact on the Contractor’s and subcontractors’ work operations. The process for coordinating and approving those actions must be well defined and consistent with the contract requirements.

The TCM and TCS work together with the Project Engineer and WSDOT’s designated TCS to address traffic control issues as the work progresses. Planning and coordination of the Contractor’s work efforts with appropriate traffic control measures are the primary responsibilities of the TCM. It is also the responsibility of the TCM to ensure that any Contractor proposed Traffic Control Plans (TCPs) needed to implement the Contractor’s work operations are approved in advance and the necessary resources to implement the TCP are available. The TCS ensures that the traffic control measures shown on the approved TCPs are properly implemented, operating, and documented on the project. The Contractor’s TCS may not be required full time on the project, but is required to perform all the duties required by the specifications. When the Contractor is working multiple shifts, it may be necessary to have more than one person assigned as a TCS.

In addition to the Contractor’s responsibility to designate a Traffic Control Supervisor, WSDOT has agreed to designate a DOT employee who is qualified, but not necessarily certified, to serve as the State’s Traffic Control Supervisor. It is intended to have qualified, trained representatives from both the Contractor and WSDOT work together to achieve safe traffic control operations on the project.

Among the duties of the Project Engineer in the area of Traffic Control are the following:

• Communication: About the planned work, traffic control needed and adjustments to the approved Traffic Control Plan. During the work, to stay aware of changes, events and issues.

• Monitoring: The activities of the Contractor TCS and traffic control workers. The status of signs and control devices. Conformance with specifications and requirements.

• Documentation: Obtaining and reviewing daily reports. Handling Traffic Control Plans and their approvals.

• Coordination: With adjacent projects, with DOT Traffic offices, notices to the media.

The Project Engineer may assign these duties in any manner. It would make sense to include the State’s TCS in these activities.

When reference is made to the “Traffic Control Supervisor (TCS) in this manual or in the Standard Specifications, it shall mean the Contractor’s Traffic Control Supervisor unless stated otherwise.

1-2.3C(3) One-Way Piloted Traffic Control Through Construction Zones

The major points to note in Section 1-10.3(6) of the Standard Specifications are:

• The provision does not limit one-way piloting to treated bases, surface treatments, and pavements. Piloting can be used in other operations, such as grading, when appropriate;

• The “pilot car control area” is any one area or section of the project controlled by pilot car operations. There can be more than one area or section and there can be more than one pilot car and driver in each area or section, however, each “pilot car control area” will be addressed separately, accumulating the total hourly payment on the contract;

• When the contract does not stipulate a pilot car operation (i.e., bid proposal does not include such an item,) a new item can be established by change order if the Engineer deems that method of traffic control to be most appropriate; and
Regardless of any flagging or piloting services furnished by WSDOT, responsibility for protection of the work and traffic remains with the Contractor.

A careful appraisal of the pilot car operation may indicate the need for adjustments in work zone length or other features that may be contributing to congestion. The Contractor’s work operation should generally be restricted to one side of the roadway and not interrupt the alternating traffic movement.

1-2.3C(4) Construction and Maintenance of Detours

Construction zone detours will normally be detailed in the plans. When detours not shown in the plans are required, the design will likely be done by the construction office under the direction of the Project Engineer and requirements of the MUTCD. If the detour is a full-fledged roadway, design and traffic reviewers should check the design. Short-term minor detours may be installed and operated without formal review, but the Project Engineer must be satisfied that the facility is suitable and safe for traffic use.

Existing pavement markings on asphalt pavement should never be merely blacked out with oil or paint. Rather, the striped and adjacent areas should be sandblasted or ground in a pattern different from the original marking until the marking is no longer visible. This change in pattern minimizes the possibility that the original marking will still be visible to drivers, especially at night or in rainy weather when covered-over stripes have a tendency to shine in contrast to the pavement. Temporary pavement marking tape, either for temporary lane marking or masking of existing markings may offer another option.

Barricades and barriers are inherently fixed object hazards. Therefore, they should not be used unless the combined hazard for the motorist and the workers of operating without barriers is greater than the hazard of striking the barriers themselves. They should not be used as primary delineation to guide traffic. Delineation devices must be maintained, and kept clean. When delineators become covered with grime or are damaged, they become ineffective. The condition and positioning of these devices should be checked daily.

1-2.3C(5) Road/Ramp Closures

When it is necessary to close a road, street, or ramp, the Project Engineer shall submit a request that includes the appropriate closure/detour plan to the Region Traffic Engineer in advance of the need. Per RCW 47.48.010, the Regional Administrator may close a road, street, or ramp.

With proper planning and implementation, road/ramp closures can be an effective and safe method of traffic control. As required by RCW, notice of the closure shall be published in one issue of a newspaper in the area in which the closure is to take place. Signs indicating dates and times of the closure shall be placed at each end of the section to be closed on or before publishing the notice in the newspaper. Publishing the notice and placing of the signs shall be a minimum of three days in advance of the closure. Advance notice using local radio, portable changeable message signs or HAR may be effective in diverting traffic from the closed or impacted locations. Coordinate with the Region Public Information Officer for assistance with public notification.

In cases of emergency, or closures of 12 hours or less, the road, street, or ramp may be closed without prior notice to the public. If possible, a notice should be posted one working day in advance of the closure.

1-2.3C(6) Traffic Control Plans

“Traffic Control Plans” (Section 1-10.2(2) of the Standard Specifications) addresses the requirements of Traffic Control Plans (TCP). The Contractor, working in coordination with the TCM, must adopt the TCPs appearing in the contract or propose modified TCPs to be used for the project. The Contractor must submit proposed modifications to TCP’s at least ten calendar days in advance of the time the signs and other traffic control devices will be required. Approval of these plans must be obtained before the work can begin.

Minor modifications to the TCP may be made by the Traffic Control Supervisor to accommodate site conditions. Modifications or adjustments to the plan must maintain the original intent of the plan. When there is a change in the intent and/or substantial revisions are needed, a revised TCP shall be submitted for approval through the TCM to the Project Engineer. The Regional Traffic Office should be consulted when this situation occurs.

Traffic Plans should not only address all work zones and standard devices and signs but should also address issues such as:

• conflicting or temporary pavement markings
• maintaining existing operational signs and covering conflicting signs
• staging requirements
• temporary vertical or lateral clearance restrictions
• temporary work zone illumination
• consistency with any work hour restrictions
• position of positive barriers for traffic hazards or worker protection
• vertical drop-offs
• work zone access
• intersection or access control (traffic signals, road approaches)
• pedestrians and bicycles

If the Contractor’s method of operation or the work area conditions require other than minor modification of the specific TCP appearing in the contract or any of the TCP’s previously designated and adopted by the Contractor, the Contractor shall submit through the TCM a proposed modification of the TCP for approval. If the Contractor’s proposed modifications comply with the MUTCD requirements and is consistent with contract requirements as well as State and Region policy, the Project Engineer may approve these proposed modifications. If the Contractor’s proposed modifications do not comply with the MUTCD requirements, the Project Engineer should consult with the Region Traffic Engineer.

If there is any doubt that the proposed TCP complies with the MUTCD or provides for the safe movement of traffic, the Project Engineer shall consult with the Region Traffic Manager.

1-2.3C(7) Conformance to Established Standards

Conformance to Established Standards (Section 1-10.2(3)) addresses the requirements for standards and condition of flagging, signs, and all other traffic control devices. In addition to standards established in the latest adopted edition of the “Manual on Uniform Traffic Control Devices” (MUTCD) and/or as specified in the contract plans, the “National Cooperative Highway Research Project, 350” (NCHRP 350) has developed requirements for safety of four categories of traffic control devices.

Category 1 devices consist of small lightweight devices that generally do not present a hazard. Typical Category 1 devices are cones, tubular markers, and plastic drums with no attachments. Conformance to NCHRP 350 for Category 1 is described in Section 1-10.2(3) and applies only to those devices purchased by the Contractor after January 1, 2000. The Contractor is required to keep the manufacturer’s certification document on file and available for inspection if needed. Inspection of certification documents by WSDOT is not routinely required but should be considered if operational or safety issues are observed.

Category 2 contains devices that are more hazardous due to their rigid construction, such as barricades, portable sign stands, intrusion alarms, and drums with lights. Implementation of requirements for Category 2 devices is presently planned for Fall of 2000.

Category 3 devices are fixed or substantial in mass and could cause significant damage to a vehicle or its occupants. Devices such as barriers, fixed sign supports, and TMAs are included in this category. WSDOT approved devices in this category currently meet NCHRP 350 standards.

Category 4 devices are typically trailer or truck mounted and could cause significant damage if impacted by an errant vehicle. Devices such as arrow boards, PCMS, portable signals, and portable lighting units are included in this category. Implementation of requirements for Category 4 devices is presently planned for Fall of 2002.

1-2.3C(8) Construction Signs

Construction Signs (Section 1-10.3(3) of the Standard Specifications) divides construction signs into two categories, Class A and Class B, and lists the work required for the Contractor. A specific pay item is provided for the Class A signs. The only payment for Class B signs is for the labor utilized for daily set up and removal.

The Project Engineer will arrange to furnish all necessary standard signs and see that they are erected and maintained in proper condition during the period of need. Before providing the Contractor with State furnished signs, the Project Engineer should reject any signs which are unacceptable as determined by the ATSSA Quality Standards for Work Zone Traffic Control Devices. Inform the Regional Stores Manager of the unacceptable signs upon rejection in order to prompt proper refacing or disposal of these signs. As soon as the need for any sign is ended, the Project Engineer can require the Contractor to remove the sign and return it to WSDOT in good condition. All signs lost, damaged, or destroyed by the Contractor shall be replaced in kind or their value may be deducted from payments due or coming due the Contractor. Some contracts specify Contractor-provided signs, where the Contractor is required to furnish the signs as well as perform the installation, placement and removal.

At no time should signs be left in traffic control position during periods when they are not necessary to traffic safety. Indiscriminate use of traffic control signs soon destroys public confidence and respect for the signs. Unnecessary traffic restriction and inconvenience tends to reduce the effectiveness of all signing and causes difficulty in enforcement by authorities. The Project Engineer should ensure that signs are removed or completely covered with metal or plywood during the hours they are not needed, either before or after working hours and on nonworking holidays or nonworking weekends.

Signs needed for moving work zones should be relocated as the work unit moves so that the length of the restriction area is kept to the minimum required. A warning sign too
1-2.3C(9) Flaggers, Spotters and Traffic Control Labor

- FLAGGERS

Typically, flaggers have the highest exposure to traffic hazards and are more frequently injured or killed than other workers. Flaggers should only be used when all other forms of traffic control are inadequate to control traffic. When flaggers are used, flagging stations must be shown on the TCP along with the required warning signs and devices. Flagger stations should be protected with a positive barrier, if possible. The flagger should also have in mind an “escape plan” to avoid errant vehicles. It is not recommended to use flaggers at locations, such as freeways, where their primary function of warning or directing traffic is ineffective or not intended. Use of flaggers to exclusively display the “SLOW” message is also not recommended.

Additional guidance on the use of flaggers is located in the “Traffic Manual”, “Standard Specifications” and the “Work Zone Traffic Control Guidelines Book.”

All flaggers working on WSDOT construction projects must have a valid State of Washington flagging card or a flagging card issued by the states of Oregon or Idaho.

- SPOTTERS

Flaggers used as spotters to protect an exposed work crew may be considered appropriate if other worker safety measures are not feasible. Before the Project Engineer approves the use of a spotter, careful evaluation of the hazards involved should indicate that the spotter can actually provide a safety benefit to the work crew without undue risk to the spotter.

- TRAFFIC CONTROL LABOR

Workers involved in traffic control labor are required to wear high visibility clothing as specified in Section 1-07.8 of the Standard Specifications. For some projects, labor in addition to the assigned Flaggers is needed to install and remove traffic control in an efficient manner. The item, “Traffic Control Labor” will be measured and paid by the hour for the actual number hours performing work as described in Section 1-10.3(1) of the Standard Specifications. No additional hours will be allowed for relief flaggers when the regular flagger is on break except that when a TCS acts as a relief flagger for approximately 15 minutes or less, both shall be paid their respective rate through the break period. No adjustment in the hourly bid amount will be paid for overtime work.

Portions of an hour will be rounded up to a whole hour.

1-2.3C(10) WSP Traffic Control Assistance

WSDOT has an agreement, GC9131, with the Washington State Patrol (WSP) for that agency to provide troopers and vehicles to help with traffic control on construction projects. WSP traffic control assistance is considered an enhancement to the required work zone traffic control and should be reserved for those work zones that have unusual hazards or a high degree of worker exposure to traffic which cannot be addressed by traditional traffic control means. In areas where GC9131 is not used, the WSP are usually helpful during their normal course of business.

The Project Engineer should ensure that good communication is maintained with WSP troopers assigned to the project and that the appropriate traffic control strategy is applied. On each shift of WSP traffic control assistance, Form 421-045, WSP Field Check List, shall be filled out. WSDOT will fill out the top portion of the form and give it to the WSP trooper on the project to complete. At the end of the officer’s shift, the completed form shall be returned to WSDOT.
The Contractor shall not direct the activities of the WSP. Instructions for WSP assistance are in Instructional Letter “IL 4008.00” and the Traffic Manual M 51-02.

1-2.3D Speed Reductions

If speed reductions are considered, the Project Engineer shall consult with the Regional Traffic Engineer in advance of the need. Per RCW 47.48.010 and Directive D55-20, the Regional Administrator may post advisory speeds and/or establish a reduced regulatory speed limit. Speed reductions must be determined in accordance with standard traffic engineering practice by the Regional Traffic Engineer.

• ADVISORY SPEED

Within a construction area, there may be short sections of roadway, such as curves or rough roadway, which may not be safely negotiated at the established speed limit. For these areas, an advisory speed sign should be used in conjunction with proper warning signs. The speed shown on the sign is not intended as an enforceable limit but should show, in multiples of 5 miles per hour, a safe speed for normal conditions of weather and lighting. Advisory speed signs should only be used in conjunction with appropriate warning signs.

• REGULATORY SPEED LIMITS

Traffic controls that are designed and implemented for site-specific work zone conditions, including actual traffic speed, are generally more effective than a speed limit reduction. Speed limit reductions should be considered at work zones where conditions reduce operational safety to a point where other traffic control measures are not effective.

Directive D55-20 describes the appropriate conditions and requirements to implement advisory speeds and reduced regulatory speed limits.

1-2.3E Records of Construction Signing, Accidents, and Surveillance

Due to the increased damages being awarded by the courts for improper signing, it has become mandatory that detailed records of signing and delineation be continuously maintained on every project on sections of highway within the construction limits under traffic. The following are recommended procedures methods of recording the signing on the project:

• Use extensive photographic or videotape records.
• The Contractor’s signing must adhere to the TCP, and the records must confirm that the sign installation is checked against that plan. The Regional Traffic Engineer should only be involved in significant changes to TCPs and need not be involved in minor adjustments.

• Documentation of the Contractor’s activity for traffic control, including signing, should be completed by the Contractor’s Traffic Control Supervisor (TCS). In accordance with the Standard Specifications, the TCS must maintain a daily project traffic control diary. DOT Forms 421-040A, “Contractor’s Daily Report of Traffic Control Summary”, and 421-040B, “Contractor’s Daily Report of Traffic Control-Traffic Control Log,” are provided to the Contractor for this purpose.

The Summary report will typically contain a brief description of the daily activities of the TCS with expanded details of any important happening such as accidents, meetings, decisions, or rapidly deteriorating conditions of traffic or weather. The Summary report is usually sufficient to verify the location and status of Class A signs once they are installed.

• The Traffic Control Log report is used to specifically identify all details of each Class B work zone setup. This includes identification of specific signs used, location of the signs, location of flaggers, location of the work zone, the time it was set up, and the time it was removed. Additional information includes cone layout, if used, comments about piloted traffic, and comments about the relationship of the setup to an approved traffic control plan.

The Project Engineer should make an effort to become aware of any accident that occurs within the project area. Where possible, thorough records should be maintained about the accident, including site conditions and the status of signing and other traffic control measures. In case of an incident investigated by the WSP, do not move signs until released to do so by the trooper. When inspections are made of the work zone, either by project or region personnel, the documentation of these inspections should be maintained in the project files. The 1997 report on Highway Work Zone Reviews contains recommendations for review procedures and reporting format. The report emphasizes the following points:

• Each Region should designate an office or individual responsible for oversight of traffic control issues.
• Regions should conduct regular reviews of traffic control with management involvement and document results.
• Expand discussion of work zone traffic control within the Region.
1-2.3F Resources for Traffic Control and Work Zone Safety

The following information may provide additional guidance and more specific detail. Also, this list includes the staff, reference documents and manuals mentioned throughout Section 1-2.3 of this manual.

- Work Zone Traffic Control Guidelines, M 54-44
- Traffic Manual, Chapter 5, M 51-02
- MUTCD Part VI
- Work Zone Safety Task Force Recommendations
- Quality Standards for Work Zone Traffic Control Devices (ATSSA)
- Work Zone Traffic Control Supervisor’s Notebook
- Highway Work Zone Reviews, 1997 (Work Zone Safety Task Force)
- Planning and Scheduling Work Zone Traffic Control (FHWA-IP-81-6)
- Directive D 55-20, Reduced Speed in Maintenance and Construction Zones
- Instructional Letter IL 4008.00, “WSP Traffic Control Assistance in Work Zones”
- Traffic Control Supervisor Evaluation - Final Report
- Region Construction or Traffic Office and Public Information Officer (Traffic Engineer or Work Zone Traffic Control Specialist)
- State Traffic Office (Traffic Specialist or Traffic Control Engineer)

1-2.4 Application of Contract Provisions, Plans, and Specifications

1-2.4A Construction Contracts Information System (CCIS)

The CCIS system is a mainframe application designed to track contract information and generate reports for all WSDOT administered construction projects. The initial setup of contract information into CCIS is done automatically by using information in the CAPS system. However, after the initial setup, the project offices enter the majority of the contract information into the CCIS system. The data entered is then maintained and stored on the mainframe.

CCIS generates the Weekly Statement of Working Days and tracks Change Orders. The system creates the forms for these reports so a preprinted form is not needed. Following is a list of data that needs to be entered into the CCIS database over the life of the project:

**Contract Information**
- Region Administering contract
- Region the contract is located in
- Regional Administrator
- Operations Engineer
- Project Engineer
- Begin and End mile post
- County
- Prime Contractor’s local address, if applicable
- Prime Contractor contract person
- Prime Contractor D/M/WBE type if applicable
- Prime Contractor ethnic code if applicable
- Date of Statement of Intent to Pay Wages—Prime
- Date of Contractor and Subcontractor/Agent Cert. for F.A. Projects
- Date of Affidavit of Wages Paid
- Date of Preconstruction Meeting Minutes
- Date time started
- Date work started
- Date Orig. Progress Schedule approved
- Date of Substantial Completion
- Date of Physical Completion
- Final Estimate to Contractor
- Date of Completion
- Final Estimate to Headquarters (filled in by Region office)
- Contract time

**Request to Sublet**

**Training Program**

**Apprentice/Trainee Approval Request**

**Change Orders**

- Verbal Approval
- Date sent to Contractor
- Date received from Contractor
- Is there Surety consent
- Date of Surety consent
- Dates of approval and execution

**Weekly Statement of Working Days**

Refer to the **CCIS Manual** for details on using the system.

1-2.4B Order Lists

Contract language requiring an order list can be found in Section 6-05.3(2), which addresses piling other than cast-in-place concrete and steel piles, and in Section
8-21.3(1), which addresses the determination of lengths of wood and steel sign posts. In other types of work, such as drainage, guardrail, etc., the actual layout will often result in quantities and lengths that vary from the plan estimates. A project engineer could choose to communicate this information in several ways, one of which could be the development of a formal order list. If an order list is used, extra care should be taken to ensure its accuracy. An alternate method of notice could also be a walk-through with the contractor representative after staking.

1-2.4C Changes in the Work

- **INTRODUCTION**

  WSDOT reserves the right, under Standard Specification 1-04.4, to make changes to the work, work methods, working days, or quantities, as necessary to satisfactorily complete the project as originally intended.

  Adding work beyond the original scope is, in essence, entering into a contract to perform work without the benefit of a competitive bid. There is a statutory (RCW 47.28.050) exception from the competitive bid requirement for work up to a value of $7,500. If the value of the work is in excess of $7,500 it is necessary to go through the competitive bidding process.

1-2.4C(1) Types of Changes

There are several categories of changes that may occur during the course of the work. A change may warrant additional payment to the contractor or a credit for the contracting agency. A change may also warrant an increase or decrease in the working days. Every situation is different. The Standard Specifications are very specific on what additional costs are eligible for adjustment. The balance of this discussion of types of changes is intended to help describe and explain the various categories of changes.

(1) **VARATIONS FROM ORIGINAL BID QUANTITIES**

Standard Specification 1-04.6 describes criteria for considering changes in payment/working days based on how much the actual quantities required varied from the original bid quantities. Either party, the contractor or the contracting agency, is entitled to request repricing. This specification protects the state against windfalls (excess distributed fixed costs and/or overpriced items) and enables the contractor to provide a more conservative bid (limits losses on underbid and/or unrecovered distributed fixed costs). Negotiations for overruns may occur at any time during the contract and should be dealt with in a timely manner. If the Project Engineer decides that an adjustment will not be pursued by the State, then the justification of this decision should be added to the project records in some manner. In many cases, under-runs will not be noted until the final quantities have been assembled. The executed Final Contract Voucher is often the final determination and record that all work performed under the contract is complete and all corresponding payments made are acceptable and appropriate. It should be noted that:

- **Standard Specification 1-04.6** is not intended to apply to added work or work that has changed in nature, scope or in any other manner from what is described in the original contract. However, if changes are made using existing contract items, the quantities variation spec may come into play anyway.

- Consideration under 1-04.6 is not a change in the contract since these actions are in accordance with the contract documents. A change order is only necessary if a new contract item is required for payment.

- There is no adjustment under 1-04.6 for quantities included only to provide a common proposal for the bidder.

- The contract may include quantities in the proposal (typically force account items) that are listed only for the convenience of the Contractor. There is no adjustment under 1-04.6 for these types of quantities. Items included as “pay plan quantity” will fall under this section if change orders revise the plan quantity beyond the limits.

11. **OVERRIDE OF PLAN QUANTITY**

[a] **eligibility** The renegotiation due to increased quantities applies only to the portion of the overrun in excess of 125 percent of the original plan quantity. Once again, this need only apply to work described in the contract as originally bid.

[b] **renegotiation:** The first 125 percent is always paid at the bid price. The price for the quantity in excess of 125 percent is eligible for renegotiation based on actual costs directly related to the item including a reasonable markup for unrecovered overhead and profit.

[c] **example** The contractor’s unit bid price is assumed to consist of three basic items as follows:

- **LABOR, EQUIPMENT & MATERIALS**, these are the so-called direct costs. These elements would be observed if someone was watching the work.

- **DISTRIBUTED FIXED COSTS**, these are costs, incurred either on-site or off-site, representing obligations of the company that are not directly related to the direct costs noted above. This might include such items as home office overhead, field trailer for the project, contracts for the purchase of equipment, long-term leases, etc. It is assumed that these costs are distributed equitably among the items, assuming that the plan quantities will be achieved.
VARIABLE FIXED COSTS. These are on going costs incurred as a direct function of accomplishing of the item. This may include items such as office staff on site, phones, sani-can, etc., as long as the contractor can demonstrate that these added costs are a direct result of performing the overrun work. In other words, if it wasn’t for the overrun work being considered, the costs would not have occurred. Another indicator is that these costs cease upon completion of the overrun work.

Theoretically, at 100 percent of the original quantity the contractor has recovered their distributed fixed costs and, by specification, is entitled to continue to collect more distributed fixed costs up to 125 percent. Payment for work beyond 125 percent should be based only on variable fixed costs, labor, equipment and materials. Those costs may go up or down from what was included in the bid amount depending on external forces and due to the efficiency gained or lost in performing the additional quantity.

[2] UNDERRUN OF PLAN QUANTITY

[a] eligible costs In the case of an underrun, the units of work that are performed will always be paid at the unit contract price. The adjustment will typically be a lump sum that represents one or two components. The first is the distributed fixed costs as previously described, associated with the units of work not performed up to 75 percent of the bid quantity. The second could be a negotiation of a price adjustment for work done if the average nature of the work done has changed materially from the average nature of the work bid. The maximum for all payments for work performed and adjustments is established by the contract as 75 percent of the original bid quantity at the bid price.

[b] renegotiation The renegotiations consist of first determining what distributed fixed costs were included in the original bid item and then, second, assessing the nature of the work actually done and comparing it to the nature of the total work that was bid. As previously stated, the contractor is entitled to recover those costs which were included in 75 percent of the original quantity either as part of the completed bid items paid or the negotiated lump sum.

There are three conditions as follows:

• Equipment rates shall be in accordance with the applicable AGC/WSDOT Equipment Rental Agreement.

• No payment will be made for unbalanced allocation of expenses among bid items. This is to protect both the contractor and the contracting agency against variations in quantity for items which have more or less than its share of fixed costs.

• No payment will be made for consequential damages or loss of anticipated profits. This requirement limits the contracting agency’s responsibility to costs directly related to the item (also see EQUITABLE ADJUSTMENT).

[c] example For an under-run of 50 percent, the contractor would receive a lump sum payment for the unrecovered distributed fixed costs for unperformed units between 50 percent and 75 percent in addition to payment for 50 percent of the original quantity at unit prices. If the nature of the portion of planned work that was performed was different from the overall nature of the work bid, then an adjustment could also be made for that difference. The sum of all payments for the item will not exceed 75 percent of the original proposal units multiplied by the bid unit price.

II DELETION OF ITEMS

[1] AUTHORITY TO DELETE As provided in Sections 1-04.4 and 1-08.10(2) of the Standard Specifications, WSDOT may cancel all or portions of work included in a contract. When deleting work that is condition of award (COA), be sure to also delete that work from the COA requirements by completing the condition of award portion of the change order in CCIS. An adjustment in working days may also be appropriate.

[2] PAYMENT FOR REMAINING WORK There are some limitations to payment that should be noted under Standard Specification 1-09.5. When work is decreased or deleted by the contracting agency, payment will only be for the costs actually incurred for partially completed work. No profit will be allowed for work that was not completed. Consequential damages are also not allowed. Consequential damages may include such things as: loss of credit, loss of bonding capacity, loss of other jobs, loss of business reputation, loss of job opportunities, etc. In the case a portion of a lump sum item or partially completed unit items, the value of this work will need to be determined. It may also be necessary to negotiate a price adjustment for the work that was performed and paid using a contract unit price if there is a material difference in the nature of the accomplished work when compared to the nature of the overall planned work. Under certain circumstances when the contractor says “you eliminated all the easy work and left the difficult,” there may be entitlement to an adjustment.

In the event that the deletion impacts the critical path for the project, an adjustment in working days may also be appropriate.

[3] PAYMENT FOR MATERIALS When work is deleted from the project and the contractor has already ordered acceptable materials for such work, Section 1-09.5 of the Standard Specifications controls.
[a] contractor restocks The first and best method for disposing of the materials is to request that the contractor attempt to return the materials to the supplier at cost or subject to a reasonable restocking charge. If the materials are restocked then, in accordance with Section 1-09 of the Standard Specifications, the contractor’s actual costs incurred in handling the materials may be paid.

[b] contractor purchases If WSDOT cannot utilize the materials, the contractor may elect to retain them for other work. Once again, in accordance with Section 1-09 of the Standard Specifications, the contractor’s actual costs incurred to handle the materials may be paid.

[c] state purchases and disposes As a last resort, if the materials can not be disposed of at a reasonable cost to WSDOT, the Department may choose to purchase the materials from the contractor. There are some limitations that come with the use of federal funds that may require that the materials be purchased with state funds depending on the situation. The State construction office may be contacted for advice. If possible, such materials may be provided to a future contractor (work with Design) or to Maintenance (work with the Regional Maintenance Office). If the materials cannot be used, they shall be disposed of as described in the manual for Disposal of Personal Property (M 72-91). Once again, in accordance with Section 1-09 of the Standard Specifications, the contractor’s actual costs incurred in handling the materials may be paid.

(III) CONTRACT MODIFICATIONS

Changes in Materials, Work Method, or Work Sequence may or may not be a change to the contract. The determining factor is if the change is a modification of a specific contract requirement. If the contract includes language such as “recommends”, “suggested”, or “approved equal” associated with the item or allows the engineer to approve changes, then a change order is probably not required. In essence, this would not be a violation of the contract and therefore, does not require a change to the contract. A common situation is when the contractor proposes a change to a submitted manufacturer’s recommendation, drawing or plan such as a falsework drawing or erection plan. Changes to those drawings/plans may be made by the same authority that approved them the first time. Once again, it is not a change to the contract.

(iv) COST REDUCTION INCENTIVE PROPOSAL (CRIP)

It is the policy of WSDOT to encourage our contractors to be innovative in planning and performing the work when a cost savings can be realized. When a contractor identifies such a savings and provides a significant portion of the efforts needed to develop the proposal, then WSDOT will share the resulting savings with the contractor. This policy is carried out through change orders containing Cost Reduction Incentive Payments. The Project Engineer should encourage CRIPs and seriously consider the mutual benefits of these proposals brought forth by the contractor as a partner in the contract.

[1] IS IT A CHANGE/CRIP? A proposal may include material and/or product substitutions, work method changes, work sequencing changes, etc., that normally take place during the construction of a project. Contractor proposals do not require change orders nor qualify as CRIPs when the change does not require modification of the contract. See the previous section “contract modifications”.

[2] AGENCY CREDIT OR NO COST CHANGES (NOT A CRIP) The contracting agency is not obligated to accept a proposal which is not equivalent or superior to what is required by contract. However, if a contractor-proposed change is acceptable and desirable to WSDOT, but is not equivalent or superior to what is specified by contract, then no credit should be considered as part of the change order. This type of change would not be considered a CRIP. The credit required would normally be 100 percent of the cost or time savings. If it is determined that contract time is not affected and that the cost differential is negligible or to the state’s advantage, then the change might require a “no-cost” change order. If, in the opinion of the evaluator, the State is not harmed and there is no windfall savings for the contractor, then a no-cost change would be appropriate.

[3] IDENTIFYING A TRUE CRIP

A CRIP might exist if:

• the change is the contractor’s idea
• it offers, in effect, the same end result as what is specified in the contract
• savings will be achieved in dollars or time by its implementation

Qualifying actions by the contractor:

• accepts design risk of temporary features
• accepts risk of constructibility
• makes a significant effort to develop the proposal
• employs an engineer to assist in development (indicator, but not required)
• prepares all documentation, presentations, and plans
• invests an appreciable amount of time
DEVELOPMENT OF CRIPS Once a CRIP is identified and developed to the point of conceptual approval, it is treated in nearly the same manner as any other change order. There are some differences, such as the contractor’s responsibility for preparing the documents, and there is a special method of calculating the incentive payment amount. In the interest of uniformity, the following guidelines are to be used for the evaluation of CRIPs submitted by the contractor:

General Requirements and Principles Applying to CRIPs:

- The proposed change must alter a contract requirement.
- The proposed change must result in a product that meets the intent of the original design.
- In the judgment of the evaluator, the ultimate life-cycle costs to WSDOT shall not be unduly increased.
- The contractor agrees to substitute for deleted condition of award COA work.

Additional Requirements for Time-Reduction CRIPs:

- The time saving is a direct result of an actual change in the design or method of work (simply adding more crews would not qualify as a CRIP).
- The original time for completion was realistic (an early finish of a job with an unnecessarily long time for completion would not be a CRIP).
- The project does not already have an incentive/disincentive clause (in that case, the cost of accelerating the completion is assumed to be included in the bid and a CRIP sharing of the cost is inappropriate).

[a] Step 1: concept approval The first effort in development of a CRIP shall be to achieve concept approval. To this end, the contractor shall submit a written proposal to the Engineer for consideration. The proposal shall contain the following information:

- An explanation outlining the purpose of the change(s).
- A narrative description of the proposed change(s). If applicable, the discussion shall include a demonstration of functional equivalency or a description of how the proposal meets the original intent of the design.
- A cost discussion estimating any net savings. Savings estimates will generally follow the outline below under “Calculating the Incentive Payment”.
- A statement providing WSDOT with the right to use all or any part of the proposal on future projects without further obligation or compensation.
- A statement acknowledging and agreeing that the Engineer’s decision to accept or reject all or part of the proposal is final and not subject to arbitration under the arbitration clause or otherwise be subject to claims or disputes.
- A statement giving the dates the Engineer must make a decision to accept or reject the conceptual proposal, the date that approval to proceed must be received, and the date the work must begin in order to not delay the contract.

A separate copy may be sent to the State Construction Office to initiate tracking of the progress of the proposal. After review of the proposal, the Engineer will respond in writing with acceptance or rejection of the concept. This acceptance shall not be construed as authority to proceed with any changed contract work. Depending on the nature of the proposal, the review could include Region and Headquarters designers and, possibly, outside consultants. The completeness and quality of the proposal will have an effect on the time needed for the review. WSDOT will make every effort to expedite the review.

[b] Step 2: formal approval Concept approval allows the contractor to proceed with the work needed to develop the final plans and other information to support the ultimate preparation of a change order. To qualify for an incentive payment, the contractor will normally take the lead in the development effort. The Project Engineer is encouraged to provide whatever assistance is needed. The development of a CRIP is an example of partnering at work in a contract. The contractor’s submittal shall provide the Project Engineer with the following:

- Deleted Work — Calculated quantities of unit price work to be deleted. Proposed partial prices for portions of lump sum work to be deleted. Time and material estimates for deleted work in force account items.
- Added Work — Calculated quantities of unit price work to be added, either by original unit contract prices or by new, negotiated unit prices. Proposed prices for all new items to be negotiated.
- Contractor’s Engineering — Costs of engineering to develop the proposal shall be submitted. Costs of employees utilized in contract operations on a regular basis will not be included.
- Schedule Analysis — If the CRIP is related to time savings, a partial progress schedule showing the changed work. A discussion comparing this schedule with the approved progress schedule for the project.
• Plans and Working Drawings — All drawings and supporting calculations necessary to accomplish the work. Those drawings which include engineering calculations and features shall be prepared by a professional engineer licensed in the State of Washington and shall bear the professional engineer’s signature and seal.

[c] Step 3: Preparing and approving the change order
The change order itself shall be prepared and processed in the same manner as any other change order.

Calculating the Incentive Payment In the interest of uniformity, all CRIP change orders shall include separate payment items as follows:

• Any deleted work, whether at contract prices or at agreed prices.
• Any added work, whether at contract prices or at agreed prices.
• The contractor’s engineering costs, reimbursed at 100 percent of the contractor’s cost.*
• The incentive payment to the contractor.*

*Where added work exceeds deleted work, but time savings make a viable proposal, these two items would be replaced by:

• WSDOT’s share of added cost to achieve time savings.
• The contractor’s share of savings from deleted work.

The final sum of these shall ordinarily be the savings to WSDOT. However, in some cases, savings may be offset by any increased inspection and administration costs, or augmented by intangible benefits, such as user benefits, or by indirect benefits, such as overhead and engineering savings in time reductions, or by theoretical savings, such as a CRIP that eliminates a large anticipated overrun in plan quantity. In these cases, the benefits would not be expressly reflected in the change document, but should be discussed in the justification letter.

Proposal Savings: The incentive payment shall be one-half of the net savings of the proposal calculated as follows:

\[
\text{(gross cost of deleted work)} - \text{(gross cost of added work)} = \text{(gross savings)}
\]

\[
\text{(gross savings)} - \text{(contractor’s engr. costs)} - \text{(WSDOT’s engr. costs)} = \text{(net savings)}
\]

\[
\text{(net savings)/2} = \text{(incentive pay)}
\]

WSDOT’s engineering cost shall be actual consultant costs billed to WSDOT and extraordinary in-house personnel labor costs. Project personnel assigned to the field office or who work on the project on a regular basis shall not be included.

Cost to Achieve Time Savings:

\[
\text{(cost of added work) + (contractor’s engineering costs) = (cost to achieve time savings)}
\]

\[
\frac{\text{(cost to achieve time savings)}}{2} = \text{(WSDOT’s Share of Added Cost)}
\]

If the timesaving proposal also involves deleting some work and, as a result, creates a savings for WSDOT, then the contractor would also receive one-half of the savings realized through the deletion.

[d] Authority to Proceed with Changed Work
The need may arise to proceed with changed work before the change order is executed. WSDOT is willing to provide an approval, allowing the work to proceed, if the following criteria has been met:

• Concept approval has been granted.
• The necessary design reviews and approvals have been completed, including plans and specifications.
• The contractor has guaranteed, in writing, the minimum savings to WSDOT.

Such advance approval, if given, shall be in writing and shall constitute commitment by WSDOT to ultimate formal approval of the proposal. Where appropriate, the advance approval may contain a narrative formula of the elements to be utilized in the final cost negotiations. When work has begun under such an approval, detailed records shall be kept of the labor, equipment, and materials utilized and, if ultimate approval is not gained soon enough to provide prompt payment for the work, then an interim change shall be executed to allow partial payments.

[e] Problems Arising After the Agreement
The contractor assumes the risk of constructibility. However, there will occasionally be problems that arise while the work of the CRIP is being performed. These will be evaluated on a case-by-case basis. The controlling philosophy will be that we entered the CRIP as a team with the contractor and we will approach problems in a similar vein. If the problem is something that could not reasonably have been anticipated in the design work of the CRIP, then the risk shall be shared as will the cost of the solution.
Proposed CRIP is not accepted If the evaluator decides to reject a CRIP proposal, the contractor will be notified in writing with an explanation. Copies of this notice, with an attached analysis of evaluation costs and any other factors, shall be provided to the Region Construction Manager and the State Construction Office.

1-2.4C(2) Equitable Adjustment

(I) PRICING

Section 1-04.4 of the Standard Specifications specifies that an equitable adjustment (EA) in accordance with Section 1-09.4 will be made when changes cause an increase or decrease in the cost of performing work on the contract. The basic theory of an EA is to leave the parties to the contract in the same position cost-wise and profit-wise as they would have been without the change, preserving to each as nearly as possible the advantages and disadvantages of their agreement. Although the contractor is entitled to profit on the changed work, the profit (or loss) on the unchanged work should remain unaffected by the equitable adjustment.

• This is an important point, for unchanged work, the contractor is entitled to the profit bid or a windfall, if the work turns out to be easier than expected.

• On the other hand, for unchanged work, the contracting agency is not obligated to make the contractor well for an under bid item.

Consequential damages are never allowed as part of a negotiated equitable adjustment. Consequential damages may include such things as: loss of credit, loss of bonding capacity, loss of other jobs, loss of business reputation, loss of job opportunities, impacts to another project, etc.

[1] UNIT PRICES An appropriate price may be established using average unit bid prices, citing similar unit bid prices, a determination of market value, by estimating the cost to perform the work, or a combination of these methods. Unit bid price is one indication of an equitable price, however the contracting agency should be prepared to support the price by other means.

[2] FORCE ACCOUNT When added work is paid by force account, a change order shall be prepared detailing the added work to be performed and the estimated cost. Standard Item Number 7715 is to be used for all force account items that do not have an assigned standard item number. Force account should be a last resort used only if the work can’t be clearly defined.

[3] OVERHEAD There are two basic types of overhead as follows:

• DISTRIBUTED FIXED COSTS: Offsite “home office overhead” is the cost of running a company. These costs are assumed to be distributed among all the projects performed by the company. Onsite overhead is incurred as a function of time needed to accomplish the project. Onsite costs are assumed to be evenly distributed among contract items. This category of overhead is eligible under an equitable adjustment if working days are added to the contract as part of the adjustment.

• VARIABLE FIXED COSTS: these costs are directly associated with performing an item of work on the project and therefore vary with the quantity, the contractor is entitled to recover these costs as a part of an equitable adjustment

(II) FORWARD PRICING AND RISK

The first and best option for an equitable adjustment is agreement in advance between the contractor and WSDOT on the increased or decreased cost and time for performance of the changed work. The Project Engineer should expend every effort possible to obtain a satisfactory negotiated equitable adjustment prior to submitting the change order to the contractor for endorsement. The Project Engineer must remember that the contractor is a full participant in the contract and retains all the rights and privileges during a negotiation. When bidding a job, the contractor must be optimistic and take appropriate risks. When negotiating, it is understandable and acceptable for the contractor to be pessimistic and avoid risk, unless compensated. Some key points to remember are:

• A negotiated price will likely be higher than a competitive bid price.

• A proposal which assigns extensive risk to the contractor will likely be more costly yet.

• The contractor may be willing to take on this risk if the price is a bit higher

• The significant advantage of reaching a price agreement before the work is started (forward-pricing) is that the contractor assumes the risk of the accuracy of the pricing assumptions and predicted duration for performing the work.

• (when forward-pricing) the Project Engineer may utilize the high end of the estimating range in justification.

• (when forward-pricing) an audited overhead rate may be substituted for the markups described in Section 1-09.6. Contractors can usually provide an estimated home office overhead rate which may be checked by an annual audit, if warranted.
(III) PRICING AFTER FACT

When establishing prices after the work has been performed, actual costs should be used to the extent they are available. The following are key points to keep in mind:

- Costs for equipment cannot exceed the rates established by the AGC/WSDOT Equipment Rental Agreement for an equitable adjustment.
- When pricing after the fact, the markups described in Section 1-09.6 are appropriate for measuring time and materials because there is no risk involved in after-the-fact pricing.

(IV) UNILATERAL PRICING

In the interest of being timely, the change order should be a tool to document agreement and not a negotiation tool back and forth. Ideally we will have agreement with the contractor when pricing the work. On occasion, however, due to time constraints and difference of opinion, we can’t always come to agreement. The difference of opinion may be for only a small portion of the work. Standard Specification 1-09.4 (2) provides, “If the parties can not agree, the price will be determined by the Engineer using unit prices, or other means to establish costs”. This is not to say that the contractor is obligated to honor unit bid prices for work that qualifies for an equitable adjustment. This allows us to proceed with changed work prior to reaching an agreement on the price. In the interest of being timely, and provided the Project Engineer is comfortable that the included price can be supported, there’s nothing wrong with issuing a change order to the contractor unilaterally. This orders the work to proceed, establishes the State’s position on cost, and puts the decision to continue negotiations in the contractor’s hands as detailed under 1-04.5. The contractor is obligated to endorse, write a separate acceptance, or protest as described in the specification and a timeline is provided for these actions.

(V) TIME

The completed equitable adjustment should include provisions for any increases or decreases in contract time based on impacts to overall contract duration. The decision on time should be supported by an analysis of the project schedule. Analyzing time in advance encourages communication between the parties allowing the contracting agency to make an informed decision on the true costs. It also enables the contracting agency to mitigate time impacts if that is in the agency’s best interest.

1-2.4C(3) Approval of Changes/Checklist

In addition to noting who can execute a change order, the checklist (see Figure 1-5) further indicates who must approve the change prior to execution. Written approval constitutes agreeing with the general nature of the change and can be granted by memorandum or e-mail. The checklist works as follows: for any item marked “yes”, approval must be obtained as indicated by the columns with the “Xs”. Each tier, left to right, has the authority to decide not to proceed with the change. This approval does not constitute authority to proceed with the work. That authority must come from the person who will execute the change order (see verbal approval). In an emergency, the Region Construction Manager may authorize work to begin on any change order if the State Construction Office cannot be contacted for the required approvals within a reasonable amount of time.

(1) State CONSTRUCTION OFFICE

[1] FHWA APPROVAL. On a project with federal funding and for which the stewardship responsibility has not been delegated, written FHWA approval is required prior to beginning work on change orders that will:

- involve new construction on the Interstate
- alter the termini, character, or scope of work
- increase or decrease the project cost by more than $200,000 (except for changes prepared in accordance with Standard Specification Section 1-04.6)

[a] who does what? The State Construction Office will formally submit this type of change order to FHWA for approval.

[2] CONSTRUCTION ENGINEER, ADMINISTRATION

[a] areas of responsibility. Contract Payments and Withholding of Payments; Contractor Assignment of Payments; Contractor Default; Time Extensions; Assessment of Liquidated Damages; Contract D/M/WBE, EEO, and Training Programs (i.e., Division 1 of the Standard Specifications).

[3] CONSTRUCTION ENGINEER, BRIDGE

[a] areas of responsibility. Bridges & Structures; Bridge Deck Overlays; Walls: (1) Standard and Nonstandard Reinforced Concrete, (2) Soldier Pile, Tieback, Slurry, Cylinder File; (3) Soil Nail Walls (i.e., Division 6 of the Standard Specifications).

[4] CONSTRUCTION ENGINEER, ROADWAY

[a] areas of responsibility. Construction Engineer, Rodway—Grading, Paving, Miscellaneous Paving; Culverts and Drainage; Concrete Slope Protection; Bridge Approach Slabs; Lighting; Signing; Traffic Signals; Fencing; Rest Areas; Walls: (1) Gravity Walls—Masonry, (2) Gabion, Rock, and etc., Proprietary Walls—Structural Earth and Geotextile (i.e., Divisions 2, 3, 4, 5, 7, and 8 of the Standard Specifications).
## CHANGE ORDER — CHECKLIST

<table>
<thead>
<tr>
<th>Included?</th>
<th>If Yes, Approval Required</th>
</tr>
</thead>
<tbody>
<tr>
<td>YES</td>
<td>NO</td>
</tr>
</tbody>
</table>

### I. Executed by the State Construction Office

1. A cost or credit equal to or exceeding $200,000.
   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

2. A change in the contract documents beyond the scope, intent, or termini of the original contract.
   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

3. Contractor proposed revisions to condition of award requirements.
   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

### II. Executed by the Region

4. A cost or credit greater than $50,000 but less than $200,000.
   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

5. A change in contract time greater than 10 and less than or equal to 30 working days must be related to changes implemented by change order.
   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

6. A change in contract time greater than 30 working days or a change in contract time unrelated to any change order.
   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

7. A determination of impacts and/or overhead.
   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

   - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

10. Material or product substitution.
    (Requires State Materials Lab Recommendation)
    - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

11. A structural design change in the roadway section.
    (Requires State Materials Lab approval)
    - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

    - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

13. Settlement of a claim submitted under Section 1-09.11(2).
    - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

14. Repair of damage qualifying under Section 1-07.13 of the Standard Specifications regarding “acts of God” or “acts of the public enemy or of government authorities”.
    - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

15. A structural change for structures (see BTA authority as shown in the Construction Manual).
    - [ ] YES [ ] NO [ ] PE [ ] Region [ ] State Const.

Fill in applicable Verbal Approval dates, if any:

PE Date __________  Region Date __________  State Construction Office Data __________

**Verbal Approval:**
This is approval given by the executing authority (Headquarters, the Region, or the Project Engineer) to proceed with work prior to issuance of the written change order. This approval is warranted on any change where a cost/time benefit to WSDOT can be realized or a cost/time disadvantage to the contractor can be minimized by prompt action.

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**Figure 1-5**
[5] State MATERIALS LAB

(a) areas of responsibility as you will notice from the checklist, the lab plays two roles:

CHECKLIST ITEM #10 the Materials Lab advises whether an alternate material is capable of performing the same function as a required material. However, the State Construction Office makes the final approval based on application of the material, maintenance concerns, etc.

CHECKLIST ITEM #11 the State Materials Lab is the design approval authority for a structural change with regard to roadway sections. Once design approval is obtained, the Region may approve the change order.

[6] BRIDGE TECHNICAL ADVISOR (BTA)

(a) areas of responsibility The BTA is an on-call advisor to the Project Engineer on issues related to structural design. The BTA’s role is to act as a resource for the Project Engineer in answering questions relating to design, plan clarifications and “minor structural changes”.

(b) assignment of BTA After the contract has been awarded, the Region may send a written request to the Bridge Design Engineer in the State Bridge and Structures Office for the assignment of a Bridge Technical Advisor (BTA).

(c) delegation of executing authority if BTA is assigned When a BTA has been assigned to the project, the Region may execute certain “minor structural” change orders provided: 1) The BTA’s stamp and signature are on sheet one of the change order, or on a drawing that shows the change; or there is other written structural concurrence from the BTA; and 2) The magnitude of the change is within the Region’s authority to execute. All other requirements of the change order checklist apply with the exception that for “minor structural” changes under item #15 the BTA’s recommendation may substitute for the State Construction Office approval. A “minor structural” change is not easy to identify, therefore when in doubt, contact the State Construction Office for advice. Changes involving specifications, materials, work method changes, repairs and major design changes should be referred to the State Construction Office. The BTA would never become involved in contract administration issues such as payment, determining the existence of a change to the contract or directing the contractor. These would be construction issues. Structural questions which require support analysis exceeding field capabilities or questions regarding geotechnical or hydraulics issues should be referred to the State Construction Office. Any redesign of significance will be managed through the State Construction Office.

[7] BTA duties The Region and the Construction Office have agreed that “minor structural” questions may be referred to the BTA. Those “minor structural” questions which can be resolved on-site may be handled directly by the BTA. Documentation will be provided to the Project Engineer in support of the recommendations. The BTA also takes on the responsibility of keeping the Bridge and Structures Engineer advised of any changes, as appropriate.

(e) BTA guidelines Specific guidelines for the BTA’s role on-site are as follows:

- Be alert to the need for technical advice to the Project Engineer and be available and responsive to the Project Engineer’s requests.
- Develop solutions in accordance with the best structural interest of the project.
- Recommendations should generally be made in writing to the Project Engineer and should include an assessment of the approximate cost of the change.
- Provide the Project Engineer with written documentation to support the recommendations for changes. The Project Engineer will consult with the State Construction Office, as appropriate.
- The BTA has the authority to approve and endorse the structural changes on behalf of the State Bridge and Structures Engineer.
- Keep a written record of activities and recommendations pertaining to the assigned project (project diary).
- Refer/leave contract administration issues to the Project Engineer.
- Conform to the field safety requirements of the Region and the contractor.
- Give the construction project priority but be prudent in the use of time and expenses charged to the project.

The above guides are not meant to be all inclusive, but are generally representative of the scope of services to be provided by the BTA. The BTA’s immediate administrative support on-site will be provided by the Project Engineer. The BTA’s technical responsibility will be to the BTA’s regular supervisor in Olympia. Overall determination and monitoring of the assignments will be made by the State Bridge and Structures Engineer.

(II) BTA summary In conclusion, it is the role of Bridge Technical Advisors to advise the project engineer in their area of expertise, which is structural design. The project engineer has the responsibility and authority to administer the contract. Therefore, when it comes to contract issues of payment, work methods, material substitution, etc., it will be the Project Engineer’s responsibility to get the proper approval of those aspects of structural changes.
1-2.4C(4) Delegation of Execution Authority

(I) HIGHWAY CONSTRUCTION

The Change Order Checklist (Figure 1-5), in addition to describing the approval requirements previously described, also outlines who has authority to execute a change order.

The State Construction Office executes the change order:

• if any one of 1, 2, or 3 is true (checklist item # 1, 2, or 3 is yes)

The Region (Regional Administrator or designee) may execute a change order provided:

• 1, 2 and 3 are not true of the change (checklist item # 1, 2, and 3 are no)

The Regional Administrator’s authority to execute change orders may be:

• delegated to the Regional Construction Manager
• further delegated to the assistant to the Regional Construction Manager

The Region’s (Regional Administrator or designee) authority to execute a change order may be delegated to the Project Engineer provided:

• items 1 through 6 are not true of the change (boxes 1 through 6 are marked no)

In the absence of the Project Engineer, the Project Engineer execution authority may be further subdelegated to the Assistant Project Engineer.

(II) WASHINGTON STATE FERRIES

The Director and CEO of Washington State Ferries (WSF) is authorized to approve all changes for terminal construction projects and may consult the State Construction Office for advice. This authority to execute change orders may be:

• Delegated to the Director of Terminal Engineering provided the change does not include a cost or credit exceeding $200,000 nor does it change the condition of award requirements.
• Authority may be further delegated to the Manager of Terminal Maintenance and Construction provided the change does not exceed $50,000 and does not include a time extension exceeding 10 days.
• In the absence of the Manager of Terminal Maintenance and Construction, that Manager’s execution authority may be further subdelegated to the Assistant.

(III) LOCAL AGENCY PROJECTS

When the project being administered includes local agency participation, the project engineer should coordinate with the Regional Local Programs Engineer and the local agency to establish an approval process acceptable to all the parties. Any funding constraints and timelines for reviews and approvals should be established and specified in the contract if appropriate.

1-2.4C(5) Verbal Approval

The best business practice is to have a signed change order in place prior to proceeding with the work. Verbal approvals should be the exception. A verbal approval might be warranted if it will provide a cost/time benefit to WSDOT or minimize a cost/time disadvantage to the contractor. In the event that the Project Engineer determines that it is in the State’s best interest to proceed with the work prior to having a signed change order, the permission “verbal approval” of the executing authority to proceed with the change under these circumstances must be documented in the file. The executing authority is the person who will ultimately execute the change order. The project engineer must have either a signed change order or a verbal approval in place prior to proceeding with the work.

1-2.4C(6) Documentation

(I) STATE CONSTRUCTION OFFICE ROLE

The State Construction Office will review Region-executed change orders and provide appropriate feedback. Four main areas the Construction Office will review are:

• whether the change is appropriate and there is entitlement
• determine compliance with the change order checklist
• check for existence of supporting documentation
• determine if eligibility for federal-aid participation has been addressed

(II) PROJECT FILES

[1] CCIS INPUT It is important that CCIS input be accurate and timely. CCIS is used by internal and external customers to monitor project changes and costs. Information on change orders (including minor changes) is readily accessible through a numbering process and is adequate so that everyone involved will understand the need for the change. Some key items to remember are as follows:

• Is there a clear description of the work?
• Is the origin and purpose of the change order must be entered using at least two of the reasons listed in the system?
• Was there an order, other than a signed change order, by the engineer for the contractor to proceed?
• Is there a reference any key documents in the change order file?
• Are any increases or decreases in contract time associated with the change order entered in the appropriate field enabling the Weekly Statement of Working Days to be automatically updated?
• For condition of award change orders, are the appropriate fields filled in to generate the change order and automatically update the condition of award items?
• Are any disclaimers included in the change order and are any agreed-upon disclaimers included in the text?

Finally, entries must be made in the appropriate CCIS fields concerning whether or not the change order was avoidable and the degree to which the change adds value to the transportation system. The following definitions shall be used for these purposes:

[a] avoidable A Change Order shall be considered as “Avoidable” if the cause is under WSDOT control* and if one or more of the following are true:
• The problem could have been discovered or anticipated with a review of known information or with a reasonable effort.
• It resulted from an engineering error or omission.
• The project could have been constructed according to the contract without the change.
• Reviews of Contractor submittals were delayed beyond specification requirements.

*(e.g.: Cause is not an Act of God, was not ordered by an outside agency, etc.)

[b] value added Whether or not the change order is considered “Avoidable”, an element of a Change Order adds value as long as it is not compensating for rework or delay damages resulting from an error or omission and it meets one of the following:
• There is a positive benefit/cost ratio or an improved life cycle cost.
• Completion is accelerated to the benefit of the users.
• There is a benefit to the public or the environment.
• The change is needed to meet the defined or required design service level.
• Needs of outside stakeholders are met.
• Work zone safety is improved.

Value added through change orders will often appear as a “pay now or pay later” cost. It can be seen that, if the work had been included in the original plans, the bid would have been higher (pay now) by more or less the same amount as the negotiated change (pay later).

[2] TRANSMITTAL The memorandum transmitting the change order and attachments should include an explanation in sufficient detail so that everyone involved will understand the need for the change, will see that the price is appropriate and that appropriate checks and consultations have been made. The following is a list of items to consider for inclusion in the transmittal when putting together a change order:

[a] describe the change
• what is required by contract?
• what is the change?
• how does it solve the problem?
• reason for entitlement/why is this not paid under the contract?
• is there time associated with the change?
• did the contractor concur/ if not why?
• is FHWA participation appropriate?
• does the change affect COA?

[b] evolution of the change
• how did the change evolve?
• discussions with associated offices (maintenance, utilities, environmental, budget, design, etc.)
• alternatives considered
• BTA involvement
• design approval necessary
• COA substitutions authorized by State Construction Office
• approvals in accordance with the checklist/date

[c] payment
• any increase or decrease in cost
• how it was established (see equitable adjustment)?
• force account must include estimate
[d] time
- does the change impact the critical path?
- how was any change in working days established?
- note if a change in contract time affects the amount of liquidated damages
[e] prior approval
- was the change order signed prior to proceeding with the work?
- if not/verbal approval - who and when
[f] attachments
- checklist
- documentation of verbal approval
- any supporting documentation needed for understanding

[3] DISTRIBUTION
[a] Region-executed When the Region (PE or Region Construction Office) has executed a change, then copies should be sent to the contractor, the State Construction Office and the State Accounting Services Office, (if necessary, the State Accounting Services Office creates and coordinates new groups in “CAPS” and “TRAINS”) If the change order utilizes the “Minor Change” process, then copies of the single page document substitute for the transmittal and CCIS change order print out.
[b] Headquarters-executed If the change is executed at the State Construction Office, copies will be sent to the contractor, the Region, the State Accounting Services Office, (if necessary, the State Accounting Services Office creates new groups and/or items) and, if appropriate, to the State Bridge Office, Design and the Materials Lab.
[c] protecting the interest of the surety One area for the Project Engineer to watch is the interests of the bonding company. Consent of Surety should be required on any change order that expands the scope of the contract. It is also appropriate on any change of large value or risk. Failure to obtain consent of surety could weaken the State’s protection under the bond.

1-2.4C(7) Minor Changes

(I) OVERVIEW
All contracts will have a standard item for “Minor Changes”. This item will be established in every group as a calculated lump sum. Credits, debits, changes in working days and no cost changes may all be processed under the minor change method subject to the listed criteria.

(II) CRITERIA FOR USE
Keep in mind that although the change meets the criteria for using the minor change process, the Project Engineer may decide that this process is not appropriate. The use of this item is at the Region’s and the Project Engineer’s discretion. Also keep in mind that the limitations and approvals required by the change order checklist still apply as well as all other change order criteria not modified by this Minor Changes section. The Minor Changes process is limited to changes that satisfy all three of the following criteria:
- non-structural changes (checklist item #15 is no) and,
- the value of the change (credit or debit) is estimated at $5,000 or less and,
- any change in working days not greater than ten days.

(III) ENDORSEMENT
In the interest of being timely, the change order should be a tool to document agreement and not a negotiation tool back and forth. The contractor’s authorized signature on the change order is desirable but not mandatory. A phone call or a verbal agreement with the project superintendent may be appropriate if payment is to be made by “Minor Changes”. This may be a good discussion item at preconstruction meetings. The Project Engineer should determine when the Contractor’s signature is required based on when it is in the State’s best interest to document agreement prior to proceeding with a change order. Some situations that may warrant the Contractor’s signature are as follows:
- The contract includes substantial incentives.
- There are mutual benefits associated with the change.
- The change might include impacts to time or other work.
- The change is proposed by the contractor.
- The change is a claim settlement.

In any case, a copy of the Minor Change must be sent to the contractor. If the contractor does not agree with the terms or conditions of a change order, the contractor is required to follow the procedure outlined in Section 1-04.5 of the Standard Specifications. This orders the work to proceed and puts the decision to continue negotiations in the contractor’s hands as detailed in that section. The contractor is obligated to endorse, write a separate acceptance or protest as described in the specification, and a timeline is provided for these actions.
Due to the criteria for the application of minor changes, the Project Engineer has the authority to execute these change orders.

**PAYMENT BY LUMP SUM**

The negotiation of prices for payment under “Minor Changes” is intended to be the same as any other change order. The focus, as always, should be forward-pricing such that the contractor controls the work and assumes the risk. However, situations occur where it makes sense to measure portions of the work in a variety of ways such as units, force account and/or lump sum. The method for establishing, measuring and monitoring the total may be by any combination of methods however, the payment will only be by a lump sum under the item “Minor Changes”.

**PROJECT FILES**

1. CCIS INPUT “Minor Change” change orders must be entered into CCIS, however the required input is slightly abbreviated. Since a formal change order document as described in Chapter 1-2.4C(6) is not processed, the Work Description section in CCIS requiring a detailed upload of text is not required. However, the Short Description is required and should provide enough detail to identify the content of the “Minor Change” change order. All other information requested by CCIS, including changes to working days or COA, is required.

2. TRANSMITTAL Under the Minor Change process, the “Change Order - Minor Changes form # 421-005 EF” substitutes for the transmittal included in the more formal process described above. The information on the Minor Changes form should at a minimum briefly document two key items:
   - Reason for entitlement/why is this not paid by bid items.
   - Any increase or decrease in cost and time and briefly how it was established.

3. DISTRIBUTION When utilizing the “Minor Change” process, the minor change form is substituted for the change order document and the transmittal. In the case of the “Minor Change” process, it is not necessary to route the backup documentation nor a CCIS print out, as part of the distribution. A copy of the form may be used to document the payment.

**1-2.4D Force Account**

**A. General**

When it is difficult to provide adequate measurement or to estimate the cost for certain items of work, force account may be used in order to pay the Contractor for performing the work. Some contract items may be set up to be paid by force account. Some change orders may require payment by force account. Section 1-09.6 of the Standard Specifications describes the boundaries for payment of work performed by the force account method. In any case, the purpose of force account is to fully reimburse the Contractor for costs incurred on the work. These costs may also include indirect segments, such as travel, per diem, safety training, industrial safety measures, overhead, profit and other hidden costs. The objective is to minimize the inclusion of any “contingencies” included in the contract bid in anticipation of costs that may be incurred during force account work and not reimbursed.

When work is added to the contract and is to be paid by force account, a change order will have been prepared describing the added work to be performed. The change order package will also contain an independent estimate of the cost to perform the added work. All non-standard force account items are assigned the Standard Item Number 7715.

Force account payments are typically not authorized for employees engaged in management or general supervisory work. The cost for this type of activity is presumed to be included in the Contractor’s markups for overhead and profit. However a foreman or, in some cases, a dedicated superintendent devoting full time to the force account work is eligible for payment on the force account.

On projects that require the Contractor to employ trainees, these employees may be utilized in force account work. The Project Engineer should consider a decision to direct force account work with the same degree of caution that would be applied to directing any other work on the contract. The Contractor should have the expertise to schedule the work and determine what equipment is required. In most cases, it is best that we allow the Contractor to propose the method and approach to the work. Our most effective role would be to concur or approve of the Contractor’s proposal or suggest modifications to it. Before any work is performed by the Contractor on a force account basis, the inspectors should review and agree with the Contractor upon:

1. **Labor.** The classification and approximate number of workers to be used, the wage rate to be paid those workers, whether or not travel allowance and subsistence is applicable to those workers, and what foreman, if any, will be paid for by force account. This agreement will be closely tied to the development of the Labor List.
2. **Materials.** The material to be used, including the cost and any freight charges whether the material is purchased specifically for the project or comes from the Contractor’s own supply. For materials representing a significant cost, or where the industry experiences fluctuations in price, the contract allows for shopping and the Contractor may be directed to obtain quotations. If time permits and the situation seems appropriate, the Project Engineer may want to do this.

3. **Equipment.** The equipment to be used including the size, rating, capacity, or any other information to indicate the equipment is proper for the work to be performed whether the equipment to be used is owned by the Contractor or is to be rented. The cost per hour for the equipment to be used. In the case of rented equipment, the Engineer may ask for competitive quotations, provided the request is made in advance and there is time to obtain them.

Payment for force account work should be made on the same timely basis as any other item of work. When money is being withheld from a progress estimate, the criteria for withholding should apply equally to all items of work, not just to force account work, because of its method of payment.

The procedure for record keeping and payment of force account work on change orders shall be the same as for contract items to be paid by force account. Separate records are to be kept for each force account whether it is an item in the original contract or established as a result of a change order.

**B. Payment Procedures for Force Account Work**

1. **Labor.** The specifications require the Contractor to prepare and submit a “Labor List” in advance of force account work. Once approved by the Project Engineer, this list provides the hourly rate for force account calculations until a new list is approved. New lists will not be approved retroactively and calculations previously made from an approved list will not be changed when a new list is approved. If the Contractor fails to submit a list before the first force account calculations are made, then the Project Engineer will determine the rates from the best data available (payrolls on this job, payrolls on other jobs, prevailing wage requirements, union information, etc). Labor list rates will include all the pieces of wage expense — base rates, benefits, assessments, travel, with allocations shown where necessary. Examples of Labor List entries might be:

<table>
<thead>
<tr>
<th>Labor Type</th>
<th>Rate per Hour</th>
</tr>
</thead>
<tbody>
<tr>
<td>Generic Laborer (Straight Time)</td>
<td>$21.36</td>
</tr>
<tr>
<td>John Doe, Teamster (Overtime)</td>
<td>$32.81</td>
</tr>
</tbody>
</table>

\[
\text{Basic Wage/hr} = 21.36 \\
\text{FICA (7.65%)} = 1.59 \\
\text{FUTA (0.80%)} = 0.17 \\
\text{SUTA (5.42%)} = 1.15 \\
\text{Indus Ins }$1.01/hr = 1.01 \\
\text{Benefits/HR} = 5.45 \\
\text{Travel Expense} = 30.78/hr \\
\text{Use} = 37/hr \\
\text{Total} = 53/hr \\
\]

These examples show the rate rounded to the nearest dollar, which is permissible. If either party would prefer to use the unrounded amount, that is also acceptable. When deciding how many hours require compensation, the specification allows all hours that are a contractual obligation or are customary payments made to all employees. This means that, if a labor contract calls for 4 hours of pay for any call-out, then that is a contractual obligation and the 4-hours would be eligible for reimbursement. (As always, the Contractor is expected to reassign the employees, if possible, to avoid the penalty.). In the same vein, a non-Union contractor, who has made call-out payments to all employees for years, would be eligible for reimbursement for similar payments in a force account.

2. **Materials.** Materials also works from a list, but the list is generated in a different fashion. The Project Engineer provides the basic list of materials observed by the inspector. This is done in a timely manner (daily, unless the Contractor agrees otherwise). The Contractor adds prices to the list and attaches invoices or affidavits to support the prices. Once the list is returned and checked, payment can be made. 

If a shipment of material is only partially consumed during the force account reporting period, the inspector may choose to include the entire amount in the first report or to estimate the amount consumed during each reporting period. The decision should be based upon the amount of the shipment, the nature and cost of the shipment and the security of the stockpile. A case of empty sandbags to be utilized throughout the winter for pollution control would adapt well to a single report, while a stockpile of galvanized conduit should probably be reported piecemeal as it is used in the work. The Contractor may use copies of the original invoice when the material is reported incrementally. If the Contractor has to restock unused material, restock charges can be reimbursed if the original order was reasonable for the work planned.
Along with supplying prices and invoices, the Contractor may suggest additions or corrections to the Materials List. These suggestions will be reviewed by the Project Engineer and, if appropriate, added before payment is made.

If the Contractor does not have an invoice, as in the case of stockpiles or some warehouse stock, then an affidavit will suffice. The Engineer may review the affidavit and, if it is an unreasonable price that cannot be supported, the Engineer may substitute another price, utilizing the best data available. The reasonableness of the price must consider the circumstances of the purchase and all costs associated with obtaining material from another source.

The specifications allow the Engineer to require competitive quotations, if this is done before the work is started and sufficient time is available. If the Contractor has to divert an employee to obtain the quotations, then that employee may be included in the labor reimbursement for the force account.

3. Equipment. The Project Engineer should review and comply with the rules governing payment for equipment as outlined in the most current AGC/WSDOT Equipment Rental Agreement. This agreement was developed as an interpretation of the specifications and is relatively self-explanatory.

There are three methods of acquiring equipment for use on a force account. “Owned” means that the Contractor controls and operates the equipment. A long-term lease arrangement would be the same as ownership. Owned equipment is priced according to the Blue Book. “Rented to Operate” means that the Contractor has obtained a piece of equipment through a short-term rental and will operate that equipment with its own employees. Rented to Operate equipment is priced according to the invoice from the rental agency. “Rented-Operated” means that the Contractor has obtained a service from an individual or a company to provide a piece of equipment with an operator. An operated rental is not paid as equipment, but rather as a Service. In some cases, the Service will be reclassified as an entity performing in the manner of a subcontractor (see below).

Repair of damage is considered a risk of providing equipment. The cost of this risk is assumed to be in the markup for overhead and profit. Neither costs for repair of damage nor insurance against such damage should be included in the force account direct charges. A common event is the offer of a Damage Claim Waiver by a renting agency. If such a charge appears on an invoice, it should be removed before payment is calculated.

As with Materials, the Engineer may require competitive bids for equipment rentals. Normally, this requirement must be made in advance, before the work is started. However, if the rental is not made in an “arm’s length” transaction, for example when the contractor rents the equipment to himself through some sort of business structure, then after-the-fact quotations may be obtained from independent rental agencies and the lowest such quotation may be used in place of the rental invoice.

Finally, as a special insertion into this Manual, there is a separate method of paying for Pavement Routers for Crack Sealing. WSDOT has agreed to set aside the Blue Book rate for this equipment and to pay $20 per hour for the operated router.

4. Services. Services billed by invoice will be compensated according to the invoice if that is the typical method in standard industry practice. Billing by invoice does not excuse the service provider from the requirements of the prevailing wage laws, from contract requirements for requests to sublet, or from other requirements. However, the force account payment system will not be used to enforce contract wage or other requirements. Typical industry practice might include specialized technical services, such as Testing Labs and Environmental Cleanup firms. Also included might be unit price invoices, such as Sweeping per mile or Concrete Pumping per cubic meter, or lump sum quotation invoices, such as Remove Danger Tree or Pump Septic Tanks.

The markup for services depends on the nature of the firm’s activities on the project. If the firm is clearly an uninvolved supplier, then the Service markup will apply. If the firm is acting as a subcontractor, then the markup will be made under the subcontractor provisions described below, with the underlying (subcontractor’s) overhead and profit assumed to be embedded in the invoice.

It should be noted that payment of force account work through an invoice does not excuse the Contractor from other requirements of the contract. Wage rate rules, subcontractor approvals and other provisions, while not necessarily required for force account payments, are still contract requirements and must be enforced. Note that the statutes associated with some enforcement do involve the withholding of payment for associated work.

As with materials and equipment rentals, the Engineer may require competitive bids for invoiced services. Normally, this requirement must be made in advance, before the work is started. However, if the service is not obtained in an “arm’s length” transaction, for example when the invoice comes from a subcontractor without sufficient effort to find competitive prices, then after-the-fact quotations may be obtained from independent service providers and the lowest such quotation may be used in place of the service invoice.
5. **Mobilization.** Mobilization and demobilization are reimbursable expenses for assembling equipment, materials, supplies and tools for any force account item and then returning those items to the previous location when the work is finished. Demobilization can include restocking costs for materials not utilized. Force account mobilization applies to original bid item force accounts as well as force accounts added through change orders. The standard bid item “Mobilization” is assumed to not include mobilization activities for force account work.

Mobilization may occur within the project limits if special efforts are required to assemble needed items to the force account location. For example, if a lowboy is required to move a bulldozer from one end of a project to the other, then that mobilization effort would be reimbursed.

If off-site preparation work is needed, the Contractor must notify the Engineer in a timely enough manner that the work can be observed, if that is desired. Without such notice, that preparation work will not be reimbursed.

The AGC Agreement allows for pro-rating mobilization costs for equipment that will be used in both force account and bid item work. This will be done by negotiation and agreement. For example, if the Project Engineer and Superintendent agree that a mobilized backhoe will be used three hours on regular work for each hour on force account, then 25 percent of the mobilization costs would be paid on the force account.

All mobilization activities can be categorized as Labor, Equipment, Materials, or Services and will be listed under those categories for payment.

6. **Other Payments**

**Permits or Fees**

When a force account requires the Contractor to pay for permits or fees (hazardous waste dumping, etc.) that would fall outside the scope of overhead, these costs are reimbursable and may be included in the “Services” section of the force account payment.

**Sales Tax**

How retail sales tax is handled on the overall project depends on the ownership of the property upon which it rests. Keep in mind that a project may span more than one type of ownership.

**STATE AND PRIVATELY OWNED LANDS**

Work performed on state or privately owned land falls under Section 1-07.2(2) of the Standard Specifications and Department of Revenue rule 170. Retail sales tax is not required on the total contract amount.

The Contractor is required to pay retail sales tax on all purchases regardless of use (“consumable” or not). For contract work, this expense is incidental and therefore included in the individual contract items as a part of the bid amount.

When calculating or estimating the cost of force account or change order work, sales tax should be included on all invoices. As stated previously, the fact that taxes are shown or not shown on invoices is not a reliable indication of what the contractor is obligated to pay. The contractor may receive reimbursement later or be required to pay additional taxes when the contract is complete. The contractor’s books are audited by the Department of Revenue upon completion of each project to ensure compliance. The Project Engineer must apply these guidelines as closely as possible. Note that, in some cases, it is possible and necessary to pay a tax on a tax.

**CITY, COUNTY, AND FEDERALLY OWNED LAND**

Work performed on city, county or federally owned lands falls under Section 1-7.2(1) of the Standard Specifications and Department of Revenue rule 171. Retail sales tax is not required on the total contract amount.

The Contractor is required to pay retail sales tax on all purchases regardless of use (“consumable” or not). For contract work, this expense is incidental and therefore included in the individual contract items as a part of the bid amount.

When calculating or estimating the cost of force account or change order work, sales tax should be included on all invoices. As stated previously, the fact that taxes are shown or not shown on invoices is not a reliable indication of what the contractor is obligated to pay. The contractor may receive reimbursement later or be required to pay additional taxes when the contract is complete. The contractor’s books are audited by the Department of Revenue upon completion of each project to ensure compliance.
Exceptions

Construction of the following facilities has been specifically exempted from Department of Revenue rule 171. Work on these facilities falls under Department of Revenue rule 170 even if they are on non state-owned land:

• Water mains
• Sanitary sewers, if they are not a part of the road drainage system
• Telephone and telegraph lines
• Electrical power, if such power does not become a part of a street or road lighting system
• Other conduits or lines

Conclusion

Most of the time, retail sales tax on invoices is required. In turn, we need to reimburse the contractor for the tax (paid or deferred) on force account invoices and include the costs when estimating the value of change order work.

The one exception is “resale” items if the contract falls under Department of Revenue rule 170. “Resale” items under this rule do not require that retail sales tax be paid at the point of purchase.

These rules should be adhered to regardless of whether retail sales tax is shown on the invoice.

Subcontractor Markup

If work is being performed by a subcontractor (or by a service supplier acting in the manner of a subcontractor), then a supplemental markup will be added. This supplement will be added one time for each payment, even if a lower-tier subcontractor is doing the work. The markup is a graduated step-down rate, which gets smaller for each force account item as the amount of work increases.

The amounts on which the rate is determined will be tracked separately for each subcontractor on each force account item included in the original contract or added by change order. If two subcontractors work on the same force account, then there will be a running total of work done by that subcontractor on each account and the markup rate for the same sub on different force accounts could be different.

C. Records and Source Documents

Accurate daily time records should always be kept when performing force account work. Form 422-008, “Daily Report of Force Account Worked”, is provided for the Project Engineer’s use to help facilitate timely, accurate, and complete records of the daily force account activities. Whatever method of record-keeping is used, it is recommended that the document be signed by both the Inspector and a representative of the Contractor agreeing on the materials used and the hours noted for labor and equipment. A copy of the daily report must be provided to the Contractor. When the work is performed by a subcontractor, a copy should also be provided to the subcontractor.

The costs for force account work should be determined and entered into the CAPS system in as timely a manner as possible.

All calculations for determining force account costs should be checked, initialed, and dated. After the cost of the work has been computed in the office, a copy of calculations shall be furnished to the Contractor.

D. Summary

To summarize, the purpose of force account is to fully reimburse the Contractor for costs incurred on the work. The objective of force account administration is to minimize the inclusion of any “contingencies” included in the contract bid in anticipation of costs that may be incurred during force account work and not reimbursed.

Items which are bid or negotiated with a unit price or a lump sum agreement will not be converted to force account unless a change (as defined in Section 1-04.4 of the Standard Specifications) has occurred. On the other hand, any work to be done or the remaining portion of work underway on a force account basis may be converted to unit prices or a lump sum at any time the parties can reach an agreement. Such a conversion is highly desirable and should always be a goal of the Project Engineer.

1-2.4E Differing Site Conditions (Changed Conditions)

There are two types of changed conditions. The first (Type I) is a hidden condition that is different from that indicated by the contract (the borings do not show this rock). The second (Type II) is a hidden condition that is not shown differently in the contract, but is unusual and different from what a reasonably prudent contractor would expect (I’ve never seen this before and nobody else has ever seen it, either). In either case, to qualify for renegotiation, the condition must have a “material” affect on the cost of doing work. In other words, there must be a definable difference in the way the work will now be done and that difference must be significant.
The contractual rules included in Section 1-04.7 are related to fair notice and giving the State an opportunity to examine the condition and, perhaps, order a different approach to the work. If the contractor takes away this opportunity, then there may be grounds for denying compensation for the different approach to the work. In some cases, the changed situation is not recognized until much or all of the work has been done. In that case, the determining factor for notice is the time when the Contractor knew or should have known of the condition. Whenever notice is served, it must be written.

In a perfect world, a changed condition will be recognized, notice will be given and work will be stopped until all the interested parties can reach agreement on how to proceed. In the real world, we are often faced with traffic closures and safety issues. Contractors work on tight schedules with one activity interdependent on others and it is not in the public interest to stop work while a changed condition discussion takes place. As soon as possible, to the extent possible, and in any manner which accomplishes the intent, the Project Engineer is expected to consult with the Region Construction Manager and the State Construction Office to obtain the approval before agreeing that a changed condition exists or before entering negotiations for price adjustments.

The Department response to a contractor’s assertion of changed conditions, whether agreement or denial, must be written. The Project Engineer must keep accurate time and material records whether the response was negative or positive.

1-2.4F Termination of Contract

Contract termination is divided into two major categories, termination for default and termination for public convenience. Section 1-08.10(1) of the Standard Specifications defines the situations when a contract may be terminated for default (doesn’t happen very often.) Section 1-08.10(2) of the Standard Specifications defines the situations when a contract may be terminated for public convenience.

Keep in mind that the conditions of the termination may be negotiated in the event that the termination is in the best interest of both parties. An example would be if a major change is beyond the abilities of the contractor. Negotiations with regard to conditions of the termination may include pricing partially completed items, mobilization payment, or the State taking possession of fabricated/purchased materials.

In both categories, if federal funds are involved, FHWA needs to be notified and informed of the situation early in the process. Specifically, Federal participation eligibility should be discussed prior to making a decision on termination. Formal notification and discussion should use normal channels through the Region to the State Construction Office. Authority to terminate a contract rests with the same position that had authority to execute the contract.

1-2.4G Subletting Portions of the Contract

Requests by the Contractor for subletting are submitted on Form 421-012 (Request to Sublet) and are to be approved by the Regional construction manager or designee. The request must be approved prior to the performance of any work on the project by either the subcontractor or a lower-tier sub. A copy of the Statement of Intent to Pay Prevailing Wages, executed by the subcontractor or lower-tier sub and approved by Washington State L&I, must be provided to the Project Engineer by the Contractor prior to payment for any work performed by that subcontractor or lower tier sub. In addition, for Federal-aid projects, Form 420-004 (Contractor and Subcontractor or Lower-Tier Subcontractor Certification for Federal-aid Projects), must be submitted with the Request to Sublet.

If a subcontractor wishes to further sublet a portion of its work to a lower-tier firm, the Contractor must submit the name of the lower tier firm along with the request to sublet the work to the subcontractor. If more than one subcontractor on a project wants to utilize the same firm as a lower tier subcontractor, separate requests are required. Section 1-08.1 of the Standard Specifications sets limitations on the amount of work a lower tier sub may perform for each subcontractor. Section 1-08.1 of the Standard Specifications also sets forth the procedure for subletting portions of the project, and the percentage of the contract which may be sublet. The dollar value to be used for determining the amount of work that must be performed by the Prime Contractor is the total original contract amount less the amount of any specialty items which have been subcontracted. The Project Office will enter data from the request to sublet into the CCIS database.

When Condition of Award items are sublet, ensure that the total amount is equal to or greater than the amount in the Condition of Award letter and that the Condition of Award items will be sublet to the proper Condition of Award subcontractor. If a bid item shown on the Condition of Award letter is not sublet to the proper D/M/WBE, then the request cannot be approved until the contract is changed.

1-2.4H Contractors’ Shop Plans and Working Drawings

In general, all shop drawings and supplemental details submitted by the Contractor should be checked, in detail, for conformance to all contract requirements before forwarding on for approval or further actions by others.
contract plans. Any conflicts with the contract plans that have been detected or revisions that may be desired by the Project Engineer should be noted on one copy of the drawings being forwarded to Headquarters for approval. If Change Orders to cover any deviations from the contract plans have been issued, or are being processed, those changes should also be noted.

Figure 1-6 is a list of many of the most common shop plans and drawings, and includes references to the specifications that require them and the section of this manual that covers the procedures for processing them. Use Form 410-025 to transmit all listed bridge and structure plans to the Bridge and Structures Engineer.

The Project Engineer should maintain a log of all shop plans or other drawings received for each contract.

Shop plans for items that conform to the contract plans or a standard plan, except those listed in Figure 1-6, should be checked and approved by the Project Engineer.

1-2.4I Relief of Responsibility for Completed Work and Relief of Responsibility for Damage by Public Traffic

Section 1-07.13(1) specifically designates the Contractor as being solely responsible for the completed work or material until the entire improvement has been completed. All work and material, including change order work, is at the sole risk of the contractor and when damaged must be rebuilt, repaired, or restored. When these damages occur to either the permanent or temporary work, and have occurred prior to the contract Completion Dare, the costs for these repairs shall be entirely at the Contractor’s expense. However, the specification does provide the contractor exceptions for causes that are generally beyond the contractor’s control.

While the Contractor is fully responsible for the work and materials, the section does provide the contractor some options for relief. Relief is broken into 2 categories. The first category being relief of maintenance and protection for portions of works that have been completed. The second category is for relief of damage caused by the public when it is necessary that the public use the facility during construction. Both options for relief have specific criteria in order to exercise them. While a brief explanation of each option is provided, the Project Engineer should review the entire section 1-07.13 of the Standard Specifications to ensure that the extent of responsibilities are understood and that any relief from responsibility is granted in accordance with those provisions.

Section 1-07.13(2) provides relief to the Contractor from maintaining and protecting specific portions of contract work as they are completed. The Contractor must submit a written request for relief to the Project Engineer. Before granting any relief, the Project Engineer will review the request to ensure that the items of work noted conform to the requirements and limitations outlined in Section 1-07.13(2) of the Standard Specifications and have been fully completed in all respects of the contract. The Regional Construction Manager or designee may approve these requests for relief. Relief may be granted for several specific items, for example: “Item 17, Beam Guardrail, Type 1; Item 18, Beam Guardrail Anchor Type 1; etc.” Relief may also be granted for all work except certain items, for example: “All work except Item 38, Electrical.” The approval of the Contractor’s request must be in writing.

When it is necessary for public traffic to utilize a highway facility during construction, Section 1-07.13(3) of the Standard Specifications provides relief of responsibility to the Contractor for damage caused to the permanent work by the public traffic. When the conditions specified in this section are met, the Contractor is automatically relieved of this responsibility. However, this section does not provide relief for damage caused by vandalism or other causes. The Contractor will resume full responsibility for both temporary and permanent work if traffic is relocated to another section of roadway. This responsibility will again continue until contract completion unless the section is reopened to public traffic or the Contractor is granted relief under 1-07.13(2).

The first paragraph of Section 1-07.13(3) refers to damage to “permanent work.” This refers to work included in the contract that is being constructed in accordance with the requirements noted in the plans and specifications and is damaged. The intent is to exclude equipment, temporary facilities and temporary materials such as formwork and falsework. Contract features such as “Temporary Traffic Barrier,” are included if they have been constructed according to plan and are damaged by public traffic using an approved traffic plan.

1-2.4J Protested Work

Occasions may arise where the contract may not have fully or clearly defined a work activity or financial responsibility. In these cases, the Project Engineer may determine that, in order to avoid delay of other critical work, protect the traveling public, or other critical circumstances, it may be necessary to direct the Contractor to proceed immediately to complete the work. In some instances, this order may be against the Contractor’s wishes. While acknowledging the Contractor’s verbal protest, the Project Engineer should again direct the contractor to proceed with the work in accordance with Section 1-04.5 of the Standard Specifications. The Contractor should also be advised that,
## Shop Plans & Working Drawings

<table>
<thead>
<tr>
<th>Working Drawing Type</th>
<th>Const Manual References</th>
<th>Standard Spec References</th>
<th>Number of Copies</th>
<th>Reviewer Prior to Approval</th>
<th>Approving Authority</th>
<th>Distributor of the Approved Drawings</th>
<th>Distribution (surplus copies stay @ PE)</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cofferdams and Cribs</td>
<td>6-1.5 2-09.3(3)D which refers to Sections 6-01.9 and 6-02.3(16)</td>
<td>6 sets to Bridge 2 sets to PE 4 additional sets to Bridge if RR is involved</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 1 set to Region Const</td>
<td>PE Stamp is Req’d</td>
<td></td>
</tr>
<tr>
<td>Precast Concrete Panels</td>
<td>None</td>
<td>6-02.3(28)A</td>
<td>7 sets to Bridge 2 sets to PE 4 additional sets to Bridge if RR is involved</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>1 set to State Const. 2 sets to Contractor 1 set to Fabrication Inspector</td>
<td>Bridge demolition is covered in the GSP’s (010312.GB6) PE Stamp is Req’d.</td>
</tr>
<tr>
<td>Bridge Demolition Plans</td>
<td>None</td>
<td>None, See Special Provisions</td>
<td>4 sets</td>
<td>Project Engineer</td>
<td>Project Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 1 set to Region Const</td>
<td>PE Stamp is Req’d</td>
</tr>
<tr>
<td>Falsework Plans</td>
<td>6-1.5 6-02.3(16)</td>
<td>6 sets to Bridge 2 sets to PE 4 additional sets to Bridge if RR is involved</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 1 set to Region Const</td>
<td>PE Stamp is Req’d</td>
<td></td>
</tr>
<tr>
<td>Forming Plans</td>
<td>6-1.5 6-02.3(16)</td>
<td>6 sets to Bridge 2 sets to PE 4 additional sets to Bridge if RR is involved</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 1 set to Region Const</td>
<td>Section 6-02.3(16) notes that plans are not required for walls under 8 foot in height or for footings PE Stamp is Req’d.</td>
<td></td>
</tr>
<tr>
<td>Plans for Hydraulic Items</td>
<td>7-2 None</td>
<td>7 sets</td>
<td>Project Engineer &amp; Hydraulic Engineer</td>
<td>Hydraulic Engineer</td>
<td>Project Engineer</td>
<td>2 sets to State Hydraulic Section 2 sets to Contractor</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Roadside Plant/Weed Control Plan</td>
<td>None</td>
<td>8-02.3(2)</td>
<td>4 sets</td>
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<td>Project Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 1 set to Region Const.</td>
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<tr>
<td>Shop Plans for Luminaire and Traffic Signal Poles &amp; Metal Bridge Rail</td>
<td>8-20.2B 8-20.2(1)</td>
<td>6 sets</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 2 sets to Fabrication Inspector</td>
<td>Shop drawings are only required for signal and light standards without pre-approved plans.</td>
<td></td>
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<tr>
<td>Post-Tension Details</td>
<td>6-2.8 6-02.3(20)d</td>
<td>7 sets to Bridge 2 sets to PE</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>1 set to State Const. 2 sets to Contractor 1 set to Region Const.</td>
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</tr>
<tr>
<td>Working Drawing Type</td>
<td>Const Manual References</td>
<td>Standard Spec References</td>
<td>Number of Copies</td>
<td>Reviewer Prior to Approval</td>
<td>Approving Authority</td>
<td>Distributor of the Approved Drawings</td>
<td>Distribution (surplus copies stay @ PE)</td>
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<tr>
<td>Shop Detail Plans of Prestressed Concrete Girders, Prestressed &amp; Precast Conc Piles.</td>
<td>6-2.7(16)</td>
<td>6-02.3(16) &amp; 6-02.3(25)</td>
<td>5 sets</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>PE can approve standard series 1 girders and concrete piling on standard plans E-4 &amp; E-4a - all other prestressed concrete products and precast piles to Bridge &amp; Structures for approval</td>
<td>Project Engineer</td>
<td>1 set to Contractor 2 sets to Fabrication Inspector</td>
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<tr>
<td>Prestress Girder Erection Plans</td>
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<td>6-02.3(16) &amp; 6-02.3(25)</td>
<td>6 sets to Bridge 2 sets to PE 4 additional sets to Bridge if RR is involved</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 1 set to Region Const</td>
<td>PE Stamp is Req’d</td>
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<tr>
<td>Shop Plans for Sign Structures</td>
<td>8-21.3</td>
<td>8-21.3(9) which refers to Section 6-03.</td>
<td>6 sets</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Project Engineer for Standard Plans G2 through G9a Bridge &amp; Structures for special design sign structures or sign fittings</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 2 sets to Fabrication Inspector</td>
<td></td>
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<tr>
<td>Shop Plans for Standard Plan Items</td>
<td>1-2.4I</td>
<td>None</td>
<td>6 sets</td>
<td>Project Engineer</td>
<td>Project Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 1 set to Fabrication Inspector</td>
<td></td>
</tr>
<tr>
<td>Shop Plans for Structural Steel for Bridges</td>
<td>6-3.1</td>
<td>6-03.3(7)</td>
<td>5 sets to Bridge 2 sets to PE 4 additional sets to Bridge if RR is involved</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>1 set to Region Const. 2 sets to State Mat’ls Lab 2 sets to Contractor</td>
<td></td>
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<td>Treated Timber Structures</td>
<td>6-4.1</td>
<td>6-04.3(1)</td>
<td>6 sets</td>
<td>Project Engineer</td>
<td>Project Engineer</td>
<td>Project Engineer</td>
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<tr>
<td>Water Distr Conc Cyl Pipe</td>
<td>9-4.67</td>
<td>None</td>
<td>7 sets</td>
<td>Project Engineer &amp; Hydraulic Engineer</td>
<td>Hydraulic Engineer</td>
<td>Project Engineer</td>
<td>2 sets to State Hydraulic Section 2 sets to Contractor</td>
<td></td>
</tr>
<tr>
<td>Welding Reinforcing Steel</td>
<td>6-2.6D</td>
<td>6-02.3(24)E</td>
<td>7 welding procedure</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>2 sets to Contractor 2 sets to Fabrication Inspector</td>
<td></td>
</tr>
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<td>Welding Steel Piling</td>
<td>6-5.6</td>
<td>6-05.3(6) &amp; 6-03.3(25)</td>
<td>7 welding procedures</td>
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<td>Bridge &amp; Structures Engineer</td>
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<td>2 sets to Contractor 2 sets to Fabrication Inspector</td>
<td></td>
</tr>
<tr>
<td>Welding Structural Steel</td>
<td>6-3.6C</td>
<td>6-03.3(25)</td>
<td>8 sets to Bridge 2 sets to PE 4 additional sets to Bridge if RR is involved</td>
<td>Project Engineer &amp; Bridge &amp; Structures Engineer</td>
<td>Bridge &amp; Structures Engineer</td>
<td>Project Engineer</td>
<td>1 Set to Region Const. 2 sets to State Mat’ls Lab 2 sets to Contractor</td>
<td>Welding procedures must be submitted with shop drawings. (Section 6-03.3(25))</td>
</tr>
</tbody>
</table>
as a separate action, they should follow the guidance in this same section for protest and protest resolution. While these provisions require the Contractor to keep accurate records for completing the protested work, it is not advisable for the Project Engineer to rely on these records to determine what may have taken place when trying to verify costs for protested work many months later. In order to help document the Contractor’s work, the form “Report of Protested Work” (DOT Form 422-007) was developed as a tool for the Project Engineer’s use.

1-2.4K Metric Designed Projects Administered with English Standard Specifications

Some recent projects, whose plans were developed using Metric dimensions, are being administered utilizing the English version of the Standard Specifications. Any dimensions in the Standard Specifications, Amendments, or Special Provisions that are expressed in English terms are to be converted, utilizing a precise arithmetic “hard” conversion method, to equivalent Metric units, when necessary, to be compared to the contract documents, field conditions or Contractor’s equipment or operations.

To accomplish the conversion to English specifications, a series of General Special Provisions have been developed to replace those Metric specifications that contain soft conversions. In all cases, the English specifications have been left intact so that, if items must be added through change order, English units may be utilized with the reference to the Standard Specifications without including all the Metric specs in the change order.

When making payment to the contractor, the project office should measure and pay for the bid item, either Metric or English, indicated as the unit of measure in the contract plan or change order. For example, if the contract calls for “Clearing and Grubbing” to be paid for by the hectare, then the engineer should instruct his crew to measure and pay for the work performed in metric units and the opposite would apply if a change order was written for the project utilizing the English specifications for clearing and grubbing, in this case the bid item would be measured and paid for by the acre.

If a situation arises when a conversion is required for an interpretation, a measurement or a payment from English Units to Metric Units, it will be converted utilizing a “hard” conversion factor. In the case of a payment, the level of precision of the factor will be such that the resulting payment will not vary from the true calculated value by more than one dollar.

1-2.5 Contract Time

1-2.5A General

The length of time allotted to the Contractor for completing the work on the contract is stated in the contract provisions. This time allotment is usually referred to in terms of working days. As a result, the guidance in this chapter pertain to contracts in which time is allotted to the Contractor on a working day basis. The provisions for progress schedules are noted in Section 1-08.3 of the Standard Specifications. The contract provisions may also contain requirements that add to, or supersede, all or part of Section 1-08.3.

Progress schedules should depict, in graphic form, the operations and relationships in order of performance, with sufficient detail that the progress of the work can be evaluated accurately at any time during the performance of the contract. After review and approval of the progress schedule by the Project Engineer, an approved copy should be returned to the Contractor. At a regular interval, the Project Engineer should review the approved progress schedule, comparing it to the current progress of work. When the Project Engineer determines the original or any supplemental progress schedule does not provide the information needed, a supplemental schedule may be requested from the Contractor. The contract provisions may also require supplemental or periodical progress schedules from the Contractor.

The Contractor may begin work as soon as the contract is executed and shall prosecute the work diligently until physical completion has been reached.

The Region will be notified by telephone on the day the contract is executed by WSDOT. Because it can take several days for the executed contract to reach the Contractor, the Region should immediately provide the Contractor with verbal notification of the date of execution so that the Contractor may order materials and make preparation to mobilize onto the project and begin work. The date the contractor actually begins work on the project is to be noted and entered into CCIS.

Between the execution of the contract and the acceptance by the State Construction Engineer, the Project Engineer will likely encounter one or more of several time-related issues. These include Weekly Statements of time charged, Suspensions of Work, Delays to the Work, and Time Extensions.

Contract Completion Milestones

There are four milestones that help identify when the project has been completed or is nearing completion:
• Substantial Completion — When the contract work is completed to the extent that WSDOT has full use and benefit of the facilities, and only minor incidental work remains to physically complete the total contract.

• Physical Completion — When all of the work is physically completed on the project. Not all the documentation required by the contract necessarily needs to be furnished by the Contractor by this date.

• Completion — When all work specified in the contract is completed and all the obligations of the Contractor under the contract are fulfilled. All documentation has been submitted by the Contractor.

• Final Acceptance — When the State Construction Engineer accepts the contract by signature on the Final Contract Voucher Certification.

1-2.5B Working Day Charges

When contract time for the project is expressed in working days, the first working day will be established in accordance with Section 1-08.5 of the Standard Specifications or such other date as prescribed by the contract provisions. Time associated with each phase of work established in the contract is to be shown on the Weekly Statement of Working Days. The Project Engineer is to furnish a weekly statement advising the Contractor of the current status of working day charges against the contract. Weekly Statements are generated by the CCIS computer system. This statement is to be issued in accordance with Section 1-08.5 of the Standard Specifications. The purpose of this statement is to advise the Contractor about the Project Engineer’s decision for each passing day. Was it a nonworking day, a chargeable working day or an unworkable day? In evaluating each day, the Project Engineer should take into consideration the following conditions:

1. The effect of inclement weather on critical activities.
2. The effect of conditions caused by inclement weather on critical activities.
3. Traffic restrictions imposed by the contract or the Project Engineer or other events or conditions beyond the control of the Contractor that affect a critical activity, except where the contract prevents the allowance of unworkable days for specific reasons.

If any of the above conditions prevent work or reduce the Contractor’s efficiency on critical activities on the project, working-day charges must be adjusted accordingly. If no work can be performed on critical activities, an unworkable day should be granted. If the Contractor is able to continue work on critical activities but the efficiency is significantly reduced, a partial day may also be charged. However, the use of partial days should be limited to the nearest one-half day.

Section 1-08.5 also allows the Contractor to protest working day determinations and working day charges determined by the Engineer. In the event the Contractor submits the required written protest within 10 calendar days following the date of the statement, the Project Engineer will analyze the decision made, identify any discrepancy, and immediately respond to the Contractor by either denying the protest or transmitting a revised Weekly Statement of Working Days.

The Project Engineer will complete Weekly Statements of Working Days throughout the course of the project, showing both workable and unworkable days as they occur. These statements will continue to be completed until the project has reached Substantial Completion and the Working Days assigned to the contract have been exhausted. Following are the three possible scenarios:

• The working days are exhausted prior to reaching Substantial Completion. Weekly Statements of Working Days continue until Substantial Completion.
• The working days are exhausted on the day Substantial Completion is achieved. Weekly Statements of Working Days cease upon Substantial Completion.
• The working days are not exhausted upon reaching Substantial Completion. Weekly Statements of Working Days continue until the working days are exhausted or until physical completion.

With both these milestones reached, preparation of Weekly Statement of Working Days may stop. When Substantial Completion has been achieved the Project Engineer will ensure that the date is entered into CCIS and is also noted on the remaining Weekly Statements of Working Days.

When contract time is expressed in calendar days, the contract provisions should also be reviewed for guidance in the charging of contract time.

1-2.5C Suspension of Work and Delay

When, in the judgment of the Project Engineer, inclement weather, or conditions caused by inclement weather, make it impracticable to achieve satisfactory results on a critical item of work, an order should be issued to suspend the affected portions of the contract work or the entire project. If at all possible, suspensions for weather should be made with the concurrence of the Contractor. If the Contractor does not agree to a weather suspension, the Project Engineer should consult with the Region Construction Manager before issuing a unilateral suspension.

In addition, subject to the agreement of the Contractor and the approval of the Regional construction manager, delays caused by other conditions beyond the control of the Contractor may also warrant an order to suspend work.
Short suspensions of less than a week may be shown as unworkable days on the current Weekly Statement of Working Days. If the suspension is of longer duration, for example during a winter shutdown, the publication of Weekly Statements may also be suspended. Notices to suspend or resume work should be written. Forms 421-006 and 421-007 have been developed for this purpose and may be used. A letter will accomplish the same purpose. If it is determined that some items of noncritical work on the project could be continued unaffected by weather conditions, then those items can be excluded from the order to suspend work. The prime consideration for unworkable days or suspensions is always the ability to work on critical items.

In the event that a suspension of work for weather or for other reasons beyond the control of the contractor is necessary for an extended period of time, the Project Engineer may recommend that the Contractor be relieved of routine maintenance during the period of suspension. Before WSDOT will assume the responsibility for maintenance, the Contractor must have taken all necessary actions to control erosion, pollution, and runoff prior to, and during, the shutdown period. The extent of the project area that will be maintained by WSDOT is the subject for a three-party negotiation and agreement among the Project Engineer, the Maintenance Superintendent and the Contractor.

Section 1-08.6 of the Standard Specifications provides that the Contractor may be entitled to compensation and/or time extensions if a delay is caused by WSDOT or, in some cases, when the delay is caused by an outside party. Anytime that a project is delayed for any cause, the Project Engineer and the Contractor should consider methods of mitigating the delay damage. A common approach is to pursue schedule recovery or acceleration of the work to get the project back on schedule. When the Project Engineer suspects that the State may be responsible for the delay, then compensation for the mitigation efforts may be proposed.

The suspensions described above are related to weather or other causes beyond the control of the Contractor. They apply only to critical work items and, therefore, always result in a determination of an unworkable day. If the Engineer and the Contractor agree to stop working on a noncritical item for one of these causes but to continue critical work, then the agreement should be noted in the records and weekly statements should be issued in the normal fashion.

The contract also gives the Engineer the right to suspend work on any part of the project when the Contractor is not complying with the contract’s terms or the orders of the Engineer. This would be a significant action and, except in an emergency situation, should not be undertaken without the full and informed consent of the Region Construction Manager. It is highly recommended that the State Construction Office also be consulted. If work is suspended under this contract provision, then weekly statements and the charging of workable days will continue in the normal fashion.

1-2.5D Extension of Time

Time extensions are appropriate whenever the critical work is interrupted by a cause that is the responsibility of WSDOT. Time extensions may be related to increases in quantities, to changes in the work or to delays that are the responsibility of WSDOT. In all cases, the increase, change or delay must extend the project duration or an extension is not appropriate.

The contract requires the Contractor to request time extensions within 10 days after the delay occurs. If a delay has been identified, the Project Engineer should enforce this provision. It is acceptable to agree to change order language that defers the discussion of time to a later date. If the delay doesn’t occur at an identifiable time (as in the case of a significant overrun of a critical item), then the time extension discussion will probably take place when the final outcome is recognized. Before discussing a time extension for which adequate notice was not given, the Project Engineer should discuss the situation with the Region Construction Manager seeking guidance. It is very important to recognize extended project duration as soon as possible. The Contractor should be encouraged to identify potential time extensions and bring them to the State’s attention at the earliest opportunity. If possible, all time associated with an overrun would be addressed in a change order responding to Section 1-04.6. All time associated with added work would be addressed in the change order adding the work and all delay-initiated time extensions would be resolved as soon as the delay was noted and State responsibility established. It would be appropriate to act unilaterally to address time if the contractor avoids the discussion.

If these time issues are not addressed concurrently with the work issues, then a time discussion will be necessary at the time of project closeout, prior to the presentation of the Final Contract Voucher.

The State has a responsibility to inform the Contractor’s surety whenever increased time is being considered and the current extension, combined with previous extensions, would exceed 20% of the original allotted time in the contract. This information could be represented by the Surety’s signature on the change order that adds time, by a separate letter from the Surety, or by a notice letter direct to the Surety office. Such notice and surety consent is a legal requirement and will help maintain the State’s rights to be protected by the performance bond.
Any time extension will be documented either in a change order with approval levels defined in Section 1-2.4C of this Manual or in a letter to the Contractor from the State Construction Office.

1-2.5E Substantial Completion

Substantial Completion may be granted when only minor, incidental items of work, replacement of temporary facilities or correction or repair remain in order to physically complete the contract. In determining Substantial Completion, the Project Engineer should consider whether or not:

- The public has full use and benefit of the facility.
- Major safety features are installed and functional, including guardrail, striping, and delineation.
- Illumination, if required, is installed or a temporary system with equal functional capabilities is operating.
- Signals, if required, are installed or a temporary system with equal functional capabilities is operating.
- The need for temporary traffic control on a regular basis has ceased. Only minor traffic restrictions will be needed for the remaining work.
- The traffic is operating in its permanent configuration.

The Project Engineer is responsible for determining the Substantial Completion date. When this has been done, the Contractor will be notified by letter, specifically noting the date on which Substantial Completion was achieved.

1-2.5F Date of Physical Completion

The date on which the Project Engineer determines that all physical work has been completed is noted and then established as the date of Physical Completion. The Project Engineer will immediately notify the Contractor by letter of the date determined for Physical Completion. Copies of the letter will be sent to:

- The State Program Management Office.
- The Railroad companies, if applicable.
- The State Accounting Services Office.
- The Regional Local Programs Engineer on all city and county projects.
- The State Roadway Data Office, MS 47380.
- Any other distribution that the Region deems appropriate.

Actions the Project Engineer should consider taking once Physical Completion has occurred include:

- Initiate a discussion of contract time.
- Identify any unresolved disputes and initiate discussions.
- Initiate a full review of item quantities, seeking contractor concurrence.
- Initiate a final review of materials documentation.
- On Federal-aid projects, initiate a Stewardship Final Inspection.

1-2.5G Liquidated Damages

Liquidated Damages must be resolved before the final estimate can be completed and processed. Guidance for assessing Liquidated Damages can be found in Section 1-08 of the Standard Specifications, and in some cases, in the contract provisions.

Any withholding or assessment made against the Contractor’s payments, is to be preceded by a fair notice written communication to the contractor. For those issues that could be remedied with actions taken or initiated by the Contractor, this notice should also include a reasonable period of time that will allow the contractor to take action to mitigate or completely avoid the withholding or assessment.

The term “withhold” refers to a temporary deduction shown on a progress estimate. The term “assess” refers to a permanent deduction that could be shown on a progress estimate, but will be shown on the final estimate. Liquidated damages fall into two categories — one deals with contract time and the other deals with miscellaneous provisions such as ramp or lane closures. These two categories are described below.

1-2.5G(1) Contract Time Liquidated Damages

Section 1-08.9 of the Standard Specifications (and, at times, the contract provisions) establishes the amount of Liquidated Damages to be assessed the Contractor for overruns in contract time. These assessments are either: (1) the formula-calculated liquidated damages, or the liquidated damages prescribed by the contract provisions; or (2) the direct engineering and related costs. All temporary withholding or final assessment of these Liquidated Damages are to be shown as a below the line “Liquidated Damages” deduction on progress estimates and the final estimate.

The State Construction Engineer has not subdelegated to the Region the authority to assess time-related damages on progress estimates or the final estimate. However, the authority to withhold below the line “Liquidated Damages” on progress estimates has been subdelegated to the Regions, and may be further subdelegated to the Project Engineer.
Administration

See Section 1-3.1B(5) of this manual. Liquidated Damages should be addressed whenever it is apparent that the number of working days provided in the contract will be used before Substantial Completion. It is emphasized once again that fair notice and communication is necessary as a legal requirement.

In some cases, there are legitimate reasons for time extensions which would preclude withholding liquidated damages on progress estimates. If the Project Engineer is aware of or anticipates a possible time extension that would preclude withholding liquidated damages on progress estimates, the Region and/or the State Construction Office should be consulted for guidance. If the Project Engineer determines that withholding of liquidated damages on progress estimates would not be appropriate, the reasons for not withholding are to be documented by a memorandum to the files. The following describes the procedures for addressing contract time related liquidated damages in the various stages or phases of the project:

- **Phases (Interim Physical Completion Dates).** Liquidated damages for phases will be shown in the special provisions. When the contract includes additional phases, and the time for physical completion of a phase has overrun, the overrun should be resolved as it occurs. This involves the Contractor either being granted an extension of time or being assessed liquidated damages by the State Construction Office.

- **After Substantial Completion Date of the Contract.** If substantial completion is granted after the expiration of contract time the formula for liquidated damages in Section 1-08.9 of the Standard Specifications will be assessed for that period of time between the expiration of contract time and the substantial completion date. Liquidated damages assessed after the date of substantial completion will be only those costs identified as Direct Engineering and related costs that have been incurred by WSDOT. The direct engineering and related costs are defined as field engineering and inspection time charges plus any vehicle, travel pay, per diem, or other charges connected with the delayed contract physical completion. Engineering costs such as computing grades, quantities, etc. which would have been incurred by WSDOT under normal conditions should not be included in the determination of direct engineering and related costs. If substantial completion is granted on or prior to the expiration of contract time, direct engineering costs will only be assessed for that period of time between the date contract time expired and the physical completion date.

- **Before Physical Completion.** If Substantial Completion has not been established, the formula for Liquidated Damages in accordance with Section 1-08.9 of the Standard Specifications, will be assessed for that period of time between the expiration of contract time and the Physical Completion date.

Working days added to the contract by time extensions when time has overrun shall only apply to the days on which Liquidated Damages or Direct Engineering have been charged, such as:

- If Substantial Completion has been granted prior to all of the authorized working days being used, then the number of days in the time extension will eliminate an equal number of days on which Direct Engineering charges have accrued.

- If the Substantial completion date is established after all of the authorized working days have been used, then the number of days in the time extension will eliminate an equal number of days on which Liquidated Damages or Direct Engineering charges have accrued.

### 1-2.5G(2) Miscellaneous Liquidated Damages

The contract provisions may provide for assessment of other liquidated damages, such as failure to open traffic lanes within the prescribed time or failure to open ramps within the prescribed time. Any temporary withholding or final assessment of these liquidated damages shall be shown as a below the line “miscellaneous” deduction on progress estimates and the final estimates. The State Construction Office has subdelegated the authority to the Regions to withhold and assess these types of liquidated damages on progress estimates and the final estimate. The Project Engineer shall notify the Contractor in writing when these types of liquidated damages are to be assessed.

#### 1-2.5H Completion Date

Immediately after the Physical Completion date has been established, the Project Engineer is to notify the Contractor of all outstanding documents that are required in order to establish a project Completion Date. Once all the obligations of the contract have been performed by the Contractor, the Project Engineer will provide the Contractor written notice of project completion, identifying the Completion Date established for the contract.

In order for the project Completion Date to be established, all the physical work on the project must be completed, and the Contractor must have furnished all documentation required by the contract, contract provisions, and the Standard Specifications. This includes the signed Final Contract Voucher Certification. (Note: Establish the
Completion Date as soon as the last item of paper work is received. The final estimate does not have to be processed in order to establish the Completion Date.) The notice to the Contractor should be prepared and mailed on the same day that is designated as the completion date. A copy of the completion letter must be faxed to the contract payments section of the State Accounting Services Office, (fax number (360)705-6804) on the day the letter is written.

If the Contractor refuses, or is unable to return, a signed FCVC or any of the required documents, the Project Engineer, the Region and the State Construction Office can work together to move the project towards closure by establishing a unilateral completion date allowing WSDOT Acceptance of the contract. See Chapter 1-3.1D for Unilateral Acceptance procedures.

