Alternate Formats: Persons with disabilities may request this information be prepared and supplied in alternate formats by calling the Washington State Department of Transportation ADA Accommodation Hotline collect 206-389-2839.
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This publication is also available on CD-ROM or via Internet on the WSDOT homepage at http://www.wsdot.wa.gov/eesc/design/policy/DesignManual.htm
Foreword

This *Design Manual* is for use by our engineering personnel. It provides policies, procedures, and methods for developing and documenting the design of improvements to the transportation network in Washington State. The *Design Manual* is developed for state facilities and may not be appropriate for all county roads or city streets that are not state highways.

The manual supplements the engineering analyses and judgment that must be applied to improvement and preservation projects. It provides uniform procedures for documenting and implementing design decisions. When proposed designs meet the requirements contained in the *Design Manual*, little additional documentation is required.

The designer must understand that the design environment changes rapidly, and often without warning to the practitioner. To track every change, and to make improvements based upon each, is not feasible. The intent of this manual is to provide recommended values for critical dimensions. Flexibility is permitted to encourage independent design that is tailored to particular situations. When flexibility is applied, and critical dimensions of a proposed design do not meet the *Design Manual* criteria, additional documentation is required to record the decision making process.

The fact that new or modified design criteria are added to the *Design Manual* through the revision process does not imply that existing features are deficient or inherently dangerous. Nor does it suggest or mandate immediate engineering review or initiation of new projects.

Cost-effective and environmentally conscious design is emphasized, and consideration of the use of the highway corridor by transit, pedestrians, and bicyclists is included. Designers are encouraged to view the highway corridor beyond the vehicular movement context. To accommodate multimodal use, the criteria provided for one mode is to be appropriately adapted, as needed, at a specific location.

The complexity of transportation design requires the designer to make fundamental tradeoff decisions that balance competing considerations. Although weighing these considerations adds to the complexity of design, it accounts for the needs of a particular project and the relative priorities of various projects and programs. Improvements must necessarily be designed and prioritized in light of finite transportation funding.

Updating the manual is a continuing process, and revisions are issued periodically. Questions, observations, and recommendations are invited. Page iii is provided to encourage comments and to assure their prompt delivery. For clarification of the content of the manual, contact the Headquarters Design Office. The e-mail address is DesignManual@wsdot.wa.gov.

Harold Peterfeso, P.E.
State Design Engineer
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Notes:
- Changes since the last revision to the Design Manual are shown in bold print.
- Items with No in the In Effect column were superseded by the latest revision and will be dropped from the next printing of this list.
- The listed items marked yes have been posted to the web at the following location: http://www.wsdot.wa.gov/fasc/engineeringpublications/DesignLettersMemInstruction.htm
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### 120 Planning

#### 120.01 General

Planning is a decision making process used to solve complex, interrelated problems. Transportation needs are typically identified by various transportation interests including local, regional, and state governments; businesses; and community groups. The needs are then evaluated in the framework provided by local, regional, and state land use and transportation policies and by state and federal laws. Identified transportation needs are also evaluated based on projected fiscal constraints.

The result of the statewide planning process is a list of transportation strategies (projects, activities, and services); consistent with local, regional, and state policies; and supported by the general public through the public involvement process.

Ultimately, the planning process constrains the strategies, based on projected available resources, and determines which transportation projects may be selected for programming, design, and construction. The goal is to create an integrated transportation system capable of supporting a vital economy, vibrant communities, and a sustainable environment.

#### 120.02 References

Transportation Equity Act for the 21st Century (TEA-21) of 1998

*Code of Federal Regulations* (CFR)
- 23 CFR 450 subpart B, “Statewide Transportation Planning”
- 23 CFR 450 subpart C, “Metropolitan Transportation Planning and Programming”

40 CFR, “Clean Air Act,” parts 51 and 93

*United States Code* (USC)
- 23 USC 134, “Metropolitan planning”
- 23 USC 135, “Statewide planning”

*Revised Code of Washington* (RCW)
- RCW 35.58.2795, “Public transportation systems — Six-year transit plans.”
- RCW 35.77.010(2), “Perpetual advanced six-year plans for coordinated transportation program expenditures — Nonmotorized transportation — Railroad right-of-way”
- RCW 36.70A, “Growth management — Planning by selected counties and cities”
- RCW 36.81.121(2), “Perpetual advanced six-year plans for coordinated transportation program, expenditures — Nonmotorized transportation — Railroad right-of-way”
- RCW 47.05, “Priority Programming for Highway Development”
- RCW 47.06, “State-Wide Transportation Planning”
- RCW 47.38, “Roadside Areas - Safety Rest Areas”
- RCW 47.39, “Scenic and Recreational Highway Act of 1967” and changes thereto
- RCW 47.50, “Highway Access Management”
- RCW 47.66.220, “State rail plan - Contents”
- RCW 47.80, “Regional Transportation Planning Organizations”
- RCW 70.94, “Washington Clean Air Act”

*Washington Administrative Code* (WAC)
- WAC 468-51 and 52, “Highway Access Management”
- WAC 468-86, “RTPO Planning Standards and Guidelines”
### Definitions

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<td>ARB</td>
<td>Agency Request Budget</td>
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<td>CFR</td>
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<td>CLB</td>
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<td>CMP</td>
<td>Corridor Management Plan</td>
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<td>FAST</td>
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<td>Highways of Statewide Significance</td>
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<td>ISTEA</td>
<td>Intermodal Surface Transportation Efficiency Act of 1991</td>
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<td>LOS</td>
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<td>MTIP</td>
<td>Metropolitan Transportation Improvement Program</td>
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<td>Puget Sound Regional Council</td>
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<td>Route Development Plan</td>
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<td>Regional Transportation Improvement Program</td>
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<td>Regional Transportation Planning Organization</td>
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<td>SEPA</td>
<td>State Environmental Policy Act</td>
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<td>SHSP</td>
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### Legislation and Policy Development

The Washington State Legislature requires the Washington State Department of Transportation (WSDOT) to plan, develop, maintain, and preserve the transportation network in accordance with all state laws and federal requirements. The Washington State Transportation Commission interprets these requirements into a set of policies that guide the process.

The Washington State Transportation Commission consists of seven members who are appointed by the Governor. This body serves as the board of directors for WSDOT and provides oversight to ensure that the department delivers a quality, multimodal transportation system that moves people and goods safely and efficiently. The Commission also develops plans and funding recommendations for Legislative approval.

The following are highlights of important federal and state legal requirements that influence or direct planning activities at WSDOT. These legal requirements must be satisfied for WSDOT to expend federal and state transportation funds.

1. **Federal Law: Transportation Equity Act (TEA-21)**

   The Transportation Equity Act (TEA-21), passed in 1998, authorizes highway safety, transit, and other surface transportation programs through the year 2004. TEA-21 continues the trend initiated in 1991 by the Intermodal Surface Transportation Efficiency Act (ISTEA). ISTEA brought closure to the federal Interstate highway construction era and ushered in new methods of distributing federal transportation dollars.
TEA-21 gives local agencies a strong voice and reaffirms the importance of statewide and metropolitan transportation planning activities at the state and regional levels. Below is a list of important federal planning requirements.

(a) **Statewide Planning.** 23 USC 135 and 23 CFR 450 — subpart B outline the federal requirements for statewide planning by state departments of transportation.

(b) **Metropolitan Planning.** 23 USC 134 and 23 CFR 450 subpart C — outline the federal requirements for Metropolitan Planning Organizations (MPO).

Each urbanized area (population 50,000 or more) must have an MPO to receive and expend federal transportation capital or operating assistance. Presently, there are eight MPOs in Washington state. (See Figure 120-1.) They are:

- Benton-Franklin Council of Governments (BFCOG)
- Southwest Washington RTPO (SWW) (Cowlitz-Wahkiakum area)
- Puget Sound Regional Council (PSRC)
- SWW Regional Transportation Council (RTC) (Clark County area)
- Spokane Regional Transportation Council (SRTC)
- Thurston Regional Planning Council (TRPC)
- Whatcom County Council of Governments (WCCOG)
- Yakima Valley Council of Governments (YVCOG)
These organizations include the metropolitan areas prescribed by federal law and also serve as the Regional Transportation Planning Organizations (RTPO) (in some cases covering a larger area). MPOs with a population over 200,000 are also designated as Transportation Management Areas.

Each MPO has a transportation policy board consisting of local elected officials from cities and counties, and representatives from ports, transit agencies, tribes, WSDOT, major employers, the general public, and other local transportation interests. Typically, each MPO also has a technical committee composed of staff from local planning and public works departments, and WSDOT regions.

The results of this transportation planning process are transportation plans and programs that are consistent with, and implement local comprehensive plans. The MPO planning process provides for:

- A forum for gaining local consensus on local transportation needs.
- The creation of a metropolitan transportation plan identifying future transportation facilities and services needed to support and implement local comprehensive plans.
- Targeted transportation studies used to develop the metropolitan transportation plan.
- A forum to decide how to allocate certain categories of transportation funds.
- The development of a three-year list of facilities and services (to be funded by member organizations) called the Metropolitan Transportation Improvement Program (MTIP).

Metropolitan transportation plans provide a main building block for the development of Washington’s Transportation Plan created by WSDOT.

(2) State Laws: Planning Mandates Shape Project Selection

The state of Washington has adopted several important laws affecting transportation planning at various levels. These laws provide the frame-work for transportation decision making, ultimately guiding the programming, design, and construction of transportation facilities and services. The following is a list of the state laws having the most profound impact.

(a) Statewide Transportation Planning (RCW 47.06). This set of laws establishes that “... the state has an appropriate role in developing statewide transportation plans.” RCW 47.06 specifies that state owned transportation facilities and services, as well as those of state interest, must be addressed in these plans and that these plans shall guide short-term investment decisions and long range vision for transportation system development.

(b) Washington’s Transportation Plan (WTP). The WTP provides guidance for the development, maintenance, and operation of a comprehensive and balanced multimodal transportation system. The overall direction of the WTP, prepared pursuant to RCW 47.06, is provided by the Washington State Transportation Commission. The WTP provides the direction for investment decision-making at WSDOT for all modes of transportation.

The WTP includes the following subjects concerning all major transportation modes:

- Meeting the federal requirements identified in TEA-21.
- Critical factors affecting transportation.
- Important issues concerning each mode and strategies to solve the problems.
- Plans for development and integration of the various modes of transportation.
- Major improvements in facilities and services to meet transportation needs.
- Financial resources required to implement the recommendations.

The WTP is a dynamic plan that is updated on a regular basis to address changing conditions. Information and recommendations for the plan are received from WSDOT regions and the Olympia Service Center (OSC), Metropolitan Planning Organizations, Regional Transportation
Planning Organizations, local governmental agencies, private transportation operators, and the public.

The WTP addresses transportation facilities owned and operated by the state, including state highways, Washington State Ferries, and state-owned airports. It also addresses facilities and services that the state does not own, but has interest in. These include public transportation, freight rail, intercity passenger rail, marine ports and navigation, nonmotorized transportation, and aviation.

(c) **State Highway System Plan (SHSP or HSP).** The *State Highway System Plan* is the highway component of the broader WTP. The HSP defines *Service Objectives*, *Action Strategies*, and costs to plan for, maintain, operate, preserve, and improve the state highway system for the next 20 years.

The HSP is financially constrained, meaning that some of the transportation strategies in the plan can be constructed with projected financial resources. It also includes strategies that are excluded from the constrained plan but are, nonetheless, identified as needs to be met if and when funding is available.

Because needs listed in the HSP far outstrip projected revenue, the Transportation Commission established a set of priorities for funding projects. (See the *State Highway System Plan.* ) The Commission has adopted ten Service Objectives and fifty-three Action Strategies as a way to establish a logical process for identifying and categorizing projects that will receive funding in the next 20 years. These service objectives and action strategies provide the framework for defining 20-years of needs on the state highway system for the HSP. Work that does not fit within one of these 53 action strategies will not be authorized and is not considered in the development of the HSP, the Statewide Transportation Improvement Program (STIP) or any budget proposal.

The HSP is updated every two years, in coordination with local plan updates, to reflect completed work and changing transportation needs, policies, and revenues.

A conceptual solution (project) must be included in the HSP for funding to be allocated to the improvement strategy.

(d) **The Growth Management Act (RCW 36.70A).** Enacted in March 1990, the state’s Growth Management Act (GMA) requires cities and counties that meet certain population or growth-rate thresholds to adopt comprehensive plans. Jurisdictions that are required to or choose to plan under the GMA must also adopt and enforce ordinances that implement the policies adopted in the comprehensive plans.

A comprehensive plan is a series of coordinated policy statements and formal plans that directly address growth. Comprehensive plans articulate how a community will be developed in the future. They include elements that address housing, utilities, capital facilities, economic development, land use, and transportation.

The law requires that the transportation element be consistent with and support the land use element. In Washington, the comprehensive plan carries the force of law and must be developed with full participation by the general public.

Continuous coordination and open discussion during the development of local comprehensive plans are key to developing a valid plan for the growth of the community. Representatives from neighboring jurisdictions, special purpose districts, WSDOT, and others must be involved at the beginning of and throughout the planning process to ensure that the comprehensive plan is consistent with all other state and local plans.

Local comprehensive plans are important to WSDOT because they control how state facilities within the community will be addressed, how state highways will be impacted by local land use, and how access requirements will be met or maintained.

WSDOT seeks to work in partnership with local governments as they develop local comprehensive plans to ensure a balance between the need for mobility and access, while emphasizing design components that improve or maintain the livability of communities. WSDOT reviews and comments on local comprehensive plans and amendments whenever possible.
To avoid unnecessary conflicts and project delays, it is highly recommended that anyone involved in the design of a state facility review local comprehensive plans and initiate early contact with local governments before the design stage.

(e) **Regional Transportation Planning Organizations (RTPOs) (RCW 47.80.020).** Washington has two types of “regional” or “area wide” transportation planning organizations. One type, with populations over 50,000, the MPO, was already introduced in (1)(b) on federal laws. The other type, the Regional Transportation Planning Organization (RTPO), are voluntary organizations enabled under state law. Where MPOs existed before RTPOs were enabled, the MPOs became the RTPOs by including rural areas in their plans.

Although voluntary, all cities, counties, ports, tribes, and transit agencies are usually listed as members of an RTPO and their participation is their best way to influence local and statewide transportation planning.

RTPOs perform the same overall functions as MPOs and, like MPOs, provide a forum for information exchange and collective decision making between local governments and WSDOT. WSDOT is represented on each RTPO Policy Board and technical advisory committee.

Fourteen RTPOs exist in Washington State, covering all counties of the state except San Juan County. (See Figure 120-1.) In addition to the eight listed as including MPOs in 120.04(1)(b), there are the following six RTPOs:

- Skagit/Island RTPO
- North Central RTPO (NCRTPO)
- Palouse Economic Development Council RTPO
- Peninsula RTPO
- QUADCO RTPO (central)
- Northeastern Washington RTPO (N. E. W.)

(f) **Transportation Facilities and Services of Statewide Significance (RCW 47.06.140).** The Legislature has declared certain transportation facilities and services, which promote and maintain significant statewide travel and economic development, to be of statewide significance.

Transportation facilities and services of statewide significance are considered essential state public facilities. (See RCW 36.70A.200.) Essential state public facilities cannot be precluded from operation or expansion by local comprehensive plans and development regulations. This means that the state interest in these facilities and services takes precedence over local interests in the planning process.

Therefore, planning for these transportation facilities and services must be conducted with a statewide perspective in mind. WSDOT, in consultation with others, is responsible for development of a statewide, multimodal plan for these facilities and services. The balance between providing for the free movement of people and goods and the needs of local communities is the main consideration.

Highways of Statewide Significance (HSS) are one category of transportation facilities and services of statewide significance. The HSS system was established by the Washington State Transportation Commission, and approved by the Legislature, to identify significant state-owned transportation facilities. The HSS system was also established to define the state and MPO/RTPO roles regarding planning for these facilities.

The HSS includes the Interstate highway system, interregional state principal arterials, and ferry connections that serve statewide travel.

WSDOT, in consultation with others, makes the final decision regarding the acceptable Level of Service (LOS) for highways of statewide significance. The MPOs and the RTPOs, in consultation with WSDOT, set the acceptable LOS on other state highways.

(g) **Functional Classification of Highways and Roadways (RCW 47.05.021).** Functional classification is the grouping of highways, roads, and streets that serve similar functions into distinct systems or classes within the total existing or future highway network. The
objective of functional classification is to define the appropriate role (mobility versus access) of various highways in providing service and influencing development. Generally, the higher functional classification routes provide mobility with higher travel speed and serve longer distance travel. The lower functional classification routes focus on providing access to the land. Functional classification is important in:

- Identifying routes for inclusion in the National Highway System.
- Providing the basis for administering the Surface Transportation Program.
- Determining design levels for a specific route.
- Planning.
- Determining and establishing jurisdictional responsibility.
- Establishing access control.
- Providing information for land use plans and decisions.
- Conducting needs assessments and cost allocation studies.
- Helping to determine the level of maintenance.
- Conducting the priority programming process.

All state highways are subdivided into three functional classifications. See Chapter 440, “Full Design Level,” for definitions of the collector, minor arterial, and principal arterial classifications.

(h) Freight and Goods Transportation System (FGTS). The FGTS is an effort caused by the increasing interest in freight mobility. The FGTS is required by RCW 47.05.021 section 4. It states:

“The transportation commission shall designate a freight and goods transportation system. This statewide system shall include state highways, county roads, and city streets. The commission, in cooperation with cities and counties, shall review and make recommendations to the legislature regarding policies governing weight restrictions and road closures which affect transportation of freight and goods.”

The FGTS established the tonnage classifications for each state highway, county road, and city street. Ultimately, tonnage influences the funding and design of new facilities or reconstruction of existing facilities.

(i) Access Control (RCW 47.50, WAC 468-51, and WAC 468-52). Access control is a program that combines traffic engineering and land use regulatory techniques. Access control balances the desire for access (from adjacent properties to streets and highways) with other elements such as safety, preservation of capacity, support for alternative transportation modes, and preservation and enhancement of communities.

There are two forms of access control: limited access control and managed access control. (See Chapter 1420, “Access Control Design Policy.”) For limited access control, WSDOT purchases the right to limit access to a highway. Managed access control is a regulatory program established by a state law that requires that access to state highways in unincorporated areas be managed by WSDOT to protect the public and preserve highway functionality.

WSDOT has established plans for access control that are consulted when planning transportation improvement strategies. They are the Master Plan for Limited Access Highways and the regional Highway Access Management Classification Reports.

120.05 Planning at WSDOT

The role of planning at WSDOT is to identify transportation needs and facilitate the development and implementation of sound, innovative investments and strategies. Many groups within WSDOT conduct planning activities that directly or indirectly influence the design of transportation facilities.

Several modes of transportation are represented by these groups, which advocate, provide technical assistance, and fund and implement programs, projects, and services.
The following is a list of those groups, their roles, and their effect on the design of transportation facilities.

(1) **Transportation Planning Office**

Three major responsibilities of the Transportation Planning Office (TPO), of the Planning and Programming Service Center in OSC, are to:

- Oversee the development of *Washington’s Transportation Plan* (WTP).
- Coordinate planning activities and provide technical assistance to WSDOT regions, Metropolitan Planning Organizations (MPOs), and Regional Transportation Planning Organizations (RTPOs).
- Collect and process data, conduct studies, and develop travel forecasts.

(a) **Washington’s Transportation Plan (WTP).** The Transportation Planning Office coordinates the development of the WTP in partnership with other WSDOT organizations and the MPOs and RTPOs. See 120.04(2)(b) for a description of the WTP.

(b) **OSC Regional Planning.** The Regional Planning Branch of the Transportation Planning Office coordinates planning activities and provides technical assistance to WSDOT regions, the Office of Urban Mobility, eight MPOs, and fourteen RTPOs.

The Regional Planning Branch provides management oversight of the MPOs to ensure fulfillment of federal urban transportation planning regulations in 23 USC 134, and the RTPOs regarding state requirements in RCW 47.80, WAC 468-86, and the WSDOT Regional Planning Standards. The Regional Planning Branch also administers federal and state planning grants for these organizations.

(c) **Travel Forecasting.** Travel forecasting and analysis are fundamental to planning and project development at WSDOT. These technical methods provide data for:

- Determining the location of congestion and the extent to which various strategies solve congestion problems.
- Benefit/cost analyses.
- Project design.
- Safety analyses.
- System performance.

See Chapter 130 regarding the data and services available.

(2) **Public Transportation and Rail Division**

The Public Transportation and Rail Division works to enhance mobility options by managing, coordinating, and advocating for rail and public transportation programs throughout the state. The division’s mission is to improve transportation choices, connections, coordination, and efficiency. The division promotes freight rail programs and, in cooperation with Amtrak, passenger rail programs. The division also provides planning, project oversight, financial, and technical assistance to public transportation providers in urban and rural areas. Division staff oversees the State Commute Trip Reduction Program and provides technical assistance and grants to help reduce vehicle miles traveled by commuters in urban regions of the state.

Public Transportation and Rail Division’s plans and programs add value to highway and roadway design decisions by emphasizing enhancement, improvement, and coordination of intermodal connections. It is recommended that these plans and programs be referenced during the design process to ensure intermodal coordination and efficiency.

(a) **Public Transportation Office.** Programs of the Public Transportation Office support passenger transportation systems and services through grants, technical assistance, research, and planning. The office works in partnership with local communities and governments to promote, improve, and expand public transportation resources, and accessibility to those resources, for the state. The major emphases in the Public Transportation program are:

- Implement projects and strategies identified in the *Public Transportation and Intercity Rail Passenger Plan for Washington State* and *Washington’s Transportation Plan*. 
• Identify, support, coordinate, and monitor the planning, capital, and operating funding needs of small urban and rural public transportation providers.

• Improve effectiveness and efficiency of public transportation through training, technical assistance, and coordination to all agencies engaged in public transportation including nonprofit agencies, and private-for-profit bus and taxi companies.

• Establish mobility options in areas where public transportation is limited or does not exist.

• Develop, implement, and manage grant programs to enhance and sustain statewide mobility.

• Monitor compliance for safety, including the drug and alcohol programs of rural public transportation providers.

(b) Rail Office. Intercity passenger rail and freight rail are the focus of this office. Amtrak intercity rail service and freight rail service are an important part of our state transportation system. Moving people and goods by rail is often safer and more environmentally friendly than adding traffic to our already congested highways. Improvements to the state’s rail system, whether funded by the private sector or the public sector, can help mitigate the impacts of our fast growing economy and population.

The Intercity Rail Passenger Plan for Washington State defines a system that links major population centers throughout the state and provides the blueprint for needed improvements to these intercity rail systems. The plan emphasizes incrementally upgrading the Amtrak passenger rail system along the Pacific Northwest Rail Corridor in western Washington. The vision is to reduce travel times and provide better passenger rail service in the Pacific Northwest. Additional activities are underway in the corridor, requiring extensive coordination among various agencies and private organizations. The corridor also serves some of the world’s busiest ports. WSDOT is working with the Puget Sound Regional Council and other area agencies through the Freight Action Strategy for the Everett-Seattle-Tacoma Corridor (FAST Corridor) project to plan for the elimination of at-grade highway/railroad crossing conflicts and to improve port access.

The Washington State Freight Rail Plan fulfills a Federal Railroad Administration requirement that the state establish, update, and revise a rail plan. It also fulfills the Washington State Legislative directive (RCW 47.76.220) that WSDOT prepare and periodically revise a state rail plan that identifies, evaluates, and encourages essential rail services. The plan identifies the abandonment status of various rail lines, provides analysis of the various alternatives to these proposed abandonment’s, and provides recommendations that are incorporated into Washington’s Transportation Plan.

(c) Transportation Demand Management Office. The Transportation Demand Management (TDM) Office advocates for, creates, and develops effective solutions to capacity constraints within the state transportation system. TDM Office staff provide support and technical assistance within WSDOT, and for external transportation organizations, so demand management programs can be implemented whenever such programs are appropriate and cost effective. Program support is provided in areas such as land use planning, TDM research, parking management, high capacity transportation planning, and policy development for the state’s freeway high occupancy vehicle system.

The office also assists public and private employers, jurisdictions, and other interested parties with implementation of RCW 70.94.521 through 551. The goal of the commute trip reduction portion of this law is to reduce air pollution, traffic congestion, and the consumption of fossil fuels. Its focus is to get employees who drive to work alone to consider commute trip alternatives.

The TDM Office provides leadership through developing policies and guidelines that help direct public and private investment in the state’s transportation system. A key emphasis of the TDM Office is to develop and maintain a TDM Strategic Plan for WSDOT. This plan will help ensure that Washington’s Transportation Plan and all other internal planning processes
incorporate TDM activities. Regional and local TDM activities and planning functions are further supported by the TDM Office through coordination and implementation of statewide TDM programs, providing public information and marketing tools, and providing training opportunities. The office also administers local TDM grant programs and planning grants that facilitate high capacity transportation development in certain urban areas of the state. The TDM Office also manages the program to monitor safety and security on light rail systems in Washington State.

(3) Highways and Local Programs Service Center

The Highways and Local Programs Service Center includes many important subprograms and offices. The Service Center helps Washington’s local agencies develop their local transportation projects and qualify for federal and state funding to cover some of their project costs. This Service Center provides oversight, technical support, and training to help ensure effective delivery of projects being developed by cities, counties, ports, transit, tribes, Metropolitan Planning Organizations, Regional Transportation Planning Organizations, scenic byway organizations, other state and federal agencies, and private nonprofit agencies.

This Service Center coordinates the development of the State Highway System Plan (HSP) and the Statewide Transportation Improvement Program (STIP) in partnership with other WSDOT organizations and the MPOs and RTPOs. See discussions of the HSP at 120.04(2)(c), and the STIP at 120.06(3).

Another role of the Highways and Local Programs Service Center is to advocate for meeting highway and local roadway needs and to help to preserve, operate, and enhance Washington’s roadways, walkways, and bike routes. This service center is Washington’s designated state scenic byways agency.

(a) Bicycle and Pedestrian Program Office (Nonmotorized). The Highways and Local Programs Service Center is responsible for developing bicycle and pedestrian plans and programs to implement the nonmotorized objectives established by the Transportation Commission. The Bicycle and Pedestrian Program Office in the Olympia Service Center assists design engineers with mode-specific questions. To guide the actions of this office, and those working in the design offices, the Transportation Commission has adopted a Bicycle Policy Plan and a Pedestrian Policy Plan.

The Bicycle Policy Plan addresses four policy issues; bicycle facilities, funding, safety education and enforcement, and promoting bicycling commuting and touring. The plan also identifies the existing state roadway system as the basic network for bicycle travel. The Plan also calls for the road and bridge system to be maintained and improved to help ensure safe access by bicyclists.

WSDOT has a Bicycling Advisory Committee made up of seven citizens. Each citizen represents a region (two for the Northwest Region). The role of the committee is to advise the department on policies, issues, and needed bicycle projects and to provide insight into local bicycle issues and use around the state.

The Pedestrian Policy Plan focuses on local and areawide planning for pedestrians, and necessary pedestrian facility types and locations. It calls for:

- Providing pedestrian facilities that complement local business activity.
- Enhancing intermodal access (especially for those with mobility impairments).
- Maintaining the existing transportation system adequately to maximize pedestrian use.

The State Highway System Plan identifies four categories of bicycle and pedestrian projects:

- Urban Bicycle Projects: Building short sections of trails along or across state highways to complete local bicycle networks.
- Rural Bicycle Touring Routes: Shoulder improvements along sections of designated state routes.
• Pedestrian Accident Locations: Projects on sections of state routes that have four or more pedestrian-and-motor-vehicle collisions over a six year period.

• Pedestrian Risk Locations: Projects on sections of state routes that have a risk for pedestrian-and-motor-vehicle collisions because of pedestrian activity, traffic conditions, and roadway geometrics.

(b) Heritage Corridors Program Office.
The purpose of the Heritage Corridors Program is to preserve the unique scenic character along Washington’s transportation corridors, and to provide travelers with a continuing opportunity to appreciate and obtain information regarding unique natural, recreational, cultural, and historical features that are near to or accessible by transportation routes.

The highways, waterways, and trails in Washington State are evaluated by diversely staffed committees to select the most significant corridors to be designated as Scenic Byways or Heritage Tour Routes. Once designated, the routes are identified on the Designated (scenic and recreational) State Highways map (available from the Heritage Corridors Program office). They then become eligible for grants and partnering efforts designed to sustain visual quality and to provide access to features of interest. Scenic Byway and Heritage Tour Route designations along with roadside classification categories (see the Roadside Manual) are the means to focus attention on roadside visual elements and the department’s role in resource stewardship.

For designated routes, the use of Design Visualization technology is recommended (during the project definition phase) to help in the selection of roadside features such as guardrail and retaining walls. (See Chapter 710.) If requested early enough, supplemental funding for visual enhancements might be available through the Heritage Corridors Program.

The Heritage Corridors Program office, in the Olympia Service Center, works with the regions and various external entities to develop a Corridor Management Plan (CMP) for each designated route. Information from the CMPs is incorporated into Route Development Plans and from there the projects become part of the State Highway System Plan. This process implements the Transportation Commission’s service objectives and action strategies related to heritage resources, thus implementing federal and state laws.

The State Highway System Plan includes projects designed to:

• Refurbish safety rest areas.
• Ensure public access to safety rest areas.
• Cooperatively promote and interpret heritage resources.
• Provide incentives for alternatives to outdoor advertising.
• Provide multimodal and visual access to heritage resources.
• Develop a statewide network of traveler information services.

Safety rest area information is in Chapter 610 of the Roadside Manual.

If a project is on a designated route that has an existing CMP, it will provide considerable information useful to highway designers including:

• Locations of hazards or poorly designed features and possible corrections.
• Plans for accommodating commercial and multimodal traffic.
• A signing plan.

The Heritage Corridors Program office also coordinates the following programs, products, and activities:

• National scenic byways grant administration and outreach.
• Visual & route assessment.
• Corridor Management Plan technical assistance.
• Safety rest area and traveler services plan.
• Route signing guidelines.
• Highway interpretative markers.
• Directional signing for the Watchable Wildlife Program.
• Alternatives to outdoor advertising
• Byway orientation panels.
• Heritage tour guides & brochures.

(4) WSDOT Regions and the Office of Urban Mobility

The roles of planning at WSDOT regions and at the Office of Urban Mobility (OUM) are similar in many ways. What follows are descriptions of the roles of planning at WSDOT regions and the OUM.

(a) WSDOT Region Planning. Each WSDOT region has a Planning Office that has several roles, such as:

• Conducting and overseeing special long range planning studies.
• Coordinating with other planning groups.
• Assisting in development of prioritized plans.
• Administering internal WSDOT programs.
• Exercising access control.
• Performing Developer Services.

For the Olympic and Northwest Regions, many of these planning functions are assigned to the Office of Urban Mobility.

The region Planning Office conducts long range planning studies such as for the Route Development Plans, Corridor Master Plans, and site-specific transportation alternatives and studies. These studies evaluate alternative solutions for both existing and projected transportation needs, initiate the long-range public involvement process, and ultimately provide the foundation for inclusion of identified improvement strategies into Washington’s Transportation Plan (WTP) and the State Highway System Plan (HSP).

The region’s Planning Office also reviews and comments on local Comprehensive Plans so development regulations, local transportation elements, and WSDOT goals and interests can be consistent.

(b) The Office of Urban Mobility in Seattle. The Office of Urban Mobility (OUM), in the Planning and Programming Service Center, has a similar role to a region Planning Office yet the OUM role is more specialized. The OUM oversees long range planning efforts of WSDOT in the four-county Central Puget Sound area of King, Pierce, Snohomish, and Kitsap Counties. This is the same area covered by the MPO called the Puget Sound Regional Council (PSRC), located in Seattle. The four-county region is geographically split between WSDOT’s Olympic and Northwest Regions. OUM also has the responsibility of coordinating future plans developed by Washington State Ferries with the strategies contained in the State Highway System Plan.

The creation of OUM was a response to challenging transportation issues in the rapidly growing Puget Sound area. As transportation challenges have required more intensive coordination in the Puget Sound area, the manner in which WSDOT approached these challenges also needed to change. OUM has greatly improved the coordination of transportation planning efforts between WSDOT, the Puget Sound Regional Council, the local cities, and the four counties.

The region works with the Washington State Patrol to include their weigh site and other highway related needs in WSDOT projects.

Often, the region Planning Office is responsible for administering internal WSDOT programs such as traffic modeling, the Travel Demand Management program (TDM), and responding to citizen concerns about pedestrian, bicycle, and other transportation related issues.

Developer Services is the process of reviewing new developments affecting state highways, such as master planned communities, major subdivisions, and commercial projects. Developers provide mitigation for their impacts to the state highway system under the State Environmental Policy Act (SEPA).

The region’s Planning Office also reviews and comments on local Comprehensive Plans so development regulations, local transportation elements, and WSDOT goals and interests can be consistent.
The Office of Urban Mobility also participates in the review of documents mandated by the Growth Management Act (GMA). This includes the review of draft Comprehensive Plans as well as the Draft Environmental Impact Statements that provide supporting documentation to the Comprehensive Plans. In addition, OUM reviews Draft Environmental Impact Statements for local agency proposals that might affect the operation of state facilities.

Developer Services responsibilities remain with the Northwest and Olympic Region’s Planning Offices.

(5) Washington State Ferries Division

The Long Range Ferry System Plan, prepared by the Washington State Ferries Division, considers recent trends in ferry ridership, system costs, regional economy, and other system and site factors. It is recommended that designers contact the Washington State Ferries planning office during the design phase of any conceptual solution occurring near a ferry terminal or one that might add significant traffic to or around a ferry terminal.

(6) Aviation Division

The Aviation Division is a nonregulatory agency that:

- Provides general aviation airport aid, including an award-winning lighting program.
- Provides technical assistance for airspace and incompatible land use matters.
- Coordinates all air search and rescue and air disaster relief.
- Administers pilot and aircraft registration.

This division is responsible for development of the Washington State Airport System Plan. The division also operates seventeen state airports strategically placed throughout the state.

120.06 Linking Transportation Plans

The main concern of the traveling public is that the transportation system allows them to move from point A to point B quickly, safely, and with the least inconvenience and expense. To fulfill the public demand, coordination of transportation planning efforts is essential to the creation of the seamless transportation system.

(1) Coordination of Planning Efforts

Coordination of planning efforts between city, county, MPO, RTPO, public and private transportation provider, and state transportation plans is not only required by federal and state laws — it makes good business sense. Coordination of transportation planning is a cyclical process and begins as a bottom-up approach. Figure 120-2 is a diagram that explains the general relationships between the various transportation planning processes and organizations.

Cities and counties explore their needs and develop comprehensive plans. Among other components, each comprehensive plan contains a land use element and a transportation element, which must be consistent with each other. The transportation element (sometimes known as the local transportation plan) supports the land use element. The requirements in the Growth Management Act (see 120.04 (2)(d)) guide most of the comprehensive plans developed in the state of Washington.

MPOs and RTPOs coordinate and develop metropolitan and regional transportation plans. These plans cover multiple cities and, for RTPOs, encompass at least one county. The purpose of metropolitan transportation plans and regional transportation plans is to ensure that the policies, plans, and programs of each jurisdiction are consistent with neighboring jurisdictions.

Planning is undertaken to ensure consistent policy among all the various jurisdictions; whether state, regional, or local. It does not matter where the planning process begins because the process is both cyclic and iterative. If one component of a plan changes it may or may not affect other components. If any one plan changes significantly, it can affect each of the other plans in the cycle. Early communication and coordination of conceptual solutions are critical to ensuring project delivery.
(2) Transportation Improvement Programs

Figure 120-3 shows the coordination of effort that produces consistent and comprehensive transportation plans and programs.

From these transportation plans, each town, city, county, and public transportation provider develops a detailed list of projects that will be constructed in the next three or six years. This detailed list of transportation projects is called the six-year Regional Transportation Improvement Program also known as the Six-Year RTIP or the three-year Metropolitan Transportation Improvement Program (MTIP).

The six-year RTIP and the three-year MTIP must be financially constrained, meaning that the total cost of all projects cannot exceed the established revenue authority. Financially constraining the RTIP and the MTIP is one method used to ensure that the list of projects represents what the local agency intends to build in the near future to implement local transportation plans. Once each town, city, and county develops its individual TIP, the RTPO and the MPO compile these individual TIPs into a regional or metropolitan TIP.

See Figure 120-3.

Each RTPO/MPO completes a Regional or Metropolitan Improvement Program (RTIP or MTIP) at least once every two years (RCW 47.80.023). The RTIP/MTIPs must meet the requirements of both federal and state laws regarding transportation improvement programs and plans. To achieve this, the RTIP/MTIP:

- Identifies all significant projects, whether funded by state or federal funds.
- Includes all significant projects from the local transit development plans and comprehensive transportation programs required by RCW 35.58.2795, 35.77.010(2), and 36.81.121(2) for transit agencies, cities, towns, and counties.
- Includes all transportation projects funded by the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA).
- Includes all federally funded public lands transportation projects.
- Includes all WSDOT projects regardless of funding source and clearly designates regionally significant projects as such.
- Complies with all state (RCW 70.94) and federal (40 CFR 51 & 93) Clean Air Act requirements (where applicable).
- Includes only projects consistent with local, regional, and metropolitan transportation plans.
- Includes a financial section outlining how the RTIP/MTIP is financially constrained, showing sources and amounts of funding reasonably expected to be received for each year of the ensuing six/three-year period, and includes an explanation of all assumptions supporting the expected levels of funding.

Funding agencies give preference to jointly sponsored transportation projects. RTPOs and MPOs can develop jointly sponsored projects since they represent multiple agencies. Major projects backed by an RTPO or an MPO have an excellent chance of receiving funding.

(3) Development of the STIP

An important role of the WSDOT Highways and Local Programs Service Center is to collect all RTIP, MTIP, and HSP projects and assemble all of the state and federally funded projects, and the projects of regional significance, into the (three-year) Statewide Transportation Improvement Program (STIP).
Development of a new STIP every two years is required by federal law in order to expend federal transportation dollars. The state of Washington, however, develops a new STIP each year to enhance project flexibility and to ensure project delivery.

The Governor’s approval of the MTIPs; plus the Federal Highway Administration’s, and the Federal Transit Administration’s approval of the STIP; are required prior to expenditure of federal funds.

120.07 Linking WSDOT Planning to Programming

Figure 120-4 is a process flow chart describing the overall process that a conceptual solution must go through to receive funding. This chart also generally describes the links (the symbiotic relationship) between planning and program development. Project Definition is presented in Chapter 330, Design Matrices are in Chapter 325, and Environmental Documentation is in Chapter 220.

The role of WSDOT planning is to determine what facilities or services will be provided where. The role of WSDOT programming is to determine when the improvements will be provided. The WSDOT Program Management Office prioritizes the projects that are selected from the financially constrained State Highway System Plan component of Washington’s Transportation Plan. (See 120.04(2)(b).)

See Chapter 140, “Programming,” for a discussion of the programming process as a whole. Chapter 150, “Project Development,” relates planning and programming to the process of developing a project.

(1) The Role of the Program Management Office

Taking the HSP from the planning stage through the programming stage is the role of the Program Management Office of the Planning and Programming Service Center. The Program Management Office manages the statewide highway construction program including:

- Recommending subprogram funding levels.
- Developing project priorities.
- Preparing, executing, and monitoring the highway construction program.

One of the important processes the Program Management Office oversees is a process termed the Programming Process. The legislative authorization for this process is in RCW 47.05 under Priority Programming. The Programming Process is really the prioritization of projects that have been identified in the HSP. The Programming Process determines the order in which the needs (identified in each improvement category in the financially constrained HSP) are solved.

Subprogram categories for the service objectives and action strategies have been established, by the Transportation Commission, within WSDOT’s budget to allow decision makers to determine timing and the amount of money to invest in solving transportation needs. (See the HSP for the service objectives and action strategies.) The order of the needs within each subprogram category is usually prioritized based on benefit/cost methodology; however, some subprograms do not have a prioritization methodology attached to them (such as Economic Initiatives).

The Commission may combine projects that are scheduled to be within a six-year time period to eliminate constructing projects at the same location just a few years apart.

Following completion of construction, the department evaluates the effectiveness that solving those needs had on the performance of the transportation system.

(2) WSDOT Budgets

WSDOT uses the financially constrained State Highway System Plan component of the twenty-year Washington’s Transportation Plan as the basis for prioritizing and programming to select projects for the Agency Request Budget (ARB) and Current Law Budget (CLB). To be selected, a project must already be included in the HSP and, if federally funded, the STIP.
Currently, WSDOT operates on a two-year funding cycle. This is primarily because the state Legislature appropriates state transportation funds on a biennial basis. To better implement the intent of federal and state laws influencing transportation and land use, to encourage a longer range perspective in the funding of transportation projects, and to be consistent with local and regional transportation planning processes, the Washington State Transportation Commission is developing a Six Year Plan Element. WSDOT’s Six Year Plan Element will be used by the Commission to develop the two-year budget proposals.

When appropriated by the Legislature, WSDOT’s two-year budget is forwarded to the appropriate RTPOs and MPOs for any needed revisions to the RTIPs and MTIPs.

(3) Key Points of Planning and Programming at WSDOT

Below is a list of key points to remember about the planning and programming process:

- Commission Policy sets the direction for Washington’s Transportation Plan (WTP).
- Federal transportation laws and state transportation and land use laws guide our solutions to the needs for transportation facilities and services.
- The WTP is developed in partnership with MPOs and RTPOs and is tied directly to the land use plans of towns, cities, and counties.
- The region’s Planning Offices have the main responsibility for meeting many of the state and federal planning requirements.
- The State Highway System Plan is a component of the WTP.
- The State Highway System Plan sets forth service objectives and action strategies to implement Commission policy.
- A budget structure is developed to implement each action strategy.
- Conceptual solutions are prioritized within most budget categories based on benefit/cost analyses to obtain the greatest benefit.
- Tradeoffs between project categories are made by policy choice through a multitiered process (executives, Commission, and Legislature).
- An improvement strategy must be listed in the State Highway System Plan to be considered for project funding.
- If federally funded, a strategy must be listed in the Statewide Transportation Improvement Program to be considered for funding.
This graphic description represents an interdependent cyclical approach to planning. Each plan is both internally and externally consistent. Each plan is related to the others, and each cycle of the planning process affects each of the other plans.

Washington State Transportation Policy sets policy for the entire state. It also sets the foundation for Washington’s Transportation Plan (WTP). Both the Policy and the WTP are cooperatively developed through discussions with the general public, elected officials, the public sector, and private sector business interests. State Policy and the WTP are based upon local and regional policies as well as statewide and national goals and policies.

**Transportation Plan Relationships**

*Figure 120-2*
RTIP, MTIP, and STIP Development Process

**Statewide Transportation Improvement Program (STIP)**
Covers first 3 Yrs. of projects. Governor approval of MTIPs plus FHWA and FTA approval of TIP required before federal funds can be spent.**

**Metropolitan Transportation Improvement Programs (MTIP) Three Years**
Federally required document used for actual programming of projects. Projects implemented by cities, counties, public transportation providers and WSDOT

**Regional Transportation Improvement Programs (RTIPs) Six Years**
State required document used for planning purposes only. Projects implemented by cities, counties, public transportation providers and WSDOT.

- **Individual Local Comprehensive Plans**
  (include the local transportation plans)
- **Individual Six Year Transportation Improvement Programs (Six Year TIPs)**
  (Each entity below submits a financially constrained list of projects)
  277+ Cities/Towns  39 Counties  25+ Public Transportation Providers*
  27 Federally Recognized Tribes  76 Port Districts

- **14 RTPOs**
  (rural areas)
- **8 MPOs**
  (urban areas)

- **WSDOT Highways and Local Programs Service Center (Olympia)**

- **WSDOT Region - Highways and Local Programs Office**

- **WSDOT Six Year Plan Element**
  (under construction)

- **WSDOT Agency Request Budget**
  (2 year budget)

- **Washington’s Transportation Plan (WTP) 20 years**
  (includes the State Highway System Plan)

- **WSDOT Region - Highways and Local Programs Service Center (Olympia)**

- **Construction Projects**
- **Capital Purchases**
  (e.g. buses, trains, equipment)

**RTIP, MTIP, and STIP Development Process**

*Includes transit, passenger rail, ferry, and special needs.

**Includes state and federally funded projects and regionally significant projects regardless of funding.
Planning and Programming Links

Figure 120-4
140.01 General

This chapter presents an overview of the process, tools, and resources used by the Washington State Department of Transportation (WSDOT) to effectively deliver projects.

Project delivery — The challenge is to get the job done: on time, within budget, and according to specifications. This includes meeting or exceeding customer and stakeholder expectations. Successful project delivery results from the effective employment of three overlapping discipline areas as shown in Figure 140-1.

Customer focus — A key to successful project delivery is the effective involvement of project customers. Providing and operating a statewide transportation infrastructure is relevant to virtually every aspect of society. As a result, the WSDOT customer base is very diverse. Customers are the users of, and those directly affected by, the product that the project produces. Project customers will be mobility, safety, and community oriented. Identification of appropriate customer representatives is necessary for each project. Meaningful customer representation involves individuals whom the project team can communicate with directly.

Managing scope, schedule, and budget — Ongoing and active management of the project’s “triple constraints” (scope, schedule, and budget as shown in Figure 140-2) is a primary focus of project management.

Implementation of the Project Delivery Information System (PDIS), using project scheduling software, provides a tool for effective management of project schedules, assigned resources, and the resulting cost to complete...
projects. The purpose of using PDIS is to enhance communication and coordination between staff engaged in project and program delivery at the project team, office, region, and statewide levels. See the PDIS definition for a web address.

Key features of effectively managing project delivery include the following:

- Building an interdisciplinary team having the skills necessary for the project.
- Including the customers in the project delivery process.
- Communicating.
- Managing customer expectations.
- Managing change.

The material in this chapter is provided to better enable participants in the WSDOT Highway Construction Program to work together to develop and deliver quality projects on time and within budget through active management of scope, schedule, and budget.

140.02 References

WSDOT Policy Number P 2010.00, “Managing Project Delivery – Using Quality Principles”

WSDOT Policy Number P 2011.00, “Managing Project Delivery – Providing Resources”


“*Managing Project Delivery*” training manual, 1998, CH2M HILL

140.03 Definitions

**customers** The customers for a project are the users of, and those directly affected by, the project’s product.

**CIPP** The Capital Improvement and Preservation Program for which change management procedures are in place including the Change Management Form at wwwi.wsdot.wa.gov/ppsc/pgmmgt/dpsb/4ChangeManagementForm.doc.

**CMP** Change Management Plan. See 140.05(2)(g).

**MDL** The Master Deliverables List (for this chapter MDL) implemented as part of the PDIS, is a standardized work breakdown, down to the deliverable level.

**MPD** The process called Managing Project Delivery that is described in this chapter.

**PDIS** The Project Delivery Information System, using project scheduling software, for project planning, scheduling, resource balancing, and cost management. See wwwi.wsdot.wa.gov/projects/PDIS/

**project** A temporary endeavor undertaken to create a unique product or service.

**project manager** The person responsible for conducting the project’s effort and delivering the end product.

**project sponsor** The person assigning the project manager the responsibility to conduct the project’s effort and deliver the end product.

**stakeholders** Those with a particularly significant interest in the project’s outcome including those providing funding or right of way for the project and property owners who are affected by the project. Stakeholders are unique for each project.

**team** A designated group of people working together with a common purpose.

**WBS** Work Breakdown Structure. See 140.05(2)(a).

**work plan** A comprehensive, realistic, and deliverable plan to accomplish the team mission and deliver the project. It includes a schedule and a budget.

140.04 Resources

In addition to the publications listed under 140.02, References and web sites mentioned in this chapter, the Headquarters Design Office provides training, and assistance in implementing the principles of Managing Project Delivery.
140.05 Process and Tools

Successful project delivery results from active project management and a team that acts with a common purpose. The Managing Project Delivery process is applied by project managers and teams. It includes five basic steps, each with supporting elements, as shown in Figures 140-3 and 140-4. Each of these steps and elements is described below.

The five steps of Managing Project Delivery can be further simplified into two basic phases:

- Preparation – “Plan the Work”
- Execution – “Work the Plan.”

In a typical project application, planning the work, (the first three steps) will constitute approximately 10% of the total project effort and time. Steps four and five will constitute approximately 90% of the project effort and time.

The need for some project tasks to start immediately can be so apparent that “working while planning” is, at times, both necessary and appropriate: site surveying, aerial photography, and traffic counts, for example.

Adapt the Process and Tools to Your Project and Team — The manner and extent of use of each process step and element is determined on an individual project basis by the project manager and team. This is based on the degree of benefit to be realized by their project through application of each element.

An efficient approach to developing a project work plan is to have a core group develop initial drafts of the various alignment elements (project vision and team mission, for example). The full project team can then review and alter them as appropriate. This reduces the need for personal involvement by specialty staff who participate in numerous project teams.

What is scalability?

Scalability is the ability to apply each of the Managing Project Delivery steps and elements in proportion to the project and team size and complexity and to the value that can be derived. See Figure 140-4.

Typically, all steps and elements are applied to large projects. They directly contribute to a common understanding and the development of a comprehensive work plan. Some project types have main activities that have been repeated many times and costs are accurately predictable: cost per lane mile for resurfacing, for example. Value would not likely be added by conducting a detailed estimation of commonly used project task costs.

Design Manual 140.05 Managing Project Delivery
September 2002 Page 140-3
(1) **Initiate and Align the Team**

- Initiate the project.
- Build the project team.
- Align the participants toward a common goal.

While the assignment of organizations and individuals to a project is an essential first step, mere assignment does not result in an effective team. Teams must be built and sustained. (See 140.04(4)(b), Team Building.) For successful project delivery, the participants must conduct their efforts in a coordinated and complimentary manner. Establishing communication among the people who will develop and deliver the project is the most important function of this first step of Managing Project Delivery. Successful project delivery starts with mobilizing the necessary resources and aligning the participants toward a common goal.

Building and sustaining an effective project team involves initiating the project by developing a common understanding of:

- Project vision
- Team mission
- Participant roles and responsibilities
- Project boundaries
- Critical success factors

**What is a project team?**

The project team is a designated group of people working together with a common purpose related to a specific project. A critical aspect of project success is mobilizing and aligning people around a project to effectively deliver the product.
Who should be on the team?

The project manager assesses what skills are required for the specific project and secures people with those skills to accomplish the project effort. Many projects require multidisciplinary participation. The project manager must secure individuals from the appropriate functional specialty groups (potentially including Bridge, Environmental, Geotechnical, Local Programs, Materials, Real Estate Services, Traffic, Utilities, and others). This is necessary to overcome the established tendency of large organizations to segregate or compartmentalize. Compartmentalization commonly results in disjointed and conflicting deliverables.

Depending on the scope of the project, participation on the team by “partners” is appropriate and can serve to ensure that the product meets customer expectations. Identification of appropriate representatives is necessary for each project and, to be meaningful, needs to be individuals who can communicate directly with the project team. Examples are:

- Elected officials at the federal, state, and local level
- Representatives of Indian tribes
- Staff from appropriate agencies or jurisdictions
- Staff from permitting agencies
- Stakeholders
- Neighborhood residents
- Individuals who regularly use the facility

To be both effective and efficient, the participants’ efforts need to complement one another in support of accomplishing a common purpose, in other words, to function as a collaborative team. This does not mean that all team members must participate in every team meeting or project work session. Active project management includes ongoing determination of necessary participants to be effective and efficient.

Some project managers have found that a designated project Leadership/Management Team is an effective supplement to a Production Team.

This approach is particularly useful for very large projects. Communicating with and seeking endorsement from customers is an essential aspect of successfully managing project delivery. Some project managers have determined that forming these participants into a Steering Team or Citizen Advisory Committee is the most effective format.

(a) Project Vision

What will be the result of this project?

The project vision establishes the common goal toward which all project activities and efforts strive. It is a statement of the desired Highway Construction Program project product (facility or service). The project vision describes an outcome (the final product, not a process) and is intended to incorporate customer and stakeholder needs and expectations as well as team input.

(b) Team Mission

How will the team accomplish the project?

The Team Mission statement serves to establish the common understanding of what a specific team is to accomplish. It is a statement of the overall actions the team will take to accomplish the project. It is usually a short paragraph developed with input from the team, including participating stakeholders and customers, as well as from the project sponsor.

In this chapter, “the project” means the Team Mission — The word project is used throughout this chapter. It is imperative to understand and communicate the distinction between the defined Team Mission ("the project" for purposes of this chapter) and a “Highway Construction Program project.” A Highway Construction Program project is developed in phases (scoping, design, PS&E, right of way, and construction.) A specific Team Mission may be constrained to a specific phase or phases of a Highway Construction Program project. It is entirely likely that the Team Mission of any given project team will not attain the ultimate end product of the Highway Construction Program project, “the project vision.”
The Team Mission statement is of particular importance during project work planning as it determines the scope of the Work Breakdown Structure, (starting with project specific tailoring of the Master Deliverables List [140.04(2)(a)], which is the basis of the schedule and estimated cost to complete.

(c) Operating Guidelines

How will the team govern itself?

The operating guidelines describe how the team will govern itself both within and outside of team meetings. The functions most commonly performed by the team and guidelines to steer it in those functions are identified. Listed below are some guidelines the team might wish to develop:

- Team decision process.
- Team meetings (such as structure, timing).
- Communication (such as methods, uses, frequency, protocols).
- Measuring team performance (such as team surveys, self-assessments/evaluations).
- Managing team disagreement and conflict.
- Managing team change (such as changes in team membership).

(d) Boundaries

What do boundaries define?

Boundaries define the limits relevant to the project and the team’s mission. Boundaries are usually set by the organization and transmitted to the team by the project sponsor. Some boundaries are established by other entities beyond the team. Boundaries might fall within the following areas:

- Geographic.
- Financial.
- Legal and regulatory.
- Mandatory product delivery dates.
- Required project activities.
- Excluded project activities.

What benefit is derived from identifying boundaries?

The identification of project boundaries provides a valuable opportunity for the team, the sponsor, and appropriate customers to enhance their common understanding of the project environment. Well defined project boundaries can be very useful for identifying potential change. Teams frequently find it valuable to distinguish goals (desirable but not mandatory elements) from absolute boundaries.

(e) Roles and Responsibilities

What are roles and responsibilities?

Roles and responsibilities can be defined for each organization participating in the project or down to the level of each individual on the project team. The definition and mutual acceptance of organizational and individual roles and responsibilities expedites arrival at a common understanding of “who will do what.”

The team member’s roles are the specific titles or positions occupied, such as team leader, designer, permit coordinator, drafter, etc. The responsibility is the output or outcome expected of the team or individual, such as plan sheets, hydraulic analysis, schedules, etc.

A project-specific table of organization chart is a good tool for visualizing needed and assigned human resources, their roles and responsibilities, and the relationships or linkages between the participants.

(f) Measures of Success

How will accomplishment of the team’s mission be measured?

Measures of success are tools to assess the accomplishment of critical success factors. Critical success factors define the most important things the team must accomplish to fulfill its mission and achieve project success. These factors are tied to the team mission and project vision.

The first step is to define critical success factors. Once these factors are defined, ways to measure their attainment are developed. Attainment of the critical success factors is measured incrementally.
“along the way,” not just at the point of project completion. This allows for corrective action (changes) to get “back on track.”

(2) Plan the Work

What is the goal of planning the project work?

The goal is a work plan that is comprehensive, realistic, deliverable, and endorsed by all team members.

Planning the work to accomplish the Team Mission — It is imperative to understand and communicate the distinction between the work plan (including schedule and cost to complete) to accomplish the defined Team Mission and the entire effort to deliver the Highway Construction Program project in terms of preliminary engineering (PE), right of way (ROW), and construction (CN) phases.

The following are examples:

- For a Team Mission to conduct the scoping phase of a Highway Construction Program project, work planning elements for the design, PS&E, ROW, and CN phases (including schedule and cost to complete) will be deliverables accomplished as part of fulfilling the Scoping Team’s Mission. These later phase schedules and cost estimates will be output from “working the plan” to scope the project. The “plan the work” schedule and budget in this example are only for accomplishing the Team Mission to scope the project.

The scope of work, schedule to deliver, and the estimated cost to complete a Highway Construction Program project (including PE, ROW, and CN phases) are developed by a region project team during the scoping phase and become commitments upon signature of the Project Definition and entry into the Capital Improvement & Preservation Program (CIPP).

Once a Highway Construction Program project’s scope, schedule, and estimated cost (PE, ROW, CN) have been committed to in the CIPP, if at any point in the further development of that project the delivery date or estimated cost exceed the commitments in the CIPP, the Change Management Plan will be implemented by the Project Manager. (See 140.05(2)(g), Change Management Plan.)

- When the Team Mission is to conduct the design or PS&E subphases of a project, the “plan the work” schedule and cost estimate are a test or verification of the project PE schedule and cost estimate commitment in the CIPP. In the case of a Team Mission to conduct the design or PS&E of a project, a construction phase schedule and cost estimate will be “working the plan” deliverables.

(a) What — Work Breakdown Structure

What needs to be done to accomplish the team mission and deliver this project?

The Work Breakdown Structure (WBS) is a systematic mapping out of the hierarchical project tasks (necessary to accomplish the Team Mission) to the lowest level of detail necessary to describe and assign the tasks. The WBS tool is useful toward developing a project scope, schedule, and budget. The team develops the WBS with input from project customers and stakeholders. The WBS includes all tasks necessary to accomplish the team mission.

A task is an assignable item of work that has:

- A definable beginning and end.
- A finite duration.
- An associated level of effort (such as labor, money, equipment, and materials).
- A state of completion that can be estimated at any time.
- A reviewable internal or external deliverable at the task’s completion.

Master Deliverables List — Implementation of the PDIS, using project scheduling software, includes establishment of an agency wide standard Master Deliverables List (MDL). The MDL is a work breakdown, down to the deliverable level, and is to be used by all projects in the Highway Construction Program. It serves as the starting point for development of each project-specific Work Breakdown Structure. With only a few exceptions, the MDL does not include
tasks. Tasks must be defined for each project. The tasks developed at the project level must roll up into the deliverables in the standardized MDL, which is available on the WSDOT Internet site. See the PDIS definition for a web address.

(b) Task Planning

How is the project work plan developed from the tasks (WBS) to a comprehensive and realistic schedule and then a budget?

Task planning serves as an essential intermediate step between the WBS and schedule layout. Developing the schedule directly from the WBS has an extremely high risk of resulting in an inaccurate schedule due to incompletely defined tasks. Figures 140-7a and 140-7b are a Task Planning Worksheet available for use in accomplishing this step. This worksheet is also available at www.wsdot.wa.gov/eesc/design/policy/designpolicy.htm

Task planning includes the following:

• Task scope definition. Just as the overall project requires a well developed and communicated scope, so do the supporting tasks. For example, for “Public Information Newsletters” task, will there be 1, 3, or 5 mailings, to 500, 5000, or 10,000 addresses, and will they be 1, 3, or 5 pages in length? How will they be distributed?

• Task sequencing. The accurate sequencing of tasks is critical to the later effective development of a realistic and deliverable schedule. The recurring question asked in this process is “To execute this task, what do I need from some other task, and when do I need it?” Identifying task dependencies between functional areas is of critical importance (Design and Bridge, Environmental and Design, Hydraulics and Right of Way, etc.)

• Resource assignments. What organization and what specific individuals will conduct this task? Will 1 or 3 drafters be assigned to this task? Are the specific individuals highly experienced or “first timers”? What availability constraints apply to the individuals assigned to this task: other project assignments, percentage of time committed to this project, training needs, vacations, and the like?

Accomplishing this work planning element is a key to ultimately attaining a resource loaded schedule. The software entry of resources is dependent on this task planning function.

• Task duration estimates. Those individuals with the applicable expertise can make the most accurate estimates for completion of tasks. Expert judgment guided by historical information is used whenever possible. Project managers must seek input from those who will accomplish specific tasks to estimate the realistic duration.

(c) Risk Assessment

What risks does this project face and how can they best be managed to ensure successful delivery?

Project risks can be opportunities (positive events) as well as threats (negative events) that might affect scope, schedule, or budget. Risk assessment is the first phase of project risk management, the purpose of which is to maximize the results of positive events and minimize the consequences of adverse events. See A Guide to the Project Management Body of Knowledge for more details. Risk assessment includes the following:

1. Risk Identification is determining which risks are likely to affect the project and the characteristics of each. This includes both internal (things the project team can control) and external (beyond the control or influence of the team) risks. Identify risks from historical information, interviewing of stakeholders, subject matter experts, and team brainstorming.

2. Risk Quantification is identifying the risks for which a contingency plan will be developed.

An effective tool for quantifying project risks is the Risk Probability – Impact Matrix shown in Figure 140-5. Each identified risk is assessed for probability of occurrence and degree of impact to the project, should it
occur. Assessment of risks is a judgment call based on the best available insight. Risks identified as both high probability and high impact (red risk) are potential “show stoppers” and must be further addressed immediately. All risks determined to be medium to high in both probability and impact (yellow risk) are given continuous management and, probably, development of contingency plans.

3. Risk Response Development. Responses to risk threats include the following:
   - Avoidance — eliminating the threat, usually by eliminating the cause.
   - Mitigation — reducing the potential probability of occurrence.
   - Acceptance — accepting the consequences either actively (with a contingency plan) or passively.

The reason for conducting risk assessment before schedule and budget building is to provide the opportunity to develop and incorporate schedule and budget contingencies for “at risk” tasks.

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<thead>
<tr>
<th>Probability</th>
<th>Low</th>
<th>Med.</th>
<th>High</th>
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<td></td>
<td>Yellow Risk</td>
<td>Yellow Risk</td>
</tr>
<tr>
<td></td>
<td>Low</td>
<td>Gray Area</td>
<td>High</td>
</tr>
</tbody>
</table>

Risk Probability – Impact Matrix

Figure 140-5

(d) When — Schedule

When will the project tasks be conducted?

All projects in the WSDOT Highway Construction Program are managed using a schedule of required activities that is based on the standardized Master Deliverables List.

The schedule to complete the Team Mission is developed from the Work Breakdown Structure and the subsequent task planning. The schedule is a dynamic tool. It defines the start, order, and duration of project tasks and milestones. A collaboratively developed and comprehensive schedule is a fundamental tool for the subsequent management and delivery of the project. It is used to communicate, coordinate, and measure project progress.

Identifying and managing task dependencies between functional areas (Design to Environmental, Geotechnical to Bridge, Traffic to Design, etc.) are of major importance to successful project delivery. Milestones and interim deliverables make schedule, and thus project management, much easier and more effective by providing both short-term goals and clear measurements of progress.

When schedules are resource loaded it becomes possible to balance the assignment of resources and identify over-allocated resources using the schedule. Resource balancing can be accomplished within an individual project and across multiple projects when all involved schedules are resource loaded. The development of a schedule-based budget is also feasible once a schedule is fully resource loaded.

(c) Costs and Budget

How much will it cost to accomplish the Team Mission in accordance with the project schedule?

The estimated cost to complete the Team Mission is developed from the Work Breakdown Structure, assigned project resources, and the resultant comprehensive schedule. This estimate is broken down by participating functional area (Bridge, Environmental, Real Estate, etc.), as well as by month (“aged”). It includes an appropriate contingency allowance for identified risk areas and inaccuracies in the cost estimating process.

The estimated cost to accomplish the Team Mission includes all activities that will be directly or indirectly charged against the project such as “planning the work,” quality assurance and control, project management, and project closure.
Communication Plan

Communication, the exchange of information to the relevant parties (including ideas, expectations, goals, requirements, and status), is vital to project success. To be effective, communication cannot be left to chance. While the theme of communication permeates the entire Managing Project Delivery process, a specific communication plan is an essential tool for successful project delivery. See Chapter 210, “Public Involvement and Hearings.”

Communication has many dimensions:

- Internal (within the project)
  1. Vertical (up & down the organization)
  2. Horizontal (with peers)
- External (to stakeholders, the media, the customers)
- Written, oral, and various media
  1. Letters, memos, e-mail
  2. Internet
  3. Media (radio, TV, newspapers)
  4. Personal contacts
  5. Public meetings and hearings

Every project develops or adopts a communication plan. Communication plan elements include the following:

- Requirements — Determining the information and communication needs of the project stakeholders and participants: who needs what information, when will they need it, and how will they get it.
- Distribution Structure – Defining the following:
  1. To whom information will flow (status reports, data, schedule, etc.).
  2. What methods will be used to distribute various types of information (written reports, letters, meetings, e-mail, Internet).
  3. When each type of communication will be produced.
  4. Who, in the project organizational structure, is responsible for preparing and distributing the identified items.

Change Management Plan

Successful project delivery requires active identification and analysis of encountered change, leading to effective decisions. A common human tendency is to deny that change is occurring until it becomes overwhelming. A Change Management Plan (CMP) provides the framework for decision making when change occurs. Since it is not possible to foresee all potential changes, a project manager plans the methods by which change will be addressed when encountered.

The CMP includes the following elements:

- A means to anticipate and identify potential changes.
- A process for assessing the effects of a change.
- Techniques and procedures for developing a response strategy.
- A change endorsement process, including identification of the level of endorsement necessary for various types of change. Endorsement is by definition proactive such that endorsement of any change is necessary before resources are expended to implement the change.
- A process for revising the work plan and monitoring performance in accordance with the revised work plan.
- A communication strategy to inform all affected parties of the project changes.

WSDOT has adopted standardized change management procedures for the Capital Improvement and Preservation Program (CIPP). These procedures, including a standardized Change Management Form, are used by both Project Development and Program Management. Detailed information on this CIPP change management process, including the Change Management Form, are available on the web. See Figure 140-6, and the definition for CIPP for the web address.

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Endorse the Plan

What is endorsement, how is it different from approval, and who are the key parties to endorse the plan?

Endorsement constitutes both buy-in and commitment to the work plan and project effort by the key participants. Endorsement is proactive, whereas approval is typically reactive, frequently meaning no more than a lack of objection. Endorsement is the key participants taking ownership of the project goals and the agreed upon method by which the goals will be delivered.

The optimal method to gain endorsement of the project work plan is by inclusion of the participants in the collaborative development of the work plan. This will provide ownership of the plan by the participants and help to reach endorsement by consensus.

The project manager determines whether endorsement for the project work plan will be achieved verbally or documented.

(a) Customers

A primary purpose of endorsement is to gain customer commitment to support the project team and work plan. Endorsement by the customers is intended to ensure their understanding of the project and acceptance of the project scope, schedule, and budget.

(b) Project Team

The purpose for endorsement by the project team is to:

- Share a mutual understanding of the work plan.
- Actively concur that the plan is comprehensive, realistic, and deliverable.
- Demonstrate that the team is committed to completing the project as described in the plan.

This endorsement validates the working relationship between members of the team and between the team and the project manager.

(c) Sponsor

Endorsement of the project work plan by the project sponsor, and other managers designated by the project sponsor, provides:

- Sponsor commitment to the defined scope, schedule, and budget.
- Necessary staff (skill base, knowledge, experience).
- Required tools and resources (computers, technology, office space).
- Sponsor acknowledgement of known risks and associated contingencies.
- Sponsor commitment to advising and assisting in executing the project.
- Sponsor commitment to applying management’s authority toward successful accomplishment of the work plan and project.

In order to facilitate sponsor/management endorsement, it is advisable to involve management in the project work plan development to some degree. The level of involvement will vary by project.

Work the Plan

(a) Customer Relationships

- Know the customer’s expectations.
- Involve the customers as they wish to be involved.
- Communicate progress to customers as they desire.
- Resolve conflict as necessary.
- Manage customer expectations.

(b) Team Building

A team must be both built and sustained. Teams are dynamic. Their movement across the spectrum of team development (forming, storming, norming, performing, excelling) is ongoing and must be continually managed to attain high performance, produce results, and deliver the project.
• A team is a group of individuals who work for a common purpose to produce a specific outcome.

• A team continuously develops group and individual skills to enhance team performance on the project.

• An effective team develops and implements a reward and recognition strategy.

• A team works together to correct mistakes in ways that minimize negative impacts on the project.

• A team works together to learn from mistakes.

(c) Communicate

Effectively exchanging the necessary information between project participants and interested parties is essential for project delivery. Project managers and teams apply the Communications Plan adopted for the project.

(d) Managing Scope, Schedule, and Budget

Successful project delivery (on time, within budget, and meeting requirements – including meeting or exceeding customer expectations) requires active management of scope, schedule, and budget including the following:

• An endorsed base line scope, schedule, and budget.

• Ongoing communication with all team members to get frequent and accurate data on progress.

• Regular schedule and budget monitoring and evaluation with revisions to reflect actual progress, as appropriate.

• Regularly reporting progress to customers and stakeholders.

All projects in the WSDOT Highway Construction Program will maintain current schedules in the PDIS. Project schedules will be updated frequently enough to ensure the project delivery date shown in PDIS is accurate and can be met.

The scope, schedule, and budget tradeoff triangle functions as a link and pin truss where the sides must remain connected. See Figure 140-2. When one side changes, the influences or impacts of that change on the other two sides must be managed. A cardinal rule in project management is that, whenever scope, schedule, or assigned project resources change, a corresponding budget change is mandatory. The application of this rule often requires involvement and assistance from others who will be expected to endorse the resulting updated plan.

• Endorsed base line scope, schedule, and budget.

(e) Manage Change

Recognizing and confronting change rather than avoiding it is key to successful project delivery. Value can be added through appropriate change management. Changes can save money and time. Active change management, through use of an established Change Management Plan, can minimize adverse effects on project delivery.

Proactive endorsement (by the necessary authority) of changes to project scope, schedule, or budget must be obtained before resources are expended to implement the change. See 140.05(2)(g), Change Management Plan; Figure 140-6; and the associated web page for additional information on the change management process for projects in the CIPP. See the definition for CIPP for the web address.

Frequent and meaningful communication between project participants (including team members, sponsor, and customers/stakeholders) is an essential element of actively managing change. It is the responsibility of the team members familiar with the scope, schedule, and budget to continuously identify potential changes in those areas.

(5) Close the Project

To conduct an effective closure, or phase transition, it is important for the project manager and team to define what closure means for this team and project. The following are common closure situations:

• Final closure. The final project vision has been attained. If so, this is probably an ultimate closure for the overall project effort.

• Transition. One team has accomplished its mission, but a transition or handoff must be made to a subsequent team tasked with
furthering the overall effort toward attainment of the project vision. This is typical between major project development phases such as between design and construction. A thoroughly conducted transition is critical for being ultimately successful in delivering the product for the customers.

- Shelf. A project effort that has reached a temporary closure point and is being put “on the shelf” is a transitional event to a future team that probably has not even been assigned. Comprehensive documentation of the project status, backup, and decisions (with justifications) is especially critical in this situation to minimize rework when the effort is restarted.

(a) **Reaching Closure With Customers**
This is the process of following up with the customers of the project and all affected parties. This includes the review of successes and failures in the eyes of the customers in relation to the project. This is planned for throughout the project and might occur at multiple intermediate stages of the project.

(b) **Demobilize**
This is a planned strategy for the reassignment or redistribution of project staff and resources. A demobilization/remobilization strategy is tied to the project schedule and evaluated and updated accordingly.

c) **Archive**
The team addresses archiving as follows:

- Plan archiving at the beginning of the project.
- Plan the documentation for the permanent design file as required by other Design Manual chapters and consider also documenting selected MPD documents.
- Include archiving in the project schedule.
- Budget for archiving effort.
- Tailor archiving effort to project size and complexity to comply with legal requirements (including preparedness for Freedom of Information Act requests) and to provide an administrative record of the project.
- Archive throughout the project.
- Adhere to agency-wide archiving process and standards. Communicate guidelines to team through the closure plan.

(d) **Learn and Improve**
The purpose of this element is to build corporate knowledge and skills and minimize the need for those in the future to “reinvent the wheel.” This evaluation element is valuable for sharing with others (including other WSDOT staff and potential future team members) what was learned on this project: “What went well, what didn’t, and why.” The areas of evaluation usually include:

- Staff evaluation and development.
- Comparison of initial objectives with results.
- Review of significant changes, reasons, and results.
- Effectiveness of the work plan.
- Budget assessment.
- Customer satisfaction.
- Comparison to measures of success as established in the work planning process.

e) **Reward and Recognize**
Rewarding and recognizing team members and customers, as well as celebrating overall team success, are important steps and contribute toward the success of future project team endeavors.

140.06 **Responsibilities**

1) **Project Sponsor**
The project sponsor provides the direction, authority, and resources for implementing Managing Project Delivery on projects. Typically, the project sponsor is a department executive, office manager, or organizational unit manager who assigns the project manager.

2) **Project Manager**
The project manager follows the Managing Project Delivery process and applies specialized knowledge, skills, tools, and techniques to carry
out the project sponsor’s direction through project completion. A project manager has the following responsibilities:

(a) **To the project sponsor**
- Come to a mutual understanding of the project work plan (including scope, schedule, budget, and other primary elements of the project) to obtain the endorsement of the project sponsor.
- Communicate project progress using appropriate project status reports and meetings.
- Identify when project sponsor endorsement will be required throughout the project.
- During the project, communicate any significant changes in scope, schedule, budget, or customer satisfaction.
- Deliver the project in accordance with the endorsed work plan, including schedule and budget.

(b) **To the project customers**
- Understand customer needs and expectations (listen).
- Communicate progress to customers (keep them informed).
- Communicate change and provide options to gain endorsement of preferred choices.
- Deliver the project in accordance with the endorsed project work plan.
- Solicit and incorporate customer feedback in project closure.

(c) **To the project team members**
- Provide leadership and management.
- Be an advocate for the team.
- Obtain team endorsement on the project work plan, and major changes.
- Facilitate internal and external communication.
- Manage change in scope, schedule, and budget.
- Initiate ongoing team building.
- Mentor team members in project management.

(d) **To other project managers**
- Mentor each other by sharing experiences and knowledge.
- Encourage each other to achieve project management excellence.
- Share resources when appropriate.
- Coordinate project work plans.

(3) **Project Manager and Team**

The project manager and team apply the five steps of the Managing Project Delivery process to the project. See Figure 140-4.

140.07 **Documentation**

*Is documentation of a project work plan required?*

Preparation of a project work plan document is not mandatory. However, documentation of these elements is an effective means of attaining a common understanding among team members, the project sponsor, and customers. Such documentation can be in the form of a team charter or agreement or it can be a project work plan, including the team alignment elements. An additional benefit of such documentation is for ready communication to new team members and outside parties concerning what the team organization and work plan are for this specific project.

See 140.05(5)(c), Archive, regarding documenting to the permanent Design Documentation File.
Change Management Form

For:  
- Unprogrammed Project
- Scope Change
- Cost Change
- Schedule Change

1. **Project Title:** SR, Title, MP to MP
   - Location: Transportation Region:
   - Program Item No.: Legislative District:
   - Work Item No.: Subprogram:
   - Project Summary Approved (or status):
   - Project Summary Cost Estimate:
   - Confidence Factor:

2. **Project Description:**

3. **Summary of Change Proposal:**
   - Description of Change (Reason, What, Why, How):
   - Proposed program adjustments to accommodate unprogrammed project or cost/scope/schedule change:

4. **Project Status Summary ($ in 1000s):**
   - CN Start Date  PE  RW  CN  01-03 Exp.  Total Cost
   - CIPP
   - Last Approved
   - Proposed
   - Total Change
   - New Confidence Factor: +/- %

5. **Approval Concurrence & Authority (See attached thresholds):**
   - Initials  Date
     - Project Engineer
     - Region Project Development Engineer
     - Region Program Manager/Region Administrator
     - HQ ASDE
     - Other:
     - HQ Program Manager
     - HQ Program Delivery Manager
     - Director, Planning & Capital Program Management
     - Department Project Screening Board

6. **Comments:**

7. **Approving Authority’s Response:**
   - Approved
   - Approved with conditions (see comments)
   - Needs additional evaluation or information (see comments)

8. **Approving Authority’s Comments:**

9. **Approving Authority’s Signature(s)**
   - Approval Date: ________________

   ===========(For publication:)==========

10. **Program delivery issues** that address the cause of the unprogrammed project or cost/scope change – the focus is to identify lessons learned

11. **Action plan outlining corrective actions implemented/proposed** to address the identified program delivery issues – the focus is to preclude recurrence of the same issues

Notification of Submitter on (Date): ____________________

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**Managing Project Delivery**

**September 2002**

**Page 140-15**
<table>
<thead>
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<th>WBS Code (use MDL)</th>
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<th>Task # (Optional)</th>
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Task Dependencies and Sequencing:

**Predecessor Tasks** – Identify as Finish-Start (FS), Start-Start (SS), Finish-Finish (FF)

**Concurrent (parallel) Tasks**

**Successor Task** – Identify as Finish-Start (FS), Start-Start (SS), Finish-Finish (FF)
Resource Considerations:

Resource Assignments (organization, individuals, equipment)

Resource Constraints (availability, experience level, training needed, etc.)

Estimates for Task Duration, Hours, & Cost:

| Calendar Time to Complete Task (start to finish) | Pessimistic | Most Likely | Optimistic |
| Staff Hours to Complete Task | | | |
| Cost to Complete Task | | | |

**PERT (Program Evaluation and Review Technique) Task Duration Estimate**

\[
\text{Expected Duration} = \frac{(O_D \times O_{WF}) + (M_D \times M_{WF}) + (P_D \times P_{WF})}{O_{WF} + M_{WF} + P_{WF}}
\]

- \(O_D\) = Optimistic Duration
- \(O_{WF}\) = Optimistic Weighting Factor = 1
- \(M_D\) = Most Likely Duration
- \(M_{WF}\) = Most Likely Weighting Factor = 4
- \(P_D\) = Pessimistic Duration
- \(P_{WF}\) = Pessimistic Weighting Factor = 1

Task Planning Worksheet

*Figure 140-7b*
210 Public Involvement and Hearings

210.01 General
It is the goal of the Washington State Department of Transportation (WSDOT) that decisions be made in the best overall public interest and that other agencies and the public be involved early enough to ensure that the decisions that are made are responsive to the public’s interests.

Public involvement is used to place issues before the public; to gather, and assimilate comments; and to inform the public of the final decisions, construction schedules, and project results. As part of the public involvement activities, hearings are held when major decisions are being made. Other, less formal methods are also used because they are the best way to elicit comments and communicate proposals.

Current laws and regulations provide general guidelines that allow considerable flexibility. The environmental policies and procedures (SEPA and NEPA) are intended to ensure that environmental information is available to public officials, agencies, and citizens and that public input is considered before decisions are made.

The role of local elected officials in the project development process is emphasized, and consistency with community planning goals and objectives is required.

210.02 References
USC Title 23 — Highways, Sec. 771.111 Early coordination, public involvement, and project development
RCW 47.50, Highway Access Management
RCW 47.52, Limited Access Facilities
Design Manual Chapter 220 for environmental references
Improving the Effectiveness of Public Meetings and Hearings, FHWA Guidebook
Public Involvement Techniques for Transportation Decision-Making, FHWA September 1996

210.03 Definitions
hearing An assembly to which the public is invited — to attend and to be heard.

formal hearing A hearing that is conducted by a moderator using a formal agenda, overseen by a hearing examiner, and recorded by a court reporter, as required by law.

informal hearing A hearing that is recorded by a court reporter, as required by law. An open format hearing is an informal hearing. The hearing examiner and formal agenda are optional.

access hearing A formal hearing that gives local public officials, owners of abutting property, and other interested citizens an opportunity to be heard concerning any plan that proposes the limitation of access to the highway system.

administrative appeal hearing A formal process whereby a property owner may appeal the department’s implementation of access management legislation. The appeal is heard by an Administrative Law Judge who renders a decision. See 210.11 for the administrative appeal hearing procedures. They differ from those for the other, more public, hearings.
combined hearing  A hearing that is held when there are public benefits to be gained by any combination of the environmental, corridor, design, and access hearings.

corridor hearing  A formal or informal hearing that presents the corridor alternatives to the public for review and comment before a commitment is made to any one route or location.

design hearing  A formal or informal hearing that presents the design alternatives to the public for review and comment before a commitment is made to any one alternative.

environmental hearing  A formal or informal hearing that ensures that social, economic, and environmental impacts have been considered.

court reporter  A person with a license to write and issue official accounts of judicial or legislative proceedings.

findings and order  A document containing the findings and conclusions of a limited access hearing that is approved by the Assistant Secretary for the Environmental and Engineering Service Center.

Hearing Coordinator  The Access and Hearings Specialist within the Olympia Service Center (OSC), Design Office, Access and Hearings Unit, who is assigned the responsibility for coordination of all functions relating to hearings.

hearing examiner  An Administrative Law Judge (ALJ) from the Office of Administrative Hearings, or a WSDOT designee, appointed to moderate a hearing.

NHS projects  Projects on the National Highway System for which FHWA has delegated approval authority for design, contract administration, and construction to WSDOT. (See Chapter 330.)

opportunity for a hearing  An advertised offer to hold a hearing if so requested.

resumé  An official notification of action taken by WSDOT following adoption of a findings and order.

210.04 Public Involvement

Developing an effective public involvement program is a strategic effort that involves selecting techniques that will meet the unique needs of a given transportation plan, program, or project. An effective public involvement program:

- Informs the public of the need or proposed action.
- Informs the public about the process that will be used to make decisions.
- Ensures that the public has ready access to relevant and understandable information.
- Identifies and resolves issues early in the process.
- Gains public support.
- Assists the project development process.

Public involvement begins during the system planning phase when the public is given opportunities to help solve short and long term transportation problems.

The public involvement effort continues into the project definition phase when a project is proposed to fulfill an identified need. When the study area for a project is identified, the region frequently notifies the public that the department is initiating a project and invites them to participate in a project definition or environmental evaluation meeting.

The region develops a public involvement plan that identifies all the methods proposed for the project. Methods are selected to ensure that public opinion is considered throughout the planning, environmental, location, and design phases of the project. Follow-up activities sometimes continue through construction, and even after completion, to provide ongoing public outreach or notifications.

For simple projects, the region develops a public involvement plan for their own use and guidance. To inform the public, communicate the decision-making process, identify the issues, and possibly resolve concerns, the region communicates with
the affected community through newspaper articles, fliers, community group presentations, open house meetings, or other methods. Public involvement on minor projects is not intended to be an open forum on the proposed design; however, public comments received during project development are evaluated and, if appropriate, included in the project.

It may become necessary to revise the public involvement plan as the project evolves, the community changes, or new issues arise.

(1) Public Involvement Plan

The regions develop the public involvement plans for WSDOT projects. For projects requiring an environmental impact statement (EIS), a public involvement plan and OSC approval are required as part of the preparation of the Study Plan. (See Chapter 220.) For all other projects, the region may consult the Access and Hearings Unit for assistance or concurrence.

The public involvement plan includes:

- List of proposed activities.
- Time schedule to do each task keyed to the environmental process schedule, if applicable.
- Methods to be used in considering comments in the decision-making process, including follow-up procedures.
- Personnel, time, and funds needed to carry out the plan.
- Identification of the project stakeholders as the public to be involved.

The public to be involved (affected directly or indirectly) might include any or all of the following:

- Staff and elected officials of local governments
- Other state and federal agencies and officials
- Indian tribes
- Adjacent property owners and tenants
- Adjacent billboard owners and clients
- Community groups; clubs, civic groups, churches
- Special interest groups
- Environmental Justice stakeholders (low income and minority groups)
- Service providers; emergency, utility
- Others expressing interest
- Others known to be affected
- The general public

The department recognizes the role of local, state, and federal staff and elected officials as active sponsors of proposed projects who might effectively assist in developing and implementing the public involvement plan. Early and continued contact with these resources is a key to the success of the project.

(2) Public Involvement Methods

Effective public involvement is flexible, innovative, multifaceted, and ongoing. There are many methods available to gain public participation. Any of the following methods might be appropriate to a project.

- Formal hearings (210.04(2)(a))
- Informal hearings (open format hearings) (210.04(2)(b))
- Public meetings and open house meetings (210.04(2)(c))
- Prehearing presentations
- Drop-in information centers or booths
- Advisory committee meetings
- Design workshops
- Meetings with public officials
- Individual (one-on-one) meetings
- Meetings with special interest groups
- Presentations at local group meetings
- Surveys and questionnaires/paper or electronic mail
- Hot lines
- Follow-up procedures (210.04(2)(d))
There are many communication tools available for use when announcing and holding public involvement events. See the following for lists of ideas.

- Notification techniques (210.04(2)(e))
- Handouts 210.04(2)(f)
- Graphics and Audio-Visual Aids 210.04(2)(g)

Agency representatives are conveying the department’s image. They should be conscious of their roles, be well informed and confident, and communicate skillfully. When the event is well planned and the conductor is sensitive to the needs of the audience and objective about the needs of the project, meetings and hearings are usually productive efforts. See the FHWA publication *Public Involvement Techniques for Transportation Decision-Making*. 

(a) **Formal Hearings.** The following are required of all formal hearings.

- Prehearing packet(210.05(5)(a))
- A hearing notice with a fixed time and date (210.05(2))
- Fixed agenda
- Hearing moderator (may be the hearing examiner)
- Hearing examiner
- Comment period
- Summary (210.05(6))

In addition to the oral comment period, people can write opinions on comment forms at the time of, or after, the hearing and submit them before the announced deadline. See 210.06, 7, 8, and 9 for specifics related to the various types of hearings.

(b) **Informal Hearings (Open Format Hearings).**

An informal hearing must have the characteristics of a formal hearing listed in (a) above except for the fixed agenda. These events are usually scheduled for substantial portions of an afternoon or evening so people can drop in at their convenience and fully participate. People are directed to attend a presentation, visit the exhibits, and then submit their comments.

The following items are features of an open format hearing, which is the most common format for an informal hearing.

- In areas where people work in shifts, open format hearings can be scheduled to overlap the shift changes.
- Brief presentations about the project and hearing process, at preset times, are advertised in the hearing notice. They can be live, videotape, or computerized.
- Agency or technical staff are present to answer questions and provide details of the project.
- Information is presented buffet style and participants shop for information.
- Graphics, maps, photos, models, videos, and related documents are frequently used.
- People get information informally from exhibits, presentations, and staff.
- People have a chance to clarify their comments by reviewing materials and asking questions before commenting.
- People can comment formally before a court reporter, or they can write opinions on comment forms and submit them before the announced deadline.
- People are encouraged to give opinions, comments, and preferences to the examiner in the presence of a court reporter.

(c) **Public Meetings and Open House Meetings.** Meetings are less formal than hearings. Public meetings range from large informational and workshop meetings to small groups and one-on-one meetings with individuals. The region evaluates what is desired from a meeting, and how the input will be tracked, and then plans accordingly.

- Open house meetings are very effective for introducing a project to the public and stimulating the exchange of ideas.
• Small meetings are useful for gaining information from special interest groups, neighborhood groups, and advisory committees.

• Workshop formats, where large groups are organized into small discussion groups, serve to maximize participation of all attendees while discouraging domination by a few individuals.

(d) **Follow-Up Procedures.** Effective public involvement is an on-going two-way exchange and it may be necessary to provide follow-up information several times during a large project to maintain a continuing exchange of information with the community.

At significant stages, the region responds to input with general information about the project. Follow-up information conveys, as accurately as possible, how public input was used to develop the project. Follow-up for larger projects might include newsletters, reports, individual contacts, or other activities related to the public’s contribution to the project.

Follow-up measures can continue through construction and after project completion. The construction schedule is useful information and project accomplishments (such as noise abatement) are of interest.

Follow-up for smaller projects or for specific comments might simply be timely responses to individual requests.

(e) **Notification Techniques.** For hearings, see 210.05 for requirements regarding advertising for hearing interest and hearing advertisements. For other public involvement methods, develop notification techniques to attract a cross-section of the public. Provide special notices to those directly affected. Design the notifications to catch the public’s attention and encourage people to attend or become involved. Consider the following techniques:

• Handouts
• News Releases — TV or newspapers
• Display ads in newspapers
• Web sites
• Electronic mail
• Faxboards
• Fact sheets
• Billboards
• Project notebooks at public places
• Project display boards at public places
• Fliers
• Newsletters
• Posters
• Local bulletin board announcements
• Personal contacts
• Radio announcements — AM, FM, CB
• On-site tours.
• Project office located close to the project

(f) **Handouts.** A well designed and informative handout can serve as an ongoing link between the department and the public.

Handouts have no set format. Make them as clear, relevant, up-to-date, easily understood, and self-explanatory as possible. Use handouts in foreign languages when appropriate. The following are handout possibilities:

• Special project newspapers
• Pamphlets
• Brochures
• Booklets (large, complicated projects)
• Charts
• Tables
• Graphs
• Project maps (aerial photographs or line drawings)
• Project development schedules
• Reports
• Right-of-way brochures (or other general information)
• Questionnaires
• Surveys

(g) Graphics and Audio-Visual Aids. The department normally uses slide shows or graphic exhibits to present project information. These presentations are informal and responsive to questions and concerns. Consider the following presentation techniques:
  • Slide, slide-tape presentation
  • Videotape
  • Models
  • Maps — large, simple
  • Artistic renderings
  • Photomontage
  • Aerial photographs
  • Computer visualizations

210.05 Hearings
Environmental documents address the social, economic, and environmental effects as described in Chapter 220. The project environmental documentation is the first step in the hearing procedures sequence. Each step of the hearing procedures is dovetailed into the environmental process and is important in achieving the appropriate project documentation. Corridor and design hearings are not normally required for Environmental Assessment, SEPA Checklist, and categorically excluded projects, but the opportunity for an environmental hearing might be required. When environmental hearings are not required, an informational meeting may serve as a useful forum for public involvement in the environmental process.

For all projects, the region reviews the requirements for a hearing or notice of opportunity for a hearing during the early stages of project development and before completion of the draft environmental documents.

If a hearing or notice of opportunity for a hearing is required, see Figure 210-1 for a summary of the event and timing requirements.

(1) Hearing Requirements
A hearing or notice of opportunity for a hearing is required by federal and state law (USC Title 23 §771.111 and RCW 47.52) and by WSDOT policy if one or more of the following occurs. (When in doubt, consult the Hearing Coordinator.)

(a) Corridor Hearing
• The proposed route is on a new location.
• There will be substantial social, economic, or environmental impacts.
• There will be a significant change in the layout or function of connecting roads or streets.

(b) Design Hearing
• Acquisition of a significant amount of right of way will result in relocation of individuals, groups, or institutions.
• There will be substantial social, economic, or environmental impacts.
• There will be a significant change in the layout or function of connecting roads or streets or of the facility being improved.

(c) Access Hearing
• Access control is established or revised

(d) Environmental Hearing
• An EIS is required for the project or a hearing is requested for an EA.
• There will be substantial social, economic, or environmental impacts.
• There will be a significant adverse impact upon abutting real property.
• There is significant public interest or controversy regarding the project.
• Other agencies (Coast Guard or Corps of Engineers, for example) have hearing requirements that could be consolidated into one hearing process.
(c) **Follow-up Hearings**

A new hearing or the opportunity for a hearing is required for any previously held hearing when any one of the following occurs. (See USC 23, §771.111.)

- Corridor or design approvals have not been requested within three years after the date the last hearing was held or the opportunity for a hearing was afforded.
- An unusually long time elapsed since the last hearing or opportunity for a hearing.
- A substantial change occurs in the area affected by the proposal (due to unanticipated development, for example).
- A substantial change occurs in a proposal for which an opportunity for a hearing was previously advertised or a hearing was held.
- A significant social, economic, or environmental effect is identified that was not considered at earlier hearings.

(2) **Hearing Notice**

The OSC Access and Hearings Unit provides sample hearing notices to the regions upon request. These include items that are required by state and federal statutes. Some important elements of a notice are:

- To promote public understanding, the inclusion of a map or drawing is encouraged.
- For a notice of an opportunity for a hearing, include the procedures for requesting a hearing and the deadline, and note the existence of the relocation assistance program for persons or businesses displaced by the project.
- For a corridor, design, or combined corridor-design hearing or a notice of an opportunity for a hearing, announce the availability of the environmental document and where it may be obtained and/or reviewed.
- If there is involvement in wetlands, flood plains, prime and unique farmlands, Section 4(f) lands, or endangered species, include this information in the notice.
- Include information on any associated prehearing presentation (210.05(5)(d)).

Hearing notices and notices of opportunity for a hearing are advertised as described in 210.05(3) and Chapter 220. Hearing notices are also circulated as described in 210.05(5)(b)

(3) **Advertise a Hearing or the Opportunity for a Hearing**

To advertise a legal notice of a hearing or a notice of an opportunity to request a hearing, use the following procedure:

- The region transmits the proposed notice, and a list of the newspapers in which the notice will appear, to the OSC Hearing Coordinator for concurrence prior to advertisement.
- Upon receiving concurrence, the region advertises the notice.
- Advertisement must be published in a newspaper having general circulation in the vicinity of the proposed project or the impacted population and in any newspaper having a substantial circulation in the area concerned, such as foreign language newspapers and local newspapers.
- The advertisement may be in the legal notices section or, preferably, as a paid advertisement in a prominent location.
- Additional means (such as display ads, direct mail, fliers, posters, or telephoning) may also be used to better reach interested or affected groups or individuals.
- A copy of the published hearing notice is sent to the Hearing Coordinator at the time of the publication.
- For access and environmental hearings, the notice must be published at least 15 days prior to the hearing. The timing of additional publications is optional.
- For corridor and design hearings, the first-notice publication must occur at least 30 days before the date of the hearing. The second publication must be 5 to 12 days before the date of the hearing.
• In no case shall a first notice for a corridor or design hearing be advertised prior to public availability of the draft environmental document.

• For a notice of opportunity for a hearing, the notice must be published once each week for two weeks. The deadline for requesting a hearing must be at least 21 days after the first date of publication and at least 14 days after the second date of publication.

(4) **No Hearing Interest**

When the region is not aware of specific hearing interest, the region can satisfy project hearing requirements by advertising a notice of opportunity for a hearing.

If no requests are received for a corridor or design hearing, the region transmits a package (which contains the notice of opportunity for a hearing, the Affidavit of Publication of the hearing notice, and a letter stating that there were no requests for a hearing) to the OSC Access and Hearings Unit.

When a notice of opportunity for a hearing is used to fulfill the requirements for a limited access hearing and there are no requests for a hearing, the region must secure waivers from every abutting property owner and affected local agency.

- The region obtains sample waiver forms from the OSC Access and Hearings Unit.
- The Project Engineer must contact every affected property owner of record (not tenant) and local agency to explain the plan and project to them. This explanation must include access features, right of way take (if any), and the right to a hearing.
- The region transmits the original signed waivers to OSC Access and Hearings Unit for processing.
- The Access and Hearings Unit prepares a package for review and approval by the State Design Engineer. This package consists of the signed waivers and Affidavit of Publication of the access hearing notice of opportunity for a hearing along with a recommendation for approval of the right of way plan.

(5) **Hearing Preparation**

The Deputy State Design Engineer sets the hearing date. Final arrangements for the hearing date can be handled by telephone between the Hearing Coordinator and the region.

The region proposes a hearing date based on the following considerations:

- Convenient for community participation. Contact local community and government representatives to avoid conflict with local activities.
- When Commission members can attend if they so desire. Check with the Hearing Coordinator to avoid conflict with other commission business if possible.
- For corridor and design hearings, at least 30 days after circulation of the DEIS or the published notice of availability of any other environmental document.
- In most cases, more than 45 days after submittal of the prehearing packet.

The region makes other arrangements as follows:

- The location of the hearing hall is to be accessible from public transportation if possible, convenient for community participation, and accessible to the disabled.
- Arranges for a court reporter.
- Arranges for a the Hearing Coordinator to provide a hearing examiner for all access hearings and for other hearings if desired.
- Develops a hearing agenda for all access hearings and for other hearings if desired.
- If requested in response to the hearing notice, interpreters for the deaf, audio equipment for the hearing impaired, language interpreters, and Braille or taped information for people with visual impairments are required.
(a) **Prehearing Packet.** When it is determined that a hearing must be held, the region prepares a prehearing packet. Include the following in the prehearing packet:

- Vicinity map
- Capsule project description
- Brief project history
- Public support or opposition to the project
- Plans for corridor and design alternatives with descriptions
- Hearing plans (access hearing only)
- News release
- Hearing notice tailored to the needs of the project. (For access hearing, indicate number of notices, plans, and Notices of Appearance needed for mailing.) See 210.05(2).
- List of legislators
- List of government agencies
- List of property owners (access hearing only)
- List of newspapers
- Hearing agenda if applicable
- Hearing arrangements, date, time, place
- Hearing format: formal or open format

Three copies of the prehearing packet are furnished to the OSC Access and Hearings Unit at least 45 days before the proposed hearing date. Concurrence with the prehearing packet takes about two weeks after receipt of the information. This assumes that all necessary information has been submitted to the Access and Hearings Unit.

(b) **Circulate Hearing Notice.** The Hearing Coordinator sends a copy of the notice of hearing to the Commission, the Attorney General’s Office, the Public Affairs Office, and the FHWA (if applicable).

The region circulates copies of the hearing notice as follows:

- Send a copy of the hearing notice and a capsule description to the appropriate legislators and local officials about one week before the first publication of a hearing notice.
- Include in the cover letter to the news media a statement such as: “This material may have been released by a local legislator. If not, we will appreciate any coverage you care to give the project at any time prior to the hearing.”
- Distribute the news release to all reasonable news media, as well as the newspapers that will carry the formal advertisement of the hearing notice, about 3 days before the first publication of a hearing notice.
- Advertise the hearing notice in the appropriate papers as described in 210.05(3) within a week of the mailing to the legislators.

(c) **Presentation of Material for Inspection and Copying.** The information outlined in the hearing notice, other engineering studies, and information that will be presented at the hearing is made available for inspection and copying throughout the period between the first advertisement and approval of the hearing summary or findings and order. The information need not be in final form, but must include every item that is included in the hearing presentation. The environmental document must also be available for public review.

The information presented for inspection and copying is made available in the general locality of the project. The region reviews the variables (locations of the regional office, the project office, the project site, and the interested individuals, and the probability of requests for review) and selects a mutually convenient site for the presentation of the information. The region keeps a record of who came in, when, and what data they reviewed and copied.

(d) **Hearing Briefing.** On controversial projects, the Hearing Coordinator arranges for a briefing (held before the hearing) for those interested in the project. Attendants include appropriate OSC, regional, and FHWA personnel, with special notice to the Secretary of Transportation. Regional personnel present the briefing.
(e) **Prehearing Presentations.** The region is encouraged to hold an informal presentation to the public for display and discussion of the project and plans. Holding this presentation on projects where local feeling runs high promotes rapport, brings out community reaction to the project, and identifies trouble spots prior to the hearing.

A prehearing presentation is informal, with ample opportunity for exchange of information between the department and the public. Prehearing presentations can be open house meetings, drop-in centers, workshops, or other formats that promote public participation.

The prehearing presentation is usually held approximately one week before the hearing for the more controversial projects. Other dates may be used depending on the desires of the region and the nature of the project.

Include notice of the date, time, and place in the hearing notice and ensure that the hearing notices are mailed in time to give adequate notice of the prehearing presentation.

(f) **The Hearing.** The hearing is moderated by the Regional Administrator or his designee. Normally, a hearing examiner is used when significant controversy or significant public involvement is anticipated. A hearing examiner is required for access hearings.

A word-for-word transcript of the proceedings is made by a court reporter.

Hearings are generally more informative and gain more public participation when an informal format is used so the public’s views and opinions are openly sought in a casual and personal way. The open format hearing may be used for all hearings except access hearings. At least one court reporter is required to take testimony on a one-on-one basis. Use display tables and enough knowledgeable staff to answer specific questions about the project.

It is the responsibility of the hearing moderator and other department representatives to be responsive to all reasonable and appropriate questions, if possible. If a question or proposal is presented at the access hearing, which necessitates an answer at a later date, the region reserves an exhibit to respond to the comment. The hearing moderator must not allow any person to be harassed or subjected to unreasonable cross-examination.

(g) **Hearing Agenda Items.** For all access hearings and for other hearings, as desired, the region prepares a hearing agenda to ensure that all significant items are included. A hearing agenda includes:

1. **Opening Statement:**
   - Highway and project name
   - Purpose of hearing
   - Introduction of elected officials
   - Federal/State/County/City relationship
   - Statutory requirements being fulfilled by the hearing
   - Status of the project with regard to NEPA/SEPA documents
   - Description of information available for inspection and copying
   - For an environmental, corridor, design, or corridor-design hearing, statement that written statements and other exhibits can be submitted during the open record period following the hearing.
   - Statement that all who want to receive written notification of the department’s action as a result of the hearing may add their names to the interest list or file a Notice of Appearance for access hearings.
   - Description of how the hearing will be conducted

2. **Project History.** Present a brief project history, including need for the project, public involvement program, hearing opportunities afforded, and hearings held.
3. Presentation of Plans. Develop alternatives studied to comparable levels of detail and present them equally. Include the no-action alternative. Refer to any supporting studies that are publicly available.

Advise if one corridor or design is preferred by the department for more detailed development. When a preferred alternative exists, stress that it is subject to revision and re-evaluation both during and after the hearing, based on public comments, additional studies, and other information that may become available.

4. Social, Economic, and Environmental Discussion. Discuss all social, economic, and environmental effects or summarize the major impacts and refer to the environmental document.

5. Statements, Plans, or Counter-Proposals from the Public. Accept public views or statements regarding the plans presented, the alternatives to those plans, and the social, economic, and environmental effects of any plan.

6. Relocation Assistance Program. Explain the relocation assistance program and relocation assistance payments available. The Relocation Assistance brochure must be available for free distribution at all hearings. Right of way and relocation personnel should be available.

If the project does not require any relocations, the relocation assistance discussion may be omitted. Make a simple statement to the effect that relocation assistance is provided when needed but that no relocation is required by the project under discussion. The brochure and personnel should still be available to the public at the hearing.

7. Acquisition. Discuss right of way acquisition, estimated cost, and construction schedules. Discuss current schedules of critical activities that may involve or affect the public.

8. Closing. Summarize the hearing and what will follow.


(6) Hearing Summary Contents
The hearing summary includes the following elements:

1. Transcript.

2. Copy of the Affidavit of Publication of the hearing notice.

3. Hearing material:
   - Copies of the letters received before and after the hearing
   - Copies or photographs of, or references to, every exhibit used in the hearing.

4. Summary and analysis of all oral and written comments. Include consideration of the social, economic, and environmental effect of these comments.

210.06 Environmental Hearing
Projects requiring an EIS must use an evaluation process (called scoping in the NEPA and SEPA requirements) to identify the significant issues and alternatives to be studied in the DEIS and must follow the public involvement plan included in the Study Plan for the project. After the project has been thoroughly discussed within the community through the environmental evaluation process and informal public involvement methods, a hearing is held to present and gather testimony. The hearing is timed to fall within the comment period of the draft EIS for the project.

Responses to comments on the DEIS must be addressed in the FEIS. See Chapter 220 for the approval process.

The environmental hearing summary includes the items outlined in 210.05(6) above.

210.07 Corridor Hearing
When a Corridor hearing is held, the region must provide enough design detail on the proposed alignment(s) within the corridor(s) so that an informed presentation can be made at the hearing. Justification must also be presented to abandon an existing corridor.
After the hearing, the region reviews the hearing transcript, responds to all questions or proposals submitted at or subsequent to the hearing, compiles a hearing summary, and transmits three copies (four copies for Interstate projects) to the Access and Hearings Unit. When appropriate, the hearing summary may be included in the final EIS.

The corridor hearing summary includes the items outlined in 210.05(6) above.

The Access and Hearings Unit prepares a package that contains the corridor summary and a formal document that identifies and describes the project, and forwards it to the Assistant Secretary for Environmental and Engineering Service Center for adoption.

Federal approval of a corridor on existing alignment is not required unless a substantial social, economic, or environmental impact is involved or unless the project substantially changes the layout or function of connecting roads or streets.

Submit the complete corridor hearing summary to the Access and Hearings Unit within approximately two months following the hearing if it is not part of an EIS.

210.08 Design Hearing

When a design hearing is held for an improvement on existing alignment, and no other corridors are being considered, sufficient data must be presented to clearly document the decision to retain the existing corridor.

(1) Design Hearing Summary

The design hearing summary includes the items outlined in 210.05(6) above.

Submit the complete hearing summary to the Access and Hearings Unit within approximately two months following the hearing.

If new studies or additional data are required subsequent to the hearing, the region compiles the data in coordination with the OSC Design Office.

(a) NHS Projects. After the hearing, the region reviews the hearing transcript, responds to all questions or proposals submitted at or subsequent to the hearing, compiles a hearing summary, and transmits three copies (four copies for Interstate projects) to the Access and Hearings Unit. When appropriate, the design hearing summary may be included in the final environmental document. The Access and Hearings Unit prepares a formal document that identifies and describes the project and submits it to the State Design Engineer for approval. One approved copy is returned to the region. The Hearing Coordinator notifies the region that adoption has occurred.

(b) Interstate Projects. Following the design hearing summary approval, the Deputy State Design Engineer submits the approved design hearing summary to FHWA for approval. If possible, this submittal is timed to coincide with the submittal of the Design Decision Summary to the FHWA.

(2) Public Notification of Action Taken

The region prepares a formal response to the individuals who had questions not answered at the hearing. The region keeps the public advised as to the eventual result of the hearing process (project adoption, revision to the plan, or project cancellation, for example). A region newsletter sent to those on the interest list is an effective method of notification.

210.09 Access Hearing

Access hearings are required by law (RCW 47.52) whenever limited access is established or revised on new or existing highways. Decisions concerning access hearings are made on a project by project basis by the State Design Engineer based on information that includes the recommendations submitted by the region. (See Chapters 1410, 1420, 1430, and 1435.) Access hearing procedures generally follow the procedures identified in 210.05.

Prior to the access hearing as per RCW 47.52.131, conferences with the local jurisdictions shall be held on the merits of the access report and the plans.

The following supplemental information applies only to access hearings and procedures for approval of the Findings and Order.
(1) **Hearing Examiner**

The OSC Access and Hearings Unit hires an Administrative Law Judge from the Office of Administrative Hearings to conduct the access hearing.

(2) **Order of Hearing**

The Order of Hearing officially establishes the hearing date. The Hearing Coordinator calendars the Order of Hearing on the same calendar as the access hearing plan. The Hearing Coordinator then notifies the region, the Attorney General’s Office, and the hearing examiner of the official hearing date.

(3) **Access Hearing Information to Abutters**

The region prepares an information packet for mailing that must be mailed at least 15 days before the hearing (concurrent with advertisement of the hearing notice). If some of the access hearing packets are returned as undeliverable, the region must make every effort to locate the addressees.

The access hearing packet consists of:

- The Access Hearing Plan
- The Access Hearing Notice
- The Notice of Appearance

The region sends the access hearing packet to the following:

- The county and/or city
- The owners of property listed on the county tax rolls as abutting the section of highway, road, or street being considered at the hearing as a limited access facility.
- Local public officials and agencies who have requested a notice of hearing or who, by the nature of their function, interest, or responsibility, are interested in or affected by the proposal
- Every agency, organization, official, or individual on the interest list

And, if applicable, to the following:

- State resource, recreation, and planning agencies
- Tribal governments
- Appropriate representatives of the Department of Interior and the Department of Housing and Urban Development
- Other federal agencies
- Public advisory groups

The region prepares an Affidavit of Service by Mailing. This affidavit states that the access hearing packet was mailed at least 15 days prior to the hearing and that it will be entered into the record at the hearing.

(4) **Access Hearing Plan**

The region prepares an Access Hearing Plan to be used as an exhibit at the formal hearing and forwards it to the OSC Plans Engineer for review and approval about 45 days before the hearing. This can be a Phase 2 or Phase 2A plan. (See Chapter 1410.) The OSC Plans Engineer puts the Access Hearing Plan on the Deputy State Design Engineer’s calendar for approval.

(5) **Access Hearing Plan Revisions**

The Access Hearing Plan cannot be revised after the Deputy State Design Engineer approves the plan without rescheduling the hearing. If significant revisions to the plan become necessary during the period between approval and the hearing, they can be made and must be entered into the record as a revised (red and green) plan at the hearing.

(6) **Access Hearing Notice**

The hearing notice must be published at least 15 calendar days before the hearing. This is a legal requirement and the hearing must be rescheduled if the advertising deadline is not met. Publication and notice requirements are the same as those required in 210.05 except that the statutory abutter mailing must be mailed after notification of the appropriate legislators.
(7) **Notice of Appearance**

The Hearing Coordinator transmits the Notice of Appearance to the region. Anyone wanting to receive a copy of the Findings and Order and the adopted Limited Access Plan must complete a Notice of Appearance form and return it to the department either at the hearing or by mail.

(8) **Reproduction of Plans**

The Hearing Coordinator submits the hearing plans for reproduction at least 24 days prior to the hearing. The reproduced plans are sent to the region, at least 17 days before the hearing, for mailing to the abutters at least 15 days before the hearing. (See 210.09(3) above.)

(9) **Access Hearing Exhibits**

The region retains the access hearing exhibits until preparation of the draft Findings and Order is complete. Then the region submits all the original hearing exhibits, and three copies, to the Access and Hearings Unit as part of the Findings and Order package (210.09(11)). Any exhibits submitted directly to OSC are sent to the region for inclusion with the region’s submittal.

(10) **Access Hearing Transcript**

The court reporter furnishes the original access hearing transcript to the region. The region forwards the transcript to the hearing examiner, or presiding authority, for signature certifying that the transcript is complete. The signed original is returned to the region for inclusion in the Findings and Order package.

(11) **Findings and Order**

The Findings and Order is based entirely on the evidence in the hearing record. The region reviews a copy of the transcript and prepares a Findings and Order package. The package is sent to the Access and Hearings Unit.

A Findings and Order package contains:

- The draft Findings and Order
- Draft responses to comments (reserved exhibits)
- A draft Findings and Order Plan (as modified from the hearing plan)
- All access hearing exhibits (originals and 3 copies)
- The access hearing transcript (original and 3 copies)
- The Notice of Appearance forms
- A number indicating how many copies of the final Findings and Order Plan and text that the region will need for the mailing.

(12) **Adoption of Findings and Order**

The Assistant Secretary for Environmental and Engineering Service Center adopts the Findings and Order, or refers it to the Commission for adoption, based on the evidence introduced at the hearing and on any supplemental exhibits.

Following adoption of the Findings and Order, the OSC Plans Section makes the necessary revisions to the Access Hearing Plan, which then becomes the Findings and Order Plan.

The Access and Hearings Unit arranges for reproduction of the Findings and Order Plan and the Findings and Order text and transmits them to the region.

The region mails a copy of the Findings and Order Plan and the Findings and Order text to all parties filing a Notice of Appearance and to all local governmental officials. Subsequent to this mailing, the region prepares an Affidavit of Service by Mailing and transmits it to the Access and Hearings Unit.

At the time of mailing, but before publication of the resumé, the region notifies the appropriate legislators of the department’s action.

(13) **Resumé**

The Access and Hearings Unit provides the resumé to the region. The region must publish the resumé once each week for two weeks not to begin until at least 10 days after the mailing of the Findings and Order.
(14) Final Establishment of Access Control

When the Findings and Order is adopted, the Findings and Order Plan becomes a Phase 4 plan. (See Chapter 1410.) The establishment of access control becomes final 30 days from the date the Findings and Order is mailed by the region as documented by the Affidavit of Service by Mailing.

An appeal from the county or city must be in the form of a written disapproval, and request for a hearing before a board of review, submitted to the Secretary of Transportation.

An appeal from abutting property owners must be filed in the Superior Court of the state of Washington, in the county where the limited access facility is to be located, and shall affect only those specific ownerships. The plan is final for all other ownerships.

210.10 Combined Hearings

When deciding whether to combine hearings, consider:

- Whether there is controversy.
- Whether alternative corridors are proposed.
- The nature of the environmental concerns.
- The benefits to the public of a combined hearing.

A combined hearing often alleviates the need to schedule separate hearings close together to cover the same material. A combined EIS-corridor-design hearing is desirable only when the timing for circulation of the draft environmental document is simultaneous with the timing for corridor and design hearings and all alternative designs are available for every alternative corridor.

210.11 Administrative Appeal Hearing

When implementing access management statutes, the region is required to use the public involvement process to communicate the principles and standards of access management to the abutting property owners, business owners, and emergency services providers that might access the affected properties.

The department, as applicable, applies the Highway Access Management statutes to control access to the state highway system in order to avoid congestion and functional deterioration of the system. (See Chapters 1420 and 1430.)

After the public involvement process, if a decision has been made to restrict or delete access to a specific property, the property owner may appeal the decision by requesting a hearing.

(1) Hearing Procedure

An administrative appeal hearing does not follow the hearing procedures described earlier in this chapter. The procedure is as follows:

- The department notifies the property owner, in writing, that an access management action has been taken. The letter explains the appeal process.
- The property owner may write a letter to the department requesting an administrative appeal hearing.
- OSC hires an Administrative Law Judge and sets the hearing date, time, and place.
- The department notifies the property owner of the date, time, and place (in writing).
- Testimony is given.
- The ALJ renders a decision.

(2) Further appeals.

- The property owner may appeal the ALJ’s decision by writing the State Design Engineer.
- The State Design Engineer reviews the appeal and renders a decision (in writing, to the property owner).
- The property owner may appeal the State Design Engineer’s decision to the Superior Court of the state of Washington.

210.12 Documentation

All documents generated by hearings are retained in Archives by the Office of the Secretary of State.
<table>
<thead>
<tr>
<th>Min. From Hearing</th>
<th>Sequence for a Hearing</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Determine need for a hearing or an opportunity for a hearing 210.05(1)</td>
</tr>
<tr>
<td></td>
<td>Develop hearing notice 210.05(2) + exhibits, develop Access Hearing Plan 210.09(4)</td>
</tr>
<tr>
<td>45 days</td>
<td>Send prehearing packet 210.05(5)(a), send Access Hearing Plan 210.09(4)</td>
</tr>
<tr>
<td></td>
<td>Calendar Order of Hearing &amp; Access Hearing Plan for access hearings 210.09(2)</td>
</tr>
<tr>
<td>30 days</td>
<td>Draft EIS becomes available and its comment period begins for corridor and design hearings</td>
</tr>
<tr>
<td></td>
<td>Send notice to legislators and local officials within a week of first ad 210.05(5)(b)</td>
</tr>
<tr>
<td></td>
<td>Send letter with news release to media about 3 days before ad 210.05(5)(b)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>For Access Hearings</th>
<th>For Corridor, Design, and Environmental Hearings</th>
</tr>
</thead>
<tbody>
<tr>
<td>24 days</td>
<td>30 days</td>
</tr>
<tr>
<td>Reproduction of plans 210.09(8)</td>
<td>Advertise a hearing * 210.05(3)</td>
</tr>
<tr>
<td>15 days</td>
<td>5-12 days</td>
</tr>
<tr>
<td>Mail information packet 210.09(3) and advertise a hearing * 210.09(6)</td>
<td>Presentation of material to copy, hearing briefing, prehearing presentations 210.05(5)(c) - (e)</td>
</tr>
<tr>
<td>15 days</td>
<td></td>
</tr>
<tr>
<td>Confer with local jurisdictions 210.09</td>
<td>Second ad 210.05(3) for corridor and design hearings</td>
</tr>
<tr>
<td>Hearing 210.05(5)(f)</td>
<td>Hearing 210.05(5)(f)</td>
</tr>
<tr>
<td>Access Hearing Transcript 210.09(10)</td>
<td>Address comments</td>
</tr>
<tr>
<td>Final Access Hearing Plan 210.09(11)</td>
<td>Summary 210.05(6) within two months of the hearing</td>
</tr>
<tr>
<td>Findings and Order and Resumé 210.09(11) - (13)</td>
<td></td>
</tr>
</tbody>
</table>

*If the advertisement is for the opportunity for a hearing, the deadline for requests must be at least 21 days after the first ad. If there are no requests, see 210.05(4).
220
Project Environmental Documentation

220.01 General
Federal and state regulations require WSDOT to document the environmental impacts of a transportation project. When appropriate, other public and governmental agencies are involved in the decision-making process.

The project must comply with the following state legislation:

- State Environmental Policy Act (SEPA) of 1971, as supplemented in 1983, RCW 43.21C.
- SEPA Rules, Chapter 197-11 WAC.
- WSDOT Environmental Policy Act Rules, Chapter 468-12 WAC.

When the project involves only state funds or state permits, its documentation is governed only by state legislation.

When the project involves federal funds or federal permits, its environmental documentation is also governed by the:


Environmental documentation starts with project classification, which is normally the initial step of project development. WSDOT requires the use of an interdisciplinary approach to assess the social, economic, and environmental impacts of the project. Activities such as budgeting, prospectus development, and legislative or feasibility studies may already have been completed. At the discretion of the district, other activities such as preliminary engineering and surveys, soil survey, or location decisions could be done in conjunction with or prior to preparing the environmental document.

A flow chart (Figure 220-1) of the environmental process is included at the end of this section.

220.02 DEFINITIONS

Categorical Exclusions (CE) - NEPA or Categorical Exemptions (CE) - SEPA
Actions that do not individually or cumulatively have a significant effect on the environment.

Commitment File
A file established by the district that identifies department commitments incorporated into the design and construction of a project.

Determination of Nonsignificance (DNS)
The written decision by the District Administrator that a proposal will not have a significant environmental impact and no EIS is required (WAC 197-11-340).

Determination of Significance
The written decision by the District Administrator that a proposal could have significant adverse impact and therefore require an EIS (WAC 197-11-360).

Discipline Report
A report documenting findings concerning impacts of the project relative to an individual area of expertise. The report evaluates the impacts of the proposal and, where appropriate, includes recommendations concerning the course of action considered most desirable to fulfill the requirements of environmental laws and regulations addressed by the discipline.

Environmental Assessment (EA)
A document prepared for federally funded, permitted, or licensed projects that are not categorical exclusions (CE) but do not appear to be of sufficient magnitude to require an EIS. The EA provides sufficient analysis and documentation to determine if an EIS or a Finding of No Significant Impact (FONSI) should be prepared.

Environmental Checklist
A state agency document used to determine if an action will significantly impact the environment. The checklist form contained in WAC 197-11-960 is used for all actions not categorically exempt or not clearly requiring an EIS.

Environmental Classification Summary (ECS)
A form (DOT Form 220-010 and 220-010A) used to evaluate and classify projects for the biennial budget or for later addition to the budget. The completed form is submitted by the district to the State Project Development Engineer for approval and FHWA concurrence if federal funds are involved.

Environmental Document
A collective term used for any document that identifies the social, economic, and environmental effects of a proposed action.
Environmental Impact Statement (EIS)  A detailed written statement of project environmental effects required by state and/or federal law. This term refers to either a draft or final environmental impact statement, or both, depending on context.

Draft Environmental Impact Statement (DEIS)  A document identifying a course of action, alternative actions, analysis of the environmental impacts of alternates considered, and proposed mitigation of impacts. The DEIS is circulated to other agencies and the public for review and comment.

Final Environmental Impact Statement (FEIS)  A document containing an evaluation of the course of action that WSDOT intends to follow. It contains the same information required for the DEIS, with appropriate revisions reflecting comments received from circulation of the DEIS and from public meetings.

Finding of No Significant Impact (FONSI)  A federal lead agency document presenting the reasons why a proposal will not significantly affect the environment and therefore will not require an EIS. The FONSI includes the EA and references any other related environmental documents.

Lead Agency  A federal or state agency taking primary responsibility for preparing an environmental document.

Public Involvement Plan  A plan developed by the district outlining the public involvement activities to be used on a project to present information, obtain comments, and ensure consideration of public opinion.

Record of Decision (ROD)  A document prepared by the federal lead agency after an EIS has been completed, outlining the final decision on a proposal. It identifies the decision, alternatives considered, measures to minimize harm, and a monitoring or enforcement program.

Section 4(f) Evaluation  A document presenting the consideration, consultations, mitigative measures, and alternatives studied for the use of properties identified in Section 4(f) of the U.S. Department of Transportation Act as amended (49 USC 1653H).

Notice of Intent  A federal notice, printed in the Federal Register, advising that an EIS will be prepared and considered for a proposal.

Study Plan  An outline of the study process for the development of a project requiring an environmental impact statement.

220.03 PROJECT CLASSIFICATION

(1) Programmed and Unprogrammed Projects

At the program development stage, each project is evaluated and classified according to its magnitude and potential for significant social, economic, and environmental impact. For all projects, the district prepares an

Environmental Classification Summary (ECS) and submits it to the headquarters Project Development Office for technical review and approval.

The headquarters Project Development Office submits the approved ECS to the Federal Highway Administration (FHWA) for concurrence for NEPA projects only. If FHWA requests additional information, the headquarters Project Development Office coordinates the request between the district and FHWA. When FHWA concurs with the ECS, the headquarters Project Development Office returns the ECS, along with any comments, to the district.

(2) Category A, B, C Projects - NEPA/SEPA Documentation

(a) The following categories of projects are qualified for federal aid by complying with NEPA regulations. FHWA serves as lead agency.

- All Category A and B projects meeting 3R or full design standards.
- All Category A, B, & C projects eligible for Bridge Replacement (BR) or Discretionary Bridge Replacement (DBR) funds.
- All Category C projects classed as NEPA Categorical Exclusions. When these projects require a Coast Guard permit, the headquarters Project Development Office will obtain NEPA CE concurrence from the permitting agency.

(b) For all other Category C projects which do not qualify for federal aid but do require federal permits, the department completes the SEPA document and the federal permitting agency serves as lead agency for completion of the NEPA document. Document preparation is a coordinated effort between the lead agency and the department.

(3) Classification

All WSDOT projects are classified as follows:

(a) Class I, NEPA/SEPA - Environmental Impact Statement (EIS). Actions likely to have significant impact on the environment by altering land use, planned growth development patterns, traffic volumes, travel patterns, transportation services, or natural resources, or by creating public controversy. An EIS can be prepared without developing an Environmental Assessment. Refer to 220.04.

(b) Class II, NEPA-Categorical Exclusion/ SEPA - Categorical Exemption (CE). Actions that do not have a significant impact on the environment or involve substantial planning time or resources. These actions are specifically identified in 23 CFR 771.115 for federally funded or permitted projects and WAC 197-11-800 and 197-11-860 for state and locally funded projects. Unless specifically requested by other agencies or the public, these actions do not
require an EIS or Environmental Assessment. A SEPA checklist may be required if right of way or state permits are required. Refer to 220.05.

(c) Class III, NEPA - Environmental Assessment (EA)/SEPA - Checklist. Actions in which the significance of the impact on the environment is not clearly established. An EA or SEPA checklist is prepared to determine the extent of environmental impact and is used to determine whether an EIS need be prepared. No EIS is required when the EA supports a Finding of No Significant Impact and SEPA Determination of Nonsignificance on a project involving federal funds or permits. Similarly, a SEPA check list supports a Determination of Nonsignificance for a state project and no EIS is required.

220.04 CLASS I, EIS

1) Project Initiation

The district initiates the project by submitting a Work Order Authorization (DOT Form 120-020) to the Program Development Office for review and approval. The Program Development Office approves the Work Order Authorization and notifies the district and the headquarters Project Development Office of approval. The headquarters Project Development Office contacts the district to coordinate the project environmental and public involvement requirements.

2) Notice of Intent

For a project involving federal funds or federal permits, after the Work Order Authorization is approved, the district prepares a Notice of Intent for publication in the Federal Register, advising federal agencies that an EIS will be prepared. The contents and guidelines for preparation of the notice are found in FHWA Notice T6640.8A. The notice is submitted to the headquarters Project Development Office which submits it to the federal lead agency for placement in the Federal Register.

3) Interdisciplinary Team (IDT) and Project Manager (PM)

The district appoints an IDT, consisting of three to five various disciplines, which functions as an advisory board to the District Administrator. The district may also appoint other support disciplines to do specific expertise studies. These may be appointed from the district and headquarters. The IDT and support disciplines provide objective, in-depth studies, analyses, reports, guidance, and recommendations concerning the proposed improvement as it relates to social, economic, and environmental issues. The District Administrator delegates the administrative responsibilities of the project to a PM and provides support staff to assist in the administration of the project. Which disciplines and personnel are selected for the IDT depends on the nature and magnitude of each project.

WSDOT personnel are assigned when available and may be supplemented by consultants, personnel from other state or local agencies, and disciplines from within the community. Assistant Secretaries, the State Project Development Engineer, the IDT, community groups, and planning agencies may suggest the assignment of additional disciplines. IDT members and support disciplines have expertise in such areas as: acoustics, air quality, archaeology, architecture, biology, botany, communications, economics, geology, hydrology, landscape architecture, meteorology, sanitary engineering, sociology, structural engineering, transportation planning, urban planning, and water quality.

Duties and responsibilities of the IDT include:
- Review and approval of a Study Plan and a Public Involvement Plan.
- Evaluation of alternative courses of action.
- Preparation of reports (data and conclusions of technical studies, views of citizens, officials, and groups).
- Submission of recommendations to the PM.

The PM, in consultation with the various disciplines, prepares a proposal, identifies the affected parties, and outlines environmental concerns and alternatives to be included in the scoping process.

4) Scoping

Scoping is a process used to identify all significant issues and alternatives for the EIS and to have them presented as early as possible. Specific scoping objectives are:
- To identify the affected public and agency concerns.
- To facilitate an efficient EIS preparation process by identifying the cooperating agencies, ascertaining which related permits and reviews need to be scheduled concurrently, and setting completion time limits.
- To define the issues and alternatives to be examined in detail in the EIS.
- To save time by ensuring that draft statements adequately address relevant issues and that a statement will not have to be rewritten or supplemented.

The beginning of the scoping process usually consists of informal meetings or open houses. Either prior to or during these sessions, the district provides to the affected agencies, Indian tribes, and any other groups, organizations or agencies known to have interest in the project, information about the proposal including a brief description, proposed alternatives, probable environmental impacts and issues, maps, drawings, and a brief explanation of the scoping procedure.
The district also holds an orientation meeting for the IDT and support disciplines providing as much project information as available including maps, profiles, possible R/W requirements for alternatives, traffic for alternatives, draft study plan, and available construction costs. The disciplines will identify any additional information they require.

The scoping process continues through the development of the DEIS. It includes telephone conversations, and written comments involving various agencies, interest groups and individuals. The PM is responsible for development, documentation, and coordination of the scoping process.

(5) Study Plan and Public Involvement Plan

The headquarters Project Development Office reviews and approves the Study Plan/Public Involvement Plan. The approved Study Plan/Public Involvement Plan is then submitted to the district for implementation.

(a) Study Plan. A Study Plan is completed immediately after the issues and alternatives have been identified in the initial stages of the scoping process. The Study Plan, which shows the project environmental studies to be conducted, is prepared by the PM and approved by the IDT, the district, and the headquarters Project Development Office. The Study Plan is an outline of the scope and level of effort intended for identification of interdisciplinary participants, public involvement, alternatives to be studied, and social, economic, and environmental issues.

The following is the general format for the data in the Study Plan:

1. Title sheet:
   a. Project title.
   b. Date.
   c. Approval date and signatures of:
      • Team Chairman
      • District Administrator
      • Assistant Secretary for Highways

2. Vicinity map.

3. Need and purpose:
   a. Need (known deficiencies).
   b. History (if applicable).
   c. Purpose of project.

4. Scope of work:
   a. Interdisciplinary approach. (Briefly describe how the team uses interdisciplinary information to reach decisions.)
   b. Alternatives.
   c. Public involvement summary.

   d. Brief description of areas of primary importance.

5. Studies to be prepared and areas of responsibility:
   a. List of studies to be prepared and disciplines assigned study responsibility.
   b. Identify IDT members, project manager and IDT chairman.
   c. Identify education and experience record of all expertise including only the information required for an EIS.

6. Manpower and budget requirements.

7. Schedule.

8. Appendix: Public Involvement Plan.

(b) Public Involvement Plan. The Public Involvement Plan is an integral part of the Study Plan. Its objectives are to outline the procedures by which information will be presented to the public, obtain comments, and ensure consideration of public opinion. Details of the Public Involvement Plan are contained in Chapter 210.

(6) Selection of Alternatives

The PM develops preliminary alternatives. The IDT studies all proposed alternatives and determines social, economic, and environmental effects. Generally, each alternative is developed to the same level of detail so comparisons of effects can be made. Alternatives should be openly discussed with all affected groups.

The alternatives to be studied are determined by the PM and the IDT. A listing of the features to be considered for each alternative along with a comparative matrix to assess differences is shown in the WSDOT Environmental Procedures Manual M 31-11.

Alternatives normally include the following:

• The no-action alternative, which could include short-term minor reconstruction activities (safety improvements, etc.) that are part of an ongoing plan for continuing operation of the existing roadway.

• Improve existing facility, which could include resurfacing, restoration, and rehabilitation (3-R) plus reconstruction (4-R) types of activities, high occupancy vehicle lanes (HOV), park and ride facilities, and other minor improvements.

• Multimodal alternatives, include public transit, rail, water, and air transportation, or other modes of transportation dictated by the characteristics of the study area. These may be under the jurisdiction of other lead agencies and require early coordination.

• New transportation routes and locations.

• Multiple alternatives identified above.
(7) Data Collection, Inventory, and Evaluation
The IDT develops an inventory of social, economic, environmental, and engineering data. The information is used to define the environment, predict and analyze impacts of project implementation, help select the least environmentally damaging alternative, serve as a data base for environmental documents, and provide information to other agencies, interest groups, or individuals.

The sources of data include, but are not limited to, field studies, consultation and coordination with other agencies, and the public. The Environmental Procedures Manual M 31-11 and FHWA Technical Advisory T6640.8A, are guides to the type of information, depth of study, and procedures used in collection, inventory, and evaluation of required environmental data. The following is a list of expertise areas considered in the development of an environmental document.
- Geology and Soils.
- Topography and Sundry Sites.
- Waterways and Hydrological Systems.
- Water Quality.
- Flood Plains.
- Wetlands.
- Farmlands.
- Vegetation.
- Wildlife and Wildlife Habitat.
- Hazardous Waste.
- Transportation.
- Air Quality.
- Noise.
- Energy.
- Visual Quality.
- Regional and Community Growth-Population Characteristics.
- Land Use.
- Disruptions, Displacements and Relocation - Changes in Community Character.
- Employment.
- Property values.
- Taxes.
- Overall Economic Activity - Output of Goods, Services, and Agricultural Products.
- Services.
- Sites of Recreational, Cultural, Historic, and Archaeological Significance.

(8) Reports and Recommendations
(a) Discipline Reports. After data has been collected, inventories compiled, and analyses completed, each discipline prepares a report. The report documents the technical studies and investigations performed, contains a summary of findings, and lists recommendations. The individual reports are submitted to the Project Manager for review.

Since the report communicates equally with technical and nontechnical groups, a summary of the report is written to present the significant findings of the study and the recommendations in non-technical terms. The information is presented in a form suitable for incorporation into the environmental document and for presentation at public hearings or use by management and lay groups in decision making.

The technical portion provides evidence that all the major potential areas of impact have been considered, presents information to support the findings of significance and effect, and demonstrates clearly that the study is in compliance with the requirements of environmental law. The following is a general format for a complete discipline report:
- Summary of report findings, conclusions, and recommendations.
- Background discussion.
- Study methodology.
- Coordination with other groups or agencies.
- Affected environment (existing conditions).
- Prediction of impacts of each alternative.
- Mitigation recommended for construction and operational impacts.
- Bibliography.

(b) Preliminary Recommendations. The Project Manager and the IDT review all discipline reports and develop preliminary recommendations after discussing the various alternative trade-offs. The district submits the preliminary recommendations to the headquarters Project Development Office for review and approval. After approval they are returned to the district.

The preliminary recommendation would normally include:
- A description of alternatives to be considered in the DEIS.
- Identification of a preferred alternative if one exists.
- Identification of significant impacts and possible mitigation.
- A discussion of controversial areas and proposed coordination to resolve.
- Identification of any changes in the proposal as originally defined in the Study Plan.

(c) Draft Environmental Impact Statement (DEIS) and Commitment File. The DEIS is the initial WSDOT project report. It identifies the alternative actions and presents an analysis of their impacts on the environment. It may identify a recommended
course of action but need not if one is not clearly preferred. The DEIS summarizes the early coordination process, including scoping, and identifies the key issues and pertinent information received through these efforts.

For projects requiring federal funds or federal permits, all EIS documentation must comply with the requirements of NEPA and the Council on Environmental Quality (CEQ) guidelines.

Other EIS documentation uses SEPA guidelines as the controlling authority. EIS documentation that meets NEPA requirements satisfies SEPA, but SEPA documents do not necessarily satisfy NEPA.

All EISs are written following the Environmental Procedures Manual M 31-11.

On projects where federal agencies have funding or permitting responsibility, one federal agency is the lead agency. WSDOT and the federal lead agency are mutually responsible for the environmental document. Any other federal agency may be involved as a cooperating agency. Projects jointly developed with a federal agency are prepared to comply with that agency’s regulations and guidelines.

The headquarters Project Development Office prepares a preliminary DEIS using reports and/or data supplied by the IDT, the district, and other sources. The district prepares a commitment file consisting of proposed mitigating measures, commitments made to resource agencies or other agencies with permitting authority, and any other commitment made on behalf of the project. The commitment list is sent to the headquarters Project Development Office. Upon completion of the preliminary DEIS, the headquarters Project Development Office submits the document to the district for review and comment. See 220.08 for other commitment file requirements.

The headquarters Project Development Office coordinates reviews by various headquarters expertise, the Attorney General’s office (on controversial projects), and appropriate federal agencies. Review comments are returned to the district for revision of the preliminary DEIS as appropriate. After reviewing changes made in response to comments on the preliminary DEIS, the district submits the DEIS to the Assistant Secretary for Highways who approves the DEIS by signing the title page and obtains concurrence for circulation by signature of appropriate federal official on the title page. The signed title page and approval to print the DEIS are returned to the district and the document is printed. Required copies of the document are submitted to the headquarters Project Development Office.

If the project involves federal funds or permits, the headquarters Project Development Office submits the DEIS to the federal lead agency for transmittal to the EPA for their processing and placement of a notice in the Federal Register. A comment period of not less than 45 days begins upon publication of the notice in the Federal Register. For state funded projects, the DEIS is submitted to the DOE and a comment period of not less than 30 days is established from the date DOE receives the document.

Circulation of the DEIS is a shared responsibility between the district and the headquarters Project Development Office. The headquarters Project Development Office circulates to WSDOT headquarters offices, the Attorney General, DOE, the Transportation Commission, the State Library, and FHWA. The headquarters Project Development Office requests that the DOE send the DEIS to the Washington State Conservation Commission per Memorandum of Understanding GC 7141. The district makes all other circulation, which is normally to any agency, affected Indian tribe, organization, public official, or person who expresses interest or requests the DEIS, any federal agency having jurisdiction by law or special expertise with respect to an environmental impact, any governmental agency authorized to develop and enforce environmental standards, and any governmental agency authorized to issue permits. When visual impacts are a significant issue, the DEIS should be circulated to officially designated local arts councils and, as appropriate, other organizations interested in design, art, and architecture. Generally, all copies sent out during the circulation of the DEIS are furnished free of charge. After initial circulation a fee may be charged which is not more than the cost of printing.

(d) **Draft Section 4(f) Evaluation.** When a project involves USDOT funding or USDOT permits and requires the use of any publicly owned land from a park, recreation area, wildlife or waterfowl refuge, or a cultural resource site on or eligible for the National Register of Historic Places, a Section 4(f) evaluation must be included in a separate section of the environmental document. A separate evaluation is prepared for each location within the project where the use of Section 4(f) property is being considered. The Section 4(f) evaluation must include:

- Description and need for the proposed action.
- Description of the Section 4(f) properties.
- Impacts on the resource by each alternative.
- Alternatives that avoid Section 4(f) properties and their impacts.
- Measures to minimize harm.
- Coordination with appropriate agencies.
Also refer to 220.04(10) for additional requirements of a final Section 4(f) evaluation.

The DEIS/Section 4(f) evaluation report must be circulated to the Secretary of the U.S. Department of the Interior for a 45-day review and comment period. When appropriate, the Secretary of Housing and Urban Development and the Secretary of Agriculture (federal) are also given an opportunity to review the proposal. When a Section 4(f) property is identified after the DEIS and/or FEIS has been processed, a separate Section 4(f) evaluation is prepared, circulated for comment, and finalized.

(e) **Section 106 Preliminary Case Report.** All projects which involve the acquisition of right of way or excavation within existing right of way have potential to be surveyed and inventoried for cultural resources to determine if resources exist and if sites qualify for inclusion in National Register of Historic Places.

When cultural resources are discovered the following steps are taken (headquarters normally takes the lead in these actions):

- Send Determination of Eligibility form and cultural resource report to the State Historic Preservation Officer (SHPO).
- When eligible, send Determination of Effect form to SHPO for concurrence.
- If resource property is affected, apply the Criteria of Adverse Effect and get SHPO’s concurrence.
- When there is an adverse effect, prepare a Section 106 Preliminary Case Report as per 36 CFR 800. Report generally identifies any adverse effects and actions taken to mitigate effects.
- Report sent to Advisory Council on Historic Preservation, through SHPO, requesting comments.
- Prior to FEIS preparation, participate in the development of a Memorandum of Agreement with the Advisory Council, SHPO, and FHWA that includes measures to avoid, mitigate, or accept the adverse effects on a resource.

Section 106 property also meets the requirements for Section 4(f) evaluations when the site in question is on or eligible for the National Register of Historic Places and if it has been determined that the proposed project will have an adverse effect upon the site. When this is the case, the Section 106 Preliminary Case Report and Draft Section 4(f) evaluation will be one document to satisfy the requirements of both laws.

(9) **Hearings and Notices**

When the department advertises notices for corridor, design, or combined corridor-design hearings, or offers a notice of opportunity for public hearing, the notice announces the availability of the environmental document and where it may be obtained and/or reviewed. If there is involvement in wetlands, flood plains, Section 4(f) lands, or endangered species, this information is included in the notice. Where hearings are not required by statute, an informational meeting may serve as a useful forum for public involvement in the environmental process. See Chapter 210 for further hearings requirements.

(a) **References:**
- Council on Environmental Quality (CEQ) Regulations - 1506.6
- USDOT Order 5610.1C
- 23 CFR Part 771
- WAC Orders 197-11-502, 535
- WAC Order 468-12-510

(b) **SEPA.**

1. Public Hearings. Public hearings on SEPA projects are held whenever one or more of the following situations occur:
   - WSDOT determines that a hearing is needed to assist in implementing the requirements of SEPA.
   - Fifty or more persons reside within the project area or are adversely affected by the environmental impact of the proposal and make a written request for a hearing.
   - Two or more agencies with jurisdiction over the proposal request a hearing.

2. Public Notice of Availability/DEIS. WSDOT is required to use the public notice procedures detailed in WAC 468-12-510(c) to inform the public that the DEIS is available and the procedures for requesting a public hearing. If a hearing is required to fulfill any legal requirements, include information on the availability of the DEIS in the notice. The public notice requirements include: publication of notice in a newspaper of general circulation in the county, city, or general geographic area where the proposal is located; notifying agencies with jurisdiction, affected Indian tribes, and those groups that are known to be interested in the proposal or who have commented in writing about the proposal; contacting news media and placing notices in appropriate regional, neighborhood, or ethnic periodicals. Publish the notice at least 30 days in advance of the public hearing. The available environmental document continues to be open to consideration and comment.

The DEIS Notice of Availability contains the following basic elements:
- Location of project.
- Brief description.
• Purpose of statement.
• Responsible agency.
• Where documents are available.
• Where to send comments.

3. Public Notice of Availability/FEIS. WSDOT notifies the public in the similar manner as for the DEIS excluding the last item. FEIS notification procedures are detailed in WAC 468-12-510(d).

(c) NEPA.
1. Public hearings are required for NEPA projects when:
   a. Substantial environmental controversy exists,
   b. The department has a substantial interest in holding a hearing, or
   c. An agency with jurisdiction over the proposal (permitting agency) requests a hearing.

2. The notices of availability are similar to the SEPA notices with the inclusion of the name of the federal lead agency. If there is involvement in flood plains, wetlands, Section 4(f) land, or endangered species, this information is included in the notice. These notices are printed in the Federal Register by the lead agency at least 30 days in advance of the public hearing.

10) Final Reports and Approvals

(a) Final Recommendation. The district reviews comments from the hearings and those received from evaluation of the DEIS and prepares a hearing summary that is submitted to the headquarters Project Development Office for review. The district then analyzes and coordinates comments on the DEIS with the IDT and the headquarters Project Development Office, and prepares a final recommendation. The final recommendation contains:
1. Description of the preferred alternative.
2. Identification of proposed measures to minimize harm.
3. Monitoring or enforcement programs required to ensure implementation of mitigation measures. The district submits this recommendation, with appropriate comments, to the headquarters Project Development Office for review and coordination within headquarters. When the headquarters Project Development Office approves the recommendation it becomes the WSDOT recommendation.

(b) Final Environmental Impact Statement and Commitment File. The headquarters Project Development Office prepares the FEIS and coordinates preparation and processing procedures with the district. The document contains the WSDOT final recommendation or preferred alternative, discusses substantive comments received on the DEIS, summarizes citizen involvement, and describes procedures required to ensure that mitigation measures are implemented. The FEIS also documents compliance with environmental laws and Executive Orders.

The district also resubmits the commitment file including new commitments made since the first submittal. Details on establishing and maintaining the commitment file are located in 220.08.

CEQ regulations state that when the DEIS adequately identifies and quantifies the environmental impacts of all reasonable alternatives, and it is apparent that changes in the proposal will be minor, or only minor comments are received from circulation of the DEIS, the FEIS can consist of the DEIS and attachments containing the following:

1. Errata sheets making corrections to the DEIS.
2. A section identifying the preferred alternative and a discussion of the reasons why it was selected and others were not. If applicable, this section also contains the final Section 4(f) evaluation, wetlands findings, floodplain findings, and a list of commitments for mitigation measures.
3. Summary of comments and responses from circulation of the DEIS and public hearings.

The headquarters Project Development Office reviews the preliminary FEIS and obtains reviews by the Attorney General’s office (on controversial projects) and the appropriate federal agency. Review comments are provided to the district for use in revising the FEIS. The district prepares a draft Record of Decision (ROD) and submits it to the headquarters Project Development Office along with the FEIS. The headquarters Project Development Office reviews the FEIS, the Assistant Secretary for Highways signs the title page, and approval for printing is obtained from the federal lead agency.

The district prints the FEIS and submits it to the headquarters Project Development Office, which submits the FEIS and the draft ROD to the appropriate federal agency for signature. The State Project Development Office forwards the signed title page to the district for insertion into the FEIS. For state funded projects, the FEIS is submitted to the DOE and other state agencies only for informational purposes.

Circulation, distribution, and coordination of the FEIS is a shared responsibility between the district and the headquarters Project Development Office. The headquarters Project Development Office circulates it to headquarters offices, the Attorney General,
DOE, the State Library, and FHWA if it is a federal aid project. The district circulates the FEIS to any person, organization, or agency that submitted substantive comments, any agency authorized to issue permits, and public institutions for public review.

(c) Final Section 4(f) evaluation. When the selected alternative involves the use of Section 4(f) property, a Section 4(f) evaluation is included as a separate section in the FEIS. The final evaluation contains:

1. All information required for a draft evaluation found in 220.04(7).

2. A discussion supporting a conclusion that there are no feasible and prudent alternatives to the use of the Section 4(f) property. The discussion must demonstrate that there are unique problems or unusual factors involved in the use of other alternatives and that the cost, environmental impact, or community disruption resulting from such other alternatives reaches extraordinary magnitudes.

3. A discussion documenting that the proposed action includes all possible planning to minimize harm to the Section 4(f) property.

4. A summary of the formal coordination with the Department of Interior, and, as appropriate, the U.S. Departments of Agriculture, and Housing and Urban Development.

4a. A copy of the Memorandum of Agreement with the Council on Historic Preservation. (See 220.04(8)(e).)

5. Copies of all formal coordination comments received and response to questions.

6. Concluding statement “Based upon the above considerations, it is determined that there is no feasible and prudent alternative to the use of land from the Section 4(f) property and that the proposed action includes all possible planning to minimize harm to the Section 4(f) property resulting from such use.”

(d) Record of Decision (ROD). This document is prepared by the district in draft form and accompanies the FEIS through the review and approval process. The ROD is only required on federally involved projects and includes the information required by Section 1505.2 of the CEQ Regulations.

The headquarters Project Development Office obtains the approved ROD from the federal agency and circulates it to the State Construction Engineer, the State Operations and Maintenance Engineer, and the district, and advises that the project may advance to the design stage.

The following format is used:

1. Decision. Identify the selected alternative. Reference to the FEIS may be used to avoid repetition.

2. Alternatives Considered. Briefly describe each alternative (with reference to the FEIS, as above), explain and discuss the balancing of values underlying the decision. Values for economic, environmental, safety, traffic service, community planning, and other decision factors may be different and be given different levels of relative importance. Identify each significant value and the reasons why some values were considered more important than others. The ROD should reflect the manner in which these values were considered in arriving at the decision. Identify the environmentally preferred alternative or alternatives. In addition, if Section 4(f) property is used, the Section 4(f) evaluation is summarized.

3. Measures to minimize harm. Describe all measures to minimize environmental harm that have been adopted for the proposed action. State whether all practicable measures to minimize environmental harm have been incorporated into the decision and, if not, why.

4. Monitoring or enforcement program. Describe any monitoring or enforcement program that has been adopted for the specific mitigation measures, as outlined in the FEIS.

5. Commitment List. Include an item-by-item list of commitments and mitigation measures from the commitment file. The list serves as a ready reference for the design, construction and maintenance of the project.

(e) WSDOT/FHWA Corridor. For corridor projects, the headquarters Project Development Office requests corridor approval from FHWA and the State Transportation Commission. FHWA corridor approval is required only for interstate projects.

220.05 CLASS II, CE

(1) Project Initiation

The district initiates the project by submitting a Work Order Authorization to the Program Development Engineer for review and approval. Upon approval of the Work Order Authorization, the project may proceed.

(2) Environmental Documentation

(a) NEPA. Federally funded projects are classified as Categorical Exclusions (CE) if they are included in one of the actions identified in 23 CFR 771.117. Actions requiring no further federal environmental documentation because of blanket approval received from FHWA are identified in 23 CFR 771.117(c).
The remaining actions are approved as CE’s when FHWA has approved the Environmental Classification Summary (ECS). These then require no further federal environmental documentation. If any CE project affects Section 4(f) properties a separate Section 4(f) evaluation document is required as outlined in 220.04(7). Supporting documentation must also be prepared for CE projects that may affect wetlands, farmlands, flood plains, or cultural resource properties. Supporting documentation is submitted with the ECS form.

The district identifies projects that have received prior CE concurrence when submitting the project design to the headquarters Project Development Office for approval. The design transmittal includes the date of FHWA concurrence.

Projects which are NEPA CE’s having both federal and state funds, must still satisfy SEPA requirements. These projects may need environmental approval both as a NEPA CE and a SEPA Determination of Nonsignificance.

(b) SEPA. Projects funded by state funds only or by a combination of state and federal funds must satisfy one of the following SEPA requirements. In all cases the required SEPA action is identified on the ECS when it is approved by the State Project Development Engineer.

Projects are approved as Categorical Exemptions (CE) when the project meets the requirements of WAC 197-11-800 (SEPA Guidelines). The ECS identifying the project as a SEPA CE is the only environmental documentation necessary. SEPA actions requiring a checklist are identified in 220.06(6)(c).

220.06 CLASS III, EA/CHECKLIST

(1) Project Initiation

Environmental Assessment projects are initiated by the district submitting a Work Order Authorization to the Program Development Office for review and approval. The Program Development Office then notifies the district and the headquarters Project Development Office that the Work Order Authorization is approved. As required, the headquarters Project Development Office contacts the district to coordinate project environmental and public involvement requirements.

(2) Appointment of Disciplines and Project Manager

After approval of the Work Order Authorization, the district appoints various disciplines to conduct all studies necessary for EA preparation and a Project Manager (PM) to be responsible for development of the project. These projects do not require the appointment and use of a formal IDT but use various disciplines in an interdisciplinary approach for needed investigations.

(3) Coordination

As appropriate, the district coordinates with affected federal, state, and local agencies, Indian tribes, and the public in determining the scope of the action, alternatives to be considered, and significant issues to be addressed. The PM is responsible for conducting the coordination. During the early coordination process, FHWA in cooperation with WSDOT requests other agencies with involvement to become cooperating agencies. By law, federal agencies with jurisdiction must be requested to become cooperating agencies. The district makes these requests in writing and sends a copy to the headquarters Project Development Office.

(4) Data Collection, Inventory, and Evaluation

The various disciplines conduct studies to assess social, economic, and environmental impacts. The depth of study varies with the magnitude and setting of the proposal. Generally, discipline studies for an EA are developed using the same method outlined for EIS projects in this section. Studies are carried out to the point where a determination can be made as to the extent of environmental impact. If significant impacts are found, the district determines whether satisfactory mitigating measures can be incorporated into the project to reduce the impacts to insignificance or to begin the EIS process.

(5) Public Involvement

The district conducts public meetings, does mailings, and uses other methods appropriate to the magnitude and scope of the project to provide and obtain information to assist in developing the project. Public involvement methods are discussed in Chapter 210.

(6) Reports and Recommendations

(a) Discipline Reports. Refer to 220.04(8).

(b) Environmental Documents - NEPA. The district prepares a preliminary Environmental Assessment (EA) in accordance with the Environmental Procedures Manual M 31-11. Include an area map, vicinity map, site plan, photogrammetric maps (to depict the environmental setting), discipline reports, and any agency coordination letters such as endangered species listings, prime and unique farmland determinations, archaeological/historic reports, etc. If the project involves Section 4(f) lands, a separate evaluation is required as per 220.04(7) and 220.04(10) and is included as a separate section in the EA.

The preliminary EA and Section 4(f) evaluation are submitted to the headquarters Project Development Office which circulates the documents to appropriate WSDOT headquarters offices and the federal lead
agency for review and comment. If the reviewers determine that the proposal may have significant environmental impacts, the proposal is reevaluated to determine whether the significant impacts can be appropriately mitigated or eliminated. If the impacts cannot be eliminated an EIS is required. If no significant impacts are found, the headquarters Project Development Office returns the preliminary EA, with comments, to the district for revisions. The revised EA is resubmitted to the headquarters Project Development Office for approval.

The headquarters Project Development Office then requests federal concurrence to publish a notice announcing the public availability of the EA. The public review and comment period for an EA is 30 days. If a Section 4(f) evaluation is included, a 45 day public review and comment period is required. The headquarters Project Development Office also circulates the document to the federal lead agency, SHPO, and cooperating agencies. If Section 4(f) property is involved, the district circulates the document to the Department of the Interior and to the agency with jurisdiction over the Section 4(f) property.

At the conclusion of the public availability period, the district evaluates all comments received, including comments from public hearings, meetings, and open houses. The district responds to the comments and revises the document as necessary. If comments are minor, the district may issue an addendum referencing changes in the EA. The headquarters Project Development Office submits the final EA to the federal agency requesting a Finding of No Significant Impact (FONSI). After the federal agency issues the FONSI, the headquarters Project Development Office returns the signed FONSI to the district. The headquarters Project Development Office notifies the Department of Community Development (Clearing House) via letter that a FONSI is available from WSDOT or the federal lead agency.

c. **Environmental Documents - SEPA.**

1. If the project does not involve another agency with jurisdiction; demolition of any structure or facility not exempted by WAC 197-11-800(2)(f) or 197-11-880; or issuance of clearing or grading permits not exempted in Part Nine of SEPA rules; but does require new easements; additional right of way; widening of more than a single lane; or any other action which is not SEPA exempt; the district will:
   a. Prepare the checklist and the DNS.
   b. Obtain the signature of the District Administrator or his designee.
   c. Send a copy to the headquarters Project Development Office.
   d. Submit a copy to the DOE headquarters for listing in the SEPA register.
   e. Process is complete.

2. If the project requires approvals from other agencies with jurisdiction; the district will:
   a. Prepare the checklist and the DNS or mitigated DNS.
   b. Obtain the signature of the District Administrator or his designee.
   c. Submit a copy to the headquarters Project Development Office for review and concurrence of mitigation measures before circulation.
   d. Circulate for a 15-day review and comment period (in accordance with WAC 197-11-340(2)(b) or WAC 468-12-510(a)) to:
      - DOE headquarters.
      - DOE regional office.
      - Newspapers of general circulation in the project vicinity (indicate option to publish).
      - Agencies with jurisdiction.
      - Affected Indian tribes.
   e. Evaluate review comments then proceed to:
      - Confirm the validity of the DNS; or
      - Prepare a mitigated DNS and revised checklist and recirculate in accordance with WAC 197-11-350 (see 2a above); or
      - Withdraw the DNS in accordance with WAC 197-11-340, prepare a Determination of Significance and proceed with an EIS.

If environmental documentation is needed to support the DNS, such as preservation of farmlands determination, archaeological/historical surveys, wetland reports, flood plain evaluations, or other expertise reports, the district requests the preparation of expertise reports and coordinates the processing of the reports to the appropriate agencies. Informational copies are also sent to the headquarters Project Development Office.

When either NEPA or SEPA proposals involve project commitments, these commitments will be recorded and completed as required for more major projects. See 220.08.

3. The NEPA-EA document can also be used to satisfy SEPA requirements. When the EA is approved, the district adopts the EA in accordance with part six of WAC 197-11 and WAC 197-11-340(1). The Adoption Notice, WAC 197-11-965, is filled out by the district and
circulated to DOE, to agencies with jurisdiction, to local agencies in which the proposal will be initiated, and to persons or organizations who have responded to the proposal in writing. An information copy is also sent to the headquarters Project Development Office.

When EAs or SEPA checklists contain commitments, commitment files will be established as per 220.08(3).

(7) Hearing and Notices

EA projects require a hearing when there is substantial controversy, when WSDOT wants a hearing, or when an agency with jurisdiction requests a hearing. For additional information refer to 220.04(9) and Chapter 210.

EAs normally have less potential for environmental impacts and public controversy and, consequently, less potential for public hearings. Prepare the EA in advance of any public hearing. The public hearing notice requirements follow the format and time schedule outlined in 220.04(9) and WAC 468-12-510. The notice of the public hearing published in local newspapers announces the availability of the EA and where it can be obtained or reviewed.

When a hearing is not required, the district publishes a notice in the local newspaper (similar to a public hearing notice) advising the public that the EA is available for review and comment and where the document may be obtained. Public availability and comment periods are identified in 220.06(6). The headquarters Project Development Office sends a notice of the availability to the Department of Community Development Clearing House.

After all environmental documents have been approved and finalized, they are returned to the district and the project may advance to the design stage.

220.07 PROJECT REEVALUATION

The district shall reevaluate a document any time it feels that single or cumulative conditions have changed which might cause new or more severe environmental impacts. Reevaluation is required when any one of the following conditions exist:

- An acceptable FEIS has not been submitted to FHWA within 3 years from the date of the DEIS circulation.
- Major steps to advance the project (such as approval to acquire a substantial portion of the right of way, or approval of PS&E) have not occurred within 3 years from FEIS approval.
- Any change is made to the proposed action and it is uncertain if a supplemental EIS is required. The district reevaluates the project by conducting appropriate environmental studies or, if necessary, by preparing an EA to assess the impacts of the changes.

When any of the conditions above exist, the reevaluation is submitted in written form to the headquarters Project Development Office. The headquarters Project Development Office reviews the reevaluation and forwards it for review and approval to the same federal office that approved the original EIS.

If the reevaluation identifies significant changes in the proposed action, the affected environment, the anticipated impacts, or the proposed mitigation measures, a new or supplemental document is prepared and circulated. For additional guidance on project reevaluations refer to 23 CFR 771.

220.08 PROJECT REVIEWS

(1) References

- NEPA Sections 1505.2 and 1505.3.
- 23 CFR 771.127.

(2) Procedures

- The district ensures that decisions made in environmental documents are accomplished in design and construction of projects, and maintained or improved during the life of the project.
- The district continues to maintain the project environmental commitment file which follows the project through design, right of way acquisition, PS&E, construction and maintenance. See No. (3) below.
- When requested by commenting agencies or the public, the district develops a progress report on the project mitigation implementation program and makes it available to those initiating the request.
- As requested, WSDOT makes available results of implemented mitigation measures established in the environmental document to the public upon request.
- During construction, the district implements the mitigation measures and monitors maintenance of environmental mitigation to ensure it is satisfactorily maintained or improved. The district must request concurrence from the headquarters Project Development Office for any significant alterations in mitigation measures agreed to during the environmental process, even when changes are made during construction or maintenance.
- When unique or unusual mitigation is required, the headquarters Project Development Office conducts periodic reviews during construction and/or operation to evaluate the effectiveness of mitigation measures that were incorporated into the contract.

(3) Commitment File

As an initial part of project development, the district establishes a project commitment file. Establishment of this file generally coincides with preparation of the environmental document or could be at later stages as required. The file consists of proposed mitigating
measures, commitments made to resource or other agencies with permitting authority, and other commitments made on the project. The file normally consists of design and environmental commitments. Other commitments may be added at the district’s discretion, such as right of way, access, maintenance, permits, and agreements.

The district continues to maintain the commitment file as a project progresses through its development process. Whenever commitments are made, they are incorporated into project documents and transferred from one phase of the project to the next. Commitments are normally included or identified in the following documents or actions:

- Environmental documents.
- Design reports.
- Right of way plans.
- Access plans.
- Findings and order.
- Contract plans.
- Pre-construction conference.
- Change orders.
- End of project report.
- Maintenance.

To organize and track commitments made during the development and implementation of a project, a “Record of Commitment,” DOT Form 220-021, is used which provides two functions:

(a) Establishes a permanent record of the commitment in paper form.

(b) Establishes the means of locating and summarizing commitments of a specific type through the use of a computer file.

When a commitment is made, record it on the Record of Commitment form. The form contains the detail necessary to document the commitment, including references to correspondence, agreement numbers, etc.

For easy retrieval, the information on each completed form is entered into the district computerized commitment file (and the form is then filed) according to state route, milepost, and date.

A commitment may be revised when all parties involved agree to the revision.

A computer system maintains a (statewide) summary of commitments. As each commitment is made, this Commitment Summary File receives data from the districts. Commitments can be identified according to route and milepost, district, date made, type, or responsibility.

When commitments are completed, the computer files and the forms are updated with the date the commitment was finished and appropriate comments. Records (forms) on completed commitments should be retained for at least a year after the completion date. Commitments requiring ongoing maintenance need to be retained in the files as long as the commitment is active.

When project documents reach headquarters, the headquarters Project Development Office reviews design reports and PS&E for inclusion of appropriate commitments. The headquarters Project Development Office also coordinates an annual review of selected commitments to evaluate the effectiveness of the commitment implementation process. Normally, two projects are reviewed in each district by environmental, design, construction, and maintenance personnel from headquarters and the district. The results of the evaluation, with appropriate recommendations, are furnished to the district.
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Permits and Approvals From Other Governmental Agencies

240.01 General
240.02 United States Department of the Army-Corps of Engineers
240.03 United States Coast Guard
240.04 United States Forest Service (USFS)
240.05 Federal Aviation Administration (FAA)
240.06 FHWA - Western Federal Lands Highway Division (WFLHD)
240.07 Federal Energy Regulatory Commission
240.08 Environmental Protection Agency
240.09 Washington State Departments of Fisheries and Wildlife
240.10 Washington State Department of Ecology (DOE)
240.11 Washington State Department of Natural Resources (DNR)
240.12 Washington State Department of Labor and Industries
240.13 Local Agencies
240.14 Utility Agreements

240.01 GENERAL

A project may require one or more permits from federal, state, and local agencies. This section covers only permits and approvals of a regulatory nature, with a list of regulatory provisions shown in Figures 240-1a and 1b. Permits are normally obtained through an application process. Project approvals are obtained through coordination and negotiation with the approving agency.

Permits required for occupancy of public property are covered in Chapter 5 of the Utilities Manual, M 22-87.

240.02 UNITED STATES DEPARTMENT OF THE ARMY-CORPS OF ENGINEERS

(1) General

The Corps of Engineers has authority over all work in waters of the United States and their wetlands. The wetlands under the Corps’ authority are defined in Directive D 22-27.

When the department prepares an environmental impact statement or assessment for a project which requires a Section 10 or Section 404 permit, conditions set forth in a Memorandum of Agreement between USDOT (FHWA) and the Corps, signed January 1983, are followed. This agreement is intended to “strengthen the early coordination between USDOT and the Corps prior to and during development of projects and environmental documentation.”

(2) Permits

Highway construction that infringes on waters or wetlands of the United States is required to have a Section 10 permit and/or a Section 404 permit. Either permit may be in the form of a nationwide or regional general permit or an individual permit. There are no regional permits applicable to WSDOT at this time.

(a) Section 10 Permit. A permit required for any construction, excavation, depositing of material, or any other work in navigable water affecting the course, location, condition or capacity of such waters. The purpose of the permit is to prevent obstructions to navigation.

Navigable waters are those waters of the United States that are subject to tidal action shoreward to mean high water or are used, have been used, or are susceptible to use in interstate or foreign commerce.

Waters of the United States include all navigable waters, interstate waters, intrastate waters of which the use, degradation or destruction could affect interstate or foreign commerce, tributaries to the above, and wetlands adjacent to the above.

(b) Section 404 Permit. A permit required for discharge of dredged or fill material into waters of the United States. The purpose of the permit is to prevent water quality degradation. A 404 permit is not required to maintain structures or drainage ditches, but may be required to construct temporary sedimentation basins.