1-2.6 Enforcement of Wage Rate Requirements

1-2.6A General Instructions

Section 1-07.9 of the Standard Specifications outlines prevailing wage responsibilities for the Contractor, subcontractors, lower-tier subcontractors, agents or any other persons performing work under the contract. Additionally, contracts financed in whole or in part with federal funds have the Required Contract Provisions for Federal-aid Construction Contracts (FHWA-1273) included in the contract documents. These provisions identify additional federal wage requirements.

Contracts that are financed by either state or federal funds, or both, will include specific Hourly Minimum Wage Rates and Fringe Benefit schedules from either or both the Washington State Department of Labor and Industries (State L&I) and the United States Department of Labor (USDOL). When both state and federal funds are involved and there is a difference between the two prevailing wage determinations, the Contractor, subcontractors, and lower tier subcontractors must pay a wage of not less than the higher of the two in order to remain in compliance with both prevailing wage laws. Comparisons that are made between state and federal wage rates must include their corresponding fringe benefits as identified in their respective state or federal wage determinations.

1-2.6B Monitoring of State Requirements

The requirements for the Contractor’s compliance with State prevailing wages are noted in Section 1-07.9 of the Standard Specifications. Specific wage rate determinations for State prevailing wages are noted in the contract itself. Though certified payrolls can be requested regardless of the contract’s source of funds, these are a specific requirement or enforcement of federal wage laws only and are not normally used for monitoring of State prevailing wage issues.

Requirements for State prevailing wages include:

- Section 1-07.9 requires that the Contractor submit a Statement of Intent to Pay Prevailing Wages (SI) prepared on the State L&I form and approved by that agency. Statements are required for the Contractor and for each subcontractor, agent and lower-tier subcontractor. The specification requires that no progress payments be released to the Contractor for work completed by the Contractor, or for portions of work completed by subcontractors, agents or lower tier subcontractors prior to the Project Engineer’s receipt of the approved statement for the entity performing the work. State L&I will approve the statements and further certify that the documents meet the requirements of State laws.

- After the project has been accepted by WSDOT, the Contractor, all subcontractors, and all lower-tier subcontractors must submit an Affidavit of Wages Paid (AWP) prepared on the State L&I form and approved by that agency. (The form may be submitted earlier by a subcontractor or lower tier subcontractor that firm’s work be completed prior to acceptance.) It is the Contractor’s responsibility to obtain and provide all AWP to the Project Engineer for all subcontractor and lower-tier subcontractors performing work on the project. In the event a subcontractor or lower tier subcontractor cannot or will not provide a completed AWP form, the Contractor should consult or seek guidance from State L&I. Failure to provide all required AWP for all contractors who worked on the project will result in continued withholding of the prime Contractor’s retained percentage.

- A contractor or subcontractor may enter into an agreement with his or her employees to work 10 hours per day without having to pay overtime. This is provided that no employee work more than 4 calendar days a week.

- State L&I has also defined “Contractor” to include some fabricators or manufacturers who produce nonstandard items specifically for use on the public works project. Additionally some companies who may contract with the Contractor, subcontractors, or lower-tier subcontractors for the production and/or delivery of gravel, concrete, asphalt, or similar materials may perform activities that cause employees of these firms to be covered by state prevailing wage laws.

Specific circumstances that may cause employees of these firms to be covered by State prevailing wage laws are described in State L&I publications. These publications are included in the provisions of each...
contract adjacent to the State Prevailing Wage listings. Where these firms are covered by State prevailing wage laws, an approved Statement of Intent to Pay Prevailing Wages and Affidavit of Wages Paid must be submitted to the Project Engineer on State L&I forms.

The Project Engineer should monitor the Contractor’s efforts in regards to state prevailing wages by:

- Monitoring to ensure an approved Statement of Intent is received prior to releasing any progress payments for work completed by the Contractor, subcontractor or lower tier subcontractors as well as any fabricators or suppliers of materials whom L&I may also determine as being covered.

- Monitoring to ensure that Affidavits of Wages Paid have been received for the Contractor as well as each subcontractor or lower tier subcontractor who performed work on the contract. In addition, AWP are also required of each fabricator or supplier who was also covered by state prevailing wages.

- Monitoring by observing concerns of employees of the Contractor, subcontractors, or lower tier subcontractors. In particular, the Project Engineer should note any employee complaints regarding specific state prevailing wage violations by the employer.

In the event the Project Engineer identifies or receives a complaint from any employee of the Contractor regarding improper application or nonpayment of state prevailing wages, or improper application of overtime pay, the Project Engineer should immediately notify the Contractor requesting prompt corrective action. All issues of noncompliance involving either the Contractor, subcontractor, and any lower tier subcontractors are to be addressed through the Prime Contractor for resolution.

Once the Contractor has been informed that an apparent violation of state prevailing wages has occurred, it is expected that a satisfactory correction or explanation will be made within a reasonable period of time. If this does not happen, the Project Engineer should inform the Contractor that the matter may be referred to the Washington State Department of Labor and Industries (L&I) for further action. If the failure to act continues, the Project Engineer should refer the issue to the Region Construction Manager.

Except as noted for missing Statements of Intent, routine monthly progress payments made to the Contractor for work completed should not be deferred for enforcement of state prevailing wage laws. The State Construction Office will refer the matter to State L&I for further investigation that may be appropriate. Should State L&I choose to investigate, L&I will establish the amount of any unpaid wages due employees of the contractor. In order to recover these wages for employees, L&I may choose to file a claim against the Contractor’s retainage held under the contract. State L&I may also choose to recover unpaid wages by requesting that the Project Engineer withhold funds from monthly progress estimates for work completed by the Contractor.


In addition to the requirements of Section 1-07.9 of the Standard Specifications, all contracts financed with Federal-aid funds include the Required Contract Provisions for Federal-aid Construction Contracts (FHWA-1273). These provisions identify federal wage requirements. The federal prevailing wage requirements included in these provisions are also commonly referred to as Davis-Bacon and Related Acts (DBRA). It is the responsibility of the Project Engineer to both monitor and enforce these provisions to the degree necessary to ensure full compliance. In order to comply with these requirements, the Contractor must:

- Submit weekly certified payrolls to the Project Engineer for themselves, each subcontractor, and each agent or lower-tier subcontractor. These consist of copies of weekly payrolls along with a signed Statement of Compliance.

- Post wage rate posters.

- Post the wage determinations of the United States Secretary of Labor. These determinations consist of the listing of Federal Wages that are included in the provisions of each contract.

- Allow interviews of employees during working hours by authorized representatives of WSDOT, the Federal Highway Administration, and the U.S. Department of Labor.

The prime Contractor is ultimately responsible for all subcontractor, agent, or lower-tier subcontractor compliance with the requirements for federal prevailing wages.

1-2.6C(1) Federal Prevailing Wage Rates

The Contractor must post the federal wage determination, consisting of the wage listing included in the contract provisions, in a prominent place where it can easily be seen by workers. Standard posters (forms FHWA 1495 and FHWA 149SA) are also to be posted and are available to the Region from the Support Services Supervisor. FHWA, Olympia, Washington. Form FHWA 149SA is printed in Spanish and is to be posted when the project is in an area where there is a possibility that some workers may only speak Spanish.
1-2.6C(2) Certified Payroll Inspection

The “Contract Provisions for Federal-Aid Construction Contracts” (FHWA-1273) require the Contractor, subcontractors, agents or lower-tier subcontractors to submit certified payrolls. These are to be checked by the Project Engineer to ensure the required information has been included and is correct. The Project Engineer should accomplish this by making a complete check of the first payroll submitted on the project by the Contractor, each subcontractor, and each lower-tier subcontractor. Once satisfied that these first payrolls are correctly prepared, subsequent payrolls for that project may be accepted by a random spot-checking of approximately 10 percent of the payrolls submitted. If errors are found during any spot-check of the payrolls, a more complete or thorough check should occur until the Project Engineer has determined that the errors detected have been corrected and monitoring can be returned to a spot-checking basis. The Contract Provisions for Federal-Aid Construction Contracts (FHWA-1273) identify the required items to be included in certified payrolls. A complete payroll inspection by the Project Engineer should confirm that the following items are present:

- The contract number and contract name noted on the payroll form, together with the payroll number and payroll period. The name of the employer, identifying the Contractor, subcontractor, or lower-tier subcontractor, must be shown.

- A specific minimum wage rate is to be identified for each worker. The Standard Specifications require the Contractor to use word descriptions for the labor classifications that are included in the contract provisions identifying federal wage rates, and are to be used on all payrolls. Section 1-07.9 of the Standard Specifications permits the Contractor to use an alternative method to identify or correlate the labor descriptions used in order that they may be compared to the contract provisions.

- Each employee’s Social Security number and permanent address must appear on the first payroll on which their name appears, or on a separate list attached to the payroll. Changes in address must be reported.

- Payroll deductions must conform to the “Anti-Kick-back” Act noted in the Required Contract Provisions for Federal-aid Construction Contracts (FHWA-1273). If payroll deductions are questionable, contact the State Construction Office for assistance.

- Every laborer or mechanic working on the contract must be classified for the proper minimum prevailing wage in accordance with the designated wage determination. If a classification of worker is used that does not appear in the contract special provisions, Section 1-07.9 of the Standard Specifications makes it the Contractor’s responsibility to contact the U.S. Department of Labor for a determination of the proper wage rate. The Required Contract Provisions for Federal-aid Construction Contracts (FHWA-1273) provides a method for resolving this.

- All payrolls must have a statement of compliance signed and in the form prescribed by Section V of the Required Contract Provisions Federal-aid Construction Contracts (FHWA-1273).

- The Contractor, subcontractor, or lower tier subcontractor, in accordance with the requirements of DBRA, must certify all payrolls. This certification contains four elements:
  - That the payroll copy furnished is a true copy;
  - That the payroll is correct and complete;
  - That the wage rates contained therein are not less than those determined by the Secretary of Labor, and that the classification set forth for each laborer or mechanic conforms with the work being performed; and
  - That the appropriate fringe benefits due each employee have been paid in full.

Subcontractors and lower-tier subcontractors are required to submit payrolls through the Prime Contractor to the Project Engineer. Any payrolls which do not comply fully with the requirements outlined above must be corrected by a supplemental payroll.

1-2.6C(3) Employee Interviews

The Project Engineer must conduct periodic employee interviews. The purpose of these spot interviews is to establish, with reasonable certainty, that the provisions for federal prevailing minimum wages are being complied with and that there is no misclassification of workers or disproportionate employment of laborers, helpers, or apprentices. The occupation description must be shown on the form used for the employee interview noted under current duties. The occupation description is noted in the wage listing included in the contract provisions.

Some employees may refuse to reveal their rate of pay. This is acceptable and should be noted in the remarks column. Many employees do not know or may guess at the rate. If possible, a determination of the accuracy of the stated rate
should be made, and any uncertainty noted in the remarks column to reduce the need for follow-up interviews. If either the stated rate (from the employee) or the record rate (from the contract wage listing), an investigation by the Project Engineer must be conducted. The investigation may be as simple as a follow-up interview with the employee or a more in-depth investigation may result in a requirement for a supplemental payroll. In any event, the matter must be resolved so that the employee interview report describes what corrective action was taken to ensure that the employee has been paid the minimum prevailing wage rate. This corrective action is to be reported under remarks on the form or by attached memo if more space is needed. All discrepancies found must be resolved.

The frequency and extent of these interviews should be sufficient to ensure a representative sampling has been made for all classes of workers employed on the contract. A minimum sampling should include employees of the Contractor and all major (30 percent or more of the contract dollars) subcontractors. The interviews should be made with such frequency as may be necessary to ensure compliance. Employee Interview Report, Form 424-003, is used to record and report interviews.

1-2.6C(4) Complaints
Any complaints regarding violations of minimum wage rate regulations should be referred to the Project Engineer by employees of the Contractor, subcontractor, or lower tier subcontractors, should be treated as confidential, and should be promptly investigated by the Project Engineer. If there are questions regarding complaints and the application or interpretation of the federal prevailing wage provisions, the Project Engineer should consider referring the issue to the Region Construction Manager or contacting the State Construction Office for further assistance.

1-2.6C(5) Federal Prevailing Wage Violations
In the event the Project Engineer identifies or receives a complaint from any employee of the Contractor regarding improper application or nonpayment of federal prevailing wages, improper application of overtime pay, or any other requirement noted in the Required Contract Provisions for Federal-aid Construction Contracts (FHWA-1273), the Project Engineer should immediately notify the Contractor requesting prompt corrective action. All issues of noncompliance involving either the Contractor, subcontractor, and any lower-tier subcontractors are to be addressed through the prime contractor for resolution.

If the Project Engineer determines the Contractor is in violation of the provision noted in the FHWA 1273 or Section 1-07.9 of the Standard Specifications, the Contractor should be immediately informed and requested to make the necessary corrective actions. Once the Contractor has been informed that an apparent violation has occurred, it is expected that a satisfactory correction or explanation will be made within a reasonable period of time. If this does not happen, routine monthly progress payments made to the Contractor for works completed, may be deferred by the Project Engineer for enforcement of these provisions. If the failure to act continues, the Project Engineer should refer the issue to the Region Construction Manager.

1-2.6C(6) Department of Labor Investigation
The U.S. Department of Labor may investigate compliance with the DBRA and the Contract Work Hours and Safety Standard Act (CWHSSA) when conducting any investigations relative to compliance with the Fair Labor Standards Act or any other acts under its enforcement authority. Investigative action taken by the U.S. Department of Labor with respect to DBRA and CWHSSA do not, in any way, change the degree of authority or responsibility of WSDOT for enforcement of these Acts. Any actions taken by the U.S. Department of Labor should be considered as services we may use to assist us in our enforcement activities but, should not be considered to relieve us of our basic responsibility to investigate fully all potential violations and to apply such sanctions as are deemed applicable under our enforcement authority to ensure compliance.

1-2.6C(7) Fraud Notice Poster
Fraud Notice, FHWA 1022, Title 18 USC 1020, must be displayed on all Federal-aid projects during the course of the work. This notice points out the consequences of any impropriety on the part of any contractor or WSDOT employee working on the project.

1-2.7 EEO, D/M/WBE and Training
1-2.7A Overview
Recent changes in both State and Federal laws have required a variety of guiding requirements. As a result individual contracts may have different guiding requirements depending on what laws were in place at the time the contract was executed and how the project is funded. The special provisions, Standard Specifications, and amendments determine the specific requirements for each project. The Construction Manual is one of many resources available for general information on the obligations and policy of WSDOT with regard to external civil rights. Other resources include:
1. Office of Equal Opportunity (OEO): OEO monitors, maintains, and updates WSDOT Equal Employment Opportunity (EEO) policies and commitments to FHWA. As part of that effort they maintain the following documents which are available through the OEO homepage:

- Equal Employment Opportunity Compliance Program (EEO and On the Job Training)
- Disadvantaged Business Enterprise Participation Plan (contract goals, if included in a project, may be voluntary and mandatory)
- Title VI Plan (nondiscrimination)

2. Standard Specifications, as follows, apply to all projects:

- 1-07.11 Requirements for Nondiscrimination
- 1-08.1 Subcontract Completion and Return of Retainage Withheld

3. General Special Provisions as may be included in the contract include:

- Minority and Women’s Business Enterprise (MWBE) Participation (included in projects financed with only State funds)
- Requirement for Affirmative Action to Ensure Equal Employment Opportunity (included in projects with FHWA participation)
- Disadvantaged Business Enterprise Participation (included in projects with FHWA participation) Special Training Provisions (included in projects with FHWA participation and only if the contract is selected for training)
- Indian Preference and Tribal Ordinances (TEROs) (only if the project includes work on the reservation and only if the ordinances exist)

While some requirements and provisions apply to all projects, others apply to projects with State funds only and others yet apply to projects that are partially or fully financed with Federal funding.

1-2.7B EEO (Federally Funded Projects)

WSDOT has committed to FHWA to perform comprehensive construction compliance reviews to ensure that the requirements of Section 1-07.11 have been adhered to. This review is performed by the OEO on a selected number of FHWA funded projects and may take place at any point during the life of the project or after the project has been completed. A contractor that found in violation of the contractually required affirmative action good faith efforts will be invited to a compliance conference to develop a corrective action plan. Failure to accept and comply with a corrective action plan may result in sanctions. The records that have been maintained at the Contractor’s office will be utilized for these reviews. The FHWA also retains the authority to review the Contractor’s records for EEO compliance. These reviews do not normally involve the project office other than notification of their occurrence and the resulting findings.

1-2.7B(1) Prompt Return of Retainage to All Subcontractors

As a condition of receiving Federal funding, WSDOT is required to ensure prompt payment to all subcontractors on all contracts regardless of funding. State statutes (Revised Code of Washington, RCW) pertaining to prompt pay require that the contracting agency make prompt payment to the prime contractor and that the prime contractor, in turn, pass these payments on to subcontractors in a timely manner.

Return of the subcontractor’s retainage held by the prime contractor is required by the Standard Specifications. This is a race neutral effort intended to support and encourage all small businesses. Therefore, in accordance with the contract provisions, the prime contractor is required to release any and all retainage to the subcontractor within a designated time period after subcontract completion. The Project Engineer has no role in this process other than to respond to allegations of non-compliance with this contract requirement as with any other. We need to keep in mind that our contract is with the prime contractor and as a result, we are not a party to the prime contractor’s subcontract documents. We should avoid becoming involved in prime’s relationship with their subcontractors.

In the prime contractor’s effort to determine completion of subcontract work, as required by the contract provisions, the Project Engineer may be asked to determine completion of a portion of the work. While we need to work with the Contractor to comply with the requirements of the specification, we should also take specific care to not issue partial punch-lists or to place ourselves in a position of “accepting” portions of the work. In some cases we may provide the Contractor relief under certain conditions as described in Section 1-07.13 of the standard specifications, “Contractor’s Responsibility for the Work.”

1-2.7C EEO (State Funded Projects)

The Contractor is required to comply with the EEO requirements detailed in the Standard Specifications Section 1-07.11, Requirements for Nondiscrimination. In general, these requirements include having an EEO officer, developing, maintaining, making known, and utilizing an EEO program. The Project Engineer should be alert for and respond to any indications or accusations of discrimination.
and if substantiated, take appropriate actions. The Office of Equal Opportunity and your regional OEO staff are available for guidance and assistance in these types of situations.

1-2.7D EEO (Federally Assisted Projects)
The requirements for EEO and nondiscrimination for federally assisted contracts are similar to what’s required for State-funded projects. However, additional monitoring, reporting, and authority are mandated by Federal laws as noted in the Federal contract requirements known as the “FHWA 1273.” The “FHWA 1273” is included in every Federally assisted contract. These requirements are reiterated in the Standard Specifications Section 1-07.11, Requirements for Nondiscrimination.

Reporting

- **Federal-Aid Highway Construction Contractors**
  - **Annual EEO Report, Form FHWA - PR1391** — This form is required for all Federally assisted projects provided the prime contract is equal to or greater than $10,000 and for every associated subcontract equal to or greater than $10,000. Each contract requires separate reports be filed for the prime contractor and each subcontractor (subject to the above noted criteria.) These forms are due by August 25th each year in which work was performed in the month of July.

  The payroll period to be reflected in the report is the last payroll period in July in which work was performed. A contractor who works on more than one Federally assisted contract in July is required to file a separate report for each of those contracts. For multi-year projects, a report is required to be submitted each year work was performed during the month of July throughout the duration of the contract. A responsible official of the company must sign the completed report.

  Upon receipt, the Project Engineer will forward this annual report to the Region’s EEO Officer by September 17th. The Region EEO staff at the direction of the OEO will compile and report the information noted on the forms. The figures reported must reflect the number of employees, not hours, in each category, with subtotals broken out for women and minorities and grand totals for the category. Tables A through E reflect both apprentices and on-the-job trainees that were also utilized within each trade. The form must also include the corresponding subtotals in each category, A through E, broken out by both women and ethnicity.

- **Summary of Employment Data Report, Form FHWA - PR1392** — The WSDOT Office of Equal Opportunity (OEO) has developed a program for the reporting of WSDOT’s EEO accomplishments. This program, Equal Employment Opportunity Contractor Compliance Program, requires WSDOT to submit a summary of employment data to FHWA for each Federal fiscal year. This Summary of Employment Data Report, PR1392, is prepared from forms PR-1391 (monthly report) that have been submitted to the Region by the Project Engineer’s offices. This summary is prepared by the Region EEO lead or other Region designee for each Federally assisted project. This reporting also includes Local Agency projects administered through the Region’s Highways and Local Programs offices. The completed PR-1392 summary reports, including all forms PR-1391, are then submitted by the Region EEO lead to the WSDOT Office of Equal Opportunity by September 24th each year.

- **Monthly Employment Utilization Reports, WSDOT Form - 820-010** — This form is required for all federally assisted projects if the prime contract is equal to or greater than $10,000 and for every associated subcontract equal to or greater than $10,000. This report includes the total work hours for each employee classification as well as the total number of employees, broken out by ethnicity, in each trade, for each WSDOT project. Instructions for completing the form can be found on the back of the form itself. These monthly reports are to be maintained by the Contractor in the respective prime or subcontractor’s records.

  Where the prime’s contract is valued at $100,000 or more, the Contractor shall submit copies of the prime’s completed WSDOT Form 820-010 to the Project Engineer. The prime contractor shall also collect and submit these forms monthly from every subcontractor who holds a subcontract with a value of $100,000 or more. These reports are to be submitted to the Project Engineer by the 5th of each month. The project office has a responsibility to make sure these forms are submitted in accordance with the contract requirements. Upon receipt, the Project Engineer will forward the report to the Region EEO staff. The region EEO staff, at the direction of the OEO, will compile, report, and take any action necessary with regard to the information provided by these forms. As a result it is not necessary that copies of these reports be maintained in the project files.
Records Retention and Reviews
The Contractor is required to maintain all project records, including the aforementioned EEO records, for three years following completion of the contract.

1-2.7E Minority and Women Owned Business Enterprise (MBE, WBE)
MBE, WBE is the designation for holding State certification as a minority or women owned business enterprise. The State Office of Minority and Women’s Owned Business Enterprises (OMWBE) certifies businesses as either a minority owned business (MBE), a women owned business (WBE), or a combination of both (M/WBE). On projects funded in whole or in part with State funds, the contract provisions will include a MBE, WBE special provision. This provision may specify voluntary goals for the Contractor’s utilization of M/WBE. The provision also includes suggested methods for encouraging M/WBE participation. As noted, these requirements are indeed voluntary and there are neither preferences for accomplishment nor sanctions for noncompliance.

MBE/WBE Reporting
• Annual Report of Amounts Paid MBE/WBE Participants (Form 421-023). In accordance with Section 1-08.1 of the Standard Specifications, an Annual Report of Amounts Paid MBE/WBE Participants (Form 421-023) is required from the prime Contractor for all projects funded entirely by State funds. When a project contains Federal assistance, the Federal quarterly reporting requirements for DBE utilization override the States requirements, eliminating the need for the State’s annual report of amounts paid.

This Annual Report of Amounts Paid MBE/WBE Participants report reflects the State fiscal year, July 1 through June 30, and is to be submitted to the Contracting agency by the 20th of July each year and/or upon physical completion of the contract. The dollar amounts shown in the report are those amounts paid to the MBE/WBE firms during the reporting period. The final report is to show only the dollar amounts paid since July 1st through the Physical Completion date. The Region is responsible for entering this data into CCIS. The completed form is maintained as a part of the project records and becomes a part of the temporary final records upon completion.

1-2.7F Disadvantaged Business Enterprise (DBE)
DBE is the designation for holding Federal certification as a Disadvantaged Business Enterprise. On Federally funded projects there will normally be a DBE requirement of some sort specified by the contract special provisions. This special provision will be one of two types:

1-2.7F(1) GSP Includes Voluntary Goal, or Does Not Have a Goal
When a Voluntary Goal or No Goal is specified, the Contractor is encouraged to take actions that promote DBE participation. The goal is intended to draw the bidders attention to the opportunity to subcontract with DBE’s. However, these requirements are indeed voluntary and there are neither preferences for accomplishment nor sanctions for non-compliance.

1-2.7F(2) GSP Includes Condition of Award (COA) Goal
When a Condition of Award Goal (COA) is specified, the Contractor is required to employ DBE participation to at least the extent identified in the contract special provisions.

• As a Condition of Award, the Contractor must commit to and follow through on; subcontracting at least the amount identified by the COA goal to certified DBE firms or make a good faith effort to do so.
• Measurement of attainment is not simply the payments made to the DBE. Attainment is measured in accordance with the provisions of the “DBE Participation” section of the contract special provisions.
• Changes to the amounts specified for COA must be made in accordance with the procedures outlined in this section.

1-2.7F(3) Additional Execution Documents
Successful bidders will be required to provide a “Bidders List” to the Department. This list is to include the names and addresses of every firm that submitted a bid or quotation to the Prime, whether or not that bid was used as part of the overall proposal. The Contractor is directed to send this list directly to the WSDOT Office of Equal Opportunity in Olympia and normally the Project Engineer will have no involvement.
1-2.7F(4) DBE Reporting

The contract special provisions require the Contractor to submit to the Project Engineer a “Quarterly Report of Amounts Credited as DBE Participation” for each quarter and upon completion of the project. Again, the measurement is not simply the payments made to the DBE, rather it is in accordance with the “DBE Participation” section of the contract special provisions.

1-2.7F(5) On Site Reviews

• Contract Includes Condition of Award Goal —
  On site reviews shall be conducted on contracts that include COA goals when the COA subcontractor starts work, during the peak period of the subcontractor’s work, and whenever there is a change in the nature or methods of the work. On-site reviews are also required when a COA subcontractor is replaced. The intent of the overall program and hence the review is to document that the DBE is indeed in control of the work and performing a “Commercially Useful Function” (CUF) as described by the specification. The on-site review is a “snapshot in time” and should record personal observations, documentation reviews, and personnel interviews as applicable. A copy of the completed on site review form (272-051) should be forwarded to the WSDOT Office of Equal Opportunity. The Condition of Award letter requires that the identified DBE firms perform specific item(s) of work for the estimated dollar amounts included in the proposal. The letter also identifies whether a firm performs as a “subcontractor,” “manufacturer,” or “regular dealer.” DBE compliance issues should be brought to the attention of the State Construction Office.

• Contract Includes Voluntary Goal or No Goal —
  The state has an obligation to make sure the quarterly reports are reasonably accurate. Taking credit for DBE accomplishments in the reports requires that the DBE perform a commercially useful function. WSDOT has committed to FHWA to perform the necessary number of on-site reviews such that the project engineer is comfortable that the quarterly reports are accurate. It is suggested that at least one on-site review be performed on any DBE that performs a substantial amount of work. Reviews should also be performed when the situation warrants such as sharing of resources with the prime.

1-2.7F(6) Changes to the Condition of Award (COA)

The Contractor is required to utilize the COA subcontractors, manufacturers, etc., to perform the work as listed in the COA letter. Substitution of another DBE is allowed if:

• A COA DBE firm becomes decertified, or
• The contractor proposes a change to the contract that reduces DBE COA participation, or
• The prime contractor provides documentation that a DBE firm is unwilling or unable to perform the work.

Exceptions to the substitution requirement may be allowed under any of the following circumstances:

• WSDOT deletes the COA firm’s intended work.
• The contractor can show substantial financial loss if a substitution is required.
• The work has progressed to the point where no other work remains to be subcontracted.
• The DBE subcontractor has taken the positive step of graduating from the DBE program.

1-2.7F(7) Substitution

Substitutions must meet the following requirements:

• The new firm must do an equal dollar value of work on the contract.
• The change order does not increase the dollar amount of the original goal.

1-2.7F(8) Condition of Award (COA) Change Orders

Changes to the contract COA amounts must be made through a change order. The amounts shown in the COA change order should be limited to the credit necessary to accomplish the original contract goal amount as follows:

• An explanation of why the change is necessary.
• Identification of both the deleted work and the added work.
• Revised subtotals for each affected DBE firm.
• Revised total attainment for DBE participation.
• Documentation of a good faith effort to substitute should go in the change order file, (if required, see 1-2.7F(6)).

The Region may execute change orders deleting COA work where WSDOT has initiated the change. The State Construction Office must execute change orders that include contractor proposed revisions that change the COA commitment. When preparing the change order in CCIS pending CO’s menu use option 3, “Condition of Award Items.” Include the first three items listed above in the change order document. When submitting the change order to the Contractor for signature, the Project Engineer should also send copies to the affected DBE firms and should advise the Contractor that this has been done.
1-2.7G On-the-Job Training (OJT)
1-2.7G(1) On-the-Job Training Special Provisions — General

The requirements for training are made a part of the contract by the special provision, Special Training Provisions. The amount of training is set by the WSDOT Office of Equal Opportunity based on the opportunities presented by the work and the needs in the geographical area involved. The requirements for trainee, training plan approval, and trainee payment are all specified in the contract special provisions.

1-2.7G(2) OJT Required Reports

The contract provisions allow the Contractor to accomplish training as part of their work activities, or through the activities of their subcontractors or lower tier subcontractors. However the prime contractor is designated as being solely responsible for the completion of the training requirements as they are outlined in the contract provisions.

- Form DOT 272-049 Training Program — A training program is to be completed by the Contractor. The report must be submitted to the Engineer for approval prior to commencing contract work. The Project Engineer’s office may approve Bureau of Apprenticeship Training (BAT) or the State Apprentice Training Committee (SATC) programs provided they meet the requirements specified in the contract provisions. The Region may also approve a non-SATC or BAT program once concurrence has been received from the WSDOT Office of Equal Opportunity (OEO is required to obtain approval from FHWA before concurring.) Regardless, one copy of Region approved Training Programs should always be submitted to the WSDOT Office of Equal Opportunity.

- Form 272-050 Apprentice/Trainee Approval Request — Approval of an individual trainee cannot be authorized until an approved Training Program is filed with the Region. This form is to be submitted by the Contractor for each trainee to be trained on the project. When a BAT/SATC apprentice/trainee is first enrolled, a copy of the apprentice/trainee’s certificate showing apprenticeship/training registration must accompany the Trainee Approval Request. Trainees are approved by the Project Engineer’s office based on the criteria in the special provisions.

- Form DOT 272-060 Federal-aid Highway Construction Annual Training Report — This report is to be completed annually by the Project Engineer summarizing the training accomplished by the individual trainees during the reporting period beginning June 1 of the previous year and ending May 31 of the current year. This report is due at the Regional EEO Office by June 10th of each year.

1-2.7G(3) Payment for “Training”

At progress estimate cutoff time, the Contractor shall submit a certified invoice requesting payment for training. The invoice must provide the following information for each trainee:

- The related weekly payroll number
- Name of trainee
- Total hours trained under the program
- Previously paid hours under the contract
- Hours due for current estimate
- Dollar amount due for current updated estimate

Retroactive payment may be allowed provided:

- The Training Program is approved
- There are no outstanding issues or circumstances that would have prevented approval of the apprentice/trainee

Increases in training hours are allowable and may be approved on a case-by-case basis by the Project Engineer in consultation with the Regional EEO Officer.

1-2.8 Control of Work
1-2.8A Authority of the Project Engineer

The Project Engineer is given considerable authority to enforce the provisions of the contract under Section 1-05.1 of the Standard Specifications. This authority is tempered by WSDOT’s policies and delegation of authority from the Engineer to the Project Engineer. Accordingly, considerable care and professional judgment must be exercised by the Project Engineer in order to avoid exceeding the authority as delegated and to avoid decisions or actions that may be contrary to WSDOT policy. Should there be any doubts as to the limits of authority, the Project Engineer should consult the Regional Construction Manager.

In many cases, the courts have held that where the Project Engineer has exceeded the authority provided in the plans and specifications or the authority delegated by the Engineer, the actions of the Project Engineer are binding upon WSDOT. Because of this, it is important that the Project Engineer make no instructions, verbally or by written memoranda, that are outside the scope of the plans, specifications, contract provisions, or the authority delegated by the Engineer.
In advance of or during the course of the project, in the interest of economy and efficiency, noncritical items of work may be identified for which the Project Engineer may choose to modify the normal inspection or testing procedures. In taking these actions, the Project Engineer is acting under the professional responsibility inherent in all actions as a representative of the Department and a Licensed Professional Engineer. Full accountability of such incidents is expected. The scope of such actions should not exceed $10,000 for a single bid item, nor exceed $25,000 for an entire project.

The nature of the work to be accepted in this manner will generally be limited to minor and isolated items. Acceptance would typically involve dimensional conformance to the plans and a visual determination that the materials are suitable, however, the Project Engineer may require some testing or other means to support a decision. In such action, the Project Engineer should be guided by the principle of achieving the intent of the contract, attaining reasonable expectations of service life proportional to cost, and protection of public safety. Typically, changes in acceptance procedures will only be made to work outside the vertical limits of the traveled way. Consideration should be given to the consequences of subsequent failure, ease of replacement, whether or not there is a high variability in the quality of similar work, or any other pertinent facts. Actions taken in accepting such materials should be identified in the project records with acknowledgment by signature of the Project Engineer.

Materials accepted in accordance with this guidance should be identified in the Project Engineer’s preparation of the Certification of Materials under Chapter 9-1.5 of this manual.

The use of this process is not intended to retroactively justify deficiencies discovered after the completion of work.

**1-2.8B Contractor’s Equipment, Personnel, and Operations**

The Contractor is required to furnish adequate equipment for the intended use. The Contractor’s equipment must also be maintained in good working condition. Prior to the start of work, the Project Engineer should ensure, by inspection, that the Contractor’s plant, equipment, and tools comply with the specifications.

Whenever the specifications contain specific equipment requirements, the Project Engineer should verify that the equipment provided meets these specifications. This should be documented in project records such as the Inspector’s Daily Report. The Contractor is required to furnish, upon request, any manuals, data, or specialized tools necessary to check the equipment.

It is most important that the operation of automatically controlled equipment be checked carefully and that the Contractor be advised immediately whenever the equipment is not performing properly.

The Contractor’s supervisory personnel must be experienced, and able to properly execute the work at hand. If, in the Project Engineer’s opinion, the Contractor’s supervisory personnel are not fully competent, the Project Engineer should immediately notify the Regional Construction Manager of the facts in the matter, seeking assistance and advice.

It is expected that, consistent with WSDOT’s policies and delegated authority, the Project Engineer will assist the Contractor in every way possible to accomplish the work under the contract. However, the Project Engineer must not undertake, in any way, to direct the method or manner of performing the work. Should the Contractor select a method of operation that results in substandard quality of work, non-specification results, a rate of progress insufficient to meet the contract schedule, or that otherwise violates the contract specifications or provisions, the Contractor should be ordered to discontinue that method or make changes in order to comply with the contract requirements. Where cooperation cannot be achieved, the Project Engineer should notify the Regional Construction Manager of the facts in the matter, seeking assistance and advice.

**1-2.8C Defective or Unauthorized Materials or Work**

Contract Final Acceptance for all work completed on a project is made solely by the Secretary of Transportation. However, the Secretary relies heavily on the actions and professional opinions of others, involved throughout the course of work, in determining acceptability. Because of this, it is expected that the Project Engineer, working with the assistance of the Regional Construction Manager, as well as making full use of the many resources available at both the Regional level and Headquarters, particularly the office of the State Construction Engineer, will ensure that sufficient inspection is conducted in order to determine that the work performed or the materials utilized to construct the project comply with the requirements included in the contract plans and specifications. When inspections or tests are performed that indicate substandard work or materials, the Project Engineer should immediately notify the Contractor, rejecting the unsatisfactory work or material. When a review of the Contractor’s work or materials used indicate questionable acceptability with regard to the specifications, the Contractor should be notified as quickly as possible so that changes in materials or work methods can be made in order to avoid materials or work being rejected.
1-2.8C(1) Defective Materials

The contract plans and specifications for construction of a project require that specific materials and/or work practices be utilized in completing the work. The Project Engineer may reject any materials not conforming to the requirements of the specifications. The rejected materials, whether in place or not, are to be immediately removed from the site of the work unless the following guidelines for acceptance of non-specification materials are followed:

Material Not In Place

1. Nonconforming aggregate materials that are within the defined tolerance limits noted in Chapter 9-5.6 of this manual may be accepted for use on the project in accordance with the guidance in Chapter 9-5.4(B).

2. There may be situations where WSDOT could obtain significant benefit from the use of nonconforming aggregate materials. This requires prior concurrence of the State Construction Engineer and a change order modifying the project specifications.

Except for 1 and 2 above, materials that are known in advance as failing to comply with the Specifications are not to be incorporated into the work.

Material In Place

1. Price adjustments have been developed and are referenced in the contract for acceptance of certain materials whose properties cannot be determined until they are in place. These policies apply to include: concrete compressive strength, Portland cement concrete pavement thickness, asphalt concrete gradation, oil content, density, and pavement smoothness.

2. Material incorporated into the work that is subsequently found to be in nonconformance with the specifications and for which price adjustments for acceptance are not included in the contract, must be reviewed to determine acceptability. The determination of acceptability should be made only when, in the Project Engineer’s judgment, there is a possible service or benefit to be obtained from its use. If it is determined that no benefit or service is obtained from the material’s use, the Project Engineer may direct that the material be immediately removed and replaced at no cost to WSDOT.

The Project Engineer may consult the State Materials Laboratory, the State Bridge and Structures Office, or other design organizations for assistance in determining the usefulness of the nonconforming material. If consulted, these offices will offer technical advice to the extent that information is available. It is not intended to enter into extensive research to assess material which could be removed and replaced under the contract terms.

If the material is to be accepted for continued use, a determination of possible reduced service and the resulting credit to be assessed by change order, should be completed by the Project Engineer. This determination must meet with the Regional Operations/Construction Engineer’s approval for execution of the change order. In addition, prior review and concurrence must be obtained from the State Construction Engineer for the intended application of the material and the Materials Engineer for concurrence with issues of material performance. With this determination for acceptance of non-specification material, discussions should be initiated with the Contractor and a final change order completed.

If it is determined that the specification violation will not compromise the performance of the material and the nature of the violation is considered to be more of a technical infraction of the specification, the material may be accepted with a change order, possibly including a price reduction. If there is sufficient data and if the nature of the material makes analysis feasible, the State Materials Laboratory will determine a pay factor using QC/QA methods similar to those described in the Standard Specifications, Section 1-06.2(2). If QC/QA cannot be applied, the Project Engineer may determine an adjustment subjectively, using whatever information is available. This assessment or price adjustment may vary from a portion of the material costs up to the total contract unit bid price for the bid item involved.

If it is determined that the violation is serious enough that the material can not be accepted for use on the project, the Project Engineer may direct its complete removal and replacement at no cost to WSDOT.

All change orders for acceptance of nonconforming materials are Contractor-proposed and WSDOT is under no obligation to accept or approve any of them.

1-2.8C(2) Defective or Unauthorized Work

The following types of activities will be considered unauthorized work and will be completed solely at the risk and expense of the Contractor:

- Work performed contrary to, or regardless of, the instructions of the Project Engineer.
- Work and materials that do not conform to the contract requirements.
- Work done beyond the lines and grades set by the plans or the Engineer.
- Any deviation made from the plans and specifications without written authority of the Project Engineer.

Until all issues of material acceptance and conformity to the contract plans and specifications can be resolved, unauthorized work will not be measured and paid for by WSDOT. The Project Engineer may direct that all
Unauthorized or defective work be immediately remedied, removed, replaced, or disposed of. In correcting unauthorized or defective work, the Contractor will be responsible to bear all costs in order to comply with the Engineer’s order.

For additional guidance, see Section 1-05.7 of the Standard Specifications. If the Contractor fails or refuses to carry out the orders of the Engineer or to perform work in accordance with the contract requirements, the Project Engineer should immediately notify the Regional Construction Manager of the facts in the matter, seeking assistance and advice.

1-2.8C(3) Material Acceptance by Manufacturer’s Certificate

All materials are to be accepted for use on the project based on satisfactory test results that demonstrate compliance with the contract plans and specifications. All work demonstrating compliance is to be completed prior to the material’s incorporation into the work. In many cases, this testing has already been completed in advance by the manufacturer. A Manufacturer’s Certificate of Compliance is a means to utilize this work in lieu of job testing performed prior to each use of the product. While this provides for a timely use of the material upon arrival to the job site without having delay in waiting for the return of test results, it creates potential difficulties in obtaining and assessing the adequacy of a certificate.

Section 1-06.3 of the Standard Specifications describes the procedures for acceptance of materials based upon the Manufacturer’s Certificate of Compliance. Division 9 of the Standard Specifications describes those materials that may be accepted on the basis of these certificates. Since a certificate is a substitute for prior testing, it is intended that all certificates be furnished to the Project Engineer prior to use or installation of the material.

However, there are some circumstances where the Contractor may request, in writing, the Project Engineer’s approval to install materials prior to receipt and submittal of the required certificate. The Project Engineer’s approval of this request must be conditioned upon withholding payment for the entire item of work until an acceptable Manufacturer’s Certificate of Compliance is received. Examples of materials that shall not be approved by the Project Engineer for installation prior to the Contractor’s submittal of an acceptable certificate are: materials encased in concrete (i.e., rebar, bridge drains, etc.); materials under succeeding items where the later work cannot be reasonably removed (i.e., culvert under a ramp to be opened to traffic); etc. The Project Engineer’s approval or denial shall be in writing to the Contractor, stating the circumstances that determined the decision.

At the conclusion of the contract, there may still be some items that are lacking the required certificates. These items must be assessed as to their usefulness for the installation, prior to payment of the Final Estimate and subsequent Materials Certification of the contract. The review of these items may include:

- Comparison with the suitability of other shipments to the project or other current projects.
- If possible, sampling and testing of the items involved or residual material from the particular lot or shipment.
- Independent inspection on site of the completed installation.

If it is determined that the uncertified material is not usable or is inappropriate for the completed work that incorporates the material, the Contractor should be directed to immediately remove the material, replacing it with other certified materials. If the material is found to be usable and is not detrimental to the installation it was incorporated into, it may be left in place but with a reduction to no pay. The reduction in pay will be the entire cost of the work (i.e., unit contract price, portion of lump sum, etc.) rather than only the material cost. The Contractor should continue to have the option of removing and replacing the uncertified material in order to regain contract payment for the installation.

1-2.8D Contractor Submittals

Missing submittals is a principal source of delays in closing out the project and processing the final estimate. As the project proceeds toward completion, the Project Engineer and the Contractor should attempt to obtain all submittals as the need arises. These might include such things as materials certificates, certified payrolls, extension of time requests, or any other item or document that might delay processing the final estimate. Attention is needed to assure the receipt of these items from subcontractors as they complete their work.

1-2.8E Statement of Materials and Labor, Form FHWA-47

This report is required for all projects over $1,000,000 on the NHS, excluding Force Account, Beautification, and Railroad Protective Devices. When this report is required, it is to be prepared in accordance with the requirements and instructions contained on the form and in the “Required Contract Provisions Federal-aid Construction Contracts”. Form 1273, the “pink” sheets that are included in every federal-aid project.
When this report is a requirement of the contract, the Project Engineer will obtain it from the Contractor, complete Section A, and submit it directly to the Olympia FHWA office at MS: 0943. A copy of this report shall be submitted with the Final Estimate to the State Construction Office.

It is mandatory that the materials be reported in the units shown, i.e., tonnes, meters, etc. Materials not listed on the report form need not be reported.

1-2.8F Contractor’s Performance Reports

The procedures for completing and submitting the Prime Contractor Performance Report are included with the report, Form 421-010, and the Prime Contractors Performance Report Manual, M 41-40. The requirement for this report and other direction can also be found in WAC 468-16-150 and WAC 468-16-160.

Should the Contractor’s typical performance on a contract become below standard, the Project Engineer should immediately notify the Regional Construction Manager of the facts in the matter, seeking assistance and advice.

1-3 Estimates and Records

1-3.1 Estimates

1-3.1A General

Payment for work performed by the Contractor and for materials on hand must be made in accordance with Section 1-09 of the Standard Specifications. To facilitate payments to the Contractor and ensure proper documentation, WSDOT utilizes an automated computer system to record project progress in terms of bid item quantity accomplishment. This is then used to pay the Contractor for actual work performed during each designated pay period or for materials on hand. The automated system that completes this task is called the Contract Administration and Payment System (CAPS). CAPS utilizes an electronic tie between each project office’s computer system and the mainframe computer. This system provides access to a large volume of corporate data and facilitates the maintenance of this data by different groups in different locations. Some of these different activities include:

- Contract Initiation — A Headquarters action whereby new contracts are created and stored in a computer file. The information consists of the names of the Contractor and the Project Engineer, project descriptive data, accounting identifier numbers, preliminary estimate, proposal date, bid opening date, award date, execution date, accounting groups and distributions, and an electronic ledger.
- Project Ledger — An updating process by the Project Office which keeps track of work performed on the contract as it is completed.
- Estimate Payments — A Project Office action whereby progress estimates and Regional final estimates are processed directly from the Project Office. The Headquarters Final Estimate process activates the Region Final when all the required paperwork is in place. Supplemental final estimates are processed by Headquarters only. Complete instructions for use of the CAPS computer system are included in the manual titled Contract Administration and Payment System (M 13-01).

1-3.1B Progress Estimates

Progress estimates are normally processed on the 5th of the month for odd-numbered contracts and on the 20th of the month for even-numbered contracts. Where the Project Engineer deems it appropriate, estimates may also be run on other dates.

Estimates may also be run on other dates if the progress estimate or parts of the progress estimate were withheld to encourage compliance with some provision of the contract and the Contractor resolves the issue that caused the withholding. These estimates should be paid immediately upon resolution by the Contractor.

Within the CAPS system, the basis for making any estimate payment is information from the project ledger. Every entry in the ledger is marked by the computer as either paid, deferred, or eligible for payment. Before an estimate can be paid, a Ledger Pre-Estimate Report (RAKD300C-PE) must be produced. In constructing this report, the CAPS system gathers all the ledger entries that are identified as eligible for payment, prints them on the report summarized by item, and shows the total amount completed to date for that item but not yet paid for by progress estimate. The report also shows any deferred entries or exceptions if they exist and includes a signature block for the Project Engineer’s approval.

If there are errors or omissions in this report, the ledger must be changed to reflect the correct data. After corrections are made, the Ledger Pre-Estimate Report must be run again in order to get the corrections into the report and made available for payment by progress estimate. Once the Ledger Pre-Estimate Report is correct, an actual estimate can be paid. The report containing the Project Engineer’s signature should be retained in the project files.

The estimate process is then accomplished with a few key strokes in option 2, estimate payments, in the CAPS main menu. At this point, the CAPS system will automatically calculate mobilization, retainage, and the sales tax. The
warrant will be produced, signed, and sent to the Contractor along with the Contract Estimate Payment Advice Report and two different sales tax summary reports. Copies of these reports will also be sent to the Project Office. When the Project Office receives their copy of the Contract Estimate Payment Advice Report, the total amount paid for contract items should be checked against the Pre-Estimate Report. This helps to verify that the amount paid was what the Project Engineer intended to pay. In addition, the ledger records that produced the estimate will now be marked by the CAPS system as being paid.

Up to the point of actually producing the warrant, the entire process for making a progress estimate payment is initiated and controlled by the Project Office.

Particular attention should be given to the comparison of the plan quantities and the estimate quantities for the various groups on the project as shown on the Ledger Pre-Estimate Report. Overpayments on intermediate progress estimates are sometimes difficult to resolve with the Contractor at the conclusion of the project.

New groups which do not change the termini of the original contract or changes in groups should be accomplished by memorandum from the Region to the State Accounting Services Office.

An additional estimate may be prepared if considerable work has been done between the date of the last progress estimate and the date of physical completion when the Engineer anticipates delays in preparing the final estimate. Should this circumstance occur, the additional estimate should show the work done to date no later than the day before the date of physical completion.

1-3.1B(1) Payment for Material on Hand

Payment for material on hand may only be considered for materials that will be incorporated into the permanent work. Payment amounts for material on hand must not exceed the bid item amount. In processing payment for materials on hand, the CAPS system utilizes the 900 series of item numbers for ledger entries. The requirements for payment of Materials on Hand are noted in Section 1-09.8 of the Standard Specifications. Payments can be made provided that the Contractor submits documentation of the amounts requested, that the materials are found to have met the requirements outlined in the plans and specifications, and the materials are delivered to or stockpiled near the project site or other storage sites that may be approved by the Project Engineer.

All materials, for which requests for payment are made, must be stored under the Contractor’s control. The Contractor must agree that the material will not be diverted to other work. Materials should be segregated, bundled and tagged, or otherwise marked or identified for use on a specific contract or project. All materials paid for as Materials on Hand must be kept in a manner that is readily available for inspection and periodic identification by WSDOT.

Where the items are fabricated and stored in areas outside the Region, then the Region may make arrangements with other Regions or the State Materials Laboratory for inspection deemed necessary prior to paying for the items as Material on Hand.

Payments may also be made for materials stockpiled at a materials fabricator or for completed portions of fabricated items. The Project Engineer may establish the most expedient method of payment for fabricated materials on hand in accordance with the requirements of Section 1-09.8.

When materials, for which on-Hand payments have been made, are incorporated into the work, the MOH payments must be deducted. It is the responsibility of the Project Engineer to devise procedures that assure this is done correctly.

When contracts are estimated to cost more than $2 million and require more than 120 working days to complete, a General Special Provision (GSP) will be included in the contract provisions, providing a different procedure for handling payments and deductions for Material on Hand. When this GSP is included in the contract provisions, the following procedure is used to determine how much of the MOH payment should be deducted from an estimate:

- Each month, no later than the estimate due date, the Contractor will submit a letter to the Project Engineer that clearly states:
  - The amount originally paid on the invoice (or other record of production cost) for the items or Material on Hand,
  - The dollar amount of the previously paid Materials on Hand incorporated into each of the various work items for the month, and
  - The amount that should continue to be retained in material on hand items.

If work is performed on the items and the Contractor does not submit a letter, all of the previous material on hand payment may be deducted on the next available progress estimate.
1-3.1B(2) Payment for Falsework

On those projects which include a lump sum item for bridge superstructure, payment may be made on request by the Contractor for falsework as a prorated percentage of the lump sum item as the work is accomplished. The Project Engineer may require the Contractor to furnish a breakdown of the costs to substantiate falsework costs. For any given payment request, the Contractor may be required to furnish invoices for materials used and substantiation for equipment and labor costs.

1-3.1B(3) Payment for Shoring or Extra Excavation

When Shoring or Extra Excavation Class A is included as a bid item, payment must be made as the work under the bid item is accomplished, the same as for any other lump sum bid item. When Shoring or Extra Excavation Class B is included as a bid item, measurement and payment shall be made in accordance with Sections 2-09.4 and 2-09.5 of the Standard Specifications. RCW 39.04 provides that the costs of trench safety systems shall not be considered as incidental to any other contract item, and any attempt to include the trench safety systems as an incidental cost is prohibited. Accordingly, when no bid item is provided for either Shoring or Extra Excavation Class A or Shoring or Extra Excavation Class B and the Engineer deems that work to be necessary, payment will be made in accordance with Section 1-04.4 of the Standard Specifications.

1-3.1B(4) Payment for Surplus Processed Material

When excess aggregate is produced by the Contractor from a WSDOT furnished source, the Contractor will be reimbursed actual production costs if the excess materials meet the requirements of Section 1-09.10 of the Standard Specifications. If more than one type of aggregate is involved, the provisions of Section 1-09.10 apply to each type.

If WSDOT has a need for the excess aggregate for either maintenance or future construction contracts, the material may be purchased into the appropriate inventory account. The Project Engineer should contact Region Maintenance and Accounting for guidance. If aggregates are to be disposed of as surplus, the Project Engineer should contact the State Administrative Services Office, Purchasing and Inventory Section, for additional assistance.

1-3.1B(5) Liquidated Damages

Liquidated Damages and Direct Engineering, or other related charges, are to be addressed as described in the contract specifications, Section 1-08.9 of the Standard Specifications, and Chapter 1-2.5G of this manual. Direct Engineering charges are a form of Liquidated Damages and must be listed on the monthly progress estimates on the line for Liquidated Damages. Traffic related damages as described in Chapter 1-2.5G(2) of this manual are to be listed under Miscellaneous Deductions. The Project Engineer must evaluate potential Liquidated Damages that have accrued as a result of the expiration of contract time before the damages are withheld from moneys due the Contractor. The work and circumstances that have occurred over the course of the project should be reviewed to determine if there is potential entitlement for granting additional contract time. Liquidated Damages that have accrued should be adjusted for this evaluation. Liquidated Damages deemed chargeable should then be withheld from moneys due the Contractor each monthly progress estimate as Liquidated Damages accrue. While the Project Engineer takes the action to withhold damages as the work progresses, only the State Construction Office may actually assess those damages.

1-3.1B(6) Credits

Dollar amounts may be deducted as a “Below The Line Miscellaneous Deduction” from progress or final estimates when WSDOT is due a credit from the Contractor. Routine credits from the Contractor to WSDOT include, but are not limited to, the following items:

- Engineering labor costs when due to Contractor error or negligence, additional engineering time is required to correct a problem. This includes the costs of any necessary replacement of stakes and marks which are carelessly or willfully destroyed or damaged by the Contractor’s operation.
- Lost and/or damaged construction signs furnished to the Contractor by WSDOT. The Contractor should be given the opportunity to return the signs or replace them in kind prior to making the deductions.
- Assessment to WSDOT from a third party that is the result of the Contractor’s operations causing damage to a third party, for example, damage to a city fire plug. Actual costs will be deducted from the estimate.
- Other work by WSDOT forces or WSDOT materials when the Contractor cannot or will not repair damages that are the responsibility of the Contractor under the contract.
- Liquidated damages not associated with contract time, i.e., ramp closures, lane closures (see Chapter 1-2.5G).
- As provided for in the specifications, specific costs or credits owed WSDOT for unsuccessful contractor challenged samples and testing.

The authority to withhold and assess routine “Below The Line - Miscellaneous Deduction” on progress and final estimates has been delegated to the Regional Construction Manager, and may be further subdelegated to the Project Administration.
Engineer. The Project Engineer must give written
documentation to the Contractor describing the deduction
and provide sufficient notice of the impending assessment.
Credit items which are specifically provided for by the
Standard Specifications or contract provisions, such as
non-specification density, non-specification materials, etc.
may be taken through the contract items established for
those purposes. A change order is required for credit items
which are not specifically provided for by the contract
provisions.
Occasionally a Contractor will send a check directly to a
Project Office for payment of money due WSDOT. (The
Project Office should not request payment.) Whenever a
Project Office or WSDOT employee receives a check or
cash directly from a Contractor, it is very important that
the guidance found in Directive 13-80, Control of Cash
Receipts, be followed.
1-3.1B(7) Railroad Flagging
All dollar amounts actually incurred by the Railroad
Company for railroad flagging, under the terms of the
typical railroad agreement, will be paid by WSDOT. The
Contractor will incur no costs for railroad flagging unless
the flagging is for the Contractor’s benefit and convenience.
In this case, the Project Engineer will deduct this cost on
monthly progress estimates as a below the line item in the
Contract Administration and Payment System.
1-3.1B(8) Payment for Third Party Damages
Section 1-2.4I of this manual details when WSDOT
assumes responsibility and pays for third party damages.
The Risk Management Manual, M 72-01, provides detailed
guidance on procedures, including lines of communication.
Payment should be made under the item “Reimbursement
for Third Party Damages”. This item is only intended to be
used for costs that are the responsibility of the contracting
agency. If this item was not included in the contract, it may
be added by change order using a separate group for each
Control Section in which an incident occurs. On some
items such as “Repair Impact Attenuator” there has been
a conscious decision by the contracting agency during
design to assume a risk which is otherwise the contractor’s.
It would not be appropriate to assume this risk for other
items of work by adding a similar pay item through a
change order.
The next step is for the Project Engineer to determine if an
incident warrants an attempt to recover costs based on cost
effectiveness. If so, a memo is necessary to provide notice
and information to the risk management office. Basically,
they need the information necessary to investigate the
incident, find the responsible party, determine the amount
of the damages and obtain reimbursement for the State. The
risk management office needs the following information:
- Contract Number, Project Description
- Names of Witnesses
- Documentation Related to the Damage
  - Change Order Number
  - Field Notes
  - Police Reports
  - Work Order Coding
- Summary of Repair Costs

1-3.1B(9) Withholding of Payments
Withholding payments for work the Contractor has
performed and completed in accordance with the contract
should not be done casually. There must be clear contract
language supporting the action. The authority to withhold
progress payments is subdelegated to the Regions. Further
delegation to the Project Engineers is at the discretion of
each Region.
No Payment for the Work
Standard Specification 1-06.3, “Manufacturer’s Certificate
of Compliance” is unique in that this is a situation, specified
as part of the contract, where the contractor may assume the
risk for no certificate and end up never being paid for the
related work.
Progress Payment Deferral
In the following situations the contract specifies that the
contracting agency has the authority to defer the entire
progress payment:
- The contracting agency may not make any payments
  until all contractors have submitted a Statement of
  Intent to Pay Prevailing Wages approved by Labor
  and Industries (RCW 39.12.040)
- The contractor fails to submit a progress schedule that
  meets the requirements of the contract (Standard
  Specification 1-08.3)
- Failure to submit the “required reports” by their due
dates (Standard Specification 1-07.11(10B)

Wage Administration in General
The administration of wages and payment for the work
are separate issues. Holding a force account payment for
certified payrolls is not appropriate. Withholding
payments on the contract is suggested as a method to
achieve compliance under the Standard Specifications
pertaining to wages (1-07.9(1)). This remedy should not be
used without review by of the State Construction Office.
Routine enforcement of wage requirements should be done
on their own merits and utilize the sanctions specified as
follows:
State Wage Administration

Labor and Industries is the enforcement agency for state prevailing wage administration. The State (WSDOT) is protected under the contract from wage claims by reserving 5 percent of the moneys earned as retained percentage. This 5 percent is made available for unpaid or underpaid wages liens among other claims. Contract payments should not be deferred due to a contractor’s failure to pay the State minimum prevailing wage.

Federal Wage Administration

FHWA 1273 specifies that the State Highway Administration (SHA) is in the enforcement role for federal prevailing wage administration. Under Section IV - "Payment of Predetermined Minimum Wage" subsection 6., "Withholding," the State Highway Administration (contracting agency) is authorized to withhold an amount deemed necessary to make up any shortfalls in meeting Davis-Bacon prevailing wage requirements. It goes on to authorize the deferral of all payments, under certain conditions, until such violations have ceased. This is only for federal wage requirements and the amount “deemed necessary” must be based on the amount of the underpayment.

Application of the Standard Specifications

Under 1-05.1 Authority of the Engineer reads in part as follows: “If the Contractor fails to respond promptly to the requirements of the contract or orders from the Engineer…. 2. The Contracting Agency will not be obligated to pay the Contractor, and ……….”

Under Section 1-09.9 Payments reads in part as follows: “Failure to perform any of the obligations under the contract by the Contractor may be decreed by the Contracting Agency to be adequate reason for withholding any payments until compliance is achieved”.

Sounds good and we can do so, but withholding of payments owed the contractor must not be done on an arbitrary basis. Other than the previously noted exceptions, money is normally withheld because work/work methods are not in accordance with contract specifications. Also, the amount withheld must have a logical basis. We can not penalize the contractor by withholding more than the out of compliance work is worth.

Withholding payments should not be used routinely as a tool for forcing compliance on general contract administration requirements. The State is protected against nonperformance by requiring a performance bond. In the event that lack of contract compliance puts the State at substantial risk monetarily or safety-wise, it may be appropriate to inform the contractor of the compliance problem and suspend work under Standard Specification 1-05.1 “Authority of the Engineer” until corrections are made.

When withholding money, remember that delaying the contractor’s cash flow may damage the contractor’s ability to perform work. Before doing so, the State should be able to demonstrate:

- specifically what was not in accordance with the contract and where the requirement is specified in the documents
- that the amount withheld is commensurate with the amount of the unauthorized or defective work
- that the contractor was notified in a timely manner (within 8 days per prompt pay laws) and given a chance to make corrections
- that the State has worked with the contractor to mitigate corrections to non-specification work in order to minimize the cost

The State is required to pay the contractor in a prompt manner within 10 days of the cutoff for a monthly pay estimate for all work performed in accordance with the contract during that period.

1-3.1C Final Estimates — Regions

The final estimate for a project is processed in the same manner as a routine monthly progress estimate. The Work Done To Date entry on a final estimate is the physical completion date. When the Region final estimate is completed and is run in CAPS at the Region, it will not generate a warrant for the Contractor. Instead, the Region final estimate will produce several reports: a final Comparison of Quantities; the Contract Estimate Payment Advice; the Contract Estimate Payment Total; and the Sales Tax Summary.

These reports should be carefully checked to verify the accuracy of items, quantities posted, and the costs that have accumulated through various progress estimates during the life of the contract. Where necessary, corrections can be made to the ledger and the Region final estimate rerun as many times as it takes to make it correct before proceeding with the final estimate process.

If the final estimate shows an overpayment has been made to the Contractor, the estimate should still be processed in the same manner as a normal final estimate. If this occurs, the Contract Estimate Payment Totals report will show a minus amount due the Contractor. When the State Accounting Services Office receives the accepted final estimate package, that office will request any reimbursement due from the Contractor. The Project Engineer should not request reimbursement from the Contractor.
Once the Project Engineer has validated the final estimate amounts, a copy of the Comparison of Quantities Report, the Contract Estimate Payment Advice Report, and the Contract Estimate Payment Totals Report should be forwarded to the Contractor along with the Final Contract Voucher Certification. The Project Engineer might remind the Contractor that the person signing the Final Contact Voucher Certification must be authorized to do so. Authorized signatures are submitted by the contractor at the beginning of each contract.

Once the project has been physically completed, the final estimate package described above should be submitted to the Contractor for signature as soon as is reasonably possible. The final estimate package and request for the Contractor’s signature should be transmitted to the Contractor formally. The effort to prepare the final estimate package will vary in nature and magnitude, depending on the project. In some cases, this work will conflict with field work on other projects. It is expected that final estimate preparation will be scheduled and accomplished during the six-month period after physical completion.

Once the signatures and all necessary documents have been obtained, the final estimate package should be assembled by the Region and submitted to the State Construction Office. If any needed recommendations for assessment of liquidated damages associated with contract time have not already been submitted, this submittal should include them. The State Construction Office must resolve all issues of liquidated damages before the final estimate can be accepted and submitted to the State Accounting Services Office.

1-3.1D Final Estimates — Headquarters
The final estimate package submitted to the State Construction Office consists of the following:

- Project Status Report — The Project Status Report should address contract time and recommendations for liquidated damages related to contract time, amount of railroad flagging used if any, Miscellaneous Deductions identified, etc. In addition, the report should indicate whether or not all Affidavits of Wages Paid have been received for the Contractor, and all subcontractors, agents or lower tier subcontractors.

- Final Contract Voucher Certification — Form 134-146, original only.

- If an assessment of liquidated damages has been made previously, include a copy of the letter from the State Construction Engineer to the Contractor assessing these.

- If an assessment of miscellaneous damages or liquidated damages resulting from causes other than time, include copies of letters from the Region to the Contractor for assessment of these.

- Contract Estimate Payment Totals — RAKC300F-EA.

- Copy of Form FHWA 47 (NHS Federal-Aid projects over $1 Million).

The final estimate package is reviewed by the State Construction Office and submitted to the State Construction Engineer for acceptance of the contract. The date on which the State Construction Engineer signs the Final Contract Voucher Certification becomes the final acceptance date for the contract itself. The final estimate package is then submitted to the State Accounting Services Office.

1-3.1D(1) Final Estimate Claim Reservations
Should the Contractor indicate a claim reservation on the Final Contract Voucher Certification, it must be accompanied by all of the requirements of Section 1-09.11(2) of the Standard Specifications (provided these have not been met in a previous claim submittal). The Project Engineer must assure that the requirements have been met prior to submitting the final estimate package to the State Construction Office. If the claim package is incomplete, return the voucher to the Contractor with notice of the missing parts.

1-3.1D(2) Unilateral Acceptance of Final Estimates
The Project Engineer cannot establish a completion date for the contract if the Contractor is unwilling or unable to submit one or more of the required documents noted in Section 1-08.5 of Standard Specifications. However, the Region can request that the State Construction Engineer accept the contract by signing the Final Contract Voucher Certification (FCVC) in spite of the missing documents.

If the Contractor has not signed the FCVC, the Region can request that the State Construction Engineer accept the contract without the Contractor’s signature. The Region is responsible for notifying the Contractor before such a request is made. The State Construction Office will generate the certified letter notice mentioned in the Standard Specifications, Section 1-09.9. The date of the State Construction Engineer’s signature of the FCVC becomes both the acceptance date and the completion date of the contract, both established unilaterally.

1-3.1E Supplemental Final Estimates
A Supplemental Final Estimate is a payment adjustment made to a contract after the Final Estimate has been processed and the project has been Accepted by the State Construction Engineer. A Supplemental Final Estimate may be necessary to correct an inadvertent over/under payment
or where a claim settlement may require additional payment be made to the Contractor. In order to complete a Supplemental Final Estimate, the Project Engineer should complete and assemble the following items, routing them through the Region to the State Construction Office for review and further processing:

1. Assemble the backup information supporting the necessity and substantiating the cost of the changes to be made.

2. Complete any corrections or additional postings necessary in CAPS, including any postings to change order items added to CAPS for the settlement of a claim. (Please note, where additional CAPS postings are necessary after the Physical Completion date has been established, the “Work Done To” date in CAPS must be entered as the Physical Completion date or prior.)

3. Complete a Pre-Estimate report including the Project Engineer’s signature recommending payment.

4. Complete a supplemental Final Contract Voucher Certification form reflecting the changes made and showing the new total “Final Amount”. The form does not require the Contractor’s signature.

While postings and corrections to CAPS may continue, once the Completion date has been established for a contract, CAPS will no longer allow the Project Engineer or the Region to process further payments to the Contractor. As a result, payment of the Supplemental Final Estimate will need to be completed for the Project Engineer by the State Accounting Services Office.

After review, the Pre-Estimate report will be signed by the State Construction Engineer authorizing payment to proceed. Once the supplemental payment is completed, the signed and executed Pre-Estimate report will be returned to the Project Engineer where it can be maintained as a part of the project payment files and made a part of the Region Temporary Final Records.

While a new Final Contract Voucher Certification is completed as a part of the Supplemental Final Estimate, the Acceptance date will remain the same as established by the State Construction Engineer’s signature on the original Final Contract Voucher Certification.

1-3.1F Retained Percentage

Retained percentage withholding is based upon RCW 60.28, which provides that:

- A sum not to exceed 5 percent of the money earned by the Contractor on estimates be retained by the Contracting Agency.

- The Contractor may submit a bond for all or any portion of the amount of funds retained by WSDOT.

When a contract is awarded, the State Accounting Services Office or the Region Plans Office sends a package of contract documents to the Contractor. This package of contract documents also includes the necessary instructions for the Contractor to make application for a bond to replace all or any portion of the retainage. The bond form will be processed by the State Accounting Services Office without involvement from Project Engineer’s Office.

The Contractor, at any time during the life of the contract, may make a request to the Project Engineer for the release of all or any portion of the amount of funds retained. This request does not need consent of surety since the retainage bond form, for this purpose, requires their consent. The Region must forward this request by transmittal letter to the State Accounting Services Office. The Accounting Office will furnish the appropriate bond form to the Contractor for execution. The Contractor may return the executed bond form directly to the Accounting Office for final approval and signature by WSDOT.

- For projects that include landscaping, the Contractor may request that, 30 days after physical completion of all contract work other than landscaping work, WSDOT release and pay in full the amount of funds retained during the life of the contract for all work except landscaping.

In order to initiate this release of funds, Form 421-009 should be completed by the Contractor and submitted to the Project Engineer. In signing the request, the Project Engineer will confirm that all work, except landscaping work, is in fact physically completed. For any landscaping work that may have been completed, the Project Engineer will designate the amount of landscaping moneys, if any, that have been earned to date by the contractor. In the space designated for remarks the Project Engineer will identify the landscaping or plant establishment work that remains to be completed and its approximate value. Except for landscaping work, the Project Engineer will determine if all Statements of Intent and Affidavit of Wages Paid have been received for the work that has been physically completed. WSDOT will continue to withhold a 5 percent retainage of any moneys earned for landscaping work that may have been completed to date and will continue to retain 5 percent of the moneys that are to be earned for landscaping that is yet to be completed. A bond is not required.
The completed request along with the Project Engineer’s cover memo confirming receipt of Statement of Intent and Affidavit of Wages Paid for the Contractor, subcontractor, and any lower tier subcontractors who were involved in the completed work, is then forwarded to the State Construction Office for approval. Once approved, the Construction office will submit the request to the State Accounting Services Office for further processing. If no claims against the retainage for unpaid taxes, labor, or materials have been received within the designated 60 day period, the Accounting Office will release the designated retainage to the Contractor.

1-3.2 Final Records for Projects Constructed by Contract

The Project Engineer is responsible for preparing all necessary records in order to document the work performed on the contract. Detailed instructions on the records required and methods of preparing them are covered in Chapter 10 of this manual.

1-3.3 Disputes and Claims

1-3.3A Claims By the Contractor

1-3.3A(1) Disagreement, Dispute, Protest

During the course of a contract, differences of opinion may arise over decisions and plan interpretations that benefit one party at the expense of the other. It is the policy of WSDOT to pursue resolution of these differences at the earliest possible time and to fully recognize all of the contractual rights of the Contractor during the resolution process.

Disagreements, disputes and protests are the responsibility of the Project Engineer until a formal claim is filed in accordance with Section 1-09.11(2). The Project Engineer may employ a variety of techniques and procedures to pursue resolution of these issues. With the high potential for cost impact, it is strongly recommended that all disagreements be identified and tracked.

When a protest occurs during a contract, the Contractor shall pursue resolution through the Project Engineer as outlined in Section 1-04.5 of the Standard Specifications. The Specification contains specific requirements which, if not followed, may result in a waiver of the Contractor’s claim. The Project Engineer should monitor whether the Contractor is meeting these requirements. If all of the requirements have been met, the Project Engineer shall evaluate the merits of the protest and take whatever appropriate action is needed to resolve the issue. If it appears that the Contractor has failed to meet any of the requirements set forth in 1-04.5, the Project Engineer should advise the State Construction Office and request guidance. Pending such guidance, the Project Engineer may continue to discuss the protest with the Contractor with the qualification that no final evaluation of the protest will be made until permission is received from the State Construction Office.

1-3.3A(2) Claims

If the Contractor has pursued and exhausted all the means provided in Section 1-04.5 to resolve a dispute, the Contractor may file a formal claim. A formal claim, filed in accordance with Section 1-09.11(2), is a much more structured device and demands a high level of conformance with the contract requirements. The objective is to utilize the rights that WSDOT has under the contract to identify the issues, obtain a sufficient level of information from the Contractor and limit the discussion to a defined subject matter. To accomplish this, and to maintain the Department’s rights in a situation that may lead to court action and expensive lawsuits, the Project Engineer must insist on rigid conformance with the requirements of the provision. In fact, the first evaluation must not be of the claim’s merit, but rather of the claim’s structure and content. If the package fails the specification requirements in any way, it should be returned to the Contractor immediately with a written explanation. Conversely, if the package meets the contract requirements, then the Project Engineer must comply with the demands for WSDOT actions that are included in the same specification.

The existence of a formal claim does not diminish the responsibility of the Project Engineer to pursue resolution. The only difference is that Headquarters final approval of a proposed settlement is required. The change order settling a formal claim must include waiver language similar to the following:

“The Contractor, ( company name ), by the signing of this change order agrees and certifies that:

Upon payment of this change order in the amount of $___________, any and all claims set forth in the letter(s) to the Department of Transportation, dated ________, and signed by ___________of ( company name ) in the approximate amount of $___________, have been satisfied in full and the State of Washington is released and discharged from any such claims or extra compensation”.

If the settlement is intended to close out all dispute discussions for the contract, use language similar to:

“The Contractor, ( company name ), by the signing of this change order agrees and certifies that:

Upon payment of this change order in the amount of $___________, any and all claims in any manner
arising out of, or pertaining to, Contract No. _______. (including but not limited to those certain claims set forth in the letter(s) to the Department of Transportation, dated __________ and signed by ____________ of (company name) in the approximate amount of $__________, have been satisfied in full and the State of Washington is released and discharged from any such claims or extra compensation in any manner arising out of Contract No. ________

1-3.3A(3) Legal Filing

Once the Contractor has submitted a formal claim in acceptable form and the State has either denied the claim or failed to respond in the time allowed, the Contractor is free to seek judicial action by filing a lawsuit or, in some cases, demanding binding arbitration. Note that the Contractor must fully comply with the provisions of Section 1-09.11 before it can seek judicial relief. Once any legal action has been started, the Project Engineer may only continue with settlement efforts if the Attorney General’s office has given specific permission to do so. Such permission may be sought through the State Construction Office. Settlements of claims which have resulted in a judicial filing need review and approval by the Attorney General’s office and different waiver language similar to the following:

“The Contractor, (company name), by the signing of this change order agrees and certifies that:

Upon payment of this change order in the amount of $__________, any and all claims in any manner arising out of, or pertaining to, Contract No. ________, (including but not limited to those certain claims set forth in the complaint filed under Thurston County Cause No. __________ (Contractor’s name) vs. State of Washington), have been satisfied in full and the State of Washington is released and discharged from any such claims or extra compensation in any manner arising out of Contract No. ________."

1-3.3A(4) Final Contract Voucher Certification

In some cases, of course, the Contractor will not have been so cooperative as to participate in resolution efforts. After a protest has been disallowed, there may have been no formal claim filed and the Project Engineer really doesn’t know if there is a continuing problem. The way to resolve this after the project is physically complete is to assemble the final estimate and send it to the Contractor with a Final Contract Voucher Certification (FCVC). The FCVC is the Contractor’s last chance to formally file a claim. If there is no exception above the Contractor’s signature on the FCVC, there is no claim. The contract will be over as soon as the State Construction Engineer accepts it. If the Contractor does not return the FCVC in a reasonable time, WSDOT may unilaterally set the completion date and process the final estimate without the Contractor’s signature. Proposals to unilaterally accept a contract should be discussed with Region managers before any action is initiated.

1-3.3B Claims Against the Contractor — Damage

The Department has a claims office, now known as the Washington State Department of Transportation Risk Management Office (RMO). All receptionist job descriptions, all Region operations manuals, and all telephone training is set up to refer citizens with damage claims related to construction to the RMO and to provide the toll-free number (1-800-737-0615). The RMO will react to the call, issuing claims forms, contacting the contractor, and following up on the actions taken.

The Project Engineer’s role is to appropriately advise the RMO, if needed. There may be confusion about which contract is involved. Field office knowledge about the incident and the surrounding circumstances may be solicited. The contractor’s insurance and the insurance provided by the Contractor for the State may be involved and information about the policy will, most likely, be requested.

If, in spite of the Department process, the claimant contacts the field office directly, the Project Engineer should refer the claimant to the State Risk Management Office (1-800-737-0615).

1-3.3C Claims Against the Contractor — Money

Claims received by the Region for money owed by the Contractor should be referred to the Contractor. A claimant should be advised of the legal right to file a lien against the retained percentage for claims involving labor, equipment, or materials used on the project and be referred to the State Accounting Services Office for obtaining the necessary lien forms.

1-3.3D Claims Against Officials and Employees

The statutes provide that claims may be filed against the State of Washington, State officers and employees, for damages resulting from their conduct and prescribes the manner in which the action must be taken. Whenever this occurs, the state will furnish the legal defense and pay any judgments if the act which caused the alleged damage was within the scope of the person’s duties, was in good faith, and without negligence.
1-3.4 Stewardship

“Stewardship” is a term used in the context of Federal funding. In this context, it means “caretaker duties”. Most of the processes included in this manual are, in one way or another, related to the duties of stewardship. In the simplest terms, being a steward of federal construction funds is the sum total of all the activities that WSDOT performs in construction administration. The fundamental responsibility is “I must see that the taxpayers get what they paid for”. Along with the assignments of stewardship duties goes the responsibility to review and report a summary of the duties that are being or were carried out on the specific project.

Through agreement with FHWA, the responsibility to review and report on federal-aid projects has been assigned as follows:

- FHWA will be responsible for initial, intermediate, and final inspections on new construction and reconstruction projects on the Interstate.
- The State Construction Office will be responsible for interim and final inspections for all other projects with a contract amount over $3.5 million.
- Regions will be responsible for interim and final inspections on all projects with a contract amount less than $3.5 million.

Project inspections are intended to review monitoring and oversight activities of federal-aid projects and to assure FHWA that WSDOT is complying with the contract requirements, established WSDOT procedures, and federal-aid regulations. Final inspections will be performed on all federal-aid projects anytime after 90 percent completion, but no later than 30 days after the Physical Completion date. The scope of inspections is dependent on the size and type of the project. All change orders must be reviewed for compliance with established procedure, delegation of signature authority and federal-aid eligibility, and statements confirming eligibility must be shown on the inspection report. Other subject areas, at the discretion of the reviewer, might include materials quality, inspection controls, traffic control, training, unusual features, schedule and time status, claims and disputes, etc.

Final Acceptance Reports must be completed on all interstate projects. These reports will be completed by FHWA for new construction and reconstruction projects and by the State Construction Office for all other interstate projects, including those jobs where the Region has performed the inspections. The acceptance report summarizes the findings of inspection reports and adds information regarding materials documentation and materials participation decisions, final costs and the outcome of any actions since the time of the final inspection report.

1-4 Utility and Railroad Relocation

1-4.1 Work Performed Under Utility Agreements

Utility agreement work associated with a contract exists in two categories. The first is work done for a utility by WSDOT that is included in the contract and performed by the WSDOT contractor. The second is work done, either by the utility or the utility’s contractor, that is associated with and done near the WSDOT project.

If the utility work is included in the contract, the plans will show the work and will include pay items exactly as if the work was part of the transportation improvement. The responsibility of the Project Engineer is to treat this work the same way that “normal” work is handled. There will be a necessity for communication with the utility itself, inviting comments and joint reviews and inspection of the work. In many cases, the utility will provide materials or equipment to be incorporated into the work. The utility will also provide certification that provided material meets the requirements of the contract. If problems arise and changes are considered, there are additional paperwork demands. The Project Engineer should consult with the Utility and the Region Utility Engineer.

If the work is associated with the project, or if unrelated work is being done nearby, and the utility or its contractor is performing the work, the Project Engineer should treat the neighboring work in the same manner that adjacent WSDOT work would be treated. (See Standard Specifications, Section 1-05.14 and Section 1-2.2H of this manual.)

1-4.2 Work Performed Under Railroad Agreements

Railroad work associated with a contract exists in three categories. The first is work done for a railroad by WSDOT that is included in the contract and performed by the WSDOT contractor. The second is work done, either by the railroad or the railroad’s contractor, that is associated with and done near the WSDOT project. The third category is railroad protective services. Protective services, such as flagging, are typically provided by the railroad.

If the railroad work is included in the contract, the plans will show the work and will include pay items exactly as if the work was part of the transportation improvement. The responsibility of the Project Engineer is to treat this work the same way that “normal” work is handled. There will be a necessity for communication with the railroad itself, inviting comments and joint reviews and inspection of the work. In many cases, the railroad will provide materials or equipment to be incorporated into the work.
The railroad will also provide certification that provided material meets the requirements of the contract. If problems arise and changes are considered, there are additional paperwork demands. The Project Engineer should consult with the Railroad Company and the Region Utility Engineer.

If the work is associated with the project, or if unrelated work is being done nearby, and the railroad or its contractor is performing the work, the Project Engineer should treat the neighboring work in the same manner that adjacent WSDOT work would be treated. (See Standard Specifications, Section 1-05.14 and Section 1-2.2H of this manual.)

Protective services may be called for when the Contractor is performing work on railroad facilities (first category above) or when the Contractor’s work is conflicting or adjacent to a railroad facility that is not being changed. Typically, the railroad will determine the need for service, provide the protective services, and send the bill to WSDOT. There may be an agreement in place, or the railroad’s actions may be unilateral. On all projects including railroad flagging, the Project Engineer will notify the Railroad Company when all work involving the railroad is physically complete.

The addition or revision of agreements with the railroad can be lengthy processes. The Project Engineer should stay alert for possible changes and the need for revisions to the agreement. When these arise, the Railroad Company and the Region Utility Engineer should be contacted early and often.

1-5 Surveying

1-5.1 Site Surveying

1-5.1A Permanent Monuments

Most permanent monuments which are in the construction zone are relocated by the establishing agency. Normally these monuments are relocated prior to beginning of construction, but if monuments are found within the construction zone, they must be preserved until they can be moved. If the urgency of construction does not allow time for the relocation of the monument, it must be properly referenced so it may be reset or relocated at a later time. When a monument is found within the construction area, the proper agency shall be notified promptly and requested to relocate the monument.

1-5.1B Property Corner Monuments and Markers

It is imperative that land plats and property corners be preserved. The 1973 Legislature enacted a Survey Recording Act, RCW 58.09, to provide a method for preserving evidence of land surveys by establishing standards and procedures for monuments and for recording surveys as a public record. When a general land office corner, plat survey corner, or property line corner exists in the construction zone, it is necessary to properly reference it and reset it after the construction work has been done. RCW 58.09.040 requires that, for all monuments that are set or reset, a record of the monument be filed on a Monumentation Map with the County Engineer in the county in which the corner exists and the original sent to the State Right of Way Plans Branch. Headquarters will forward a copy to DNR for their records.

1-5.1C Alignment Monumentation

During construction, alignment monumentation may be altered to fit field conditions. Such changes may include:

- Normally all PCs and PTs are to be monumented. Additional point on tangent (POT) monuments are necessary where line of sight is, or may in the future be obstructed by the horizontal or vertical alignment, buildings, or other barriers.

- When the right of way and the construction alignment do not coincide, the monumentation shall be such that the exact right of way as acquired can be positioned in the field. This will generally require, as a minimum, that the right of way alignment be monumented.

- When safety of the survey crew or survival of the monuments is an issue, monuments may be offset from the true alignment. An extra effort in accuracy must be made when setting offset monuments to ensure an accurate reestablishment of the true alignment. The monumentation, including monument locations, reference distances, stations, and bearings, is to be shown on the as-built plans.

1-5.2 Construction Surveying

1-5.2A Surveying Provided by the State

Unless the contract states otherwise, the Project Engineer is responsible for providing all surveying needed to locate and define the contract work. The staking done in construction surveying must assure that the work will conform to the plans and must also conform to the Contractor’s approach to the work. There are numerous survey techniques that will accomplish these objectives. Prior to each phase of the
work, the Project Engineer must reach agreement with the Contractor concerning the method, location, and timing of construction staking. Once this agreement is reached, it must be shared with all WSDOT, Contractor, and subcontractor personnel who place or use construction stakes.

1-5.2B Contractor Surveying

If the contract requires the Contractor to provide some or all of the construction surveying, the Project Engineer is required to provide only the primary control points staked, marked, and verified in the field and the coordinate information for the main alignment points in the plans. The plan alignment and the field control points must be referenced to the same grid coordinate system.

The provisions for contractor surveying are intended to provide the stakes needed to inspect the work, as well as the primary function of locating and defining the work. If the survey stakes required by the contract do not provide the reference data needed for inspection, then the Project Engineer will have to provide additional survey work that is needed. As an alternative, a change could be negotiated with the Contractor to perform the added work.

The Contractor’s survey work is a contract item, just like all other contract items. It must be inspected for adequacy and conformance with the contract. Once it is performed and inspected, it must be paid for.

The wise Project Engineer will inspect the survey efforts and check as much of the contractor’s work as is practical. Any errors should be brought to the Contractor’s attention for corrective action. The inclusion of contractor surveying in a project transfers the risk of survey errors to the Contractor. The Project Engineer must assure that the survey work of the Contracting Agency does not relieve the Contractor of that risk.

1-6 Inspection of Course Thicknesses

Tabulated below are the permissible deviations in measured thickness for specified depths of surfacing and paving. While these are the maximum deviations that can be allowed, the Project Engineer may impose tighter requirements for conforming to the plan dimensions where there is a reason to do so.

### English

<table>
<thead>
<tr>
<th>Material</th>
<th>Specified Depth</th>
<th>Max. Allowable Deviation at Any One Point</th>
<th>Average Depth Deviation for Entire Project</th>
</tr>
</thead>
<tbody>
<tr>
<td>Untreated Surfacing and ATB</td>
<td>0 – 0.25’</td>
<td>-0.05’</td>
<td>-0.025’</td>
</tr>
<tr>
<td></td>
<td>0.26 – 0.50’</td>
<td>-0.06’</td>
<td>-0.03’</td>
</tr>
<tr>
<td></td>
<td>0.51 – 0.75’</td>
<td>-0.07’</td>
<td>-0.035’</td>
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<tr>
<td></td>
<td>0.76 – 1.0’</td>
<td>-0.08’</td>
<td>-0.04’</td>
</tr>
<tr>
<td></td>
<td>Over 1.0’</td>
<td>-8%</td>
<td>-4%</td>
</tr>
<tr>
<td>Asphalt Concrete (single-lift)</td>
<td>0.08 – 0.15’</td>
<td>-0.045’</td>
<td>-0.015’</td>
</tr>
<tr>
<td></td>
<td>0.00 – 0.25’</td>
<td>-0.03’</td>
<td>-0.01’</td>
</tr>
<tr>
<td></td>
<td>0.26 – 0.50’</td>
<td>-0.045’</td>
<td>-0.015’</td>
</tr>
<tr>
<td></td>
<td>0.51 – 0.75’</td>
<td>-0.06’</td>
<td>-0.02’</td>
</tr>
<tr>
<td></td>
<td>Over 0.75’</td>
<td>-0.075’</td>
<td>-0.025’</td>
</tr>
<tr>
<td>Asphalt Concrete (multi-lift)</td>
<td>0.00 – 0.25’</td>
<td>-0.03’</td>
<td>-0.01’</td>
</tr>
<tr>
<td></td>
<td>0.26 – 0.50’</td>
<td>-0.045’</td>
<td>-0.015’</td>
</tr>
<tr>
<td></td>
<td>0.51 – 0.75’</td>
<td>-0.06’</td>
<td>-0.02’</td>
</tr>
<tr>
<td></td>
<td>Over 0.75’</td>
<td>-0.075’</td>
<td>-0.025’</td>
</tr>
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### Metric

<table>
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<tr>
<th>Material</th>
<th>Specified Depth</th>
<th>Max. Allowable Deviation at Any One Point</th>
<th>Average Depth Deviation for Entire Project</th>
</tr>
</thead>
<tbody>
<tr>
<td>Untreated Surfacing and ATB</td>
<td>0 – 76 mm</td>
<td>-15 mm</td>
<td>-8 mm</td>
</tr>
<tr>
<td></td>
<td>77 – 152 mm</td>
<td>-18 mm</td>
<td>-9 mm</td>
</tr>
<tr>
<td></td>
<td>153 – 228 mm</td>
<td>-21 mm</td>
<td>-11 mm</td>
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<tr>
<td></td>
<td>229 – 300 mm</td>
<td>-24 mm</td>
<td>-12 mm</td>
</tr>
<tr>
<td></td>
<td>Over 300 mm</td>
<td>-8%</td>
<td>-4%</td>
</tr>
<tr>
<td>Asphalt Concrete (single-lift)</td>
<td>24 – 45 mm</td>
<td>-14 mm</td>
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<td></td>
<td>0 – 76 mm</td>
<td>-9 mm</td>
<td>-3 mm</td>
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<td>77 – 152 mm</td>
<td>-14 mm</td>
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<td></td>
<td>153 – 228 mm</td>
<td>-18 mm</td>
<td>-6 mm</td>
</tr>
<tr>
<td></td>
<td>Over 228 mm</td>
<td>-23 mm</td>
<td>-7 mm</td>
</tr>
</tbody>
</table>

For asphalt concrete overlays with a specified depth of less than 0.08 foot (24 millimeters), it will be the responsibility of the Project Engineer to ascertain the adequacy of the overlay depth in conformance to the plan.
# Chapter 2

## Clearing, Grubbing, and Roadside Cleanup

- **2-1.1 Clearing**
  - 2-1.1A General Instructions
  - 2-1.1B Staking and Measurement
- **2-1.2 Grubbing**
  - 2-1.2A General Instructions
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- **2-1.3 Clearing and Grubbing — Combined**
  - 2-1.3A General Instructions
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Chapter 2  Earthwork

2-1  Clearing, Grubbing, and Roadside Cleanup

2-1.1  Clearing

2-1.1A  General Instructions
Before starting grading operations, it is necessary to prepare the work area by removing all trees, brush, buildings, and other objectionable material and obstructions that may interfere with the construction of the roadway. From the standpoint of roadside appearance and control of erosion on the right of way, it is advantageous to preserve natural growth where possible. If it is not clearly shown in the contract plans, the Project Engineer should discuss with the Landscape Architect the preservation of natural growth which will not interfere with roadway and drainage construction before starting clearing operations. Areas to be omitted from clearing or extra areas to be cleared should be determined before starting work and an accurate record made during staking operations.

2-1.1B  Staking and Measurement
Clearing stakes at least 4 feet (1.2 meters) long and marked “Clearing” should be set at the proper offset marking the limits of the area to be cleared. These stakes normally should be set at 100-foot (30-meter) intervals on tangents and at shorter intervals on curves, depending on the sharpness of the curve. Where slope treatment is provided, clearing normally should be staked to a distance of 10 feet (3 meters) beyond the limits of the slope treatment with a distance of 5 feet (1.5 meters) being considered the absolute minimum distance required. Normally, grading stakes should not be set until clearing and grubbing work in a given area is completed. The method of measurement used at interchange areas should be such as to preclude the possibility of duplication or overlapping of measured areas.

When the contract provides for measuring and paying for clearing by the acre (hectare), it is the intent of the specifications to measure and pay for all areas actually cleared. Minor uncleared areas within the clearing limits may be included in the pay quantity if they are less than 50 feet (15 meters) long, measured parallel to the centerline and contain an area less than 2,500 square feet (200 square meters). No payment should be made for uncleared areas greater than the area described above.

Small, isolated areas to be cleared, located between areas excluded from measurement and which contain less than 2,500 square feet (200 square meters), shall be measured as containing 2,500 square feet (200 square). Where isolated areas occur intermittently, the sum of the areas allowed by this method of measurement shall not exceed the total area (containing the several isolated areas) when measured as continuous clearing. This condition can occur when clearing narrow strips less than 25 feet (8 meters) in width.

2-1.2  Grubbing

2-1.2A  General Instructions
Grubbing provides for additional preparation of the work area by removal of remaining stumps, roots, and other obstructions which exist on or in the ground in all areas designated for grubbing. It should be noted that complete grubbing is not required under embankments where the fill height above natural ground, as measured to subgrade or embankment slope elevation, exceeds 5 feet (1.5 meters). This exception does not apply to any area where a structure must be built, subdrainage trenches are to be excavated, unsuitable material is to be removed, or where hillsides or existing embankments are to be terraced. Grubbing is important to the structural quality of the roadway and every effort should be made to obtain a thorough job. Grubbing should be completed at least 1,000 feet (300 meters) in advance of grading operations.

2-1.3  Clearing and Grubbing — Combined

2-1.3A  General Instructions
When clearing and grubbing is included as a combined item, it is the intent that all areas cleared must also be grubbed. The Contractor may accomplish this in one operation. Complete grubbing under fill heights in excess of 5 feet (1.5 meters) is not required unless the contract provisions specifically modify Section 2-01.3(2) of the Standard Specifications.
2-1.3B Measurement and Payment
Measure and Payment is identified in the Standard Specifications or modified in the Special Provisions.

2-1.4 Roadside Cleanup
2-1.4A General Instructions
This work consists of cleaning up, dressing, and shaping the roadside area outside the limits of construction. In advance of completion of other work on the project, the Project Engineer and the Contractor need to determine the work to be done, the equipment and labor necessary, and estimate of the cost of the work. Do not use this item for any work to be paid under “Trimming and Cleanup”, or any other item.

Any trees or snags outside the limits of areas to be cleared which may endanger traffic on the roadway itself should be removed under this work. Before removing danger trees outside of the right of way, the matter should be referred to the Regional Office for negotiations with the property owners. If, however, an emergency arises, which endangers traffic, the danger trees may be removed immediately and the Project Engineer shall notify the Region as soon as possible.

The work required in shaping the ends of cuts and fills so they appear natural with the adjacent terrain will be greatly reduced if proper warping of the cut and fill slopes has been accomplished during the grading operations.

2-1.4B Measurement and Payment
Measurement and Payment is identified in the Standard Specifications or modified in the Special Provisions.

2-2 Removal of Structures and Obstructions
2-2.1 General Instructions
Buildings, foundations, structures, fences, and other obstructions which are on the right of way and are not designated to remain, shall be removed and disposed of in accordance with the Standard Specifications. All salvageable materials designated to remain the property of the Washington State Department of Transportation (WSDOT) shall be removed carefully and stored in accordance with the special provisions. Foundations shall be removed to the designated depth and basement floors shall be broken to provide drainage of water. Basements or cavities left by their removal shall be backfilled as specified, and if the areas are within the roadway prism, care shall be taken to see that the backfill is properly compacted.

When water wells or septic tanks are encountered, the project office needs to ensure they are meeting all the required environmental considerations for leaving in place or abandonment. Contacting the Regional Office for guidance is suggested. Wells having artesian characteristics will require special consideration to avoid water entrapment. Care shall be taken to see that pavements or other objects which are to remain are not damaged during this operation.

2-2.2 Measurement and Payment
Measurement and Payment is identified in the Standard Specifications or modified in the Special Provisions.

2-3 Roadway Excavation and Embankment
2-3.1 Roadway Excavation
2-3.1A General Instructions
Present day earth-moving equipment and practices have accelerated grading operations to the point where the Project Engineer must make every effort to plan ahead and foresee conditions which may require changes in plans, special construction procedures, or specific coordination with subcontractors or other contractors. Delays in work progress are costly both to the Department and to the Contractor, and must be avoided whenever possible.

The Project Engineer needs to become familiar with the soil report and soil profile if they are provided and compare the preliminary soil data with the actual findings. This will allow for adjustments in the work, such as changes in haul to make best usage of better materials, changes in surfacing depth, variations in drainage, or a determination of same or changed conditions from what was expected.

The Project Engineer’s Office should examine each newly exposed cut as soon as possible after it is opened in order that necessary changes may be made before excavating equipment has been moved away. This will necessitate an inspection of the cut slopes and the ditch cuts to locate any objectionable foundation materials or faulty drainage conditions which should be corrected. Objectionable materials are those having characteristics which may cause an unstable subgrade. Among the conditions the Project Engineer must watch are soil moisture contents which are so high as to render the subgrade unstable under the designed surfacing; high water table and soils where frost heaving may be serious, such as silts and very fine sands having high capillary attraction. In the event such conditions are discovered, the Project Engineer needs to contact the Regional Materials Engineer for assistance in determining corrective action to ensure a stable subgrade is achieved.
Section 2-03.3(10) of the Standard Specifications provides for selecting excavation material for special uses as directed by the Project Engineer. Judicious application of this provision should be made whenever the project will be benefited.

2-3.1B Staking
See Chapter 1-6 of this manual for Inspection of Course Thicknesses and listed tolerance and the Highway Surveying Manual.

2-3.1C Excavation
a. Roadway excavation is specified in accordance with Section 2-03.1 of the Standard Specifications and shall include all materials within the roadway prism, side borrow areas, and side ditches. Borrow, unsuitable excavation, ditches and channels outside the roadway section, and structure excavation are separately designated. Area designations shall not be construed to imply classification based on the type of material involved.

b. Normally, excavation will be made to the neat lines of the roadway section as indicated on the plans. When material shortages occur, additional quantities may be obtained either from borrow sources or from an enlargement of the regular cuttings as designated by the Engineer. Early determination of additional needs is desirable so that necessary enlargement can be made during the original excavation. Should it be necessary to return to a completed cut for additional material, effort should be made to cause no change in the Contractor’s normal method of excavation. If the original excavation was dressed to proper slopes, it will be necessary to pay for sloping the second time in accordance with Section 2-03.3(1) of the Standard Specifications.

c. When there is a surplus of material which cannot be handled by changing grade or alignment, it shall be disposed of in accordance with Section 2-03.3(7) of the Standard Specifications. If the surplus is wasted by widen- ing the embankments, care must be taken to avoid creating a condition conducive to embankment erosion. If possible, the widening should be made in conjunction with the original embankment and placed in accordance with Method A embankment compaction specifications. If this is not possible, it is preferable to waste along low embankments where Method A compaction can be accomplished. Dumping of loose material on high embankment slopes must be avoided.

When the foundation investigation report from the Materials Laboratory indicates settlement is anticipated in embank- ments at bridge ends, surplus material shall not be wasted by widening embankments or by building up the adjacent ground line near the structure. Wasting material in this manner adjacent to a structure can result in unanticipated and adverse settlement of the structure even if the structure is founded on piling.

In areas where an overload is required, any required contour grading must be done at the time the overload is con- structed. When the overload is removed, the material must be removed entirely from the area and not placed on slopes or wasted in the adjacent area.

d. Wasting excavation material and borrowing may be necessary, however, such operations must be kept to an absolute minimum. Carelessness in this respect is expensive and leads to an unsightly job. Careful planning of work and proper selection and mixing of available materials often will eliminate the need to waste and borrow.

e. Where excavation is in solid rock, the excavation shall be completed full width of the roadway to a depth of 0.5 foot (150 millimeters) below subgrade. Particular attention is directed to the provisions of the specifications regarding drainage of pockets below subgrade. Particular attention is directed to the provisions of the specifications regarding drainage of pockets below subgrade. Particular attention is directed to the provisions of the specifications regarding drainage of pockets below subgrade. Particular attention is directed to the provisions of the specifications regarding drainage of pockets below subgrade. Particular attention is directed to the provisions of the specifications regarding drainage of pockets below subgrade.

Most projects involving solid rock cuts will provide for controlled blasting of the faces of the rock slopes to mini- mize blast damage of the face and overbreak. It is the responsibility of the Engineer to decide which rock faces should be formed by controlled blasting and which ones do not require it. Usually this determination is made at the design stage, but formations may be encountered during the construction which were not anticipated during the design. The Project Engineer should advise the Regional Materials Engineer when rock excavation is in progress so that the Regional Materials Engineer may monitor the progress of the work and check to see that the slopes are suitable for the rock as revealed. The Project Engineer should also contact the Regional Operations/Construction Engineer and Materials Engineer when for any operational reason it appears desirable to change the method proposed.

It is the responsibility of the Contractor to determine the method of controlled blasting to use, but is required to drill and shoot short test sections to see that the method used is producing a satisfactory face and to develop the best methods for the particular rock formation encountered. The Engineer shall check on the results being obtained to see that they are satisfactory, and if they are not, to require the Contractor to make necessary changes in procedures to produce satisfactory results.
Most rock faces will be formed by the preshear method consisting of drilling and blasting a line of holes on the face of the cut ahead of any other blasting. The cushion blasting method consists of blasting and removing the main part of the cut prior to blasting the line of holes on the face of the cut. It is quite important that the blasting for the main part of the rock does not shatter the rock back of the face of the cut. With either method, proper hole alignment is very important. The depth of lifts of rock excavation is dependent upon the depth that the holes can be drilled and maintain proper hole alignment. A setback of about 1 foot (0.5 meter) minimum is required for each lift of rock since it is impossible to position the drill flush to the wall of the upper bench slope.

The results obtained are dependent not only on the properties of the rock but upon the hole size, spacing, amount and type of explosive, spacing of the explosive in the hole, stemming and the timing of the blast. It is desirable that the Project Engineer keep a record of these procedures used by the Contractor, especially in the early phases of the work while the best methods are being sought.

After excavating the rock cuts, the slopes shall be scaled and dressed to a safe, stable condition by removing all loose spalls and rocks not firmly keyed to the rock slope. Mechanical scaling using dozers, front end loader, etc., as the face is developed, is desirable. Any rock exposures which are felt to be a potential hazard to project personnel should be called to the attention of the Contractor. Loose spalls and rocks lying outside the slope staking which constitute a hazard to the roadway shall be removed and payment made for their removal in accordance with Section 2-03.3(2) of the *Standard Specifications*. Controlled blasting of rock faces may be measured by running a true profile over the top of the rock at each drill hole and quantities computed using cutoff elevations established for the bottom of the drill hole.

f. Should soft areas exist in the subgrade of a completed earth cut, excavation below grade and replacement shall be accomplished in accordance with Section 2-03.3(3) of the *Standard Specifications*. Particular attention should be given to areas of transition between cut and fill. Top soil and other organic or unsuitable material should be removed from these areas and replaced with material suitable for subgrade in accordance with Section 2-03.3(14) of the *Standard Specifications*.

g. The subgrade of cut sections must be checked for density as it is required and necessary that the entire roadway subgrade meet the compaction requirements specified for the project and set forth in Section 2-03.3(14) of the *Standard Specifications*. Density tests shall be taken for each 500 feet (150 meters) or fraction for each roadway. If the density of the subgrade is less than the required density, the subgrade material shall be removed, replaced, and compacted in accordance with Section 2-03.3(3) of the *Standard Specifications*.

h. Overbreak, as defined in the *Standard Specifications*, is that portion of the material which is excavated, displaced, or loosened outside of and beyond the slopes or grade as staked or reestablished, excepting such material which occurs as slides, regardless of whether any such overbreak is due to blasting, to the inherent character of any formation encountered, or to any other cause. All overbreak so defined shall be removed by the Contractor at no expense to WSDOT, except as hereinafter described.

Overbreak, as such, should not be paid for in any manner except when the planned roadway excavation is not sufficient to complete the embankment and borrow excavation has not been included in the proposal. With the approval of the Engineer, overbreak material may then be used to complete the embankment and payment made at the unit contract prices for Roadway Excavation and Haul. When approved by the Engineer, available overbreak material may be used in accordance with Section 2-03.3(12) of the *Standard Specifications*.

In the event that conditions causing the overbreak justify reestablishing the slopes to include part or all of the overbreak section, the material reverts to roadway excavation material and shall be so paid for. Justifiable reason for reestablishing the slopes may be uncontrollable overbreak resulting from the existence of natural cleavage or faults in rock formations, planned slopes resulting in an unsafe and unstable condition, or other such reason. Overbreak may be expected on unstable slope projects involving rock cuts if the reason for the project is the rock cut is unstable. When a question occurs as to justification for reestablishing slopes because of overbreak, the Project Engineer shall consult with the Regional Construction Engineer.

When overbreak is surplus material and reestablishment of slopes is not justified, the materials shall be removed and wasted as provided for “Surplus Materials” under Section 2-03.3(7) of the *Standard Specifications* except that the work shall be at the Contractor’s expense, including the cost of hauling and wasting. Where pay quantities of material are wasted and overbreak is used in lieu thereof, no allowance will be made for such overbreak. Haul in this case will be paid upon the basis of the pay quantities of excavation.

i. The Project Engineer’s attention is directed to Section 2-03.3(11) of the *Standard Specifications*, providing for the removal of slides in cut slopes and in embankment slopes. Any slides coming into the roadway after the slopes have been finished by the Contractor shall be removed by the
Contractor at the unit contract price per cubic yard (cubic meter) for the excavation involved. If the Project Engineer orders the slope to be refinished, payment for refishing would be eligible for an equitable adjustment as defined in Section 1-09.4 of the Standard Specifications.

In case of slides in embankment slopes, the Contractor shall replace the embankment material from sources designated by the Project Engineer at the unit contract prices for the excavation involved.

In the event the slide repair is such that quantities cannot be measured accurately, or if the Contractor must use a different type of equipment for removal than that available on the project, payment may be made as provided in Section 1-09.4 of the Standard Specifications.

j. The Project Engineer’s attention is directed to Section 1-07.14 of the Standard Specifications, providing for the Contractor’s responsibility for sloughing and erosion of cut and embankment slopes. The ordinary sloughing and erosion of cut and embankment slopes shall not be considered as slides, and the Contractor is responsible for providing temporary control facilities to prevent this.

The following guidelines are provided to assist in determining responsibility for repairs to eroded areas:

1. Slides
   Slide repair costs will be borne by WSDOT, where there is no evidence of neglect by the Contractor.

2. Erosion of Slopes
   A. In places where water has run over the edge of the roadway and where the Contractor has neglected to provide adequate protection, the Contractor must assume the costs of repair.
   B. Where rain on cut and embankment slopes cause rivulets and wash, the Contractor must assume the cost of repairs except as noted hereinafter.
   C. Where erosion of cut or embankment slopes occur from ground water seepage, WSDOT must assume the cost of repairs.

3. Repairs
   A. In 2 B above, the Contractor must, at no expense to WSDOT, remove eroded material from the toe of slope, ditches, and culverts and restore the eroded areas with this material where practicable. If additional top and/or embankment material is needed or different materials are ordered by the Engineer, it will be furnished and placed by the Contractor at unit contract prices.
   B. In 2 A and 2 B where erosion has occurred and repairs are the Contractor’s responsibility, the Contractor must restore the area at no expense to WSDOT, including the seeding, mulching and fertilizing.
   C. In 1 and 2 C where seeding, mulching, and fertilizing have been damaged, payment will be made for restoring same at the unit contract price for seeding, mulching and fertilizing.

2-3.1D Embankment Foundations
a. The natural ground upon which an embankment is to be constructed may be such that it will impair the stability of the completed roadway. Such conditions must be corrected prior to starting embankment construction. Unsuitable ground such as peat, soft organic clay, and silts must be removed or otherwise stabilized to prevent unequal or excessive roadway settlement or embankment failure.

Areas requiring special foundation treatment will be shown in the plans and/or specified in the special provisions with the exception that possible detrimental soil at the transition between cut and fill and under shallow embankments may not be indicated. Particular attention should be given to these areas and in the event that highly compressible or unstable top soil or other undesirable material exists, it should be removed in accordance with Section 2-03.3(14) of the Standard Specifications.

In the event that other unsuitable foundation material exists and is not indicated in the contract and is beyond the limits as described in Section 2-03.3(14), the State Construction Office should be contacted through the Region for assistance in reaching a resolution.

Where embankments are built on hillsides or existing embankment slopes, the existing surface soil may form a plane of weakness, unless the slope is terraced or stepped by plowing deeply to key the new embankment to the slope. Keying the embankment to the slope is also important when constructing an embankment across a rather steep draw. This operation is a standard requirement for embankment construction as specified in Section 2-03.3(14) of the Standard Specifications.

b. Where specified in the contract plans and/or the special provisions, unsuitable foundation materials shall be removed or otherwise stabilized as required. When removal is required, inspection should determine that the removal is complete to solid stabilization. Where water exists in the excavation areas, it should be drained, if possible, by ditching so that excavation and backfilling can be accomplished in the dry. Where backfilling must be done under water, granular material should be used, and special care must be taken to avoid trapping unsuitable material in the backfilled area.
c. Removal of unsuitable foundation material by displacement with or without the use of explosives should be attempted only where specified, or where recommended by the State Materials Engineer and approved by the State Construction Office.

d. Embankment settlement can be accelerated by the use of overloads, vertical sand drains, or by vacuum pumping to lower the water table. These treatments should not be attempted unless specified by the contract provisions or recommended by the State Materials Engineer and approved by the State Construction Office.

e. Settlement indicating devices are occasionally called for on the contract plan and special provisions when it becomes necessary to determine the extent and rate of embankment settlement. Settlement data is necessary for establishing construction schedules for adjoining or adjacent structures where the downward movement of the embankment and its foundation will influence the stability of the structure.

There are several types of settlement indicating devices in current use. The principals of each type and the instructions for installation and monitoring must be understood by all involved project personnel. The Regional Materials Engineer or the State Materials Laboratory personnel should be consulted in these cases.

2-3.2 Embankment Construction

2-3.2A General Instructions

a. It is expected that the Contractor will construct roadway embankments in accordance with the plans and specifications using construction methods and equipment considered suitable for the type of work involved. All operations must be directed toward constructing a uniform, well-compacted embankment true to grade and cross-section.

b. It is sometimes necessary to construct an embankment across wet and swampy ground which will not support the weight (mass) of heavy construction equipment. It is the responsibility of the Contractor to select a method of construction and type of equipment which will least disturb the soft foundation. It is permissible to start the embankment by dumping and spreading the first layer to a thickness capable of supporting construction equipment across the soft ground, however, this initial lift should be held to the minimum thickness required for equipment selected in conformance with the above. The remainder of the embankment shall be constructed in layers and compacted as specified. Compaction will be required on initial embankment lifts wherever conditions will permit placement and compaction as specified.

c. Proper compaction of roadway embankments and embankment slopes is of vital importance to the structural quality of the final roadway and strict adherence to specification requirements is essential. The type and thickness of the final surfacing and pavement is designed on the basis of the strength of the underlying materials, and the strength of these materials is affected greatly by their state of compaction, therefore, it is essential that the specified density be obtained. To enable the Project Engineer to determine that embankments are being compacted properly, control test procedures and density standards have been developed for use during construction. It is expected that these aids will be utilized to the fullest extent necessary to determine that all embankments are constructed in accordance with specifications. Complete instructions for making maximum density and optimum moisture content determinations for soils and for making field density control tests are furnished with the appropriate testing equipment and in Chapter 9 of this manual.

d. The Project Engineer and the Inspector should understand thoroughly the elements of the compaction process and compaction control procedures. The following brief resume should be supplemented by study of appropriate publications on this subject and by consultation with the Regional Materials Engineer. In general, it can be stated that each soil has a maximum density to which it can be compacted with a given compactive effort. For this compactive effort, the maximum density will be obtained only at one moisture content. Increases or decreases in moisture cause a reduction in the density obtainable with the given compactive effort. When the moisture content is lower than optimum, additional compactive effort is necessary to achieve the specified density. When the moisture content is above optimum, low densities will result, and a soft, spongy condition may develop during the compaction process. In most cases, the moisture content of the material should be less than optimum when the material is covered, due to the fact that frequently materials are over-compacted by the heavy construction equipment now in use. Once the material is covered with another layer of material, it is very unlikely that the moisture content of the material will decrease.

e. Certain soils, primarily fine grained soils having high silt content, may become unstable by virtue of being over compacted even at moisture contents at or slightly above optimum but within specification limits. When working with these soils, the moisture content should be reduced below the maximum allowed if at all feasible, this may require aeration. Specifications provide for payment for this work. Also the Contractor should be requested to compact only to the minimum requirements; however, this is difficult to control. With modern heavy hauling and compacting units, over-compaction occurs with increasing frequency.
When high fills are involved, not only may the subgrade be unstable, but the overall stability of the fill may be reduced to the point that slump failure will occur. When such soil and moisture conditions are encountered, the Project Engineer should recognize the potential danger and notify the Regional Operations/Construction Engineer. Should corrective measures be necessary, one or more of several procedures may be used. When low fills are involved, increasing the surfa...
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Standard Specifications and described in Chapter 9 of this manual. This data is used to establish the density required by specifications. Each different soil may, and probably will, have a different maximum density and optimum moisture content, and it is necessary that tests be performed in the field for each different soil encountered. As each of the materials is being tested, a representative sample should be taken and placed in a sealed sample jar to serve as a future reference for identifying the materials on the grade during construction. It is the responsibility of the Project Engineer to arrange for all field testing necessary to supplement data furnished with the soils report.