(c) Nationwide Permits. These permits apply to both Section 10 and Section 404 permits and are fully detailed in 33 CFR 330. Some apply to certain waters and others to specific activities. Provided the conditions in (d) are followed, the permits authorize the following activities:

- Fills in nontidal waters where the mean annual flow is less than 5 cubic feet per second or not tributary to interstate or navigable waters.
- The repair, rehabilitation, or replacement of a previously authorized structure or fill to its original plan and uses. Dredging is not authorized by this permit.
- Outfall structures where the effluent is covered by a National Pollutant Discharge Elimination System (NPDES) permit, provided adverse impacts of the structure are minimal.
• Structures placed within anchorage areas to facilitate moorage if established by the Coast Guard.

• Bank stabilization measures necessary for erosion prevention, that are less than 500 feet long and average less than 1 cubic yard per lineal foot within waters of the United States. Also provided that no material is placed in any wetland, flow is not impaired to or from any wetland, only clean material is used, and the activity is a single complete project.

• Minor road crossing fills of less than 200 cubic yards below ordinary high water provided the opening will pass high flows and that discharges into wetlands do not extend beyond 100 feet on either side of ordinary high water. Also provided that the activity is a single complete project crossing a nontidal water body.

• Fill placed incidental to construction of a bridge over navigable waters having a Coast Guard Section 9 permit. Approach fills are not included, nor are projects on nonnavigable waters, where the Corps of Engineers has jurisdiction.

• Fills that do not exceed 10 cubic yards as part of a single complete project provided no fill is placed in wetlands.

• Dredging no more than 10 cubic yards as part of a single complete project.

• Activities authorized or funded by a federal agency if the project is categorically excluded from NEPA documentation. The Corps has concurred with the FHWA/UMTA list of categorical exclusions in Chapter 220.

(d) Conditions. The following special conditions are applicable for the nationwide permits in (c) to be valid.

• Discharge will not occur near a public water supply intake.

• Discharge will not occur in areas of concentrated shellfish production.

• The activity will not jeopardize a threatened or endangered species, or adversely modify critical habitat of such species.

• The activity will not significantly disrupt movement of indigenous aquatic life.

• Discharge will be free of toxic amounts of toxins.

• Structures and fills will be properly maintained to prevent erosion and other pollution.

• The activity will not occur in a National Wild and Scenic River System.

• The activity will not cause an unacceptable interference with navigation.

• The best management practices in (e) should be followed as much as practicable.

(e) Best Management Practices. Practices to follow, to the maximum extent practicable, when discharging dredged or fill material are:

• Avoid waters of the United States by using other practical alternatives.

• Avoid spawning areas during spawning season.

• Avoid restricting or impeding movement of indigenous aquatic species or the passage of water.

• Minimize adverse impacts on the aquatic system caused by the accelerated or restricted flow of water due to its impoundment.

• Avoid wetlands.

• In wetlands, place heavy equipment on mats.

• Avoid breeding areas for migratory waterfowl.

• Entirely remove temporary fills.

(3) Procedures

The WSDOT district coordinates proposed actions with the local Corps’ district to determine which permit is required, if the project is covered by the nationwide permit or if the project must comply with other conditions established by the Division Engineer. The Corps’ Division Engineers are authorized to modify nationwide permits by adding conditions or override nationwide permits by requiring individual permit applications on a case-by-case basis.

No application is required for projects authorized by the nationwide permit. For individual permits, the district makes application to the appropriate Corps of Engineers, District Engineer in Walla Walla, Seattle, or Portland. Appropriate Corps districts will hold a pre-application review with other agencies if the applicant desires. Applications for individual permits require specific details according to the instructions outlined in the pamphlet “U.S. Army Corps of Engineers Permit Program a Guide for Applicants,” prepared by the Corps of Engineers. When submitting an application, also submit a signed Certification of Consistency with the Coastal Zone Management Plan, if applicable. The Corps will forward the certification, along with the Corps’ public notice, to DOE for concurrence or objection.

The Corps is required to advertise by public notice for public interest whenever an acceptable application is received. The Department of Ecology (DOE), which functions as the state clearing house, circulates the public notice to and solicits comments from, all state agencies. When state agency concerns have been satisfied, the DOE responds to the Corps, indicating the state’s position on issuing the permit. If the state has no objection, the DOE will issue a water quality certification and a statement of consistency with the Coastal Zone Management Plan if required. The Corp issues the permit when all objections are resolved.
240.03 UNITED STATES COAST GUARD

(1) General

The Coast Guard issues permits for bridges, causeways, and drawbridges in navigable waters of the United States. When WSDOT develops a bridge project requiring a Coast Guard permit, the environmental coordination and documentation is developed in accordance with the Memorandum of Understanding between the U.S. Coast Guard (USCG) and the FHWA, signed May 1981.

This memorandum is intended to improve coordination, avoid unnecessary duplication of effort, and enhance problem resolution between the USCG, FHWA and WSDOT in the preparation of NEPA environmental documents. The Coast Guard and the FHWA agree that, when a highway section requires an action by both FHWA and Coast Guard, the FHWA will normally serve as the lead agency for the preparation and processing of environmental documents. Details of document preparation and processing are in Chapter 220.

(2) Procedures

The Bridge and Structures Office applies for all Coast Guard bridge permits and coordinates the permit review. The application must be documented by an analysis of the effect the project will have on the quality of the environment. The Coast Guard will issue a permit when other federal agencies have no objection and applicable state agencies notify DOE that there are no objections. When DOE notifies the Coast Guard of the state’s position, it will include a “Water Quality Certification” indicating the action complies with federal and state water quality standards detailed in 240.09.

Because the DOE certification depends on the finalization of the other water oriented permits, (such as Section 404 Permit, Shoreline Substantial Development Permit, etc.) the district and the Bridge and Structures Office should coordinate permit application times. This will enable all water permits to be acted upon concurrently and avoid possible delays.

(3) Coast Guard Bridge Construction Progress Report

A Coast Guard Bridge Construction Progress Report is required each month on all projects that have a Coast Guard permit. The report itemizes and identifies the location of known obstructions and their sequence of removal from the waterway. The district prepares the report and sends it to the headquarters Project Development Office, which submits the report to the Coast Guard. The Coast Guard permit also requires that they be notified when permitted portions of a project are complete. To ensure timely notification, the district will notify the headquarters Project Development Office which in turn notifies the Coast Guard that permitted construction is complete.

240.04 UNITED STATES FOREST SERVICE (USFS)

(1) General

Under the Department of Agriculture, the USFS is responsible for the management of National Forests.

When the project will use lands managed by the USFS, each district is responsible for coordination and negotiation with the USFS on all matters related to highway use and occupancy in national forest lands. The district contacts the headquarters Land Management Office to coordinate and negotiate matters concerning acquisition of property rights with the USFS. If the project is on WSDOT fee title lands within USFS boundaries, the USFS has no jurisdiction and need not be contacted.

The Memorandum of Understanding “Highways Over National Forest Lands,” M 22-50, for highways in national forests is a general policy outlining responsibilities of WSDOT and the USFS.

(2) Procedures

The Memorandum of Understanding is used for coordinating location, design, construction, maintenance, signing, access control, and other matters related to state highway and forest highway use and occupancy. Generally, the following procedures apply:

(a) The district provides data to the Forest Supervisor, showing proposed routes of the improvement, and requests a Stage I Multiple Use Survey Report. A joint pre-survey field review is then made by the Forest Supervisor and the district.

The district forwards 2 copies of the Stage I Report to the headquarters Design Office for review. Any comments or recommendations made by Design are sent to the district for action.

(b) Following agreement between the WSDOT and the USFS on the contents of the Stage I Report, the district develops the design report and the USFS initiates a Stage II Multiple Use Survey Report. The development of these reports should be coordinated and concurrent, to resolve any difference of treatment or conflict of use between the district and the USFS.

The district furnishes copies of the proposed design report to the USFS and arranges for joint review. If mutual agreement cannot be reached on some aspects of the design report or Stage II Report, respective viewpoints will be defined and presented in the reports from each jurisdiction. Disagreements are negotiated through the headquarters Design Office, with district participation.

Copies of the Stage II Report are submitted by the USFS to the district for review; the Stage II Multiple Use Survey Report is processed and approved in the same manner as a design report.
The FHWA and USFS have developed the following guidance when federal projects involve USFS land. This guidance was issued as an FHWA Notice, May 1973, titled “Coordination of Environmental Impact Statements with the U.S. Forest Service.”

For these projects the district will request the USFS to make a determination statement that the land being proposed for highway use is or may be categorized as Section 4(f) land. The USFS will respond by one of three following ways, as noted below, prefaced by the following paragraph:

The proposed (Name) route (Location) (and the alternate routes) has been reviewed against the criteria of Section 4(f) of the USDOT Act of 1966, PL 89-670, as amended by the Federal Aid Highway Act of 1968, PL 90-495, Section 18.

Situation 1. Since this route crosses an area of Public Land under National Forest designation, as the Agency having jurisdiction of these Public Lands, we have determined that the route does not encroach on or use land from any of the types of specially designated areas in the above Public Laws.

Situation 2. Since this route crosses an area of Public Land under National Forest designation, as the Agency having jurisdiction of these Public Lands, we have determined that the route does in fact encroach on and uses land from a (type of area(s)) as specified in the above public laws and we recommend a 4(f) determination procedure be initiated.

Situation 3. Since this route crosses an area of Public Land under National Forest designation, as the Agency having jurisdiction of these Public Lands, we have determined through detailed analysis that conditions of use exist of a nature which requires a designation of the type stated in the above act. It is our intent to now proceed with such a designation. Since the project will use land from the area proposed for designation, we recommend that a 4(f) determination procedure be followed.

The district must incorporate the USFS’s response into the environmental document identifying the Forest Service’s designation of the land and preparing a 4(f) evaluation if required.

240.05 FEDERAL AVIATION ADMINISTRATION (FAA)

(1) General

Proposed highway construction in the vicinity of public-use and military airports requires an FAA Notice. The district should make contact with airport authorities as early as possible to facilitate progress of location and design work within the required FAA regulations.

(2) References

- Federal Aviation Administration regulations Part 77. Objects Affecting Navigable Airspace.

(3) FAA Notice (Form 7460-1)

The requirements are shown on Figure 240-2. The WSDOT district will submit the following information to the FAA Regional Office:

(a) Map showing airport location with respect to existing highways. An 8-1/2 X 11 inch vicinity map with project and airport locations indicated is adequate.

(b) Map and diagram to show pertinent distances and elevations between runways and the proposed highway.

(c) Plans and profiles showing elevations of earthwork, pavement, structures, and intermediate obstructions, if any. Include the height of luminaires, bridge towers, or other tall appurtenances.

(d) One completed set of FAA Form 7460-1, “Notice of Proposed Construction or Alteration.”

Form 7460-1 must be submitted by the district at least 30 days before the date proposed construction or alteration is to begin. Form 7460-1 may require review and perhaps resubmittal if it is submitted more than 18 months in advance. The Assistant Secretary for Aeronautics should be contacted for clarification of aeronautic permits or FAA form 7460-1.

If Form 7460-1 results in studies by the FAA that may affect the proposal, the headquarters Project Development Office should be notified and included in any decisions. A record should be maintained of all contacts made with the FAA.

240.06 FHWA - WESTERN FEDERAL LANDS HIGHWAY DIVISION (WFLHD)

(1) General

WFLHD administers, advertises and awards projects which may include Indian Reservation Roads, National Park Roads, Forest Highways, Defense Installation Roads, etc. These projects may involve WSDOT by being on the state system or impacting the state system or local road systems.

Scheduling, planning, and programming of federal highway projects are considered in the development of other federal-aid highway programs. Representatives of WFLHD consult annually with the FHWA Division

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Office, WSDOT, and land management agencies concerning long-range planning and development of annual programs.

When WSDOT and WFLHD are co-participants in the development of a project, the function of each will be defined in a project agreement and a lead agency determined.

(2) References

The following should be reviewed when developing projects with WFLHD:

- Federal-aid Highway Program Manual (FHPM Volume 6, Chapter 9), Special Programs.

(3) Procedures

Prior to design phase or project development, the lead agency is determined between WSDOT and WFLHD.

When WSDOT is the lead agency, normal project development procedures are followed, including submittal of the design report to the FHWA Division Office by the headquarters Project Development Office.

WFLHD coordination for local agency projects will be through the State Aid Organization.

The following procedures generally apply when WFLHD has lead responsibility:

- WFLHD sends a request for a project review to the WSDOT district, specifying which items to review. A copy of the transmittal letter is sent to the headquarters Project Development Office. The request outlines the commitments required from the state. The items to review include such things as vertical and horizontal alignment, intersection design, bridge design, right of way plans, special provisions, sundry site plans, and utility plans.
- The district reviews the items and transmits the information to the headquarters Project Development Office for review. The district then coordinates all review actions and responds to WFLHD with all comments.
- The district will normally develop all access control activities; using procedures as outlined in Chapters 1420, 1430, and the Plans Preparation Manual.
- WFLHD forwards Environmental Document, Final Access Plan, Right of Way Plan, and PS&E, thru the district to the headquarters Project Development Office for final approval. They are then returned to the district with copies of pertinent correspondence.

240.07 FEDERAL ENERGY REGULATORY COMMISSION

(1) General

The Federal Energy Regulatory Commission (FERC) licenses agencies to develop hydroelectric projects. WSDOT becomes involved with the FERC, through a license, when it proposes a project that may use lands within the boundaries of a hydroelectric project. The governing regulation of FERC, 18 CFR Parts 1-149, establish requirements that the licensee (hydroelectric project owner) must follow in approving uses for a third party action within the boundaries of a hydroelectric project.

(2) Procedures

To know what conditions will be required of the department, the district should initiate early coordination with the licensee. Approval to utilize lands within the hydroelectric project boundaries are granted when WSDOT resolves issues with the licensee and federal and state agencies having jurisdiction over fish, wildlife, shorelines and archaeological/historical concerns. The licensee does all necessary coordination with the FERC which can be a concurrent function with the department’s other permit coordination activities.

240.08 ENVIRONMENTAL PROTECTION AGENCY

(1) General

When a project with federal funds affects water quality of the Spokane Valley-Rathdrum Prairie Aquifer, the Whidbey Island Aquifer or the Camano Island Aquifer the department evaluates the project in accordance with a Memorandum of Understanding between FHWA, Region 10 and EPA, Region 10, signed November 1982. This memorandum outlines basic evaluation criteria and procedures to be followed by FHWA and EPA in conducting formal project reviews.

EPA and FHWA mutually agree that, generally, only projects requiring an environmental impact statement or environmental assessment need be submitted for review. Other projects which FHWA determines may have an adverse impact on an aquifer are also subject to review.

(2) Procedures

The department submits a summary of the project to FHWA. The summary includes a description of the project including term, number of lanes or roadway width, type of construction, runoff control methods, and status of environmental document. Additional information may be requested by EPA if public controversy exists. EPA responds to project reviews within 30 calendar days unless they request an extension in writing or request additional information.

Information furnished to EPA is addressed to the Drinking Water Programs Branch in EPA’s Region 10 office. Project review comments or findings by EPA are addressed to the FHWA Division office processing the project.
240.09 WASHINGTON STATE DEPARTMENTS OF FISHERIES AND WILDLIFE

(1) General
The Washington State Departments of Fisheries and Game (WDF & WDW) are combined herein for simplicity. The Department of Fisheries deals with food fish and shellfish. The Department of Game has jurisdiction over wild animals, wild birds, and game fish. Both departments have similar permit and approval requirements within water areas.

WSDOT must obtain Hydraulic Project Approval (HPA) from WDF & WDW whenever WSDOT operations will take place within the ordinary high water marks of any waters of the state within the jurisdiction of the WDF & WDW. The Memorandum of Understanding between WSDOT and WDF & WDW clarifies responsibilities regarding compliance with the Hydraulic Code RCW 75.20.100.

(2) Procedures
The district determines which projects will affect waters under the authority of WDF & WDW and prepares an HPA application. Pre-application coordination may be desirable to adequately explain the project to the resource agency and ascertain their concerns. The application contains plans and a detailed narrative of proposed work, fish protection methods, anticipated date of proposed work, and name of WSDOT district representative.

The district submits an application to the headquarter’s office of Fisheries and to the headquarter’s office of Game. WDF & WDW will determine a need for the HPA. If an HPA is needed, WDF & WDW determine which of them will be the lead agency for the project and assign a field representative for field review.

The field representative contacts the district representative for coordination and review of project details. The respective agency representatives remain as project coordinators until completion of the project.

When the field review is complete and SEPA requirements have been met, the lead agency issues an HPA to WSDOT. WSDOT then incorporates provisions of the HPA into the project design. The district maintains coordination with WDF & WDW field representative to negotiate modifications to the project design documents and to the HPA if necessary.

The district also coordinates with the Bridge and Structures Office and the headquarters Project Development Office to maintain the exchange of information necessary for reviews and approvals.

The HPA issued for the project is also applicable to the construction project. Further details about an HPA application are covered in the Construction Manual M’41-01, Chapter I regarding “Relationship with FHWA and Other Federal, State and Local Agencies.”

If an emergency condition exists and there is insufficient time to secure an HPA through normal channels, WSDOT contacts the WDF & WDW for oral approval. WDF & WDW should put the approval in writing within 30 days of oral approval.

240.10 WASHINGTON STATE DEPARTMENT OF ECOLOGY (DOE)

(1) General
The DOE has the legal authority to manage and develop Washington’s air and water resources and to conduct a coordinated program of pollution control involving these and related land resources. The district obtains approval of water appropriation and pollution control measures and coordinates as needed with DOE.

(2) References
Refer to the Permits and Approvals listing at the end of this chapter (Figures 240-1a and 1b) and the specific legal references for the permit under consideration.

(3) Permits
(a) Water Quality Certification. Certification from DOE is required to obtain a federal permit or license for an action that may result in a discharge into navigable waters (240.02 and 240.03). The certification states that the discharge will comply with federal and state water quality standards. It may include a Short Term Modification of Water Quality Standards. (See (e) below.) An application for Water Quality Certification is not required.

(b) Flood Control Zone Permit. This permit indicates that a WSDOT project within a flood-control zone will be planned, constructed, operated, and maintained so it will not adversely influence the existing system of a stream or body of water, or adversely affect the security of life, health, and property against damage by flood water. The permit may be obtained from the DOE or from a local agency if the permit has been delegated by the DOE.

(c) Coast Zone Management Certification. This certification of compliance is an approval identifying the WSDOT project as consistent with the State and Federal Coastal Zone Management program. The approval may be issued in conjunction with Federal Permits (240.02 and 240.03).

(d) Waste Discharge Permit. This permit is required for operations involving sand and gravel washing, borrow pit dewatering or discharges from cement and asphalt batch plants into waters of the state. The state permit is the State Waste Disposal (Discharge) Permit. The federal equivalent is a National Pollution
Discharge Elimination System (NPDES) permit. DOE issues a combined permit satisfying both state and federal requirements. This permit may include a Short Term Modification.

(e) **Short Term Modification.** This permit is advised when the project activities may temporarily degrade water quality and a Waste Discharge Permit or Water Quality Certification is not necessary. This permit exempts WSDOT from being cited for violating water quality standards as long as the project complies with the prescribed terms and provisions.

(f) **Appropriation of Water.** A water right permit must be obtained from DOE before surface or ground water is appropriated for beneficial use. If the use is for construction purposes, such as dust control or batch plant operation, the permit is temporary and expires when the project is complete. The contractor usually applies for a temporary water permit but, if the usage is specifically required by WSDOT, the district acquires the permit before awarding the contract. If WSDOT needs to develop a permanent water source, such as for a rest area or maintenance facility, the district applies to the DOE regional office for a permit to develop a water source. After the source is put to use, DOE issues a certificate establishing a water right in perpetuity.

(4) **Procedures**

The district determines which permits are applicable to the project, assembles the pertinent design information, and applies to the DOE regional office for a permit. If the information is inadequate, the DOE requests further information. If the application was appropriate, the DOE acts upon the request. If other DOE permits are required, the DOE will inform the district.

The headquarters Project Development Office may be requested to assist in resolving differences with the DOE. If the DOE has not responded to a permit request within 30 days, they should be contacted to determine the cause for delay and how to expedite a response. The district sends copies of correspondence and the permit to the headquarters Project Development Office.

(5) **Water Pollution Control Plan (WPCP)**

The WPCP contains design details of water pollution control measures for a project.

(a) **Procedures.** The district arranges a meeting with the appropriate DOE region and a headquarters Project Development Office representative at least annually to review upcoming projects that may have potential for water pollution. The district presents sufficient information to enable the DOE to determine whether a WPCP is necessary and what permits may be required. After the review, the district notifies the headquarters Project Development Office of projects requiring a WPCP. When the district prepares the actual plan they will coordinate with the DOE region and, as needed, get technical assistance from the headquarters Project Development Office. The completed plan is sent to the headquarters Project Development Office for review and approval. After approval, the district submits the WPCP to the DOE region for approval along with a copy of or reference to the approved SEPA document.

After DOE approves the WPCP, the district incorporates the relevant contents of the approved WPCP into the Contract Documents. As outlined in the Standard Specifications for Road, Bridge, and Municipal Construction (Section 1-07), the district also reviews, approves, and implements the contractor’s Temporary Water Pollution Control Plan. Temporary Water Pollution Control Plans should be carefully checked for compliance with the DOE approved WPCP in the contract documents. Any substantive deviations from the DOE approved WPCP should be discussed with DOE Regional representatives prior to approval of the contractor’s plan.

Construction activities should be monitored by the district to ensure that the DOE approved WPCP and the contractor’s Temporary Water Pollution Control Plan are followed and water quality is not adversely impacted. Additional measures to protect water quality may be needed as construction progresses and should be implemented when required.

For projects that involve rest area or maintenance site sewage disposal systems, the district shall submit plans and specifications to the DOE, DSHS, or local agency, depending on the volume of the system. See Figures 240-1a and 1b for the Permits and Approvals listing. After a mechanical or lagoon treatment facility is constructed, the district will submit an Operation and Maintenance Manual to DOE as per WAC 173-240.

(b) **Contents of WPCP.**

- Location and description of the project using a vicinity map and a detailed site map showing wells, streams and other water bodies, water and sewer lines, existing and proposed drainage, pollution control facilities, and access routes to these facilities.
- A list of wells, streams, and water bodies that might be impacted by the project, including their water quality classification and use.
- A list of permits or other documentation required for the project, such as Corps of Engineers, Shoreline, and Hydraulic Project Approval.
- Describe the construction and operation of stormwater systems including design storms and runoff quantities, drainage system sizes
and capacities, and locations of discharges to receiving waters.

- Discuss construction and operation of erosion control methods, including maximum disturbed areas, contributing areas, and proposed maintenance.
- Discuss construction and operation of sediment control including methods, location, size, design criteria, and proposed maintenance.
- Oil and buoyant material control methods and proposed maintenance including hazardous spill control locations, methods, capacities, and clean-up procedures.
- Woodwaste fill and stockpile locations, construction procedures, drainage, and leachate control and prevention methods.
- Waste disposal methods and locations.
- Timing for installation of pollution control facilities.

240.11 WASHINGTON STATE DEPARTMENT OF NATURAL RESOURCES (DNR)

(1) General
The DNR administers the Forest Practice Act, the state’s natural resources, and certain state-owned lands. These lands include tidelands and shorelands, school trust lands, Forest Board lands, escheat lands, and certain Federal Land Grants provided by the Enabling Act.

When any DNR lands are needed for highway purposes, WSDOT negotiates for that use with the Commissioner of Public Lands. Except for obtaining rights of entry to do surveys and studies, all coordination and negotiations for DNR lands are made by the WSDOT Land Management Office.

(2) Lease Property
When WSDOT requires highway materials from DNR land, the district submits one copy of SF-4046, Application to Purchase Materials Upon State Lands, through the Land Management Office to DNR. The application includes estimates of quantities, time periods, and a map showing site details. DNR reviews the application and negotiates a royalty with WSDOT. Both agencies sign a nonexclusive contract (lease) for a specified time, allowing WSDOT to extract material from the site. Every six months for the life of the extraction lease, the district sends a “Removal Report” to DNR stating amount of material removed and includes payment for that material. The permit or lease normally allows WSDOT to stockpile materials at the site if room is available. Prior to using the site, WSDOT must also complete a reclamation plan as shown in Chapter 510 and the Plans Preparation Manual. When WSDOT uses their own land for surface mining, a DNR operating permit for surface mining is required.

Details for obtaining the permit are found in the Plans Preparation Manual.

(3) Right of Entry
When WSDOT determines that access to land is needed from the DNR, the district requests a Right of Entry from the local DNR office. A copy of the request is also sent to the Land Management Office. The district will not enter upon DNR land to survey or appraise until the Right of Entry is obtained.

(4) Transfer of Jurisdiction
When the district determines that DNR land is required for the project, the district will develop the appropriate right of way maps indicating DNR land involved. When the district is ready to appraise the property, they will contact a DNR appraiser to jointly inspect the parcel so appraisal issues can be immediately identified and discussed. The Land Management Office determines the need for timber cruises or other special studies. With the appraisal process complete, the Land Management Office submits maps, legal description, letter indicating intent to acquire, and WSDOT offer to DNR. The DNR should respond in 60 days. If accepted, WSDOT receives a Transfer of Jurisdiction. If rejected, the Land Management Office continues negotiations.

If lands are needed for a marine facility the WSDOT must only file a map of required area with DNR in accordance with RCW 47.12.026.

If any of the above actions involve leased DNR land, the WSDOT must get a release or waiver from the lessee before the DNR will act.

(5) Washington Forest Practice
(a) General. The DNR administers and enforces the Washington Forest Practices Rules and Regulations, except as otherwise provided in the Forest Practice Act. WAC 222, “Washington Forest Practices Rules and Regulations,” is available in booklet form through the DNR. Lands may be private or publicly owned lands on which activities are planned that are subject to the authority of the Forest Practices Regulations.

All Forest Practices Regulations are promulgated to achieve compliance with the water quality laws. Forest Land is land that is capable of supporting a merchantable stand of timber and is not being actively used for a purpose incompatible with timber growing. Forest Practice is any activity conducted on or directly pertaining to forest land and relating to growing, harvesting, or processing timber such as road and trail construction, harvesting (final and intermediate), precommercial thinning, reforestation, fertilization, prevention and suppression of
When any land that can be defined as Forest Land is altered or becomes the site of construction, the district may be required to fill out a Forest Practices Application/Notification form and submit it to the DNR area office. If the contractor fills out the application, it must still be signed by the District Administrator. Permit application forms are available from DNR.

(b) Permit Procedures. The types of Forest Practices for the determination of permit application and notification requirements are divided into four classes:

- Class I Forest Practice operations are those with no direct potential for damaging a public resource. Class I requires no application or notification but does require compliance with all other Forest Practice Regulations.

- Class II Forest Practice operations are those that are determined to have a less than ordinary potential to damage a public resource. Class II requires a notification to DNR. Operations may begin five calendar days after the notification is sent.

- Class III Forest Practice operations are those that are not listed under Classes I, II or IV. Class III requires an application that must be approved or disapproved within fourteen calendar days of receipt by DNR.

- Class IV Forest Practice operations are those that are determined to have potential for a substantial impact on the environment. Class IV Forest Practices are divided into two groups; Class IV Special and Class IV General. Each requires an application to DNR that is approved or disapproved within thirty calendar days. Class IV Special requires an additional evaluation by DNR to determine whether a detailed environmental impact statement is necessary. Additional time is generally required when a detailed environmental impact statement is necessary.

## 240.12 Washington State Department of Labor and Industries

(1) General

When WSDOT has need to store explosives, the district obtains a storage license from the State Department of Labor and Industries (L&I).

(2) License

The district files an “Application for License to Operate a Storage Magazine for Explosives.” The application is available through any office of L&I and must be submitted with detailed plans of the storage facility showing

...its distance from inhabited buildings, public highways, and other facilities. The approximate quantity, in pounds, of stored material or storage capacity should also be identified.

(3) Procedures

The district completes the application and sends it to the Olympia Office of L&I. The district also takes the lead in coordinating with any other agency that may be involved to secure approval of the storage facilities.

If the stored material involves projectiles or military explosives, the facility plan must be coordinated with and reviewed by the U.S. Department of Defense.

Concurrence to store explosives must also be obtained from the property owner where the facility is on lands that WSDOT does not own, such as U.S. Forest Service Land, DNR land, etc.

### 240.13 Local Agencies

(1) General

Many local agencies have miscellaneous use permits and regulations that they have instituted to maintain orderly growth and development. WSDOT complies with permits, approvals, or licenses delegated to the local agency by the state, such as building, air pollution, and shorelines permits.

The Department of Transportation, as a state agency, is not legally obligated and will not obtain permits and approvals enacted at local discretion. However, in maintaining a working relationship with local agencies, the district coordinates project development activities with the local agencies, seeking to obtain their views, comments, and input.

(2) Change of Grade Permit

Whenever WSDOT construction entails a change in street grades in an incorporated city or town, the state is obligated by law to present the plans of new grades to the city or town for adoption by ordinance. To eliminate project delays, the district should send plans to the local agency for approval during the design report stage.

On limited access facilities, no grade approval is usually required for the highway itself. However, plans must be submitted to any incorporated city or town for grade approval for connecting streets, frontage roads, streets outside the limited access, and streets or connections within interchange areas, including any roadway passing over or under the facility but having no connection to it.

(3) Shoreline Substantial Development Permit

(a) General. Local governments, delegated the authority by DOE, issue a Shorelines Permit for projects that involve substantial development on waters of the state or shorelines of the state. Shorelines of the state...
include the water areas of the state and their associated wetlands, including lands within 200 feet of the high-water mark and associated marshes, bogs, swamps, floodways, river deltas, and flood plains. Streams with a mean annual flow of less than 20 cfs or lakes smaller than 20 acres (including the adjacent wetlands) are exempt. Substantial development means any development of which the total cost, or fair market value, exceeds $2500; or, any development that materially interferes with normal public use of the water or shorelines of the state. DOE has maps showing areas affected by the Shoreline Development Permit.

A Conditional Use Permit or Variance (RCW 36.70, “Planning Enabling Act”) is required when the project or an element of the project does not conform to the Shoreline Master Plan. For this permit, DOE makes the decision whether to approve or deny the permit based on the local agency’s recommendation.

(b) Process. The district applies for a Shoreline Substantial Development permit from the local agency when sufficient design information is available. The local agency will schedule a hearing on the application to solicit any comments. When responses to comments are satisfied and the local agency receives WSDOT’s final environmental document, the local agency then takes action on the shorelines permit. If the permit is denied, WSDOT may appeal to the Shorelines Hearings Board. Construction in the shoreline area cannot begin until 30 days after the permit has been approved.

240.14 UTILITY AGREEMENTS

To complete projects to the contract stage, it is frequently necessary to enter into agreements with numerous other entities. Most frequently used are Utility Agreements, Detour and Haul Road Agreements, and Railroad Agreements. The initiation of these agreements is done by the district Utilities Section. Further information is available in the Utilities Manual, M 22-87.
## Permits and Approvals

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<td></td>
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<tr>
<td>Prime &amp; Unique Farmland Soil Conservation Service</td>
<td>Lands impacted are of prime or unique status</td>
<td>During preparation of environmental document</td>
<td>District</td>
<td>7 CFR 650</td>
<td></td>
</tr>
<tr>
<td>4(f) FHWA and Affected Agency</td>
<td>Use of park and recreation lands, wildlife and waterfowl refuges, and historic sites of national, state, or local significance</td>
<td>During preparation of environmental document</td>
<td>District</td>
<td>49 USC 1651 (f) DOT Act of 1966 8 4 (Amended 5/19/78) 23 CFR 138</td>
<td></td>
</tr>
<tr>
<td>Historic Section 106 OAHP</td>
<td>Suspected/actual historic/archaeological properties impacted by project</td>
<td>During preparation of environmental document</td>
<td>District to HQ</td>
<td>RCW 43.51.750 36 CFR 800 16 USC 470 Historic Preservation Act5106</td>
<td></td>
</tr>
<tr>
<td>Sole Source Aquifer EPA</td>
<td>Any activity which may affect the aquifer recharge zone</td>
<td>During preparation of environmental document</td>
<td>District</td>
<td>SDWA P.L. 93-523</td>
<td></td>
</tr>
<tr>
<td>Hydraulic Dept. of Fisheries and Dept. of Wildlife</td>
<td>Projects that will use, divert, obstruct, or change the natural flow or bed of any state waters (culvert work, realignment, bridge replacement, etc.)</td>
<td>After/during preparation of environmental document</td>
<td>District</td>
<td>RCW 75.20.100</td>
<td></td>
</tr>
<tr>
<td>Water Quality Certification DOE</td>
<td>Prior to issuance of a federal permit/license for activity which involves discharge into navigable waters, certification of compliance with state water quality standards is necessary</td>
<td>During project development</td>
<td>DOE issues w/o requests</td>
<td>FWPCA 8 401 RCW 90.48.260 WAC 173-225</td>
<td></td>
</tr>
<tr>
<td>Floodplains DOE/Counties</td>
<td>Any structure/activity which may adversely affect the flood regime of stream within the flood zone</td>
<td>After/during preparation of environmental document</td>
<td>District</td>
<td>State-Flood Control Zone Act of 1935 Federal-EO 11988 (Flood plain Mgmt.)</td>
<td></td>
</tr>
</tbody>
</table>

Figure 240-1a

Design Manual
September 1990

240-11
<table>
<thead>
<tr>
<th>Permit Approval</th>
<th>Grantor</th>
<th>Conditions Requiring</th>
<th>When To Initiate</th>
<th>Who Applies</th>
<th>References</th>
</tr>
</thead>
<tbody>
<tr>
<td>CZMA</td>
<td>DOE</td>
<td>Applicants for federal permit/license are required to certify that the activity will comply with the state’s Coastal Zone Management program (Shoreline Management Act)</td>
<td>When applying for permit</td>
<td>District</td>
<td>CZMA Sec. 307 16 USC 145 RCW 90.58</td>
</tr>
<tr>
<td>NPDES</td>
<td>DOE</td>
<td>Discharge of pollutants into state surface waters</td>
<td>During design</td>
<td>District</td>
<td>WAC 173-220 FWPCA § 402 33 USC 1344 RCW 90.48.260</td>
</tr>
<tr>
<td>State Waste Disposal (Discharge)</td>
<td>DOE</td>
<td>Discharge of waste material from sand and gravel washing, pit dewatering, or cement/asphalt plant discharge into state waters</td>
<td>During design</td>
<td>District</td>
<td>RCW 90.48.160 WAC 173-220</td>
</tr>
<tr>
<td>Short-Term Modification (Regional)</td>
<td>DOE</td>
<td>Short-term activities which may result in temporary reduction of water quality standards and activities not subject to a waste discharge permit or water quality certification</td>
<td>During design</td>
<td>District</td>
<td>WAC 173-201-035(8)(e) WAC 173-201-035(5)(a) WAC 173-102-100(2)</td>
</tr>
<tr>
<td>Water Rights Appropriation</td>
<td>DOE</td>
<td>Appropriation of ground water or surface water</td>
<td>Prior to putting water to use</td>
<td>District or Contractor</td>
<td>RCW 90.44 RCW 90.03.250</td>
</tr>
<tr>
<td>Forest Practices Approval (Area Offices)</td>
<td>DNR</td>
<td>Public/private land capable of supporting merchantable timber — some activities — road construction, pits, pesticide use, hydraulic permits, shoreline permits, reforestation, etc.</td>
<td>Environmental document phase/prior to commencing</td>
<td>Contractor</td>
<td>WAC 222</td>
</tr>
<tr>
<td>Operating Permit for Surface Mining</td>
<td>DNR</td>
<td>Surface mining (pit and quarry sites) — more than 3 acres disturbed at one time or pit walls are more than 30 feet high and steeper than 1:1</td>
<td>After approval of the ultimate reclamation plan</td>
<td>HQ</td>
<td>RCW 78.44</td>
</tr>
<tr>
<td>Shoreline Management</td>
<td>Counties/Cities DOE</td>
<td>Shoreline development or construction valued at $2,500 or more, or materially interfering with normal public use of water. Development within 200 feet of water must be consistent with the local Shoreline Master Plan.</td>
<td>During preparation of environmental document</td>
<td>District</td>
<td>RCW 90.58 RCW 36.70</td>
</tr>
<tr>
<td>Temporary Air Pollution Control Authority/DOE</td>
<td>DOE</td>
<td>Pollutants above allowed levels for temporary periods</td>
<td>Prior to work commencing</td>
<td>Contractor</td>
<td>RCW 70.94</td>
</tr>
<tr>
<td>New Source Construction</td>
<td>DOE</td>
<td>Air pollution from point source (asphalt plants, rock crushers, etc.)</td>
<td>Prior to work commencing</td>
<td>Contractor</td>
<td>RCW 70.94.152</td>
</tr>
<tr>
<td>Building</td>
<td>County/City</td>
<td>Construction of any building — value of materials over $500</td>
<td>Prior to work commencing</td>
<td>Contractor</td>
<td>RCW 36.21.080</td>
</tr>
<tr>
<td>Sewage Facilities</td>
<td>DOE/DOH</td>
<td>Construction/modification of domestic/industrial wastewater facilities (sewer relocation, rest area construction...) DOE: greater than 14,500 gpd, surface water discharge, or a mechanical treatment process involvement. DSHS: 3,500 gpd to 14,500 gpd. County: less than 3,500 gpd.</td>
<td>Prior to work commencing</td>
<td>District/Contractor</td>
<td>RCW 90.48.110 WAC 173-240</td>
</tr>
</tbody>
</table>

CFR — Code of Federal Regulations
CZMA — Coastal Zone Management Act
DNR — Department of Natural Resources
DOE — Department of Ecology
EO — Executive Order
EPA — Environmental Protection Agency
FERC — Federal Energy Regulatory Commission
FHWA — Federal Highway Administration
FWCA — Fish and Wildlife Coordination Act
FWPCA — Federal Water Pollution Control Act
NMFS — National Marine Fisheries Service (Dept. of Commerce)
NPDES — National Pollutant Discharge Elimination System
OAHP — Office of Archaeology and Historic Preservation
RCW — Revised Code of Washington
SDWA — Safe Drinking Water Act
USFWA — U. S. Fish & Wildlife Service (Dept. of Interior)
WAC — Washington Administration Code

Figure 240-1a

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240-12
NOTICE REQUIREMENTS RELATED TO HIGHWAYS

NOTICE REQUIREMENTS RELATED TO HELIPORTS

NOTES:
The following FAA Notice requirements are excerpts from; Federal Aviation Regulations Part 77, Objects Affecting Navigable Airspace, Published January 1975.

Each airport must be available for public use and listed in the Airport Directory of the current Airman’s Information Manual, or in either the Alaska of Pacific Airman’s Guide and Chart Supplement; under construction and the subject of a notice or proposal on file with FAA, and except for Military airports, it is clearly indicated that that airport will be available for public use, or operated by an armed force of the United States. (Heliports and seaplane bases without specified boundaries are excluded.)

SUBPART B - NOTICE OF CONSTRUCTION OR ALTERATION

§77.13(a)(2) - A notice is required for any proposed construction or alteration that would be of greater height than any imaginary surface extending outward and upward at one of the following slopes -

(i) 100 to 1 for a horizontal distance of 20,000 feet from the nearest point of the nearest runway more than 3,200 feet in actual length.

(ii) 50 to 1 for a horizontal distance of 10,000 feet from the nearest point of the nearest runway of each airport with its longest runway no more than 3,200 feet in actual length.

(iii) 25 to 1 for a horizontal distance of 5,000 feet from the nearest landing and takeoff area of each heliport, available for public use and listed in the Airport Directory of the current Airman’s Information Manual or in either the Alaska or Pacific Airman’s Guide and Chart Supplement; under construction and is the subject of a notice or proposal on file with the FAA and except for military heliports, it is clearly indicated that that heliport will be available for public use, or operated by a Federal Military agency.

§77.13(a)(3) - Notice is required for any proposed construction or alteration of any highway, railroad, or other traverse way for mobile objects if a greater height than the standards of 77.13(a)(1) or (2) after their height has been adjusted upward by one of the following:

17 feet for an Interstate highway that is part of the National System of Military and Interstate Highways,

15 feet for any other public roadway, 10 feet or the height of the highest mobile object that would normally traverse the road, whichever is greater, for a private road,

23 feet for a railroad

For a waterway or any other traverse way, an amount equal to the height of the highest mobile object that would normally use it.
DNR AREA MANAGEMENT UNITS

Figure 240-3

Design Manual
June 1989
315 Value Engineering

315.01 General
Value Engineering is a systematic process designed to focus on the major issues of a complex project or process. It uses a multidisciplined team to develop recommendations for the important decisions that must be made. The primary objective of a Value Engineering study is Value Improvement.

For projects, the value improvements might be improvements in scope definition, functional design, constructibility, coordination (both internal and external), or the schedule for project development. Other possible value improvements are reduced environmental impact, reduced public (traffic) inconvenience, or reduced project cost. The Value Engineering process incorporates, to the extent possible, the values of the design engineer, construction engineer, maintenance engineer, contractor, state and federal approval agencies, local agencies, other stakeholders, and the public. Important design decisions are formulated from the recommendations of the Value Engineering team.

315.02 References
CFR 23 Part 627 Value Engineering

Value Engineering for Highways, Study Workbook, U. S. Department of Transportation, FHWA

Introduction To Value Engineering Principles and Practices, Transportation Partnership in Engineering Education Development (TRANSPEED), University of Washington.

315.03 Definitions
Value Engineering (VE) A systematic application of recognized techniques by a multidisciplined team to identify the function of a product or service, establish a worth for that function, generate alternatives through the use of creative thinking, and provide the needed functions to accomplish the original purpose; thus assuring the lowest life cycle cost without sacrificing safety, necessary quality, or environmental attributes. Value Engineering is sometimes referred to as Value Analysis (VA) or Value Management (VM).

Project The portion of a transportation facility that WSDOT proposes to construct, reconstruct, or improve as described in the State Highway System Plan or applicable environmental documents. A project may consist of several contracts or phases over several years that are studied together as one project.

315.04 Procedure
The VE process uses the Eight-Phase Job Plan in Figure 315-1. Only the phases 1 and 7 are discussed in this chapter. A detailed discussion of phases 2 through 6 is in the VE training manual entitled Introduction To Value Engineering Principles and Practices.

(1) Selection Phase
(a) Project Selection

Projects for VE studies may be selected from any of the categories identified in the Highway Construction Program including, Preservation or Improvement projects, depending on the size and/or complexity of the project. In addition to the cost, other issues adding to the complexity of the project design are considered in the selection process. These complexities include: critical constraints, difficult technical issues, expensive solutions, external influences, and complicated functional requirements.

A VE study is required for any federally funded NHS project with an estimated cost of $25 million or more (CFR 23 Part 627). Other types of projects that usually provide the highest potential for value improvement have a preliminary estimate exceeding $2 million and include one or more of the following:
• Projects with alternative solutions that vary the scope and cost
• New alignment or bypass sections
• Capacity improvements that widen an existing highway
• Major structures
• Interchanges on multilane facilities
• Projects with extensive or expensive environmental or geotechnical requirements
• Materials that are difficult to acquire or require special efforts
• Inferior materials sources
• Major reconstruction
• Projects requiring major traffic control
• Projects with multiple stages

(b) Statewide VE Study Plan

On a biennial basis, the state VE manager coordinates with the region VE coordinators to prepare the two-Year VE Study Plan with specific projects scheduled by quarter. The VE Study Plan is the basis for determining the projected VE program needs including team members, team leaders, and training. The Statewide VE Study Plan is a working document and close coordination is necessary between the Olympia Service Center (OSC) and the regions to keep it current.

The regional VE coordinator:
• Identifies potential projects for VE studies from the Project Summaries and the available planning documents for future work.
• Makes recommendations for the VE study timing
• Presents a list of the identified projects to regional management to prioritize into a regional Two-Year VE Study Plan. (VE studies other than projects are also included in the plan.)

The State Design Engineer:
• Reviews the regional Two-Year VE Study Plan regarding the content and schedule of the plan.

The state VE Manager:
• Incorporates the regional Two-Year VE Study Plans and the OSC Study Plans to create the Statewide VE Study Plan.

(c) VE Study Timing

Selecting the project at the appropriate stage of development (the timing of the study) is very important to the success of the VE program. Value can be added by performing a VE study any time during project development; however, the WSDOT VE program identifies three windows of opportunity for performing a VE study.

1. Problem Definition Stage

As soon as preliminary engineering information is available and the specific deficiencies or “drivers” are identified, the project scope and preliminary cost are under consideration. This is the best time to consider the various alternatives or design solutions and there is the highest potential that the related recommendations of the VE team can be implemented. At the conclusion of the VE study, the project scope, preliminary cost, and major design decisions can be based on the recommendations.

When conducting a study in the problem definition stage, the VE study focuses on issues affecting project “drivers.” This stage often provides an opportunity for building consensus with stakeholders.

2. Conceptual Design Stage

At the conceptual design stage, the project scope and preliminary cost have already been established and the major design decisions have been made. Some PS&E activities might have begun and coordination has been initiated with the various service units that will be involved with the design. At this stage, the established project scope, preliminary cost, and schedule will define the limits of the VE study. There is still opportunity for a VE study to focus on the technical issues for each of the specific design elements.
3. **30% Development Stage**

At the 30% stage, most of the important project decisions have been made and the opportunity to affect the project design is limited. The VE study focuses on constructibility, construction sequencing, staging, traffic control elements, and any significant design issues that have been identified during design development.

(d) **Study Preparation**

To initiate a VE study, the project manager submits a Request for Value Engineering Study form (shown in Figure 315-2) to the regional VE coordinator at least one month before the proposed study date.

The regional VE coordinator then works with the state VE Manager to determine the team leader and team members.

The design team prepares a study package that includes project information for each of the team members. A list of potential items is shown in Figure 315-3.

The region provides a facility and the equipment for the study (Figure 315-3).

(e) **Team Leader**

The quality of the VE study is dependent on the skills of the VE team leader. This individual guides the team efforts and is responsible for its actions during the study. The best VE team leader is knowledgeable and proficient in transportation design and construction and in the VE study process for transportation projects.

For best results, the team leader should be certified by the Society of American Value (SAVE) as a Certified Value Specialist (CVS) or as a Value Methodology Practitioner (VMP).

Team leadership can be supplied from within the region or from other regions, OSC, consultants, or other qualified leaders outside the department. The state VE Manager coordinates with the regional VE coordinator to select the team leader. A statewide pool of qualified team leaders is maintained by the state VE Manager.

(f) **Team Members**

The VE team is usually composed of five to eight persons with diverse backgrounds that are relevant to the specific study. The team members may be selected from the regions, OSC, other state and federal agencies, local agencies, and the private sector.

The team members are selected on the basis of the kinds of expertise needed to address the major functional areas and critical high-cost issues of the study. All team members must be committed to the time required for the study. For best results, the team members have had VE training before participating in a VE study.

(g) **VE Study Requirements**

The time required to conduct a VE study varies with the complexity and size of the project, but typically ranges from three to five days.

The VE study Final Report and Workbook include a narrative description of project input information, background and history, constraints and drivers, VE team focus areas, and a discussion of the team speculation, evaluation, and recommendations. All of the team’s evaluation documentation (including sketches, calculations, analysis, and rationale for recommendations) is included in the Workbook as part of the Final Report. The number of copies of the Final Report and Workbook is specified by the project manager.

(2) **Implementation Phase**

The VE team’s recommendations are included in the Final Report and Workbook. The project manager reviews and evaluates the recommendations and prepare a VE Decision Document. This document has a specific response for each of the VE team recommendations and a summary statement containing the managers’ decisions and schedule for implementation regarding further project development.

The VE Decision Document also includes estimated costs or savings of the recommendations as well as the estimated cost to implement the recommendations. A copy of this document is sent to the state VE Manager so the results can be included in the annual VE report to FHWA.
The VE Decision Document is submitted to the State Design Engineer and a copy becomes a vital element in the design file for the project. Project development then continues based on the decisions developed from the preliminary engineering and the VE study recommendations (barring participation agreements funded by other agencies, utilities, developers, and so forth).

### 315.05 Documentation

The following documents are to be preserved in the project file.

- Value Engineering Study Final Report and Workbook
- VE Decision Document
<table>
<thead>
<tr>
<th>Phase</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Selection Phase</td>
<td>Select the right projects, timing, team, and project processes and elements.</td>
</tr>
<tr>
<td>315.04(1)</td>
<td>Investigate the background information, technical input reports, field data, function analysis, and team focus and objectives.</td>
</tr>
<tr>
<td>2. Investigation Phase</td>
<td>Investigate the background information, technical input reports, field data, function analysis, and team focus and objectives.</td>
</tr>
<tr>
<td>3. Speculation Phase</td>
<td>Be creative and brainstorm alternative proposals and solutions.</td>
</tr>
<tr>
<td>4. Evaluation Phase</td>
<td>Analyze design alternatives, technical processes, life cycle costs, documentation of logic, and rationale.</td>
</tr>
<tr>
<td>5. Development Phase</td>
<td>Develop technical and economic supporting data to prove the feasibility of the desirable concepts. Develop team recommendations. Recommend long term as well as interim solutions.</td>
</tr>
<tr>
<td>6. Presentation Phase</td>
<td>Present the recommendations of the VE team in an oral presentation, and in a written report and workbook</td>
</tr>
<tr>
<td>7. Implementation Phase</td>
<td>Evaluate the recommendations. Prepare an implementation plan (VE Decision Document) including the response of the managers and a schedule for accomplishing the decisions based on the recommendations.</td>
</tr>
<tr>
<td>315.04(2)</td>
<td></td>
</tr>
<tr>
<td>8. Audit Phase</td>
<td>Maintain a records system to track the results and accomplishments of the VE program on a statewide basis. Compile appropriate statistical analyses as requested.</td>
</tr>
</tbody>
</table>

Steps 2-6 are performed during the study, see Introduction To Value Engineering Principles and Practices for procedure’s during these steps.
<table>
<thead>
<tr>
<th>Project Title:</th>
</tr>
</thead>
<tbody>
<tr>
<td>SR No.</td>
</tr>
<tr>
<td>PIN</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Assigned Project Engineer</th>
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</thead>
</table>

<table>
<thead>
<tr>
<th>Proposed Advertising Date</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Estimated Right of Way Costs</th>
<th>Estimated Construction Costs</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Design Speed</th>
<th>Projected ADT</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Route Conditions/Geometry:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adjacent Segments</td>
</tr>
<tr>
<td>Overall Route</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Major Project Elements</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Environmental Issues</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Construction Issues</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Request for Value Engineering Study</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th>Suggested Value Team Composition:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Architecture</td>
</tr>
<tr>
<td>Bridge</td>
</tr>
<tr>
<td>Construction</td>
</tr>
<tr>
<td>Design</td>
</tr>
<tr>
<td>Environmental</td>
</tr>
<tr>
<td>Other</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Region Contact Person</th>
<th>Date’s requested for VE study</th>
</tr>
</thead>
<tbody>
<tr>
<td>Project Related Input* (Study Package)</td>
<td>Study Related Facilities and Equipment</td>
</tr>
<tr>
<td>--------------------------------------</td>
<td>--------------------------------------</td>
</tr>
<tr>
<td>Design File</td>
<td>Room w/ large table</td>
</tr>
<tr>
<td>Quantities</td>
<td>Phone</td>
</tr>
<tr>
<td>Estimates</td>
<td>Photo/Video log access/SRView</td>
</tr>
<tr>
<td>R/W Plans</td>
<td>Van for Field Trip **</td>
</tr>
<tr>
<td>Soils Reports</td>
<td>Easel(s)</td>
</tr>
<tr>
<td>Plan Sheets</td>
<td>Large Tablet Paper (2x2 squares)</td>
</tr>
<tr>
<td>Environmental Documents</td>
<td>Colored Marking Pens</td>
</tr>
<tr>
<td>X-sections and Profiles</td>
<td>Masking and Clear Adhesive Tape</td>
</tr>
<tr>
<td>Land Use Maps</td>
<td>Workbook(s)</td>
</tr>
<tr>
<td>Contour Maps</td>
<td>Polaroid Camera</td>
</tr>
<tr>
<td>Quadrant Maps</td>
<td>Design Manual</td>
</tr>
<tr>
<td>Accident Data</td>
<td>“Green Book”</td>
</tr>
<tr>
<td>Traffic Data</td>
<td>Standard Plans</td>
</tr>
<tr>
<td>Up to Date Large Scale Aerial Photographs</td>
<td>Standard Specifications</td>
</tr>
<tr>
<td>Vicinity Map</td>
<td>M.P. Log</td>
</tr>
<tr>
<td>Hydraulics Report</td>
<td>Bridge List</td>
</tr>
<tr>
<td>Aerial Photos</td>
<td>WSDOT Phone Book</td>
</tr>
<tr>
<td>Existing As-Built Plans</td>
<td>Scales and Straight Edge</td>
</tr>
<tr>
<td></td>
<td>Red Book - Field Tables</td>
</tr>
<tr>
<td></td>
<td>Unit Bid Prices</td>
</tr>
<tr>
<td></td>
<td>Calculators</td>
</tr>
<tr>
<td></td>
<td>Scissors</td>
</tr>
</tbody>
</table>

* Not all information listed may be available to the team depending on the stage of the project.

** If field trip is not possible, provide video of project.
Chapter 325

325.01 General

This Design Manual provides guidance for three levels of design for highway projects: the basic, modified, and full design levels. The design matrices in this chapter are used to identify the design level(s) for a project and the associated processes for allowing design variances. The matrices address the majority of preservation and improvement projects and focus on those Design Elements that are of greatest concern in project development.

The design matrices are five tables that are identified by route type. Two of the matrices apply to Interstate highways. The other three matrices apply to non-Interstate highways and address preservation and improvement projects.

A design matrix is used to determine the design level for the Design Elements of a project. Apply the appropriate design levels and document the design decisions as required by this chapter and Chapter 330.

325.02 Selecting a Design Matrix

Selection of a design matrix is based on highway system (Interstate, NHS excluding Interstate, and non-NHS) and location (main line, interchange). (See Figure 325-1.)

<table>
<thead>
<tr>
<th>Highway System</th>
<th>Location</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Main Line</td>
<td>Interchange Area</td>
</tr>
<tr>
<td>Interstate</td>
<td>Matrix 1</td>
<td>Matrix 2</td>
</tr>
<tr>
<td>NHS(1)</td>
<td>Matrix 3</td>
<td>Matrix 4</td>
</tr>
<tr>
<td>Non-NHS</td>
<td>Matrix 5</td>
<td>Matrix 4</td>
</tr>
</tbody>
</table>

(1) Except Interstate.

The Interstate System (Matrices 1 and 2) is a network of routes selected by the state and the FHWA under terms of the federal aid acts. These routes are principal arterials that are the most important to the economic welfare and defense of the United States. They connect, as directly as practicable:
- Principal metropolitan areas and cities
- Industrial centers
- International border crossings

The Interstate System also includes important routes into, through, and around urban areas, serves the national defense, and, where possible, connects with routes of continental importance. It serves international and interstate travel and military movements.

The Interstate System is represented on the list of NHS highways, Figures 325-2a and 2b, with the letter “I” before the route number.

The National Highway System (NHS) (Matrices 3 and 4) is an interconnected system of principal arterial routes and highways (including toll facilities) that serve:
- Major population centers
- International border crossings
- Industrial centers
- Ports
- Airports
- Public transportation facilities
- Other intermodal transportation facilities
- Other major travel destinations

The NHS includes the Interstate System and the Strategic Highway Corridor Network (STRAHNET) and its highway connectors to major military installations (Interstate and non-Interstate).
The NHS meets national defense requirements and serves international, interstate, and interregional travel.

See Figures 325-2a and 2b.

The Non-NHS highways (Matrices 4 and 5) are state routes that form a network of highways that supplement the NHS system by providing for freight mobility and, mainly, regional and interregional travel. Non-NHS highways are not shown on Figures 325-2a and 2b. They are shown on WSDOT's (free) Official State Highway Map of Washington.

325.03 Using a Design Matrix

The design matrices are shown in Figures 325-3 through 325-7. Follow Design Manual guidance for all projects except as noted in the design matrices and elsewhere as applicable.

(a) Project Types for Matrices 1 and 2
(in alphabetical order) are:

Bridge Deck Rehabilitation is repair of any delaminated concrete bridge deck and adds a protective overlay that will provide a sound, smooth surface; prevent further corrosion of the reinforcing steel; and preserve operational and structural capacity.

Bridge Rail Upgrades are safety improvements to update older bridge rails to improve strength and directional capabilities.

Diamond Grinding is grinding a concrete pavement, using gang mounted diamond saw blades, to remove surface wear or joint faulting.

Dowel Bar Retrofit is reestablishing the load transfer efficiencies of the existing concrete joints and transverse cracks by cutting slots, placement of epoxy coated dowel bars, and placement of high-early strength, nonshrink concrete.

Guardrail Upgrades are safety improvement projects limited to the specified roadside Design Elements. The length of need is examined and minor adjustments are made. Removal is an option if guardrail is no longer needed. Additional length of more than 5% of the existing length is usually beyond the intent of this program. In these instances, consider funding from another program/subprogram source.

HMA Structural Overlays is a hot mix asphalt overlay that is placed to increase the load carrying ability of the pavement structure. Structural overlay thickness is greater than 0.15 ft.

Median Barrier projects are safety improvement projects limited to the specified roadside Design Elements.

Milling with HMA Inlays is removal of a specified thickness of the existing HMA pavement, typically from the traveled lanes, and then overlaying with HMA at the same specified thickness.

(1) Project Type

For project types not listed in the design matrices (such as unstable slopes), consult the Headquarters Design Office for guidance.

In the design matrices, row selection is based on Project Type. The Project Summary defines and describes the project. (Project Summary is discussed in Chapter 330.) For NHS and non-NHS routes (Matrices 3, 4, and 5), the project’s program/subprogram might be sufficient information for identifying Project Type. See the Programming Manual for details about funding programs and subprograms.

The various sources of funds for these subprograms carry eligibility requirements that the designers and Project Development must identify and monitor throughout project development — this is especially important to ensure accuracy when writing agreements and to avoid delaying advertisement for bids if the Project Type changes.

Some projects involve work from several subprograms. In such cases, identify the various limits of the project that apply to each subprogram. Where the project limits overlap, apply the higher design level to the overlapping portion.
New/Reconstruction includes the following types of work:

- Capacity changes: add a through lane, convert a general purpose (GP) lane to a special purpose lane (such as an HOV lane), or convert a high occupancy vehicle (HOV) lane to GP.

- Other lane changes: add or eliminate a collector-distributor or auxiliary lane. (A rural truck climbing lane that, for its entire length, meets the warrants in Chapter 1010 is not considered new/reconstruction.)

- Pavement reconstruction: full depth PCCP or HMA replacement.

- New interchange.

- Changes in interchange type such as diamond to directional or adding a ramp.

- New or replacement bridge (on or over, main line or interchange ramp).

Nonstructural Overlay is an HMA pavement overlay that is placed to minimize the aging effects and minor surface irregularities of the existing HMA pavement structure. The existing HMA pavement structure is not showing extensive signs of fatigue (longitudinal or alligator cracking in the wheel paths). Nonstructural overlays are less than or equal to 0.15 ft thick, and frequently less than 0.12 ft thick.

PCCP Overlays are Portland cement concrete pavement overlay of an existing PCCP or HMA surface.

Preventive Maintenance includes roadway work such as pavement patching; restoration of drainage system; panel replacement; joint and shoulder repair; and bridge work such as crack sealing, joint repair, slope stabilization, seismic retrofit, scour countermeasures, and painting. Preventive maintenance projects must not degrade any existing safety or geometric aspects of the facility.

(b) Project Types for Matrices 3, 4, and 5 (not Interstate) (in alphabetical order) are:

- At Grade projects are safety improvements on NHS highways (45 mph or greater) to build grade separation facilities that replace the existing intersections.

- Bike Routes (Shldrs) are main line economic development improvements to provide a statewide network of rural bicycle touring routes with shoulders a minimum of four feet wide.

- Bike/Ped. Connectivity projects are mobility improvements to provide bicycle/pedestrian connections, along or across state highways within urban growth areas, to complete local networks.

- Bridge Deck Rehab. projects are structures preservation, which repair delaminated bridge decks and add protective overlays that will provide a sound, smooth surface; prevent further corrosion of the reinforcing steel; and preserve operational and structural integrity.

- Bridge Rail Upgrades are safety improvements to update older bridge rails to improve strength and redirectional capabilities.

- Bridge Repl. (Multiline) projects are non-NHS main line structures preservation that replace bridges on multilane highways to improve operational and structural capacity.

- Bridge Replacement projects are NHS and two-lane non-NHS (main line and interchange) structures preservation that replace bridges to improve operational and structural capacity.

- Bridge Restrictions projects are main line economic development improvements that remove vertical or load capacity restrictions to benefit the movement of commerce.

- BST projects are non-NHS roadway preservation to do bituminus surface treatment (BST) work only, to protect the public investment.

- BST Routes/Basic Safety projects are non-NHS roadway preservation to resurface highways at regular intervals and restore existing safety features to protect the public investment.

- Corridor projects are main line improvements to reduce and prevent collisions (vehicular, nonmotorized, and pedestrian) within available resources.
Four-Lane Trunk System projects are NHS economic development improvements to complete contiguous four-lane limited access facilities on a trunk system consisting of all Freight and Goods Transportation Routes (FGTS) with a classification of 10,000,000 tons/year.

Freight & Goods (Frost Free) projects are main line economic development improvements to reduce delay from weather related closures on high priority freight and goods highways.

Guardrail Upgrades are safety improvement projects limited to the specified roadside Design Elements. These projects focus on W beam with 12' - 6” spacing and on guardrail systems with concrete posts. The length of need is examined and minor adjustments are made. Removal is an option if guardrail is no longer needed. Additional length of more than 5% of the existing length is usually beyond the intent of this program. In these instances, consider funding from another source and if the length of need is not met, document the reason(s) why to the Design Documentation Package (DDP).

HMA/PCCP projects are non-NHS roadway preservation to resurface highways at regular intervals and restore existing safety features to protect the public investment.

HMA/PCCP/BST Overlays are NHS main line roadway preservation projects that resurface the existing surfaces at regular intervals to protect the public investment.

HMA/PCCP/BST Overlays Ramps are NHS and non-NHS ramp roadway preservation projects that resurface the existing surfaces at regular intervals and restore existing safety features to protect the public investment.

HOV Bypass projects are NHS and non-NHS ramp mobility improvements to improve mobility within congested highway corridors by providing HOV bypass lanes on freeway ramps. Congested highway corridors have high congestion index values as described in the Highway System Plan (footnote in text for Improvement/Mobility).

HOV projects are main line mobility improvements completing the freeway Core HOV lane system in the Puget Sound region, and providing level of service C on HOV lanes (including business access transit lanes), within congested highway corridors.

Intersection projects are safety improvements to reduce and prevent collisions to increase the safety of highways and to improve pedestrian safety within available resources.

Median Barrier projects are main line safety improvements limited to the specified roadside Design Elements – mainly new median barrier with a focus on cable barrier to reduce median crossover accidents.

Non-Interstate Freeway (mobility) projects, on non-NHS and NHS interchanges and on NHS main line, are mobility improvements on multilane divided highways, with limited access control, within congested highway corridors.

Non-Interstate Freeway (roadway preservation) projects, on non-NHS and NHS interchanges and on NHS main line, are roadway preservation to overlay or inlay with HMA/PCCP/BST on multilane divided highways, with limited access control, to minimize long-term costs and restore existing safety features.

Non-Interstate Freeway (safety) are NHS and non-NHS (main line and interchanges) safety improvements on multilane divided highways, with limited access control, to increase the safety within available resources.

Replace HMA w/ PCCP at I/S (intersections) projects are NHS and non-NHS main line roadway preservation that restores existing safety features and replaces existing HMA intersection pavement that has reached the point of lowest lifecycle cost (11-15 years old) with PCCP that has about a 40 year life cycle.

Rest Areas (New) projects are NHS and non-NHS main line economic development and safety improvements to provide rest areas every 60 miles, and some RV dump stations.

Risk, Realignment projects are improvements intended to improve alignment at specific locations where the Risk program has identified a high probability of collisions/accidents.
Risk, Roadside projects are improvements intended to mitigate roadside conditions at specific locations where the Risk program has identified a high probability of vehicular encroachment.

Risk, Roadway Width projects are improvements intended to adjust the roadway width at specific locations where the Risk program has identified a high probability of a vehicle leaving its lane of travel.

Risk, Sight Distance projects are improvements intended to improve sight distance at specific locations where the Risk program has identified a high probability of collisions/accidents.

Rural projects are mobility improvements providing uncongested level of service on rural highways within congested highway corridors. (See HOV Bypass above for cross reference regarding “congested.”)

Urban (Multilane) projects are non-NHS mobility improvements within congested urban multilane highway corridors. (See HOV Bypass above for cross reference regarding “congested.”)

Urban projects are NHS and two-lane non-NHS (main line and interchange) mobility improvements within congested urban highway corridors. (See HOV Bypass above for cross reference regarding “congested.”)

(2) Design Elements
The column headings on a design matrix are Design Elements. Not all potential design elements have been included in the matrices.

The Design Elements that are included are based on the following thirteen FHWA controlling design criteria: design speed, lane width, shoulder width, bridge width, structural capacity, horizontal alignment, vertical alignment, grade, stopping sight distance, cross slope, superelevation, vertical clearance, and horizontal clearance. For the column headings, some of these controlling criteria have been combined (for example, design speed is part of horizontal and vertical alignment). If using a design element that is not on the assigned matrix, use full design level as found elsewhere in this manual.

If using a design element that is not covered in this manual, use an approved manual or guidance on the subject and document the decision and the basis for the decision.

The following elements are shown on the design matrices. If the full design level applies, see the chapters listed below. If basic design level applies, see Chapter 410. If the modified design level applies, see Chapter 430.

Horizontal Alignment is the horizontal attributes of the roadway including horizontal curvature, superelevation, and stopping sight distance; all based on design speed. (See Chapter 620 for horizontal alignment, Chapter 640 for superelevation, Chapter 650 for stopping sight distance, and Chapters 440 or 940 for design speed.)

Vertical Alignment is the vertical attributes of the roadway including vertical curvature, profile grades, and stopping sight distance; all based on design speed. (See Chapter 630 for vertical alignment, Chapters 430, 440, 630, and 940 for grades, Chapters 430 and 650 for stopping sight distance, and Chapter 430, 440, or 940 for design speed.)

Lane Width is defined in Chapter 440. (See also Chapters 430, 640, and 940.)

Shoulder Width is defined in Chapter 440. (See also Chapters 430, 640, and 940.) Also see Chapter 710 for shy distance requirements when barrier is present.

Lane Transitions (pavement transitions) are the rate and length of transition of changes in width of lanes. (See Chapter 620.)

On/Off Connection is the widened portion of pavement at the end of a ramp connecting to a main lane of a freeway. (See Chapter 940.)

Median Width is the distance between inside edge lines. (See Chapters 440 and 640.)

Cross Slope, Lane is the rate of elevation change across a lane. This element includes the algebraic difference in cross slope between adjacent lanes. (See Chapter 430 and Traveled Way Cross Slope in 640.)
Cross Slope, Shoulder is the rate of elevation change across a shoulder. (See Chapters 430 and 640.)

Fill/Ditch Slope is the downward slope from edge of shoulder to bottom of ditch or catch. (See Chapters 430 and 640.)

Access is the means of entering or leaving a public road, street, or highway with respect to abutting private property or another public road, street, or highway. (See Chapter 1420.)

Clear Zone is the total roadside border area, starting at the edge of the traveled way, available for use by errant vehicles. This area may consist of a shoulder, a recoverable slope, a nonrecoverable slope, and/or a clear run-out area. (The median is part of a clear zone.) (See Chapter 700.)

Signing, Delineation, Illumination are signs, guide posts, pavement markings, and lighting. (See Chapter 820 for signing and 1120 for bridge signs, Chapter 830 for delineation, and Chapter 840 for illumination.)

Vertical Clearance - see Chapter 1120.

Basic Safety is the list of safety items in Chapter 410.

Bicycle and Pedestrian See Chapter 1020, Bicycle Facilities, and Chapter 1025, Pedestrian Design Considerations, for definitions.

Bridges: Lane Width is the width of a lane on a structure. (See Chapters 430, 440, 640, 940 and 1120.)

Bridges: Shoulder Width is the distance between the edge of traveled way and the face of curb or barrier, whichever is less. (See Chapters 430, 440, 640, 940 and 1120.) Also see Chapter 710 for shy distance requirements.

Bridges/Roadway: Vertical Clearance is the minimum height between the roadway, including shoulder, and an overhead obstruction. (See Chapter 1120.)

Bridges: Structural Capacity is the load bearing ability of a structure. (See Chapter 1120.)

Intersections/Ramp Terminals: Turn Radii See Chapter 910 for definition.

Intersections/Ramp Terminals: Angle See Chapter 910 for definition.

Intersections/Ramp Terminals: Intersection Sight Distance See Chapters 910 and 940 for definitions.

Barriers: Terminals and Transition Sections — Terminals are crashworthy end treatments for longitudinal barriers that are designed to reduce the potential for spearing, vaulting, rolling, or excessive deceleration of impacting vehicles from either direction of travel. Impact attenuators are considered terminals. Beam guardrail terminals include anchorage. — Transition Sections are sections of barriers used to produce a gradual stiffening of a flexible or semirigid barrier as it connects to a more rigid barrier or fixed object. (See Chapters 700, 710, and 720.)

Barriers: Standard Run are guardrail and other barriers as found in the Standard Plans for Road Bridge and Municipal Construction excluding terminals, transitions, attenuators, and bridge rails. (See Chapter 710.)

Barriers: Bridge Rail is barrier on a bridge excluding transitions. (See Chapter 710.)

(3) Design Level

In the non-Interstate matrices, design levels are noted in the cells by B, M, F, and sometimes with a number corresponding to a footnote on the matrix. For Improvement type projects full design level applies to all design elements except as noted in the design matrices and in other chapters as applicable. In the Interstate matrices, only full design level applies.

The design levels of basic, modified, and full (B, M, and F) were used to develop the design matrices. Each design level is based on the investment intended for the highway system and Project Type. (For example, the investment is higher for an Interstate overlay than for an overlay on a non-NHS route.)

A blank cell on a design matrix row signifies that the Design Element will not be addressed because it is beyond the scope of the typical project. In rare instances, a Design Element with a blank cell may be included if that element is linked to
the original need that generated the project and is identified in the Project Summary or a Project Control Form.

**Basic design level (B)** preserves pavement structures, extends pavement service life, and maintains safe operations of the highway. See Chapter 410 for design guidance.

**Modified design level (M)** preserves and improves existing roadway geometrics, safety, and operational elements. See Chapter 430 for design guidance. Use full design level for design elements or portions of design elements that are not covered in Chapter 430.

**Full design level (F)** improves roadway geometrics, safety, and operational elements. See Chapter 440 and other applicable Design Manual chapters for design guidance.

(4) **Design Variances**

Types of design variances are design exceptions (DE), evaluate upgrades (EU), and deviations. See Chapter 330 concerning the Design Variance Inventory System (DVIS).

A **design exception (DE)** in a matrix cell indicates that WSDOT has determined that the Design Element is usually outside the scope of the Project Type. Therefore, an existing condition that does not meet or exceed the design level specified in the matrix may remain in place unless a need has been identified in the *Highway System Plan* and prioritized in accordance with the programming process. See Chapter 330 regarding documentation.

An **evaluate upgrade (EU)** in a matrix cell indicates that WSDOT has determined that the Design Element is an item of work that is to be considered for inclusion in the project. For an existing element that does not meet or exceed the specified design level, an analysis is required to determine the impacts and cost effectiveness of including the element in the project. The EU analysis must support the decision regarding whether or not to upgrade that element. See Chapter 330 regarding documentation.

A **deviation** is required when an existing or proposed Design Element differs from the specified design level for the project and neither DE nor EU processing is indicated. See Chapter 330 regarding documentation.

**DE or EU with /F or /M** in a cell means that the Design Element is to be analyzed with respect to the specified design level. For instance, a DE/F is analyzed with respect to full design level and might be recorded as having an existing Design Element that does not meet or exceed current full design level. An EU/M is analyzed to decide whether or not to upgrade any existing Design Element that does not meet or exceed current modified design level.

(5) **Terminology in Notes**

**F/M Full for freeways/Modified for nonfreeway** uses the word *freeway* to mean a divided highway facility that has a minimum of two lanes in each direction, for the exclusive use of traffic, and with full control of access. For matrix cells with an F/M designation, analyze freeway routes at full design level and nonfreeway routes at modified design level.

The **HAL, HAC, and PAL** mentioned in note (1) on Design Matrices 3, 4, and 5 are high accident locations (HAL), high accident corridors (HAC), and pedestrian accident locations (PAL).

The **Access Control Tracking System** mentioned in note (3) on Design Matrices 3, 4, and 5 is a list that is available on the web at [http://www.wsdot.wa.gov/eesc/design/access/](http://www.wsdot.wa.gov/eesc/design/access/) under the RELATED SITES heading. See Chapter 1420 for access control basics and 1430 and 1435 for limited and managed access, respectively.

The **corridor or project analysis** mentioned in notes (2) and (4) on Design Matrices 3, 4, and 5 is the justification needed to support a change in design level from the indicated design level. The first step is to check for recommendations for future improvements in an approved Route Development Plan. If none are available, an analysis can be based on route continuity and other existing features. See Chapter 330 regarding documentation.
Note (21) **Analyses required** appears only on Design Elements for Risk projects on Design Matrices 3, 4, and 5. These Design Elements are to be evaluated using benefit/cost (B/C) to compare and rank each occurrence of the Design Elements. The B/C evaluation supports engineering decisions regarding which proposed solutions are included in a Risk project.

Proposed solutions with a B/C ratio less than 1.0 may be included in the project based on engineering judgment of their significant contribution to corridor continuity. Most components of a Risk project will have a B/C of 1.0 or more, however, some with a ratio greater than 1.0 may be excluded in favor of funding other elements with higher B/C ratios or other projects with higher aggregate ratios. The analyses, design decisions, and program funding decisions are to be documented in the Design Documentation Package.
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NHS Highways in Washington

Figure 325-2a
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### Design Matrix 1

**Interstate Routes (Main Line)**

*Figure 325-3*

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#### Design Elements

- **Horiz. Align.**
- **Vert. Align.**
- **Lane Width**
- **Shldr Width**
- **On/Off Conn.**
- **Median Width**
- **Cross Slope Lane**
- **Cross Slope Shldr**
- **Fill/Ditch Slopes**
- **Clear Zone**
- **Sign.**
- **Delini.**
- **Illumin.**
- **Vert. Clear.**
- **Bike & Ped.**
- **Lane Width**
- **Shldr Width**
- **Structural Capacity**
- **Term. & Trans. Section**
- **Std Run**
- **Bridge Rail**

#### Notes:
- Not Applicable: 
- Full design level: See Chapter 440.
- Design Exception to full design level: See Chapter 700.
- Evaluate Upgrade to full design level: See Chapter 820.
- Includes crossroad bridge rail: See Chapter 710.
- Upgrade barrier, if necessary, within 200 ft of the end of the bridge: See Chapter 940.
- The funding sources for bridge rail are a function of the length of the bridge: Consult programming personnel.
- For design elements not in the matrix headings, apply full design level as found in the applicable chapters and see 325.03(2).
- Continuous shoulder rumble strips required in rural areas: See Chapter 700.
- DE for existing acceleration/deceleration lanes when length meets posted freeway speed and no significant accidents: See Chapter 940.
- Impact attenuators are considered as terminals: See Chapters 440 and 640.
- Upgrade barrier, if necessary, within 200 ft of the end of the bridge: See Chapter 710.
<table>
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<th>Interstate Interchange Areas</th>
<th>Figure 325-4</th>
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**Design Exception**

If designated as L/A acquired in the Access Control Tracking System, limited access towns, City and County Design Standards apply to areas outside the curb or restricted access zones.

**Economic Development**

For bike/pedestrian design see Chapters 1020 and 1025. Consult programming personnel.

**Bridge Restrictions**

Only applies to data in the Access Control Tracking System, limited access areas outside the curb or restricted access zones.

**Bridge Rail Upgrades**

Applies only to bridge end terminals and transition sections.

**Bridge Rail Upgrades**

(1) Collision Reduction (CALHAC, PAL), or Collision Prevention (Cal-Gate). See Chapter 440.

(2) Full design level may apply based on a corridor or project analysis. See 325.03(5).

(3) If designated as L/A acquired in the Access Control Tracking System, limited access requirements apply. See Chapter 940.

(4) Full design level may apply based on a corridor or project analysis. See 325.03(5).

(5) For bike/pedestrian design see Chapters 1020 and 925.

(6) Applies only to bridge end terminals and transition sections.

(7) If minimum shoulders.

(8) If all weather structure can be achieved with spot digouts and overlay, modified design level may apply to NHS highways and basic design level applies to non-NHS highways.

(9) See Chapter 1120.

(10) Impacts of the alignment.

(11) See Chapter 1120.

(12) Impacts of the alignment.

(13) Includes non-named bridge rail. See Chapter 710.

(14) For design elements not in the matrix headings, apply full design level as found in the applicable chapter and see 325.03(5).

(15) For existing acceleration/deceleration lanes, apply full design level as found in the applicable chapter and see 325.03(5).

(16) DE for existing acceleration/deceleration lanes when length meets posted roadway speed and no significant accidents. See Chapter 940.

(17) On managed access highways within the limits of incorporated cities and towns, bullnum accessories apply to areas outside the curb or restricted access zones.

(18) The funding sources for bridge rail are a function of the length of the bridge.

(19) Applies to median elements only.

(20) Applies to median elements only.

(21) Applies to median elements only.

(22) Applies to median elements only.

(23) Applies to median elements only.

(24) Applies to median elements only.
Design Matrix 4

Interchange Areas, NHS (Except Interstate) and Non-NHS

Figure 325-6
Design Manual
December 2003

Design Matrix Procedures
Page 325-15

Roadway

F
M
F/M
B
DE
EU

F (2)
M (4)

F (2)
M (4)

F (2)
M (4)
M (4)

F (2)
M
M
M
(5)

M
F (2)

EU/M

Lane
Width

F (2)
M (4)
M (4)
DE/F
DE/F

F (2)
M
M
M
(5)

M
F (2)

EU/M

Shldr
Width

EU/M
F
M

EU/M
F
F

EU/M
F
M
(7)

EU/F
F
F
EU/F

F
F

F (2)
F
F

F
F
F
F
(5)

F
F

Lane
Transition

M (4)

F (2)

F (2)
M
M
M
(5)

M
F (2)

EU/M

Cross
Slope
Lane

M (4)

F (2)

F (2)
M
M
M
(5)

M
F (2)

Cross
Slope
Shldr

F (2)
M(4)
M (4)

F (2)
M
M
M
(5)

M
F (2)

EU/M
F
M

M
F
M

M
F
M
EU/M

EU/M
F
M
EU/M
F

F(21)
F(21)
F(21)

F
F
F

F
F
F
F
(5)

Fill/
Access
Ditch
(3)
Slopes

F/M(21) F/M(21) F/M(21) F/M(21)
F/M(21) F/M(21) F/M(21) F/M(21)

M (4)

F (2)

M
M
(5)

F (2)

F (2)

EU/M

Median
Width

F
F
F

B
F
F
B

F
F
F
F

F
F
F

F
F
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F
F
F
F
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F
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B

F
F
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F
F
F
F
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F
F

B

B

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B
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B
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Figure 325-7

Design Matrix 5
Main Line Non-NHS Routes

F

F

F(21)
F(21)
F(21)

F

F

F
F
F
F
(5)

F
F

F

F

Vertical
Clear.

F

F
F
F
F
(5)

F
F

Structural
Capacity

F (2)
M (4)
M (4)

EU/F
EU/M
EU/M
EU/M
(5)

M
F (2)

Angle

F
M (4)
M (4)

F
F
F
F
(5)

F
F

B

B

I/S
Sight
Dist.

EU/M
F
M

EU/M
F
M

EU/F
F
F
B

F/M(21) F/M(21) F(21)
F/M(21) F/M(21) F(21)
F/M(21) F/M(21) F(21)

F (2)
M (4)
M (4)

EU/F
EU/M
EU/M
EU/M
(5)

M
F (2)

Turn
Radii

Intersections

F
F
F
F

F
F
F
F(20)
F
F
F
F
F
F

F
F
F
F
(5)

F
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F(6)

B
B

B
F
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B

F
F
F
F(20)
F(23)
F(22)
F
F
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F
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F
F
(5)

F
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F(22)

B
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B

F
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EU/F

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Barriers
Term. &
Bridge
Trans.
Std Run Rail
Section
(19)
(12)

(11) See Chapter 1120.
(12) Impact attenuators are considered as terminals.
(16) For design elements not in the matrix headings, apply full design level as
found in the applicable chapters and see 325.03(2).
(18) On managed access highways within the limits of incorporated cities and
towns, City and County Design Standards apply to areas outside the curb
or outside the paved shoulder where no curb exists.
(19) The funding sources for bridge rail are a function of the length of the bridge.
Consult programming personnel.
(20) Applies to median elements only.
(21) Analyses required. See 325.03(5) for details.
(22) Upgrade barrier, if necessary, within 200 ft of the end of the bridge.
(23) See description of Guardrail Upgrades Project Type, 325.03(1) regarding
length of need.

EU/M
F
M
EU/M

EU/F EU/M
F
F
M
EU/F
F
EU/M

M (4)

F (2)

F (2)
M
M
M
(5)

F (2)
F (2)

F(21)
F(21)
F(21)

M (4)

F (2)

F (2)
M
M
M
(5)

F (2)
F (2)

Shldr
Width

Bridges (11)

F(21)
F(21)
F(21)
F
F
F

F

F
F
F
F
F

F
F

Clear Sign,
Basic Bike & Lane
Del.,
Zone
Safety Ped. Width
(18) Illumin.

(1) Collision Reduction (HAL, HAC, PAL), or Collision Prevention (At Grade
Removal, Signalization & Channelization). Specific deficiencies that created
the project must be upgraded to design level as stated in the matrix.
(2) Modified design level may apply based on a corridor or project analysis.
See 325.03(5).
(3) If designated as L/A acquired in the Access Control Tracking System, limited
access requirements apply. If not, managed access applies. See 325.03(5).
(4) Full design level may apply based on a corridor or project analysis.
See 325.03(5).
(5) For bike/pedestrian design see Chapters 1020 and 1025.
(6) Applies only to bridge end terminals and transition sections.
(7) 4 ft minimum shoulders.
(8) If all weather structure can be achieved with spot digouts and overlay,
modified design level applies to NHS highways and basic design level
applies to non-NHS highways.

EU/M
F
M
EU/M

F/M(21) F/M(21)
F/M(21) F/M(21) F/M(21) F/M(21)

F/M(21) F/M(21)

F (2)
M
M
M
(5)

F
F (2)

Vert.
Align.

F (2)
M
M
M
(5)

M
F (2)

Horiz.
Align.

Not Applicable
Full design level. See Chapter 440.
Modified design level. See Chapter 430.
Full for freeways/Modified for nonfreeway
Basic design level. See Chapter 410.
Design Exception
Evaluate Upgrade

Mobility
(5-8) Urban (Multilane)
(5-9) Urban
(5-10) Rural
(5-11) HOV
(5-12) Bike/Ped. Connectivity
Safety
(5-13) Non-Interstate Freeway
(5-14) Intersection (1)
(5-15) Corridor (1)
(5-16) Median Barrier
(5-17) Guardrail Upgrades
(5-18) Bridge Rail Upgrades
(5-19) Risk: Roadside
(5-20) Risk: Sight Distance
(5-21) Risk: Roadway Width
(5-22) Risk: Realignment
Economic Development
(5-23) Freight & Goods (Frost Free) (8)
(5-24) Rest Areas (New)
(5-25) Bridge Restrictions
(5-26) Bike Routes (Shldrs)

Improvements (16)

(5-2) BST
(5-3) BST Routes/Basic Safety
(5-4) Replace HMA with PCCP at I/S
Structures
(5-5) Bridge Replacement
(5-6) Bridge Repl. (Multilane)
(5-7) Bridge Deck Rehab

(5-1) HMA/PCCP

Preservation

Design Elements��

� Project Type


Chapter 330

330.01 General
330.02 References
330.03 Definitions
330.04 Design Documentation
330.05 Project Development
330.06 Scoping Phase
330.07 FHWA Approval
330.08 Design Approval
330.09 Process Review

330.02 References

- 23 CFR 635.411 “Material or product selection”
- Revised Code of Washington (RCW) 47.28.030 Contracts -- State forces -- Monetary limits -- Small businesses, minority, and women contractors -- Rules.
- RCW 47.28.035 Cost of project, defined.
- Washington Federal-Aid Stewardship Agreement, as implemented in the design matrices (Chapter 325)
- Executive Order E 1010.00, “Certification of Documents by Licensed Professionals,” WSDOT
- Directional Documents Index, D 00-00, WSDOT
- Advertisement and Award Manual, M 27-02, WSDOT
- Hydraulics Manual, M 23-03, WSDOT
- Master Plan for Limited Access Highways, WSDOT
- Plans Preparation Manual, M 22-31, WSDOT
- Route Development Plan, WSDOT
- Washington State Highway System Plan, WSDOT

330.03 Definitions

Design Approval — Documented approval of the Design Documentation Package through signature of a designated representative of the approving organization as shown in Figures 330-2a and 330-2b. This documentation becomes part of the Design Documentation Package. If federal funds are involved, Design Approval is required in order to begin right of way acquisition.
Design Concurrence  An incremental Design Approval by the designated representative of the approving organization shown in Figures 330-2a and 330-2b. The Project Summary documents must be submitted to the designated approval authority before Design Concurrence can be granted. The primary purpose of Design Concurrence is for work order authorization to establish funding for preliminary engineering.

DE  A design exception. Preauthorization to omit correction of an existing design element for various types of projects, as designated in the design matrices. See Chapter 325. A DE designation indicates that the design element is normally outside the scope of the Project Type. See Figure 330-1.

design variance  A recorded decision to differ from the design level specified in the Design Manual, such as an Evaluate Upgrade (EU) not upgraded, a DE, or a deviation. EUs leading to an upgrade are documented but are not considered to be variances. A project or corridor analysis may also constitute a design variance if that analysis leads to a decision to use a design level or design classification that differs from what the Design Manual specifies for the project type.

Design Variance Inventory (DVI)  A list of design elements that will not be improved in accordance with the Design Manual criteria designated for the project.

Design Variance Inventory System (DVIS)  A database application developed to generate the DVI form. The DVIS also provides query functions providing designers an opportunity to search for previously granted variances. The DVIS application can be accessed at www.wsdot.wa.gov/eesc/design/projectdev/

deviation  A documented decision granting approval at project specific locations to differ from the design level specified in the Design Manual. See Figure 330-1.

environmental documents:  
NEPA  National Environmental Policy Act
SEPA  [Washington] State Environmental Policy Act
CE  NEPA: Categorical Exclusion

CE  SEPA: Categorical Exception
EA  Environmental Assessment
ECS  Environmental Classification Summary
EIS  Environmental Impact Statement
ERS  Environmental Review Summary
FONSI  Finding Of No Significant Impact
ROD  Record of Decision

EU  An evaluate upgrade. A decision making process, requiring evaluation and documentation of whether or not to correct an existing design element as designated in the design matrices. See Figure 330-1.

FHWA  Federal Highway Administration
HQ  The Washington State Department of Transportation headquarters organization.

Project Control Form  A form used to document and approve revisions to project scope, schedule, or budget, from a previously approved Project Definition. There are two versions of the Project Control Form. One version of the form is specifically for projects included in the Nickel Funding Package enacted by the 2003 legislature. The other version of the form is for projects that are not included in the Nickel Funding Package. The form is available at wwwi.wsdot.wa.gov/ppsc/pgmmgt/dpsb/

project file  A file containing all documentation and data for all activities related to a project. See 330.01 and 330.04.

Design Documentation Package (DDP)  The portion of the project file, including required project approvals, that will be retained long-term, in accordance with the WSDOT document retention policies. Depending on the scope of the project, it contains the Project Summary and some or all of the other documents discussed in this chapter plus technical reports, calculations (quantity calculations are part of the project file, but are not designated as components of the DDP), estimates, justifications for decisions made, and any applicable documents listed in the Design Documentation Check List on the web.
See 330.04(2). The Design Documentation Package explains how and why the design was chosen, and documents approvals. See 330.01.

Project Summary A set of electronic documents consisting of the Environmental Review Summary (ERS), Design Decisions Summary (DDS), and Project Definition (PD). The Project Summary is part of the design documentation required to obtain Design Concurrence and ultimately is part of the design documentation required for Design Approval. See 330.06.

Environmental Review Summary (ERS)
An electronic document that records the environmental requirements and considerations for a specific project.

Design Decisions Summary (DDS)
An electronic document that records major design decisions regarding roadway geometrics, roadway and roadside features, and other issues that influence the project scope and budget.

Project Definition (PD) An electronic document that records the purpose and need of the project, along with program level and design constraints.

scoping phase The first phase of project development for a specific project. It follows identification of the need for a project and precedes detailed project design. This is the process of identifying the work to be done and developing a cost estimate for completing the design and construction. The Project Summary, engineering and construction estimates, and several technical reports (such as geotechnical, surfacing, bridge condition, etc.) are developed during this phase.

330.04 Design Documentation

(1) Purpose
Design documentation is prepared to record the evaluations by the various disciplines that result in design recommendations. Design assumptions and decisions made prior to and during the scoping phase are included. Changes that occur throughout project development are documented. Justifications and approvals, if required, are also included.

The Design Documentation Package identifies the purpose and need of the project and documents how the project addresses the purpose and need. The required content of the Design Documentation Package is identified in the Design Documentation Check List at www.wsdot.wa.gov/eesc/design/projectdev/

(2) Design Documents
The Design Documentation Package portion of the project file preserves the decision documents generated during the design process. In each package, a summary (list) of the documents is recommended.

The design documents commonly included in the project file and Design Documentation Package for all but the simplest projects are listed in Figure 330-5. For project-specific components, provide documentation in the project file and Design Documentation Package as detailed in the Design Documentation Check List at www.wsdot.wa.gov/eesc/design/projectdev/

Documentation is not required for components not related to the project.

The Design Variance Inventory is required for all projects on NHS highways having design variances and is recommended for all projects having design variances. This form lists all evaluate upgrades (EU) not upgraded to the applicable design level, design exceptions (DE), and deviations as indicated by the design matrices. Also, record variances resulting from a project or corridor analysis in the DVI. Use the Design Variance Inventory System (DVIS) database application to record and manage design variances. The DVIS is available at www.wsdot.wa.gov/eesc/design/projectdev/

The Project Definition (PD) and Environmental Review Summary (ERS) are required for most projects. Exceptions will be identified by the Project Control and Reporting office.
The Design Decisions Summary (DDS) is not required for the following project types unless they involve reconstructing the lanes, shoulders, or fill slopes. Since these and some other project types are not included in the design matrices, evaluate them with respect to modified design level (M) for non-NHS routes and full design level (F) for NHS routes. Include, in the evaluation, only those design elements specifically impacted by the project. Although the following list illustrates some of the project types that do not require a DDS, the list is not intended to be a complete accounting of all such projects. Consult with the Project Control and Reporting office for projects not included in the list.

- Bridge painting
- Crushing and stockpiling
- Pit site reclamation
- Lane marker replacement
- Guide post replacement
- Signal rephasing
- Signal upgrade
- Seismic retrofit
- Bridge joint repair
- Navigation light replacement
- Signing upgrade
- Illumination upgrade
- Rumble strips
- Electrical upgrades
- Major drainage
- Bridge scour
- Fish passage
- Other projects as approved by the HQ Design Office

(3) Certification of Documents by Licensed Professionals

All original technical documents must bear the certification of the responsible licensee. See Executive Order E 1010.00.

(4) Design Exception, Evaluate Upgrade, and Deviation Documentation

DEs, EUs, and deviations are introduced in Chapter 325. See Figure 330-1 for design matrices documentation requirements.
### Matrix Cell Content

<table>
<thead>
<tr>
<th>Matrix Cell Content</th>
<th>Project corrects design elements that do not conform to specified design level</th>
<th>Document to file [1]</th>
<th>Record in DVIS [2]</th>
</tr>
</thead>
<tbody>
<tr>
<td>Blank cell in design matrix</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>Blank cell in design matrix [3]</td>
<td>DDP</td>
<td>No</td>
<td>No</td>
</tr>
</tbody>
</table>

#### Cell Entry

- **Full (F), Modified (M), Basic (B)** (with no DE or EU qualifiers)
  - No: Yes [3] DDP No

- **Design Exception (DE)**
  - Yes [3]: DDP No
  - No: DDP Yes

- **Evaluate Upgrade (EU) [5]**
  - Yes: DDP No
  - No: DDP Yes

**DDP** = Document to Design Documentation Package

**Notes:**

- [1] See 330.04(3)
- [2] See 330.04(2)
- [3] May be included in the project in special cases, if identified in the Project Summary or Project Control Form
- [4] Nonconformance with specified design level (Chapter 325) requires an approved deviation
- [5] Requires supporting justification. (See 330.04(4).)
In special cases, projects may need to address design elements which are shown as blank cells in a design matrix. These special cases must be coordinated with the appropriate Assistant State Design Engineer, and the HQ Project Control and Reporting office. When this is necessary, document the reasons for inclusion of that work in your project.

When the design matrices specify a DE for a design element, the DE documentation must specify the matrix and row, the design element, and the limits of the exception. When a Design Variance Inventory is required for the project, the DE locations must be recorded in the inventory.

All EU decisions must be documented. The EU process determines if an item of work will or will not be done, through analysis of factors such as benefit/cost, route continuity, accident reduction potential, environmental impact, and economic development. Documentation requirements for an EU decision are similar to, but less demanding than, documentation requirements for a deviation. The cost of the improvement must always be considered when making EU decisions. EU examples on the Internet can serve as models for development of EU documentation. The appropriate approval authority for EUs is designated in Figures 330-2a and 330-2b.

Deviation requests are stand-alone documents requiring enough information and project description for an approving authority to make an informed decision of approval or denial. Documentation of a deviation must contain justification and must be approved at the appropriate administrative level as shown in Figures 330-2a and 330-2b. Submit the request as early as possible because approved deviations are needed prior to Design Approval or Intersection/Interchange Plan approval.

When applying for deviation approval, it is necessary to provide two explanations. The first identifies the design element and explains why the design level specified in the design matrices was not or cannot be used. The second provides the justification for the design that is proposed. Justification for a deviation must be supported by at least two of the following:

- Accident history and accident analysis
- Benefit/cost analysis
- Engineering judgment
- Environmental issues
- Route continuity

An element of engineering judgment might be a reference to another publication, with an explanation of why that reference is applicable to the situation encountered on the project. Reference a corridor or project analysis as supporting justification for design deviations dealing with route continuity issues. See Chapter 325.

Once a deviation is approved, it applies to that project only. When a new project is programmed at the same location, the subject design element must be reevaluated and either (1) the subject design element is rebuilt to conform with the applicable design level, or (2) a new deviation is developed, approved, and preserved in the Design Documentation Package for the new project. Check the Design Variance Inventory System for previously granted deviations.

A change in a design level resulting from an approved Route Development Plan or corridor or project analysis, as specified in design matrix notes, is documented similar to an EU. Design elements that do not comply with the design level specified in an approved corridor or project analysis are documented as deviations.

To prepare a deviation request, or to document an EU decision, use the list in Figure 330-6 as a general guide for the sequence of the content. The list is not all-inclusive of potential content and it might include suggested topics that do not apply to a particular project. Design deviation examples are on the Internet at www.wsdot.wa.gov/eesc/design/projectdev/
### 330.05 Project Development

In general, the region initiates the development of a specific project by preparing the Project Summary. Some project types may be initiated by other WSDOT groups such as the Bridge Office or the Traffic Office, rather than the region. The project coordination with other disciplines (such as Real Estate Services, Utilities, and Environmental) is started in the project scoping phase and continues throughout the project’s development. The region coordinates with state and federal resource agencies and local governments to provide and obtain information to assist in developing the project.

The project is developed in accordance with all applicable Directives, Instructional Letters, Supplements, and manuals as listed in D 00-00; the Master Plan for Limited Access Highways; *Washington State Highway System Plan*; Route Development Plan; Washington Federal-Aid Stewardship Agreement as implemented in the design matrices (Chapter 325); and the Project Summary.

The region develops and maintains documentation for each project. The project file includes documentation of project work including planning, scoping, public involvement, environmental action, design decisions, right of way acquisition, PS&E development, project advertisement, and construction. Refer to the *Plans Preparation Manual* for PS&E documentation.

All projects involving FHWA action require NEPA clearance. Environmental action is determined through the Environmental Classification Summary (ECS) form. The environmental approval levels are shown in Figures 330-3a and 3b.

Upon receipt of the ECS approval, for projects requiring an EA or EIS under NEPA, the region proceeds with environmental documentation, including instituting public involvement methods that are appropriate to the magnitude and type of the project. (See Chapter 210.)

The Assistant State Design Engineers work with the regions on project development and conduct process reviews on projects as described in 330.09.

### 330.06 Scoping Phase

Development of the project scope is the initial phase of project development for a specific project. This effort is prompted by the *Washington State Highway System Plan*. The project scoping phase consists of determining a project description, schedule, and cost estimate. The intent is to make design decisions early in the project development process that focus the scope of the project. During the project scoping phase, the Project Summary documents are produced.

**Project Summary** provides information on the results of the scoping phase; links the project to the *Washington State Highway System Plan* and the *Capital Improvement and Preservation Program* (CIPP); and documents the design decisions, the environmental classification, and agency coordination. The Project Summary is developed and Design Concurrence is granted before the project is funded for design and construction. The Project Summary consists of ERS, DDS, and PD documents, which are electronic forms. Specific on-line instructions for filling them out are contained in the Project Summary database.

**Environmental Review Summary (ERS)** lists the environmental permits and approvals that will be required, environmental classifications, and environmental considerations. This form lists requirements by environmental and permitting agencies. If there is a change in Project Summary, the information in the ERS must be reviewed and revised to match the new Project Summary. The ERS is prepared during the scoping phase and is approved by the region.

**Design Decisions Summary (DDS)** states the design matrix used to develop the project, the roadway geometrics, design deviations, evaluate upgrades (EUs), other roadway features, and any design decisions made during scoping of a project. The information contained in this form is compiled from various databases of departmental information, field data collection, and evaluations made in development of the Project Definition and the ERS. Design decisions may be revised throughout the project development process based on continuing evaluations.
The DDS is approved by the appropriate Assistant State Design Engineer for new construction and reconstruction projects on the Interstate System before submittal to FHWA. See 330.07. The regional design authority approves the DDS for all other types of projects. To approve the Design Decisions Summary, the region must be comfortable that there will be no significant change in the Project Definition or estimated cost. If, however, there is a change to the PD or a significant change in the cost estimate, the DDS is to be revised or supplemented and reapproved. Significant cost changes require a Project Control Form to be submitted and approved by the appropriate designee.

**Project Definition (PD)** identifies the various disciplines and design elements that will be encountered in project development. The PD states the needs, the purpose of the project, program categories, and the recommendations for project phasing. This information determines the level of documentation and evaluation that is needed for Design Approval. The PD is completed early in the scoping phase to provide a basis for full development of the ERS, DDS, schedule, and estimate. If circumstances necessitate a change to an approved PD, process a Project Control Form for approval by the appropriate designee, revise the original PD form, and obtain approval of the revisions.

**330.07 FHWA Approval**

For all NHS projects, the level of FHWA oversight varies according to the type of project, the agency doing the work, and the funding source as shown in Figures 330-2a and 330-2b. Oversight and funding do not affect the level of design documentation required for a project.

An FHWA determination of engineering and operational acceptance is required for any new or revised access point (including interchanges, temporary access breaks, and locked gate access points) on the Interstate System, regardless of funding. (See Chapter 1425.)

Documents for projects requiring FHWA review and Design Approval are submitted through the Headquarters (HQ) Design Office. Include applicable project documents as specified in Figure 330-5.

**330.08 Design Approval**

When the Project Summary documents are complete, and the region is confident that the proposed design adequately addresses the purpose and need for the project, a Design Concurrence may be entered into the Project File. (See Design Concurrence definition for purpose.)

When the Design Documentation Package is complete, Design Approval is granted by the approval authority designated in Figures 330-2a and 330-2b. The Design Approval becomes part of the DDP. See 330.04 and Figure 330-5 for design documents that may lead to Design Approval. Figures 330-2a through 330-4 present approval levels for project design and PS&E documents.

The following items must be approved prior to Design Approval:

- Required Environmental Documents
- Project Summary Documents
- Design Variance Inventory as required
- Cost Estimate

At the time of Design Approval, the Design Documentation Package addresses all guidance currently implemented in the *Design Manual*. If a project is delayed but is advertised within three years of the Design Approval, discuss *Design Manual* revisions with your Project Development Engineer, who will discuss the revisions with the appropriate Assistant State Design Engineer (ASDE) to determine if there is a need to redesign any portion of the project. If the ASDE determines that a redesign is not necessary, the ASDE will confirm with an e-mail. Place a copy of the e-mail confirmation in the Design Documentation Package to document that the current design criteria was evaluated and the ASDE agreed that a redesign is unnecessary.

Address new design policy for projects to be advertised more than three years after Design Approval, redesign as appropriate, and update the Design Documentation Package and the Design Approval to reflect the revisions. Consult the Detailed Chronology of Design Policy Changes Affecting Shelved Projects.
at www.wsdot.wa.gov/eesc/design/policy/designpolicy.htm for an overview of design policy changes.

330.09 Process Review

The process review is done to provide reasonable assurance that projects are prepared in compliance with established policies and procedures and that adequate records exist to show compliance with state and federal requirements. Process reviews are conducted by WSDOT, FHWA, or a combination of both.

The design and PS&E process review is performed in each region at least once each year by the HQ Project Development Branch. The documents used in the review process are: the Design Documentation Check List, PS&E Review Check List, and PS&E Review Summary. These are generic forms used for all project reviews. Copies of these working documents are available for reference when assembling project documentation. HQ Design Office, Project Development Branch maintains current copies on the Internet at www.wsdot.wa.gov/eesc/design/projectdev/

Each project selected for review is examined completely and systematically beginning with the scoping phase (including planning documents) and continuing through contract plans and (when available) construction records and change orders. Projects are normally selected after contract award. For projects having major traffic design elements, the Maintenance and Operations Programs' Traffic Operations personnel are involved in the review. The WSDOT process reviews may be held in conjunction with FHWA process reviews.

The HQ Project Development Branch schedules the process review and coordinates it with the region and FHWA.

A process review follows this general agenda:

1. Review team meets with regional personnel to discuss the object of the review.
2. Review team reviews the design and PS&E documents, and the construction documents and change orders if available, using the check lists.
3. Review team meets with regional personnel to ask questions and clarify issues of concern.
4. Review team meets with regional personnel to discuss findings.
5. Review team submits a draft report to the region for comments and input.
6. If the review of a project shows a serious discrepancy, the regional design authority is asked to report the steps that will be taken to correct the deficiency.
7. The process review summary forms are completed.
8. The summary forms and check lists are evaluated by the State Design Engineer.
9. The findings and recommendations of the State Design Engineer are forwarded to the regional design authority, for action and/or information, within 30 days of the review.
<table>
<thead>
<tr>
<th>Project Design</th>
<th>FHWA Oversight Level</th>
<th>Deviation and Corridor/Project Approval(a)(b)</th>
<th>EU Approval(b)</th>
<th>Design Approval</th>
</tr>
</thead>
<tbody>
<tr>
<td>Interstate</td>
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<tr>
<td>New/Reconstruction(c)</td>
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<tr>
<td>• Federal funds</td>
<td>(d)</td>
<td>FHWA</td>
<td>Region</td>
<td>FHWA</td>
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<tr>
<td>• No federal funds</td>
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<tr>
<td>Intelligent Transportation Systems (ITS)</td>
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<td>(ITS) over $1 million</td>
<td>(f)</td>
<td>HQ Design</td>
<td>Region</td>
<td>HQ Design</td>
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<tr>
<td>All Other(g)</td>
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<td>• Federal funds</td>
<td>(f)</td>
<td>HQ Design</td>
<td>Region</td>
<td>Region</td>
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<td>• State funds</td>
<td>(f)</td>
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<td>• Local agency funds</td>
<td>(e)</td>
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<tr>
<td>National Highway System (NHS)</td>
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<td>Managed access highway</td>
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<td>outside incorporated cities and towns, or</td>
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<td>inside unincorporated cities and towns, or</td>
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<td>on a limited access highway</td>
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<td>HQ Design</td>
<td>Region</td>
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<td>Managed access highway within</td>
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<td>incorporated cities and towns(h)</td>
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<tr>
<td>• Inside curb or EPS(i)</td>
<td>(f)</td>
<td>HQ Design</td>
<td>Region</td>
<td>Region</td>
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<tr>
<td>• Outside curb or EPS</td>
<td>(f)</td>
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<tr>
<td>FHWA = Federal Highway Administration</td>
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<td>HQ = WSDOT Headquarters</td>
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<tr>
<td>H&amp;LP = WSDOT Highways and Local Programs</td>
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<tr>
<td>Office</td>
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<tr>
<td>EPS = Edge of paved shoulder where curbs</td>
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<td>do not exist</td>
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<td>(a) These approval levels also apply to</td>
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<td>deviation processing for local agency work</td>
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<td>on a state highway.</td>
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<td>(b) See 330.04(4)</td>
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<td>(c) See Chapter 325 for definition.</td>
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<td>(d) Requires FHWA review and approval</td>
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<td>(full oversight) of design and PS&amp;E</td>
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<td>submitted by HQ Design</td>
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<td>(e) To determine the appropriate</td>
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<td>oversight level, FHWA reviews the</td>
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<tr>
<td>Project Summary (or other programming</td>
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<td>document) submitted by HQ Design, or by</td>
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<td>WSDOT Highways and Local Programs</td>
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<td>through HQ Design</td>
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<td>(f) FHWA oversight is accomplished by</td>
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<td>process review. (See 330.09)</td>
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<td>(g) Reduction of through lane or shoulder</td>
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<td>widths (regardless of funding) requires</td>
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<td>FHWA review and approval of the proposal</td>
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<td>(h) Applies to the area within the</td>
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<td>incorporated limits of cities and towns</td>
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<tr>
<td>(i) Includes raised medians</td>
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FHWA Approval Level

*Figure 330-2a*
<table>
<thead>
<tr>
<th>Project Design</th>
<th>FHWA Oversight Level</th>
<th>Deviation and Corridor/Project Approval(a)(b)</th>
<th>EU Approval(b)</th>
<th>Design Approval</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non-National Highway System (Non-NHS)</td>
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</tr>
<tr>
<td>Improvement project on managed access highway outside incorporated cities and towns, or within unincorporated cities and towns, or on a limited access highway, (Matrix lines 5-8 through 5-26)</td>
<td>N/A</td>
<td>HQ Design</td>
<td>Region</td>
<td>Region</td>
</tr>
<tr>
<td>Improvement project on managed access highway within incorporated cities and towns(h)</td>
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</tr>
<tr>
<td>• Inside curb or EPS(i)</td>
<td>N/A</td>
<td>HQ Design</td>
<td>Region</td>
<td>Region</td>
</tr>
<tr>
<td>• Outside curb or EPS</td>
<td>N/A</td>
<td>HQ H&amp;LP</td>
<td>N/A</td>
<td>City/Town</td>
</tr>
<tr>
<td>Preservation project on managed access highway outside incorporated cities and towns, or within unincorporated cities and towns, or on a limited access highway(j) (Matrix lines 5-1 through 5-7)</td>
<td>N/A</td>
<td>Region(k)</td>
<td>Region</td>
<td>Region</td>
</tr>
<tr>
<td>Preservation project on managed access highway within incorporated cities and towns(h) (j)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Inside curb or EPS(i)</td>
<td>N/A</td>
<td>Region</td>
<td>Region</td>
<td>Region</td>
</tr>
<tr>
<td>• Outside curb or EPS</td>
<td>N/A</td>
<td>HQ H&amp;LP</td>
<td>N/A</td>
<td>City/Town</td>
</tr>
</tbody>
</table>

FHWA = Federal Highway Administration  
HQ = WSDOT Headquarters  
H&LP = WSDOT Highways and Local Programs Office  
EPS = Edge of paved shoulder where curbs do not exist

(a) These approval levels also apply to deviation processing for local agency work on a state highway.  
(b) See 330.04(4)  
(h) Applies to the area within the incorporated limits of cities and towns  
(i) Includes raised medians  
(j) For Bridge Replacement projects in the preservation program, follow the approval level specified for improvement projects.  
(k) See Chapters 1430 & 1435 for guidance on access deviations  

Design Approval Level  
Figure 330-2b
<table>
<thead>
<tr>
<th>Item</th>
<th>Approval Authority</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Region</strong></td>
<td><strong>HQ</strong></td>
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<tr>
<td><strong>Program Development</strong></td>
<td></td>
</tr>
<tr>
<td>Work Order Authorization</td>
<td>X</td>
</tr>
<tr>
<td><strong>Public Hearings</strong></td>
<td></td>
</tr>
<tr>
<td>Corridor Hearing Summary</td>
<td>X [2]</td>
</tr>
<tr>
<td>Design Summary</td>
<td>X [3]</td>
</tr>
<tr>
<td>Access Hearing Plan</td>
<td>X [4]</td>
</tr>
<tr>
<td>Access Findings and Order</td>
<td>X [5]</td>
</tr>
<tr>
<td><strong>Environmental By Classification</strong></td>
<td></td>
</tr>
<tr>
<td>Summary (ECS) NEPA</td>
<td>X</td>
</tr>
<tr>
<td>Class I NEPA (EIS)</td>
<td>[7]</td>
</tr>
<tr>
<td>Class I SEPA (EIS)</td>
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<tr>
<td>Class II NEPA</td>
<td></td>
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<tr>
<td><em>Programmatical Categorical Exclusion (CE)</em></td>
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<tr>
<td>Class II NEPA — Documented Categorical Exclusion (CE)</td>
<td>[6]</td>
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<tr>
<td>Class II SEPA — Categorical Exemption (CE)</td>
<td></td>
</tr>
<tr>
<td>Class III NEPA — Environmental Assessment (EA)</td>
<td>[7]</td>
</tr>
<tr>
<td>SEPA Check List</td>
<td>X</td>
</tr>
<tr>
<td><strong>Design</strong></td>
<td></td>
</tr>
<tr>
<td>Design Deviations</td>
<td>[8]</td>
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<tr>
<td>Experimental Features</td>
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<tr>
<td>Environmental Review Summary</td>
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<td>Final Design Decisions Summary</td>
<td>X</td>
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<tr>
<td>Final Project Definition</td>
<td>X [10]</td>
</tr>
<tr>
<td>Non-Interstate Interchange Access Point Report</td>
<td></td>
</tr>
<tr>
<td>Right of Way Plans</td>
<td>[12]</td>
</tr>
<tr>
<td>Monumentation Map</td>
<td>X</td>
</tr>
<tr>
<td>Materials Source Report</td>
<td>X [13]</td>
</tr>
<tr>
<td>Pavement Determination Report</td>
<td>X [13]</td>
</tr>
<tr>
<td>Project Design Approval</td>
<td>[8]</td>
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</table>

**Approvals**
*Figure 330-3a*
<table>
<thead>
<tr>
<th>Item</th>
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</thead>
<tbody>
<tr>
<td>Design</td>
<td></td>
</tr>
<tr>
<td>Resurfacing Report</td>
<td>X [13]</td>
</tr>
<tr>
<td>Signal Permits</td>
<td>X [14]</td>
</tr>
<tr>
<td>Geotechnical Report</td>
<td>X [13]</td>
</tr>
<tr>
<td>Tied Bids</td>
<td>X [15]</td>
</tr>
<tr>
<td>Bridge Design Plans (Bridge Layout)</td>
<td>X</td>
</tr>
<tr>
<td>Hydraulic Report</td>
<td>X [16]</td>
</tr>
<tr>
<td>Preliminary Signalization Plans</td>
<td>X [16]</td>
</tr>
<tr>
<td>Rest Area Plans</td>
<td>X</td>
</tr>
<tr>
<td>Roadside Restoration Plans</td>
<td>X [18]</td>
</tr>
<tr>
<td>Structures Requiring TS&amp;L’s</td>
<td>X</td>
</tr>
<tr>
<td>Wetland Mitigation Plans</td>
<td>X</td>
</tr>
<tr>
<td>Wetland Mitigation Planting Plans</td>
<td>X [18]</td>
</tr>
<tr>
<td>Grading Plans</td>
<td>X [18]</td>
</tr>
<tr>
<td>Continuous Illumination – Main Line</td>
<td>X [19]</td>
</tr>
<tr>
<td>Project Control Form</td>
<td>X [20]</td>
</tr>
</tbody>
</table>

X Normal procedure
* If on the preapproved list

Notes:
[1] Federal aid projects only
[2] Environmental and Engineering Programs
   Director approval
[3] State Design Engineer approval
[4] Right of Way Plans Engineer approval
[5] Refer to Chapter 210 for approval requirements
[6] Final review & concurrence required at the region
   prior to submittal to approving authority
[7] Final review & concurrence required at HQ prior
   to submittal to approving authority
[8] Refer to Figures 330-2a & 330-2b for design
   approval level
[9] Applies to new/reconstruction projects on
   Interstate routes
[10] HQ Project Control & Reporting approval
[12] Certified by the responsible professional licensee
[13] Submit to HQ Materials Branch for review and approval
[14] Approved by region’s Administrator
[16] See M 23-03, Hydraulics Manual for additional
    guidance
[17] Region to submit Hydraulic Report. Refer to
    Hydraulics Manual
[18] Applies only to regions with a Landscape Architect
[19] Applies only to regions without a Landscape Architect
[20] Approved by State Traffic Engineer
[21] Consult HQ Project Control & Reporting for
    clarification on approval authority
<table>
<thead>
<tr>
<th>Item</th>
<th>New/Reconstruction (Interstate only)</th>
<th>NHS and Non-NHS</th>
</tr>
</thead>
<tbody>
<tr>
<td>DBE/training goals* **</td>
<td>(a)</td>
<td>(a)</td>
</tr>
<tr>
<td>Right of way certification for federal aid projects</td>
<td>FHWA (b)</td>
<td>FHWA (b)</td>
</tr>
<tr>
<td>Right of way certification for state funded projects</td>
<td>Region(b)</td>
<td>Region(b)</td>
</tr>
<tr>
<td>Railroad agreements</td>
<td>(c)</td>
<td>(c)</td>
</tr>
<tr>
<td>Work performed for public or private entities*</td>
<td>[1][2]</td>
<td>Region[1][2]</td>
</tr>
<tr>
<td>State force work*</td>
<td>FHWA<a href="d">3</a></td>
<td><a href="c">3</a>(d)</td>
</tr>
<tr>
<td>Work order authorization</td>
<td><a href="d">5</a></td>
<td><a href="d">5</a></td>
</tr>
<tr>
<td>Ultimate reclamation plan approval through DNR</td>
<td>Region</td>
<td>Region</td>
</tr>
<tr>
<td>Proprietary item use*</td>
<td>FHWA[4]</td>
<td><a href="c">4</a></td>
</tr>
<tr>
<td>Mandatory material sources and/or waste sites*</td>
<td>FHWA[4]</td>
<td>Region[4]</td>
</tr>
<tr>
<td>Nonstandard bid item use*</td>
<td>Region</td>
<td>Region</td>
</tr>
<tr>
<td>Incentive provisions</td>
<td>FHWA</td>
<td>(e)</td>
</tr>
<tr>
<td>Nonstandard time for completion liquidated damages*</td>
<td>FHWA(e)</td>
<td>(e)</td>
</tr>
<tr>
<td>Interim liquidated damages*</td>
<td>(f)</td>
<td>(f)</td>
</tr>
</tbody>
</table>

Notes:

[1] This work requires a written agreement.
[2] Region approval subject to $250,000 limitation.
[3] Use of state forces is subject to $50,000 limitation as stipulated in RCWs 47.28.030 and 47.28.035.
[4] Applies only to federal aid projects. However, document for all projects.

Regional or Headquarters approval authority:

(a) Office of Equal Opportunity
(b) Real Estate Services
(c) Design Office
(d) Project Control & Reporting Office
(e) Construction Office
(f) Transportation Data Office

References:

**Advertisement and Award Manual
*Plans Preparation Manual

PS&E Process Approvals

Figure 330-4
<table>
<thead>
<tr>
<th>Document (1)</th>
<th>Required for FHWA Oversight</th>
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</thead>
<tbody>
<tr>
<td>Project Definition</td>
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</tr>
<tr>
<td>Design Decisions Summary</td>
<td>X</td>
</tr>
<tr>
<td>Environmental Review Summary</td>
<td>X</td>
</tr>
<tr>
<td>Design Variance Inventory (and supporting information for DEs, EUs not upgraded, and deviations) (2)</td>
<td>X</td>
</tr>
<tr>
<td>Cost Estimate</td>
<td>X</td>
</tr>
<tr>
<td>SEPA &amp; NEPA documentation</td>
<td>X</td>
</tr>
<tr>
<td>Design Clear Zone Inventory (see Chapter 700)</td>
<td>X</td>
</tr>
<tr>
<td>Interchange plans, profiles, roadway sections</td>
<td>X</td>
</tr>
<tr>
<td>Access Point Decision Report (if requesting new or revised access points)</td>
<td>X</td>
</tr>
<tr>
<td>Corridor or Project analysis (see Chapter 325)</td>
<td>X</td>
</tr>
<tr>
<td>Traffic projections and analysis</td>
<td></td>
</tr>
<tr>
<td>Accident analysis</td>
<td></td>
</tr>
<tr>
<td>Right of Way plans</td>
<td></td>
</tr>
<tr>
<td>Work zone traffic control strategy</td>
<td></td>
</tr>
<tr>
<td>Record of Survey or Monumentation Map</td>
<td></td>
</tr>
<tr>
<td>Documentation of decisions to differ from WSDOT design guidance</td>
<td></td>
</tr>
<tr>
<td>Documentation of decisions for project components for which there is no WSDOT design guidance</td>
<td></td>
</tr>
</tbody>
</table>

Notes:
(1) See Design Documentation Check List at www.wsdot.wa.gov/eesc/design/projectdev/ for a complete list of project documentation requirements.
(2) Required for NHS highways, recommended for all highways.
1. Overview
   (a) The safety or improvement need that the project is to meet
   (b) Description of the project as a whole
   (c) Highway classification and applicable design matrix
   (d) Funding sources
   (e) Evidence of deviations approved for previous projects (same location)

2. Design Alternatives in Question
   (a) Existing Conditions and Design Data
      • Location in question
      • Rural, urban, or developing
      • Route development plan
      • Environmental issues
      • Right of way issues
      • Number of lanes and existing geometrics
      • Present and 20 year projected ADT
      • Design speed, posted speed and operating speed
      • Percentage of trucks
      • Terrain Designation
      • Managed Access or Limited Access
   (b) Accident Summary and Analysis
   (c) Design Using the Design Manual criteria
      • Description
      • Cost estimate
      • B/C ratio
      • Advantages and disadvantages
      • Reasons for considering other designs
   (d) Other Alternatives (may include “No-build” alternative)
      • Description
      • Cost estimate
      • B/C ratio
      • Advantages and disadvantages
      • Reasons for rejection
   (e) Selected design requiring justification or documentation to file
      • Description
      • Cost estimate
      • B/C ratio
      • Advantages and disadvantages
      • Justification - see 330.04(4)

3. Concurrences, Approvals, and Professional Seals

---

Deviation and Evaluate Upgrade Request/Documentation Content List

Figure 330-6
**340 Minor Operational Enhancement Projects**

340.01 General
This chapter complements Chapter 325 by providing guidance for development of minor operational enhancement projects. Refer to Chapter 325 for guidance in development of preservation and improvement projects. The minor operational enhancement matrices contained in this chapter identify the design level(s) for a project, the associated approval level, and the documentation requirements for the various project elements. These matrices address the most common minor operational enhancement projects and focus on the elements of greatest concern during project development.

Minor enhancement projects are often categorized as low-cost, quick-fixes to improve the operation of the highway system. These enhancements are most often installed by state forces through work orders, but may be accomplished through: a change order to an existing state contract, agreements with local agencies, a Q Program funded bid item within a larger improvement project, or a stand-alone state contract funded entirely through the Q Program. An important characteristic of these projects is the ability to quickly develop and implement them without a cumbersome approval process. Balanced with that is a need to apply consistency in design policies and guidelines in the development and approval processes. Therefore, the intent of this chapter is to clarify the design guidelines and documentation requirements for minor operational enhancement projects without unduly impeding the process.

The objective of the Q Program is to maximize highway transportation system safety and efficiency through a statewide program focused on the WSDOT business function for “Traffic Operations.” It is the smallest of the four major highway programs that comprise the Highway System Plan (i.e. Improvement, Maintenance, Preservation, and Traffic Operations). Elements within the Q Program include: Q1 - Management Support, Q2 - Operations and Low Cost Enhancements, and Q3 - Special Advanced Technology Projects. Large capital improvement projects developed for the Q3 subprogram are beyond the scope of this chapter. Normally, these projects are developed using Design Manual guidelines for Preservation and Improvement Program projects. Consult the Headquarters Traffic Office for guidance when designing Q3 subprogram projects.

The minor operational enhancement matrices consisting of three tables are identified by route type. One of the matrices applies to Interstate and NHS freeways, one applies to NHS Nonfreeway routes, and the third matrix applies to Non-NHS routes.

340.02 References
Revised Code of Washington (RCW) 47.28.030, Contracts — State forces — Monetary limits — Small businesses, minority, and women contractors — Rules.

*Chart of Accounts, M 13-02, WSDOT*

340.03 Definitions
The National Highway System (NHS) routes are identified in Chapter 325.

The term freeway applies to multilane, divided highways with full access control.

The minor operational enhancement projects usually originate from the Q2 component of the Q Program and are quick responses to implement low cost improvements.
Projects are typically narrow in scope, and focus on improvements to traffic operations, and modifications to traffic control devices. Guidance on the type of work included in the Q subprograms is in the Chart of Accounts (M 13-02).

(1) Project Types

Regulatory projects include actions undertaken to manage or regulate traffic conflict, movements, and use of the roadway. Potential project types in this category include revisions to speed limits, parking restrictions, turn restrictions, truck restrictions, signal operations, unsignalized intersection control, intersection lane use control, ramp meters, no passing zones, crosswalks, special traffic control schemes, and lane use restrictions.

Driver guidance projects are actions to improve driver guidance, clarify options, or reduce hazard in the roadway setting. Potential project types include revisions to, informational signs, warning signs, lighting and supplemental illumination, supplemental delineation, glare screen, signals, roadside guidance, and intelligent transportation systems (ITS).

Pavement widening projects are expansion of the roadway surface for vehicular use and may involve earthwork, drainage, and paving elements. Potential project types are:

- Turn lane — Addition of a new channelized turn bay at an intersection.
- Pullout — Pavement widening to provide auxiliary highway uses including transit stops, Washington State Patrol (WSP) enforcement pullouts, snow chain-up areas, and maintenance vehicle turnouts.
- Expansion — Widen at intersection corners, lengthen existing channelized turn bay, widening shoulders, and flattening approach taper. This type of work is not anticipated for main line sections on Interstate freeways.
- Median crossover — Restricted-use median crossover on separated highways for emergency or maintenance use.

Rechannelize existing pavement projects alter the use of the roadway without additional widening. These projects may add, delete, or modify channelization features, and may include reduction of existing shoulder or lane widths. Potential project types are:

- Pavement markings — Develop added storage, additional lanes, or altered lane alignment. This work may modify tapers or radii, modify painted islands, channelize bicycle lanes, or preferential-use lanes or shoulders.
- Raised channelization — New or altered raised curbing to channelization islands to enhance guidance, curtail violation or misuse, or introduce access control.

Nonmotorized facilities projects add adjacent roadside features for bicycle or pedestrian use. Potential project types are:

- Sidewalk — Installation of sidewalks, which might involve preserving existing shoulder, or converting some portion of existing shoulder for use as a new sidewalk.
- Walkway — Adds to the existing roadway’s overall width to provide a wider walkable shoulder.
- Separated Trails — Class 1 separated bike lane or pedestrian paths on independent alignment or parallel to the highway.
- Spot Improvement — Installation of ADA sidewalk curb cuts, new pedestrian landings, sidewalk bulbs at intersections, or new or revised trailhead features.

Roadside projects are modifications to roadside features for safety purposes. Potential project types are:

- Cross section — Altering roadway cross sections to address clear zone hazard or sight distance concern such as slope flattening, recontour a ditch, closing a ditch with culvert, or removal of hazard.
- Protection — Installation of hazard protection for clear zone mitigation including guardrail, barrier, earth berm, and impact attenuator.
- New object — Placement of new hardware or fixed object within clear zone unable to meet breakaway criteria.
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(2) Design Elements

The following elements are shown on the minor operational enhancement matrices. If full design level applies see the chapters listed below. If modified design level applies, see Chapter 430.

Sight Distance Refers to any combination of stopping sight distance, decision sight distance, passing sight distance, and intersection sight distance. See Chapters 650 and 910 for definitions and guidance.

Lane Width See Chapter 325 for definition.

Lane Transition See Chapter 325 for definition.

Shoulder Width See Chapter 325 for definition.

Fill/Ditch Slope See Chapter 325 for definition.

Clear Zone See Chapter 325 for definition.

Ramp Sight Distance Refers to any combination of stopping sight distance, decision sight distance, and intersection sight distance. See Chapters 650 and 910 for definitions and guidance.

Ramp Lane Width is the lane width for ramp alignments. See Lane Width definition.

Ramp Lane and Shoulder Taper is the lane and shoulder taper applied to a ramp alignment. See definition for Lane and Shoulder Taper. Also see Chapter 940.

Ramp Shoulder Width is the shoulder width for a ramp alignment. See Shoulder Width definition.

Ramp Fill/Ditch Slopes is the fill/ditch slope along a ramp alignment. See Fill/Ditch Slope definition in Chapter 325.

Ramp Clear Zone is the clear zone along a ramp alignment. See Clear Zone definition in Chapter 325.

Ramp Terminals or Intersections Turning Radii See Chapter 910 for definition.

Ramp Terminals or Intersections Angle See Chapter 910 for definition.

Ramp Terminals or Intersections Sight Distance See Chapter 910 for definition.

Pedestrian and Bike refers to the facilities along a route for accommodation of pedestrians and/or bicycles. See Chapter 1020 for bicycles and Chapter 1025 for pedestrians.

Crossroads at Ramps Lane Width is the lane width on a crossing alignment intersected by a ramp. See Lane Width definition.

Crossroads at Ramps Shoulder Width is the shoulder width on a crossing alignment intersected by a ramp. See Lane Width definition.

Crossroads at Ramps Pedestrian and Bike refers to the facilities on a crossing alignment intersected by a ramp, for accommodation of pedestrians and/or bicycles. See Pedestrian and Bike definition.

Crossroads at Ramps Fill/Ditch Slopes is the fill/ditch slope along a crossroad intersected by a ramp. See Fill/Ditch Slope definition.

Crossroads at Ramps Clear Zone is the clear zone along a crossroad intersected by a ramp. See Clear Zone definition.

Barriers Terminal and Transition Section See Chapter 325 for definition.

Barriers Standard Run See Chapter 325 for definition.

340.04 Minor Operational Enhancement Matrix Procedures

During project definition and design, the following steps are used to select and apply the appropriate minor operational enhancement matrix. Each step is further explained in this chapter.

- Select a minor operational enhancement matrix by identifying the route: Interstate/ NHS Freeway, NHS nonfreeway, or non-NHS.
- Within the minor operational enhancement matrix, select the row by the type of work.
- Use the minor operational enhancement matrix to determine the documentation and approval levels for the various design elements in the project. Apply the appropriate design levels and document the design decisions as required by this chapter and Chapter 330.
340.05 Selecting a Minor Operational Enhancement Matrix

Selection of a minor operational enhancement matrix is based on highway system (Interstate/NHS Freeway, NHS nonfreeway, Non-NHS). (See Figure 340-1.) Figures 325-2a and 2b provide a list of the NHS and the Interstate routes in Washington. The minor operational enhancement matrices are shown in Figures 340-2 through 340-4. Follow Design Manual guidance for all projects except as noted in the minor operational enhancement matrices.

<table>
<thead>
<tr>
<th>Route</th>
<th>Project</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Freeway</td>
</tr>
<tr>
<td></td>
<td>NonFreeway</td>
</tr>
<tr>
<td>Interstate</td>
<td>Matrix 1</td>
</tr>
<tr>
<td>NHS</td>
<td>Matrix 1 Matrix 2</td>
</tr>
<tr>
<td>Non-NHS</td>
<td>Matrix 1 Matrix 3</td>
</tr>
</tbody>
</table>

Minor Operational Enhancement Matrix Selection Guide

Figure 340-1

340.06 Project Type

Row selection in the design matrices is based on project type or type of work. See 340.03(1). For projects not listed in the matrices, consult the Headquarters Traffic Office and the Headquarters Design Office.

Some projects might include work from several project types. In such cases, identify the design and approval level for each project element. In all cases, select the higher design level and approval level where overlaps are found.

340.07 Using a Minor Operational Enhancement Matrix

The column headings on a minor operational enhancement matrix are design elements. They are based on the following thirteen FHWA controlling design criteria: design speed, lane width, shoulder width, bridge width, structural capacity, horizontal alignment, vertical alignment, grade, stopping sight distance, cross slope, superelevation, vertical clearance, and horizontal clearance. For the column headings, some of the controlling criteria are combined (for example design speed is part of horizontal and vertical alignment).

Unlike the design matrices described in Chapter 325, designers using a minor operational enhancement matrix are not required to inventory deficiencies for elements not improved by the minor enhancement project. Similarly, they are not required to justify existing deficiencies not addressed by minor enhancement projects. In the case where improvements to existing features surpass the existing condition but do not meet the design guidelines, only Basic Documentation plus Supplemental Coordination (BD+) is required. See 340.09(1).

A blank cell on a minor operational enhancement matrix signifies that the design element is beyond the scope of the project and need not be addressed.

For work on ramps on Interstate or NHS freeway routes, there is a requirement to provide assurance of no adverse effect to main line flow. Provide FHWA a copy of the documentation providing assurance or process a deviation through FHWA if there is an adverse effect.

1 Design Level

The minor operational enhancement matrices specify the appropriate design level for the various project elements. The design levels specified are Full and Modified.

Full design level (F) improves roadway geometrics, safety, and operational elements. See Chapter 440 and other applicable chapters for design guidance. Use the current traffic volume with Chapter 440 to evaluate Design Classification for Q Program projects.

Modified design level (M) preserves and improves existing roadway geometrics, safety, and operational elements. See Chapter 430.

Design levels specified in a matrix cell are supplemented with notations for design variances.

2 Design Variances

Design variances are information packages that justify the introduction of features that are not in accordance with design guidelines. Variances
specified in minor operational enhancement project cells include: Design Justification, Level 2, Level 3, or Level 4. See 340.09 for detail on documentation requirements.

340.08 Project Approval

Project approval for minor operational enhancement projects authorizes expenditures for the project. The state and/or region Traffic Engineer have the responsibility and authority to authorize all expenditures for Q2 Low Cost Enhancements. Delegation of design and/or expenditure approval authority for Q Program funded projects must be identified in writing from the appropriate Traffic Engineer to the person receiving the delegated authority. Such written delegation must identify the specific conditions for which approval authority has been delegated. Design approval authority for PS&E contracts cannot be delegated.

Mechanisms for project expenditure approval vary with the types of projects and the costs involved.

- **Minor-cost projects** are projects normally implemented by state forces directed through maintenance task orders, within the monetary limits established in RCW 47.28.030. Expenditure authority is granted by initialing the work order.

- **Mid-range projects** include: all contract change orders, local agency agreements, or Q Program bid items included in an Improvement or Preservation project, regardless of cost. Maintenance task orders exceeding the monetary limits established in RCW 47.28.030 are included in this category. Expenditure authority is granted by initialing the task order, change order, or agreement memo.

- **PS&E contracts** are stand-alone contracts funded through the Q Program for minor operational enhancement projects. A Design Summary/Approval memorandum must be prepared and signed by the region’s Traffic Engineer to approve a project in this category. Figures 340-5a and 340-5b provide a template for the approval memo.

Project development decisions and approvals for “Regulatory” and for “Driver Guidance” projects reside within region or Headquarters Traffic Offices. Projects impacting roadway geometric features in the “Pavement Widening,” “Rechannelizing Existing Pavement,” “Nonmotorized Facilities” or “Roadside” categories are developed jointly by the region’s Traffic Office and the region’s project Development Office. Depending on the route type, the approval authority may involve the Assistant State Design Engineer and the FHWA.

340.09 Documentation

The minor operational enhancement matrices include a column that specifies the documentation levels for each project type listed. The documentation levels are categorized as Basic Documentation (BD) and Basic Documentation plus Supplemental Coordination (BD+).

In all cases, the documentation must outline the rationale for the project and include backup information sufficient to support the design decisions. Document the roadway configuration prior to implementation of a minor operational enhancement project. Documentation is to be retained in a permanent retrievable file at a central location in each region.

(1) Projects

**Basic Documentation (BD)** level applies to regulatory or driver guidance projects. Documentation consists of an unstructured compilation of materials sufficient to validate the designer’s decisions. Materials may include: meeting notes, printed e-mails, record of phone conversations, copies of memos, correspondence, and backup data such as level of service modeling, accident data, and design drawings. A single narrative outlining the decision-making process from start to finish is not required, provided that the materials retained in the file can be traced to a decision consistent with the project design. This level of documentation includes a requirement for inputting the project information into the TRaffic ACtion Tracking System (TRACTS) database at the conclusion of the project.
Basic Documentation plus Supplemental Coordination (BD+) level applies to all projects except regulatory or driver guidance projects. A more comprehensive evaluation of options and constraints is required for this documentation level. Documentation includes basic documentation with additional information describing coordination efforts with other WSDOT groups having a stake in the project. Document the coordination efforts with the following disciplines: The Public, Environmental, Hydraulics, Local Programs, Maintenance, Materials, Program Management, Real Estate Services, Urban Mobility, and Utilities. This level of documentation also includes a requirement for inputting the project information into the TRACTS database at the conclusion of the project.

(2) Design Deviations

Design Justification (DJ) is a written narrative summarizing the rationale for introduction of a feature that varies from the applicable Design Manual guidelines. Include in the narrative sufficient information to describe the problem, the constraints, and the trade-offs at a level of detail that provides a defendable professional judgment. DJs are not intended to have the same level of formality as the Level 2, 3, and 4 deviations. DJs may use written memos, e-mails, or documented discussions with the approving traffic authority. The region’s Traffic Engineer has responsibility for approving Design Justifications. The DJ documentation must include the name and date of the approving authority. At the time the work order is approved, the region’s Project Development Engineer and the Assistant State Design Engineer are to be sent informational copies of the Design Justification, to provide them an opportunity to communicate concerns. Comment on the informational copy is not mandatory, and progress toward project implementation does not wait on a response.

Level 2 documentation serves to justify a deviation to the specified design guidance. Within the document, summarize the project, the design guidelines, the proposed elements that vary from design guidelines, alternatives analyzed, constraints and impacts of each alternative, and the recommended alternative. Level 2 documentation requires joint approval of the region’s Traffic Engineer and region’s Project Development Engineer. At the time the work order is approved, the Assistant State Design engineer is to be sent an informational copy of the Level 2 documentation to provide an opportunity to communicate concerns. Comment on the informational copy is not mandatory, and progress toward project implementation does not wait on a response.

Level 3 documentation requirements include the level 2 requirements, however the approval process is through the region’s Traffic Engineer, and region’s Project Development Engineer with final approval from the Assistant State Design Engineer.

Level 4 documentation requirements include the level 3 requirements, however the approval process is through region’s Traffic Engineer, region’s Project Development Engineer, and the Assistant State Design Engineer with final approval from the Federal Highway Administration on Interstate routes.

Level 2, 3, and 4 design deviation requests are intended to be stand-alone documentation describing the project, design criteria, proposed element(s), why the desired standard was not or can not be used, alternatives evaluated, and a request for approval. Include funding source(s), type of route, project limits, design classification, posted speed, current ADT, and percent truck traffic in the project description. Justification for the design deviation can include project costs, but must be supported by at least two of the following:

- Accident history or potential.
- Engineering judgment.
- Environmental issues.
- Route continuity (consistency with adjoining route sections).
- The project is an interim solution (covering a 4 to 6 year time horizon).
<table>
<thead>
<tr>
<th>Project Type</th>
<th>MAIN LINE</th>
<th>RAMPS *</th>
<th>RAMP TERMINALS OR INTERSECTIONS</th>
<th>CROSSROADS AT RAMPS</th>
<th>BARRIERS ALL</th>
<th>Doc. Level</th>
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<tr>
<td>Rechannelize Existing Pavement</td>
<td>Pavement Markings</td>
<td>F/3</td>
<td>F/4</td>
<td>F/3</td>
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<td>F/DJ</td>
<td>F/DJ</td>
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</table>

- **Not Applicable**
- **F** Full design level
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- **2** Deviation approval through the region Traffic and Project Development Engineer, with notification to Headquarters Design.
- **3** Deviation approval through level 2 and the Assistant State Design Engineer.
- **4** Deviation approval through level 3, and FHWA on Interstate routes.
- **BD** Basic Documentation required.
- **BD+** Basic Documentation plus supplemental coordination required.

If a project impacts any design element, the impacted elements are addressed. Elements not impacted, are not addressed.

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* Documentation must provide assurance of no adverse effect to main line flow. Otherwise process a deviation through level 4

** If existing shoulder width is decreased below minimum values, when placing new guardrail or concrete barrier, a deviation request justifying the proposal is required.
### Project Type

<table>
<thead>
<tr>
<th>Design Elements</th>
<th>MAIN LINE</th>
<th>INTERSECTIONS</th>
<th>BARRIERS ALL</th>
<th>Doc. Level</th>
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<tr>
<td></td>
<td>Sight Dist.</td>
<td>Lane Width</td>
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<td>Regulatory - (Traffic Office Authority)</td>
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<tr>
<td><strong>Pavement Widening</strong></td>
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<tr>
<td>Turn Lane</td>
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<td>M/3</td>
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<td>M/3</td>
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<tr>
<td>Turn Lane</td>
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<td>M/DJ M/2 F/DJ M/2 M/DJ F/DJ</td>
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<td>Cross Section</td>
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<td>Protection</td>
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Date

TO: Region Traffic Engineer

THRU:

FROM:

SUBJECT:

Design Approved By:

__________________________
Region Traffic Engineer

__________________________
Date

General Information

SR__________ is a (NHS or Non-NHS) route, and classified as a (Urban or Rural) (Interstate, Principle Arterial, Minor Arterial, or Collector) in ________ County. The posted speed limit is mph. The ADT is, _________ with _________ percent trucks. The project is within a (full, partial, or modified limited access control, or Class 1 - 5 managed access controlled) area.

Project Initiation

How did the project get started? Accident history, constituent call, or letter?

Existing Geometrics

What is out there today? Lane, shoulder, sidewalk widths? Turn pockets, etc.?

Project Description

How did you come to the design decision being proposed? What does it resolve for the situation at hand? What options have you looked at? Why were other options not selected?

Proposed Geometrics

What will be out there when you are through? Lane, shoulder, sidewalk widths? Turn pockets, etc.?
Resurfacing
If pavement is involved what does the resurfacing report say to use?

Pavement Marking/Traffic Control Devices

Environmental Approval
Did you check with the Environmental Affairs Office? Are there any issues or permits that need to be addressed? Hydraulics?

Deviations
Are there any deviations? Describe briefly what features are deviated and the date of approval.

Permits

Project Cost and Schedule
How much do you anticipate spending? When is the project scheduled for advertisement? When do you anticipate the project will be completed?

Sole Source Justification
Some traffic items are sole source and require justification. Have you completed the process?

Work Zone Traffic Control
What happens to traffic, pedestrians, and bicyclists during construction? Is a lane taken or reduced in width? Night work? Shoulder work? Duration? Does Washington State Patrol (WSP) need to be involved?

Local Agency Coordination
Do we need to coordinate with, or notify the city or county? WSP?

We are requesting approval for the Subject project. This project was designed in accordance with Q Program guidelines for Minor Operational Enhancements, Matrix _______ note matrix title and project type line.

Typist’s Initials Placeholder

Attachments: Channelization Plan?
Permits?
Deviations?

cc: Headquarters Design 47329
410 Basic Design Level

410.01 General

Basic design level (B) preserves pavement structures, extends pavement service life, and maintains safe operations of the highway. The basic design level includes restoring the roadway for safe operations and, where needed, may include safety enhancement. Flexibility is provided so that other conditions can be enhanced while remaining within the scope of pavement preservation work.

The required safety items of work listed below may be programmed under a separate project from the paving project as long as there is some benefit to the delay, the safety features remain functional, and the work is completed within two years after the completion of the paving project. If some of the required items are separated from the paving project, maintain a separate documentation file that addresses the separation of work during the two-year time period.

For bituminous surface treatment projects on non-NHS routes, the separation of required safety items is not limited to the two years stated above. The safety work can be accomplished separately using a corridor-by-corridor approach.

410.02 Required Basic Safety Items of Work

For basic design level (B), the following items of work are required:

- Install and replace delineation in accordance with Chapter 830
- Install and replace rumble strips in accordance with the matrices and Chapter 700
- Adjust existing features that are affected by resurfacing, such as monuments, catch basins, and access covers
- Adjust guardrail height in accordance with Chapter 710
- Replace deficient signing, as needed, using current standards. This does not include replacement of sign bridges or cantilever supports
- Relocate, protect, or provide breakaway features for sign supports, luminaires, and WSDOT electrical service poles inside the design clear zone
- Restore sight distance at public road intersections and the inside of curves through low cost measures if they are available such as removal or relocation of signs and other obstructions, and cutting of vegetative matter
- Upgrade nonstandard bridge rail in accordance with the matrices and Chapter 710
- Upgrade barrier terminals and bridge end protection, including transitions, in accordance with Chapter 710
- Restore the cross slope to 1.5 percent when the existing cross slope is flatter than 1.5 percent and, in the engineer’s judgment, the steeper slope is needed to solve highway runoff problems in areas of intense rainfall

410.03 Minor Safety and Minor Preservation Work

Consider the following items, where appropriate, within the limits of a paving project:

- Spot safety enhancements. These are modifications to isolated roadway or roadside features that, in the engineer’s judgment, reduce potential accident frequency or severity
- Striping changes that will provide additional or improved channelization for intersections where sufficient pavement width and structural adequacy exist
- Roadside safety hardware (such as guardrail, signposts, impact attenuators)
• Addressing Location 1 Utility Objects in accordance with the *Utilities Accommodation Policy*, M 22-86

Consider the following items when restoration, replacement, or completion is necessary to assure that an existing system can function as intended:

• Right of way fencing
• Drainage
• Illumination
• Electrical

• Pedestrian and bicycle use

Examples of the above include, but are not limited to, the following: installing short sections of fence needed to control access, replacing grates that are a hazard to bicycles, upgrading electrical system components that require excessive maintenance, and beveling culverts.
430.01 General
Modified design level (M) preserves and improves existing roadway geometrics, safety, and operational elements. This chapter provides the design guidance that is unique to the modified design level.

Design elements that do not have modified design level guidance include:
- Access control, see Chapter 1420
- Basic safety, see Chapter 410
- Clear zone, see Chapter 700
- Traffic barriers, see Chapter 710
- Gore area lighting, see Chapter 840
- Interchange areas, see Chapter 940

Design elements that have both modified and full design level components include:
- Horizontal alignment, see Chapter 620
- Superelevation and shoulder cross slope, see Chapter 640
- Vertical alignment, see Chapter 630

430.02 Design Speed
When applying modified design level to a project, select a design speed for use in the design process that reflects the character of the terrain and the type of highway. Select a speed that is not less than the posted speed, the proposed posted speed, or the operating speed, whichever is higher. Document which speed was used, include any supporting studies and data.

430.03 Roadway Widths
The design of a project must not decrease the existing roadway width.

Lane and shoulder widths are shown in Figures 430-3 and 4. Consider joint use with other modes of transportation in shoulder design.

Review route continuity and roadway widths. Select widths on the tangents to be consistent throughout a given section of the route. Make any changes where the route characteristics change.

1) Turning Roadway Widths
It may be necessary to widen the roadway on curves to accommodate large vehicles. The total two-lane roadway width of a curve may not be less than that shown in Figure 430-5 or, if the internal angle (delta) is less than 90 degrees, Figure 430-6. The proposed roadway width for a curve may not be less than that of the adjacent tangent sections.

The total roadway width from Figure 430-5 or Figure 430-6 may include the shoulder. When the shoulder is included, full-depth pavement is required.

Widening of the total roadway width of a curve by less than 2 ft is not required for existing two-lane roadways that are to remain in place.

2) Median Width
See Figure 430-3.

430.04 Ramp Lane Widths
Ramp lane widths are shown in Figure 430-1 and in Figure 430-10. For ramps with radii less than 300 ft apply full design level. See Chapter 640.

<table>
<thead>
<tr>
<th>Curve Radius (ft)</th>
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<td>Tangent - 4,000</td>
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<tr>
<td>3,000 - 2,000</td>
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<td>1,000 - 300</td>
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</table>
430.05 Stopping Sight Distance

(1) Existing Stopping Sight Distance for Vertical Curves

For crest vertical curves use the existing algebraic difference in grades and the length of curve to compare the existing condition to Figure 430-7. If corrective action is required by Figure 430-7, apply full design level and see Chapter 650.

When modified design level is being applied, sag vertical curves are not normally addressed.

(2) Stopping Sight Distance for Horizontal Curves

For modified design level, use the existing lateral clearance to the sight obstruction and the curve radius to compare the existing condition to Figure 430-8. If corrective action is required by Figure 430-8, apply full design level and see Chapter 650.

For Figure 430-8, an obstruction is any object with a height of 2 ft or more above the roadway surface on the inside of a curve. Examples of possible obstructions are median barrier, guardrail, bridges, walls, cut slopes, wooded areas, and buildings.

430.06 Profile Grades

When applying modified design level, profile grades generally are not flattened. However, corrective action may be justified for combinations of steep grades and restricted horizontal or vertical curvature. Identify major modifications to horizontal and vertical alignment in the Project Decisions Summary. Total removal of pavement and reconstruction of the subgrade are examples of major modifications.

430.07 Cross Slope

On all tangent sections, the normal cross slopes of the traveled way are 2 percent. Cross slopes up to 2 percent have a barely perceptible effect on vehicle steering, but cross slopes steeper than 2 percent can be noticeable.

The algebraic difference in cross slopes is an operational factor during a passing maneuver on a two-lane road. Its influence increases when increased traffic volumes decrease the number and size of available passing opportunities.

If a longitudinal contiguous section of pavement is to be removed or is on a reconstructed alignment, or if a top course is to be placed over existing pavement, design the restored pavement to a cross slope of 2 percent.

A somewhat steeper cross slope may be necessary to facilitate pavement drainage in areas of intense rainfall, even though this might be less desirable from the operational point of view. In such areas, the design cross slopes may be increased to 2.5 percent with an algebraic difference of 5 percent.

For existing pavements, cross slopes within a range of 1 to 3 percent may remain if there are no operational or drainage problems and— on a two-way, two-lane road — the following conditions are met:

- The algebraic difference is not greater than 4 percent where the ADT is greater than 2000.
- The algebraic difference is not greater than 5 percent where the ADT is 2000 or less.
- The algebraic difference is not greater than 6 percent and the road is striped or signed for no passing.

If the existing pavement does not meet the conditions above, correct the cross slope(s) to be within the range of 1.5 to 2.5 percent. For a two-way, two-lane road, provide an algebraic difference to meet the appropriate conditions stated above except when facilitating drainage in areas of intense rainfall. When applying modified design level to a road with bituminous surface treatment (BST), cross slope correction is not required on the basis of algebraic differences alone.

To maintain or restore curb height, consider lowering the existing pavement level and correcting cross slope by grinding before an asphalt overlay. On urban highways, the cross slope of the outside shoulder may be steepened to minimize curb height and other related impacts. The shoulder may be up to 6 percent with a rollover between the traveled way and the shoulder of no more than 8 percent.
430.08 Fill Slopes and Ditch Inslopes

Foreslopes (fill slopes and ditch inslopes) and cut slopes are designed as shown in Figure 430-9 for modified design level main line roadway sections. After the foreslope has been determined, use the guidance in Chapter 700 to determine the need for a traffic barrier.

When a crossroad or road approach has steep foreslopes, there is the possibility that an errant vehicle might become airborne. Therefore, flatten crossroad and road approach foreslopes to 6H:1V where practical and at least to 4H:1V. Provide smooth transitions between the main line foreslopes and the crossroad or road approach foreslopes. Where possible, move the crossroad or road approach drainage away from the main line. This can locate the pipe outside the design clear zone and reduce the length of pipe required.

430.09 Intersections

(1) General

Except as given below, design intersections to meet the requirements in Chapter 910.

(2) Design Vehicle

Figure 430-2 is a guide for determining the design vehicle. Perform a field review to determine intersection type, type of vehicle that use the intersection, and adequacy of the existing geometrics.

(3) Angle

The allowable angle between any two respective legs is between 60° and 120°. When realignment is required to meet this angle requirement, consider realigning to an angle between 75° and 105°.

430.10 Bridges

Design all new and replacement bridges to full design level (Chapter 440) unless a corridor or project analysis justifies the use of modified design level lane and shoulder widths. Evaluate bridges to remain in place using Figures 430-3 and 4. Whenever possible, continue the roadway lane widths across the bridge and adjust the shoulder widths.

<table>
<thead>
<tr>
<th>Intersection Type</th>
<th>Design Vehicle</th>
</tr>
</thead>
<tbody>
<tr>
<td>Junction of Major Truck Routes</td>
<td>WB-67</td>
</tr>
<tr>
<td>Junction of State Routes</td>
<td>WB-40</td>
</tr>
<tr>
<td>Ramp Terminals</td>
<td>WB-40</td>
</tr>
<tr>
<td>Other Rural</td>
<td>SU(1)</td>
</tr>
<tr>
<td>Urban Industrial</td>
<td>SU(1)</td>
</tr>
<tr>
<td>Urban Commercial</td>
<td>P(1)</td>
</tr>
<tr>
<td>Residential</td>
<td>P(1)</td>
</tr>
</tbody>
</table>

(1) When the intersection is on a transit or school bus route, use the BUS design vehicle. See Chapter 1060 for additional guidance for transit facilities and for the BUS turning path templates.

430.11 Documentation

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
### Modified Design Level for Multilane Highways and Bridges

**Figure 430-3**

<table>
<thead>
<tr>
<th>Design Class</th>
<th>Multilane Divided</th>
<th>Multilane Undivided</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Trucks Under 10%</td>
<td>Trucks 10% and Over</td>
</tr>
<tr>
<td></td>
<td>MDL-1</td>
<td>MDL-2</td>
</tr>
<tr>
<td>Current ADT(1)</td>
<td>Under 4000</td>
<td>Over 4000</td>
</tr>
<tr>
<td>Design Speed</td>
<td>The posted speed, the proposed posted speed, or the operating speed, whichever is higher.</td>
<td></td>
</tr>
<tr>
<td>Traffic Lanes Number Width</td>
<td>4 or more 11 ft</td>
<td>4 or more 11 ft</td>
</tr>
<tr>
<td>Parking Lanes Urban</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>Median Width Rural</td>
<td>Existing</td>
<td>Existing</td>
</tr>
<tr>
<td>Urban</td>
<td>Existing</td>
<td>Existing</td>
</tr>
<tr>
<td>Shoulder Width Right (3)</td>
<td>4 ft 2 ft</td>
<td>6 ft 2 ft</td>
</tr>
<tr>
<td>Left (4)</td>
<td>4 ft 2 ft</td>
<td>6 ft 2 ft</td>
</tr>
<tr>
<td>Minimum Width for Bridges to Remain in Place (6)(7)(8)</td>
<td>24 ft (9) 26 ft (9) 24 ft (9) 26 ft (10) 48 ft (9) 50 ft</td>
<td></td>
</tr>
<tr>
<td>Minimum Width for Rehabilitation of Bridges to Remain in Place (6)(12)(8)</td>
<td>28 ft (9) 30 ft (9) 28 ft (9) 32 ft (10) 54 ft (9) 60 ft</td>
<td></td>
</tr>
<tr>
<td>Minimum Width for Replacement</td>
<td>Full Design Level Applies (14)</td>
<td></td>
</tr>
<tr>
<td>Access Control</td>
<td>See Chapter 1420 and the Master Plan for Limited Access Highways, or WAC 468-52 and the region’s Highway Access Management Classification Report</td>
<td></td>
</tr>
</tbody>
</table>

1. If current ADT is approaching a borderline condition, consider designing for the higher classification.
2. Parking restricted when ADT is over 15,000.
3. When curb section is used, the minimum shoulder width from the edge of traveled way to the face of curb is 4 ft. In urban areas, see Chapter 440. On designated bicycle routes, the minimum shoulder width is 4 ft. (See Chapter 1020.)
4. For lanes 11 ft or more in width, the minimum shoulder width to the face of the curb is 1 ft on the left.
5. May be reduced by 2 ft under urban conditions.
6. Width is the clear distance between curbs or rails, whichever is less.
7. Use these widths when a bridge within the project limits requires deck treatment or thrie beam retrofit only.
8. For median widths 25 ft or less, see Chapter 1120.
9. Add 11 ft for each additional lane.
10. Add 12 ft for each additional lane.
11. Includes a 4 ft median which may be reduced by 2 ft under urban conditions.
12. Use these widths when a bridge within the project limits requires any work beyond the treatment of the deck such as bridge rail replacement, deck replacement, or widening.
13. Includes 6 ft shoulders — may be reduced by 2 ft on each side under urban conditions.
14. Modified design level lane and shoulder widths may be used when justified with a corridor or project analysis.

---

**Modified Design Level**
**Page 430-4**

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**Design Manual**
**Page 430-4**

**May 2004**
### Two-Lane Highways

<table>
<thead>
<tr>
<th>Design Class</th>
<th>MDL-9</th>
<th>MDL-10</th>
<th>MDL-11</th>
<th>MDL-12</th>
<th>MDL-13</th>
<th>MDL-14</th>
</tr>
</thead>
<tbody>
<tr>
<td>Current ADT(1)</td>
<td>Under 1000</td>
<td>1000-4000</td>
<td>Over 4000</td>
<td>Under 1000</td>
<td>1000-4000</td>
<td>Over 4000</td>
</tr>
<tr>
<td>Design Speed</td>
<td>The posted speed, the proposed posted speed, or the operating speed, whichever is higher.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Traffic Lane Width(2)</td>
<td>11 ft</td>
<td>11 ft</td>
<td>11 ft</td>
<td>11 ft</td>
<td>12 ft</td>
<td>12 ft</td>
</tr>
<tr>
<td>Parking Lanes Urban</td>
<td>8 ft</td>
<td>8 ft</td>
<td>8 ft (3)</td>
<td>8 ft</td>
<td>8 ft</td>
<td>8 ft (3)</td>
</tr>
<tr>
<td>Shoulder Width(4)</td>
<td>2 ft</td>
<td>3 ft (5)</td>
<td>4 ft</td>
<td>2 ft</td>
<td>3 ft (5)</td>
<td>4 ft</td>
</tr>
<tr>
<td>Minimum Width for Bridges to Remain in Place (6)(7)</td>
<td>22 ft (8)</td>
<td>24 ft</td>
<td>28 ft</td>
<td>22 ft (8)</td>
<td>24 ft</td>
<td>28 ft</td>
</tr>
<tr>
<td>Minimum Width for Rehabilitation of Bridges to Remain in Place (7)(9)</td>
<td>28 ft (10)</td>
<td>32 ft</td>
<td>32 ft</td>
<td>28 ft (10)</td>
<td>32 ft</td>
<td>32 ft</td>
</tr>
<tr>
<td>Minimum Width for Replacement</td>
<td>Full Design Level Applies (11)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

---

1. If current ADT is approaching a borderline condition, consider designing for the higher classification.
2. See Figures 430-5 and 430-6 for turning roadways.
3. Parking restriction recommended when ADT exceeds 7,500.
4. When curb section is used, the minimum shoulder width from the edge of traveled way to the face of curb is 4 ft. On designated bicycle routes the minimum shoulder width is 4 ft (See Chapter 1020).
5. For design speeds of 50 mph or less on roads of 2,000 ADT or less, width may be reduced by 1 ft, with justification.
6. Use these widths when a bridge within the project limits requires deck treatment or thrie beam retrofit only.
7. Width is the clear distance between curbs or rails, whichever is less.
8. 20 ft when ADT 250 or less.
9. Use these widths when a bridge within the project limits requires any work beyond the treatment of the deck such as bridge rail replacement, deck replacement, or widening.
10. 26 when ADT 250 or less.
11. Modified design level lane and shoulder widths may be used when justified with a corridor or project analysis.

---

**Modified Design Level for Two-Lane Highways and Bridges**

*Figure 430-4*
Minimum Total Roadway Widths for Two-Lane Highway Curves
Modified Design Level

Figure 430-5

<table>
<thead>
<tr>
<th>Radius of Center Line R (ft)</th>
<th>Minimum Total Roadway Width W (ft)</th>
<th>Minimum Lane Width L (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tangent</td>
<td>26</td>
<td>11</td>
</tr>
<tr>
<td>900</td>
<td>26</td>
<td>11</td>
</tr>
<tr>
<td>800</td>
<td>27</td>
<td>12</td>
</tr>
<tr>
<td>700</td>
<td>27</td>
<td>12</td>
</tr>
<tr>
<td>600</td>
<td>28</td>
<td>12</td>
</tr>
<tr>
<td>500</td>
<td>28</td>
<td>12</td>
</tr>
<tr>
<td>400</td>
<td>29</td>
<td>12</td>
</tr>
<tr>
<td>350</td>
<td>30</td>
<td>12</td>
</tr>
<tr>
<td>300</td>
<td>31</td>
<td>12</td>
</tr>
<tr>
<td>250</td>
<td>33</td>
<td>13</td>
</tr>
<tr>
<td>200</td>
<td>35</td>
<td>13</td>
</tr>
<tr>
<td>150</td>
<td>39</td>
<td>13</td>
</tr>
</tbody>
</table>

Notes: Also see minimums from Figure 430-4.

If the minimum total roadway width is greater than the sum of the shoulders and lane widths, apply the extra width to the inside of the curve.
Minimum Total Roadway Widths for Two-Lane Highway Curves, D<90°
Modified Design Level

Figure 430-6

If result is less than the total roadway width from Figure 430-4, use the greater.
When the intersection of the algebraic difference of grade with the length of vertical curve is above the selected design speed line, corrective action must be considered.

Kc see Chapter 650

Evaluation for Stopping Sight Distance for Crest Vertical Curves
Modified Design Level
Figure 430-7
M is the distance in feet from the center line of the inside lane to the obstruction. Obstruction is a cut slope or other object 2 ft or more above the inside lane.

When the intersection of the lateral clearance (M) with the curve radius (R) falls below the curve for the selected design speed, corrective action must be considered.

Evaluation for Stopping Sight Distance for Horizontal Curves
Modified Design Level
Figure 430-8
Main Line Roadway Sections
Modified Design Level
Figure 430-9

### Cut Slope Selection

<table>
<thead>
<tr>
<th>Height of Cut (ft)</th>
<th>Slope not Steeper than (d)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 5</td>
<td>4H:1V</td>
</tr>
<tr>
<td>5 - 20</td>
<td>3H:1V</td>
</tr>
<tr>
<td>over 20</td>
<td>2H:1V</td>
</tr>
</tbody>
</table>

### Fill and Ditch Slope Selection

<table>
<thead>
<tr>
<th>Height of Fill/Depth of Ditch (ft)</th>
<th>Slope not Steeper than</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 20</td>
<td>4H:1V</td>
</tr>
<tr>
<td>20 - 30</td>
<td>3H:1V</td>
</tr>
<tr>
<td>over 30</td>
<td>2H:1V (e) (f)</td>
</tr>
</tbody>
</table>

Notes:

(a) See Figures 430-3 and 4 for minimum roadway widths and Figures 430-5 and 6 for turning roadway widths.

(b) Widen and round embankments steeper than 4H:1V.

(c) See Chapter 640 for shoulder slope requirements.

(d) Or as recommended by the soils or geotechnical report. Refer to Chapter 700 for clear zone and barrier requirements.

(e) Consider flatter slopes for the greater fill heights and ditch depths where practical.

(f) Fill slopes up to 1 1/2H:1V may be used where favorable soil conditions exist. Refer to Chapter 640 for additional details and Chapter 700 for clear zone and barrier requirements.

(g) Minimum ditch depth is 2 ft for design speeds over 40 mph or 1.5 ft for design speeds 40 mph or less.
Ramp Roadway Sections
Modified Design Level

Figure 430-10

(a) See Chapter 640 for shoulder slope requirements.
(b) See text 430.04 for minimum ramp width.
(c) The median width of a two-lane, two-way ramp shall not be less than that required for traffic control devices and their required shy distances.
(d) Widen and round embankments steeper than 4H:1V.
(e) Minimum ditch depth is 2 ft for design speeds over 40 mph and 1.5 ft for design speeds at and under 40 mph.
440.01 General
Full design level is the highest level of design and is used on new and reconstructed highways. These projects are designed to provide optimum mobility, safety, and efficiency of traffic movement. The overall objective is to move the greatest number of vehicles, at the highest allowable speed, and at optimum safety. Major design controls are functional classification, terrain classification, urban or rural surroundings, traffic volume, traffic character and composition, design speed, and access control.

440.02 References
Revised Code of Washington (RCW) 47.05.021, Functional classification of highways.
RCW 47.24, City Streets as Part of State Highways
Washington Administrative Code (WAC) 468-18-040, “Design standards for rearranged county roads, frontage roads, access roads, intersections, ramps and crossings”
Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT
Standard Specifications for Road, Bridge, and Municipal Construction (Standard Specifications), M 41-10, WSDOT.