Noncohesive sandy and gravelly soils and surfacing aggregate cannot be tested by the above-noted test method. Samples of these materials must be sent to the Regional Materials Engineer with a request for maximum density determination. This test method is described in Chapter 9 of this manual. A gradation vs. density curve will be established for use by the Inspector during construction.

h. To determine if the embankments are being compacted properly, in-place density tests must be taken at frequent intervals. Results of these tests are compared to the density standard established for the soil (noncohesive granular material) being compacted, and are used as the basis for accepting or rejecting the work of the Contractor. Each lift of embankment should be tested before subsequent lifts are placed. When loose free draining sandy material is used for embankment construction, the Inspector should dig down 1 foot (300 millimeters) and run a density test on the undisturbed material. In selecting an area to be tested, the Inspector should choose sites where the least compactive effort has been applied. A continuous record of the Contractor’s method of compaction should be kept and compared to test results to assist in selecting a routine procedure which will yield required results. Compaction is required to the neat lines of the embankment, which include the shoulders and slopes. Proper compaction of embankment slopes will tend to minimize slope surface erosion which occurs often on newly constructed embankments.

Care must be taken to see that uniform density is obtained throughout each fill rather than to have some areas compacted greatly in excess of the density requirements, while other areas are below requirements. In order to achieve uniform density, it is essential that the water content be uniform since the density obtainable with a given soil is a function of the water content for any one compactive effort. In most cases, the required density can be obtained with the least effort if the water content is very close to, but less than, the optimum established by standard moisture-density test. Noncohesive granular soils usually compact most easily when wetted to near saturation. The Contractor should be encouraged to establish a definite routine for compaction that will result in uniform compactive effort. When a considerable amount of grading equipment is concentrated in a small embankment area, it is difficult to maintain uniform compaction methods on each lift and the Inspector must be especially alert. When the size of the embankment area can be increased, uniform compaction methods can be more readily established, thinner lifts of material can be placed and moisture content can be better controlled.

The Speedy Moisture Tester is a good tool for the Inspector to use to check the moisture content of the material while it is being worked in the embankment. This will quickly tell the Inspector whether moisture must be removed or added before the layer is covered with additional material. The Inspector must be cautioned that due to the small amount of material used in the speedy moisture tester, it is essential that the sample used is actually representative of the material being worked. If the moisture content of the material being worked is quite uniform, this does not present too much of a problem.

When embankment construction is first started, the Inspector should give particular attention to the compaction methods and take more than the minimum number of density tests to determine the most advantageous compaction pattern that will give the desired compaction results. After a satisfactory compaction pattern has been established for the type of material being placed, the density testing may be reduced to the minimum rate specified.

Where it is necessary to add water for compacting, this may be done either in the cut (or borrow pit) or on the fill. Water must not be added to material obtained from a borrow pit before weighing when payment is by weight (mass). Addition of water in the cut allows the scrapers and hauling equipment to mix the water into the soil so that rolling can proceed immediately after spreading. Sprinkling should be done on a rough loose surface rather than on one which is smooth and tight because the water will not be so apt to run off or form ponds.

Daily compaction reports shall be submitted on Form 351-015. If there are questions concerning operational procedure on moisture-density tests, in-place tests, and reporting of results on the above form, consult the Regional Materials Engineer for advice and assistance.

Special attention shall be given to compaction around structures and bridge ends, where rollers cannot operate. Mechanical tampers or other approved compactors are to be used in these areas. Sufficient density tests shall be taken to ensure that compaction is continued on each lift until the specified density is attained. Failure to do so can result in settlement near the structure.
2-3.2B  Rock Embankments
As established compaction tests cannot be applied to coarse granular material with any degree of accuracy, embankment construction has been divided into two classes: rock embankments and earth embankments, as defined in Section 2-03.3(14) of the Standard Specifications. It should be noted that this designation is made for the fundamental purpose of determining the method of embankment construction and compaction control to be used, and that it depends only upon the gradation of the excavation material. It is not necessary that an embankment be built entirely of rock material to be designated as rock embankment. Rock embankment is defined as “all, or any part, of an embankment in which the material contains 25 percent or more by volume of gravel or stone 4 inches (100 millimeters) or greater in diameter.” The Inspector shall make visual inspection of the embankment material to ascertain whether it contains 25 percent or more of material 4 inches (100 millimeters) or greater in diameter. For rock embankment, in lieu of controlling compaction by performing tests, a given amount of compactive effort is specified in Section 2-03.3(14)A of the Standard Specifications. Where the stability of a rock embankment is in question, moisture and density control as specified in Section 2-03.3(14)B and C of the Standard Specifications shall pertain. It is considered that uniform compaction to the full width of the embankment normally will not be achieved by routing hauling equipment over the roadway. Rolling equipment shall be required as specified whenever it is possible to operate such equipment on the material being placed. Decision to require or delete the use of rollers as specified shall be based on feasibility of operation rather than on an arbitrary estimate of benefits achieved, as this factor is very difficult to evaluate without conducting extensive and expensive tests.

2-3.2C  Earth Embankments
a. Procedures for constructing earth embankments are described in Section 2-03.3(14)B of the Standard Specifications. Compaction in accordance with one of three methods designated as Method A, Method B, or Method C as specified in Section 2-03.3(14)C shall be utilized. Unless otherwise specified in the special provisions, Method B will apply. The basic requirements of all three methods are the same in that each requires lift construction, uniform compaction throughout the embankment width and depth, control of moisture content to not more than 3 percent above optimum, and the addition of moisture should it be necessary for proper compaction. The difference between the three methods lies in the thickness of lifts specified, the degree and control of compaction required, and the degree of control of moisture below optimum. The use of suitable compaction units is required for Method B and Method C, although routing of hauling units may be used to obtain partial compaction.
b. Method A normally will not be specified for state highway work, but may be applied on county or city projects or on certain secondary state highway projects. Embankment lifts up to 2 feet (0.6 meter) in thickness may be placed, and compaction is achieved by routing the hauling equipment over the entire width of the embankment. Inspection should determine that the routing schedule is such that all parts of the fill receive the same amount of compaction, including the outer edges of the fill. Drying of soil or addition of moisture may be required, if necessary.
c. Method B will be used on all state highway projects except where other methods are specified. This method requires that the embankment be constructed in lifts not exceeding 8 inches (200 millimeters) in loose thickness except that lifts in the upper 2 feet (0.6 meter) shall not exceed 4 inches (100 millimeters) in loose thickness. Ninety percent of maximum density is required throughout the embankment except that 95 percent of maximum density is required in the upper 2 feet (0.6 meter). Control density tests must be performed to verify compliance with specifications. The Contractor shall be required to dry soil or add moisture as necessary to ensure proper, uniform compaction. The selection of compaction equipment or methods is the responsibility of the Contractor; however, the use of any method or equipment that does not achieve the required density within a reasonable time may be ordered discontinued. The entire embankment, including the side slopes, shall be compacted to specification requirements.
d. Method C will be required when it is considered essential to the structural quality of the embankment that the entire fill be compacted to a high density. This method differs from Method B in that the entire embankment must be compacted to 95 percent of maximum density. Also, a limit is specified for minimum moisture content in addition to the maximum to ensure moisture content uniformity. In all other respects, the two methods are the same, and each requires a high standard of compaction control.

2-3.3 Borrow Pits
The material in borrow pits must be satisfactory for the use it is intended. If the character of the materials is not readily visible, adequate sampling and testing should be done to verify the quality and the quantity of material available. The Project Engineer should check the records to see that this determination has been made, and if any doubt exists to the adequacy of the source, the Regional Materials Engineer should be contacted to see if further testing is indicated. This detail could save considerable time, expense, and future problems if it is determined that a pit is unsatisfactory before extensive work is performed in opening the pit and then discovering that the material is not acceptable.
Common borrow, as specified by Section 9-03.14(3) of the Standard Specifications, may be virtually any soil or aggregate, either naturally occurring or processed, which is substantially free of organics or other deleterious material, and is nonplastic. The specification allows for the use of more plastic (clayey) common borrow when approved by the Engineer. The use of more plastic (clayey) material may require approval of the Regional Materials Engineer or the State Materials Lab. The 3 percent maximum organic material requirement for common borrow may be determined visually, or, as necessary, by one of the following test methods: AASHTO T 194 (Organic Content by the Wet Combustion Method) or AASHTO T 267 (Organic Content by Loss on Ignition). The correct test method is determined based on the type of organic material present in the soil sample. The Regional Materials Engineer should be consulted as to the appropriate test method. The sample may be field determined to be nonplastic if the fraction of the material which passes the U.S. No. 40 (0.425 mm) sieve cannot be rolled into a thread at any moisture content using that portion of AASHTO Test Method T 90 (Determination of the Plastic Limit of Soils) which describes rolling the thread.

The requirements of Section 2-03.3(13) of the Standard Specifications must be observed in the operation and cleanup of borrow pits. With the requirement for reclamation of all pits, a plan must be developed to meet the requirements of the specifications and special provisions and approved before the start of pit operations. See Chapter 3-3 of this manual.

### 2-3.4 Temporary Water Pollution/Erosion Control

Section 8-01 of the Standard Specifications covers the requirements for controlling erosion and water pollution on the project. These provisions limit the area of erodible earth material which may be exposed at one time and provide that the Contractor will be paid for construction of water pollution/erosion control work.

Prior to the start of the applicable construction, the Contractor is required to submit for acceptance a plan and schedule for accomplishment of temporary water pollution/erosion control and permanent erosion control work. This plan and schedule shall be submitted, reviewed, and approved as specified in Section 8-01.3(1)A of the Standard Specifications, prior to the beginning of work. If the contract includes a plan, the Contractor needs to accept the plan by letter prior to starting work. This plan should be reviewed to see that the Contractor has attempted to anticipate all the erosion and water pollution problems that may exist and has outlined and scheduled positive methods to alleviate or control them. If the plan appears to be adequate, acceptance shall be given by the Project Engineer after receiving concurrence from the Regional Environmental Office.

Scheduling of permanent erosion control shall be incorporated as activities in the required progress schedule for the project and shall be evaluated as to adequacy on the basis of scheduling at the earliest time practical.

Preplanned or obviously required temporary water pollution/erosion control measures may be included in the required progress schedule or scheduled separately. Where appropriate, they should be keyed to project schedule activities.

Temporary water pollution/erosion control needs that cannot be predicted may be outlined as procedures that will be used should certain conditions develop.

To meet the requirements of the specifications at the beginning of the project while the Contractor is preparing a CPM project schedule and pollution control plans, the Contractor may submit a letter covering the erosion control plans and schedule for the initial phase of the construction. This letter must be followed up with plans as soon as practicable. The following are some of the features that should be covered in the Contractor’s proposal:

- Time period initial earthwork is to be accomplished (by date).
- Station limits of earthwork related items.
- Mobilization effort and scheduling of adequate personnel, equipment, and material.
- Outline of basic earthwork construction features.
- Outline of specific problem areas and methods to take care of them.
- Applicable contract plan sheets marked in red.
On smaller projects, this letter schedule may be adequate in fulfilling the contract requirements.

On larger, more complex projects, the pollution/erosion control work could be included in the CPM schedule or covered in several letters and plans covering each phase of the project as the work progresses.

Where erosion is likely to be a problem, the specifications limit the area of erodible earth material that may be exposed at one time by clearing and grubbing to the area, time frame and location described in Section 8-01.3(1), without the approval of the Engineer. If clearing is done separately from the grubbing work, erosion may not be a problem and therefore, the area of clearing would not have to be limited, but the area of grubbing would if the area is erodible. If the Contractor feels the area limitation for grubbing is too restrictive to accommodate the grading operations, a request should be submitted for approval to open a larger area and outline the proposed plan and schedule for all temporary or permanent pollution/erosion control that may be necessary. The temporary erosion and water pollution control measures to be taken must be consistent with the potential for the amount of damage that may be anticipated.

The area of excavation, borrow, and embankment operations in progress is also limited by the specifications to the area, time frame and location described in Section 8-01.3(1). In addition, in Western Washington, erodible soil not being worked, whether at final grade or not, shall be covered within the limitations outlined in Section 8-01.3(1). Must also be commensurate with the Contractor’s capability and progress in keeping the finish grading, seeding, mulching, and other permanent erosion and water pollution control measures current in accordance with the approved schedule. If the Contractor feels this area limitation is too restrictive, a request should be submitted the same as outlined for the clearing and grubbing work.

Evaluation of the Contractor’s request for increased areas shall be the Region’s responsibility and shall recognize that the job progress is of critical importance and should not be impeded except when clear probability of detrimental erosion potential exists or where permit constraints may be violated.

Any pollution/erosion control work provided in the plans, shall be paid as specified in the contract. Other water pollution/erosion control work performed in accordance with the approved plan or ordered by the Engineer will be paid for as detailed below:

1. WSDOT Provided Sources Haul Roads for Same and Haul Roads Provided in the Contract.

Such water pollution/erosion control work which does not differ materially from specified contract work shall be measured and paid for at unit contract prices.

Such water pollution/erosion control work not covered by contract items will be paid for on a force account basis in accordance with Section 1-09.6 of the Standard Specifications.

2. Equipment Storage Sites, Contractor Provided Sources and Haul Roads for Same (in lieu of WSDOT provided sources).

All temporary water pollution/erosion control requirements as detailed in the specifications will apply.

All work as scheduled will be performed by the Contractor at no expense to WSDOT.

3. Commercial Sources.

The exception to Contractor provided sources will be commercial sources. All water pollution control requirements are the responsibility of the owner and/or operator of any commercial sources.

To further clarify areas of payment and nonpayment, the following examples are listed:

1. Operational expenses incurred on water pollution control facilities will be paid for by force account. This shall include servicing and cleaning settling basins, diversion ditches, and temporary culverts.

2. Settlement ponds for control of pollution while dewatering of excavations or cofferdams are eligible for payment. Temporary water pollution control measures required as a result of stream diversion to allow construction of permanent facilities are also eligible for payment.

3. Any temporary erosion and water pollution control work that is required due to the Contractor’s negligence, carelessness, or failure to install permanent controls as part of the work as scheduled, shall be constructed by the Contractor at no expense to WSDOT.

These are but a few examples and it is realized that isolated circumstances will arise which will need further study. Any questions should be referred to the Regional Operations/Construction Engineer and if necessary, to the State Construction Office.

Since the Contractor is responsible for any erosion or pollution damage which may occur on the project, the Contractor must anticipate potential erosion and pollution problems and propose methods to take care of the problems. Any reasonable proposed method should be carefully reviewed to avoid placing ourselves in a position of being responsible in case of damage because of our denial of the Contractor’s proposed method.
In the Fall months, prior to the “rainy season” or a winter shutdown, the Project Engineer must schedule an on-site review of the project with the Contractor for the specific purpose of identifying appropriate erosion prevention measures that can be taken, such as constructing temporary ditches, sumps, pipes, ditch lining, slope cover, etc., which will reduce and minimize the potential for erosion during the winter months.

2-3.5 Measurement and Payment
2-3.5A General Instructions
Quantities and items involved in grading operations including compaction of embankments shall be measured and paid for in accordance with Sections 2-03.4 and 2-03.5 of the Standard Specifications, and Chapter 10 of this manual.

2-3.5B Computer Generated Quantities
Utilizing the current programs available through the department, the personal computer (PC) may be used to determine earthwork quantities, finished roadway or subgrade elevations, slope stake data, and haul quantities.

The type and size of the project and the amount of time that can be saved will be considerations in how much information should be generated by the use of the PC.

All applicable records of computed data shall be kept and become a part of the final records. If the computer was not used in the design stage of the project, it may still be convenient and economical to prepare data to submit for construction quantities.

2-3.5C Use of Photogrammetry Service
The photogrammetry service may be used to create a 3D Digital Terrain Model (DTM) files for use with the department’s current design software in order to produce cross sections, contours, and quantity information. Photogrammetry can also provide Digital Ortho Photos as a by product instead of the DTM files. The Ortho Photo has the same accuracy characteristics as a map but without the elevation data. The type and size of the project and the amount of time that can be saved will be considerations in the selection of the method of obtaining the ground line cross-sections. The Project Engineer must also ascertain that the work schedule of the Photogrammetry Section will permit them to provide the DTM files and Digital Ortho Photos by the time they are required. If proper ground control was established on the project during the design stage, considerable savings in time may be realized by using this service.

It is recommended that the State Photogrammetry Office be contacted at the earliest possible date when it is determined that this service may be needed, since the process requires significant time and the weather and position of the sun (angle of the sun’s rays) in Washington can affect Photogrammetric mapping schedules by weeks or even months.

The 3D DTM files and Ortho Photos are obtained from aerial photographs and will show the ground as it existed at the time the photographs were taken. This data is measured in the Stereo plotter and transferred to computer files. The State Photogrammetry Office will design each photo mission and mapping process to best fit the needs of the project as defined by the Project Engineer. The State Photogrammetry Office maintains an active archive of each new project’s files and all DTM data produced since 1989. It is easily accessible via WSDOT LAN on a file server type computer. Contact the State Photogrammetry Office for specific information on past projects and archived data.

2-4 Haul
2-4.1 General Instructions
Haul is the transportation of excavated material. Measurement and payment for haul is made on material hauled.

The measurement of haul is expressed as a unit of one hundred cubic yards (meters) hauled 100 yards (meters).

Haul quantities can be computed using the PC and associated programs on all earthwork projects and the limits of each segment of haul and the “Haul” units can be identified.

Haul shall be calculated and included in the section from which the material is hauled. Haul on roadway quantities, including borrow obtained by the widening of cuts and including waste deposited along roadway embankment slopes, will be computed on the basis of transporting material along the centerline or base line of the highway.

2-4.2 Vacant
2-4.3 Haul on Borrow or Waste
Quantities of material hauled from a borrow site to the roadway or from the roadway to a waste site are computed normal to the long axis of the borrow or waste site. When computing the amount of haul, determination of the direction of movement of the mass and the distance it is transported requires good, practical judgment by the Engineer. The size and shape of a borrow pit and egress from the pit to the highway improvement must be considered in the proper determination of the amount of haul. The same conditions are true in the case of waste sites. Instructions herein for computing haul from borrow pits shall be applicable to computing haul to waste sites.

The long axis of the borrow pit should be used for the base line of the cross-section which, theoretically, would pass through the centers of gravity of the sections; however, the
base line may approximate the centers of gravity of the sections. Borrow pits which are provided by widening of the roadway cuts would be an exception to this since the Standard Specifications define them as “Roadway Excavation” and not “Borrow.”

The measurement of the distance from the pit to the center line of the roadway should originate at the center of mass as measured in the pit and be computed via the most direct and feasible route to the nearest practical point on the center line of the roadway.

The route of haul will be indicated on the plans, and, where possible, will be via existing roads. If no road exists, provision will be made in the plans for constructing a haul road and for rights therefor.

If the Contractor chooses to haul over a route shorter than the computed or designated route, payment for haul will be based on the length of the actual haul route. If the Contractor chooses to haul over a longer route than the computed or designated route, payment for haul will be based on the length of the computed or designated route.

2-5 Slope Treatment

2-5.1 General Instructions

Earth cuts, soft or decomposed rock cuts, and overburden in all rock cuts shall have the tops of the slope rounded in accordance with Standard Plan H-8 to produce an aesthetic and pleasing appearance. The slope treatment shall be constructed at the time of excavation so the material resulting from the rounding of the slopes may be disposed of along with the excavation from the cut.

The Project Engineer should go over the slope treatment procedure with the Contractor at the beginning of the excavation operation to ascertain that proper rounding is being constructed and reduce extensive reworking.

2-5.2 Measurement and Payment

Slope treatment shall be measured and paid for in accordance with Section 2-03.3(5) of the Standard Specifications.

2-6 Subgrade Preparation

2-6.1 General Instructions

The subgrade shall be constructed in accordance with the lines, grades, and typical sections shown on the plans or as established by the Engineer and the Standard Specifications.

The subgrade should be uniformly compacted to the density specified rather than to have some areas just meeting the requirements while other areas are considerably above the minimum requirements. The subgrade shall meet the tolerance in Chapter 1-6 of this manual. On some separate grading projects where the surfacing Contractor will be required or elects to trim the subgrade with an automatically controlled mechanical trimmer, the tolerances for the subgrade must be changed to provide material for the subgrade trimmer to trim, but the trimmed subgrade must meet the tolerance stated above.

After the subgrade is prepared, the Contractor shall maintain it in the finished condition until the next course of work is preformed.

2-6.2 Measurement and Payment

The quantities of work involved in constructing and maintaining the subgrade shall be measured and paid for in accordance with the provisions of Section 2-06.5 of the Standard Specifications.

2-7 Watering

2-7.1 General Instructions

Water shall be applied as ordered by the Engineer, in accordance with the specifications, uniformly to the material so that all of the material will have approximately the same moisture content. It is more economical and effective to apply water at night or in the early morning hours when loss from evaporation is lower. In many instances, this is the only time that it is possible to increase the moisture content to that required.

The Inspector should be alert to see that the subgrade is not damaged from too much water being applied or that more water is being applied than is necessary. Usually light applications applied more frequently are more advantageous than heavy applications. The water should not be applied on surfacing materials with such force that it will wash the fine particles off the coarser ones causing segregation.

If water is a pay item, the Project Engineer shall verify the size of the water truck by measuring or weighing and if gauges are used, he should also verify the accuracy of the gauge. A record of measurements or weights (masses), and calculations must be made for future references.

A Daily Delivery Record, Form 422-024, showing the time of each load and where it was placed should be maintained on the project. The Inspector will issue a ticket for the amount of water used.

2-7.2 Measurement and Payment

Water shall be measured and paid for in accordance with the provisions of Sections 2-07.4 and 2-07.5 of the Standard Specifications.
2-8 Vacant

2-9 Structure Excavation

2-9.1 General Instructions

Before starting structure excavation, stakes shall be set to locate the structure and cross-sections should be taken to determine the quantities of material involved.

During the progress of excavation, the character of material being removed and exposed should be examined to determine if it is suitable for use as backfill and to ensure that acceptable foundation conditions exist. This should be done especially on streams subject to high velocity flood water and which carry drift. Open pit excavation or “glory holes” are not allowed without permission. This specification is of special importance in application to the construction of foundations in or adjacent to running streams, where the approval of the State Construction Office should be secured.

Material obtained from structure excavation may be used for backfilling over and around the structures, for building embankments, or it may be wasted. When this material is stockpiled for backfilling, the Contractor is required to protect it from contamination and the elements. If not properly protected, the Contractor must replace the lost material with acceptable backfill material at no expense to WSDOT. The backfilling of openings made for structures must be made with acceptable material from the excavation, other acceptable backfill materials indicated in the plans or as specified in Section 2-09.3(1)E of the Standard Specifications.

When water is encountered in the excavation area, it must be removed before backfilling. Cost for accomplishing this is considered incidental and is done at the Contractor’s expense unless otherwise provided for in the contract.

All excavation 4 feet (1.22 meters) or more in depth shall be shored, or protected by cofferdams or shall meet the open-pit requirements of Section 2-09.3(3)B of the Standard Specifications. The Contractor shall submit his shoring plans in accordance with Section 2-09.3(3)D of the Standard Specifications. These drawings must be approved before construction begins. WSDOT’s approval, however, does not relieve the Contractor of responsibility of satisfactory results.

The Contractor shall submit detailed plans of cofferdams for approval as required in the Standard Specification, Section 2-09.3(3)D when there use is required. This requirement shall be strictly followed. When a cofferdam is required on a railroad right of way, excavation must not be commenced before the plans have been approved by the railroad company. The Contractor should be notified of this requirement well in advance of starting such work, as it usually takes several weeks to get plans approved by the railroads. See Chapter 6-1.5 of this manual for the number of copies to submit and distribution of approved plans.

Cofferdams, in general, must be removed to the bed of the stream, or to below the low water mark. In some cases, it may be advisable to leave the cofferdam in place. The Cofferdam is, however, the property of the Contractor.

When sheet piles are used for cofferdams, the Project Engineer shall see that the sheets are held tightly together during driving and placing, so that no cracks or holes are left, through which water can flow. If timbers are used in the cofferdam, the use of wood preservatives needs to be monitored to be sure that all environmental constraints are met. Cofferdams should be built slightly larger than the neat size shown on the plans. This is to allow for inaccuracy of driving sheet piles.

Where bearing piles are to be driven, the excavation should be carried deeper to allow for upheaval of soil due to pile driving. This extra depth will depend on the character of the material. Usually in sand and gravel from 6 inches (150 millimeters) to 1 foot (300 millimeters) and a river or tide mud from 1 foot (300 millimeters) to 1.5 feet (450 millimeters) is sufficient. Such over-excavation is the Contractor’s responsibility. Over-excavation shall be backfilled with gravel backfill to the footing elevation if the upheaval is less than anticipated.

In soft mud, when the driving of piles tends to liquefy the foundation material, it is sometimes necessary to excavate below plan grade and backfill with gravel before concrete is placed. When the Engineer considers this to be necessary and approval of the State Construction Office has been secured, the additional excavation shall be paid for at the unit contract price for structure excavation and the gravel backfill shall be paid for on force account basis or at an agreed price.

Excavations shall be carried to the elevation shown on the plans or as established by the Engineer. The Project Engineer should take into consideration the fact that when a clamshell bucket is used, it is very difficult to clean the hole to an exact given elevation. For direct-bearing footings, the corners and sides of the excavation should be cleaned out as well as possible and there should not be an excess of loose material left in the bottom. If the character of the material found at plan elevation is questionable, consult the Regional Materials Engineer.

When the excavation for the footing has been completed, elevations to establish the footing elevation shall be taken in the corners of any footing and recorded in the project records.
The material on which spread footings are to be constructed must be adequate to support the design soil pressure per square foot (meter) shown in the plans. The Regional Materials Engineer should be consulted to review the foundation conditions if the bottom of the footing is materially different than what is identified in the contract plans. If a change of design or the lowering of a footing appears to be advisable, the State Construction Office must be advised.

Occasionally, foundations adjacent to large piers are founded at a higher elevation than the large pier foundation. In these cases, the Contractor must carry on operations so that the foundation at the higher elevation will not be disturbed when excavation is made for the lower pier.

Backfilling holes made for piers and column bents up to the surface of the surrounding ground may be done at any time after the forms are removed, providing the backfilling is brought up evenly on all sides of the pier or column.

Backfilling around piers and bents in streams shall be done carefully with material suitable to resist scour, and be brought up to a height not less than the original bed of the stream. Embankment backfill against abutments, piers, walls, culverts, or other structures shall not be placed until the concrete has attained 90 percent of its design strength and has cured for at least 14 days or as otherwise specified in the contract.

It is very important that drainage be provided in back of retaining walls, tunnels, and structures having wing walls or abutments to eliminate excessive soil pressure. Weep holes shall be placed as shown on the plans and as low as possible. Gravel backfill for walls or other suitable materials shall be placed directly behind the structure. If drainage is a major problem, it may be necessary to also construct perforated drain pipe or French drains behind the structure.

The construction of embankments and backfill around bridge ends shall be in accordance with Section 2-03.3(14)I of the Standard Specifications. The fill around bridge ends shall be brought up equally on all sides of the bracing, columns, and bulkheads to avoid distortion and displacement of these members.

In addition, Section 2-03.3(14)I of the Standard Specifications requires that the superstructure be in place before the backfill behind an abutment can be placed. It further states that this requirement can be waived by the Engineer provided the Contractor submits abutment stability calculations to back up their proposal. When designing the bridge, the designers check the abutment stability using the final condition which includes the dead load of the superstructure. This superstructure dead load increases the resistance to sliding and reduces the overturning moment of the abutment. Since placement of the backfill prior to placement of the superstructure is a condition not analyzed by our designers, we require that stability calculations be submitted for each bridge by the Contractor to reflect this unchecked condition. These stability calculations need to include a surcharge load of at least 2 feet (0.6 meters) to account for the live loading due to the backfill equipment weight (mass).

Around structures and bridge ends, where rollers cannot operate, compaction shall be obtained by the use of mechanical tampers. Density tests shall be taken frequently enough to ensure that compaction is continued on each lift until the specified density is attained.

Structure excavation is classified into two classes. The excavation necessary for the construction of bridge footings, pile caps, seals, wing walls, and retaining walls is classified as Structure Excavation Class A. All other Structure Excavation is classified as Structure Excavation Class B. See Sections 2-09.3(2), 2-09.3(3), and 2-09.3(4) of the Standard Specifications.

### 2-9.2 Measurement and Payment

Structure excavation shall be measured and paid for in accordance with the provisions of Sections 2-09.4 and 2-09.5 of the Standard Specifications.

### 2-10 Ditch and Channel Excavation

#### 2-10.1 General Instructions

Areas where open ditches are to be constructed shall be cleared and grubbed the same as areas for roadway excavation.

The excavated material may be used for the construction of dikes, berms, or otherwise disposed of as shown on the plans or as directed by the Engineer. The materials should not be placed in embankments unless it is suitable for embankment construction.

#### 2-10.2 Measurement and Payment

Ditch and channel excavation shall be measured and paid for in accordance with the provisions of Sections 2-10.4 and 2-10.5 of the Standard Specifications.

### 2-11 Trimming and Cleanup

#### 2-11.1 General Instructions

This work shall consist of dressing and trimming the entire roadway or roadways improved under the contract. The shoulders, ditches, and back slopes shall be trimmed to the specified cross-section to produce a neat and pleasing appearance. All channels, ditches, and gutters shall be
opened up and cleaned to ensure designed drainage. This includes existing drainage within the project limits specified in the contract.

2-11.2 Measurement and Payment
Trimming and cleanup will be measured and paid for in accordance with the provisions of Sections 2-11.4 and 2-11.5 of the Standard Specifications.

2-12 Construction Geotextile
2-12.1 General Instructions
Construction geotextile fabric needs to be fully covered at all times until placement. It should be stored in a protected area off the ground and away from items that can cause damage such as sunlight, heat, precipitation, chemicals, flames including welding sparks and any other environmental condition that may damage the physical properties of the fabric.

The area to be covered should be graded to a smooth, uniform condition free from ruts, holes, and protruding objects such as rocks and sticks. The fabric needs to be placed immediately ahead of the covering operation with as few wrinkles as possible. The material should not be dragged through the mud nor over sharp or protruding objects which could damage the material.

The cover material is to be placed in front of the placing equipment. This equipment should be sized to minimize the rutting that may occur during the placement. Turning of vehicles on the first lift of material may cause damage to the fabric and should not be allowed.

Sewing of seams is described in Section 2-12.3 of the Standard Specifications.

Fabric damaged during placement needs to be repaired as soon as possible. The backfill material needs to be removed and the fabric repaired either as recommended by the manufacturer or as listed in the contract. Visible evidence of damaged material may include subgrade pumping, intrusion of subgrade, or roadbed distortion.

2-12.2 Placement
Section 2-12.3 of the Standard Specifications lists the required placing and lapping requirements for each type of use of construction geotextile. Following is a short explanation for the placement types.

1. Underground Drainage — The fabric is used as a wrap around the drain rock and the pipe to not only separate the backfill material from the drainage material but also to act as a filter of fine sands and silts. This prevents the fines from flowing into the drain rock and clogging the drainage system.

2. Separation — The fabric is placed directly on a subgrade that contains a large amount of fine sand and silts. Normally the subgrade can be constructed during fair weather, however, almost any amount of moisture can make working on the grade impossible.

3. Soil Stabilization — Soft subgrade that cannot support the weight of equipment constructing the roadbed, is usually removed, a fabric placed and covered with backfill. This allows a stable enough surface to continue construction. Here the fabric not only separates the two materials but also adds strength to the roadbed.

4. Permanent Erosion Control and Ditch Lining — The fabric is utilized to reduce or minimize the ground surface’s exposure to erosion. The material is placed directly on the surface to be protected and then backfill is placed over the fabric. Rock surfacing should not be placed in a lined ditch under the fabric as this would allow the water to erode the ground under the fabric thus eliminating its effectiveness.

5. Temporary Silt Fences — As the title states, the fabric is used to trap silt and other fine particles from continuing from the project site to open water.

2-12.3 Measurement and Payment
Construction geotextile will be measured and paid for in accordance with the provisions of Sections 2-12.4 and 2-12.5 of the Standard Specifications.
## Chapter 3

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Chapter 3

3-1 Production

3-1.1 General Instructions

In the production of crushed and screened materials, continuous and effective inspection throughout all phases of the work is essential in order for the Washington State Department of Transportation (WSDOT) to obtain the best possible product from the available material. The Project Engineer is responsible for the enforcement of all specifications governing pit operations, crushing and screening procedures, and handling and placing of the product, as well as the various specifications governing gradation and quality.

The Project Engineer and Region Materials Office provides the Inspectors with the proper tools to test and inspect the production of materials. They also ensure that facilities are available at the plant site to enable the Inspector to carry out the work in the proper manner and obtain test results which are accurate and complete. The Project Engineer makes certain that the Inspector understands the nature of the work to be performed and is acquainted thoroughly with the applicable specifications and that the Inspector is proficient in the various testing techniques.

The Inspector needs to be familiar with the methods and procedures involved in crushing and screening operations so that the Inspector can appraise the causes of troubles when they occur. The Engineer or Inspector must never attempt to tell the Contractor how to conduct their operations (except where required by the specifications), but a good working relationship with the Contractor, based on a mutual respect for each other’s knowledge and ability, will do much to ensure an efficient operation and a good product.

3-1.2 Preparation of Pit or Quarry

The portion of the pit or quarry site to be used is prepared in accordance with the requirements of Section 3-01 of the Standard Specifications. The strippings from the pit are stockpiled or disposed of in accordance with the reclamation plan as covered in Chapter 3-3 of this manual. Care is taken in this operation so that usable material is not fouled or lost. In most cases, the manner in which the site is worked will determine how much work will be required to dress it up in accordance with the reclamation plan.

3-1.3 Sampling and Testing

Prior to sampling and testing the material produced by the contractor, the Inspector is required to satisfactorily complete the Construction Tester Qualification Program in Chapter 9 of this manual for the tests to be performed.

It is imperative that the Engineer keep the Contractor informed of test results at all times. If the material being produced does not meet the requirements of the specifications, the Contractor must be informed immediately that the material is unacceptable so that corrections may be made. The Inspector’s Record of Field Tests is used to record the test results completed by the Inspector. The Contractor Foreman’s copy of the test results should be delivered as soon as practical after completion of each test to the foreman in charge of producing the material. When the test results show the material fails to meet specification requirements, the Inspector shall explain in the remarks section on the test form what action was taken to correct the deficiency. This form has the twofold purpose of providing a record of the test results and of keeping the Contractor informed of the quality and gradation of the material being produced.

Several field control tests may be required by the specifications for the type of material involved. These tests include:

- screen analysis for gradation,
- sand equivalent test for detrimental fines,
- examination of the material to determine percentage of fractured pieces,
- moisture determination test, and
- organic matter content test.

The Inspector shall conduct these tests as often as necessary following the instructions for sampling and test methods described in Chapter 9 of this manual. When production is first started, and until the production has resulted in a uniform product well within specification requirements, tests need to be taken more frequently than the minimum specified. Special care must be exercised to ensure that the sample taken for testing is representative of the material being produced.
Samples are taken and forwarded to the Region Materials Laboratory or State Materials Laboratory in the amounts and at the intervals specified in Chapter 9 of this manual. Job site samples shall be obtained, tested, and recorded in accordance with the Standard Specifications, the contract special provisions, and Chapters 9-5 and 10-3 of this manual.

Samples of aggregate for bituminous mixtures are submitted to the State Materials Laboratory for determination of a mix design. These samples must be representative of the average grading of separate materials produced and information concerning the proportions of coarse and fine aggregates produced shall be included in the letter of transmittal. If blending sand may be required, a sample of this material shall be included in the shipment.

Ample time for testing of the materials must be allowed. A minimum time of one to two weeks is required by the laboratory to complete the tests and advise the Project Engineer of the recommended mix design. The Standard Specifications require allowance of 15 working days for mix design work after receipt of material and data in Tumwater.

3-1.5 Outline of Inspector’s Duties

Some of the most important duties of inspection are listed below:

- Check special provisions for special requirements in pit operation (area to be excavated, depth of excavation, etc.).
- See that overburden is stripped from pit in proper manner.
- Watch for radical changes in the character of material in pit.
- When required, see that washing and/or scalping are conducted in a proper manner.
- See that the plant, belts and loaders operate at a constant rhythm.
- Watch for evidence of segregation of the material. Advise the Contractor to take steps to correct any segregation.
- Sampling and testing of the product by a Qualified Tester: gradation analysis, sand equivalent test, fracture, moisture, etc.
- Keep complete records of field tests.
- See that both the crushing and prime Contractors are informed of test results.
- When required, submit samples for mix design. Be sure to allow ample time for testing.
- Submit samples for determination of standard density.

3-1.6 WSDOT Furnished Material Sources

WSDOT furnished material sources normally are to be used on future projects as well as the present one so it is necessary that the material be removed in such a manner that the future usefulness of the pit is not impaired. Section 3-01.3(1) of the Standard Specifications requires the Contractor to submit a work plan for approval of the proposed operations in the pit before starting work in the pit so that it can be ascertained that the Contractor will not impair the future usefulness of the site.
In addition to the source containing sufficient material for the project, there should also be adequate area for the plant setup. If the project includes treated materials, consideration should also be given to provide sufficient area for the temporary stockpiling of the aggregates for the treated material and the mixing plant.

Disposal of strippings and scalpings in the site is of utmost importance if satisfactory reclamation of the site is to be accomplished with the minimum amount of work. This material should be placed where it will not interfere with future development of the site.

Surplus material accumulated during the production of specified materials will remain the property of WSDOT and must be stockpiled in the pit area where directed by the Engineer in accordance with the specifications for stockpiling material. The Contractor may be eligible for reimbursement of the production costs of the surplus material up to 110% of plan quantity or as specified by the Engineer.

If more than one source is provided in the special provisions, the Contractor may obtain the material from any of the sources. If the Contractor sets up in a site, and it is found that the quantity of raw materials from that site, when the site is exhausted, is less than that specified by WSDOT, then WSDOT may pay for moving the crushing plant in accordance with the provisions of Section 3-01.3(5) of the Standard Specifications. If the new source of material necessitates a longer haul of the materials, WSDOT may also pay for the additional haul as specified.

3-1.7 Pit Evaluation Report

When the Contractor has completed work in a WSDOT furnished material source, the Project Engineer shall prepare a pit evaluation report on Form 350-023. The information contained in these reports is needed to determine the future use of the pit. Also the information is very helpful in preparing plans for future projects in estimating stripping or special requirements that may be necessary to produce satisfactory products.

3-1.8 Contractor Furnished Material Sources

If the Contractor is required to furnish a source of materials or elects to use materials from a source different from those provided by WSDOT, the Contractor shall make arrangements for obtaining the materials and testing the source at no expense to WSDOT. The contractor shall submit Request for Approval of Material, Form 350-071, identifying the source. If sampling is required, the contractor is responsible for providing the preliminary samples which are taken at locations designated and witnessed by the Region Materials Engineer or a designated representative.

Use of the materials from the Contractor’s source will not be permitted until after the materials have been tested, the source approved, and authority granted for the use of it. Acceptance of the materials will be based on their meeting the requirements of the specifications at the point of acceptance in Chapter 9-5.3.

If the Contractor has elected to use a source listed in the Pit Site Data Base, and the material has been approved for the intended use, the Project Engineer can approve the Contractor’s request. If the Contractor has selected a source not in the Pit Site Data Base, a preliminary sample will be required. The Project Engineer can approve the request based on test results showing the material meets the specifications for which its use is intended.

Before preliminary samples of the materials are taken, the Contractor is required to have done enough testing of the source to ensure the quantity of material available so samples can be obtained which are representative of the material available from the source. The material in the Contractor’s source must be of a quality equal to or better than that of the WSDOT provided source if test values are listed in the special provisions, otherwise they must meet the minimum specification requirements. Any surplus screening accumulated during the manufacture of specified material will remain the property of the Contractor.

When measurement is by mass and the specific gravity of the material in the Contractor’s source is greater than in the specified source, Section 3-01.4(1) of the Standard Specifications require that any additional material required to construct the minimum specified surfacing depth shall be furnished by the Contractor at no cost to WSDOT. The following procedures shall be used to administer the specification:

When the Contractor’s source of material has a specific gravity greater than the WSDOT provided source, a variation up to and including 0.05 above the specified source will be considered within the limit of working variation and will not affect course depths by a measurable amount. A variation in specific gravity greater than 0.05 will require a correction item for a credit deduction in treated and untreated items to compensate for the heavier materials. The credit deduction will be based on the following formula.

\[ T \times \frac{C - (S + 0.05)}{(S + 0.05)} = D \]

Where

- \( T \) = Gross Mass of Product Furnished in Tons (tonnes)
- \( C \) = Specific Gravity of Contractor’s Source
- \( S \) = Specific Gravity of WSDOT Furnished Source
- \( D \) = Credit Mass to be Deducted in Tons (tonnes)
Production From Quarry and Pit Sites and Stockpiling

Payment under the item will be made for:

\[ T - D = \text{Net Tons (tonnes)} \]

The preparation, production, and cleanup of the Contractor’s material sources shall conform to the requirements of Section 3-01.4 of the Standard Specifications. Clearing, grubbing, and stripping are not to be paid for on contractor’s sources.

3-1.9 Measurement and Payment

Clearing, grubbing, and stripping WSDOT furnished quarries, pits, plant sites, and stockpile sites are pay items only when they are included as bid items in the contract. The area to be used to obtain material, for plant setup and any necessary stockpiles, shall be staked and measured for clearing and grubbing as specified in Chapter 2-1 of this manual. The area to be staked must be staked and final ground measurements taken to determine the volume of material excavated. It is important that an area be stripped which is slightly larger than the area required for the material. This will permit stripping additional area without leaving some material to contaminate the pit and it will also prevent working the pit to the edge of the stripplings.

Measurement and payment for particular aggregates produced shall be as specified in the appropriate sections of the Standard Specifications.

3-2 Stockpiling

3-2.1 General Instructions

Stockpiles shall be constructed in conformity with the provisions of the Standard Specifications. The area upon which the material is to be stockpiled is prepared carefully by removing all vegetation and constructing a uniform, flat ground surface. Preparation of a good base for the stockpile will minimize wastage of material, and will prevent contamination of the material when removing it from the stockpile.

The Engineer indicates to the Contractor the location of each proposed stockpile by placing marked stakes at each corner of the area to be used. If the material is to be stockpiled for later use by the Contractor, as in the case of aggregates for bituminous mixtures, the Engineer must consult with the Contractor and locate these stockpiles to conform with Contractor’s plans for erecting the mixing plant, etc.

Stockpiles shall be located to ensure easy access by trucks and loading equipment and care must be exercised to see that a sufficient distance is maintained between the various stockpiles so there will be no possibility of mixing the various classes of materials. For all stockpiles, the maximum height is 24 feet (7.5 meters). For stockpiles in excess of 200 cubic yards (200 cubic meters), the material shall be placed in the stockpile in layers not to exceed 4 feet (1.2 meters) in height, and in such a manner that segregation of the fine and coarse portions of the material does not occur. The Inspector must be watchful to see that segregation is held to a minimum. End dumping, dozing material over the side of the stockpile, or allowing material to roll down the slope is not permitted as severe segregation will occur as a result of such procedures.

After completion of each lift of material during the construction of a stockpile, it is common practice to use a pneumatic dozer to level the top of the lift before placing the next layer. This practice may be permitted but the Inspector must see that the operation of the dozer is limited to the minimum amount of work required to level the top of the layer, as excessive operation of the dozer on the pile can result in serious degradation of the material. If it is known that the stone is rather soft and subject to severe degradation under abrasion, the use of dozers on the pile must be prohibited and the pile leveled by hand or other methods which will eliminate the possibility of excessive degradation of product.

It is important to protect stockpiles from becoming contaminated with mud or other material tracked onto the stockpile. If the surrounding ground is wet and soft, or for any reason contaminates are carried onto the stockpile, the Contractor shall provide a means of preventing the contaminates from contaminating the stockpile. This may be by the placement of granular material on the haul routes to keep the equipment tires clean.

When the Contractor is stockpiling two or more classes of materials at the same time, the Inspector must be alert to see that the materials are placed in the proper stockpiles. A few loads of fine screenings inadvertently placed in a stockpile of coarse screenings can destroy or greatly reduce the quality of a large amount of material.

The Inspector is cautioned to be especially alert when stockpiling is being done during hours of darkness to see that all phases of the work are carried out in accordance with the specifications. In many instances, when difficulties are encountered in the use of stockpile material, it is found that the trouble occurred during the night shift when inspection and testing work are very difficult to accomplish in the proper manner. If the Contractor elects to stockpile aggregates prior to use in the immediate work, the requirements of Section 3-02.2(4) of the Standard Specifications must be complied with. The Project Engineer’s attention is directed to Section 3-02.3 of the Standard Specifications for additional requirements for stockpiling certain aggregates.
Some of the important duties of the inspector are listed below:

• See that stockpile area is prepared properly.
• Stake each corner of proposed area for piles.
• Watch to see that material is placed in the stockpile in an approved manner.
• Watch for evidence of degradation or segregation of the material in the pile.
• See that piles are kept separate and are neatly finished.

3.2.2 Measurement and Payment

Clearing and grubbing of the stockpile site are pay items only when they are included as bid items in the contract. The area to be used for stockpiles shall be staked and measured for clearing and grubbing as specified in Chapter 2-1 of this manual.

Measurement and payment of stockpiled aggregates will be in accordance with Sections 3-02.4 and 3-02.5 of the Standard Specifications.

3.3 Site Reclamation

3.3.1 General

All surface mines are to be reclaimed in accordance with RCW 78.44 Surface Mining Act and the Contract Reclamation Plan. Section 3-03 of the Standard Specifications covers the requirements for site reclamation.

The intent of site reclamation is to develop an area that remains useful and aesthetically pleasing in appearance after the materials are removed from the site.

Costs involved in complying with the requirements and restrictions imposed by WSDOT, the Department of Natural Resources (DNR), or other agencies in order to comply with the Surface Mining Act do not constitute a basis for additional compensation. Any request for an extension of time resulting from plan approval delays will be considered only if complete and adequate plans were submitted in a timely manner.

To permit positive identification of the pit sites when the various surface mining forms are filled out, the pit site number should be included in the description box in the upper right hand corner of the forms.

3.3.2 Contractor Furnished Sources

Upon completion of seeding and/or planting, Form SM-3 shall be completed by the Operator and forwarded to the appropriate DNR Area Management office.

Sites operating under a valid reclamation permit issued by DNR will not require a plan to be submitted to the Engineer, nor the DNR form, since the Contractor will be corresponding directly with DNR. Evidence of the permit and the conditions contained therein shall be furnished by the Contractor to the Project Engineer. DNR shall perform the inspection and administration of these sites.

Sites with less than 3 acres (1.2 hectares) of newly disturbed land or with walls less than 30 feet (9.15 meters) in height and one to one or flatter slopes, waste sites, and stockpile sites are not surface mines and do not come under the provisions of the Surface Mining Act but must be reclaimed in accordance with the contract plans.

3.3.3 WSDOT Furnished Sources

Contract reclamation plans for sources furnished by WSDOT will normally be included in the contract plans. When this is not done, or when a change to another state source is required, a new plan shall be prepared by the Project Engineer and submitted to the Region Materials Office for review. The Region Materials Office will review the contract reclamation plan to verify that it is in compliance with the DNR Reclamation Permit. The Project Engineer prepares the plan and related papers in accordance with the instructions issued by the Environmental and Engineering Programs Division. These instructions are located in Section 460.05 of the Plans Preparation Manual.

Upon completion of seeding and/or planting the source, the Project Engineer shall complete the SM-3 form and forward to the appropriate DNR Area Management office for all sites that come under the provisions of the Surface Mining Act.

3.3.4 Reclamation of Stockpile and Waste Sites

Reclamation plans are not required for stockpile or waste sites. However, all stockpile and waste sites are to be graded to the extent necessary to control erosion and provide satisfactory appearance consistent with anticipated future use.

Compliance with the State Environmental Policy Act (SEPA) is required for sites on WSDOT right of way involving more than 100 cubic yards (76 cubic meters) of excavation or landfill throughout the lifetime of the site. For waste sites not on WSDOT right of way, the contractor must comply with the SEPA regulation adopted by the local jurisdiction. Sites involving more than 500 cubic yards (382 cubic meters) of excavation or landfill throughout the lifetime of the site always require compliance with SEPA.
As an assurance of compliance, it is recommended that a site plan for reclaiming stockpile and waste sites be agreed upon by the Region and the Contractor.

In areas where local City or County ordinances exercise control of stockpile or waste sites, the Contractor shall submit copies of the governing agency’s permit and evidence of approval by the property owner to the Project Engineer.

In all cases, the Region will be expected to inspect the sites, devoting special attention to aesthetics and ensuring that any diversion of drainage waters due to the wasting or stockpiling operations will not produce any adverse conditions.
### Chapter 4

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Chapter 4  Bases

4-1  Gravel Base

4-1.1  General Instructions
Gravel Base is typically used in the construction of the roadway section and provides support for the pavement. A minimum stabilometer “R” value of 72 is required so that the gravel base will be strong and resist displacement. For the pavement to provide a long life, it is important the gravel base be placed uniformly and compacted properly.

4-1.2  Gravel Base
When gravel base is specified in the contract, gravel borrow may be used in lieu of gravel base. When gravel borrow is substituted for gravel base, the gravel borrow shall have a minimum stabilometer value of 67 in addition to the requirements of Section 9-03.14(1) of the Standard Specifications. The top 0.10 foot (30 millimeters) of gravel borrow is required to be replaced with 0.10 foot (30 millimeters) of crushed surfacing top course (CSTC). Testing and sampling frequencies will be as required for the material actually placed. The CSTC and gravel borrow used in lieu of gravel base is measured and paid for as gravel base and not as CSTC or gravel borrow. The inspector should note on the item quantity ticket that the CSTC or gravel borrow is being used in lieu of gravel base. The as-built plans will identify sections where gravel borrow and CSTC were substituted for gravel base.

4-2  Ballast and Crushed Surfacing

4-2.1  General Instructions
Ballast and crushed surfacing is used in the construction of the roadway section and provides support for the pavement. Ballast may be naturally occurring or manufactured, crushed surfacing is a manufactured material. Careful inspection during the manufacturing process to verify the material meets the contract specifications is important so the material will have the properties needed to provide support to the pavement and drain water from beneath it. For the pavement to provide a long life, it is important the ballast or crushed surfacing be placed uniformly to the line, grade, and cross section specified in the plans and compacted properly.

4-2.2  Loading, Hauling and Spreading
The subgrade for the ballast or crushed surfacing is prepared in accordance with the appropriate specifications. Any soft or spongy areas are to be removed or stabilized before the ballast or surfacing material is placed over it.

The Standard Specifications require the material to be mixed by the Central Plant Mix Method, the Road Mix Method, or a combination of the two methods. The Central Plant Mix Method mixes the water and material in an approved mixing plant and results in the water being more uniformly mixed into the ballast or crushed surfacing. This facilitates compaction of the material and reduces the potential of segregation which may occur from washing fines out during the application of water or mixing the material on the road. On some projects, the Central Plant Mix Method is the required method.

Ballast and crushed surfacing materials are hauled and placed on the roadway with the equipment and in the manner outlined in the specifications. The objective of the various requirements is that the material be placed in courses of the required depth and in a state of uniform gradation throughout the surfacing courses. When the material is placed with a minimum of segregation, the task of preparing and compacting the course to receive the next lift is greatly facilitated.

It is imperative that the Inspector watch for segregation of materials during all stages of manufacture, hauling, and placement. The design of the roadway section is based on all materials meeting all requirements of the specifications, including gradation requirements. If surfacing materials are deposited on the roadway in a segregated condition, the only corrective measure available is processing of the material on the roadway, using motor graders or other mixing equipment. Excessive processing of material on the roadway is a poor substitute for placement of material in the proper condition in the first place. Therefore, it is very important that every effort be made to ensure correct handling of the materials at all stages of surfacing operations.

Various types of equipment have been developed in order to facilitate placing the required amount of material with a minimum of segregation to the correct cross-section. When the material is mixed with water in a central plant before placing on the roadway with a spreading machine, it can be compacted and shaped to the proper grade and cross-section with a minimum of handling and shaping on the roadway. Some equipment operates from grade control wires to ensure the material is placed at the proper elevation and transverse slope. If this type of operation is proposed to be used by the Contractor, the Inspector should become familiar with the operation and intricacies of the equipment.
Before each succeeding course of surfacing is placed, the Inspector should verify that the underlying course is uniformly graded and compacted properly. The Inspector should also see that each course is finished to a true, smooth profile with no humps or hollows. A good way to locate irregularities in the roadway profile or crown is by careful observation, or eye-balling the grade. Viewing the grade from a prone position or using stringlines between hubs may be helpful. In this way, additional material can be spot-placed to eliminate low and irregular areas, and the material graded and compacted to a true, smooth surface.

It is important the Contractor place the courses of surfacing material in such a manner as to minimize any deleterious effect on the quality of the material already placed which may be caused by the hauling equipment traveling over each course. The placement of the surfacing should begin at the extreme end of the haul and proceed toward the point of loading. In this way, the least amount of hauling over completed courses will be required.

4-2.3 Compaction

Prior to placing any surfacing material, the Project Engineer submits representative samples of each surfacing material to be used on the project to the Regional Materials Engineer sufficiently in advance of the time of its intended use to permit completion of the compaction control test. For each surfacing material, the Project Engineer will receive a Maximum Density Curve worksheet from either the Regional Materials Laboratory or State Materials Laboratory. This worksheet shows the standard density for all gradations of the tested material as related to the percent passing the U.S. No. 4 (4.75 mm) sieve.

Each layer of surfacing material placed, including gravel base, is to be compacted with approved compaction equipment and checked for compliance with density specifications before the next layer of material is placed. When individual layers are placed to a depth of less than 1 inch (25 millimeters), testing of two layers at one time is permissible. Field in-place density tests are performed in accordance with the test procedures and testing frequencies outlined in Chapter 9 of this manual. A minimum of 95 percent of the standard density as determined by the compaction control test for granular materials is typically required before the next layer of material is placed.

During processing and compaction, the moisture content of the material should be maintained at the optimum water content. The optimum water content is determined by the State Materials Laboratory and is listed on the Maximum Density Curve worksheet. Frequent light applications of water rather than periodic heavy applications are preferable as light applications tend to avoid saturation of the surfacing material below the surface. Some projects, typically ones with a large quantity of crushed surfacing, will require the water be added to the surfacing by the central mix plant method. With this method, the amount of water added can be closely controlled and mixed thoroughly with the aggregate. This will result in a material that is uniform both in gradation and water content which will be easier to compact.

If the special provisions require that the surfacing courses be trimmed with an automatically controlled trimming machine, the top of each course of different surfacing courses shall be trimmed to grade and cross-section. The cutting of the surfacing by the trimming machine is controlled by wire lines setup along each side of the roadway. It is therefore important that frequent checks of the wire be made both at the initial setup of the wire and during the trimming operation. This is necessary to verify that the wire has not been disturbed and that the grade will be trimmed correctly. The Project Engineer should be aware that the trimming machines now in use only trim the top surface and do not move material longitudinally from high spots to low areas. The Project Engineer shall see that the materials are placed in reasonably correct amounts and slightly higher than the finished elevations. After completion of the trimming and compaction of the surfacing the finished grade should be checked. Most of the existing trimming machines do a good job of trimming if they are cutting a nominal amount and they tend to chatter and leave an unacceptable washboard surface when operating over a surface that is at or below the finished grade elevation or very hard. On some projects subsequent operations such as concrete paving will also require wire lines and the contractor will typically use the same wire for both operations. The wires for these cases will need to be set far enough out to allow for the operation of the paving equipment. An alternative to requiring trimming machines for some projects is to use motor graders with automatic controls.

4-2.4 Maintenance of Surfacing

Upon completion of the surfacing courses, the Contractor is required to maintain and water the surface if any traffic is allowed to travel upon the roadway. When traffic is heavy, considerable damage can result if maintenance is not performed daily. It is much better to perform frequent light maintenance on a surfacing course than to wait until considerable rutting, pot-holing, and segregation occur in which event heavy processing and blading will be required. Testing for density in the top surfacing course shall be deferred until just prior to commencing paving operations.

The specifications provide that WSDOT may perform routine maintenance of a traveled roadway only in the event of a suspension of work for an extended period, as in the case of a shutdown for the winter.
4-2.5 Keystone

Keystone may be used as needed to provide a tight surface for ballast, gravel base, crushed surfacing base course, or any other surfacing. If the Contractor’s operation are such that a considerable amount of coarse rock accumulates on the surface of the completed course that will not compact tightly, keystone may be constructed in accordance with the requirements specified in Section 4-04.3(6) of the Standard Specifications. If the contract includes crushed surfacing top course, the Engineer may order the construction of keystone and include the quantity in the measurement and payment of crushed surfacing top course. If the contract does not include the item crushed surfacing top course, approval for adding the item to the contract is required before it may be used. Keystone placed for the convenience of the contractor is paid for at the lower unit contract price for either the base material being keyed or the crushed surfacing top course.

The specifications require that when keystone is necessary that it be placed each day on the course prepared that day. This requirement is especially important when traffic is being carried through the project to protect the course just completed and also to maintain a satisfactory roadway for the traffic. In areas where the pavement is subject to freeze thaw conditions, the use of crushed surfacing top course may not be appropriate if the crushed surfacing top course is frost susceptible. The Regional Materials Engineer should be contacted prior to using crushed surfacing top course in freeze thaw locations.

4-2.6 Inspector’s Checklist

Some of the important duties of inspection are listed below:

1. Watch for segregation of material on roadway.
2. Make sure each course of surfacing is properly prepared and meets density specifications before allowing the next course to be placed.
3. When applying water to a surfacing course, see that it is distributed evenly over the entire course. Avoid over-watering which may cause soft spots in subgrade.
4. Make frequent checks of yield to see that the specified quantity of material is placed.
5. See that surfacing courses are completed and compacted true to profile and section. See that humps and sags in the profile are removed.
6. See that surfacing is maintained properly. Should irregularities develop in any surfacing the contractor shall repair the defects prior to placement of the next course.

7. Make depth checks to ensure conformance with the roadway section.
8. Make daily moisture checks on material paid for by the ton (tonne) when excess moisture is present.

4-2.7 Measurement of Quantities

The Standard Specifications require that surfacing materials be weighed and paid for by the ton (tonne) or measured by the cubic yard (cubic meter) in the hauling vehicle at the point of receiving the material. For surfacing materials paid for by the ton (tonne), water in excess of the maximum permissible amounts, as specified in Section 3-01.5 of the Standard Specifications, will be deducted from the mass of material to be paid for on a daily basis. The deduction will be determined by the following formula:

Based on dry weight (mass): \[ D = \frac{T(M - A)}{100 + M} \]

where
- \( D \) = daily tonnage (mass) deduction for excess moisture
- \( T \) = total daily tonnage (mass) over the scales
- \( M \) = percent of moisture
- \( A \) = allowable moisture

4-2.7A Measurement by the Ton (Tonne)

Refer to Chapter 10-2.2 for instructions for measuring materials by the ton (tonne).

The following is a list of the scaleman’s duties:

1. Keep the Scaleman’s Daily Report continually through the day.
2. Check scale for zero at least twice during a day.
3. Tare each truck at least twice a day and enter on tare sheet.
4. Check the scales often and enter in diary.
5. Fill in appropriate spaces on each ticket.

4-2.7B Measurement by the Cubic Yard (Cubic Meter)

Refer to Chapter 10-2.3A of this manual for instructions for measuring materials by volume, truck measure.
4-3  Asphalt Treated Base

4-3.1 General Instructions

In areas where suitable materials are available, asphalt treated base is an economical method of protecting the subgrade from the weather and lengthening the construction season for paving. If the subgrade becomes saturated after it has been completed, a considerable amount of time is required during good drying weather before it is possible to proceed with construction of the base course. In many instances, construction of ATB to seal the subgrade from rain water is the only way that the subgrade may be satisfactorily completed within a reasonable length of time.

In order to take full advantage of ATB, the specifications require that the subgrade be covered with ATB as soon as 10,000 square yards (square meters) of subgrade has been completed on any roadway which is to receive ATB. This requirement is important, especially when periods of inclement weather are approaching and is not limited to contiguous areas on the project.

When the Contractor is ordered to construct the work under less than favorable conditions, it is incumbent upon WSDOT to pay for repair work which was caused by this prosecution of the work. The Project Engineer should ensure that during this work condition, the areas for which WSDOT would be responsible for repairs are properly defined.

The construction requirements and procedures are much the same as for asphalt concrete pavement except as they are modified in Section 4-06.3 of the Standard Specifications. Chapter 5-4 of this manual also applies to the construction of ATB except as modified by the Standard Specifications.
### Chapter 5

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#### 5-3 Stress Absorbing Membranes
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Chapter 5 Surface Treatments and Pavements

5-2 Bituminous Surface Treatment

5-2.1 General Instructions

Refer to Chapter 5-4.1 for a general discussion of responsibilities and attitude of the Inspector on bituminous paving work.

It is very important that the Inspector on construction of Bituminous Surface Treatment Class A (penetration treatment) and Classes B, C, and D (seal coat) be entirely familiar with the specifications and methods applicable to the work, as construction of these types of surfaces proceeds very rapidly. If the work is begun without proper preparation and planning, it is entirely possible that a major portion of the job will be completed before correction of any improper methods or procedures can be made.

Careful review of Section 5-02.3(10) of the Standard Specifications concerning unfavorable weather and calendar cutoff dates should be made well in advance of any bituminous paving work. In no case should bituminous surface treatments be placed before May 15 or after August 15 of any year without review by the State Construction Office and written order of the Regional Administrator.

The following table gives the number of gallons (liters) per ton (tonne) @ 60 F (16°C) for the various asphaltic materials. To correct the volume of the material to 60 F (16°C), there are several handbooks that contain tables of temperature volume corrections for the different asphaltic materials.

<table>
<thead>
<tr>
<th>Grade</th>
<th>Gallons per Ton @ 60 F</th>
<th>(Liters per Tonne @ 16°C)</th>
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<tr>
<td>Cutback Asphalts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>70</td>
<td>253</td>
<td>1056</td>
</tr>
<tr>
<td>250</td>
<td>249</td>
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</tr>
<tr>
<td>800</td>
<td>245</td>
<td>1023</td>
</tr>
<tr>
<td>3,000</td>
<td>241</td>
<td>1006</td>
</tr>
<tr>
<td>Paving Asphalts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>AR 16,000</td>
<td>235</td>
<td>981</td>
</tr>
<tr>
<td>AR 8,000</td>
<td>235</td>
<td>981</td>
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<td>AR 4,000</td>
<td>235</td>
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<tr>
<td>AR 2,000</td>
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<td>289</td>
</tr>
<tr>
<td>AR 1,000</td>
<td>239</td>
<td>998</td>
</tr>
<tr>
<td>Emulsified Asphalts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>All Grades</td>
<td>240</td>
<td>1002</td>
</tr>
</tbody>
</table>

When payment for asphaltic materials is by the ton (tonne), they should be measured by weighing. When it is impractical to weigh the materials, the quantity of asphaltic material used may be measured by the gallon (liter) and the number of gallons (liters) converted to tons (tonnes) with the appropriate temperature volume correction.

5-2.2 Duties Before Construction

See Chapter 5-4 for preliminary duties of the Inspector.

Traffic Control

Refer to Chapters 1-2.3 and 5-4 of this manual for instructions concerning preliminary arrangements to be made for control of traffic.

Inspection Tools and Equipment

Before construction begins, the Inspector shall secure from the Project Engineer all equipment necessary to carry out the inspection duties. This equipment shall include air and asphalt thermometers, a device to measure surface temperature, wind gage, sieves and scale, tapes and rules, canvas sample sacks, containers for sampling asphalt, notebooks, ticket books and diary book.

Inspection of Contractor’s Equipment

Prior to construction of the bituminous surface, the Inspector shall make an inspection of the Contractor’s equipment. The Inspector shall check to see that all required equipment is available, and see that the equipment is in good condition and is properly adjusted.

A careful check of the asphalt distributor shall be made to ensure that it meets the requirements of the specifications. The capacity of the distributor shall be determined, and ensure that the volume gauge is calibrated to correctly indicate quantities in the tank.

Special attention should be given to the condition and adjustment of the asphalt pump, spray bar and spray nozzles. The nozzles should be set uniformly at the proper angle from the axis of the spray bar, normally 15 to 30 degrees, to eliminate interference of the sprayed material from one nozzle with that from an adjoining nozzle. Each nozzle should be set at the same angle. The height of the spray bar must be checked to see that the correct overlap of the spray from each nozzle is obtained. This can be accomplished by plugging alternate nozzles and adjusting...
the height of the spray bar until the edges of the spray fans from the unplugged nozzles just meet at the roadway surface. When all nozzles are spraying, an exact double coverage of asphalt will be obtained, resulting in an application of asphalt free from longitudinal streaking.

The asphalt pump must be checked to ensure that the required pressure can be maintained uniformly.

The Inspector must check the motor patrol graders, rollers, spreader boxes, etc., to ensure that they are in good operating condition. The Inspector should see that the motor patrols are equipped with the required moldboard brooms. The capacity of hauling trucks and water tanks must be determined from measurement obtained on the job, the results being recorded for future reference.

5-2.3 Inspection of Bituminous Surface Treatment, Class A

Preparation of Roadway

The roadway to be treated shall be processed, shaped and compacted to a smooth, uniform grade and cross-section before application of the asphalt. It is essential that the grading of the surfacing material be uniform over the area to be treated to allow uniform penetration of the asphalt. This is different work than that associated with shaping and compacting of crushed surfacing as required in Section 4-04.3(5) of the Standard Specifications. The quality and smoothness of the finished roadway depends to a great extent on the quality of the work done in preparing the roadway. Careful inspection during this operation will lay the groundwork for a smooth riding and uniform appearing finished project.

In many instances, the surfacing course upon which the bituminous surface treatment is to be placed will be segregated, rutted and pot-holed by traffic using the roadway prior to oiling. Such a surface must be completely processed to the depth of the ruts or potholes, and re-laid. Do not allow the Contractor to merely lightly blade the surfacing course, filling the holes with loose, segregated material. Such procedures are sure to result in a rough uneven pavement, due to differential compaction and penetration.

The surfacing must be thoroughly rolled to obtain a dense, unyielding base for the bituminous surface treatment. A final coverage with the steel-wheeled roller will produce a smooth surface upon which to apply the prime coat.

The blading and rolling of the surfacing shall be coordinated so the asphalt will be applied while the surfacing material is still damp. If the surfacing material compacts to a very tight surface, the asphalt material will not penetrate as much as if the material is more open. If this is the case, the inspector should be careful to not apply too heavy a coat of asphalt.

Application of Asphalt and Aggregate

Immediately prior to starting an application of asphalt, the Inspector should require that the spray bar and nozzles be tested to see that the asphalt will be sprayed properly. The distributor should be placed with the spray bar over building paper and the nozzles opened so that the spray may be checked visually for evidence of non-uniformity. The building paper and asphalt must be picked up and disposed of in accordance with environmental regulations.

Building paper shall be placed at the joint, each time the distributor starts, in a manner that assures a uniform asphalt spread across the area of the joint.

During the application of the asphalt, the Inspector shall maintain a close inspection of the roadway to see that the asphalt is applied in a uniform manner. If any evidence of improper application is apparent, the operation must be stopped at once and required corrections be made to eliminate the trouble. The Inspector must check to see that the asphalt pump pressure and the speed of the distributor are maintained at uniform rates to ensure even application of the asphalt. A record shall be made of each distributor load applied, showing area treated, gallons (liters) spread, temperature of asphalt, etc. The Inspector should compute the yield of each spread in gallons per square yard (liters per square meter).

Part of the prime shot asphalt applied to the surfacing penetrates the material and the rest remains on the surface and surrounds the aggregate, usually 1/2 inch (12.5 mm) screenings. The clean screenings (chips) are used in place of cover stone to promote the venting of volatiles from the cutback asphalt needed for penetration. Constant checking needs to be made to ensure that enough asphalt product is being applied to fill the voids and stick the aggregate. This may change during the day because of weather or the preparation crew’s efforts to stay ahead of the oiling crew. Some bleed can be tolerated on the prime shot as it can be corrected on the second (tack) shot if uniform in nature. The final mat will be thicker and better if the maximum amount of asphalt possible, without excessive bleed, is shot on the first (prime) shot. Succeeding shots are placed as seal coats described in Chapter 5-2.4 of this manual.

The stockpiled aggregate shall be inspected to determine the grading of the material, and to see that it is damp at the time of loading onto trucks for hauling to the roadway. If dry or dusty, the material in stockpile must be watered to produce a surface damp condition. The asphalt does not readily coat a dry dusty surface. During good warm weather, the moisture on the surface of the aggregate will quickly evaporate after the aggregate is spread on the asphalt on the roadway.

The Inspector must frequently check the truckloads of aggregate at the point of delivery on the roadway, to see that the trucks are completely loaded and that the material is damp. Tickets shall be issued for each load of material.
received or a receiving report record made as the loads of material are received and a record made of the quantities of material used on each section.

Following the application of asphalt, the Inspector is responsible for seeing that the aggregate is applied in accordance with the specifications, watching especially that the aggregate is applied at the correct rate within the time limit allowed. The roadway shall be inspected for signs of skips or omissions in the application of the cover stone and to see that any omissions are immediately covered by hand-spotting methods. The Inspector must not allow excessive amounts of aggregate to be applied, which will only result in waste of the material, and require harmful excessive brooming.

Careful inspection and control of the rolling operation must be made to see that the requirements of the specifications are met. It is important that rolling be conducted as soon as possible following application of the aggregate in order to properly immerse the aggregate in the asphalt.

Chips are broomed the day following the shot because loose chips are of no value in protecting the mat and any loose aggregate on the roadway promotes wheel tracking. Areas of severe bleed will need to be blotted with ¼-inch (6.3-mm) material during the cure period. Cutback asphalts are curing as long as you can smell the volatiles on a warm day. Emulsions do not really cure except to shed water when they break. Either asphalt will be tender for awhile, although probably ready for the next construction step.

When the asphalt has started to cure and the chances of it bleeding are remote, the excess aggregate on the edge of the roadway should be broomed off as it is a hazard to traffic and reduces the usable width of the roadway.

5-2.4 Inspection of Bituminous Surface Treatment, Classes B, C, and D

Preparation of Roadway

Prior to the application of the seal coat, the Inspector shall see that the existing surface is broomed clean and that holes and breaks are patched as required. The Inspector should inspect the existing surface carefully over the length of the job, noting the surface characteristics of the roadway, so that the rate of application of asphalt best suited to the conditions can be determined. The Inspector should make note of varying conditions and plan to vary the application of asphalt accordingly.

Any areas of the roadway showing failure caused by soft subbase or poor drainage must be removed and the cause of the failure corrected.

If any open or porous surfaces, particularly on recently constructed bituminous pavements, are found in the area to be treated, the Inspector shall require the application of a “pre-seal” treatment to be applied before construction of the seal coat. If this pre-seal treatment is not shown on the plans, the Inspector will inform the Project Engineer of the situation, so that a supplemental agreement may be reached with the Contractor.

The Inspector is responsible to see that a newly constructed bituminous surface be allowed the required time for curing before allowing construction of the seal coat over the affected area.

Construction of Seal Coat

Refer to Chapter 5-2.3 for instructions covering inspection duties during application of asphalt and screenings or cover stone.

In the construction of a seal coat, the quantity of asphalt spread is very critical, due to the thinness of the layer of aggregate placed on the asphalt. Constant checking must be done to ensure that embedment of the major stone in the asphalt is 50 to 70 percent. Where ½-inch (12.5-mm) chips are used on routes with moderate traffic volumes, ¼-inch (6.3-mm) material may be used either ahead of or immediately behind the main rollers. Some bleed is inevitable at intersections, on steep hills, and at severe horizontal or vertical curvature. This is less objectionable than losing rock on long sections in between, due to insufficient asphalt.

The Inspector must maintain continual inspection of the application of aggregate on the freshly spread asphalt, to see that the material is placed within the allowable time. The Inspector must make certain that the spread of asphalt is not extended beyond the area which the Contractor is capable of covering within the allowed time.

Omissions or skips in the spreading of aggregates must be immediately covered by the hand spotting crew.

The best seal coats are obtained on those jobs where the time elapsed between spreading of asphalt and application of aggregates is held to the shortest possible time.

The Inspector must see that the rolling operation is not allowed to lag far behind the spreading of aggregates. It is important that the particles of aggregate be rolled into the asphalt film as soon as possible following application.

Spreading Fine Screenings

When constructing Bituminous Surface Treatment Class B or Class C, the specifications require the application of fine screenings following spreading and rolling of the coarse aggregates. The Inspector must exercise judgment in determining the time for applying the fine screenings. When using emulsions, the fine screenings should be applied immediately, sometimes even before initial rolling.
Fine screenings, applied at the proper time, will key the interstices between the particles of coarse aggregate and provide a smoother riding surface, as well as absorb any free asphalt which might "bleed" to the surface of the coarse particles.

By observing conditions and results carefully, the experienced inspector will determine the procedure producing the best results under any particular condition.

If the sealed roadway is rained on before the asphalt has cured and the asphalt starts to emulsify under the traffic, the roadway can usually be saved from damage by applying fine screenings on the roadway to prevent the traffic from picking up the asphalt. The spill prevention control and countermeasures plan should be referred to for guidance on using Best Management Practices (BMPs) to protect the environment.

5-2.5 Inspection and Sampling of Materials

**Asphalt**

The shipments of asphalt arriving on the job by tank truck shall be inspected by the Inspector. Each shipment must be accompanied by a weigh bill and shipper’s certificate. The tank must be inspected after unloaded to see that no asphalt remains in the tank.

The Inspector must check and record the temperature of each load of asphalt delivered to the roadway for spreading.

Samples of the asphalt shall be taken as required in Chapter 9-4.2 of this manual, and shall be submitted to the State Materials Laboratory for Testing.

**Aggregates**

No aggregate shall be used without the approval of the State Materials Laboratory. If material available in stockpile for use on the contract has been approved at some previous date, screen analysis must be made of a sample of the material to see that the material meets grading requirements. If any question arises concerning quality of the material, a sample shall be sent to the State Materials Laboratory for testing before use and preferably during plan preparation.

5-2.6 Miscellaneous Inspection Duties

**Protection of Structures**

When spreading asphalt near curbs, bridge rails, or other structures, adequate protection must be provided to prevent asphalt from splashing or blowing on the structures. The Inspector shall see that any asphalt sprayed on a structure is satisfactorily removed by the Contractor.

**Control of Traffic**

Frequent checks should be made of traffic control operations to see that traffic is being conducted through the job in a safe, orderly manner. When spreading asphalt, traffic should not be allowed to travel past the distributor. Control of the speed of traffic is very important, especially during the early curing stage of the asphalt, so that the aggregate covering the asphalt is disturbed as little as possible. Control of traffic must be maintained as long as required to prevent excessive pickup and whipping-off of the aggregate. The Inspector must see that all warning signs are properly in place throughout construction. See Chapter 1-2.3 of this manual for further instructions on construction signing.

**Maintenance and Finishing Roadway**

The Inspector shall see that the newly completed roadway is properly maintained until brooming is completed, usually the next day. The Contractor shall be required to keep sufficient equipment on the job to adequately handle any situation that may develop. Before the work is accepted, the Contractor shall be required to finish the roadway and clean up any debris resulting from their operations, as required in the Specifications.

**Measurement of Stockpiles**

Before construction is begun, stockpiles from which materials are to be removed shall be measured and quantities computed. Upon completion of the work, the Contractor shall be required to leave the remaining materials in neat, presentable stockpiles, and the stockpiles shall again be measured and quantities determined. The difference in quantities obtained by this procedure will aid in checking pay quantities determined by truck volumes. It will also serve as an accurate basis for reporting quantities withdrawn from stockpiles. Measurement of stockpiles will not be necessary on projects where the aggregate is furnished by the contractor.

**Notice to Maintenance Superintendent**

The Project Engineer should keep the area Maintenance Superintendent informed of the Contractor’s proposed progress schedule so that maintenance operations can be coordinated to accommodate the construction work. The Project Engineer must also notify the Maintenance Superintendent of the date when the Contractor’s maintenance period will expire so that maintenance of the roadway may be taken over by WSDOT and maintained without interruption. These notices should be given sufficiently in advance to enable the Maintenance Superintendent to provide equipment and organize the work.
5-2.7 Reports and Records

A Daily Report of BST Operations, Form 422-644, shall be made at the end of each day’s work, showing type of work, areas treated, quantities used, etc. This report shall be submitted in duplicate for the Project Engineer and Region.

Records of quantities of asphalt and aggregate used shall be kept in the Inspector’s Daily Report, and shall be checked daily against quantities shown on tickets issued to the Contractor. Accurate, neat records are invaluable to the Project Engineer in preparing estimates and final records. See Chapter 10-2 of this manual for instructions concerning quality control procedures.

The Inspector shall enter in the Inspector’s Daily Report all pertinent information concerning each day’s work.

5-3 Stress Absorbing Membranes

5-3.1 General

Stress absorbing membranes are seal coats similar to bituminous surface treatments except that paving grade asphalt mixed with rubber is used for the binder. The grades of asphalt allowed are specified in the contract special provisions as are the rubber requirements. The rubber is usually a ground or powdered substance manufactured from used tire carcasses. There are two types of stress absorbing membranes:

(1) SAM; a stress absorbing membrane used as the finish wearing surface of the roadway.

(2) SAMI; a stress absorbing membrane interface used between an existing roadway surface and a new layer of asphalt concrete to prevent existing cracks from reflecting through to the new surface.

5-3.2 Duties Before Construction Begins

See Chapter 5-4 of this manual for preliminary duties of the Inspector.

5-3.2A Traffic Control

See Chapters 1-2.3 and 5-4 of this manual for traffic control arrangements.

5-3.2B Inspection Tools

Before construction begins, the Inspector should gather together the tools needed to perform inspection duties: the equipment required includes air and asphalt thermometers, sieves and scale, tapes and rules, sample sacks, quart cans for sampling asphalt, notebooks, forms, ticket books, and diary book.

5-3.2C Inspection of Contractor’s Equipment

Section 5-02.3(1) of the Standard Specifications details the equipment requirements. In addition, self-propelled power brooms will be required to clean the existing pavement. The only rollers allowed will be self-propelled with pneumatic tires. The Inspector should also review Chapter 5-2.2 of this manual.

5-3.3 Inspection of Mixing Process

There are two mixing processes currently being used. The specifications for both processes require that the asphalt and rubber be combined in the proportions of two pounds (one kilogram) rubber to one gallon (4.2 liters) of asphalt. The Inspector must determine the percentage by mass of the asphalt and rubber incorporated into the mixture. When a diluent is used, it must have a boiling point of at least 250 F (176°C) and should be mixed as rapidly as possible when introduced to the asphalt along with the rubber. The other process utilizes an extender oil, with the mixture then being heated to 400 F (205°C).

5-3.4 Inspection of Application and Sampling Materials

The following application procedures are used for SAMs and SAMIs.

(1) The existing surface is cleared and patched as required by Section 5-04.3(5)A of the Standard Specifications. Existing cracks 1/4 inch (6 mm) or larger should be filled before application of stress absorbing membranes. The use of a power broom is required.

(2) The hot rubber mixture is applied at a rate of 0.50 gallons (2.25 liters) plus or minus 0.05 gallons (0.2 liters) per square yard (meter) dependent upon the absorption of the mixture into the existing pavement, surface texture of existing pavement and absorption of the mixture into the cover stone.

(3) Aggregate spreading must start within 15 seconds after application of the hot rubber mixture. The amount of aggregate spread is 25 to 40 pounds (13.5 to 22 kilograms) per square yard (meter) for a SAM. The SAMI will be overlaid with a course of asphalt concrete pavement, therefore only the minimum amount of aggregate needed to protect the membrane from equipment is needed. This is estimated to be 25 pounds (13.5 kilograms) per square yard (meter). If preheated aggregates are used they should be kept at specification temperature or slightly above or there will be problems with the spreader belts elongating.

(4) Rolling is started immediately following the aggregate spread. At least four complete passes are required to imbed the aggregate in the hot rubber mixture. A 25-ton (22-tonne) roller is desirable for best results.
(5) If traffic is to be allowed upon the fresh surface and precoated aggregate is used, then an additional layer of aggregate, \(\frac{1}{4}\) inch-0 (6.3 mm-0), may be required after rolling. The aggregate would be applied at a rate of 5 to 10 pounds (2.7 to 5.4 kilograms) per square yard (meter). If the aggregate embedment is less than 50 percent, a fog seal is recommended. Also, discontinue the application of \(\frac{1}{4}\) inch-0 (6.3 mm-0).

(6) Samples of the rubber and asphalt mixture shall be taken as required in Chapter 9 of this manual, and shall be submitted to the Materials Laboratory for testing.

5-3.5 Reports and Records
Same as Chapter 5-2.7.

5-4 Asphalt Concrete Pavement
5-4.1 General Instructions
The technology of asphalt materials and mixes is continuously changing. It is imperative to study contract documents and specifications prior to the start of any paving contract. There also are many excellent handbooks that can be obtained to assist paving inspectors and testers. It is recommended that the Project Engineer obtain copies of these handbooks as a resource for their office. A recommended handbook is "Hot-Mix Asphalt Paving" by the US Army Corps of Engineers.

Good work and a successfully completed job depend on good equipment, skillful operation of the equipment, competent, knowledgeable supervision and inspection, and open lines of communications. Maintaining open lines of communication through informal daily meetings between the project inspector and contractor, can greatly improve the success of any job. Asphalt paving projects, are not always built as originally scheduled. Changes may occur because of material supply, equipment breakdown, contractor and subcontractor schedules, and weather conditions. Informal meetings on a regular basis provide a forum for the exchange of information and discussion of problems. To begin the communication process a pre-pave meeting is recommended. The Project Engineer, paving inspectors and testers together with Contractor superintendents, foremen, screed operators, rakers, roller operators and plant operators should be present to go over all activities and plan the entire operation. It is also advisable to include traffic control personnel. The following check list may be used as an outline for the pre-pave meeting:

Pre-pave Check List

1. Verify with Contractor what mix design will be used and inform the Contractor what the starting point for asphalt content will be.
2. Go over procedures for modifying mix designs.
3. Discuss construction of test sections to determine mix compactability and utilization of the test section for rolling patterns.
4. Go over the procedure and timing in obtaining density gauge correlation factors.
5. Discuss the communication procedure to be used for weather shut downs, use of mix in trucks and silos, and other potential construction problems.
6. If material transfer equipment is used what is to be done when breakdowns occur.
7. Discussion of what to do if segregation of the mix is occurring.
8. Discuss use of tack such as application rates, pickup problems and problems with rain.
11. Obtain a copy of the temperature-viscosity curve for the type(s) of asphalt cement being used on the project. This will normally be available from the manufacturer of the asphalt cement.
12. Traffic control procedures and lines of communication.
13. Other factors specific to Contract or of concern by those attending.

In the construction of asphalt concrete pavement, it is extremely important that the plant-mixed material meets all requirements of the specifications. It should be remembered that specifications are not arbitrarily arrived at, but have evolved through the years as a result of experience and research.

Experience has shown that pavements that do not meet all specifications will not perform satisfactorily, resulting in high maintenance costs. The responsibility for obtaining a mixture in close conformance with the project mix design and meeting the specification requirements rests with the Contractor. The importance of this cannot be overemphasized, since the best possible construction at the lowest cost to WSDOT cannot be obtained unless the mixture produced at the plant is uniform and of good quality. The key word used to describe quality production of asphalt mixtures is UNIFORMITY.
Instructions in all cases shall be issued to the Contractor. If violations or misunderstanding of the specifications arise that cannot be promptly settled, the Project Engineer must be notified and be responsible for making the necessary corrections. If violations of specifications are not closely adhered to, early pavement performance problems occur. Therefore, between October 15 and April 1, no wearing course is to be placed without written approval of the Regional Administrator. The Project Engineer field staff will typically provide input to this decision by the Regional Administrator.

In addition, use of a pneumatic tired roller is required from October 1 to April 1. It has been shown that during warmer weather, traffic will knead the asphalt pavement providing a more durable pavement. To duplicate this benefit for late season paving, use of pneumatic tired rollers is part of the specifications. Placement of open graded mixes or dense graded mixes of 0.10 foot (30 millimeters) or less is not recommended between September 1 and April 1. Heat loss in thin lifts is very quick and in most cases inadequate time is available for placement or to achieve needed compaction.

5-4.2 Inspector Roles and Responsibilities

Testing Equipment

Before production commences, the Inspector needs to ensure that all of the necessary equipment that will be needed to accomplish all of the test procedures has been obtained. In addition, chapter 9-8 lists the equipment that needs to be calibrated or verified. The Inspector needs to make sure that this equipment is in good working order and has a current calibrated or verified sticker on it.

The Inspector is charged with responsibility for care and safekeeping of all testing equipment which is issued. The equipment must be maintained in a clean and proper operating condition to ensure accuracy of test results. Special care must be exercised in the use and maintenance of sieves to see that they do not become clogged or damaged. Thermometers must be handled carefully to avoid breakage.

Electronic scales are expensive, desirable, and delicate equipment. Particular care should be taken to protect them from theft or voltage spikes.

The ignition furnace is a high temperature oven, care must be exercised in its operation and testers must be qualified in its use.

Given reasonable care, asphalt concrete testing equipment will give long and satisfactory service.

Required Tests

The Project Inspector is responsible to the Project Engineer for the required field tests as well as for submission of...
required samples to the State Materials Laboratory for testing. Testers must be qualified in the "Asphalt Module" or for the particular method of sampling and testing they will be performing. It is the intent of QA specifications that the Contractor be made totally responsible for the maintenance and operation of equipment and the production of the asphalt concrete. It is the Inspector's role to sample and test the material to assure that WSDOT is getting a uniform and specification product. However, it is not possible or desirable for the WSDOT Inspector to take a "hands off" approach to the production of asphalt concrete. If the Inspector notices anything at all that affects the quality of the asphalt concrete, this information should be brought to the Contractor's attention in a cooperative manner so that the situation can be corrected.

5-4.2A Hot Plant Inspection

Plant Inspector's Check List

Some of the most important details of inspection on asphalt plants are listed below:

1. See that testing tools, equipment, and samples are on hand at the plant site and in good condition. Make sure you understand all tests.
2. Inspect all components of the asphalt plant; make sure all deficiencies are corrected before production is begun.
3. Verify that all proportioning and weighing scales are currently certified in accordance with Section 1-09 of the Standard Specifications.
4. Post mix designs, including all revisions.
5. See that stockpiled aggregates are kept separate; see that no intermingling occurs at cold feeders unless single stockpile is used.
6. See that cold aggregate feeder gates are being monitored and that cold aggregates are feeding continuously.
7. Watch for evidence (dark smoke from plant exhaust and oily coating of aggregate) of incomplete combustion of burner fuel.
8. Check frequently the temperature of the asphalt and volume accumulation from flow meter.
9. Observe plant operator occasionally to see that correct weights and proportions are obtained, including asphalt content.
10. Make frequent visual inspections of mix leaving plant for evidence of non-uniformity or incomplete mixing.
11. Check temperature of mix frequently.
12. Inspect truck beds before loading; see that bed is free of congealed chunks of mix and excess bed release agent.
13. Check frequently with Street Inspector concerning workability and uniformity of mix at the paving machine and density test results.
14. Take samples of mix for field tests and submission to laboratory.
15. Make accurate, complete record of all test results, asphalt used, and other pertinent data.
16. Have copies of all test reports available for review.
17. Fill out the required daily reports.
18. Keep in constant communication with the plant foreman and the street inspector and give immediate notification regarding any problems.

Field Tests

On all projects involving asphalt concrete, job site samples shall be obtained, tested, and recorded in accordance with the Standard Specifications, the contract special provisions, and Chapters 9 and 10-3.5 of this manual. A split of the field sample will be retained by the field tester for further testing if necessary. This sample may be used when test results are challenged by the Contractor per Standard Specification 5-04.3(8)A. Asphalt content of the mix shall be determined by use of the Ignition Furnace in accordance with AASHTO T308, and gradation determined in accordance with WAQTC FOP for AASHTO T30.

Samples Required by Materials Laboratory

When taking a sample of the mixture for mix design conformation, a sufficient quantity of the mix should be obtained so that a portion of the same sample may be submitted to the State Materials Laboratory for testing. Samples shall be taken as provided in Chapter 9 of this manual and forwarded to the State Materials Laboratory in the amounts and at intervals therein specified.

Sampling Methods

Samples of the complete asphalt mixture should be taken from the hauling conveyance in accordance with the current test method and quartered down to the desired size for testing. Remember that the value of material quality testing is dependent on exact parallel tests of identical splits from representative samples.

Verification of the Ignition Furnace Calibration Factor

The Project Engineer shall verify that the “Ignition Furnace Calibration Factor” shown on the asphalt mix design is valid. The verification of the “Ignition Furnace Calibration Factor” shall be determined in accordance with current test methods and should be done prior to beginning the production of any paving mixture using initial mix design. The verification shall be done using the furnace that will be used for acceptance testing. In some circumstances it may be
necessary to use production data to verify acceptance results but should be only utilized when all verification procedures have been used and validated

5-4.2A(1) Inspection of Mixing Plant

Project Inspectors should familiarize themselves with plant operations prior to beginning of paving. A visit to the plant will do this and additionally provide an opportunity to inspect the plant for conformance to WSDOT specifications. Specification violations should be brought to the attention of Contractor so they may be corrected prior to beginning paving.

When doing plant inspection, particular attention should be given to examination of gates, feeders, drier and dust collector, screens and bins, pugmill, and all thermometers, pyrometers, and weighing scales. To assist in this inspection, one of the previously recommended hot mix asphalt paving handbooks will provide excellent guidance. In addition, the manual from the WSDOT Asphalt Concrete Testing Procedures training class provides an excellent resource.

With the increased emphasis on aggregate structure and void content, it may be necessary for the Contractor to use multiple stockpiles.

Allowable methods of heating the asphalt are stated very clearly in the specifications, and the limits of the range of application temperatures are also specified. An asphalt thermometer is required to be installed in the asphalt line. This thermometer should be checked for accuracy before work starts. Close control of variations in temperature of the asphalt cement is very important, as overheating of asphalt oils will cause hardening and may cause substantial decrease in pavement life. When using modified Performance Graded (PG) asphalt, the asphalt manufacturer may recommend a higher mixing temperature. The Project Engineer may approve of increasing the mixing temperature, in accordance with the manufacturer’s recommendation, as allowed in the Standard Specifications.

Section 5-04.3(1)A of the Standard Specifications requires that a valve be placed in either the asphalt supply line to the mixer or the storage tank for sampling the asphalt. This valve should provide a safe method of obtaining samples of the asphalt material that are representative of the material being incorporated in the mixture. All samples must be taken in the Inspector’s presence. If for any reason the asphalt oil is suspected to have become mixed or contaminated in the storage tank, additional samples from the asphalt supply line should be taken and noted on sample submittals.

During the preliminary inspection of the asphalt mixing plant, the Inspector should note any violation of safety rules concerning machinery safeguards, such as lack of guards on belts, sprockets and the like. The Inspector should call to the attention of the Contractor any such violations and request that corrections be made. If the violations directly affect the functions of the engineers and inspectors, the Project Engineer should refuse to allow mixing to begin until conditions are safe for sampling, inspecting, etc. Section 1-05.6 of the Standard Specifications requires the Contractor to provide safe facilities for inspection of the plant and the work.

5-4.2A(2) Inspection During Mixing Operations

After the mixing begins, and throughout the day, the Project Inspector working with the qualified tester shall make the required tests of the mixture. It is very important, however, that the Project Inspectors and testers spend some of the time observing the operation of the plant and the condition of the mixture being produced. Changes in the mixture can quickly be detected by observing changes in appearance or color of the mixture.

Periodic checks of the temperature of the liquid asphalt, as well as the mixture produced must be made to ensure that maximum allowable temperatures are not exceeded and a uniform material production is being produced. The Contractor will choose the desired temperature of the mixture within specification limits, depending on weather conditions, length of haul, and other factors. Project inspectors should watch for excessive variation in temperatures, and notify the contractor of any variation that occurs. Variable temperatures of the mix may cause compaction and segregation problems and close monitoring of temperatures is an essential part of asphalt concrete paving.

When stockpiled aggregates contain a high percentage of moisture, difficulty may be encountered in heating the material to the proper temperature. In some cases, the contractor may try to correct this condition by increasing the amount of fuel oil fed to the burner. This can be done satisfactorily until incomplete combustion of the fuel oil occurs. Black smoke coming from the exhaust stack is an indication that incomplete combustion is occurring. Black smoke is also a sure sign that air quality standards are being violated. The Inspector should watch for this condition, as the unburned fuel will deposit a sooty, oily film on the aggregate particles that is detrimental to proper coating of the material with the asphalt film. A reduction in the amount of cold aggregate fed to the drier will usually correct the situation and allow proper heating and drying of the material.

Frequent inspections of the condition of the mixture leaving the plant should be made, noting the consistency of the mix, the distribution of asphalt and aggregate throughout the mixture, and the temperature of the mixture. Trucks should be loaded by multiple dumps of three or more as recommended by NAPA. If the quality of the mixture varies from...
surface treatments and pavements

truck to truck, an immediate check should be made to locate the source of trouble. Uniform distribution of the asphalt throughout the mix is extremely important. If portions of each truckload vary from rich to lean, the Inspector shall advise the Contractor to correct the problem. It may be necessary to increase the mixing time to correct this situation. By examining the mixture in bright light, the experienced Inspector can quickly detect non-uniformity in the mixture.

5-4.2A(3) Miscellaneous Duties of the Plant Inspector

One of the duties of the Plant Inspector may be to oversee the work of the scale person on truck weighing scales at the plant, and see that the required tests of the scales are performed. The Inspector must see that tickets are properly made out and issued for each truckload of mixture delivered, and shall also see that daily totals are promptly obtained and entered on the daily report.

Before trucks are allowed to be loaded at the plant, a check shall be made to see that the truck beds are properly lubricated as required in the specifications. No pools of bed release agent shall be allowed to remain in the truck bed following this operation. The truck bed should be raised to allow any excess material to be drained off.

When the Contractor is using a site furnished by WSDOT, the inspector should see that the Contractor shapes up any remaining aggregate into neat stockpiles, and removes all debris from the plant site when the project is complete.

5-4.2B Street Inspection

General

In the construction of asphalt pavements, it is the responsibility of the Street Inspector to see that construction methods and equipment used, as well as the finished pavement, meet the requirements of the specifications. In order that the Inspector may properly discharge this responsibility, it is necessary that the Inspector thoroughly understand the Standard Specifications, the special provisions of the contract, and the instructions set forth herein. The Inspector must also have a good working knowledge of methods and equipment involved in the construction.

A means of communication between the Street Inspector and the Plant Inspector must be established, and the Street Inspector shall keep the Plant Inspector informed of any difficulties encountered in the laying of the mixture or of any faulty mixture received at the paving site.

Street Inspector’s Check List

Some of the most important details of inspection on asphalt paving are listed below:

1. Check condition and adjustment of paving machines and rollers.
2. Has width of spread in successive layers been determined?
3. See that traffic control is organized and functioning properly; make sure required signs are in place and document same.
4. Check application of tack coat; do not allow tacking of more base than will be paved each day. Be sure that the pavement is swept and clean ahead of the tack application.
5. Examine pavement base, see that required patching and/or pre-leveling is done. Do not be afraid to get the front of your shirt dirty; do a lot of “belly-grading.” Make a check of surfacing depths before paving begins.
6. See that paver guidelines are set and adhered to.
7. Check transverse joint for smoothness and appearance.
8. Watch trucks dumping into paver hopper for adverse effect on paver operation. Pay particular attention to constant uniform paver speed and minimum operation of the hopper wings.
9. Check temperature of mix occasionally and watch for evidence of incomplete mixing.
10. Maintain constant inspection of mat behind paver for signs of roughness or non-uniformity of mixture.
11. See that longitudinal joint is raked and compacted properly.
12. Make frequent checks of yield and depth.
13. Watch rolling operation; see that the established rolling pattern is used; watch for variation in speed of rollers and correct. See that nuclear density readings are maintained. Check internal temperature of mix to verify that vibratory rolling is not used below 175 F (79°C).
14. Keep record of truckloads used each day; check with Plant Inspector concerning masses.
15. Make sure the job is in good shape before you leave at the end of the day and see that any excess paper is trimmed from the transverse night joint.

5-4.2B(1) Duties Before Paving Begins

The Street Inspector is a key participant in the pre-pave meeting and typically oversees all aspects of the operation at the jobsite. The street inspector should be knowledgeable as to the project limits, hours of operations, the direction in which paving is to proceed, methods of performing any unusual features of work peculiar to the project, proposed traffic control methods, etc. The plan of operation agreed upon at the pre-pave meeting should be followed faithfully whenever possible.
Traffic Control

The Contractor shall conform to the requirements of Section 1-07.23 of the Standard Specifications. The Project Engineer and the responsible inspector must work closely with the Regional Traffic Engineer and the Contractor to ensure that the proper signs are placed in the best possible manner. All applicable signs shall be installed on the job before paving begins. Chapter 1-2.3 of this manual includes additional sign installation details.

Inspection Tools

Before paving work begins, the Street Inspector must see that all tools and equipment necessary for the inspection work are available. These would include such things as surface and probe thermometers, tape measure, depth gauge, tire pressure gauge, 10 foot (3 meter) straightedge, notebooks, diary, report forms, etc.

Inspection of Paving Equipment

It is the duty of the Street Inspector to inspect the Contractor’s paving equipment, checking the condition and adjustment of the component parts of the paving machines and rollers. In order that the best possible surface finish will be obtained, it is essential that all machines be in good condition and all parts be in proper adjustment. All equipment, including trucks, should be checked for hydraulic and fuel leaks when systems are under pressure. By making this inspection prior to the beginning of paving operations, obvious deficiencies in the condition of the equipment may be discovered and corrected, thus avoiding delays once the work is under way. The Contractor must not be allowed to begin work until the Inspector is satisfied that the equipment is in good operating condition.

Listed below are some of the most important details the Inspector should check during the inspection of paving equipment:

(a) Paving machines. Several types and makes of paving machines are in use in this State, all of which are capable of producing satisfactory surface finishes. The differences between types of paving machines are primarily in the methods used in striking off, compacting, and smoothing the mixture. The Inspector must be familiar with the mechanical features of the type of paver to be used on each job, so that an intelligent appraisal of the condition and adjustment of the machine can be made. Handbooks of operating instructions are available from each manufacturer, in which the various adjustments and operating details are shown. The Inspector should obtain copies of these instructions from the Contractor or the manufacturer. Paving machines using a vibratory screed to strike off, compact, and smooth the mixture must be checked to see that all vibrators are set to deliver vibrations of equal amplitude and frequency. The screed plate should be checked for signs of excessive wear, and engine speed determined to ensure correct adjustment of the governor.

Any extensions that are added to the paving machine should be checked to make sure they have the same equipment as the rest of the paver. Most newer paving machines will be equipped with automatic screed extensions. Regardless of whether the screed extensions are automatic or bolted on, sufficient auger must be added to properly distribute the mix without segregation.

On all track paving machines, correct adjustment of the track linkage is essential for smooth operation. A poorly adjusted track, or a badly worn one, can produce an uneven, lurching movement in the travel of the machine which will be reflected in an uneven, “choppy” pavement surface. Observation of the machine in motion will usually show up any defects in the track or drive mechanisms.

Some pavers are suspended on rubber-tired wheels. With these machines, all tires must be inflated to the correct pressure, and the drive system must be examined to see that it is without slack.

(b) Rollers. Steel-wheeled rollers must be inspected to determine that the wheels are capable of rolling a true plane and are in good condition. The Inspector should be especially watchful for flat spots on the wheels. The steering and driving mechanisms must be free of excessive play or backlash. Observation of the roller in motion and reversing direction will disclose any deficiencies in the drive and clutch mechanisms. The maximum rate of travel shall be limited to 4 mph (1.75 meters per second).

Vibratory rollers must have at least two amplitude settings and the minimum capability of 2,000 vibrations per minute at any speed. The maximum rate of travel shall be limited to 3 mph (1.3 meters per second).

Pneumatic-tired rollers, to function properly, must have tires of equal size and in good condition. All tires must be equally inflated, so that all exert equal unit pressure on the pavement. Tire pressures may be varied to suit conditions on the job, but, in general, should be such that ground contact pressures range between 40 and 80 psi. The Inspector should observe the roller in motion to see that all wheels are rolling true, without wobble or creep. See Figure 5-1. The maximum rate of travel shall be limited to 5 mph (2.2 meters per second). Pneumatic tired rollers shall have full skirts as the tires must be warm to prevent “picking.” (When the cool tires roll over the hot ACP mix, the mix tends to stick to the tires, and is “picked” up from the mat onto the tires.)
due to the condition of the existing pavement, the situation appears that the plan quantity of prelevel must be exceeded. The machines with the multi-footed ski-type reference. If it is uniform lift of asphalt concrete can be placed by paving theory, should continue regardless of quantities until a roller.

Compaction should be accomplished with a pneumatic means of protecting the freshly laid pavement from damage by traffic.

Upon completion of the check of the paving equipment, the Street Inspector should call any deficiencies or maladjustment of equipment to the attention of the Contractor, so that correction can be made before the work begins.

Preleveling

The Engineer must give careful consideration to the use of a preleveling course over areas of unusual roughness, wheel ruts, or sags in the profile of the pavement base. The Contractor should be given as much advance notice as possible of the intent to place a preleveling course. The areas that need prelevel should be marked out and reviewed with the contractor prior to the pre-pave meeting. The extent of prelevel and the methods to be used should be discussed at the pre-pave meeting.

One method used for preleveling may be using a motor patrol grader. A paving machine may be used when the Engineer has determined that better results can be obtained by this method and particularly where long undulations occur. When conditions warrant, a reference line may be erected for preleveling and a long multi-footed ski-type reference should be used for placement of subsequent pavement courses. Ruts can be economically prelevelled by dragging a paver screed. Because of the possible detrimental effect on the equipment, it should only be done with the consent of the Contractor or if required by the plans. In order to outline areas and amount of preleveling, the Contractor should be encouraged to erect a single reference line along the crown point for the first pass. The practice of directly marking depths and limits of preleveling required on the pavement surface is considered beneficial.

The nominal compacted depth of any layer of any course, including prelevelling lifts, shall not exceed the depths outlined in the Standard Specifications for the class of mix being used. The purpose of this requirement is to reduce the differential compaction that takes place and to ensure adequate compaction of thick lifts between two humps. Compaction should be accomplished with a pneumatic roller.

To produce a satisfactory riding surface, preleveling, in theory, should continue regardless of quantities until a uniform lift of asphalt concrete can be placed by paving machines with the multi-footed ski-type reference. If it appears that the plan quantity of prelevel must be exceeded due to the condition of the existing pavement, the situation should be immediately brought to the attention of the Project Engineer, and the Region Construction staff. The Engineer must take care to clearly distinguish between prelevelling operations and paving operations, especially leveling courses.

Preparation of Untreated Roadway

Section 5-04.3(5)B of the Standard Specifications covers the work of preparing the untreated roadway quite thoroughly. When the roadway is carrying traffic, public or construction, it is usually necessary to construct the prime coat treatment to maintain the roadway to the desired line, grade and cross-section until the first course of pavement is constructed. If there is no traffic problem, it may be desirable to eliminate the construction of the prime coat treatment.

Weather conditions must be satisfactory for construction of the prime coat treatment and the prime coat must be allowed to cure for a minimum of 5 days before proceeding with paving. When the weather limitations cannot be met or the minimum curing period would present a hardship and it is desirable to pave the roadway, elimination of the prime coat should be considered.

5-4.2B(2) Duties During Paving Operations

Prior to beginning of paving work each day, the paving equipment shall be checked for adjustment and condition. The Inspector shall see that guidelines are set for the day’s work, that the base is properly prepared, and that the tack coat has been applied through the area to be paved during the day. It is not a good practice to apply the tack coat over more area than can be paved in a day or an hour or two if the weather appears to be questionable. Traffic conditions may also dictate how far the tack coat should be placed ahead of the paving operation.

The specifications require an application of tack coat from 0.02 to 0.08 gallons (0.1 to 0.35 liters) of retained asphalt per square yard (meter). For pavement of normal thickness, less than 0.05 gallons (0.23 liters) per square yard (meter) should be adequate. Thin lifts of pavement and open graded mixes such as Class D require heavier applications of tack coat to prevent raveling, spalling, and delamination. As a guide, existing surfaces that are coarse, dry or milled require a higher application rate of tack coat than surfaces that appear rich or bleeding.

Joints

The Standard Specifications provide that butt joints be constructed. The use of heavy paper is recommended to form the butt joint at the end of the day’s work, with a temporary ramp laid on the paper beyond the joint to assist...
Certified Max. Ground Contact Pressures  
Smooth Tread Compactor Tires  
Issued by  
Bituminous Equipment Manufacturers Bureau

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GCP  Ground Contact Pressure  
TIP  Tire Inflation Pressure  

Note: Interpolation is necessary between either/or Loads and Pressures. Each axle of pneumatic roller should be weighed separately and ballasting done accordingly to provide uniform tire load and contact pressure.

Figure 5-1
traffic over the change in elevation. Paper protruding above the pavement shall be carefully trimmed flush with the pavement so that there will not be an illusion of a hazard at night. When the ramp and paper are removed prior to beginning the succeeding day’s paving, a well-constructed joint will require a minimum of cutting back to form the required butt joint. When hand raking is performed on a joint, all segregated coarse aggregate shall be removed, to avoid a coarse, porous surface at the joint.

If the roadway is open to traffic, the transverse joint must be feathered to provide a smooth transition for the traveling public and joints between successive lifts in each lane should not be less than 100 feet (30 meters) apart. The higher the speed on the roadway, the longer the taper on the joint must be to provide an acceptable transition.

The recommended minimum slope ratios for various vehicular speeds are:

- 70 mph (110 kph) 1 vertical to 50 horizontal
- 50 mph (80 kph) 1 vertical to 30 horizontal
- 35 mph (55 kph) 1 vertical to 10 horizontal

This schedule will usually require use of more than one width of paper. Sufficient material must be temporarily placed in front of the paver to prevent a deformation from occurring in the permanent ACP behind the joint. Care should be taken to construct a straight line taper without humping. As the thickness of the course increases, the longer the taper should be increased over the minimum length for a satisfactory transition.

The open longitudinal joint resulting from any day’s operation should be abutted by paving the adjacent lane on the next day.

At the beginning of the day’s work, special care must be exercised in the construction of the transverse joint joining the freshly laid mixture with the previous day’s work. The paver should be allowed to proceed at a low rate of speed (creep) ahead of the joint, until hand finishing of the joint is completed. The paver should not come to a full stop or creep ahead of the joint, until hand finishing of the joint is completed. The paver should not come to a full stop or creep ahead of the joint, until hand finishing of the joint is completed. The paver should not come to a full stop or creep ahead of the joint, until hand finishing of the joint is completed.

The Inspector should check this work closely, using the 10-foot (3-meter) straightedge to see that the requirement for surface smoothness is met.

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Spreading and Finishing

In the construction of asphalt concrete pavements, it is extremely important that the paving machine be in good adjustment and that the machine and screen operators be experienced and capable. The Inspector should be quick to note operational practices which have an adverse effect on the work, and request the Contractor to make immediate corrections.

Before beginning paving work for the day, or before resumption of paving following a lengthy shutdown, the Inspector must see that the machine is cleaned of all concealed pieces of mix and that the screeds are heated to the operating temperature. If a delay occurs during the day which will allow the mix to cool below the temperature required for proper compaction, the Contractor must construct a transverse butt joint before the mix cools below the temperature required for proper compaction.

Compaction procedures will be as specified in Section 5-04.3(10) of the Standard Specifications and Chapter 5-4.2B(3) of this manual.

During the paving operation, constant inspection must be maintained to see that the machine is producing a smooth pavement having the required characteristics of texture and uniformity. The Inspector must require immediate action be taken to correct any trouble that may develop and should attempt to assist the Contractor in locating the source of the trouble.