440.03 Definitions
auxiliary lane The portion of the roadway adjoining the through lanes for parking, speed change, turning, storage for turning, weaving, truck climbing, and other purposes supplementary to through-traffic movement.
bikeway Any trail, path, part of a highway or shoulder, sidewalk, or any other traveled way specifically signed and/or marked for bicycle travel.
collector system Routes that primarily serve the more important intercounty, intracounty, and intraurban travel corridors, collect traffic from the system of local access roads and convey it to the arterial system, and on which, regardless of traffic volume, the predominant travel distances are shorter than on arterial routes (RCW 47.05.021).
design speed The speed used to determine the various geometric design features of the roadway.
frontage road An auxiliary road that is a local road or street located on the side of a highway for service to abutting property and adjacent areas and for control of access.
functional classification The grouping of streets and highways according to the character of the service they are intended to provide.
high pavement type Portland cement concrete pavement or asphalt cement concrete pavement on treated base.
intermediate pavement type Asphalt cement concrete pavement on an untreated base.
Interstate System  A network of routes selected by the state and the FHWA under terms of the federal aid acts as being the most important to the development of a national system. The Interstate System is part of the principal arterial system.

lane  A strip of roadway used for a single line of vehicles.

lane width  The lateral design width for a single lane, striped as shown in the Standard Plans and Standard Specifications. The width of an existing lane is measured from the edge of traveled way to the center of the lane line or between the centers of adjacent lane lines.

low pavement type  Bituminous surface treatment.

median  The portion of a divided highway separating the traveled ways for traffic in opposite directions.

minor arterial system  A rural network of arterial routes linking cities and other activity centers that generate long distance travel and, with appropriate extensions into and through urban areas, form an integrated network providing interstate and interregional service (RCW 47.05.021).

National Highway System (NHS)  An interconnected system of principal arterial routes that serves interstate and interregional travel; meets national defense requirements; and serves major population centers, international border crossings, ports, airports, public transportation facilities, other intermodal transportation facilities, and other major travel destinations. The Interstate System is a part of the NHS.

operating speed  The speed at which drivers are observed operating their vehicles during free-flow conditions. The 85th percentile of the distribution of observed speeds is most frequently used.

outer separation  The area between the outside edge of traveled way for through traffic and the nearest edge of traveled way of a frontage road.

posted speed  The maximum legal speed as posted on a section of highway using regulatory signs.

principal arterial system  A connected network of rural arterial routes with appropriate extensions into and through urban areas, including all routes designated as part of the Interstate System, that serve corridor movements having travel characteristics indicative of substantial statewide and interstate travel (RCW 47.05.021).

roadway  The portion of a highway, including shoulders, for vehicular use. A divided highway has two or more roadways.

shoulder  The portion of the roadway contiguous with the traveled way, primarily for accommodation of stopped vehicles, emergency use, lateral support of the traveled way, and use by pedestrians and bicycles.

shoulder width  The lateral width of the shoulder, measured from the outside edge of the outside lane to the edge of the roadway.

traveled way  The portion of the roadway intended for the movement of vehicles, exclusive of shoulders and lanes for parking, turning, and storage for turning.

usable shoulder  The width of the shoulder that can be used by a vehicle for stopping.

440.04 Functional Classification

As provided in RCW 47.05.021, the state highway system is divided and classified according to the character and volume of traffic carried by the routes and distinguished by specific geometric design standards. The functional classifications used on highways, from highest to lowest classification, are Interstate, principal arterial, minor arterial, and collector. The higher functional classes give more priority to through traffic and less to local access.

The criteria used in making the functional classification consider the following:

- Urban population centers within and without the state stratified and ranked according to size.
- Important traffic generating economic activities, including but not limited to recreation, agriculture, government, business, and industry.
• Feasibility of the route, including availability of alternate routes within and without the state.
• Directness of travel and distance between points of economic importance.
• Length of trips.
• Character and volume of traffic.
• Preferential consideration for multiple service which shall include public transportation.
• Reasonable spacing depending upon population density.
• System continuity.

440.05 Terrain Classification

To provide a general basis of reference between terrain and geometric design, three classifications of terrain have been established.

Level. Level to moderately rolling. This terrain offers few or no obstacles to the construction of a highway having continuously unrestricted horizontal and vertical alignment.

Rolling. Hills and foothills. Slopes rise and fall gently but occasional steep slopes might offer some restriction to horizontal and vertical alignment.

Mountainous. Rugged foothills, high steep drainage divides, and mountain ranges.

Terrain classification pertains to the general character of the specific route corridor. Roads in valleys or passes of mountainous areas might have all the characteristics of roads traversing level or rolling terrain and are usually classified as level or rolling rather than mountainous.

440.06 Geometric Design Data

(1) State Highway System

For all projects designed to full design level, use the geometric design data in Figures 440-4 through 7b.

(2) State Highways as City Streets

When a state highway within an urban area is coincident with and is a portion of a local agency roadway, develop the design features in cooperation with the local agency. For facilities on the NHS, use the design criteria in this manual as the minimum for the functional class of the route. For facilities not on the NHS, the Local Agency Guidelines may be used as minimum design criteria; however, the use of WSDOT standards is encouraged where feasible.

(3) City Streets and County Roads

Plan and design facilities that cities or counties will be requested to accept as city streets or county roads according to the applicable design criteria shown in:

• WAC 468-18-040.
• Local Agency Guidelines.
• The standards of the local agency that will be requested to accept the facility.

440.07 Design Speed

Vertical and horizontal alignment, sight distance, and superelevation will vary appreciably with design speed. Such features as traveled way width, shoulder width, and lateral clearances are usually not affected. See Chapters 620, 630, 640, and 650 for the relationships between design speed, geometric plan elements, geometric profile elements, superelevation, and sight distance.

The choice of a design speed is influenced principally by functional classification, posted speed, operating speed, terrain classification, traffic volumes, accident history, access control, and economic factors. However, a geometric design that adequately allows for future improvement is the major criterion, rather than strictly economics. Categorizing a highway by a terrain classification often results in arbitrary reductions of the design speed when, in fact, the terrain would allow a higher design speed without materially affecting the cost of construction. Savings in vehicle operation and other costs alone might be sufficient to offset the increased cost of right of way and construction.

It is important to consider the geometric conditions of adjacent sections. Maintain a uniform design speed for a significant segment of highway.
Design speeds for each functional class are given in Figures 4, 5a, 6a, and 7a. It is desirable that the design speed and the posted speed correlate as shown in Figure 440-1 and that the design speed be not less than the operating speed.

<table>
<thead>
<tr>
<th>Posted Speed</th>
<th>Desirable Design Speed</th>
</tr>
</thead>
<tbody>
<tr>
<td>35 mph or less</td>
<td>Not less than the posted speed.</td>
</tr>
<tr>
<td>40 mph to 50 mph</td>
<td>5 mph over the posted speed</td>
</tr>
<tr>
<td>55 mph or higher</td>
<td>10 mph over the posted speed</td>
</tr>
</tbody>
</table>

Desirable Design Speed

Figure 440-1

Select a design speed for urban arterial streets and highways with some access control and fairly long distances between intersections as discussed above. However, highway arterials that have obvious “street-like” characteristics, operationally and physically, do not require a design speed determination. In such instances, closely spaced intersections and other operational constraints usually limit vehicular speeds, negating the design speed factor.

440.08 Traffic Lanes

Lane width and condition has a great influence on safety and comfort. The added cost for wider lanes is offset, to some extent, by the reduction in shoulder maintenance cost due to the lessening of wheel load concentrations at the edge of the lane.

Lanes 12 ft wide provide desirable clearance between large vehicles where traffic volumes are high and a high number of large vehicles are expected.

Highway capacity is also affected by the width of the lanes. With narrow lanes, drivers must operate their vehicles closer (laterally) to each other than they normally desire. To compensate for this, drivers reduce their speed and increase the headway, resulting in reduced capacity.

Figures 440-4 through 440-7b give the minimum lane width for the various design classes. See Chapter 640 for guidance on width requirements on turning roadways.

440.09 Shoulders

The shoulder width is controlled by the functional classification of the roadway, the traffic volume, and the function the shoulder is to serve.

The more important shoulder functions are to:

1. Provide space for:
   - Stopping out of the traffic lanes.
   - Escaping potential accidents or to reduce their severity.
   - Lateral clearance to roadside objects, such as guardrail (see Chapters 700 and 710).
   - Pedestrian and bicycle use.
   - Large vehicle off tracking on curves (see Chapter 640 and 910).
   - Maintenance operations.
   - Law enforcement.
   - Bus stops (see Chapter 1060).
   - Slow vehicles turnouts and shoulder driving (see Chapter 1010).
   - Ferry holding lanes.
   - A sense of openness contributing to driver ease and freedom from strain.
   - For use as a lane during reconstruction of the through lanes.

2. Provide structural support for the traveled way.

3. Improve sight distance in cut sections (see Chapter 650).

4. Improve capacity.

5. Reduce seepage adjacent to the traveled way by discharging storm water farther away.

For minimum overall shoulder widths based on functional classification and traffic volume, see Figures 440-4 through 7b.
Guidance and width requirements for the shoulder functions with chapter references is in the referenced chapters. Figure 440-2 gives minimum overall and usable shoulder widths for other functions. For the remaining functions listed, the benefits vary with the width of the shoulder.

The width of shoulder required for maintenance operations depends on the operation performed and the equipment needed. To be able to park a maintenance truck out of the through lane, 10 ft usable width is needed. For equipment with outriggers, such as used to service luminaires and repair guardrail, a width of 12 ft is required or a lane will need to be closed while the equipment is working. Contact the region maintenance office to determine the shoulder width for maintenance operations. When shoulder widths wider than called for in Figures 440-4 through 7b are requested, compare the added cost of the wider shoulders to the added benefits to maintenance operations and other benefits that may be derived. When the maintenance office requests a shoulder width different than for the design class, justify the width selected.

The usable shoulder width is less than the constructed shoulder width when vertical features (such as traffic barrier or walls) are at the edge of the shoulder. This is because drivers tend to shy away from the perceived hazard of the vertical feature. See Chapter 710 for the required widening.

Provide a minimum clearance to roadside objects so that the shoulders do not require narrowing. At existing bridge piers and abutments, shoulders less than full width to a minimum of 2 ft may be used with design exception documentation. See Chapter 700 for design clear zone and safety treatment requirements.

Shoulder widths greater than 10 ft may encourage use as a travel lane. Therefore, use shoulders wider than this only where required to meet one of the listed functions.

When curb section is used, the minimum shoulder width from the edge of traveled way to the face of curb is given in Figure 440-3.

### 440.10 Medians

The primary functions of a median are to:

- Separate opposing traffic.
- Provide for recovery of out-of-control vehicles.
- Reduce head-on accidents.
- Provide an area for emergency parking.
- Allow space for left turn lanes.
- Minimize headlight glare.
- Allow for future widening.

For maximum efficiency, make medians highly visible both night and day. Medians may be depressed, raised, or flush with the through lanes.

The width of a median is measured from edge of traveled way to edge of traveled way and includes the shoulders. The minimum median width for each design class is given in Figures 440-4 through 440-7b. When selecting a median width, consider future needs such as wider left shoulders when widening from four to six lanes.

<table>
<thead>
<tr>
<th>Shoulder Function</th>
<th>Minimum Shoulder Width</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minimum lateral clearance and structural support</td>
<td>2 ft</td>
</tr>
<tr>
<td>Pedestrian or bicycle use</td>
<td>4 ft&lt;sup&gt;(1)&lt;/sup&gt;</td>
</tr>
<tr>
<td>Stopping out of the traffic lanes</td>
<td>8 ft</td>
</tr>
<tr>
<td>Law enforcement and Ferry holding</td>
<td>8 ft&lt;sup&gt;(2)&lt;/sup&gt;</td>
</tr>
</tbody>
</table>

<sup>(1)</sup> Minimum usable shoulder width for bicycles. For additional information, see Chapter 1020 for bicycle and Chapter 1025 for pedestrians.

<sup>(2)</sup> Minimum usable shoulder width, 10 ft preferred. See Chapters 1040 and 1050 for additional information on enforcement areas.

### Minimum Shoulder Width

*Figure 440-2*
At locations where the median will be used to allow vehicles to make a u-turn, consider increasing the width to meet the needs of the vehicles making the u-turn. See Chapter 910 for information on u-turn locations.

See Chapter 700 for barrier requirements and Chapter 910 for left-turn lane design.

440.11 Curbs
Curbing is used for the following purposes:

- Drainage control.
- Delineation of the roadway edge.
- Delineation of pedestrian walkways.
- Delineation of islands.
- Right of way reduction.
- Assist in access control.
- Prevention of mid-block left turns.

The two general classes of curbs are barrier curbs and mountable curbs (see the Standard Plans for designs). Precast traffic curb, precast block curb, and all extruded curbs are considered mountable curbs.

Barrier curbs are 6 in or more high with a face batter not flatter than 1H:3V. They are used:

- To inhibit or at least discourage vehicles from leaving the roadway.
- For walkway and pedestrian refuge separations.
- For raised islands on which a traffic signal, or traffic signal hardware, is located.

When an overlay will reduce the height of a barrier curb to less than 6 in, evaluate grinding to maintain curb height, or replacing the curb, verses the need to maintain a barrier curb. Do not reduce the height of a curb needed for one of the three uses above to less than 4 in.

Mountable curbs have a height of 6 in or less, preferably 4 in or less, with a sloping face that is more readily traversed. When the face slope is steeper than 1H:1V, the height of a mountable curb is limited to 4 in or less. They are used where a curb is needed but barrier curb is not justified.

Avoid using curbs if the same objective can be attained with pavement markings.

Where curbing is to be provided, ensure that surface water will drain.

Curbs can hamper snow removal operations. Contact the regional Operations Engineer when considering curbing in areas of heavy snowfall.

In general, neither mountable nor barrier curbs are used on facilities with a posted speed greater than 40 mph. The exceptions are for predominantly urban or rapidly developing areas where sidewalks are provided or where traffic movements are to be restricted.

When curbing is used, provide the minimum shoulder widths shown in Figure 440-3. (For traffic islands, also see Chapter 910.)

<table>
<thead>
<tr>
<th>Lane Width</th>
<th>Design Speed</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>≥50 mph</td>
</tr>
<tr>
<td></td>
<td>On Left</td>
</tr>
<tr>
<td>12 ft or wider</td>
<td>4 ft min(1)</td>
</tr>
<tr>
<td>11 ft</td>
<td>4 ft min(1)</td>
</tr>
<tr>
<td>10 ft</td>
<td>4 ft min(1)</td>
</tr>
</tbody>
</table>

(1) Use the wider width when required for the functional class (Figures 440-5a through 7b).
(2) When mountable curb is used on routes with a posted speed of 35 mph or less, shoulder width is desirable but, with justification, curb may be placed at the edge of traveled way.
(3) Use the width required for the functional class (Figures 440-5a through 7b).
(4) Measured from the edge of traveled way to the face of the curb.

Shoulder Width for Curb(4)

Figure 440-3

440.12 Parking
In urban areas and rural communities, land use might require parking along the highway. In general, on-street parking decreases capacity, increases accidents, and impedes traffic flow. Therefore, it is desirable to prohibit parking.
Although design data for parking lanes are included on Figures 440-5a through 7b, consider them only in cooperation with the municipality involved. The lane widths given are the minimum for parking.

### 440.13 Pavement Type

The pavement types given in Figures 440-4 through 7a are the recommended for each design class. Submit Form 223-528, Pavement Type Determination to the OSC Materials Laboratory for a final determination of the pavement type to use. When a roadway is to be widened and the existing pavement will remain, the new pavement type may be the same as the existing without a pavement type determination.

### 440.14 Structure Width

Provide a clear width between curbs on a bridge equal to the approach roadway width (lanes plus shoulders). The structure widths given in Figures 440-4 through 7a are the minimum bridge width for each design class.

Shy distance is not normally added to the roadway width for the bridge width. When a bridge is in a run of roadside barrier, consider adding the shy distance on shorter bridges to prevent narrowing the roadway.

### 440.15 Grades

Grades can have a pronounced effect on the operating characteristics of the vehicles negotiating them. Generally, passenger cars can readily negotiate grades as steep as 5\% without appreciable loss of speed from that maintained on level highways. Trucks, however, travel at the average speed of passenger cars on the level but display up to a 5\% increase in speed on downgrades and a 7\% or more decrease in speed on upgrades (depending on length and steepness of the grade as well as weight to horsepower ratio).

The maximum grades for the various functional classes and terrain conditions are shown in Figures 440-4 through 7a. For the effects of these grades on the design of a roadway see Chapters 630 and 1010.
### Divided Multilane Design Data, Interstate

**Figure 440-4**

<table>
<thead>
<tr>
<th>Design Class</th>
<th>I-1</th>
</tr>
</thead>
<tbody>
<tr>
<td>Design Year</td>
<td>(1)</td>
</tr>
<tr>
<td>Access Control(2)</td>
<td>Full</td>
</tr>
<tr>
<td>Separate Cross Traffic</td>
<td></td>
</tr>
<tr>
<td>Highways</td>
<td>All</td>
</tr>
<tr>
<td>Railroads</td>
<td>All</td>
</tr>
<tr>
<td>Design Speed (mph)</td>
<td></td>
</tr>
<tr>
<td>Rural</td>
<td>80(3)</td>
</tr>
<tr>
<td>Urban</td>
<td>70</td>
</tr>
<tr>
<td>Traffic Lanes</td>
<td></td>
</tr>
<tr>
<td>Number</td>
<td>4 or more divided</td>
</tr>
<tr>
<td>Width (ft)</td>
<td>12</td>
</tr>
<tr>
<td>Median Width (ft)</td>
<td></td>
</tr>
<tr>
<td>Rural —Minimum(4)</td>
<td>40</td>
</tr>
<tr>
<td>Urban —Minimum</td>
<td>16</td>
</tr>
<tr>
<td>Shoulder Width (ft)</td>
<td></td>
</tr>
<tr>
<td>Right of Traffic</td>
<td>10</td>
</tr>
<tr>
<td>Left of Traffic</td>
<td>4</td>
</tr>
<tr>
<td>Pavement Type(6)</td>
<td>High</td>
</tr>
<tr>
<td>Right of Way(7)</td>
<td></td>
</tr>
<tr>
<td>Rural —Minimum Width (ft)</td>
<td>63 from edge of traveled way</td>
</tr>
<tr>
<td>Urban —Minimum Width (ft)</td>
<td>As required(8)</td>
</tr>
<tr>
<td>Structures Width(9)(ft)</td>
<td>Full roadway width each direction(10)</td>
</tr>
</tbody>
</table>

### Grades (%)(11)

<table>
<thead>
<tr>
<th>Type of Terrain</th>
<th>Design Speed (mph)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>50</td>
</tr>
<tr>
<td>Level</td>
<td>4</td>
</tr>
<tr>
<td>Rolling</td>
<td>5</td>
</tr>
<tr>
<td>Mountainous</td>
<td>6</td>
</tr>
</tbody>
</table>

**Interstate Notes:**

1. The design year is 20 years after the year the construction is scheduled to begin.
2. See Chapter 1420 for access control requirements.
3. 80 mph is the desirable design speed, with justification the design speed may be reduced to 60 mph in mountainous terrain and 70 mph in rolling terrain.
4. Independent alignment and grade is desirable in all rural areas and where terrain and development permits in urban areas.
5. For existing 6-lane roadways, existing 6 ft left shoulders may remain when no other widening is required.
6. Submit Form 223-528, Pavement Type Determination.
7. Provide right of way width 10 ft desirable, 5 ft minimum, wider than the slope stake for fill and slope treatment for cut. See Chapter 640 and the Standard Plans for slope treatment information.
8. In urban areas, make right of way widths not less than those required for necessary cross section elements.
9. See Chapter 1120 for minimum vertical clearance.
10. For median widths 26 ft or less, address bridge(s) in accordance with Chapter 1120.
11. Grades 1% steeper may be used in urban areas where development precludes the use of flatter grades and for one-way down grades except in mountainous terrain.
<table>
<thead>
<tr>
<th>Design Class</th>
<th>Divided Multilane</th>
<th>Two-Lane</th>
<th>Undivided Multilane</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>P-1</td>
<td>P-2</td>
<td>P-3</td>
</tr>
<tr>
<td></td>
<td>Rural</td>
<td>Urban</td>
<td>Rural</td>
</tr>
<tr>
<td>DHV in Design Year(2) NHS</td>
<td>Over 1,500</td>
<td>Over 700</td>
<td>Over 201(3)</td>
</tr>
<tr>
<td>Non NHS</td>
<td>Over 301</td>
<td>101-300</td>
<td>Over 301</td>
</tr>
<tr>
<td>Access Control</td>
<td>Full(5)</td>
<td>Partial(5)</td>
<td>(5)</td>
</tr>
<tr>
<td>Separate Cross Traffic</td>
<td>Highway</td>
<td>All</td>
<td>Where Justified</td>
</tr>
<tr>
<td>Design Speed (mph)(8)</td>
<td>70</td>
<td>70</td>
<td>70</td>
</tr>
<tr>
<td>Mountainous Terrain(9)</td>
<td>50</td>
<td>50</td>
<td>50</td>
</tr>
<tr>
<td>Traffic Lanes</td>
<td>4 or more divided</td>
<td>4 or 6 divided</td>
<td>2</td>
</tr>
<tr>
<td>Number Width (ft)</td>
<td>12</td>
<td>12</td>
<td>12</td>
</tr>
<tr>
<td>Shoulder Width (ft)</td>
<td>10 variable</td>
<td>10 variable</td>
<td>8</td>
</tr>
<tr>
<td>Right of Traffic</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Left of Traffic</td>
<td>40(13)</td>
<td>60</td>
<td>16</td>
</tr>
<tr>
<td>Median Width (ft)</td>
<td>48(13)</td>
<td>60</td>
<td>22</td>
</tr>
<tr>
<td>4 lane</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6 or more lanes</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Parking Lanes Width (ft) — Minimum</td>
<td>None</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>Pavement Type(16)</td>
<td>High</td>
<td>High or intermediate</td>
<td>High or intermediate</td>
</tr>
<tr>
<td>Right of Way(17)</td>
<td>Min Width (ft)</td>
<td>(18)</td>
<td>(19)</td>
</tr>
<tr>
<td>Structures Width (ft)(20)</td>
<td>Full roadway width</td>
<td>40</td>
<td>36</td>
</tr>
<tr>
<td>Other Design Considerations-Urban</td>
<td>(22)</td>
<td>(22)</td>
<td>(22)</td>
</tr>
<tr>
<td>Grades (%) (23)</td>
<td>Rural — Design Speed (mph)</td>
<td>40 50</td>
<td>60 70</td>
</tr>
<tr>
<td>Type of Terrain</td>
<td>Urban — Design Speed (mph)</td>
<td>5 4 3</td>
<td>3 3</td>
</tr>
<tr>
<td>Level</td>
<td>Rolling</td>
<td>6 5 4</td>
<td>4 4</td>
</tr>
<tr>
<td>Mountainous</td>
<td></td>
<td>8 7 6</td>
<td>5 5</td>
</tr>
</tbody>
</table>

Geometric Design Data, Principal Arterial

*Figure 440-5a*
**Principal Arterial Notes:**

1. Justify the selection of a P-6 standard.
2. The design year is 20 years after the year the construction is scheduled to begin.
3. *Where DHV exceeds 700, consider four lanes.* When the volume/capacity ratio is equal to or exceeds 0.75, consider the needs for a future four-lane facility. When considering truck climbing lanes on a P-3 design class highway, perform an investigation to determine if a P-2 design class highway is justified.
4. When considering a multilane highway, perform an investigation to determine if a truck climbing lane or passing lane will satisfy the need. See Chapter 1010 for additional information.
5. See Chapter 1420 and the Master Plan for Limited Access Highways for access control requirements. Contact the OSC Design Office Access & Hearings Unit for additional information.
6. All main line and major-spur railroad tracks will be separated. Consider allowing at-grade crossings at minor-spur railroad tracks.
7. *When considering truck climbing lanes on a P-3 design class highway, perform an investigation to determine if a P-2 design class highway is justified.*
8. See Chapter 1025 for pedestrian and sidewalk requirements. Curb requirements are in 440.11. Lateral clearances from the face of curb to obstruction are in Chapter 700.

---

**Geometric Design Data, Principal Arterial**

*Figure 440-5b*
<table>
<thead>
<tr>
<th>Design Class</th>
<th>Divided Multilane</th>
<th>Two-Lane</th>
<th>Undivided Multilane</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>M-1 Rural Urban M-2 Rural Urban M-3 Rural Urban M-4 Rural Urban M-5 (1) Rural Urban</td>
<td></td>
<td></td>
</tr>
<tr>
<td>DHV in Design Year (2) NHS Non NHS</td>
<td>Over 700</td>
<td>Over 201 (3) 201-400</td>
<td>61-200 (4) 60 and Under 200 and Under</td>
</tr>
<tr>
<td>Access Control</td>
<td>(5)</td>
<td>(5)</td>
<td>(5)</td>
</tr>
<tr>
<td>Railroads</td>
<td></td>
<td>Where Warranted</td>
<td></td>
</tr>
<tr>
<td>Design Speed (mph) (8)</td>
<td>70</td>
<td>70</td>
<td>60</td>
</tr>
<tr>
<td>Mountainous Terrain (9)</td>
<td>50</td>
<td>50</td>
<td>40</td>
</tr>
<tr>
<td>Traffic Lanes Number</td>
<td>4 or 6 divided</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Width (ft)</td>
<td>12</td>
<td>12</td>
<td>12</td>
</tr>
<tr>
<td>Shoulder Width (ft) Right of Traffic</td>
<td>Variable (12)</td>
<td>8</td>
<td>6</td>
</tr>
<tr>
<td>Left of Traffic</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Median Width (ft)</td>
<td>60 16</td>
<td>60 22</td>
<td>4</td>
</tr>
<tr>
<td>Parking Lanes Width (ft) — Minimum None None None</td>
<td>10 None 10 None 10</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pavement Type (15)</td>
<td>High</td>
<td>As required</td>
<td>High or Intermediate</td>
</tr>
<tr>
<td>Right of Way (16) — Min Width (ft)</td>
<td>(17)</td>
<td>(18)</td>
<td>120 80 120 80 100 80 150 80</td>
</tr>
<tr>
<td>Structures (ft) (19)</td>
<td>Full Roadway Width (20)</td>
<td>40 Full Roadway Width (21)</td>
<td></td>
</tr>
<tr>
<td>Other Design Considerations-Urban</td>
<td></td>
<td>(21)</td>
<td>(21)</td>
</tr>
</tbody>
</table>

Grades (%) (22)

<table>
<thead>
<tr>
<th>Type of Terrain</th>
<th>Rural — Design Speed (mph)</th>
<th>Urban — Design Speed (mph)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Level</td>
<td>40 50 60 70 80 30 40 50 60</td>
<td>5 4 3 3 3 8 7 6 5</td>
</tr>
<tr>
<td>Rolling</td>
<td>6 5 4 4 4 9 8 7 6</td>
<td></td>
</tr>
<tr>
<td>Mountainous</td>
<td>8 7 6 5 5 11 10 9 8</td>
<td></td>
</tr>
</tbody>
</table>

Geometric Design Data, Minor Arterial

*Figure 440-6a*
Minor Arterial Notes:

1. Justify the selection of an M-5 standard.
2. The design year is 20 years after the year the construction is scheduled to begin.
3. Where DHV exceeds 700, consider four lanes. When the volume/capacity ratio is equal to or exceeds 0.75, consider the needs for a future four-lane facility. When considering truck climbing lanes an M-2 design class highway, perform an investigation to determine if an M-1 design class highway is justified.
4. When considering a multilane highway, perform an investigation to determine if a truck climbing lane or passing lane will satisfy the need. See Chapter 1010.
5. See Chapter 1420 and the Master Plan for Limited Access Highways for access control requirements. Contact the OSC Design Office Access & Hearings Unit for additional information.
6. All main line and major-spur railroad tracks will be separated. Consider allowing at-grade crossings at minor-spur railroad tracks.
7. Criteria for railroad grade separations are not clearly definable. Evaluate each site regarding the hazard potential. Provide justification for railroad grade separations.
8. These are the design speeds for level and rolling terrain and the preferred for mountainous terrain. Higher design speeds may be selected, with justification.
9. These design speeds may be selected in mountainous terrain, with justification.
10. When the truck DHV is 6% or greater, consider 12 ft lanes.
11. When curb section is used, the minimum shoulder width from the edge of traveled way to the face of curb is 4 ft.
12. The minimum left shoulder width is 4 ft for four lanes and 10 ft for six or more lanes. For 6-lane roadways, existing 6 ft left shoulders may remain when no other widening is required.
13. When signing is required in the median of a six-lane section, the minimum width is 6 ft. If barrier is to be installed at a future date, a 8 ft minimum median is required.
14. Restrict parking when ADT is over 15,000.
15. Submit Form 223-528, Pavement Type Determination.
16. Provide right of way width 10 ft desirable, 5 ft minimum, wider than the slope stake for fill and slope treatment for cut. See Chapter 640 and the Standard Plans for slope treatment information.
17. 63 ft from edge of traveled way.
18. Make right of way widths not less than those required for necessary cross section elements.
19. See Chapter 1120 for the minimum vertical clearance.
20. For median widths 26 ft or less, address bridges in accordance with Chapter 1120.
21. For bicycle requirements see Chapter 1020. For pedestrian and sidewalk requirements see Chapter 1025. Curb requirements are in 440.11. Lateral clearances from the face of curb to obstruction are in Chapter 700.
22. Except in mountainous terrain, grades 1% steeper may be used in urban areas where development precludes the use of flatter grades or for one-way downgrades.
### Geometric Design Data, Collector

**Figure 440-7a**

<table>
<thead>
<tr>
<th>Design Class</th>
<th>Undivided Multilane</th>
<th>Two-Lane</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>C-1</td>
<td>C-2</td>
</tr>
<tr>
<td></td>
<td>Rural</td>
<td>Urban</td>
</tr>
<tr>
<td>DHV in Design Year</td>
<td>(1) NHS</td>
<td>Non NHS</td>
</tr>
<tr>
<td>Access Control</td>
<td>(4)</td>
<td>(4)</td>
</tr>
<tr>
<td>Separate Cross Traffic</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Highways</td>
<td>Where Warranted</td>
<td>Where Warranted</td>
</tr>
<tr>
<td>Railroads</td>
<td></td>
<td>(5)</td>
</tr>
<tr>
<td>Design Speed (mph)</td>
<td>70</td>
<td>60</td>
</tr>
<tr>
<td>Mountainous Terrain</td>
<td>40</td>
<td>30</td>
</tr>
<tr>
<td>Traffic Lanes</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Number</td>
<td>4</td>
<td>4 or 6</td>
</tr>
<tr>
<td>Width (ft)</td>
<td>12</td>
<td>11</td>
</tr>
<tr>
<td>Shoulder Width (ft)</td>
<td>8</td>
<td>8</td>
</tr>
<tr>
<td>Median Width — Minimum (ft)</td>
<td>4</td>
<td></td>
</tr>
<tr>
<td>Parking Lanes Width (ft) — Minimum</td>
<td>None</td>
<td>10</td>
</tr>
<tr>
<td>Pavement Type</td>
<td>High or Intermediate</td>
<td>As required</td>
</tr>
<tr>
<td>Right of Way (ft)</td>
<td>150</td>
<td>80</td>
</tr>
<tr>
<td>Structures Width (ft)</td>
<td>Full roadway width</td>
<td>40</td>
</tr>
<tr>
<td>Other Design Considerations-Urban</td>
<td>(14)</td>
<td>(14)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Grades (%)</th>
<th>(15)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Type of Terrain</td>
<td>Rural — Design Speed (mph)</td>
</tr>
<tr>
<td></td>
<td>30</td>
</tr>
<tr>
<td>Level</td>
<td>7</td>
</tr>
<tr>
<td>Rolling</td>
<td>9</td>
</tr>
<tr>
<td>Mountainous</td>
<td>10</td>
</tr>
</tbody>
</table>
Collector Notes:

1. The design year is 20 years after the year the construction is scheduled to begin.
2. Where DHV exceeds 900, consider four lanes. When the volume/capacity ratio is equal to or exceeds 0.85, consider the needs for a future four-lane facility. When considering truck climbing lanes on a C-2 design class highway, perform an investigation to determine if a C-1 design class highway is justified.
3. When considering a multilane highway, perform an investigation to determine if a truck climbing lane or passing lane will satisfy the need. See Chapter 1010.
4. See Chapter 1420 and the Master Plan for Limited Access Highways for access control requirements. Contact the OSC Design Office Access & Hearings Unit for additional information.
5. Criteria for railroad grade separations are not clearly definable. Evaluate each site regarding the hazard potential. Provide justification for railroad grade separations.
6. These are the design speeds for level and rolling terrain and the preferred for mountainous terrain. Higher design speeds may be selected, with justification.
7. These design speeds may be selected in mountainous terrain, with justification.
8. Consider 12 ft lanes when the truck DHV is 6% or greater.
9. When curb section is used, the minimum shoulder width from the edge of traveled way to the face of curb is 4 ft.
10. When signing is required in the median of a six-lane section, the minimum width is 6 ft median. If barrier is to be installed at a future date, a 8 ft minimum median is required.
11. Submit Form 223-528, Pavement Type Determination.
12. Provide right of way width 10 ft desirable, 5 ft minimum, wider than the slope stake for fill and slope treatment for cut. See Chapter 640 and the Standard Plans for slope treatment information.
13. See Chapter 1120 for the minimum vertical clearance.
14. For bicycle requirements, see Chapter 1020. For pedestrian and sidewalk requirements see Chapter 1025. Curb requirements are in 440.11. Lateral clearances from the face of curb to obstruction are in with Chapter 700.
15. Except in mountainous terrain, grades 1% steeper may be used in urban areas where development precludes the use of flatter grades or for one-way downgrades.
Chapter 510

Investigation of Soils, Rock, and Surfacing Materials

510.01 General

It is the responsibility of the Washington State Department of Transportation (WSDOT) to understand the characteristics of the soil and rock materials that support or are adjacent to the transportation facility to ensure that the facility, when designed, will be adequate to safely carry the estimated traffic. It is also the responsibility of WSDOT to ensure the quality and quantity of all borrow materials used in the construction of transportation facilities.

The following information serves as guidance in the above areas. Where a project consists of a surface overlay of an existing highway, requirements as set forth in WSDOT Pavement Guide for Design, Evaluation and Rehabilitation are used.

To identify the extent and estimated cost for a project, it is necessary to obtain and use an adequate base data. In recognition of this need, preliminary soils investigation work begins during project definition. This allows early investigative work and provides necessary data in a timely manner for use in project definition and design. More detailed subsurface investigation follows during the project design and plan, specification, and estimate (PS&E) phases.

It is essential to get the region’s Materials Engineer (RME) and the Headquarters (HQ) Geotechnical Services Division involved in the project design as soon as possible once the need for geotechnical work is identified. See 510.04(3) for time-estimate information. Furthermore, if major changes occur as the project is developed, inform the RME and HQ Geotechnical Services Division as soon as possible so that the geotechnical design can be adapted to the changes without significant delay to the project.

510.02 References

Construction Manual, M 41-01, WSDOT

Hydraulics Manual, M 23-03, WSDOT

Plans Preparation Manual, M 22-31, WSDOT

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

Standard Specifications for Road, Bridge, and Municipal Construction (Standard Specifications), M 41-10, WSDOT

WSDOT Pavement Guide Interactive

510.03 Materials Sources

1 General

The region’s Project Development Engineer (RPDE) determines when a materials source is needed. The region’s Materials Engineer (RME) determines the best materials source for the project. (See Figure 510-1.) It is preferred that existing approved materials source sites be used when there are suitable sites available. When there are no approved sites available, the RME conducts a site investigation. The HQ Geotechnical Services Division provides assistance upon request.

The RME selects sources for gravel base, borrow excavation and gravel borrow, crushed surfacing materials, mineral and concrete aggregates, riprap, and filler only after careful investigation of:

- The site. (Consider the adequacy of the work area.)
- The quality of the material.
- The quantity of the material. (Consider the needs of the immediate project and the needs to support future maintenance and construction work in the area.)

510.04 Geotechnical Investigation, Design, and Reporting

510.05 Use of Geotechnical Consultants

510.06 Geotechnical Work by Others

510.07 Surfacing Report

510.08 Documentation
• Reclamation requirements.
• Aesthetic considerations.
• Economic factors.
• Ability to preserve or enhance the visual quality of the highway and local surroundings.

Once the materials source investigation and laboratory testing have been completed the RME prepares a materials source report. The materials source report summarizes the site geology, site investigation (including boring and test pit logs), source description, quality and quantity of material available, and other aspects of the materials sources that are relevant.

(2) Key Contacts for Initiating Geotechnical Work

In general, the RME functions as the clearing house for all geotechnical work, with the exception of structural projects and Washington State Ferries (WSF) projects. The RME takes the lead in conducting the geotechnical work if the geotechnical work required is such that the ground is stable and relatively firm, bedrock is not involved, and the design of the project geotechnical elements does not require specialized geotechnical design expertise. If this is not the case, the RME asks for the involvement and services of the HQ Geotechnical Services Division. They respond to and provide recommendations directly to the region’s project design office (or the HQ Facilities Office in the case of Facilities projects), but always keeping the RME “in the loop.”

For structural projects (bridges and tunnels, for example), the HQ Bridge and Structures Office works directly with the HQ Geotechnical Services Division.

For WSF projects, the Terminal Engineering Office works directly with the RME or the HQ Geotechnical Services Division, depending on the nature of the project.

For walls and noise walls, see Chapters 1130 and 1140, respectively. For geosynthetic design, see Chapter 530.

(3) Scheduling Considerations for Geotechnical Work

The region’s Design Office, HQ Bridge and Structures Office, WSF, and the HQ Facilities Office are responsible for identifying the potential need for geotechnical work, and requesting time and budget estimates from the RME or the HQ Geotechnical Services Division, as early as practical to prevent delays to the project.

Once the geotechnical design request and the site data are received by the RME or the HQ Geotechnical Services Division, it can take anywhere from two to six months, or more, to complete the geotechnical design, depending on the complexity of the project, whether or not test holes are needed, current workload, the need
to give the work to consultants, and how long it takes to obtain environmental permits and rights of entry (ROE).

If a consultant must be used, the minimum time required to complete a design (for even a simple project) is typically 2.5 months.

In true emergency situations (a highway blocked by a landslide or a collapsed bridge, for example), it is possible to get geotechnical design work completed (in house or by consultants) more rapidly to at least provide a design for temporary mitigation.

Consider all of these factors when deciding how soon to initiate the geotechnical work for a project but, in general, the sooner, the better.

(4) Site Data and Permits Needed to Initiate Geotechnical Work

To initiate geotechnical work on a project during the design and PS&E phases, provide the following information:

(a) Project description.

(b) Plan sheets showing the following:
   - Station and location of cuts, fills, walls, bridges, retention/detention ponds, or other geotechnical features to be designed.
   - Existing utilities (as-built plans are acceptable).
   - Right of way limits.
   - Wetlands.
   - Drainage features.
   - Existing structures.
   - Other features or constraints that could affect the geotechnical design or investigation.

(c) Electronic files, or cross sections every 50 ft to 65 ft or as appropriate, to define existing and new ground line above and below the wall, cut, fill, and other pertinent information.
   - Show stationing.
   - Show locations of existing utilities, right of way lines, wetlands, and other constraints.
   - Show locations of existing structures that might contribute load to the cut or fill.

(d) Right of entry agreements and permits required for geotechnical investigation.

(e) Due date and work order number.

(f) Contact person.

When the alignment and any constraints as noted above are staked, the stationing on the plans and in the field must be in the same units. Physical surveys are preferred to photogrammetric surveys to ensure adequate accuracy of the site data.

Permits and agreements to be supplied by the region might include:

- HPA
- Shoreline permits
- Tribal lands and waters
- Railroad easement and right of way
- City, county, or local agency use permits
- Sensitive area ordinance permits

The region’s project office is also responsible for providing the stations, offsets, and elevations of test holes to the nearest 1 ft once the test holes have been drilled. Provide test hole locations using state plane coordinates as well, if available.

(5) Overview of Geotechnical Design Objectives for the Various Project Stages

(a) Project Definition. The project design office uses the geotechnical investigation results obtained during the project definition phase to develop the project delivery cost and schedule. Geotechnical recommendations provided for this phase will be at the conceptual/feasibility level. The investigation for this phase usually consists of a visual project walk-through and a review of the existing records, geologic maps, and so forth.

For projects of significant geotechnical scope and complexity, and if soil borings are not available at critical locations within the project, some soil borings might be drilled at this time. Potential geotechnical hazards (earthquake faults, liquefaction, landslides, rockfall, soft ground, for example) are identified during project definition, and conceptual hazard avoidance or mitigation plans are developed. Future geotechnical design
services needed in terms of time and cost, including the need for special permits to perform the geotechnical exploration (critical areas ordinances), are determined at this time.

(b) **Project Design.** Once the roadway geometry is established, detailed design of cut and fill slopes, adequate to establish the right of way needs, is accomplished. Once approximate wall locations and heights are known, preliminary design of walls is performed to establish feasibility, primarily to establish right of way needs (as is true for slopes) and likely wall types. A similar level of design is applied to hydraulic structures, and to determine overall construction staging and constructibility requirements to address the geotechnical issues at the site. Conceptual and/or more detailed preliminary bridge foundation design is conducted during this phase if it was not conducted during project definition. Before the end of this phase, the geotechnical data necessary to allow future completion of the PS&E level design work is gathered (final geometric data, test hole data, and so forth.).

(c) **PS&E Development.** Final design of all geotechnical project features is accomplished. Recommendations for these designs, as well as special provisions and plan details to incorporate the geotechnical design recommendations in the PS&E, are provided in the geotechnical report. Minor geotechnical features such as signal/sign foundations and small detention/retention ponds are likely to be addressed at this stage, as the project details become clearer. Detailed recommendations for the constructibility of the project geotechnical features are also provided.

(6) **Earthwork**

(a) **Project Definition.** The project designer contacts and meets with the RME, and the HQ Geotechnical Services Division as needed, at the project site to conduct a field review to help identify the geotechnical issues for the project.

In general, if soil/rock conditions are poor and/or large cuts or fills are anticipated, the RME requests that the HQ Geotechnical Services Division participate in the field review and reporting efforts.

The designer provides a description and location of the proposed earthwork to the RME.

- For widening of existing facilities, the anticipated width, length, and location of the widening, relative to the current facility, are provided.
- For realignments, the approximate new location proposed for the facility is provided.
- Locations in terms of length can be by mile post or stations.

A brief conceptual level report is provided to the designer that summarizes the results of the investigation.

(b) **Project Design.** Geotechnical data necessary to allow completion of the PS&E level design is compiled during the design phase. This includes soils borings, testing, and final geometric data. Detailed design of cut and fill slopes can be done once the roadway geometry is established and geotechnical data is available. The purpose of this design effort is to determine the maximum stable cut or fill slope and, for fills, potential for short and long term settlement. Also, the usability of the cut materials and the type of borrow needed for the project, if any, is evaluated. Evaluate the use of soil bioengineering as an option for building steeper slopes or to prevent surface erosion. See the Chapter 1350 "Soil Bioengineering," for more information.

The designer requests a geotechnical report from the RME. The site data indicated in 510.04(4), as applicable, is provided. It is important that the request for the geotechnical report be made as early in the design phase as practical. Cost and schedule requirements to generate the report are project specific and can vary widely. The time required to obtain permits and rights of entry must be considered when establishing schedule requirements.

The RME, in conjunction with the HQ Geotechnical Services Division, provides the following information as part of the geotechnical report (as applicable):

1. General description of the regional and site geology
2. Summary of the investigation
3. Boring logs  
4. Laboratory tests and results  
5. Soil/rock unit descriptions  
6. Ground water conditions  
7. Embankment design recommendations  
   • The slope required for stability  
   • Estimated amount and rate of settlement  
   • Stability and settlement mitigation requirements  
   • Construction staging requirements  
   • Effects of site constraints  
   • Monitoring needs  
   • Material and compaction requirements  
   • Subgrade preparation  
8. Cut design recommendations  
   • The slope required for stability  
   • Stability mitigation requirements (deep seated stability and erosion)  
   • Identification of seepage areas and how to mitigate them  
   • Effects of site constraints  
   • Monitoring requirements  
   • Usability of excavated cut material, including gradation, moisture conditions and need for aeration, and shrink/swell characteristics  

The recommendations include the background regarding analysis approach and any agreements with the region or other customers regarding the definition of acceptable level of risk. The project office uses the report to finalize design decisions for the project. To meet slope stability requirements, additional right of way might be required or a wall might be needed. Wall design is covered in Chapter 1130. Construction timing might require importing material rather than using cut materials. The report is used to address this and other constructibility issues. The report is also used to proceed with completion of the project PS&E design.

(c) **PS&E Development.** Adequate geotechnical design information to complete the PS&E is typically received during project design. Additional geotechnical work might be needed when right of way cannot be acquired, restrictions are included in permits, or other requirements are added that result in changes in the design.

Special provisions and plan details, if not received as part of the report provided during project design, are developed with the assistance of the RME or the HQ Geotechnical Services Division. The project designer uses this information, as well as the design phase report, to complete the PS&E documents. Both the region’s Materials Section and the HQ Geotechnical Services Division can review the contract plans before the PS&E review process begins, if requested. Otherwise, they will review the contract plans during the normal PS&E review process.

(7) **Hydraulic Structures and Environmental Mitigation**

(a) **Project Definition.** The designer provides a description and location of the proposed hydraulic/environmental improvements and other pertinent site information, and discusses the extent of the hydraulics and environmental improvements, with both the RME and the HQ Hydraulics Branch, to identify the geotechnical issues to be investigated. At this stage, only the identification and feasibility of the proposed hydraulic structures or environmental mitigation are investigated. The cost and schedule requirements for the geotechnical investigation are also determined at this time.

Examples of hydraulic structures include, but are not limited to, large culverts, pipe arches, underground detention vaults, and fish passage structures. Examples of environmental mitigation include, but are not limited to, detention/retention ponds and wetland creation.

(b) **Project Design.** The designer requests a geotechnical report from the RME. The site data indicated in 510.04(4), as applicable, is provided along with the following information:
• Pertinent field observations (such as unstable slopes, existing soft soils or boulders, or erosion around and damage to existing culverts or other drainage structures).
• Jurisdictional requirements for geotechnical design of berms/dams.

It is important that the request for the geotechnical report be made as early in the design phase as practical. Cost and schedule requirements to generate the report are project specific and can vary widely. The time required to obtain permits and rights of entry must be considered when establishing schedule requirements.

The RME, with support from the HQ Geotechnical Services Division as needed, provides the following information, when requested and where applicable, as part of the project geotechnical report:
• Soil boring logs.
• Soil pH and resistivity.
• Water table elevation.
• Soil infiltration rates (highest rate for assessing spill containment/aquifer protection and long-term rate for determining pond capacity).
• Bearing capacity and settlement for hydraulic structure foundations.
• Slope stability for ponds.
• Retention berm/dam design.
• Potential for and amount of differential settlement along culverts and pipe arches and the estimated time required for settlement to occur.
• Soil pressures and properties (primarily for underground detention vaults).
• Erosion potential.
• Geosynthetic design per Chapter 530.
• Recommendations for mitigation of the effect of soft or unstable soil on the hydraulic structures.
• Recommendations for construction.

Note that retaining walls that are part of a pond, fish passage, and the like, are designed per Chapter 1130.

The project designer uses the geotechnical information to:
• Finalize design decisions.
• Evaluate and mitigate environmental issues.
• Proceed with completion of the PS&E design (includes determining the most cost effective hydraulic structure/pond to meet the desired objectives, locating and sizing ponds and foundations for hydraulic structures, structural design, mitigating the effects of settlement, satisfying local jurisdictional requirements for design, and so forth).

(c) PS&E Development. During PS&E development, the designer uses the information provided in the geotechnical report as follows:
• Select pipe materials in accordance with corrosion, resistivity, and abrasion guidelines in the Hydraulics Manual.
• Consider and include construction recommendations.

Additional design and specification guidance and support from the RME or the HQ Geotechnical Services Division are sought as needed. Both sections provide careful review of the contract plans before the PS&E review process begins, if requested. Otherwise, they will review the contract plans during the normal PS&E review process.

(8) Signals, Sign Bridges, Cantilever Signs, and Luminaire Foundations
(a) Project Definition and Design. Geotechnical information is usually not required for signals, sign bridges, cantilever signs, and luminaires during project definition.

The region’s Traffic Office contacts the RME for conceptual foundation recommendations. The conceptual recommendations are based on existing information in the area, and identify if Standard Plan foundations are feasible or if special design foundations are required. If good soils are anticipated or the foundations will be placed in fill, Standard Plan foundations can
be assumed. If special design foundations are required, additional time and money can be included in the project to accommodate increased field exploration for foundation design. HQ Geotechnical Services Division involvement, and structural design by the HQ Bridge and Structures Office.

(b) **PS&E Development.** Foundation recommendations are made by either the RME or the HQ Geotechnical Services Division. The recommendations provide all necessary geotechnical information to complete the PS&E.

The region’s Traffic Office (or region’s Project Engineer in some cases) is responsible for delivering the following project information to the region’s Materials Engineer:

- Plan sheet showing the location of the structures (station and offset) and the planned structure type.
- Applicable values for: XYZ, strain pole class, sign bridge span length, luminaire height, variable message sign weight, wind load, CCTV pole height, and known utility information in the area.

The RME provides the following information to the requester if Standard Plan foundation types can be used:

- Allowable lateral bearing capacity of the soil.
- Results of all field explorations.
- Groundwater elevation.
- Foundation constructibility.

The region uses this information to complete the plan sheets and prepare any special provisions. If utilities are identified during the field investigation that could conflict with the foundations, the region’s project office pursues moving or accommodating the utility. Accommodation could require special foundation designs.

If special designs are required, the RME notifies the requester that special designs are required and forwards the information received from the region to the HQ Geotechnical Services Division. The HQ Geotechnical Services Division provides the HQ Bridge and Structures Office with the necessary geotechnical recommendations to complete the foundation designs. The region coordinates with the HQ Bridge and Structures Office to ensure that they have all the information necessary to complete the design. Depending on the structure type and complexity, the HQ Bridge and Structures Office might produce the plan sheets and special provisions for the foundations, or they might provide the region with information so that the region can complete the plan sheets and special provisions.

(9) **Buildings, Park and Ride Lots, Rest Areas, and Communication Towers**

In general, the RME functions as the clearing house for the geotechnical work to be conducted in each of the phases for technical review of the work if the work is performed by consultants, or for getting the work done in-house. For sites and designs that are more geotechnically complex, the RME contacts the HQ Geotechnical Services Division for assistance.

Detailed geotechnical investigation guidance is provided in Facilities Operating Procedure 9-18, “Site Development.” In summary, this guidance addresses the following phases of design:

(a) **Site Selection.** Conceptual geotechnical investigation (based on historical data and minimal subsurface investigation) of several alternative sites is performed in which the geotechnical feasibility of each site for the intended use is evaluated, allowing the sites to be ranked. In this phase, geological hazards (landslides, rockfall, compressible soils, liquefaction, and so forth) are identified, and geotechnical data adequate to determine a preliminary cost to develop and build on the site is gathered.

(b) **Schematic Design.** For the selected site, the best locations for structures, utilities, and other elements of the project are determined based on site constraints and ground conditions. In this phase, the site is characterized more thoroughly than in the site selection phase, but subsurface exploration is not structure specific.
(c) **Design Development.** The final locations of each of the project structures, utilities, and other project elements determined from the schematic design phase are identified. Once these final locations are available, a geotechnical investigation adequate to complete the final design of each of the project elements (structure foundations, detention/retention facilities, utilities, parking lots, roadways, site grading, and so forth) is conducted. From this investigation and design, the final PS&E is developed.

(10) **Retaining Walls, Reinforced Slopes, and Noise Walls**

(a) **Project Definition.** The designer provides a description and location of the proposed walls or reinforced slopes, including the potential size of the proposed structures and other pertinent site information, to the RME. At this stage, only the identification and feasibility of the proposed walls or reinforced slopes are investigated. A field review may also be conducted at this time as part of the investigation effort. In general, if soil/rock conditions are poor and/or large walls or reinforced slopes are anticipated, the RME requests that the HQ Geotechnical Services Division participate in the field review and reporting efforts. The cost and schedule requirements for the geotechnical investigation are also determined at this time.

A brief conceptual level report that summarizes the results of the investigation may be provided to the designer at this time, depending on the complexity of the geotechnical issues.

(b) **Project Design and PS&E Development.** Geotechnical data necessary to allow completion of the PS&E level design for walls and reinforced slopes are compiled during the design and PS&E development phases. This includes soils borings, testing, and final geometric data. Detailed design of walls and reinforced slopes can be done once the roadway geometry is established and geotechnical data are available. The purpose of this design effort is to determine the wall and slope geometry needed for stability, noise wall and retaining wall foundation requirements, and the potential for short- and long-term settlement.

The designer requests a geotechnical report from the RME for retaining walls, noise walls, and reinforced slopes that are not part of the bridge preliminary plan. For walls that are part of the bridge preliminary plan, the HQ Bridge and Structures Office requests the geotechnical report for the walls from the HQ Geotechnical Services Division. For both cases, see Chapter 1130 for the detailed design process for retaining walls and reinforced slopes and Chapter 1140 for the detailed design process for noise walls. It is important that requests for a geotechnical report be made as early in the design phase as practical. The time required to obtain permits and rights of entry must be considered when establishing schedule requirements.

For retaining walls and reinforced slopes, the site data to be provided with the request for a geotechnical report are as indicated in Chapter 1130. Also supply right of entry agreements and permits required for the geotechnical investigation. The site data indicated in 510.04(4), as applicable, are provided for noise walls.

The RME or the HQ Geotechnical Services Division (see Chapter 1130 or 1140 for specific responsibilities for design), provides the following information as part of the geotechnical report (as applicable):

1. General description of the regional and site geology
2. Summary of the investigation
3. Boring logs
4. Laboratory tests and results
5. Soil/rock unit descriptions
6. Ground water conditions
7. Retaining wall/reinforced slope and noise wall recommendations
   - Recommended geometry for stability
   - Stability and settlement mitigation requirements, if needed
   - Foundation type and capacity
   - Estimated amount and rate of settlement
• Design soil parameters
• Construction staging requirements
• Effects of site constraints
• Monitoring needs
• Material and compaction requirements
• Subgrade preparation

The recommendations may also include the background regarding analysis approach and any agreements with the region or other customers regarding the definition of acceptable level of risk. Additional details and design issues to be considered in the geotechnical report are as provided in Chapter 1130 for retaining walls and reinforced slopes and in Chapter 1140 for noise walls. The project designer uses this information for final wall/reinforced slope selection and to complete the PS&E.

For final PS&E preparation, special provisions and plan details (if not received as part of the report provided during project design) are developed with the assistance of the region Materials Section or the HQ Geotechnical Services Division. Both the region Materials Section and the HQ Geotechnical Services Division can review the contract plans before the PS&E review process begins, if requested. Otherwise, they will review the contract plans during the normal PS&E review process.

(11) Unstable Slopes

Unstable slope mitigation includes the stabilization of known landslides and rockfall that occur on slopes adjacent to the WSDOT transportation system, and that have been programmed under the P3 unstable slope program.

(a) Project Definition. The region’s project office provides a description and location of the proposed unstable slope mitigation work to the RME. Location of the proposed work can be mile post limits or stationing. The region’s project designer meets at the project site with the RME and HQ Geotechnical Services Division to conduct a field review, discuss project requirements, and identify geotechnical issues associated with the unstable slope project. The RME requests that the HQ Geotechnical Services Division participate in the field review and project definition reporting.

The level of work in the project definition phase for unstable slopes is conceptual in nature, not final design. The geotechnical investigation generally consists of a field review, a more detailed assessment of the unstable slope, review of the conceptual mitigation developed during the programming phase of the project, and proposed modification (if any) to the original conceptual level unstable slope mitigation. The design phase geotechnical services cost and schedule, including any required permits, are determined at this time. A brief conceptual level report is provided to the project designer that summarizes the results of the project definition investigation.

(b) Project Design. Geotechnical information and field data necessary to complete the unstable slope mitigation design is compiled during this design phase. This work includes, depending on the nature of the unstable slope problem, test borings, rock structure mapping, geotechnical field instrumentation, laboratory testing, and slope stability analysis. The purpose of this design effort is to determine the most appropriate method(s) to stabilize the known unstable slope.

The designer requests a geotechnical report from the HQ Geotechnical Services Division through the RME. The site data indicated in 510.04(4), as applicable, is provided along with the following information:

• Plan sheet showing the station and location of the proposed unstable slope mitigation project.

• If requested, Digital Terrain Model (DTM) files necessary to define the on-ground topography of the project site. The limits of the DTM will have been defined during the project definition phase.

It is important that the request for the geotechnical report be made as early in the design phase as practical. Cost and schedule requirements to generate the report are project specific and can vary widely. Unstable slope design investigations might require geotechnical monitoring of ground movement and ground water over an extended
period of time to develop the required field information for the unstable slope mitigation design. The time required to obtain rights of entry and other permits, as well as the long-term monitoring data, must be considered when establishing schedule requirements for the geotechnical report.

The HQ Geotechnical Services Division provides the following information as part of the project geotechnical report (as applicable):

- General site description and summary of site geology.
- Summary of the field investigation.
- Boring logs.
- Laboratory tests and results.
- Geotechnical field instrumentation results.
- Summary of the engineering geology of the site including geologic units encountered.
- Unstable slope design analysis and mitigation recommendations.
- Constructibility issues associated with the unstable slope mitigation.
- Appropriate special provisions for inclusion in the contract plans.

The region’s project design office uses the geotechnical report to finalize the design decisions for the project and the completion of the PS&E design.

(c) PS&E Development. Adequate geotechnical design information to complete the PS&E is typically obtained during the project design phase. Additional geotechnical work might be needed when right of way cannot be acquired, restrictions are included in permits, or other requirements are added that result in changes to the design.

Special provisions, special project elements, and design details (if not received as part of the design phase geotechnical report) are developed with the assistance of the RME and the HQ Geotechnical Services Division. The region’s project designer uses this information in conjunction with the design phase geotechnical report to complete the PS&E document. The RME and the HQ Geotechnical Services Division can review the contract plans before the PS&E review begins, if requested. Otherwise, they will review the contract plans during the normal PS&E review process.

(12) Rockslope Design

(a) Project Definition. The region’s project office provides a description and location of the proposed rock excavation work to the RME. For widening of existing rock cuts, the anticipated width and length of the proposed cut in relationship to the existing cut are provided. For new alignments, the approximate location and depth of the cut are provided. Location of the proposed cut(s) can be mile post limits or stationing. The project designer meets at the project site with the RME and the HQ Geotechnical Services Division to conduct a field review, discusses project requirements, and identify any geotechnical issues associated with the proposed rock cuts. The RME requests that the HQ Geotechnical Services Division participate in the field review and project definition reporting.

The level of rock slope design work for the project definition phase is conceptual in nature. The geotechnical investigation generally consists of the field review, review of existing records, an assessment of existing rockslope stability, and preliminary geologic structure mapping. The focus of this investigation is to assess the feasibility of the rock cuts for the proposed widening or realignment, not final design. A brief conceptual level report that summarizes the result of the project definition investigation is provided to the project designer.

(b) Project Design. Detailed rockslope design is done once the roadway geometrics have been established. The rockslope design cannot be finalized until the roadway geometrics have been finalized. Geotechnical information and field data necessary to complete the rockslope design are compiled during this design phase. This work includes rock structure mapping, test borings, laboratory testing, and slope stability analysis. The purpose of this design effort is to determine the maximum stable cut slope angle, and any additional rockslope stabilization measures that could be required.
The designer requests a geotechnical report from the HQ Geotechnical Services Division through the RME. The site data indicated in 510.04(4), as applicable, is provided.

It is important that the request for the geotechnical report be made as early in the design phase as practical. Cost and schedule requirements to generate the report are project specific and can vary widely. The time required to obtain permits and rights of entry must be considered when establishing schedule requirements.

The HQ Geotechnical Services Division provides the following information as part of the project geotechnical report (as applicable):

1. General site description and summary of site geology.
2. Summary of the field investigation.
4. Laboratory tests and results.
5. Rock units encountered within the project limits.
6. Rock slope design analysis and recommendations.
   - Type of rockslope design analysis conducted and limitation of the analysis. Also included will be any agreements with the region and other customers regarding the definition of acceptable risk
   - The slope(s) required for stability
   - Additional slope stabilization requirements (rock bolts, rock dowels, and so forth.)
   - Rockslope ditch criteria (See Chapter 640)
   - Assessment of rippability
   - Blasting requirements including limitations on peak ground vibrations and air blast over-pressure, if required
   - Usability of the excavated material including estimates of shrink and swell
   - Constructibility issues associated with the rock excavation

The project office uses the geotechnical report to finalize the design decisions for the project, and the completion of the PS&E design for the rockslope elements of the project.

(c) **PS&E Development.** Adequate geotechnical design information to complete the PS&E is typically obtained during the project design phase. Additional geotechnical work might be needed when right of way cannot be acquired, restrictions are included in permits, or other requirements are added that result in change to the design.

Special provisions, special blasting requirements, and plans details, if not received as part of the design phase geotechnical report, are developed with the assistance of the RME or the HQ Geotechnical Services Division. The project designer uses this information in conjunction with the design phase geotechnical report to complete the PS&E documents. The RME and the HQ Geotechnical Services Division review the contract plans before the PS&E review begins, if requested. Otherwise, they will review the contract plans during the normal PS&E review process.

(13) **Bridge Foundations**

(a) **Project Definition.** The HQ Geotechnical Services Division supports the project definition process to develop reasonably accurate estimates of bridge substructure costs. For major projects and for projects that are located in areas with little or no existing geotechnical information, a field review is recommended. The region’s office responsible for project definition coordinates field reviews. Subsurface exploration (drilling) is usually not required at this time, but might be needed if cost estimates cannot be prepared within an acceptable range of certainty.

The HQ Bridge and Structures Office, once they have received the necessary site data from the region’s project office, is responsible for delivering the following project information to the HQ Geotechnical Services Division:

- Alternative alignments and/or locations of bridge structures.
- A preliminary estimate of channelization (structure width).
• Known environmental constraints.

The Bridge and Structures and region offices can expect to receive the following from the HQ Geotechnical Services Division:

- Summary or copies of existing geotechnical information.
- Identification of geotechnical hazards (slides, liquefiable soils, soft soil deposits, and so forth.).
- Identification of permits that might be required for subsurface exploration (drilling).
- Conceptual foundation types and depths.
- If requested, an estimated cost and time to complete a geotechnical foundation report.

The HQ Bridge and Structures Office uses this information to refine preliminary bridge costs. The region’s project office uses the estimated cost and time to complete a geotechnical foundation report to develop the project delivery cost and schedule.

(b) Project Design. The HQ Geotechnical Services Division assists the HQ Bridge and Structures Office with preparation of the bridge Preliminary Plan. Geotechnical information gathered for project definition will normally be adequate for this phase, as test holes for the final bridge design cannot be drilled until accurate pier location information is available. For selected major projects, a type, size, and location (TS&L) report might be prepared which usually requires some subsurface exploration to provide a more detailed, though not final, estimate of foundation requirements.

The HQ Bridge and Structures Office is responsible for delivering the following project information, based on bridge site data received from the region’s project office, to the HQ Geotechnical Services Division:

- Anticipated pier locations
- Approach fill heights
- For TS&L, alternate locations/alignments/structure types

The HQ Bridge and Structures Office can expect to receive:

- Conceptual foundation types, depths and capacities
- Permissible slopes for bridge approaches
- For TS&L, a summary of site geology and subsurface conditions, and more detailed preliminary foundation design parameters and needs
- If applicable or requested, erosion or scour potential

The HQ Bridge and Structures Office uses this information to complete the bridge preliminary plan. The region’s project office confirms right of way needs for approach embankments. For TS&L, the geotechnical information provided is used for cost estimating and preferred alternate selection. The preliminary plans are used by the HQ Geotechnical Services Division to develop the site subsurface exploration plan.

(c) PS&E Development. During this phase, or as soon as a 95 percent preliminary plan is available, subsurface exploration (drilling) is performed and a geotechnical foundation report is prepared to provide all necessary geotechnical recommendations needed to complete the bridge PS&E.

The HQ Bridge and Structures Office is responsible for delivering the following project information to the HQ Geotechnical Services Division:

- 95 percent preliminary plans (concurrent with distribution for region approval)
- Estimated foundation loads and allowable settlement criteria for the structure, when requested

The HQ Bridge and Structures Office can expect to receive:

- Bridge geotechnical foundation report

The HQ Bridge and Structures Office uses this information to complete the bridge PS&E. The region’s project office reviews the geotechnical foundation report for construction considerations and recommendations that might affect region items, estimates, staging, construction schedule, or other items.
Upon receipt of the structure PS&E review set, the HQ Geotechnical Services Division provides the HQ Bridge and Structures Office with a Summary of Geotechnical Conditions for inclusion in Appendix B of the contract.

(14) Geosynthetics

See Chapter 530 for geosynthetic design guidance.

(15) Washington State Ferries Projects

(a) Project Design. The HQ Geotechnical Services Division assists the Washington State Ferries (WSF) division with determining the geotechnical feasibility of all offshore facilities, terminal facility foundations, and bulkhead walls. For upland retaining walls and grading, utility trenches, and pavement design, the RME assists WSF with determining geotechnical feasibility.

In addition to the site data identified in Section 510.04(4), as applicable, the following information is supplied by WSF to the HQ Geotechnical Services Division or the RME, as appropriate, with the request for the project geotechnical report:

- A plan showing anticipated structure locations as well as existing structures.
- Relevant historical data for the site.
- A plan showing utility trench locations.
- Anticipated utility trench depths.
- Proposed roadway profiles.

WSF can expect to receive:

- Results of any borings or laboratory tests conducted.
- A description of geotechnical site conditions.
- Conceptual foundation types, depths and capacities.
- Conceptual wall types.
- Assessment of constructibility issues that affect feasibility.
- Surfacing depths and/or pavement repair and drainage schemes.
- If applicable or requested, erosion or scour potential.

WSF uses this information to complete the project design report, design decisions, and estimated project budget and schedule.

WSF is responsible for obtaining any necessary permits or right of entry agreements needed to access structure locations for the purpose of subsurface exploration (for example, test hole drilling). The time required for obtaining permits and rights of entry must be considered when developing project schedules. Possible permits and agreements might include but are not limited to:

- City, county, or local agency use permits.
- Sensitive area ordinance permits.

(b) PS&E Development

Subsurface exploration (drilling) is performed and a geotechnical foundation report is prepared to provide all necessary geotechnical recommendations needed to complete the PS&E.

The designer requests a geotechnical report from the HQ Geotechnical Services Division or the RME, as appropriate. The site data indicated in 510.04(4), as applicable, is provided along with the following information:

- A plan showing final structure locations as well as existing structures.
- Proposed structure loadings.

WSF can expect to receive:

- Results of any borings or laboratory tests conducted.
- A description of geotechnical site conditions.
- Final foundation types, depths, and capacities.
- Final wall types and geotechnical designs/parameters for each wall.
- Assessment of constructibility issues to be considered in foundation selection and when assembling the PS&E.
- Pile driving information - driving resistance and estimated overdrive.
• Surfacing depths and/or pavement repair and drainage schemes.

WSF uses this information to complete the PS&E. Upon receipt of the WSF PS&E review set, the [HQ Geotechnical Services Division] provides WSF with a Summary of Geotechnical Conditions for inclusion in Appendix B of the Contract. A Final Geotechnical Project Documentation package is assembled by the [HQ Geotechnical Services Division] and sent to WSF or the Plans Branch, as appropriate, for reproduction and sale to prospective bidders.

510.05 Use of Geotechnical Consultants

The [HQ Geotechnical Services Division] or the RME assists in developing the geotechnical scope and estimate for the project, so that the consultant contract is appropriate. (Consultant Services assists in this process.) A team meeting between the consultant team, the region or Washington State Ferries (depending on whose project it is), and the [HQ Geotechnical Services Division]/RME is conducted early in the project to develop technical communication lines and relationships. Good proactive communication between all members of the project team is crucial to the success of the project due to the complex supplier-client relationships.

510.06 Geotechnical Work by Others

Geotechnical design work conducted for the design of structures or other engineering works by other agencies or private developers within the right of way is subject to the same geotechnical engineering requirements as for engineering works performed by WSDOT. Therefore, the provisions contained within this chapter also apply in principle to such work. All geotechnical work conducted for engineering works within the WSDOT right of way or that otherwise directly impacts WSDOT facilities must be reviewed and approved by the [HQ Geotechnical Services Division] or the RME.

510.07 Surfacing Report

Detailed criteria and methods that govern pavement rehabilitation can be found in WSDOT Pavement Guide Interactive. The RME provides the surfacing report to the region’s project office. This report provides recommended pavement types, surfacing depths, pavement drainage recommendations, and pavement repair recommendations.

510.08 Documentation

(1) Design Documentation

A list of documents that are required to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/

(2) Final Geotechnical Project Documentation and Geotechnical Information Included as Part of the Construction Contract

Once a project PS&E is near completion, all of the geotechnical design memorandums and reports are compiled together to form the Final Geotechnical Project Documentation, to be published for the use of prospective bidders. The detailed process for this is located in the Plans Preparation Manual.

Geotechnical information included as part of the contract generally consists of the final project boring logs, and, as appropriate for the project, a Summary of Geotechnical Conditions. Both of these items are provided by the [HQ Geotechnical Services Division].
Material Source Development Plan

Figure 510-1
520 Design of Pavement Structure

520.01 Introduction
Detailed criteria and methods that govern pavement design are in the WSDOT Pavement Guide for Design, Evaluation and Rehabilitation.

520.02 Estimating Tables
Figures 520-1 through 520-5b are to be used when detailed estimates are required. They are for pavement sections, shoulder sections, stockpiles, and asphalt distribution. Prime coats and fog seal are in Figure 520-2a.
### General Notes:

Weights shown are dry weights and corrections are required for water contents.

The tabulated weights for the materials are reasonably close; however, apply corrections in the following order:

For specific gravity:

\[
\text{Wt.} = \text{tabular wt.} \times \text{specific gravity on surface report}
\]

For water content:

\[
\text{Wt.} = \text{tabular wt.} \times (1 + \text{free water \% in decimals})
\]

If they are to be stockpiled, increase required quantities by 10 percent to allow for waste.

Direct attention to the inclusion of crushed suracing top course material that may be required for keystone when estimating quantities for projects having ballast course.

---

### Estimating — Miscellaneous Tables

*Figure 520-1*

---

### Unit Dry Weight

<table>
<thead>
<tr>
<th>Type of Material</th>
<th>Truck Measure</th>
<th>Compacted on Roadway</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>lb/cy</td>
<td>T/cy</td>
</tr>
<tr>
<td>Ballast</td>
<td>3100</td>
<td>1.55</td>
</tr>
<tr>
<td>Crushed Surfacing Top Course</td>
<td>2850</td>
<td>1.43</td>
</tr>
<tr>
<td>Crushed Surfacing Base Course</td>
<td>2950</td>
<td>1.48</td>
</tr>
<tr>
<td>Screened Gravel Surfacing</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Gravel Base</strong></td>
<td>3400 - 3800</td>
<td></td>
</tr>
<tr>
<td>Shoulder Ballast</td>
<td>2800</td>
<td>1.40</td>
</tr>
</tbody>
</table>

| Maintenance Sand 3/8" - 0       | 2900          | 1.45 |
| Mineral Aggregate 2" - 1"       | 2600          | 1.30 |
| Mineral Aggregate 1 3/4" - 3/4"| 2600          | 1.30 |
| Mineral Aggregate 1 1/2" - 3/4"| 2550          | 1.28 |
| Mineral Aggregate 1" - 3/4"     | 2500          | 1.25 |
| Mineral Aggregate 3/4" - 1/2"   | 2400          | 1.20 |
| Mineral Aggregate 1 1/4" - 1/4"| 2600          | 1.30 |
| Mineral Aggregate 1" - 1/4"     | 2600          | 1.30 |
| Mineral Aggregate 7/8" - 1/4"   | 2550          | 1.28 |
| Mineral Aggregate 3/4" - 1/4"   | 2500          | 1.25 |
| Mineral Aggregate 5/8" - 1/4"   | 2650          | 1.33 |
| Mineral Aggregate 1/2" - 1/4" or #4| 2600  | 1.30 |
| Mineral Aggregate 1/4" or #4 - 0| 2900          | 1.45 |
| Concrete Aggr. No. 2 (1 1/4" - #4)| 3000 | 1.50 |
| Concrete Sand (Fine Aggregate)  | 2900          | 1.45 |
| Crushed Cover Stone            | 2850          | 1.43 |
| **"** 3,700 lb/cy (1.85 tons/cy) is recommended as the most suitable factor; however, if the grading approaches the coarseness of ballast, the factor would approach 3,800 lb/cy (1.90 tons/cy), and if the grading contains more than 45% sand, the factor would decrease, approaching 3,400 lb/cy (1.70 tons/cy) for material that is essentially all sand. |

<table>
<thead>
<tr>
<th>Class</th>
<th>Pavement Compacted Depth (ft)</th>
<th>Agg. Size (in)</th>
<th>Approx Mix Ratio (%)</th>
<th>Roadway Width (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>A &amp; B</td>
<td>0.10</td>
<td>5/8&quot; - 1/4&quot;</td>
<td>35</td>
<td>10 11 12 22 24</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1/4&quot; - 0</td>
<td>65</td>
<td>270 297 324 594 648</td>
</tr>
<tr>
<td>D</td>
<td>0.04</td>
<td>3/8&quot; - 0</td>
<td>100</td>
<td>166 183 199 366 398</td>
</tr>
<tr>
<td>E</td>
<td>0.10</td>
<td>1 1/4&quot; - 1/4&quot;</td>
<td>50</td>
<td>208 229 249 458 492</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1/4&quot; - 0</td>
<td>50</td>
<td>208 229 249 458 492</td>
</tr>
<tr>
<td>F</td>
<td>0.10</td>
<td>3/4&quot; - 1/4&quot;</td>
<td>35</td>
<td>145 160 175 320 350</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1/4&quot; - 0</td>
<td>65</td>
<td>270 297 324 594 648</td>
</tr>
<tr>
<td>G</td>
<td>0.10</td>
<td>3/8&quot; - 0</td>
<td>100</td>
<td>416 457 499 914 998</td>
</tr>
</tbody>
</table>

* 94% by weight of complete mix (92.5% min - 96% max)

\( [(142 \text{ lb/sqft})/0.01 \text{ ft} = 2.13 \text{ T/cy}] \)

Includes 10% handling loss.

Mineral filler 1% of wearing course for Class B.
### General Data 1, 2, 3

#### Asphalt Concrete Pavement

<table>
<thead>
<tr>
<th>Class of Mix</th>
<th>Depth (ft)</th>
<th>Spread per sy</th>
<th>sy per ton</th>
<th>Tons/Mile Width (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>A, B, E, F &amp; G</td>
<td>0.10</td>
<td>137</td>
<td>0.0685</td>
<td>14.60 402 442 482</td>
</tr>
<tr>
<td>D</td>
<td>0.04</td>
<td>55</td>
<td>0.0275</td>
<td>36.36 161 177 194</td>
</tr>
</tbody>
</table>

#### Prime Coats and Fog Seal

<table>
<thead>
<tr>
<th>Application</th>
<th>Type of Asphalt 5</th>
<th>Application gal 6 per sy</th>
<th>Tons 5 per sy</th>
<th>Tons/Mile Width (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prime Coat</td>
<td>MC-250</td>
<td>0.25</td>
<td>0.001004</td>
<td>5.9 6.5 7.1 30</td>
</tr>
<tr>
<td>Fog Seal</td>
<td>CSS-1</td>
<td>0.04</td>
<td>0.000167</td>
<td>1.0 1.1 1.2</td>
</tr>
</tbody>
</table>

#### Specific Data 1, 2, 3

<table>
<thead>
<tr>
<th>Width (ft)</th>
<th>Depth of Pavement (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0.10</td>
<td>0.15</td>
</tr>
<tr>
<td>0.20</td>
<td>0.25</td>
</tr>
<tr>
<td>0.30</td>
<td>0.35</td>
</tr>
<tr>
<td>0.40</td>
<td>0.45</td>
</tr>
<tr>
<td>0.50</td>
<td>0.55</td>
</tr>
<tr>
<td>0.60</td>
<td>0.65</td>
</tr>
<tr>
<td>0.70</td>
<td>0.75</td>
</tr>
</tbody>
</table>

* Based on 137 lb/sy of 0.10 ft compacted depth = 2.05 tons/cy

---

1. The specific gravity of the aggregate will affect the weight of aggregate in the completed mix.
2. The percentage of fine mineral in the coarse aggregate will affect the ratio of coarse to fine. If the coarse aggregate produced contains an excessive amount of fines (1/4" to 0), increase the percentage of coarse aggregate and decrease the fines accordingly.
3. Quantities shown do not provide for widening, waste from stockpile, or thickened edges.
4. See miscellaneous tables for the average weights of mineral aggregates used in calculation of this data.
5. The column “Type of Asphalt” is shown for the purpose of conversion to proper weights for the asphalt being used and does not imply that the particular grade shown is required for the respective treatment.
6. Quantities shown are retained (residual) asphalt.

---

**Estimating — Asphalt Concrete Pavement and Asphalt Distribution Tables**

*Figure 520-2a*
<table>
<thead>
<tr>
<th>Asphalt</th>
<th>Gal./ton @ 60°F</th>
<th>Width</th>
<th>Rate of Application (Gal./cy)</th>
</tr>
</thead>
<tbody>
<tr>
<td>SC, MC, RC</td>
<td>253</td>
<td>10</td>
<td>1.16, 2.32, 3.48, 4.64, 5.80, 6.96, 8.12, 9.28, 10.46, 11.59, 12.79, 13.91, 15.07, 16.23, 17.39, 18.55, 19.71, 20.87, 22.03, 23.19</td>
</tr>
<tr>
<td>800</td>
<td></td>
<td>11</td>
<td>1.30, 2.63, 3.95, 5.27, 6.59, 7.90, 9.22, 10.54, 11.85, 13.17, 14.49, 15.80, 17.12, 18.44, 19.79, 21.07, 22.39, 23.71, 25.02, 26.34</td>
</tr>
<tr>
<td>3000</td>
<td></td>
<td>11</td>
<td>1.34, 2.68, 4.02, 5.36, 6.69, 8.03, 9.37, 10.71, 12.05, 13.39, 14.73, 16.07, 17.41, 18.74, 20.08, 21.42, 22.76, 24.10, 25.44, 26.78</td>
</tr>
<tr>
<td>Paving</td>
<td>239</td>
<td>10</td>
<td>1.23, 2.45, 3.68, 4.91, 6.14, 7.36, 8.59, 9.82, 11.05, 12.27, 13.50, 14.73, 15.96, 17.18, 18.41, 19.64, 20.86, 22.09, 23.32, 24.55</td>
</tr>
<tr>
<td>Asphalt</td>
<td>239</td>
<td>11</td>
<td>1.35, 2.70, 4.05, 5.40, 6.75, 8.10, 9.45, 10.80, 12.15, 13.50, 14.85, 16.20, 17.55, 18.90, 20.25, 21.60, 22.95, 24.30, 25.65, 27.00</td>
</tr>
<tr>
<td>200-300 PEN</td>
<td>239</td>
<td>12</td>
<td>1.47, 2.95, 4.42, 5.89, 7.36, 8.84, 10.31, 11.78, 13.26, 14.73, 16.20, 17.67, 19.15, 20.62, 22.09, 23.56, 25.04, 26.51, 27.98, 29.46</td>
</tr>
<tr>
<td>Asphalt</td>
<td>240</td>
<td>11</td>
<td>1.34, 2.67, 4.03, 5.38, 6.72, 8.07, 9.41, 10.76, 12.10, 13.45, 14.79, 16.13, 17.48, 18.82, 20.17, 21.51, 22.86, 24.20, 25.54, 26.89</td>
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<td>1.47, 2.93, 4.40, 5.87, 7.33, 8.80, 10.27, 11.73, 13.20, 14.67, 16.13, 17.60, 19.07, 20.53, 22.00, 23.47, 24.93, 26.40, 27.87, 29.33</td>
</tr>
</tbody>
</table>

1 Quantities of asphalt shown are based on 60°F temperature. Recompute to the application temperature for the particular grade.
### Bituminous Surface Treatment

<table>
<thead>
<tr>
<th>Class of Mix</th>
<th>Type of Application</th>
<th>Average Application</th>
<th>Mineral Aggregate&lt;sup&gt;3&lt;/sup&gt;</th>
<th>Average Spread</th>
<th>Asphalt&lt;sup&gt;2,5,6&lt;/sup&gt;</th>
<th>Basic&lt;sup&gt;4&lt;/sup&gt; Asphalt Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Prime Coat</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Crushed Screenings 3/4” - 1/2”</td>
<td>35</td>
<td>0.0146</td>
<td>103</td>
<td>86</td>
<td>113</td>
</tr>
<tr>
<td></td>
<td>Tack Coat</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Crushed Screenings 1/2” - 1/4”</td>
<td>28</td>
<td>0.0106</td>
<td>81</td>
<td>62</td>
<td>89</td>
</tr>
<tr>
<td></td>
<td>Crushed Screenings 1/4” - 0”</td>
<td>5</td>
<td>0.0017</td>
<td>15</td>
<td>10</td>
<td>16</td>
</tr>
<tr>
<td></td>
<td>Totals</td>
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<td></td>
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<td>68</td>
<td>0.0269</td>
<td>199</td>
<td>158</td>
<td>218</td>
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<tr>
<td>B</td>
<td>Seal Coat</td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Crushed Screenings 5/8” - 1/4”</td>
<td>33</td>
<td>0.0123</td>
<td>95</td>
<td>72</td>
<td>105</td>
</tr>
<tr>
<td></td>
<td>Crushed Screenings 1/4” - 0”</td>
<td>5</td>
<td>0.0017</td>
<td>15</td>
<td>10</td>
<td>16</td>
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<tr>
<td></td>
<td>Totals</td>
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<td></td>
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<tr>
<td></td>
<td></td>
<td>38</td>
<td>0.0140</td>
<td>110</td>
<td>82</td>
<td>121</td>
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<td>C</td>
<td>Seal Coat</td>
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<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Crushed Screenings 1/2” - 1/4”</td>
<td>28</td>
<td>0.0106</td>
<td>81</td>
<td>62</td>
<td>89</td>
</tr>
<tr>
<td></td>
<td>Crushed Screenings 1/4” - 0”</td>
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<td>105</td>
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**Figure 520-3**

---

1 Quantities shown do not provide for widening, waste from stockpile, or thickened edges.
2 Quantities of asphalt shown are based on 60°F temperature. Recompute to the application temperature for the particular grade.
3 See miscellaneous tables for average weights of material aggregates and weights of mineral aggregate in stockpile.
4 The column "Basic Asphalt Used" is shown for the purpose of conversion to proper weights for the asphalt being used and does not imply that the particular grade shown is required for the respective treatment.
5 For cutbacks, decrease asphalt by 25 percent.
6 For stress absorbing membrane (rubberized asphalt), increase asphalt by 25 percent.

**Estimating — Bituminous Surface Treatment**
Ws = Shoulder Width - (Varies 4 ft, 6 ft, 8 ft, 10 ft, 12 ft)
d = Depth of Section - (Varies 0.05 ft to 2 ft)
S = Side Slope (H:V) - (Varies 2:1, 3:1, 4:1, and 6:1)
S₁ = Top Shoulder Slope - (Varies -0.02 ft/ft or -0.05 ft/ft)
S₂ = Bottom Shoulder Slope - (Varies -0.02 ft/ft or -0.05 ft/ft)

### Formula for Shoulder Section

\[
\text{Tons/mile.} = (A)(K) \quad K = \frac{5280}{27}(1.85 \text{ tons/cy})
\]
\[
A = \frac{\left[d + W_s (1/S - S_1)\right]^2 S}{2(1 - SS'_2)} - \frac{W_s^2}{2} \left(\frac{1}{S - S_1}\right)
\]

<table>
<thead>
<tr>
<th>Case</th>
<th>S₁ = S₂</th>
<th>(A)</th>
</tr>
</thead>
</table>
| 1    | S₁ = S₂ = -0.02 ft/ft | \[
A = \frac{\left[d + W_s (1/S - 0.02)\right]^2 S}{2(1 - 0.02S)} - \frac{W_s^2}{2} \left(\frac{1}{S - 0.02}\right)
\]
| 2    | S₁ = -0.02 ft/ft, S₂ = -0.05 ft/ft | \[
A = \frac{\left[d + W_s (1/S - 0.02)\right]^2 S}{2(1 - 0.05S)} - \frac{W_s^2}{2} \left(\frac{1}{S - 0.02}\right)
\]
| 3    | S₁ = -0.05 ft/ft, S₂ = -0.02 ft/ft | \[
A = \frac{\left[d + W_s (1/S - 0.05)\right]^2 S}{2(1 - 0.02S)} - \frac{W_s^2}{2} \left(\frac{1}{S - 0.05}\right) *
\]
| 4    | S₁ = S₂ = -0.05 ft/ft | \[
A = \frac{\left[d + W_s (1/S - 0.05)\right]^2 S}{2(1 - 0.05S)} - \frac{W_s^2}{2} \left(\frac{1}{S - 0.05}\right)
\]

* Limit: Positive Values of \(A\) only when \(d = W_s(0.03)\)

### Example: Shoulder Section

**Given**
- Shoulder Width 8 ft
- Top Course 0.25 ft
- Base Course 0.80 ft
- Total Depth 1.05 ft
- Side Slope 3:1
- Shoulder Slope -0.05
- Subgrade Slope -0.02

**Depth**
- 1.05 ft (Case 3) = 3070 tons/mile

**Top Course**
- 0.25 ft (Case 4) = 763 tons/mile

**Base Course**
- = 2307 tons/mile

### Estimating — Base and Surfacing Typical Section

**Formulae and Example**

*Figure 520-4*
### Estimating — Base and Surfacing Quantities

#### Figure 520-5a

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### Shoulder Section

**Estimating — Base and Surfacing Quantities**

*Figure 520-5b*

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### Shoulder Section

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*Tabulated quantities are based on compacted weight of 1.85 tons/yd³*

### Pavement Section

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Estimating — Base and Surfacing Quantities

*Figure 520-5c*
### Estimating — Base and Surfacing Quantities

**Figure 520-5d**

#### Shoulder Section

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*Tabulated quantities are based on compacted weight of 1.85 tons/yd³*
### Shoulder Section

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*Shoulder Section*

**Figure 520-5e**

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**Design Manual**

*Design of Pavement Structure*

*April 1998 English Version Page 520-11*
### Estimating — Base and Surfacing Quantities

**Figure 520-5f**

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*Tabulated quantities are based on compacted weight of 1.85 tons/yd³

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Estimating — Base and Surfacing Quantities

*Figure 520-5g*
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*Tabulated quantities are based on compacted weight of 1.85 tons/yd³

### Pavement Section

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*Tabulated quantities are based on compacted weight of 1.85 tons/yd³

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Estimating — Base and Surfacing Quantities

Figure 520-5h
This chapter does not address applications where geosynthetics are used to help establish vegetation through temporary prevention of erosion (vegetation mats).

530.02 References

*Highway Runoff Manual*, M 31-15, WSDOT

*Hydraulics Manual*, M 23-03, WSDOT


*Plans Preparation Manual*, M 22-31, WSDOT

*Standard Specifications for Road, Bridge, and Municipal Construction* (Standard Specifications), M 41-10, WSDOT

530.03 Geosynthetic Types and Characteristics

Geosynthetics include woven and nonwoven geotextiles, geogrids, geonets, geomembranes, and geocomposites. Terms used in the past for these construction materials include *fabrics*, *filter fabric*, or *filter cloth* which are for the most part synonymous with the newer term *geotextile*.

Photographs of the various types of geosynthetics are provided in Figure 530-6.

**Woven geotextiles** consist of slit polymer tapes, monofilament fibers, fibrillated yarns, or multifilament yarns simply woven into a mat. Woven geotextiles generally have relatively high strength and stiffness and, except for the monofilament wovens, relatively poor drainage characteristics.

**Nonwoven geotextiles** consist of a sheet of continuous or staple fibers entangled randomly into a felt in the case of needle-punched nonwovens, and pressed and melted together at the fiber contact points in the case of heat-bonded nonwovens. Nonwoven geotextiles tend to have low to medium strength and stiffness with high elongation at failure, and relatively good drainage characteristics. The high elongation characteristic gives them superior ability to deform around stones and sticks.
**Geosynthetics** consist of a polymer grid mat constructed either of coated yarns or punched and stretched polymer sheet and usually have high strength and stiffness. They are used primarily for soil reinforcement.

**Geonets** are similar to geogrids but are typically lighter weight, weaker, and have smaller mesh openings. They are used in light reinforcement applications or are combined with drainage geotextiles to form a drainage structure.

**Geomembranes** consist of impervious polymer sheets that are typically used to line ponds or landfills, or in some cases are placed over moisture sensitive swelling clays to control moisture.

**Geocomposites** include prefabricated edge drains, wall drains, and sheet drains, that consist typically of a cusped or dimpled polyethylene drainage core wrapped in a geotextile. The geotextile wrap keeps the core clean so that water can freely flow through the drainage core. The drainage core acts as a conduit. Prefabricated edge drains are used in place of shallow geotextile wrapped trench drains at the edges of the roadway to provide subgrade and base drainage. Wall drains and sheet drains are typically placed between the back of the wall and the soil to drain the soil retained by the wall.

### 530.04 Geosynthetic Function Definitions and Applications

The function of the geosynthetic varies with the application. See Figure 530-7 for pictorial representations of the various applications. The geosynthetic must be designed with its function(s) in the given application in mind.

Typical geosynthetic functions include filtration, drainage, separation, reinforcement, and erosion control. Definitions of these functions and examples of applications where these functions are dominant are as follows:

**Geosynthetic filtration** is defined as the passage of water through the geosynthetic relatively unimpeded (permeability or permittivity) without allowing passage of soil through the geosynthetic (retention). This is the primary function of geotextiles in underground drainage applications.

**Drainage** is defined as the carrying of water in the plane of the geosynthetic as a conduit (transmissivity). This is a primary function of geocomposite drains and in some cases thick nonwoven needle-punched geotextiles placed in underground drainage applications where water must be transported away from a given location by the geosynthetic itself.

**Separation** is defined as the prevention of the mixing of two dissimilar materials. This is a primary function of geotextiles placed between a fine-grained subgrade and a granular base course beneath a roadway.

**Reinforcement** is defined as the strengthening of a soil mass by the inclusion of elements (geosynthetics) that have tensile strength. This is the primary function of high strength geotextiles and geogrids in geosynthetic reinforced wall or slope applications, or in roadways placed over very soft subgrade soils that are inadequate to support the weight of the construction equipment or even the embankment itself.

**Geosynthetic erosion control** is defined as the minimizing of surficial soil particle movement due to the flow of water over the surface of bare soil or due to the disturbance of soil caused by construction activities under or near bodies of water. This is the primary function of geotextiles used as silt fences or placed beneath riprap or other stones on soil slopes. Silt fences keep eroded soil particles on the construction site, whereas geotextiles placed beneath riprap or other stones on soil slopes prevent erosion from taking place at all. In general, the permanent erosion control methods described in this chapter are only used where more natural means (such as the use of biodegradable vegetation mats to establish vegetation to prevent erosion) are not feasible.

These functions control some of the geosynthetic properties, such as apparent opening size (AOS) and permittivity, and in some cases load-strain characteristics.
The application will also affect the geosynthetic installation conditions. These installation conditions influence the remaining geosynthetic properties needed, based on the *survivability* level required.

**Geosynthetic survivability** is defined as the ability of the geosynthetic to resist installation conditions without significant damage, such that the geosynthetic can function as intended. Survivability affects the strength properties of the geosynthetic required.

### 530.05 Design Approach for Geosynthetics

Four questions must be answered to complete a geosynthetic design:

- Is a geosynthetic really needed?
- What geosynthetic properties will ensure that the geosynthetic functions as intended?
- Where should the geosynthetic be located?
- Will maintenance of the geosynthetic, or the structure of which it is a part, be needed? And, if so, how will it be maintained?

The site conditions and purpose for the geotextile are reviewed to determine whether or not a geotextile is needed.

- For most drainage, separation, soil stabilization, permanent erosion control, and silt fence applications, if a geotextile is needed the geotextile properties in the Standard Specifications can be used.
- In some situations where soil conditions are especially troublesome or in critical or high risk applications, a project specific design may be needed.
- The location of the geosynthetic will depend on how it is intended to function. (See Figure 530-7 for examples.)
- Consider the flow path of any ground water or surface water when locating the geotextile as well as selecting the geotextile to be used. For example, in permanent erosion control applications, water may flow to the geotextile from the existing ground as well as from the surface through wave action, stream flow, or overland sheet flow. For saturated fine sandy or silty subgrades, water must be able to flow from the subgrade through the geotextile stabilization layer during the pumping action caused by traffic loads.

Background information and the answers to each of these questions, or at least guidance to obtaining the answers to these questions, are provided for each Standard Specification application as follows:

#### (1) Underground Drainage, Low and Moderate Survivability

Geotextile used for underground drainage must provide filtration to allow water to reach the drain aggregate without allowing the aggregate to be contaminated by finer soil particles.

Geotextile filtration properties are a function of the soil type. For underground drainage applications, if the subgrade soil is relatively clean gravel or coarse sand, a geotextile is probably not required. At issue is whether or not there are enough fines in the surrounding soil to eventually clog the drain rock or drain pipe if unrestricted flow toward the drain is allowed.

To approximately match the geotextile filtration properties to various soil types, specifications for three classes of Construction Geotextile for Underground Drainage are available in the Standard Specifications. For underground drainage applications, use the gradation of the soil, specifically the percent by weight passing the #200 sieve, to select the drainage geotextile class required. Base selection of the appropriate class of geotextile on the following table:

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<tr>
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<td>B</td>
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**Selection Criteria for Geotextile Class**

*Figure 530-1*
Obtain soil samples for geotextile underdrain design every 300 ft along the roadway alignment, using hand holes, and at major soil type transitions. This may be spread to every 1,000 ft if the soil conditions appear to be uniform. Use existing soil data where feasible instead of taking new soil samples.

If soil conditions vary widely along the alignment where underground drainage geotextile is anticipated, different classes of drainage geotextile may be required for specific sections of a continuous system.

Strength properties for the underground drainage geotextile depend on the survivability level required to resist installation stresses.

Low survivability designates that the installation stresses placed on the geotextile will be relatively low, requiring only moderate geotextile strength to resist potentially damaging installation conditions. Examples of low survivability level underground drainage applications include:

- Trench drains
- Drains placed behind walls or other structures to drain the backfill
- A geotextile filter sheet placed behind a gabion wall to prevent fines from being washed through the gabion wall face. Trench depths, or the height of the geotextile filter sheet behind gabion walls, must be less than or equal to 6 ft for the low survivability level.

In moderate survivability applications, significant installation stresses may occur, requiring higher geotextile strength. Examples of the moderate survivability application include:

- Trench drains with a depth of greater than 6 ft
- A geotextile filter sheet behind a gabion wall with a height greater than 6 ft
- Any area drain

An area drain is defined as a geotextile placed over or under a horizontal to moderately sloping (1.5H:1V or flatter slope) layer of drainage aggregate. Examples of area drains include:

- Drainage layers over cut-and-cover tunnels
- Rock buttress drainage
- Permeable base beneath highway pavement (see the Pavement Guide for Design, Evaluation and Rehabilitation for additional information on permeable bases)
- A parking lot drainage layer

Note that pipe wrapping (the geotextile is wrapped around the surface of the pipe) is not included as an underground drainage application.

Locate the geotextile such that it will function as intended. For example, if the objective is to keep the drainage aggregate surrounding a drain pipe clean, locate the geotextile such that it completely separates the drainage aggregate from more silty surrounding soils, which may include native soils as well as relatively silty roadway base or fill materials.

Consider the flow path of any ground water or surface water when locating the geotextile.

The flow path from the geotextile, as part of the ground water drainage, is typically directed to a surface water conveyance system. Design of surface water conveyance is guided by the Hydraulics Manual. The surface water conveyance must be low enough to prevent backflow and charging of the ground water drainage; typically by matching inverts of ground water drainage to crowns of surface water conveyance pipes. A 1 ft allowance is usually applied when connecting to open water or ditches.

(2) Separation

Geotextile used for separation must prevent penetration of relatively fine grained subgrade soil into the ballast or other roadway or parking lot surfacing material to prevent contamination of the surfacing material (the separation function). This application may also apply to situations other than beneath roadway or parking lot surfacing where it is not necessary for water to drain through the geotextile unimpeded (filtration), but where separation of two dissimilar materials is required.
Separation geotextile should only be used in roadway applications where the subgrade is workable such that it can be prepared and compacted as required in Section 2-06.3 of the Standard Specifications, but without removal and replacement of the subgrade soil with granular material. Such removal and replacement defeats the purpose of the geotextile separator.

Separation geotextile placed beneath roadway surfacing is feasible if the subgrade resilient modulus is greater than 5,800 psi and if a saturated fine sandy, silty, or clayey subgrade is not likely to be present. Note that the feasibility of separation geotextile may be dependent on the time of year and weather conditions expected when the geotextile is to be installed.

For separation applications, a geotextile is not needed if the subgrade is dense and granular (silty sands and gravels), but is not saturated fine sands. In general, a separation geotextile is not needed if the subgrade resilient modulus is greater than 15,000 psi.

(3) Soil Stabilization

Geotextile used for soil stabilization must function as a separator, a filtration layer, and to a minor extent as a reinforcement layer. This application is similar to the separation application, except that the subgrade is anticipated to be softer and wetter than in the separation application.

Soil stabilization geotextile is used in roadway applications if the subgrade is too soft and wet to be prepared and compacted as required in Section 2-06.3 of the Standard Specifications. Soil stabilization geotextile is placed directly on the soft subgrade material, even if some overexcavation of the subgrade is performed. Backfill to replace the overexcavated subgrade is not placed below the geotextile soil stabilization layer, as this would defeat the purpose of the geotextile.

The need for soil stabilization geotextile should be anticipated if the subgrade resilient modulus is less than or equal to 5,800 psi, or if a saturated fine sandy, silty, or clayey subgrade is likely to be present.

Consider the flow path of any ground water or surface water when locating the soil stabilization geotextile and when selecting the geotextile to be used. For saturated fine sandy or silty subgrades, water must be able to flow from the subgrade through the geotextile soil stabilization layer during the pumping action caused by traffic loads.

Even if the subgrade is not anticipated to be saturated based on available data, if the subgrade is silty or clayey and it is anticipated that the geotextile will be installed during prolonged wet weather, a soil stabilization geotextile may still be needed.

Soil stabilization geotextile should not be used for roadway fills greater than 5 ft in height or if extremely soft and wet silt, clay, or peat is anticipated at the subgrade level. (Such deposits may be encountered in wetlands, for example.) In such cases the reinforcement function becomes more dominant, requiring that a site-specific design be performed.

(4) Permanent Erosion Control, Moderate and High Survivability

The primary function of geotextile used for permanent erosion control is to protect the soil beneath it from erosion due to water flowing over the protected soil.

The need for a permanent erosion control geotextile depends on the type and magnitude of water flow over the soil being considered for protection, the soil type in terms of its erodability, and the type and amount of vegetative cover present. (See the Highway Runoff Manual.)

The source of flowing water could be streams, man-made channels, wave action, or runoff. Water may also flow from the soil behind the geotextile depending on the ground water level.

If ground water cannot escape through the geotextile, an erosion control system failure termed ballooning (resulting from water pressure buildup behind the geotextile) or soil piping could occur. Therefore, the geotextile must have good filtration characteristics.
Three classes of permanent erosion control geotextile are available to approximately match geotextile filtration characteristics to the soil. In order to select the drainage geotextile class, determine the gradation of the soil, specifically the percent by weight passing the #200 sieve. Base selection of the appropriate class of geotextile using Figure 530-1.

A minimal amount of soil sampling and testing is needed to determine the geotextile class required. Permanent erosion control geotextile generally does not extend along the roadway alignment for significant distances as does underground drainage geotextile. One soil sample per permanent erosion control location is sufficient. If multiple erosion control locations are anticipated along a roadway alignment, soil sampling requirements for underground drainage can be applied.

If soil conditions vary widely along the alignment where permanent erosion control geotextile is anticipated, different classes of erosion control geotextile may be required for specific sections of a continuous system.

Examples of the permanent erosion control application are the placement of geotextile beneath riprap or gabions along drainage channels, shorelines, waterways, around bridge piers, and under slope protection for highway cut or fill slopes.

If a moderate survivability geotextile is to be used, the geotextile must be protected by a 12 in aggregate cushion and be placed on slopes of 2H:1V or flatter to keep installation stresses to a relatively low level. Large stones can cause significant damage to a moderate survivability geotextile if the geotextile is not protected in this manner. If these conditions are not met, then a high survivability erosion control geotextile must be used.

(5) **Ditch Lining**

The primary function of the geotextile in a ditch lining application is to protect the soil beneath it from erosion.

This ditch lining application is limited to man-made ditches less than 16 ft wide at the top with side slopes of 2H:1V or flatter. (If the ditch does not meet these requirements, then permanent erosion control, moderate or high survivability geotextile must be used.) It is assumed that only quarry spall sized stones or smaller will be placed on the geotextile so only a moderate survivability geotextile will be required.

Filtration is not a significant function in this application. Since the ditch is relatively shallow, it is expected that the main water source will be the water carried by the ditch, and little water will pass through the geotextile.

Another application with a similar geotextile function is the placement of geotextile below culvert outlets to prevent erosion at the outlet.

(6) **Temporary Silt Fence**

The primary function of geotextile used in a temporary silt fence is to prevent eroded material from being transported away from the construction site by runoff water. The silt fence acts primarily as a temporary dam and secondarily as a filter.

In some cases, depending on the topography, the silt fence may also function as a barrier to direct flow to low areas at the bottom of swales where the water can be collected and temporarily ponded. It is desirable to avoid the barrier function as much as possible, as silt fences are best suited to intercepting sheet flow rather than concentrated flows as would occur in swales or intermittent drainage channels.

To function as intended, the silt fence should have a low enough permeability to allow the water to be temporarily retained behind the fence allowing suspended soil particles in the water to settle to the ground. If the retention time is too long, or if the flow rate of water is too high, the silt fence could be overtopped thus allowing silt laden water to escape. Therefore, a minimal amount of water must be able to flow through the fence at all times.

Temporary water ponding is considered the primary method of silt removal and the filtration capabilities of the fence are the second line of defense. However, removal of silt sized particles from the water directly by the geotextile creates severe filtration conditions for the geotextile, forcing the geotextile to either blind or allow the fines to pipe through the geotextile. (Blinding is
the coating of the geotextile surface with soil particles such that the openings are effectively plugged.) If the geotextile openings (AOS) are designed to be small enough to capture most of the suspended soil particles, the geotextile will likely blind, reducing the permeability enough to allow water to overtop the fence. Therefore, it is best to allow some geotextile openings that are large enough to allow the silt sized particles to easily pass through. Even if some silt particles pass through the fence, the water flow rate below the fence will be decreased and the volume of silt laden water passing through the geotextile is likely to be relatively small and the water is partially filtered.

The geotextile apparent opening size (AOS) and permittivity are typically used to specify the filtration performance of geotextiles. The geotextile function in silt fence applications is more complex than this and AOS and permittivity do not relate directly to how well a silt fence will perform. However, nominal values of AOS and permittivity can be specified such that the types of geotextile products known to perform satisfactorily in this application are selected. Such values are provided in the Standard Specifications.

The source of load on the geotextile is from silt buildup at the fence and water ponding. The amount of strength required to resist this load depends on whether or not the geotextile is supported with a wire or polymer grid mesh between the fence posts. Obviously, unsupported geotextile must have greater strength than supported geotextile. If the strength of the geotextile or its support system is inadequate, the silt fence could fail. Furthermore, unsupported geotextile must have enough stiffness such that it does not deform excessively and allow silt laden water to go over the top of the fence.

The need for a silt fence can be anticipated where construction activities will disturb and expose soil that could erode. The ground surface is considered disturbed if vegetative cover is at least partially removed over a significant area by construction activities. Consider whether or not silt laden runoff water from the disturbed area can reach an environmentally sensitive area or a man-made storm water system. If the exposed soil is a clean sand or gravel or if a significant zone of heavy vegetative cover separates the exposed soil from the environmentally sensitive area, a silt fence may not even be needed. Obtain assistance from the Olympia Service Center (OSC) Hydraulics Section for help in determining whether or not a silt fence is needed in such situations.

The feasibility of a geotextile silt fence depends on the magnitude of water flow to the fence, the steepness of the slope behind the fence and whether or not flow is concentrated at the fence. If the silt fence is not feasible, alternative erosion control methods may be required. (See the Highway Runoff Manual.)

Consider all feasible erosion control options in terms of potential effectiveness and economy before making the final decision to use a silt fence. Select the best option for the site conditions, including site geometry and contours, soil type, and rainfall potential. Consider silt fences for temporary erosion control in disturbed areas in the following circumstances:

- Fully covering disturbed areas temporarily with polyethylene sheeting or other temporary covering is not feasible or practical.
- Permanent ground cover for disturbed areas is not yet established.
- Runoff water reaches the silt fence primarily as sheet flow rather than as concentrated flows, with the exception of some ditch and swale applications.
- Slopes above the silt fence are not steeper than 1.5H:1V.
- The sheet flow length (length of slope contributing runoff water to the silt fence) is not too long.

Maximum sheet flow lengths allowed for silt fences are provided in the following table which is based on the typical 2-year 24-hour design storm for Washington resulting in a 24-hour rainfall of 3 in.
### Maximum Sheet Flow Lengths for Silt Fences

*Figure 530-2*

<table>
<thead>
<tr>
<th>Slope</th>
<th>Sheet Flow Length</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.5H:1V</td>
<td>100 ft</td>
</tr>
<tr>
<td>2H:1V</td>
<td>115 ft</td>
</tr>
<tr>
<td>4H:1V</td>
<td>150 ft</td>
</tr>
<tr>
<td>6H:1V</td>
<td>200 ft</td>
</tr>
</tbody>
</table>

The sheet flow length represents the area contributing runoff water from precipitation. The sheet flow length is defined in Figure 530-8. The sheet flow lengths provided in Figure 530-2 were determined assuming a bare soil condition, with the soil classified as a silt. These are worst case assumptions because less runoff would be expected for sand or gravel soils or if some vegetation is present.

The sheet flow length is usually equal to or greater than the disturbed soil slope length. However, undisturbed sloping ground above the disturbed slope area may also contribute runoff to the silt fence area. The length of undisturbed sloping ground above the disturbed slope to included in the total contributing slope length depends on the amount and type of vegetation present, the slope steepness, and the degree of development above the slope.

If unsure whether the proposed silt fence meets the requirements in Figure 530-2, contact the OSC Hydraulics Section for assistance.

<table>
<thead>
<tr>
<th>Average or Ditch Swale Grade</th>
<th>Ditch or Swale Storage Length</th>
<th>Allowable Contributing Area per Foot of Ditch or Swale Storage Width</th>
</tr>
</thead>
<tbody>
<tr>
<td>16%</td>
<td>13 ft</td>
<td>200 ft²</td>
</tr>
<tr>
<td>10%</td>
<td>20 ft</td>
<td>250 ft²</td>
</tr>
<tr>
<td>5%</td>
<td>40 ft</td>
<td>300 ft²</td>
</tr>
<tr>
<td>4%</td>
<td>50 ft</td>
<td>400 ft²</td>
</tr>
<tr>
<td>3%</td>
<td>65 ft</td>
<td>500 ft²</td>
</tr>
<tr>
<td>2%</td>
<td>100 ft</td>
<td>600 ft²</td>
</tr>
<tr>
<td>1%</td>
<td>200 ft</td>
<td>1,000 ft²</td>
</tr>
</tbody>
</table>

### Maximum Contributing Area for Ditch and Swale Applications

*Figure 530-3*

Temporary silt fences may also be used in ditch or swale applications. If the area contributing runoff to the fence exceeds the value determined from Figure 530-3, hydraulic overload will occur. The ditch or swale storage length and width are defined in Figure 530-9. The assumptions used in the development of Figure 530-3 are the same as those used for Figure 530-2 in terms of the design storm and ground conditions.

As an example, if a site has a 13-ft wide ditch with an average slope of 2%, the fence can be located such that 7,800 ft² of area drain to it. If it appears that the area draining to the fence will be larger than the allowable, it may be possible to divide the contributing area into smaller areas and add a silt fence for each smaller area as shown in Figure 530-10.

The minimum storage length for the ditch behind each silt fence must be maintained. If this is not possible, it may be necessary to use an alternate erosion control structure as described in the *Highway Runoff Manual* or to develop a special silt fence design.
Figure 530-3 was developed with the assumption that water will be able to pond to a depth of at least 2 ft behind the fence. If this is not the case (the ditch or swale depth is less than 2 ft), the table cannot be used. Furthermore, the ditch depth must be greater than the height of the silt fence at its lowest point within the ditch. Otherwise, there will not be enough storage available behind the fence and water will circumvent the fence by flowing around it.

Locate silt fences on contour as much as possible. At the ends of the fence turn it up hill such that it captures the runoff water and prevents water from flowing around the end of the fence. This is illustrated in Figure 530-11.

Silt fences are designed to capture up to a 2 ft depth of water behind the fence. Therefore, the ground line at the ends of the fence must be at least 2 ft above the ground line at the lowest part of the fence. This 2 ft requirement applies to ditches as well as to general slope erosion control.

If the fence must cross contours (except for the ends of the fence) use gravel check dams placed perpendicular to the back of the fence to minimize concentrated flow and erosion along the back of the fence. (See Figure 530-12.)

- The gravel check dams are approximately 1 ft high at the back of the fence and be continued perpendicular to the fence at the same elevation until the top of the dam intercepts the ground surface behind the fence.
- Locate the gravel check dams every 10 ft along the fence.
- In general, the slope of the fence line is not be steeper than 3H:1V.
- For the gravel check dams, use Crushed Surfacing Base Course Section 9-03.9(3)), Gravel Backfill for Walls Section 9-03.12(2), or Shoulder Ballast Section 9-03.9(2)).

If the silt fence application is considered critical (such as when the fence is placed immediately adjacent to environmentally sensitive areas such as streams, lakes, or wetlands) place a second silt fence below the first silt fence to capture any silt that passes through the first fence and/or place straw bails behind the silt fence. Locate silt fences at least 7 ft from an environmentally sensitive area. Where this is impossible, and a silt fence must be used, a special design may be necessary.

Temporary silt fences are sometimes used to completely encircle underground drainage inlets or other similar features to prevent silt from entering the drainage system. This is acceptable, but the silt fence functions primarily as a barrier, and not as a ponding or filtering mechanism, unless the drainage inlet is in a depression that is large enough to allow water to pond behind the silt fence.

- If the drainage inlet and silt fence are not in a large enough depression, silt laden water will simply be directed around the fence and must be captured by another fence or sedimentation pond downslope.
- If the depression is deep, locate the silt fence no more than 2 ft below the top of the depression to prevent overtopping. A site-specific design may be needed if the silt fence is located deeper than 2 ft within the depression.

It may be necessary to relocate silt fences during the course of a construction project as cuts and fills are built or as disturbed areas change. An erosion control/silt fence plan that accounts for the anticipated construction stages (and eventual removal) should be developed. Do not assume that one silt fence location can routinely be used for the entire life of the contract. Periodically check the locations in the field during the construction project and field-adjust the silt fence locations as necessary to ensure that the silt fence functions as intended.

(7) Standard Specification Geotextile Application Identification in the Plans

Identify the geotextile in the contract plan detail in a way that ties it to the appropriate Standard Specification application. For example:

- If a geotextile is to be used to line an underground trench drain 3 ft in depth and the native soil has less than 15% passing the #200 sieve, identify the geotextile on the
(8) Site-Specific Designs (All Applications)

A site-specific design is required:

- For all reinforcement applications
- For applications not covered by the Standard Specifications

Consider a site-specific design:

- For high risk applications
- For exceptionally large geotextile projects: if the geotextile quantity in a single application is over 35,000 yd\(^2\), or over 85,000 yd\(^2\) for the separation application
- For severe or unusual soil or ground water conditions
- If the soil in the vicinity of the proposed geotextile location consists of alternate thin layers of silt or clay with potentially water-bearing sand layers on the order of 1 to 3 in thickness or less
- If the soil is known through past experience to be problematic for geosynthetic drains
- For drains in native soil behind structures except drains contained within granular backfill
- For drains designed to stabilize unstable slopes
- For drains designed to mitigate frost heave

In such cases, obtain assistance from the OSC Materials Laboratory Geotechnical Branch.

To initiate the special design provide a plan and cross-section showing:

- The geosynthetic structure to be designed
- Its relative location to other adjacent structures that it could potentially affect
- Its intended purpose
- Any soil data in the vicinity

Consider a site-specific design for temporary silt fences:

- If silt fence must be used in intermittent streams or where a significant portion of the silt fence functions as a barrier that directs flow to the lower portions of the silt fence
- If the fence must be located on steep slopes
- In situations not meeting the requirements in Figures 530-2 and 3
- If the 2 year, 24 hour design storm for the site is greater than the 3 in assumed for the development of Figures 530-2 and 3
- Where concentrated flow is anticipated
- If closer than 7 ft from an environmentally sensitive area
- If more than 2 ft depth of storage is needed

For a site-specific temporary silt fence design, obtain assistance from the OSC Hydraulics Section. To initiate the design, send the following information to the OSC Hydraulics Section and a copy to the OSC Materials Laboratory Geotechnical Branch:

- Plan sheets showing proposed silt fence locations and grading contours
- Estimate of the area contributing runoff to each silt fence, including percentage and general type of vegetative cover within the contributing area
- Any available site soil information
For all site-specific designs of applications not covered by the Standard Specifications, complete plans and special provisions are needed. In general, for site-specific designs of Standard Specification applications, only a minor modification of the appropriate geotextile property table will be needed.

530.06 Design Responsibility

The design responsibility and process for geotextile design are illustrated in Figures 530-4 and 5. The Regional Project Development Office, in particular the Regional Project Manager, is responsible to initiate and develop all Standard Specification geotextile designs, except for roadway separation and soil stabilization applications, which are initiated and developed by the Regional Materials Laboratory.

The Regional Materials Laboratory assists the Regional Project Manager with Standard Specifications underground drainage and permanent erosion control designs.

The Regional Environmental Design Section assists with Standard Specifications, permanent erosion control, and temporary silt fence designs.

Once the Regional Project Manager or Materials Laboratory has determined that a geotextile is appropriate, development of a Standard Specification geotextile design includes the development of plan details showing the plan location and cross-section of the geotextile installation. Standard details for geotextiles as provided in the Plans Preparation Manual may be used or modified to adapt to the specific project situation. Note that only minimum dimensions for drains are provided in these standard details.

Site-specific geosynthetic designs and applications not addressed by the Standard Specifications are designed by the region with the assistance of the HQ Materials Laboratory Geotechnical Services Division or the HQ Hydraulics Branch as described in 530.05.

Design assistance by the HQ Geotechnical Services Division or HQ Hydraulics Branch for site-specific design of Standard Specifications applications includes determination of geosynthetic properties and other advice as needed to complete the geosynthetic plans and any special provisions required.

The HQ Geotechnical Services Division is fully responsible to develop and complete the geosynthetic design, plan details that can be used to develop the contract plan sheets, and special provisions for geosynthetic reinforced walls, slopes, and embankments; deep trench drains for landslide stabilization; and other applications that are an integral part of an HQ geotechnical design. The Regional Project Manager incorporates the plan details and special provisions into the PS&E.

530.07 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Regional Project Manager (RPM) defines application

- Underground drainage
- Permanent erosion control or ditch lining
- Other applications not fully defined in Standard Specifications

RPM Makes preliminary assessment of need for geotextile

- Needed
  - RPM assesses need for geotextile — See Highway Runoff Manual
  - RML assesses site conditions and obtains soil samples
    - HQGSD provides design input, including special provisions and plan details as needed, to RPM with cc to RML
    - RPM completes design and develops PS&E

- Not needed
  - Site specific design required — Contact HQGSD
  - HQGSD provides design input, including special provisions and plan details as needed, to RPM with cc to RML
  - RPM completes design and develops PS&E

Is site-specific design required?

- Yes
  - Samples/site data submitted to HQGSD for testing and design input
    - HQGSD completes design and sends it to RPM with cc to RML

- No, use Standard Specs.
  - RPM assesses installation conditions anticipated and selects survivability level
    - RPM selects/modify appropriate plan detail from standard plans and includes in PS&E

RPM = Regional Project Manager
RML = Regional Materials Laboratory
HQGSD = HQ Geotechnical Services Division

Design Process for Drainage and Erosion Control
Geotextiles and Nonstandard Applications
Figure 530-4
**Regional Project Manager (RPM) defines application**

- **Separation/soil stabilization**
  - RML assesses site conditions, obtains soil samples as needed, assesses need for geotextile, and determines if Standard Specifications apply
  - Geotextile needed
    - Is site-specific design required?
      - Yes: HQGSD assists with geotextile property selection
      - No, use Standard Specs.: RML arranges for any testing needed and uses resilient modulus, considering site conditions, to select geotextile properties
  - Not needed

- **Temporary silt fence (sediment control)**
  - RPM assesses need for geotextile silt fence — See *Highway Runoff Manual* for additional information (This is generally addressed as part of permitting process)
  - Silt fence needed
    - RPM assesses if Standard Specification design applies
      - No, do site specific design: RPM submits site data to HQ Hydraulics Branch Who completes silt fence design and submits design to RPM
      - Yes, use Stand. Specs.: RPM completes standard silt fence design
  - Not needed
    - Apply other erosion control measures as required

**RPM = Regional Project Manager**
**RML = Regional Materials Laboratory**
**HQGSD = HQ Geotechnical Services Division**

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**Design Process for Separation, Soil Stabilization, and Silt Fence**

*Figure 530-5*
Examples of Various Geosynthetics

Figure 530-6a

- Slit Film Woven Geotextile
- Monofilament Woven Geotextile
- Multifilament Woven Geotextile
Examples of Various Geosynthetics

Figure 530-6b

- Needle Punched Nonwoven Geotextile
- Heat Bonded Nonwoven Geotextile
- Geocomposite Drains (Geotextile With Core)
- Extruded and Woven Geogrids
Geotextile Application Examples

Figure 530-7a

a. Underground drainage, low survivability (roadway trench drain)

b. Underground drainage, moderate survivability (area drain beneath buttress)

c. Underground drainage, moderate survivability (geotextile sheet drain)

d. Underground drainage, moderate survivability (area drain beneath parking lot or roadway)

e. Underground drainage, low survivability (wrapped drain behind foundation)

f. Underground drainage, moderate survivability (deep trench drain for slope stabilization)
g. Separation or soil stabilization for new roadway (depends on subgrade condition)

h. Separation or soil stabilization for widened roadway (depends on subgrade condition)

i. Permanent erosion control, moderate survivability

j. Permanent erosion control, high survivability
k. Ditch lining

l. Silt fence not immediately adjacent to environmentally sensitive area

m. Silt fence immediately adjacent to environmentally sensitive area

Geotextile Application Examples

Figure 530-7c
n. Prefabricated edge drain for roadway

o. Prefabricated drain strip behind wall face

p. Geosynthetic wall

q. Geosynthetic reinforced slope

r. Geosynthetic reinforced embankment

s. Geosynthetic subgrade reinforcement for temporary roads

Geotextile Application Examples
Figure 530-7d
Definition of Slope Length

*May need to be included as part of slope length depending on vegetative cover, slope steepness, and degree of development above slope.

Figure 530-8
Definition of Ditch or Swale Storage Length and Width

*Figure 530-9*
Method to keep contributing area to ditch or swale within allowable limits if contributing area too large based on Figure 530-3.

Silt Fences for Large Contributing Area

*Figure 530-10*
Silt fence plan and profile illustrating how to insure silt fence will capture runoff water and not allow water to run around ends of fence.
Gravel Check Dams for Silt Fences

Figure 530-12
610 Highway Capacity

610.01 GENERAL

The term “capacity” is used to express the maximum number of vehicles that have a reasonable expectation of passing over a section of a lane or a roadway during a given time period under prevailing roadway and traffic conditions. Highway capacity is of vital concern in the design of highways. A knowledge of highway capacity is essential to the proper fitting of a planned highway to the requirements of traffic. It helps both in the selection of highway type and in determining dimensional needs such as number of lanes.

The purpose of this section is to provide the user with enough information to perform a preliminary capacity analysis for basic highway sections. This chapter also gives a basis for determining the need for more detailed capacity analysis.

This Design Manual chapter does not cover preliminary capacity analysis for highway portions with signal spacing of less than 2 miles and those within 2,500 feet of interchange ramps.

610.02 DEFINITIONS AND SYMBOLS

(1) Definitions

Average Daily Traffic (ADT). The volume of traffic passing a point or segment of a highway, in both directions, during a period of time, divided by the number of days in the period and factored to represent an estimate of traffic volume for an average day of the year.

Directional Design Hour Volume (DDHV). The traffic volume for the peak hour in the peak direction of flow; usually a forecast of the relevant peak hour volume. (Units of DDHV are vehicles per hour. DDHV should be rounded to the nearest 50 vph.)

Freeway. A divided highway facility that has a minimum of two lanes for the exclusive use of traffic in each direction and full control of access.

Level of Service (LOS). A qualitative measure describing the operational conditions within a traffic stream; generally described in terms of such factors as speed, travel time, freedom to maneuver, comfort and convenience, safety, and others. See Figure 610-1 for appropriate design levels of service for different highway types.

Multilane Highway. A highway with at least two lanes for the exclusive use of traffic in each direction, with or without partial control of access, that may have periodic interruptions to flow at signalized intersections.

Peak Hour Factor (PHF). The ratio of the volume occurring during the peak hour to the maximum rate of flow during a given time period within the peak hour. It is the measure of peaking characteristics of a highway section or intersection.

Service Flow Rate (SFL). The maximum hourly rate of flow that can be accommodated past a point or short uniform segment of traffic lane (for multilane) or the entire roadway (for a two-lane facility), under prevailing traffic, roadway, and control conditions while maintaining a stated level of service; value is specific to a given level of service.

Terrain.

(a) Level Terrain. Any combination of grades and horizontal and vertical alignment permitting heavy vehicles to maintain approximately the same speed as passenger cars; this generally includes short grades of no more than 1 to 2 percent.

(b) Rolling Terrain. Any combination of grades and horizontal or vertical alignment causing heavy vehicles to reduce their speeds substantially below those of passenger cars, but not causing heavy vehicles to operate at crawl speeds for any significant length of time.

(c) Mountainous Terrain. Any combination of grades and horizontal and vertical alignment causing heavy vehicles to operate at crawl speeds for significant distances or at frequent intervals.

Heavy vehicle is defined as any vehicle having more than four tires touching the pavement. Crawl speed is the maximum sustained speed which heavy vehicles can maintain on an extended upgrade of a given percent.

(2) Symbols

K The percentage of ADT occurring in the peak hour.

D The percentage of peak hour traffic in the heaviest direction of flow.

KD The product of K and D.

fE Adjustment factor to account for the effect of the highway’s access and egress points (intersections, driveways, ramps) and whether or not it is a divided highway. (See Figure 610-2.)
610.03 DESIGN

(1) Design Responsibility

District Location Project Engineer’s office initiates the process of highway capacity determination and performs the capacity analysis for the highway segment under consideration. If the capacity analysis goes beyond the scope of this chapter, the district Traffic Design Office or the Travel Data Office of the headquarters Planning, Research and Public Transportation Division should be requested to do the analysis. This request should be made as soon as possible to ensure that the capacity analysis is completed during the design report stage.

(2) Two-Lane Rural Highway

The objective of capacity analysis for two-lane rural highways is to determine the design level of service for a given segment for future sets of conditions.

- Determine the appropriate design level of service from Figure 610-1.
- Select the appropriate maximum allowable ADT directly from Figure 610-3 for the highway’s level of service, K factor (percent of ADT occurring in peak traffic) and terrain type. No computations are needed at this stage.
- Compare the maximum allowable ADT to the expected ADT at design year. If the maximum allowable ADT is less than the design year ADT, a more detailed capacity analysis is warranted.

(3) Multi-Lane Highway

- Determine the DDHV, given the anticipated ADT during the design year, using the formula:
  \[ DDHV = ADT \times KD \]
  where
  \[ KD = 0.11 \text{ for rural} \]
  \[ 0.08 \text{ for suburban} \]
  \[ 0.05 \text{ for urban} \]
  Use these general values when specific values for the particular corridor are unavailable. Generally, multi-lane highways with less than ten uncontrolled access points (driveways, intersections, ramps) per mile (on one side) are considered to be “rural” while those with more than ten uncontrolled access points per mile are considered to be suburban.
- Select an appropriate value of the service flow rate per lane (SFL) from Figure 610-4 for the highway’s level of service (from Figure 610-1), environment type (urban, suburban, or rural) and terrain type.
- Determine the required number of lanes in each direction, N, from the formula:
  \[ N = DDHV/(SFL \times f_E \times PHF) \]
  where \( f_E \) is found in Figure 610-2 and PHF in Figure 610-5. Round the value, “N”, to the nearest whole number.
- Compare 2N to the number of lanes proposed. The proposed number of lanes should be greater than or equal to 2N. Otherwise, a more detailed capacity analysis is warranted.

(4) Basic Freeway Sections

- Determine the DDHV, given the anticipated ADT during the design year, using the formula:
  \[ DDHV = ADT \times KD \]
  where
  \[ KD = 0.11 \text{ for rural freeways} \]
  \[ 0.07 \text{ for suburban freeways} \]
  \[ 0.05 \text{ for urban freeways} \]
  Use these values when specific values for the particular corridor are unavailable.
- Select an appropriate value of the service flow rate per lane, SFL, from Figure 610-6 for the prevailing truck percentage and terrain and for the required LOS (from Figure 610-1).
- Determine the required number of lanes in one direction, N, from the formula:
  \[ N = DDHV/(SFL \times PHF) \]
  where PHF can be obtained from Figure 610-5. Round the value, “N”, to the nearest whole number.
- Compare 2N to the number of lanes proposed. The proposed number of lanes should be greater than or equal to 2N. Otherwise, a more detailed capacity analysis is warranted.

(5) Miscellaneous Highway Sections

For the capacity analysis of intersections, highways with signal spacing of 2 miles or less, highways within 2,500 feet of interchange ramps, ramps, weaving sections, transit systems, and bicycle and pedestrian trails, refer to the Highway Capacity Manual (Special Report No. 209, Washington, D.C.: Highway Research Board, 1985). Refer to Chapter 910 for channelization guidelines. The district Traffic Design Office or the Travel Data Office of the Headquarters Planning, Research and Public Transportation Division should be requested to do the capacity analysis on these miscellaneous highway sections.
### TYPE OF AREA AND APPROPRIATE LEVEL OF SERVICE

Figure 610-1

<table>
<thead>
<tr>
<th>Highway Type</th>
<th>Level</th>
<th>Rolling</th>
<th>Mountainous</th>
<th>Suburban</th>
</tr>
</thead>
<tbody>
<tr>
<td>Principal Arterial</td>
<td>B</td>
<td>B</td>
<td>B</td>
<td>C</td>
</tr>
<tr>
<td>Minor Arterial</td>
<td>B</td>
<td>B</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>Collector</td>
<td>C</td>
<td>C</td>
<td>D</td>
<td>D</td>
</tr>
<tr>
<td>Local Access</td>
<td>D</td>
<td>D</td>
<td>D</td>
<td>D</td>
</tr>
</tbody>
</table>

### NOTES:
(1) Refer to 610.02 and Chapter 440 for definitions of these area types.
(2) Refer to Chapters 120 & 440 for definitions of these highway types.

---

### ADJUSTMENT FACTOR FOR TYPE OF MULTILANE HIGHWAY AND DEVELOPMENT ENVIRONMENT, $f_E$

Figure 610-2

<table>
<thead>
<tr>
<th>Type</th>
<th>No Access Control</th>
<th>Partial Access Control</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Divided</td>
<td>Undivided</td>
</tr>
<tr>
<td>Rural</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1.00</td>
<td>0.95</td>
<td></td>
</tr>
<tr>
<td>Suburban</td>
<td>0.90</td>
<td>0.80</td>
</tr>
<tr>
<td>K-FACTOR</td>
<td>LEVEL OF SERVICE</td>
<td>Level Terrain²</td>
</tr>
<tr>
<td>----------</td>
<td>-----------------</td>
<td>----------------</td>
</tr>
<tr>
<td></td>
<td>A</td>
<td>B</td>
</tr>
<tr>
<td>0.10</td>
<td>2,400</td>
<td>4,800</td>
</tr>
<tr>
<td>0.11</td>
<td>2,200</td>
<td>4,400</td>
</tr>
<tr>
<td>0.12</td>
<td>2,000</td>
<td>4,000</td>
</tr>
<tr>
<td>0.13</td>
<td>1,900</td>
<td>3,700</td>
</tr>
<tr>
<td>0.14</td>
<td>1,700</td>
<td>3,400</td>
</tr>
<tr>
<td>0.15⁵</td>
<td>1,600⁵</td>
<td>3,200⁵</td>
</tr>
</tbody>
</table>

**NOTES:**

1. Assumed conditions include 60/40 directional split, 14 percent trucks, 4 percent RV’s and no buses.
2. 20 percent, no passing zones.
3. 40 percent, no passing zones.
4. 60 percent, no passing zones.
5. Use for rural two-lane highways, when k-factor is unavailable.

**MAXIMUM ADT VS. LEVEL OF SERVICE AND TYPE OF TERRAIN FOR TWO-LANE RURAL HIGHWAYS¹**

Figure 610-3
## Service Flow Rate Per Lane (SFL)¹ for Multilane Highways

### Figure 610-4

<table>
<thead>
<tr>
<th>LEVEL OF SERVICE</th>
<th>0</th>
<th>5</th>
<th>10</th>
<th>15</th>
<th>20</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Level Terrain</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>700</td>
<td>700</td>
<td>650</td>
<td>650</td>
<td>600</td>
</tr>
<tr>
<td>B</td>
<td>1,100</td>
<td>1,050</td>
<td>1,000</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>C</td>
<td>1,400</td>
<td>1,350</td>
<td>1,300</td>
<td>1,250</td>
<td>1,250</td>
</tr>
<tr>
<td>D</td>
<td>1,750</td>
<td>1,700</td>
<td>1,650</td>
<td>1,600</td>
<td>1,550</td>
</tr>
<tr>
<td>E</td>
<td>2,000</td>
<td>1,950</td>
<td>1,850</td>
<td>1,800</td>
<td>1,750</td>
</tr>
<tr>
<td><strong>Rolling Terrain</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>700</td>
<td>600</td>
<td>550</td>
<td>500</td>
<td>450</td>
</tr>
<tr>
<td>B</td>
<td>1,100</td>
<td>950</td>
<td>850</td>
<td>800</td>
<td>700</td>
</tr>
<tr>
<td>C</td>
<td>1,400</td>
<td>1,200</td>
<td>1,100</td>
<td>1,000</td>
<td>900</td>
</tr>
<tr>
<td>D</td>
<td>1,750</td>
<td>1,500</td>
<td>1,350</td>
<td>1,250</td>
<td>1,100</td>
</tr>
<tr>
<td>E</td>
<td>2,000</td>
<td>1,750</td>
<td>1,550</td>
<td>1,450</td>
<td>1,250</td>
</tr>
<tr>
<td><strong>Mountainous Terrain</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>700</td>
<td>500</td>
<td>400</td>
<td>350</td>
<td>300</td>
</tr>
<tr>
<td>B</td>
<td>1,100</td>
<td>800</td>
<td>650</td>
<td>550</td>
<td>450</td>
</tr>
<tr>
<td>C</td>
<td>1,400</td>
<td>1,050</td>
<td>850</td>
<td>700</td>
<td>600</td>
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<tr>
<td>D</td>
<td>1,750</td>
<td>1,300</td>
<td>1,050</td>
<td>850</td>
<td>750</td>
</tr>
<tr>
<td>E</td>
<td>2,000</td>
<td>1,500</td>
<td>1,200</td>
<td>1,000</td>
<td>850</td>
</tr>
</tbody>
</table>

### Notes:

1. Service flow rates are in units of vehicles per hour per lane (vphpl).
2. Truck percentages should include both the single units (two and three axle trucks and buses) and the combinations (trucks with trailers and trailer combinations).
<table>
<thead>
<tr>
<th>Metropolitan Area Population</th>
<th>Peak-Hour Factor</th>
</tr>
</thead>
<tbody>
<tr>
<td>Over 1,000,000</td>
<td>0.91</td>
</tr>
<tr>
<td>500,000 - 1,000,000</td>
<td>0.83</td>
</tr>
<tr>
<td>Under 500,000</td>
<td>0.77</td>
</tr>
</tbody>
</table>

**PEAK-HOUR FACTORS**

*Figure 610-5*

<table>
<thead>
<tr>
<th>LEVEL OF SERVICE</th>
<th>PERCENT TRUCKS&lt;sup&gt;2&lt;/sup&gt;</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>0</td>
</tr>
<tr>
<td><strong>Level Terrain</strong></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>700</td>
</tr>
<tr>
<td>B</td>
<td>1,100</td>
</tr>
<tr>
<td>C</td>
<td>1,550</td>
</tr>
<tr>
<td>D</td>
<td>1,850</td>
</tr>
<tr>
<td>E</td>
<td>2,000</td>
</tr>
<tr>
<td><strong>Rolling Terrain</strong></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>700</td>
</tr>
<tr>
<td>B</td>
<td>1,100</td>
</tr>
<tr>
<td>C</td>
<td>1,550</td>
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<td>D</td>
<td>1,850</td>
</tr>
<tr>
<td>E</td>
<td>2,000</td>
</tr>
<tr>
<td><strong>Mountainous Terrain</strong></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>700</td>
</tr>
<tr>
<td>B</td>
<td>1,100</td>
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<td>C</td>
<td>1,550</td>
</tr>
<tr>
<td>D</td>
<td>1,850</td>
</tr>
<tr>
<td>E</td>
<td>2,000</td>
</tr>
</tbody>
</table>

**NOTES:**

(1) Service flow rates are in units of vehicles per hour per lane (vphpl).

(2) Truck percentages should include both the single units (two and three axle trucks and buses) and the combinations (trucks with trailers and trailer combinations).

**SERVICE FLOW RATES PER LANE (SFL) FREeways<sup>1</sup>**

*Figure 610-6*
Chapter 620  Geometric Plan Elements

620.01  General
This chapter provides guidance on the design of horizontal alignment, frontage roads, number of lanes, the arrangement of the lanes, and pavement transitions. See the following chapters for additional information:

<table>
<thead>
<tr>
<th>Chapter</th>
<th>Subject</th>
</tr>
</thead>
<tbody>
<tr>
<td>430</td>
<td>All roadway width requirements for modified design level</td>
</tr>
<tr>
<td>440</td>
<td>Lane and shoulder width requirements for full design level</td>
</tr>
<tr>
<td>440</td>
<td>Shoulder width requirements at curbs</td>
</tr>
<tr>
<td>640</td>
<td>Open highway and ramp lane widths on turning roadways for full design level</td>
</tr>
<tr>
<td>640</td>
<td>Superelevation rate and transitions</td>
</tr>
<tr>
<td>650</td>
<td>Sight distance</td>
</tr>
<tr>
<td>910</td>
<td>Requirements for islands</td>
</tr>
<tr>
<td>940</td>
<td>Ramp lane and shoulder requirements</td>
</tr>
</tbody>
</table>

620.02  References
Washington Administrative Code (WAC) 468-18-040, “Design standards for rearranged county roads, frontage roads, access roads, intersections, ramps and crossings”
Utilities Manual M 22-87, WSDOT
Plans Preparation Manual M 22-31, WSDOT

Manual on Uniform Traffic Control Devices for Streets and Highways, USDOT, FHWA; including the Washington State Modifications to the MUTCD, WSDOT (MUTCD) http://www.wsdot.wa.gov/biz/trafficoperations/mutcd.htm
Right of Way Manual M 26-01, WSDOT
Local Agency Guidelines (LAG), M 36-63, WSDOT
A Policy on Geometric Design of Highways and Streets (Green Book), 2001, AASHTO

620.03  Definitions
auxiliary lane  The portion of the roadway adjoining the traveled way for parking, speed change, turning, storage for turning, weaving, truck climbing, passing, and other purposes supplementary to through-traffic movement.

basic number of lanes  The minimum number of general purpose lanes designated and maintained over a significant length of highway.

frontage road  An auxiliary road that is a local road or street located on the side of a highway for service to abutting property and adjacent areas and for control of access.

outer separation  The area between the outside edge of traveled way for through traffic and the nearest edge of traveled way of a frontage road or collector/distributor road.

turning roadway  A curve on an open highway, a curve on a ramp, or a connecting roadway between two intersecting legs of an intersection.

620.04  Horizontal Alignment
(1)  General
Horizontal and vertical alignments (Chapter 630) are the primary controlling elements for highway design. It is important to coordinate these two elements with design speed, drainage, intersection design, and aesthetic principles in the early stages of design.
Figures 620-2a through 2c show desirable and undesirable alignment examples for use with the following considerations:

(a) Make the highway alignment as direct as practical and still blend with the topography while considering developed and undeveloped properties, community boundaries, and environmental concerns.

(b) Make highway alignment consistent by:
   • Using gentle curves at the end of long tangents.
   • Using a transition area of moderate curvature between the large radius curves of rural areas and the small radius curves of populated areas.
   • Making horizontal curves visible to approaching traffic.

(c) Avoid minimum radii and short curves unless:
   • Restrictive conditions are present and are not readily or economically avoidable.
   • On two-lane highways, minimum radii will result in tangent sections long enough for needed passing.

(d) Avoid any abrupt change in alignment. Design reverse curves with an intervening tangent long enough for complete superelevation transition for both curves. See Chapter 640 for more information on superelevation transitions.

(e) Avoid the use of curves in the same direction connected by short tangents (broken back curves); substitute a single larger curve.

(f) Avoid compound curves on open highway alignment if a simple curve can be obtained. When compound curves are used, make the shorter radius at least two-thirds the longer radius. Make the total arc length of a compound curve not less than 500 ft.

(g) On divided multilane highways, take advantage of independent alignment to produce a flowing alignment along natural terrain.

(h) The preferred locations for bridges, interchanges, intersections, and temporary connections are on tangent sections in clear view of drivers.

(i) On two-lane, two-way highways, strive for as much passing sight distance as possible. (See Chapter 650.)

(2) Horizontal Curve Radii

Design speed is the governing element of horizontal curves. For guidance regarding design speed selection see Chapter 440 for full design level, Chapter 430 for modified design level, and Chapter 940 for ramps.

Use the following factors to determine the radius for a curve:

• Stopping sight distance where sight obstructions are on the inside of a curve. Median barriers, bridges, walls, cut slopes, wooded areas, buildings, and guardrails are examples of sight obstructions. See Chapter 650 to check for adequate stopping sight distance for the selected design speed.

• Superelevation is the rotation or banking of the roadway cross section to overcome part of the centrifugal force that acts on a vehicle traversing a curve. Design information on the relationship between design speed, radius of curve, and superelevation is in Chapter 640.

• Coordinate vertical and horizontal alignment. (see Chapter 630.)

Spiral curves, although no longer used on new highway construction or major realignment, still exist on Washington highways. Spirals were used to transition between tangents and circular curves with the horizontal curvature rate increasing from tangent to the central curve and decreasing from curve to tangent. Spirals do not pose an operational concern and may remain in place. See the “Green Book” for information on spirals.

(3) Horizontal Curve Length

A curve is not required for small deflection angles. Figure 620-1 gives the maximum allowable angle without a curve. See Chapter 910 for guidance on angle points or short radii curves in the vicinity of intersections at grade.
### Table

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>Maximum Angle Without Curve</th>
</tr>
</thead>
<tbody>
<tr>
<td>25</td>
<td>2º17'</td>
</tr>
<tr>
<td>30</td>
<td>1º55'</td>
</tr>
<tr>
<td>35</td>
<td>1º38'</td>
</tr>
<tr>
<td>40</td>
<td>1º26'</td>
</tr>
<tr>
<td>45</td>
<td>1º16'</td>
</tr>
<tr>
<td>50</td>
<td>1º09'</td>
</tr>
<tr>
<td>55</td>
<td>1º03'</td>
</tr>
<tr>
<td>60</td>
<td>0º57'</td>
</tr>
<tr>
<td>65</td>
<td>0º53'</td>
</tr>
<tr>
<td>70</td>
<td>0º49'</td>
</tr>
<tr>
<td>75</td>
<td>0º46'</td>
</tr>
<tr>
<td>80</td>
<td>0º43'</td>
</tr>
</tbody>
</table>

### Maximum Angle Without Curve

_Figure 620-1_

To avoid the appearance of a kink in the road, the desirable length of curve for deflection angles larger than given in Figure 620-1 is at least 500 ft long.

### 620.05 Distribution Facilities

#### (1) General

In addition to the main highway under consideration, other facilities can be provided to distribute traffic to and from the highway and to fulfill access requirements. Highway flexibility can be augmented by:

- Frontage roads
- Collector distributor roads
- On and off connections
- Parallel arterial routes with connections between them and the main highway
- Loop highways around large metropolitan areas

A city or county may be asked to accept a proposed distribution facility as a city street or county road. Plan and design these facilities according to the applicable design values as city streets or county roads. (See Chapter 440.)

#### (2) Frontage Roads

Frontage roads constructed as part of highway development may serve any of the following purposes:

- To reestablish continuity of an existing road severed by the highway.
- To provide service connections to adjacent property that would otherwise be isolated as a result of construction of the highway.
- To control access to the highway.
- To maintain circulation of traffic on each side of the highway.
- To segregate local traffic from the higher speed through traffic and intercept driveways of residences and commercial establishments along the highway.
- To relieve congestion on the arterial highway during periods of high use or in emergency situations.

Frontage roads are generally not permanent state facilities. They are usually turned back to the local jurisdiction. Plan and design frontage roads as city streets or county roads. (See Chapter 440.) Initiate coordination with the local agency that will be the recipient of the facility early in the planning process, and carry through design and construction. See Chapter 1430 for additional guidance on frontage roads and turnbacks.

Outer separations function as buffers between the through traffic on the highway and the local traffic on the frontage road. The width is governed by requirements for grading, signing, barriers, aesthetics, headlight glare, and ramps. Where possible, make the separation wide enough to allow for development on both sides of the frontage road. Wider separations also move the intersection with the frontage road and a cross road farther from the intersection with the through roadway. It also can reduce the amount of limited access control rights to be acquired. (See Chapter 1430.)
Where two-way frontage roads are provided, a driver on the highway must contend with approaching traffic on the right (opposing frontage road traffic) as well as opposing traffic on the left. Make the outer separation wide enough to minimize the effects of approaching traffic, particularly the headlight glare. See Chapter 700 for information on headlight glare considerations. With one-way same-direction frontage roads, the outer separation need not be as wide as with two-way frontage roads.

Wide separations lend themselves to landscape treatment and can enhance the appearance of both the highway and the adjoining property.

A substantial width of outer separation is particularly advantageous at intersections with cross streets. The wider separation reduces conflicts with pedestrians and bicycles.

Where ramp connections are provided between the through roadway and the frontage road, the minimum outer separation width will depend on design requirements for the ramp termini.

620.06 Number of Lanes and Arrangement

(1) General

The basic number of lanes is designated and maintained over a length of highway. The total number of lanes is the basic number of lanes plus any auxiliary lanes required to meet:

- Level of service (volume-capacity).
- Lane balance.
- Flexibility of operation.

(2) Basic Number of Lanes

Keep the basic number of lanes constant over a highway route, or a significant portion thereof, regardless of changes in traffic volume. See Chapter 440 for the minimum number of lanes for each functional class of highway.

Change the basic number of lanes only for general changes in traffic volume over a substantial length of the route. The recommended location for a reduction in the basic number of lanes is on a tangent section between interchanges or intersections.

To accommodate high traffic volumes for short distances, such as between adjacent interchanges, use auxiliary lanes. When consecutive sections between interchanges require auxiliary lanes, consider increasing the basic number of lanes through the entire length.

(3) Auxiliary Lanes

Auxiliary lanes are added to the basic number of lanes to allow additional traffic movements on short segments. These added lanes are based primarily on volume-to-capacity relationships (Chapter 610).

To ensure efficient operation of auxiliary lanes see the following:

- 910 Left and right turn lanes and storage for turning
- 940 Weaving and auxiliary lanes associated with interchanges
- 1010 Truck climbing and passing lanes

620.07 Pavement Transitions

(1) Lane Transitions

(a) For lane width changes that create an angle point in an adjacent lane, the maximum angle is given in Figure 620-1. When a lane width change does not create an angle point in an adjacent lane, a 25:1 taper is sufficient.

(b) To reduce the number of lanes, a transition is required. The following guidelines apply:

- Locate transitions where decision sight distance exists, preferably on a tangent section and on the approach side of any crest vertical curve (except the end of climbing lanes which are transitioned in accordance with Chapter 1010).
- Supplement the transition with traffic control devices.
- Reduce the number of lanes by dropping only one at a time from the right side in the direction of travel. (When dropping a lane on the left side, an approved deviation is required.) See the MUTCD when more than one lane in a single direction must be dropped.
• Use the following formula to determine the minimum length of the lane transition for high speed conditions (45 mph or more):

\[ L = \frac{VT}{60} \]

Where:

- \( L \) = length of transition (ft)
- \( V \) = design speed (mph)
- \( T \) = tangential offset width (ft)

• Use the following formula to determine the minimum length of the lane transition for low speed conditions (less than 45 mph):

\[ L = \frac{TV^2}{60} \]

Where:

- \( L \) = length of transition (ft)
- \( V \) = design speed (mph)
- \( T \) = tangential offset width (ft)

• Use a tangential rate of change of 1:25 or flatter for low speed conditions (less than 45 mph).

(c) To increase the number of lanes, a tangential rate of change in the range of 1:4 to 1:15 is sufficient. Aesthetics are the main consideration.

(d) For turning roadway widening width transitions, see Chapter 640

(2) Median Width Transitions

Whenever two abutting sections have different median widths, use long, smooth transitions \((L = VT\) or flatter). When horizontal curves are present, this can be accomplished by providing the transition throughout the length of the curve. When required on a tangent section, the transition may be applied about the center line or on either side of the median based on whether or not the abutting existing section is programmed for the wider median in the future. To satisfy aesthetic requirements, make the transition length as long as feasible.

620.08 Procedures

When the project will realign the roadway, develop horizontal alignment plans for inclusion in the PS&E. Show the following as needed to maintain clarity and provide necessary information:

- Horizontal alignment details (tangent bearing, curve radius, and superelevation rate)
- Stationing
- Number of lanes
- Intersections, road approaches, railroad crossings, and interchanges (Chapters 910, 920, 930, and 940)
- Existing roadways and features affecting or affected by the project

See the Plans Preparation Manual for additional plan requirements.

Justify any realignment of the roadway. Include the reasons for the realignment, profile considerations, alternatives considered, and the reasons the selected alignment was chosen.

When the project will change the number of lanes, include a capacity analysis supporting the number selected (Chapter 610) with the justification for the number of lanes.

Include with the justification for a frontage road any traffic analyses performed, the social, environmental, and economic considerations, the options considered, and the reasons for the final decision.

620.09 Documentation

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following web site: http://www.wsdot.wa.gov/eesc/design/projectdev/
Alignment Examples

Figure 620-2a

Desirable - Vertical Curves Lengthened

Undesirable - Minimum Vertical Curves Used
Alignment Examples
Figure 620-2b
Alignment Examples

Figure 620-2c

Desirable - Daylighting and a Simple Curve

Undesirable - Short Curve Reversals
Chapter 630

630.01 General
630.02 References
630.03 Vertical Alignment
639.04 Coordination of Vertical and Horizontal Alignments
630.05 Airport Clearance
630.06 Railroad Crossings
630.07 Procedures
630.08 Documentation

630.01 General

Vertical alignment (roadway profile) consists of a series of gradients connected by vertical curves. It is mainly controlled by:

- Topography
- Class of highway
- Horizontal alignment
- Safety
- Sight distance
- Construction costs
- Drainage
- Adjacent land use
- Vehicular characteristics
- Aesthetics

This chapter provides guidance for the design of vertical alignment. See the following chapters for additional information:

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<tr>
<th>Chapter</th>
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</tr>
</thead>
<tbody>
<tr>
<td>440</td>
<td>Maximum grade for each functional class</td>
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<td>620</td>
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<td>650</td>
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<td>910</td>
<td>Grades at intersections</td>
</tr>
<tr>
<td>940</td>
<td>Maximum grade for ramps</td>
</tr>
</tbody>
</table>

630.02 References

Washington Administrative Code (WAC) 468-18-040, “Design standards for rearranged county roads, frontage roads, access roads, intersections, ramps and crossings”

Plans Preparation Manual, M 22-31, WSDOT

Manual on Uniform Traffic Control Devices for Streets and Highways, USDOT, FHWA; including the Washington State Modifications to the MUTCD, WSDOT (MUTCD) http://www.wsdot.wa.gov/biz/trafficoperations/mutcd.htm

Local Agency Guidelines (LAG), M 36-63, WSDOT

A Policy on Geometric Design of Highways and Streets, (Green Book), 2001, AASHTO

630.03 Vertical Alignment

(1) Design Controls

The following are general controls for developing vertical alignment (also see Figures 630-2a through 2c):

- Use a smooth grade line with gradual changes, consistent with the class of highway and character of terrain. Avoid numerous breaks and short grades.
- Avoid “roller coaster” or “hidden dip” profiles by use of gradual grades made possible by heavier cuts and fills or by introducing some horizontal curvature in conjunction with the vertical curvature.
- Avoid grades that will affect truck speeds and, therefore, traffic operations.
- Avoid broken back grade lines with short tangents between two vertical curves.
- Use long vertical curves to flatten grades near the top of long steep grades.
- Where at-grade intersections occur on roadways with moderate to steep grades, it is desirable to flatten or reduce the grade through the intersection.
• Establish the subgrade at least 1 ft above the high water table (real or potential) or as recommended by the region Materials Engineer. Consider the low side of superelevated roadways.

• When a vertical curve takes place partly or wholly in a horizontal curve, coordinate the two as discussed in 630.04.

(2) Minimum Length of Vertical Curves
The minimum length of a vertical curve is controlled by design speed, the requirements for stopping sight distance, and the change in grade. Make the length of a vertical curve, in feet, not less than three times the design speed, in miles per hour. See Chapter 650 to design vertical curves to meet stopping sight distance requirements. For aesthetics, the desirable length of a vertical curve is two to three times the length required for stopping sight distance.

Sag vertical curves may have a length less than required for stopping sight distance when all three of the following are provided:
• An evaluate upgrade to justify the length reduction.
• Continuous illumination.
• Design for the comfort of the vehicle occupants. For comfort use:

\[ L = \frac{AV^2}{46.5} \]

where:  
L = Curve length ft  
A = Change in grade %  
V = Design speed mph  

The sag vertical curve lengths designed for comfort are about 50% of those required for sight distance.

(3) Maximum Grades
Analyze grades for their effect on traffic operation because they may result in undesirable truck speeds. Maximum grades are controlled by functional class of the highway, terrain type, and design speed (Chapters 440 and 940).

(4) Minimum Grades
Minimum grades are used to meet drainage requirements. Avoid selecting a “roller coaster” or “hidden dip” profile merely to accommodate drainage.

Minimum ditch gradients of 0.3% on paved materials and 0.5% on earth can be obtained independently of roadway grade. Medians, long sag vertical curves, and relatively flat terrain are examples of areas where independent ditch design may be justified. A closed drainage system may be needed as part of an independent ditch design.

(5) Length of Grade
The desirable maximum length of grade is the maximum length on an upgrade at which a loaded truck will operate without a 10 mph reduction. Figure 630-1 gives the desirable maximum length for a given percent of grade. When grades longer than the desirable maximum are unavoidable, consider an auxiliary climbing lane (Chapter 1010). For grades that are not at a constant percent, use the average.

When long steep downgrades are unavoidable, consider an emergency escape ramp (Chapter 1010).

(6) Alignment on Structures
Where practical, avoid high skew, vertical curvature, horizontal curvature, and superelevation on structures, but do not sacrifice safe roadway alignment to achieve this.

630.04 Coordination of Vertical and Horizontal Alignments
Do not design horizontal and vertical alignment independently. Coordinate them to obtain safety, uniform speed, pleasing appearance, and efficient traffic operation. Coordination can be achieved by plotting the location of the horizontal curves on the working profile to help visualize the highway in three dimensions. Perspective plots will also give a view of the proposed alignment. Figures 630-2a and 2b show sketches of desirable and undesirable coordination of horizontal and vertical alignment.
Guides for the coordination of the vertical and horizontal alignment are as follows:

- Balance curvature and grades. Using steep grades to achieve long tangents and flat curves, or excessive curvature to achieve flat grades, are both poor designs.

- Vertical curvature superimposed on horizontal curvature generally results in a more pleasing facility. Successive changes in profile not in combination with horizontal curvature may result in a series of dips not visible to the driver.

- Do not begin or end a horizontal curve at or near the top of a crest vertical curve. This condition can be unsafe, especially at night, if the driver does not recognize the beginning or ending of the horizontal curve. Safety is improved if the horizontal curve leads the vertical curve, that is, the horizontal curve is made longer than the vertical curve in both directions.

- To maintain drainage, design vertical and horizontal curves so that the flat profile of a vertical curve will not be located near the flat cross slope of the superelevation transition.

- Do not introduce a sharp horizontal curve at or near the low point of a pronounced sag vertical curve. The road ahead is foreshortened and any horizontal curve that is not flat assumes an undesirably distorted appearance. Further, vehicular speeds, particularly of trucks, often are high at the bottom of grades and erratic operation may result, especially at night.

- On two-lane roads, the need for safe passing sections (at frequent intervals and for an appreciable percentage of the length of the roadway) often supersedes the general desirability for combination of horizontal and vertical alignment. Work toward long tangent sections to secure sufficient passing sight distance.

For grades longer than indicated, consider an auxiliary climbing lane (Chapter 1010).

Grade Length

Figure 630-1
• On divided highways, consider variation in width of median and the use of independent alignments to derive the design and operational advantages of one-way roadways.

• Make horizontal curvature and profile as flat as feasible at intersections where sight distance along both roads is important and vehicles may have to slow or stop.

• In residential areas, design the alignment to minimize nuisance factors to the neighborhood. Generally, a depressed facility makes a highway less visible and less noisy to adjacent residents. Minor horizontal adjustments can sometimes be made to increase the buffer zone between the highway and clusters of homes.

• Design the alignment to enhance attractive scenic views of the natural and manmade environment, such as rivers, rock formations, parks, and outstanding buildings.

When superelevation transition within the limits of a vertical curve is necessary, plot profiles of the edges of pavement to ensure smooth transitions.

630.07 Procedures
When the project will modify the vertical alignment, develop vertical alignment plans for inclusion in the PS&E to a scale suitable for showing vertical alignment for all proposed roadways including ground line, grades, vertical curves, and superelevation. See the Plans Preparation Manual for additional requirements.

When justifying any modification to the vertical alignment, include the reasons for the change, alternatives considered (if any) and why the selected alternative was chosen. When the profile is a result of new horizontal alignment, consider vertical and horizontal alignments together and document the profile with the horizontal alignment justification.

630.08 Documentation
A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following web site: http://www.wsdot.wa.gov/eesc/design/projectdev/

630.05 Airport Clearance
For proposed highway construction or alteration in the vicinity of a public or military airport, early contact by the region with the airport authorities is required so that advance planning and design work can proceed within the required FAA regulations (Chapter 240).

630.06 Railroad Crossings
When a highway crosses a railroad at grade, design the highway grade so that a low-hung vehicle will not damage the rails or get hung up on the tracks. Figure 630-3 gives guidance on designing highway grades at railroad crossings. For more information on railroad-highway crossings, see Chapter 930.
Coordination of Horizontal and Vertical Alignments

**Figure 630-2a**

**Coinciding Horizontal and Crest Vertical Curves.**

When horizontal and crest vertical curves coincide, a satisfactory appearance results.

**Coinciding Horizontal and Sag Vertical Curves**

When horizontal and sag vertical curves coincide, a satisfactory appearance results.

**Short Tangent on a Crest Between Two Horizontal Curves**

This combination is deficient for several reasons:
- The curve reversal is on a crest making the second curve less visible.
- The tangent is too short for the superelevation transition.
- The flat area of the superelevation transition will be near the flat grade in the crest.
Coordination of Horizontal and Vertical Alignments

Profile with Tangent Alignment
Avoid designing dips on an otherwise long uniform grade.

Sharp Angle Appearance
This combination presents a poor appearance. The horizontal curve looks like a sharp angle.

Disjointed Effect
A disjointed effect occurs when the beginning of a horizontal curve is hidden by an intervening crest while the continuation of the curve is visible in the distance beyond the intervening crest.

Coordination of Horizontal and Vertical Alignments
Figure 630-2b
Desirable Coordination of Vertical and Horizontal Curves and the Use of Flowing Alignment

Undesirable - Vertical and Horizontal Curves Not Coordinated and Using Minimums

Coordination of Horizontal and Vertical Alignments

Figure 630-2c
Grading at Railroad Crossings

Figure 630-3
Chapter 640  Geometric Cross Section

640.01  General

Geometric cross sections for state highways are governed by functional classification criteria, traffic volume, and whether the highway is in a rural or urban area. See Chapter 440 for guidance on selecting a design class.

High Occupancy Vehicle (HOV) lanes must be considered when continuous through lanes are to be added within the limits of an urban area over 200,000 population (Chapter 1050).

When a state highway within an incorporated city or town is a portion of a city street, the design features must be developed in cooperation with the local agency. On managed access highways within the limits of incorporated cities and towns, the cities or towns have full responsibility for design elements outside of curb, or outside the paved shoulder where no curb exists, using the Local Agency Guidelines, M 36-63. Medians are considered to be within the curb. For city streets and county roads that are not part of the state highway system, use Chapter 468-18 WAC City/County Project Coordination and the Local Agency Guidelines, M 36-63.

See the following chapters for additional information:

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640.02  References

Washington Administrative Code (WAC 468-18-040), “Design standards for rearranged county roads, frontage roads, access roads, intersections, ramps and crossings”

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

Plans Preparation Manual, WSDOT, M 22-31

Highway Runoff Manual, M 31-16, WSDOT

Local Agency Guidelines (LAG), M 36-63, WSDOT

Standard Specifications for Road, Bridge, and Municipal Construction (Standard Specifications), M 41-10, WSDOT


640.03  Definitions

auxiliary lane  The portion of the roadway adjoining the through lanes for parking, speed change, turning, storage for turning, weaving, truck climbing, and other purposes supplementary to through-traffic movement.

high pavement type  Portland cement concrete pavement or asphalt cement concrete on a treated base.

intermediate pavement type  Asphalt cement concrete pavement on an untreated base.

lane  A strip of roadway used for a single line of vehicles.

lane width  The lateral design width for a single lane, striped as shown in the Standard Plans and the Standard Specifications. The width of an existing lane is measured from the edge of traveled way to the center of the lane line or between the centers of successive lane lines.
**low pavement type** Bituminous surface treatment.

**median** The portion of a divided highway separating the traveled ways for traffic in opposite directions.

**outer separation** The area between the outside edge of traveled way for through traffic and the nearest edge of traveled way of a frontage road.

**roadway** The portion of a highway, including shoulders, for vehicular use. A divided highway has two or more roadways.

**shoulder** The portion of the roadway contiguous with the traveled way, primarily for accommodation of stopped vehicles, emergency use, lateral support of the traveled way, and use by pedestrians.

**shoulder width** The lateral width of the shoulder, measured from the outside edge of the outside lane to the edge of the roadway.

**superelevation** The rotation of the roadway cross section in such a manner as to overcome part of the centrifugal force that acts on a vehicle traversing a curve.

**superelevation runoff** The length of highway needed to accomplish the change in cross slope from a level section to a fully superelevated section, or vice versa.

**superelevation transition length** The length of highway needed to change the cross slope from normal crown or normal pavement slope to full superelevation.

**tangent runout** The length of highway needed to change the cross slope from normal crown to a section with adverse crown removed (level).

**traveled way** The portion of the roadway intended for the movement of vehicles, exclusive of shoulders and lanes for parking, turning, and storage for turning.

**turning roadway** A curve on an open highway, a ramp, or the connecting portion of roadway between two intersecting legs of an intersection.

---

### 640.04 Roadways

The cross sections shown in Figures 640-3, 4, 5, 6a, and 6b represent minimum standards for full design level.

For the specific type of roadway section see Chapter 440. For pavement type details see the Pavement Guide.

#### (1) Traveled Way Cross Slope

The cross slope on tangents and curves is a main element in cross section design. The cross slope or crown on tangent sections and large radius curves is complicated by two contradicting controls. Reasonably steep cross slopes are desirable to aid in water runoff and to minimize ponding as a result of pavement imperfections and unequal settlement. However, steep cross slopes are undesirable on tangents because of the tendency for vehicles to drift to the low side of the roadway. Cross slopes greater than 2% are noticeable in steering and increase susceptibility to sliding to the side on icy or wet pavements.

A 2% cross slope is normally used for tangents and large radius curves on high and intermediate pavement types.