Listed below are some common difficulties encountered on asphalt paving work, together with the most common causes of the difficulty:

- **Wavy surface (short, choppy waves):** Worn or poorly adjusted tracks or drive train; truck driver setting brakes too tightly; excessive paving machine speed.
- **Wavy surface (long waves):** Excessive variation in amount of mix carried in auger box ahead of screed; over-controlling screed; roller operating too fast.
- **Excessively open surface texture:** Improper adjustment of strike off; screed plate rough or galled; excessive paving machine speed.
- **Varying surface texture:** Insufficient mixing; trucks being loaded improperly at the plant; segregation of mix in trucks; poor gradation control at mixer; screed not uniform across paving machine.
- **Streaked surface texture:** Insufficient mixing; segregation of mix in trucks; worn or damaged screed plate.
- **Bleeding patches on surface:** Asphalt not uniformly mixed; excessive moisture in mix.
- **Irregular rough spots on pavement:** Roller standing on fresh surface; abrupt reversing of roller; trucks backing into paver; poor workmanship at transverse joints.
- **Cyclic open texture, that usually matches up with the distance that each truck load of material covers:** This is primarily caused by the machine operator allowing the head of material to fall below the top of the augers or by dumping the wings of the paver when the hopper is low on material. Hopper wings should be operated...
only occasionally and then with some load in the hopper. This may also result from “thermal” segregation where there are nonuniform temperatures across the mat behind the paving machine.

- **Crooked or irregular longitudinal joint lines:** Careless machine operation or no guide string placed for the machine operator to follow.

Some paving machine operators have a tendency to operate the paver at speeds in excess of that required to handle the quantity being produced at the plant, resulting in a jerky, stop and go operation. *This must not be allowed.* Generally, the slower the paver is operated, consistent with plant production and roller capacity, the smoother the finished surface will be. The ideal speed of the paver will be that which will result in a smooth, nearly continuous process with a minimum of stops required in waiting for trucks and/or the compaction equipment. If the production rate of the mixing plant is very high, requiring excessive speed of the paver, the Contractor will be required to correct the situation by slowing his production or using additional paving machines and generally, additional compaction equipment. Delivery must be adjusted to match production and uniform lay down. A formula is provided in Section 5-4.2(C) to help determine the approximate paver speed for continuous operation.

The Inspector should periodically check for difficulties while dumping truckloads of mixture into the hopper of the paving machine. Trucks must not be allowed to back into the paver in such a manner that they bump the paver, nor shall trucks that bear against any part of the machine other than the pushing rollers be permitted to dump into the paver. Any mix spilled onto the pavement in front of the paving machine must be shoveled into the hopper of the machine or back into the truck before paving is resumed. The Inspector should be especially watchful to see that mix spilled in the paths of the tracks or wheels of the machine is removed.

Checks should be made of the crown adjustment of the screed, to ensure that the finished surface will conform to the required section.

Particular attention must be given to the construction of the longitudinal joint when paving adjacent to a previously laid lane. The Inspector must insist that hand raking be held to a minimum, by adjusting the screed so that the freshly laid pavement is of the proper depth, allowing for compaction, to meet the grade of the previously laid lane. The uncompacted mixture immediately adjacent to the joint should be left slightly high so that the roller can compact the mixture thoroughly at this point. The rakers must not be permitted to cast excess mixture over the uncompacted, freshly spread lane. The Inspector must insist that segregated coarse particles of mix remaining after making the joint be removed and wasted, to avoid construction of a coarse, porous joint.

### Surface Smoothness

During construction of the leveling course, an attempt must be made to remove all depressions and sags in the grade line by adjusting the depth of the course. The Inspector should work closely with the screed operator to accomplish this result by pointing out irregularities in the base far enough ahead of the machine to allow proper adjustment of the screed to eliminate the irregularity. The objective to be attained during construction of the leveling course is the complete elimination of all irregularities, so that the placing of the wearing course can be accomplished with a minimum of screed adjustments. If the base is excessively rough, pre-leveling should be done prior to construction of the leveling course.

Section 5-04.3(3) of the *Standard Specifications* require the use of automatic screed controls on the paver. It must be remembered that as the equipment becomes more sophisticated, it also becomes more necessary that it be properly adjusted and operated or satisfactory results will not be achieved. With proper operation, this equipment will give excellent performance.

When reference lines are required, or the Contractor elects to use reference lines, particular attention must be given to see that the line is properly set and tensioned. If the line is offset too far from the paving machine, vibrations of the machine may affect the operation of the automatic controls, which in turn affect the smoothness of the pavement. The reference line for asphalt paving machines normally will not be used when the roadway is under traffic. The specifications provide that if the course that the pavement is to be placed on is superior to established smoothness requirements, the paver may operate from a multi-footed ski-like arrangement instead of the wire. The inspector must ascertain that smoothness of the pavement continues to be superior to the requirements of the specifications.

Normally, when the surface for paving is properly constructed using a reference line, or the first course of pavement is constructed using a reference line, subsequent courses of pavement may be constructed using skis with continued improvement in the surface smoothness.

Manual operation of the screed controls will be permitted in the construction of irregular shaped and minor areas, such as gore areas, road approaches, left turn channelization, and tapers.

Surface smoothness and good riding qualities of a pavement are secured only by hard work and strict attention to small details. The Inspector should continually study the conditions peculiar to the job, and strive to obtain the smoothest surface possible. A smooth riding pavement costs no more than an unsightly, poor surface, but it does require constant, careful inspection of all details of construction to obtain the desired results.
Section 5-04.3(13) of the Standard Specifications outlines the smoothness requirements using a 10 foot (3 meter) straight edge oriented in both the longitudinal and transverse directions. Smoothness checks should be made at the starting point of paving, at transverse “night joints”, whenever the paver is stopped for any length of time, or where ever the inspector suspects a smoothness problem.

5-4.2B(3) Compaction

General

Adequate field compaction is very important in the construction of durable asphalt concrete pavement. When good compaction is coupled with the proper mix design, extended service life of the pavement can reasonably be expected.

The importance of thorough, early compaction of asphalt concrete cannot be over stressed. Two major factors are working simultaneously in a well-designed mixture to resist good compaction - (A) the stability of the mix in place increases with each pass of the roller, and (B) the viscosity of the asphalt increases as the temperature drops. A temperature-viscosity curve for the type of asphalt used in the mix can be a useful tool in determining the ideal compaction temperature of the mix.

Although densities occasionally may be increased at temperatures below 175 F (80°C), vibratory rollers may damage the mat internally in ways that cannot be seen at the time of compaction. To counteract these factors, the Inspector should insist that compaction be accomplished at a temperature above the minimum specification of 175 F (80°C). When paving in air temperatures over 90 F (30°C), some or all of the compactive effort may have to be delayed, but in no case should it be delayed below 175 F (80°C) mat temperature.

The desirable end point of a properly compacted asphalt concrete is a dense and nearly impermeable mat. Acceptable densities can be obtained if the mix proportions are proper. If not, no reasonable amount of compaction can produce acceptable density. Without proper density, the asphalt concrete will be subject to early distress and failure. Having available the 0.45 power plot of the design and production mixes will help the Inspector know what to expect in terms of compaction difficulty.

The asphalt content in an ideal mix should be sufficient to allow the mix to compact to specification density. The mix design asphalt content is a good starting point; however, the asphalt content is subject to adjustment as indicated by field tests on compacted mix. Increasing the asphalt content on high traffic volume routes carries more long term performance risk than on low volume roads.

The use of thicker lifts of pavement permits more time for compacting and will increase the effectiveness of the equipment. With careful organization and planning, the production of over 400 tons (360 tonnes) per hour may be compacted by as few as three rollers on deeper lifts. It is also apparent that high production rates with thin lifts might require twice as many rollers or more.

Usually the Contractor has a companion group of rollers, pavers, and production equipment that is used together on ordinary paving projects and have proven to be compatible. By consulting with the Region Staff, it may be determined if the full complement is present or just what past experience has been. Before production begins, the Regional Materials Engineer should be notified to provide equipment, guidance, advice, and arrange for the coring of the pavement to correlate nuclear densities to core densities for calculation of a gauge correlation factor.

In general, compacting shall begin on the outer edge of the course and progress toward the center of the pavement except on superelevated sections where the initial effort shall be on the lower side with the progressive compaction toward the higher side.

The type of rollers and their relative position in the compaction sequence shall generally be at the Contractor’s option provided specification densities are attained and it’s not specified otherwise in the contract provisions. An exception is that the pneumatic tired roller is required between October 1 and April 1. On wearing course, coverage with the vibratory or steel roller may precede pneumatic tired rolling. The maximum speed of rollers shall not exceed 3 mph (1.3 meters per second) for vibratory, 4 mph (1.5 meters per second) for steel-wheeled, and 5 mph (2.2 meters per second) for pneumatic tired. Better performance is generally obtained in the 1½ to 2 mph (0.7 to 0.9 meter per second) range with vibratory rollers. The speed of the roller must be slowed and the vibrators turned off momentarily while reversing direction.

The vibratory roller is generally used for the primary compaction on ACP mixes and sometimes for finish rolling in a static mode. Two terms frequently used with vibratory rollers are frequency and amplitude. Frequency is how often the impacts are applied and is normally stated in cycles per second. Amplitude is the greatest vertical movement, up or down, of the drum during a cycle. The current specifications for vibratory rollers are:

1. A variable amplitude with at least two settings.
2. A variable frequency with a 2000 RPM minimum.
3. The maximum rate of travel shall be limited to 3 mph (1.3 meters per second).
4. Pneumatic propulsion on surface courses shall be limited to smooth tires that will not leave visible tracks.

Vibratory rollers achieve their compaction effect from the kinetic energy produced by the vibrating components of the
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Surface Treatments and Pavements

roller. Vibratory rollers usually work best when operated with high frequency and low amplitude on dense graded leveling and wearing courses. On hills, it usually works best to operate the vibrators only while traveling uphill. Over vibrating can cause decompaction. Operated in the static mode, despite their apparent bulk, they are less effective than even intermediate size conventional steel wheel rollers due to their lower mass.

Vibratory rollers may not be practical in areas where there are mortar joint concrete or certain other vintage pipe used for utilities or irrigation. Compaction can be achieved with pneumatic rolling if the mix is good. Elimination for utilities or irrigation. Compaction can be achieved with pneumatic rolling if the mix is good. Elimination of vibratory rolling is not consistent with the Standard Specifications, and will generally require a special provision or change order before an alternate method of compaction is considered for use.

With pneumatic roller breakdown it will be necessary to hold in about 6 inches (150 millimeters) from unsupported edges to avoid lateral displacement. Keep the tires dry and the roller within 200 feet (60 meters) of the paver and in constant motion. A narrow overlap of successive trips is desirable. During the initial compaction, the rollers direction should be such that the powered wheel passes over the uncompacted mix first. Breakdown tiler wheels will be turned the least possible amount in the uncompacted area and thereby avoid pushing and shoving the hot mat in a local area. Avoid stopping the roller in the same place. Continue pneumatic breakdown rolling until deep tire tracks are ironed out as much as possible and the roller walks out to the top of the mat, and then move ahead. The most desirable arrangement is to have two similar pneumatic rollers about 6 feet (1.8 meters) wide with the “air-on-the-run” feature and posi-traction type differential followed by a tandem steel wheel roller. The steel wheel roller should follow closely behind the pneumatic roller to compact the centerline joint and the edge of the pavement as well as iron out the pneumatic tire marks. The steel wheel roller will exert extra pressure on the uncompacted edge and should have no difficulty in properly compacting this edge if the roller is close behind the pneumatic rollers. Cold rubber tires usually “pick” the mat. Every effort should be made to warm the tires before compacting the mat. Sending the rollers for a drive before the work is fully organized prior to paving will help with the tires.

The ground contact pressure of pneumatic rollers is a combination of load and tire pressure as outlined on Figure 5-1 and shall be such that it will produce the desired densities without shoving or rutting the mixture.

Individual dual axles shall be weighted by the use of iron pigs, chain, rivets or other concentrated loading in addition to the usual water and aggregate tank loading to control the total roller weight (mass). Ground contact pressure is determined by the tire inflation pressure. Provided the mixture is close to the Mix Design recommended by the State Materials Laboratory, a ground contact pressure of 70 psi (480 kilopascals) will be a reasonable pressure to start with. Variation in the mixture and tire pressures will soon determine the most desirable combination of mixture, temperature, contact pressures and number of applications.

Steel wheel rolling is generally used for finish rolling; however, it is sometimes used for breakdown and primary compaction. It is important that vibratory roller operation on pavement with temperatures below 175 F (80°C) not be permitted. Over-rolling by the steel wheel roller may damage the pavement more than under-rolling.

Preferably, rolling equipment should be wide enough so that a uniform application of compactive effort can be distributed over the entire course without creating hard streaks or leaving narrow porous strips. Breakdown and intermediate rolling should be completed while the mixture is above 185 F (85°C) with the finish rolling completed above 150 F (65°C). With lower temperature mixes and thin lift applications it becomes obvious that the rollers must be kept up close to the paver.

Test Sections

Construction of test sections is an important part in paving of asphalt concrete pavement.

In order for the Contractor to determine if the mix being produced is compactible, test section(s) must be constructed. In some contracts test section(s) construction is required on the first day of paving for any new mix design and the contractor must wait one additional day before beginning production paving. The maximum specified quantity of mix to be placed and compacted on the first day of paving would be as provided in the contract. The contractor is only allowed to place and compact this quantity of asphalt mix on the first day so compactibility of the mix can be determined, density gauge correlation factors can be obtained and other mix analysis made. Specifications in all cases require the contractor to construct a test section for compactibility of the mix, and if not done, the mix is considered compactible. Equally important for a Contractor to construct a test section(s) is to determine what rolling pattern with his compaction train will give best results. Test sections are financially important to both WSDOT and the contractor and therefore need careful attention. Although it is the responsibility of the contractor to show that a mix is compactible and determine his rolling patterns, it is to WSDOT’s best interest to assist in construction of test sections.

When the compacted course thickness is 0.10 foot (30 millimeters) or less for any dense graded mix in the traffic lanes, or when paving shoulders and other nontraffic lane areas, regardless of course thickness, a test section will be constructed to establish a rolling pattern. The test section
shall be constructed in accordance with the following instructions (Steps 1 through 6) except that the proposed rolling pattern and equipment shall be used. The number and timing of passes with an approved compaction train that will yield the maximum density as determined in the test section, is the determining factor that adequate density is being achieved.

When paving with open graded mixes such as Class D, or when paving with prelevel, a test section will not be required. Usually, a specified minimum number of passes with a specific type or size of roller will be specified in the contract for compaction of open graded mixes.

The test section(s) provide for varying compactive efforts. If the compaction equipment and compaction conditions are right, values should increase with increasing number of roller passes. Ideally, the values should rise until a maximum compacted mat has been reached and then flatten out as compactive effort increases. An exception to this can occur when the vibratory roller is used as it can pull the mat apart and lower the density if operated after the temperature cools to below 175 F (80°C). If the mat does not react to the compactive procedures described, then the Inspector should review the directions for test procedures to ascertain what corrective action to take.

The procedures for a test section are as follows:

1. Select a test section on a reasonably level portion of the project providing a consistent paving depth and uniform underlying conditions.

2. Compaction equipment used in the test section should be the most effective units. Pneumatic tired rollers and/or vibratory equipment in the vibrating mode are normally the most effective units.

3. Select a section approximately 200 feet (60 meters) long of course thickness depth.

4. Select a test spot within the section near the center of the traveled lane and near the middle of a truckload discharged to the paver. Avoid longitudinal ruts or nonrepresentative locations (severely alligatored, patched pothole).

5. After each roller pass, a density reading is taken with the nuclear gauge at the test spot.

6. After finish rolling, densities are then to be determined at two additional locations, 15 to 25 feet (5 to 8 meters) each side of the test spot and in line longitudinal with the direction of paving. Evaluation of the compactibility of the mix shall be made on the average of the three densities.

7. If the average test spot density is greater than 92 percent, but less than 96 percent of Rice density for wearing courses or less than 98 percent of Rice density for base and leveling courses, a satisfactory test section has been completed. If the test section values are beyond these limits, the mix design should be changed. The State Materials Laboratory can provide assistance as needed.

The test section should be repeated when:

1. The results of previous tests are not considered by the Engineer to be reliable.

2. The Engineer directs a change in mix composition. Note that slight adjustments in bin masses are not considered a change in mix composition.

The Contractor may request a test section when:

1. There is a change in compaction equipment.

2. Routine control tests indicate changes from results found in previous qualifying test sections. (In this instance, the Inspector should check the contractor’s rolling pattern for changes and check plant test results for mix changes. Any changes should be noted on the compaction report.)

Compaction Control

Compaction is controlled by testing with the nuclear density gauge for all classes of dense graded ACP where the paving is in the traffic lanes and compacted course thickness is greater than 0.10 foot (30 millimeters). The nuclear gauge testing shall be conducted in accordance with current test methods. The specification requirements shall be a quality level of 1.00 or greater referenced to a minimum density of 91 percent of the maximum density as determined by WSDOT FOP for AASHTO T 209.

Cores of the finished pavement may be substituted for nuclear gauge readings to determine densities, provided they are requested by the Contractor by noon of the next day after paving. If this alternate is done at the request of the Contractor, WSDOT shall be reimbursed for the coring expenses at the rate of $75 per core. If the cores show the materials to be within specification limits, then there will be no charge for the cores.

Control lots not meeting the prescribed minimum density standard of 0.75 CPF need to be evaluated for removal and replacement with satisfactory material. At the Engineer’s option, control lots with a CPF between 0.75 and 1.00 may be accepted at a reduced price in accordance with current policies.

For Class D and preleveling mix, the compaction control shall be to the satisfaction of the Engineer.
For all other conditions, the Contractor shall construct a test section in accordance with instructions from the Engineer. The number and timing of passes with an approved compaction train that will yield maximum density with the nuclear gauge in the test section shall be used on all succeeding paving. The Inspector should make sure the Contractor is making the required number of passes and reconstruct a test section if conditions change.

5-4.2B(4) Miscellaneous Duties of the Street Inspector

When constructing plant-mixed pavement adjoining gutters, curbs, cold pavement joints, manhole castings, etc., the Inspector shall see that all contact surfaces are painted with an approved asphalt material before placing the adjoining pavement.

A detailed Inspector’s Daily Report (Forms 422-004, 422-004A, and 422-004B) shall be kept by the Inspector, noting all unusual occurrences, orders received from the Project Engineer, orders issued to the Contractor, and other pertinent information.

The Asphalt Concrete Pavement Compaction Report, Form 350-092, shall be prepared by the Density Inspector and distributed as shown on the form.

5-4.2B(5) Multiple Asphalt Plants

When two or more asphalt plants are used on one project, the mix from each plant must be placed with separate paving machines and compaction equipment. This is necessary because of the required adjustments on each paving operation to accommodate the different mixes and the various rolling patterns which may be necessary. Otherwise the test sections would not reflect true data for compaction controls due to different characteristics for the different aggregates or asphalt plants.

5-4.2B(6) Weed Control Under Asphalt Pavement

Weeds cause considerable damage to thin asphalt pavements such as sidewalks, shoulder overlays, and asphalt lined ditches. It is typically recommended that chemical weed control be used under all asphalt pavements less than 0.35 foot (105 millimeters) in depth unless a full depth base preparation was included in the construction. Check the contract requirements to see if soil residual herbicide is required.

5-4.2C How to . . .

Calculate Approximate Paver Speed for Continuous Operation

To assist in working with the Contractor to determine paver speeds, the following formula can be used to calculate approximate speeds required to handle various production rates at varying depths. Section 5-04.3(3) of the Standard Specifications requires the paving machine to be operated at a uniform speed consistent with the plant production rate and compaction train capacity, which will allow a smooth, continuous paving operation.

**English**

\[
\frac{(T \div 0.076) \div (W \times D)}{60} = S
\]

where:

- \( T \) = Tons per hour
- \( W \) = Width in feet
- \( D \) = Depth in feet
- \( S \) = Paver speed in feet per minute

Based on 2.052 tons per c.y. = 0.076 tons per c.f.

**Metric**

\[
\frac{(T \div 2.432) \div (W \times D)}{60} = S
\]

where:

- \( T \) = Tonnes per hour
- \( W \) = Width in meters
- \( D \) = Depth in meters
- \( S \) = Paver speed in meters per minute

Based on 2.432 tonnes per m²

Compute Yield

During the paving operation, a careful record shall be kept, showing truckloads, the weight (mass) of each truck and other pertinent data. Periodically, the Inspector shall compute the quantity of mix placed per square yard (meter), and shall compare the yield against the proposed quantities. Overruns or underruns in quantities may be avoided by making a constant check of quantities placed.

Asphalt concrete pavements are designed on a weight (mass)-volume relationship of 137 pounds (74 kilograms) for one square yard (meter) of pavement of a compacted depth of 0.10 foot (30 millimeters). It is the intention in the construction of the pavement to spread the mixture according to an average yield in pounds (kilograms) per square yard (meter).

Remember that the minimum compacted depth of pavement must also be met. If the aggregates are heavier than anticipated when the quantities were computed, or if the surface that the pavement is being constructed on is not true, the average yield can be attained without meeting the minimum thickness requirement.

Weigh tickets shall be collected and a daily total weight (mass) of mixture received shall be obtained and entered on the daily report for submission to the Project Engineer. To eliminate possible errors, totals as recorded by the Plant Inspector shall be compared against the total obtained by the Street Inspector. Careful attention given to those details may save argument with the Contractor concerning pay quantities.
Determining Minimum Lift Thickness

On occasion, the thickness of an individual lift of ACP is not specifically indicated on the roadway sections, or a contractor requests permission to place the ACP in more than one lift. Although maximum lift thickness is specified in the Standard Specifications, there is no guidance as to the minimum.

Lift thickness is governed by aggregate size. Adequate lift thickness ensures proper aggregate alignment during compaction, so that density and an impermeable mat can be achieved. Lifts placed too thin can lead to aggregate segregation, tearing, more rapid cooling and it is generally more difficult to achieve proper density and pavement smoothness. As a guide, the following table may be used to determine the minimum lift thickness for the various classes of mix.

<table>
<thead>
<tr>
<th>ACP Mix Class</th>
<th>Minimum Lift Thickness (feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Class A/B</td>
<td>0.12</td>
</tr>
<tr>
<td>Class D</td>
<td>0.06</td>
</tr>
<tr>
<td>Class E</td>
<td>0.20</td>
</tr>
<tr>
<td>Class F</td>
<td>0.12</td>
</tr>
<tr>
<td>Class G</td>
<td>0.06</td>
</tr>
<tr>
<td>Superpave 3/8&quot;</td>
<td>0.08</td>
</tr>
<tr>
<td>Superpave 1/2&quot;</td>
<td>0.12</td>
</tr>
<tr>
<td>Superpave 3/4&quot;</td>
<td>0.20</td>
</tr>
<tr>
<td>Superpave 1&quot;</td>
<td>0.25</td>
</tr>
</tbody>
</table>

5-4.3 Mix Design

Establishing Mix Proportions

The Contractor is required to submit representative samples from mineral aggregate stockpiles, blend sand and RAP sources to be used for ACP production. These samples are to be shipped to the State Materials Laboratory for development of a mix design. Sample submittal shall include asphalt sources and the production mix gradation and combining ratios of mineral aggregate stockpiles, blend sand and RAP that will be used and this is the basis for the mix design and job mix formula. The State Materials Laboratory uses the Contractor’s proposal to determine if a stable mix can be obtained, and also determines the asphalt oil content and percent of antistrip required (if any).

The mix design developed by the State Materials Laboratory is based solely on the information and samples furnished by the Contractor. It may be necessary to make adjustments in aggregate gradation and asphalt content on the job to fit field requirements such as workability, compactibility, and void content. Section 9-03.8(6)A of the Standard Specifications provides the limits of change, both for the aggregate and the oil content, that can be made by the Project Engineer. These changes can be made at the request of the contractor provided the change will produce material of equal or better quality.

Adjustments for oil content greater than ±0.3 percent may be approved by the State Materials Laboratory or the State Construction Office. Based on past experience in the Region, the Regional Administrator or the Regional Construction Engineer may wish to change the asphalt content beyond the ±0.3%. To accomplish this, the Region may direct the Project Engineer to increase or decrease the asphalt content by notifying the Project Engineer in writing, or by e-mail, and sending a copy of this direction to the State Materials Laboratory. It is intended that this action include consultation with the State Materials Laboratory or the State Construction Office to provide the best asphalt paving material possible.

During construction, guidance for adjustments is provided through the use and interpretation of the compaction test sections and compaction control testing results.

The Contractor’s plant operator shall be advised of all results of sampling and testing performed so that the proper gate settings may be established at the cold aggregate feeders.

5-5 Cement Concrete Pavement

5-5.1 General Instructions

Concrete paving is a highly complex, mechanized operation involving tens of thousands of dollars worth of pavement in a single day’s production. Proper organization and planning of the work are essential on the part of both Contractors and Engineers. Cement concrete pavement has a relatively high initial cost and WSDOT expects many years of satisfactory service from this type of pavement. It is imperative that the Project Engineer and Inspectors are thoroughly familiar with the specifications and techniques applying to the work, if this objective is to be attained.

Before construction begins, the Project Engineer should review all phases of the work, and see that all members of the crew are familiar with the duties to which they are to be assigned. Advance planning and organization of the engineering and inspection teams will do much to eliminate the confusion and improper construction sometimes found during the first day’s work. All inspection equipment and testing tools should be on hand in advance of beginning of paving, and demonstrations should be made to acquaint Inspectors with their proper use.
The Project Engineer should make certain that all Inspectors are instructed in the proper methods of keeping notes, records and diaries. Accurate records of construction progress and test results are absolutely essential in evaluating pavement performance through the years.

5-5.2 Pre-Pave

5-5.2A Subgrade Preparation

The subgrade should be shaped and thoroughly compacted. Special attention should be directed to see that all parts of the subgrade are firm and unyielding. Soft spots should be removed and backfilled with suitable material. The subgrade should be prepared to a width that will accommodate the paving equipment without visible distortion.

The subgrade must be trimmed to the proper subgrade elevation and shape. After trimming, the subgrade shall be thoroughly wetted and compacted to achieve a dense unyielding surface. The subgrade must be kept in this condition until the concrete is placed.

The elevation of the subgrade should be checked either by stretching a stringline between the control wires and measuring down to the surface or by another method that provides for a satisfactory check. Extra checks should be made through crown and super transitions to be sure proper adjustments were made in the machine through this area and that no high spots exist.

5-5.2B Controls

If control stakes have not been set for previous operations, they need to be installed at this time. If the control stakes have previously been set, the installation of the wire shall be checked to verify that it is set to the proper line and grade. This is especially important if the wire is offset from its original position.

5-5.2C Equipment

Before paving operations begin, the Inspector should check to see that all the required paving equipment is on the project, it meets the requirements of the specifications, is in good working order, and is properly adjusted.

Inspection of Mixer

The following instructions apply primarily to portable mixing plants set up specifically for the project. Refer to Chapter 6-2.2 for inspection of permanent ready mix plants.

An inspection should be made of the mixing drum, to see that the mixing blades are not excessively worn. A worn blade will show wear at the center of the blade, while the ends receive very little wear. Since new mixing blades are generally straight, the amount of wear can be determined by use of a stringline or straightedge. Blades worn more than \( \frac{3}{4} \) inch (19 millimeters) must be removed and new ones installed. Make sure the interior of the drum and the blades are clean, and that accumulations of hardened mortar are all removed.

The batch counter, or timer, should be checked to see that a batch receives the full specified period of mixing before the first part of the batch emerges from the discharge gate.

The water meter should be checked for calibration to ensure that the indicated quantity of water is delivered into the mixing drum. By diverting the discharge water into a suitable container and weighing the quantity delivered, the accuracy of the meter can be checked. This check of the calibration should be made at a minimum of three different settings of the meter control, covering a somewhat wider range than that expected to be used on the job. If the quantity of water delivered does not check with the setting on the gauge, a curve should be plotted, showing actual quantity delivered for a given gauge setting.

The Inspector should check to see that no water valves or lines are leaking, resulting in loss of control of water content of the mix and should make sure that no other means are available for the mixer operator to add unauthorized water.

A careful inspection of the mixer prior to beginning of work will pay dividends in better control of the mix once the job is underway.

Inspection of Batch Trucks

Nonagitating trucks are permitted to haul plant mixed concrete provided the concrete is delivered and discharged within 45 minutes after the introduction of mixing water to cement and aggregates, and the concrete is in a workable condition when placed. The trucks shall be inspected for tightness and ability to dump or empty. If square cornered truck beds are used, corners should be baffled to prevent bridging and hanging-up of concrete.

Inspection of Paver

The slip form paving equipment must be self-propelled and capable of placing, spreading, consolidating, screeding, and finishing the freshly placed concrete to the proper pavement elevation and cross-section within the specified tolerances. Sliding forms on the paver must be rigid to prevent spreading of the forms. The paving equipment must finish the surface in a manner which will minimize hand finishing.

Slip form pavers contain various combinations of all or some of the following components: auger spreader, spud vibrators, oscillating screeds, tamping bars, and pan floats. The equipment should be checked for calibration.
and satisfactory operation in accordance with the manufacturer’s manual before paving is allowed to proceed.

Critical features include, checking all screeds with a stringline to ensure a true plane or crown, checking the height of the finished pavement elevation, checking vibrating frequency of the vibrators and screeds, checking the feelers or sensors for sensitivity, and the related stringline for tightness to ensure adequate control of line and grade. The paver should be checked to see that it can accomplish the desired crown break section and any transition adjustments required from this section to a one plane section.

If it is necessary to stop the forward movement of the paver, the vibratory and tamping elements should also be immediately stopped. No tractive force should be applied to the machine except that which is controlled from the machine.

*Inspection of Miscellaneous Tools and Equipment*

The power saws shall be checked to see that they are in proper running order and adjustment to the crown of the roadway and the required depth. Extra blades shall be on hand and sufficient lighting to operate at night.

The curing compound applicator shall be checked to see that it is capable of applying the curing compound as specified at a uniform rate.

**5-5.2D Mixing Operations**

*Batching*

Refer to Chapter 6-2.2 of this manual for instructions concerning inspection of the batching operations.

*Mixing*

It is essential that careful, diligent inspection of the mixing of the concrete be maintained. A great many features of the work require constant attention in order that properly mixed concrete of uniform consistency will be placed on the subgrade. The concrete must be properly mixed in order that the pavement will have the desired characteristics of strength and durability. So that concrete may be finished uniformly and result in a smooth profile, it is essential that the mix be of uniform consistency.

Several items of work that the Inspector must watch are listed below:

1. The addition of water during the mixing period is of utmost importance. Every effort should be made to see that the total water content of the mix remains uniform. Variations in water content result in variations in the strength and shrinkage characteristics of the separate batches. Over-watered batches will cause difficulties in finishing, edge slumping, and also will result in random cracks due to excessive shrinkage.

If variations occur in slump, look for:

- variation in the moisture content of the aggregates,
- leakage of water from the discharge valve into the drum,
- variations in batch sizes due to errors in weighing or spillage, or
- non-uniformity in grading in each size of aggregate.

2. If an air-entraining agent is added at the mixer, checks need to be made of the quantity added to each batch by the automatic dispenser. Tests for air content of the mix should be made with the air meter. The automatic dispensers have been known to malfunction, resulting in an excess of air entrained in the mixture, or no air entrained at all. For this reason, occasional checks should be made to see that the dispenser is functioning properly by comparing the amount of air-entraining agent used against the number of batches mixed.

3. Speed of the mixing drum in RPM’s should be checked when the mixer is in operation. Specifications require that the drum shall revolve at the speed shown on the manufacturer’s name plate.

4. Occasional checks should be made of the mixing time. Once the mixing timer is set and locked, it must not be changed except on order of the Engineer.

5. Check to see that the concrete is well mixed with no segregation when emptied from the mixer.

6. The Inspector should make daily inspections of the mixer for wear of mixing blades, and to see that hardened concrete is not allowed to accumulate on the blades or sides of the drum. Proper mixing is dependent upon a clean drum with full-sized, clean mixing blades.

*Transporting*

The trucks transporting the concrete are to conform to the load limits specified in Section 1-07.7 of the *Standard Specifications*. If the trucks travel on or off the edge of existing pavement, see that the edge of the pavement is protected from damage by the trucks.

See that there is no segregation in the concrete when it is discharged from the truck and that the complete batch is discharged. See that the trucks are properly cleaned at the end of each day’s operation.

**5-5.3 Paving**

**5-5.3A Preparation**

Ahead of the paving operation, the subgrade must be properly prepared with some type of “fixed” control tem-
plate to accommodate the width of the paver. The subgrade must be properly dampened so as to have no water demand from the mix, but, also, the concrete must not be placed on subgrade on which pools of water have formed. If concrete is delivered by trucks on the grade, subgrade disturbance should be kept at a minimum.

A very important factor in obtaining a superior product with slip form paving is uniformity of operation. The Engineer should ensure that the plant, mixing facilities and hauling units are in quality and quantity balance to supply the paver with an adequate quantity of concrete for continuous operation at the recommended speed, without sacrificing uniform slump. Considerable pavement roughness can be attributed to spasmodic operation, and this should be held to a minimum.

It is very important that uniform consistency of the concrete be maintained. The Standard Specifications no longer require the slump be maintained between ¾ inch and 1¼ inch (19 mm and 32 mm) unless otherwise modified by the Engineer. The current requirements for water/cement ratio and edge slump are intended to control consistency.

5-5.3B Placing

As paving progresses, the Inspector should be alert to the wire position just ahead of the machine, since the most precisely set control can be disturbed by workers or equipment hitting it. If you notice anyone or anything bumping, touching, leaning on or otherwise in contact with the control wire, notify the Contractor immediately. It is much easier to correct a misaligned control wire than repair the pavement after it has been placed.

The unconsolidated concrete in front of the paver should be kept well distributed by spreading or by dumping. As the truck or mixer discharges the mix onto the grade in front of the paver, the forces delivered to the machine should be held to a minimum, with all systems functioning as designed. If the paver is not moving, the vibration should be off. When vibration is in progress, it is important that the concrete becomes uniformly plastic for the full slab width as it passes through the vibration area. A lack of consolidation at one position on the machine could cause a potential fracture line parallel to the direction of movement and also a rough and uneven finished surface. The machine should always operate with a full head of material in front of it to prevent an abrupt reduction in slab thickness.

It is possible that experimentation may be necessary at the beginning of paving. To start, no trailing forms should be used on the machine and all finishing equipment should be engaged. This could then be modified if problems occur. One of the prime contributors to edge slump is high slump concrete. This should not be tolerated. Another is tie bar insertion for abutting lanes, which should be installed ahead of the final finishing.

Edge slump of the unsupported sides behind the paver is one of the major problems to be combated on slip form paving. The surface should be immediately straight edged by the Contractor and methods corrected to deliver a consistently true edge. Trailing forms can be used to give support beyond the length of the paver, but this may not be the answer. It is possible that more damage than good is done by trailing forms in some cases, by drag resistance pulling down the edge, or by mechanical vibration transmitted through the paver linkage to the form. This comment is also applicable to a trailing finisher. Remember that the concrete is between the moving forms only a few minutes and does not take its initial set until long after the forms leave it.

If water is added to the surface from a spray bar at the rear of the machine it should be in the form of a fine fog spray to avoid washing of the surface and extreme care must be exercised to see that the amount of water added is held to a bare minimum. Addition of excessive amounts of water during finishing will weaken the surface of the concrete and may result in hair checking or scaling of the pavement surface at an early date. If a considerable amount of water is continually required to finish the concrete, it may be better to add more water to the concrete mix to reduce the need for spraying water on the surface. Rain on a green unformed slab can cause disastrous edge slump and erosion. The Contractor should be encouraged to halt operations previous to this circumstance, and should be prepared to protect the pavement at all times.

Although the paver template was established true “dry”, soon after paving starts, and periodically thereafter, the slab template should be checked by stretching a line over the wires (transverse) and measuring down to see that the machine has not changed due to the concrete support. This check should also be made through curves and transitions to ensure that the proper section adjustments are being made.

Behind the paver, a grout rod 4-inch to 6-inch (100-mm to 150-mm) aluminum pipe is dragged parallel to and at a skew with the pavement to heal minor faults in the surface. This may be replaced with other methods at the Contractor’s discretion.

The slip form paver behaves similarly to an asphalt paver with the front probe approximately ½-inch (5-mm) higher than the rear. This will probably vary with the machine, due to mass distribution, etc.

Slope of less than this produces an unstable characteristic and an undulating profile, slopes in excess of the correct one cause the machine to repeatedly build up and then slump down. If the symptoms occur, this is one place to check. The machine also has about ½-inch (19-mm) convergence in the sides, to encourage stability. Hand finishing, water adding, and other surface manipulation should be kept at a minimum.
5-5.3C Installing Tie/Dowel Bars

Tie/dowel bars must be installed where specified in the Standard Plans. Tie bars must be placed so that equal lengths of the bars project into the two lanes of adjoining pavement. When paving two or more lanes at a time, the tie bars are placed at the juncture of the lanes by mechanical means. The Inspector must be alert to see that the bars are set at the proper spacing and depth and are properly centered between the two lanes.

When placing tie/dowel bars in the edge of a slab, the ends of the bars projecting from the forms should be protected against disturbance that might destroy the bond between the concrete and steel. The bars already in place shall be bent to lie close to the slab to permit preparation of the subgrade of the adjoining lane, and carefully straightened to their proper position before placement of concrete.

5-5.3D Finishing

After the concrete has been given the preliminary finish by the paving machine, the Contractor shall check the surface with a straightedge device not less than 10 feet (3 meters) in length. High and low areas indicated by the straightedge shall be corrected. The requirements of checking the surface with the straightedge may be waived if it is demonstrated that other means will consistently produce a surface that meets the requirements for surface smoothness.

Before the concrete has taken its initial set, the edges of the pavement on each side of transverse construction joints shall be edged with a 1/8-inch (3-millimeter) edger.

The pavement shall be given a final finish by texturing with a comb perpendicular to the center line of the pavement. The comb shall produce striations approximately 0.01 foot (3 millimeters) minimum in depth in the fresh concrete surface. The comb shall be edged with a 1/8-inch (3-millimeter) edger.

After the concrete has been given the preliminary finish by the paving machine, the Contractor shall check the surface with a straightedge device not less than 10 feet (3 meters) in length. High and low areas indicated by the straightedge shall be corrected. The requirements of checking the surface with the straightedge may be waived if it is demonstrated that other means will consistently produce a surface that meets the requirements for surface smoothness.

In general, the paving contractor is responsible only for the pavement placed by them. This includes the smoothness of the pavement on both sides of any and all joints constructed. On the other hand, the Contractor would not be responsible for pavement placed by another contractor or if the work abuts a bridge or approach slab constructed on a separate contract. When leaving or approaching such joints, the center of the profiler will be started or stopped on the pavement to be profilled at a point approximately 15 feet (5 meters) from the joint. The remaining areas that are unprofiled would be checked for smoothness with the 10-foot (3-meter) straightedge in accordance with current practices used on bridge decks.

Since the primary goal is to obtain a smooth pavement, it would be advisable to run the profiler over the joints at the beginning and end of the project, as well as any intermediate joints as described above, and exclude these readings from the profile index. Should these areas meet straightedge tolerances, but not that for the profiler, the consideration should be given to grinding which would be performed at WSDOT’s expense.

Section 5-05.3(12) of the Standard Specifications requires that the pavement smoothness be checked by not later than 5 p.m. of the day following the placing of the concrete by the Contractor in the Engineer’s presence using the computerized recording profiler to determine whether the equipment and methods used by the contractor are producing a pavement meeting the smoothness required by the specifications. For the purposes of determining the “daily profile index”, two or more profiles may be averaged together (see example in WSDOT Test Method 807). The “daily profile index” may also be used to identify those areas having high points in excess of 0.3 inches (7 millimeters) which must be reduced by abrasive means until reruns indicate the area does not exceed the allowable deviation.

The longitudinal “profile index” of the pavement is based on the elevation of any point on the pavement relative to the elevation of points 12.5 feet (3.8 meters) ahead of and behind the point. This is measured by a 12-wheeled vehicle having a 25-foot (7.62-meter) wheelbase and a reference wheel, free to move in a vertical direction, suspended midway between the outer wheels. The vehicle is calibrated to record longitudinal travel and vertical variations in elevation on a continuous strip chart as it traverses a section of pavement. The “profile index”, which is determined from the recorded chart of each 0.1-mile (0.1-kilometer) section, is defined as the cumulative total of recorded elevation extremes above or below a standard variation of ±0.1 inch (±10 millimeters).

For example, if the chart for a 0.1-mile (0.1-kilometer) section showed all elevation extremes to be within the +0.1 inch (1.5 mm) standard, except for 2 points which measured +0.2 inch (+3 mm) and +0.3 inch (+4.5 mm) respectively, the “profile index” would be 0.3 inch per 0.1 mile (4.5 mm per 0.1 kilometer), or 3 inches per mile (45 mm per kilometer).

The “daily profile index” may be used for acceptance purposes should the various individual indexes used to determine the “daily profile index” not exceed 0.7 inches (10 mm) per any 0.1-mile (0.1-kilometer) section or 7 inches (100 mm) per mile (kilometer).
Grinding depths should be limited to 3/8 inch (9 mm). If the specifications cannot be met with this, the section should be removed. Low areas which grinding cannot feasibly remedy shall be sandblasted, filled with epoxy bonded mortar and textured by grinding. Areas which exhibit improperly finished surfaces and would require extensive patching should be removed at the Engineer’s discretion.

5-5.3E Curing
Immediately following final finishing of the concrete, or after free water leaves the surfaces, the curing compound should be applied. The purpose of curing, whatever method is used, is to prevent the loss of moisture required to hydrate the cement so that the concrete will gain its proper strength and durability. It is essential that a complete coverage of curing compound be applied to seal the exposed surface of the pavement.

On most paving work, specifications will call for machine application of the curing compound. It should be seen that the spray nozzle is adequately protected from the wind by shielding so that the compound is not blown off the pavement surface. The Inspector shall check to see that the specified rate of coverage is obtained.

The efficiency of the curing compound in preventing escape of moisture from the concrete is dependent upon the thickness of the membrane. For this reason, it is essential that the compound be evenly applied over the exposed surface at a rate of application not less than that specified.

The curing membrane must be protected from damage by foot traffic or equipment. There is a certain amount of foot traffic required in sawing joints, operating the profiler and other operations. This traffic should be held to a minimum, and if damage from undue scuffing or other causes does occur, the area shall be re-sprayed with the required amount of curing compound. Care must be exercised so that curing compound is not sprayed into saw cuts, as the joint sealing compound will not adhere to the concrete in the joints if the curing compound is present.

When pavement is being constructed in early spring or late fall, the Engineer must be alert to predictions of freezing weather, and see that the Contractor is prepared to protect the fresh concrete from freezing, as required in Section 5-05.3(14) of the Standard Specifications.

When special protection against freezing is required, the protective earth or straw covering must be placed against the sides of steel forms, if used, as well as on the surface of the pavement, since steel offers poor insulation to the change in temperature.

5-5.3F Joints
Contraction Joints
As concrete cures and hardens, a change in volume occurs due to loss of moisture and cooling. This shrinkage results in tensile stresses being set up in the pavement, causing cracks to develop. History has shown that transverse cracks will develop at about 15-foot (4.5-meter) intervals along the length of a slab, and that a slab wider than 15 feet (4.5 meters) may crack longitudinally. Random spacing is specified to break up the harmonics occurring from the wheels rhythmically crossing joints (see the Standard Plans).

The purpose of contraction joints is to control the cracking of the concrete, thereby preventing ragged random cracks that spall and require expensive maintenance. Good construction of these joints is of the utmost importance, and inspection of this work is one of the most important phases of the Engineer’s duties.

Contraction joints are weakened planes that collect the cracking into a controlled joint. These joints are made by sawing and pouring a hot or cold filler into the joint. The purpose is to create a maintainable joint in the slab and cause the crack to form along the plane of the joint.

This type of joint is constructed by sawing a groove in the hardened concrete to create a plane of weakness along which the crack will form. The saw cuts are made with the circular saw blades edged with abrasives or diamonds. On full width construction, a gang sawing machine using several blades simultaneously is generally used to saw the transverse joints. When the gang sawing machine is used, the Inspector must see that the individual blades are properly aligned and set to cut the required depth.

It is necessary to control the time of sawing transverse joints very carefully, so that sawing may be done when concrete has hardened as much as possible without delaying so long as to allow development of random cracks. It is impossible to state a sawing schedule that will be ideal for every job, since curing conditions vary a great deal from job to job. Some generalizations can be made concerning sawing, but the Engineers on each job must determine from experience the most suitable schedule for that job.

It is desirable to delay sawing as long as possible to allow the concrete to gain enough strength to resist raveling adjacent to the saw cut. Sawing green concrete produces excessive wear on the saw blades, and causes washing, raveling, and other structural damages to the concrete near the joint. However, it may be necessary to make some early cuts to control cracking.
In general, a program of sawing control joints should be followed, sawing every fifth joint, not to exceed 64 feet (19.5 meters), as soon as the concrete hardens sufficiently to resist excessive raveling. The time of beginning sawing may vary from about 6 hours on hot, dry days to as long as 18 hours when the weather is cool and the humidity high. The Inspector must use good judgment in controlling the sawing sequence. Sawing of the intermediate joints should follow the sawing of the control joints. It will usually be found possible to delay sawing of the final joints until the day following placement of the concrete (see the Standard Plans).

By observing the frequency of cracking and opening of joints the next day, it will be possible to lay out a sawing schedule that will give best results. If only the control joints are cracked, the sawing of the intermediate joints can be delayed further, given fairly constant weather conditions.

Sawing of the longitudinal joints on full width pavement can be delayed as long as 3 days with no danger of random cracking.

The Engineer should mark off the locations of the transverse joints and should check frequently to see that the specified depth of cut is sawed. Since much of the sawing will be done at night, the Inspector should be equipped with a good flashlight to properly examine the condition of saw cuts and to watch for random cracks.

When paving a lane adjacent to a previously paved slab, an early morning examination of joints in the existing lane will show the joints that are open and working. These locations should be marked for sawing control joints in the second lane. Friction at the construction joint and the tie bars will transmit stresses to the new slab and may cause random cracking to occur. For the same reason, uncontrolled cracks in the first lane should be matched with a control joint in the second. In addition, a bond breaker, such as a small piece of roofing felt, should be over each working joint to prevent uncontrolled migration of the crack into the adjacent slab.

Construction Joints
A construction joint shall be made at the end of each day’s paving by placing a header board transversely across the pavement. Uncapped dowel bars should be installed in the joint, seeing that the dowels are parallel with the centerline and profile of the pavement. The ends of the dowels projecting from the header should be protected so that they will not be disturbed or moved from their correct positions.

Upon beginning paving the following day, any broken curing seal on the end of the previous day’s work must be re-sprayed with curing compound. In addition, the exposed dowel bars shall be “greased” to allow for future slab movement.

5-5.4 Post Paving
5-5.4A Sealing Sawed Contraction Joints
Prior to opening of the pavement to traffic, sawed joints must be sealed with an approved type of filler material.

Before application of the filler material, the joints must be thoroughly clean and dry. In most cases, it will be necessary to clean the saw cut with a carborundum blade saw and remove dirt and dust with a jet of compressed air. It is important that the saw cut be completely filled to within 1/16 inch (6 mm) of the top with the filler material. The Inspector can check this by probing the joint after sealing with a stiff wire and watching for sagging of the filler below the top of the joint.

5-5.4B Thickness
Section 5-05.5(1) of the Standard Specifications outlines procedures for thickness determinations and provides penalties when prescribed tolerances are exceeded. Before final payment, the thickness tests will have to be made in order to determine the quantities.

5-5.4C Opening to Traffic
During the curing period designated for the concrete mix, the pavement must be properly barricaded to close it to all traffic. If necessary, the Contractor may be required to furnish a person to prevent traffic from using the pavement.

When the pavement has developed a compressive strength of 2500 psi (17 megapascals), as determined from cylinders made at the time of placement, it may be opened to traffic. The pavement should be cleaned either by brooming or a pickup sweeper prior to opening.

5-5.5 Unfinished Cement Concrete Pavement
5-5.5A Forms
Metal side forms, conforming to the requirements of Section 5-05.3(7)B of the Standard Specifications, shall be used for the construction of unfinished cement concrete pavement unless the Contractor requests to use an approved slip form machine.

It is essential that the base of the steel forms have full, equal bearing upon the subgrade throughout their length and width. They should be set true to alignment and grade and firmly staked with steel pins to avoid movement. Steel forms must never be set on blocks or pedestals. After the forms are firmly staked in place, a final inspection of line and grade should be made by sighting along the tops of the forms. Minor adjustments in grade can be accomplished by tamping additional subgrade material under the form base by an approved mechanical form tamper.

If major changes in alignment or grade are required, the forms should be removed and the subgrade reshaped to the proper elevation and recompacted before resetting the forms.
5-5.5B Joints
Contraction joints will be provided by scoring the surface 1 inch (25 mm) deep to create a weakened plane. The joints shall match transverse joints on adjacent concrete pavement and be at 15-foot (4.5-millimeter) intervals transversely on other areas.

5-5.6 Testing Equipment/Reports
5-5.6A Testing Equipment
- Specified screens, sieves, and scales
- Air meter
- Straightedges and stringlines
- Thermometers
- Stop watch
- Flashlights

5-5.6B Records
The Project Engineer is responsible for the keeping of proper records that must include the following information:
- Record of cement received and used
- Record of batches weighed and mixed
- Record of daily yield
- Screen analysis of aggregates (see Chapter 9)
- Record of cement factor
- Record of density of fresh concrete
- Air-entraining agent used, and air meter test results
- Rate of application of curing compound
- Inspector’s diaries
- Record of surfacing depth determinations (see Chapter 4-4.4)

5-5.7 Check Lists
For the convenience of the Inspector, some of the most important inspection duties on concrete paving work are listed below:

Pre-Pave
1. See that all testing tools and equipment are on hand and in good condition.
2. Inspect Contractor’s paving equipment; see that all deficiencies are corrected before paving is begun.
3. Calibrate water meter and air-entraining agent dispenser on mixer.
4. Check capacity and condition of batchtrucks.
5. Check preparation of subgrade; watch for soft spots.
6. See that forms are in good condition and are set securely, true to line and grade. If slip form paver is used, check position of wire.
7. Make sure subgrade is wetted thoroughly in advance of paving.

Paving
8. Check mixing time frequently.
9. Watch for variations in consistency of mixed batches.
10. Make tests of air content of mix in accordance with Chapter 9.
11. Check quantity of air-entraining agent used against number of batches mixed.
12. Make cement factor test in accordance with Chapter 9. On projects using slip form pavers, density tests shall be made in accordance with Chapter 9.
13. Make test beams as required by Chapter 9; see that they are cured properly.
14. Make complete, accurate record of test results and computations.
15. See that tie bars and dowel bars are installed properly.
16. Watch for excessive movement of forms under weight (mass) of paving equipment.
17. Check frequently to see that vibrators are operating properly.
18. Watch finishing operations to make sure excessive amount of water is not added to surface; allow fine spray only to be used.
19. Check the combing operation to see that proper, uniformly textured surface is obtained.
20. See that curing compound is placed uniformly, at the required rate, and at the proper time.
21. See that concrete is consolidated properly at night headers.

Post Pave
22. Inspect joint sawing operation to see that required depth is cut, and that the best possible saw cuts are obtained.
23. Watch removal of forms; see that damage to pavement does not occur; require curing compound to be applied on edge of slab immediately following form removal.
24. See that additional curing compound is applied over areas scuffed by foot traffic.

25. Make sure pavement is protected from traffic with necessary barricades, lights, etc.

26. See that sawed contraction joints are sealed properly.

27. Check surface smoothness each day in accordance with Section 5-05.3(12) of the *Standard Specifications.*
## Chapter 6

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6-1 Structures, General Requirements

6-1.1 Bridge Construction De-Briefing Session

In an attempt to continually improve the quality of bridge contract plans, specifications and estimates and to obtain feedback on engineering and construction practices, the Bridge and Structures Office is available to assist in conducting post construction De-Briefing Sessions for “Capturing Lessons Learned”. The purpose of these De-Briefing Sessions is to provide designers with feedback on positive things that worked well and things that could be improved.

The Project Engineer, Bridge Technical Advisor, or Bridge Design Unit Manager should consider initiating a De-Briefing Session on those projects where they feel feedback to the designers would benefit the quality of future construction plans. Suggested projects include Bridge Rehabilitation Projects, Bridges with complex staging, substructure conditions, or new material applications. Suggested attendees at these sessions should include Region Project Office Staff, Headquarters Construction, Bridge and Structures Office, Design Consultants, and the Contractor involved in the structural work.

The Bridge and Structures Office will assist the Project Engineer in organizing and facilitating the De-Briefing Session once it is agreed to go forward with a De-Briefing Session. The Project Engineer will be responsible for making all contacts with Contractor personnel.

The Project Engineer should determine the timing of the De-Brief session with respect to the contract work, generally between 75% and 100% of project completion is ideal. Scheduling the session too long after the contract work is complete may diminish the Contractor’s willingness to participate or recall of the issues for discussion. Scheduling a session to soon before the contract work is complete could detract from the completion of the contract work, and may cloud issues currently under discussion. The Project Engineer should exercise caution in selecting the proper timeframe for this session.

More information on these sessions, including De-Brief Meeting guidelines, typical agenda, and De-Brief report outline, are available on the Bridge and Structures Office’s homepage at http://www.wsdot.wa.gov/eesc/bridge/cecw/index.cfm.

6-1.1A General Inspection Procedures

Because of the wide variety of types and designs of structures, the Inspector should be thoroughly familiar with all of the contract documents as they provide the specific materials requirements, dimensions, and other details that make each structure unique. The Inspector should examine the contract documents extensively by:

- Thoroughly reviewing all contract documents, including:
  - The plans and special provisions for the project.
  - The appropriate Standard Specifications, supplemental specifications, and standard drawings that apply.
  - Any contractor-provided documents, such as traffic control plans, falsework and forming plans, shoring plans, and shop drawings for prefabricated items.
  - Check with the Region’s Environmental Section to verify that all necessary environmental documentation has been obtained for the project and is current.
  - Special care needs to be taken over streams that are subject to the Endangered Species Act (ESA) as the requirements and the regulations are constantly changing and may change during the life of the contract.

Checking and verifying all:

- Plan dimensions,
- Elevations, and
- Materials quantities.

List any discrepancies that are discovered and report them to a supervisor (along with any items that may require clarification).

Set up part of the inspection documentation records in advance so that the actual dates, dimensions, quantities, and other values can be more easily filled in as the work progresses.

When inspectors cannot participate directly in a preconstruction meeting, they should check with the Project Engineer after the meeting to identify any areas of special concern.
6-1.2 Foundations

Elevations of bottoms of footings, as shown in the plans are determined from information secured from test holes or borings or other sources. The Project Engineer shall observe the character of the materials removed to confirm the material is similar to that identified in the test borings. If the material is similar, they shall note the elevation of such material and approve the footing elevation. If the material differs from the test borings, the State Construction Office shall be consulted for an evaluation. Except in solid rock foundations, it is necessary to carry all footings well below any possible line of scour. Footings in streams are often carried to greater depths in hard material than they would be in the same material where danger of scour does not exist. Footings on solid rock shall be well keyed into the rock to prevent sliding of the structure. Keys should not be less than 1 foot (300 millimeters) deep and the rock surface should be rough so it has more value as a key. Arch abutments may be designed with bottoms on an inclined plane. Care must be taken that the rock or other material is cut as nearly as possible to the plane shown. If this cannot be done, the material should be removed to a satisfactory foundation, cross-sections taken and the State Construction Office should be advised and requested to secure a new design of the abutment. Material at the heel, or back of the abutment, shall be carefully removed and all loose material removed. In placing concrete in arch abutments, the concrete is placed directly against the undisturbed foundation material at the back of the abutment for the reason that an arch abutment is subject to very high vertical and horizontal loads. Footings in hard material are sometimes sloped or stepped. Steps must be carefully made and if the material is not hard enough to stand vertically the steps shall be inclined or beveled. The slope shall not be steeper than the angle of repose. Backfilling to level up foundations or to fill holes will not be allowed except by permission of the State Construction Office. Under certain conditions, permission will be granted to fill a hole with a lean concrete mix. If the design soil pressure is low, unsuitable material may be replaced by granular material compacted to 95 percent density. If there is no contract unit price for the replacement material, an agreed unit price must be secured. Just prior to placing concrete, all loose material shall be removed and, if in the dry, shall be well sprinkled with water before concrete is placed.

The following are the approximate bearing values (in tons per square foot) of various materials encountered in foundation excavations:

- Alluvial Soil: ½ to 1 ton, 50 to 100 kPa
- Ordinary clay: 1 to 2 tons, 100 to 190 kPa
- Dry, stiff clay: 2½ to 3 tons, 240 to 290 kPa
- Confined sand and gravel: 3 to 4 tons, 290 to 380 kPa
- Ordinary sand and gravel: 2 to 3 tons, 190 to 290 kPa
- Cemented sand and gravel: 5 to 10 tons, 480 to 960 kPa
- Solid rock: 5 or more tons, 480 or more kPa

6-1.3 Clearing the Site

The Contractor shall clear the site of the proposed structure of all trees, brush, stumps and debris for the full width as required and in the manner specified in Section 2-01 of the Standard Specifications. Existing bridges, buildings or obstructions shall be removed as provided in the contract or the Standard Specifications.

Payment for clearing and grubbing and removing structures and obstructions shall be as provided in the contract. If no specific payment is provided, this work is considered to be incidental to the construction.

The removal or relocation of public or private utilities encountered on the site will be as provided for under the terms of Section 1-07.16 of the Standard Specifications.

The Project Engineer shall make a thorough study of the various public utilities involved with respect to the construction of the new work, noting the clearances required for all power and telephone lines and poles, sewer and water lines; tracks, trolley lines, ditches, signals, etc., on railroad grade separations; and possible interference with or inconvenience to adjoining property. The Project Engineer shall ascertain from the Regional Utilities Engineer if notification has been given to utilities for required movement of lines so that the construction is not delayed.

6-1.4 Alignment and Grade of Railings

Bridge traffic barriers, curbs, bridge railings and rail bases shall be carefully aligned to give a pleasing appearance. See Chapter 6-6 of this manual for further instructions.

6-1.5 Working Drawings

The Contractor is required to submit for approval detailed plans for falsework, concrete forms, cofferdams, shoring, and cribbing. These plans must comply with the requirements of the contract plans and specifications and shall be designed under the supervision of or by a Washington State licensed professional engineer and shall bear their seal and signature.
If appropriate, the plans should include:

1. Ground line at time of construction when falsework, shoring, and cribbing are involved.

2. Horizontal clearances to adjacent roadways, existing structures, and railroads when shoring and cribbing are involved.

A change order is required for any deviation from the contract. Deviation from an approved working drawing requires Headquarters’ approval. The Project Engineer must receive approval of these plans before the Contractor is permitted to start construction of the structure.

If a project has a large number of working drawings associated with it the Project Engineer should talk to the contractor about prioritizing his submittals. The project engineer should share this information with the State Bridge and Structures Engineer so that the review process can be accomplished in the most efficient manner for the contractor.

The Contractor shall submit six complete sets of plans directly to the State Bridge and Structures Engineer (or Terminal Design Engineer — Ferries Division) for review and approval, and two complete sets to the Project Engineer for information. If a railroad is involved, four additional sets shall be submitted to the State Bridge and Structures Engineer (or Terminal Design Engineer) for each railroad company involved. See the Shop Plans and Working Drawings Table in Chapter 1-2.4H of this manual.

The Project Engineer will review the plans to see that they comply with the requirements of the contract and send any comments to the State Bridge and Structures Engineer (or Terminal Design Engineer) about any field conditions or contract deficiencies that would affect the checking of the plans.

When preapproved formwork plans are used, the Contractor shall submit two sets of the plans to the Project Engineer. The Project Engineer must then advise the Contractor that construction may proceed unless a field condition needs to be resolved before doing so. If a railroad is involved, four additional sets shall be submitted to the State Bridge and Structures Engineer for each railroad involved. The State Bridge and Structures Engineer (or Terminal Design Engineer) will return two copies to the Project Engineer with the notations made by the railroad. The Project Engineer will then advise the Contractor that construction may proceed utilizing any notations given by the railroad.

The Contractor must allow sufficient time for review and approval of the working drawings. It usually takes two to four weeks for review and approval and if a railroad is involved, this time is increased to four to eight weeks. The Project Engineer should alert the Contractor to this time requirement and urge them to submit their plans sufficiently in advance of their need. If the plans are incomplete or unsatisfactory, the time required to get final approval is increased.

Falsework shall be supported on piling unless the State Bridge and Structures Engineer (or Terminal Design Engineer) approves the use of mudsills in lieu of piling. When mudsills are proposed and indicated by the Contractor on the falsework plans, the Project Engineer must provide the State Bridge and Structures Engineer (or Terminal Design Engineer) with information regarding the soil conditions and allowable soil pressures. Soil condition information and allowable bearing values shall be obtained from the State Materials Engineer if unavailable in the contract plans.

When mudsills are approved, they shall be placed on undisturbed firm soil or on fill compacted to 95 percent density. The loose upper layer of soil shall be removed and the firm soil below shall be fine-graded to provide firm, even bearing over the entire area of the mudsill. If placed on sand, gravel or other material which can be displaced sideways, the bottom of the mudsill shall be set about 6 inches (150 millimeters) below the normal surface of the surrounding area. Posts should be centered on the mudsills. Mudsills shall be constructed to distribute the load from the post to the soil with very little deflection or settlement.

Falsework piling shall be driven in accordance with the specifications for permanent piles of the same material unless alternate criteria is shown on the Contractor’s falsework plans. The falsework piling shall be driven to develop a bearing value as shown on the approved falsework plans. Allowance for settlement must be made for all spans, as the amount varies, depending on the character of foundations and the number of joints of timber. Piles and timbers should be carefully cut to fit, thereby reducing settlement of the falsework.

Forms for concrete deck on steel or prestressed concrete girder spans shall be fully supported on the girders. They shall in no case extend to the ground unless the steel girders are also supported on piles or posts.

The Project Engineer shall see that the falsework and forms are constructed in accordance with the approved plans. If it becomes necessary, or the Contractor desires to deviate from the approved plans, a revised plan for approval shall be submitted and the Contractor shall not start construction in accordance with the revised plan until receiving approval of the revision. All revisions to the approved plan shall be reviewed by the State Bridge and Structures Engineer (or Terminal Design Engineer) to ensure the structural integrity of the falsework and formwork.
6-1.6 Approval of Material Sources
The Project Engineer shall notify the Contractor that approval of the sources of all materials used in permanent structures is required. Contractors frequently list only the local suppliers and not the origin of the material. This should be discussed with the Contractor at a preconstruction meeting. Particular care should be used to see that this requirement is met in regard to minor parts and materials such as drains, bearings, expansion dams, bolts, pins, and paints. It should also be impressed on the Contractor that inspection of all materials is required before they are used and that the best time for inspection is generally before the materials are shipped. Contact the State Materials Lab for inspection services.

Prefabricated materials, such as structural steel and cast steel, are fabricated in accordance with approved shop plans, submitted by the Contractor, and approved by the Bridge and Structures Engineer. Erection of unapproved prefabricated materials shall not be allowed.

6-1.7 Safety Nets and Staging
Fall arrest and protection shall be provided. Reference WAC 296-155-24510, Fall Restraint Systems, and WAC 296-155-24510, Fall Arrest Systems. A Fall Protection Work Plan shall be on site.

Section 1-05.6 of the Standard Specifications requires the Contractor to furnish sufficient, safe and proper facilities such as walkways, railings, ladders, and platforms for inspection of the work. The Project Engineer should insist that the Contractor provide safe facilities and should not permit WSDOT personnel on the project when it is not safe for them.

6-1.8 Working in Water
When working in water, the Project Engineer shall see that the Contractor complies with the requirements of the specifications and the various agencies for pollution control and navigation. If the contract requires the Contractor to obtain special permits, the permits shall be obtained before the work covered by them is begun. In the event of a fuel or oil spill, the Contractor is required to notify the Coast Guard immediately, regardless of the amount of the spill or the efforts for containment.

Whenever construction work is performed in navigable waterways, it is necessary to obtain a construction permit from the Coast Guard. One of the requirements of the construction permit is regular submission of Bridge Construction Progress Reports. Two copies of the report should be prepared by the Project Engineer sufficiently in advance of the first working day of the month and transmitted to the State Bridge and Structures Engineer. One additional copy of each report must be forwarded by the Project Engineer to the State Construction Engineer.

The Bridge Construction Progress reports shall be made in the form of a print of the Coast Guard Bridge Permit exhibit sheet. The print shall be marked in green to show construction progress of permanent work, in red to show work scheduled for completion in the next month, and blue to show current location of falsework supports and other temporary obstructions to navigation, such as anchor lines, or moored barges. Supplemental sketches may be required for clarity. The memo forwarded to the State Bridge and Structures Engineer should include information about any activities planned for the next month that could affect waterway users.

When a Coast Guard permit modification is proposed (by the Contractor or WSDOT), it shall be submitted to the Bridge and Structures Engineer for processing through the Coast Guard. The time required for approval/disapproval of the proposed permit modification is variable and depends on the nature and significance of the modification. Up to six months may be required.

When all construction obstructions to navigation have been removed, the Project Engineer shall report that fact immediately to the State Bridge and Structures Engineer indicating the date removal was completed.

Upon completion of all permitted bridge work, a final report indicating the date of completion and certifying that the bridge has been constructed in compliance with the Coast Guard Bridge Permit shall be submitted by the Project Engineer to the State Bridge and Structures Engineer.

6-1.9 Final Cleanup
When the structure is completed, the Contractor shall clean up the site and remove all materials and debris. The decks of the structures shall be swept and washed clean. The Contractor shall level off and fine grade all excavated material not used for backfill, and fine grade around all piers, bents, abutments, and on slopes so that the entire site and structure is left in a clean and presentable condition.

Upon completion of the work, all falsework piling, cofferdams, shoring, curbs, and test piles shall be removed to a minimum of 2 feet (0.6 meter) below the finished ground line. Removal limits within a stream or channel are described in Section 2-09.3(3)D of the Standard Specifications.

6-1.10 Concrete Placement Checklist
The Concrete Placement Checklist was developed as an inspection aid. See Figure 6-1. The use of this checklist is encouraged.
### Concrete Placement Checklist

**Location:**
(span, pier, station)

**Part of structure being cast:**
(seal, footing, deck, etc.)

**Concrete scheduled for:**
(a.m.) (p.m.) on
(time)
(day of week and date)

**Weather forecast is:**

---

### 1. Foundation:

- **A. Spread Footing:**
  - ___ cross-sections recorded prior to excavation
  - ___ excavated to plan elevation
  - ___ foundation approved by the Project Engineer
    - (if foundation material differs from the test borings, consult Olympia Service Center Construction Office)

- **B. Pile Supported Footing:**
  - ___ excavated to plan elevation
  - ___ pile order length given to contractor (if required)
  - ___ pile driving completed and accepted
  - ___ pile cutoff elevations checked
  - ___ pile cutoff treated (timber)

---

### 2. Falsework:

- ___ constructed per approved F/W drawings
- ___ tattletails set and checked after first placement
- ___ foundations (mudsills or piling) constructed per specifications and falsework drawings

---

### 3. Forms:

- **A. Approved Form Drawings:**
  - ___ dimensions verified
  - ___ elevations checked
  - ___ longitudinal and transverse form alignment checked
  - ___ studs and walers in accordance with approved drawing
  - ___ plumb and/or batter checked
  - ___ form material of proper thickness, grade and grain orientation, facing, and in satisfactory condition
  - ___ form liner approved
  - ___ kickers and braces in accordance with approved drawing
  - ___ ties, bolts, nails, etc., in accordance with approved drawing
  - ___ forms coated with a release agent

**Concrete Placement Rate:** ______________ m/hr. at ___°C

---

### 4. Reinforcing Steel:

- ___ cut sheets reviewed
- ___ mill certificates received
- ___ bar sizes, number, and spacing checked
- ___ bottom and top concrete cover and side clearances checked
- ___ bar ties and supports in accordance with contract
- ___ splice locations and lengths checked (welded or mechanical splice approved)
- ___ alignment and length of bars extending into future work checked

---

### 5. Post-Tensioning:

- ___ approved shop drawing received
- ___ trumpet, distribution plate, and reinforcement correctly located and secured
- ___ duct sizes, material, and wall thickness checked
- ___ ducts installed per approved profile and alignment
- ___ ducts securely tied
- ___ ducts free of holes and dents
- ___ duct joints sealed
- ___ ducts clear and unobstructed
- ___ inlets, outlets, vents, and drains properly installed
- ___ contractor prepared to clear all ducts immediately after concrete placement

---

### 6. Method of Concrete Placement:

- ___ pump
- ___ pump backup system available
- ___ bucket
- ___ chute
- ___ tremie
- ___ other list:

---

### 7. Concrete:

- **Concrete Class __________________________**
- **28 day strength __________ MPa**
- **specified slump __________ mm (max.)**
- **specified air entrainment __________%**
- **flyash**
- **air-entraining admixture, Brand __________**
- **water-reducing admixture, Brand __________**
- **retardant admixture, Brand __________**

**Estimated Concrete Quantity:** __________ cubic meters

---

**Inspector:** __________________________________________

**Date:** ______________________________________________

Figure 6-1
6-1.11 Inventory Inspection

After a permanent or temporary bridge or a bridge modification is complete and preferably before opened to traffic, the State Bridge and Structures Office’s Bridge Preservation Section needs to perform an inventory inspection. The purpose of this inspection is to field verify certain contract plan details, to provide a base-line condition assessment of the bridge, and to identify any potential problem features.

When the bridge is nearing completion, two to four weeks before completion, the Project Engineer should notify the State Bridge Preservation Engineer of the anticipated completion date. The Bridge Preservation Engineer will make arrangements with the Project Engineer for an inventory inspection.

When load or width restrictions are in force on a temporary structure, immediate notification should be provided when service is discontinued on the temporary structure and traffic is rerouted to the permanent structure.

6-1.12 Falsework

Falsework construction is a critical part of the bridge construction process. Generally, the factor of safety used for design of falsework is less than that of permanent construction. Therefore, it is extremely important that the falsework is constructed in accordance with the approved falsework drawings. Any changes to the approved falsework drawings must be approved by the Bridge and Structures Office.

6-2 Concrete Structures

6-2.1 Proportioning and Mixing Concrete

Mix design, proportioning, and mixing concrete is the responsibility of the Contractor. General information regarding proportioning and mixing concrete is provided in Appendix A at the end of this chapter to provide a better understanding of the variables involved.

6-2.1A Mix Designs

The Standard Specifications require the Contractor to provide a mix design for all classes of concrete specified in the Plans except for those accepted based on a Certificate of Compliance. The mix design should be submitted on Form 350-040 Proposed Mix Design. The Project Engineer should review all Contractor proposed mix designs for conformance to the contract. Specific items to look for are:

1. There is at least the minimum cement content specified in Section 6-02.
2. The minimum amount of fly ash (if called for).
3. The amount of fly ash (if used) does not exceed 25 percent.
4. The aggregate conforms to Section 9-03.
5. Air entrainment is included if required.

6-2.2 Inspection of Concrete Production Facilities

6-2.2A Prequalification Inspection

All concrete production facilities which produce concrete other than commercial or lean will be prequalified. Commercial concrete and lean concrete may be batched in production facilities which are not prequalified. The prequalification inspection and approval shall be accomplished either through the National Ready Mix Concrete Association (NRMCA) or by the Regional Materials Engineer.

The prequalification inspection by the Region Staff shall use a check list similar to that used by the NRMCA. The inspection includes a review of the following:

1. Storage and handling of cement and other cementitious material such as fly ash and aggregates.
2. That the admixtures are protected from freezing.
3. The weigh batchers are protected from the effects of wind to ensure accuracy.
4. The accuracy of the weighing equipment. That the batch scales have been serviced and certified as to accuracy by a commercial scale company within the past six months.
5. For transit-mix plants and central mix plants, the delivery fleet is to be inspected as it is an essential part of the mixing operation. The inspection shall be in accordance with the Standard Specifications.
6. A producer-signed agreement stating that the batch scales will be reinspected and certified at intervals not exceeding six months.

The completed inspection form shall be signed by the Regional Materials Engineer and submitted to the State Materials Laboratory. The State Materials Laboratory will publish a listing of all prequalified concrete production facilities. The listing is titled Approved Concrete Batch Plants, and identifies the concrete batch plant (company name and plant location), the date the scales expire, the date the next inspection is due, the plant type, and the status (current or expired).

The Contractor is required to submit Form 350-071, Request for Approval of Materials Source, listing the name and location of the plant which will supply the concrete and also the source of the cement, aggregates, and admixtures that will be used in the concrete. Concrete from the plant shall not be used until the plant has been approved. The Project Engineer shall take approval action based on the Approved Concrete Batch Plant listing.
 Provided by the State Materials Lab and the Approved Source of Material Listing. If the Approved Concrete Batch Plants list indicates that the scales have expired, the Project Engineer shall confirm that the scales have been recertified or the source will not be approved.

6-2.2B On-Site Inspection of Trucks
Whenever ready mix concrete is used on the project, the Inspector shall be alert to the condition of the trucks being used for delivery. All trucks shall have operational counters and a device to measure the amount of water added at the site. All trucks are required to be operated within the rated capacity stated on the manufacturer’s data plate. When necessary, the Inspector will inspect the drums of the delivery trucks for the condition of the fins and buildup of hardened concrete.

6-2.2C Verification Inspection
When necessary, the Project Office shall make an inspection of the batch plant to confirm: the accuracy of the batching process; that the scales have current certifications; the accuracy of the water metering devices; and to sample the coarse aggregate and fine aggregate.

6-2.3 Concrete
6-2.3A General
Type III portland cement shall not be allowed in any concrete structure unless called for in the plans or specifically approved by the State Construction Office. The use of Type III cement in structures is not desired because it is believed to reduce the resistance of the finished surface to weathering, particularly to freezing and thawing cycles and is more subject to plastic and shrinkage cracking. If it is necessary or desirable to place structural concrete in service prior to the time stated in the Standard Specifications, authority must be obtained from the State Construction Office. In such cases, test cylinders from each pour are taken and tested by the Contractor to determine the early break strength.

All sawdust, nails, dirt, and other foreign material, including ponded water, must be removed from within the forms and the forms shall be inspected and approved before placing any concrete.

The bottom of footings and forms must be thoroughly soaked with water prior to placing the concrete so they do not absorb water from the concrete mix. Care must be taken to be sure there is no ponded water when placing the concrete.

Vibrators are usually specified to be used when placing concrete. Their use is important for the purpose of consolidating the concrete in the forms, thus producing a dense uniform concrete.

Adequate vibration is necessary for placing concrete in difficult places, such as under and around closely spaced reinforcement. When steel forms are used for curbs, traffic barriers, or rail bases, external vibration may be required to eliminate voids at the surface caused by entrapped air. It is desirable to have the Contractor designate one person to operate the vibrator. This person could then be instructed in its use and an effort could be made to have that person kept on the same work whenever it is required.

The quantity of mixing water to be used shall be the minimum amount possible to produce the required workability. Vibrators shall be used only in freshly placed concrete. As soon as the concrete is dumped it should be spread out and vibrated by inserting the vibrator torpedo directly into the fresh concrete. However, it should be kept in one place only long enough to make the concrete uniformly plastic. Dependence should not be placed on the vibrator to work the concrete into corners and along the faces of the forms. Metal or wooden spades should be used to whatever extent is necessary in places where the vibrator cannot be satisfactorily employed, however, spades should be used only to accomplish complete filling of the forms and not for the purpose of puddling the concrete.

In regard to the desired consistency of concrete and the use of vibrators, the Standard Specifications should be carefully studied and followed. Every effort should be made to see that the specifications are followed.

Air-entrained concrete is required in all structural concrete above ground. The use of air entrained concrete below the finished ground line is optional with the Contractor.

The specifications require that construction joints shall be located and constructed as shown in the plans. Approval to add, move, or delete construction joints must be obtained from the State Construction Office. Section 6-02.3(12) of the Standard Specifications requires that shear keys shall be provided at all construction joints unless a roughened surface is shown in the plans, and where the size of keys is not shown in the plans, they shall be approximately one-third of the area of the joint and approximately 1\(\frac{1}{2}\) inches (40 millimeters) deep.

Construction joints are to be either vertical or horizontal. Wire mesh, wire lath, and other similar items can be used for a roughened surface construction joint but shall be removed and the joint cleaned before making the adjacent pour. Construction joints in roadway slabs must be formed vertical and in true alignment. An edger shall not be used on the joint but lips and edgings must be removed before making the adjacent pour. If the joint is properly formed, a good straight edge will be obtained with a minimum amount of lips and edgings to be removed.
Shear keys in construction joints shall be formed with 1 1/2-inch (40 millimeter) thick lumber and shall be constructed the full size shown in the plans. For box girder webs, these shear keys are normally shown in the plans to be full width between stirrups. The specifications require shear key forms to be left in place at least 12 hours after the concrete has been placed. The plans will indicate certain joints to have a roughened surface. These joints shall be finished and prepared for the next pour in accordance with the instructions given in the specifications or as shown in the plans.

Expansion dams or the expansion dam blockout shall be carefully placed before concreting the roadway decks. They shall also be carefully aligned for crown and grade.

Blockouts for expansion joint seals must be carefully formed to the dimensions shown in the plans for proper placement and operation. Be sure to check that the rebar in the blockout does not conflict with the expansion joint anchors. The joint seal must be placed using a lubricant adhesive.

Concrete shall be placed in accordance with the requirements of Section 6-02.3(6) of the Standard Specifications. The Inspector should be alert to see that any method of placing concrete that causes segregation of the concrete mix be discontinued. Some of the conveyor belt systems tend to cause segregation of the mix after several exchanges from one belt to another. The Inspector shall see that the length of conveyor belt is limited so segregation does not occur. Aluminum pipe or sheeting shall not be used in contact with fresh concrete.

In heavily reinforced sections, the maximum concrete slump may be increased 2 inches (50 millimeters) with the use of a high range water reducer, as discussed in Section 6-02.3(4)C of the Standard Specifications. It is anticipated that possible candidates for this increase of concrete slump may be columns, cross-beams, and post-tensioned box girder web walls and other heavily reinforced members.

6-2.3A(1) Weather and Temperature Limits

Concrete may not be placed when rain is hard enough to:

- Cause a muddy foundation.
- Wash or flow the concrete.

The temperature of the concrete for cast-in-place concrete must be between 55 F (13°C) and 90 F (32°C) during placement. The temperature for precast concrete that is heat cured must be between 50 F (10°C) and 90 F (32°C).

The air temperature must be at least 35 F (2°C) during and for seven days after placement (unless the contractor has an approved cold weather plan).

The temperature measuring device shall be capable of measuring the temperature of freshly mixed concrete to ±1 F (±1°C) with a range of 0 F to 130 F (-18°C to 54°C).

Hot Weather Placement (Air Temperature Above 90 F (32°C))

- Cool the component materials of the mix, transport and placement equipment, and the contact surfaces at the site.
- Methods shall be preapproved by the Engineer.

Cold Weather Placement

- Concrete shall not be placed against any frozen or ice-coated foundation, forms, or reinforcement.
- A preapproved plan for cold weather placement and curing is required, if temperatures are below 35 F (2°C) or anticipated to be below 35 F (2°C) in the next seven days.
- Heat aggregate and/or water to maintain mix temperatures above 55 F (13°C).
- Control temperature and humidity after placement by:
  - Enclosing concrete.
  - Heating to 50 F to 90 F (10°C to 32°C) for seven days.
  - Add moisture for six days (discontinue 24 hours before heat is stopped).
  - An accurate recording thermometer is required.
  - Corners and edges require special attention to prevent freezing.

When heating water and aggregates, the approximate resulting temperature for a batch of concrete can be estimated from the following formula:

\[ X = \frac{Wt + 0.22W't'}{W + 0.22W'} \]

Where

- \(X\) = temperature of the batch
- \(W\) = weight (mass) of the water
- \(W'\) = weight (mass) of the aggregates and cement
- \(t\) = temperature of the water in degrees F
- \(t'\) = temperature of the aggregates and cement

6-2.3A(2) Acceptance of Concrete

The Contractor is required to provide a certificate of compliance for each load of concrete delivered to the job. Based on who is supplying the mix, the format of the certification may vary. All certifications must contain
the information required by the Standard Specifications. If a Contractor Certification sheet is not provided by the Contractor, the form provided by WSDOT may be used.

Example forms are available as follows:

1. Manufacturer’s Certificate of Compliance for Ready Mix Concrete (Form 450-001)
2. Batching Process Verification for Ready Mix Concrete (Form 350-012)
3. Proposed Mix Design (Form 350-040)

A Certificate of Compliance is all that will be required for acceptance of commercial and lean concrete. It is advised that as inspectors are collecting the Certificate of Compliance (batch ticket), they do a visual inspection of the concrete. Visual inspection should verify that the items listed on the batch ticket are included in the mix. If the concrete does not appear satisfactory for its intended use, it should be rejected.

**Prior to Placement**

It is the responsibility of the Inspector to compare the actual batch weights (masses) to the proposed mix design weights (masses). Aggregate weights (masses) shall conform within ±2 percent, total cementitious material weight shall be within ±1 percent. Water weight (mass) shall not exceed mix design weights (masses) by 1.5 percent or the maximum water cement ratio, whichever is less. Additives shall not exceed the recommended dosage by ±3 percent. These batching tolerances apply to all mixes.

Acceptance testing will be performed by WSDOT in accordance with WSDOT standard test methods and Field Operating Procedures. Lean concrete and commercial concrete will be accepted based on a Certificate of Compliance (batch ticket), provided by the supplier as described in Section 6-02.3(5)B of the Standard Specifications. All other concrete will be accepted based on conformance to the requirements for temperature, slump, air content for concrete placed above finished ground line, and the specified compressive strength at 28 days.

The Inspector must be familiar with the type of concrete mix and who is responsible for the mix. The Contractor is responsible for the mix design and is responsible for 28-day strength.

The Inspector must be prepared to test materials for conformance. The Inspector must also be prepared to deal with nonconformance.

Preparation as a concrete testing inspector requires knowledge of concrete properties and construction procedures. Knowledge of how to use testing equipment and understanding the reliability of testing is also important. A continual evaluation of the testing equipment is needed to be sure it is operating and performing as required. Care and caution are recommended when transporting testing equipment and handling test materials, i.e., cylinders, molds, fresh concrete cylinders, and other samples.

**Slump Acceptance**

The maximum slump for vibrated and nonvibrated concrete is listed in the Standard Specifications.

When a high range water reducer (super plasticizer) is used, the maximum slump limit may be increased an additional 2 inches (50 millimeters) while the concrete is affected by the admixture.

**Air Content Acceptance**

All cast-in-place concrete above the finished ground line shall be air entrained. The air content shall be a minimum of 4.5 percent and a maximum of 7.5 percent, unless otherwise specified.

When commercial concrete is placed in sidewalks, curbs, and gutters, air content is very important. It is recommended that the inspector perform air content testing sufficient to ensure that the concrete has between 4.5 and 7.5 percent air entrainment.

The Contractor may elect to use air entrained concrete below finished ground line. If so, the 28-day compressive strength shall meet the requirements for the class of concrete specified.

**Placement Time**

It is the Inspector’s job to ensure that:

- The concrete is placed in the forms as soon as possible after mixing, but no later than 1 1/2 hours after cement is added to the mix.
- The concrete is always plastic and workable while being placed.
- The concrete is placed continuously with interruptions no longer than 30 minutes.
- Each layer of concrete is placed and consolidated before the preceding layer takes initial set. Initial set has begun if the vibrator will not penetrate the preceding layer under its own weight while being operated.

The discharge time may be extended to 1 3/4 hours if the temperature of the concrete being placed is less than 75 F (24°C). With the approval of the Project Engineer, this may be extended to two hours, if the temperature of the concrete being placed is less than 75 F (24°C). If it is apparent that the 30-minute time limit will be exceeded for a continuous pour, a construction joint should be established. The State Construction Office shall be contacted when this occurs. A
vibrator can be used to determine if initial set has taken place when evaluating the need for a construction joint as described previously.

In certain instances, it may be difficult to meet the above criteria due to long transit times. The Standard Specifications allow the Contractor the option of requesting in writing to extend the time for discharge. The extension of time will be considered on a case by case basis and requires the use of specific retardation admixtures and coordination with the State Construction Office.

**Point of Acceptance**

Acceptance tests for specification compliance are to be determined from samples taken at the discharge of the placement system for bridge decks, overlays, and barriers, and at the truck discharge for all other placement. For bridge decks, overlays, and barriers, acceptance samples should be taken as close to the point of deposition as possible. (e.g., taking a sample from the end of a pump down below the bridge instead of up on the deck is not acceptable as it may have substantially different characteristics.)

If a pump is used as a placement system, the initial acceptance test must be delayed until the pump has been cleared of all initial priming slurry. Do not allow placement of pump slurry in the forms.

The Inspector should arrive in advance of the concrete placement and prepare the testing location. It is the Contractor's responsibility to provide adequate and representative samples of the fresh concrete to a location designated by the Engineer. Above all, the equipment must be in good working condition with records of the last calibrations for the airmeter and scales. The Inspector should have all the information, including the mix design, and all the forms needed for documentation of the placement operation.

**Retesting Concrete**

Once the Contractor has turned over the concrete for acceptance testing, no more mix adjustment will be allowed. The concrete will either be accepted or rejected.

**Multiple Placements from One Concrete Truck**

Only one set of acceptance tests are required per concrete truck.

**6-2.3B Bridge Deck Construction**

Bridge deck construction is critical because this part of the structure receives the most abuse from traffic and the environment. Construction of maintenance-free bridge decks requires close attention to details. One or two weeks before placing the concrete in the deck, a placement conference should be held to go over the procedures to be used and to emphasize the critical areas of construction. As a minimum, this should include a discussion of the rate of placement, personnel and equipment and backup equipment to be used, type of finish, and curing details. The rate of placement should normally provide for at least 20 feet (6 meters) of finished deck per hour.

The position of the reinforcing steel is very important because of the thin concrete section. Adequate blocking and ties are necessary to hold the steel in place. If foot traffic on the reinforcing steel causes it to deflect, the spacing of the chair supports is not adequate. A pre-check of the screed setting for proper elevations and clearances to the reinforcing steel is essential prior to any concrete placement. The finishing machine should be run the full length of the placement after the screed is adjusted to check deck thickness and cover of the reinforcing steel, this check should also continue over all bulkheads and expansion joints to verify their clearances. The finishing machine should not be adjusted while it is finishing concrete to clear bulkheads and expansion joints. These adjustments must be made prior to the concrete placement. During the placement, frequent checks should be made of the actual cover obtained directly behind the finishing machine and recorded in the Inspector’s Daily Report.

Quality concrete is required, particularly in the bridge deck. Uniform consistency of the concrete should be maintained throughout the placement. The water-cement ratio is very important. It should be the minimum possible to produce the required workability and not exceed the specification limit. To keep the water-cement ratio as low as possible, the specifications require the use of a water reducing additive for all bridge deck concrete. Frequent checks of the free water contained in the aggregates is necessary to determine the amount of water actually contained in the concrete mix.

**6-2.3B(1) Placing Concrete in Hot Weather**

When the concrete is being placed in the bridge deck during hot weather, additional precautions must be taken in order to prevent surface evaporation. See 6-02.3(6)A for estimated evaporation rates.

The temperature of the concrete at the time it is placed in the forms must be kept under 90 F (32°C). Concrete with high temperature loses slump rapidly and is difficult to place and finish. This temperature can be controlled by shading the concrete trucks while loading and unloading and shading the conveyors or pump lines used in placing the concrete. The forms and reinforcing steel should be cooled prior to placing the concrete. This can be done by covering them with damp burlap and then spraying them with cool water immediately prior to placing the concrete. Care must be taken to see there is no standing water in the forms when the concrete is placed.
Water reducing retarder admixture should be used in the concrete so the water-cement ratio and slump of the concrete can be maintained within the specification limits. The mixing time of the concrete should be held to the minimum. The concrete must be placed and finished as soon as possible. If there is a delay in applying the curing compound after the concrete has been finished, a fog spray should be applied to reduce the moisture loss due to evaporation. If plastic cracks form and the concrete is still in a plastic state, they can be eliminated by revibrating the concrete and refinishing. Care must be taken to not revibrate the concrete after initial set has been obtained.

The requirements for curing the concrete shall be enforced. As soon as the visible bleed water has evaporated from the finished deck, the curing compound should be applied. The curing compound should be applied in two applications to ensure full coverage of the concrete. The second coat should be applied in a direction perpendicular to that of the first application. The amount of curing compound applied in the two applications should meet the minimum amount specified. Immediately after application of the curing compound and initial set, the concrete deck should be covered in accordance with Section 6-02.3(11) of the Standard Specifications.

In summary, the difficulties arising from hot weather concreting may usually be minimized by:

1. Using cool mixing water.
2. Keeping the aggregate temperature as low as is economically feasible.
3. Reducing the length of mixing time.
4. Placing the concrete as soon as possible after mixing and with a minimum of handling.
5. Keeping the surfaces shaded during placing.
6. Placing curing compound as soon as possible.

6-2.3B(2) Placing Concrete in Cold Weather

Several precautions must be taken when placing concrete in cold weather. If temperatures below 35°F (2°C) are anticipated within seven days following placing the concrete, the Contractor will normally be required to enclose the structure and provide heat and moisture so the concrete will obtain its initial strength without freezing. The addition of moisture should be discontinued 24 hours before discontinuing the heat so there will not be an excess of moisture on the surface of the concrete to form ice in case of cold weather following the seven-day protection. If the temperature is below 35°F (2°C) when placing the concrete, the concrete must be heated to at least 60°F (16°C) by heating the aggregate and/or water in accordance with the Standard Specifications. The temperature of the concrete, as well as the slump, must be consistent from batch to batch.

When heating water and aggregates, the resulting temperature for a batch of concrete can be computed from the formula in Chapter 6-2.3A(1) of this manual.

6-2.3C Use of Epoxy Resins

Quite frequently, the use of epoxy resin systems on our projects is considered; either at the design stage or during the progress of a contract. Generally this use is in connection with repair of distressed concrete or in setting rebar.

Epoxy resins are quite versatile materials and are capable of providing the answer to numerous bonding or grouting problems. However, like a number of products, there is a tendency to treat them as a universal cure-all and they occasionally are applied without proper consideration of inherent limitations.

Epoxy systems are capable of providing many different properties through the formulation of their various components. To a certain extent, the systems can be tailored to fit the particular need and conditions of time, temperature, humidity, etc., that will prevail. Use of a material under conditions beyond those for which it was formulated can result in considerable trouble rather than benefit. Probably the greatest potential for trouble exists in the use of epoxies at temperatures below which a normal reaction can occur. Generally speaking, unless a specially formulated epoxy is being used, trouble can occur when application is attempted below 50°F (10°C).

The State Materials Engineer is available as a technical resource on the use of such systems, in the resolution of pertinent problems should they occur during preliminary design considerations, or as a result of problems during construction. It is strongly recommended that any contemplated use of epoxy resin systems at application temperatures below 50°F (10°C) be checked with the State Chemical Materials Engineer to forestall potential difficulties.

If epoxy resin is used, the following elements need to be carefully checked by the Inspector:

- Proper mixing and curing of the epoxy resin.
- Temperature and/or moisture limitations of the epoxy being used.
- That the areas are clean and prepared in accordance with the manufacturer’s recommendations.
- That the epoxy covers the entire repair area.
- That the epoxy fills the entire space between bar and the hole (if bars are being set with epoxy resin).
- That the epoxy is still tacky (not set) when it is being used to bond two structural elements together (just before elements are put together).
For setting rebar or anchors, it is best to determine the volume required to be filled by the epoxy and measure the epoxy being used. A method of measurement should be agreed to with the Contractor for inspection purposes. Also, occasional samples should be taken of the epoxy resin being placed to be sure it is setting up properly. If there is any question of filling the void or adequacy of the epoxy resin, the Inspector shall advise the Contractor, document the discussion, and report it to the Project Engineer.

6-2.3D Finishing Structures

6-2.3D(1) General
As soon as possible after the forms are stripped, the concrete surfaces shall be examined and all lips or edgings where form boards have met, shall be removed with a stone or sharp tool. Bolt holes and rock pockets shall be filled with cement mortar and floated to a smooth finish. The mortar patch shall be the same color as the adjoining concrete surfaces. Finishing of concrete surfaces shall be done in accordance with the provisions of the Standard Specifications and Special Provisions.

The amount of work necessary to complete the finishing satisfactorily, depends entirely on the quality of the original concrete work. If the forms have been poorly constructed and the concrete surfaces are rough and uneven, it will be necessary for the Contractor to do sufficient rubbing and finishing after the forms are removed to secure a satisfactory job. Grinding leaves a surface that is off color and should be kept to a minimum.

6-2.3D(2) Formed Surfaces
The primary purposes of finishing formed surfaces are:

- To seal the surface from water and other elements that can rust or corrode metal ties and reinforcement within the concrete.
- To provide a uniform, pleasing appearance for surfaces that will remain visible to the public.

There are two different classes of finish. They are:

Class 1
- All rail bases, curbs, traffic barriers, pedestrian barriers, and ornamental concrete members.
- As designated in the Plans and in accordance with Section 6-02.3(14).

Class 2
- Required for all other surfaces.

See the Standard Specifications for additional requirements.

6-2.3D(3) Roadway Slabs
Finishing of roadway slab surfaces shall be as outlined in Section 6-02.3(10) of the Standard Specifications. The principal objectives to be attained are a good wearing surface and a smooth riding roadway. The Engineer should ensure that adequate preparation has been made to do a good job in accordance with the specifications.

The Engineer should insist that a float be available. When a good strike-off and finish has been obtained by a finishing machine, floating may be, and should be, kept to a minimum because excess floating can be detrimental. A light aluminum float carefully and sparingly used will not harm a well finished deck, but will expose poor adjustment and misuse of a good machine. It will also smooth out mortar ridges left by the finishing machine and seal the surface. The Contractor is required to check the deck with a 10-foot (3-meter) straightedge immediately after it is floated.

Low and high spots can possibly be corrected by operating the finishing machine over the area (if the concrete is still plastic).

The Engineer should be cautioned that hard floating of the concrete surface with aluminum floats may cause a chemical reaction between the aluminum and the fresh concrete which could decrease the strength of the concrete at the surface of the concrete. Excessive wear or pitting of the aluminum float could be an indication that chemical reaction is taking place between the float and the concrete.

It is important that the texturing comb be used when the concrete is at the proper consistency. If the concrete is too soft, it will not retain the proper texture obtained by the comb and, if the concrete is too hard, the proper texture will not be achieved. The comb should be set up and ready to use well in advance of the time it will be required.

Surface texturing is normally done with a comb except when an overlay is required.

The finished and cured deck slabs must be checked with a 10-foot (3-meter) straightedge and corrected by cutting down the high spots and building up low spots until the entire surface comes within the specified tolerance.

Sidewalks shall be finished smooth with a wood float and then brushed with a fine bristle brush. Use an edger tool at all joints and edges. Block lines on sidewalk surfaces are not desired on structures.
6-2.3E Drilled Shaft Foundations

Drilled shaft foundation construction is often very technical and is always critical because the shafts are supporting the structure. Any shaft foundation malfunction will be devastating both economically and safety wise. Construction of maintenance free bridges requires close attention to details during the construction of drilled shaft foundations.

Training on shaft construction is available through the State Construction Office. The training covers specifications, equipment, site geological conditions, and general questions.

At least one week before any drilled shaft foundation work is done, a conference should be held to go over the procedures and equipment to be used and to emphasize the critical areas of construction. As a minimum, this meeting should include a discussion of the contractor’s shaft installation plan and order of work. In addition to this discussion, both WSDOT personnel and the Contractor’s personnel should discuss specifics of the project; such as, site subsurface conditions, site access, traffic control, staging areas, excavation disposal, protection of the environment, etc.

Meeting attendees should include key personnel from WSDOT, the Prime Contractor, and the shaft drilling Contractor. The WSDOT personnel should include the Project Engineer representatives, a Geotechnical Engineer from the State Materials Laboratory, and a representative of the State Construction Office.

6-2.3F Curing Concrete

Proper curing of concrete is important to securing strong, good wearing concrete and in reducing cracking. Curing periods and methods specified should be strictly observed.

The last step in ensuring a good concrete job is to provide proper curing. Concrete begins to cure from the time cement and water are added in the mixing chamber and continues for many years after. Concrete is very susceptible to damage during initial curing, if proper steps are not taken. Three of the most important factors are:

1. Surface drying (evaporation).
2. Rapid temperature changes between segments of the concrete as it is curing.
3. Stresses or loads applied before the concrete has reached adequate strength.

All of the specifications regarding curing, form removal, hot and cold weather concreting, etc., are designed to provide protection for the concrete during this critical stage. For example: If the surface begins to dry, the surface will begin to shrink and cracking can occur. To prevent this, the Inspector should be aware that fog misting, curing compounds, wet blankets, plastic sheeting, etc., are designed to be applied before surface drying begins to prevent loss of surface moisture. Some concrete mixes such as microsilica and latex are very susceptible to surface drying and require closer attention due to the effects of thin lift application.

Note: Curing compounds are not chemicals that cure concrete. They prevent water loss by forming a waterproof membrane.

Like most materials, concrete expands when heated and contracts when cooled. Therefore, the concrete should not be subjected to extreme temperature changes as hardening takes place.

Hardening of concrete is also slowed down by cooler weather. Concrete must not be exposed to freezing conditions to avoid permanent damage.

Concrete (as it hardens) contains a high percentage of moisture and could crack if the water in the mix freezes and expands. Air entrainment will not protect the concrete from damage during the initial curing period.

Summary

1. Prevent surface moisture loss.
2. Maintain constant temperature (no freezing).

6-2.3G Test Cylinders

Concrete test cylinders shall be molded in forms conforming to the requirements for single use molds as detailed in ASTM C470, or in steel or plastic molds meeting the requirements of reusable vertical molds as detailed in ASTM C31. Cardboard test cylinder molds shall not be used.

See Chapter 9 of this manual for instructions for making, curing, and shipping concrete test cylinders and for the number of test cylinders to be made.

Extra cylinders that are tested for early removal of forms and falswork shall be the responsibility of the Contractor. Early cylinders are cylinders tested in advance of the design age of 28 days. Their purpose is to determine the in place strength of concrete in a structure prior to applying loads or stresses. The Contractor shall retain an independent testing laboratory to perform this work. This lab shall be approved by the Engineer.
The cylinders shall be cured in accordance with WSDOT Test Method 809, Method 2. Special cure boxes to enhance cylinder strength will not be allowed. The number of early cylinder breaks shall be in accordance with the Contractors need and as approved by the Engineer.

Prior to the removal of any forms, the Contractor is required to furnish the Engineer with all test results. Forms shall not be removed without approval of the Engineer.

If set retarders are used in a mix, the State Materials Lab should be consulted for curing, handling, and storage instructions prior to use.

6-2.4 Concrete Seals and Cofferdams

When constructing foundations in streams and other locations below water, it is usually necessary to place a concrete seal in the cofferdam so that the cofferdams may be dewatered. The weight of the concrete seal resists the buoyant force on the cofferdam when it is dewatered. Seal concrete is placed underwater by means of a tremie. Concrete pumps may be used.

Handling of the tremie requires the use of a crane to raise and lower it into place. Hand winches are sometimes used in small seals but they must be equipped with a brake and drum for quick release and stop.

The tremie pipe shall be at least 10 inches (250 millimeters) in diameter, made of heavy steel pipe, with flange or sleeve connections. Sleeve connections are preferable for seals placed in pile foundations. Flanges sometimes hang up on tops of piles and the concrete charge is lost. The tremie pipe must be absolutely water tight, at the joints as well as at the connections to the hopper. The hopper should be of at least, one-half cubic yard (one-half cubic meter) capacity.

Before any concrete is placed, the bottom of the tremie pipe shall be sealed with a plug. A satisfactory plug can be made with a 2-inch (50-millimeter) board slightly larger in diameter than the tremie pipe; on top of this board fasten a 3/4-inch (19-millimeter) round piece cut to the neat size of the inside of the pipe. Place a piece of cloth or burlap over the end of the pipe and drive the plug in place. Lower the tremie until the plug rests on the bottom, then fill the tremie pipe with concrete. When the tremie is raised the weight (mass) of the concrete will push out the plug. The plug can be salvaged by fastening a piece of wire to it before it is lowered into the water.

Further details for handling a tremie are found in Section 6-02.3(6)B of the Standard Specifications.

The thickness of seals without piling are generally not less than 0.43 times the height of high water above the bottom of seal. Seals in footing with piling require special design. The thickness of the seal is computed for the water elevation shown in the plans. The cofferdams must be designed and vented for this elevation. The design and vent elevations are noted in the plans. If concrete is placed in the seal during a period of high water, the dewatering of the cofferdam will have to be delayed until the water level drops to the vented elevation. No change in the vent elevation shown in the plans shall be allowed without approval from the State Construction Office. Such approval should be obtained before the cofferdam is designed. All cofferdams must be vented at the elevation used for computing the seal thickness in order to prevent an unsafe hydrostatic pressure on the seal. Cofferdams shall not be dewatered before the concrete has been placed and cured.

The vertical sheathing of the cofferdam or shoring shall extend below the bottom of the excavation in accordance with the approved working drawings. Sheet piles in cofferdams shall be placed tightly together so that there will be no flow of water through the cofferdams while seal concrete is being placed.

The tops of seals should slope slightly toward one end. At that end, provision shall be made for a sump for the pump intake. Cofferdams should be tightly constructed so that a minimum of pumping is required after the cofferdam has been dewatered. Space for water courses shall be provided on top of the seal and around the footing block, between the footing block and the walls of the cofferdam.

Before starting to place seal concrete, all equipment should be checked to see that it is in good working order. It is necessary that concrete in a seal be placed continuously until completion, with the end of the tremie always extending into the fresh concrete.

It is not desirable to leave cofferdam struts and waling in the seal concrete but it is sometimes necessary to do so, especially in soft foundation material, when a set of struts and waling is required near the bottom of the cofferdam. The concrete displaced by such struts and waling is not deducted from the Contractor’s pay items.

After the cofferdam is dewatered, a film of scum or laitance will usually be found on top of the seal. This must be cleaned off before the footing concrete is placed. If the seal is designed as a footing, the laitance will have to be removed only from the areas that will support pier shafts, columns, or walls.

6-2.5 Pier, Column, and Wall Concrete

Concrete in all reinforced footings shall be placed in the dry. All reinforcing, including vertical wall or shaft bars and dowels, shall be securely fastened in place before placing of concrete begins. Driving of dowel bars into concrete must not be permitted, except in seal concrete when the seal is also the footing block, but they must be placed immediately after the concrete is placed. The placing and spacing of footing reinforcing steel is as important as in any other part of the structure.
Care must be exercised in placing reinforcing steel in the columns where it splices with the dowel bars into the footings. In many instances, if the dowel bars and column bars are not carefully placed, there is not enough space between the steel bars for proper placement of concrete. Considerable care must be taken in placing and vibrating the concrete in the columns so that no rock pockets are formed. Column details must be strictly adhered to since they are critical to the earthquake resistance of the bridge.

Care must be taken in placing and vibrating the concrete of sloping walls or columns to get proper consolidation and to avoid rock pockets.

Concrete shall be placed in one continuous operation from top of footing to bottom of pier cap or crossbeam unless construction joints are shown in the plans or preapproved by the State Construction Office. Concrete shall be placed at the rate for which the formwork is designed. This rate, in feet of height (meters of height) per hour along with the concrete temperature, should be stated on the approved falsework plans. Spacing of studs, wales and form ties shall be as shown on the approved falsework plans. Rails, barriers, and parapets on retaining walls shall not be placed until all backfilling is completed. Vibrators shall be used at all times when placing concrete, unless otherwise specified.

6-2.6 Concrete Structures

6-2.6A Forms and Falsework

The forms for the structure shall be constructed in accordance with the approved falsework and form plans and the requirements of Section 6-02.3(17) of the Standard Specifications. In general, the forms used for all concrete surfaces which will be exposed, shall be faced with plywood. All plywood used shall be exterior type except where CDX is allowed by the specifications. All forms have to be strong enough to hold the plastic concrete in place until it has hardened. Forms should be designed to permit easy removal without damage to the concrete. Forms are a critical part of the concrete bridge construction process. Generally, the factor of safety used for design of forms is less than that of permanent construction. Therefore, it is extremely important that the forms are constructed in accordance with the approved form drawings. Any changes to the approved form drawings shall be reviewed and approved by the State Bridge and Structures Office.

The Contractor is responsible for designing and constructing the forms and falsework for fixed-form concrete. The Contractor must submit detailed plans (refer to Chapter 6-1.5 of this manual):

- For departmental approval;
- Except for footings and retaining walls less than 8 feet (2.4 meters) in height. See Section 6-02.3(16) of the Standard Specifications.

Prior to placing concrete, the Inspector should verify that all forms:

- Provide forming faces that are:
  - Smooth and firm;
  - Clean of dirt, laitance, oil, or any other material that would contaminate or discolor the concrete;
  - Treated with an approved form-release agent;
- Are mortar tight to avoid any leakage (including tape or caulking if needed for surfaces that will require Class 2 finish);
- Are constructed in accordance with the approved forming plans;
- Are adequately rigid and well supported to hold and retain the concrete without distortion or displacement;
- Are set at the locations, dimensions, lines, and grades as specified in the plans.

If wood forms are used, see that plywood is used for the form faces with:

- The joints and grain generally in line with the line of the structure.
- The face grain of the plywood running perpendicular to the supports.
- No offsets or projections that would leave an impression in the concrete surface.

Also verify that:

- Uniform chamfer strips are set at the correct line and grade as required for filleted edges.
- Adequate tie rods, snap-ties, hairpins, studs, walers, and braces are securely placed as needed support.

If metal or fiberglass forms are used, the same basic requirements apply, but particularly check for:

- Any dents or other defects that would harm the uniformity of the concrete surface.
- Any rust or other foreign material that would discolor the concrete surface.
- Countersunk bolts and rivet heads.
- Adequate support clamps, rods, and pins.

Prior to placing any reinforcing or concrete loads on the falsework, verify that:

- The bottom of the falsework is set on a solid foundation, with mudsills, minimum pile diameter, etc., all constructed per approved plans.
- The upper portion provides firm, uniform support.
• Devices such as screw-jacks and wedges are used to hold the forms at the correct elevation, and that they are free from defects, and undamaged or not bent.

• When wedges are used, they are placed in pairs to provide uniform bearing.

• The falsework construction is in accordance with the approved falsework plans and the Standard Specifications.

Major failures with loss of life have occurred as a result of poor falsework and formwork construction. It is critical that the Inspector check these temporary structural elements very carefully. Any deficiencies must be corrected before construction loads are applied. If there is a question, the State Bridge and Structures, Construction Support Engineer, or the State Construction Office should be contacted.

Suggested acceptance tolerances are as follows:

1. Bridges and similar structures:
   a. Variation from the plumb or the specified batter in the lines and surfaces of columns, piers, walls and abutments
      Exposed, in 10 ft. (3 m) 1/2 in. (13 mm)
      Backfilled, in 10 ft. (3 m) 1 in. (25 mm)
   b. Variation from the level or from the grades indicated on the drawings in slabs, beams, horizontal grooves, and railing offsets
      Exposed, in 10 ft. (3 m) 1/2 in. (13 mm)
      Backfilled, in 10 ft. (3 m) 1 in. (25 mm)
   c. Variation in cross-sectional dimensions of columns, piers, slabs, walls, beams, and similar parts
      Minus 1/4 in. (6 mm)
      Plus 1/2 in. (13 mm)
   d. Variation in thickness of bridge slabs
      Minus 1/6 in. (3 mm)
      Plus 1/4 in. (6 mm)
   e. Footings: Variation in dimensions in plan
      Minus 1/2 in. (13 mm)
      Plus 2 in. (50 mm)
   f. Misplacement or eccentricity
      2 percent of the footing width in the direction of misplacement but not more than 2 in. (50 mm)
   g. Reduction in thickness
      Minus 5 percent of specified thickness
   h. Variation in the sizes and locations of slab and wall openings 1/2 in. (13 mm)

Forms for concrete surfaces which will be exposed shall be treated with a parting compound consisting of a chemical release agent. Form oil or other oils shall not be used. The parting compound shall be applied before the reinforcing steel is placed. The forms shall be thoroughly wetted on both sides in advance of placing the concrete.

The basic requirements for the removal of any forms and falsework are that:

• The curing temperature was above 50 F (10°C) during the cure period and that strength is adequate.

• No forms or falsework may be removed until authorized by the Engineer.

• All forms and falsework must be removed unless there is no access for removal (i.e., inside a box girder bridge).

• All forms and falsework must be removed in a manner that will not damage the structure.

Timing is a key consideration in the removal of forms and falsework. In terms of curing, the concrete, forms, and falsework must remain until the concrete has sufficient strength to support itself. For finishing purposes, it is generally better to remove the forms as early as possible to finish the surface while it is still green. Therefore, the timing of falsework and form removal depends largely on the type of structure as well as how it is cured and finished.

For example:

• Side forms — not load bearing — at least 24 hours for:
   • Footings, if curing compound applied to complete cure;
   • Steel or dense plywood if: (1) water reducer in mix; (2) low-slump mix, (3) 1,400 psi (9650 kPa) compressive strength, and (4) wet cure for balance of three days;
   • Otherwise three days minimum.

• Release of falsework — supporting weight (mass) of concrete (see Standard Specifications).

6-2.6B Traffic Barrier, Pedestrian Barrier, and Rail Bases

On some projects, the Contractor has the option of using slipform techniques in addition to the usual fixed forms as specified in Sections 6-02.3(6), 6-02.3(11)A, 6-02.3(24)C, 6-10.3(2), and 9-03.1(2)B of the Standard Specifications.
In either method, barriers and rail bases should be carefully aligned both horizontally and vertically to give a pleasing appearance; refer to Section 6-01.4 of the Standard Specifications. The vertical adjustment for the pleasing appearance is intended for localized camber and deck profile variables. This adjustment is not intended to eliminate grade breaks, such as vertical curves and superelevation transitions. In reinforced cast-in-place concrete box girder, flat slab, and Tee girder bridges, approximately one-half the residual dead load camber should be built into the barriers and rail bases. None is required for prestressed girder bridges; I-girders, Bulb-T, etc. In other types of bridges, a recommendation should be obtained from the State Bridge and Structures Engineer on the appropriate camber adjustment.