In some areas, a somewhat steeper cross slope may be desirable to improve roadway runoff, although it is undesirable operationally. For these areas, with justification, a 2.5% cross slope may be used.

On low pavement types, such as bituminous surface treatment, the cross slope may be increased to 3% to allow for reduced construction control and greater settlement.

Superelevation on curves is determined by the design speed and the radius of the curve. See 640.05 for guidance on superelevation design.

#### (2) Turning Roadway Widths

The roadway on a curve may need to be widened to make the operating conditions comparable to those on tangents. There are two main reasons to do this. One is the offtracking of vehicles, such as trucks and buses. The other is the increased difficulty drivers have in keeping their vehicles in the center of the lane.
(a) **Two-lane two-way roadways.** Figure 640-7a shows the traveled way width \( W \) for two-lane two-way roadways. For values of \( R \) between those given, interpolate \( W \) and round up to the next foot.

Minimum traveled way width \( W \) based on the delta angle of the curve is shown in Figure 640-7b. Round \( W \) to the nearest foot.

(b) **Two-lane one-way roadways.** Figure 640-8a shows the traveled way width for two-lane one-way turning roadways, including two lane ramps and four lane divided highways. For values of \( R \) between those given, interpolate \( W \) and round up to the next foot. Treat each direction of travel of multilane divided facilities as a one-way roadway.

Minimum width \( W \) based on the delta angle of the curve is shown in Figure 640-8b. Round \( W \) to the nearest foot.

To keep widths to a minimum, traveled way widths for Figures 640-8a and 8b were calculated using the WB-40 design vehicle. When volumes are high for both trucks larger than the WB-40 and other traffic, consider using the widths from Figures 640-7a and 7b.

(c) **One-lane one-way roadways.** Figure 640-9a shows the traveled way width for one-lane one-way turning roadways, including one lane ramps. For values of \( R \) between those given, interpolate \( W \) and round up to the next foot.

For minimum widths based on the delta angle of the curve, use Figure 640-9b for one-lane roadways using the radius to the outer edge of the traveled way and Figure 640-9c for one-lane roadways using the radius on the inner edge of the traveled way. Round \( W \) to the nearest foot.

Build shoulder pavements at full depth for one-lane one-way roadways because, to keep widths to a minimum, traveled way widths were calculated using the WB-40 design vehicle which may force larger vehicles to encroach on the shoulders.

(d) **Other roadways.**

- For multilane two-way undivided roadways use the following:
  \[
  W = \frac{W_a \times N}{2}
  \]

Where:
- \( W \) = The multilane roadway width.
- \( W_a \) = The width from 640.04(2)(a) for a two-lane two-way roadway.
- \( N \) = The total number of lanes.

- For one-way roadways with more than two lanes, for each lane in addition to two, add the standard lane width for the highway functional class from Chapter 440 to the width from 640.04(2)(b).

- For three-lane ramps with HOV lanes, see Chapter 1050.

(e) **All roadways.** Full design shoulder widths for the highway functional class or ramp are added to the traveled way width to determine the total roadway width.

If the total roadway width deficiency is less than 2 ft on existing roadways that are to remain in place, correction is not required.

When widening

- Traveled way widening may be constructed on the inside of the traveled way or divided equally between the inside and outside.

- Place final marked center line, and any central longitudinal joint, midway between the edges of the widened traveled way.

- Provide widening throughout the curve length.

- For widening on the inside, make transitions on a tangent, where possible.

- For widening on the outside, develop the widening by extending the tangent. This avoids the appearance of a reverse curve that a taper would create.

- For widening of 6 ft or less, use a 1:25 taper, for widths greater than 6 ft use a 1:15 taper.
(3) Shoulders

Pave the shoulders of all highways where high or intermediate pavement types are used. Where low pavement type is used, treat the roadway full width.

Shoulder cross slopes are normally the same as the cross slopes for adjacent lanes. With justification, shoulder slopes may be increased to 6%. The maximum difference in slopes between the lane and the shoulder is 8%. Examples of locations where it may be desirable to have a shoulder grade different than the adjacent lane are:

- Where curbing is used.
- Where shoulder surface is bituminous, gravel, or crushed rock.
- Where overlays are planned and it is desirable to maintain the grade at the edge of the shoulder.
- On divided highways with depressed medians where it is desirable to drain the runoff into the median.
- On the high side of the superelevation on curves where it is desirable to drain storm water or melt water away from the roadway.

When asphalt concrete curb is used, see the Standard Plans for required widening. Widening is normally required when traffic barrier is installed (see Chapter 710).

It is preferred that curb not be used on high speed facilities. In some areas, curb may be needed to control runoff water until ground cover is attained to prevent erosion. Plan for the removal of the curb when the ground cover becomes adequate. Arrange for curb removal with regional maintenance as part of the future maintenance plans. When curb is used in conjunction with guardrail, see Chapter 710 for guidance.

Figures 640-10a and 10b represent shoulder details and requirements.

640.05 Superelevation

To maintain the desired design speed, highway and ramp curves are usually superelevated to overcome part of the centrifugal force that acts on a vehicle.

(1) Superelevation Rates for Open Highways and Ramps

The maximum superelevation rate allowed for open highways or ramps is 10%. (See Figure 640-11a.)

Base superelevation rate and its corresponding radius for open highways on Figure 640-11a, Superelevation Rate (10% Max), with the following exceptions:

- Figure 640-11b, Superelevation Rate (6% Max), may be used under the following conditions:
  1. Urban conditions without limited access
  2. Mountainous areas or locations that normally experience regular accumulations of snow and ice
  3. Short-term detours (generally implemented and removed in one construction season). For long-term detours, consider a higher rate up to 10%, especially when associated with a main line detour.
- Figure 640-11c, Superelevation Rate (8% Max), may be used for existing roadways and for the urban, mountainous, and snow and ice conditions that are less severe or where the 6% rate will not work; for example, where a curve with a radius less than the minimum for the design speed from Figure 640-11b is required.

Design the superelevation for ramps the same as for open highways. With justification, ramps in urban areas with a design speed of 35 mph or less, Figure 640-12 may be used to determine the superelevation.

Round the selected superelevation rate to the nearest full percent.

Document which set of curves is being used and, when a curve other than the 10% maximum rate is used, document why the curve was selected.

Depending on design speed, construct large radius curves with a normal crown section and superelevate curves with smaller radii in accordance with the appropriate superelevation from Figures 640-11a through 11c. The minimum radii for normal crown sections are shown in Figure 640-1.
### Minimum Radius for Normal Crown Section

**Figure 640-1**

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>Minimum Radius for Normal Crown Section (ft)</th>
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</thead>
<tbody>
<tr>
<td>25</td>
<td>2,460</td>
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<td>70</td>
<td>14,690</td>
</tr>
<tr>
<td>80</td>
<td>18,080</td>
</tr>
</tbody>
</table>

### Minimum Radius for Normal Crown Section

#### (2) Existing Curves

Evaluate the superelevation on an existing curve to determine its adequacy. Use the following equation:

\[
R = \frac{6.69V^2}{e + f}
\]

Where:

- \( R \) = The minimum allowable radius of the curve in feet.
- \( V \) = Design speed in mph
- \( e \) = Superelevation rate in percent
- \( f \) = Side friction factor from Figure 640-2

Superelevation is deficient when the radius is less that the minimum from the equation.

For preservation projects, where the existing pavement is to remain in place, the superelevation on existing curves may be evaluated with a ball banking analysis.

Address deficient superelevation as provided in 640.05 (1).

### Side Friction Factor

**Figure 640-2**

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>Side Friction Factor ( f )</th>
</tr>
</thead>
<tbody>
<tr>
<td>20</td>
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<td>70</td>
<td>10</td>
</tr>
<tr>
<td>80</td>
<td>8</td>
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</tbody>
</table>

### Turning Movements at Intersections

Curves associated with the turning movements at intersections are superelevated assuming greater friction factors than open highway curves. Since speeds of turning vehicles are not constant and curve lengths are not excessive, higher friction factors can be tolerated. Use superelevation rates as high as practical, consistent with curve length and climatic conditions. Figure 640-12 shows acceptable ranges of superelevation for given design speed and radius. It is desirable to use the values in the upper half or third of the specified range whenever possible. Use judgment in considering local conditions such as snow and ice. When using high superelevation rates on short curves, provide smooth transitions with merging ramps or roadways.

### Superelevation Runoff for Highway Curves

For added comfort and safety, provide uniform superelevation runoff over a length adequate for the likely operating speeds.

Provide transitions for all superelevated highway curves as specified in Figures 640-13a through 13e. Which transition to use depends on the location of the pivot point, the direction of the curve, and the roadway cross slope.
Consider the profile of the edge of traveled way. To be pleasing in appearance, do not let it appear distorted. The combination of superelevation transition and grade may result in a hump or dip in the profile of the edge of traveled way. When this happens, the transition may be lengthened to eliminate the hump or dip. If the hump or dip cannot be eliminated this way, pay special attention to drainage in the low areas.

When reverse curves are necessary, provide sufficient tangent length for complete superelevation runoff for both curves (that is, from full superelevation of the first curve to level to full superelevation of the second curve). If tangent length is longer than this but not sufficient to provide standard super transitions (that is, from full superelevation of the first curve to normal crown to full superelevation of the second curve), increase the superelevation runoff lengths until they abut. This provides one continuous transition, without a normal crown section, similar to Designs C2 and D2 in Figures 640-13c and 3d except full super will be attained rather than the normal pavement slope as shown.

Superelevation runoff is permissible on structures but not desirable. Whenever practical, strive for full super or normal crown slopes on structures.

(5) Superelevation Runoff for Ramp Curves

Superelevation transition lengths for one-lane ramps are shown in Figure 640-14a and 14b. For multilane ramps, use the method for highway curves (Figures 640-13a through 13e).

Superelevation transition lengths (LB) given in Figures 640-14a and 14b are for a single 15-ft lane. They are based on maximum cross slope change between the pivot point and the edge of the traveled way over the length of the superelevation transition. Maximum relative slopes for specific design speeds are similar to those given for highway curves.

For a single 15-ft lane, use the distances given in the LB column for LR.

For ramps wider than 15 ft, adjust the LB distance by the equation for LR and round upward to the next whole 5 ft or 10 ft increment.

640.06 Medians and Outer Separations

(1) Purpose

The main function of a median is to separate opposing traffic lanes. The main function of an outer separation is to separate the main roadway from a frontage road. Medians and outer separations also provide space for:

- Drainage facilities
- Undercrossing bridge piers
- Vehicle storage space for crossing and left turn movements at intersections
- Headlight glare screens, including planted or natural foliage
- Visual buffer of opposing traffic
- Safety refuge areas for errant or disabled vehicles
- Storage space for snow and water from traffic lanes
- Increased safety, comfort, and ease of operations

(2) Design

In addition to Figures 640-15a through 15c, refer to other applicable sections for minimum design requirements. Median widths in excess of the minimums are highly desirable. No attempt has been made to cover all the various grading techniques that are possible on wide, variable-width medians. Considerable latitude in treatment is intended, provided the requirements of minimum geometrics, safety, and aesthetics are met or exceeded.

When the horizontal and vertical alignments of the two roadways of a divided highway are independent of each other, determine median slopes in conformance with Figure 640-3. Unnecessary clearing, grubbing, and grading within wide medians is undesirable. Give preference to selective thinning and limited reshaping of the natural ground. For slopes into the face of traffic barriers, see Chapter 710.
In areas where land is expensive, make an economic comparison of wide medians to narrow medians with their barrier requirements. Consider right of way, construction, maintenance, and accident costs. The widths of medians need not be uniform. Make the transition between median widths as long as feasible.

Independent horizontal and vertical alignment, rather than parallel alignment, is desirable.

When using concrete barriers in depressed medians or on curves, provide for surface drainage on both sides of the barrier. The transverse notches in the base of precast concrete barrier are not intended to be used as a drainage feature but rather as pick-up points when placing the sections.

**640.07 Roadsides**

(1) Side Slopes

The Cut Slope Selection tables on Figures 640-3, 4, 5, and 6b are for preliminary estimates or where no other information is available. Design the final slope as recommended in the geotechnical report.

When designing side slopes, fit the slope selected for any cut or fill into the existing terrain to give a smooth transitional blend from the construction to the existing landscape. Slopes flatter than recommended are desirable, especially within the Design Clear Zone. Slopes not steeper than 4H:1V, with smooth transitions where the slope changes, will provide a reasonable opportunity to recover control of an errant vehicle. Where mowing is contemplated, slopes must not be steeper than 3H:1V. If there will be continuous traffic barrier on a fill slope, and mowing is not contemplated, the slope may be steeper than 3H:1V.

In cases of unusual geological features or soil conditions, treatment of the slopes will depend upon results of a review of the location by the region’s Materials Engineer.

Do not disturb existing stable cut slopes just to meet the slopes given in the Cut Slope Selection tables on Figures 640-3, 4, 5, and 6b. When an existing slope is to be revised, document the reason for the change.

If borrow is required, consider obtaining it by flattening cut slopes uniformly on one or both sides of the highway. Where considering wasting excess material on an existing embankment slope, consult the region’s Materials Engineer to verify that the foundation soil will support the additional material.

In all cases, provide for adequate drainage from the roadway surface and adequate drainage in ditches. See 640.07(4) for details on drainage ditches in embankment areas.

At locations where vegetated filter areas or detention facilities will be established to improve highway runoff water quality, provide appropriate slope, space, and soil conditions for that purpose. See the *Highway Runoff Manual* for design criteria and additional guidance.

Rounding, as shown in the Standard Plans, is required at the top of all roadway cut slopes, except for cuts in solid rock. Unless Class B slope treatment is called for, Class A slope treatment is used. Call for Class B slope treatment where space is limited, such as where right of way is restricted.

(2) Roadway Sections in Rock Cuts

Typical sections for rock cuts, illustrated in Figures 640-16a and 16b, are guides for the design and construction of roadways through rock cuts. Changes in slope or fallout area are recommended when justified. Base the selection of the appropriate sections on an engineering study and the recommendations of the region’s Materials Engineer and Landscape Architect. Olympia Service Center Materials Lab concurrence is required.

There are two basic design treatments applicable to rock excavation (Figures 640-16a and 16b). Design A applies to most rock cuts. Design B is a talus slope treatment.

(a) **Design A.** This design is shown in stage development to aid the designer in selecting an appropriate section for site conditions in regard to backslope, probable rockfall, hardness of rock, and so forth.
The following guidelines apply to the various stages shown in Figure 640-16a.

- **Stage 1** is used where the anticipated quantity of rockfall is small, adequate fallout width can be provided, and the rock slope is 1/2H:1V or steeper. Controlled blasting is recommended in conjunction with Stage 1 construction.

- **Stage 2** is used when a “rocks in the road” problem exists or is anticipated. Consider it on flat slopes where rocks are apt to roll rather than fall.

- **Stage 3** represents full implementation of all protection and safety measures applicable to rock control. Use it only when extreme rockfall conditions exist. Show Stage 3 as ultimate stage for future construction on the PS&E plans if there is any possibility that it will be needed.

The use of Stage 2 or 3 alternatives (concrete barrier) is based on the designer’s analysis of the particular site. Considerations include maintenance, size and amount of rockfall, probable velocities, availability of materials, ditch capacity, adjacent traffic volumes, distance from traveled lane, and impact severity. Incorporate removable sections in the barrier at approximately 200 ft intervals. Appropriate terminal treatment is required (Chapter 710).

Occasionally, the existing ground above the top of the cut is on a slope approximating the design cut slope. The height (H) is to include the existing slope or that portion that can logically be considered part of the cut. The cut slope selected for a project must be that required to effect stability of the existing material.

Benches may be used to increase slope stability; however, the use of benches may alter the design requirements for the sections given in Figure 640-16a.

The necessity for benches, their width, and vertical spacing is established only after an evaluation of slope stability. Make benches at least 20 ft wide. Provide access for maintenance equipment at the lowest bench, and to the higher benches if feasible. Greater traffic benefits in the form of added safety, increased horizontal sight distance on curves, and other desirable attributes may be realized from widening a cut rather than benching.

(b) **Design B.** A talus slope treatment is shown in Design B (Figure 640-16b). The rock protection fence is placed at any one of the three locations shown but not in more than one position at a particular location. The exact placement of the rock protection fence in talus slope areas requires considerable judgment and should be determined only after consultation with the region’s Materials Engineer.

- Fence position a is used when the cliff generates boulders less than 0.25 cy³ in size, and the length of the slope is greater than 350 ft.
- Fence position b is the preferred location for most applications.
- Fence position c is used when the cliff generates boulders greater than 0.25 cy³ in size, regardless of the length of the slope. On short slopes, this may require placing the fence less than 100 ft from the base of the cliff.
- Use of gabions may be considered instead of the rock protection shown in fence position a. However, gabion treatment is considered similar to a wall and, therefore, requires appropriate face and end protection for safety (Chapter 710).

Use of the alternate shoulder barrier is based on the designer’s analysis of the particular site. Considerations similar to those given for Design A alternatives apply.

Rock protection treatments other than those described above may be required for cut slopes that have relatively uniform spalling surfaces, consult with the region’s Materials Engineer.

**3) Stepped Slopes**

Stepped slopes are a construction method intended to promote early establishment of vegetative cover on the slopes. They consist of a series of small horizontal steps or terraces on the face of the cut slope. Soil conditions dictate the
feasibility and necessity of stepped slopes. They are to be considered only on the recommendation of the region’s Materials Engineer (Chapter 510). Consult region’s landscape personnel for appropriate design and vegetative materials to be used. See Figure 640-17 for stepped slope design details.

(4) Drainage Ditches in Embankment Areas
Where it is necessary to locate a drainage ditch adjacent to the toe of a roadway embankment, consider the stability of the embankment. A drainage ditch placed immediately adjacent to the toe of an embankment slope has the effect of increasing the height of the embankment by the depth of the ditch. In cases where the foundation soil is weak, the extra height could result in an embankment failure. As a general rule, the weaker the foundation and the higher the embankment, the farther the ditch should be from the embankment. Consult the region’s Materials Engineer for the proper ditch location.

When topographic restrictions exist, consider an enclosed drainage system with appropriate inlets and outlets. Do not steepen slopes to provide lateral clearance from toe of slope to ditch location, thereby necessitating traffic barriers or other protective devices.

Maintenance operations are also facilitated by adequate width between the toe of the slope and an adjacent drainage ditch. Where this type of facility is anticipated, provide sufficient right of way for access to the facility and place the drainage ditch near the right of way line.

Provide for disposition of the drainage collected by ditches in regard to siltation of adjacent property, embankment erosion, and other undesirable effects. This may also apply to cut slope top-of-slope ditches.

(5) Bridge End Slopes
Bridge end slopes are determined by several factors, including: location, fill height, depth of cut, soil stability, and horizontal and vertical alignment. Close coordination between the OSC Bridge and Structures Office and the region is necessary to ensure proper slope treatment (Chapter 1120).

Early in the preliminary bridge plan development, determine preliminary bridge geometrics, end slope rates, and toe of slope treatments. Figure 640-18a provides guidelines for use of slope rates and toe of slope treatments for overcrossings. Figure 640-18b shows toe of slope treatments to be used on the various toe conditions.

640.08 Roadway Sections
Provide a typical section for inclusion in the PS&E for each general type used on the main roadway, ramps, detours, and frontage or other roads. See the Plans Preparation Manual for requirements.

640.09 Documentation
The following documents are to be preserved in the project file. See Chapter 330.

☐ Justification for cross slopes other than 2% on tangents.

☐ Justification for shoulder cross slopes not the same as the cross slopes for the adjacent lane.

☐ Documentation of superelevation maximum rate being used and justification for a rate other than 10% maximum.

☐ Justification for the use of Lb on ramp curves when the minimum transition cannot be achieved.

☐ Documentation of the reasons for modifying an existing cut slope.

☐ Engineering study and recommendations for rock cuts.

☐ Materials Engineer recommendation for stepped slopes.

☐ Materials Engineer recommendation for ditch location at the toe of fill.
Height of fill/depth of ditch (ft) | Slope not steeper than (H:V) (5)
--- | ---
10 | 6 : 1
10 - 20 | 4 : 1
20 - 30 | 3 : 1 (6)
over 30 | 2 : 1 (6) (8)

Fill and Ditch Slope Selection

Notes:
(1) See Figures 640-10a and 10b for shoulder details. See Chapter 440 for minimum shoulder width.
(2) Generally, the crown slope will be as follows:
   - Four-lane highway — slope all lanes away from the median.
   - Six-lane highway — slope all lanes away from the median unless high rainfall intensities would indicate otherwise.
   - Eight-lane highway — slope two of the four directional lanes to the right and two to the left unless low rainfall intensities indicate that all four lanes could be sloped away from the median.
(3) See Chapter 440 for minimum number and width of lanes. See Figures 640-8a and 8b and 640.04(2) for turning roadway width.
(4) See Figures 640-15a through 15c for median details. See Chapter 440 for minimum median width.
(5) Where practical, consider flatter slopes for the greater fill heights and ditch depths.
(6) Widen and round foreslopes steeper than 4H:1V as shown on Figure 640-10b.
(7) Cut slopes steeper than 2H:1V may be used where favorable soil conditions exist or stepped construction is used. See Chapter 700 for clear zone and barrier requirements.
(8) Fill slopes as steep as 1 1/2H:1V may be used where favorable soil conditions exist. See Chapter 700 for clear zone and barrier requirements.
(9) This table is for preliminary estimates or where no other information is available. Design the final slope as recommended in the geotechnical report. Do not disturb existing stable slopes just to meet the slopes given in this table.

Cut Slope Selection (9)

Height of cut (ft) | Slope not steeper than (H:V)
--- | ---
0 - 5 | 6 : 1
5 - 20 | 3 : 1
over 20 | 2 : 1 (7)

*From bottom of ditch

Divided Highway Roadway Sections

Figure 640-3
Fill and Ditch Slope Selection

<table>
<thead>
<tr>
<th>Height of fill/depth of ditch (ft)</th>
<th>Slope not steeper than (H:V)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 5</td>
<td>6 : 1</td>
</tr>
<tr>
<td>5 - 20</td>
<td>4 : 1</td>
</tr>
<tr>
<td>20 - 30</td>
<td>3 : 1 (7)</td>
</tr>
<tr>
<td>over 30</td>
<td>2 : 1 (6) (7)</td>
</tr>
</tbody>
</table>

Notes:

(1) See Figures 640-10a and 10b for shoulder details. See Chapter 440 for minimum shoulder width.
(2) See Chapter 440 for minimum number and width of lanes. See Figures 640-7a and 7b and 640.04(2) for turning roadway width.
(3) See Chapter 440 for minimum median width.
(4) Where practical, consider flatter slopes for the greater fill heights and ditch depths.
(5) Cut slopes steeper than 2H:1V may be used where favorable soil conditions exist or stepped construction is used. See Chapter 700 for clear zone and barrier requirements.
(6) Fill slopes up to 1\(\frac{1}{2}\)H:1V may be used where favorable soil conditions exist. See Chapter 700 for clear zone and barrier requirements.
(7) Widen and round foreslopes steeper than 4H:1V as shown on Figure 640-10b.
(8) This table is for preliminary estimates or where no other information is available. Design the final slope as recommended in the geotechnical report. Do not disturb existing stable slopes just to meet the slopes given in this table.
Notes:

(1) See Figures 640-10a and 10b for shoulder details. See Chapter 440 for minimum shoulder width.

(2) See Chapter 440 for minimum width of lanes. See Figures 640-7a and 7b and 640.04(2) for turning roadway width.

(3) The minimum ditch depth is 2 ft for Design Class P-3 and 1.5 ft for Design Class P-4, P-5, M-2, M-3, M-4, C-2, C-3, and C-4.

(4) Where practical, consider flatter slopes for the greater fill heights.

(5) Fill slopes up to $1\frac{1}{2}:1$ may be used where favorable soil conditions exist. See Chapter 700 for clear zone and barrier requirements.

(6) Cut slopes steeper than $2:1$ may be used where favorable soil conditions exist or stepped construction is used. See Chapter 700 for clear zone and barrier requirements.

(7) Widen and round foreslopes steeper than $4:1$, as shown on Figure 640-10b.

(8) This table is for preliminary estimates or where no other information is available. Design the final slope as recommended in the geotechnical report. Do not disturb existing stable slopes just to meet the slopes given in this table.

### Fill and Ditch Slope Selection

<table>
<thead>
<tr>
<th>Height of fill/depth of ditch (ft)</th>
<th>Design class of highway</th>
<th>Slope not steeper than (H:V)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 10</td>
<td>P-3, P-4, M-2, C-2</td>
<td>6:1</td>
</tr>
<tr>
<td>10 - 20</td>
<td>P-5, M-3, M-4, C-3, C-4</td>
<td>4:1</td>
</tr>
<tr>
<td>20 - 30</td>
<td></td>
<td></td>
</tr>
<tr>
<td>over 30</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### Cut Slope Selection

<table>
<thead>
<tr>
<th>Height of cut (ft)*</th>
<th>Design class of highway</th>
<th>Slope not steeper than (H:V)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 5</td>
<td>P-3, P-4, M-2, C-2</td>
<td>6:1</td>
</tr>
<tr>
<td>5 - 20</td>
<td>P-5, M-3, M-4, C-3, C-4</td>
<td>3:1</td>
</tr>
<tr>
<td>over 20</td>
<td></td>
<td>2:1 (6)</td>
</tr>
</tbody>
</table>

*From bottom of ditch.
For notes, dimensions, and slope selection tables see Figure 640-6b

Ramp Roadway Sections

Figure 640-6a
Ramp Roadway Sections

Figure 640-6b

1. See Figures 640-10a and 10b for shoulder details. See Chapter 940 for minimum shoulder widths.

2. See Chapter 940 for minimum ramp lane widths.
   - For one-lane ramp turning roadways see Figures 640-9a thru 9c for traveled way width.
   - For two-one-way ramp turning roadways, see Figures 640-8a & 8b for traveled way width.
   - For two-way ramps treat each direction as a separate one-way roadway.

3. The minimum median width of a two-lane, two-way ramp is not less than that required for traffic control devices and their respective clearances.

4. Minimum ditch depth is 2 ft for design speeds over 40 mph and 1.5 ft for design speeds of 40 mph or less. Rounding may be varied to fit drainage requirements when minimum ditch depth is 2 ft.

5. Widen and round foreslopes steeper than 4H:1V as shown on Figure 640-10b.

6. Method of drainage pickup to be determined by the designer.

7. Where practical, consider flatter slopes for the greater fill heights and ditch depths.

8. Cut slopes steeper than 2H:1V may be used where favorable soil conditions exist or stepped construction is used. See Chapter 700 for clear zone and barrier requirements.

9. Fill slopes as steep as 1 1/2H:1V may be used where favorable soil conditions exist. See Chapter 700 for clear zone and barrier requirements.

10. This table is for preliminary estimates or where no other information is available. Design the final slope as recommended in the geotechnical report. Do not disturb existing stable slopes just to meet the slopes given in this table.

### Fill and Ditch Slope Selection

<table>
<thead>
<tr>
<th>Height of fill/depth of ditch (ft)</th>
<th>Slope not steeper than (H:V) (7)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 10</td>
<td>6 : 1</td>
</tr>
<tr>
<td>10 - 20</td>
<td>4 : 1</td>
</tr>
<tr>
<td>20 - 30</td>
<td>3 : 1 (5)</td>
</tr>
<tr>
<td>over 30</td>
<td>2 : 1 (5) (9)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Height of cut (ft)*</th>
<th>Slope not steeper than (H:V)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 - 5</td>
<td>6 : 1</td>
</tr>
<tr>
<td>5 - 20</td>
<td>3 : 1</td>
</tr>
<tr>
<td>over 20</td>
<td>2 : 1 (8)</td>
</tr>
</tbody>
</table>

*From bottom of ditch

---

**Special Design**

This special design is to be used only when restrictions (high right of way costs or physical features that are difficult or costly to correct) require its consideration.

**Cut slope Selection** (10)
Traveled Way Width for Two-Way Two-Lane Turning Roadways

*Figure 640-7a*

<table>
<thead>
<tr>
<th>Radius on center line of traveled way (ft)</th>
<th>Design traveled way width (W) (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>3,000 to tangent</td>
<td>24</td>
</tr>
<tr>
<td>2,999</td>
<td>25</td>
</tr>
<tr>
<td>2,000</td>
<td>26</td>
</tr>
<tr>
<td>1,000</td>
<td>27</td>
</tr>
<tr>
<td>800</td>
<td>28</td>
</tr>
<tr>
<td>700</td>
<td>28</td>
</tr>
<tr>
<td>600</td>
<td>29</td>
</tr>
<tr>
<td>500</td>
<td>29</td>
</tr>
<tr>
<td>400</td>
<td>30</td>
</tr>
<tr>
<td>350</td>
<td>31</td>
</tr>
<tr>
<td>300</td>
<td>32</td>
</tr>
<tr>
<td>250</td>
<td>34</td>
</tr>
<tr>
<td>200</td>
<td>36</td>
</tr>
<tr>
<td>150</td>
<td>40</td>
</tr>
</tbody>
</table>
Traveled Way Width for Two-Way Two-Lane Turning Roadways

Figure 640-7b
<table>
<thead>
<tr>
<th>Radius on center line of traveled way (ft)</th>
<th>Design traveled way width (W) (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>3,000 to tangent</td>
<td>24</td>
</tr>
<tr>
<td>1,000 to 2,999</td>
<td>25</td>
</tr>
<tr>
<td>999</td>
<td>26</td>
</tr>
<tr>
<td>600</td>
<td>26</td>
</tr>
<tr>
<td>500</td>
<td>27</td>
</tr>
<tr>
<td>400</td>
<td>27</td>
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<tr>
<td>350</td>
<td>28</td>
</tr>
<tr>
<td>300</td>
<td>28</td>
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<tr>
<td>250</td>
<td>29</td>
</tr>
<tr>
<td>200</td>
<td>29</td>
</tr>
<tr>
<td>150</td>
<td>31</td>
</tr>
<tr>
<td>100</td>
<td>34</td>
</tr>
</tbody>
</table>

Traveled Way Width for Two-Lane One-Way Turning Roadways

*Figure 640-8a*
Traveled Way Width for Two-Lane One-Way Turning Roadways

Figure 640-8b
(1) On tangents, the minimum lane width may be reduced to 12 ft.

(2) The width given is for a radius on the outside edge of the traveled way. When the radius is on the inside edge of traveled way, the width may be 17.7 ft.

(3) The width given is for a radius on the outside edge of the traveled way. When the radius is on the inside edge of traveled way, the width may be 18 ft.

(4) The width given is for a radius on the outside edge of the traveled way. When the radius is on the inside edge of traveled way, the width may be 19 ft.

<table>
<thead>
<tr>
<th>Radius (ft)</th>
<th>Design traveled way width (W) (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>300 to tangent</td>
<td>15&lt;sup&gt;(1)&lt;/sup&gt;</td>
</tr>
<tr>
<td>299</td>
<td>16</td>
</tr>
<tr>
<td>250</td>
<td>16</td>
</tr>
<tr>
<td>200</td>
<td>17</td>
</tr>
<tr>
<td>165</td>
<td>17.5</td>
</tr>
<tr>
<td>130</td>
<td>18&lt;sup&gt;(2)&lt;/sup&gt;</td>
</tr>
<tr>
<td>100</td>
<td>19&lt;sup&gt;(3)&lt;/sup&gt;</td>
</tr>
<tr>
<td>75</td>
<td>21&lt;sup&gt;(4)&lt;/sup&gt;</td>
</tr>
</tbody>
</table>

**Traveled Way Width for One-Lane Turning Roadways**

*Figure 640-9a*
Traveled Way Width for One-Lane Turning Roadways

Figure 640-9b

NOTE: All Radii are to the outside edge of traveled way.
NOTE: All Radii are to the inside edge of traveled way.
Shoulder Design on the Low Side of the Roadway for Cross Slopes Greater Than 2%

Shoulder Design on the High Side of the Roadway on Curves and Divided Roadways Shoulder Slopes with Roadway

Shoulder Design on the High Side of the Roadway on Curves and Divided Roadways Away from Roadway

Shoulder Design with Curb

* AP = angle point in the subgrade.
For notes, see Figure 640-10b

Shoulder Details

Figure 640-10a
Notes:

(1) Shoulder cross slopes are normally the same as the cross slopes for adjacent lanes. See 640.04(3) in the text for examples, additional information, and requirements of locations where it may be desirable to have a shoulder cross slope different than the adjacent lane.

(2) Widening and shoulder rounding outside the usable shoulder is required when foreslope is steeper than 4H:1V.

(3) See Chapter 440 for shoulder width.

(4) On divided multilane highways see Figures 640-15a and 15c or additional details and requirements for median shoulders.

(5) See Chapter 1025 for additional requirements for sidewalks.

(6) It is preferred that curb not be used on high speed facilities (posted speed >40 mph).

(7) Paved shoulders are required wherever asphalt concrete curb is placed. Use it only where necessary to control drainage from roadway runoff. See the Standard Plans for additional details and dimensions.

(8) When rounding is required, use it uniformly on all ramps and crossroads, as well as the main roadway.

End rounding on the crossroad just beyond the ramp terminals and at a similar location where only a grade separation is involved.

(9) When widening beyond the edge of usable shoulder is required for asphalt concrete curb, barrier, or other purposes, additional widening for shoulder rounding is not required.

(10) See Chapter 710 for required widening for guardrail and concrete barrier.

Shoulder Widening for Guardrail

Shoulder Widening for Barrier
### Superelevation Rates (10% max)

*Figure 640-11a*

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>20</th>
<th>25</th>
<th>30</th>
<th>35</th>
<th>40</th>
<th>45</th>
<th>50</th>
<th>55</th>
<th>60</th>
<th>70</th>
<th>80</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minimum Radius (ft)</td>
<td>100</td>
<td>160</td>
<td>240</td>
<td>330</td>
<td>430</td>
<td>560</td>
<td>700</td>
<td>880</td>
<td>1100</td>
<td>1640</td>
<td>2380</td>
</tr>
</tbody>
</table>

The diagrams illustrate the relationship between superelevation (%) and radius (ft) for various design speeds. Each curve represents a different design speed, with the maximum superelevation rate being 10%.
Superelevation Rates (6% max)

Figure 640-11b
Superelevation Rates (8% max)

Figure 640-11c

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>20</th>
<th>25</th>
<th>30</th>
<th>35</th>
<th>40</th>
<th>45</th>
<th>50</th>
<th>55</th>
<th>60</th>
<th>70</th>
<th>80</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minimum Radius (ft)</td>
<td>110</td>
<td>180</td>
<td>260</td>
<td>350</td>
<td>470</td>
<td>610</td>
<td>770</td>
<td>970</td>
<td>1210</td>
<td>1830</td>
<td>2680</td>
</tr>
<tr>
<td>Curve Radius (ft)</td>
<td>Range in Superelevation Rates (%) for Design Speed of:</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<td></td>
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<tr>
<td></td>
<td>15 mph</td>
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<td>50</td>
<td>2 - 10</td>
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<td>310</td>
<td>2 - 3</td>
<td>2 - 4</td>
<td>3 - 6</td>
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Superelevation Rates for Turning Roadways at Intersections
Figure 640-12
<table>
<thead>
<tr>
<th>S %</th>
<th>20 mph</th>
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<th>30 mph</th>
<th>35 mph</th>
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<th>45 mph</th>
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<th>55 mph</th>
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<th>75 mph</th>
<th>80 mph</th>
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<th>90 mph</th>
<th>95 mph</th>
<th>100 mph</th>
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<tr>
<td>2</td>
<td>35</td>
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</tr>
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<td>100</td>
<td>105</td>
<td>115</td>
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<td>150</td>
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<td>145</td>
<td>155</td>
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<td>185</td>
<td>210</td>
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<td>250</td>
<td>265</td>
<td>295</td>
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</tr>
<tr>
<td>8</td>
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<td>145</td>
<td>155</td>
<td>165</td>
<td>180</td>
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<td>400</td>
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<td>375</td>
<td>400</td>
<td>430</td>
<td>460</td>
<td></td>
</tr>
</tbody>
</table>

*S* Based on one 12 ft lane between the pivot point and the edge of traveled way. When the distance exceeds 12 ft use the following equation to obtain LR:

\[ LR = LB(1 + 0.04167X) \]

Where:

\( X \) = The distance in excess of 12 ft between the pivot point and the farthest edge of traveled way, in feet

**Superelevation Transitions for Highway Curves**

*Figure 640-13a*
Superelevation Transitions for Highway Curves

Design B\textsuperscript{1} Pivot Point on Edge of Pavement Outside of Curve Crowned Section

Design B\textsuperscript{2} Pivot Point on Edge of Pavement Inside of Curve Crowned Section

C = Normal crown(\%)
S = Superelevation rate (\%)
N = Number of lanes between points
W = Width of lane
Superelevation Transitions for Highway Curves

Figure 640-13c

Design $C^1$

Design $C^2$

C = Normal crown (%)
S = Superelevation rate (%)
N = Number of lanes between points
W = Width of lane
Superelevation Transitions for Highway Curves

*Figure 640-13d*

**Design D¹**

- **C** = Normal crown (%)
- **S** = Superelevation rate (%)
- **N** = Number of lanes between points
- **W** = Width of lane

**Design D²**

- **C** = Normal crown (%)
- **S** = Superelevation rate (%)
- **N** = Number of lanes between points
- **W** = Width of lane
Transition profiles for typical six lanes with median

**Design E**

\[ C = \text{Normal crown(\%)} \]
\[ S = \text{Superelevation rate (\%)} \]
\[ N = \text{Number of lanes between points} \]
\[ W = \text{Width of lane} \]

**Superelevation Transitions for Highway Curves**

*Figure 640-13e*
### Table 1  Pivot Point on Center Line — Curve in Direction of Normal Pavement Slope

<table>
<thead>
<tr>
<th>S (%)</th>
<th>Length of transition in feet for Design Speed of:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>20 mph</td>
</tr>
<tr>
<td></td>
<td>L&lt;sub&gt;B&lt;/sub&gt;</td>
</tr>
<tr>
<td>3</td>
<td>10</td>
</tr>
<tr>
<td>4</td>
<td>20</td>
</tr>
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<td>5</td>
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<td>8</td>
<td>60</td>
</tr>
<tr>
<td>9</td>
<td>70</td>
</tr>
<tr>
<td>10</td>
<td>80</td>
</tr>
</tbody>
</table>

### Table 2  Pivot Point on Center Line — Curve in Direction Opposite to Normal Pavement Slope

\[
\text{LR} = \text{LB} \times (1 + 0.04167x) \quad \text{Where: } x = \text{width of lane greater than 15 ft.}
\]

\[
\text{WL} = \text{width of ramp lane}
\]

#### Superelevation Transitions for Ramp Curves

*Figure 640-14a*
Length of transition in feet for Design Speed of:

<table>
<thead>
<tr>
<th>S (%)</th>
<th>L_B</th>
<th>L_B</th>
<th>L_B</th>
<th>L_B</th>
<th>L_B</th>
<th>L_B</th>
<th>L_B</th>
<th>L_B</th>
</tr>
</thead>
<tbody>
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<td>210</td>
<td>225</td>
<td>240</td>
<td>255</td>
</tr>
</tbody>
</table>

Table 3 Pivot Point on Edge of Lane — Curve in Direction of Normal Pavement Slope

\[ LR = LB \times (1 + 0.04167x) \quad \text{Where: } x = \text{width of lane greater than 15 ft.} \]

\[ WL = \text{width of ramp lane} \]

**Superelevation Transitions for Ramp Curves**

*Figure 640-14b*
Divided Highway Median Sections

For notes, see Figure 640-15c
For notes, see Figure 640-15c

Divided Highway Median Sections

Figure 640-15b
Notes:

(1) Designs A and B including Alternate Designs 1 and 2 are urban median designs, see Chapter 440 for minimum urban median width.

(2) Locate the pivot point to best suit the requirements of vertical clearances, drainage, and aesthetics.

(3) Pavement slopes generally shall be in a direction away from the median. A crowned roadway section may be used in conjunction with the depressed median where conditions warrant. See Figure 640-3 for additional crown information.

(4) Design B may be used uniformly on both tangents and horizontal curves. Use alternate designs 1 or 2 when the “roll over” between the shoulder and the inside lane on the high side of a supererelevated curve exceeds 8%. Provide suitable transitions at each end of the curve for the various conditions encountered in applying the alternate to the basic median design.

(5) Method of drainage pickup to be determined by the designer.

(6) Median shoulders normally slope in the same direction and rate as the adjacent through lane. When median shoulders are over 6 ft wide or cement concrete pavement is used, median shoulders may slope toward the median. However, the “roll over” algebraic difference in rate of cross slope shall not exceed 8%. See figures 640-10a and 10b for additional shoulder details.

(7) See Chapter 440 for minimum shoulder width.

(8) Future lane, see Chapter 440 for minimum width.

(9) Widen and round foreslopes steeper than 4H:1V as shown on Figure 640-10b.

(10) Designs C, D, and E are rural median designs, see Chapter 440 for minimum rural median widths. Rural median designs may be used in urban areas when minimum rural median widths can be achieved.
Notes:

Cut heights less than 20 ft shall be treated as a normal roadway unless otherwise determined by the Region Materials Engineer.

Stage 2 and 3 Alternates may be used when site conditions dictate.

Fence may be used in conjunction with the Stage 3 Alternate. See Chapter 700 for clear zone requirements.

(1) See Chapter 710 for required widening for guardrail and concrete barrier.

<table>
<thead>
<tr>
<th>Rock Slope</th>
<th>H(ft)</th>
<th>W(ft)</th>
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</thead>
<tbody>
<tr>
<td>Near Vertical</td>
<td></td>
<td></td>
</tr>
<tr>
<td>20-30</td>
<td>12</td>
<td></td>
</tr>
<tr>
<td>30-60</td>
<td>15</td>
<td></td>
</tr>
<tr>
<td>&gt;60</td>
<td>20</td>
<td></td>
</tr>
<tr>
<td>0.25H:1V through</td>
<td>20</td>
<td></td>
</tr>
<tr>
<td>30-60</td>
<td>15</td>
<td></td>
</tr>
<tr>
<td>&gt;60</td>
<td>20</td>
<td></td>
</tr>
<tr>
<td>0.50H:1V</td>
<td></td>
<td></td>
</tr>
<tr>
<td>60-100</td>
<td>20</td>
<td></td>
</tr>
<tr>
<td>&gt;100</td>
<td>25</td>
<td></td>
</tr>
</tbody>
</table>

Roadway Sections in Rock Cuts, Design A
*Figure 640-16a*
Notes

Ordinarily, place fence within a zone of 100ft to 200 ft maximum from base of cliff measured along slope.

Rock protection fence may be used in conjunction with the Shoulder Barrier Alternate when site conditions dictate.

(1): See Chapter 710 for required widening for guardrail and concrete barrier.
Notes:
(1) Staked slope line - Maximum slope 1H: 1V.
(2) Step rise - height variable: 1 ft to 2 ft
(3) Step tread - width = staked slope ratio x step rise.
(4) Step termini - width = 1/2 step tread width.
(5) Slope rounding.
(6) Overburden area - variable slope ratio.

Roadway Sections With Stepped Slopes
*Figure 640-17*
<table>
<thead>
<tr>
<th>Bridge End Condition</th>
<th>Toe of Slope End Slope Rate</th>
<th>Lower Roadway Treatment (1)</th>
<th>Slope Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>End Piers on Fill</td>
<td>Height Rate</td>
<td>Posted speed Treatment of lower roadway.</td>
<td></td>
</tr>
<tr>
<td>≤ 35 ft</td>
<td>1³/₄H:1V</td>
<td>&gt; 50 mph Rounding</td>
<td></td>
</tr>
<tr>
<td>&gt; 35 ft</td>
<td>2H:1V</td>
<td>≤ 50 mph No rounding</td>
<td></td>
</tr>
<tr>
<td>End Piers in Cut</td>
<td>Match lower roadway slope.(3)</td>
<td>No rounding, toe at center line of the lower roadway ditch.</td>
<td>(4)</td>
</tr>
<tr>
<td>Lower Roadway in Cut</td>
<td>Match lower roadway slope.(3)</td>
<td>No rounding, toe at center line of the lower roadway ditch.</td>
<td>(4)</td>
</tr>
<tr>
<td>Ends in Partial Cut and Fill</td>
<td>When the cut depth is &gt; 8 ft and length is &gt; 100 ft, match cut slope of the lower roadway.</td>
<td>When the cut depth is &gt; 8 ft and length is &gt; 100 ft, no rounding, toe at center line of the lower roadway ditch.</td>
<td>(4)</td>
</tr>
<tr>
<td></td>
<td>When the cut depth is ≤ 5 ft or the length is ≤ 100 ft, it is designers choice.</td>
<td>When the cut depth is ≤ 5 ft or the length is ≤ 100 ft, it is designers choice.</td>
<td>(4)</td>
</tr>
</tbody>
</table>

Notes:
(1) See Figure 640-18b
(2) Slope may be 1³/₄H:1V in special cases.
(3) In interchange areas, continuity may require variations.
(4) See 640.07.
Bridge End Slopes

Figure 640-18b
650 Sight Distance

650.01 General

It is essential that the driver of a vehicle be able to see far enough ahead to assess developing situations and take appropriate action. For purposes of design, sight distance is considered in terms of passing sight distance, stopping sight distance, and decision sight distance.

See the following chapters for additional information:

<table>
<thead>
<tr>
<th>Chapter</th>
<th>Subject</th>
</tr>
</thead>
<tbody>
<tr>
<td>910</td>
<td>Sight distance at intersections at grade</td>
</tr>
<tr>
<td>920</td>
<td>Sight distance at road approaches</td>
</tr>
<tr>
<td>930</td>
<td>Sight distance at railroad crossings</td>
</tr>
<tr>
<td>1020</td>
<td>Sight distance for paths and trails</td>
</tr>
</tbody>
</table>

650.02 References

Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD), USDOT, FHWA; including the Washington State Modifications to the MUTCD, M 24-01, WSDOT

A Policy on Geometric Design of Highways and Streets, 1994, AASHTO

650.03 Definitions

sight distance The length of highway visible to the driver

stopping sight distance The sight distance required to safely stop a vehicle traveling at design speed

(1) Design Criteria

Passing sight distance is the sum of four distances:

- The distance traveled by the passing vehicle during perception and reaction time and initial acceleration to the point of encroachment on the opposing lane.
- The distance the passing vehicle is in the opposing lane.
- The distance that an opposing vehicle travels during two-thirds of the time the passing vehicle is in the opposing lane.
- A clearance distance between the passing vehicle and the opposing vehicle at the end of the passing maneuver.

Passing sight distance is calculated for a passenger car using an eye height of 3.50 ft and an object height of 4.25 ft. Figure 650-1 gives the passing sight distances for various design speeds.

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>Passing Sight Distance (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>25</td>
<td>935</td>
</tr>
<tr>
<td>30</td>
<td>1,085</td>
</tr>
<tr>
<td>35</td>
<td>1,280</td>
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<tr>
<td>40</td>
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<td>1,770</td>
</tr>
<tr>
<td>60</td>
<td>2,065</td>
</tr>
<tr>
<td>70</td>
<td>2,460</td>
</tr>
</tbody>
</table>

Passing Sight Distance

Figure 650-1
On two-lane, two-way highways, provide passing opportunities to meet traffic volume demands. This can be accomplished by using numerous sections with safe passing sight distance or by adding passing lanes at critical locations (Chapter 1010).

In the design stage, passing sight distance can be provided by adjusting the alignment either vertically or horizontally to increase passing opportunities.

These considerations also apply to multilane highways where staged construction includes a two-lane, two-way operation as an initial stage. Whether auxiliary lanes are provided, however, depends on the time lag proposed between the initial stage and the final stage of construction.

(2) Vertical Curves

Figure 650-6 gives the length of crest vertical curve needed to provide passing sight distance for two-lane highways.

Sag vertical curves are not a restriction to passing sight distance.

(3) Horizontal Curves

Passing sight distance can be restricted on the inside of a horizontal curve by roadside objects that are 3.60 ft or more above the roadway surface. When the length of curve is greater than the passing sight distance and the sight restriction is more than half the passing sight distance into the curve, use the following formula to determine if the object is close enough to the roadway to be a restriction to passing sight distance:

\[ M = R \left[ 1 - \cos \left( \frac{28.65S}{R} \right) \right] \]

Where:

- \( M \) = The distance from the center line of the roadway to the obstruction
- \( R \) = Radius of the curve
- \( S \) = The passing sight distance from Figure 650-1

When the length of curve is less than the passing sight distance or the sight restriction is less than half the passing sight distance into the curve, the desired sight distance may be available with a lesser \( M \) distance. When this occurs, the sight distance can be checked graphically.

(4) No-Passing Zone Markings

A knowledge of practices for marking no-passing zones on two-lane roads is helpful in designing a safe highway. The values in Figure 650-1 are the passing sight distances starting at the point the pass begins. The values in the MUTCD are lower than the Figure 650-1 values. They are for no-passing zone marking limits and start at the point the safe pass must be completed.

The MUTCD values are not to be used directly in design but are discussed for the designer’s recognition of locations requiring no-passing pavement markings. Sections of highway providing passing sight distance in the range of values between the distances in Figure 650-1 and MUTCD values require careful review by the designer.

650.05 Stopping Sight Distance

(1) Design Criteria

Stopping sight distance is the sum of two distances; the distance traveled during perception and reaction time and the distance required to stop the vehicle.

Stopping sight distance is calculated for a passenger car using an eye height of 3.50 ft and an object height of 0.50 ft. For various design speeds, Figure 650-2 gives the design stopping sight distances, the minimum curve length for a one percent grade change to provide the sight distance for a crest (\( K_C \)) and sag (\( K_S \)) vertical curve, and the minimum length of vertical curve for the design speed (\( VCL_m \)).

Figure 650-3 gives the values for existing stopping sight distance and the associated \( K_C \) and \( K_S \).

Provide for design stopping sight distance (Figure 650-2) at all points on all highways and on all intersecting roadways.
Design Stopping Sight Distance

Figure 650-2

Existing stopping sight distance (Figure 650-3) is used when the vertical and horizontal alignments are unchanged and the sight obstruction is existing.

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>Design Stopping Sight Distance (ft)</th>
<th>$K_C$</th>
<th>$K_S$</th>
<th>$VCL_m$ (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>25</td>
<td>165</td>
<td>20</td>
<td>28</td>
<td>75</td>
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<td>70</td>
<td>855</td>
<td>550</td>
<td>215</td>
<td>210</td>
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<tr>
<td>80</td>
<td>1,050</td>
<td>830</td>
<td>271</td>
<td>240</td>
</tr>
</tbody>
</table>

(2) Effects of Grade

The grade of the highway has an effect on the stopping sight distance. The vehicle stopping distance is increased on downgrades and decreased on upgrades. Figure 650-4 gives the stopping sight distances for grades steeper than three percent. When evaluating sight distance with a changing grade, use the grade for which the longest sight distance is needed.

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>Stopping Sight Distance (ft)</th>
<th>3-5%</th>
<th>6-8%</th>
<th>≥9%</th>
<th>3-5%</th>
<th>6-8%</th>
<th>≥9%</th>
</tr>
</thead>
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<td>25</td>
<td>165</td>
<td>165</td>
<td>165</td>
<td>150</td>
<td>150</td>
<td>150</td>
<td></td>
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<tr>
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<td>215</td>
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<td>180</td>
<td>180</td>
<td>165</td>
<td></td>
</tr>
<tr>
<td>35</td>
<td>260</td>
<td>280</td>
<td>295</td>
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<td>490</td>
<td>540</td>
<td>590</td>
<td>360</td>
<td>345</td>
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<td></td>
</tr>
<tr>
<td>60</td>
<td>690</td>
<td>740</td>
<td>785</td>
<td>460</td>
<td>445</td>
<td>425</td>
<td></td>
</tr>
<tr>
<td>70</td>
<td>920</td>
<td>1,000</td>
<td>—</td>
<td>575</td>
<td>540</td>
<td>—</td>
<td></td>
</tr>
<tr>
<td>80</td>
<td>1,130</td>
<td>—</td>
<td>—</td>
<td>690</td>
<td>—</td>
<td>—</td>
<td></td>
</tr>
</tbody>
</table>

(3) Crest Vertical Curves

Use Figure 650-7 to find the minimum crest vertical curve length to provide stopping sight distance when given the algebraic difference in grades. The length can also be determined by multiplying the algebraic difference in grades by the $K_C$ value from Figure 650-2 for design or 650-3 for existing (L=$K_C*A$). Both the figure and the equation give approximately the same length of curve. Neither the figure nor the equation uses the sight distance greater than the length of curve equation. When the sight distance is greater than the length of curve and the length of curve is critical, the $S>L$ equation given on Figure 650-7 may be used to find the minimum curve length.
When a new crest vertical curve is built or an existing one is rebuilt, provide Design Stopping Sight Distance from Figure 650-2. An existing crest vertical curve with Existing Stopping Sight Distance from Figure 650-3 may remain in place.

(4) Sag Vertical Curves
Use Figure 650-8 to find the minimum length for a sag vertical curve when given the stopping sight distance and the algebraic difference in grades. The minimum length for a sag vertical curve can also be determined by multiplying the algebraic difference in grades by the $K_S$ value from Figure 650-2 for design or 650-3 for existing ($L = K_S \times A$). Both the figure and the equation give approximately the same length of curve. Neither the figure nor the equation uses the sight distance greater than the length of curve equation. When the sight distance is greater than the length of curve and the length of curve is critical, the $S > L$ equation given on Figure 650-8 may be used to find the minimum length of curve.

When a new sag vertical curve is built or an existing one is rebuilt, provide Design Stopping Sight Distance from Figure 650-2. An existing sag vertical curve with Existing Stopping Sight Distance from Figure 650-3 may remain in place.

(5) Horizontal Curves
Use Figure 650-9 to check for adequate stopping sight distance where sight obstructions are on the inside of a curve. A stopping sight distance obstruction is any object 2 ft or greater above the roadway surface (such as median barrier, guardrail, bridges, walls, cut slopes, wooded areas, and buildings). Figure 650-9 (both the equation and the graph) are for use when the length of curve is greater than the sight distance and the sight restriction is more than half the sight distance from the end of the curve. When the length of curve is less than the stopping sight distance or the sight restriction is less than half the stopping sight distance into the curve, the desired sight distance may be available with a lesser $M$ distance. When this occurs, the sight distance can be checked graphically.

Provide Design Stopping Sight Distance from Figure 650-2 for horizontal curves as follows:
- For all new roadways
- When the roadway is widened
- When there is an alignment shift
- For new features (such as median barrier, bridges, walls, or guardrail)
- When additional right of way is required for roadside improvements

When design stopping sight distance is not required, existing features that have Existing Stopping Sight Distance from Figure 650-3, may remain in place.

650.06 Decision Sight Distance
Decision sight distance values are greater than stopping sight distance values because they give the driver an additional margin for error and afford sufficient length to maneuver at the same or reduced speed rather than to just stop.

Provide decision sight distance where highway features create a likelihood for error in information reception, decision making, or control actions. Example highway features include interchanges and intersections; changes in cross section at toll plazas, drop lanes, etc.; and areas of concentrated demand where sources of information compete, as those from roadway elements, traffic, traffic control devices, and advertising signs. If possible, locate these highway features where decision sight distance can be provided. If this is not possible, use suitable traffic control devices and positive guidance to give advanced warning of the conditions.

Use the decision sight distances in Figure 650-5 where highway features require complex driving decisions.
<table>
<thead>
<tr>
<th>Design speed (mph)</th>
<th>Decision Sight Distance for Maneuvers (ft)</th>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
</tr>
</thead>
<tbody>
<tr>
<td>30</td>
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<td>1,100</td>
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<td>1,460</td>
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<tr>
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<td></td>
<td>1,100</td>
<td>1,790</td>
<td>1,360</td>
<td>1,425</td>
<td>1,640</td>
</tr>
</tbody>
</table>

**Decision Sight Distance**  
*Figure 650-5*

The maneuvers in Figure 650-5 are as follows:

A. Rural stop  
B. Urban stop  
C. Rural speed/path/direction change  
D. Suburban speed/path/direction change  
E. Urban speed/path/direction change

Decision sight distance is calculated using the same criteria as stopping sight distance; 3.50 ft eye height and 0.50 ft object height.  
Use the equations on Figures 650-7, 8, and 9 to determine the decision sight distance at vertical and horizontal curves.
Formulas:

When S is less than L

$L = \frac{AS^2}{3093}$

When S is greater than L

$L = \frac{2S - 3093}{A}$

$S =$ Sight distance in feet

$L =$ Length of vertical curve in feet

$A =$ Algebraic difference of grades in percent
Stopping Sight Distance for Crest Vertical Curves

Figure 650-7

When $S > L$

$L = 2S - 1329/A$
(not used in figure)

When $S < L$

$L = AS^2/1329$

$L = $ Curve length (ft)
$A = $ Algebraic grade difference (percent)
$S = $ Sight distance (ft)

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April 1998

Sight Distance
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When $S > L$

$$L = 2S - \frac{400 + 3.5S}{A}$$

(not used in figure)

When $S < L$

$$L = \frac{AS^2}{400 + 3.5S}$$

$L = $ Curve length (feet)

$A = $ Algebraic grade difference (percent)

$S = $ Sight distance (feet)
Height of eye: 3.50 ft  
Height of object: 0.50 ft  
Line of sight is normally 2.00 ft above center line of inside lane at point of obstruction provided no vertical curve is present in horizontal curve.

\[ M = R \left(1 - \cos\frac{28.65 S}{R}\right) \]

\[ S = \frac{R}{28.65} \left[\cos^{-1}\left(\frac{R-M}{R}\right)\right] \]

\[ S \leq \text{Length of curve} \]

Angle is expressed in degrees

Horizontal Stopping Sight Distance  
*Figure 650-9*
Chapter 700  Roadside Safety

700.01 General
Roadside safety addresses the area outside of the roadway and is an important component of total highway design. There are numerous reasons why a vehicle leaves the roadway. Regardless of the reason, a forgiving roadside can reduce the seriousness of the consequences of a roadside encroachment. From a safety perspective, the ideal highway has roadides and median areas that are flat and unobstructed by hazards.

Elements such as side slopes, fixed objects, and water are potential hazards that a vehicle might encounter when it leaves the roadway. These hazards present varying degrees of danger to the vehicle and its occupants. Unfortunately, geography and economics do not always allow ideal highway conditions. The mitigative measures to be taken depend on the probability of an accident occurring, the likely severity, and the available resources.

In order of preference, mitigative measures are: removal, relocation, reduction of impact severity (using breakaway features or making it traversable), and shielding with a traffic barrier. Consider cost (initial and life cycle costs) and maintenance requirements in addition to accident severity when selecting a mitigative measure. Use traffic barriers only when other measures cannot reasonably be accomplished. See Chapter 710 for additional information on traffic barriers.

700.02 References
A Policy on Geometric Design of Highways and Streets (Green Book), AASHTO, 2001

Revised Code of Washington (RCW), 47.24.020(2), “Jurisdiction, control”

RCW 47.32.130, “Dangerous objects and structures as nuisances”

City and County Design Standards (contained in the Local Agency Guidelines, M 36-63), WSDOT

Roadside Design Guide, AASHTO, 2002

Roadside Manual, M 25-30, WSDOT

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

700.03 Definitions
ADT  The average daily traffic for the design year under consideration.

clear run-out area  The area beyond the toe of a nonrecoverable slope available for safe use by an errant vehicle.

clear zone  The total roadside border area, starting at the edge of the traveled way, available for use by errant vehicles. This area may consist of a shoulder, a recoverable slope, a nonrecoverable slope, and/or a clear run-out area. The clear zone cannot contain a critical fill slope.

Design Clear Zone  The minimum target value used in highway design.

critical fill slope  A slope on which a vehicle is likely to overturn. Slopes steeper than 3H:1V are considered critical fill slopes.

hazard  A side slope, a fixed object, or water that, when struck, can result in unacceptable impact forces on the vehicle occupants or place the occupants in a hazardous position. A hazard can be either natural or manmade.
nonrecoverable slope  A slope on which an errant vehicle will continue until it reaches the bottom, without having the ability to recover control. Fill slopes steeper than 4H:1V, but no steeper than 3H:1V, are considered nonrecoverable.

recoverable slope  A slope on which the driver of an errant vehicle can regain control of the vehicle. Slopes of 4H:1V or flatter are considered recoverable.

recovery area  The minimum target value used in highway design when a fill slope between 4H:1V and 3H:1V starts within the Design Clear Zone.

traffic barrier  A longitudinal barrier, including bridge rail or an impact attenuator, used to redirect vehicles from hazards located within an established Design Clear Zone, to prevent median crossovers, to prevent errant vehicles from going over the side of a bridge structure, or (occasionally), to protect workers, pedestrians, or bicyclists from vehicular traffic.

traveled way  The portion of the roadway intended for the movement of vehicles, exclusive of shoulders and lanes for parking, turning, and storage for turning.

700.04  Clear Zone

A clear roadside border area is a primary consideration when analyzing potential roadside and median hazards (as defined in 700.05). The intent is to provide as much clear, traversable area for a vehicle to recover as practical. The Design Clear Zone is used to evaluate the adequacy of the existing clear area and proposed modifications of the roadside. When considering the placement of new objects along the roadside or median, evaluate the potential for impacts and try to select locations with the least likelihood of an impact by an errant vehicle.

(1) Design Clear Zone on All Limited Access State Highways and Other State Highways Outside Incorporated Cities and Towns

Evaluate the Design Clear Zone when the Clear Zone column on the design matrices (see Chapter 325) indicates evaluate upgrade (EU) or Full Design Level (F) or when considering the placement of a new fixed object on the roadside or median. Use the Design Clear Zone Inventory form (Figures 700-2a & 2b) to identify potential hazards and propose corrective actions.

Guidance for establishing the Design Clear Zone for highways outside of incorporated cities is provided in Figure 700-1. This guidance also applies to limited access state highways within the city limits. Providing a clear recovery area that is consistent with this guidance does not require any additional documentation. However, there might be situations where it is not practical to provide these recommended distances. In these situations, document the decision as a deviation as discussed in Chapter 330.

For additional Design Clear Zone guidance relating to roundabouts, see Chapter 915.

While not required, the designer is encouraged to evaluate potential hazards even when they are beyond the Design Clear Zone distances.

For state highways that are in an urban environment but outside of an incorporated city, evaluate both median and roadside clear zones as discussed above using Figure 700-1. However, there might be some flexibility in establishing the Design Clear Zone in urbanized areas adjacent to incorporated cities and towns. To achieve this flexibility, an evaluation of the impacts including safety, aesthetics, the environment, economics, modal needs, and access control can be used to establish the Design Clear Zone. This discussion, analysis, and agreement must take place early in the consideration of the median and roadside designs. An agreement on the responsibility for these median and roadside sections must be formalized with the city and/or county. The justification for the design decision for the selected Design Clear Zone must be documented as part of a project or corridor analysis. (See Chapter 330.)
(2) **Design Clear Zone Inside Incorporated Cities and Towns**

For managed access state highways within an urban area, it is recognized that in many cases it will not be practical to provide the Design Clear Zone distances shown in Figure 700-1. Roadways within an urban area generally have curbs and sidewalks and might have objects such as trees, poles, benches, trash cans, landscaping, and transit shelters along the roadside.

(a) **Roadside.** For managed access state highways, it is the city’s responsibility to establish an appropriate Design Clear Zone in accordance with guidance contained in the *City and County Design Standards* Document, in the Design Documentation Package, the Design Clear Zone established by the city.

(b) **Median.** For managed access state highways with raised medians, the median’s Design Clear Zone is evaluated using Figure 700-1. In some instances, a median analysis will show that certain median designs provide significant benefits to overall corridor or project operations. In these cases, flexibility in establishing the Design Clear Zone is appropriate. To achieve this flexibility, an evaluation of the impacts (including safety, aesthetics, the environment, economics, modal needs, and access control) can be used to establish the median clear zone. This discussion, analysis, and agreement must take place early in the consideration of the flexible median design. An agreement on the responsibility for these median sections must be formalized with the city. The justification for the design decision for the selected Design Clear Zone must be documented as part of a project or corridor analysis. (See Chapter 330.)

(3) **Design Clear Zone and Calculations**

The Design Clear Zone guidance provided in Figure 700-1 is a function of the posted speed, side slope, and traffic volume. There are no distances in the table for 3H:1V fill slopes. Although fill slopes between 4H:1V and 3H:1V are considered traversable if free of fixed objects, these slopes are defined as nonrecoverable slopes. A vehicle might be able to begin recovery on the shoulder, but will be unable to further this recovery until reaching a flatter area (4H:1V or flatter) at the toe of the slope. Under these conditions, the Design Clear Zone distance is called a recovery area. The method used to calculate the recovery area and an example are shown in Figure 700-3.

For ditch sections, the following criteria determine the Design Clear Zone:

(a) For ditch sections with fore slopes 4H:1V or flatter (see Figure 700-4, Case 1, for an example) the Design Clear Zone distance is the greater of the following:

- The Design Clear Zone distance for a 10H:1V cut section based on speed and the average daily traffic (ADT).
- A horizontal distance of 5 ft beyond the beginning of the back slope.

When a back slope steeper than 3H:1V continues for a horizontal distance of 5 ft beyond the beginning of the back slope, it is not necessary to use the 10H:1V cut slope criteria.

(b) For ditch sections with foreslopes steeper than 4H:1V, and back slopes steeper than 3H:1V the Design Clear Zone distance is 10 ft horizontal beyond the beginning of the back slope. (See Figure 700-4, Case 2, for an example.)

(c) For ditch sections with foreslopes steeper than 4H:1V and back slopes 3H:1V or flatter, the Design Clear Zone distance is the distance established using the recovery area formula (Figure 700-3). (See also Figure 700-4, Case 3, for an example.)
700.05 Hazards to Be Considered for Mitigation

There are three general categories of hazards: side slopes, fixed objects, and water. The following sections provide guidance for determining when these obstacles present a significant hazard to an errant motorist. In addition, several conditions require special consideration:

- Locations with high accident rate histories.
- Playgrounds, monuments, and other locations with high social or economic value might require mitigation such as a barrier.

Use of a traffic barrier for hazards other than those described below requires justification in the Design Documentation Package.

(1) Side Slopes

(a) Fill Slopes. Fill slopes can present a hazard to an errant vehicle with the degree of severity dependant upon the slope and height of the fill. Providing fill slopes that are 4H:1V or flatter can mitigate this hazard. If flattening the slope is not feasible or cost effective, the installation of a barrier might be appropriate. Figure 700-5 represents a selection procedure used to determine whether a fill side slope constitutes a hazard for which a barrier is a cost-effective mitigation. The curves are based on the severity indexes and represent the points where total costs associated with a traffic barrier are equal to the predicted accident cost associated with selected slope heights without traffic barrier. If the ADT and height of fill intersect on the “Barrier Recommended” side of the embankment slope curve, then provide a barrier if flattening the slope is not feasible or cost effective. Do not use Figure 700-5 for slope design. Design guidance for slopes is in Chapters 430 and 640. Also, if the figure indicates that barrier is not recommended at an existing slope, that result is not justification for a deviation.

For example, if the ADT is 4000 and the embankment height is 10 ft, barrier will be cost effective for a 2H:1V slope, but not for a 2.5H:1V slope.

This process only addresses the potential hazard of the slope. Obstacles on the slope can compound the hazard. Where barrier is not cost effective, use the recovery area formula to evaluate fixed objects on critical fill slopes less than 10 ft high.

(b) Cut Slopes. A cut slope is usually less of a hazard than a traffic barrier. The exception is a rock cut with a rough face that might cause vehicle snagging rather than providing relatively smooth redirection.

Analyze the potential motorist risk and the benefits of treatment of rough rock cuts located within the Design Clear Zone. A cost-effectiveness analysis that considers the consequences of doing nothing, removal, or smoothing of the cut slope, and all other viable options to reduce the severity of the hazard, can be used to determine the appropriate treatment. Some potential options are:

- Redirectional land form.
- Flexible barrier.
- More rigid barrier.
- Rumble strips.

Conduct an individual investigation for each rock cut or group of rock cuts. Select the most cost-effective treatment.

(2) Fixed Objects

Consider the following objects for mitigation:

- Wooden poles or posts with cross sectional area greater than 16 square inches that do not have breakaway features.
- Nonbreakaway steel sign posts.
- Nonbreakaway light standards.
- Trees having a diameter of 4 in or more measured at 6 in above the ground surface.
- Fixed objects extending above the ground surface by more than 4 in; for example, boulders, concrete bridge rails, signal and electrical cabinets, piers, and retaining walls.
- Existing guardrail that does not conform to current design guidance. (See Chapter 710.)
- Drainage items, such as culvert and pipe ends.
Mitigate hazards that exist within the Design Clear Zone when feasible. Although limited in application, there may be situations where removal of hazard outside of the R.O.W is appropriate. The possible mitigative measures are listed below in order of preference.

- Remove.
- Relocate.
- Reduce impact severity (using a breakaway feature).
- Shield the object by using redirectional landform, longitudinal barrier, or impact attenuator.

(a) Trees. When evaluating new plantings or existing trees, consider the maximum allowable diameter of 4 in measured at 6 in above the ground when the tree has matured. When removing trees within the Design Clear Zone, complete removal of stumps is preferred. However, to avoid significant disturbance of the roadside vegetation, larger stumps may be mitigated by grinding or cutting them flush to the ground and grading around them. See the Roadside Manual for further guidance on the treatment of the disturbed roadside.

(b) Mailboxes. Ensure that all mailboxes located within the Design Clear Zone have supports and connections as shown in the Standard Plans. The height from the ground to the bottom of the mailbox is 3 ft 3 in. This height may vary from 3 ft 3 in to 4 ft if requested by the mail carrier. Include a note in the contract plans that gives the height desired if it is to be different from 3 ft 3 in. See Figure 700-6 for installation guidelines.

In urban areas where sidewalks are prevalent, contact the postal service to determine the most appropriate mailbox location. Locate mailboxes on limited access highways in accordance with the “Limited Access” Chapter in Division 14. A turnout, as shown on Figure 700-6, is not required on limited access highways with shoulders of 6 ft or more where only one mailbox is to be installed. On managed access highways, mailboxes must be on the right-hand side of the road in the direction of travel of the postal carrier. Avoid placing mailboxes along high-speed, high-volume highways. Locate Neighborhood Delivery and Collection Box Units (NDCBUs) outside the Design Clear Zone.

(c) Culvert Ends. Provide a traversable end treatment when the culvert end section or opening is on the roadway side slope and within the Design Clear Zone. This can be accomplished for small culverts by beveling the end to match the side slope, with a maximum of 4 in extending out of the side slope.

Bars might be necessary to provide a traversable opening for larger culverts. Place bars in the plane of the culvert opening in accordance with the Standard Plans when:

1. Single cross culvert opening exceeds 40 in measured parallel to the direction of travel.
2. Multiple cross culvert openings that exceed 30 in each, measured parallel to the direction of travel.
3. Culvert approximately parallel to the roadway that has an opening exceeding 24 in measured perpendicular to the direction of travel.

Bars are permitted where they will not significantly affect the stream hydraulics and where debris drift is minor. Consult the regional Maintenance Office to verify these conditions. If debris drift is a concern, consider options to reduce the amount of debris that can enter the pipe. (See the Hydraulics Manual). Other treatments are extending the culvert to move the end outside the Design Clear Zone or installing a traffic barrier.

(d) Sign Posts. Whenever possible, locate signs behind existing or planned traffic barrier installations to eliminate the need for breakaway posts. Place them at least 25 ft from the end of the barrier terminal and with the sign face behind the barrier. When barrier is not present, use terrain features to reduce the likelihood of an errant vehicle striking the sign posts. Whenever possible, depending on the type of sign and the sign message, adjust the sign location to take advantage of barrier or terrain features. This will reduce accident potential and, possibly, future maintenance costs. See Chapter 820 for additional information regarding the placement of signs.
Sign posts with cross sectional areas greater than 16 square inches that are within the Design Clear Zone and not located behind a barrier must have breakaway features as shown in the Standard Plans.

(e) **Traffic Signal Standards/Posts/Supports.** Breakaway signal posts generally are not practical or desirable. Since these supports are generally located at intersecting roadways, there is a higher potential for a falling support to impact vehicles and/or pedestrians. In addition, signal supports that have overhead masts may be too heavy for a breakaway design to work properly. Other mitigation such as installing a traffic barrier is also very difficult. With vehicles approaching the support from many different angles, a barrier would have to surround the support and would be subject to impacts at high angles. Therefore, barrier is generally not an option. However, since speeds near signals are generally lower and drivers are more alert, the potential for a severe impact is reduced. For these reasons, the only mitigation is to locate the support as far from the traveled way as possible.

In locations where signals are used for ramp meters, the supports can be made breakaway as shown on the Standard Plan.

(f) **Fire Hydrants.** Fire hydrants that are made of cast iron can be expected to fracture on impact and can therefore be considered a breakaway device. Any portion of the hydrants that will not be breakaway must not extend more then 4 in above the ground. In addition, the hydrant must have a stem that will shut off water flow in the event of an impact. Mitigate all other hydrants.

(g) **Utility Poles.** Since utilities often share the right of way, utility objects such as poles will often be located along the roadside. It is undesirable/impractical to install barrier for all of these objects so mitigation is usually in the form of relocation (underground or to the edge of the right of way) or delineation. In some instances where there is a history of impacts with poles and relocation is not possible, a breakaway design might be appropriate. Contact Headquarters Design for information on breakaway features. Coordinate with the Utilities Office where appropriate.

(h) **Light Standards.** Provide breakaway light standards unless fixed light standards can be justified. Fixed light standards may be appropriate in areas of extensive pedestrian concentrations, such as adjacent to bus shelters. Document the decision to use fixed bases in the Design Documentation Package.

(3) **Water**

Water with a depth of 2 ft or more and located with a likelihood of encroachment by an errant vehicle must be considered for mitigation on a project-by-project basis. Consider the length of time traffic is exposed to this hazard and its location in relationship to other highway features such as curves.

Analyze the potential motorist risk and the benefits of treatment of bodies of water located within the Design Clear Zone. A cost-effectiveness analysis that considers the consequences of doing nothing versus installing a longitudinal barrier can be used to determine the appropriate treatment.

**700.06 Median Considerations**

Medians must be analyzed for the potential of an errant vehicle to cross the median and encounter oncoming traffic. Median barriers are normally used on limited access, multilane, high-speed, high traffic volume highways. These highways generally have posted speeds of 45 mph or greater. Median barrier is not normally placed on collectors or other state highways that do not have limited access control. Providing access through median barrier requires openings and, therefore, end-treatments.

Provide median barrier on full access control, multilane highways with median widths of 50 ft or less and posted speeds of 45 mph or more. Consider median barrier on highways with wider medians or lower posted speeds when there is a history of cross median accidents.

When installing a median barrier, provide left-side shoulder widths as shown in Chapters 430 and 440 and shy distance as shown in Chapter 710. Consider a wider shoulder area where the barrier will cast a shadow on the roadway and hinder the melting of ice. See Chapter 640 for additional criteria for placement of median barrier. See
Chapter 710 for information on the types of barriers that can be used. See Chapter 650 for lateral clearance on the inside of a curve to provide the required stopping sight distance.

When median barrier is being placed in an existing median, identify the existing crossovers and enforcement observation points. Provide the necessary median crossovers in accordance with Chapter 960, considering enforcement needs.

700.07 Other Roadside Safety Features

(1) Rumble Strips

Rumble strips are grooves or rows of raised pavement markers placed perpendicular to the direction of travel to alert inattentive drivers.

There are three kinds of rumble strips:

(a) **Roadway rumble strips** are placed across the traveled way to alert drivers approaching a change of roadway condition or a hazard that requires substantial speed reduction or other maneuvering. Examples of locations where roadway rumble strips may be used are in advance of:
   - Stop controlled intersections.
   - Port of entry/customs stations.
   - Lane reductions where accident history shows a pattern of driver inattention.

They may also be placed at locations where the character of the roadway changes, such as at the end of a freeway.

Contact the Headquarters Design Office for additional guidance on the design and placement of roadway rumble strips.

Document justification for using roadway rumble strips.

(b) **Shoulder rumble strips** are placed on the shoulders just beyond the traveled way to warn drivers when they are entering a part of the roadway not intended for routine traffic use. Shoulder rumble strips may be used when an analysis indicates a problem with run-off-the-road accidents due to inattentive or fatigued drivers. A comparison of rolled-in and milled-in Shoulder Rumble Strips (SRS) has determined that milled-in rumble strips, although more expensive, are more cost effective. Milled-in rumble strips are recommended.

When SRS are used, discontinue them where no edge stripe is present such as at intersections and where curb and gutter are present. Where bicycle travel is allowed, discontinue SRS at locations where shoulder width reductions can cause bicyclists to move into or across the area where rumble strips would normally be placed, such as shoulders adjacent to bridges with reduced shoulder widths.

SRS patterns vary depending on the likelihood of bicyclists being present along the highway shoulder, and whether they are placed on divided or undivided highways. Rumble strip patterns for undivided highways are shallower and may be narrower than patterns used on divided highways. They also provide gaps in the pattern, providing opportunities for bicycles to move across the pattern without having to ride across the grooves. There are four shoulder rumble strip patterns. Consult the Standard Plans for the patterns and construction details.

1. **Divided Highways**

SRS are required on both the right and left shoulders of rural Interstate highways. Consider them on both shoulders of rural divided highways. Use the Shoulder Rumble Strip Type 1 pattern on divided highways.

Omitting SRS on rural highways is a design exception (DE) under any one of the following conditions:

- When another project scheduled within two years of the proposed project will overlay or reconstruct the shoulders or will use the shoulders for detours.
- When a pavement analysis determines that installing SRS will result in inadequate shoulder strength.
- When overall shoulder width will be less than 4 ft wide on the left and 6 ft wide on the right.
2. **Undivided Highways**

SRS are not required on undivided highways, but may be used where run-off-the-road accident experience is high. SRS usage on the shoulders of undivided highways demands strategic application because bicycle usage is more prevalent along the shoulders of the undivided highway system. Rumble strips affect the comfort and control of bicycle riders; consequently, their use is to be limited to highway corridors that experience high levels of run-off-the-road accidents. Apply the following criteria in evaluating the appropriateness of rumble strips on the shoulders of undivided highways.

- Use on rural roads only.
- Ensure shoulder pavement is structurally adequate to support milled rumble strips.
- Posted speed is 45 mph or greater.
- Ensure that at least 4 feet of useable shoulder remains between the rumble strip and the outside edge of shoulder. If guardrail or barrier is present, increase the dimension to 5 feet of useable shoulder.
- Preliminary evaluation indicates a run-off-the-road accident experience of approximately 0.6 crashes per mile per year, or approximately 34 crashes per 100 million miles of travel. (These values are intended to provide relative comparison of crash experience and are not to be used as absolute guidance on whether rumble strips are appropriate.)
- Do not place shoulder rumble strips on downhill grades exceeding 4% for more than 500 ft in length along routes where bicyclists are frequently present.
- An engineering analysis indicates a run-off-the-road accident experience considered correctable by shoulder rumble strips.
- Consult the regional members of the Washington Bicycle and Pedestrian Advisory Committee to determine bicycle usage along a route, and involve them in the decision-making process when considering rumble strips along bike touring routes or other routes where bicycle events are regularly held.

The Shoulder Rumble Strip Type 2 or Type 3 pattern is used on highways with minimal bicycle traffic. When bicycle traffic on the shoulder is high, the Shoulder Rumble Strip Type 4 pattern is used.

Shoulder rumble strip installation considered at any other locations must involve the WSDOT Bicycle and Pedestrian Advisory Committee as a partner in the decision-making process.

Consult the following website for guidance on conducting an engineering analysis:

http://www.wsdot.wa.gov/EESC/Design/Policy/RoadsideSafety/Chapter700/Chapter700B.htm

(c) **Center line rumble strips** are placed on the center line of undivided highways to alert drivers that they are entering the opposing lane. They are a countermeasure for crossover accidents. Consult the Headquarters Design Office and the region’s Traffic Engineer for guidance on center line rumble strips.

(2) **Headlight Glare Considerations**

Headlight glare from opposing traffic can cause safety problems. Glare can be reduced by the use of wide medians, separate alignments, earth mounds, plants, concrete barriers, and by devices known as glare screens specifically designed to reduce glare. Consider long term maintenance when selecting the treatment for glare. When considering earth mound and planting to reduce glare, see the Roadside Manual for additional guidance. When considering glare screens, see Chapter 650 for lateral clearance on the inside of a curve to provide the required stopping sight distance. In addition to reducing glare, taller concrete barriers also provide improved crash performance for larger vehicles such as trucks.
Glare screen is relatively expensive and its use must be justified and documented. It is difficult to justify the use of glare screen where the median width exceeds 20 ft, the ADT is less than 20,000 vehicles per day, or the roadway has continuous lighting. Consider the following factors when assessing the need for glare screen:

- Higher rate of night accidents compared to similar locations or statewide experience.
- Higher than normal ratio of night to day accidents.
- Unusual distribution or concentration of nighttime accidents.
- Over representation of older drivers in night accidents.
- Combination of horizontal and vertical alignment, particularly where the roadway on the inside of a curve is higher than the roadway on the outside of the curve.
- Direct observation of glare.
- Public complaints concerning glare.