The Project Engineer should plot to a large scale the profiles of the roadway grades at the curb lines. From these profiles, the grades for the tops of traffic barriers, pedestrian barriers, and rail bases can be properly determined. A slight hump in the barriers or rail base over the whole bridge is not usually objectionable.

On the safety-shape traffic barriers, some of the height variation may be accommodated in the vertical face at the base. Any height variation shall maintain the 2-foot 8-inch (815-millimeter) total height. The vertical toe face at the base is usually 3 inches (75-millimeters) unless the structure is receiving an immediate overlay. To accommodate the overlay, the vertical face at the base is increased to 3 inches (75-millimeters) plus overlay thickness. The front face geometry of the safety-shape traffic barrier is critical and should not be varied except as noted herein. Ideally, all height adjustment required to provide a pleasing appearance should be accomplished by modifying the total height of the traffic barrier by varying the vertical toe face at the base, i.e., 2-inch (50-millimeter) minimum. The front and back faces of the traffic barrier are parallel on the upper part to accommodate all height adjustment necessary. The 7-inch (175-millimeter) height of the intermediate sloping face shall be maintained. To ensure proper alignment, carefully check the top of forms or the Contractor’s control wire prior to placing concrete.

On slipformed traffic barriers and pedestrian barriers, the same cross-section as shown for fixed-form construction shall be used, except the top chamfer may be shaped to a 1/8-inch (20-millimeter) radius. Although slipforming may be allowed in the contract, the reinforcing steel bars may not be sufficient to resist the forces during the concrete placement operations. The contractor should evaluate the stiffness of the reinforcing and, if necessary, provide additional reinforcing steel crossbracing, both longitudinally and transversely. Slipformed concrete is usually placed with a slump of 1/4 inch (30-millimeters) plus or minus 1/8 inch (6-millimeters). This slump is critical and should be carefully controlled by the Contractor. It is not unusual to encounter sections which produce sections of unsatisfactory barrier or rail base due to slump, finish, alignment or other problems. When this occurs, do not hesitate to have the unsatisfactory sections removed. Occasional removal is inherent in slipform construction.

Placement of the reinforcing steel bar cage to ensure adequate concrete cover and proper reinforcing bar location is very important and difficult to check for slipformed traffic barrier, pedestrian barrier, and rail bases. When fixed forms are used, final adjustment of the reinforcing steel bar cage can be accomplished after the forms are set prior to concrete placement. The slipform method does not present this opportunity. For that reason, Section 6-02.3(24)C of the Standard Specifications requires that the Contractor check reinforcing steel bar clearances and placement prior to slipform concrete placement. This check can be accomplished by either the use of an approved template or by operating the slipform machine over the entire length of the barrier. The final grade control must be set prior to the check. All reinforcing steel deficiencies must be corrected by the Contractor. Once the deficiencies are corrected, the Contractor may begin slipform concrete placement after he has the Project Engineer’s approval.

6-2.6C Reinforcing Steel

For most concrete structures, some type of reinforcement is required to resist high tension stresses. Reinforcing materials include:

- Uncoated deformed steel bars, which are most commonly used.
- Other types, such as welded wire mesh, epoxy-coated bars, wire, prestressing cable.

(Note: Epoxy-coated bars require special handling to prevent damage to the coating.)

- Wire ties and other devices to securely hold the reinforcement in place.

The Contractor is responsible for determining and ordering quantities from the plans.

As reinforcing steel is delivered and stored at the project site, the Inspector should verify that:

- All positioning, spacing, sizes, lengths, shapes, and splice locations conform with the plans.
- Any field bending is done as specified and any cracked or split bars are rejected. If in doubt, reject the bar in question.

The Inspector should verify that the reinforcing placed is:

- Tied at all intersections if bar spacing is 1 foot (300-millimeters) or more.
• Tied at alternate intersections if spacing is less than 1 foot (300-millimeters).
• Supported in accordance with the Standard Specifications.

**Tack welding is not allowed. It can severely damage the reinforcing steel.**

• Check that clearances between the forms and the reinforcement are within 1/4 inch (6-millimeters) of those specified in the plans.
• Check that splices are located and constructed only as shown in the plans using either:
  • Lap splicing:
    • Not permitted for No. 14 or No. 18 bars.
  • Welded splices:
    • Special inspection is required (steel fabrication inspector).
    • Advance approval of welding procedures.
    • By certified welders (test welds).
  • Mechanical splicing (if allowed in the plans):
    • This type of splice must be approved by the State Materials Lab before use.
• Check that reinforcement is securely supported and held in place as follows:
  • By preapproved metal or plastic chairs, hangers, support wires, or mortar blocks that are at least as strong as the structure (mortar blocks require manufacturer certification or cubes for compressive strength testing).
  • With such supports having the correct dimensions to provide the required clearances.
• Check that all damaged epoxy-coated rebar is repaired in accordance with the Standard Specifications.

See the Bar Identification Guide (Figure 6-2) for proper identification of rebar at the job site.

The ASTM specifications for billet-steel, rail-steel, axle-steel, and low-alloy steel reinforcing bars (A 615M, A 616M, A 617M, and A 706M respectively) require identification marks to be rolled into the surface of one side of the bar to denote the producer’s mill designation, bar size, type of steel and minimum yield designation. See Figure 6-2. Grade 60 (400) bars show these marks in the following order:

1st — Producing Mill (usually a letter)
2nd — Bar Size Number (#3 through #18)
3rd — Type Steel:
  • S for Billet meeting Supplemental Requirements S1 (A 615M)
  • N for New Billet (A 615M)
  • R for Rail meeting ASTM A 617M, Grade 60 bend test requirement (A 616M) [per ACI 318-83]
  • I for Rail (A 616M)
  • A for Axle (A 617M)
  • W for Low-Alloy (A 706M)
4th — Minimum Yield Designation

   Grade Line (One line only)

   **Figure 6-2**

Minimum yield designation is used for Grade 60 (400) bars only and can either be one (1) single longitudinal line (grade line) or the number 60 (grade mark).
A grade line is smaller and between the two main ribs which are on opposite sides of all U.S. made bars. A grade line must be continued at least 5 deformation spaces. A grade mark is the 4th mark on a bar.

Grade 40 (300) and 50 (350) bars are required to have only the first three identification marks (no minimum yield designation).

Bar identification marks may be oriented as illustrated or rotated 90 degrees. Grade mark numbers may be placed within separate consecutive deformation spaces. Grade line may be placed on the side opposite the bar marks.

Reinforcing steel shall be placed in position as shown on the plans and held securely during the placement of the concrete. The strength of a reinforced concrete structure depends not only upon the amount of steel placed but also on its proper location. Improper location of the steel can impair the strength of the structure.

In instances where reinforcing steel is shown in detail in specific relationship to other material and details such as inserts, openings, etc., the Inspector should make sure that this relationship exists when inspecting the placement of the reinforcing steel. If the shown relationship is impossible to maintain or results in a conflict with other details, the State Construction Office shall be consulted to obtain clarification of the details.

The reinforcing steel shall be securely blocked from the forms by means of small mortar blocks, with a groove or tie wire embedded, not more than 2 inches (50-millimeters) square, or by other approved devices. If metal chair supports are used as supports for steel reinforcing bars, all surfaces of the chair supports not covered by at least 1/8-inch (13-millimeters) of concrete shall be treated in accordance with the requirements of Section 6-02.3(24)C of the Standard Specifications.

Runways for wheelbarrows or concrete buggies used in placing concrete shall not be supported on the steel reinforcing bars.

Steel delivered to the job far in advance of its use should be stored under cover to prevent rust. Mill scale is sometimes present on the reinforcing steel to such an extent that it must be removed. This is especially true with the larger bars. Removal can usually be accomplished by the use of wire brushes or by tapping the bars with hammers. Hardened concrete mortar must be removed from the reinforcing steel before placing the concrete. All reinforcing steel shall be in its proper place before concrete is placed. Driving of dowels, rail bars, etc., into concrete (wet setting) shall not be permitted. See the Standard Specifications for further details.

Before concrete is placed, the reinforcing steel shall be inspected to see that it conforms to the plans and that the steel is properly fastened in position. The amount of cover of concrete over the reinforcing steel in bridge roadway slabs is critical. The Inspector must verify compliance with plan dimensions in the slabs by an adequate number of measurements of the steel reinforcing bar locations in the forms before and immediately after placing concrete. These measurements can be taken at the same time checks on the depth of the concrete in the slabs are taken. These measurements shall be recorded as to depth and location and made a part of the project construction documents.

When steel reinforcing bars protruding from columns or walls are exposed to weather for several months, they rust and exposed surfaces below become stained with rust. To prevent this, the bars should be protected to prevent rust. Coatings used for this purpose may prevent adequate bonding of concrete to the steel bars and should be removed from the bars before concrete is placed, except as allowed by the Standard Specifications.

### 6-2.6D Welding Reinforcing Steel

Reinforcing bars shall not be welded unless welding is indicated in the plans or special provisions. If welding is specified, the WSDOT welding inspector must be contacted for purposes of certifying welders and procedures.

Reinforcing bars which are to be welded must be furnished of steel which is suitable for welding as specified. Only operators qualified as specified in Section 6-02.3(24)E of the Standard Specifications shall be allowed to weld reinforcing steel.

AWS specifications require that Low Hydrogen type electrode (welding rod) be used for welding reinforcing steel. Generally, grade E7018 electrodes shall be used for grade 40 (300) reinforcing bars and grade E8018 electrodes shall be used for grade 60 (400) reinforcing bars. If semiautomatic welders are used equivalent grade electrodes shall be used. It is important that moisture be eliminated from the electrode and the steel reinforcing bars. The electrode must be prepared as called for in Section 6-03.3(25) of the Standard Specifications. To do this, a drying oven is essential and must be available and used at the site where welding is done.

The recommended procedure for welding steel reinforcing bars is given in Section 6-02.3(24)E of the Standard Specifications. The Contractor shall submit a welding procedure to the Engineer for approval. The Project Engineer shall transmit the Contractor’s welding procedure to the State Bridge and Structures, Construction Support Engineer for review.
6-2.7 Prestressed Concrete Girders and Piles

Shop inspection of the manufacturing process of prestressed concrete products will be done by an inspector working under the direction of the State Materials Engineer. The State Materials Laboratory has instituted a procedure of inspecting each prestressed concrete plant in the State on an annual basis. During this inspection, the State Materials Laboratory obtains a list of the sources of the component parts to be used in manufacture of the prestressed concrete members. When the Contractor submits a request for approval of source of prestressed products, the complete member and the prestress plant which will manufacture it need only be listed.

The Inspector prepares a weekly Fabrication Progress Report and Inspectors Daily Report, and submits them to the Project Engineer for information and records. When the prestressed unit is completed, including finishing, the Inspector will attach an Approved for Shipment tag, and/or the girder will be stamped with an “approved for shipment” and a lab I.D. number. The Approved for Shipment tag properly signed and dated or the “approved for shipment” and a lab I.D. number will be the Project Engineer’s basis for accepting the product at the job site. The Project Engineer will be required to inspect the item only for any damage which may occur during shipment or after the item arrives at the job site.

Finishing of concrete surfaces of prestressed units shall be in accordance with Sections 6-02.3(14) and 6-02.3(25)H of the Standard Specifications unless specifically changed by the special provisions. The Shop Inspector shall require that the finishing done in the shop is in accordance with the specifications.

Prestressed concrete girders shall be maintained in a plumb, upright position at all times and shall be lifted by means of the lifting strands provided at the ends of the girders. All prestressed girders have been designed for a vertical pickup at the ends as indicated in the contract plans, and any other method will induce stresses which could cause failure of the girder during pickup. Some deviation from the vertical is safe for some girders. If the Contractor wishes to deviate from the vertical pickup, they shall have the proposed method analyzed by their engineers and shall submit the method, with supporting calculations, for review. The Project Engineer submits the calculations to the State Construction Office for review. If the girders are broken or damaged during handling or erection, they will have to be replaced at the Contractor’s expense.

The girders shall not be placed on the finished piers or abutments until the concrete in the piers or abutments has obtained at least 80 percent of its design strength. If elastomeric bearing pads are required, the lower contact surface of the pads must be bonded to the structure with an approved rubber cement to hold them in the position shown in the plans.

The girders must meet the dimensional tolerances listed in Section 6-02.3(25)I of the Standard Specifications.

6-2.7A Shop Inspection of Prestressed Concrete Products

The Contractor is required to submit five sets of the shop detail plans to the Project Engineer for approval. The Project Engineer shall check these plans for compliance with the contract plans and specifications. The Project Engineer shall only approve the shop plans for standard series “I” girders and for the concrete piling shown in Standard Plan E-4 or E-4a. No deviations shall be approved without written approval of the State Bridge and Structures Engineer (or Terminal Design Engineer for Ferries Division projects). The shop drawings for all other precast piles or prestressed concrete products shall be approved by the State Bridge and Structures Engineer (or Terminal Design Engineer for Ferries Division projects).

The approved shop detail plans shall be distributed as follows:

A. Project Engineer (or Terminal Design Engineer) Approved:
   - 2 sets retained by the Project Engineer (or Terminal Design Engineer)
   - 1 set to the Contractor
   - 2 sets, along with the contract plans and special provisions, to the State Materials Engineer

B. Bridge and Structures Engineer (or Terminal Design Engineer) Approved:
   - 1 set retained by the Bridge and Structures Engineer (or Terminal Design Engineer)
   - 4 sets to the Project Engineer, who will forward one set to the Contractor, and two sets to the State Materials Engineer who will forward the shop drawings and a set of contract plans and special provisions to the Prestressed Plant Inspector

Manufacture of these members shall not begin until the Contractor has received approval of the method, materials, and equipment they propose to use in the prestressing operations. Deviations from the approved shop drawings shall not be permitted unless approved in writing in advance of use.

Welding of the reinforcing bars will not be permitted unless shown in the contract plans.
FINISHED ROADWAY

P.S. GIRDER
TOP FLANGE

SLAB
EXCESS
PAD

"A"

GIRDER

SLAB

VARIABLE

Section A-A

Elevation
Figure 6-3
The State Materials Lab has published a manual entitled "Inspectors Guide for Prestressed Plant Inspection and Quality Control" which contains more detailed instructions for this work.

6.2.7B Prestressed Girder Camber

Precast prestressed girders start creeping up immediately after prestressing strands are released in the casting bed. Over time, creeping or girder deflection upward continues. Bridge plans estimate the expected creep at 120 days, from prestress release to deck placement, and designate the letter “D” for this deflection. Theoretical girder camber at mid span vs. actual girder camber measured in field, after girder erection, should be compared for compliance with Standard Specification 6-02.3(25)k.

The camber diagram is a parabolic curve. In order to have a smooth vertical profile the pad dimension on top of girder flange varies through the length of span (see Figure 6-3). This dimension is usually least (depending on the vertical profile curve) at center span and maximum at center line of bearings which bridge plans refer to as “A” dimension. The designation “C” is the amount of camber added to the deck grades to account for the anticipated downward girder deflection due to all superimposed loads (slab, overlay, sidewalks, utilities and traffic barriers).

Finished roadway grade elevations should be calculated along the center line of the prestressed girders at tenth point of each span. Camber values at tenth point stations need to be added to the finished profile grades to compensate for the girder deflection due to superimposed loads. These elevations are needed for setting deck slab forms and finishing screeds. Equation 6-1 calculates the camber at any point along the span.

\[ Y = C - 4C(M - 0.5)^2 \]  
(Equation 6-1)

- \( Y \) = camber at any point along the span length in inches (mm)
- \( C \) = deflection due to superimposed dead load at span mid point in inches (mm)
- \( M \) = location of span in decimal percent

The following example shows how tenth point span camber can be calculated.

Example:

Calculate camber at 0.20 point span for a prestress girder when girder length (ctr. - ctr. bearing) is 174.2 feet (53.085 m) and “C” dimension at mid span given as 3 inches (75 mm) (see Figure 6-4).

\[ Y = 3 - 4(3)(0.20 - 0.5)^2 \]
\[ Y = 1.92 \text{ inches (48 mm)} \]

6-2.8 Post-Tensioned Bridges

The construction of cast-in-place post-tensioned bridges requires considerable attention to details of construction by the Contractor and Inspectors. The State Construction Office is available to present job-specific training on post-tensioned bridges. They should be contacted after the post-tensioning shop drawings have been approved and before post-tensioning ducts and anchors are to be placed.

In addition to the falsework and form plans for the structure being approved by the Bridge and Structures Engineer, post-tension detail plans shall be submitted for approval as shown in the Shop Plans and Working Drawings Table in Chapter 1-2.4H of this manual. Included in these details
will be the anchoring details, jacking forces, lift off forces, tendon profile, elongation of the tendons, and the tendon stressing sequence. In many structures, the dead load of the structure is increased at the jacking ends during the jacking operation. In these cases, the falsework at the jacking ends must be designed to carry the additional dead load.

The installation of the post-tension system begins with the placing of assemblies consisting of bearing plate, transition cone or trumpet and grout inlet. Duct sections consisting of rigid conduit are assembled with couplers and are tied to the stirrups. Anchorages and bearing plates are securely fastened to the forms to prevent movement and loss of mortar during concreting. Connections between trumpets and ducts, ducts and couplers, and ducts and vent saddles are taped with a durable and waterproof tape to prevent intrusion of mortar.

It is necessary that the ducts be located in the position shown in the approved post-tension details in order for the structure to function as designed. A misaligned duct will cause increased friction and localized stress which can result in failure of the member during the stressing operation. The Inspector must check to see that the ducts are properly located and securely fastened in place to prevent movement during concreting.

On continuous structures, vents must be placed at the high and low points of the tendon and grout inlets at the ends of the tendon.

At the completion of the duct installation and prior to placement of concrete in the top slab, a device of slightly smaller diameter than the inside diameter of the duct shall be blown through the ducts to ensure no undetected damage or blockage has occurred (see Standard Specifications Section 6-02.3(26)E).

The prestressing reinforcement strand is delivered to the site in sealed reel-less packs or reels containing desiccant to prevent corrosion. It is necessary that the prestressing reinforcement is free of rust and kept clean while it is assembled, stressed, and grouted. Normally, the grouting shall take place within 10 days of the time the strand is removed from the packs to prevent the accumulation of rust. The Inspector should check the reels of strand intended for use and reject those which show damage to the strand or visible rust. See Section 6-02.3(26)F of the Standard Specifications for further requirements.

Some projects may be designed for the use of high strength steel rods instead of the strand. These rods come in various sizes to give the required steel area for the tendon in one bar instead of bundling several strands in the tendon.

Jacking operations shall not be started until the concrete in the structure has cured for the specified time or reached the specified strength. Jacking shall be carried out in the sequence shown on the approved post tension details to minimize the amount of eccentric loading on the structure. During the jacking operations, no person should be directly behind either end of the tendon. Occasionally a tendon will let go, resulting in a very dangerous situation.

Each jack used to stress tendons shall be equipped with either a pressure gauge or a load cell along with certified calibration charts for determining the jacking force.

Gauging devices should be re-calibrated at intervals of not more than 180 days; however, if during the progress of the work, any gauging system appears to be giving erratic results, or if gauge readings and elongation measurements indicate materially different stresses, the jack and the gauges shall be re-calibrated.

A starting load, usually 20 percent of the jacking load, as shown in the approved post tensioning schedule, is applied to the tendon. The purpose of this starting load is to take up the slack in the tendon so that an accurate elongation measurement may be made. This load is applied by hydraulic jacks and measured by the jack gauges. During the stressing operation, the tendons shall be jacked to the specified load and the jacking load and elongation shall be recorded. Also the elongation after seating must be measured and recorded (see Figure 6-5).

In the event of discrepancies between measured elongations and calculated elongations (see Stress Acceptance Criteria), the entire operation should be carefully checked and the source of error determined and corrected before proceeding further. A discrepancy between the elongation and the jacking force usually indicates that the gauge on the jack is not correctly calibrated, there is undue friction between the duct and the tendon, or the tendons are not properly anchored.

**Stress Acceptance Criteria**

**Strand Tendon (lengths 50 feet (15 meters) and less):**

1. The tendon may be accepted provided: The measured elongation is equal to or exceeds 93 percent of the approved calculated elongation, and
2. A force verification lift-off is performed: The verification lift-off force is between -5 percent and +5 percent of the approved calculated force.

**Strand Tendon (lengths greater than 50 feet (15 meters) and less than 150 feet (45 meters)):**

1. If the measured elongation is between -7 percent and +7 percent of the approved calculated elongation, the tendon can be accepted.
2. If the measured elongation exceeds 107 percent of the approved calculated elongation, confirm the jack gauge calibration, and then perform a force verification lift-off:
a. If a force verification lift-off is performed on one end of the tendon only and the lift-off force is between -1 percent and +5 percent of the approved calculated force, the tendon can be accepted.

b. If a force verification lift-off is performed on both ends of the tendon (jacking end and anchor end) and the lift-off forces are between -5 percent and +5 percent of the approved calculated force, the tendon can be accepted.

Strand Tendon (lengths 150 feet (45 meters) and greater):

1. If the measured elongation is between -7 percent and +7 percent of the approved calculated elongation, the tendon can be accepted.

2. If the measured elongation exceeds 107 percent of the approved calculated elongation, confirm the jack /gauge calibration, and then perform a force verification lift-off.
   a. If a force verification lift-off is performed on one end of the tendon only and the lift-off force is not less than 99 percent of the approved calculated force nor more than 0.7 $f'$ s As, the tendon can be accepted.
   b. If a force verification lift-off is performed on both ends of the tendon (jacking end and anchor end) and the lift-off forces are not less than 95 percent of the approved calculated force nor more than 0.7 $f'$ s As, the tendon can be accepted.

Singly Jacked Four-Strand Transverse Deck Tendon:

The tendon may be accepted provided:

1. The measured elongation of an individual strand is between -10 percent and +10 percent of the approved calculated elongations, and

2. The average of all four individual strand percent elongations is between -7 percent and +7 percent of the calculated elongation.

Bar Tendon:

1. The tendon may be accepted provided: The measured elongation is equal to or exceeds 93 percent of the approved calculated elongation, and

2. Perform a force verification lift-off: The verification lift-off force is between -5 percent and +5 percent of the approved calculated force.

If acceptance tolerances are exceeded, notify the State Construction Office.

$f'$ s = specified minimum ultimate tensile strength of prestressing steel (270 ksi (1862 Mpa) for strands and 150 ksi (1034 Mpa) for bars.)

As = cross-section area of the tendon ( 0.153 square inches (99 square millimeters) for 1 /2-inch (13-mm) diameter strand, 0.217 square inches (140 square millimeters) for 0.6-inch (15-mm) diameter strand.)

The grout used is fluid and quite different from the mortar we usually associate with the term grout. The component materials of the approved grout mix must be accurately measured. The maximum amount of water specified must not be exceeded. The grout should be screened after it has been mixed and before it is added to the grout equipment to remove lumps which might cause clogging of the ducts.

Immediately, prior to grouting, the ducts shall be blown out with oil free compressed air. Grout is applied continuously by pumping under moderate pressure at the lower end of the duct toward an open vent at the upper end until all entrapped air is forced out the open vents. The open vents are closed under pressure of issuing grout after a steady solid stream of grout is discharging. The grouting pressure is gradually increased to a minimum of 100 psi (690 kPa) and 200 psi (1380 kPa) maximum and held at this pressure for a minimum of 10 seconds. The grouting entrance is then closed.

After grouting of the tendons, the recesses for the anchorages are cast solid with concrete.

A complete record must be kept of the stressing operations.

An example of the Post-Tensioning Record (Form 450-005) is shown in Figure 6-5 the following explanation to help in completing the record.

A. Required jacking force for the tendon is obtained from the approved post-tensioning details.

B. Gauge pressure is obtained from the certified calibration chart for the jack to obtain the required jacking force listed in “A” above.

C. Gauge pressure for the initial force to take up the slack in the tendon and is usually 20 percent of the force obtained in “B” above.

D. The designed elongation is obtained from the approved post-tensioning details, however the stress strain curves prepared by the steel manufacturer shall be used to determine the modulus of elasticity for adjusting the designed elongation based on the average value of all strands to be incorporated in the tendon.

E. This required seating take up is obtained from the approved post-tensioning details. This is usually 1/4 inch (6 millimeters) to 1/8 inch (10 millimeters).
### Post-Tensioning Record

<table>
<thead>
<tr>
<th>Date</th>
<th>Gr. No</th>
<th>Tendon No.</th>
<th>Jack No.</th>
<th>Jack Location</th>
<th>Req'd Jacking Force Per Tendon (kN)</th>
<th>Strands Per Tendon</th>
<th>Gauge @ 20% Jacking Force (MPa)</th>
<th>Gauge @ Actual Jacking Force (MPa)</th>
<th>Actual Elong. (mm)</th>
<th>(A) 100% Actual Elong. -20% Actual Elong. (mm)</th>
<th>(B) Calc. 80% Elong. (mm)</th>
<th>% Elong. Per Tendon</th>
<th>100% Actual Elong. -Sealed Elong. (mm) = (c)</th>
<th>(c) Jack Elong. = Sealing Elong. (mm)</th>
<th>Req'd Sealing Take-up (mm)</th>
</tr>
</thead>
<tbody>
<tr>
<td>12-2%</td>
<td>A</td>
<td>1</td>
<td>6</td>
<td>Pier 1</td>
<td>1655</td>
<td>12</td>
<td>9.65</td>
<td>48.26</td>
<td>9.65</td>
<td>108</td>
<td>489</td>
<td>486</td>
<td>15</td>
<td>10</td>
<td>10</td>
</tr>
<tr>
<td></td>
<td></td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td>48.26</td>
<td>597</td>
<td>489</td>
<td>486</td>
<td></td>
<td>15.5</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Dead End Slip</td>
<td>(c) 3</td>
<td>486</td>
<td>15.5</td>
<td></td>
<td>15.5</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>12-9%</td>
<td>A</td>
<td>1</td>
<td>6</td>
<td>Pier 3</td>
<td>1655</td>
<td>12</td>
<td>9.65</td>
<td>48.26</td>
<td>9.65</td>
<td>0</td>
<td>489</td>
<td>484</td>
<td>50</td>
<td>9</td>
<td>10</td>
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<td>484</td>
<td>50</td>
<td></td>
<td>530</td>
<td>536</td>
<td>99</td>
<td></td>
</tr>
</tbody>
</table>

A C B F G H D J I1 I2 E

Note: % Elong = The sum of columns "A" for both ends of the tendon divided by the sum of columns "B" for both ends of the tendon X 100.

% Elong. shall be between 80% minimum and 107% maximum.
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1-28/02</td>
<td>A</td>
<td>1</td>
<td>6</td>
<td>Pin 1</td>
<td>372</td>
<td>12</td>
<td>1400</td>
<td>1400</td>
<td>4.1/4</td>
<td>1.9/4</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Force Ext.</td>
<td>Ext. (in.)</td>
<td>Ext. (m)</td>
<td>% Ext.</td>
</tr>
<tr>
<td>1-28/02</td>
<td>A</td>
<td>1</td>
<td>6</td>
<td>Pin 3</td>
<td>372</td>
<td>12</td>
<td>1400</td>
<td>1400</td>
<td>4.1/4</td>
<td>1.9/4</td>
</tr>
</tbody>
</table>

Notes:
- % Ext. = The sum of columns C, D, E, and F, divided by 4, then multiplied by 100.
- % Ext. will be between 85% maximum and 90% minimum.
F. & G. The elongation must be measured at the initial force of 20 percent of the required jacking force, at the specified jacking force, and again at the 20 percent loading.

H. The difference in the elongation measured at full force and the elongation measured at the initial force of 20 percent (minus any dead end slip). This elongation should be reasonably close (see Stress Acceptance Criteria) to the required elongation in “D” above.

I. Seating take-up is the difference in the elongation measured at full force and the elongation measured after the tendon has been seated and the jacking force reduced to the initial force of 20 percent of full force. However, since the elongations are measured at the end of the jack, the elongation of the tendon from the wedges to the measuring point must be accounted for to obtain the true seating take-up. After finding the difference between the full jacking force elongation and the 20 percent of full jacking force, (I1) the elongation of the tendon inside the jack must be subtracted from the difference to obtain the true seating take-up. (I2) The elongation of the tendon inside the jack is approximately 1/16 inch per foot (5 millimeters per meter). This seating take-up should be the same as the required take-up in “E” above. It is important that the specified seating take-up be obtained as it has an appreciable effect on the stress in the tendon.

J. Percent elongation per tendon is a comparison of the calculated elongation and the measured elongation. If the elongation obtained at full jacking force is not reasonably close to the required elongation, the following conditions are usually indicated:

1. There is more (or less) friction in the tendon than was anticipated in the calculations of the post-tension details.
2. The gauging devices on the jack are not properly calibrated.
3. The strands of a tendon are not properly anchored.

If tendon stressing is performed at an air temperature below 60 F (16°C), the Contractor should not be allowed to use jack pressure gauges that utilize oil or glycerin. This will ensure accurate jack pressure readings. The reason for this is that these gauges tend to react slowly at lower temperatures. What can happen with these gauges is the jack operator will bring jack up to the required gauge pressure and shut the jack off. Since the gauge is slow in reacting, it will continue to rise until it “catches” up, resulting in over stressing the tendon. Once this occurs, the tendon will usually need to be replaced.

6-2.9 Measurement and Payment
Measurement and payment instructions are covered in Sections 6-02.4 and 6-02.5 of the Standard Specifications.

6-3 Steel Structures
6-3.1 General
The Contractor shall submit shop plans of all steel fabrication for approval. Fabrication of the steel shall not be started until the shop plans have been approved by the Bridge and Structures Engineer (or Terminal Design Engineer for the Ferries Division projects) and the materials source and fabricator have been given approval by the State Materials Engineer. The State Materials Engineer shall advise the State Bridge and Structures Engineer (or Terminal Design Engineer) when the materials source or fabricator has been approved. The plans will not be returned to either the Contractor or the fabricator by the Project Engineer until the approval of source has been given by the State Materials Engineer. WSDOT approves the shop plans for sufficiency of the materials and connections and not for the correctness of dimensions. Some details of the design drawings may, with the approval of the State Bridge and Structures Engineer (or Terminal Design Engineer), be changed to suit the erection methods the Contractor desires to use. These revisions may require a change order.

The Contractor shall submit eight sets of all shop detail plans required for fabrication of the steel directly to the State Bridge and Structures Engineer and two sets to the Project Engineer. For the Ferries Division projects, all ten sets shall be submitted to the Terminal Design Engineer. If a railroad is involved, four additional sets are required for each railroad involved. See the shop plans and working drawings table in chapter 1-2.4H. The Project Engineer should advise the State Bridge and Structures Engineer of any conditions that would affect the checking and approval of the drawings. These comments should be shown with a green color marker on the Project Engineer’s copy.

Shop inspection is performed either by inspectors or representatives of the State Materials Laboratory. Material Acceptance Reports are obtained by these inspectors and provided to the Project Engineer upon completion of the shop fabrication. Erection plan sheets generally accompany the shop plans.

Falsework and erection plans for structural steel structures shall be submitted for approval in the same manner as for concrete structures.

Camber diagrams are normally shown in the contract plans. It is the Fabricator’s responsibility to fabricate the members to the prescribed camber shown in the plans.
The Fabrication Inspector should verify that the members are fabricated in accordance with the approved shop drawings.

The use of heavy equipment for erection purposes requires the approval of the State Bridge and Structures Engineer. See Standard Specifications Section 6-01.6.

Prior to completion of the project, the Contractor is required to furnish shop drawings on mylar or equivalent, which will be sent to the State Bridge and Structures Office for their permanent file. These drawings must be suitable for reproducing by microfilming.

6-3.2 Layout

Laying out work for structural steel spans requires greater accuracy than for other structures. Use precise instruments, standardized tapes, scales and thermometer when making layout. Spacing of piers, bents, and anchor bolts shall be as shown in the plans, providing the span after fabrication in the shop is the correct length.

The fabrication shop is required to furnish a sketch showing the length of span and amounts of camber measured in the shop at the time the spans are assembled. The Project Engineer should have a copy of this sketch before erection is begun. The lengths as measured in the shop seldom vary more than $\frac{1}{32}$ inch ($6$ mm) to $\frac{1}{16}$ inch ($10$ mm) from the design drawings, and there is sufficient play in the anchor bolt sleeves for this tolerance.

Allowance will be made on the design drawings for stretch of the span due to loss of camber. The Project Engineer shall compute camber elevations from the shop camber measurements taken by the shop. Elevations shall be set above the falsework at each panel point for the camber blocking. Most erectors set the camber blocks high to allow for settlement of the falsework. The amount of allowance for settlement should be decided by the erector. The Project Engineer shall give the exact elevations for the finished camber. Elevations shall be given and carefully checked as an error means that an unnecessary amount of jacking and adjusting may be required.

The adjustment of spans is often a source of argument between erectors and engineers. Accurate work on the part of the Engineer will do much to avoid such arguments. Elevations set on the falsework before the load is applied may not be correct after the load is applied. It is the responsibility of the Contractor to determine the allowance that may be necessary to compensate for settlement in the falsework. It is easier to lower the span than to raise it.

6-3.3 Handling and Storing Material

Structural steel members shall be handled carefully to prevent twisting, bending, or scraping the member. The material shall be supported on suitable skids or platforms to keep it off the ground or out of water and it shall be protected from deterioration by rust.

Structural steel members should not be unloaded and stored on adjoining concrete approach spans. If the Contractor proposes to use the concrete approach spans to support the structural steel members, the proposal must be submitted in writing to the Bridge and Structures Office for review and approval. This proposal shall include drawings describing the support locations, loads, and supporting stress calculations. The structural steel members shall be placed on timber blocking, spaced so that the weight (mass) will be carried on the girders (load carrying members) and not on the comparatively thin concrete deck slab. Bridge decks are designed for carrying traffic and not as storage or dock space. This is especially true for concrete sidewalk slabs. Sidewalk concrete slabs shall not be overloaded by loads such as building material, tool sheds, or paint sheds.

6-3.4 Straightening Bent Material

Methods for straightening of plates, angles, other shapes, and built-up members shall not produce fracture or other injury to the metal, and shall be approved by the State Construction Office. Distorted members shall be straightened by mechanical means or by the carefully planned and supervised application of a limited amount of localized heat. The temperature of the heated area shall not exceed $1,100 \text{ F} (593\,\text{°C})$ (a dull red) and shall be controlled by temperature indicating crayons, liquids or bimetal thermometers.

Following the straightening of a bend or buckle, the surface of the metal shall be tested for evidence of fracture.

6-3.5 Setting Anchor Bolts and Masonry Plates

Anchor bolts are usually plain round bolts with the head and plate washer on the lower end and the thread and nut at the top end. These bolts are set in pipe sleeves to allow room for adjustment of the span. Location of anchor bolt sleeves is very critical and must be verified by the inspector. Also, the exposed length of anchor bolts should be checked to ensure enough thread is exposed out of the pier cap to tie down the lower bearing assembly.

Anchor bolt sleeves, when anchor bolts will not be grouted until after freezing weather, must be protected against damage from expanded ice by filling the sleeves with an approved nonevaporating antifreeze solution. Without exception, when piers and superstructures are constructed under separate contracts, the anchor bolt sleeves shall be
filled with an approved nonevaporating antifreeze solution by the substructure Contractor. Before the bolts are grouted, the antifreeze solution shall be removed, the space well cleaned and the holes then filled with grout. The antifreeze solution shall be diluted with water and completely removed from the sleeves or it will have a detrimental effect on the filler grout. See Section 6-02.3(18) of the Standard Specifications.

It is important to set bearings level on all piers. Bridge plan bearing details usually show a leveling method. Bearings shall be set so that they are at zero movement at 64 F (18°C) after the total load is applied and the span is released. The amount of offset varies with the length of the span and the temperature at time of erection.

Anchor bolt holes and the void underneath masonry plates shall be grouted, after all structural steel is erected and adjusted for length and camber, and at least seven days before the deck concrete is placed. Portland cement shall be used for grouting and the procedure should be as outlined in Section 6-03.3(36) of the Standard Specifications.

Do not grout underneath masonry plates with dry mortar unless specifically shown in the plans. The Contractor shall build forms around the masonry plate about 4 inches (100 millimeters) high and pour grout in the form from one side until the whole area is well filled. Use a wire or steel band to keep the grout flowing. After the grout has taken its initial set, remove the form and cut the edges of the grout with a trowel to about a 45 degree bevel from the bottom of the shoe to top of the pier. Do not allow the finished grout to extend above the bottom of the masonry plate.

6-3.6 Erection of Steel

6-3.6A Assembling

Before erection of the steel is commenced, the structural steel members shall be inspected for damage during shipping and handling. Any members that have been damaged must be repaired or replaced before being erected.

All members should have been match-marked and shall be assembled in accordance with the erection drawings from the Contractor. As the erection progresses, the Inspector should compare assembled members against the erection plans to see that proper members are in correct positions.

If during assembling, it is discovered that various members do not fit together, do not allow undue force to be applied to make them fit. The application of such a force can introduce stresses in several components of the structure. These stresses can be of a magnitude high enough to cause serious structural problems. The structure has not been designed to take these stresses. In such cases, the Assistant State Construction Engineer, Bridges, shall be informed.

Structural steel members that are improperly fabricated, or do not fit, shall be rejected and either repaired or replaced with new. If the Contractor elects to repair the structural member, the proposed repair procedure shall be reviewed and approved by the Assistant State Construction Engineer, Bridges, prior to any repair work.

Unless otherwise shown or specified, structural steel connections shall be bolted. Simple truss spans shall be completely erected with all field-bolted connections and/or splices held in place with the minimum number of drift pins and bolts as specified in Section 6-03.3(32) of the Standard Specifications. Once the minimum number of drift pins and bolts are installed in all the connections, final adjustments for span length and camber shall be made prior to completion of bolting and release of falsework. The assembly and bolting sequence for all structural steel structures shall strictly follow the approved erection plan. Erection and bolting sequences, especially cantilever and arch spans, are usually detailed in the contract documents.

Field connections shall be pinned and bolted in accordance with the requirements of Section 6-03.3(32) of the Standard Specifications. This section applies to connections and splices made in the field. Connections are when one structural steel member is bolted directly to another structural steel member; such as, cross-members and braces. Splices utilize structural steel plates to connect two structural steel members; such as, a plate girder. It also requires all connections and splices be securely drift-pinned and bolted before the weight of the member can be released or the next member is added. The field erection drawings must specify pinning and bolting requirements. Section 6-03.3(32) then specifies the required minimum number of pins and bolts for field connections and splices.

All bolted connections are designed by WSDOT to be friction connections. A friction connection transfers the stress by friction between surfaces in contact and does not depend on shear or bearing between members and bolts. The friction is provided when the connection or splice members are compressed through tension on the bolts (measured by turn-of-nut or direct-tension-indicator method). To develop design contact surface friction, all bolts in a bolted connection must be properly tightened to the minimum specified tension. The Standard Specifications recognize that final design loads are not present during erection of the structural steel members. Therefore, during erection, all the bolts are not needed in order to develop the friction necessary in the connection or splice for erection loads. The Standard Specifications recognize this and require a minimum percentage of the holes to be filled during erection; for instance, 50 percent for normal structures and 75 percent for cantilevered structures. These
holes are filled with a combination of drift pins and bolts. Drift pins are required to properly align the members since bolts are usually smaller in diameter than the holes. Bolts are required to develop the minimum friction required to transfer erection loading. The minimum friction or load-carrying capacity is not developed until the bolts are tightened to the specified minimum tension.

Once the member is released from its support (support falsework or crane), the Standard Specifications specify the procedure required to complete bolting of each connection.

Sometimes fabricators will temporarily bolt-splice plates to the appropriate member. The fabricator will usually use the minimal number of bolts to secure the splice plate during shipping and handling. These temporary bolts shall be removed and replaced with approved high-strength bolts.

6-3.6B High-Strength Bolts

Structural steel field connections are made with high tensile strength bolts conforming to the requirements of Section 9-06.5(3) of the Standard Specifications and Special Provisions. A special heat treatment gives these bolts a high tensile strength.

WSDOT designed bolted connections generally operate by a transfer of stresses by friction between surfaces in contact and do not depend on shear or bearing between the members and the bolts. Therefore, it is imperative that the contact surfaces of the metal shall be properly cleaned and the required minimum tension be obtained in the bolts.

The required tension in the bolts may be obtained by using either the Turn-of-Nut method or the Direct Tension Indicator (DTI) Method unless the specifications for the project state otherwise. If required because of bolt-entering and wrench-operation, tightening by either procedure may be done by turning the bolt while the nut is prevented from rotating. Section 6-03.3(33) requires a hardened washer under the turned element. Therefore, if the bolt is turned, a hardened washer is required under the bolt head. A hardened washer is also required with the DTI Method.

Bolted parts shall fit solidly together when assembled. Where an outer face of the bolted parts has a slope greater than 1:20, with respect to a plane to the bolt axis, a beveled washer shall be used to compensate for the lack of parallelism. See Figure 6-6. Bolts shall be tightened beginning from the center of each connection towards the edges of the connection. All joint surfaces, including those adjacent to the bolt heads, nuts or washers, shall be free of scale, except tight mill scale, and shall also be free of burrs, dirt, and other foreign material that would prevent solid seating of the parts.

Figure 6-6

AASHTO specifications require that bolts bear specific identification marks. The following identification is marked on the top of the bolt heads:

<table>
<thead>
<tr>
<th>AASHTO M 164</th>
<th>AASHTO M 253</th>
</tr>
</thead>
<tbody>
<tr>
<td>Type 1</td>
<td>Type 1</td>
</tr>
<tr>
<td>A 325</td>
<td>A 490</td>
</tr>
<tr>
<td>8S</td>
<td>10S</td>
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<td>Type 2</td>
<td>Type 2</td>
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<tr>
<td>8S</td>
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<td>A 490</td>
</tr>
<tr>
<td>8S3</td>
<td>10S3</td>
</tr>
</tbody>
</table>

*At the manufacturer’s option, Type 3 bolts may have additional distinguishing marks to indicate the bolt is atmospheric corrosion resistant and of weathering type.

Nuts of all classes, in nominal diameter M5 and larger, shall be marked with the property class designation (5, 9, 10, 12, 8S, 10S, 8S3, 10S3) on the top or bearing surface, on the top of flange, or on one of the wrenching flats. Additionally, nuts of Classes 10, 12, 8S, 8S3, 10S, and 10S3 shall be marked with a symbol to identify the manufacturer. For Classes 8S3 and 10S3 nuts, the manufacturer may add other distinguishing marks to indicate the nut is atmospheric corrosion resistant and of a weathering grade of steel.

Type 3 bolts must be used when the structure is not being painted (WSDOT rarely utilizes unpainted structural steel for new structures). Nuts and washers used with Type 3 bolts must also have weathering characteristics.

Each fastener shall be tightened to provide, when all fasteners in the joint are tight, at least the minimum tension shown in the Standard Specifications for the size and grade of fastener used.
**Turn-of-Nut Method**

When the turn-of-nut method is used to provide the specified bolt tension, all of the required minimum number of bolts within a bolted connection or splice shall be brought to a “snug tight” condition. The bolts shall be tightened to “snug tight” in a systematic order to ensure that all parts of the joint are brought into full contact with each other. This usually requires that the bolts located near the center of the connection or splice be tightened first. Then all remaining bolts shall be tightened from the center progressing toward the outer edges. “Snug tight” is defined as the tightness attained by (1) a few blows from an impact wrench, or (2) the full effort of a man using an ordinary spud wrench. The “snug tight” requirement also establishes the starting point for full tensioning by the turn-of-nut method.

Once the bolts are snug tight, the outer face of the nut and protruding part of each bolt shall be match-marked with crayon or paint. The match-marking provides the control to both ensure the bolt does not rotate during tightening and measure the nut rotation. The required minimum nut rotation is listed in Table 4 of Section 6-03.3(33) of the Standard Specifications. During this tightening operation, there shall be no rotation of the part not turned by the wrench.

Contractors often suggest a tightening method that eliminates marking the bolt as required in the turn-of-nut method. This suggested method requires calibration of the air impact wrench(es) and the inspection torque wrench. After calibration, the Contractor wants to snug tighten each bolt, then tighten to minimum tension using the air impact wrench without marking the nut and bolt. This method is heavily dependent upon the torque wrench test and is not accepted by WSDOT.

**Direct Tension Indicator Method (DTI)**

When the direct tension indicator method is used to provide the specified bolt tension, all of the required minimum number of bolts within a bolted connection or splice shall be brought to a “snug tight” condition. The bolts shall be tightened to “snug tight” in a systematic order to ensure that all parts of the joint are brought into full contact with each other. This usually requires that the bolts located near the center of the connection or splice be tightened first. Then all remaining bolts shall be tightened from the center progressing toward the outer edges. “Snug tight” is defined as the tightness attained by (1) a few blows from an impact wrench, or (2) the full effort of a man using an ordinary spud wrench.

This method uses a direct-tension-indicator washer that has formed protrusions on one face, leaving a gap. As the bolt is tensioned, the formed gap is reduced. The measurement of this gap verifies the bolt tension. Section 6-03.3(33) of the Standard Specifications addresses the maximum gap opening for direct tension indicators.

WSDOT has two concerns associated with the use of direct-tension-indicator washers. These concerns are (1) potential corrosion within the washer gap and (2) undetected bolt loosening as bolt tightening of a connection or splice proceeds. Following is a brief discussion of each item:

1. **Potential Corrosion:** The Specifications address this potential corrosion problem by limiting the maximum gap opening for painted and unpainted structures. These gap opening limits are governed by both tension requirement and required corrosion protection. The direct tension indicator manufacturers address only the minimum bolt tension requirement. It is, therefore, very important that the Inspector be aware of this additional concern of potential corrosion.

2. **Undetected Bolt Loosening:** The manufacturers of the direct-tension-indicator washers emphasize the ease and reliability of their product. They claim, and it is true, that if the gap is reduced to the specified maximum opening, the respective bolt is properly tensioned. The concern we have is that through the process of tightening all the bolts in a connection or splice, a warped plate may be progressively flattened, potentially loosening the initially tightened bolts. If this happens, the indicator washer still indicates the bolt(s) are fully tensioned. For this reason, WSDOT requires that bolt tension inspection, usually with a calibrated torque wrench, be performed. The Inspector should be aware of this potential problem and observe the tightening procedure with this in mind.

**Inspection**

The Inspector shall determine that the requirements of the Standard Specifications are met in the work. The Inspector shall observe the installation and tightening of bolts to determine that the selected tightening procedure is properly used and shall determine that all bolts are tightened and, in the case of the direct-tension-indicator method, that the correct indication of tension (gap) has been achieved. Bolts may reach tensions substantially higher than the value in Table 3 of the Standard Specifications, Section 6-03.3(33), but this is not cause for rejection.

The condition of the bolts is critical to the bolt-up operation and inspection. Bolts to be installed in the structure shall be lubricated in accordance with the Standard Specifications. A good check is a nut that is easily turned on the entire threaded portion of the bolt.

The following inspection procedure shall be observed for:

1. **Bolts tightened using the turn-of-nut method:** The Contractor, in the presence of the Engineer, shall use an inspection wrench which may be a torque wrench. Calibration of the inspection torque wrench is explained in a following section.
Bolts that have been tightened using the turn-of-nut method shall be inspected by applying, in the tightening direction, the inspecting wrench and its job-inspecting torque to 10 percent of the bolts, but not less than two bolts, selected at random in each connection. If no nut or bolt head is turned by this application of the job inspection torque, the connection shall be accepted as properly tightened. If any nut or bolt head is turned by the application of the job inspecting torque, this torque shall be applied to all bolts in the connection, and all bolts whose nut or head is turned by the job inspecting torque shall be tightened and reinspected. As an alternate, the Contractor may retighten all of the bolts in the connection, and then resubmit the connection for the specified inspection.

2. Bolts tightened using the direct-tension-indicator method: The Contractor, in the presence of the Engineer, shall use a feeler gauge to verify that each bolt has been properly tensioned to the maximum specified gap.

If a bolt that has had its direct-tension-indicator washer brought to full load loosens during the course of bolting the connection, the bolt shall have a new direct-tension-indicator washer installed and be retensioned. Reuse of the bolt and nut are subject to the provisions in the Standard Specifications.

Calibration of Inspection Torque Wrench

Five bolts of the same grade, size, and condition as those under inspection shall be placed individually in a calibration device capable of indicating bolt tension at least once each working day. There shall be a washer under the part turned in tightening each bolt. Each bolt shall be tightened in the calibration device by any convenient means to the specified minimum tension. The inspecting wrench then shall be applied to the tightened bolt and the torque necessary to turn the nut 5 degrees (approximately 1 inch (25 millimeters) at a 12-inch (300 millimeter) radius) in the tightening direction shall be determined. The job-inspection torque shall be taken as the average of three values, thus determined after rejecting the high and low values.

Figure 6-7 shows the operator calibrating a hand-indicator torque wrench. The bolt is brought to the proper tension by either method described above. The dial on the wrench was set at “zero” and sufficient torque applied to rotate the nut 5 degrees in the tightening direction. At this point, the wrench dial shows the kips (kilonewtons) required to further rotate the nut or bolt head. The torque wrenches used by inspectors of both the Contractor and WSDOT should be tested and compared at the same time for purposes of uniformity.

6-3.6C Welding

Welding of structural steel shall be in accordance with the requirements in Section 6-03.3(25) of the Standard Specifications. Welding will not be accepted as a substitute for bolting and should be done only where indicated in the plans. Adding even small welds not shown in the plans can induce high stresses in the members. This could seriously impair the strength and structural capability of the structure involved. The structure has been designed assuming that no additional welding will be done. The approval of the Assistant State Construction Engineer, Bridges, is required before doing any welding not shown in the plans.

Good workmanship and proper materials are essential. Welding operators should be qualified for the type of welding they are required to do. Welding procedures shall be approved by the Bridge Engineer before starting to weld on the structure.

Welding defects should be corrected as indicated in the Standard Specifications.

Low hydrogen type electrodes must be dry when used. The care and use of these electrodes as given in the Standard Specifications should be completely observed. No relaxation of these requirements can be tolerated.

6-3.7 Placing Concrete Roadway Slab

As required in Section 6-03.3(39) of the Standard Specifications, the masonry plates shall be grouted and steel work, except railing, completely bolted and released from the falsework before forming for the roadway slab begins. Expansion dams shall not be bolted down until after the span is released from the falsework.

The camber diagram shown in the plans, especially for welded steel plate girders, quantifies the calculated deflection of the steel girder weight and the deflection of the girders due to the concrete slab weight (mass). The camber diagram for the weight (mass) of the steel girders only is utilized by the girder fabricator.
Once these control point elevations are established, fills at each of these control points shall be calculated utilizing the camber diagram for the weight (mass) of the roadway slab and the profile grade. These control point fill values shall be used from that point on because it is extremely difficult, if not impossible, to calculate the deflection of the girders as formwork and reinforcing steel are added. These control point fill values will be used for the final adjustment of the roadway slab finish machine.

A pouring sequence for the roadway slab may be shown in the plans to reduce the size of the concrete pours, control deflection, and minimize tension cracking of the concrete slab during construction. Placing and finishing the concrete in the roadway slab shall be the same as for Concrete Structures covered in Chapter 6-2 of this manual.

6-3.8 Railings

Steel railings may be erected in place at the same time the trusses are erected but they shall not be finally aligned or bolted until after the concrete deck is placed. Railings shall be true to line, and for single spans shall show the camber of the span. For two or more spans the railing shall show a uniform camber over all of the spans; that is, the individual camber of each span shall not be carried in the railing.

6-3.9 Painting

Steel structures shall be painted in accordance with the requirements in Section 6-07 of the Standard Specifications.

6-3.10 Measurement and Payment

Measurement and payment instructions are covered in Sections 6-03.4 and 6-03.5 of the Standard Specifications.

6-4 Timber Structures

6-4.1 General

Framing plans and details for treated timber structures shall be furnished by the Contractor and approved by the Project Engineer. Upon approval of the framing details, one set shall be returned to the Contractor and one set furnished the shop inspector. Inspection of shop framing and treating of timber is performed by shop inspectors of the Materials Lab. Inspection reports showing details of treatment and lists of materials shipped will be mailed to the Project Engineer. Representative pieces of each shipment will be stamped by the shop inspector.

Untreated timber may be accepted on the basis of an inspection certificate in accordance with Section 9-09.2(3) of the Standard Specifications.

6-4.2 Storage and Handling

Timber and lumber shall be stored off the ground and piled to shed water and prevent warping. Treated timber shall be handled carefully to prevent breaking of the outer fibers and rope or chain slings shall be used. Pike poles and peaveys are not to be used in handling treated timber.
6-4.3 Framing
All cutting, framing and boring of treated timbers shall be done before treatment insofar as is practicable. Framing shall be done in accordance with the requirements of Section 6-04.3 of the Standard Specifications.

6-4.4 Field Treatment of Timber
When field framing cannot be avoided, the cuts and holes shall be treated as required in the Standard Specifications. Timber for field treatment must be dry before applying the required treatment. Holes shall be bored for all bolts, drift bolts, boat spikes, dowels and truss rods using augers of the size specified in Section 6-04.3(5) of the Standard Specifications.

After removal of temporary scaffolding and formwork, the nail and bolt holes in treated timber shall be repaired in accordance with the Standard Specifications.

Field treatment for structures of untreated timber shall be in accordance with the requirements in Section 6-04.3(4) of the Standard Specifications.

6-4.5 Painting
Painting of timber structures shall be in accordance with the requirements in Section 6-07 of the Standard Specifications.

6-4.6 Measurement and Payment
Measurement and payment instructions are covered in Sections 6-04.4 and 6-04.5 of the Standard Specifications.

6-5 Piling
6-5.1 General
Piling shall conform to the requirements of Section 9-10 of the Standard Specifications. When piling is received on the project, it shall be inspected and a notation made in the section of Miscellaneous Notes in the Pile Record book. Untreated timber piles will be inspected in the field and accepted for use there. All other piling, except concrete piles cast on the job, will be inspected by Fabrication Inspectors before delivery.

6-5.2 Treated Timber Piling
Chain slings will be permitted in handling treated timber piles. Treated timber piling shall be furnished and driven full length, i.e., without splices. The entire length shall be pressure treated. Therefore, the pile tip shall not be cut after treatment. If splices become necessary and the order length furnished by the Engineer is insufficient, the State Construction Office should be contacted for direction. However a splice probably will not be considered if it cannot be located below the permanent water table elevation.

6-5.3 Precast Concrete Piling
Curing beds for steam cured concrete piles shall not rest directly on the floor but shall be elevated enough to permit the complete circulation of steam around the piles. Lifting loops shall be removed to ½ inch (15 millimeters) below the surface of the concrete and the hole filled with mortar.

Concrete piles shall be handled as described in the Standard Specifications, the Standard Plans, or as shown in the plans in order to avoid excessive deflections and strains.

6-5.4 Cast-in-Place Concrete Piling
The casings for piles cast in place shall be carefully checked after driving, for water tightness and deformation of the casing due to the driving of adjacent piles. A mirror for reflecting light into the casing is the most common method for this check. On cloudy days, a flashlight may be lowered into the casing.

Immediately after driving, the pile casing shall be covered to prevent dirt and water falling into it. All debris and water shall be removed from the casing prior to placing the reinforcing steel cage. No water will be permitted in the casing when concrete is placed.

Due to the ever increasing loading from earthquake activity, most cast in place piling require reinforcement for the full depth of the pile. This full depth reinforcement presents extreme difficulty in placing concrete with a rigid conduit the full depth, especially if the pile is battered. For this reason, Class 4000P (28P) concrete is required. This class of concrete has small aggregate and fly ash making the mix rather sticky and cohesive, which reduces the likelihood of segregation during placement. This concrete shall be placed continuously through at 5-foot (1.5-meter) rigid conduit directing the concrete down the center of the pile casing, ensuring that every part of the pile is filled and the concrete is worked around the reinforcement. The top 5 feet (1.5 meters) of concrete shall be placed with the tip of the conduit below the top of fresh concrete. The Contractor shall vibrate, as a minimum, the top 10 feet (3 meters) of concrete. In all cases, the concrete shall be vibrated to a point at least 5 feet (1.5 meters) below the original ground line.

No Engineer’s order list will be given for cast-in-place concrete piling.
6-5.5 Vacant
6-5.6 Steel Piling
Steel piling shall be handled in such manner as to prevent bending of the flanges, and when stacked they shall be supported in such a manner that the piles will not bend. When steel piles must be spliced and splicing details are not shown in the plans, the splice should be made with a single V-butt weld over the whole cross-sectional area of the pile. Welding shall be done with specified welding rod and suitable equipment in accordance with American Welding Society Specifications and good industry practice. A qualified welder is required. See Section 6-05.3(6) of the Standard Specifications.

No Engineer’s order list will be given for steel piling.

6-5.7 Pile Driving
6-5.7A General
It is suggested that the State Construction Office be contacted before any piling are driven.

Piling shall be driven to develop the bearing value as shown in the plans or in the Standard Specifications. The penetration of the piles under the last few blows must be carefully gauged and the bearing value computed by use of the formula shown in the Standard Specifications. Pile driving specifications should be administered with a great deal of common sense. There is no substitute for experience and good judgment.

Often the foundation reports contain two pile tip elevations, “estimated tip” and “minimum tip” elevations. The estimated tip elevation is simply the elevation that the tip is estimated to be driven to and is utilized to determine driving length quantities in the bid item for furnishing piling. Minimum tip elevations are often specified in the contract plans. These are usually to ensure that piles do not hang up on logs, a thin hard soil layer and other obstructions, or to achieve a minimum pile penetration (e.g., uplift and/or lateral load capacity). Minimum tip elevations are also specified where resistance to uplift is taken into consideration in the design of the foundation seal thickness. The minimum tip elevations should be higher than the estimated tip elevations. The Project Engineer should always review the tip elevations in the plans and compare them to the foundation report recommendations. Any discrepancies should be reported to the State Construction Office.

The minimum tip elevations is a design parameter that may come from the geotechnical design or the structural design. A pile tip elevation that is less than minimum cannot be accepted in the field, it must be reviewed by the State Bridge and Structures Office, the State Bridge Construction Office, and the State Geotechnical Engineer. If, during the initial pile driving operations, minimum tip is not being achieved, no additional piling should be driven until concurrence is obtained to change the minimum tip elevation, or the contractor will have to change his method of installation so that the minimum tip elevation can be achieved.

In foundations without seals, where the minimum tip elevations cannot be attained, the Project Engineer may accept the pile if it is within 5 feet (1.5 meters) of the minimum tip elevation and the pile has been driven to 120 percent of the specified bearing. Where minimum tip elevations cannot be reached in foundations with seals, or where piles are more than 5 feet (1.5 meters) short of reaching the minimum tip elevation, the State Construction Office shall be notified.

Foundation piles must be driven true to line and in their proper position so that full bearing and lateral support is secured for each pile. Each pile has been definitively positioned in the design, and piles should be driven as nearly as practicable to the position shown. Any variation of 6 inches (150 millimeters) or more from the plan shall be reported to the State Construction Office before accepting the pile. The tolerance for all types of battered piles is 1/4 inch in 12 inches (20 millimeters in 1 meter). Any deviation exceeding this tolerance shall be reported to the State Construction Office for evaluation.

Pile driving leads shall be fixed at the top and bottom as discussed in Section 6-05.3(9)C of the Standard Specifications, to ensure that the piling can be accurately driven both as to position and batter.

The type and size of hammers to be used to drive piling are specified in Section 6-05.3(9)B of the Standard Specifications. The Project Engineer shall require the Contractor to furnish full information on any hammer proposed for use so it can be determined whether or not the hammer meets the requirements of the specifications and that the bearing capacity of driven piles may be computed. It is very important to verify that the drop of the ram is in accordance with the submitted data. Otherwise, the pile bearing calculations will not be correct. A useful formula to determine the drop of a single acting diesel hammer determined from measuring the blows per minute is:

Stroke Formula (ft. of drop)=(4.01((60/BPM)²)-0.3) \*0.3048
Stroke Formula (meter of drop)=((4.01((60/BPM)²)-3)\*0.3048

Where BPM is the blows per minute of the hammer.

This drop can then be used in the bearing equation in the Standard Specifications to determine the bearing of the piling.
This formula calculates the drop from the rate of blows per minute that the hammer is hitting at and makes it no longer necessary to watch the top of the hammer and estimate the distance that hammer is coming out of the casing. Since the rate the hammer runs at is dependent on the drop of the hammer, and this hammer drop is accelerated at a constant by gravity, the distance the ram travels can be determined from the formula.

Hydraulic activated hammers lift the ram by hydraulic fluid pressure to a predetermined distance and then release the ram. The energy is produced by the falling ram. There are two types of hydraulic activated hammers, single and double acting. The hydraulic activating systems for both of these types of hammers are totally enclosed using a vegetable oil medium, rendering them environmentally friendly. The method for measuring the energy output is different for each type of hydraulic activated hammer. The energy output for each type can be varied by using simple adjustment procedures. Again, the respective hammer must be operating at or above the specific minimum energy when the required pile bearing capacity is reached.

Diesel activated hammers lift the ram by energy produced when diesel fuel is ignited. The energy produced is a combination of the fuel explosion and the drop of the ram. There are two types of diesel activated hammers, single and double acting. The method for measuring the energy output is different for each type of diesel activated hammer.

Diesel hammers produce a variable energy. The variable energy output of a diesel hammer is dependent on a number of factors, which include fuel quality, fuel setting, soil conditions, and resistance from the pile being driven. As the pile resistance increases, the energy output of a diesel hammer usually increases. The manufacturer’s maximum energy value for each diesel hammer is measured in the laboratory using a hammer in tip top shape. For this reason, it is a good idea to have a hammer on the project with a maximum rated energy higher than the contract minimum required energy. A good rule of thumb when selecting a diesel hammer is that, if 80 percent of the maximum energy of a hammer equals the contract minimum required energy, the diesel hammer will produce sufficient energy to meet the contract energy requirements.

A single acting diesel activated hammer is open at the top, and at the top of the ram stroke a portion of the ram is usually visible. The bearing value of the pile being driven is determined by the number of blows per foot (300 millimeters) at a blows per minute rate. The energy output of a single acting diesel hammer is determined by the blows per minute of the running hammer. The manufacturer is required to submit this energy data. The rate (blows per minute) is dependent on how high the ram raises up (stroke) due to the diesel fuel combustion. Thus, the longer the stroke, the greater the energy and the longer it takes. In other words, as the rate (blows per minute) decreases, the energy output increases.

A double acting diesel activated hammer is closed at the top. This closed top acts as a pressure chamber driving the ram back down where the diesel fuel explosion occurs. The bearing value of the pile being driven is determined by the number of blows per foot (300 millimeters) at a measured pressure within the top bounce chamber. The energy output of a double acting diesel hammer is determined by the...
measured bounce chamber pressure while the hammer is operating. The manufacturer is required to submit this energy data. Each double acting diesel hammer comes with a hose running from the bounce chamber to a box containing a pressure gauge. There is usually a button on this pressure gauge box. When the button is depressed the gauge is activated with the bounce chamber pressure. If this button is depressed continuously, the hammer efficiency decreases because of the pressure bleed off created by the pressure gauge operation. The button should only be depressed periodically when an energy reading is required. The pressure reading and corresponding energy shall meet the minimum energy at the required pile bearing value.

On some projects, pile driving vibrations will be monitored for potential damage to adjacent structures or buildings. When that monitoring indicates a potential for damage, the Project Engineer should ensure that the minimum size hammer specified for the piling being driven is actually being used. If so, and vibrations are still potentially damaging, the State Construction Office should be notified to determine if preboring or jetting should be used to reduce vibrations. Should preboring or jetting, or other methods be determined necessary, such work shall be considered a change in accordance with Section 1-04.4 of the Standard Specifications.

The contract allows the use of vibratory hammers to initially set piles. As of yet, there is no reliable means of determining the actual bearing capacity of a pile driven by a vibratory hammer. Often, the contractor wants to initially set piles with vibratory hammers if the soils and/or limited access are such that impact hammer operation would be difficult. The contract allows this but requires that an impact hammer be used to acquire the bearing capacity. Since static friction is usually much higher than dynamic friction, the actual bearing capacity is determined while the pile is in motion. This requirement is governed by the contract requirement that the pile must be driven at least an additional 2 feet (0.6 meters) using an impact hammer with the blow count (blows per inch (25 millimeters)) constant or increasing. If the contractor uses a vibratory hammer to initially set the piles, there must be a comprehensive procedure to ensure proper location and plumblness of each pile. This is usually accomplished by providing a rigid steel template and using good conscientious control while setting and initially driving each pile.

The use of water jets may be required for driving piles, especially for concrete piles. The piles must be driven at least 6 inches (150 millimeters) after the jet is removed, or to the required bearing. Do not allow the nozzle of the jet to penetrate below the tip of piling previously driven. Mark the jet pipe in such manner that the operator and Inspector can determine the depth required. The State Construction Office should be notified if water jets are proposed for use. Preboring may also be used to secure the minimum specified penetration. Usually the prebored hole should be slightly smaller in diameter than the pile and the depth of preboring should be less than the minimum specified penetration. However, conditions may exist which make it necessary that a larger hole be prebored and the space around the pile be filled with sand while the pile is being driven to the specified bearing. Unless water-jetting, preboring, or other means of securing minimum penetration is specified and payment is provided for in the contract provisions, this work will be at the Contractor’s choice and expense. However, the procedure used must be approved by the Engineer and shall result in a satisfactory pile and will not damage the integrity of the structure, roadway, adjacent structures, or utilities. Any damage done must be repaired to the satisfaction of the Engineer at the Contractor’s expense.

The lengths of piling required are determined by driving test piles or by other information which may be available. The Project Engineer provides the Contractor with an order list for timber and precast concrete piles. This list must show the length of piles required below cutoff (the top of the pile within the footing). The Contractor should be informed that the lengths shown on the order list should be increased, at their expense, the necessary amount to provide for fresh heading and to reach from the cutoff elevation up to the position of the driving equipment. Payment for piling will be made for the number of feet shown on the order lists except that if greater lengths are driven, with the approval of the Project Engineer, payment will be made for the lengths actually driven below cutoff. Itemized lists for cast-in-place piles or steel piles will not be furnished by the Engineer.

Rejected piles shall be removed or cut off 2 feet (0.6 meter) below the bottom of the footing. Rejected casings for cast in place piles that are left in place shall be filled with sand.

The handling and driving of treated piling require special care. Heads of piles should always be freshly cut, and rings or wire mesh screens placed on top during driving. In wet weather the final cutoff should be at least 1 foot (0.3 meter) long and the creosote, pitch and fabric cover placed immediately after the pile is cut. Do not make a cutoff and then wait until the next day to place the cover. Fabric covers should be well tacked to the pile and neatly trimmed to within 3 inches (75 millimeters) of the top of the pile so that the fabric will not have ragged edges. A follower driving cap should be used on treated piles. This is to help hold the pile in line to minimize the use of chocks in the leads during driving. Timber piles must be strapped in accordance with the requirements of Section 9-10.1 of the Standard Specifications before they are driven.
Precast concrete piles require special care in storage and handling, especially when raising them into the leads. The general method of attaching slings for handling is described in the Standard Specifications. Long piles must be supported at the ends and at intermediate points to prevent undue bending and cracking of the concrete. In special cases the plans may show the method for lifting long piles. Some pile driving crews lack experience with concrete piles and handle them as they are accustomed to doing with timber piles. Such handling will probably result in damage to the concrete piles and must not be allowed.

In driving precast concrete piles, several layers of plywood or a 3/8-inch (90 millimeter) wood block should be placed between the top of the pile and the steel driving head of the hammer. Care should be taken to prevent crushing of the pile head before the desired penetration is reached. Where crushing occurs, the top of the pile should be checked to determine if the end is square with the body of the pile; also, the hammer should be checked to determine if a fairly flat blow is being delivered to the pile. In driving concrete piles, it may be advisable, in order to prevent crushing of the head and to obtain the required penetration, to operate a hammer at less than full throttle until just before completing the driving, after which the throttle should be fully opened in order to obtain the true bearing value of the pile.

Large diameter prestressed concrete cylinder piles are not completely covered in the Standard Specifications. The requirements of the special provisions must be observed. Accuracy of placing and driving is most important. Every effort should be made to prevent these piles from drifting out of line or out of plumb during driving, but care must be taken to avoid applying excessive lateral force which may crack the pile. These piles do not have to be very far out of plumb before excessive overstress occurs. When a driven pile is found to be cracked or is out of plumb, it should be referred to the State Construction Office for a decision regarding corrective action to be taken.

Care should be taken in driving steel H piles to ensure that the driven pile is oriented as close as possible to that shown in the plans. Pile design usually involves horizontal forces due to temperature, concrete shrinkage, earthquake, and wind as well as axial forces, and if a driven pile is not aligned as shown in the plans, the pile may become overstressed due to excessive bending stresses. Any deviation of more than 20 degrees from the pile axis or more than 6 inches (150 millimeters) from the position shown in the plans shall be reported to the State Construction Office for evaluation and acceptance.

\section*{6-5.7B Test Piles}

A careful study should be made of the foundation exploration data shown in the plans and/or included in the Geotechnical Report before driving any test piles. Care should be taken that the test piles are not stopped on a relatively thin hard layer overlaying softer material. After the test piles have been driven, an effort should be made to correlate the results with the foundation data before ordering the permanent piles. The results from diving the test piles should be discussed with the Regional Operations/Construction Engineer if they do not correlate with the foundation data.

Test piles shall be driven to at least 15 percent more than the ultimate bearing capacity required for the permanent piles, except where pile driving criteria is determined by the wave equation. When pile driving criteria is specified to be determined by the wave equation, the test piles shall be driven to the same ultimate bearing capacity as the production piles. Test piles shall penetrate at least to any minimum tip elevation specified in the Contract. If no minimum tip elevation is specified, test piles shall extend at least 10 feet (3 meters) below the bottom of the concrete footing or groundline, and 16 feet (5 meters) below the bottom of the concrete seal.

Preboring, jetting, or other approved means may be used to secure minimum penetration with the test pile if such means is necessary and will be used for the permanent piles. The reason for driving the test pile is to obtain information for ordering the permanent piles, and to obtain additional information relative to driving the permanent piles.

It is the responsibility of the Contractor to supply test piles of sufficient lengths to provide for variation in soil conditions. If the piles furnished are not long enough, or are unsuitable in other ways, it will be necessary for the Contractor to supply acceptable piles. Followers will not be permitted in driving test piles. A follower is a member interposed between a pile hammer and a pile to transmit blows while pile head is below the reach of the hammer (pile head below the bottom of leads).

The State Construction Office should be notified of the date test piles will be driven.

\section*{6-5.7C Pile Driving Records}

Pile driving records are to be kept in the Pile Driving Record Book, Form 450-004, which becomes part of the project final records. This book has sufficient room for a condensed pile driving history, pile layout, and miscellaneous notes in addition to the driving log for each pile. Number the piles on the sketch in the pile layout and use these for the Pile No. on the pile driving log.

The pile driving record book contains instructions for completing the driving log. In order for this log to furnish complete information on the pile driving work, it is imperative that it be filled out completely in accordance with the instructions in the book. If more space is necessary, use more than one page for the pile. Items in the heading which are the same for several piling, may be marked “Same as Pile No. ___.”
The piling should be marked every foot (300 millimeters) of their lengths with crayon or paint unless there is some other method of determining when each foot (300 millimeters) of the pile has been driven. Count and record the number of blows per foot (300 millimeters) and hammer energy as the pile approaches bearing.

Test piles shall also be recorded in the pile driving record book. In addition, following the driving of each test pile, the Test Pile Record form shall be completed and sent to the appropriate offices the following day. This form should be filled in completely, including the rate/pressure of the hammer. Record the bearing value of the test pile for each foot (300 millimeters) as it is driven.

6-5.8 Measurement and Payment
Measurement and payment instructions are covered in Sections 6-05.4 and 6-05.5 of the Standard Specifications.

6-6 Bridge Railings
6-6.1 General
Railings shall be carefully aligned, both horizontally and vertically, to give a pleasing appearance. On multiple span bridges, the rail and wheel guard or curb heights at the ends of each span should be varied a sufficient amount to produce a uniform camber or grade from end to end of the bridge.

At the beginning and ends of horizontal curves and through vertical curves, the height of curbs may need to be varied so that the rail heights will be uniform above the curb. On any structure on which occurs a break in grade, horizontal curve with superelevation, vertical curve, or a combination of the three, the Project Engineer should plot to a large scale, the profiles of the roadway grades at the curb lines. From these profiles the grades for the tops of the curbs and railings can be properly determined. A slight hump in the rail over the whole structure is usually not objectionable, but a hump and then a sag is not permissible.

6-6.2 Measurement and Payment
Measurement and payment instructions are covered in Sections 6-06.4 and 6-06.5 of the Standard Specifications.

6-7 Painting
6-7.1 General
When inspecting bridge painting for steel structures, the Inspector should prepare a plan for the structure they will be inspecting. This plan will enable the Inspector to locate sections of the structure where painting activities occurred.

An Inspector’s Daily Report should be filled out after every work day with the activities performed and related to the Inspector’s bridge plan. In the daily report, the Inspector should identify the activities such as cleaning, blasting, and applying the base, intermediate, and finish coats. These daily reports should accurately represent the work accomplished and any noted deficiencies.

The Inspector should become familiar with the latest safety requirements. Contract environmental requirements should be reviewed as well.

Manufacture and shop mixing of paint materials are controlled from the State Materials Laboratory. Each container in each shipment of paint should bear a lot number, date of manufacture, type of paint and manufacturer’s name.

When quantities of paint required for a particular job are 20 gallons (75 liters) or less, they may be manufactured and shipped without inspection and testing by the laboratory. A certificate of compliance with specifications signed by the manufacturer shall be presented to the Project Engineer by the Contractor at the time the paint is brought to the project site.

All paint shall be thoroughly mixed before using. Paint may be mixed by stirring with hand paddles or by using power stirrers.

All paints bearing dates of manufacture over one year old should be sampled on the basis of one sample per batch. Paint showing appreciable deviation from normal should be sampled and set aside until checked and released by the State Materials Laboratory.

The paint should be capable of application at the required thickness without any sags or runs. If it is not possible to do this, the State Materials Laboratory should be contacted for necessary steps to be taken.

6-7.2 Cleaning Metal
Cleaning for removal of rust or corrosion spots in repainting and cleaning of new steel shall mean “commercial” abrasive blasting as defined in the Standard Specifications or the Special Provisions.

Wire brushing and scraping shall normally be limited to removal of dirt and loose paint where corrosion is not involved.

All rust which cannot be removed by abrasive blasting shall be removed with chisels, hammers or other effective means as directed by the Engineer.

When called for in the Standard Specifications or Special Provisions, the entire structure shall be pressure flushed with water from the top down before other cleaning or painting is started. The nozzle should not be more than 9 inches (230 millimeters) from the surface being cleaned. A biodegradable detergent may be added to the water
jet to remove oil and grease. Biodegradable detergents shall be approved by the State Materials Laboratory and precautions taken to avoid harmful residue on the steel.

In addition to the initial pressure flushing, all abrasive blasting residue must be removed after blasting and spotting and before application of additional paint. Pressure flushing may be required for this purpose if the Project Engineer deems it necessary.

New steel, shop coated before erection, shall have all erection and transportation scars, rivet heads, and welds cleaned and spot coated. If a dirt film has accumulated on the steel during the erection period this must be removed by flushing. All concrete residue must be removed from the floor system after the deck pour is completed. Generally, this may be accomplished by flushing before the residue has set up and while the pour is in progress.

On repainting projects, the Engineer or Inspector should observe and report to the State Bridge and Structures Engineer any spot or area where corrosion or other deficiencies are of such extent as to threaten the strength of the steel member. They should also observe areas where water becomes trapped to ultimately endanger the steel through corrosive action, and advise the Regional Operations/Construction Engineer, so the condition may be corrected.

Many bridges that are being repainted have been previously painted with lead based paint. When this is the case, the Contractor must submit a “Lead Health Protection Program”. WAC 296-155-176. The waste generated from cleaning the bridge (bird guano, paint chips, etc.) must be tested as outlined in the contract provisions. Handling and disposal of this wasted must be as prescribed by current state law. Contact your Regional Environmental Office regarding disposal of lead paint waste.

Containment systems are required by the Contract. Containment systems are required during the cleaning and painting of the bridge. These systems are necessary to prevent contaminants from entering state waters.

### 6-7.3 Applying Paint

All coatings shall be applied per the manufacturers recommendations.

Brushes and spray equipment should be in good condition. An intermediate stripe coat should be applied to the metal edges, inside angles, welds, bolt heads, nuts and rivets prior to the application of the full intermediate coat of paint. The use of inspection mirrors is required for reflecting light into the interior of boxed sections or members for locating painting defects.

The Inspector must check to see that the proper film thickness of paint is applied. Wet film thickness is to be measured immediately after the paint is applied and the dry film thickness is to be measured after the paint has become thoroughly dry and hard. It is difficult to measure the dry film thickness of paint on galvanized metal so it is necessary to measure the wet film thickness for each coat of paint as it is applied.

When an Inspector finds an area where the painting does not meet the specifications, they should mark the area with contrasting brightly colored alkyd paint from an aerosol can. A light coat of this spray paint will not adversely affect the paint job and it will effectively mark the area to tell whether correction work was performed on the area. Marking the area with spray paint provides the Inspector with an easy method of marking deficient areas and provides the Contractor a ready method of locating the areas that require additional work. This will also free the Inspector to concentrate on areas of serious deficiencies without losing control over those requiring minor corrections. When marking the final coat, be careful to mark only the area to be reworked.

The protection of the structure, traffic, and property from splatters and airborne paint spray is the responsibility of the Contractor. Since WSDOT may be criticized because of damage from paint, the Engineer must enforce the provisions of the contract to ensure protection therefrom.

Adequate staging, scaffolding, ladders, and fall protection are required to be provided by the Contractor to ensure safety to workmen, room for good workmanship, and adequate facilities for proper inspection.

Technical assistance and equipment are available at the State Materials Lab, and on request can be provided at the job site to ensure a good paint job.

During the preparation and painting of steel bridges, it is very important that the Inspector be aware of the potential impact to the surrounding environment. The air, water, and land quality are of major concern. WSDOT and environmental agencies are working together to establish guidelines for bridge painting. Policies and procedures involving environmental concerns will be addressed in the contract. Compliance to these specifications should be closely monitored.
6-8 Waterproofing

The instructions for this work are quite complete in Section 6-08 of the Standard Specifications.

Appendix A Concrete Mix Proportioning

The Standard Specifications previously had concrete mix designs that WSDOT would provide. The Contractor had the choice of using WSDOT’s provided recipe or using a different mix. If the Contractor chose to provide a WSDOT mix, then WSDOT would be responsible for the performance of the mix provided it was produced within our specifications.

The proportions for mixes that used to be given in the Standard Specifications where in the nature of basic mixes which would need adjustment for the factors listed below as applicable to the job conditions. The following information is provided to give an understanding on how mix designs can be adjusted without substantially changing the mix characteristics.

Adjustments for cement content and workability cannot be applied until after batches have been mixed. The adjustment factors listed below are in the order in which they are to be applied.

Adjusting Mix Proportions

Adjustments to the proportions for WSDOT Provided Mixes that used to be shown in the Standard Specifications were to be made in the following order:

1. Bulk specific gravity
2. Crushed rock used as coarse aggregate
3. Substandard gradings
4. Free water in aggregates
5. Cement content**
6. Workability**

**The adjustments for either cement content or workability can only be made after testing has been completed from concrete batched with adjustments made for items 1 through 4.

Example:

Assume the following conditions for Class 3000 (20) Concrete without Air:

- Coarse aggregate is crushed rock.
- Bulk specific gravity, coarse aggregate is 2.76.
- Bulk specific gravity, sand is 2.62.
- Grading of coarse aggregate OK.
- Grading of fine aggregate — finer than fine limits of specification by 25 percentage points. (Under Section 9-03 of the Standard Specifications, aggregate finer than the specifications may be used provided the cement content is increased.)

Concrete is non-air entrained.

Proportioning for Bulk Specific Gravity

The masses of aggregates that used to be given in the Standard Specifications were for a bulk gravity of 2.67. These values must be corrected for the actual bulk specific gravity (G) of the materials used. The adjusted batch mass to be used is:

\[
\text{Adjusted Batch mass} = \text{Batch mass} \times \frac{G}{2.67}
\]

**Metric**

Example:

The mix proportions for Class 20 concrete are as follows in kg/m³.

**Current batch masses:**

<table>
<thead>
<tr>
<th>Material</th>
<th>Mass (kg)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement</td>
<td>320</td>
</tr>
<tr>
<td>Fine Aggregate</td>
<td>775</td>
</tr>
<tr>
<td>No. 2 Coarse Aggregates</td>
<td>1155</td>
</tr>
<tr>
<td>Water</td>
<td>160</td>
</tr>
</tbody>
</table>

W/C (160/320) = 0.50

**Batch masses corrected for bulk specific gravity:**

( Aggregate masses rounded to nearest 5 kg.)

<table>
<thead>
<tr>
<th>Material</th>
<th>Mass (kg)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement</td>
<td>320</td>
</tr>
<tr>
<td>Fine Aggregate</td>
<td>775 \times (2.62/2.67) = 760 kg</td>
</tr>
<tr>
<td>No. 2 Coarse Aggregates</td>
<td>1155 \times (2.76/2.67) = 1195 kg</td>
</tr>
<tr>
<td>Water</td>
<td>160</td>
</tr>
</tbody>
</table>

W/C (160/320) = 0.50
Example:
The mix proportions for Class 3000 concrete are as follows in pounds per cubic yard.

**Current batch weights:**
- Cement: 540 lbs.
- Fine Aggregate: 1,315 lbs.
- No. 2 Coarse Aggregates: 1,950 lbs.
- Water: 270 lbs. [Total: 4,075 lbs.]

W/C (270/540) = 0.50

**Batch weights corrected for bulk specific gravity:**
(Aggregate weights rounded to nearest 10 lbs.)
- Cement: 540 lbs.
- Fine Aggregate: 1,315 × (2.62/2.67) = 1,290 lbs.
- No. 2 Coarse Aggregates: 1,950 × (2.76/2.67) = 2,020 lbs.
- Water: 270 lbs. [Total: 4,120 lbs.]

W/C (270/540) = 0.50

*Proportioning for Crushed Rock*
Crushed rock is angular in shape and contains more voids than gravel. Unless a greater proportion of mortar is provided to fill the excess voids, the concrete will be harsh as compared to that made with gravel.

**Example:**
As a starting mix, the weight (mass) of crushed rock should be reduced by 8 percent of the weight (mass) of the coarse aggregate shown, corrected for bulk specific gravity. At the same time the weight (mass) of fine aggregate should be increased the same number of pounds (kilograms) that coarse aggregate was decreased.

In general, no additional changes in the starting mix would be needed because of the presence of crushed oversize gravel in coarse aggregate. In the absence of contrary instructions from the State Materials Lab, no changes in cement per cubic yard (meter) would be necessary on account of the use of crushed rock in place of gravel as coarse aggregate. Decrease gravel 0.08 × 2020 = 162 (0.08 x 1155 kg = 93 kg); add same amount to fine aggregate.

**Metric**

**Batch masses corrected for crushed rock:** (Aggregate masses rounded to nearest 5 kg.)
- Cement: 320 kg
- Fine Aggregate: (760 + 92) = 850 kg
- No. 2 Coarse Aggregate: (1195 – 92) = 1105 kg
- Water: 160 kg [Total: 2435 kg]

W/C (160/320) = 0.50

**Batch weights corrected for crushed rock:** (Aggregate weights rounded to nearest 10 lbs.)
- Cement: 540 lbs.
- Fine Aggregate: (1,290 + 92) = 1,382 lbs.
- No. 2 Coarse Aggregate: (2,020 – 92) = 1,928 lbs.
- Water: 270 lbs. [Total: 4,120 lbs.]

W/C (270/540) = 0.50

*Proportioning for Substandard Gradings*
The *Standard Specifications* permit the use, within certain limits, of aggregate graded finer than the fine limits as specified, provided cement is added. A reduction of 1 percent in weight (mass) of aggregate per cubic yard (meter) of concrete will result in an increase of approximately 1 percent in cement content.

The use of finer gravel with extra cement ordinarily will not cause changes in workability sufficient to warrant revising relative proportions of sand and coarse aggregate in the starting mix.

When finer sand (fine aggregate) is used with extra cement, however, the mix is almost certain to be oversanded, dependent on the amount of excess fineness of the fine aggregate. The starting mix should, therefore, be revised in accordance with the following rule:

After reducing weights (masses) of both fine aggregate and coarse aggregate proportionally to result in the required change in cement content, further reduce the weight (mass) of fine aggregate at the rate of 0.5 pound per 100 pounds (0.67 kg per 100 kg) of cement for each 1 percent the fine aggregate passing each sieve is in excess of the maximums. Increase the coarse aggregate by the same number of kilograms (pounds) that the fine aggregate has been reduced to control over-sanding.
Example:

Consider a fine aggregate having a gradation as follows:

<table>
<thead>
<tr>
<th>Percent Passing</th>
<th>Screen Size mm</th>
<th>Gradations Sample</th>
<th>Allowable* Specifications</th>
<th>Excess Maximum</th>
<th>Fineness</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>4.75</td>
<td>100</td>
<td>95-100</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>3.35</td>
<td>97</td>
<td>82-98</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>2.36</td>
<td>93</td>
<td>68-86 95 7</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.18</td>
<td>75</td>
<td>47-65 80 10</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>0.60</td>
<td>50</td>
<td>27-42 60 8</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>0.30</td>
<td>19</td>
<td>9.0-20.0 20</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>0.15</td>
<td>6</td>
<td>0.0-7.0</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>0.075</td>
<td>2.0</td>
<td>0.0-2.5 2.5 25%</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

*As designated in the Standard Specifications.

The 25 percent of excess fineness of fine aggregate requires an increase of 8 percent cement, calculated on the basis of 1/3 percent for each percent of excess fineness (25 × 1/3 = 8). The desired cement content will be (540 × 1.08) = 583 pounds per cubic yard.

The fine aggregate should next be decreased by (2/3 × 25 × 583) = 97 pounds to avoid over sanding. The coarse aggregate should be increased a like amount.

Batch weights corrected for substandard gradings:

<table>
<thead>
<tr>
<th>(Aggregate weights rounded to nearest 10 lbs.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement</td>
</tr>
<tr>
<td>Fine Aggregate</td>
</tr>
<tr>
<td>No. 2 Coarse Aggregate</td>
</tr>
<tr>
<td>Water</td>
</tr>
<tr>
<td></td>
</tr>
</tbody>
</table>

W/C (270/583) = 0.46

**Proportioning for Free Water in Aggregates**

Free water is the water available in the aggregates that will combine with the cement during the mixing process in addition to the mix water added and if not accounted for will reduce the strength of the concrete. The planned mixing water is reduced by an amount of free water present in the aggregates in order to ensure the maximum water/cement ratio is not exceed or water/cementitious ratio where fly ash is used.

The free water is defined as the amount of water present in the aggregates above the amount of absorbed water. Absorbed water will not be released by the aggregates during mixing of the concrete. The absorbed water is reported on the Pit Report and is expressed as a percentage of the weight (mass) of the aggregates.

The Moisture content of the aggregates is the total water in the aggregates expressed as a percentage of the dry weight (mass) of the aggregates. The free water can be determined by subtracting the amount absorbed water (absorbed content × dry weight (mass) of the aggregates) from the total water in the aggregates (moisture content × dry weight (mass) of the aggregates).
Example:
The total amount of water permitted in the mix includes both the free water in the aggregates and the total mixing water (added at the plant and any water added in route to or on the project). For example, consider a Class 20 mix which has been determined to have a maximum water content of 160 kg per cubic meter.

**Batch masses corrected for substandard gradings:**
(Aggregate masses rounded to nearest 5 kg.)

<table>
<thead>
<tr>
<th>Material</th>
<th>Mass (kg)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement</td>
<td>346 kg</td>
</tr>
<tr>
<td>Fine Aggregate</td>
<td>790 kg</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1165 kg</td>
</tr>
<tr>
<td>Water</td>
<td>160 kg</td>
</tr>
</tbody>
</table>

W/C (160 kg of water/346 kg of cement) = 0.46

Current tests of the aggregate stockpiles shows the moisture content as follows:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Moisture Content</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>4.0 percent</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1.2 percent</td>
</tr>
</tbody>
</table>

The Pit Report from the State Materials Laboratory shows the amount of absorption as follows:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Absorption</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>1.5 percent</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1.0 percent</td>
</tr>
</tbody>
</table>

Total Water in Aggregates:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Mass (lb)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>790 × 0.04 = 32 kg</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1165 × 0.012 = 14 kg</td>
</tr>
</tbody>
</table>

Absorbed Water in Aggregates:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Mass (lb)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>790 × 0.015 = 12 kg</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1165 × 0.010 = 12 kg</td>
</tr>
</tbody>
</table>

Free Water in Aggregates:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Mass (lb)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>32 kg of total water − 12 kg of absorbed water = 20 kg of free water</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>14 kg of total water − 12 kg of absorbed water = -2 kg of free water</td>
</tr>
</tbody>
</table>

Total Free Water in Aggregates: 20 kg from Fine Aggregates + 2 kg from Coarse Aggregates = 22 kg

Deducting free water gives 138 kg of allowable mixing water.

(160 kg − 22 kg) = 138 kg of allowable mixing water

The aggregate masses should be increased to reflect the free water and the amount of water added should be decreased to maintain the maximum water-cement ratio.

**Batch weights corrected for substandard gradings:**
(Aggregate weights rounded to nearest 10 lbs.)

<table>
<thead>
<tr>
<th>Material</th>
<th>Weight (lb)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement</td>
<td>583 lbs.</td>
</tr>
<tr>
<td>Fine Aggregate</td>
<td>1,350 lbs.</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1,960 lbs.</td>
</tr>
<tr>
<td>Water</td>
<td>270 lbs.</td>
</tr>
</tbody>
</table>

W/C (270 lbs. of water/583 lbs. of cement) = 0.46

Current tests of the aggregate stockpiles shows the moisture content as follows:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Moisture Content</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>4.0 percent</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1.2 percent</td>
</tr>
</tbody>
</table>

The Pit Report from State Materials Laboratory shows the amount of absorption as follows:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Absorption</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>1.5 percent</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1.0 percent</td>
</tr>
</tbody>
</table>

Total Water in Aggregates:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Mass (lb)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>1,350 lbs. × 0.04 = 54 lbs.</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1,960 lbs. × 0.012 = 24 lbs.</td>
</tr>
</tbody>
</table>

Absorbed Water in Aggregates:

<table>
<thead>
<tr>
<th>Aggregate Type</th>
<th>Mass (lb)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>1,350 lbs. × 0.015 = 20 lbs.</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1,960 lbs. × 0.010 = 20 lbs.</td>
</tr>
</tbody>
</table>
Free Water in Aggregates:

Fine Aggregates 54 lbs. of total water – 20 lbs. of absorbed water = 34 lbs. of free water

Coarse Aggregates 24 lbs. of total water – 20 lbs. of absorbed water = 4 lbs. of free water

Total Free Water in Aggregates: 34 lbs. from Fine Aggregates + 4 lbs. from Coarse Aggregates = 38 lbs.

Deducting free water gives 232 lbs. of allowable mixing water.

(270 lbs. – 38 lbs.) = 232 lbs. of allowable mixing water

The aggregate weights should be increased to reflect the free water and the amount of water added should be decreased to maintain the maximum water/cement ratio.

**Batch weights corrected for free water in aggregates:**

(Aggregate weights rounded to nearest 10 lbs.)

<table>
<thead>
<tr>
<th>Material</th>
<th>Weight (lbs)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement</td>
<td>583</td>
</tr>
<tr>
<td>Fine Aggregates</td>
<td>1,350 + 54 = 1,400</td>
</tr>
<tr>
<td>No. 2 Coarse</td>
<td>1,960 + 24 = 1,980</td>
</tr>
<tr>
<td>Water</td>
<td>232</td>
</tr>
</tbody>
</table>

W/C (270 lbs. of water/583 lbs. of cement) = 0.46

**Correction for Cement Content**

Determine the unit weight (mass) of the concrete, using ASSHTO Test Method T 121, of the first two trucks that meet all applicable acceptance test requirements. Using the unit weight (mass), calculate the yield and cement content, adjusting the calculations for a design air content of 6 percent if the mix is entrained. Average the two cement contents and compare the averaged cement content to the minimum cement content specified.

If the averaged calculated cement content is 10 pounds per cubic yard (5 kg per cubic meter) less than the minimum cement content specified, an adjustment is required. If a mix proportion adjustment is necessary, the adjustment shall be accomplished by adjusting the aggregate only. The fine to coarse aggregate ratio shall be maintained when the concrete mix is adjusted. The yield and cement content calculations should be provided to the contractor.

**Example:**

The cement content is determined to be 568 pounds per cubic yard whereas the minimum cement content of 583 pounds was specified. This amount is 15 pounds per cubic yard less, so an adjustment is required. The aggregate weights should be increased. The batch weight should be corrected as follows:

<table>
<thead>
<tr>
<th>Material</th>
<th>Weight (lbs)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fine Aggregates</td>
<td>1,400 × 568/583 = 1,360</td>
</tr>
<tr>
<td>Coarse Aggregates</td>
<td>1,930 × 568/583 = 1,930</td>
</tr>
<tr>
<td>Water</td>
<td>232</td>
</tr>
</tbody>
</table>

W/C (270 lbs. of water/346 lbs. of cement) = 0.46

**Revision for Workability (Example)**

During the placing of the first truck, some difficulty was found in the region of a group of closely spaced reinforcing bars. The same situation will exist on the next pour. It is decided to increase the fine aggregate content somewhat and the entire 90-pound (35 kg) decrease (as calculated previously) for cement content is deducted from the coarse aggregate. The new batch masses are as follows:
Metric

Batch masses corrected for workability: (Aggregate masses rounded to nearest 3 kg.)

<table>
<thead>
<tr>
<th>Material</th>
<th>Mass (kg)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cement</td>
<td>346</td>
</tr>
<tr>
<td>Fine Aggregate</td>
<td>820</td>
</tr>
<tr>
<td>No. 2 Coarse Aggregate (1180 – 35)</td>
<td>1145</td>
</tr>
<tr>
<td>Water</td>
<td>139</td>
</tr>
<tr>
<td></td>
<td>2450</td>
</tr>
</tbody>
</table>

W/C (160/346) = 0.46

English

Cement 583 lbs.
Fine Aggregate 1,400 lbs.
No. 2 Coarse Aggregate (1,980 – 90) 1,890 lbs.
Water 232 lbs.
4,105 lbs.

W/C (270/583) = 0.46

The goal should be to use the lowest percentage of fine aggregate that is consistent with job conditions and will permit placing the concrete without voids and finishing it to a satisfactory surface. If the mix is undersanded, however, the tendency will be to make up for a lack of inherent workability by using an excessive amount of mixing water. Such concrete tends to segregate in handling and placing and is to be avoided. The sand content of the mix, however, should not be increased merely to relieve the Contractor of the work of vibrating that is required to be performed under the specifications.

A grossly oversanded mix will be recognized by the apparent shortage of coarse aggregate and by its “sticky” character. Those particles of coarse aggregate that are readily visible will appear to be floating independently in a matrix of mortar. In a badly undersanded mix, the coarse aggregate will be very conspicuous, the concrete will be hard to handle with a shovel regardless of its wetness and there will be a marked tendency for separation of the mortar from the coarse aggregate. Between these extreme limits, the best mix must be determined by experience and careful study of the results obtained during placing of the concrete and upon removal of the forms.

If the fine aggregate is graded near the coarse limits of the specifications and the coarse aggregate is near the fine limit, the concrete is apt to be harsh. Increasing the fine aggregate content in such cases probably will not result in much improvement. The grading of the fine aggregate and the coarse aggregate should be improved. The Standard Specifications require rejection or alteration of the aggregates when the resulting concrete is too harsh.

Generally speaking, a reduction or increase of 20 pounds (20 kg) of fine aggregate per 100 pounds (100 kg) of cement will make a pronounced change in the appearance and workability of the concrete. The Project Engineer should work within these limits (after revising proportions of the starting mix as outlined in Chapter 6-2 of this manual) to secure the best results possible. Changes should be made only after consultation with the State Materials Laboratory.
## Chapter 7

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Chapter 7  Drainage Structures, Sewers, and Conduits

7-1  Drains

7-1.1  Roadway Subdrainage
Underground streams and seepage zones which require installation of water collection systems may be encountered in roadway excavation. The gradation of gravel used in water interception channels is of prime importance. Gravel backfill for drains has been developed for this use. This drain material is an open graded gravel which will become plugged with infiltrated fines if not protected with a filter. It should always be used with a filter cloth which has proven effective in inhibiting the infiltration of fines.

When installing perforated drain pipe, the perforations should be in the lower half of the pipe. This will minimize infiltration of fine material and ensure longer service.

Where a subdrain installation is intended to pick up flow from intermittent seepage zones, nonperforated pipe should be used between the seepage areas to avoid possible loss of water into otherwise dry areas. In some cases, it may be necessary to supplement the pickup system with a carrier pipe system.

The Project Engineer’s attention is directed to the fact that control of water during construction is the responsibility of the Contractor. See Chapter 2-3.4 of this manual for temporary water pollution/erosion control.

7-1.2  Installation of Drains
Most of the instructions for the installation of culverts covered in Chapter 7-2.4 of this manual are equally applicable to the installation of drains.

7-1.3  Measurement and Payment
Measurement and payment for structure excavation is covered in Sections 2-09.4 and 2-09.5 of the Standard Specifications. Measurement and payment for drain pipe and gravel backfill for drains is covered in Sections 7-01.4 and 7-01.5 of the Standard Specifications.

7-2  Culverts

7-2.1  General Instructions
The life of the roadway depends largely upon proper drainage, and it is essential to give diligent attention to adequacy as well as to quality of construction. In addition to providing for the passage of existing natural drainage channels through the project, a highway drainage system must provide for the collection and disposal to natural drainage channels of all rainfall on the right of way and of all ground water flow that may be intercepted during roadway construction.

It is attempted during location and planning to provide for necessary drainage systems, however, particularly with respect to underground water flow, it is impossible to foresee all drainage problems that may result from the construction of the highway. It is the responsibility of the Project Engineer to evaluate the sufficiency of the provided drainage systems and to initiate action for changes or additions where necessary.

The Project Engineer should carefully review all provisions of the applicable Environmental Impact Statement, right of way agreements, and other commitments made by the Washington State Department of Transportation (WSDOT) which have direct bearing on the project. Many of these commitments involve drainage matters. Although such elements should have been incorporated into the design, in some cases, they have been overlooked or require revision. Such a lack of oversight which directly affects adjacent property or individuals is sure to trigger an immediate negative response reflecting on WSDOT integrity.

The Project Engineer should go over the project, particularly during severe storms, closely observing the quantity and action of the storm water runoff to determine the sufficiency of openings and ditches or the need for larger openings and ditches than those contemplated. Reporting the results of this observation to the Regional Office. Any changes made in the size of drainage openings must be approved by the Regional Office before the Contractor is advised of the change.

Tables showing the allowable heights of embankments over the various types of pipes are in the Standard Specifications and the Hydraulics Manual. Quite often, upon locating culverts to fit the drainage conditions, the height of embankment is more than was anticipated during the location work. After the culverts are staked, a check should be made to see that the allowable embankment height for the particular type of pipe is not exceeded.

Pipe arches shall not be constructed until the site has been investigated by the Regional Materials Engineer and the materials and methods for the construction have been approved by the Regional Materials Engineer.
7-2.2 Roadway Surface Drainage

Curb and gutter systems must be constructed in such a manner that water will not pond on the roadway or flow at random over fill slopes. Manholes, catch basins, and spillways should be checked for location, size, and number to ensure efficient removal of collected water. Controlled drainage should be carried to a point beyond the roadway to where damage to the roadway cannot occur.

Water pockets are very apt to be formed in superelevation transitions and roadway width transitions, especially where the roadway grade line is quite flat. It is necessary that the Project Engineer investigate these areas to be sure that proper drainage is installed.

In placing the grates for catch basins and gutter inlets, it is imperative that they are placed at the proper elevation. If they are placed too low, they constitute a traffic hazard and if they are placed too high, they will not intercept the water. In keeping with design safety requirements, many culvert entrance structures utilize catch basins or grate inlet facilities. Such installations are particularly susceptible to deciduous debris and roadside trash. Grate opening size allowing passage of such debris is very critical in rural and mountainous locations.

Surface ditches may be necessary above cut slopes to prevent water from flowing over the cut face. Roadside ditches at the ends of cut sections should be diverted well away from the adjacent embankment to avoid erosion of the fill material.

7-2.3 Design of Culverts

Present standard design practice permits the Contractor to select the type of culvert and drain pipe to be installed except in those instances where a specific type is called for in the plans. Approved types are detailed in the contract plans and specifications.

When changes or additions are determined necessary by the Project Engineer, consideration must be given to the type of pipe being furnished to the project. Specific types should be required only when engineering considerations substantiate that preference should be given to one type or another.

Corrugated metal pipe arches fill a need where headroom above the invert is restricted and where more capacity and wider clearance for discharge of debris is required than would be afforded by a multiple pipe installation. Due to the method of forming the pipe arches, it is usually more difficult to obtain a well-fitting joint. The construction of the joints must receive careful attention when the installation is in material susceptible to erosion.

7-2.4 Installation of Culverts

The ability of the culvert to withstand the height of cover as shown in the tables is based on the culvert being constructed in accordance with the Standard Specifications and the Standard Plans. All phases of culvert installation should receive thorough attention and inspection to achieve that end.

7-2.4A Grade and Flow Line

Unless shown otherwise in the plans, the flow line grade of a culvert should match the stream channel which it replaces. Where the flow line grade of a culvert is relatively steep, debris and sediments tend to pass more easily through the culvert, but increased abrasion in the invert and increased erosion potential at the outlet can be expected. Where the flow line grade is relatively flat, sediment deposition within the culvert can become a problem. This is especially true with culverts that are placed on a flatter grade than the existing stream channel.

When necessary to construct an inlet channel to the culvert, the channel shall provide a smooth transition into the culvert without constricting the flow.

The destruction of vegetation, and rip rap resulting from the modification of culverts will lead to an increase in erosion around the culvert. The outlet side of the culvert is particularly susceptible to increased damage, even under normal flow. If you disturb or change either the culvert inlets or outlets during construction, consideration needs to be given to providing protection. This protection should extend upstream or downstream as needed. At the completion of the work all culvert inlets, outlets, and the channels leading to and from them shall present a neat and workmanlike appearance. At the completion of the contract, they shall be open and ready for operation.

7-2.4B Foundation

Care must be taken to ensure that the ground upon which pipes are to be laid has sufficient stability to support the pipe without excessive or nonuniform settlement. Where the underlying soil is soft or spongy, or subject to excessive consolidation under load, adequate support shall be obtained by excavating and removing the unstable soil and replacing it with satisfactory (usually granular) material, provided this procedure is feasible. In some cases, installation of the pipe should also be laid with a slight camber to overcome anticipated settlement. Where the unstable foundation soil is of such depth that the above procedure is not practical, other means must be used. This may involve the use of partial backfill of granular material to spread the load, placement of a timber or brush mat, the construction of a pile and timber cradle, or other such means. Before selecting a method, the Regional Materials Engineer should be consulted.
Uniformity of support is essential to successful installations. Where transition is made from foundation soils that may consolidate to firm, unyielding ground, special consideration should be given to the transition zone.

7-2.4C Bedding
Where pipe is laid on existing ground, care must be taken to ensure full, uniform support along the barrel of the pipe. Hand shaping and checking with a template may be necessary. When placing concrete pipe with bell-type joints, depressions must be constructed to receive the bell so that full barrel support is achieved. Isolated stones or boulders which may cause point bearing must be removed.

When granular bedding material is used (as is usually the case in trench construction or where rock soils exist), workers sometimes become careless on the assumption that the bedding material will in itself ensure adequate support. Inspection should ensure that proper depth is used and that the pipe is seated in the bedding material to provide full, uniform barrel support.

Care must be exercised in placing pipe in rock fills or where solid rock, hardpan, or cemented gravel is encountered. Pipe installed on these hard materials must be bedded on a cushion of suitable earth, fine gravel, or sand at least 6 inches (150 millimeters) in depth to eliminate concentrated points of loading.

Gravel having sizes larger than 1 inch (25 millimeters) should not be used for bedding material. The importance of good quality material and good installation practices cannot be overstressed. The load supporting capacity of the pipe is directly affected by the quality of the bedding.

When suitable material is not readily available on the project for bedding the pipe, Gravel Backfill for Pipe Zone Bedding should be used. Normally, this material is to be used only from 6 inches (150 millimeters) below the pipe to the limits shown on the Standard Plans. In areas of rock embankment, where there is only fragmentary rock material available on the jobsite to backfill the pipe installation, gravel backfill for pipe zone bedding should be used for the backfill within 12 inches (300 millimeters) of the sides and top of the pipe. If it is necessary to remove the material under the pipe excavation zone to produce a firm foundation, this void should be backfilled with Gravel Backfill for Foundations which is more stable than Gravel Backfill for Pipe Zone Bedding.

If the Engineer deems it desirable or necessary to construct part of the embankment prior to construction of the culvert, the embankment shall be constructed at least 5 diameters of the culvert each side of the installation and compacted to 95 percent of the maximum density of the material. The embankment shall be constructed to a minimum height above the pipe invert elevation of at least one half the diameter of the pipe, more if equipment is to be routed over the pipe installation. No tractors or other heavy equipment shall be operated over the top of the pipe until the backfill has reached a height of 2 feet (0.6 meters) above the top of the pipe. If the Contractor elects to construct the embankment to final grade, shoring will be required for embankments more than 4 feet (1.22 meters) in height above the bottom of the trench. The upper limit for measurement of structure excavation is a maximum of 4 feet (1.22 meters) above the invert of the pipe as specified in Section 2-09.4 of the Standard Specifications.

Concrete pipe must be laid with the bell or groove end up grade. Metal pipe with riveted or resistance spot welded seams must be laid with the outside laps of circumferential joints pointing up grade and with the longitudinal laps positioned other than in the invert.

It is important that concrete pipe with elliptical reinforcement, fabricated to form an elliptical section, be installed with the “top” or “bottom” position as marked on the pipe exactly on the vertical axis. There are special cases, such as on side-hill installations, where the imposed load will be at some angle other than vertical. In these cases, the pipe should be tilted to meet the direction of load. Theoretically, a small departure from the correct position does not greatly affect the supporting strength of the pipe, as the reinforcement cages may not be shaped to true ellipses, or they may not remain in the true shape during placing of the concrete. Practically, the steel may be in such a position that a large percentage of its effectiveness is lost a short distance away from the vertical axis. Elliptically reinforced concrete pipe is manufactured with lift holes in the top of the pipe or is clearly marked to simplify true positioning. Many culvert pipe failures have resulted because of carelessness in installation with respect to position of the vertical axis.

7-2.4D Backfill
The load supporting strength of any pipe is directly affected by the condition of the material around and above the pipe as well as the bedding material under the pipe. In general, the higher the degree of compaction of the fill or backfill under the haunches and along the sides of the pipe, the less the pipe will deform under load. Also, the higher the compaction, the less the material along side the pipe will consolidate. Consolidation can result in an increased transfer of embankment load onto the pipe. For these reasons, the backfill or embankment material adjacent to the pipe should be selected material free from large rocks and lumps, containing sufficient fines so that it will compact to a relatively impervious mass and it must be compacted to a density and width not less than that required by the Standard Specifications or Standard Plans.
Care must be taken to obtain proper compaction under the haunches of the pipe and to place and compact the backfill uniformly on both sides of the culvert. Firm support must be obtained. Caution shall be used to avoid over-tamping to the extent that the pipe is lifted out of position.

Many failures of culvert pipe in the past could have been avoided by proper backfilling. No type of pipe can withstand heavy embankment loads unless the backfilling is performed in strict accordance with the Standard Plans for Pipe Zone Bedding and Backfill and the Standard Specifications.

7-2.4E Placement of Fill Over Culverts
The load that will be imposed on a culvert pipe is affected largely by the manner in which the embankment around and above the culvert is constructed. The maximum height of fill allowable over various sizes and types of pipe and pipe arch culvert is dependent upon backfilling and constructing the embankment over the culvert in strict compliance with the Standard Plans and the Standard Specifications. Careful attention shall be given to constructing pipe installations in accordance with the appropriate standard except as modified by special provisions.

Equipment shall not be permitted to operate across the culvert until the embankment has been constructed 2 feet (600 millimeters) above the culvert. The operation of equipment over the culvert installation shall be in accordance with Section 1-07.7 of the Standard Specifications.

Mitered ends of metal and thermoplastic culverts may require some type of weighted protection to keep the end of the culvert from floating due to hydrostatic pressure. Usually concrete headwalls are specified for this purpose. Concrete headwalls must be constructed as soon as the embankment is constructed to the height of the headwall so the mitered ends of the culvert will be protected when the first storm is encountered.

7-2.5 Measurement and Payment
Measurement and payment for structure excavation is covered in Sections 2-09.4 and 2-09.5 of the Standard Specifications. There is no specific unit of measurement or payment for any bedding or backfill material placed in the pipe zone, as covered in Sections 7-08.4 and 7-08.5 of the Standard Specifications. All costs associated with furnishing and installing the bedding and backfill material within the pipe zone are included in the unit contract price for the pipe. Measurement and payment for pipe and end sections are covered in Sections 7-02.4 and 7-02.5 of the Standard Specifications.

It should be noted that if the Contractor constructs pipe in excess of the length designated by the Engineer, the excess length will not be measured or paid for. It is quite often undesirable to have culvert pipe constructed in excess of the necessary length from both hydraulic and aesthetic considerations thus the Engineer should have the excess removed at the contractor’s expense when this occurs.

7-3 Structural Plate Pipe, Pipe Arch, Arch, and Underpass
7-3.1 General Instructions
Most of the instructions for the construction of culverts covered in Chapter 7-2 of this manual are equally applicable to the construction of structural plate pipes, pipe arches, arches, and underpasses.

In the construction of multi-plate structures, it is quite important that the bottom plates be correctly positioned for alignment and grade of their edges before the other plates of the section are bolted up so the completed structure will be in proper alignment. Manufacturers of multi-plate structures normally supply detailed assembly instructions with their multi-plates, which should be closely followed, as they will prevent creep or spiral. If the structure starts to creep or spiral, the only way to correct this condition is to remove the plates to where it is in correct alignment and reconstruct the structure.

High-strength bolts are used in bolting the plates together. In order for the connections to function as designed, the bolts must be tightened to the specified tension. Chapter 6-3.6B covers the instructions for construction and inspection of high tensile strength bolts. Impact wrenches must be calibrated as specified since overtightening may overstress the bolts and under-tightening will not give the connection the required strength. If more than one crew is assembling the structure, the impact wrenches must be calibrated to tighten the bolts to the same torque.

7-3.2 Measurement and Payment
Measurement and payment instructions are covered in Sections 7-03.4 and 7-03.5 of the Standard Specifications.

7-4 Storm Sewers
7-4.1 General Instructions
Most of the instructions for the construction of culverts covered in Chapter 7-2 of this manual are equally applicable to the construction of storm sewers.
The grade line that storm sewers are constructed on is rather critical since the capacity of the pipe is dependent on its flow line grade. The storm sewer system has been designed to carry the anticipated flow if it is constructed on the grade lines shown in the plans. It is quite important that the effect on the capacity of the pipe be checked whenever it becomes necessary to vary the flow line grade to avoid obstacles that may be encountered on construction.

Careful attention must be paid to the construction of the joints or the storm sewer line may not meet the tests that may be required in the contract.

### 7-4.2 Sewer Trench

Trenches shall be constructed as specified in Section 7-08.3(1)A of the *Standard Specifications*.

If the trench is 4 feet (1.22 meters) or more in depth, Shoring and Cribbing shall be constructed or the sides of the trench sloped as necessary to protect the workers in the trench. See Section 2-09.3(4) of the *Standard Specifications* and Chapter 2, Section 2-9.1, of this manual.

Backfilling will be in accordance with Section 7-08.3(3) of the *Standard Specifications*.

### 7-4.3 Measurement and Payment

Similar to culvert installations, measurement and payment for structure excavation is covered in Sections 2-09.4 and 2-09.5 of the *Standard Specifications*. There is no specific unit of measurement or payment for any bedding or backfill material placed in the pipe zone, as covered in Sections 7-08.4 and 7-08.5 of the *Standard Specifications*. All costs associated with furnishing and installing the bedding and backfill material within the pipe zone are included in the unit contract price for the pipe.

### 7-5 Manholes and Catch Basins

The instructions for this work are described in Section 7-05 of the *Standard Specifications*. 

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*P65:DP/CM*
### Chapter 8

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Chapter 8  Miscellaneous Construction

8-0 Introduction
Many of the specifications in Division 8 of the Standard Specifications are complete and do not require additional instructions for proper staking, inspecting, and documenting the construction, and will not be covered in this manual.

Although many items of construction in this chapter are specialized, the procedures of sampling the materials, documenting the construction, and requiring that the work be done in accordance with the specifications is not different from other types of highway construction work.

8-1 Erosion Control
8-1.1 General Instructions
Project sites require erosion prevention when vegetation is removed, when soil is disturbed, or when water flow has the potential to cause erosion. Vegetation stabilizes soils. It slows or prevents erosion by intercepting rainfall, reducing the impact of raindrops, and retains and retards runoff volume.

Temporary Erosion and Sediment Control (TESC) Plans are designed to prevent erosion and any damage to the site, adjacent properties, and the environment. When creating the TESC Plan, designers try to account for all of the inherent risks on each site and plan to minimize these risks through the use of design, procedural, and physical Best Management Practices (BMPs). The effectiveness of TESC plans will vary based on how well designers assessed risks, how unpredictable elements such as the weather behave during construction, and the level of effort put forth by the construction staff. Although we try, it is truly impossible to account for all of the risks associated with a project before construction begins. Therefore, the responsiveness of the construction staff to changing conditions is the most important determining factor in whether or not the plan is effective.

The original plan is a starting point only. The Contractor can either adopt the WSDOT plan in the contract or submit their own TESC plan for approval. As a project progresses, new risks emerge and must be addressed in order for the TESC plan to remain effective. Prevention is better, cheaper, and easier than repair or mitigation after a plan fails. By creating and maintaining an effective TESC plan, WSDOT will save money, time, and prevent environmental problems.

It is important to clearly understand the TESC plans prior to construction. The actual site conditions may not match those described in the original plan due to development in the area, changed construction dates, and inaccuracies of the original plan. Newly paved areas or housing developments located up gradient from the project site may increase surface water flows to the site. Evaluating current site conditions is an essential feature of the TESC plan review.

When conducting the initial evaluation the inspector should walk the site with the TESC plan in hand. If the designer filled out the Site Description and Information Survey and the Site Erosion Risk Checklist use them when walking the site, adding additional notes as needed. If available the designer should go along on the walk through. The survey and the checklist can be used as planning tools to verify the current site conditions and determine whether changes to the TESC plan are necessary. If completed forms do not exist, use a blank one. Mark any needed changes on the plan sheets so that the necessary changes can later be shown to the contractor.

All WSDOT projects must comply with environmental laws, and with required permits. When working around sensitive areas, applicable permits are attached to the contract as addenda. These permits must be carefully reviewed to ensure that the TESC plan is meeting the permit requirements. It is important to remember that these permits are sometimes obtained after the main design work was done. If the original plan does not meet the permit requirements, the plan must be modified to meet the new permit requirements.

Federal, state and local water quality regulations prohibit the discharge of turbidity from construction activities into adjacent water bodies and require WSDOT to use approved prevention and control methods. Turbidity is defined as the visual clarity of the water and is a measure of its condition or health. Turbidity is really a measure of how much stuff is in the water (suspended and colloidal matter, such as clay, silt, organic matter, inorganic matter, and microorganisms). See Section 710, Erosion Prevention and Sediment Control, of the Roadside Manual, M 25-30, for additional information. The most important factors associated with erosion control problems include, offsite runoff, groundwater, unstable slopes, poor soils, and opening up too much soil in the wet season. When evaluating a plan, pay close attention to identifying:

- All potential sources of surface water runoff including offsite water (adjacent developments, our own impervious surfaces, natural drainages, etc.) - Offsite water should be routed around the project area.
- Groundwater – identify groundwater sources and potential impacts from groundwater.
• Cut and Fill slopes or Unstable slopes – make sure that slopes are covered and exposed according to the seasonal requirements. Also look for signs of slumping and seepage from saturated slopes.

• Areas of problematic soils
• Concentrated Flows – make sure that flowing water does not damage slopes and that it is routed into appropriate conveyances.
• How changes in construction dates will effect the amount/type of wet-season work.

In some cases it may be necessary to select replacement BMPs because changing conditions make other choices more favorable. Questions you should ask yourself as you review the plan’s BMPs are shown below:

• Preserving Existing Vegetation – Can you reduce the limits of disturbance? Are the limits of disturbance clearly marked?
• Stabilized Construction Entrance – Can you select a better location than what is shown on the plans? Are more needed? Are entrances properly graded to prevent runoff to public roads?
• Inlet/Outlet Protection – Can the prescribed protection devices handle expected flows?
• Check Dams – Are they sized and spaced properly? Have we chosen the best material for the site?
• Perimeter Control – Are silt fences in the right places?
• Slope Drains – Are we prepared to convey concentrated flows past slopes?
• Temporary Curbing – Are we providing temporary curbing to keep concentrated flows off of erodible areas?

In rural areas, Soil Conservation District personnel are available for consultation in all matters related to erosion control. They know the local areas and their interests are similar to ours. If the local soil conservation district has not been consulted during the design stage, they should be consulted during the construction stage.

Whenever the ground slopes so the surface water would drain over the cut slope, the Project Engineer should investigate the need for constructing ditches longitudinally along the roadway to intercept the water or making use of down drains. A review of soil types is quite important. If erodible soils are in evidence, special consideration must be given to reducing erosion when these materials are encountered in cuts or used in embankment construction on the project.

There will be times when subsurface water is encountered in the slopes of a cut section. The Project Engineer should notify the Regional Operations/Construction Engineer if this occurs. In most cases, some corrective action will be necessary whether it be perforated pipe or other methods. There are some cases where the Regional Operations/Construction Engineer may want to consult with the Materials Engineer on matters and ways of controlling the flow of subsurface water.

8-1.2 Construction Practices

It is important to partner with the environmental agencies early in the construction process. Early, open communication sets up a good working relationship that may prove invaluable later on if problems occur. Permit requirements normally include notification to environmental agencies prior to conducting construction activities. Let them know what you will be doing and how you plan on maintaining regulatory compliance throughout the duration of the project. On some projects it may be advisable to invite them to part of the preconstruction meeting when environmental issues are discussed.

Many problems can be prevented in the initial stages of construction if the Contractor will protect the roadway as the work progresses to prevent water from running over fill slopes by sloping or crowning the area and eliminating duck ponds or low spots. Poor construction practices can, in the long run, cost the Contractor additional money to correct the damage.

Encourage the contractor to help develop solutions that are compatible with their construction activities. Many contractors have extensive field experience with erosion control. Following contractor suggestions can sometimes prevent problems in the long run. Some suggestions, however, weaken plans and put WSDOT at greater risk of problems. Such proposals should be rejected.

The contractor’s suggested modifications may lead to additional costs, but if they properly identify the risks that we missed, or suggest more practical solutions, those ideas should be adopted. Getting everyone involved early in the process will help you come up with effective solutions that can be agreed upon by everyone.

Inspectors should identify the certified Erosion and Sediment Control (ESC) Lead for the site. Certification is gained by completing the Construction Site Erosion and Sediment Control Certification Course given by WSDOT, AGC Education Foundation or other WSDOT approved training sources. Contractors are given certificates showing that they have completed the required training. If the contractor does not have a certificate on hand we can
confirm that they have completed the training on a searchable database at http://www.agcwa.com/soil.asp. If the contractor needs to get re-certified they can go to the http://www.wsdot.wa.gov/eesc/ennvironmental/programs/hazwqec/wqec.htm to identify training providers and class schedules.

TESC plan enforcement has traditionally come from outside WSDOT via regulatory agencies. Regulatory enforcement results in stop work orders, construction delays, unfavorable publicity, and substantial fines, all of which could be avoided with TESC plan enforcement from within WSDOT. If we can identify potential erosion areas before they cause serious problems, we can prevent all of the problems mentioned above and promote a positive public image.

The only way to confirm that the contractor is implementing the plan and that the plan is working effectively is through site inspections. You should walk the site with the TESC plan in hand to evaluate whether BMPs were installed as specified on the plan drawings. You may need to assist the contractor with identifying appropriate locations to ensure that the site is always prepared for a storm. Inspections should also be made during storm events to evaluate how well the BMPs perform.

The effectiveness of BMPs must be evaluated in the field. If the installed BMPs are ineffective, replacement BMPs must be selected and installed. If quality of installation or lack of maintenance were responsible for the failure, the contractor should repair the BMPs at no cost to WSDOT. If the failure was a result of faulty BMPs selection, we must identify a new BMP. Table 710.1 of the Roadside Manual M 25-30, The Highway Runoff Manual M31-16, Erosion Control Design and Construction Course Manuals, all give recommended Erosion Prevention Practices. For site-specific recommendations, contact the Regional Landscape Architect, the Roadside and Site Development Unit (Design Office), or the Environmental Affairs Erosion Control Specialist.

Frequently infiltration can be used when other BMPs fail to make site runoff meet water quality standards. Infiltration should be considered whenever conditions allow. On sites with highly permeable soils and large undisturbed areas, infiltration should be used as one of the main storm water management BMPs. When no runoff leaves the site the possibility of water quality violations is eliminated.

If turbid water leaves the site, it is the responsibility of the inspector to verify whether or not we are in compliance with state water quality standards. The turbidity standard is very strict. The water quality standards in Chapter 173-210A of the Washington Administrative Code (WAC) states: Turbidity shall not exceed 5 nephelometric turbidity units (NTU) over background turbidity when the background turbidity is 50 NTU or less, or have more than a 10 percent increase in turbidity when the background turbidity is more than 50 NTU.

In general, if you can see an increase in turbidity, we are out of compliance. If your office does not have a turbidimeter, you can borrow one from the Statewide Erosion Control Coordinator’s Office or from your regional environmental staff.

The contractor’s ESC lead is obligated to perform erosion control inspections per section 8-01.3(1)B of the Standard Specifications. Verify that the contractor is inspecting the site, maintaining records, and showing plan revisions. If the contractor is following the specifications, the workload for WSDOT inspectors should be greatly reduced.

Sometimes neighboring sites or projects cause increases in turbidity that could be falsely blamed on WSDOT. It is important to document such events and report them so that we are not blamed for other people’s problems.

Remember that sediment-laden storm water is an indicator of an erosion control problem upslope that must be dealt with. Tracing the path of sediment-laden storm water upstream, or up gradient, will usually reveal the source. Inspectors must trace problems to their source and determine a solution. Contact your Regional Environmental Manager, or the WSDOT Environmental Affairs Office (Statewide Erosion Control Coordinator or Erosion Control Specialist) for assistance.

We are required by law to report any water quality violations to the department of Ecology. The Department of Ecology Contact can be found in the contract. We may be required to report to numerous agencies depending on the permits involved and their associated reporting requirements. Permits always provide contact information should we ever need to report a problem. It is very important that the environmental agencies hear about a problem from us as soon as it happens rather than from the public or by discovering it themselves. Enforcement actions rarely occur when projects self-report. Self-reporting sends a message that we are making a good faith effort and have nothing to hide. Not reporting suggests that we are either covering up a problem or simply do not care.

All of the contractor erosion control leads have been directed to notify the project engineer immediately upon discovery of a water quality violation or situation that may lead to a violation. Nevertheless, it is our responsibility to be watching ourselves. If a problem is identified, we should notify the project engineer, then immediately take all measures possible to reduce the impact of the problem. The project engineer or a designee reports violations to resource agencies.

When reporting a violation, always explain the steps you’ve taken to reduce the effects, and what you will do to prevent the problem from happening in the future. If you show the environmental agencies that you solved the problem and
formulated a plan to prevent it from happening again, you instill in them the confidence in your commitment to complying with environmental regulations in the future. Often if they hear that the situation has been dealt with appropriately, they won’t bother coming out to the site.

Everyone on the construction site should know what to do when an environmental agency representative comes out to the site. The contractors ESC Lead is trained to direct the agency representative to the project engineer or the inspector delegated in charge of erosion issues. All contractors working on the site need to know who is in charge of erosion control for WSDOT. Contractors should be directed to help resource agency staff locate this person. When contractors direct resource agency staff to the person in charge problems are solved more quickly and a positive image is established. The last thing you want is for an agency representative to waste their time looking for the person in charge. If they have a hard time finding the person in charge, it will only hurt the quality of the meeting concerning erosion problems.

If there is a general difference of opinion with an agency representative, the issue should be immediately elevated to the Project Engineer, or Regional Engineering or Environmental Staff who can help develop an effective solution.

Upon project completion and final stabilization, temporary BMPs must be removed. Inspectors must determine when the site is adequately stabilized and the temporary BMPs can be removed. It is the responsibility of the inspector to ensure that the contractor removes temporary BMPs in such a way that we do not impact water quality or increase the potential for erosion.

The permanent protection of earth fill and cut slopes should be accomplished as soon as possible. When provided in the contract, topsoil should be evenly placed on the slopes at the specified depth for areas to be seeded. After placement of top soil, large clods, hard lumps, rocks 2 inches (50 millimeters) in diameter or larger, and litter shall be raked up, removed, and disposed of by the Contractor.

Areas to be seeded without top soils are to be prepared after final grading so that the soil surface is rough and loose, with ridges and furrows (narrow depressions) perpendicular to the slope or to the natural flow of water. This will slow the water velocity, increase water detention and infiltration, decrease runoff, and promote grass growth. This can be done through the use of a cleated roller, crawler tractor, or similar equipment.

Seed and fertilizer are to be uniformly applied on the slopes at the rate and mixture specified in the contract. Application shall be by an approved hydro-seeder, blowing equipment, properly equipped helicopters, or power drawn drills or seeders. Where areas are inaccessible for this equipment, or when specified, approved hand seeding will be permitted.

In order for the Contractor to order the proper amount of materials for the project and to provide the Inspector a method of checking the rate of application of the seed and fertilizer, the Project Engineer should measure the areas to be seeded and fertilized as soon as they can be determined and inform the Contractor of the anticipated acreage. If, in the opinion of the Engineer, the seeding and fertilizing areas can be accurately determined using digital terrain modeling or other design data, the Engineer has the option of using this data in lieu of field measuring. During the seeding and fertilizing operation, the Inspector shall see that the material is placed at a uniform rate and compare the amount of seed and fertilizer applied with the area covered to verify that the proper rate of application is being placed.

The seed and fertilizer may be applied in one application provided the seed and fertilizer are not mixed more than 1 hour prior to application. Mixing more than 1 hour prior to application will damage the seed. Otherwise, the seed shall be applied in a separate application prior to fertilizing and mulching. Lime should be applied separately from the seed and mulch.

Wood Cellulose fiber may be applied with seed and fertilizer West of the summit of the Cascade Mountain Range and only upon written request by the Contractor and approval of the Engineer East of the summit of the Cascade Mountain Range. Consult with the Regional Landscape Architect, the State Regional Liaison Landscape Architect, or the State Horticulturist.

Mulch must be uniformly applied to the seeded areas within 48 hours after seeding. Straw mulch is to be applied with a forced air spreader. Straw mulch may not be practical in windy areas. Wood cellulose fiber is normally applied with hydraulic equipment. Checks are also necessary to determine that the mulch is applied uniformly and at the required rate. In areas, which cannot be reached by a mulch spreader, hand methods resulting in uniform application may be used.

In some areas, it may be desirable to anchor the mulch with an application of tackifier. The Standard Specifications are quite complete in the method of applying tackifiers see Section 9-14.4(7). The rate of application is varied from area to area to obtain the best results. Check with the Regional Landscape Architect, the State Regional Liaison Landscape Architect, or the State Horticulturist for advice on the proper application rate.
In order to control the possible erosion resulting from fast runoff on steep slopes, Erosion Control Blanket or matting is often used (see Section 710, Roadside Manual, M 25-30). It also has its use on flatter slopes where erodible soils are encountered. The purpose for using Erosion Control Blanket is to provide a quick temporary protection until the grass has grown enough to be permanent protection for the soil, but the Erosion Control Blanket cannot be expected to cope with water other than rainfall that falls on the exposed slope. Ditching or drains should control drainage from above or beyond the raw slope. The Inspector is charged with being alert to this potential problem and making every effort to ensure that this kind of runoff is diverted away from the slope.

8-1.3 Measurement and Payment
Measurement and payment instructions are covered in Section 8-01.4 and 8-01.5 of the Standard Specifications. In some cases, a separate bid item will be established for extra fertilizing to permit additional applications on a seeded area during the life of the contract. In these cases, payment for the acreage fertilized will be made for each application.

8-2 Roadside Planting
8-2.1 General
Inspection of all roadside plantings should be performed by trained and experienced personnel. Recognizing that this is not always possible, this section is written to serve as a guide for project personnel. It is not intended as a substitute for professional assistance. Project personnel will find the Roadside Manual, M 25-30, and in particular Sections 700, 710, 720, 800, and 820 useful. When questions of adequacy of planting stock and procedures are encountered, or when differences of opinion concerning the acceptance or rejection of plants occur and the answers are not readily found in this section, the Inspector should request the assistance of the Regional Landscape Architect, the State Regional Liaison Landscape Architect, or the State Horticulturist. In cases where insect damage and diseases are suspected, the services of an entomologist or plant pathologist may be required. In the cases where existing trees or plants are damaged, the services of a International Society of Arboriculturists (ISA) certified arborist may be in order.

The highway right of way is largely a construction disturbed environment, lacking in natural soil profiles and subject to unusual runoff, abnormal air turbulence, pollutants, temperature variations, and other extremes. In this environment, the designer is faced with providing appropriate highway vegetation.

Plants are living things in contrast to concrete, steel, and stone, which are inanimate materials. Plants change in shape, size, color, and texture from season to season and from year to year, while inanimate materials remain constant except for slight changes in color and texture due to weathering or wear.

Functional plantings serve to improve traffic guidance, reduce headlight glare, provide safety features, reduce pollution, prevent erosion, provide screening, minimize impacts to streams, and contribute to improved aesthetics. Plantings can also be used to create a smooth transition from rigid geometric cross-section and structural forms to nearby natural vegetation and land forms. They also provide gateways to communities.

Plants are also used in bioengineering. This practice is being used more frequently in WSDOT projects. Soil bioengineering is used to stabilize and revegetate slopes and stream banks and is often used in conjunction with traditional “hard” geotechnical fixes. For more information on the uses of soil bioengineering, see Chapter 1350 of the Design Manual and Chapter 740 of the Roadside Manual.

The survival of plantings under the conditions imposed by the construction process and the environmental conditions of the site should always be a concern of the Project Office. The best conceived and designed planting may not produce the desired results if the quality of plants and the planting procedures fail to meet the requirements of the contract specifications.

Before commencing any work on the project, there should be a meeting with the Project Engineer, the inspectors, and the Landscape Architect. The agenda for the meeting scheduled by the Project Engineer should include but not be limited to the following:

- The basic concept of what is to be achieved with each individual area and the project as a whole. (Revegetation, open forest, screening, soil bioengineering, local attention, and all other aspects to be discussed must be understood if the ultimate concept of design is to be accomplished.)
- Discuss construction issues such as mixing of soil amendments into the soil and compaction requirements. Compaction efforts for roadside plantings are different than the compaction effort required for road and bridge foundations. The ideal soil for plant grow is a loose soil with the right balance of organic matter, microorganisms, and minerals. In contrast, roadway construction requires highly compacted soils with low organic matter content for stability. These differences result in different compaction requirements. For example, soils for road foundations are compacted to 95 percent density, whereas as soils for plant establishment typically require a density less than 80 percent.
• The growing characteristics, weaknesses, and strong points of each plant should be discussed especially as they relate to the environment over which the Inspector has some control (drainage, exposure, etc.). Modifications of the plans should be discussed with the Regional Landscape Architect or the State Regional Liaison Landscape Architect. The list of plants should be reviewed to ensure that only plant varieties that will grow in the area have been listed. Typically, only native plant varieties should be used.

• Discuss possible maintenance problems with the maintenance personnel. Conditions that were unexpected during the design stage may lead to modifications in the plans. At the initial layout stage, the maintenance personnel may be better qualified to discuss the project. Any modifications to the plans should be coordinated with the Landscape Architect to ensure the functions are maintained.

• Discuss ongoing coordination between Project Engineer, Inspectors, and Landscape Architects to assist in the successful completion of the Project.

8-2.2 Landscape Terminology

Acid Soil/Alkaline Soil
The pH is a measure of hydrogen ions in the soil. Various plants respond differently to pH variations. Generally, the soil west of the Cascades is acidic, while east of the Cascades is more basic. The pH scale ranges from 0 to 14. A pH of measurement of 7 indicates a neutral soil. A pH measurement below 7 indicates an acidic soil. A pH measurement above 7 indicates an alkaline soil or basic soil. Generally, plants are selected for a particular area without a need to change the pH of the soil. When a pH change is desired, a soil test is taken, analyzed, and the pH is changed appropriately upon recommendations from Regional Landscape Architect or the State Horticulturist.

Balled and Burlapped (B&B)
Plants are prepared for transplanting by digging them so that the soil immediately around the roots remains undisturbed. The ball of earth and root is then bound in burlap or similar mesh fabrics. An acceptable B&B root ball should contain 90 percent (visual estimate of volume) of the earth material held together with root system when removed from the burlap.

Bare Root (BR)
Most deciduous plants are dug when dormant. The roots are cleaned, pruned, and usually stored in moist material. Roots must remain moist and not allowed to dry out.

Botanical Name
The botanical name is the plant name, written in Latin, that is used universally. The common name is the name used in a local area, and is not necessarily the same name used in other areas. The correct botanical name is usually found in “Standardized Plant Names”, available from the Landscape Architect. The botanical name usually consists of two names, Genus and Species, but may include additional names.

Genus: 1st word
Species: 2nd word
Variety: 3rd word (if appropriate)
Example: Sambucus racemosa melanocarpa
Genus: Sambucus
Species: racemosa
Variety: melanocarpa

Branch
An offshoot from a trunk or main stem. It could be also called a bough or a portion of a main stem.

Bud
A small protuberance on a stem, branch or cutting containing an undeveloped shoot, leaves or flowers.

Caliper
The diameter of the trunk of a deciduous tree is measured 6 inches (150 millimeters) above ground level, up to 4-inch (100-millimeter) caliper size. If greater caliper than 4 inches (100 millimeters), it is measured at 12 inches (300 millimeters) above ground level.

Cane
A primary stem which starts from the ground of a shrub or at a point not higher than 1/4 the height of the plant. A cane generally only refers to growth on particular plant material, such as roses, etc.

Clumps
Plants with at least double the number of canes required for standard material; trees with three or more main stems starting from the ground. Vine maples are sometimes sold by the clump.

Collected Material
Trees, shrubs, or other plant material collected from native stands, including Christmas tree stock and plants from native stands or forest plantings. After one growing season at the nursery, they are no longer considered collected material.
Compost

Stable, mature, decomposed organic solid waste that is the result of the accelerated aerobic biodegradation and stabilization under controlled conditions. The result has a uniform, dark, soil like appearance.

Container Grown

Plants grown and delivered to the job site in cans or other containers. Container grown plant material can be planted any time of the year and should not be allowed to dry out while in the container. Usually, plants grown in containers are in a very free draining soil mixture made up of nutrient free components. Container grown plants have a tendency to dry out and decline in vigor when not under the care of the nursery. Container grown material should have a firm root ball which will hold 90 percent (visual estimate of volume) of the ball material when removed from the container. Good container grown materials will hold virtually all of the soil in the root zone when a good growing medium is used. Some root growth should be visible in the outer edges of the ball. Excessive roots at the bottom of the ball indicate lack of proper root pruning. Excessive roots at the side or bottom of the container could indicate a root bound condition.

Cuttings

Cuttings are detached leaf buds or portions of branches which under favorable circumstances are capable of producing roots when placed in a growing medium. Common species used as cuttings are willow, cottonwood, and red osier dogwood.

Fertilizer

Any natural or artificial material added to the soil or directly to the leaves to supply one or more of the plant nutrients. Generally, a complete fertilizer refers to a fertilizer that contains nitrogen, phosphorous, and potassium (NPK). Indications on a container are usually numerical 10-8-6 or 20-10-5, etc. These numbers indicate the percentage of actual nutrient element available, i.e., 10 percent nitrogen, 8 percent phosphorous, and 6 percent potassium (10-8-6). Other minor nutrients are sometimes added to NPK such as magnesium, manganese, boron, iron, zinc, calcium, sulfur, etc.

The nitrogen in a fertilizer can be readily available or slow release (controlled availability) depending upon how water soluble it is. The slow release nitrogen (high percentage of water insoluble nitrogen) will allow the nitrogen to be available to plants over a long period of time. The readily available 100 percent water soluble fertilizer can leach away with heavy rains or damage the plant by the high concentrations of nutrient. Additional nitrogen and other elements are often necessary for plant growth when mulches are used. The decaying activity of the mulch ties up the plant nutrients and is thus unavailable for plant growth.

Applying the wrong type of fertilizer can harm or kill plants. Consult with Regional Landscape Architect, State Regional Liaison Landscape Architect, State Roadside and Site Development Manager (Design Office), or State Horticulturist before applying fertilizers not specified in contract. In addition, approval by the State Construction Office may be required and approval by the Project Engineer and Regional Construction/Operations Engineer’s Office is required (see the Change Order Check list).

Heeling In

A method of temporary storage by covering plant roots with moist sawdust, mulch, or a mixture of other materials capable of good moisture retention, to keep the roots from drying out.

Method for Heeling in Plants

Dig V-shaped trench in moist, shady place large enough to cover roots of plant material.

Fill in loose soil and water thoroughly.

Finish filling trench with remaining soil and firm with feet.
Herbicide

A herbicide is a pesticide chemically formulated to control or destroy weeds. Herbicides are broken down into main groups: Postemergence Herbicide and Preemergence Herbicide. Postemergence herbicide is a plant killing material that acts on the active growing surface of a plant after the plant has emerged from the soil. It is usually most effective during the rapid growth of the plant. Preemergence herbicide is a plant killing herbicide which acts to prevent the seeds, bulbs, tubers, stolens, etc., from sprouting (before-emergence).

Inoculated Seed

Seeds of the legume family (i.e., clover) that have been treated with nitrogen-fixing bacteria to enable them to make use of nitrogen from the soil atmosphere.

Mulch

Mulch is any loose material placed over soil, usually to retain moisture, reduce or prevent weed growth, insulate soil, or improve the general appearance of the plant bed. Additional fertilizer is sometimes necessary in order to offset the loss of plant nutrients used by the microorganisms that break down the mulch, especially when using non-native stock.

Mycorrhiza

A beneficial group of fibrous fungi that engulf soil particles and pore spaces to absorb water and nutrients in solution and transfer this solution to the roots of plants. In effect, they multiply the plants’ root systems many times.

Node

A small protuberance on a stem, branch or cutting containing an undeveloped shoot, leaves or flowers.

Pesticide

A pesticide is any substance or mixture of substances intended to control insects, rodents, fungi, weeds, or other forms of plants or animal life that are considered to be pests.

Puddling

Puddling is a process used to settle the soil with water by eliminating air pockets during the planting process.

Root Ball

Ball of earth encompassing the roots of a plant. Generally, the root ball will have a good portion made up of root networks. A “manufactured-root ball” is one where the root system is not adequate to hold the soil in place. Manufactured root balls should not be accepted, since the root system is not developed sufficiently.

Rootbound (Pot Bound)

The condition of a potted or container plant whose roots have become densely matted and most often encircle the outer edges of the container. Generally, this condition is a result of holding the plant in the container for too long a period. Root bound plants should be rejected. See Section 9-14.6(2) of the Standard Specifications.

Root Collar (Plant Crown)

Root Collar is the line of junction between the root of the plant and its stem, also known as the plant crown.

Runner

A long, slender, trailing stem that puts out roots along the ground. Where the nodes make contact with the ground, a new plant is produced. (For example: Kinnikinnick or wild strawberry.)

Soil Bioengineering

Soil bioengineering combines the use of live plants or cuttings, dead plant material, and inert structural members to produce living, functioning land stabilization systems.

Soil Mixture

A mixture of growing medium such as sand, sawdust, perlite, vermiculite, peat and bark dust which is used to grow plant materials. The soil mixture usually contains two or more items and may be combined with the native top soil.

WSNLA


8-2.3 Reference Reading

It is recommended that each office administering roadside planting, viewpoint development, and rest area contracts, obtain and maintain a library of books and reference materials listed under Additional Sources of Information in Section 800 of the Roadside Manual, M 25-30, before the Contractor commences work. Most of what follows is taken from Inspection Guide for Landscape Planting published by AASHTO.

8-2.4 Inspection of Planting Stock

A. Inspection at the Nursery

Whenever possible, an inspection of planting stock should be made at the nursery or other approved source to ensure that quality planting stock will be provided. The Regional Landscape Architect, or the State Regional Liaison Landscape Architect, and/or the State Horticulturist should be requested to attend or participate.
The size and quality of planting stock cannot be rigidly standardized because of varying growing conditions. Judgment should be exercised and allowances made for reasonable variation in growth and appearance.

All planting stock should be of the genus, species, variety, and sizes specified and shall conform to the contract specifications for the particular species, or variety, regarding straightness of trunk, branching structure, proportion, and size of material.

Individual plants should be measured to determine conformance with contract specifications. If a particular detail of measurement has not been specified, the current edition of “American Standard for Nursery Stock, Z60.1” should be used.

Inspection at the nursery or other source of supply should include the following checks:

1. Check the general condition of the plant in the block from which the stock is to be taken for:
   a. Uniformity of Leaf Coloration: Plants which exhibit yellowing or other discoloration could indicate poor drainage, fertilizer deficiency, herbicide damage, insect damage, or disease, and may not meet specifications.
   b. Bud Development: During dormant periods of the growth cycle, plants should have buds that are firm, moist, and uniformly spaced. A slight cut into the bark may be made to determine that the cambium or growing layer just beneath the bark is moist and green.
   c. Uniformity of Growth: The plants in any given block should exhibit uniform vigor and health. Plants with less growth and which are less vigorous than the majority of the plants in the block may not be acceptable.
   d. Spacing of Plants in the Row: Vigorously growing, well-rounded, fully developed plants will transplant well. Quality nursery stock should be grown with sufficient spacing to permit good development of the individual plant. Plants spaced too closely may be extremely high headed.
   e. Soil: Plants to be balled must be grown from soil which will hold a firm ball. Broken or loose balls are a cause for rejection because of possible damage to the hair roots, a very important part of the plant’s feeding system.
   f. Presence of Weeds: An overgrown, weed-infested nursery block indicates lack of care and the plants growing in it may be in a poor state of vigor because of the weed competition. Weeds should not be growing in containers.

2. Check individual plants for freedom of defects such as:
   a. Decay: On trees, look for spots of decayed tissue on the trunk and branches.
   b. Sunscald or Sunburn: The destruction of tissue caused by the sun rays striking a plant on the south or southwest side. This may result in the death of cambium tissue and bark, exposing the plant to secondary insect and/or disease infestation.
   c. Abrasions of the Bark: Abrasions severe enough to damage the cambium tissue may be sufficient for rejection.
   d. Girdling Roots: Roots that grow around another root or a stem, thus tending to strangle the plant.
   e. Improper Pruning: Stubs resulting from improper pruning, which have died back, are an excellent point of entry for disease organisms. All cuts should be flush with the trunk or supporting branch. When a cut is made to encourage branching, it should be made back to a bud.
   f. Frost Cracks: Long vertical splits in the bark and/or wood may occur on the south and southwest sides of young and thin-barked trees. Such cracks may become invaded by canker or decay-producing fungi and bacteria.
   g. Signs of Injury: Dead leaves, dry buds; dieback of twigs and branches; blackened sapwood and Sunder, discolored patches of bark (sunscald) on the trunk or limbs.

3. Check individual plants for freedom from plant problems such as:
   a. Diseases: These will appear in a variety of forms such as abnormal growth of leaves, twigs, fruits, discoloration of leaves and bark, unusual discharges of sap through the bark, etc. Any plant showing evidence of disease should be rejected.
   b. Insects: Look for insect eggs, spider webs, or evidence of damage from insect feeding on leaves, twigs, buds, or other plant parts. Examine the trunks of trees for borer holes which appear as tunnels drilled into the bark and inward into the wood of the trunk. Trees with evidence of borers or other insect damage should be rejected.

4. Check individual plants for proper habit of growth as follows:
   a. If a particular habit, i.e., single stem, multiple stem, etc., has been specified, be sure to obtain plants that conform to this requirement.
b. If no particular growth habit has been specified, then the current “American Standard for Nursery Stock, Z60.1” as published by the American Association of Nurserymen should be used as a guide.

c. Shade and flowering trees should have top growth symmetrically balanced. Shade trees should have a single leader. The branching should be well developed and characteristic of the species.

d. Evergreen trees should be full foliaged plants with uniform density. Sheared plants, such as Douglas Fir sheared for Christmas trees, should be avoided unless specified.

e. Shrubs should be well branched in a manner characteristic of the species. The current “American Standard for Nursery Stock, Z60.1”, is an excellent guide for determining the proper number of branches for certain size shrubs.

5. Check all container grown plants to determine that they meet the requirements outlined in 1 through 4, above. In addition, a random sampling of plants should be removed from their containers to determine that the root system is healthy. Plants which are found to be pot bound and plants which have insufficiently developed root systems to hold the soil together when removed from the container should be rejected. Healthy roots should be able to hold the soil mass together yet not be crowded around the outside perimeter of the container.

6. Planting stock which is based on the above criteria may be tagged with seals placed on all plants or representative samples at the nursery. This will assist in future inspection of these plants when delivered on the job site. Seals placed on planting stock for later identification do not imply acceptance on the construction site.

B. Inspection at the Construction Site

Inspection of stock at the construction site is to ensure that the plants are from an approved source, are in a healthy and undamaged condition, and conform to sizes, quantities, and standards called for in the specifications. Plant samples lots should be established and a representative number of plants should be inspected per Section 9-4.44 of this manual.

This inspection should consider the condition of the plant and the use of proper handling procedures from the time of digging to delivery at the construction site. If there are questions about the following check list, consult with the State Horticulturist for clarification.

Inspection at the construction site should include the following checks:

- Each shipment of plants should be free of disease and insect pests, and meet all applicable State and Federal certification requirements. All necessary quarantine or State nursery inspection certificates should accompany each shipment.
- All trees and a representative sample of shrubs should be legibly tagged with the correct botanical name, common name, and size to agree with the specifications and plant list. Bare-root plants should be shipped in bundles with each bundle properly tagged.
- Planting stock which has not been inspected at the source should be inspected as appropriate, in accordance with items 1 through 6, “Inspection at the Nursery”. This should be done as the material is being unloaded, or immediately thereafter, so that plants which are unacceptable can be set aside for removal from the project site.
- Where root formation is irregular, measurement of the spread of bare-root plants should be the average, considering all sides of the plant, rather than the maximum root spread. The Inspector may allow moderate deviations (± 10 percent) from exact measurements in the case of plants which normally have irregular root systems. Example: Vine Maple.
- Large root stubs on nursery grown balled or bare-root stock should be considered evidence of lack of proper care and root pruning, and sufficient grounds for rejection of such plants. Root stubs frequently characterize “collected” stock and precautions should be taken to ensure that root systems are adequate.
- Damage to plant material caused by improper operation of mechanical diggers may be sufficient cause for rejection at the construction site. Plants dug with equipment leaving a cone-shaped ball should be carefully checked to make sure that an excessive portion of the root system has not been cut away. Feeder roots are the newly formed roots, usually white in color.
- Bare-rooted plants should have adequate live, damp, fibrous roots, free of rot and mold. Earth balls should be unbroken and of specified size.
- Precautions should be taken to prevent the drying of root systems in all shipments of plants to ensure arrival in good condition. During transport, plants must have been protected by a covering such as canvas or plastic sheeting. Bare-root plants should have been protected by moist burlap, sawdust, plastic, etc. Under no conditions should the roots system have been allowed to dry out. All plants must exhibit normal health and vigor.

Following completion of inspection, all plants accepted should be carefully stored as required until planted.

C. Storage of Plants

Plants not planted on the day of arrival at the site should be placed “in storage” and handled as follows:

- Outside storage should be shaded and protected from the wind.
• Plants stored on the project should be heeled-in to protect them from drying out at all times by covering the bare root or balls with moist sawdust, wood chips, shredded bark, peat moss, or other approved mulching material. Plants, including those in containers, should be kept in a moist condition until planted by using a fine mist spray or soaker hose, instead of a heavy stream which may cause damage.

8-2.5 Layout

The layout of landscape features should clearly show where exact dimensions are required and where some variances will be permitted. Accurate location of all buildings, roads, walks, paved areas, and features such as sculptures, walls, pools, etc., must be accomplished. Landscape beds, trees, and indigenous features must be laid out to mold the Landscape Architect’s patterns to the existing topography and available area. Some variances are generally allowed in the bed areas and tree locations of the proposed plan to fit the particular situation, however, coordination with the various other plans and with the Landscape Architect is advised.

The layout of planting areas in wetlands is critically important to its success. Many plants have exact water requirements and will not thrive or even survive if planted in water too deep or too shallow. Changed conditions happen frequently during the grading phase. Every effort should be made to assure the hydrology of the wetland is as the designer intended before planting. Close coordination with the designer during the grading and plant layout phases can identify potential problems and fix them before they become costly mistakes.

Trees must be adjusted for minimum clearance to roadways and allowances must be made for mowing (especially when the tree is fully grown). One must ensure that placement of trees is not over existing utilities or drains or that tall growing trees are not placed under overhead utility lines. Shrubs and ground cover beds are often intended for unmowable areas. The outline must be adjusted to fulfill the intent and the edge should create a “flowing” outline that is aesthetically pleasing and mowable. It is important that sufficient stakes are used to clearly outline the planting areas.

Inspection During Planting

The Inspector should determine that planting operations at the construction site are properly completed in conformance with contract plans and specifications and good horticultural practices.

Planting stock on hand and ready for planting at the construction site should have been inspected upon delivery, in accordance with the checklist under “Inspection at the Construction Site”.

A. Preliminary Preparation

• The Inspector and Contractor should jointly review and become familiar with all plan sheets, quantities, details, specifications, and other provisions of the contract. At this time, questions or interpretations can be answered or problems resolved through discussion with the Landscape Architect, the State Horticulturist, or other authorized persons.

• All materials that have specification requirements shall have an approval of source prior to incorporation or use on the project. Additionally, samples of these materials will be required to verify that the specifications are being adhered to. See Chapter 9 for further instructions and Chapter 8-2.6 for examples.

• The Inspector should check and approve the stakeout of all planting areas and planting hole locations prior to excavation. Minor relocation of planting areas and holes can be done at this time to avoid utility lines, rock outcrops, drainage ditches, or impervious or wet soil conditions. If minor relocation of plantings are not possible, the Inspector should contact the Landscape Architect to adjust the design requirements.

B. Site Preparation

Prior to installation of plant materials at the construction site, the following preparation should be completed according to the requirements of the contract plans and specifications.

• Control weeds around planting holes or entire bed areas as called for by the contract specifications. The Inspector should check to be sure that weed root systems have been killed. The interior color of dead or dying roots is usually tan or brown, whereas healthy roots are usually white. If the weed’s root systems are alive, planting should be delayed until they can be killed. Perennial weeds with extensive root systems such as Canada thistle, Horsetail, Wild pea, Field bindweed, and Quack grass (see Common Weeds of the United States - United States Department of Agriculture) should not be controlled by hand weeding; they should be controlled with herbicides by a licensed applicator.

• Excavation of planting holes, pockets, or beds to the required size and depth and spaced as shown on plans.

• Preparation and stockpiling of backfill mixture as called for by contract specifications.

• The planting holes are to be excavated minimally to the sizes indicated on the contract plans. In mixed planting areas, usually trees are planted first followed by the larger shrubs, low shrubs and finally planted with ground cover plants. The holes for trees and large shrubs may be dug well ahead of time, provided that
the holes are backfilled with an approved soil or soil mix within a day or two after digging. Where drains are needed, they are not to be dug or backfilled until planting time. This provides good inspection to aid in determining if a drain is actually warranted. Before backfilling, especially in drilled holes, the sides and bottoms must be scratched and loosened to break all “glazing”. This promotes moisture transfer between different soils (existing and backfill).

C. Interim Care of Planting Stock
Care must be taken to avoid damaging plants being moved from the storage area to the planting site. Bulled and Burlapped (B&B) plants should be protected against drying and handled carefully to avoid cracking or breaking the earth ball. Plants should not be handled by the trunk or stems. Bare-root plants should be “puddled” when removed from the heeling-in bed to protect the roots from drying. Plants should be protected against freezing or drying by a covering of burlap, tarpaulin, or mulching material during transportation from the heeling-in bed to the planting site. Should damage occur, or be found at this time, the plants should be rejected and removed from the site.

At the time of planting, the Inspector should be alert for any damaged balls, leaders, major branches, or roots. Pruning should be permitted to remove minor damaged branches which will not affect the characteristic shape of the plant (see Western Garden Book - Pruning Techniques). All rejected plants should be replaced during the current planting season.

In order to ensure against reuse of discarded plants, seals should be removed and the trunk or stems above the root crowns should be marked with a small spot of paint or dye. Since discarded plants are the property of the Contractor, they should not be marked or mistreated in such a way as to make them unfit for other uses.

D. Planting Operation
Unless in conflict with the contract specifications, the following check list of horticultural practices may be used by the Inspector.

- Plantings should be performed only during the specified planting season.
- The Inspector should check for proper positioning of the plants and the spread of the bare root system in the planting hole. When laying out shrub and ground cover beds, it is essential that the perimeter be defined by placing plants in a flowing line that clearly outlines the bed border. The interior should then be staked in accordance with the plant pattern and spacing. Before B&B plants are set, burlap and any twine should be completely removed. If the burlap is allowed to remain above the ground, it will generally act as a wick and thus the plant will be surrounded by a dry barrier which the roots cannot penetrate. The twine should be cut and, if degradable, must be buried or it will girdle the plant and the death of the plant will result. If non-biodegradable materials have been used, they should be removed entirely.
- When planting Bare Root or Potted Ground Covers: If the soil is dry, irrigate the planting bed the day before planting. If irrigation is not available, delay the planting until the soil is moist. The flats may be tilted up and the ends jarred against the ground to shift the soil and plants toward the lower end. Flats must be watered the day before planting. Block or cut out the plants and remove from the flat, retaining as much soil as possible. The hole must be large enough to take the root system without forcing or distorting.
- Check for correct depth of the root collar. Tree root collars should be above ground. All plants should not be planted deeper than they were growing in the nursery.
- Place approved backfill material around plant roots or plant balls, being careful not to damage the ball or the fine root system of bare-rooted plants. Backfill which is frozen or saturated should not be used.
- Eliminate air pockets in the backfill by filling, tamping, and watering as required by the specifications. It is generally advisable to water the plants thoroughly before the backfilling of the pit is completed. Container plants should be moist at the time of planting.
- When the above operations have been completed, unless otherwise specified, a berm of soil should be placed around the perimeter of the pit to form a basin or saucer to facilitate watering and retention of rain or irrigation water. When planting on slopes, the berm should be on the downhill side only. This allows the plant to catch runoff from up slope.
- Plants should be mulched to the specified depth with approved mulch material. Tree root collars should be above the mulch. The use of mulches around plants prevents rapid temperature fluctuation, reduces moisture loss, and aids in weed control. Care should be given to the mulching of ground covers, so as not to bury these plants with mulch.
- Sometimes it is found that excessive moisture will necessitate drastic curtailment or elimination of planting in an area, or a different plant may be required. Consult with the Landscape Architect or the State Horticulturist when excessive moisture is encountered. Mounding may be considered when it
is necessary to raise the bed above the water table. It is lack of oxygen around the roots of plants that usually kills the plant.

E. Wrapping, Staking, and Pruning

All plants should be wrapped, and staked if specified.

- Stakes should be driven solidly into the ground and guyed installed to prevent excessive movement of the plant until the root system is firmly established in the new planting location. Guying shall be loose enough to allow approximately 6 inches (150 mm) of movement. This movement stimulates the roots and trunk to grow and increases stability.

- Trunks or stems of plants should be wrapped from the root collar or plant crown to the lower limbs with approved material to protect against drying or other physical damage.

- All broken, torn, or damaged roots should be pruned, leaving a clean cut surface to help prevent rot and disease.

- Trees normally should not be pruned except for broken branches, unless otherwise specified or directed.

- All guying shall be removed at the end of the first year of plant establishment.

Watering

The planting operation is completed by watering all plants as specified. Weather and soil conditions dictate the need for watering. Over-watering is as harmful as under-watering.

8-2.6 Materials

Materials on landscaping projects include many items besides plant material, such as planting media, pesticides, fertilizer, mulch, staking and guying material, irrigation/electrical material (pipe, pumps, sprinklers, backflow control devices, valves, etc.) drainage, surfacing, and more. Chapter 9 of this manual, covers the inspection and testing of the more common highway construction materials encountered.

Plant Material

Sampling of plant materials must be done with judgment and selectivity. Look the entire lot over, carefully, noting the general size differential, and coloring, the sturdiness, the shapes, needle dropping on evergreens, condition of bare root, bare root drying, density of bare root hair and fibrous root system, firmness of the ball for B&B, general size of balls, wrapping method, evidence of handling methods, and all items of emphasis pointed out in the plans and specifications.

Bare root plants must be dormant when gathered and prepared for shipping. This can normally be ascertained in distant areas by calling on the services of the agricultural extension agent in the vicinity of the nursery. If trees are not generally dormant, an on site inspection must be made as nurseries may be able to satisfactorily induce dormancy by cold spraying or other means. The normal test for dormancy is observation: if the plant has been subjected to cooling environment and the majority of the leaves have fallen naturally it is a good indication of dormancy. Expert advice from the State Horticulturist should be obtained in all other cases.

The Construction Manual, Section 9-4.44, requires the Contractor to submit a sample of each plant specified, except trees. Photographs shall be submitted for trees. These photographs are to clearly show enough detail for positive identification of the variety and form of the plant materials. The purpose for these samples is to identify all of the plants to verify that they are the plants intended by the Landscape Architect. These samples should be properly cared for at the field office so the project staff may study and learn to recognize them through association.

Planting Media

Various additives are used to improve the root growing environment of the soil that exists on the site (such items as perlite, biosolids, sand, gravel, compost, sawdust, peat, etc.). The additives may be either used singularly or incorporated into the existing soil. The planting (growing) media material should be checked against the specification.

Pesticides

Pesticides should be applied, by a licensed applicator. The label should be checked for the proper material and timing of application. The pesticide label will give instructions such as intended use of the product, directions for use, and warnings. The label also indicates if the material is registered for use on a particular type of plant material. The Pesticide Application Record (WSDOT Form 540-509) shall be completed daily by the Licensed Applicator with a copy to the Project Engineer daily. The Project Engineer shall distribute a copy of this record daily to the Regional Operations or Maintenance Engineer and to the Roadside Maintenance Section at the State Maintenance and Operations Office in Olympia.

Fertilizers

Fertilizers should be applied in accordance with the specifications. The formula should be cross checked with the specifications and the label on the bag or container. When water soluble nitrogen fertilizers are used, particularly in lawn areas, adequate moisture is needed to prevent fertilizer burning.
Irrigation Materials

Irrigation materials include such items as piping, backflow control devices, valves, backfill material, electrical, sprinkler heads, etc. They are normally approved by the State Materials Laboratory. These items should be cross-checked with the specifications and/or the Landscape Architect to ensure products are satisfactory and are being installed correctly.

Drainage

Drainage materials include gravel backfill, culvert piping, French drains, etc. These drainage items should all be checked as to functionality and compliance with the Standard Specifications.

Surfacing

Surfacing may take the form of gravel, asphalt, cobblestones, concrete, brick, wood, combinations of different materials, etc. The use expected, effect desired, and budget allowed determines the material selected. The surfacing materials should be checked in accordance with the specifications.

8-2.7 Progress Schedule

The Contractor’s progress schedule should show the order in which the Contractor proposes to perform the work within the contract time. It should show the beginning and completion times for the several prominent features of the work provided in the contract. If specified by the contract, such schedule will be in the form of bar graphs developed under the critical path method, PERT, or other methods. Upon request of the Project Engineer, the Contractor will submit supplementary progress schedules in the form required by the Project Engineer. In the case of material to be grown, it shall, in detail, specify planting and propagation times. Times in or out of greenhouses and times shown for activities related to dormant or seasonal requirements will be anticipated times to be adjusted to actual times for the year involved when they become known. The “energizing” time for electricity and water must be checked with the servicing utility for feasibility and scheduling.

The schedule must contain the weed control plan before starting work on the project, the anticipated planting per day, and areas to be worked concurrently. The underground irrigation, electrical, or other work within the planting areas must be completed and working before planting.

The correct timing for herbicides, fertilizing, mulching, pruning and all other phases must be specified in relationship of one event to another.

8-2.8 Inspection During the Plant Establishment Period

The completion of planting in any given area may proceed the start of plant establishment by considerable time. When plant establishment is started, the area should be inspected to make sure that all plants are in place and healthy. Additional inspections of the planting areas should take place on or near the first of each month during the Plant Establishment Period to spot any potential problems that the Contractor needs to attend to.

Although planting stock has been properly selected, delivered to the planting site in a vigorous, thrifty condition, and planted in accordance with good horticultural practices, survival and normal growth depend to a large degree upon appropriate care during the establishment period.

If differences of opinion concerning the need for a particular procedure occur, and the answers are not readily found in this guide, the Inspector should seek the counsel of a the State Horticulturist or landscape architect.

Ideally, the establishment period should encompass the time required by the plantings to become acclimated to the growing conditions at the planting site. The project specifications should clearly indicate the length of the establishment period, which may vary from one area of the State to another, depending on the local conditions, climate, and the type of plant materials utilized.

A well rounded program of horticultural practices used during the establishment period may include watering, fertilizing, pruning, insect, disease, and weed control, and replacement of unsatisfactory plants in accordance with the specifications.

A. Inspection Check List

The following inspection check list includes critical items which should be observed periodically during establishment.

- Plants must be kept in proper position as appropriate for the species. Plants may require repositioning as a result of settlement, wind action, vandalism, etc. Care should be exercised in straightening to minimize disturbance to the root mass and should include replacing topsoil as required.
- Stakes should be firmly imbedded, redriving may be necessary.
- Guy wires may need to be adjusted to keep the tree straight.
- Protective wrapping on trunks or stems should be secure.
• Vehicular, fire, or damage due to vandalism should be noted and corrective action taken.
• Note damage caused by animals (i.e., deer, rodents) and seek advice on control measures.
• Report infestations of insects and disease to the State Horticulturist or other appropriate professional for corrective action.
• Inspect for broken branches or sucker growth and have them removed by pruning.
• Where discoloration of foliage occurs, especially in evergreen material, advice on corrective measures should be sought.
• Dead and severely damaged plants should be removed immediately and replaced during the next appropriate planting period.
• Inspect for settlement of soil or soil mix and replace to required grade, repositioning the plant if necessary.
• Check overall depth of mulch and add or replace as required.
• Inspect berms and water basins (constructed for the purpose of retaining water) to ensure that they are functioning properly. Repair and rebuild as necessary.
• See that project areas are weeded as specified.

8-2.9 Measurement and Payment
Measurement and payment instructions are covered in Sections 8-02.4 and 8-02.5 of the *Standard Specifications*. Payment for trees, shrubs and ground cover plants is to be made as specified in the contract. The Project Engineer shall make an inspection of the planting areas before payment is made, to determine if the required work has been accomplished and the number of plants are in a healthy condition. No payments shall be made for plants that are not in a healthy condition, although partial payment may have been made following a previous inspection.

8-3 Irrigation System

8-3.1 General
Irrigation has been defined as the artificial watering of land (as by canals, ditches, pipes, or flooding) to supply moisture for plant growth.

Frequently, irrigation systems are designed to produce optimum soil moisture levels, thereby encouraging maximum plant growth and/or maximum crop yield. The use of irrigation in WSDOT landscaping projects differs from this, however, since our primary concern is different from that of commercial growers.

The objective of WSDOT is to help ensure plant survival by supplementing natural precipitation during dry periods. This can often be accomplished with far less water than that required to obtain maximum growth and yields. Application rates of irrigation systems are, therefore, designed from the standpoint of minimum moisture requirements of the plants.

A properly designed and installed irrigation system will distribute water uniformly over the intended planting area at a predetermined precipitation rate. Many factors influence the efficiency of a system’s operation and must be taken into consideration during the design stage. In addition, care must be taken when inspecting installation of the irrigation system to ensure that the system not only follows the designer’s intent, but also fully conforms to the *Standard Specifications*, project plans and provisions, and the manufacturer’s requirements and recommendations.

The most efficient and economical irrigation design is only as good as its installation, and this depends upon careful and thorough inspections.

8-3.2 Layout
Turf areas and planting beds shall be laid out prior to staking the irrigation system. If adjustments to the irrigation system are required, they must produce a system which will provide a uniform sprinkling pattern without leaving dry areas.
Sprinkler heads to be located adjacent to the perimeter of planting beds should be laid out first to approximate as closely as possible the designed or approved revised configuration of the planting area. The remainder of the planting area should then be filled with the spacing between heads not to exceed that which is shown on the plans or recommended by the manufacturer.

Review all layouts and measure the distance between adjacent heads to ensure that full coverage of water will be attained. If the pattern is not uniform in coverage, or if the distance between heads exceeds that recommended by the manufacturer, the layout will need to be adjusted.

Unless otherwise specified in the project provisions, all irrigation systems shall be completed, tested, approved, and properly backfilled before landscaping can begin.

Advise the Regional Landscape Architect when the irrigation system has been staked in the field.

8-3.3 Materials
All components intended for use in an irrigation system must receive approval from the Materials Engineer prior to their incorporation into the project.

Approval of items is determined from information supplied on the Request for Approval of Material (RAM), Form 350-071, and accompanying catalog cuts. Items selected off the Qualified Products List are already approved for use and do not require the submittal of a RAM. All components of the irrigation system shall be listed and identified by their corresponding bid item number where applicable. Sufficient information must be included to positively identify each item listed. Each item shall be identified by size, catalog number, and the name of the manufacturer.

Four copies of catalog cuts of all items listed shall accompany the RAM. Notification of approval or rejection of either the source or the components will be forwarded by the State Materials Laboratory to the Project Engineer. The Project Engineer will inform the Contractor of the approval action.

If samples are requested for preliminary evaluation, it will be the Contractor’s responsibility to obtain and submit the designated items to the State Materials Laboratory for testing. Unless destructive testing is required, all items will be returned to the Contractor upon completion of testing, at which time approved items may be incorporated into the project.

8-3.4 Inspection
An efficient irrigation system is the result of, and depends upon, proper design, installation, and maintenance.

A properly installed system is one that not only follows and fulfills the designer’s intent, but which, in addition, meets the requirements of the project plans and documents and has been installed according to the manufacturer’s suggestions and recommendations.

Thorough inspections, carefully conducted during construction, are of utmost importance to help ensure proper installation. To be adequately prepared for inspecting the installation of irrigation systems, it is of great benefit for the Inspector to have previous knowledge, preferably some experience, in at least one of the various aspects of irrigation design, installation, and maintenance. This not always being possible, it becomes necessary for the Inspector to first familiarize themselves with those portions of the Standard Specifications and contract documents that pertain to inspection and irrigation systems before attempting the necessary inspections. In addition, since irrigation inspection requires such varied and versatile knowledge and experience, it is advisable for the Inspector to obtain additional advice and/or assistance from WSDOT personnel having the expertise in these specialty areas.

An inspection shall be conducted on all irrigation system components delivered to the project site to determine acceptance or rejection. If at any time, until the system is completed and turned over to WSDOT, components are found that are either damaged, defective, or not formally approved for use on the project, they shall be rejected. Information indicating acceptance or rejection of components shall be properly documented and maintained by the Inspector at all times.

8-3.5 Installation
Once the irrigation system layout has been staked and approved by the Project Engineer, the Contractor may commence excavation.

Trench bottoms shall be relatively smooth to provide support along the entire length of pipes to be installed. In addition, and as specified in Section 8-03.3(2) of the Standard Specifications, trench bottoms shall be of sand or other suitable material free from rocks, stones, or any material which might damage the pipe.

All system components shall be installed in accordance with the project plans and documents, using methods or techniques recommended by the respective component manufacturers.

Solvent welding is a technique used to bond PVC pipe and fittings together. The solvent cement used in this type of installation is, as its name implies, a solvent which dissolves those portions of the pipe and fittings surfaces to which it is applied, to form a continuous bond between the mating surfaces. During the construction of PVC solvent weld joints, excess cement is forced out by the insertion of the pipe into the fitting socket. This excess cement, if not immediately removed, will dissolve the surface of the pipe.
at its point of accumulation and will result in a permanently weakened spot. It is necessary, therefore, that this excess cement be wiped at the time the joint is made and that the Inspector check to ensure that it has been done.

Plastic pipe is subject to considerable expansion and contraction with temperature changes. To provide for this, pipe should be snaked from side-to-side in the trench.

Care shall be taken during the installation of the pipe to ensure that rock, dirt or other debris is not allowed to enter the open ends of the pipe.

Electrical control wire between the automatic controller and the automatic control valves, shall be bundled together at ten-foot intervals and snaked from side-to-side in the trench, either adjacent to or beneath the irrigation pipe. Snaking of the wire helps eliminate wire stressing or breakage caused by expansion or contraction of the earth due to variations in moisture content or extreme seasonal temperature fluctuations. Placement of the wires adjacent to or beneath the irrigation pipe is for protection against damage from possible future excavation.

Electrical splices shall be permitted only in valve boxes, junction boxes, pole bases, or at control equipment. No direct burial splices shall be allowed. Types of electrical splices allowed in WSDOT irrigation projects shall be only those approved for use by the State Materials Laboratory. Approved electrical splices are listed in the Qualified Products List or may be approved through the use of a RAM.

Freeze protection must be provided as specified in the project documents. Either a three-way valve with compressed air fitting for blowing water out of the lines, or drain valves placed at the low point of each lateral must be used. If the three-way valve and air fitting is to be used, it must comply with one of the designed installations approved for use by the Department of Social and Health Services. If drain valves are used, care must be taken to ensure that the lateral lines are properly sloped to provide complete drainage.

**8-3.6 Cross-connection Control, Backflow Prevention**

A cross-connection is any actual or potential connection between a potable water supply and a source of contamination or pollution.

A cross-connection is not in itself dangerous. It is only when contamination passes through it and into a potable water system that a health hazard is created.

Backflow is the unwanted reverse flow of liquids in piping system and is the major means by which contamination of potable water can occur. Backflow is the result of either back pressure or back-siphonage. Backflow from back pressure can occur any time pressure produced in the non-potable piping system is greater than that existing in the potable side. Backflow from back-siphonage is the result of a negative or subatmospheric pressure within a potable water system, causing contaminants from the non-potable side to be suctioned in.

Irrigation systems supplied by domestic potable water systems are potential pollution hazards to the potable water. Such cross-connections require protection to prevent the possibility of backflow.

A backflow prevention, cross-connection control device is any device, method, or type of construction used to prevent backflow into a potable water system.

An approved backflow prevention, cross-connection control device is one that has been investigated and approved by an appropriate regulatory agency. The approving or regulatory agency for backflow prevention, cross-connection control devices for the state of Washington is the Department of Environmental Health. This agency periodically publishes a list of approved cross-connection control devices.

The local water purveyor determines the type of backflow prevention device to be used to protect domestic water supply systems under their jurisdiction. This determination is based upon the water purveyor’s estimation of the probability of backflow occurring and the degree of hazard created if it should. Once the type of device to be used has been determined, the device shall be selected from the Department of Environmental Health current list of approved cross-connection control devices.

Installation of cross-connection control devices shall conform to the [Standard Specifications](#), the project plans and documents, the manufacturer’s recommendations, and the “Accepted Procedure and Practice in Cross-Connection Control Manual”. In all cases, the backflow prevention device shall be tested by a certified inspector prior to activating the system. Additionally, Form 540-020, shall be filled out and the appropriate distribution made.

**8-3.7 Serving Utility**

The Project Engineer shall contact the serving utilities as soon as the Contractor’s schedule is known, to arrange for the actual service connections, and to ensure that all agreements are completed and billing procedures are established.
8-3.8 As-Built Plans and System Orientation

The Project Engineer is required to submit As-Built Plans in accordance with Chapter 10-3.7 of this manual. Accurate As-Built Plans are a valuable and necessary aid in designing and constructing future projects for the area, and for maintenance and repair of the irrigation system. Therefore, it is imperative that these As-Built Plans show the true location, size, and quantity of components installed.

Sections 1-05.3 and 8-03.3(10) of the Standard Specifications state that the Contractor is responsible for supplying working drawings, corrected shop drawings, schematic circuit diagrams or other drawings necessary for the Engineer to prepare corrected plans to show the work as constructed. To help ensure accuracy of this information requires that the Contractor or field representative record each change as it is completed. In addition, the Inspector shall inspect and verify this information prior to the commencement of backfilling. Upon completion of this, all working drawings and pertinent information shall be submitted for the Project Engineer’s approval and use in preparing the As-Built Plans.

The Contractor is also required to conduct a training and orientation session for WSDOT personnel covering the operation, adjustment, and maintenance of the irrigation system. The Project Engineer shall arrange to have the maintenance personnel who will be involved with the irrigation system attend this orientation session. The As-Built Plans shall be available so they can be reviewed and all features explained. One copy of the As-Built Plans shall be presented to the maintenance personnel at that time, along with parts lists and service manuals for all equipment.

8-3.9 Measurement and Payment

Measurement and payment instructions are covered in Sections 8-03.4 and 8-03.5 of the Standard Specifications.

8-4 Curbs, Gutters, Spillways, and Inlets

8-4.1 General

The Standard Specifications specify the class of concrete to use when constructing the various items. Quite often the Contractor places the concrete for these miscellaneous items at the same time of placing concrete for other work. When this is the case, it is usually more convenient for the Contractor to use the same class of concrete for all the work during the day. At the Contractor’s request, the Project Engineer may accept a higher class of concrete in lieu of the class specified at no increased cost to WSDOT. This substitution should be documented in the diary, Inspector’s daily report, or other records.

8-11 Guardrail

8-11.1 General Instructions

Since guardrail is expensive to construct and requires continual maintenance, it should be constructed only where hazardous conditions justify its use. During construction, the Project Engineer should investigate eliminating the need for guardrail by flattening the slopes, or otherwise removing, relocating, or modifying the hazard whenever possible. The final evaluation of the need for guardrail should be made in the field after the embankment has been constructed. Even though the fill has been widened for guardrail, it should not be constructed if it is determined at this time that guardrail is not needed.

See Section 710 of the Design Manual and other pertinent instructions for design criteria for guardrail.

For safety reasons, the guardrail shall have the ends flared away from the roadway and anchored in accordance with the appropriate Standard Plans. The construction inspector should pay particular attention to make sure that the rail washers are consistent with the current Standard Plans.

8-11.2 Erection of Posts

The posts shall be set to the true line and grade of the highway and spaced as shown on the Standard Plans. Post may be placed in dug or drilled holes. Ramming or driving will be permitted only if approved by the Engineer and if no damage to the pavement, shoulders and adjacent slopes results therefrom. The post holes shall be of sufficient dimensions to allow placement and thorough compaction of selected backfill material completely around the post.

8-11.3 Terminals

Installation of guardrail terminals listed in the Qualified Products List shall be by an installer, that has been trained and certified by the manufacturer or is supervised by a representative of the manufacturer. The inspector should request to see the certification. The date on the certification must not be prior to the latest approved effective date for the device. A listing of the latest approved effective dates will be sent to each Project Engineer’s Office when changes are made or can be requested from the Design Office.

8-11.4 Measurement and Payment

Measurement and Payment Instructions are covered in Sections 8-11.4 and 8-11.5 of the Standard Specifications.
8-12  Chain Link Fence and Wire Fence

8-12.1  General

Four types of chain link fences are provided in the Standard Plans. Type 1 and 6 are the highest quality fence with top rail and tension wire along the bottom of the fabric.

Two types of wire fence are provided in the Standard Plans. Type 1 is a combination of barbed wire and wire mesh. Type 2 consists of barbed wire. Steel or wood posts may be used with either type provided that only one material is used consistently throughout the job.

8-12.2  Clearing and Grading

Since preservation of natural growth is being stressed, clearing will have to be performed specifically for the fence construction on many projects. In these cases, only the width necessary to accommodate the fence construction should be cleared. Some grading is usually necessary to prevent short and abrupt breaks in the ground contour that will affect the aesthetic appearance of the top of the fence. Care needs to be exercised to prevent clogging natural drainage channels while grading the fence line.

8-12.3  Measurement and Payment

Measurement and payment instructions are covered in Sections 8-12.4 and 8-12.5 of the Standard Specifications.

8-14  Cement Concrete Sidewalks

8-14.1  General

Air entrained concrete Class 3000 (Class 20) shall be used for construction of sidewalks. Forms may be of wood or metal and full depth of the sidewalk. The forms should be straight or uniformly curved and in good condition.

In rest areas and park areas where the sidewalks are normally laid out in a winding pattern rather than in straight lines, care must be taken in setting the forms so that the sidewalk will present a pleasing appearance with no kinks or angle breaks. The forms must be braced and staked sufficiently to maintain them to grade and alignment. Usually, spreaders are necessary to properly space the forms and hold them in position until the concrete is placed. If the Contractor uses thin strips of form material for winding sidewalks, more than one thickness with staggered joints should be used to obtain the smooth flowing lines. In forested areas, all roots should be removed or cut back. After the forms have been set to line and grade, the foundation shall be brought to the required grade, compacted and well dampened before placing the concrete.

8-14.2  Placing, Finishing, and Curing Concrete

After the concrete is placed, it should be struck off with a heavy iron-shod straightedge. The concrete should be troweled smooth with a steel trowel and then lightly brushed in a transverse direction with a soft brush. On grades of over 4 percent, the surface shall be finished with a stipple brush or as the Engineer may direct. Following brushing of the surface, the concrete shall be edged and jointed as shown in the plans or the Standard Plans. In areas adjacent to existing sidewalks, the jointing pattern should be similar to the existing pattern. Consideration should be given to placing crack control joints adjacent to cracks in the existing sidewalk if they are not going to be repaired. If the cracks in the existing sidewalk are full depth, they may cause reflective cracking in the new adjacent sidewalk.

Expansion joints shall be constructed at the locations and of the sizes as detailed in the plans or in the Standard Plans. All concrete sidewalks shall be properly cured. During this curing period, all traffic, both pedestrian and vehicular, shall be excluded. Vehicular traffic should be discouraged and by no means allowed until the concrete has reached its design strength. There is a risk that the sidewalk can be damaged as it was not designed to take these loads. Before any decision to allow vehicles on a sidewalk there should be a clear agreement that any damage will be repaired and who will pay for it.

8-14.4  Measurement and Payment

Measurement and payment instructions are covered in Sections 8-14.4 and 8-14.5 of the Standard Specifications.

8-20  Illumination, Traffic Signal Systems, and Electrical

8-20.1  General

Illumination and traffic signal systems, due to the very nature of the work, are a highly specialized type of installation. In designing these systems, every effort is made to avoid problems for construction, maintenance, and the utility company. If problems arise, the Engineer should contact those responsible for the design and operations for help in solving them.

8-20.2  Materials

8-20.2A  Approval of Source

All materials for installation on illumination and traffic signal projects shall be selected off the Qualified Products List (QPL) or be listed on a Request for Approval of Material (RAM). Items not selected off the QPL shall be submitted to the State Materials Laboratory for
appropriate action on a RAM. This list shall be complete and cover all materials which are identified on the plans or in the specifications. The list shall include the source of supply, name of manufacturer, size and catalog number of the units, and shall be supplemented by such other data as may be required including catalog cuts, detailed scale drawings, wiring diagrams of any nonstandard or special equipment. All supplemental data shall be submitted in six copies.

The Record of Materials (ROM) from the State Materials laboratory will list items for which preliminary samples or data are required. Preliminary and acceptance samples shall be submitted as required by the ROM, received from the State Materials Laboratory at the beginning of the project or as noted on the RAM. See Section 9-4 for material specific acceptance requirements.

8-20.2B Shop Drawings for Illumination and Signal Standards

The Contractor is required to submit shop drawings for all types of signal standards and for light standards without pre-approved plans. Pre-approved plans are listed in the Contract Provisions. If light standards with pre-approved plans are proposed, no shop drawing submittal is required. There are two different approval procedures for shop drawings. They are the State Bridge and Structures office approval, and Project Engineer approval only. In either case, the Contractor is required to submit six sets of drawings. The two approval procedures include the following:

A. Bridge and Structures Office Approval
   - Light standards without pre-approved plans.
   - Types II, III, IV, V signal standards without pre-approved plans.
   - Type SD (Special Design) signal standards.

B. Project Engineer Approval Only
   - Types PPB, PS, I, RM and FB signal standards, Standard Plan J-7a.
   - Types II, III, IV, V signal standards with pre-approved plans.

After the Contractor has submitted shop drawings, the Engineer shall make a field check of both contract plans and shop drawings. The Project Engineer is responsible for checking the geometric features of these items. Specific items that should be checked include the following:

- Foundation locations.
- Light source to base dimension (H1), if required in the special provisions and clearance to overhead utility wires.
- Mast arm lengths. If foundation offsets are changed, mast arm lengths must be adjusted.

- Horizontal dimensions from single standard pole centerline to signal head attachment points.
- Vertical dimensions from signal standard base plate to signal mast arm connection points. Assistance is available from the Traffic Design office in estimating mast arm deflection to ensure vertical clearance requirements are met.
- Orientations of mast arms and all pole-mounted appurtenances.
- Signal head mounting details.
- Hand hole location and orientation.
- Base treatment for lighting standards (fixed, or slip, or breakaway).

If there are no changes to dimensions or orientations, the Project Engineer shall mark the drawings with a statement that all standards shall be fabricated according to dimensions and orientations shown in the Contract.

If there are corrections, the Project Engineer shall note all corrections on one set of shop drawings, with green markings only, and attach copies of signal standard chart and/or luminaire schedule from contract, noting any dimension changes in green. Transmittal Letter, Form 410-025, shall be used to submit the entire package.

The State Bridge and Structures office will conduct a structural review, and mark all sets in red, incorporating the Project Engineer’s geometric review comments.

The six sets of shop drawings for supports without pre-approval shall be submitted to the State Bridge and Structures office, which will coordinate approval with the State Materials Laboratory. After approval, the State Bridge and Structures office will retain one set and forward two sets to the State Materials Engineer and send three sets to the Project Engineer. One of the State Materials Engineer’s sets will be forwarded to the Fabrication Inspector. The Project Engineer will send two sets to the Contractor, who will forward one set to the Fabricator. See the Shop Plans and Working Drawings Table in Chapter 1-2.4H of this manual.

If pre-approved shop plans have been submitted, a structural review by the State Bridge and Structures office is not required. The Project Engineer shall mark all changes in red on all six copies. The Project Engineer will then retain one set of plans, forward one set to the Regional Operations/Construction Engineer, two sets to the Fabrication Inspector, and two sets to the Contractor, who will forward one set to the Fabricator. See the Shop Plans and Working Drawings Table in Chapter 1-2.4H of this manual.
All drawings shall be clearly marked (“Approved as Noted”, “Returned for Correction”, or “Approved”) before returned to the Contractor, whether reviewed and checked by the Project Engineer or the Bridge and Structures Office.

8-20.3 Relations With the Serving Utility
Generally, during the design of an illumination or traffic signal system, the serving utility is consulted concerning the availability of power, the voltage needed, the location of the most convenient point of service, and agreements are prepared prior to the awarding of the contract. The Project Engineer should review all utility agreements and contact the serving utility as soon as the Contractor commences work to arrange for the actual service connections and other work which may have been agreed upon. The matter is important since, in many cases, the utility will have to extend lines, install transformers, and do other related work. Upon completion of the contract, the Project Engineer will instruct the serving utility to direct all future billings to the appropriate maintenance division.

8-20.4 Inspection
Inspection on electrical projects involves two aspects of work. The first of these is the physical aspect wherein conformance to the plan requirements relative to the materials used and general construction techniques must be the criterion for judgment. An Inspector who is thoroughly familiar with the requirements of Section 8-20 of the Standard Specifications and with normal construction techniques should be assigned the inspection responsibility for this portion of any signal or illumination project. The Fabrication Inspector shall be consulted if lighting or traffic signal standards arrive on the jobsite without prior inspection.

The second aspect of electrical work involves the conformance by the Contractor with the contract requirements in addition to the requirements of the State electrical construction codes and the National Electric Code. This aspect of inspection must be performed by an electrical Inspector. A further consideration within this aspect of work involves any changes authorized in the contract plans as it may affect circuit stability, circuit adequacy, and the ability of related electrical control devices to properly function through any such change of plans. The performance testing of the system is part of the second aspect of the electrical work.

Electrical work is a specialized field of endeavor within WSDOT; therefore the Project Engineer must arrange for the assistance of an electrical Inspector from the Regional office. The electrical Inspector shall make periodic inspections throughout the course of construction of all electrical projects and shall advise the Project Engineer of appropriate times to enable the Project Engineer to occasion the required field tests of electrical circuits, as discussed in Section 8-20 of the Standard Specifications, at such times that cause a minimum interference of the work scheduled by the Contractor. Should any question arise on a project pertaining to the technical nature of the work, the Project Engineer shall consult with the electrical Inspector or with the Regional Traffic Engineer, if necessary.

Our plans and specifications are designed generally to conform with existing national electrical codes. There are instances when the Department permits methods of construction that are considered equivalent to state and national codes.

Generally, local inspection authorities do not inspect highway work that is within the state highway right of way. From time to time, however, the Department of Labor and Industries or local electrical inspectors may visit a project to inspect or review the Contractor’s work. They should be treated courteously and their judgment respected. The Department does have authority to permit alternate methods when equivalent objectives can be met if the work is within the State right of way. Should any question arise over a conflict between our plans and their opinions, the matter should be referred to the State Construction Office for advice.

8-20.5 As-Built Plans
The Project Engineer is required to submit As-Built Plans in accordance with Chapter 10-3.7 of this manual. For proper maintenance and repair of the electrical system, it is imperative that the location of all conduits and the diagram of all circuits be properly shown on the As-Built Plans.

Normally, the conduits should be constructed in the locations shown on the contract plans. Many times these conduits are positioned in a particular place to eliminate conflict with future construction.

Section 8-20.3(17) of the Standard Specifications requires the Contractor to submit any corrected shop drawings, schematic circuit diagrams or other drawings necessary to prepare the corrected as-built plans.

8-20.6 Construction
8-20.6A Foundations
The foundations shall be located and constructed as detailed on the plans wherever possible. When foundations cannot be constructed as detailed, due to rock, bridge footings, drainage structures, or other obstructions, an effective foundation will have to be developed for the conditions encountered and approval obtained. The location of lighting standards or signal standards shall not be moved without discussing the problem with the Regional Operations/Construction Engineer and the Regional Traffic Engineer.
Foundations located on fills, especially those adjacent to bridge abutments, shall be deepened to provide stability as provided for in Section 8-20.3(4) of the Standard Specifications.

8-20.6B Conduit
Generally, conduit runs should be located on the outer shoulder areas, well away from the position where signs, delineators, guardrails and other facilities will be placed.

On new construction, all conduit located under paved surfaces shall be placed prior to construction of base course and pavement. It shall be the responsibility of the Project Engineer to see that all contractors on any project coordinate their work to this end.

Sufficient cover must be provided to protect the conduit from damage as provided in Section 8-20.3(5) of the Standard Specifications.

At locations where plastic conduit is allowed and hard rock is encountered within the minimum depth required, steel conduit should be substituted for the affected runs, and the depth adjusted as necessary.

8-20.6C Junction Boxes
In most designs, precast concrete junction boxes are being used. These boxes are simple to install. A sump is excavated and partially filled with gravel. The open-bottom box is then seated by working it into the gravel until the required grade is reached. Care must be taken in junction box location to provide for drainage. Junction boxes and conduit should be placed away from areas that water is funneled to prevent it from entering into the conduits. For example, the bottom of ditches, sag vertical curves should be avoided or other low spots where water is likely to collect.

8-20.6D Wiring
An electrical system is only as good as its conductors, terminals and splices, and it is important that the requirements of Section 8-20.3(8) of the Standard Specifications be strictly adhered to. If there is any doubt concerning the adequacy of a connector, the advice of the Regional Electrical Inspector should be obtained.

Practically all wiring for traffic signal and illumination systems is exposed to the elements, and it is very important that all splices be insulated with waterproof material, as prescribed in Section 8-20.3(8) and 9-29.12 of the Standard Specifications.

8-20.6E Ground
Because of the hazards of electrical shock, all grounds and ground bonds referred to in the plans and in the special provisions should be given special attention to ensure their effectiveness and completeness. See Standard Specifications Section 8-20.3(9) and Standard Plan J-9a.

8-20.6F Lighting Standards, Strain Poles
In erecting lighting standards or signal standards, rope or fabric slings should be used to reduce the danger of damage to galvanized or finished aluminum surfaces.

8-20.6G Existing Illumination Systems
Where existing illumination or traffic signal systems are to be removed, and the material stockpiled at the site of the work for delivery to WSDOT, it will be advantageous if prior arrangements are made to have Department personnel meet the contractor at the delivery storage site. These arrangements should be made with either the Regional Maintenance Engineer or the Regional Traffic Engineer.

8-20.6H Service Equipment
Generally, Type “B”, “C”, “D”, and “E” service equipment, cabinets etc., will be factory assembled from drawings submitted with the material lists. Type “A” service equipment will be assembled in the field. Care shall be taken to ensure compliance with all provisions of the plans and specifications, and to determine that all bonds and grounds are complete.

8-20.6I Traffic Signal Systems
Traffic signal systems are a very specialized type of work. All work shall be done in strict accordance with the plans, the special provisions, and the Standard Specifications. The Regional Traffic Engineer will be responsible for the proper timing of each signal installation and will assist the Engineer in any way needed to ensure the proper completion of the work.

8-20.6J Testing
All illumination and traffic signal systems shall be tested as outlined in Sections 8-20.3(11) and 8-20.3(14)D of the Standard Specifications. Particular care shall be taken in the performance of test no. 3. The Project Engineer shall insure that readings of the megohmmeter taken on every electrical circuit are furnished to the Regional Electrical Inspector. Caution must be exercised in the performance of this test to protect control mechanisms from damage due to the nature of the test voltages used. Also, the records made of this series of tests must identify the readings observed with each branch of the electrical circuit involved. Representative sampling of the Contractor’s test readings may be made by the Electrical Inspector using State test equipment.
Field Test No. 4 of Section 8-20.3(11) of the Standard Specifications is to be performed on all illumination and signal projects. It is especially important that the Project Engineer obtain the consultation of the Regional Traffic Engineer in this portion of the field test when the tests are being performed in a traffic signal controller. Since the mechanism in these controllers is so interrelated and complex, only persons thoroughly schooled in such control mechanisms are qualified to determine when particular timing circuits and sequences are functioning properly. The simple turning on of an electrical switch and watching a light come on is not an acceptable electrical test.

8-20.6K Electrical Safety Tags

Commencing at the time that the serving utility makes the power drop to WSDOT electrical service cabinets, electrical safety tags shall be used. Any electrician working on any main or branch circuit shall cause that circuit to be de-energized and shall place an electrical safety tag at the point that the circuit is open. The electrician shall sign the electrical safety tag and only that electrician may make subsequent circuit alterations or remove the tag.

If the circuit that the electrician de-energized to work on is serving traffic, the electrician shall arrange the work so the circuit may be energized for nighttime operation. The electrician shall remove the safety tag and energize the circuit before leaving the jobsite and upon returning to work on the circuit, shall de-energize it again and place an electrical safety tag back on the circuit.

8-20.7 Prevention of Corrosion of Conduit

Installation of conduit shall be supervised to ensure against physical abrasion of the conduit or for rust on threads which would destroy the integrity of the galvanizing.

Electrically caused corrosion of metallic conduit is easy to avoid by proper construction supervision. If the causes of this type of corrosion are not properly inspected and controlled, the extent of electrically caused corrosion is commonly far more severe than the chemically caused corrosion.

In any metallic conduit system, the metallic conduit itself serves an electrical function. This function is to provide a low resistance return path for electricity which may leak out of an electrical conductor due to scraped insulation, cracks, or other causes. A point at which electricity can leak or escape from an electrical wire is called a “fault”. When electricity flows through any non-insulated path (conduit), it can establish an electrical phenomenon called electrolysis. Electrolysis results in the transfer of metal from one location to metal at another location. Through this means, the metal that was used to make the metallic conduit may be transferred to other locations on the same conduit run or to other metallic appurtenances. With the ultimate degeneration of conduit at any point, the return path for the electricity through the conduit system itself is destroyed. In the event that a portion of a conduit was destroyed in this means and with the subsequent damage or failure of electrical conductors beyond that point, electricity would not have the ability to complete the circuit from the wire through the conduit system and return to service enclosure which would, in turn, cause a fuse to blow or a circuit breaker to trip. Hence, the protection offered by our electrical overload equipment is totally nullified.

To prevent this type of ultimate failure of the electrical system, all conduit joints should be carefully inspected to ensure that they are physically tight and that a good electrical bond does exist from one piece of conduit through the nipple to each adjoining piece of conduit. Additionally, conduit threads should be painted with an approved corrosion inhibiting conduit paint. Any loose or improper union between conduit sections or conduit and junction boxes is a point of high resistance to the flow of electricity. When such a condition exists and with the faulting of an electrical conductor within the system, electricity does not have an easy return to its point of service. Electricity then takes alternate routes through the earth, structures, etc. This, in particular, establishes the condition of electrolysis and results in even greater failure of the physical system. The physical system failure attributed to this may present itself from two to five years after construction.

The seriousness of this matter cannot be overstressed in electrical construction. It is so important that if one factor, and only one factor, was to be examined on each electrical project, it would be the search for conditions that would result in electrolysis and the sloppy workmanship that causes them.

Additionally, to prevent electrical damage to the conduit system and, in particular, during the time of project construction, the conduit shall not be used as a temporary neutral return nor shall the conduit be used for the ground of construction equipment, i.e., welders, hand tools, etc.

8-20.8 Measurement and Payment

Measurement and Payment instructions are covered in Sections 8-20.4 and 8-20.5 of the Standard Specifications.

8-21 Permanent Signing

8-21.1 General

The complex design of today’s freeway facilities has created an increased demand on signing. Signing is one of the features a layperson readily can evaluate on a new facility. Improper or inadequate signing detracts from the quality of the basic construction features of the project.
Mislabeled or irregular usage of signs on interchanges creates a critical hazard to traffic and hinders the proper operation of the facility.

Today’s destination sign has increased in size to the extent that it is no longer a minor installation and the amount of time required to install an average freeway sign project has been extended to the point that close cooperation between all forces on highway construction projects is vital so that the facility is signed properly when opened to traffic.

Any sign that is erected on a section of roadway carrying traffic ahead of the time the message on the sign will be applicable to the traffic shall be covered in accordance with Section 8-21.3(3) of the Standard Specifications until the appropriate time for uncovering it. It is essential that signs with conflicting messages not be displayed.

8-21.2 Sign Location

Since it is impossible to visualize the actual physical features of final grade elevations, vertical curves, trees, and other factors that affect proper sign placement in the initial sign plan stage, it becomes necessary to make adjustments in sign location just prior to installation. The Project Engineer and Regional Traffic Engineer should coordinate a study of each location to determine that each sign will be in the most efficient location for visibility and nighttime reflectivity. Advance Destination signs may be moved up to 500 feet (150 meters) in either direction if severe ground or slope conditions are encountered. If the sign must be moved more than 500 feet (150 meters), consideration should be given to revising the distance on the sign. All sign locations shall be staked by the Engineer prior to installation by the Contractor.

Following staking of the signs, the Project Engineer should furnish the Contractor with the list of post lengths for steel posts. For wooden posts, the Contractor should be able to order posts in commercial lengths from the approximate lengths shown in the plans. Final lengths of timber posts will be determined or verified by the Engineer at the request of the Contractor prior to fabrication.

Anytime a new bridge mounted sign bracket, cantilever sign structure, or sign bridge structure is erected, a new structure inventory identification number needs to be assigned to the structure by the State Bridge and Structures Office, Bridge Preservation Office. The Project Engineer shall request a sign structure identification plate for installation on the sign support by the Contractor. Installation instructions will be provided by the State Bridge Preservation Office.

Anytime an existing bridge mounted sign bracket, cantilever sign structure, or sign bridge structure is removed from service, the Contractor shall remove the identification plate and give it to the Project Engineer. The Project Engineer will return the identification plate to the State Bridge Preservation Office so the sign structure can be removed from the inventory.

8-21.3 Approval of Materials

All materials for installation on permanent signing projects should be selected off the Qualified Products List (QPL) or listed on the Request for Approval of Materials (RAM). Materials listed on RAM not listed on the QPL shall be submitted to the State Materials Laboratory for appropriate action as soon as possible. Shop drawings of sign structures shall be reviewed by the Project Engineer for conformance with Standard Plans G-2 through G-9b. The Project Engineer approves plans in conformance with the standard plans. Any request to deviate from standard plans should be reviewed by the State Bridge and Structures Office.

The six sets of shop drawings of special design sign structures and/or special sign fittings shall be submitted to the State Bridge and Structures office, which will coordinate approval with the State Materials Laboratory. After approval, the State Bridge and Structures office will retain one set and forward two sets to the State Materials Engineer and send three sets to the Project Engineer. One of the State Materials Engineer’s sets will be forwarded to the Fabrication Inspector. The Project Engineer will send two sets to the Contractor, who will forward one set to the Fabricator.

If a structural review is not required by the State Bridge and Structures office, the Project Engineer shall mark all changes in red on all six copies and distribute per the Shop Plans and Working Drawings Table in Chapter 1-2.4H of this manual.

All drawings shall be clearly marked (“Approved as Noted”, “Returned for Correction”, or “Approved”) before returned to the Contractor, whether reviewed and checked by the Project Engineer or the State Bridge and Structures Office.

The special provisions of the contract deal to a great extent with the proper fabrication of the signs to be installed and the manufacturing process requiring the use of approved application equipment. It is necessary, therefore, that the firm who actually makes the signs be approved as a source of supply. Such approval is made by the State Materials Laboratory.

8-21.4 Inspection

A “fabrication approval” decal dated and signed by the Sign Fabrication Inspector shall appear on the back of all permanent signs that are received on the project. Signs without such indicated approval shall not be permitted on the project. Damaged signs shall be rejected at the project site. Upon completion of inspection, a copy of the Sign Acceptance Report will be submitted to the Engineer through the Regional Operations/Construction Engineer.

At the completion of a sign installation, the Project Engineer shall request the Regional Traffic Engineer to assist in making a final inspection.
8-21.5 Bolting Base Connections
It is important to ensure the proper torque is applied to bolts connecting the bases when installing Standard Plan G-8 and G-8a Sign Structures. Procedures for assembling and inspecting high strength bolts are covered in Chapter 6-3.6B of this manual. All base assemblies shall be checked with a torque wrench. This can be accomplished either by observing the Contractor’s torquing or by the Inspector utilizing the Region’s torque wrench. Documentation of the torquing method used should be accomplished by proper entries in the Inspector’s Daily Reports.

8-21.6 Measurement and Payment
Measurement and Payment instructions are covered in Sections 8-21.4 and 8-21.5 of the Standard Specifications.
## Chapter 9

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Chapter 9 Materials

9-1 General

9-1.1 Introduction

The quality of material used on the project will be evaluated and accepted in various ways, whether by testing of samples, visual inspection, or certification of compliance. This chapter details the manner in which these materials can be accepted.

9-1.2 Requirements

Requirements for materials are described in Section 1-06 and Division 9 of the Standard Specifications for Road, Bridge and Municipal Construction (M 41-10). Tolerance limits and a procedure for acceptance of certain materials are given in Chapters 9-5.4 and 9-5.6. For inspection of course thickness, the maximum deviations for measured thickness of surfacing and paving see Chapter 1-6 of this manual.

9-1.3 Sample and Test Numbering

A separate series of numbers, starting with No. 1 in each instance, shall be used for acceptance, independent assurance, and verification samples for each type of material for which there is a separate bid item. Verification samples shall be referenced to the corresponding Manufacturer’s Certificate of Compliance.

9-1.3A Preliminary Samples and Tests

Preliminary samples are intended to show the general character of the materials available or proposed for use. The sample may be taken from a natural deposit, the general stock of a dealer, or elsewhere. The material sampled may require further treatment before it will meet the specification requirements. Preliminary samples are a basis for approving which aggregate site or brand of material will be considered for use. Deliveries cannot be accepted on the basis of preliminary samples unless the samples represent an identified lot of materials.

Unless specified for a particular purpose, preliminary sampling and testing of materials from a potential source are not mandatory functions. It is to be performed when requested by the Project Engineer, or the State Materials Laboratory on the Request for Approval of Material (DOT Form 350-071).

In order to insure consistency in sampling for aggregate sources which will be approved for an extended period of time, the preliminary sample must be witnessed or taken by a designated representative of the Regional Materials Engineer.

Before sampling, check to see whether previous preliminary test reports are available. If preliminary test reports are available and confirm that the material meets the contract documents, additional tests may not be needed. If in doubt the State Materials Laboratory is available to provide assistance.

9-1.3B Acceptance Samples and Tests

Acceptance samples and tests are defined as those samples tested for determining the quality, acceptability, and workmanship of the materials prior to incorporating the materials into the project. The results of these tests are used to determine conformance to the contract documents. The minimum frequency for sampling and testing of acceptance samples is detailed in Chapter 9-5.7 of this manual.

9-1.3C Vacant

9-1.3D Verification Samples and Tests

Verification samples and tests are used for making checks on the reliability of a manufacturer’s test results when acceptance of the material is based upon a Manufacturer’s Certificate of Compliance.

9-1.4 Form Letters

A number of form letters have been prepared as an aid to the Project Engineer in transmitting information to the laboratory. In order to minimize delays to completion of material testing, transmittal letters should include all the information that is pertinent to the sample in question. In order to assist the laboratory, copies of the transmittal letters should be retained in the Project Engineer’s Office. The following is a list of the forms that may be used for transmittal of samples and/or information to the materials laboratory:

- 350-009 Concrete Test Cylinder Transmittal Letter
- 350-016 Asphalt Sample Label
- 350-026 Preliminary Sample Transmittal Letter
- 350-040 Proposed Mix Design
- 350-056 Sample Transmittal
- 350-071 Request for Approval of Material
- 350-074 Field Density Test
- 350-092 Asphalt Concrete Pavement Compaction Control Report
- 350-114 Summary Report of Acceptance Sampling and Testing
- 350-115 Contract Materials Checklist
9-1.5 Material Certification

The Project Engineer is responsible for obtaining all required materials documentation or otherwise ensuring that all required materials testing is completed, all with satisfactory results, prior to the materials being incorporated into the project. The Project Engineer is also responsible for maintaining a successful accounting for the materials incorporated into the project in order to support the Region’s Certification of Materials.

Management and accounting for materials used in the construction of a project are to be administered in the same manner regardless of its funding source; Federal, State, or a combination of both.

The Region is responsible for periodic reviews of each project’s materials documentation at the Project Engineer’s office. Upon completion of the project the Region will prepare a Region Materials Certification letter listing all variances that were identified and their resolution. On projects that involve Federal participation where material deficiencies are documented, these deficiencies must be resolved with the State Construction Office through the Region before the Region Certification of Materials can be completed. On projects that involve State Funds only, documented deficiencies must be resolved with the Region prior to the Region Certification of Materials. The Regional Administrator or their designee is responsible for signing and distributing the certification letter.

The State Materials Laboratory will also perform compliance reviews on a sampling of completed projects statewide where the materials have been certified.

Definitions

Certification: A Region Materials Certification based on a documented evaluation of the project’s materials inspection, sampling, testing, and other materials acceptance activities for their conformance to the contract documents, Standard Specifications and this manual. The certification reflects the project’s conformance with the Record of Material as adjusted by the Project Engineer for:

1. Actual project quantities utilized,
2. Acceptance practices as provided for in this manual including Chapters 1-2.8 and 9-5.2,
3. Adjusted sampling/testing frequencies as provided for in Chapter in 9-5.2, and
4. Work added by Change Order.

Variance: An identified difference between the materials acceptance requirements noted in this manual, the contract documents, the Standard Specifications, and a review of the completed projects Record of Materials. All variances must be noted. Such notations will need to include the basis by which the material was accepted and how the requirements for that material were met. Any variance between the recognized acceptance requirements and the Project Engineers use of the material must be resolved with either the Region, State Construction Office, and/or State Materials Laboratory, as appropriate.

Material Certification Process

Environmental and Engineering Programs Division (EEPD)

1. State Materials Laboratory (Documentation Section)
   a. Prepare the initial Record of Material for all major items of materials listed in the contract.
   b. Provide technical support, certification guidelines, format, and suggested documents. See Figure 9-1 for Contract Materials Checklist (DOT Form 350-115, latest version). See Figure 9-2 for examples of the Region Materials Certification letter and its distribution.
   c. Conduct Compliance Reviews on a sampling of completed projects statewide where the Region has certified the materials.

2. The State Construction Office
   a. Receives variances for federal aid projects identified during the Region’s materials certification review.
   b. Coordinates FHWA and Region to determine funding eligibility for variances.
   c. Prepares response to Region identifying degree of participation (Letter of Resolution).

Region

1. Project Engineer
   a. Sets up and maintains a materials documentation system.
   b. Maintains and monitors a current Record of Material ensuring materials certification throughout the course of the project.
   c. Identify, document, and justify all materials variances including determination and acceptance of noncritical items in accordance with Chapter 1-2.8 of this manual.
# Contract Materials Checklist

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* Checklist items marked "No" constitute a Materials Certification deficiency. Each "No" requires the contract item number for the affected item to be shown along with an attachment to the Materials Checklist detailing the circumstances of use, the method used for acceptance of the material, the Project Engineer’s evaluation of the material, suitability for its application, and determination as to whether or not it may have met the specification in spite of the materials documentation oversight. If the project is Federally funded, the Project Engineer should also include a recommendation for Federal participation in light of the use of undocumented materials.

** These specific materials deficiencies on Federal Aid projects must be resolved through OSC Construction and may result in the loss of Federal participation.

---

Project Engineer

Date

Region Construction Engineer/Operations Engineer/Area Engineering Manager

Date

---

Figure 9-1
Dear Sir:

This is to certify that:

The results of acceptance sampling and testing completed for the project referenced above, confirm that the materials incorporated into the construction of the project were found to have met the requirements as outlined in the contract plans, provisions, and Standard Specifications.

There were no exceptions.

OR:

This is to certify that:

The results of the tests on acceptance samples indicate that the material incorporated in the construction operations controlled by sampling and testing were in conformance with the approved plans and specifications.

Exceptions to the plan and specifications are explained on the attached sheet.

Very truly yours,

Regional Administrator

RGF

Attachment

cc: FHWA, 40943
    State Materials Engineer, 47365
    Accounting Chief, 47420
    Regional Oper./Const. Engineer
    Project Engineer
d. Prepares the Region Materials Certification package, which includes the Region Materials Certification letter, identified variances, Letters of Resolution for all identified variances on federal aid projects and resolution actions taken. This package also includes a completed Contract Materials Checklist (DOT Form 350-115). The certification package is submitted to the Region Construction Manager for review. The certification letter is to be addressed to the State Construction Engineer.

2. Regional Operations/Construction Office
   a. The Region shall review projects according to Chapter 10-5 of this manual for documentation requirements including materials.
   b. Resolve materials variances identified by the Project Engineer and the Region’s review of materials documentation at the Region level for State funds only projects. Resolve materials variances on Federal aid projects through contact with the State Construction Office.
   c. Review certification package for completeness.
   d. Submit certification letter to Regional Administrator for signature.
   e. Distribute signed Region Materials Certification letter. The original is submitted to the State Construction Engineer, with copies sent to FHWA, State Materials Engineer, State and Accounting Chief. A copy of the Letter of Resolution shall be attached if there are any variances.

3. Regional Administrator, or designee
   a. Signs the certification letter.

4. State Administration and Support Accounting Office
   a. Completes the necessary paperwork.

Compliance Review for Materials Certification Process

Compliance reviews will be performed by the State Materials Laboratory to document how well project records conform to materials certification standards. Upon receipt of a completed Region Materials Certification letter from the Regional Operations/Construction Office, the State Materials Laboratory will notify the Region within 60 days of intent to perform a compliance review on that project. If the project is selected for a compliance review, it will be scheduled within 180 days of notification to the Project Office.

The compliance review will normally be conducted at the project office unless arrangements are made for it to be conducted elsewhere.

The goal is to perform a compliance review on at least one project per project office every two years. Compliance reviews may be conducted more frequently as appropriate. Projects will be selected with consideration given to project size and complexity.

The records maintained and developed by the Project Engineer for acceptance of the materials and the identification of variances will be reviewed.

Upon completion of the review, the findings will be discussed with the Project Engineer and/or his representative. A report of the findings will be prepared and sent to the Project Engineer within 60 days after the review. A copy will be sent to the Regional Documentation Engineer, Construction Manager, State Construction Office, and the FHWA Division Office.

If the Compliance Review shows a discrepancy of a serious nature, the Construction Manager will correct any such discrepancy in the process.

The following items of documentation are required to develop the Material Certification and must be made available for review:

1. Record of Materials, as revised and amended by the Project Engineer (ref. 9-1.5A)
2. Request for Approval of Material (ref. 9-1.5B)
3. Comparison of Quantities (Region Final)
4. List of Change Orders
5. Reduced Frequency Testing Approval
6. Test Results
   a. Acceptance Test Reports
   b. Assurance Test Reports (where applicable)
   c. Independent Assurance Test Reports (where applicable)
   d. Verification Test Reports (Cement and Liquid Asphalt)
7. Manufacturer’s Certificate of Compliance (ref. 9-1.5E)
   a. Concrete Pipe Acceptance Report (ref. 9-1.5F)
   b. Lumber Grading Certificate
   c. Certification of Cement Shipment
   d. Notice of Asphalt Shipment or Certified Bill of Lading
   e. Any other certificate required by the contract documents
8. Inspected Items Acceptance (ref. 9-1.5D)
9. Catalog Cuts (Product Data Sheet)
10. Small Quantity Acceptance Documentation
11. Proprietary or Qualified Products List (QPL) Item Acceptance Documentation (ref. 9-1.5B)
12. Sign Acceptance Report (ref. 9-1.5G)
13. Field Acceptance Reports, Field Note Records, and/or Inspectors Daily Reports
14. Follow-up actions for excessive variations between the Acceptance Sample and the Independent Insurance Sample Test Results (when applicable)

9-1.5A Record of Materials (ROM)

A listing of all major construction items for each project is provided by the State Materials Laboratory, establishing a Record of Materials (ROM) specific for that project. For these major construction items, the ROM identifies the kinds and quantities for all materials deemed to require quality control testing. It further identifies the minimum number of acceptance and verification samples that would be required for acceptance of those materials. The minimum number of acceptance tests is based on the planned quantities for the project and should be adjusted for the actual quantities used. Also listed are those materials requiring other actions, such as fabrication inspection, Manufacturer’s Certificate of Compliance, shop drawings, or catalog cuts.

The acceptance action and/or numbers of samples listed are the minimum requirements for the Project Engineer’s acceptance of those materials and the minimum requirements necessary for the Region’s certification for the materials used on that project. The State Materials Laboratory will forward the Record of Materials electronically to the Regional Materials Engineer, and Project Engineer shortly after the contract is awarded. The copy submitted to the Project Engineer is intended as a tool to assist the project office in tracking the samples approved, samples tested, Manufacturer’s Certificate of Compliance, shop drawings, catalog cuts received, and other pertinent data necessary for the Project Engineers and the Regions certification of materials.

The acceptance requirements shown on the Record of Material may be modified by the Contractors specific Requests for Approval of Material. In addition the ROM is based on the State Material Laboratory’s review of the major items of construction identified by the contract Summary of Quantities. Reviewing the contract plans and provisions may also identify additional materials documentation requirements as well as major construction items that require additional materials not accounted for in the State Material Laboratory’s initial review of the project. These additional materials documentation requirements should be added to the ROM and tracked for completion throughout the course of the project work.

The accuracy of the ROM and Certification of Materials is largely the responsibility of the Project Engineer.

Where the ROM is not clear or there appears to be opportunities to adjust the acceptance requirements that have been identified, the Project Engineer is encouraged to contact the Region Materials Engineer or the State Materials Laboratory for assistance.

In order to ensure clarity upon completion of the work and to allow for easy certification of the project by both the Project Engineer and the Region, it is important that the project ROM be accurate and actively maintained throughout the course of the project. Any changes to the acceptance requirements, additional materials used, or any additional materials added to the project by change order should be accurately documented and tracked in the project Record of Materials.

9-1.5B Approval of Materials

To fulfill the requirements of Standard Specifications Section 1-06.1, the Contractor must notify the Engineer of all proposed materials prior to use. This may be accomplished by a Qualified Product List (QPL) submittal or by submitting a Request for Approval of Material (RAM) (DOT Form 350-071). Approval of the material does not necessarily constitute acceptance of materials for incorporating into the work. Additional acceptance actions, as noted by the code on the RAM or QPL must be completed prior to the material being used in the work.

Where the Contract Documents list products by specific name and model, and for which no additional requirements are stated (proprietary products), the Contractor needs only to complete the RAM indicating to the Engineer the intended choice. The Engineer shall approve the RAM, noting the page number where it is listed as a proprietary product in the Contract Documents.

Qualified Products List — Submittals

Products listed in the QPL have been found capable of meeting the requirements of the Standard Specification or General Special Provision under which they are listed and, therefore, have been “Approved.” These may be “Accepted” by fulfilling the requirements of the Acceptance Code and any notes that apply to the product. Instructions are given in the QPL for processing QPL submittals. The Engineer shall review the submittal of the material for consistency with the Bid Item and shall promptly notify the Contractor of any concerns, working toward resolving these with the Contractor. QPL submittals inconsistent with the intended use for the Bid Item should be marked “unacceptable for intended use” and returned to the Contractor.
Request for Approval of Material — Submittals

Requests for materials not included in the QPL shall be submitted using the RAM form. Aggregate Sources will be approved by consulting the Aggregate Source Approval database for the use intended. Fabrication Facilities, Nurseries, and Concrete Batch Plant approvals will be determined by the use of other reference databases.

The Engineer may use the QPL as a reference source for coding products submitted on a RAM. The specific product listed on the RAM must be identified by make, model, batch, color, size, part no., etc. and correspond exactly to the approved QPL product. The product must also be listed in the QPL under the appropriate Standard Specification for the intended use as indicated by the Bid Item and Specification Reference shown on the RAM. The RAM should be coded with the 4 digit QPL code and any notes and/or restrictions restated as “Remarks” on the RAM.

Where the Special Provisions list the required material submittals necessary for acceptance, such as Manufacturer’s Certification, Product Information Sheets, Shop Drawings, Independent Laboratory Test Data, etc., the Engineer shall have the authority to code the RAM for such acceptance actions.

When unable to determine the proper acceptance code as outlined above, the Engineer will code the items with a “7” and forward it to the State Materials Laboratory Documentation Section. A copy should also be returned to the Contractor at this point to inform him that the RAM has been sent to the State Materials Laboratory. Attach all data submitted with the RAM; such as, Catalog Cuts, Manufacturer’s Certificate of Compliance, etc. Including the page number of the Special Provisions or Plan Sheet will aid in expediting the Approval/Acceptance process.

All RAMs shall be signed and dated by the Engineer. Copies shall be distributed as indicated at the bottom of the form. Acceptance requirements should be noted on the maintained ROM or Materials Tracking system. When noted on the State approved RAM, copies of requested material documentation (i.e., Manufacturer’s Certificate of Compliance, Mill Test Reports, Catalog Cuts, etc.) should be sent to the State Materials Laboratory, QPL Engineer, for possible inclusion on the QPL.

9-1.5C Vacant

9-1.5D Materials Fabrication Inspection Office — Inspected Items Acceptance

Items that are inspected and found to meet contract documents by the Materials Fabrication Inspection Office are identified by a tag or stamp. This type of inspection is generally performed at the manufacturing or fabrication plants. There are various types of stamps or tags used for acceptance of inspected items, which attest that the item was in full conformance with the specifications at the time of inspection. The inspected items along with the type of stamp designation is covered under Section 9-1.5D(1) of this manual.

The following is the process for the acceptance of inspected items.

1. The manufacturing or fabrication plant must be approved via the “Request for Approval of Material,” (RAM) or the Qualified Products List (QPL)

2. The Materials Fabrication Inspection Office Inspector, who will obtain the necessary mill tests or other documentation from the manufacturer and reference them to the stamp or tag shown in Figures 9-3 through 9-7, must inspect the item of work. This number can be used for tracking of the item.

3. Once the fabricated item arrives on the job, check for approval stamp or tag.

   a. If there is an approval stamp or tag, record the type of tag or stamp along with the ID number when applicable, quantity, and brief description of the item for project records. The Project Engineer’s representative should note in a report that the material was in satisfactory visual condition when installed and forward all information to the project office. In case of questions concerning an inspected item, contact the appropriate Materials Fabrication Inspection Office. The offices are:

      State Materials Laboratory, Tumwater, Mail Stop 47365
      Seattle Inspection Office, Mail Stop NB-82, Northwest, MS-501
      Spokane Inspection Office, Mail Stop Eastern, Materials Lab
      Vancouver Inspection Office, Mail Stop Southwest S-15, Materials Lab

   b. If there are no stamps or tags, inform the Contractor that the item may not be acceptable, and contact the Materials Fabrication Inspection Office to determine the status of the inspection. Items lacking tags or stamps or damaged during shipping should be rejected and tagged or marked appropriately.
9-1.5D(1) Inspected Items, Stamps and Tagging Identification

The following are examples of the types of stamps and tags used by the Materials Fabrication Inspection Office. The letter on the stamp or tag represents the inspector who performed the inspection.

**Stamps**

Figure 9-3

The stamps shown in Figure 9-3 identifies inspection and the inspector of the following items:

1. Precast Concrete Barrier
2. Precast Concrete Catch Basins, Manholes and Inlets. This includes all sections and risers 6 inch and above.
3. Concrete Utility Vaults
4. Concrete Junction Boxes
5. Galvanized Steel

All Documentation associated with these stamps in Figure 9-3 will be reviewed and approved by the Materials Fabrication Inspection Office and kept at the point of Manufacture, with the exception that they will not track the quantities of foreign materials used on the project.

**APPROVED FOR SHIPMENT**

WASH. DEPT. TRANSP.

N001234

Stamp

Figure 9-4

The stamp shown in Figure 9-4 or tag shown in Figure 9-5 identifies inspection and the inspector of the following items:

1. Concrete Wall Panels — Stamped or tagged
2. Three Sided Structures — Stamped or tagged
3. Prestressed Concrete Products — Stamped or tagged
4. Steel for Bridges — Stamped or tagged
5. Signal, Luminaire and Strain Poles — Stamped or tagged
6. Miscellaneous Welded Shop Items (see RAM or QPL for special items) — Stamped or tagged
7. Sign Structures — Stamped or tagged
8. Anchor Bolts for Luminaires, Signal Poles and Sign Structures
9. Epoxy Coated Reinforcing Steel Bars for Concrete — Bundles of rebar shall be randomly tagged per shipment to the project
10. Metal Bridge Rail — Each bundle of rail shall be tagged
11. Raised Pavement Markers, Type 1 (thermo-resin type only) — Each box of markers shall be stamped.
12. Concrete Culvert, Sewer Pipe (30 inches (750 mm) and above) — Stamped

All Documentation associated with the stamp in Figure 9-4 or the tag in Figure 9-5 will be reviewed and approved by the Materials Fabrication Inspection Office and kept at the point of Manufacture, with the exception that they will not track the quantities of foreign materials used on the project.

**Tag**

Figure 9-6
Acceptance by Manufacturer’s Certificate of Compliance will be permitted where designated by the contract documents. The Record of Material will provide a summary of requirements combining the special as well as general requirements of the contract.

The form of the Manufacturer’s Certificate of Compliance will vary considerably based on both the material and the origin and may take the form of standard state certificate forms, individual letters from manufacturers, or overstamps on bills of lading. Certain information is required and is designated by the specifications. This information includes the identity of the manufacturer, the type and quantity of material being certified, the applicable specifications being affirmed, and the signature of a responsible representative of the manufacturer. Supporting mill tests or documents may also be required. A Manufacturer’s Certificate of Compliance is required for each delivery of material to the project and the lot number of material being certified shall be identified.

Upon receipt of the Manufacturer’s Certificate of Compliance at the project office, it shall be reviewed for compliance with the specifications requirements using the preceding guidelines and the checklist for Transmittal of Manufacturer’s Certificate of Compliance Form 350-572.

The manufacturer of the material must make the certification. A supplier certificate is not acceptable except as evidence for lot number and quantity shipped and can only be accepted when accompanied by a certificate from the manufacturer, which meets the requirements of Section 1-06.3 of the Standard Specifications.

9-1.5F Concrete Pipe Acceptance Report

Fabrication inspection is periodically performed at approved sources of concrete pipe. During this inspection, samples of each type, size, and class of pipe are inspected and tested to verify compliance with the Standard Specifications. For a 90-day period of manufacture from the date of inspection, concrete pipe less than 30 inches (750 mm) diameter may be shipped and accepted based on “Concrete Pipe Acceptance Reports.” This report is prepared by the Fabrication Inspector and copies are thereafter supplied by the fabricator to accompany each shipment of pipe.

The Acceptance Report will indicate the date and original test results as performed by the Fabrication Inspector and will bear appropriate certification from the fabricator. Verify the conformance of the shipment with the contract requirements and examine the manufacture and shipping dates of the pipe for conformance with specifications and with the Acceptance Report.
9-1.5G  Sign Acceptance Report

The Sign Fabricator Inspector is to verify that signs for an individual contract were inspected and approved for shipment to the project by having a “FABRICATION APPROVED” decal, see Figure 9-8.

Pre-approval of the Sign Fabricator is required by Traffic Operations and/or the Materials Fabrication Office. The Sign Fabricator is approved via inclusion in the Qualified Products List or forward of the original Request for Approval of Material to the State Materials Laboratory for approval (DOT Form 350-071).

Sign Fabrication Inspectors

Seattle, Yakima, Tacoma, and other Western Washington area — Contact the State Materials Lab— Seattle Inspection Office, Mail Stop NB82-501, (206) 464-7770.

Vancouver-Portland area — Contact the State Materials Lab Vancouver Inspection Office, Mail Stop S33, (360) 905-2236.

Spokane-Eastern Washington area — Contact the Eastern Region Materials Lab, Spokane, (509) 324-6169

Sign Inspection documentation requirements:

1. Sign blanks or panels: Manufacturer’s Certificate of Compliance with accompanying mill certifications will be kept at the Sign Fabrication facility.

2. Reflective Sheeting and Cutout Legend: Manufacturer’s Certificate of Compliance, this certificate will verify that the product(s) meets all the requirements of Standard Specification 9-28.12. The Manufacturer’s Certificate of Compliance will be kept at the Sign Fabrication facility.

3. The Project Engineer Representative will accept for installation and payment only those signs which have a “FABRICATION APPROVED” decal affixed. In the event there is no “FABRICATION APPROVED” decals on the signs, they may be rejected. Contact the appropriate Sign Fabricator Inspector for status, or have the Contractor ship the signs back to Sign Fabricator, if this does not delay the project.

Double-faced signs, which do not receive decals, will be approved on visual inspection at the fabricator’s facility and in the field.

A list/invoice of all inspected and accepted signs will kept in the Sign Fabricator Inspector’s files.

9-1.6  Control of Materials

The succeeding parts of this chapter on materials outline the detailed method to be used in the control of materials. The expenditure made for materials is a large item in construction costs. If faulty materials are permitted to be incorporated into the project, the cost of replacement may exceed the original cost.

Chapter 9-4, Specific Requirements for each type of material, includes the following information:

1. Approval of Material
2. Preliminary Samples
3. Acceptance Samples
4. Field Inspection
5. Specification Requirements

Chapter 9-5, Guidelines for Job Site Control of Materials, provides the Engineer with additional information to assist in determination of the point of acceptance for materials from WSDOT and Contractor sources, the basis of acceptance, verification sampling and testing, tolerance limits, and the sampling and testing frequency guide.

Chapter 9-6, Radioactive Testing Devices, explains policy on the administration of radioactive testing devices.

Chapter 9-8, WSDOT Test Methods/Field Operating Procedures, are the testing procedures that are used in the field.

9-2  Vacant

9-3  Vacant

9-4  Specific Requirements for Each Material

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Materials

9-4.1 Portland Cement or Blended Hydraulic Cement

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: Preliminary samples will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance/Verification
   a. Acceptance
      (1) Bulk Cement: Bulk cement will be accepted upon receipt of a Manufacturer’s Mill Test Report Number, which shall be reported on each certified concrete delivery ticket.
      (2) Bagged Cement: If the quantity of bagged cement exceeds 400 bags, then it will be accepted by “SATISFACTORY” test reports from the State Materials Laboratory. If a sample is needed, acquire a 10-pound (5-kilogram) sample from one of every 400 bags and ship to the State Materials Laboratory for testing. Allow a minimum of 14 days from receipt of the sample at the Laboratory for testing. DO NOT permit the use of bagged cement until a “SATISFACTORY” test report has been received from the State Materials Laboratory.

   b. Verification: Manufacturing mills will provide samples directly to the State Materials Laboratory on a quarterly basis to compare with the manufacturing mill test report. The Engineer may take samples for testing as described in Standard Specifications Section 9-01.3.

4. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc., as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.2 Bituminous Materials

1. Approval of Material: Approval of the materials are required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071). A preliminary sample consists of two (2) one-liter (1-quart) cans.

3. Acceptance/Verification
   a. Acceptance: Bituminous materials may be used after receipt by the Engineer of Asphalt Supplier’s Certification of Compliance incorporated in their Bill of Lading with the information required by the Standard Specifications 9-02. Examine these certificates to make sure the material is of the grade required and that it comes from the approved supplier and point of shipment.
   b. Verification: Samples for verification conformance will be taken based on the frequencies as stated in Section 9.5-7 of this manual. Because the entire sample may be used in testing, it is necessary to take a backup for each sample. The samples shall be taken and labeled in duplicate by the Engineer with both samples forwarded promptly to the State Materials Laboratory. Paving asphalt’s (PG, AR, PBA, AC, and RA grades) shall be taken at a frequency corresponding to every other ACP mix acceptance sample. The first, third, fifth, and every fifth sample thereafter will be tested. Emulsions and cutbacks (such as MC and RC grades), shall be sampled from every other shipment. Emulsion used exclusively for tack coat (such as STE-1 and CSS-1), do not require sampling.

Consult the FOP for AASHTO T40 for detailed sampling procedures. Samples shall be taken as close as possible to the point where the material is to be used; i.e., pug mill, distributor, etc. In the case of cutback asphalt’s, sampling may be from the distributor itself, by opening a valve or one of the nozzles. If a hand nozzle is available, the sample may be drawn off there. Paving asphalt for use in a plant should be sampled by drawing from either the supply line between the storage tank and the mixer or the storage tank. Specifications require the Contractor to install a valve for this purpose.

If samples cannot be taken from the distributor, as outlined above, they may be taken from the storage tank. Samples taken directly from storage tanks must be taken with a “thief,” so that they do not include surface material and are from near the middle of the asphalt in storage. They may be taken by the grab method — that is, the full amount of the sample will be taken at one time or at one spot in the car.
Samples of emulsified asphalt shall be taken as close as possible to the location the materials are used, but they must be taken before any dilution of the material takes place.

The containers for all liquid asphalt products except emulsions will be approximately 1 quart (1 liter) cans with 13/4-inch (44-mm) screw caps. Containers for emulsions shall be 1 quart (1 liter) plastic. Always use new, clean containers that are free of rust, dents, or other weaknesses that may cause leaking or contamination. Containers previously used for any other purpose will not be satisfactory regardless of how well cleaned they are considered to be. The outside of the containers must not be cleaned by immersion in kerosene or other solvent because of the danger of contaminating the sample. Containers must not be cooled by immersion in water or other liquid as contraction may draw contaminants into sample. Containers must be new, clean, and free of rust, dents, or other weaknesses that may cause leaking or contamination.

1. For emulsions, enter complete data on gummed label DOT Form 350-016 and attach to each of the two cans. Complete a Sample Transmittal (DOT Form 350-056) and attach it, in its envelope, to the container. If tape is used to attach envelope to container, or the containers together, be sure the tape is not contacting the label(s).

2. For liquid asphalt, use a sample of each lot of material to the State Materials Laboratory for testing. Complete a Sample Transmittal (DOT Form 350-056) and attach it, in its envelope, to the container. If tape is used to attach envelope to container, or the containers together, be sure the tape is not contacting the label(s).

3. For concrete aggregates, use a sample of each lot of material to the State Materials Laboratory for testing. Complete a Sample Transmittal (DOT Form 350-056) and attach it, in its envelope, to the container. If tape is used to attach envelope to container, or the containers together, be sure the tape is not contacting the label(s).

4. For hot melt traffic button adhesive, use a sample of each lot of material to the State Materials Laboratory for testing. Complete a Sample Transmittal (DOT Form 350-056) and attach it, in its envelope, to the container. If tape is used to attach envelope to container, or the containers together, be sure the tape is not contacting the label(s).
9-4.5 Surfacing Aggregates (Crushed Screening, Crushed Cover Stone, Ballast, Shoulder Ballast, Crushed Surfacing Base and Top Course)

1. Approval of Material: Consult the Aggregate Sources Approval (ASA) database for approval of material for each source prior to use.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on the Request for Approval of Material (DOT Form 350-071) or if the ASA database indicated that the aggregate source has expired. Contact the Regional Materials Office if preliminary samples are required. Preliminary samples for Surfacing Aggregate made up of 80-120 pounds (35-55 kilograms) are required to perform the qualifying tests. The sample is to be shipped in increments, using satisfactory containers, not exceeding 30 pounds (15 kilograms).

3. Acceptance: After the source has been approved, surfacing aggregates may be accepted upon satisfactory field tests. Acceptance samples shall be obtained, tested, and recorded in accordance with the contract special provisions, and Chapters 9-5.7, 9-8, and 10-3.14A of this manual.


5. Specification Requirements: See Standard Specifications Sections 3-02, 9-03.4, and 9-03.9. Review contract documents to determine if supplemental specifications apply.

9-4.6 Aggregates for Asphalt Concrete and Asphalt Treated Base

1. Approval of Material: Consult the Aggregate Sources Approval (ASA) database for approval of material for each source prior to use.

2. Preliminary Samples
   a. Preliminary Samples: A preliminary sample of the material will be required only if requested on the Request for Approval of Material (DOT Form 350-071) or if the ASA database indicated that the aggregate source has expired. Contact the Regional Materials Office if preliminary samples are required. Preliminary samples for the aggregate shall be made up of 80-120 pounds (35-55 kilograms) as required to perform the quality tests. The sample is to be shipped in increments, using satisfactory containers, not exceeding 30 pounds (15 kilograms).
   b. Preliminary Mix Design Samples: These samples are used to determine if the aggregate source is capable of meeting the mix design specification requirements. Preliminary samples shall be made up of 200 pounds (100 kilograms) of rock or pit run gravel and 25 pounds (10 kilograms) of blend sand if utilized. Contact the Regional Materials Office if preliminary samples are required. Give full details of type of construction proposed. The sample is to be shipped in increments, using satisfactory containers, not exceeding 30 pounds (15 kilograms).

3. Acceptance: After the source has been approved, the aggregates may be accepted upon satisfactory field tests. Acceptance samples shall be obtained, tested, and recorded in accordance with the Standard Specifications, the contract special provisions, and Chapters 9-5.7, 9-8 and 10-3.14A of this manual. Aggregates produced for use on the current contract shall be sampled and tested for fracture and sand equivalent as the material is placed into stockpile. When material is used from a stockpile that has not been tested as provided above, the requirements for fracture and sand equivalent shall apply at the time of its introduction to the cold feed of the mixing plant. Acceptance of the aggregate for gradation shall be based on samples taken from the Hot Mix Asphalt.

If the aggregates are being produced for use on a future contract, they shall be sampled and tested for gradation as well as fracture and sand equivalent at the time the material is placed in stockpile.


5. Specification Requirements: See Standard Specifications Sections 3-02, 9-03.6 and 9-03.8. Review contract documents to determine if supplemental specifications apply.

9-4.7 Asphalt Concrete and Asphalt Treated Base

1. Approval of Material: Approval of the materials for asphalt concrete and asphalt treated base are required prior to use. A current approved mix design is required for each contract. An approved mix design is only valid for a single construction season.

   a. Job Mix Design: Send 200 pounds (100 kilograms) of aggregate from each coarse stockpile (No. 4 (4.75 mm) and larger), 100 pounds (50 kilograms) of aggregate from each fine stockpile (smaller than No. 4 (4.75 mm)), and 50 pounds
(25 kilograms) of blend sand if utilized to the State Materials Laboratory for testing. The sample is to be shipped in increments, using satisfactory containers, not exceeding 30 pounds (15 kilograms).

The aggregate samples must be accompanied by completed sample transmittals from the Project Engineer and the contractor’s proposal containing the following data: individual stockpile average gradations, proposed combining ratios of aggregate stockpiles, which when calculated will reflect the proposed gradation of the completed mix. Also include the asphalt supplier(s) and grade of the asphalt cement.

b. Reference Mix Design: A reference mix design can be used if there is a current valid mix design previously developed using the same materials and JMF as the one proposed. Contact the State Materials Laboratory, Bituminous Section for availability.

2. Preliminary Samples: Not required.

3. Acceptance: After the sources have been approved, the aggregates may be accepted upon satisfactory field tests, for gradation and asphalt content. Acceptance samples shall be obtained, tested, and recorded in accordance with the Standard Specifications, the contract special provisions, and Chapters 9-5.7, 9-8 and 10-3.14A of this manual. The sampling will be on a random basis using the procedures shown in WSDOT Test Method 716. The sampling and testing frequency for each lot is indicated in Chapter 9-5.7.

4. Field Inspection: The Engineer should perform a plant inspection prior to production. Contact the Regional Materials Office for assistance with this inspection. See Chapters 9-8 for Sampling Methods and Testing Procedures. Discuss test results with the Contractor’s representative.


9-4.8 Mineral Filler

1. Approval of Material: Approval of the materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Sample: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071). Ship 3 pounds (1.5 kilograms) in polyethylene bag.

3. Acceptance: Acceptance of mineral filler (commercial stone dust) shall be based on “SATISFACTORY” laboratory tests only for each lot of 50 tons (tonnes) or less. Portland cement may be accepted without test if it is furnished in original factory sacks and is not lumpy.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). See that the mineral filler does not contain foreign material or lumps.


9-4.9 Gravel Base and Bank Run Gravel for Trench Backfill

1. Approval of Material: Consult the Aggregate Sources Approval (ASA) database for approval of material for each source prior to use.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on the Request for Approval of Material (DOT Form 350-071) or if the ASA database indicated that the aggregate source has expired. Contact the Regional Materials Office if preliminary samples are required. Preliminary samples for the aggregate shall be made up of 50-100 pounds (25-50 kilograms) are required to perform the quality tests. The sample is to be shipped in increments, using satisfactory containers, not exceeding 30 pounds (15 kilograms).

3. Acceptance: After the source has been approved, the aggregates may be accepted upon satisfactory field tests. Acceptance samples shall be obtained, tested, and recorded in accordance with the Standard Specifications, the contract special provisions, and Chapters 9-5.7, 9-8 and 10-3.14A of this manual.


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9-4.10 Pit Run Aggregates (Gravel Backfill for Foundation CL, B, Walls, Pipe Zone Bedding, Drains and Drywells; Backfill for Sand Drains, Sand Drainage Blanket, Bedding Material for Rigid Pipe, Thermoplastic Pipe; Foundation Material Class A, B, and C, Gravel Borrow, Common Borrow, Select Borrow)

1. Approval of Material: Consult the Aggregate Sources Approval (ASA) database for approval of material for each source prior to use. For Borrow sources, approval of source can be performed in the field by conforming that the gradation and SE meets the requirements as defined in Section 9-03 of the Standard Specifications.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on the Request for Approval of Material (DOT Form 350-071) or if the ASA database indicated that the aggregate source has expired. Contact the Regional Materials Office if preliminary samples are required. Preliminary samples for the aggregate shall be made up of 80-120 pounds (33-55 kilograms) are required to perform the quality tests. The sample is to be shipped in increments, using satisfactory containers, not exceeding 30 pounds (15 kilograms).

3. Acceptance: After the source has been approved, and prior to use, the gradation and SE tests shall be performed to determine if the material does in fact meet specifications for intended use. The aggregates may be accepted upon satisfactory field tests. Acceptance samples shall be obtained, tested, and recorded in accordance with the Standard Specifications, the contract special provisions, and Chapters 9-5.7, 9-8 and 10-3.14A of this manual.


9-4.12 Premolded Joint Filler

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: If a preliminary sample is required, it shall consist of a 1 square foot (300 mm²) section from each lot of material used. Submit sample to the State Materials laboratory for testing. If the lot can be identified and proven to have prior satisfactory acceptance test results, it may be used without testing on current projects.

3. Acceptance: Materials shall be accepted on receipt of “SATISFACTORY” test reports from the State Materials Laboratory. If the lot can be identified and proven to have prior satisfactory acceptance test results, it may be used without testing on current projects.

4. Field Inspection: Check for accuracy in cutting, stapling, and care in handling. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.13 Elastomeric Compression Seals

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: If a preliminary sample is required, it shall consist of a 2 feet (0.6 meters) section from each lot of material used. Submit sample to the State Materials laboratory for testing. If the lot can be identified and proven to have prior satisfactory acceptance test results, it may be used without testing on current projects.

3. Acceptance: The material/product may be accepted on a “SATISFACTORY” test report from the State Materials Laboratory. If the lot can be identified and proven to have prior satisfactory acceptance test results, it may be used without testing on current projects.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).

9-4.14 Two Component Poured Rubber Joint Sealer

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: If a preliminary sample is required, it shall consist of an unopened container of each component from each lot of material used unless specifically exempted by the State Materials Laboratory. Submit sample to the State Materials Laboratory for testing. If the lot can be identified and proven to have prior satisfactory acceptance test results, it may be used without testing on current projects.

3. Acceptance: Material shall be accepted on “Satisfactory” test report or lot approval by the State Materials Laboratory.

4. Field Inspection: Make certain that application is in accordance with requirements of Standard Specifications and manufacturer’s written recommendations. In order to obtain satisfactory adhesion of the sealer, joints must be thoroughly cleaned before the sealer is applied. Verify the material received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.15 Hot Poured Joint Sealant

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for it’s intended use, product is listed under appropriate specification, and a “Satisfactory” test report from the State Materials Laboratory prior to use.

2. Preliminary Samples: If a preliminary sample is required, submit one box sample to the State Materials Laboratory for testing.

3. Acceptance: The material/product shall be accepted on a “Satisfactory” test report from the State Materials Laboratory. If the lot can be identified and proven to have prior satisfactory acceptance test results, it may be used without testing on current projects.

4. Field Inspection: Ensure that application is in accordance with requirements of the Standard Specifications Section 5-04.3(5C), 5-05.3(8)B and the manufacturer’s recommendation. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.16 Concrete Culvert, Sewer, Drain, and Underdrain Pipe

1. Approval of Material: Approval of manufacturer is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). Notify Materials Fabrication Inspection Office of need to approve fabricator and provide Inspection Services. If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:

   a. Concrete pipe less than 30 inches (750 millimeters) in diameter will be accepted based on “Concrete Pipe Acceptance Reports” which shall accompany the pipe to the job. Individual pipes are not stamped.

   b. Concrete pipe 30 inches (750 millimeters) in diameter and larger are individually inspected at the plant prior to shipment. Accepted pipe will be stamped “APPROVED FOR SHIPMENT” with ID number (Figure 9-5) on each piece of pipe, numbers repeated per inspection visit, number will differ for different diameters.

4. Field Inspection:

   a. Concrete pipe less than 30 inches (750 millimeters) in diameter:

      (1) Verify that the “Concrete Pipe Acceptance Report” is current and covers the diameter quantity and class of pipe delivered.

      (2) Inspect the manufacture date marked in each pipe to verify that it was made within the period covered by the Inspection Report. Also verify that shipment was made after the required retention.
Materials Specifications require 28 days for pipe using Type II cement and seven days for pipe using Type III cement. If tested and accepted at an earlier age these requirements may be modified.

3. Verify that the pipe is free from damage from handling and shipping.

4. Concrete sewer pipe requires testing after installation in conformance with the Standard Specifications Section 7-04.3.

5. Complete the upper portion of the “Concrete Pipe Acceptance Report” and forward to the contract files.

b. Concrete pipe 30 inches (750 millimeters) in diameter and larger:

(1) Verify that each pipe in the shipment is stamped “APPROVED FOR SHIPMENT.” Only properly stamped pipe may be accepted.

(2) Verify that pipe is free from damage from shipping and handling. Concrete sewer pipe requires testing after installation in conformance with the Standard Specifications Section 7-04.


9-4.17 Galvanized Steel, Aluminized Steel and Aluminum Corrugated Metal Culvert, Drain Pipe and Perforated Underdrain Pipe

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification. Notify Materials Fabrication Inspection Office of the need to provide Inspection Services for a fabrication facility not listed on the QPL. Approval of the fabrication facility as well as the base metal must be obtained.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:

a. QPL Acceptance: Untreated metal culvert and drainpipe may be accepted at the job site from pipe provided by a manufacturer listed in the QPL. If the pipe shipment does not identify the pipe manufacturer, shipping Bill of Lading should be requested prior to accepting or installing the pipe. Pipe delivered without the appropriate AASHTO specification for the steel sheet, gauge thickness, and heat number stamped on the pipe, shall not be installed. Record heat numbers for each pipe installation. Any pipe, which is damaged in any way from shipping or handling, should not be accepted.

b. Non-QPL Acceptance:

(1) The Materials Fabrication Inspection Office will inspect treated metal culvert pipe at the point of fabrication. A representative number of pipes in each shipment will display “WSDOT INSPECTED,” stamp. See Figure 9-3. If none of the pipe bears the “WSDOT INSPECTED” stamp, contact the Fabrication Inspection Office to arrange for an on-site inspection prior to installation.

(2) Untreated metal culvert and drainpipe provided by a manufacturer not listed in the QPL may be accepted at the job site under the following conditions:

(a) Source approval granted by the State Materials Laboratory for pipe fabrication and steel sheet.

(b) Facilities inspection performed by the Materials Fabrication Inspection Office if required on Request for Approval of Materials.

(c) Manufacturer’s Certificate of compliance with supporting Mill Test Reports provided prior to installing pipe.

4. Field Inspection: Check each delivery for fabrication details and quality of workmanship. Check for shipping damage and ensure that the spelter coating is intact. Check treated pipe for damage to coating. Obtain documentation for all pipes not accepted under provisions established in the QPL. Contact the Materials Fabrication Inspection Office for assistance.


9-4.18 Perforated Underdrain Pipe

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.
2. Preliminary Samples: Not required unless requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Pipe may be accepted on Manufacturer’s Certificate of Compliance and field inspection.

4. Field Inspection: Check for compliance with specifications, particularly the size and spacing of holes, and for shipment and handling damage.


9-4.19 Structural Plate Pipes and Arches

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance may be on the basis of Manufacturer’s Certificate of Compliance, with accompanying mill test reports. The certification must accompany the shipment and must contain the information which is listed hereinafter:
   a. Chemical analysis of the base metal of each heat number in the shipment
   b. The mass of zinc coating for each heat number in the shipment
   c. A statement that all materials conform to requirements of the specifications
   d. The certification must be on company letterhead and signed by a responsible company official whose title shall be indicated. All suppliers of structural plate pipe and arches are to transmit four copies of the certification to the Project Engineer. At least one copy must accompany the shipment; the others may be forwarded through the Contractor. Two copies of the certification are to be retained in the Project Engineer’s files.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). Check for defects listed in the Standard Specifications. Check for the Inspector’s approved stamp (Figure 9-7) and document it.


9-4.20 Gray-Iron Castings, Steel Castings, Ductile-Iron Castings (Catch Basin Frames and Grates, Manhole Rings and Covers, Monument Case and Cover, etc.)

1. Approval of Material: Approval of fabricator is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). An inspection to qualify a manufacturer will be required only if requested on Request for Approval Material (DOT Form 350-071). The Materials Fabrication Inspection Office will perform an on-site inspection of the manufacturing facilities prior to approval. Notify the Materials Fabrication Inspection Office of need to provide Inspection Services.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be based on Inspected Items Stamp (Figure 9-7). All castings will be steel stamped by the Materials Fabrication Inspection Office Inspector. For Standard Plan B-2a and B-2b the frame and grate will each be stamped. Align the two stamps adjacent to each other. This alignment is critical as the leveling pads are ground to prevent rocking of the grates in the frames.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). Check for defects listed in the Standard Specifications. Check for the Inspector’s approved stamp (Figure 9-7) and document it.


9-4.21 Sanitary Sewers

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification. An inspection to qualify a manufacturer of concrete pipe will be required only if requested on Request for Approval Material (DOT Form 350-071). The Materials Fabrication Inspection Office will perform an on-site inspection of the manufacturing facilities prior to approval.
2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:
   a. QPL Acceptance:
      If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL.
   b. Non-QPL Acceptance:
      Material may be accepted in lieu of sampling upon receipt of an “Approved” document as shown below:
      1. Ductile Iron Sewer Pipe — Manufacturer’s Certificate of Compliance
      2. Plain Concrete Storm Sewer Pipe — Concrete Pipe Acceptance Report *
      3. Reinforced Concrete Storm Sewer Pipe — Concrete Pipe Acceptance Report *
      5. PVC Sewer Pipe — Manufacturer’s Certificate of Compliance.
      7. ABS Composite Sewer Pipe — Manufacturer’s Certificate of Compliance.
      *For concrete pipe 30 inches (750 millimeters) in diameter and larger, accepted pipe will be stamped “APPROVED FOR SHIPMENT” with ID number (Figure 9-5) on each piece of pipe.

4. Field Inspection: Check material delivered to the project for damage, and conformance to the contract documents.


9-4.22 Steel for Bridges

1. Approval of Material: Approval of the fabricator as well as the manufacturer of the steel is required prior to use. Upon receipt of the “Request for Approval of Material,” the Materials Fabrication Inspection Office will inspect the fabrication shop to ensure it meets all contract requirements. A copy of the Request for Approval of Material will be sent to the Materials Fabrication Inspection Office.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Materials and fabrication will be accepted on Approved for Shipment stamps or tags (Figure 9-4 or 9-5) except in the case of minor parts. As soon as the fabricator receives the materials, the Materials Fabrication Inspection Office Inspector will check the accompanying mill test certificates to ensure the materials meet contract requirements. The Materials Fabrication Inspection Office Inspector will also provide weekly written shop inspection reports to the Project Engineer while major steel structures are being fabricated.

4. Field Inspection: Check for “APPROVED FOR SHIPMENT” tags or stamps (Figure 9-4 or 9-5) and shipping and handling damage.


9-4.23 Unfinished Bolts (Ordinary Machine Bolts), Nuts, and Washers

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Unfinished bolts, nuts, and washers may be accepted on receipt of Manufacturer’s Certificate of Compliance. If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). Check each lot of material delivered to the project for damage, and that accompanying Manufacturer’s Certificate of Compliance is present.

9-4.24 High Strength Bolts, Nuts and Washers

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Materials may be accepted on receipt of “SATISFACTORY” test reports from the State Materials Laboratory. When the materials are received on the job site, sample each shipment of the bolts, nuts, and washers in accordance with the table in Section 9-06.5(3) of the Standard Specifications. A separate transmittal and materials certification shall accompany each sample of bolts, each sample of washers, and each sample of nuts.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). Make certain that material being used is from a lot represented by “SATISFACTORY” test report.


9-4.25 Anchor Bolts

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification. Notify the Materials Fabrication Inspection Office of need to provide Inspection Services.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance may be based on “APPROVED FOR SHIPMENT” tags and/or stamp (Figure 9-4 or 9-5).

4. Field Inspection: Check for “APPROVED FOR SHIPMENT” tags and/or stamp (Figure 9-4 or 9-5). Check for damage due to shipping and handling.


9-4.26 Reinforcing Bars for Concrete

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071).

2. Preliminary Samples: May be required if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be by the Fabricators Certification of Compliance and Certified Mill Test Reports that will accompany each shipment.

4. Field Inspection: Check for Certification of Compliance and Certified Mill Test Reports for sizes and heats of rebar. Remove excess rust and mill scale before using. Check steel fabrication and bends for compliance with contract documents.


9-4.27 Epoxy Coated Reinforcing Steel Bars for Concrete

1. Approval of Material: Approval of materials is required for both materials and coating applicator prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-0712). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification. Notify the Materials Fabrication Inspection Office of need to provide Inspection Services.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071). Notify Materials Fabrication Inspection Office of need to provide Inspection Services.

3. Acceptance: Material may be accepted on “APPROVED FOR SHIPMENT” stamp or tag (Figure 9-4 or 9-5).
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Note: If bar is not tagged “APPROVED FOR SHIPMENT” do not incorporate steel into the project and contact the Materials Fabrication Inspection Office for guidance.

Representatives of the Materials Fabrication Inspection Office may take random samples at the point of fabrication and at the coating facility. The Fabricator shall provide the Mill Certificates to the Materials Fabrication Inspection Office Inspector.

4. Field Inspection: Check shipment for “APPROVED FOR SHIPMENT” stamp or tag (Figure 9-4 or 9-5). Check coating for shipping damage, check steel fabrication and bends for compliance with contract documents.


9-4.28 Mechanical Splices

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Sample: A preliminary sample for qualifying the rebar coupling system, will be required only if requested on Request for Approval of Material (DOT Form 350-071). The sample to include a made up splice for each size bar to be used and include the manufacturers product information. The overall length of spliced rebars should be approximately 5 to 6 feet (2 meters).

3. Acceptance: Material may be accepted on receipt of a “SATISFACTORY” Test Report from the State Materials Laboratory from contractors assembled samples (see Note) taken from the project. A Manufacturer’s Certificate of Compliance and other technical data MUST be submitted with the samples. The overall length of spliced rebars should be at least 5 feet (2 meters).

Note: This is a test of the Contractors ability to properly assemble the splice as much as it is a test of the quality of the materials. For this reason the spliced bars must be assembled by the contractors personnel, witnessed by the inspector and transmitted intact to the State Material Lab for testing.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071), and having “Satisfactory” test results.


9-4.29 Rebar Chairs, Dobies, and Spacers

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Sample: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:

   a. Dobie Blocks: Material may be accepted on receipt of Manufacturer’s Certificate of Compliance with supporting test reports. See Standard Specifications Section 6-02.3(24)C.

   b. Rebar Chairs and Spacers: May be accepted based upon inclusion in the QPL as an “Approved” product.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.30 Dowels and Tiebars for Concrete Pavement, incl. Epoxy Coated

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Sample: A preliminary sample of two dowels will be required only if requested on Request for Approval of Material (DOT Form 350-071).
3. Acceptance: Acceptance may be on Manufacturer’s Certificate of Compliance with accompanying Mill Test Reports for both steel and coating process.

4. Field Inspection: Check for dimensional conformance and if proper mill test certificates have been provided. Check epoxy coating for damage and uniformity.


9-4.31 Wire Reinforcement for Concrete

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: May be required if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be by the Manufacturer’s Certificate of Compliance and Certified Mill Test Reports that accompany each shipment.

4. Field Inspection: Check for excessive rust on wire, and check the spacing of the wires and weight per square yard (meter).


9-4.32 Bridge Approach Slab Anchors

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Sample: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be on “SATISFACTORY” laboratory test report only. Submit one sample (minimum of 5 feet (2 meters) in length) from each reel or pack. A copy of a Manufacturer’s Certificate of Compliance with supporting test report and stress/strain curve MUST accompany each sample submitted for testing.

4. Field Inspection: Check the strand for dirt, grease or rust. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc., approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.33 Prestressing/Post Tensioning Reinforcement — Strand

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be on “SATISFACTORY” laboratory test report only. Submit one sample (minimum of 5 feet (2 meters) in length) from each reel or pack. A copy of a Manufacturer’s Certificate of Compliance with supporting test report and stress/strain curve MUST accompany each sample submitted for testing.

4. Field Inspection: Check the strand for dirt, grease or rust. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc., approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.34 Prestressing/Post Tensioning Reinforcement — Bar

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of
Materials (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be on “Satisfactory” laboratory test report only. Send two samples from each heat. If supplemental requirements apply, send additional samples of two bars from each heat. See contract documents. The samples must be a minimum of 5 feet (2 meters) in length. A copy of the Manufacturer’s Certificate of Compliance shall accompany each heat of reinforcing bar.

4. Field Inspection: Check material delivered to the project for damage. Verify the materials received on the job site, is in fact the same make, lot, batch, size, etc., as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).

5. Specification Requirements: Review contract documents to determine specification requirements.

9-4.35 Paints for Structures

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: Preliminary Samples will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Paint will be sampled at the point of production and tested by the State Materials Laboratory prior to its receipt on the project. The lot number on the containers must be checked against the Laboratory test reports. Except as indicated, paint which has not been tested and accepted by the Laboratory will not be used. When less than 20 gallons (80 liters) of one kind of paint are involved, its use without laboratory tests may be approved upon the Manufacturer’s Certificate of Compliance that the material meets the specification. The certificate shall include a list of materials and the quantities used. One copy of the certificate shall be submitted to the State Materials Laboratory for approval.

4. Field Inspection: No field samples are required. Material shall be accepted on satisfactory test report or lot approval by the State Materials Laboratory. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).

See that paint is not caked in the container, that it is free from skins and is well stirred before withdrawing portions for use.

After application the paint should dry to a uniform film without running, streaking or sagging.


9-4.36 Structural Timber and Lumber — Untreated

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:
   a. Permanent structures and sign posts 6 inches x 6 inches (150 mm x 150 mm) and larger require a Manufacturer’s Certificate of Compliance (i.e., Grading Certificate) conforming to the requirements of the Standard Specifications. The Grading Certificate will be issued by the grading bureau whose authorized stamp is being used, or by the mill grading the timber or lumber under the supervision of one of the following lumber grading agencies: West Coast Lumber Inspection Bureau (WCLIB), Western Wood Products Association (WWPA), or the Pacific Lumber Inspection Bureau (PLIB). A typical lumber grade stamp is being used, or by the mill grading the timber or lumber under the supervision of one of the following lumber grading agencies: West Coast Lumber Inspection Bureau (WCLIB), Western Wood Products Association (WWPA), or the Pacific Lumber Inspection Bureau (PLIB). A typical lumber grade stamp as used by the various inspection agencies are shown in the QPL, Appendix B:
   b. Sign posts less than 6 inches x 6 inches (150 mm x 150 mm), mileposts, sawed fence posts, and mailbox posts will be accepted by visual determination in the field that each post is stamped with the correct lumber grade. The PLIB graded lumber will be graded under the grading rules of one of the other two listed agencies and will be grade stamped accordingly. All timber and lumber is subject to re-inspection upon delivery to the project.

4. Field Inspection: Check that all lumber and timber has the proper lumber grade stamps.

9-4.37 Treated Timber and Piling
1. Approval of Material: Approval of materials and treating facility are required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:
   a. Permanent structures, sign posts 6 inches x 6 inches (150 mm x 150 mm) and larger. Check for “APPROVED FOR SHIPMENT” tag (Figure 9-6). Approved for shipment tags will be stapled to the ends of the pilings or timber. All piling will be stamped or tagged on the butt end. Only about one-third of the approved timber pieces will be stamped or tagged for acceptance.
   b. Sign posts less than 6 inches x 6 inches (150 mm x 150 mm), mileposts, sawed fence posts, and mailbox posts shall be accepted as listed under 9-4.36.

4. Field Inspection: Check primarily for damage caused by handling. Check pieces for “APPROVED FOR SHIPMENT” stamp or tag (Figure 9-6).


9-4.38 Piling — Untreated
1. Approval of Material: Approval of material is not required prior to use for temporary structures.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Field inspection for compliance with contract requirements.

4. Field Inspection: Check for compliance with specifications.


9-4.39 Steel H-Piling
1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: Samples are not required unless requested on Request for Approval of Material (DOT Form 350-071). Submit a 1-foot (300-mm) section of the piling if requested.

3. Acceptance: Material may be accepted on satisfactory Manufacturer’s Certificate of Compliance including mill certificates showing heat number, physical properties and chemical composition.

4. Field Inspection: Check material in each shipment against heat numbers shown on Mill Test Certificates. Check for damage due to shipping and handling.


9-4.40 Hollow Steel Piling and Jack Casing
1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Sample: Samples are not required unless requested on Request for Approval of Material (DOT Form 350-071). Submit a 1-square foot (300 mm²) section of the piling if requested.

3. Acceptance: Material may be accepted on satisfactory Manufacturer’s Certificate of Compliance showing heat number, physical properties, and chemical composition.

4. Field Inspection: Check material in each shipment against heat numbers shown on Mill Test Certificates. Check for damage due to shipping and handling.

9-4.41 Precast Concrete Catch Basins, Manholes, and Inlets

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be based on “WSDOT Inspected” stamp (Figure 9-3) provided by the Materials Fabrication Inspection Office Inspector.

4. Field Inspection: Check for shipping and handling damage and “WSDOT Inspected” stamp (Figure 9-3).


9-4.42 Riprap, Quarry Spalls, Slope Protection, and Rock Wall

1. Approval of Material: Consult the Aggregate Sources Approval (ASA) database for approval of material for each source prior to use.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on the Request for Approval of Material (DOT Form 350-071) or if the ASA database indicated that the aggregate source has expired. Contact the Regional Materials Office if preliminary samples are required. Preliminary samples for the aggregate shall be made up of 50-80 pounds (25-35 kilograms) are required to perform the quality tests. The sample is to be shipped in increments, using satisfactory containers, not exceeding 30 pounds (15 kilograms).

3. Acceptance:
   a. When project quantities are less than 30 cubic yards (100 cubic meters) 250 tons (tonnes), the Project Engineer may accept the material by visual inspection.
   b. When project quantities exceed 30 cubic yards (100 cubic meters) 250 tons (tonnes), the Project Engineer shall determine that the grading is in conformance with the Standard Specifications Section 9-13, or that the Gabion Stone is in conformance with Section 9-27.

4. Field Inspection: See that the gradation remains constant.


9-4.43 Semi-Open Slope Protection

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Material may be accepted on receipt of Manufacturer’s Certificate of Compliance.

4. Field Inspection: Check material delivered to the project for conformance with the contract plan and specifications. Also check for shipping damage.


9-4.44 Plant Material

1. Approval of Material: Approval of material is required prior to use by a Request for Approval of Material (DOT Form 350-071).

2. Preliminary Samples: A preliminary sample will be required for all plant material except for trees. Color photographs showing a full view and close-ups and/or cuttings off an individual limb, may be substituted for the trees if the detail is such that the variety and form can be identified from the photographs and materials furnished.

3. Acceptance: After the approval of the material, the plants may be accepted based on field inspection on the job site. Sample lots as provided in (4), Field Inspection will be the inspection of the acceptance samples. Acceptable samples will be incorporated into the project.

4. Field Inspection: Check for uniformity of plants within each lot and for representative sample lot based on the following:

   \[ \text{(N = total number of plants in lot)} \]
   \[ \text{(n = number of plants in sample lot)} \]

   \[
   \begin{array}{ll}
   \text{Total Number of Plants (N)} & \text{Minimum No. of Plants Required to Make Sample Lot (n)} \\
   0 - 500 & \text{All plants} \\
   501 - 1,000 & 500 \\
   1,001 - 5,000 & 600 \\
   5,001 - 30,000 & 850 \\
   \text{Over 30,000} & 1000 \\
   \end{array}
   \]

5. Field Inspection: See that the gradation remains constant.
Should 5 percent or less of the sample lot fail, the entire lot may be accepted. Should over 5 percent of the acceptance sample lot fail to meet nominal specification requirements, the entire lot shall be rejected and removed from the job. The Engineer may accept the plants if there is a large percentage of plants that appears to be exceptionally hearty and vigorous after sorting by the Contractor. If done immediately, the Contractor shall be allowed to sort and remove the substandard portion of the plants.

After the contractor has completed sorting, a new sample lot based on the above schedule of the remaining stock will again be selected and inspected. Should 5 percent or less of this sample lot fail, the sorted lot may be accepted.


9-4.45 Topsoil Type A

1. Approval of Material: Approval of Topsoil Type A prior to use is required by a Request for Approval of Material (DOT Form 350-071).

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071). Samples of 5-10 pounds (3-5 kilograms) are required to perform the qualifying tests.

3. Acceptance: Material may be accepted upon receipt of a Manufacturer’s Certificate of Compliance with accompanying test reports verifying conformance with the Contract Specifications.

4. Field Inspection: The material shall be inspected for roots, weeds, subsoil, rocks, and other debris.


9-4.46 Seed

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification. If there is a question on the intended use of the seed, contact the State Horticulturist.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Material may be accepted on analysis shown on the label. If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL.

4. Field Inspection: Each individual sack of seed must contain a label (tag) as to the contents and be unopened prior to use on the project. At least one label should be retained in the project records in the event that subsequent questions or claims may arise. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.47 Fertilizer

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification. If there is a question on the intended use of the fertilizer, contact the State Horticulturist.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:
   a. Fertilizer for General Use.
      Fertilizer may be accepted based on approval of material and chemical content shown on container labels meeting contract requirement. No fertilizer shall be used from unidentified or unlabeled containers.
   b. Fertilizer for Erosion Control.
      For Erosion Control on projects with total quantities less than 5 acres (2 hectares) of Compliance, acceptance of fertilizer may be made by verification of the components based on stamped or printed bag analysis. Projects involving 5 acres (2 hectares) or more shall require a certified analysis of each component furnished meeting the requirements of a Manufacturer’s Certificate.
   c. Fertilizer for Landscaping.
      Fertilizer for landscaping projects may be accepted on the basis of examination of the labeled contents for conformance to the project specifications.

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). Each individual sack must be labeled as to its contents, which must meet the requirements specified in the special
provisions. All bags must be unopened prior to use on the project. Most fertilizers specified contain ureaform (38-0-0) which is blue-green in color, which makes that component’s presence easy to identify. Retain label showing analysis for contract records.


9-4.48 Mulch

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Material may be accepted as described below for the different types of mulch:
   a. Straw — Visual inspection
   b. Wood Cellulose Fiber — Manufacturer’s Certificate of Compliance
   c. Bark — Field gradation test (WSDOT Test Method 123)
   d. Sawdust — Visual inspection
   e. Tackifier — Manufacturer’s Certificate of Compliance
   f. Compost — Waste handling permit, etc. see contract provisions

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). A visual inspection shall be made to ensure uniformity of the mulch. Also check for detrimental contamination.


9-4.49 Irrigation System

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: The water distribution material listed below may be accepted based upon compliance with the following acceptance criteria. If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL.
   a. PVC Water Pipe — Manufacturer’s Certificate of Compliance
   b. Polyethylene Pipe — Manufacturer’s Certificate of Compliance
   c. Galvanized Iron Water Pipe — Manufacturer’s Certificate of Compliance
   d. Drip Tubing — Approved Catalog Cut
   e. Automatic Controllers — Approved Catalog Cut
   f. Sprinkler Head — Approved Catalog Cut
   g. Valve Boxes and Protective Sleeves — Approved Catalog Cut
   h. Gate Valves — Approved Catalog Cut
   i. Manual Control Valves — Approved Catalog Cut
   j. Automatic Control Valves — Approved Catalog Cut
   k. Automatic Control Valves with Pressure Regulator — Approved Catalog Cut
   l. Quick Coupling Equipment — Approved Catalog Cut
   m. Drain Valves — Approved Catalog Cut
   n. Hose Bibs — Approved Catalog Cut
   o. Cross-Connection Control Devices — Approved Catalog Cut
   p. Check Valves — Approved Catalog Cut
   q. Pressure Reducing Valves — Approved Catalog Cut
   r. Three-way Valves — Approved Catalog Cut
   s. Flow Control Valves — Approved Catalog Cut
   t. Air Relief Valve — Approved Catalog Cut
   u. Electrical Wire and Splices — Approved Catalog Cut
   v. Detectable Marking Tape — Approved Catalog Cut
   w. Wye Strainers — Approved Catalog Cut
4. Field Inspection: Check for damage to the galvanized coatings in shipping and handling. See that damaged areas and field cut threads are protected with an approved galvanized repair paint formula, standard formula A-9-73. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.50 Fencing

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Material may be accepted on receipt of “SATISFACTORY” test report from the State or Regional Materials Laboratory. Send acceptance samples as follows:
   a. Chain Link Fabric — One sample consisting of three wires across full width of fabric from one roll for each 50 rolls.
   b. Wire Mesh — One 12-inch (300-mm) sample across full width of roll, from one roll for each 50 rolls.
   c. Barbed Wire — One 3-foot (1-meter) piece from one roll for each 50 spools.
   d. Rails and Class 1 Posts for Chain Link Fence — Sample to consist of one post and rail, where applicable, for each 500 post or rails or fraction thereof.
   e. Class 2 Posts for Chain Link Fence — Posts may only be used East of Cascades. Manufacturer’s Certificate of Compliance must identify min. yield strength and both interior and exterior zinc coating thickness; otherwise, post must be sampled as above and tested to Class 1 specifications.
   f. Wire Fence Line Posts — One complete post with plate for each 500 posts or fraction thereof.
   g. Corner Posts or brace posts — One complete post assembly per 10 corner or brace posts.

h. Misc. Fence Hardware — These materials includes such items as tie wire, hog rings, galvanized bolts and nuts, fence clips, stays, post caps, tension band and bars, rail end caps, etc. The Engineer shall visually inspect and approve for use.

Above samples are to be taken from properly identified lots of material stored at job site. Be sure samples are numbered and properly identified as to Lot, if applicable, when sent to the Laboratory. If first sample fails, two additional samples are to be submitted from same lot. Resamples are to be properly identified as to Lot and referenced to previous Lab No. for first sample.

4. Field Inspection: Check for damage to zinc or other coating on posts, rails, hardware, etc. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.51 Beam Guardrail, Guardrail Anchors, and Glare Screen

1. Approval of Material: Approval of Material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request of Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Materials listed on the Qualified Products List may be accepted as outlined on the QPL or by Manufacturers Certificate of Compliance meeting the requirements of Standard Specifications Section 1-06.3 including supporting test reports.

4. Field Inspection: Check material delivered to the project for damage to galvanizing.


9-4.52 Guardrail Posts and Blocks

1. Approval of Material: Approval of material and treating facility is required prior to use. This Approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval
is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on the Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Materials listed on the Qualified Products List may be accepted as outlined on the QPL. Materials not listed on the QPL will be accepted by “APPROVED FOR SHIPMENT” tag. Approved for shipment tags will be stapled to the ends of the timber. Only about one-third of the approved timber pieces will be tagged.

4. Field Inspection: Check material delivered to the project for conformance with the contract plan and specifications.


9-4.53 Miscellaneous Precast Concrete Products (Block Traffic Curb, Precast Traffic Curb)

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: In general, the Materials Fabrication Inspection Office will not undertake inspection of these products. When large quantities are involved, the Regional Administrator should arrange for inspection during manufacture, including the sampling of materials and the making of test cylinders.

   a. Precast Traffic Curb — Acceptance on field inspection. Unless the curb sections have been inspected prior to shipping they are to be carefully inspected upon arrival on the project site. Check for surface color and damage, such as cracks, broken corner or edges, contour and alignment. Surface color and texture should match advanced sample provide by the manufacturer. See Standard Plans for details.

   b. Block Traffic Curb — Acceptance on visual inspection. Check exposed faces of curb sections for damage such as chips, cracks, and air holes. See Standard Specifications Section 9-18.3 for details. Compressive strength may be determined in accordance with the FOP for ASTM C 805.

4. Field Inspection: Check for damage due to shipping and handling.


9-4.54 Prestressed Concrete Products

1. Approval of Material: Approval of fabricator and materials are required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). Notify Materials Fabrication Inspection Office of need to provide Inspection Services, or to verify that the prestress plants annual review and approval is current.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be based on “APPROVED FOR SHIPMENT” stamp or tags (Figure 9-4 or 9-5) from Materials Fabrication Inspection Office inspection and on field inspection for damage due to shipping and handling.

4. Field Inspection: Check for damage due to shipping and handling. Check and record “APPROVED FOR SHIPMENT” stamp or tag (Figure 9-4 or 9-5).

5. Specification Requirements: See Standard Specifications Section 6-02.3(25), 6-02.3(26), 6-02.3(28), and Section 9-19. Review contract documents to determine if supplemental specifications apply.

9-4.55 Raised Pavement Markers, Types 1, 2, and 3

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:

   a. Type 1 Markers.
b. Plastic Markers: Shall be from tested and approved lots identified with an “APPROVED FOR SHIPMENT” stamp (Figure 9-4). After use, all emptied, marked boxes shall be destroyed.

c. Thermoplastic Markers: Markers listed on the QPL may be accepted based on visual inspection as to brand and model listed. Verification samples of Type 1 thermoplastic markers are required for each lot used on a project. A sample shall consist of three markers per job lot (from different boxes) for each color.

d. Type 2 Markers: Only markers listed on the QPL may be accepted, visually inspect markers as to brand and model listed.

e. Type 3 Markers: Only markers listed on the QPL may be accepted, visually inspect markers as to brand and model listed.

4. Field Inspection: A visual inspection shall be made to ensure that cracked or damaged lane markers are not incorporated in the work.


9-4.56 Signing Materials

1. Approval of Material: Approval of the sign fabricator as well as the manufacturer of the sign blanks, panels and the reflective sheeting is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use; product is listed under appropriate specification. The fabrication facility will notify Sign Fabrication Inspector of need to provide Inspection Services.

2. Preliminary Samples: A preliminary sample of the material may be requested on the Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Materials and fabrication will be accepted on “FABRICATION APPROVED” decal (Figure 9-8).

   a. Sign Blanks: As soon as the fabricator receives the materials, the Sign Fabricator Inspector will check the accompanying mill test certificates to ensure the materials meet contract requirements. These documents will be kept at the fabrication facility.

b. Reflective Sheeting: The Sign Fabricator Inspector will check the Manufacturer’s Certificate of Compliance for the reflective sheeting and the cutout legend to ensure the materials meet contract requirements. These will be kept at the sign fabrication facility.

4. Field Inspection: Check for a “FABRICATION APPROVED” decal (Figure 9-8) on the back of the sign and document Inspector’s Daily Report. Check for damage due to shipping, handling, and installation.


9-4.57 Concrete Curing Compounds

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Submit 1 quart (1 liter) for each lot of curing compound delivered to each project. Material will be accepted based on “SATISFACTORY” test results from the State Materials Laboratory on samples taken from the project. No curing compound shall be used on WSDOT work prior to testing of each lot. Samples must be submitted for testing 14 days prior to use of curing compound.

4. Field Inspection: Check different lots for similarity in appearance and working properties. Check that the lots being used have “Satisfactory” test reports from the State Materials Laboratory.


9-4.58 Admixtures for Concrete

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.
Materials

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Acceptance will be based on the basis of Certified Concrete Delivery Ticket, Standard Specifications Section 6-02.3(5)B, indicating the brand/product and dosage of the admixture as shown on the concrete mix design.

4. Field Inspection: Check Concrete Delivery Ticket for proper admixture usage. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.59 Plastic Waterstop

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Material may be accepted on basis of Manufacturer’s Certificate of Compliance.

4. Field Inspection: Check for uniformity of product in lot, and for damage in shipment or handling. Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.60 Epoxy Resins

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Material may be accepted on receipt of “Satisfactory” test report from the State Materials Laboratory. Submit mix ratios, intended use, and sufficient component materials to produce 1 quart (1 liter) of the mixture for each batch or lot number. Lane Marker epoxy does not require field sampling; the supplier shall send samples to the State Materials Laboratory.

4. Field Inspection: Check for uniformity of color and conformance to required mix proportions. Streaking is an indication of inadequate mixing. Check for set and hardness with your thumbnail. You should not be able to dent the properly mixed and cured material. Synthetic binders shall be mixed and applied in conformance to manufacturer’s written instructions unless otherwise modified in writing by the manufacturer’s agent. Verify the materials received on the job site, is in fact the same type, grade, and class, etc., as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.61 Resin Bonded Anchors

1. Approval of Material Prior to Use: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:

a. Qualified Product Listed Product: If Product is listed on QPL, the acceptance of the resin adhesive shall be by field acceptance procedures documenting that brand and model of the resin system. Threaded rod, nut and washer or other inserts shall be accepted on the basis of a Manufacturer’s Certificate of Compliance with supporting Mill Test Reports indicating they meet the contract requirements.

b. Non-qualified Product Listed Product: Submit independent test lab data indicating resin system meets specifications when tested in accordance with ASTM E 488, and threaded rod, nut and washer or other inserts shall be accepted on the basis of a Manufacturer’s Certificate of Compliance with supporting Mill Test Reports indicating they meet the contract requirements.
4. Field Inspection: Check for proper embedment depths, check that holes are properly cleaned. Check that the installation is in accordance with the manufacturers written instructions.

5. Specification Requirements: Review contract documents to determine if supplemental specifications apply.

9-4.62 Gabion Baskets
1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071). The sample shall consist of the following:
   a. One square yard (meter) of mesh including selvage and body wire.
   b. Three feet (1 meter) of tie wire.
   c. Three feet (1 meter) of lacing wire.
   d. Six each wire clips, fasteners.

3. Acceptance: Acceptance is based on receipt of a Manufacturer’s Certificate of Compliance with accompanying Mill Test Report.

4. Field Inspection: Check for damage.


9-4.63 Sign Structures
1. Approval of Material: Approval of Material: Approval of the fabricator as well as the manufacturer of the steel is required prior to use. Upon receipt of the “Request for Approval of Material,” the Materials Fabrication Inspection Office will inspect the fabrication shop to ensure it meets all contract requirements. A copy of the Request for Approval of Material will be sent to the Materials Fabrication Inspection Office.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: The fabricated sign structure will be accepted on the basis of an “APPROVED FOR SHIPMENT” stamp (Figure 9-8) and damage due to shipping, handling and erection.

4. Field Inspection: Check for “APPROVED FOR SHIPMENT” stamp (Figure 9-8) and damage due to shipping, handling and erection.


9-4.64 Conduit
1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL.
   a. Galvanized conduit shall be accepted on receipt of “SATISFACTORY” test reports from State Materials Laboratory for each size and shipment. Each sample requires two 12-inch (300-mm) sections, one from each end of a standard length of conduit. Re-sampling, when directed, requires twice the number of pieces specified. Be sure that matching end pieces are identified.
   b. Fiber reinforced plastic, flexible, and plastic conduit shall be accepted on Manufacturer’s Certificate of Compliance or on catalog cuts.

4. Field Inspection: Verify the materials received on the job site, arrangements must be made with the Materials Fabrication Inspection Office to have the structures inspected prior to erection.

9-4.65 **Electrical Conductors**

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071). A sample shall consist of 15 feet (5 meters).

3. Acceptance: Conductors shall be accepted upon receipt of “Satisfactory” Test Report from State Materials Laboratory.
   
   a. Single Conductors: If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL. For wire manufacturers not listed in the QPL, submit a sample. A sample shall be a length of wire that shall include the complete printed/stamped designation: manufacturer, size, and insulation type.

   b. Multiple Conductors: If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL. For wire/cable manufacturers not listed in the QPL, submit a sample. A sample shall be a length of wire that shall include the complete printed/stamped designation: manufacturer, size, and insulation type.

   c. Fiber Optic Cable. A sample of the Fiber Optic cables shall be a minimum 2 feet (600 mm) long.

4. Field Inspection: Check and record the “APPROVED FOR SHIPMENT” tag and/or stamp (Figure 9-4). If not, poles must be inspected and approved at the job site by the Materials Fabrication Inspection Office prior to installation. Acceptance will be based on approved shop drawings per Chapter 8-20.2B of this manual, Mill Test Certificates supplied by the manufacturer.

5. Specification Requirements: See **Standard Specifications** Section 9-29.6. Review contract documents to determine if supplemental specifications apply.

9-4.67 **Anchor Bolts for Luminaire, Signal Poles, and Sign Structures**

1. Approval of Material: Approval of materials and fabricator are required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for it’s intended use, product is listed under appropriate specification. Notify Materials Fabrication Inspection Office of need to provide Inspection Services.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071)

3. Acceptance: If poles were inspected prior to shipment to job site, they will be stamped “APPROVED FOR SHIPMENT” (Figure 9-4). If not, poles must be inspected and approved at the job site by the Materials Fabrication Inspection Office prior to installation. Acceptance will be based on approved shop drawings per Chapter 8-20.2B of this manual, Mill Test Certificates supplied by the manufacturer.

4. Field Inspection: Check for “APPROVED FOR SHIPMENT” stamp (Figure 9-4) and damage due to shipping, handling and erection. Arrange for inspection if not tagged.

5. Specification Requirements: See **Standard Specifications** Section 9-29.6. Review contract documents to determine if supplemental specifications apply.

*Note:* Special attention shall be placed on the proper installation of bolts. No adjustments (bending) of bolts will be allowed after placement in concrete.
9-4.68 Luminaires and Lamps

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: Preliminary samples will be required only if requested on Request for Approval of Material (DOT Form 350-071). Submit Manufacturers Certificate of Compliance and catalog cut to the State Materials Laboratory for evaluation if requested.

3. Acceptance: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).

4. Field Inspection:
   a. Luminaires: A visual inspection shall be made to ensure damaged equipment is not installed and that luminaires are mounted level. Confirm the socket position is the same as that noted on the catalog cut.
   b. Lamps for Luminaires and Signal Heads: Check that all lamps are of the proper wattage, see contract documents.


9-4.69 Water Distribution System

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: The water distribution material listed below may be accepted based upon compliance with the following acceptance criteria. If using the QPL, be sure to verify appropriate means of acceptance, see applicable Acceptance Code within the QPL.
   a. Ductile Iron Pipe - Manufacturer’s Certificate of Compliance
   b. Steel Pipe (4 inches (100 mm) and under) – Manufacturer’s Certificate of Compliance
   c. Steel Pipe (6 inches (150 mm) and larger) – Manufacturer’s Certificate of Compliance
   d. Polyvinyl Chloride (PVC) Pipe (4 inches (100 mm) and over) – Manufacturer’s Certificate of Compliance
   e. Polyvinyl Chloride (PVC) Pipe (4 inches (100 mm) and under) – Manufacturer’s Certificate of Compliance
   f. Ductile Iron Pipe Fittings – Approved Catalog Cut
   g. Steel Pipe (4 inches (100 mm) and under) Fittings – Approved Catalog Cut
   h. Steel Pipe (6 inches (150 mm) and larger) Fittings – Approved Catalog Cut
   i. Polyvinyl Chloride (PVC) Pipe (4 inches (100 mm) and over) Fittings – Approved Catalog Cut
   j. Polyvinyl Chloride (PVC) Pipe (4 inches (100 mm) and under) Fittings – Approved Catalog Cut
   k. Restrained Joints – Approved Catalog Cut
   l. Bolted, Sleeve-Type Couplings for Plain End Pipe – Approved Catalog Cut
   m. Restrained Flexible Couplings – Approved Catalog Cut
   n. Gate Valves (3 to 12 inches (75 to 300 mm)) – Approved Catalog Cut
   o. Gate Valves (14 to 16 inches (350 to 400 mm)) – Approved Catalog Cut
   p. Butterfly Valves – Approved Catalog Cut
   q. Valve Boxes – Approved Catalog Cut
   r. Valve Marker Post – Approved Catalog Cut
   s. Valve Stem Extension – Approved Catalog Cut
   t. Combination Air Release/Air Vacuum Valves – Approved Catalog Cut
   u. Tapping Sleeve and Valve Assembly – Approved Catalog Cut
   v. Hydrants – Approved Catalog Cut
   w. Hydrant End Connections – Approved Catalog Cut
   x. Hydrant Dimensions – Approved Catalog Cut
   y. Hydrant Extensions – Approved Catalog Cut
   z. Hydrant Restraints – Approved Catalog Cut
   aa. Traffic Flange – Approved Catalog Cut
   bb. Guard Posts – Approved Catalog Cut
Materials

cc. Service Connection — Saddles – Approved Catalog Cut
dd. Service Connection — Corporation Stops – Approved Catalog Cut
ee. Service Connection — Service Pipe (Copper) – Approved Catalog Cut
ff. Service Connection — Service Pipe (Polyethylene) – Approved Catalog Cut
gg. Service Connection — Service Fittings – Approved Catalog Cut
hh. Service Connection — Meter Setters – Approved Catalog Cut
ii. Service Connection — Bronze Nipples and Fittings – Approved Catalog Cut
jj. Service Connection — Meter Boxes – Approved Catalog Cut

4. Field Inspection: Verify the materials received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071). Check material delivered to the project for damage to the galvanized coatings in shipping and handling and conformance to the contract documents. See that damaged areas and field cut threads are protected with an approved galvanized repair paint formula, standard formula A-9-73. Water distribution pipe requires testing after installation in conformance with the Standard Specifications Section 7-11.3.


9-4.70 Elastomeric Bearing Pads

1. Approval of Material: Approval of material is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). Notify the Materials Fabrication Inspection Office.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Material may be accepted on a Manufacturer’s Certificate of Compliance accompanied by a certified test report identifying the specific batch of material and conforming to AASHTO M251.

4. Field Inspection: Make certain that material to be used is from the certified batch.


9-4.71 Fabric Bearings Pad

1. Approval of Material: Approval is required for the fabricator and all material components of the bearings prior to the start of fabrication. For approved plants in Washington State, or the need for inspection, contact the Materials Fabrication Inspection Office.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: All Fabric Bearing Pads need to be inspected prior to installation. If the fabricator is within Washington State, than the bearing pad will be inspected at the fabrication plant and stamped “Approved for Shipment”, see Figure 9-4. If the Fabric Bearing Pads are fabricated outside of Washington State, than the bearing pad will need to be inspected on site by the Materials Fabrication Inspection Office.

The Project Engineer shall collect all of the documentation and Test Reports for the various material items used in the Manufacturing of the Fabric Pad Bearing as listed below. Copies of these documents and test reports shall be sent to the Materials Fabrication Inspection Office prior to inspection.


b. Steel Plates and shapes including stainless steel — Manufacturer’s Certificate of Compliance.

c. TFE and stainless steel coefficient of friction requirements — Certified Test Reports from independent testing laboratory.

d. Sample of preformed fabric pad — “SATISFACTORY” Test Report from the State Materials Laboratory.

4. Field Inspection: Check for damage caused by shipping and handling.

5. Specification Requirements: Review the contract documents to determine the specification requirements.

9-4.72 Precast Concrete Barrier and Wall Panels

1. Approval of Material: Approval of fabricator is required prior to the start of fabrication. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). Notify
Fabrication Office of need to provide Inspection Services, or to verify that the precast plants annual review and approval is current for wall panels only.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Accept only barrier sections that are stamped “WSDOT INSPECTED” (Figure 9-3). Accept only wall panels, which are stamped “APPROVED FOR SHIPMENT” (Figure 9-4).

4. Field Inspection: Check for shipping and handling damage and “APPROVED FOR SHIPMENT” stamp or “WSDOT INSPECTED” stamp.

5. Specification Requirements: See Standard Specifications Section 6-10, 6-02.3(25), and 6-02.3(28). Review contract documents to determine if supplemental specifications apply.

9-4.73 Safety Bars, Cattle Guards, Sign Mounting Brackets, Steel and Special Guardrail Posts, Steel Sign Posts

1. Approval of Material: Approval of fabricator is required prior to the start of fabrication. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If fabrication or welding of the item is needed, contact the Materials Fabrication Inspection Office for disposition and possible inspection.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Materials may be accepted on receipt of Manufacturer’s Certificate of Compliance for the base metal including Mill Test Certificates.

4. Field Inspection: Check each lot of material delivered to the project for damage, and that accompanying Manufacturer’s Certificate of Compliance is present. Check galvanizing using procedures stated in FOP for ASTM D 1186. Identify lots with test reports. Check for handling or shipping damage.


9-4.74 Metal Bridge Rail

1. Approval of Material: Approval of fabricator is required prior to the start of fabrication. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). Notify Fabrication Office of need to provide Inspection Services.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: If rails were inspected prior to shipment to job site, they will be stamped or tagged “APPROVED FOR SHIPMENT” (Figure 9-4 or 9-5). If not, rails must be inspected on job site by the Materials Fabrication Inspection Office prior to installation. Acceptance will be based on approved shop drawings per Chapter 8-20.2B of this manual, Mill Test Certificates supplied by the manufacturer.

4. Field Inspection: Check for “APPROVED FOR SHIPMENT” tags or stamp. Check for damage caused by shipping and handling. Unless aluminum parts have been adequately wrapped, there may be damage to anodic and lacquer coating. Damaged parts shall be rejected.

5. Specification Requirements: See Standard Specifications Section 6-06.3(2). Review contract documents to determine if supplemental specifications apply.

9-4.75 Construction Geotextiles

1. Approval of Material: Approval of materials is required prior to use. This approval may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance:
   a. Satisfactory test reports from the State Materials Laboratory when quantities exceed the limits stated in Standard Specification Section 9-33.4(4). Sample per WSDOT Test Method 914. A Manufacturer’s Certificate of Compliance MUST accompany all samples submitted for testing.

   b. Acceptance may be on Manufacturer’s Certificate of Compliance when quantities are within the limits stated in Standard Specification Section 9-33.4(4).

4. Field Inspection: Check each roll of geotextile fabric for proper identification as shown on either the Manufacturer’s Certificate of Compliance or on the State Materials Laboratory test report. Verify the materials.
received on the job site, is in fact the same make, model, lot, batch, size, color, blend, etc. as approved for use, be it by QPL or via the Request for Approval of Material (DOT Form 350-071).


9-4.76 Concrete

1. Approval of Material: Approval of all materials is required prior to use.
   a. Cement — see Section 9-4.1
   b. Fine Aggregate (sand) — see Section 9-4.4
   c. Coarse Aggregate — see Section 9-4.4
   d. Admixtures for Concrete — see Section 9-4.58
   e. Water — see Section 9-4.77

Contractor must submit a concrete mix design on DOT Form 350-040. All concrete except commercial and Lean Concrete must come from a pre-qualified Batch Plant. Contact the Regional Materials Engineer to determine if plant is pre-qualified.

For mix designs proposed for cement concrete pavement the contractor is required to submit flexural and compressive strength test results in accordance with Section 5-05 of the Standard Specifications as part of the concrete mix design.

Note: If the Aggregate Sources Tacking System requires Alkali Silica Reaction (ASR) mitigation the concrete mix design submittal may include the use of either a low alkali cement per section 9-01.3(3), or fly ash per 9-23.9, as approved by the Engineer. The contractor shall provide test results for ASTM C 1260 or AASHTO T 303 showing the mitigating measures are effective (see Section 9-03 of the Standard Specifications). If Fly Ash is proposed for use the contractor must also provide test results for ASTM C 441 showing that the Fly Ash does not make the ASR worse. Contact the General Materials Engineer of the State Materials Laboratory or the State Bridge Construction Engineer if the contractor is proposing to use other mitigating measures.

2. Preliminary Samples: Not Required

3. Acceptance:
   a. Commercial and Lean Concrete: Is accepted based on tests for slump, air content, compressive strength, and temperature (see Standard Specifications Section 6-02.3(5)G for testing frequency).
   b. Cement Concrete Pavement: Is accepted based on satisfactory field tests for air content and compressive strength (see Section 9-5 of this manual for testing frequency).

4. Field Inspection: The concrete mix provided shall match the mix the contractor submitted for review. The Mix design submittal shall include the Aggregate Correction Factor to be used in determining the Air Content, if the contractor fails to provide this information on DOT form 350-040 do not apply an aggregate correction factor.

5. Specification Requirements: See Standard Specifications Section 9-03.1, 5-05 and 6-02.

9-4.77 Water for Concrete

1. Approval of Material: Not required.

2. Preliminary Samples: Not required.

3. Acceptance: Is based on test results provided by the contractor. If the Contractor is using potable water that is clear and apparently clean, then no testing is required.
   a. Physical Requirements: conducted on a weekly interval for the first four weeks and thereafter on monthly interval.
   b. Chemical Requirements: conducted on a monthly interval.

4. Field Inspection: See Section 9-4.75 concrete.


9-4.78 Expansion Joints

1. Approval of Material: Approval is required for the fabricator and all material components of the expansion joints prior to the start of fabrication. For approved plants in Washington State, or the need for inspection, contact the Materials Fabrication Inspection Office.

2. Preliminary Samples: A preliminary sample of the material will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: All expansion joints need to be inspected prior to installation. If the fabricator is within Washington State, than the expansion joints will be inspected at the fabrication plant and stamped “Approved for Shipment”, see Figure 9-4. If the expansion joints are fabricated outside of Washington State, than the expansion joints will need to be inspected on site by the Materials Fabrication Inspection Office.
The Project Engineer shall collect all of the documentation from the out of state fabricator for the various material items used in the Manufacturing of the expansion joints as listed below. Copies of these documents shall be sent to the Materials Fabrication Inspection Office prior to inspection.

a. Elastomeric expansion joint strip — Manufacturer’s Certificate of Compliance
b. Steel Plates and shapes including — Manufacturer’s Certificate of Compliance
c. Coatings for steel parts — Manufacturer’s Certificate of Compliance

4. Field Inspection: Check for damage caused by shipping and handling.

5. Specification Requirements: Review contract documents to determine if supplemental specifications apply.

9-4.79 Controller Cabinet Assembly

1. Approval of Material: Approval of all components in the Controller Cabinet Assembly are required. This approval is conditional and may either be by virtue of the inclusion of this material/product on the Qualified Products List or by approval of a Request for Approval of Material (DOT Form 350-071). If approval is by means of QPL, be certain to verify that product is in fact qualified for its intended use, product is listed under appropriate specification.

2. Preliminary Samples: A preliminary sample of the individual components will be required only if requested on Request for Approval of Material (DOT Form 350-071).

3. Acceptance: Final acceptance is based on a satisfactory test report. A satisfactory test report is defined as acceptable performance in the following tests:

   WSDOT Test Method 421, Traffic Controller Inspection and Test Procedure
   WSDOT Test Method 422, Transient Voltage Test (Spike Test) Procedure
   WSDOT Test Method 423, Conflict Monitor Testing
   WSDOT Test Method 424, Power Interruption Test Procedure
   WSDOT Test Method 425, Environmental Chamber Test

4. Field Inspection: Verify the controller cabinet assembly received on the job site, has satisfactory test reports if required. Check for damage due to shipping and handling.


9-5 Guidelines for Job Site Control of Materials

9-5.1 General

When in doubt as to sampling requirements, refer to Record of Materials, (ROM), Request for Approval of Material, (RAM), and Chapter 9-4 of this manual. All items for acceptance, except for sampling and testing PCC cores, testing concrete cylinder and cement and as shown in Chapter 9-5.7 of this manual will be sampled and tested by the Project Engineer.

In some instances, certain items usually sampled by Project Engineers representative may be sampled and tested by representatives of the State Materials Laboratory or other representatives. Such items as shown in Chapter 9-1 of this manual, when properly identified with an “Approved for Shipment” tag, may be accepted for use by the Project Engineer without any further sampling or testing.

9-5.2 Sampling and Testing Schedule

9-5.2A General

The intent of sampling and testing is to ensure that the material provided to the project conforms to the specifications. The frequency schedule in Chapter 9-5.7 of this manual covers the minimum requirements for sampling and testing at the project level. The Project Engineer is responsible for obtaining the number of samples necessary to ensure adequate control of the material being produced under the circumstances and conditions involved with the particular project. In some instances, good construction practice will necessitate more frequent tests to ensure adequate control of the quality of production. This will be the case where production is just getting under way, where source material is variable or marginal in quality. Also operations from commercial sources when small lots of material are being sampled (as for barge loads of aggregate) or when stockpiles are built and depleted may require more frequent sampling and testing.

The instructions listed in Chapter 9-5.7 of this manual, will be followed in the production of those surfacing materials covered therein. A minimum of one acceptance test is required except for small quantities as shown in Chapter 9-5.2C of this manual.

9-5.2B Reducing Frequency of Testing

In instances of uniform production where the material is running well within specification limits, the Project Engineer may initiate deviations from the schedule. Deviations exceeding a 10 percent reduction will require approval from the Construction Materials Engineer at the State Materials Laboratory and must be documented in the project records, and fully explained by the Project Engineer.
Lack of personnel, equipment, and facilities will not be considered sufficient reasons for such deviation.

Authority for approval of frequency reduction may be delegated to the Regional Materials Engineer upon request. This authority may permit overall reduction of sampling frequency or selective relief of selected test properties. Examples of selective relief would be reduction/elimination of fracture determinations for production from quarry sources or reduction of frequency for sand equivalent determination. As a general principle, frequency reduction may be considered whenever five consecutive samples taken at the normal frequency indicate full conformance with the specifications.

9-5.2C Sampling and Testing for Small Quantities of Materials

The Project Engineer may elect to accept small quantities of materials without meeting minimum sampling and testing frequencies using the following criteria.

An item can be accepted as a small quantity if the proposed quantity for a specific material is less than the minimum required frequency. For mainline paving, less than one-half the required frequency as defined in Chapter 9-5.7 of this manual.

Materials that will not be considered under the small quantity definition are:

- Structural Concrete

Some issues that the Project Engineer may consider prior to use of small quantity acceptance are:

- Has the material been previously approved?
- Is the material certified?
- Do we have a mix design or reference design?
- Has it been recently tested with satisfactory results?
- Is the material structurally significant?

Small quantity acceptance could be visual, by certification, or other methods. Acceptance of small quantities of materials by these methods must be documented. Documentation of materials under these methods must be provided by the Project Engineer or representative accepting the material. For visual documentation, an entry should be made in the project records as to the basis of acceptance of the material, and the approximate quantity involved.

The small quantity acceptance may be used for any quantity of the following uses:

- Curbs and Sidewalks
- Driveways
- Road approaches
- Paved ditches and slopes

9-5.3 Point of Acceptance

State Owned Source: Material produced from State owned source may be accepted either as it is placed into stockpile or as it is placed in hauling vehicles for delivery to the roadway. The sampling and testing frequency during stockpiling shall be in conformance with Chapter 9-5.7 of this manual.

In the event sample testing during stockpiling shows the material to be marginal (i.e., within tolerance limits) in any specification requirement, acceptance at this point shall be conditional and dependent on adherence to specifications at the time of removal from stockpile.

Contractor’s Source: If stockpiled material is set aside exclusively for use on WSDOT projects it may be accepted the same as that for a state-owned source. If stockpiles are constructed for general use, then materials for WSDOT projects shall be tested for acceptance from samples taken by the Project Engineer representative in accordance with WSDOT FOP for AASHTO T 2. The Engineer will determine the exact point of acceptance. If an existing stockpile was built without acceptance testing during material production, and later set aside exclusively for use on state projects, the material may be accepted with appropriate test results from samples taken by the Project Engineer representative in accordance with WSDOT FOP for AASHTO T 2. The sampling and testing frequency shall conform to Chapter 9-5.7 of this manual.

9-5.4 Basis for Acceptance

The basis of acceptance of Hot Mix Asphalt and aggregates may be either by statistical evaluation or non-statistical evaluation methods. The method to be used is specified in Standard Specifications or Contract Documents.

The testing tolerances shown in Chapter 9-5.6 of this manual apply exclusively to the appropriate specifications as listed in the Standard Specifications. These tolerances do not apply to those “special” materials having requirements differing from those listed in the Standard Specifications. For these “special”, materials usually described in the contract documents, tolerances will be provided by the State Materials Laboratory upon request from the Regional Construction Manager.

Material that has been produced prior to rejection (i.e., ACP in storage silo, crushed materials hauled to the job site) may be incorporated into the project provided the Contractor is made fully aware that the material may be subject to a price adjustment or, in extreme cases, to total removal. Every effort shall be made to place this material in structurally noncritical areas such as shoulders or gore areas.
All material produced between the time of rejection and the time an acceptable material is produced, as defined by WSDOT adopted testing procedures, shall not be incorporated in the work in any manner until it meets specifications.

9-5.4A Basis for Acceptance — Statistical Evaluation

For materials being accepted using statistical evaluation procedures, random samples will be evaluated to determine quality level within a defined tolerance band. Acceptance, bonus, and disincentive procedures are defined in the contract documents.

Test results with acknowledged errors or equipment deficiencies are to be immediately discarded without recourse and another sample run.

Test results for Hot Mix Asphalt may be challenged by the Contractor, as defined in the Standard Specifications Section 5-04.3(8)A3C. These specifications allow the Contractor to challenge results of any individual acceptance sample test in writing and within 5 days from receipt of the specified test results.

When the Contractor challenges a test, a split of the original field sample must be tested by different equipment and a different qualified tester. It therefore is necessary that a split of every field sample (i.e., opposite quarter from acceptance test) be saved in a secure area, accurately marked, and be available for challenge sample testing. The specifications require that the challenge sample testing be done in the Regional Materials Laboratory or the State Materials Laboratory. When the Contractor makes a challenge it is expected that the split sample be sent and tested as quickly as possible. This will require that testing of these samples be prioritized. By expediting the challenge sample testing, problems that may exist in testing or with the material being produced can be identified and corrected lessening the impact to both the Contractor and WSDOT.

9-5.4B Basis for Acceptance — Non-Statistical Evaluation

If statistical acceptance procedures are not specified nonstatistical acceptance method will be used.

Individual samples taken for acceptance by this method may be subject to certain tolerances allowed outside the established value stated in the Standard Specifications. The tolerance acceptance procedures shall be followed in these cases. Test results with acknowledged errors or equipment deficiencies are to be immediately discarded without recourse and another sample run.

When the test results for Hot Mix Asphalt fall outside the broad band specification limits the material will be evaluated according to the Standard Specifications Section 5-04.5(1)A.

The basis for acceptance of paving asphalt is compliance with existing specifications as modified to include the tolerance as follows:

1. If a sample fails to meet the required specifications, the samples prior and subsequent to the failed sample will be tested. Samples of paving asphalt will continue to be tested until samples taken both prior and subsequent to the failing samples meet the specifications. The quantity of out of specification ACP is determined from the tons of ACP represented by each of the paving asphalt samples that failed to meet the specifications.

2. If a sample does not meet the specifications but is not more than 10 percent outside the specification limits and the sample prior and subsequent to the out of specification made both meet the specifications, there will be no price adjustment.

3. If the sample is more than 10 percent out of specification or if the sample is less than 10 percent out of specification and either the sample prior or subsequent to does not meet the specifications, the ACP will be rejected.

The basis for acceptance of other materials is compliance with existing specifications as modified to include tolerances Established in Chapter 9-5.6 of this manual. The application of these tolerances shall be as follows:

1. Take the following actions any time a sample falls outside the specification limits, but within tolerance bands:
   a. Immediately take two separate additional samples representing current production in accordance with Chapter 9-4 of this manual. The contractor has the option of making plant adjustments prior to taking these samples.
   b. Production will be accepted until the second sample is checked for properties that were out of specification in the first sample.
   c. Do not accept any additional material if the second sample is also out of specification.
   d. If the second sample is within specification, immediately check the third sample. Do not accept any additional material if the third sample is out of specification.
   e. No further material will be accepted after the time of rejection until corrections are made in the operations. This will be confirmed by new tests within specification limits.
   f. Basis for acceptance after this correction will be in conformity with the procedure outlined above. All tests of material outside the specification limits must be listed and justified on the materials certification as required by Chapter 9-1.5 of this manual.
2. The acceptance of material shall cease with one or more of the following conditions:
   a. When a sample falls outside of the applicable tolerance bands.
   b. When any two out of three consecutive samples are within tolerance bands, but outside specification limits.
   c. When any sample has a gradation that falls within both the high and low tolerance bands.
   d. Any sample where the material is outside the specification limits, but within the tolerance bands, in any two of the following properties:
      - Gradation
      - Fracture
      - Sand Equivalent

9-5.5 Testing Staff Qualifications and Independent Assurance Program

9-5.5A Testing Staff Qualification

9-5.5A(1) General

WSDOT personnel assigned with testing construction materials will be enrolled in the Construction Tester Qualification Program. The details of this program are contained in this section. This program establishes uniform testing procedures, insures that testing staff is qualified in performing the testing procedures, and provides a regular review. The review process, through inspection by the Region Independent Assurance Inspector (IAI) evaluates the performance of all testing staff, recognizes proficient performance, and improves substandard performance by recommending corrective action. The qualification program extends the State Materials Laboratory accreditation principles. This includes the assignment, management, and review of project level testing using elements of the State Materials Laboratory accreditation program to accommodate an interface with region and, project level materials testing operations and the use and understanding of national standard test procedures such as AASHTO and ASTM, and other test procedures such as WAQTC and WSDOT.

9-5.5A(2) Construction Tester Qualification Rules

1. Responsibility: The construction tester qualification program requires detailed and specific attention to be paid to the testing procedures involved: The State Materials Engineer will address and resolve policy issues related to the qualification program.

2. Qualification Modules: The construction tester qualification modules have been set up in 5 areas of testing that represent most of the acceptance tests performed. The project acceptance testers will be evaluated for their proficiency in one or more of the construction tester qualification modules. Each module has a defined list of test procedures in which proficiency is evaluated, see Section 9-8 of this manual. The modules are listed as follows:
   - Aggregates
   - Hot-Mix Asphalt
   - Structural Concrete
   - Embankment and Base Density
   - Asphalt Pavement Density

3. Qualification Categories: The tester can be qualified in one or more of three categories. The qualification categories are:
   a. Module Qualified Tester: Fully proficient in a testing module, normally works independently with only general supervision and is responsible for determining material compliance.
   b. Individual Method Qualified Tester: Has proficiency in one or more test procedures which may partially encompass methods in the qualification modules, but also extends to other infrequent acceptance procedures performed at the project level, and includes tests performed at the Regional or State Materials Laboratories.
   c. Interim Qualified Tester: Basically proficient in one or more tests but, limited to an interim period of in-training work. Works under the close supervision of a module or individual method qualified tester, refer to Paragraph 5 below.

Testing personnel at the Region may be either Module Qualified, Individual Method Qualified, or Interim Qualified Testers. Per the AASHTO accreditation, the State Materials Laboratory personnel are Individual Method Qualified Testers.

4. Attaining Qualification:
   a. Module Qualified Testers: To become a Module Qualified Tester the tester shall satisfactorily complete the required written tests and proficiency evaluations by the IAI, the Region Construction Trainer, or materials staff under the direction of the Materials Engineer in a field or region laboratory for one or more modules in the construction tester qualification program.
   b. Individual Method Qualified Testers: To become a Individual Method Qualified Tester the tester shall satisfactorily complete the proficiency evaluation by the IAI, the Region Construction Trainer, or materials staff under the direction of the Materials Engineer. This can be accomplished in a field or region laboratory or State Materials Laboratory. Their qualification records reflect proficiency in the specific individual test methods.
c. Interim Qualified Testers: To become an Interim Qualified Tester, the following conditions have to be met:

1. Individual study of the written test method(s) for a complete module,
2. Test demonstration by a proficient tester,
3. Allowance for practice or trial tests,
4. Successful completion conforming to testing checklist(s) without coaching, and
5. The Interim Qualified Tester works under close supervision by a Module or Individual Method Qualified Tester who is qualified in the same tests.

The conditions as described above, leading to interim qualification, may be conducted by another tester currently qualified in the module or test concerned. Based on evaluation of prior experience by the supervisor, with concurrence of the region IAI or Region Construction Trainer, a non-qualified tester may be considered to have the equivalent of conditions 1 through 3 above. An individual will be considered an interim qualified tester when successful testing performance conforming to the checklists has been completed in the presence of another qualified tester.

5. Supervision of Interim Qualified Testers: An Interim Qualified Tester works under the close supervision of a Module or Individual Method Qualified Tester that is qualified in the same test or module containing the test. Close supervision means that the Module or Individual Method Qualified Tester is physically present when the Interim Tester performs the test. The Module or Individual Method Qualified Tester must review and endorse all test results and determinations of material conformance.

6. Criteria for Evaluating Performance: Satisfactory performance constitutes performance conforming to the method checklist or with limited deviations corrected on the spot. Unsatisfactory performance consists of repeated infractions from previous evaluations, or incorrect performance of individual critical items, or of more than one-third of the items on an individual method checklist. Unsatisfactory evaluations shall be subject to region review.

7. Qualification of Evaluating Staff: Staff participating in evaluation of testers for qualification operate under the professional responsibility of the Regional Materials Engineer, and are not themselves required to be qualified testers.

8. Frequency of Equipment Verification: Regional laboratory and field laboratory test equipment will be verified annually, usually during the first quarter of the year, utilizing State Materials Laboratory equipment verification criteria. A tag bearing the year the verification expires will identify verified equipment.

9. Test procedures that are not included in the testing modules, shall be considered infrequently performed test procedures and shall be individual method qualified. For those procedures the Regional Material’s Engineer, or his designated representative, will insure that the following process is employed in carrying out the procedure:

a. The employee responsible for performing the test will study the test method, after first determining that the procedure is the applicable current version.

b. The necessary test equipment will be assembled and confirmed as to its suitability and verification if required.

c. The employee will review how to conduct of the test with the supervisor and clarify any questions.

d. The test procedure will be performed in duplicate, using split portions of the test sample if possible. If not, a blank of other similar material will be run in duplicate prior to testing.

e. The results of the duplicate determination will be compared with the expected precision and bias determinations, if any, from the test procedure.

f. Lacking any defined basis of comparison, the results will be reported as the average of the two determinations with both the individual values and the average shown on the test report.

9-5.5A(3) Personnel Qualification Policy

1. All personnel performing acceptance testing will be either Module Qualified, Individual Method Qualified, or Interim Qualified Testers.

2. Module or Individual Method Qualified Tester designated as responsible for the performance of an Interim Qualified Tester must be in close contact, which means that the Module or Individual Method Qualified Tester is physically present when the Interim Tester performs the test. The Module or Individual Method Qualified Tester must review and endorse all test results and determinations of material conformance.

3. The Tester Qualification Tracking System will identify each tester, their specialty, level of qualification, and the results of ongoing evaluations. The IAI shall be the responsible person within the region for the accuracy of the information contained in the Tester Qualification Tracking System.
4. On-the-job performance will be evaluated by the IAI, the Region Construction Trainer, or materials staff under the direction of the Materials Engineer using the qualification checklists. Noted deficiencies will be reported in writing to the tester and his/her supervisor.

5. Supervisor action is required for notations of unsatisfactory performance.

6. The region tester performance review Chapter 9-5.5A(9) will consider continued qualification of individuals noted as deficient in performance. The supervisor shall submit to the Regional Materials Engineer the corrective action taken for unsatisfactory performance.

9-5.5A(4) Laboratory Qualifications Policy
A region or other subordinate laboratory to be considered qualified shall meet the following conditions:

1. Identify all test methods performed on a regular basis. Methods must conform to those established by WSDOT for materials acceptance.

2. Annually, verify laboratory and field test equipment, using State Materials Laboratory equipment verification criteria. An attached tag will identify the verified equipment.

3. Maintain staff qualification for all methods performed in the laboratory. Qualification shall be either by Module Qualified Tester or Individual Method Qualified tester.

4. Respond to the findings of the review program by the State Materials Laboratory staff, modeled on AASHTO Materials Reference Laboratory (AMRL) inspection program. Such reviews shall be conducted at least biennially.

5. With approval of the State Materials Engineer, a non-WSDOT contracting laboratories having an equipment calibration/verification policy, and a technician training and evaluation process meeting the requirements of AASHTO R-18 may be used to conduct acceptance testing. Documentation of equipment calibration/verification and tester qualification shall be maintained and available for review by the Contracting Agency upon request. The Contracting Agency may conduct an on site review of the laboratory facilities, witness the tester performing the tests, verify the testing equipment, and review records when deemed necessary.

9-5.5A(5) Construction Tester Qualification Program
1. Qualifications:
   a. Module Qualified Tester: Qualification in a module will require satisfactory completion of a written exam, followed by hands-on performance of testing procedures. Written examinations require an overall score of 70 percent, with not less than 60 percent on each method for satisfactory completion. Performance examination requires satisfactory performance in the presence of the Independent Assurance Inspectors, the Construction Trainers, or materials staff of all checklist steps, in sequential order, in each required method.
   b. Individual Method Qualified Tester: Qualification in an individual method requires satisfactory completion of hands-on performance of the testing procedures in the presence of the Independent Assurance Inspectors, the Construction Trainers, or materials staff. Performance examination requires satisfactory performance of all checklist steps, in sequential order.
   c. Interim Qualified Tester: Qualification as an Interim Qualified Tester requires satisfactory completion of hands-on performance of the testing procedures in the presence of a qualified tester that is qualified in the same test or module containing the test. Performance examination requires satisfactory performance of all checklist steps, in sequential order.

2. Equivalent programs, i.e., American Concrete Institute (ACI) Certification, may be accepted for qualification where feasible. The State Materials Engineer will determine acceptance of alternate programs.

3. Qualification examinations will be administered by Region IAI supported by Regional Construction Trainers and Regional laboratory supervisors.

4. Performance qualification will be determined from correct performance of all steps, in sequence, based on testing checklists derived from WSDOT adopted test methods as listed in the Materials Manual

5. Failure of a qualification examination will allow for reexamination after a 3-day minimum period of preparation for retest.

6. Repeated failures will be referred to the candidate’s supervisor for regional performance review.

7. Tester will continue to be qualified under the following conditions:
   a. All unsatisfactory evaluations are resolved within 30 days.
   b. The IAI evaluates the Tester any time during the next calendar year (January to December).
c. Testers that missed an annual demonstration of proficiency, may be allowed to do acceptance testing for a 30-day period, if requested by the Project Engineer and approved by the IAI. An evaluation and checklist review by the AIA, the Region Construction Trainer, or materials staff under the direction of the Materials Engineer must be conducted within this 30-day period.

d. Any tester missing two consecutive yearly annual evaluations, will be required to retake the written test and achieved a satisfactory IAI performance evaluations.

9-5.5A(6) Regional Materials Laboratory Responsibilities

The Regional Materials laboratories will:

1. Examine and qualify testers using the Independent Assurance Inspectors, the Region Construction Trainers, or regional materials staff as a primary resource.
2. Annually, verify regional laboratory and field laboratory test equipment, using State Materials Laboratory equipment verification criteria. A tag will identify the verified equipment.
3. Maintain staff qualification for all methods performed in the Regional Materials Laboratory. Qualification shall be either by Module Qualified or Individual Method Qualified
4. Insure that the IAI will be the responsible person within the region for the accuracy of the information contained in the Tester Qualification Tracking System.
5. Respond to the findings of the review program by the State Materials Laboratory Staff.
6. Perform testing of independent assurance samples and comparison samples using qualified staff and verified equipment, if the region has a qualified laboratory.
7. Support the Construction Tester Training Program for their region or in cooperation with other regions by providing training facilities.
8. Support of construction program testing including: density cores, nuclear gauge correlation and management, concrete 28-day cylinders (acceptance), density standards (Proctor and maximum density), and as needed, asphalt concrete ignition furnace calibration.

9-5.5A(7) Project Engineer Responsibilities

The Project Engineer will:

1. Ensure that all personnel assigned the responsibility for testing materials are Module Qualified Testers, Individual Method Qualified Tester, or Interim Qualified Testers who work under close supervision of a Qualified Tester.
2. Provide an opportunity for on-the-job training, and/or mentoring of Interim Qualified Testers prior to assigning testing responsibilities.
3. Take corrective actions for unsatisfactory evaluations of Qualified Testers.
4. Advise the Regional Independent Assurance Inspector of changes in assigned testers, new testers needing qualification testing, and of follow up corrective actions.

9-5.5A(8) The State Materials Laboratory Responsibilities

The State Materials Laboratory will:

1. Attain and maintain AASHTO Accreditation of the Materials Quality System responding to the AASHTO Accreditation Program. The Materials Quality System shall include all test methods performed at the State Materials Laboratory.
2. Assist the Regional Materials Laboratories by providing standards and procedures derived from the Materials Quality System Manual for direct application to corresponding procedures in the Regional Laboratories.
3. Maintain testing standards and procedures in conformance with WSDOT, AASHTO, ASTM, and WAQTC.
4. As the departmental laboratory qualification authority, periodically review the performance and records of region and other subordinate laboratories for consistent practices in testing, equipment verification, and staff qualification.
5. Maintain examinations and checklists used to qualify all WSDOT testing personnel.
6. Provide oversight and coordination for establishment and revision of the qualification programs. Creation and revision of qualification program modules will be by a cross-functional work group.
7. Maintain Tester Qualification Tracking System computer program.
9-5.5A(9) Tester Performance Review

1. The IAI, the Region Construction Trainer, or materials staff under the direction of the Materials Engineer reviews performance of all Module qualified, Individual Method Qualified, and interim qualified testers as provided under the IA process.

2. Such reviews are documented in the form of checklists reflecting the degree of conformance to the test procedure. Copies of the review are provided to the tester and to the tester’s supervisor (normally the Project Engineer) at the conclusion of the review.

3. Remarks may be included to reflect commendable performance, attention to detail, cooperative attitude, or other performance beyond the expected norm. Satisfactory reports affirm tester proficiency, attest to proper operation of the materials acceptance process.

4. Expected satisfactory performance is that all steps of the checklist be performed correctly. However, incidences of single to several errors as isolated, first-time occurrences, which are acknowledged and corrected by on the spot, discussion with the IAI, also constitute satisfactory performance. (Note: Some procedures may have single steps of such criticality that their omission reflects unsatisfactory performance.)

5. Unsatisfactory performance constitutes repeated occurrences of previous on-the-spot corrections, incorrect performance of critical steps, or incorrect performance of over one-third of the checklist task steps. IAIs may also assign unsatisfactory performance based on observed falsification of test reports, violations of safety, hazardous materials or nuclear materials security standards, or failure to provide proper care of equipment. The Regional Materials Engineer shall promptly review all unsatisfactory performance reports.

6. Reports alleging improper performance of test procedures, may be originated by other parties to a construction contract such as contractors, subcontractors or suppliers. Such allegations must he submitted in writing, to the Project Engineer for review. Allegations must identify the specific test procedure and alleged omissions or commissions and contain the name and signature of the individual making the allegation. These reports will be investigated.

9-5.5A(10) Review Actions for Unsatisfactory Performance

1. The tester’s supervisor is expected to review and act on all unsatisfactory performance reports.

2. For unsatisfactory performance, the Regional Materials Engineer will work with the Project Engineer for proposed corrective action. Mutual agreement on corrective action shall be documented by attachment to the performance report.

3. Unresolved reports shall be referred to the Regional Construction Manager.

4. Review of substandard performance shall afford the tester involved the opportunity for a personal appearance. In the case of written allegations of misconduct, the individual making the allegation shall also have the opportunity to appear. The Regional Construction Manager shall review recommendation for corrective action. All findings related to allegations of misconduct shall be made in writing by the Regional Construction Manager.

9-5.5B Independent Assurance (IA) Program

9-5.5B(1) General

The IA Program, through a combination of sampling and observation, is intended to determine the conformance of sampling and testing to the defined procedures. The Independent Assurance process is intended to verify procedures, confirm equipment verification, and, in some instances, obtain split samples (Independent Assurance Samples) for independent testing. These samples do not reflect on the specification conformance of the materials involved. IA evaluation will be on a system basis, focused on individuals testing activity rather than being project-based on a sample frequency and materials quantity basis.

9-5.5B(2) Independent Assurance Inspector (IAI)

The Regional Construction Manager should assign a sufficient number of persons in each region to handle the program for independent assurance sampling, testing, and annual tester evaluation reviews. These IAIs should be under the direction of the Regional Materials Engineer and should be well trained and experienced in all phases of the work.

It will be the duty of the IAI to conduct the IA Program in accordance with the requirements of WSDOT. The IA program requires the evaluation of all materials testers, observation of the techniques used to run the field tests, determination of the verification status and condition of testing equipment in use, and procurement of appropriate Independent Assurance Samples. The IAI’s should exercise tact and good judgment in securing maximum cooperation on the part of the testers and other project personnel. IAI’s will conduct the examination process under the Construction Tester Qualification Program.

The Tester Qualification Tracking System will identify each tester, their specialty, level of qualification, and the results of ongoing evaluations. The IAI shall be the responsible person within the region for the accuracy of the information contained in the Tester Qualification Tracking System.
The IAI may normally have other materials related functions to perform in addition to the IA functions. Typically, these may include:

1. Conducting initial training to establish interim qualification.
2. Mentoring interim or newly qualified testers to enhance efficiency and confidence.
3. Assisting in or conducting testing and inspection training in concert with the Regional Construction Trainer.
4. Reviewing materials, test-related records, and forms.
5. Radiation Safety Officer
6. Inspection and Certification of Asphalt and Concrete production facilities.

**9-5.5B(3) Independent Assurance Evaluations**

It is essential that the IAI evaluate all project and region materials testers, observe the techniques of running the field tests, ascertain the verification status of testing equipment in use, and obtain the appropriate Independent Assurance Samples.

The frequency of Independent Assurance Inspections is managed by the IAI’s. On-site evaluation by the IAI will be conducted at least once per calendar year, per module or test. The on-site evaluation will accrue the calendar year following qualification or requalification. The on-site evaluation shall include evaluation in all test methods in the applicable qualification module, or the individual method qualified tests. Tests included in a module but not evaluated on a project may be evaluated off-site, such as at the region laboratory. Additional visits are recommended based on the activity level of the individual tester. Further, additional evaluations may be required for follow-up of deficient performance or for monitoring activities of Interim Qualified Testers.

Observations of performance and split sampling will be performed for hot mix asphalt and aggregate testing. Only observations of performance are required for testing of Portland cement concrete and for density testing.

Independent Assurance observations and evaluations will follow the Tester Qualification Checklists for the procedures involved. A copy of these checklists and observations will be provided to the Project Engineer. Each observation will be cataloged to the tester that is observed, to maintain an ongoing account of his/her performance. A complete record should be made of the evaluation and sampling performed during this inspection, the personnel contacted, the testing equipment observed, and the suggestions or on-the-spot corrections that were left with job personnel. Observations other than test performance related to checklists are not normally considered in the evaluation of the individual tester, but may require action by management involved.

At the time of the Independent Assurance Inspection, where samples are required, the IAI will observe the initial sampling and participate in the sample splitting activity to ensure that an accurate split is obtained. The field split will then be tested, under observation. The split portion will be returned to the Regional Materials Laboratory and tested for comparison of results.

Additional separate comparison samples may be split by the field tester and forwarded to the Regional Materials Laboratory as initiated by the field tester or when directed by the IAI as follow up for observed deficient performance. This sample will be carefully split, identified as “Comparison Sample,” show the tester’s identity, and be forwarded to the Regional Materials Laboratory accompanied by the field test results.

All testing equipment involved will be examined for the presence of the required Region verification tags current for the present calendar year. In addition, evaluation of the condition of the equipment items is advised for determination of in-service wear or damage.

**9-5.5B(4) Evaluation of Independent Assurance Samples Testing**

The companion tests of Independent Assurance Samples will be performed employing another qualified operator and set of verified testing equipment than that used for the field (acceptance) test results. When acceptance testing is performed at the Regional Materials Laboratory, the operators should be under the same degree of Independent Assurance oversight as for acceptance sampling performed in the field.

**9-5.5B(5) Comparison of Independent Assurance and Acceptance Test Results**

Independent Assurance results or comparison results will be compared with the acceptance results. Reports of the comparison of results will be provided to the Project Engineer and the Region IAI. Comments reflecting the degree of conformance will be entered in the remarks section of the report by the Regional Materials Engineer. The degree of conformance will be determined according to the deviation ranges noted below. Gradation test results will be compared only on specification screens.
### Normal Maximum Range of Deviation

<table>
<thead>
<tr>
<th>Test</th>
<th>Normal Range of Deviation</th>
<th>Maximum Range of Deviation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sand Equivalent</td>
<td>± 8 points</td>
<td>± 15 points</td>
</tr>
<tr>
<td>Fracture</td>
<td>± 5 percent</td>
<td>± 10 percent</td>
</tr>
<tr>
<td>Asphalt Content (ACP&amp;ATB)</td>
<td>± 0.3 percent</td>
<td>± 0.6 percent</td>
</tr>
<tr>
<td>Sieve Analysis — All Items:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>No. 4 (4.75 mm) sieve and larger</td>
<td>± 5 percent</td>
<td>± 8 percent</td>
</tr>
<tr>
<td>No. 6 (3.35 mm) sieve to No. 80 (0.180 mm) sieve to No. 100 (0.150 mm) sieve to No. 200 (0.075 mm) sieve</td>
<td>± 3 percent</td>
<td>± 6 percent</td>
</tr>
</tbody>
</table>

In the table above, “Normal Range” indicates an acceptable range of variation between test results and no action is required. Test results that fall in this category will be so indicated by the wording “normal deviation” on the independent assurance test reports.

Test results falling outside of the “Normal Range” but within the “Maximum Range,” will be indicated by the wording “questionable deviation” on the independent assurance test reports. For deviations falling into this category, the Project Engineer or a representative shall review the original test report form, advise the responsible test operator of the deviation, and review the test procedure at the next opportunity. The IAI will take the same actions relative to the test operator in the region laboratory.

Test results exceeding the maximum range will be indicated by the wording “excessive deviation.” For deviations falling in the excessive category, the Project Engineer or a representative will notify the IAI and/or Region Construction Trainer for their services in corrective action. Corrective action involving both the field tester and the region laboratory tester will include review of sampling procedures, sample splitting procedures, testing procedures, and testing equipment.

The Project Engineer will document actions and results of these investigations by a notation or attachment to the independent assurance sample test report. The Independent Assurance Inspector shall document the actions and results of these investigations on the individual’s checklist evaluation with notations as to his/her findings in reviewing region lab procedures. Lacking any other actions, these results shall be considered in scheduling repeat evaluations of a tester and entered into the individual’s qualification record. These may include comments or findings by the Region Construction Trainer.

The focus of Independent Assurance sampling is based on individual tester’s activity and is not intended to provide independent assurance sample reports on all projects or on all materials on any particular project.
## 9-5.6 Tolerance Limits

### Crushed Coverstone

<table>
<thead>
<tr>
<th>Metric</th>
<th>Specification</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing ¾”</td>
<td>% Passing 19.0 mm</td>
<td>100</td>
</tr>
<tr>
<td>% Passing ⁵⁄₈”</td>
<td>% Passing 16.0 mm</td>
<td>95-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>20-45</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-7.5</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
<td>32 Min.</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
<td>75% Min.</td>
</tr>
</tbody>
</table>

### Crushed Screenings ¾” — ½” (19.0 mm — 12.5 mm) for B.S.T.

<table>
<thead>
<tr>
<th>Metric</th>
<th>Specification</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 1”</td>
<td>% Passing 25.0 mm</td>
<td>100</td>
</tr>
<tr>
<td>% Passing ¾”</td>
<td>% Passing 19.0 mm</td>
<td>95-100</td>
</tr>
<tr>
<td>% Passing ⁵⁄₈”</td>
<td>% Passing 12.5 mm</td>
<td>0-20</td>
</tr>
<tr>
<td>% Passing ⅜”</td>
<td>% Passing 9.50 mm</td>
<td>0-5</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-1.0</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
<td>75% Min.</td>
</tr>
</tbody>
</table>

### Crushed Screenings ⅜” — No. 4 (16.0 mm — 4.75 mm) or B.S.T.

<table>
<thead>
<tr>
<th>Metric</th>
<th>Specification</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing ¾”</td>
<td>% Passing 19.0 mm</td>
<td>100</td>
</tr>
<tr>
<td>% Passing ⁵⁄₈”</td>
<td>% Passing 16.0 mm</td>
<td>95-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>0-10</td>
</tr>
<tr>
<td>% Passing No. 10</td>
<td>% Passing 2.00 mm</td>
<td>0-3</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-1.0</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
<td>75% Min.</td>
</tr>
</tbody>
</table>

### Crushed Screenings ⅜” — No. 4 (12.5 mm — 4.75 mm) or B.S.T.

<table>
<thead>
<tr>
<th>Metric</th>
<th>Specification</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing ⁵⁄₈”</td>
<td>% Passing 16.0 mm</td>
<td>100</td>
</tr>
<tr>
<td>% Passing ⅜”</td>
<td>% Passing 12.5 mm</td>
<td>95-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>0-15</td>
</tr>
<tr>
<td>% Passing No. 10</td>
<td>% Passing 2.00 mm</td>
<td>0-3</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-1.0</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
<td>75% Min.</td>
</tr>
</tbody>
</table>

### Crushed Screening ⅜” — No. 10 (9.50 mm — 2.00 mm)

<table>
<thead>
<tr>
<th>Metric</th>
<th>Specification</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing ⅜”</td>
<td>% Passing 12.5 mm</td>
<td>100</td>
</tr>
<tr>
<td>% Passing ⁵⁄₈”</td>
<td>% Passing 9.50 mm</td>
<td>90-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>30-56</td>
</tr>
<tr>
<td>% Passing No. 10</td>
<td>% Passing 2.00 mm</td>
<td>0-10</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-1.0</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
<td>75% Min.</td>
</tr>
</tbody>
</table>
**Crushed Screenings No. 4 — 0" (4.75 mm — 0 mm) for B.S.T.**

<table>
<thead>
<tr>
<th>Specification</th>
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</thead>
<tbody>
<tr>
<td>% Passing 3/8&quot;</td>
<td>% Passing 9.50 mm</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
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<tr>
<td>% Passing No. 10</td>
<td>% Passing 2.00 mm</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
</tr>
</tbody>
</table>

**Ballast**

<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td>% Passing 2 1/2&quot;</td>
<td>% Passing 63 mm</td>
</tr>
<tr>
<td>% Passing 2&quot;</td>
<td>% Passing 50.0 mm</td>
</tr>
<tr>
<td>% Passing 1&quot;</td>
<td>% Passing 25.0 mm</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
</tr>
<tr>
<td>% Passing No. 40</td>
<td>% Passing 0.425 mm</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
</tr>
<tr>
<td>Dust Ratio</td>
<td>Dust Ratio</td>
</tr>
</tbody>
</table>

**Shoulder Ballast**

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</thead>
<tbody>
<tr>
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<td>% Passing 63 mm</td>
</tr>
<tr>
<td>% Passing 2&quot;</td>
<td>% Passing 50.0 mm</td>
</tr>
<tr>
<td>% Passing 3/4&quot;</td>
<td>% Passing 19.0 mm</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
</tr>
<tr>
<td>% Passing No. 100</td>
<td>% Passing 0.150 mm</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
</tr>
</tbody>
</table>

**Crushed Surfacing Base Course**

<table>
<thead>
<tr>
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<th>Tolerance</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 1 1/4&quot;</td>
<td>% Passing 31.5 mm</td>
</tr>
<tr>
<td>% Passing 1&quot;</td>
<td>% Passing 25.0 mm</td>
</tr>
<tr>
<td>% Passing 5/8&quot;</td>
<td>% Passing 16.0 mm</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
</tr>
<tr>
<td>% Passing No. 40</td>
<td>% Passing 0.425 mm</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
</tr>
</tbody>
</table>

**Crushed Surfacing Top Course**

<table>
<thead>
<tr>
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<th>Tolerance</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 3/4&quot;</td>
<td>% Passing 19.0 mm</td>
</tr>
<tr>
<td>% Passing 1/2&quot;</td>
<td>% Passing 12.5 mm</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
</tr>
<tr>
<td>% Passing No. 40</td>
<td>% Passing 0.425 mm</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
</tr>
</tbody>
</table>
### Maintenance Rock

<table>
<thead>
<tr>
<th></th>
<th>Metric</th>
<th>Specification Limits</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 5/8”</td>
<td>% Passing 16.0 mm</td>
<td>100</td>
<td>95-100</td>
</tr>
<tr>
<td>% Passing 1/2”</td>
<td>% Passing 12.5 mm</td>
<td>90-100</td>
<td>85-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>45-66</td>
<td>40-71</td>
</tr>
<tr>
<td>% Passing No. 40</td>
<td>% Passing 0.425 mm</td>
<td>10-25</td>
<td>8-30</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>7.0 Max.</td>
<td>8.0 Max.</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
<td>32 Min.</td>
<td>27 Min.</td>
</tr>
<tr>
<td>Fracture</td>
<td>Fracture</td>
<td>75% Min.</td>
<td>70% Min.</td>
</tr>
</tbody>
</table>

### Gravel Base

<table>
<thead>
<tr>
<th></th>
<th>Metric</th>
<th>Specification Limits</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 2”</td>
<td>% Passing 50.0 mm</td>
<td>75-100</td>
<td>70-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>22-100</td>
<td>17-100</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>10.0 Max.</td>
<td>11.0 Max.</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
<td>27 Min.</td>
<td>22 Min.</td>
</tr>
<tr>
<td>Dust Ratio</td>
<td>Dust Ratio</td>
<td>2/3 Max.</td>
<td></td>
</tr>
</tbody>
</table>

### Gravel Backfill for Walls

<table>
<thead>
<tr>
<th></th>
<th>Metric</th>
<th>Specification Limits</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 4”</td>
<td>% Passing 100 mm</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td>% Passing 2”</td>
<td>% Passing 50.0 mm</td>
<td>75-100</td>
<td>70-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>22-100</td>
<td>17-100</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>5.0 Max.</td>
<td>6.0 Max.</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
<td>52 Min.</td>
<td>47 Min.</td>
</tr>
<tr>
<td>Dust Ratio</td>
<td>Dust Ratio</td>
<td>2/3 Max.</td>
<td></td>
</tr>
</tbody>
</table>

### Gravel Backfill for Pipe Zone Bedding

<table>
<thead>
<tr>
<th></th>
<th>Metric</th>
<th>Specification Limits</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 1 1/2”</td>
<td>% Passing 37.5 mm</td>
<td>100</td>
<td>100</td>
</tr>
<tr>
<td>% Passing 1”</td>
<td>% Passing 25.0 mm</td>
<td>75-100</td>
<td>70-100</td>
</tr>
<tr>
<td>% Passing 5/8”</td>
<td>% Passing 16.0 mm</td>
<td>50-100</td>
<td>45-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>20-80</td>
<td>15-85</td>
</tr>
<tr>
<td>% Passing No. 40</td>
<td>% Passing 0.425 mm</td>
<td>3-24</td>
<td>2-29</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>10.0 Max.</td>
<td>11.0 Max.</td>
</tr>
<tr>
<td>Sand Equivalent</td>
<td>Sand Equivalent</td>
<td>27 Min.</td>
<td>22 Min.</td>
</tr>
</tbody>
</table>

### Gravel Backfill for Drains

<table>
<thead>
<tr>
<th></th>
<th>Metric</th>
<th>Specification Limits</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 1”</td>
<td>% Passing 25.0 mm</td>
<td>100</td>
<td>95-100</td>
</tr>
<tr>
<td>% Passing 3/4”</td>
<td>% Passing 19.0 mm</td>
<td>80-100</td>
<td>75-100</td>
</tr>
<tr>
<td>% Passing 3/8”</td>
<td>% Passing 9.50 mm</td>
<td>10-40</td>
<td>8-45</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>0-4</td>
<td>0-5</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-2</td>
<td>0-2.5</td>
</tr>
</tbody>
</table>

### Gravel Backfill for Drywells

<table>
<thead>
<tr>
<th></th>
<th>Metric</th>
<th>Specification Limits</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 1 1/2”</td>
<td>% Passing 37.5 mm</td>
<td>100</td>
<td>95-100</td>
</tr>
<tr>
<td>% Passing 1”</td>
<td>% Passing 25.0 mm</td>
<td>80-100</td>
<td>75-100</td>
</tr>
<tr>
<td>% Passing 3/4”</td>
<td>% Passing 19.0 mm</td>
<td>0-20</td>
<td>0-25</td>
</tr>
<tr>
<td>% Passing 3/8”</td>
<td>% Passing 9.50 mm</td>
<td>0-2</td>
<td>0-3</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-1.5</td>
<td>0-2.0</td>
</tr>
</tbody>
</table>
# Materials

## Backfill for Sand Drains

<table>
<thead>
<tr>
<th>English</th>
<th>Metric</th>
<th>Specification Limits</th>
<th>Tolerance Limits</th>
</tr>
</thead>
<tbody>
<tr>
<td>% Passing 1/2”</td>
<td>% Passing 12.5 mm</td>
<td>90-100</td>
<td>85-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>57-100</td>
<td>52-100</td>
</tr>
<tr>
<td>% Passing No. 10</td>
<td>% Passing 2.00 mm</td>
<td>40-100</td>
<td>35-100</td>
</tr>
<tr>
<td>% Passing No. 50</td>
<td>% Passing 0.30 mm</td>
<td>3-30</td>
<td>2-35</td>
</tr>
<tr>
<td>% Passing No. 100</td>
<td>% Passing 0.150 mm</td>
<td>0-4</td>
<td>0-5</td>
</tr>
<tr>
<td>% Passing No. 200</td>
<td>% Passing 0.075 mm</td>
<td>0-3.0</td>
<td>0-3.9</td>
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</table>

## Sand Drainage Blanket

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<th>Metric</th>
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<th>Tolerance Limits</th>
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<td>% Passing 2 1/2”</td>
<td>% Passing 63 mm</td>
<td>90-100</td>
<td>85-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>24-100</td>
<td>18-100</td>
</tr>
<tr>
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<td>0-30</td>
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## Gravel Borrow

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<th>Tolerance Limits</th>
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<td>100</td>
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</tr>
<tr>
<td>% Passing 2”</td>
<td>% Passing 50.0 mm</td>
<td>75-100</td>
<td>70-100</td>
</tr>
<tr>
<td>% Passing No. 4</td>
<td>% Passing 4.75 mm</td>
<td>50-80</td>
<td>45-85</td>
</tr>
<tr>
<td>% Passing No. 40</td>
<td>% Passing 0.425 mm</td>
<td>30 Max.</td>
<td>33 Max.</td>
</tr>
<tr>
<td>% Passing No. 200</td>
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<td>9.0 Max.</td>
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<tr>
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<td>37 Min.</td>
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## Select Borrow

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</tr>
<tr>
<td>% Passing 3”</td>
<td>% Passing 75.0 mm</td>
<td>75-100</td>
<td>70-100</td>
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<td>50 Max.</td>
<td>55 Max.</td>
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<td>12.0 Max.</td>
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## Foundation Material Class A

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<td>% Passing 2”</td>
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<td>87-100</td>
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<td>72-87</td>
<td>67-92</td>
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<tr>
<td>% Passing 1 1/4”</td>
<td>% Passing 31.5 mm</td>
<td>58-75</td>
<td>53-80</td>
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<tr>
<td>% Passing 3/4”</td>
<td>% Passing 19.0 mm</td>
<td>27-47</td>
<td>22-52</td>
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<tr>
<td>% Passing 3/8”</td>
<td>% Passing 9.50 mm</td>
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<td>2-16</td>
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## Foundation Material Class B

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<td>% Passing 1 1/4”</td>
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### Aggregate in Asphalt Concrete Mix

#### Classes A & B

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<tr>
<td>% Passing ½&quot;</td>
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<tr>
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<td>Sand Equivalent</td>
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</tr>
<tr>
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<td>Fracture</td>
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<td>Class A</td>
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<tr>
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<td>% Passing No. 8</td>
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<tr>
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</tr>
<tr>
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<tr>
<td>2 Fractured Faces</td>
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<tr>
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#### Class F

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|                 | 75% Min.        | 70% Min.

### Asphalt Treated Base

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### Asphalt Materials — Paving Asphalt

#### Performance Grade (PG)

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### 9-5.7 Acceptance Sampling and Testing Frequency Guide

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<th>Test</th>
<th>English Acceptance Sample</th>
<th>Metric Acceptance Sample</th>
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</thead>
<tbody>
<tr>
<td>Gravel Borrow</td>
<td>Grading &amp; SE</td>
<td>1 – 4000 Ton</td>
<td>4000 Tonnes</td>
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<td>Select Borrow</td>
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<td>4000 Tonnes</td>
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<td>Sand Drainage Blanket</td>
<td>Grading</td>
<td>1 – 4000 Ton</td>
<td>4000 Tonnes</td>
</tr>
<tr>
<td>Gravel Base</td>
<td>Grading, SE &amp; Dust Ratio</td>
<td>1 – 4000 Ton</td>
<td>4000 Tonnes</td>
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<td>CSBC</td>
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<td>Ballast</td>
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<td>Backfill for Sand Drains</td>
<td>Grading</td>
<td>1 – 2000 Ton</td>
<td>2000 Tonnes</td>
</tr>
<tr>
<td>Crushed Covers e</td>
<td>Grading, SE &amp; Fracture</td>
<td>1 – 1000 Ton</td>
<td>1000 Tonnes</td>
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<td>Crushed Screening</td>
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<tr>
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<td>Compressive Strength</td>
<td>1 – 500 CY</td>
<td>400 m³</td>
</tr>
<tr>
<td>Core</td>
<td>Density</td>
<td>1 – 500 CY</td>
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<tr>
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<td>Grading</td>
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<td>1000 Tonnes</td>
</tr>
<tr>
<td>Fine Aggregate</td>
<td>Grading</td>
<td>1 – 500 Ton</td>
<td>500 Tonnes</td>
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<td>Slump</td>
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<td>1 – 50 CY</td>
<td>40 m³</td>
</tr>
<tr>
<td>Cement</td>
<td>Chemical &amp; Physical Certification</td>
<td></td>
<td></td>
</tr>
<tr>
<td>See Note 5</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Asphalt Concrete Pavement</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Completed Mix, See Note 3 and 4</td>
<td>Grading &amp; Asphalt Content</td>
<td>1 – 800 Ton</td>
<td>800 Tonnes</td>
</tr>
<tr>
<td></td>
<td>Compaction</td>
<td>5 – 400 Ton</td>
<td>400 Tonnes</td>
</tr>
<tr>
<td>Open Graded, See Note 3</td>
<td>Grading (Agg. from cold feed)</td>
<td>1 – 800 Ton</td>
<td>800 Tonnes</td>
</tr>
<tr>
<td>Class D and D Mod.</td>
<td></td>
<td></td>
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</tr>
</tbody>
</table>
### Materials

<table>
<thead>
<tr>
<th>Item</th>
<th>Test</th>
<th>English Acceptance Sample</th>
<th>Metric Acceptance Sample</th>
</tr>
</thead>
<tbody>
<tr>
<td>Asphalt Concrete Aggregate Aggregate (from cold feed)</td>
<td>SE &amp; Fracture, See Note 3</td>
<td>1 – 1600 Ton</td>
<td>1600 Tonnes</td>
</tr>
<tr>
<td>Coarse Aggregate (in stockpile) See Note 1</td>
<td>Grading, SE, &amp; Fracture</td>
<td>1 – 1000 Ton</td>
<td>1000 Tonnes</td>
</tr>
<tr>
<td>Fine Aggregate (in stockpile) See Note 1</td>
<td>Grading, SE, &amp; Fracture</td>
<td>1 – 1000 Ton</td>
<td>1000 Tonnes</td>
</tr>
<tr>
<td>Blend Sand (in stockpile) See Note 1</td>
<td>SE</td>
<td>1 – 1000 Ton</td>
<td>1000 Tonnes</td>
</tr>
<tr>
<td>Asphalt Treated Base Aggregate</td>
<td>Grading See Note 1 &amp; SE</td>
<td>1 – 1000 Ton</td>
<td>1000 Tonnes</td>
</tr>
<tr>
<td>Completed Mix</td>
<td>Grading &amp; Asphalt</td>
<td>1 – 1000 Ton</td>
<td>1000 Tonnes</td>
</tr>
<tr>
<td>See Note 4</td>
<td>Compaction, See Note 2</td>
<td>5 – Control Lot</td>
<td>5 – Control Lot</td>
</tr>
<tr>
<td>Asphalt Materials</td>
<td>Paving Asphalt (AR, AC, PBA, PG) Verification:</td>
<td>2-1 quart</td>
<td>2-1 liter</td>
</tr>
<tr>
<td></td>
<td>liquid Asphalt (Cutback, Emulsion) Verification:</td>
<td>2-1 quart</td>
<td>2-1 liter</td>
</tr>
<tr>
<td></td>
<td>Emulsion for ACP Tack Coat Verification:</td>
<td>None required</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Rubberized Asphalt        Verification:</td>
<td>2-1 quart</td>
<td>2-1 liter</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>every other mix acceptance sample, see Note 6</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>every other shipment</td>
</tr>
<tr>
<td>Compaction</td>
<td>Embankment</td>
<td>1 – 2500 CY</td>
<td>2000 M³</td>
</tr>
<tr>
<td></td>
<td>Cut Section</td>
<td>1 – 500 LF</td>
<td>150 M</td>
</tr>
<tr>
<td></td>
<td>Surfacing</td>
<td>1 – 1,000 LF (per layer)</td>
<td>300 M (per layer)</td>
</tr>
<tr>
<td></td>
<td>Backfill</td>
<td>1 – 500 CY</td>
<td>400 M³</td>
</tr>
</tbody>
</table>

**Note 1** Tests for grading will be performed only when aggregates are being produced and stockpiled for use on a future project.

**Note 2** A control lot shall be a normal days production.

**Note 3** For projects under statistical acceptance, the sample frequency shall be as prescribed in the contract and the sublot size may vary from 500 to 800 ton depending on the project quantities. For projects under nonstatistical acceptance, the sublot size may vary from 400 to 800 ton tonnes with a minimum of one sublot per day when the daily production is less than 400 ton

**Note 4** Mix design conformation samples shall be submitted to the State Materials Laboratory Bituminous Concrete Section. For all projects, submit one sample per day from the first five days of production for each plant and one sample every fifth day of production there after. The conformation samples should be taken in conjunction with and be a representative quarter of the acceptance samples taken for the project as described in WSDOT Test Method 712. If no acceptance sample is required for any day of production no conformation sample will be required either.

**Note 5** Cement may be accepted by the Engineer based on the Manufacturer’s Mill Test Report number indicating full conformance to the Specifications. The Engineer has the option of taking samples at the job site for submission to the State Materials Laboratory for testing.

**Note 6** For nonstatistical of asphalt concrete pavement, take one sample for every 1,600 tons of mixture.
9-6 Radioactive Testing Devices

9-6.1 Administration and Safety

The purpose of this chapter is to provide a guide for personnel using, and administering the use of, nuclear density gauges. The instructions included in this Chapter will be used throughout the Washington State Department of Transportation for the express purpose of regulating the use of nuclear density gauge containing radioactive materials.

Each Region shall have a Regional Radiation Administration Officer and a Regional Radiation Safety Officer whose duties are described in Chapter 9-6.2 and 9-6.3. Only personnel who have successfully completed the WSDOT ‘Nuclear Gauge Operator Qualification’ course are authorized to use the nuclear density gauge. To perform acceptance testing with the nuclear density gauge all personnel must become a qualified or interim tester in either the Hot Mix Asphalt or Density modules. The operators responsibilities for safety and security of the gauges are described in Chapter 9-6.4.

All personnel using or responsible for the nuclear density gauge shall be:

1. Thoroughly familiar with the safe handling techniques for using radioactive materials.
2. Fully informed of the hazards to health that exists near radioactive materials.
3. Completely familiar and in compliance with the following rules and regulations:
   a. Rules and Regulations for Radiation Protection by the State Department of Health, Division of Radiation Protection, Title 246, WAC.

Copies of the above publications will be kept by the Region Radiation Safety Officer and at the storage location of the gauge. A copy of the Radiation Emergency Handbook will also be supplied with each nuclear density gauge. Authorized Operator will read this handbook before using the radioactive testing device for testing.

If an emergency as outlined in the Radiation Emergency Handbook occurs, the following people or agencies should be notified by the individual in charge of the nuclear density gauge:

1. Radiation Safety Officer.
2. Radiation Administration Officer

The RSO or the RAO will notify, the following people or agencies:

1. Radiation Control Program; Health Services Division; State Department of Health; Olympia, Washington 98504 (Phone 206/NUCLEAR).
2. Washington State Patrol, if a public hazard exists.
3. State Radiation Administration Officer or Radiation Safety Officer, at the Materials Laboratory.

The telephone numbers of these agencies or individuals will be posted at all storage sites and a copy of these numbers shall be kept with each nuclear density gauge.

It is paramount to the Department that it’s employees work in a healthy and safe environment. To this end each employee that works around or with nuclear gauges needs to know the potential hazards, of working with nuclear gauges and their individual rights. Each office that uses or stores nuclear gauges shall have a copy of the latest “Sealed Source Edition Rules & Regulations for Radiation Protection” published by the Department of Health. Every employee that uses or works near the storage location of the nuclear gauges must sign the “Acknowledgment of the Hazards of Working with Radiation Sources” form after being instructed to review the applicable Chapters 246-220 Radiation - General Provisions; 246-221 Radiation Protection Standards; 246-222 Radiation Protection - Worker Rights. This form is available through the Radiation Safety Officer.

Personal monitoring of radiation received from the nuclear density gauge is one of the major items in the Health Safety Program. Anyone handling radioactive sources must wear a radiation exposure badge, which records any exposure that the body may receive. Radiation exposure badges are assigned to individuals. They are not to be used by any other person. Attention is to be made to the conditions outlined in WAC 246-221-010 and WAC 246-221-055 regarding the radiation exposure during pregnancy and dose limits to the embryo / fetus.

The acquisition of radiation exposure badges as needed by each Region shall be the responsibility of the Regional Radiation Safety Officer. These badges can be obtained from U.S. Dosimeter Technology Inc., 660-A George Washington Way, Richland, Washington 99352, Telephone (509) 946-8738, or from a firm recognized by the Department of Health to perform this service. Three-month TLD (Thermal Luminescent Dosimeter) badges indicating exposure to gamma, beta, x-ray, and neutron radiation will be used as a minimum.

Each nuclear density gauge will be supplied in the manufacture’s shipping container with an adequate latch. While transporting and when storing the nuclear density gauge, it must be secured with a minimum of 3 locks. At all times, the key for the lock will be in the possession of the individual responsible for the nuclear density gauge

When a passenger vehicle is used for transporting, the shipping container containing the nuclear density gauge
shall be kept in the trunk. When a station wagon or panel truck is used, the nuclear density gauge shall be placed at the back of the vehicle in such a manner as to prevent it from sliding around. When carried in a six-passenger pickup with a service body, the nuclear density gauge shall be carried in the back, with the storage lid locked. Don’t carry the nuclear density gauge in the back seat. When a pickup is used, the box containing the nuclear density gauge will be secured to the bed of the vehicle to prevent movement and in such a way to prevent theft.

For en route overnight storage at a motel, hotel, or other lodging place, the locked nuclear density gauge may be left in the locked vehicle. In case of a pickup truck, the nuclear density gauge must be locked in the cab of the truck.

9-6.2 Radiation Administration Officer (Region Materials Engineer)

The Radiation Administration Officer (RAO) will be responsible for administering the use of radioactive material within the Region.

The RAO will obtain, revise, and renew the Region’s Radioactive Material License issued by the Washington State Department of Health. A license indicates the strength and type of sources that a Region may possess.

Licenses are issued subject to all the requirements of the Washington Rules and Regulations for Radiation Protection and to the conditions specified in the license. Licenses are also subject to any additional requirements of the Department of Health as stated in letters issued by DOH. Where a letter containing a license condition requirement differs from the Regulations, the letter will supersede the regulations insofar as the license is concerned.

When a change occurs in the radiation program which would make untrue a statement in the current Radioactive Material License, the Licensee (RSO) will notify the Department of Health and request an appropriate amendment.

The Radiation Safety Officer must be listed on the license. Individual operators are not required to be on the license, but the Radiation Administration Officer or RSO must maintain a list of authorized operators. This list of authorized operators should include the operator’s name, type of training, final test score, and a copy of the training certificate. The RAO or RSO will be responsible for the storage of the nuclear density gauge when not in field use, and the assignment of nuclear density gauge to the individual project offices. The RAO or RSO will be responsible for maintaining the following records:

1. List of qualified operators within the Region.
2. Radioactive testing device location records.
3. Radioactive testing device shipping records.

Prior to shipping (or transferring) the nuclear density gauge from one licensed organization to another, the shipper shall check, and be assured, that the receiver has a valid license; and that the shipped (or transferred) sources do not exceed the limitations of the receiver’s license. Shipment to authorized personnel within the Region is covered by the Region’s license. The State Materials Laboratory shall be notified of any repairs or calibration that is needed to the nuclear density gauge. When the nuclear density gauge are not in field use, the normal storage will be at the Region office. This should be an area designated for this purpose with the following information posted on the walls of the room to notify personnel of the existence of radiation:

1. “CAUTION — RADIOACTIVE MATERIALS” sign.
2. DOH Form RHF-3 “Notice to Employees.”
4. DOH Form “Notification of a Radiation Emergency.”

9-6.3 Radiation Safety Officer

The Radiation Safety Officer (RSO) will have the responsibility for the Regional radiation protection program. The RSO will be responsible for maintaining the following records:

1. Wipe test records.
2. Medical records.
5. The Acknowledgment of the Hazards of Working with Radiation Sources form.

Wipe tests or leak testing is required by law and is simply a swabbing of the sealed source to ascertain that no radioactive contamination has occurred from the nuclear source. The Regional RSO shall be responsible for having each source wiped every six months. The analysis of wipe tests is done by a commercial firm licensed to do this work.

The service contract will be obtained by individual regions. Records of leak tests results shall be kept in units of micro-curies and maintained for inspection. Any leak test revealing the presence of 1850 Bq (0.005 microcuries) or more of removable radioactive material shall be reported to the Department of Health, Division of Radiation Protection, P.O. Box 47827, Olympia, WA 98504-7827, within five days of the test. This report should include a description of the defective source or device, the results of the test, and the corrective action taken.
Leak test kits can be obtained from Troxler Electronic Laboratory, Inc. When returning the sample for testing, place the sample in a plastic envelope. Place the plastic envelope(s) in another envelope and write your regions name, address, and other pertinent details on the outside. This envelope must be marked “RADIOACTIVE MATERIALS — NO LABEL REQUIRED.”

Place this envelope into another envelope addressed to the approved facility for processing. Prior to being mailed, the contents and packing must be checked with a survey instrument and the radiation at any point on the surface must not exceed a dose rate greater than 0.005 mSv (0.5 millirem) per hour in order to comply with U.S. Postal Regulations.

The RSO will be responsible for radiation exposure reports for their personnel in that Region. Exposure records shall be kept on Department of Health Form RFH-5 or in a manner, which includes all information, required on said form. Each entry shall be for a period of time not exceeding one calendar quarter.

9-6.4 Authorized Operators
The Authorized Operators will be directly responsible to the RAO for the use and storage of the nuclear density gauge in the field and to the RSO for all safety in regard to the nuclear density gauge.

The Authorized Operators shall be responsible for posting the following information at all field storage areas:

1. “CAUTION — RADIOACTIVE MATERIALS” Sign.
2. DOH Form RHF-3 “Notice to Employees.”
4. DOH Form “Notification of a Radiation Emergency.”

The Authorized Operator must keep the RAO or RSO informed of the location of the nuclear density gauge at all times. (The State Radiation Control Unit inspectors will want the sources produced or the exact locations given during their periodic inspections.) If the exact location where the nuclear density gauge will be used is known in advance, it should be noted before leaving the Region office, and if unknown, shall be forwarded to the RAO or RSO as soon as it is known.

The operation of the shutter-operating device should be continuously checked and any malfunction reported to the RAO or RSO immediately. When not in use, the source index handle will be locked and the nuclear density gauge locked in an adequate storage facility. When operating the nuclear gauge (i.e., when the handle is in the “USE” position), unauthorized personnel are not to be within 15 feet (5 meters) of the gauge.

9-7 Vacant

9-8 WSDOT Testing Methods
9-8.1 Calibrated/Verified Equipment for Testing

The following listed equipment used in the Region Laboratory and in the Field Laboratory for acceptance testing is required to be verified and/or calibrated annually, and shall bear a tag indicating when the calibration or verification will expire. It is the responsibility of the testing personnel (i.e., Module Qualified Testers, Method Qualified Testers, or Interim Qualified Testers and Independent Assurance Inspectors) to check all equipment for serviceability and conformance to the requirements of the test procedure. No equipment with an expired calibration or verification shall be used for testing.

Aggregate Testing
Drying Ovens (AASHTO T-255, 265)
General Purpose Balances, Scales and Weights (AASHTO M-231)
Mechanical Sieve Shaker (AASHTO T-27)
Sand Equivalent Shaker (AASHTO T-176)
Sand Equivalent Weighted Foot Assembly (AASHTO T-176)
Sand Equivalent Irrigation Tube (AASHTO T-176)
Sieves (AASHTO M-92)
Thermometers
Timing Devices (AASHTO T-176)
Fine Aggregate Apparatus (AASHTO T-304)
Flat and Elongated Particle Shape Apparatus (ASTM D-4791)

Asphalt Testing
Drying Ovens (AASHTO T-255, 265, and WAQTC TM-6)
General Purpose Balances, Scales and Weights (AASHTO M-231)
Ignition Furnace (AASHTO T-308)
Mechanical Sieve Shaker (AASHTO T-30)
Sieves (AASHTO M-92)
Thermometer - ASTM 17C or 17F (AASHTO T-209)
Thermometer – drying temperature
Timing Devices
9-8.2 Field Test Methods for Materials

The test method as specified by WSDOT Materials Manual will be used to perform the testing. All testing will be performed by Module Qualified Testers, Individual Method Qualified Testers, or Interim Qualified Testers as defined in Chapter 9-5 of this manual. The tester can be qualified in a testing module, or by individual test methods. Section 9-8.2A is the list of the tests that are included in each of the modules. A tester can be Individual Method Qualified in any test that are included in the modules or from the list of individual tests in Section 9-8.2B, however the tester is not limited to just these tests. All of the test methods listed in each of the testing modules can be found in the blue pages following this section, see Section 9-8.2C for the Contents. In addition the WSDOT and WAQTC test methods that are performed in the field and that are listed in Section 9-8.2B are included.
### 9-8.2A Testing Modules

**Testing Modules Procedures**

#### Aggregate Module

<table>
<thead>
<tr>
<th>Procedure Number</th>
<th>Test Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>AASHTO T-2</td>
<td>WSDOT FOP for AASHTO for the Sampling of Aggregates</td>
</tr>
<tr>
<td>AASHTO T-27/T11</td>
<td>WAQTC FOP for AASHTO for the Sieve Analysis of Fine &amp; Coarse Aggregates &amp; Materials Finer Than 75 mm (No. 200) in Mineral Aggregates by Washing</td>
</tr>
<tr>
<td>AASHTO T-176</td>
<td>WSDOT FOP for AASHTO for Determining the Plastic Fines in Graded Aggregate by Use of the Sand Equivalent Test</td>
</tr>
<tr>
<td>AASHTO T-248</td>
<td>WSDOT FOP for AASHTO for Reducing Field Samples of Aggregates to Testing Size</td>
</tr>
<tr>
<td>AASHTO T-255</td>
<td>WSDOT FOP for AASHTO for Determining the Total Moisture Content of Aggregate by Drying</td>
</tr>
<tr>
<td>WAQTC TM-1</td>
<td>Determining the Percentage of Fracture in Coarse Aggregate</td>
</tr>
</tbody>
</table>

#### Asphalt Module

<table>
<thead>
<tr>
<th>Procedure Number</th>
<th>Test Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>AASHTO T-168</td>
<td>WAQTC FOP for AASHTO for the Sampling Bituminous Paving Mixtures</td>
</tr>
<tr>
<td>AASHTO T-209</td>
<td>WSDOT FOP for AASHTO for Determining the Theoretical Maximum Specific Gravity and Density of Bituminous Paving Mixtures</td>
</tr>
<tr>
<td>AASHTO T-30</td>
<td>WSDOT FOP for AASHTO for the Mechanical Analysis of Extracted Aggregate</td>
</tr>
<tr>
<td>AASHTO T-40</td>
<td>WAQTC FOP for AASHTO for Sampling Bituminous Materials</td>
</tr>
<tr>
<td>AASHTO T-308</td>
<td>WSDOT FOP for AASHTO for Determining Asphalt Content of Hot Mix Asphalt(HMA) by the Ignition Method</td>
</tr>
<tr>
<td>WAQTC TM-6</td>
<td>Moisture Content of Bituminous Mixes by Oven</td>
</tr>
<tr>
<td>WSDOT 712</td>
<td>Standard Method of Reducing Bituminous Paving Mixtures</td>
</tr>
<tr>
<td>WSDOT 716</td>
<td>Method of Random Sampling for Location of Testing and Sampling Sites</td>
</tr>
</tbody>
</table>

#### Concrete Module

<table>
<thead>
<tr>
<th>Procedure Number</th>
<th>Test Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>AASHTO T-23</td>
<td>WSDOT FOP for AASHTO for Making and Curing Concrete test Specimens in the Field</td>
</tr>
<tr>
<td>AASHTO T-119</td>
<td>WSDOT FOP for AASHTO for Determining the Slump of Hydraulic Cement Concrete</td>
</tr>
<tr>
<td>AASHTO T-152</td>
<td>WAQTC FOP for AASHTO for Determining the Air Content of Freshly Mixed Concrete by the Pressure Method</td>
</tr>
<tr>
<td>WAQTC TM-2</td>
<td>Sampling Freshly Mixed Concrete</td>
</tr>
<tr>
<td>AASHTO T-309</td>
<td>WSDOT FOP for AASHTO for Determining the Temperature of Freshly Mixed Portland Cement Concrete</td>
</tr>
</tbody>
</table>

#### Embankment and Base Density Module

<table>
<thead>
<tr>
<th>Procedure Number</th>
<th>Test Method</th>
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</thead>
<tbody>
<tr>
<td>AASHTO T-224</td>
<td>WSDOT FOP for AASHTO for Correction for Coarse Particles in the Soil Compaction Test</td>
</tr>
<tr>
<td>AASHTO T-310</td>
<td>WSDOT FOP for AASHTO for In-Place Density and Moisture Content of Soil and Soil-Aggregate by Nuclear Method</td>
</tr>
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#### Asphalt Pavement Density Module

<table>
<thead>
<tr>
<th>Test Method</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>WAQTC TM-8</td>
<td>In-Place Density of Bituminous Mixtures Using the Nuclear Moisture Gauge</td>
</tr>
<tr>
<td>WSDOT 716</td>
<td>Method of Random Sampling for Location of Testing and Sampling Sites</td>
</tr>
</tbody>
</table>
## 9-8.2B Individual Tests Method

<table>
<thead>
<tr>
<th>Procedure Number</th>
<th>Owner</th>
<th>Test Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>T 11</td>
<td>AASHTO</td>
<td>Materials Finer Than 0.075 mm (No. 200) Sieve in Mineral Aggregates by Washing</td>
</tr>
<tr>
<td>T 19</td>
<td>AASHTO</td>
<td>Unit Weight and Voids in Aggregates</td>
</tr>
<tr>
<td>T 21</td>
<td>AASHTO</td>
<td>Organic Impurities in Fine Aggregates for Concrete</td>
</tr>
<tr>
<td>T 22</td>
<td>AASHTO</td>
<td>Compressive Strength of Cylindrical Concrete Specimens</td>
</tr>
<tr>
<td>T 23</td>
<td>AASHTO</td>
<td>Making and Curing Concrete Test Specimens in the Field</td>
</tr>
<tr>
<td>T 27</td>
<td>AASHTO</td>
<td>Sieve Analysis of Fine and Coarse Aggregates</td>
</tr>
<tr>
<td>T 65</td>
<td>AASHTO</td>
<td>Mass (Weight) of Coating on Iron and Steel Articles with Zinc or Zinc-Alloy Coatings</td>
</tr>
<tr>
<td>T 88</td>
<td>AASHTO</td>
<td>Particle Size Analysis of Soils</td>
</tr>
<tr>
<td>T 99</td>
<td>AASHTO</td>
<td><strong>FOP for AASHTO</strong> for Method of Test for Moisture-Density Relations of Soils</td>
</tr>
<tr>
<td>T 106</td>
<td>AASHTO</td>
<td>Compressive Strength of Mortars (Using 0-mm or 2-in.) Cube Specimens</td>
</tr>
<tr>
<td>T 121</td>
<td>AASHTO</td>
<td>Mass per Cubic Meter (Cubic Foot), Yield, and Air Content (Gravimetric) of Concrete</td>
</tr>
<tr>
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<td>Method of Test for Bark Mulch</td>
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<tr>
<td>T 148</td>
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<tr>
<td>T 166</td>
<td>AASHTO</td>
<td>Bulk Specific Gravity of Compacted Asphalt Mixtures Using Saturated Surface-Dry Specimens</td>
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<tr>
<td>T 196</td>
<td>AASHTO</td>
<td>Air Content of Freshly Mixed Concrete by the Volumetric Method</td>
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<tr>
<td>T 217</td>
<td>AASHTO</td>
<td><strong>WSDOT FOP for AASHTO</strong> for Determination of Moisture in Soils by Means of a Calcium Carbide Gas Pressure Moisture Tester</td>
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<tr>
<td>T 231</td>
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<td>Capping Cylindrical Concrete Specimens</td>
</tr>
<tr>
<td>T 244</td>
<td>AASHTO</td>
<td>Mechanical Testing of Steel Products</td>
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<td>T 272</td>
<td>AASHTO</td>
<td><strong>FOP for AASHTO</strong> for Family of Curves-One Point Method</td>
</tr>
<tr>
<td>T 304</td>
<td>AASHTO</td>
<td>FOP for AASHTO for Standard Method of Test for Uncompacted Void Content of Fine Aggregate</td>
</tr>
<tr>
<td>T 312</td>
<td>AASHTO</td>
<td>FOP for AASHTO for Preparing and Determining the Density of Hot-Mix Asphalt (HMA) Specimens by Means of the Superpave Gyratory Compactor</td>
</tr>
<tr>
<td>T 417</td>
<td>WSDOT</td>
<td>Method of Test for Determining Minimum Resistively and pH of Soil and Water</td>
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<td>T 606</td>
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<td>Method of Test for Compaction Control of Granular Materials</td>
</tr>
<tr>
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<td>WSDOT</td>
<td>Method of Test for Thickness Measurement of Asphalt Concrete Cores</td>
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<tr>
<td>T 724</td>
<td>WSDOT</td>
<td>Method for Preparation of Aggregate for ACP Job Mix Design</td>
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<tr>
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Chapter 10

10-1 General

10-1.1 Introduction

This chapter is intended to provide reference and guidance for the project office’s use in the keeping of Construction Contract Records. While there may be differing needs or circumstances that must also be met within each project office, it is intended that this guidance be used to help identify the minimum requirements that are necessary in order to establish an adequate method of record keeping. These minimum requirements also help to establish a basic level of uniformity among all project offices statewide. This can help to facilitate the review of records by others and promotes greater efficiency when engineering personnel are transferred or reassigned between different projects or even different project offices. If a clear method of record keeping can be identified prior to the beginning of work, then original field notes and records can be easily prepared and maintained as the work progresses. This will also help to reduce the effort required to produce the final contract records upon completion of the project.

Successful contract administration requires that measurements and calculations of contract quantities are accurate, that records of such quantities are complete, that records are sufficiently detailed in a manner that will withstand an audit, and that records of all other activities pertaining to the contract contain sufficient details which are clear enough to be read and understood by anyone unfamiliar with the project. The Project Engineer is responsible to ensure that these accurate and complete records are maintained for all construction project work. If questions or assistance is needed, the statewide Documentation Engineer as well as the Regional Documentation Engineer are both available as resources for the Construction Project Office’s use.

It is recommended that original field notes be kept in a form that can be filed and retained as basic documentation. Field notes taken on scratch paper and then passed to the office should not be considered as acceptable documentation. Transcription of field notes to final record form should be avoided due to the possibilities of error and the unnecessary cost of duplication.

Region personnel should ensure that notes are made correctly and are complete with all pertinent information. Sample notes have been included with this chapter and are intended as a guide or reference in preparing final record notes.

Facsimile machines and electronic mail are normal business practices in most state and private offices. It is acceptable to take action on these types of correspondence; however, in order to properly document and follow the conditions noted in the contract, exchanging or mailing original copies of the documents should follow up all facsimile and electronic mail. This is especially true for any item that requires a commitment by either the Contractor or the Washington State Department of Transportation (WSDOT). Follow up mail copies are required for all issues that require a signature.

10-1.2 Requirements for Notes

Documentation of contract items that are not specifically covered by the sample field notes can, in most instances, be created using the examples as a guide for similar items. The following notations should be carefully observed for correct procedure:

1. Each set of notes should contain the date when they were made and the initials of the persons making them.

2. Each set of notes, except staking notes, should contain the date when the phases of work are accomplished, the initials of the persons who compute and check the quantities noted, the dates when the quantities were computed, the dates when the computations were subsequently checked, the locations where the work was performed, and the corresponding group number.

3. When field notes are used as the basic source document in supporting a payment to the Contractor, they must include the date and initials of the person making the entry into the project ledger, the person verifying the entry, and the six-digit entry number.

4. Each pay quantity identified in the field notes should be designated with the corresponding item number and correct item name listed in the contract.

5. It is recommended that the correct field book or loose leaf sheet always be used for the particular kind of work being staked or measured.

6. The degree of accuracy required for computing unit quantities should be consistent with standards established in Chapter 10-2.1B.

7. It is recommended that sets of field notes and field books be numbered and titled in order to prevent their loss and to aid in tracking payments and their supporting information.
10-1.3 Source Documents

Field notes are one of the many items that might be considered as a Source Document. It is recommended that all field notes, base line notes, centerline notes, and grade books be recorded in bound books. If loose-leaf books are to be used, care must be exercised to prevent lost pages.

Notes should be recorded in a manner that is neat, clear, uncrowded, and in sufficient detail so as to be easily understood.

Original entries later determined to be in error must not be obliterated by erasing, application of correction fluid, or taped over. Instead a line should be cleanly drawn through the mistaken entry and corrections entered directly above with the initials of the person making the change. This is very important, as erasures will destroy the legal standing of notes. When revisions require abandonment of a considerable portion of notes, they shall be crossed out and a cross-reference made of the book and page number where the revised notes may be found.

Each Final Records book should be labeled and contain a title page using Forms 422-009 and 422-009B. Each book is to be numbered and a table of contents included on the first page following each book’s title sheet. It is essential that original field notes and documents be carefully organized, kept, recorded, and maintained in safe filing facilities during the active stage of a project. These documents should be transferred to safe, adequate, and recoverable storage after the contract is completed. At all times, when not in use, all source documents, reports, survey notes, etc., should be kept in fire resistant files where possible. Additional information on source documents can also be found in Section 10-4.2 of this chapter.

10-2 Measurement of Items of Work

10-2.1 General

10-2.1A Introduction

It is essential that the Project Engineer ensure proper controls are exercised when measuring items of work. The Project Engineer should also ensure that payments are not made for any item that cannot be substantiated by the project records, regardless of the work’s stage of completion. Items that are paid on the basis of weight or truck volume require measurement of the quantities involved, evidence for receipt of the materials, and documentation for both of these operations through the use of item quantity tickets or other delivery records.

10-2.1B Quantity Details

The number of significant decimal places to which quantities should be measured and/or computed varies with the value or unit bid price of the respective items involved. Unless advised otherwise, the Project Engineer should use the following guidelines.

<table>
<thead>
<tr>
<th>Bid Price</th>
<th>Significant Decimal Per Unit</th>
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<tbody>
<tr>
<td>Less than $10 per unit</td>
<td>1.</td>
</tr>
<tr>
<td>From $10 to $100 per unit</td>
<td>0.1</td>
</tr>
<tr>
<td>Over $100 per unit</td>
<td>0.01</td>
</tr>
</tbody>
</table>

Quite often, good practice would dictate that the various parts of a particular quantity be calculated to a higher significant decimal place or in some other unit, a unit other than that used for payment, and then be converted to the payment unit in the summation. Good judgment should be used in selecting when to actually apply rounding to the quantity. In general, it is considered proper to apply rounding at the first summation of each isolated part. For example, at the summation of a day’s item quantity tickets the quantity to be recorded should be rounded to the proper significant decimal place and the rounded quantity recorded into the project ledger.

10-2.1C Item Quantity Ticket

A three part Item Quantity Ticket (IQT), Form 422-021, has been developed for use as a tool in documenting the many items that are paid for on the basis of quantities of materials or other bid item services that are received at the project site. An example of an IQT can be found in Figure 10-1. When using either the State provided IQT or Contractor provided IQT, the Project Engineer should ensure that the items noted below, identified as minimum required information for documenting receipt of materials and for supporting payment of those materials, are completely filled out on each IQT utilized. Additional information may be added to the item quantity tickets at the option of the Project Office. However, this additional information would be intended only as a convenience for project staff in their work monitoring material use. The Project Engineer should also ensure that the carrier transporting each load of material or the person responsible for the particular contract bid item or service is issued an item quantity ticket for each delivery of the material or service to the jobsite.

In lieu of using Form 422-021, tickets may also be furnished by the Contractor, commercial scale companies, or suppliers at commercial plants or material sources. These tickets are sometimes electronically produced. In some instances these tickets can be programmed in advance of the hauling to accurately print, on each ticket, the minimum
required information as noted below. While this can be done by the contractor in an effort to cooperate with the Project Office towards successful completion of the project, the Project Engineer must ultimately ensure that the minimum required information is accurately noted on each ticket.

The following minimum required information is to be recorded on each State-provided IQT, Contractor-provided IQT, or IQT’s produced by fully automated scales:

- **Contract Number**
- **Date**
- **Contract Unit Bid Item No.**
- **Initials of person accepting the item on the jobsite**
- **Unit of measure**
- **Identification of hauling vehicle, as appropriate**
- **Record of the gross, tare, and net weights. If the scale has a tare beam so that the net weight can be read directly or when using batch plants or storage silos with direct reading scales, only the net weight need be recorded. If the unit of measurement is cubic meters, cubic yards, hours, etc. only the net amount need be recorded.**

In addition to this minimum required information, there are a number of other items that could also be included on the item quantity tickets. While this information is helpful to others who may also be using these same tickets for monitoring materials, materials placement, or other issues, this additional information is not required for documentation supporting payment for materials received. Placing this information on item quantity tickets can be helpful, but is solely at the option of the Project Office. Some of these optional items may include:

- The Group, Station, Mile, or Kilometer of material placement or use can be noted to help identify material’s location on the jobsite. It can also be used to help identify group payment.
- Contractor/Subcontractor completing the work represented by the ticket noted.
- **Cumulative totals for the day.**
- **Pit number identifying the source of the material.**
- **Time weighed and initials of the person issuing the ticket.**
- **Time materials or services are received on the jobsite.**
- **Description of the material that matches the unit bid item name.**
- **Ticket serial number, etc.**

A representative of WSDOT should be assigned as a receiver at the delivery site or at the site where the item is to be placed. The receiver should collect the tickets from the carrier upon delivery of the ticketed material, record any required or additional information on the ticket as necessary, and retain the original copy for payment. When using Contractor or State provided multiple part tickets, the Contractor’s representative should be provided the copy marked “Contractor” either upon delivery or at the end of each day’s operation.

For materials or services that are not paid for by weight, the receiver should complete the ticket at the point of delivery. The appropriate items required to identify the material or bid item service, the quantity, and its placement should then be filled in.

Payment and documentation of materials received should be based on the original tickets received at the project site. Any tickets that may be identified as missing should be reconciled immediately with the Contractor so they will not be in contention for payment at a later date. Unless the Project Engineer decides otherwise, when using the State provided item quantity tickets it is not necessary to retain the goldenrod or “Book” copy. Once the Contractor has been provided with the green copy of the ticket marked “Contractor” and the white copy of the ticket marked “Original” has been reconciled and approved for payment, the goldenrod or “Book” copy may be discarded.

### 10-2.1D Conversion Factors

Conversion factors for liquid asphalt are found in Section 1-09.1 of the Standard Specifications. A conversion factor for aggregates can be found in Section 1-09.2(5) of the Standard Specifications for use when “minor or incidental” quantities are involved.

When it becomes necessary to use an unpublished conversion factor such as tons to cubic yards (tonnes to cubic meters) or vice versa for a contract pay item, the Project Engineer must perform adequate tests and retain supporting data establishing the conversion factor or new price quotation. A letter of agreement or change order for the conversion factor is needed.
10-2.2 Items Measured by Weight

10-2.2A General Instructions

All materials paid on the basis of weight are to be weighed in accordance with the provisions of the Standard Specifications by a representative of WSDOT or at commercial scales operated by a commercial scale operator. When commercial scales are used a representative of WSDOT will periodically observe the weighing operation and scale check procedures. These periodic reviews are to be unscheduled and not less than twice a week. Both WSDOT and commercial scale operators will record the necessary weights and information on Item Quantity Tickets in accordance with Chapter 10-2.1C of this manual.

In accordance with Section 1-09.2(1) of the Standard Specifications, WSDOT and commercial scale operators will test the scales at least once daily. Several times each day the operator will also make certain the scale balances and returns to zero when the load is removed. The results of scale testing conducted by both WSDOT and commercial scale operators including determination of scale variance, AM/PM tare weights, and intermittent scale balancing are to be recorded for each day’s production on the Scaleman’s Daily Report Form 422-027. These reports representing each day’s production are to be submitted to the engineer daily.

When platform scales are used the scale platform shall be of sufficient length to weigh the entire hauling vehicle or combination of connected vehicles at one time. Tare weights for each truck are to be taken at least twice daily and recorded on a tare sheet, scaleperson’s diary, or shown on the Scaleman’s Daily Report. When using a tare beam scale, the tare weight for each individual truck is to be set on the beam at the time of weighing.

For most materials, material and the tare weights will be measured to the nearest 100 pounds (50 kilograms). In determining quantities for materials produced from batch-type mixing plants, where individual components of each batch of materials are weighed before mixing, the batch weights are acceptable for measurement and payment.

When surfacing materials, gravel backfill, riprap, and other similar materials are involved on a project and it is reasonably certain that no diversion or substitution of materials can occur, the requirement for issuance of individual weight tickets for each truckload can be waived. However, the procedure must be approved by the Project Engineer in advance of the hauling operation. The information normally required for the Item Quantity Tickets shall be recorded by the weighperson on a scale sheet and the receiver at the point of delivery shall keep a delivery record showing the truck number and delivery time for each load placed, plus any other pertinent information. The yield will be computed periodically on the basis of weight subtotals sent out by the weighperson at regular intervals during the day. At the end of each day’s operation, the receiver will confirm the number of loads delivered with the scale sheet prepared by the weighperson. In cases of unexplainable discrepancies, the receiver’s record shall prevail.

10-2.2B Weighing of Small Quantities

It is recognized that there are certain instances involving small quantities of weighed materials where commercial scales are not reasonably available or where the Project Engineer is unable to staff a WSDOT scale operator to weigh materials at a contractor provided scale. In these instances where materials are received intermittently throughout the day and the quantities amount to less than 200 tons (tonnes) of untreated materials or 100 tons (tonnes) of treated materials per day, the Project Engineer may choose to receive the material on the basis of weights supplied by the Contractor or supplier. The Project Engineer should ensure that an Item Quantity Ticket is filled out completely and signed by the person who is the weigher of the material. A Scaleman’s Daily report is not required for the weighing of these small quantities of materials. Under these conditions, the acceptance of the material will depend entirely on the judgment of the receiver. The receiver of the material should observe the load to ensure the quantity of material shown on the weight ticket appears to be reasonable. The receiver should note this observation in the remarks section on the weight ticket supplied by the Contractor.

The Project Engineer should use their professional judgment in limiting the use of contractor provided weights. This provision is provided to the engineer so that effective scheduling of WSDOT forces can be made in order to meet other project inspection demands. Every effort should be made to use either a WSDOT or a commercial scale operator while limiting the use of this provision to only those instances that require this action.

10-2.2C Weighing Equipment

Scales for the weighing of natural, manufactured, or processed highway and bridge construction materials that are required to be proportioned or measured and paid for by weight, are to be furnished, erected, and maintained by the Contractor, or be permanently installed, certified, commercial scales. All weighing equipment and scale operations must meet the specific requirements noted in Section 1-09.2 of the Standard Specifications.
10-2.3 Items Measured by Volume

10-2.3A Truck Measure

Except as noted below, when materials are measured and paid on the basis of volume delivered in trucks, the Project Engineer should ensure that a receiver is assigned at the point of delivery to issue or receive load tickets and to make periodic computations of yield where applicable.

Item Quantity Tickets (see Chapter 10-2.1C) should be used for recording the volume of materials paid on the basis of truck measure. The tickets should include all information previously noted as required for materials measured by weight, with the substitution of measured volume in place of measured weight to be shown as the quantity received.

Surfacting Material, Gravel, Topsoil, etc.

In lieu of issuing individual load tickets when surfacing materials, gravel backfill, top soil, etc., are measured and paid for on the basis of volume delivered in trucks, it is acceptable for the Project Engineer to maintain a field book record showing a recording for each delivery, issuing one ticket for the total amount delivered for each item at the end of each work shift. The field book record will show the truck number, time of delivery, and volume for each load. The ticket issued shall show all pertinent data including reference to the field book number.

In documenting the size of loads received, ensure the following procedures are followed:

1. The truck box of each hauling conveyance will be measured, calculated, and recorded for final records to the nearest 0.1 cubic yard (cubic meter) based on a struck or water level height for the leveled load. Although state law requires 6 inches (152 millimeters) of freeboard on loaded aggregate material trucks, the actual quantity hauled or calculated maybe in excess. This is due to the normal practice of heaping material in the center of the load.

2. The material receiver should have sufficient loads leveled at the point of delivery in order to judge consistency in the quantity being hauled.

3. Load volume will be recorded to the nearest cubic yard (0.5 cubic meter) for pay purposes using the volume computed in part (1) above. If the Inspector questions whether a truck is fully loaded, the load will be leveled. If the vehicle is not fully loaded, the Inspector will measure and document the actual load to the nearest cubic yard (0.5 cubic meter).

Water

In order to document the amount of water delivered to the project, a Water Delivery Record, Form 422-024, should be maintained showing all pertinent information including time, volume, location of delivery for each load, contract number, and truck number. If the driver maintains the Water Delivery Record, it should be signed by the truck driver or the Contractor and initialed by the Inspector. Daily spot checks should also be completed verifying the quantities being delivered. In performing these spot checks, things that could be looked for might be the truck’s condition, full or empty, and if it is correct in relation to its delivery schedule. When performed, random spot checks should be noted on the Delivery Record itself. At the end of each work shift an Item Quantity Ticket should be issued to cover the water delivered to the project that day. The Water Delivery Record should be maintained in a manner that allows it to be easily referenced to the WSDOT copy of the Item Quantity Ticket that includes it.

The Project Engineer should ensure that the capacity of each water truck is determined by measuring or weighing, and is recorded in the project records. It is recommended that copies of the truck identification and capacity records be attached to the water ticket book to ensure the information is available to the field Inspector.

When water meters are installed at the discharge point for hydrants or water trucks, the Inspector should record the meter reading at the beginning and end of each shift and issue a ticket for the net quantity of water placed in accordance with contract specifications for the item. The Project Engineer should also ensure that the meters are checked for accuracy and that the checks are recorded in support of payment documentation.

10-2.3B Cross-Sections

Many excavation items are measured by field cross-sections and/or template notes. The Project Engineer should ensure that the project is staked and measured accurately in accordance with guidance noted in the “Basic Surveying” manual along with good engineering practices. As a minimum, the field notes should show the date the data was taken, weather, Crewmembers, and their assigned duties.

When re-measurements are required, it is important that the same base line and elevation datum be used.

Documentation of volume measurement for excavation areas which require original and final measurements, should contain cross-references between the original notes and the re-measure notes. Also references should be made to the transit notes and elevation datum for that excavation area.
10-2.3C Neat Line Measurement

Some items, such as concrete volumes, are paid based on dimensions detailed in the plans. For these items, the quantities need to be calculated and the calculations made a part of the record. If additional sketches or dimensions are also required in order to compute the quantities, these should be included in the records as well.

Other items, such as structure excavation and gravel backfill, are measured for payment using neat line volumes based on plan dimensions as a maximum limit. These items require field measurement to determine pay quantities that may be less than neat line maximums. Many times, sketches with the dimensions shown are desirable. The dimensions should show the limits of the actual work, except when these limits exceed the maximum allowed for payment, then the dimensions should be limited to the maximum allowed.

10-2.4 Items Measured by Hour/Day

When contract items are to be measured and paid for on an hourly or daily basis, ensure that a WSDOT representative is assigned to verify the hours or days of payment, and issue Item Quantity Tickets or other verified field note records. At least one ticket should be issued at the end of each work shift or working period. The Project Engineer should ensure that tickets show all pertinent information for the item involved. Some items measured by the hour may be eligible for payment during non-shift hours; for example, a 24-hour flashing arrow used for lane closures or detours in effect during nonworking hours. In these situations, an Item Quantity Ticket for one shift may show more hours for payment than are actually available within the shift.

In order to ensure agreement on the hours or days of work performed, Item Quantity Tickets for items of work measured by the hour or by the day should be initialed by the Inspector and signed by the Contractor’s representative on a day-to-day basis.

10-2.5 Items Measured by Lump Sum

For items that are to be paid on a Lump Sum basis, the project records should identify the item, the date that the material was received, and/or the date work was accomplished. This can be accomplished by ensuring that a field note record is made showing the dates work was performed, has the initial of the Inspector, and shows the work to be 100 percent complete. A field note should also be used to show any estimated portions for progress payment of a Lump Sum amount prior to 100 percent completion. It must include the basis on which any quantities used for progress estimate payments were calculated.

10-2.6 Items Measured by Other Units

10-2.6A Linear Measurement

Records for materials measured by length should show the length measured, initials of the persons making the measurements, and the date measured.

For features, such as guard rail and barrier, that are paid by length and which contain repetitive elements or units, the length may be “measured” by calculation. In other words, if the length of a single element is known, then the number of elements may be counted and multiplied by that amount and a total “measured” length determined. Care should be taken to account for odd length elements, such as end sections and custom-fabricated pieces, and for areas where elements overlap or gaps exist.

Records for measurement should also include the beginning and ending stations of the work, recorded by the Inspector or person making the measurement, tying the work to its location on the project. The dates of construction should also be recorded.

10-2.6B Area Measurement

Records for materials or work measured by area should show the length and width measured or otherwise determined, initials of the persons making the measurements, and the date measured. In many instances a sketch of the area with the measurements would be very helpful in showing the computed area. The dates of construction should also be recorded.

10-2.6C Per Each Measurement

Records for materials or work measured per each unit should provide a listing showing the location of each item constructed, dates constructed, and initials of the Inspector or person measuring the item.

10-2.7 Items Bid at “No Charge”

Normal documentation procedures are not required for items bid at “no charge” if the items do not physically constitute a portion of the finished work. However, notes in the diary or Inspector’s Daily Report are necessary to show when the work was done. Examples of these items might include water, haul, and embankment compaction.

For items bid at “no charge” which physically constitute a portion of the finished work, normal documentation procedures, such as Item Quantity Tickets or cross-sections, are required to show how the item was incorporated into the project. Examples of these items might include layering materials and prime coat aggregate.
10-3 Final Records for Projects Constructed by Contract

10-3.1 Records

These records consist of field books, Inspector’s record of field tests, project and Inspector’s diaries, Inspector’s Daily Reports, invoices, weigh bills, Item Quantity Tickets, receiving reports, project ledgers, mass diagrams, plotted cross-sections, computer listings, working profiles, and any other documents that could be considered a basis of payment for work performed or materials furnished. All records that are created during the administration of a construction project can be placed in one of two categories, Permanent Records, records kept by the Headquarters and State Archives for future reference, and Temporary Records, records kept by the Region for a limited period of time after which they are discarded by the Region.

10-3.1A Permanent Records

The Region should ensure that those records designated as Permanent Records, records that are to be permanently filed, are assembled as a portion of the overall project final records and are submitted to Headquarters, Engineering Records for filing. All final records sent to Headquarters for filing will be kept permanently as the Permanent Final Records for the completed project.

All final record books prepared for Permanent Final Records are to be numbered as outlined below.

Permanent Records consist of the following:

- Records provided by Headquarters:
  - Contracts
  - Change Orders
  - Contract Estimate Payments

- Records provided by the Project Office in books numbered as follows:
  - Final Record Book Number 1
  - Project Engineer’s Diary – Book Number 2
  - Inspector’s Daily Reports – Book Number 3
  - Traffic Control Reports – Book Number 4
  - Contractors Daily Report of Traffic Control
  - Record of Accidents and Traffic Surveillance
  - Pile Driving Records – Book Number 5
  - Post Tensioning Records – Book Number 6
  - Miscellaneous Records – Book No. 7
  - As Built Plans and Completed Contractor Provided Shop Drawings

10-3.1B Temporary Final Records

All records designated as Temporary Final Records are to be retained within the Region for a period of three years after which they may be destroyed. If a claim, lawsuit, or other circumstance is found to be pending at the end of this three-year period, the Region should further retain those pertinent records until the issues have been resolved. The Region should ensure that those records designated as Temporary Final Records are also assembled as a portion of the overall project final records. The date for the beginning of this three-year retention period for State-funded projects is the Acceptance Date; the date the State Construction Engineer signs the Final Contract Voucher Certification accepting the project. If Federal funds are involved in the project, the date for the beginning of this three-year retention period is the date that FHWA accepts the final payment voucher. The State sends a copy of Retention of Records on Federal Aid Projects (DOT Form 133-072) to the Region that specifically indicates the starting and ending dates for this period.

The following list contains some of the items that may be kept as Temporary Final Records. This listing is not a complete listing of all the possible items that could be grouped into this category. In short, Temporary Final Records consist of all project records that are not kept as Permanent Final Records. If Temporary Final Records are kept in numbered books then, in order to eliminate confusion with Permanent Final Records, these books are to be numbered consecutively beginning with Book Number 8. Examples of Temporary Final Records include:

- Item Quantity Tickets
- Project Engineer’s Copy of Estimates
- Project Correspondence
- Inspector’s Record of Field Tests
- Scaleman’s Diary and Scale Checks
- Scale Test Reports
- Concrete Pour Records
- Record of Field Audits
- Approval of Source of Materials
- Quantity Computation Sheets
- Surfacing Depth Check Records
- Prints of Shop Drawings
- Contractor’s Payrolls (Federal Aid Projects)
- Source document files
- Alignment (Transit) Book
10-3.2 Contracts
The signed original contract documents are maintained in the Contract Processing Section of the State Accounting Services Office during the active stage of a contract. After final payment has been made, Accounting sends these documents to Records Services for permanent filing.

10-3.3 Change Orders
Approved change orders are a legal part of the contract documents and are treated just like the original contract documents. For a complete discussion of change orders, see Chapter 1-2.4C.

10-3.4 Contract Estimate Payments
Documentation of contract estimate payments is facilitated by use of the electronic Contract Administration and Payment System (CAPS) which includes both the monthly progress estimates and the final estimate. For a complete discussion of the contract estimate process, see Chapter 1-3.1. Specific information on the final estimate package is found in Chapter 1-3.1D. After final payment has been made, Accounting sends these documents to Records Services for permanent filing.

10-3.5 Final Record Book No. 1
Final Record Book No. 1 is the first book of the Permanent Final Records for a construction contract. It contains indices to the records that have been compiled for both Permanent and Temporary Final Records. It also identifies the people who worked on the project and provides specific summary information. Final Record Book No. 1 is to be signed by the Regional Administrator or designee. Final Record Book No. 1 should contain a title sheet, Form 422-009, and should be assembled with a semi rigid, water resistant cover.

The following records are to be incorporated into Final Record Book No. 1 in the order as arranged below. No other material is to be included in this book.

1. Index. There are two indices referred to within Final Record Book No. 1. The first is an index or detailed listing showing the various sections of Final Record Book No. 1 itself. An example of an index for Final Record Book No. 1 can be found in Figure 10-2. The second index is actually the first section of the book. It provides a detailed listing of all records that have been kept and assembled for the project, including both Permanent Records and Temporary Records. An example of this listing or index for Section 1 can be found in Figure 10-3.

2. WSDOT Personnel List. Section 2 of Final Record Book No. 1 contains a listing of all WSDOT personnel assigned to the project and their classifications. Each person noted should place their identifying initials after their name on the listing in the same manner as it appears in other final record documents.

3. Comparison of Quantities. Section 3 of Final Record Book No. 1 contains this CAPS report prepared from the Final Estimate.

4. Final Estimate Sheets. Section 4 of Final Record Book No. 1 contains a copy of the Final Contract Voucher Certification.

5. Contract Estimate Payment Totals. Section 5 of Final Record Book No. 1 contains a copy of this report obtained from the final estimate.

6. Affidavit of Wages Paid. Section 6 of Final Records Book No. 1 contains all Affidavit of Wages Paid received from the Contractor, subcontractors, lower tier subcontractors or suppliers performing work or providing certain products to the project.

7. Change Orders. Section 7 of Final Records Book No. 1 contains a listing of all Change Orders prepared for the completed project.

8. Record of Construction Materials. Section 8 of Final Records Book No. 1 contains a tabulation showing the source of all construction materials. If material of a certain type was obtained from two or more sources, the station limits or parts of a structure relative to each source should be shown. Depending on the size of project and the method used to record this activity, a copy of the completed Record of Materials (ROM) or a summary from the contract’s ROM database may satisfy this requirement. This is an acceptable method as opposed to preparing a separate or duplicate listing.
When preparing the individual Final Record Books, other than Book No. 1, it is not necessary to label pages within each book. Where it is appropriate, a table of contents may be added to identify sections within a particular book.

10-3.6 Diary Records
Diary records consist of both the Project Diary(s) and the Inspector’s Daily Report (IDR). Together they should provide a complete narrative picture of the project, covering both the normal work processes and anything unusual that might have occurred on the project. Diary records are to be included in the project’s Permanent Final Records.

10-3.6A Project Engineer’s Diary
A complete, well-kept Project Diary is a valuable administrative tool. It is a collection point for many of the project’s pertinent facts arranged in any chronological order. It may show how questions were answered, how problems were solved, progress of the work, and unusual conditions pertaining to working days charged. It can provide data for analysis of both claims and requests for extensions of contract time. It is also available for reference long after the work is completed.

The Project Engineer should ensure that a Project Diary is kept current for every construction contract. It is recommended that the Project Diary be maintained primarily by the Project Engineer. However this responsibility may be delegated to the Assistant Project Engineer or to the Chief Field Inspector. At a minimum, one Construction Project Diary is required for each project. The Project Diary should be used to record all matters of importance which are not covered by other routine reports or may contain a record of routine matters if the circumstances are unusual, conferences with the Contractor or the Contractor’s field representative, agreements made, special notes regarding equipment or organization, labor conditions, weather or other causes for delays if of any consequence, and any other matters that might have a bearing on the completion of the project. To avoid keeping separate diaries and to avoid duplication, the Project Engineer and the principal assistant(s) may make entries in the same diary. Each diary entry should include the date of the entry and be followed by a signature or initials on the line immediately under the entry to identify the writer. The Project Engineer is responsible for ensuring the existence of a Construction Project Diary for each project.

10-3.6B Inspector’s Daily Report
The Inspector’s Daily Report (IDR) is a record of operations for a specific type of work on the project, such as surfacing, grading, paving, bridge, etc., which is being inspected by the writer. Page one of the IDR is a structured sheet of questions addressing identification of work operations and the associated labor and equipment being used to accomplish the work. This page should be filled out completely for all questions that pertain to the specific type of work activity being inspected. Page two is a narrative portion that should include a notation of any orders given or received, discussions with the Contractor, unusual conditions, delays in the operations, and the presence of any visitors. If an operation is being inspected which results in the partial payment of an item, the item should be identified along with the basis for calculating the partial payment. It is also of value to note the Inspector or Engineer’s activities in the daily report.

The Project Engineer should ensure that the Inspector’s Daily Report, Forms 422-004, 422-004A, and 422-004B, are utilized for completing this daily report of activities. Each page of these forms is printed separately in a tablet in duplicate on NCR paper. Both types of tablets have the instructions printed on the tablet cover. The original copy is to be submitted to the Project Engineer each day.

If necessary, the Project Engineer should add comments or remarks on the original copies of the Inspector’s Daily Reports to clarify the report. The duplicate copy of the report should remain in the book for the Inspector’s immediate information and may be discarded when it is no longer useful for that purpose. The original copies of the Inspector’s Daily Report should be included in the Final Records for permanent retention.

Subject to the following, it is acceptable for inspectors to produce IDR’s by recording information onto a recording device while at the job site for later transcription to a paper format.

1. All information required on the regular handwritten form must appear on the typed version.

2. The inspector must read and sign the typed document. (It is desirable for this to take place within 24-48 hours of the reporting period. However, it is recognized that certain situations may not permit this time frame and therefore it is not mandatory.)

3. The inspector may make and initial hand corrections to the typed document.

Please note that inspectors who use lap top computers can also produce electronic versions of the IDR document. The electronically produced document must be complete, including signature, consistent with the above criteria.

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10-3.7 Record of Accidents and Traffic Control

10-3.7A Record of Accidents and Traffic Surveillance

A separate file for each project is to be maintained containing information or documents pertaining to accidents that may have occurred on the project. This could include notes or letters to the file regarding an accident, supporting information for changes made to traffic control in response to an accident, and any accident reports that can be obtained. It should be noted that Chapter 1-2.3E of this manual does not require an accident report be obtained for every accident that may occur within the project limits. This file should also contain the records of traffic control surveillance prepared in accordance with Chapter 1-2.3E of this manual. Information in this file should be kept current and upon completion of the contract, submitted to Headquarters Engineering Records as a part of the project’s Permanent Final Records. When the Washington State Patrol provides the Project Engineer with traffic control assistance they also provide the Engineer with form 421-045, WSP Traffic Control Checklist. While this form is a part of the traffic control operations, it can be kept separately and made part of the Temporary Final Records.

10-3.7B Contractor’s Daily Report of Traffic Control

The Contractor’s Daily Report of Traffic Control (DOT Forms 421-040A and 421-040B), completed by the Contractor’s Traffic Control Supervisor, should also be included as part of the project’s Permanent Final Records. The Contractor’s Daily Report of Traffic Control is discussed in more detail in Chapter 1-2.3 of this manual.

10-3.8 Pile Driving Records

The Pile Driving Record Book, Form 450-004, should be included and made a part of the Permanent Final Records. The requirements for pile driving and pile driving records are further detailed in Chapter 6 of this manual.

10-3.9 Post Tensioning Records

The Post Tensioning Record Book, Form 450-005, should be included and made a part of the Permanent Final Records. The requirements for post tensioning and post tensioning records are further detailed in Chapter 6 of this manual.

10-3.10 Miscellaneous Records

Miscellaneous Records are optional records and may be included in the permanent records at the Project Engineer’s discretion. This part of the records is intended for items that might be considered of added importance. This might include photographs of special features or construction methods, information regarding opening to traffic, dedication activities, or other documentation of particular importance. Placing these in the Permanent Final Records will make them a matter of permanent record where they will be retained for future reference.

10-3.11 As-Built Plans

As-Built Plans are a record of changes made to the originally intended physical product of the contract. As-Built drawings should reflect the same degree of detail as the original plan drawings. As-Built Plans are necessary as a way of preserving the historical detail of what occurred on the project. As-Built Plans can also be used as a basis to plan and design future projects in the same location and to make repairs to damaged structural components or other non-functioning facilities. In addition, state law requires that owners of “underground facilities” be able to locate these facilities within 24 inches (600 millimeters) of the outside dimensions. As-Built Plans offer a convenient means for recording these facilities.

Within two weeks after a contract has been awarded, the State Pre-Contract Administration Office or Printing Services Office will furnish the Region Office with one set of large-size black-line prints of the contract plans which will be marked “For As Constructed Plans Only.” These plans shall be used by the Project Engineer solely for the purpose of preparing “As-Built Plans.” All corrections, revisions, and additional sketches, necessary to depict the work as it was constructed should be shown on these plans. Corrections are to be made by lining out quantities or features that were changed during construction, then noting the correction or change in red ink. These corrections and revisions are to be noted on the plans in a manner that results in neat and legible sheets. A red pen that writes sharp, clear, and dark with a medium width line shall be used to mark these notations. Fine lined pens do not reproduce well when micro-filmed and are not to be used. If electronic versions of these plans are available, corrections noted electronically and plotted in a manner that produces these same results are acceptable. Special care must be taken to ensure that changes in construction are noted on all contract plan sheets affected by the change. For instance, the change in location of a catch basin or manhole may affect the location listed in the structure note sheet, the drainage plan view sheet, and the drainage profile sheet.
If concrete foundations are partially removed, the remaining portions of the foundations should be shown on the As-Built Plans.

It is not required that the As-Built, Summary of Quantities sheets be revised to reflect final estimate quantities. Summary of Quantity sheets are to be marked identifying them as original plan quantities which are shown as preliminary estimates of work. It should also be noted that final As-Built quantities for individual unit bid items can be obtained from the final CAPS ledger for the project.

In order to help identify significant changes in work location or significant changes in the work completed at a particular location, the Quantity Tabulation sheets must be updated to show the actual physical feature items or the locations of installations where significant changes were made. Types of significant changes may include revisions to guardrail, guardrail termini, post types, anchors or anchor types, revisions to monuments, etc. The intent is to show what significant changes to the planned work were made. Except for significant changes to quantities of items used or items added at a particular installation, it is not necessary to update item quantities for actual quantities used. Final As-Built quantities for the individual unit bid items can be more accurately obtained from the final CAPS ledger for the project.

In order to help identify significant changes in work location or significant changes in the structure work completed at a particular location, the Structure Note sheets must be updated to show the actual physical feature items or the locations of installations where significant changes were made. Types of significant changes may include structure notes that were added or revised, pipe size and types that were changed, revised locations for catch basins manholes, etc. The intent is to show what significant changes to the planned work were made. Except for significant changes to quantities of items used or items added at a particular installation, it is not necessary to update item quantities for actual quantities used. Final As-Built quantities for the individual unit bid items involved can be more accurately obtained from the final CAPS ledger for the project.

Correction tape may only be used to complete corrections or revisions made to the Quantity Tabulation and Structure Note sheets. Correction tape is not to be used for noting corrections on any other plan sheet of the As-Built plans. If electronic versions of these sheets are available, corrections noted electronically that clearly depict that a change has been made and plotted in a manner that produces the same results, is acceptable.

In addition to the requirements outlined above for As-Constructed or As-Built contract plans, the Standard Specifications also require that the Contractor furnish the Engineer with original reproducible tracings or drawings suitable for micro-filming or for use in correcting contract plans for; shop drawings, schematic circuit drawings etc. for Illumination, Traffic Signal Systems, and Electrical for shop drawings, including approved revisions for prestressed structural elements and all other structural steel components fabricated from shop plans. Specific requirements for these plans are outlined in Sections 6-02.3(26)A, 6-03.3(7), 8-03.3(10) and 8-20.3(17) of the Standard Specifications.

Upon project completion, all “As-Built” plans are to be arranged in numerical sequence, including a cover sheet with pertinent project data in the lower left corner, and submitted to the Headquarters Engineering Records office, where they will become a part of the project Permanent Final Records. The As-Built Plans will be processed for microfilming by Engineering Records and will be returned to the Region along with a set of the microfilm aperture cards when they are completed.

10-3.12 Final Record Field Notebooks

Field notebooks are bound books of notes that are used for specific kinds of work such as alignment notes, grading notes, pile driving notes, etc. Field notebooks can also consist of loose leaf field notes that have been bound together into books as well. Records that appear in the field books should not be duplicated and placed in other final record books. The only exception to this rule are copies of Field Note Records with multiple item numbers which may be copied as described in Chapter 10-4.3, Structure Notes.

Field notebooks should be consecutively numbered and each should have the pages numbered beginning with number one. Typing information in the field book is not necessary as hand lettering is preferred. As with other project records, erasure corrections of any kind are not permitted.

The quantities for payment for each item of work in the field notebook shall correspond directly to entries in the CAPS project ledger. Adequate cross-referencing must be made between the field notebook and the project ledger in order to trace item quantities and entries from one to the other.

The field notes should show the initials of the persons or person making them, the date, and the weather conditions if appropriate. In some cases, different stages of work will be noted on the same page, such as staking, measurement, and construction. This would require dates and initials at each stage of work. The notes shall also show the dates that quantities are computed and checked along with the initials of those persons doing the work. In all cases, field notes...
should be neat and legible and show all necessary information. Figures 10-4 and 10-5 show sample field notes and summary for clearing.

Sketches should be shown when necessary to compute a quantity that cannot be computed from the As-Built Plans. Sometimes structure excavation sketches are helpful for determining the pay limits and computing the volume; other sketches are helpful on special details.

Current business practices provide for electronic calculation and storage of all types of detailed surveying data, quantity calculations, etc. Data forms for template input, calculation setup, forms for direct recording of field information, storage media for electronic files, as well as output for the calculated data shall all be treated as an original source documents. See Chapter 10-3.13 for further direction in regards to electronic data.

Re-measure cross-section notes, where a deviation from the established roadway section or slopes has occurred, should be indexed carefully so that they can be identified readily with the original cross-section. For convenience of calculation on re-measure, plotted cross-sections may also be used.

Structure and drainage notes in the Final Record Field Notebook should show the stationing, distance left or right, angle or skew if applicable, flow line elevation and grade in the case of culverts, drains and ditches, and all information necessary for computation of the pay items involved in the construction. For convenience, it is recommended that all pay quantities pertaining to the construction of items listed on the Structure Notes sheets of the plans, be shown in the field book with structure note number, item number, and quantities, and that cross-references be used to show where the totals were obtained. It should be remembered that quantities must be segregated by group number as shown in the summary of quantities contained in the contract plans.

For use as an example, Figures 10-6 and 10-7 show the front and back of a completed field note for the installation of a reinforced concrete sewer pipe.

**10-3.13 Electronically Produced Documents**

There are many computer applications available for use on a WSDOT highway construction project. Included are programs for earthwork quantities, mass diagrams, basic cut and fill, geometrics, surveying, and for determining structural quantities. In addition, there are many other “stand alone” applications created by individuals in each office for use on personal computers that are also recognized for these kinds of uses.

When electronic computations are used, the output generated must be bound together and identified with a title sheet for final record purposes. These documents are to be made a part of the three-year *Temporary Final Records* retained by the Region as explained in Chapter 10-3.1. When a computer program is used to calculate quantities for payment, the summary sheets containing the quantities entered in the project ledger must be treated as source documents with all required signatures, dates, ledger entry number, and sufficient cross referencing to provide a good audit trail.

**10-3.14 Photographs**

A detailed photographic record is an important part of the project documents. A photographic record could consist of filmed photographs, digital photos, infrared photographs, video, etc. A photographic record should be taken of unusual equipment, construction methods, problem areas, areas of possible controversy, traffic control, and especially conditions in the area of an accident. In addition to these are “before” and “after” views taken from the same vantage point. These are particularly useful in documenting the progress of work. When photographs are to be maintained as a part of the project documents they must be fully identified. Photographs should clearly note when they were taken (date and time), where they were taken, and who took the picture. Although photographs are placed in the category of three-year *Temporary Final Records*, some Regions have extended the Region retention period for photographs or have even included them as a part of the project’s *Permanent Final Records* for permanent retention.

**10-3.15 Pre-Estimate Reports**

A Pre-Estimate report prepares the CAPS system to make an estimate payment. This report provides the opportunity for the project office to preview the estimate and is a means to allow for any corrections or deferments to be made before actual payment. The corrected Pre-Estimate Report used to make a progress payment must be signed by the Project Engineer in order to indicate authorization for payment. The signed Pre-Estimate Report must be retained in the project files, and become a part of the three-year *Temporary Final Records*. For additional information regarding progress payments and the CAPS system, see Chapter 1-3.1B of this manual.

**10-3.16 Estimate Reports**

When a payment is made to the Contractor for a progress or Final Estimate, the project office receives a copy of all the reports that are sent to the Contractor along with the warrant. The Contract Estimate Payment Advice report and the Contract Estimate Payment Totals report should be compared to the Pre-Estimate report verifying that the amount actually paid is the same as the amount authorized.
These estimate reports should be kept with the completed Pre-Estimate reports in the project files, and become a part of the three-year Temporary Final Records. For additional information regarding progress payments and the CAPS system, see Chapter 1-3.1B of this manual.

10-4 Project Ledger System

10-4.1 General

The Contract Administration and Payment System (CAPS) provides both an accounting and payment system, while also acting as an information collection system. The CAPS program uses an electronic project ledger that is maintained current throughout the life of the project as the backbone of the system. All items of work on a project for which payment is made must be entered into the electronic project ledger. Items posted in the ledger become the basis for payment and summary record document for dollars paid to the Contractor, quantity of work performed by the Contractor, status reports during the active life of the contract, and are also used as the basis for final reports when the project is completed.

As work is completed on the project, the project office continuously enters those quantities into the ledger, those records then become eligible for payment when the next progress estimate is due. Processing of monthly progress and project final estimates is further detailed in Chapter 1-3 of this manual. With the ledger entries completed, the application compiles all those records eligible for payment and transfers the data to the payment portion of the CAPS system. Because of the system’s ability to store information it is also used as an extensive resource for corporate information regarding the construction program and is used extensively by many other groups throughout WSDOT.

All electronic data incorporated into the CAPS system is stored on either an active file or a history file. These files are both permanently retained and are available for use whenever the need arises. It is not necessary, or intended, that paper copies of the project ledger be retained for final records.

Detailed instructions for the use of the CAPS system can be found in the CAPS Manual.

A key function of CAPS is to provide a complete audit trail for every pay item. An audit trail must be clearly maintained from the original source document through the actual payment to the Contractor. Audits are an effective tool used by both state and federal governments to ensure established procedures and processes are correctly used to maintain the most effective use of the public’s funds. It is important that WSDOT maintain sufficient records and documentation to clearly identify an audit trail that is capable of withstanding the test of audits.

In order to satisfy the requirements of an accounting audit, the following conditions must be met:

- There must be a source document for every ledger entry and vice-versa.
- There must be an orderly filing system to facilitate timely retrieval of source documents.
- Both Interim Progress Estimate and Final Estimate reports must be signed by the Project Engineer.
- The Contract Estimate Payment Advice report must be filed along with its corresponding Progress Estimate report.

10-4.2 Source Documents

Each ledger entry must be supported by a detailed source document, which specifically identifies the type, amount, and location of the work or material that is being entered into CAPS for payment. Source documents used to support these entries are intended to be complete documents, documents that stand alone, and fully support the payment that is being made. If information from other documents is used in the source document, these additional document(s) must be clearly identified in order to complete the audit trail.

Some examples of source documents include Item Quantity Tickets, Field Note Records, Inspector’s Estimates, and Force Account sheets. Source documents are the beginning of the audit trail. They show that a WSDOT Inspector has observed and determined the amount of work performed by the Contractor. Also, the source document must show that all calculations have been checked by a second WSDOT employee to ensure they are correct.

Source documents must show four sets of dated initials as follows: (1) the person who does the original calculations; (2) the person who checks the original calculations; (3) the person who enters the payment quantity/amount in the CAPS ledger; and (4) the person who verifies the CAPS ledger entry. In addition, the source document must also show the ledger entry number.

Ledger entries for estimates of monthly progress quantities for grading, lump sum, or other such items must also be supported by a source document. Among other things, the source document must show the method used for determining the estimate. These methods and source documents must lead to an accurate measurement after the item of work has been completed. For lump sum items, the field notes or diaries can show an estimated percentage of work completed. If this percentage method is used, then a brief discussion outlining the basis for the calculation and any assumptions that were used should also be included.
Many project offices use electronic data collectors for surveying work. These data collectors eliminate the need for hand-prepared field transit and field level books. Many project offices have also developed or routinely use other electronic programs or applications, which perform calculations and produce a report of the results. In using these applications there can be confusion regarding the need for checking data that has been compiled and reported electronically. In the absence of specific direction, when an electronically produced record or set of notes is used as a source document for a contract payment, the individual who originated the document should be noted. A second person can then check both input and output for both reasonableness and accuracy. This check may range from duplicating the process to verifying the input. Whatever the case may be, it is recommended that the dated initials of those two individuals be on the source document.

10-4.3 Source Document Filing Systems
Basic criteria for a good Source Document Filing System would include ease of set up, ease of use, and the capability to retrieve any specific document in a timely manner. The source document filing system should also be set up to coordinate easily with final records requirements. The filing system described here for source documents is not mandatory. However, it is presented as one alternative that works well with the CAPS electronic ledger system, the final records process, and is easy to use. The unique ledger entry number from CAPS makes this method work. Files are set up in two books or sets of notes. The first book is organized by Unit Bid Item Number and the second book is organized by Structure Note Number. Source documents are filed by Unit Bid Item Number except for drainage items, which are filed by Structure Note Number. With this method there is only one item per source document except for the drainage items. Drainage items are filed by Structure Note Number because their source document (field note record) normally has multiple items while the Structure Note Number is unique to a specific drainage facility. For all other items, if more than one item appears on a source document, a copy is made for each item noted, the desired item number is highlighted, and then the copy is filed behind their respective Unit Bid Item Number locations.

This system allows anyone to easily locate the source documents that support a contract payment. These records are retained in the Project Office until Final Record time when the source documents are bound into books with their respective titles and made a part of the three-year Temporary Final Records.

10-5 Region Project Documentation Reviews
10-5.1 General
The Region should ensure that reviews of record keeping and documentation procedures are completed during the progress of the work to help ensure that the original field records are being properly prepared and that proper procedures are being followed. The Region should review specific pay items for correctness of the payments made as well as for procedural requirements for documenting and processing of contract payments. Reviews of specific pay items should be recorded on Forms 421-014 and 421-015. Reviews of procedural items should be recorded on either Form 230-036A or Form 230-036B. Version A should be used for the first review made on a project. Version B places more emphasis on individual pay items and should be used for the second review or on larger projects where this emphasis is more appropriate.

On projects that are estimated to cost more than $500,000, the Region should conduct an interim documentation review when the project is approximately 50 percent complete. This review should be thorough and complete to ensure that the documentation records are adequate and are properly maintained. This review should include both procedural checks for those items listed on Form 230-036A and mathematical checks for specific pay items. Audit work for pay items may also be started at this time in preparation for the Final Records Review at Physical Completion. This early audit work could consist of checking any individual items that have been fully completed at the time of the 50 percent documentation review. During these initial reviews, reviews of completed pay items that are noted on Form 421-014, can be kept and then made a part of the Final Records check upon Physical Completion. These would then become a part of the Temporary Final Records.

On projects that are estimated to cost more than $500,000 and require more than 100 working days to construct, the interim documentation review should be considered as early as 30 percent completion but, where possible, no later than 50 percent completion. On these larger projects, it is particularly important that the interim reviews be sufficient to verify both documentation and procedural practices preventing inadequate procedures from becoming overly difficult to correct. However, on many projects, the nature
of the work completed at 30 percent may or may not provide an adequate representation of the documentation procedure to merit a documentation review. In these instances, the Region should exercise considerable judgment regarding the timing of interim documentation reviews.

The Region reviewer should also exercise considerable judgment in deciding whether or not to perform additional documentation reviews in conjunction with the reviews described above. In addition to cost and time, other criteria should also be used to evaluate the need for additional documentation reviews. This could include results of previous documentation reviews as well as the history, knowledge, and experience of the specific project office personnel involved. The Region reviewer should be satisfied on a case-by-case basis that each project’s records are adequate and are being properly maintained.

It is recommended that each time a documentation review is performed on a project, that the Region reviewer discuss the results of the review with the project office staff, leaving a completed copy of Form 230-036 to be included in the project temporary records.

10-5.2 Review Procedures for Final Estimates and Final Records

When work on the project is physically complete, it is important that the records be completed and assembled in as timely a manner as possible. The final quantities should be checked and the final estimate or Final Contract Voucher Certification furnished to the Contractor as soon as is reasonably possible.

In order to facilitate this, the Project Office should ensure that the overall project final records, including the final contract quantities, are made ready for Region review as timely as can be and that the Region has completed their review shortly thereafter.

The Region final records reviewer should check to see that the documentation procedures are correct for each type of payment item. Following this, the reviewer should select about 10 percent of the items and make a check of approximately 10 percent of the quantity records for procedural compliance and mathematical accuracy. Projects with less than 60 pay items may require more than 10 percent to be checked. In these situations, the reviewer must check enough payment items to ensure the procedure and accuracy used for item calculations. Additionally, larger projects (over 250 items) may require less than 10 percent to be reviewed. In most instances however, if care is exercised in selecting the review items to cover the full range of payment types, a review of approximately 25 items is usually sufficient to verify the procedure and accuracy for item calculations. The Region may exercise considerable judgment regarding procedures for this check. A suggested procedure for this check is as follows:

- Quantities based on electronic computations, such as earthwork, re-steel, etc. Determine mathematical accuracy of summaries.
- Items paid by linear measurement, such as curb, gutter, guardrail, slope treatment, etc. Check the mathematical accuracy of the summary on a random basis while still ensuring a representative quantity.
- Quantities paid on the basis of Item Quantity Tickets. Selectively determine accuracy of book totals, machine adding tapes, receiving reports, and summary sheets.
- Items paid per each, such as inlets, lane markers, etc. Similar to the procedures used above for items paid by linear measurement.
- Items paid by unit measurement involving computations such as structure excavation, concrete masonry, clearing, etc. A sampling of the computations (perhaps 5 percent) should be followed through for arithmetical correctness. Verify summary totals.

These random or spot checks are intended to be a review of a representative sampling of the records. As such, the results of this check may be an indicator for the overall condition of the records. The number of errors found within this sampling compared to the number of records checked, can be representative of the potential for errors that might exist within the remaining unchecked records. A significant number or percentage of errors within this sampling may indicate that additional review of the project records is necessary. At the discretion of the Region, this review may be expanded in order to account for the results of this sampling. In some instance a complete check of all items might also be desirable. The Regional reviewer should mark, initial and date those portions of the records that have been reviewed. The Examination Sheets for Contract Items, Form 421-014, should be kept until the final record check is completed and then filed with the Temporary Final Records where they can be reviewed should an audit occur.
### Item Quantity Ticket

<table>
<thead>
<tr>
<th>Date *</th>
<th>Location</th>
<th>Group</th>
</tr>
</thead>
<tbody>
<tr>
<td>Remarks</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Time Received</th>
<th>AM</th>
<th>Time Weighed</th>
<th>AM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Received By *</td>
<td></td>
<td>Weighed By</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Pit Number</th>
<th>Truck Number *</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Check One *</th>
<th>Legal Gross Weight</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐ Tons</td>
<td>☐ Hours</td>
</tr>
<tr>
<td>☐ LBS.</td>
<td>☐ Each</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Days</th>
<th>Gross *</th>
<th>Tare *</th>
<th>Net *</th>
</tr>
</thead>
<tbody>
<tr>
<td>Other Unit of Measure</td>
<td>This Load</td>
<td>Total</td>
<td></td>
</tr>
</tbody>
</table>

### Item Identification

<table>
<thead>
<tr>
<th>Contract Number *</th>
<th>Item Number *</th>
</tr>
</thead>
<tbody>
<tr>
<td>Item Description</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Subcontractor</th>
<th>Contractor</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>* Required Information</th>
<th>Ticket Number</th>
</tr>
</thead>
</table>

DOT Form 422-021  
Revised 4/00

---

**Figure 10-1**
## Contract #6767

**Johnson Creek Bridge 113/38**

**Columbia Basin Region**

**Final Records Book Number 1**

<table>
<thead>
<tr>
<th>ITEM</th>
<th>SECTION</th>
</tr>
</thead>
<tbody>
<tr>
<td>Listing of All Final Record books</td>
<td>1</td>
</tr>
<tr>
<td>Listing of State Personnel</td>
<td>2</td>
</tr>
<tr>
<td>Comparison of Quantities</td>
<td>3</td>
</tr>
<tr>
<td>Final Contract Voucher</td>
<td>4</td>
</tr>
<tr>
<td>Contract Estimate Payment Totals</td>
<td>5</td>
</tr>
<tr>
<td>Affidavit of Wages Paid</td>
<td>6</td>
</tr>
<tr>
<td>Change Orders</td>
<td>7</td>
</tr>
<tr>
<td>Record of Construction Materials</td>
<td>8</td>
</tr>
</tbody>
</table>

**Figure 10-2**
Contract #6767
Johnson Creek Bridge 112/38
Columbia Basin Region

Permanent Final Records
(Retained at Headquarters Records Services)

<table>
<thead>
<tr>
<th>Book Description</th>
<th>Book No.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Final Records Book No. 1</td>
<td>1</td>
</tr>
<tr>
<td>Project Engineers Diary</td>
<td>2</td>
</tr>
<tr>
<td>Inspector’s Daily Reports</td>
<td>3</td>
</tr>
<tr>
<td>Traffic Control Reports</td>
<td>4</td>
</tr>
<tr>
<td>Pile Driving Records</td>
<td>5</td>
</tr>
<tr>
<td>Post Tensioning Records</td>
<td></td>
</tr>
<tr>
<td>(Not used for this project)</td>
<td></td>
</tr>
<tr>
<td>Miscellaneous Records For Permanent Storage</td>
<td>7</td>
</tr>
<tr>
<td>As Built Plans (submitted under Separate cover dated 8/10/00)</td>
<td></td>
</tr>
</tbody>
</table>

Temporary Final Records
(Retained Within the Region)

Description

- Item Quantity Tickets
- Project Engineer’s Copy of Estimates
- Inspector’s Record of Field Tests
- Scaleman’s Diary and Scale Checks
- Scale Test Reports
- Concrete Pour Records
- Record of Field Audits
- Surfacing Depth Check Records
- Approval of Source of Materials
- Quantity Computation Sheets
- Source document files
- Drainage Notes
- Contractor’s Payrolls (Federal Aid Projects)
- Prints of Shop Drawings
- Alignment (Transit) Book
- Grade Book
- Cross-Section Notes
- Photographs
- Mass Diagrams
- Computer Summary Sheets
- Computer Listings
- Falsework and Form Plans
- Daily Report of Force Account Worked

Figure 10-3
Crew: Lewis, Barnes, Toms
Weather: Clear, Cool

Clearing & Grubbing

Group 1 Total 21,172 m² From reverse side

= 2.12 hectares

Group 2 Total 14,609 From page 4

= 1.46 hectares

Project Total = 3.58 hectares

<table>
<thead>
<tr>
<th>ITEM NO.</th>
<th>ITEM</th>
<th>GROUP NO.</th>
<th>DATE</th>
<th>UNIT</th>
<th>QUANTITY</th>
<th>RANK NO.</th>
<th>BASIS OF MATERIAL ACCEPTANCE</th>
<th>CAPS ENTRY NO.</th>
<th>INITIALS</th>
<th>POST</th>
<th>CK</th>
<th>EST. NO.</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>Clearing, Grub. 1</td>
<td>7/4/95 hectares</td>
<td>2.12</td>
<td>—</td>
<td>—</td>
<td>7</td>
<td>8/16 60 140 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>Clearing, Grub. 2</td>
<td>8/4/95 hectares</td>
<td>1.46</td>
<td>—</td>
<td>—</td>
<td>8</td>
<td>8/16 60 140 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Figure 10-4
<table>
<thead>
<tr>
<th>Station</th>
<th>Left</th>
<th>Right</th>
<th>Length or Width</th>
<th>Area m²</th>
<th>Remarks</th>
</tr>
</thead>
<tbody>
<tr>
<td>57+400</td>
<td>Begin</td>
<td>Clearing</td>
<td>8'-15&quot;</td>
<td>7</td>
<td>140</td>
</tr>
<tr>
<td>57+420</td>
<td></td>
<td></td>
<td>8'-15&quot;</td>
<td>6</td>
<td>120</td>
</tr>
<tr>
<td>57+440</td>
<td></td>
<td></td>
<td>10'-15&quot;</td>
<td>5</td>
<td>100</td>
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<tr>
<td>57+460</td>
<td></td>
<td></td>
<td>10'-15&quot;</td>
<td>8</td>
<td>160</td>
</tr>
<tr>
<td>57+480</td>
<td>18'-10</td>
<td>12'-15&quot;</td>
<td>13</td>
<td>2.60</td>
<td></td>
</tr>
<tr>
<td>57+500</td>
<td>18'-3</td>
<td>0</td>
<td>16</td>
<td>3.20</td>
<td></td>
</tr>
<tr>
<td>57+520</td>
<td>18'-1</td>
<td>0</td>
<td>21</td>
<td>420</td>
<td></td>
</tr>
<tr>
<td>57+540</td>
<td>18'-0</td>
<td>0'-7</td>
<td>2.65</td>
<td>3.50</td>
<td></td>
</tr>
<tr>
<td>57+560</td>
<td>21</td>
<td>7</td>
<td>2.95</td>
<td>5.90</td>
<td></td>
</tr>
<tr>
<td>57+580</td>
<td>24</td>
<td>7</td>
<td>3.1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>57+600</td>
<td>2.4</td>
<td>7</td>
<td>2.95</td>
<td>5.90</td>
<td></td>
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<tr>
<td>57+620</td>
<td>2.4</td>
<td>7</td>
<td>2.95</td>
<td>5.90</td>
<td></td>
</tr>
<tr>
<td>57+640</td>
<td></td>
<td>7</td>
<td>2.95</td>
<td>5.90</td>
<td></td>
</tr>
<tr>
<td>61+000</td>
<td>18</td>
<td>7.5</td>
<td>2.85</td>
<td>5.65</td>
<td></td>
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<tr>
<td>61+020</td>
<td>18</td>
<td>7.5</td>
<td>2.55</td>
<td>5.50</td>
<td></td>
</tr>
<tr>
<td>61+040</td>
<td>18</td>
<td>5.5</td>
<td>2.45</td>
<td>4.90</td>
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<tr>
<td>61+060</td>
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<td>5.5</td>
<td>2.35</td>
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<tr>
<td>61+080</td>
<td>17.5</td>
<td>5</td>
<td>2.35</td>
<td>4.75</td>
<td></td>
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<tr>
<td>61+100</td>
<td>17.5</td>
<td>5.5</td>
<td>2.275</td>
<td>4.55</td>
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<tr>
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<td>17.5</td>
<td>5.5</td>
<td>2.3</td>
<td>4.60</td>
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<tr>
<td>61+140</td>
<td>17</td>
<td>5</td>
<td>2.25</td>
<td>4.50</td>
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Figure 10-5
**Figure 10-6**

**Field Note Record for Drainage**

<table>
<thead>
<tr>
<th></th>
<th></th>
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<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>7</td>
<td>Str. Exc. Cl. B</td>
<td>2</td>
<td>1/18/95</td>
<td>m³</td>
<td>17.6</td>
<td>—</td>
<td>—</td>
<td>53</td>
<td>26</td>
<td>CK</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<td>54</td>
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<td>1/40</td>
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<td>4</td>
<td>1/18/95</td>
<td>m³</td>
<td>6.7</td>
<td>—</td>
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<td>1/40</td>
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<td>25</td>
<td>1/19</td>
<td>1/40</td>
</tr>
<tr>
<td>26</td>
<td>C.B. Type 1</td>
<td>2</td>
<td>1/18/95</td>
<td>Each</td>
<td>1</td>
<td>4063</td>
<td>A123456</td>
<td>80</td>
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</table>

DOT Form 422-6J (Proc)
Revised 8/85.

No Pipe Bedding Required
Sandy Soil

Pipe tested 1-24-95 OK
C. Stokes - Test results attached

48.1 x 12/30 = 11.5 Group 4
36.6 Group 2
## Structure Excavation

<table>
<thead>
<tr>
<th>Station</th>
<th>Flow Line Grade</th>
<th>Original Ground</th>
<th>Sub-Grade</th>
<th>Centerline Cut</th>
<th>BK 1.8m Rd</th>
<th>Remarks</th>
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<td>0+000</td>
<td>122.28</td>
<td>123.02</td>
<td>C-0.74</td>
<td>122.77</td>
<td>C-0.67</td>
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<td>C-0.73</td>
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<td>122.76</td>
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<td>123.14</td>
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<td>123.60</td>
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<td>C-0.41</td>
<td>124.21</td>
<td>C-0.81</td>
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</table>

### Remarks

- 0.05m added for pipe thickness.
- $0.64 \times 9.3 \times 1 = 5.95$ m³
- $0.48 \times 1.5 \times 1 = 0.72$ m³
- $0.43 \times 8.5 \times 1 = 3.66$ m³
- $0.41 \times 10 \times 1 = 4.10$ Group 4
- $0.38 \times 10 \times 1 = 3.80$ Group 4
- $0.40 \times 9.3 \times 1 = 3.72$ Group 4
- CB $0.85 \times 0.91 \times 0.61 = 2.3$ m³
- $1.46 \times 1.52 \times 1.04 = 2.3$ m³
- Pay 6.7 m³ Group 4
- Pay 17.6 m³ Total Str. Exc.

**Figure 10-7**
Chapter 11

11-1 Introduction

This chapter of the manual is published to acquaint engineers and inspectors with the various forms provided by WSDOT for their use in keeping records of the construction activities and payment for the various phases of the work.

The following pages contain a list of forms to be used in reporting project progress. The sample forms listed in this manual in the past have been eliminated. Copies of the forms are available via five different methods:

- The WSDOT Internal website at http://wwwi.wsdot.wa.gov/fasc/forms/
- The WSDOT Microsoft Outlook in the following folder: Public Folders/All Public Folders/WSDOT/Agency Forms/Filemaker Forms/WSDOT Forms
- The WSDOT external website at http://www.wsdot.wa.gov/forms/
- By ordering a WSDOT Engineering Publications CD through the WSDOT Engineering Publications Office, and
- By ordering the forms through your WSDOT Regional Stores personnel.

Both English and Metric versions will be available until the last metric project is completed.

11-2 General Instructions

The following list of forms is categorized by the persons responsible or the offices engaged in the administration of the construction contract.

It is recommended that the on-line version be utilized, which should be the most current copy of the form, during the administration of a project.

Unless otherwise noted, the previous version of a revised form may continue to be used until the existing supply is gone. However, if the supply of the older form is not exhausted at the end of six months after the revision date shown below, the supply of old forms should be discarded and the latest version used. The latest version may also be used immediately if desired.

Blank forms should be ordered or downloaded from one of the methods listed in Section 11-1 when supplies run low rather than photocopying an existing form. This will help ensure that the latest version of the form is used.

Form numbers followed by the letters “EF” indicate that an electronic version of the form is available.

* Indicates only forms with the revised date shown are to be used. All older forms will be discarded.
### 11-2A Project Office

<table>
<thead>
<tr>
<th>Form No.</th>
<th>Revised Date</th>
<th>Form Name</th>
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<tr>
<td><strong>Administration</strong></td>
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</tr>
<tr>
<td>410-025 EF</td>
<td>3/02</td>
<td>Transmittal of Falsework, Form, and Shop Drawings</td>
</tr>
<tr>
<td>420-012 EF</td>
<td>1/96</td>
<td>Recommended Changes to Specifications and Construction Manual</td>
</tr>
<tr>
<td>421-006 EF</td>
<td>4/01</td>
<td>Order to Suspend Work</td>
</tr>
<tr>
<td>421-007 EF</td>
<td>4/01</td>
<td>Order to Resume Work</td>
</tr>
<tr>
<td>421-010 EF</td>
<td>1/97 *</td>
<td>Prime Contractor Performance Report</td>
</tr>
<tr>
<td>540-509 EF</td>
<td>4/02</td>
<td>Commercial Pesticide Application Record</td>
</tr>
<tr>
<td>750-001 EF</td>
<td>10/97</td>
<td>Fall Protection Plan</td>
</tr>
<tr>
<td><strong>Aggregates</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>350-023</td>
<td>4/02</td>
<td>Pit Evaluation Report</td>
</tr>
<tr>
<td>422-020</td>
<td>5/95</td>
<td>Inspector’s Record of Field Test</td>
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<tr>
<td><strong>Asphalt Testing</strong></td>
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</tr>
<tr>
<td>350-016</td>
<td>2/80</td>
<td>Asphalt Sample Label</td>
</tr>
<tr>
<td>350-126 EF</td>
<td>8/97</td>
<td>Asphalt Plant Inspection</td>
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<tr>
<td>350-157 EF</td>
<td>4/02</td>
<td>Rice Density</td>
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<td>350-160 EF</td>
<td>4/02</td>
<td>Random Test Tons for HMA Samples</td>
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<td>350-161 EF</td>
<td>4/02</td>
<td>ACP Mineral Aggregates</td>
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<td>350-162 EF</td>
<td>4/02</td>
<td>Field Volumetrics Worksheet</td>
</tr>
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<td>350-560 EF</td>
<td>6/98</td>
<td>Ignition Furnace Worksheet</td>
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<td><strong>Concrete Testing</strong></td>
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<td>350-009 EF</td>
<td>9/01</td>
<td>Concrete Cylinder Transmittal</td>
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<td>350-567 EF</td>
<td>4/96</td>
<td>Concrete Acceptance of Slump and Air Price Adjustment</td>
</tr>
<tr>
<td>450-001 EF</td>
<td>1/96</td>
<td>Manufacturer’s Certificate of Compliance for Ready Mix Concrete</td>
</tr>
<tr>
<td>Code</td>
<td>Date</td>
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<td>272-051 EF</td>
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<td>M/D/WBE On-Site Review</td>
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<td>9/97</td>
<td>Federal-Aid Highway Construction Annual Project Training Report</td>
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<td>Trainee Interview Questionaire</td>
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<tr>
<td>424-003 EF</td>
<td>12/96</td>
<td>Employee Interview Report</td>
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<td>Density (Asphalt / Soils)</td>
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<td>3/02</td>
<td>Asphalt Concrete Pavement Compaction Control Report</td>
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<td>351-015 EF</td>
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<td>Daily Compaction Test Report</td>
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<td>Documentation</td>
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<td>134-146 EF</td>
<td>4/02*</td>
<td>Final Contract Voucher Certificate</td>
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<tr>
<td>350-115 EF</td>
<td>11/94</td>
<td>Contract Materials Checklist</td>
</tr>
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<td>410-027</td>
<td>12/95</td>
<td>Test Pile Record</td>
</tr>
<tr>
<td>422-007 EF</td>
<td>3/98</td>
<td>Report of Protested Work</td>
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<tr>
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<td>Daily Report of Force Account Worked</td>
</tr>
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<td>2/96</td>
<td>Final Record Notes Title Page</td>
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<td>Final Record Notes Title Page</td>
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<td>Title Sticker – Final Record Books</td>
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<td>Pile Book</td>
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General Materials

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<td>Preliminary Sample Transmittal</td>
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<td>Acceptance/Assurance/Independent Assurance Sample Transmittal</td>
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<td>350-114</td>
<td>4/02</td>
<td>Summary Report of Acceptance Sampling and Testing</td>
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<td>350-130 EF</td>
<td>7/97</td>
<td>Field Acceptance Report for Qualified Products</td>
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<td>350-564</td>
<td>1/96</td>
<td>Gradation Report</td>
</tr>
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<td>350-572 EF</td>
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<td>Transmittal of Manufacturer’s Certificate of Compliance</td>
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Inspection

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<td>WSP Field Check List</td>
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<td>4/97</td>
<td>Inspector’s Daily Report</td>
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<td>1/94</td>
<td>Inspector’s Daily Report (page 2)</td>
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<td>(Street) Inspector’s Daily Report</td>
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<td>422-027 EF</td>
<td>4/01</td>
<td>Scaleman’s Daily Report</td>
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<td>422-644 EF</td>
<td>12/95</td>
<td>Daily Report of BST Operations</td>
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<td>3/02</td>
<td>Backflow Prevention Assembly Test Report</td>
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11-2B Regional Office

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<td>230-036B EF</td>
<td>7/01</td>
<td>Follow-Up Documentation Review</td>
</tr>
<tr>
<td>272-061 EF</td>
<td>3/02</td>
<td>Federal-Aid Highway Construction Cumulative Training Report</td>
</tr>
<tr>
<td>420-012 EF</td>
<td>1/96</td>
<td>Recommended Changes to Specifications and Construction Manual</td>
</tr>
<tr>
<td>421-014 EF</td>
<td>1/97</td>
<td>Examination Sheet for Contract Items</td>
</tr>
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<td>422-100 EF</td>
<td>10/94</td>
<td>Inspection of Federal-Aid Project</td>
</tr>
<tr>
<td>FHWA-1392</td>
<td>3/92</td>
<td>Federal-Aid Highway Construction Summary of Employment Data</td>
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### 11-2C Fabrication Inspector

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<td>1/96</td>
<td>Fabrication Progress Report</td>
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<tr>
<td>450-005 EF</td>
<td>1/97</td>
<td>Post-Tensioning Record</td>
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### 11-2D State Construction Office

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<tbody>
<tr>
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<td>10/94</td>
<td>Final Inspection of Federal-Aid Interstate Project</td>
</tr>
<tr>
<td>FHWA-1392</td>
<td>3/79</td>
<td>Federal-Aid Highway Construction Summary of Employment Data</td>
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### 11-2E Materials Laboratory (State or Region)

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<tbody>
<tr>
<td>350-010 EF</td>
<td>8/99</td>
<td>Concrete Batch Plant Inspection Checklist</td>
</tr>
<tr>
<td>350-054 EF</td>
<td>2/98</td>
<td>Monthly Progress Sampling and Inspection Report</td>
</tr>
<tr>
<td>350-112 EF</td>
<td>3/02</td>
<td>Correlation — Nuclear Gauge to Core Density</td>
</tr>
<tr>
<td>350-514 EF</td>
<td>4/97</td>
<td>Moisture – Density Relationship Report</td>
</tr>
<tr>
<td>350-564</td>
<td>1/96</td>
<td>Gradation Chart</td>
</tr>
<tr>
<td>351-021</td>
<td>4/98</td>
<td>Statement of Receipt of Radioactive Material</td>
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### 11-2F Contractor

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<th>Date</th>
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<tbody>
<tr>
<td>134-146 EF</td>
<td>4/02*</td>
<td>Final Contract Voucher Certificate</td>
</tr>
<tr>
<td>272-049 EF</td>
<td>3/02</td>
<td>Training Program</td>
</tr>
<tr>
<td>272-050 EF</td>
<td>3/02</td>
<td>Apprentice/Trainee Approval Request</td>
</tr>
<tr>
<td>272-062 EF</td>
<td>6/98</td>
<td>Contract Compliance Review Request for Additional Information</td>
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</tbody>
</table>
350-040 EF  4/96  Proposed Mix Design

350-071 EF  3/02 *  Request for Approval of Material

350-109 EF  2/98  Certification of Materials Origin

410-029 EF  5/01  Contractor’s Construction Process Evaluation

420-004 EF  10/94 *  Contractor and Subcontractor or Lower-Tier Subcontractor Certification for Federal-Aid Projects

421-009 EF  3/02  Release — Retained Percentage (Except Landscaping)

421-012 EF  6/97 *  Request to Sublet Work

421-023 EF  4/00*  Annual Report of Amounts Paid MBE/WBE Participants

421-040A  2/94  Contractor’s Daily Report of Traffic Control - Summary

421-040B  10/95  Contractor’s Daily Report of Traffic Control - Traffic Control Log

421-506  4/01  Contract Progress Schedule

422-102 EF  3/00*  Quarterly Report of Amounts Credited as DBE Participation

540-509 EF  4/02  Commercial Pesticide Application Record


FHWA-1391  3/92  Federal-Aid Highway Construction Contractor’s Annual Report

FHWA-47  7/98 *  Statement of Materials and Labor Used by Contractors on Highway Construction Involving Federal Funds

Alphabetical Listing of Forms

<table>
<thead>
<tr>
<th>Form No.</th>
<th>Form Name</th>
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<tbody>
<tr>
<td>350-161 EF</td>
<td>ACP Mineral Aggregates</td>
</tr>
<tr>
<td>421-023 EF</td>
<td>Annual Report of Amounts Paid as MBE/WBE Participants</td>
</tr>
<tr>
<td>272-050 EF</td>
<td>Apprentice/Trainee Approval Request</td>
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</tbody>
</table>
350-092 EF  Asphalt Concrete Pavement Compaction Control Report
350-073  Asphalt Concrete Test Section Report
350-126 EF  Asphalt Plant Inspection
350-016  Asphalt Sample Label
540-020 EF  Backflow Prevention Assembly Test Report
350-109 EF  Certification of Materials Origin
540-509 EF  Commercial Pesticide Application Record
350-567 EF  Concrete Acceptance of Slump and Air Price Adjustment
350-010 EF  Concrete Batch Plant Inspection Checklist
350-009 EF  Concrete Test Cylinder Transmittal Letter
272-062EF  Contract Compliance Review Request for Additional Information
350-115 EF  Contract Materials Checklist
421-506  Contract Progress Schedule
420-004 EF  Contractor and Subcontractor or Lower-Tier Subcontractor Certification for Federal-Aid Projects
410-029 EF  Contractor’s Construction Process Evaluation
421-040A  Contractor’s Daily Report of Traffic Control - Summary
421-040B  Contractor’s Daily Report of Traffic Control - Traffic Control Log
350-112 EF  Correlation — Nuclear Gauge to Core Density
351-015 EF  Daily Compaction Test Report
422-008 EF  Daily Report of Force Account Worked
422-644 EF  Daily Report of BST Operations
591-020 EF  Daily Traffic Item Ticket
422-700 EF  Daily Work Quantities
424-003 EF  Employee Interview Report
421-014 EF  Examination Sheet for Contract Items
350-004  Fabrication Progress Report
<table>
<thead>
<tr>
<th>Code</th>
<th>Description</th>
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<tbody>
<tr>
<td>750-001 EF</td>
<td>Fall Protection Plan</td>
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<td>272-060 EF</td>
<td>Federal-Aid Highway Construction Annual Project Training Report</td>
</tr>
<tr>
<td>FHWA-1391</td>
<td>Federal-Aid Highway Construction Contractors’ Annual EEO Report</td>
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<tr>
<td>272-061 EF</td>
<td>Federal-Aid Highway Construction Cumulative Training Report</td>
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<tr>
<td>FHWA-1392</td>
<td>Federal-Aid Highway Construction Summary of Employment Data</td>
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