The most common glare problem is between opposing main line traffic. Other conditions for which glare screen might be appropriate are:

- Between a highway and an adjacent frontage road or parallel highway, especially where opposing headlights might seem to be on the wrong side of the driver.
- At an interchange where an on-ramp merges with a collector distributor and the ramp traffic might be unable to distinguish between collector and main line traffic. In this instance, consider other solutions, such as illumination.
- Where headlight glare is a distraction to adjacent property owners. Playgrounds, ball fields, and parks with frequent nighttime activities might benefit from screening if headlight glare interferes with these activities.

There are currently three basic types of glare screen available: chain link (see Standard Plans), vertical blades, and concrete barrier. (See Figure 700-7.)

When the glare is temporary (due to construction activity), consider traffic volumes, alignment, duration, presence of illumination, and type of construction activity. Glare screen may be used to reduce rubbernecking associated with construction activity, but less expensive methods, such as plywood that seals off the view of the construction area, might be more appropriate.

**700.08 Documentation**

A list of documents that are required to be preserved in the Design Documentation Package (DDP) or the Project File (PF) is on the following website:

http://www.wsdot.wa.gov/eesc/design/projectdev/
### Design Clear Zone Distances for State Highways Outside Incorporated Cities**
(In feet from edge of traveled way***)

<table>
<thead>
<tr>
<th>Posted Speed mph</th>
<th>Average Daily Traffic</th>
<th>Cut Section (Back Slope) (H:V)</th>
<th>Fill Section (H:V)</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>35 or Less</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>40</td>
<td>Under 250</td>
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<td>10</td>
<td>10</td>
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<td>11</td>
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<td>12</td>
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<td>251-800</td>
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<td>801-2000</td>
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<td>2001-6000</td>
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<td>29</td>
</tr>
<tr>
<td></td>
<td>Over 6000</td>
<td>24</td>
<td>29</td>
<td>31</td>
</tr>
</tbody>
</table>

* When the fill section slope is steeper than 4H:1V but not steeper than 3H:1V, the Design Clear Zone distance is modified by the recovery area formula (Figure 700-3) and is referred to as the recovery area. The basic philosophy behind the recovery area formula is that a vehicle can traverse these slopes but cannot recover (control steering) and, therefore, the horizontal distance of these slopes is added to the Design Clear Zone distance to form the recovery area.

** This figure also applies to limited access state highways in cities and median areas on managed access state highways in cities. See 700.04 for guidance on managed access state highways within incorporated cities.

*** See 700.03 for definition of traveled way.

---

**Design Clear Zone Distance Table**

*Figure 700-1*
## Design Clear Zone Inventory

<table>
<thead>
<tr>
<th>Item Number</th>
<th>MP to MP</th>
<th>Distance From Traveled Way</th>
<th>Description</th>
<th>Corrective Actions Considered (2)</th>
<th>Estimated Cost to Correct</th>
<th>Correction Planned (1)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Yes No</td>
</tr>
</tbody>
</table>

(1) Only one “Yes” or “No” per item number. Corrections not planned must be explained on reverse side.

(2) A list of Location 1 & 2 Utility Objects to the forwarded to the region Utility Office for coordination per Control Zone Guidelines.
<table>
<thead>
<tr>
<th>Item Number</th>
<th>Reasons for Not Taking Corrective Action</th>
</tr>
</thead>
</table>

Design Clear Zone Inventory Form
Figure 700-2b

DOT Form 410-026 EF
Revised 9/02
*Recovery area normally applies to slopes steeper than 4H:1V but no steeper than 3H:1V. For steeper slopes, the recovery area formula may be used as a guide if the embankment height is 10 ft or less.

**Formula:**

Recovery area = (shoulder width) + (horizontal distance) + (Design Clear Zone distance - shoulder width)

**Example:**

Fill section (slope 3H:1V or steeper)

- **Conditions:** Speed - 45 mph
- Traffic - 3000 ADT
- Slope - 3H:1V

- **Criteria:** Slope 3H:1V - use Recovery area formula

Recovery area = (shoulder width) + (horizontal distance) + (Design Clear Zone distance - shoulder width)

\[ = 8 + 12 + (17 - 8) \]

\[ = 29 \text{ ft} \]
Cut section with ditch (foreslope 4H:1V or flatter)

Conditions: Speed - 55 mph
Traffic - 4200 ADT
Slope - 4H:1V

Criteria: Greater of
- Design Clear Zone for 10H:1V Cut Section, 23 ft
- 5 ft horizontal beyond beginning of back slope, 22 ft

Design Clear Zone = 23 ft

**Case 1**

Cut section with ditch (foreslope 3H:1V or steeper and back slope steeper than 3H:1V)

Conditions: NA

Criteria: 10 ft horizontal beyond beginning of back slope

Design Clear Zone = 19 ft

**Case 2**

Cut section with ditch (foreslope 3H:1V or steeper and back slope not steeper than 3H:1V)

Conditions: Speed - 45 mph
Traffic - 3000 ADT
Foreslope - 2H:1V
Back slope 4H:1V

Criteria: Use recovery area formula

Recovery Area = (shoulder width) + (horizontal distance) + (Design Clear Zone distance - shoulder width)

= 6 + 6 + (15 - 6)
= 21 ft

**Case 3**

---

**Design Clear Zone for Ditch Sections**

*Figure 700-4*
Guidelines for Embankment Barrier

Figure 700-5

Note: Routes with ADTs under 400 may be evaluated on a case by case basis.
Mailbox Location and Turnout Design

**Figure 700-6**

*Mailbox Location*

**Single Box Design**

- **Detail A**
  - Edge of shoulder at mail stop
  - Direction of traffic
  - Mailbox
  - 14 ft (min)
  - 3 ft (min)
  - Variable
  - 6 ft (min)
  - 30 ft min to C of road approach or intersection

*Mailbox Location*

**Multiple Box Design**

- **Detail B**
  - Edge of shoulder at mail stop
  - Direction of traffic
  - Mailbox
  - Mailbox Support
  - 4 ft 3 in (min)
  - 5 in (min)
  - Variable
  - 6 ft (min)
  - 30 ft min to C of road approach or intersection

*Mailbox Turnout*

- Edge of shoulder
- Direction of traffic
- Edge of traveled way
- 4:1
- 10 ft Desirable
- 8 ft (min)
- 2.5:1
- See Detail A&B
- 14 ft (min)
- 6 ft (min)
- Variable
Chain Link

Vertical Blades

Concrete Barrier

Glare Screens
Figure 700-7
Chapter 710  Traffic Barriers

710.01 General
Traffic barriers are used to reduce the severity of accidents that occur when an errant vehicle leaves the traveled way. However, traffic barriers are obstacles that the vehicle will encounter and must only be used when justified by accident history or the criteria in Chapter 700.

710.02 References
- Roadside Design Guide, AASHTO
- Bridge Design Manual, M 23-50, WSDOT
- Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT
- Traffic Manual, M 51-02, WSDOT

710.03 Definitions
- barrier terminal: A crashworthy end treatment for longitudinal barriers that is designed to reduce the potential for spearing, vaulting, rolling, or excessive deceleration of impacting vehicles from either direction of travel. Beam guardrail terminals include anchorage.
- controlled releasing terminal (CRT) post: A standard length guardrail post that has two holes drilled through it so that it will break away when struck.
- crashworthy: A feature that has been proven acceptable for use under specified conditions either through crash testing or in-service performance.

710.04 Project Requirements
This section identifies the barrier elements that must be addressed according to the Design Matrices in Chapter 325. Remove any barrier that is not needed (based on the criteria in Chapter 700) or poses a more severe hazard than the hazard it is shielding.
(1) Barrier Terminals and Transitions

(a) Basic Design Level (B). When the basic design level (B) is indicated in the Terminal and Transition Section column of a Design Matrix, install, replace, or upgrade transitions as discussed in 710.06(3), Transitions and Connections.

Impact attenuators must meet the requirements found in Chapter 720, Impact Attenuators.

When installing new terminals, consider extending the guardrail to meet the length of need criteria in 710.05(4) as a spot safety enhancement.

Concrete barrier terminals must meet the requirements found in 710.08(2). When the end of a concrete barrier has been terminated with a small mound of earth (a design formerly known as a Concrete Barrier Berm), remove and replace with a crashworthy terminal, except as noted in 710.09.

Redirectional land forms, also referred to as earth berms, were installed to mitigate hazards located in depressed medians and at roadsides. They were constructed of materials that provided support for a traversing vehicle. With slopes in the range of 2H:1V to 3H:1V, they were intended to redirect errant vehicles. The use of redirectional land forms has been discontinued as a means for mitigating fixed objects. Where redirectional land forms currently exist as mitigation for a fixed object, ensure that the hazard they were intended to mitigate is removed, relocated, made crashworthy, or shielded with barrier. Landforms may be used to provide a smooth surface at the base of a rock cut slope.

Replace guardrail terminals that do not have a crashworthy design with crashworthy guardrail terminals. See 710.06(2), Terminals and Anchors. Common features of noncrashworthy designs:

- No cable anchor.
- A cable anchored into concrete in front of the first post.
- Second post not breakaway (CRT).
- Design A end section. (Design C end sections may be left in place.)
- Beam guardrail on both sides of the posts (two sided).
- Buried guardrail terminals that slope down such that the guardrail height is reduced to less than 24 in.

One terminal that was used extensively on Washington’s highways was the Breakaway Cable Terminal (BCT). This system used a parabolic flare similar to the SRT and Type 1 anchor. Type 1 anchor posts are wood set in a steel tube or a concrete foundation.

BCTs that have at least a 3 ft offset may remain in place when the basic design level applies unless the guardrail run or anchor is being reconstructed or reset. (Raising the rail element is not considered reconstruction or resetting.) Replace all BCTs that have less than a 3 ft offset.

Existing transitions that do not have a curb but are otherwise consistent with the designs shown in the Standard Plans may remain in place.

For preservation projects, terminal and transition work may be programmed under a separate project as described in Chapter 410.

(b) Full Design Level (F). When the full design level (F) is indicated, the requirements for the basic design level apply except that all BCTs and concrete barrier berms must be replaced.

(2) Standard Run of Barrier

In Chapter 325, the matrices have Design Elements “Standard Run” under Barriers. A “Standard Run” of barrier consists of longitudinal barrier that can be found in the Standard Plans manual.

(a) Basic Design Level (B). When the basic design level (B) is indicated in the Standard Run column of a Design Matrix and the height of W-beam guardrail is or would be reduced to less than 24 in from the ground to the top of the rail element, adjust the height to that shown in the Standard Plans. If Type 1 Alternate W-beam guardrail is present, raise the rail element after each overlay.
Overlays in front of safety shaped concrete barriers can extend to the top of the lower, near-vertical face of the barrier before adjustment is required. Allow no more than 13 in from the pavement to beginning of the top near-vertical face on either the F or NJ shape barriers. Allow no less than 32 inches from the pavement to the top of the single slope barrier. Allow no less than 27 in from the ground to the top cable of the Type 1 cable barrier and no less than 30 in for the Type 2 and Type 3 cable barrier.

(b) Full Design Level (F). When the full design level (F) is indicated, in addition to the requirements for the basic design level, the barrier must meet the requirements found in the following:

- 700.06 Median Barrier Guidelines
- 710.05(1) Shy Distance
- 710.05(2) Barrier Deflections
- 710.05(3) Flare Rate
- 710.05(4) Length of Need
- 710.05(5) Median Barrier Selection
- 710.06 Beam Guardrail
- 710.07 Cable Barrier
- 710.08 Concrete Barrier

Examples of barriers that are not acceptable as a “standard run” are:

- W-beam guardrail with 12 ft-6 in post spacing and no blockouts.
- W-beam guardrail on concrete posts.
- Cable barrier on wood or concrete posts.
- Half-moon or C shape rail elements.

(3) Bridge Rail

When the Bridge Rail column of a matrix applies to the project, the bridge rails must meet the following requirements:

Use an approved, crash tested concrete bridge rail on new bridges or bridges to be widened. The Bridge Design Manual provides examples of typical bridge rails. Consult the Bridge and Structures Office regarding bridge rail selection and design and for design of the connection to an existing bridge.

An existing bridge rail on a highway with a posted speed of 30 mph or less may remain in place if it is not located on a bridge over a National Highway System (NHS) highway. When Type 7 bridge rail is present on a bridge over a NHS highway with a posted speed of 30 mph or less it may remain place, regardless of the type of metal rail installed. All other bridge rails must be evaluated for strength and geometrics. See 710.11 for guidance on retrofit techniques. The funding source for retrofit of existing bridge rail is dependent on the length of the structure. Bridge rail retrofit, for bridges less than 250 ft in length (or a total bridge rail length of 500 ft), is funded by the project (Preservation or Improvement). For longer bridges, the retrofit can be funded by the I2 subprogram. Contact programming personnel to determine if funding is available.

The Type 7 bridge rail is common. Type 7 bridge rails have a curb, a vertical-face parapet, and an aluminum top rail. The curb width and the type of aluminum top rail dictate the adequacy of the Type 7 bridge rail as shown on Figure 710-1. Consult the Bridge and Structures Office for assistance in evaluating other bridge rails.

710.05 Barrier Design

When selecting a barrier, consider the flexibility, cost, and maintainability of the system. It is generally desirable to use the most flexible system possible to minimize damage to the impacting vehicle and injury to the vehicle’s occupant(s). However, since nonrigid systems sustain more damage during an impact, the exposure of maintenance crews to traffic might be increased.

Concrete barrier maintenance costs are lower than for other barrier types. Deterioration due to weather and vehicle impacts is limited. Unanchored precast concrete barrier can usually be realigned or repaired when moved from its alignment. However, heavy equipment may be required to reposition or replace barrier segments. Therefore, in medians, consider the shoulder width and the traffic volume when determining the acceptability of unanchored precast concrete barrier versus a rigid concrete barrier.
Drainage, alignment, and drifting snow or sand are considerations that can influence the selection of barrier type. Beam guardrail and concrete barrier can contribute to snow drifts. Consider long-term maintenance costs associated with snow removal at locations prone to snow drifting. Slope flattening is highly recommended, even at additional cost, to eliminate the need for the barrier. Cable barrier is not an obstruction to drifting snow and can be used if slope flattening is not practical.

When designing a barrier for use on a Scenic Byway or Heritage Tour Route (formerly Scenic and Recreational Highway), consider barriers that are consistent with the recommendations in the associated Corridor Management Plan (if one is available). Contact the region’s Landscape Architect or the Headquarters’ Heritage Corridors Program manager to determine if the project is on such a designated route. Low cost options, such as using weathering steel beam guardrail (710.06) or cable barrier (710.07) might be feasible on many projects. Higher cost options, such as steel backed timber rail and stone guardwalls (710.09) might require a partnering effort to fund the additional costs. Grants might be available for this purpose if the need is identified early in the project definition phase. (See Chapter 120.)

(1) **Shy Distance**

Provide 2 ft of additional widening for shy distance when a barrier is to be installed in areas where the roadway is to be widened and the shoulder width will be less than 8 ft. This shy distance is not required when the section of roadway is not being widened or the shoulders are at least 8 ft wide.

<table>
<thead>
<tr>
<th>Curb Width</th>
<th>Aluminum Rail Type</th>
<th>Curb Width</th>
<th>Bridge rail adequate</th>
<th>Bridge rail adequate</th>
<th>Upgrade bridge rail</th>
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</thead>
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<tr>
<td>9 in or less</td>
<td>Type R, S, or SB</td>
<td>Greater than 9 in*</td>
<td>Bridge rail adequate</td>
<td>Bridge rail adequate</td>
<td>Upgrade bridge rail</td>
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<td>18 in</td>
<td>Type 1B or 1A</td>
<td>Greater than 9 in*</td>
<td>Bridge rail adequate</td>
<td>Bridge rail adequate</td>
<td>Upgrade bridge rail</td>
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<td>Other</td>
<td>Consult the Bridge and Structures Office</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

* When the curb width is greater than 9 in, the aluminum rail must be able to withstand a 5 kip load.

**Type 7 Bridge Rail Upgrade Criteria**

*Figure 710-1*
(2) **Barrier Deflections**

All barriers except rigid barriers (concrete bridge rails for example) will deflect when hit by an errant vehicle. The amount of deflection is primarily dependent on the stiffness of the system. Vehicle speed, angle of impact, and weight also affect the amount of barrier deflection. For flexible and semirigid roadside barriers, the deflection distance is designed to prevent the impacting vehicle from striking the object being shielded. For unrestrained rigid systems (unanchored precast concrete barrier), the deflection distance is designed to prevent the barrier from being knocked over the side of a drop-off or steep fill slope (2H:1V or steeper).

In median installations, the deflected system must not become a hazard to oncoming traffic. In addition, narrow medians provide little space for maintenance crews to repair or reposition the barrier. Avoid installing deflecting barriers in medians that provide less than 8 ft from the edge of the traveled way to the face of the barrier.

Use a rigid system where deflection cannot be tolerated such as in narrow medians or at the edge of a bridge deck (vertical drop-off). Runs of rigid concrete barrier can be cast-in-place, extruded with appropriate footings, or, for precast concrete barrier, bolted or bracketed to the underlying material.

See Figure 710-2 for barrier deflection design values to be used when selecting a longitudinal barrier. The deflection distances for cable and beam guardrail are the minimum measurements from the face of the barrier to the hazard. The deflection distance for unanchored concrete barrier is the minimum measurement from the back edge of the barrier to the drop-off or slope break.

<table>
<thead>
<tr>
<th>Barrier Type</th>
<th>System Type</th>
<th>Deflection</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cable barrier or beam guardrail on G-2 posts</td>
<td>Flexible</td>
<td>up to 12 ft (face of barrier to object)</td>
</tr>
<tr>
<td>Beam guardrail Types 1, 1a, 2, and 10</td>
<td>Semirigid</td>
<td>3 ft (face of barrier to object)</td>
</tr>
<tr>
<td>Two-sided W-beam guardrail Types 3 and 4</td>
<td>Semirigid</td>
<td>2 ft (face of barrier to object)</td>
</tr>
<tr>
<td>Permanent concrete barrier, unanchored</td>
<td>Unrestrained Rigid</td>
<td>3 ft (1) (back of barrier to object)</td>
</tr>
<tr>
<td>Temporary concrete barrier, unanchored</td>
<td>Unrestrained Rigid</td>
<td>2 ft (2) (back of barrier to object)</td>
</tr>
<tr>
<td>Concrete barrier, anchored</td>
<td>Rigid</td>
<td>no deflection</td>
</tr>
</tbody>
</table>

(1) When placed in front of a 2H:1V or flatter fill slope, the deflection distance can be reduced to 2 ft.

(2) When used as temporary bridge rail, anchor all barrier that is within 3 ft of a drop-off.
(3) Flare Rate
Flare the ends of longitudinal barriers where possible. There are four functions of the flare:

- To locate the barrier and its terminal as far from the traveled way as is feasible.
- To reduce the length of need.
- To redirect an errant vehicle without serious injuries to its occupants.
- To minimize a driver’s reaction to the introduction of an object near the traveled way.

Keeping flare rates as flat as practical preserves the barrier’s redirectional performance and minimizes the angle of impact. But, it has been shown that an object (or barrier) close to the traveled way might cause a driver to shift laterally, slow down, or both. The flare reduces this reaction by gradually introducing the barrier so that the driver does not perceive the barrier as a hazard. The flare rates in Figure 710-3 satisfy all four functions listed above. More gradual flares may be used.

<table>
<thead>
<tr>
<th>Posted Speed mph</th>
<th>Rigid System</th>
<th>Unrestrained Rigid System</th>
<th>Semirigid System</th>
</tr>
</thead>
<tbody>
<tr>
<td>70</td>
<td>20:1</td>
<td>18:1</td>
<td>15:1</td>
</tr>
<tr>
<td>60</td>
<td>18:1</td>
<td>16:1</td>
<td>14:1</td>
</tr>
<tr>
<td>55</td>
<td>16:1</td>
<td>14:1</td>
<td>12:1</td>
</tr>
<tr>
<td>50</td>
<td>14:1</td>
<td>12:1</td>
<td>11:1</td>
</tr>
<tr>
<td>45</td>
<td>12:1</td>
<td>11:1</td>
<td>10:1</td>
</tr>
<tr>
<td>40 or below</td>
<td>11:1</td>
<td>10:1</td>
<td>9:1</td>
</tr>
</tbody>
</table>

Longitudinal Barrier Flare Rates
Figure 710-3

(4) Length of Need
The length of traffic barrier required to shield a hazard (length of need) is dependent on the location and geometrics of the hazard, direction(s) of traffic, posted speed, traffic volume, and type and location of traffic barrier. When designing a barrier for a fill slope as recommended in Chapter 700, the length of need begins at the point where barrier is recommended. For fixed objects and water hazards, Figures 710-11a and b show design parameters for determining the necessary length of a barrier for both adjacent and opposing traffic on relatively straight sections of highway. When the barrier is to be installed on the outside of a horizontal curve, the length of need can be determined graphically as shown on Figure 710-11c. For installations on the inside of a curve, determine the length of need as though it was straight. Consider the flare rate, barrier deflection, and barrier end treatment to be used when determining the length of need.

Before the actual length of need is determined, establish the lateral distance between the proposed barrier installation and the item shielded. This distance must be greater than or equal to the anticipated deflection of the longitudinal barrier. (See Figure 710-2 for barrier deflections.) Place the barrier as far from the edge of the traveled way as possible while maintaining the deflection distance.

If the end of the length of need is near an adequate cut slope, extend the barrier and embed it in the slope. (See 710.06(2)(a).) Avoid gaps of 300 ft or less. Short gaps are acceptable when the barriers are terminated in a cut slope. If the end of the length of need is near the end of an existing barrier, it is recommended that the barriers be connected to form a continuous barrier. Consider maintenance access when determining whether to connect barriers.

(5) Median Barrier Selection and Placement Considerations
As with all barriers, the most desirable installation uses a system that is the most flexible system appropriate for the location and is placed as far from the traveled way as practical. With median barriers, the deflection characteristics and placement of the barrier for a traveled way in one direction can have an impact on the traveled way in the opposing direction. In addition, the median slopes and environmental issues might influence the type of barrier that is appropriate.

In narrow medians, the deflected system must not become a hazard to oncoming traffic. In addition, narrow medians provide little space for maintenance crews to repair or reposition the barrier. Avoid installing deflecting barriers in medians that provide less than 8 ft from the
edge of the traveled way to the face of the barrier. In wider medians, the selection of barrier might depend on the slopes in the median.

At locations where the median slopes are relatively flat (10H:1V or flatter), unrestrained precast concrete barrier, beam guardrail, and cable barrier can be used depending on the available deflection distance. At these locations, position the barrier as close to the center as possible so that the recovery distance can be maximized for both directions. It might be necessary to offset the barrier from the flow line to avoid impacts to the drainage flow. Cable barrier is preferred with medians that are 30 ft or wider. For medians wider than 30 ft, provide justification for placing a barrier closer than 15 ft from the edge of a traveled way.

In wide medians where the slopes are steeper than 10H:1V but not steeper than 6H:1V, cable barrier placed near the center of the median is preferred. Placement of beam guardrail requires that the barrier be placed at least 12 ft from the slope break as is shown on Figure 710-4. Do not use concrete barrier at locations where the foreslope into the face of the barrier is steeper than 10H:1V.

At locations where the roadways are on independent alignments and there is a difference in elevation between the roadways, the slope from the upper roadway might be steeper than 6H:1V. In these locations, position the median barrier along the upper roadway and provide deflection and offset distance as discussed previously. Barrier is generally not necessary along the lower roadway except where there are fixed objects in the median.

### 710.06 Beam Guardrail

#### (1) Beam Guardrails

Beam guardrail systems are shown in the Standard Plans.

Strong post W-beam guardrail (Types 1 through 4) and thrie beam guardrail (Types 10 and 11) are semirigid barriers used predominately on roadsides. They also have limited application as median barrier. Installed incorrectly, strong post beam guardrail can cause vehicle snagging or spearing. This can be avoided by lapping the rail splices in the direction of traffic as shown in the Standard Plans, by using crashworthy end treatments, and by blocking the rail away from the strong posts. Do not use more than two 8 in blockouts.

On asphalt concrete pavements (where overlays are anticipated), the Type 1 Alternate guardrail can be used to allow raising of the guardrail without having to adjust the posts.

Weak post W-beam guardrail (Type 20) and thrie beam guardrail (Type 21) are flexible barrier systems that can be used where there is adequate deflection distance. These systems use weak steel posts. The primary purpose of these posts is to position the guardrail vertically and they are designed to bend over when struck. These more flexible systems will result in less damage to the impacting vehicle. Since the weak posts will not result in snagging, blockouts are not necessary.

Keep the slope of the area between the edge of shoulder and the face of the guardrail as flat as possible. The preferred slope is 10H:1V or flatter. Do not place beam guardrail on a fill slope steeper than 6H:1V. On fill slopes between 6H:1V and 10H:1V, beam guardrail must not be placed within 12 ft of the break point. (See Figure 710-4.)

On the high side of superelevated sections, place beam guardrail at the edge of shoulder.

Generally, 2 ft of shoulder widening behind the barrier is provided from the back of the post to the beginning of a fill slope. If the slope is 2H:1V or flatter, this distance can be measured from the face of the guardrail rather than the back of the post. (See Figure 710-12, Case 1.)
On projects where no roadway widening is proposed and the minimum 2 ft shoulder widening behind the barrier is not practical, long post installations are available as shown on Figure 710-12, Cases 3, 4, 5, and 6. When guardrail is to be installed in areas where the roadway is to be widened, the use of Cases 4, 5, or 6 requires a design deviation.

Rail washers on beam guardrail are not normally used. If rail washers are present, they are not required to be removed. However, if the rail element is removed for any reason, do not reinstall the rail washers. In areas where heavy snow accumulations are expected to cause the bolts to pull out, specify snow load post and rail washers in the contract documents. (Snow load post washers are used to prevent the bolts from pulling through the posts and snow load rail washers are used to prevent the bolt head from pulling through the rail.) Rail washers are never to be used within the limits of a guardrail terminal except at the end post where they are required for anchorage of the rail.

It is preferred that no curbs be installed in conjunction with beam guardrail. However, if a curb is necessary, the 3 in high curb is preferred. The 4 in high curb can only be used at locations where the 3 in curb will not be adequate. In new installations, do not use 6 in high curb in conjunction with beam guardrails. Existing 6 in high curb is allowed to remain in place. If work requires replacement of an existing 6 in curb, it must be replaced with a 3 in or 4 in curb, whichever is appropriate.

The preferred location of a curb, when used in conjunction with beam guardrail, is behind the face of the beam as shown in the Standard Plans.

Beam guardrail is usually galvanized and has a silver color. It can also be provided in a weathering steel that has a brown or rust color. Weathering steel guardrail might be desirable on Scenic Byways or Heritage Tour Routes. (See 710.05.)

(2) Terminals and Anchors

A guardrail anchor is required at the end of a run of guardrail to develop its tensile strength throughout its length. In addition, when the end of the guardrail is subject to head-on impacts, a crashworthy guardrail terminal is required. (See the Standard Plans.)

(a) Buried Terminals. The buried terminal (BT) is designed to terminate the guardrail by burying the end in a backslope. The BT is the preferred terminal because it eliminates the exposed end of the guardrail.

The BT uses a Type 2 anchor to develop the tensile strength in the guardrail. The entire BT can be used within the length of need.

The backslope required to install a BT must be 3H:1V or steeper and at least 4 ft in height above the roadway. Flare the guardrail into the backslope using a flare rate that meets the criteria in 710.05(3). Provide a 10H:1V or flatter foreslope into the face of the guardrail (and up to 4H:1V in the ditch section of the Type 2 buried terminal) and maintain the full guardrail height to the foreslope/backslope intersection. This might require filling ditches and installing culverts in front of the guardrail face.

(b) Flared Terminal. If a BT cannot be installed as described above, consider a flared terminal. (See Figure 710-13.) There are currently 2 acceptable sole source proprietary designs: the Slotted Rail Terminal (SRT) and the Flared Energy Absorbing Terminal (FLEAT). Both of these designs include an anchor for developing the tensile strength of the guardrail. The length of need begins at the third post for both flared terminals.

1. The SRT uses W-beam guardrail with slots cut into the corrugations and wood breakaway and controlled release terminal (CRT) posts that are designed to break away when hit. The end of the SRT is offset from the tangent guardrail run by the use of a parabolic flare. When struck head on, the first 2 posts are designed to break away and the parabolic flare gives the rail a natural tendency to buckle, minimizing the possibility of the guardrail end entering the vehicle. The buckling is facilitated by the slots in the rail. The CRT posts provide strength to the system for redirection and deceleration without snagging the vehicle.
The SRT has a 4 ft offset of the first post.

2. The FLEAT uses W-beam guardrail with a special end piece that fits over the end of the guardrail and wood breakaway and CRT posts. The end of the FLEAT is offset from the tangent guardrail run by the use of a straight flare. When struck head on, the end piece is forced over the rail, bending the rail and forcing it away from the impacting vehicle.

The FLEAT is available in 2 designs based on the posted speed of the highway. For high speed highways (posted speed of 45 mph or greater) use a FLEAT 350 that has a 4 ft offset at the first post. For lower speed highways (posted speed of 40 mph or less), use a FLEAT TL-2 that has a 20 in offset at the first post.

When a flared terminal is specified, it is critical that embankment also be specified so that the area around the terminal can be flattened as shown on the Standard Plans. For every foot of height of the embankment, 13 cubic yards of “Embankment in Place” must be specified.

No snow load rail washers are allowed within the limits of these terminals.

The FHWA has granted approval to use these sole source proprietary terminals without justification on a project by project basis.

(c) **Nonflared Terminal.** Where widening to provide the offset for a flared terminal is not practical, consider a nonflared terminal. (See Figure 710-13.) There are currently two acceptable sole source proprietary designs; the ET PLUS and the Sequential Kinking Terminal (SKT). Both of these systems use W-beam guardrail with a special end piece that fits over the end of the guardrail and wood breakaway and CRT posts. When hit head-on, the end piece is forced over the rail and either flattens or bends the rail and then forces the rail away from the impacting vehicle.

Both of these terminals include an anchor for developing the tensile strength of the guardrail. The length of need begins at the third post for both terminals.

Both of these terminals are available in two designs based on the posted speed of the highway. The primary difference in these designs is the length of the terminal. For high speed highways (posted speed of 45 mph or greater), use the ET PLUS TL3 or SKT 350 that are 50 ft long. For lower speed highways (posted speed of 40 mph or less), use the ET PLUS TL2 or SKT-TL2 that are 25 ft long.

While these terminals do not require an offset at the end, a flare is recommended so that the end piece does not protrude into the shoulder. These terminals may have a 12 in offset to the first post. Four feet of widening is required at the end posts to ensure that the system is properly anchored. For every foot of height of embankment, 3 cubic yards of “Embankment in Place” must be specified.

No snow load rail washers are allowed within the limits of these terminals.

The FHWA has granted approval to use these sole source proprietary terminals without justification on a project by project basis.

(d) **Other Anchor Applications.** Use the Type 1 anchor to develop the tensile strength of the guardrail on the end of guardrail runs where a crashworthy terminal is not required. Use the Type 4 anchor to develop the tensile strength of the guardrail on the trailing end of guardrail runs along one-way highways. Use the Type 5 anchor with the Weak Post Intersection Design. (See 710.06(4) Cases 12 and 13.) Use the Type 7 anchor to develop tensile strength in the middle of a guardrail run when the guardrail curves and weak posts are used. (See 710.06(4) cases 9, 12, and 13.)

The old Type 3 anchor was primarily used at bridge ends. (See Figure 710-5.) This anchor consisted of a steel pipe mounted vertically in a concrete foundation. Bridge approach guardrail was then mounted on the steel pipe. On one-way highways, these anchors were usually positioned so that neither the anchor nor the bridge rail posed a snagging hazard. In these cases, the anchor may remain in place if a stiffened transition section is provided at the connection to the post. On two-way highways the anchor may present
a snagging hazard. In these cases, install a connection from the anchor to the bridge rail if the offset from the bridge rail to the face of the guardrail is 18 in or less. If the offset is greater than 18 in, remove the anchor and install a new transition and connection.

Locations where crossroads and driveways cause gaps in the guardrail require special consideration. Elimination of the need for the barrier is the preferred solution. Otherwise, a barrier flare might be required to provide sight distance. If the slope is 2H:1V or flatter and there are no hazards on or at the bottom of the slope, a terminal can be used to end the rail. Place the anchor of this installation as close as possible to the road approach radius PC. If there is a hazard at or near the bottom of the slope that cannot be mitigated, then the Weak Post Intersection Design (see 710.04(4) and the Standard Plans) can be used. This system can also be used at locations where a crossroad or road approach is near the end of a bridge and installing a bridge approach guardrail placement (including guardrail transition and terminal) is not possible.

(3) Transitions and Connections

When there is an abrupt change from one barrier type to a more rigid barrier type, a vehicle hitting the more flexible barrier is likely to be caught in the deflected barrier pocket and directed into the more rigid barrier. This is commonly referred to as pocketing. A transition stiffens the more flexible barrier by decreasing the post spacing, increasing the post size, and using stiffer beam elements to eliminate the possibility of pocketing.

When connecting beam guardrail to a more rigid barrier or a structure, or when a rigid object is within the deflection distance of the barrier, use the transitions and connections that are shown on Figures 710-6 and 10 and detailed in the Standard Plans. The transition pay item includes the connection.
(1) New safety shaped bridge rails are designed with the toe of the barrier tapered so that it does not project past the face of the approach guardrail.

<table>
<thead>
<tr>
<th>Connection</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Unrestrained concrete barrier</td>
</tr>
<tr>
<td>B</td>
<td>Rigid untapered safety shaped bridge rails or barriers (1)</td>
</tr>
<tr>
<td>B</td>
<td>Bridge rails with curbs 9 in or less in width</td>
</tr>
<tr>
<td>C</td>
<td>Bridge rails with curbs between 9 and 18 in wide</td>
</tr>
<tr>
<td>D</td>
<td>Vertical walls or tapered safety shape barrier (1)</td>
</tr>
</tbody>
</table>

(4) Guardrail Placement Cases

The Standard Plans contain placement cases that show all of the beam guardrail elements required for typical situations. The following is a description of each.

Case 1 is used only where there is one-way traffic. It uses a crashworthy terminal on the approach end and a Type 4 anchor on the trailing end.

Case 2 is used where there is two-way traffic. A crashworthy terminal is used on both ends. When flared terminals are used on both ends, a minimum of 25 ft of guardrail is required between the terminal limits.

Case 3 is used at railroad signal supports on one-way or two-way roadways. A terminal is used on the approach end but usually cannot be used on the trailing end because of its proximity to the railroad tracks. For one-way roadways, a Type 4 anchor is used on the trailing end. On two-way roadways a Type 1 anchor is used on the trailing end. If there is a history of crossover accidents, consider additional protection, such as an impact attenuator.

Case 4 is used where guardrail on the approach to a bridge is to be shifted laterally to connect with the bridge rail. A terminal is used on the approach end and a transition is required at the bridge end. A curve in the guardrail is shown to shift it to the bridge rail. However, the length of the curve is not critical and the only requirement is to provide a smooth curve that is not more abrupt than the allowable flare rate. (See Figure 710-3.)

Case 5 is a typical bridge approach where a terminal and a transition are required.

Case 6 is used on bridge approaches where opposing traffic is separated by a median that is 36 ft or wider. This case is designed so that the end of the guardrail will be outside of the clear zone for the opposing traffic.

Cases 7 and 8 are used with beam guardrail median barrier when median hazards such as bridge piers are encountered. A transition is required on the approach end for each direction and the flare rate must not be more abrupt than the allowable flare rate. (See Figure 710-3.)

Case 9 is used on bridge approaches where opposing traffic is separated by a median less than 36 ft wide. This design, called a “Bull Nose Terminal,” treats both bridge ends and the opening between the bridges. The “nose” is designed to collapse when struck head-on and the ribbons strength of the rail brings the vehicle to a controlled stop. Type 7 anchors are installed on each side of the nose to develop the ribbon strength.

Since an impacting vehicle will penetrate into the system, it is critical that no fixed object be located within the first 30 ft of the system.

Case 10 (A, B, and C) is used at roadside hazards (such as bridge piers) when 3 ft or more is available from the face of the guardrail to the hazard. The approach end is the same for one-way or two-way traffic. Case 10A is used with two-way traffic and, therefore, a terminal is required on the trailing end. Case 10B is used for one-way traffic when there is no need to extend guardrail past the bridge pier and a Type 4 anchor is used to end the guardrail. Case 10C is used for one-way traffic when the guardrail will extend for a distance past the bridge pier.

Case 11 (A, B, and C) is used at roadside hazards (such as bridge piers) when the guardrail is to be placed within 3 ft of the hazard. Since there is no room for deflection, the rail in front of the hazard must be considered a rigid system and a transition is necessary. The trailing end cases are the same as described for Placement Case 10.
Cases 12 and 13 are called “Weak Post Intersection Designs.” They are used where an intersection requires a gap in the guardrail or there is not adequate space for a bridge approach installation that includes a transition and/or terminal. These placements are designed to collapse when hit at the nose, and the ribbon strength of the rail brings the vehicle to a stop. A Type 7 anchor is used to develop the ribbon strength. These designs include a Type 5 transition for connection with bridge rail and a Type 5 anchor at the other end of the rail. The Type 5 anchor is not a breakaway anchor and, therefore, can only be used on low speed side roads and driveways.

Since an impacting vehicle will penetrate into the system, it is critical that no fixed object be located within the clear area shown on the standard plan. The 25 ft along the side road is critical for the operation of this system. These designs were developed for intersections that are approximately perpendicular. Evaluate installation on skewed intersections on a case-by-case basis. Use the Case 22 placement if it is not feasible to install this design according to the standard plan.

Case 14 shows the approach rail layout for a Service Level 1 bridge rail system. Type 20 guardrail is used on the approach and no transition is required between the Type 20 guardrail and the Service Level 1 bridge rail since they are both weak post systems. A Type 6 transition is used when connecting the Type 20 to a strong post guardrail or a terminal.

Case 15 is used to carry guardrail across a box culvert where there is insufficient depth to install standard posts for more than 17.7 ft. This design uses steel posts anchored to the box culvert to support the rail. Newer designs, Cases 19, 20, and 21, have replaced this design for shorter spans.

Cases 16 and 17 are similar to Cases 1 and 2, except that they flare the rail and terminal as far from the road as possible and reduce the length of need.

Case 18 is used on the trailing end of bridge rail on a one-way roadway. No transition is necessary.

Cases 19 (A and B) are used where it is not possible to install a post at the 6.25 ft spacing. These designs omit one post (which results in a span of 11.5 ft which is consistent with a post spacing of 12.5 ft) and use nested W-beam to stiffen the rail. The cases differ by the location of the splice. No cutting of the rail or offsetting of the splices is necessary or desirable.

Case 20 is similar to Cases 19A and B, except that it allows for two posts to be omitted (which results in a span consistent with a post spacing of 18.75 ft).

Case 21 has a similar intent as Cases 19A, 19B, and 20 in that it allows for the omission of posts to span an obstruction. This design uses CRT posts with additional post blocks for three posts before and after the omitted posts. The design allows for 3 posts to be omitted (which results in a span consistent with a post spacing of 25 ft).

Case 22 is the Strong Post Intersection Design that provides a stiff barrier. This design is only to be used as a last resort at crossroads or road approaches where a barrier is necessary and there isn’t a clear area behind the nose or minimum distances for a “Weak Post Intersection Design.” (See Cases 12 and 13.)

710.07 Cable Barrier

Cable barrier is a flexible barrier system that can be used on a roadside or as a median barrier.

This system consists of three steel cables mounted to steel posts (weak posts). The maximum spacing for the steel posts is 16 ft on tangent sections and curves of 700 ft radius or greater. A deflection of 11.5 ft is anticipated with this post spacing. A smaller spacing is required on radii less than 700 ft. For tangent sections and large radius curves, the deflection can be reduced to 7 ft by reducing the post spacing to 4 ft.

At each end of the barrier run, the cable is turned down and anchored to concrete blocks. A coil spring and turnbuckle are required on each cable to maintain tension on the system.

Cable barrier can be installed up to one foot in front of side slopes as steep as 2H:1V. This barrier is the only barrier that can be placed on a side slope steeper than 10H:1V within the 12 ft
area immediately beyond the breakpoint. Do not place this barrier on a side slope steeper than 6H:1V. Figure 710-14 shows the placement of cable barrier.

When cable barrier is to be connected to a more rigid barrier, a transition section is required. Contact the HQ Design Office for details.

The primary advantage of cable barrier is that it provides effective vehicle containment and redirection while imposing the lowest deceleration forces on the vehicle’s occupants. It also has advantages in heavy snowfall areas and it does not present a visual barrier, which may make it desirable on Scenic Byways. (See 710.05.)

Maintenance is a consideration because routine maintenance is necessary to keep tension in the cables and a comparatively long run of cable barrier will have to be repaired after an impact. However, the effort (time and materials) required to maintain and repair cable barrier is much less than the effort required for a W-beam system.

710.08 Concrete Barrier

Concrete barriers are rigid or unrestrained rigid systems. They are also used as shoulder barriers. These systems are stiffer than beam or cable barrier and impacts with these barriers will tend to be more severe.

Light standards mounted on top of concrete median barrier must not have breakaway features. See the Standard Plans for the concrete barrier light standard section.

Where drainage might be a problem, contact the HQ Hydraulics Branch for guidance.

(1) Concrete Barrier Shapes

Concrete barriers use a safety shaped (New Jersey shape and, on bridges, the F-Shape) or single-sloped face to redirect vehicles while minimizing vehicle vaulting, rolling, and snagging. A comparison of these barrier shapes is shown on Figure 710-7.

The New Jersey shaped face is used on precast concrete barrier.

The single-slope barrier face is recommended when separating roadways with different elevations (stepped medians). The single-slope barrier face can be used for bridge rails (median or outside) when it is to be used on any approach to a bridge and an existing bridge rail is to be replaced.

The F-Shape face is used on all other bridge rails and on cast-in-place barrier where the New Jersey and single-sloped face are not appropriate. When the F-Shape face is used and precast barrier is to be used on the approaches, a cast-in-place transition section is required so that no vertical edges of the barriers are exposed to oncoming traffic. For details on the F-Shape barrier or any of the bridge rail designs, see the Bridge Design Manual.
For aesthetic reasons, avoid changes in the shape of the barrier face within a project or corridor.

(a) **New Jersey Shape Barrier.** The New Jersey shaped face is primarily used on precast concrete barrier.

Concrete barrier Type 2 (see the Standard Plans) is a precast barrier that has the New Jersey shape on two sides and can be used for both median and shoulder installations. This barrier is 32 in in height, which includes 3 in for future pavement overlay.

The cost of precast Type 2 barrier is significantly less than the cost of the cast-in-place barriers. Therefore, consider the length of the barrier run to determine whether transitioning to precast Type 2 barrier is desirable. If precast Type 2 barrier is used for the majority of a project, use the New Jersey face for small sections that require cast-in-place barrier, such as for a light standard section.

Concrete barrier Type 4 is also a precast, single-faced New Jersey shaped barrier. These units are not freestanding and must be placed against a rigid structure or anchored to the pavement. If Type 4 barriers are used back to back, consider filling any gap between them to prevent tipping.

Concrete barrier Type 5 is a precast barrier that has a single New Jersey face and is intended for use at bridge ends where the flat side is highly visible. Both Type 2 and Type 5 designs are freestanding, unanchored units connected with steel pins through wire rope loops. For permanent installation, this barrier is placed on a paved surface and a 2 ft wide paved surface is provided beyond the barrier for its displacement during impact. (See Chapter 640.)

Precast barrier can be anchored where a more rigid barrier is desired. Anchoring methods are shown in the Standard Plans. The Type 1 and 2 anchors are for temporary installations on a rigid pavement. Type 3 anchors can be used in temporary or permanent installations on an asphalt pavement. Consult the Bridge and Structures Office for details when anchoring permanent precast concrete barrier to a rigid pavement.

Precast barrier used on the approach to bridge rail must be connected to the bridge rail by installing wire rope loops embedded 15 in into the bridge rail with epoxy resin.

For unrestrained (unanchored) precast concrete barrier, the preferred foundation slope is 5 percent or flatter with a maximum of 8 percent. Keep the slope of the area between the edge of the shoulder and the face of the traffic barrier as flat as possible. The maximum slope is 10H:1V (10 percent).

(b) **Single Slope Barrier.** The single slope concrete barrier can be cast-in-place, slipformed, or precast. The most common construction technique for this barrier has been slipforming but some precast single slope barrier has been installed. The primary benefit of using precast barrier is that it can be used as temporary barrier during construction and then reset into a permanent location.

This barrier is considered a rigid system regardless of the construction method used. For new installations, the minimum height of the barrier above the roadway is 34 in which allows 2 in for future overlays. The minimum total height of the barrier section is 42 in with a minimum of 3 in embedded in the roadway wearing surface. This allows for use of the barrier between roadways with grade separations of up to 5 in. For greater grade separations, the barrier must have a depth of embedment equal to or greater than the grade separation or have an equivalent structural foundation. Contact Bridge and Structures for barrier heights over 54 in. (See the Standard Plans.)

(2) **Concrete Barrier Terminals**

Whenever possible, bury the end of the concrete barrier in the backslope. The backslope required to bury the end must be 3H:1V or steeper and at least 4 ft in height above the roadway. Flare the concrete barrier into the backslope using a flare rate that meets the criteria in 710.05(3). Provide a 10H:1V or flatter foreslope into the face of the barrier and maintain the full barrier height to the foreslope/backslope intersection. This might require filling ditches and installing culverts in front of the barrier face.
A precast or cast-in-place terminal section having a minimum length of 48 ft and a maximum length of 80 ft is another end treatment. It can only be used for posted speeds of 35 mph or less. Contact the HQ Design Office for details on this end treatment.

The 7 ft long precast concrete terminal end section for Concrete Barrier Type 2 may be used:

- Outside the Design Clear Zone.
- On the trailing end of the barrier when it is outside the Design Clear Zone for opposing traffic.
- On the trailing end of one-way traffic.
- Where the posted speed is 25 mph or less.

When the Barrier Terminals and Transitions column of a design matrix applies to a project, existing sloped down concrete terminals that are within the Design Clear Zone must be replaced when they do not meet the criteria above.

When the end of a concrete barrier cannot be buried in a backslope or terminated as described above, terminate the barrier using a guardrail terminal and transition or an impact attenuator. (See Chapter 720.)

(3) Assessing Impacts to Wildlife

The placement of concrete barriers in locations where wildlife frequently cross the highway can influence traffic safety and wildlife mortality. When wildlife encounter physical barriers that are difficult for them to cross, they often travel parallel to those barriers. With traffic barriers, this means that they often remain on the highway for a longer period, increasing the risk of wildlife/vehicle collisions or vehicle/vehicle collisions as motorists attempt avoidance.

Traffic-related wildlife mortality may play a role in the decline of some species listed under the Endangered Species Act. To address public safety and wildlife concerns, see Figure 710-8 to determine if concrete barrier placement requires an evaluation by the Environmental Office to determine its effect on wildlife. Make this evaluation early in the project development process to allow adequate time for discussion of options.

**Concrete Barrier Placement Guidance**

*Figure 710-8*
710.09 Special Use Barriers

The following barriers may be used on designated Scenic Byway and Heritage Tour routes if funding can be arranged. (See 710.05 and Chapter 120.)

(1) Steel Backed Timber Guardrail

Steel backed timber guardrails consist of a timber rail with a steel plate attached to the back to increase it’s tensile strength. There are several variations of this system that have passed crash tests. The nonproprietary systems use a beam with a rectangular cross section that is supported by either wood or steel posts. A proprietary (patented) system called the Ironwood guardrail is also available. This system uses a beam with a round cross section and is supported by steel posts with a wood covering to give the appearance of an all-wood system from the roadway. The Ironwood guardrail can be allowed as an alternate to the nonproprietary system. However, specifying this system exclusively requires the approval, from the Assistant State Design Engineer, of a public interest finding for the use of a sole source proprietary item.

The most desirable method of terminating the steel backed timber guardrail is to bury the end in a backslope as described in 710.06(2). When this type of terminal is not possible, the use of the barrier is limited to highways with posted speeds of 45 mph or less. On these lower speed highways, the barrier can be flared away from the traveled way and terminated in a berm.

For details of these systems, contact the HQ Design Office.

(2) Stone Guardwalls

Stone guardwalls function like rigid concrete barriers but have an appearance of natural stone. These walls can be constructed of stone masonry over a reinforced concrete core wall or of simulated stone concrete. These types of barriers are designed to have a limited projection of the stones that will not affect the redirectional characteristics of the barrier. The most desirable method of terminating this barrier is to bury the end in a backslope as described in 710.08(2). When this type of terminal is not possible, the use of the barrier is limited to highways with posted speeds of 45 mph or less. On these lower speed highways, the barrier can be flared away from the traveled way and terminated in a berm.

For details of these systems, contact the HQ Design Office.

710.10 Bridge Rails

Bridge rails are traffic barriers that redirect errant vehicles and prevent them from going over the side of the structure. See the Bridge Design Manual for information on bridge rail on new bridges and replacement bridge rail on existing bridges.

For most new bridge rail installations, use a 32 in high safety shape (F Shape) bridge rail. The single slope bridge rail that is 34 in high can be used to be consistent with the heights of connecting single slope barrier (710.08(1)(b)). Use taller, 42 in, safety shape or single slope bridge rails on Interstate or freeway routes where accident history suggests a need or where roadway geometrics increase the possibility of larger trucks hitting the barrier at a high angle (such as on ramps for freeway to freeway connections with sharp curvature in the alignment).

For bridges where high volumes of pedestrian traffic are anticipated, see Chapter 1020 for further guidance.

Approach barriers, transitions, and connections are usually required on all four corners of bridges carrying two-way traffic and on both corners of the approach end for one-way traffic. See 710.06(3) for guidance on transitions.

If the bridge rail system does not meet the criteria for strength and geometrics, modifications to improve its redirectional characteristics and its strength may be required. The modifications can be made using one of the retrofit methods described below.
(1) **Concrete Safety Shape**

Retrofitting with a new concrete bridge rail (see Figure 710-9) is costly and requires justification when no widening is proposed. Consult the Bridge and Structures Office for design details and to determine if the existing bridge deck and other superstructure elements are of sufficient strength to accommodate this bridge rail system.

![Safety Shaped Concrete Bridge Rail Retrofit](Figure 710-9)

(2) **Thrie Beam Retrofit**

Retrofitting with thrie beam is an economical way to improve the strength and redirectional performance of bridge rails. The thrie beam can be mounted to steel posts or the existing bridge rail, depending on the structural adequacy of the bridge deck, the existing bridge rail type, the width of curb (if any), and the curb-to-curb roadway width carried across the structure.

The Bridge and Structures Office is responsible for the design of thrie beam bridge rail. A key concern is that the existing bridge deck has adequate strength to withstand an impact without causing significant damage to the deck. Contact the Bridge and Structures Office for assistance with thrie beam retrofit design.

Consider the Service Level 1 (SL-1) system on bridges with wooden decks and for bridges with concrete decks that do not have adequate strength to accommodate the thrie beam system. Contact the Bridge and Structures Office for information required for the design of the SL-1 system.

Figure 710-15 shows typical installation criteria.

Many bridge rail retrofit projects involve bridges over 250 feet in length. These projects will normally be funded from the I2 program. Shorter bridges may be funded as a spot safety improvement. Contact HQ Project Control and Reporting for clarification.

### 710.11 Other Barriers

(1) **Dragnet**

The Dragnet Vehicle Arresting Barrier consists of chain link or fiber net that is attached to energy absorbing units. When a vehicle hits the system, the Dragnet brings the vehicle to a controlled stop with a minimum of damage. Possible uses for this device are as follows:

- Reversible lane entrances and exits.
- Railroad crossings.
- Truck escape ramps (instead of arrester beds – Chapter 1010).
- T-intersections.
- Work zones.

For permanent installations, this system can be installed between towers that lower the unit into position when needed and lift it out of the way when it is no longer needed. For work zone applications, it is critical to provide deflection space for stopping the vehicle between the system and the work zone. For additional information on the Dragnet, contact the HQ Design Office.

### 710.12 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
# Transitions and Connections

*Figure 710-10*

<table>
<thead>
<tr>
<th>Connecting W-Beam Guardrail to:</th>
<th>Transitions and Connections</th>
<th>Transition Type*</th>
<th>Connection</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bridge Rail</td>
<td>Connecting W-Beam Guardrail to: Bridge Rail or Concrete Barrier</td>
<td>New installation (example - when used with thrie beam bull nose)</td>
<td>1B Figure 710-6</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Connecting W-Beam Guardrail to:</th>
<th>Transitions and Connections</th>
<th>Transition Type*</th>
<th>Connection</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bridge Rail</td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>New</td>
<td>1(1) 4(5) D</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Existing Concrete Parapet</td>
<td>&gt; 20 inches</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>&lt; 20 inches</td>
<td>2 4(5) Figure 710-6</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Existing W-Beam Transition</td>
<td>2(2)(6) 4(5) (2)</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Thrie Beam at face of curb(4)</td>
<td>Approach end</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Thrie Beam at bridge rail (curb exposed) (4)</td>
<td>Approach end</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Thrie Beam at bridge rail (curb exposed) (4)</td>
<td>Trailing end (two way traffic only)</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Existing W-Beam Transition</td>
<td>Trailing end (two way traffic only)</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Weak Post Intersection Design (see 710.06(4) cases 12 &amp; 13)</td>
<td>5 Figure 710-6</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Concrete Barrier</td>
<td>Rigid/ Restrained</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Concrete Barrier</td>
<td>Unrestrained</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Weak Post Barrier Systems (Type 20 and 21)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Rigid Structures such as Bridge Piers</td>
<td>New installation(see Case 11)</td>
</tr>
<tr>
<td></td>
<td>Connecting W-Beam Guardrail to: Bridge Rail</td>
<td>Existing W-Beam Transition</td>
<td></td>
</tr>
</tbody>
</table>

*Consult section C of the Standard Plans for detail on transition types.

1. A Type 1A transition can be used where there is a problem placing a post within 2'-5" from the end of the bridge in which case a B or E connection is required. When the E connection is to be used, a special detail for the end of the bridge is required. Contact the HQ Bridge and Structures Office.

2. If work requires reconstruction or resetting of the transition, upgrade as shown above. Raising the guardrail is not considered reconstruction. If the transition is not being reconstructed, the existing connection may remain in place. See 710.06(2)(d) for guidance when Type 3 anchors are encountered.

3. For new/reconstruction, use Case 11 (thrie beam). For existing Case 11 with W-beam, add (nest) a second W-beam rail element.

4. For Service Level 1 bridge rail see 710.06(4), case 14.

5. Use on highways with speeds 45 MPH or less.

6. If existing transition has adequate guardrail height, three 10”x10” (nominal) posts and three 6”x8” (nominal) posts spaced 3’-1.5” apart, it is acceptable to nest existing single W-beam element transitions.
Barrier Length of Need

*Figure 710-11a*

- **Adjacent-Side Hazard Barrier Parallel to Roadway**
  
  \[ X_1 = \frac{LH_1 - (L2+Y)}{(LH1/LR)} \]

- **Opposite-Side Hazard Barrier Parallel to Roadway**
  
  \[ X_2 = \frac{LH_2 - (L5+Y)}{(LH2/LR)} \]

- **Adjacent-Side Hazard Barrier Flare Begins at Hazard**
  
  \[ X_1 = \frac{LH_1 - (L2+Y)}{(1/F) + (LH1/LR)} \]

- **Opposite-Side Hazard Barrier Flare Begins at Hazard**
  
  \[ X_2 = \frac{LH_2 - (L5+Y)}{(1/F) + (LH2/LR)} \]

- **Adjacent-Side Hazard Barrier Flare Begins Before Hazard**
  
  \[ X_1 = \frac{(LH1 + L1/F) - (L2+Y)}{(1/F) + (LH1/LR)} \]

- **Opposite-Side Hazard Barrier Flare Begins Before Hazard**
  
  \[ X_2 = \frac{(LH2 + L4/F) - (L5+Y)}{(1/F) + (LH2/LR)} \]
L1 = Length of barrier parallel to roadway from adjacent-side hazard to beginning of barrier flare. This is used if a portion of the barrier cannot be flared (such as a bridge rail and the transition).
L2 = Distance from adjacent edge of traveled way to portion of barrier parallel to roadway.
L4 = Length of barrier parallel to roadway from opposite-side hazard to beginning of barrier flare.
L5 = Distance from center line of roadway to portion of barrier parallel to roadway. Note: if the hazard is outside of the Design Clear Zone when measured from the center line, it may only be necessary to provide a crashworthy end treatment for the barrier.
LH1 = Distance from outside edge of traveled way to back side of adjacent-side hazard. Note: if a hazard extends past the Design Clear Zone, the Design Clear Zone can be used as LH1.
LH2 = Distance from center line of roadway to back side of opposite-side hazard. Note: if a hazard extends past the Design Clear Zone, the Design Clear Zone can be used as LH2.
LR = Runout length (measured parallel to roadway).
X1 = Length of need for barrier to shield an adjacent-side hazard.
X2 = Length of need for barrier to shield an opposite-side hazard.
F = Flare rate value.
Y = Offset distance required at the beginning of the length of need.

**Different end treatments require different offsets.**

For the SRT 350 and FLEAT 350, use Y = 1.8 ft.
For evaluating existing BCT’s, use Y = 1.8 ft.
For the FLEAT TL-2, use Y = 0.8 ft.
No offset is required for the nonflared terminals, or impact attenuator systems. Use Y = 0.
Buried terminal end treatments are used with barrier flares and have no offset. Use Y = 0.

<table>
<thead>
<tr>
<th>Design Parameters</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Posted Speed</strong></td>
</tr>
<tr>
<td><strong>ADT</strong></td>
</tr>
<tr>
<td>(mph)</td>
</tr>
<tr>
<td>70</td>
</tr>
<tr>
<td>60</td>
</tr>
<tr>
<td>55</td>
</tr>
<tr>
<td>50</td>
</tr>
<tr>
<td>45</td>
</tr>
<tr>
<td>40</td>
</tr>
</tbody>
</table>

**Barrier Length of Need**

*Figure 710-11b*
Note:
This is a graphical method for determining the length of need for barrier on the outside of a curve. On a scale drawing, draw a tangent from the curve to the back of the hazard. Compare T to LR from Figure 710-11b and use the shorter value. If using LR, follow Figures 710-11a and b. If using T, draw the intersecting barrier run to scale and measure the length of need.
Notes:
Use cases 1, 2, and 3 when there is 2 ft or greater shoulder widening from face of guardrail to the breakpoint.
Use cases 4, 5, and 6 when there is less than 2 ft shoulder widening from face of guardrail to the breakpoint.

Beam Guardrail Post Installation
*Figure 710-12*
Beam Guardrail Terminals

Figure 710-13

SRT
Flared Terminal

FLEAT
Flared Terminal

ET PLUS and SKT are similar
Nonflared Terminal
Cable Barrier Locations on Slopes

Case 1
Shoulder
Varies
1 ft min
Not steeper than 10 H:1 V
Not steeper than 2 H:1 V

Case 2
Shoulder
10 ft
1 ft min
Not steeper than 6 H:1 V
Not steeper than 2 H:1 V

Case 3
Shoulder
Less than 10 ft
1 ft min
Not steeper than 6 H:1 V
Not steeper than 2 H:1 V

Case 4
Median Application
Shoulder
Varies
No minimum
Not steeper than 6 H:1 V

Cable Barrier Locations on Slopes
Figure 710-14
**Concrete Bridge Deck**

<table>
<thead>
<tr>
<th>Curb Width</th>
<th>Bridge Width</th>
<th>Concrete Bridge Rail (existing)</th>
<th>Steel or Wood Post Bridge Rail (existing)</th>
<th>Wood Bridge Deck or Low Strength Concrete Deck</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt; 18 in</td>
<td></td>
<td>Thrie beam mounted to existing bridge rail and blocked out to the face of curb. Height = 32 in</td>
<td>Thrie beam mounted to steel posts at the face of curb. Height = 32 in</td>
<td>Service Level 1 Bridge Rail²</td>
</tr>
<tr>
<td>&gt; 18 in</td>
<td>&gt; 28 ft (curb to curb)</td>
<td>Thrie beam mounted to steel posts at the face of curb¹. Height = 32 in</td>
<td></td>
<td>Height = 32 in</td>
</tr>
<tr>
<td>&gt; 18 in</td>
<td>&lt;= 28 ft (curb to curb)</td>
<td>Thrie beam mounted to existing bridge rail². Height = 35 in</td>
<td>Thrie beam mounted to steel posts in line with existing rail. Height = 35 in</td>
<td>Curb or wheel guard must be removed</td>
</tr>
</tbody>
</table>

(1) Thrie beam may be mounted to the bridge rail to accommodate pedestrians (height = 35 in).

(2) Contact the Bridge and Structures Office for design details on bridge rail retrofit projects.

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**Thrie Beam Bridge Rail Retrofit Criteria**

*Figure 710-15*
720 Impact Attenuator Systems

720.01 Impact Attenuator Systems

Impact attenuator systems are protective systems that prevent an errant vehicle from impacting a hazard by either gradually decelerating the vehicle to a stop when hit head-on or by redirecting it away from the hazard when struck on the side. These barriers are used for rigid objects or hazardous conditions that cannot be removed, relocated, or made breakaway.

Approved systems are shown on Figures 720-2a through 4b and on the Design Office web page at:
http://www.wsdot.wa.gov/EESC/Design/Policy/RoadsideSafety/Chapter720/Chapter720B.htm

(1) Permanent Installations

A description of each permanent installation system’s purpose, parts, and function as well as requirements for; transition, foundation, and slope are provided as follows and in Figure 720-5:

(a) Crash Cushion Attenuating Terminal (CAT)

1. **Purpose:** The CAT is an end treatment for W-beam guardrail. It can also be used for concrete barrier if a transition is provided.

2. **Description:** The system consists of slotted W-beam guardrail mounted on both sides of breakaway timber posts. Steel sleeves with soil plates hold the timber posts in place. See Figure 720-2a.

3. **Function:** When hit head-on, the slotted guardrail is forced over a pin that shears the steel between the slots. This shearing dissipates the energy of the impact.

4. **Foundation:** Concrete footings or foundations are not required.

5. **Slope:** 10H:1V or flatter slope between the edge of the traveled way and the near face of the unit.

6. **Manufacturer/Supplier:** Trinity Industries, Inc.

(b) Brakemaster

1. **Purpose:** The Brakemaster system is an end treatment for W-beam guardrail. It can also be used for concrete barrier if a transition is provided.

2. **Description:** The system contains an embedded anchor assembly, W-beam fender panels, transition strap, and diaphragm. See Figure 720-2a.

3. **Function:** The system uses a brake and cable device for head-on impacts and for redirection. The cable is embedded in a concrete anchor at the end of the system.

4. **Foundation:** A concrete foundation is not required for this system but a paved surface is recommended.

5. **Slope:** 10H:1V or flatter slope between the edge of the traveled way and the near face of the unit.

6. **Manufacturer/Supplier:** Energy Absorption Systems

(c) QuadTrend 350

1. **Purpose:** The QuadTrend 350 is an end treatment for 32 in high concrete barriers. The system’s short length allows it to be used at the ends of bridges where the installation of a beam guardrail transition and terminal is not feasible.

2. **Description:** This system consists of telescoping quadruple corrugated fender panels mounted on steel breakaway posts. See Figure 720-2a.
3. **Function:** Sand-filled boxes attached to the posts dissipate a portion of the energy of an impact. An anchored cable installed behind the fender panels directs the vehicle away from the barrier end.

4. **Foundation:** The system is installed on a concrete foundation to support the steel posts.

5. **Slope:** A 6H:1V or flatter slope is required behind the barrier to allow for vehicle recovery.

6. **Manufacturer/Supplier:** Energy Absorption Systems

(c) **QuadGuard, Wide QuadGuard**

1. **Purpose:** The QuadGuard is an end treatment for concrete barrier and beam guardrail and is also used to mitigate fixed objects up to 7.5 ft wide.

2. **Description:** The system consists of a series of Hex-Foam cartridges surrounded by a framework of steel diaphragms and quadruple corrugated fender panels. See Figure 720-2b.

3. **Function:** The internal shearing of the cartridges and the crushing of the energy absorption material absorb impact energy from end-on hits. The fender panels redirect vehicles impacting the attenuator on the side.

4. **Foundation:** The system is installed on a concrete foundation.

5. **Slope:** If the site has excessive grade or cross slope, additional site preparation or modification to the units in accordance with the manufacturer’s literature is required. Excessive is defined as steeper than 8% for the QuadGuard.

6. **Manufacturer/Supplier:** Energy Absorption Systems

(f) **QuadGuard Elite**

1. **Purpose:** The QuadGuard Elite is an end treatment for concrete barrier and beam guardrail and is also used for fixed objects up to 7.5 ft wide.

2. **Description:** The system consists of telescoping quadruple corrugated fender panels mounted on both sides of a series of polyethylene cylinders. See Figure 720-2b.

3. **Function:** The cylinders are compressed during a head-on impact and will return to their original shape when the system is reset. The advantage of this system is that it can withstand numerous impacts without requiring extensive repair.

4. **Foundation:** The system is installed on a concrete foundation.
5. **Slope:** If the site has excessive grade or cross slope, additional site preparation or modification to the units in accordance with the manufacturer’s literature is required. Excessive is defined as steeper than 8% for the QuadGuard Elite.

6. **Manufacturer/Supplier:** Energy Absorption Systems

**(g) Reusable Energy Absorbing Crash Terminal (REACT 350), Wide REACT 350**

1. **Purpose:** The REACT 350 is an end treatment for concrete barriers and is also used for fixed objects up to 9 ft wide.

2. **Description:** The system consists of polyethylene cylinders with varying wall thickness, redirecting cables, a steel frame base, and a backup structure. See Figure 720-2d.

3. **Function:** The redirecting cables are anchored in the concrete foundation at the front of the system and in the backup structure at the rear of the system. When hit head-on, the cylinders compress and absorb the impact energy, but the system returns to approximately 80% of its original length immediately. For side impacts, the cables restrain the system enough to prevent penetration and redirect the vehicle. It is anticipated that this system will require very few replacement parts or extensive repair.

4. **Foundation:** The system is installed on a concrete foundation.

5. **Slope:** If the site has excessive grade or cross slope, additional site preparation or modification to the units in accordance with the manufacturer’s literature is required. Excessive is defined as steeper than 8% for the REACT 350.

6. **Manufacturer/Supplier:** Energy Absorption Systems

**(h) Inertial Barrier**

Inertial barrier configurations are shown in the Standard Plans. If a situation is encountered where configurations in the Standard Plans are not appropriate, contact the Headquarters Design Office for further information.

1. **Purpose:** Inertial barrier is an end treatment for concrete barrier and to mitigate fixed objects. This system does not provide redirection from a side impact.

2. **Description:** This system consists of an array of plastic containers filled with varying weights of sand. See Figure 720-2d.

3. **Function:** The inertial barriers slow an impacting vehicle by the transfer of the momentum of the vehicle to the mass of the barrier. This system is not suitable where space is limited to less than the widths shown in the Standard Plans. Whenever possible, align inertial barriers so that an errant vehicle deviating from the roadway by 10 degrees would be on a parallel path with the attenuator alignment (See the Standard Plans). In addition, inertial barriers do not provide any redirection and are not appropriate where high angle impacts are likely.

4. **Foundation:** A paved surface is not required.

5. **Slope:** If the site has excessive grade or cross slope, additional site preparation or modification to the units in accordance with the manufacturer’s literature is required. Excessive is defined as steeper than 5% for inertial barriers.

**(2) Work Zone (Temporary) Installation**

A description of each work zone (or other temporary) system’s purpose, parts and functionality as well as requirements for; transition, foundation, and slope are provided as follows and in Figure 720-5:

(a) **ABSORB 350**

1. **Purpose:** The ABSORB 350 is an end treatment limited to temporary installations for both concrete barrier and the Quickchange Moveable Barrier (QMB).

2. **Description:** The system contains water filled Energy Absorbing Elements. Each element is 24 inches wide, 32 inches high, and 39½ inches long. See Figure 720-3.
3. **Function:** The low speed (below 45 mph) system uses 5 Energy Absorbing Elements and the high-speed (45 mph and above) system uses 8. The energy of an impact is dissipated as the elements are crushed.

4. **Foundation:** The system does not require a paved foundation.

5. **Slope:** 10H:1V or flatter slope between the edge of the traveled way and the near face of the unit.

6. **Manufacturer/Supplier:** Barrier Systems, Inc.

(b) **Advanced Dynamic Impact Extension Module 350 (ADIEM 350)**

1. **Purpose:** The ADIEM 350 is an end treatment for concrete barrier. At this time, it is limited to temporary installations. Existing permanent installations are experimental and are being used to evaluate long-term durability. Existing permanent units may be reset.

2. **Description:** The system is 30 ft long and consists of 10 lightweight concrete modules on an inclined base. See Figure 720-3.

3. **Functionality:** An inclined base provides a track for placement of the modules and provides redirection for side impacts for roughly half the length. The energy of an impact is dissipated as the concrete modules are crushed.

4. **Foundation:** The system does not require a paved foundation.

5. **Slope:** If the site has excessive grade or cross slope, additional site preparation or modification to the units in accordance with the manufacturer’s literature is required. Excessive is defined as steeper than 8% for the ADIEM 350.

6. **Manufacturer/Supplier:** Trinity Industries, Inc.

(c) **QuadGuard cz**

This system is like the permanent QuadGuard listed for permanent systems above except that it can be installed on a 6 in minimum depth asphalt concrete surface that has a 6 in minimum depth compacted base. See Figure 720-2b.

(d) **Reusable Energy Absorbing Crash Terminal (REACT 350)**

This is the same system listed for permanent systems above except that it can be installed on a 4 in minimum depth asphalt concrete surface that has a 6 in minimum depth compacted base. See Figure 720-2d.

(e) **Non-Redirecting Energy Absorbing Terminal (N-E-A-T)**

1. **Purpose:** The N-E-A-T system is an end treatment for temporary concrete barrier where vehicle speeds are 45 mph or less.

2. **Description:** The N-E-A-T System’s cartridge weighs about 300 pounds and measures 9.7 ft in length. The system consists of aluminum cells encased in an aluminum shell with steel backup, attachment hardware, and transition panels. It can be attached to the ends of New Jersey shaped portable concrete barrier and the moveable QuickChange Barrier. See Figure 720-3.

3. **Functionality:** The energy of an impact is dissipated as the aluminum cells are crushed.

4. **Foundation:** The system does not require a paved foundation.

5. **Slope:** 10H:1V or flatter slope between the edge of the traveled way and the near face of the unit.

6. **Manufacturer/Supplier:** Energy Absorption Systems

(f) **Trinity Attenuating Crash Cushion (TRACC)**

1. **Purpose:** The TRACC is an end treatment for concrete barriers. It is limited to use in construction or other work zones on a temporary basis.
2. **Description:** The 21 foot long TRACC includes four major components: a pair of guidance tracks, an impact sled, intermediate steel frames, and 10 gauge W-beam fender panels. See Figure 720-3.

3. **Functionality:** The sled (impact face) is positioned over the upstream end of the guidance tracks and contains a hardened steel blade that cuts the metal plates on the sides of the guidance tracks as it is forced backwards when hit head-on.

4. **Foundation:** The system requires a concrete foundation.

5. **Slope:** 10H:1V or flatter slope between the edge of the traveled way and the near face of the unit.

6. **Manufacturer/Supplier:** Trinity Industries, Inc.

(g) **Inertial Barrier**

This is the same system listed for permanent systems above. It is not suitable where space is limited to less than the widths shown in the Standard Plans. See Figure 720-2d.

(h) **Truck Mounted Attenuator (TMA)**

TMAs are portable systems mounted on trucks. They are intended for use in work zones and for temporary hazards.

(3) **Older Systems**

The following systems are in use on Washington State highways and may be left in place or reset. New installations of these systems require approval from the Headquarters (HQ) Design Office.

(a) **Sentre**

The Sentre is a guardrail end treatment. Its overall length of 17 ft allowed it to be used where space was not available for a guardrail transition and terminal. The system is very similar to the QuadTrend-350 in both appearance and function except that it uses thrie beam fender panels instead of the quadruple corrugated panels. This system requires a transition when used to terminate rigid barriers. See Figure 720-4a.

(b) **TREND**

The TREND is an end treatment with a built-in transition and was used at the end of rigid barriers including bridge rails. The system is similar to the QuadTrend-350 except that it uses thrie beam fender panels. See Figure 720-4a.

(c) **G-R-E-A-T (Guard Rail Energy Absorption Terminal)**

This system was primarily used as an end treatment for concrete barrier. It is similar to the QuadGuard except that it uses thrie beam fender panels. See Figure 720-4a.

(d) **Low Maintenance Attenuator System (LMA)**

The LMA is an end treatment for concrete barrier and beam guardrail and was used for fixed objects up to 3 ft wide. The system is similar to the QuadGuard Elite except that it uses thrie beam fender panels and rubber cylinders. See Figure 720-4b.

(e) **Hex-Foam Sandwich**

The Hex-Foam Sandwich system is an end treatment for beam guardrail and concrete barrier and was also used for fixed objects 3 ft or more in width. This system consists of a number of Hex-Foam cartridges containing an energy absorption material separated by a series of diaphragms and restrained by anchor cables. It is installed on a concrete slab. Impact energy is absorbed by the internal shearing of the cartridges and crushing of the energy absorption material. The lapped panels on the perimeter serve to redirect vehicles for side impacts. If the site has grade or cross slope in excess of 5%, additional site preparation or modification to the units in accordance with the manufacturer’s literature is required. See Figure 720-4b.

720.02 **Design Criteria**

The following design criteria applies to all new or reset permanent and temporary impact attenuators. The design criteria also applies to existing systems to be left in place when the Barrier Terminals and Transition Sections columns on a design matrix applies to the project. (See Chapter 325.)
Impact attenuators must be placed so that they do not present a hazard to opposing traffic. For median and reversible lane locations, the backup structure or attenuator-to-object connection must be designed to prevent opposing traffic from being snagged. It is desirable that all existing curbing be removed and the surface smoothed with asphalt or cement concrete pavement before an impact attenuator is installed. However, curbs 4 in or less in height, may be retained depending on the practicality of their removal.

In general, attenuators are aligned parallel to the roadway except the inertial barriers.

### 720.03 Selection

When selecting an impact attenuator system, consider the following:

- Posted speed
- Available space (length and width)
- Maintenance costs
- Initial cost
- Duration (permanent or temporary use)

The posted speed is a consideration for the QuadGuard, REACT 350 (narrow model only), TAU II and the inertial barrier systems. Use Figure 720-1 to select permanent system sizes required for the various posted speeds.

![Impact Attenuator Sizes](Figure 720-1)

<table>
<thead>
<tr>
<th>Posted Speed (mph)</th>
<th>Quad Guard (Bays)</th>
<th>TAU-II (Bays)</th>
<th>REACT 350 (Cylinders)</th>
<th>Inertial Barrier (Type)</th>
</tr>
</thead>
<tbody>
<tr>
<td>40 or less</td>
<td>3</td>
<td>4</td>
<td>4</td>
<td>1</td>
</tr>
<tr>
<td>45</td>
<td>4</td>
<td>8</td>
<td>6</td>
<td>2</td>
</tr>
<tr>
<td>50</td>
<td>5</td>
<td>8</td>
<td>6</td>
<td>3</td>
</tr>
<tr>
<td>55</td>
<td>6</td>
<td>8</td>
<td>9</td>
<td>4</td>
</tr>
<tr>
<td>60</td>
<td>6</td>
<td>8</td>
<td>9</td>
<td>5</td>
</tr>
<tr>
<td>65</td>
<td>8</td>
<td>8</td>
<td>9</td>
<td>6</td>
</tr>
<tr>
<td>70</td>
<td>9</td>
<td>8</td>
<td>11</td>
<td>6</td>
</tr>
</tbody>
</table>

If it is anticipated that a large volume of traffic will be traveling at speeds greater than the posted speed limit, then the next larger unit may be specified.

See Figure 720-5 for a summary of space and initial cost information related to the impact attenuator systems.

When considering maintenance costs, anticipate the average annual impact rate. If few impacts are anticipated, lower cost devices such as inertial barriers might meet the need. Inertial barriers have the lowest initial cost and initial site preparation. However, maintenance will be costly and necessary after every impact. Labor and equipment are necessary to clean up the debris and install new containers (barrels). Also, inertial barriers must not be used where flying debris might be a danger to pedestrians.

The REACT 350 and the QuadGuard Elite have a higher initial cost, requiring substantial site preparation, including a backup or anchor wall in some cases and cable anchorage at the front of the installation. However, repair costs are comparatively low, with labor being the main expense. Maintenance might not be required after minor side impacts with these systems.

For new installations where at least one impact is anticipated per year, limit the selection of impact attenuators to the low maintenance devices (QuadGuard Elite and REACT 350). Consider upgrading existing ADIEM, G-R-E-A-T, and Hex-Foam impact attenuators with these low maintenance devices when the repair history shows one to two impacts per year over a three to five year period.

In selecting a system, one consideration that must not be overlooked is how dangerous it will be for the workers making repairs. In areas with a high exposure to danger, a system that can be repaired quickly is most desirable. Some systems require nearly total replacement or replacement of critical components (such as cartridges or braking mechanisms) after a head-on impact, while others only require resetting.
When specifying the system or systems that can be used at a specific location, the list shown in Figure 720-5 is to be used as a starting point. As the considerations discussed previously are analyzed, inappropriate systems may be identified and eliminated from further consideration. Systems that are not eliminated may be appropriate for the project. When the site conditions vary, it might be necessary to have more than one list of acceptable systems within a contract. Systems are not to be eliminated without documented reasons. Also, wording such as or equivalent is not to be used when specifying these systems. If only one system is found to be appropriate, then approval from the Assistant State Design Engineer of a public interest finding for the use of a sole source proprietary item is required.

When a transition to connect with a concrete barrier (see Figure 720-5) is required, the transition type and connection must be specified and are included in the cost of the impact attenuator. See Chapter 710 for information on the transitions and connections to be used.

Contractors can be given more flexibility in the selection of work zone (temporary) systems, since long-term maintenance and repair are not a consideration.

720.04 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Impact Attenuator Systems — Permanent Installations

Figure 720-2a
Impact Attenuator Systems — Permanent Installations

Figure 720-2b
Impact Attenuator Systems — Permanent Installations

Figure 720-2c
Impact Attenuator Systems — Work Zone Installations

Figure 720-3

ADIEM 350

ABSORB 350

TRACC

N-E-A-T
Impact Attenuator Systems — Older Systems

Figure 720-4a
Impact Attenuator Systems — Older Systems

Figure 720-4b

L.M.A

Hex-Foam Sandwich
### Impact Attenuator Systems

(All dimensions are in feet)

<table>
<thead>
<tr>
<th>System</th>
<th>Width</th>
<th>Length</th>
<th>Transition to Rigid System Required</th>
<th>Distance Beyond Length of Need</th>
<th>Initial Cost Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>CAT(2)</td>
<td>P 2</td>
<td>31.25</td>
<td>Y</td>
<td>18.8</td>
<td>A</td>
</tr>
<tr>
<td>Brakemaster(2)</td>
<td>P 2</td>
<td>31.5</td>
<td>Y</td>
<td>15.8</td>
<td>A</td>
</tr>
<tr>
<td>QuadTrend - 350(6)</td>
<td>P 2</td>
<td>20.7</td>
<td>N</td>
<td>10.5</td>
<td>A</td>
</tr>
<tr>
<td>TAU-II</td>
<td>P 2.9</td>
<td>14 -26 (4)</td>
<td>N</td>
<td>3</td>
<td>B(5)</td>
</tr>
<tr>
<td>QuadGuard</td>
<td>B 2, 2.5, 3, 5.75, 7.5</td>
<td>12 - 30 (4)</td>
<td>N</td>
<td>3.3</td>
<td>C(5)</td>
</tr>
<tr>
<td>QuadGuard Elite</td>
<td>B 2, 2.5, 3, 5.75, 7.5</td>
<td>35.5</td>
<td>N</td>
<td>3.3</td>
<td>D</td>
</tr>
<tr>
<td>REACT 350</td>
<td>B 3</td>
<td>15.25 - 36.25 (4)</td>
<td>N</td>
<td>4.3</td>
<td>C(5)</td>
</tr>
<tr>
<td>Wide REACT 350</td>
<td>B 6-9</td>
<td>23.25</td>
<td>N</td>
<td>4.3</td>
<td>D(5)</td>
</tr>
<tr>
<td>Inertial Barriers</td>
<td>B 7</td>
<td>17 - 30 (4)</td>
<td>N</td>
<td></td>
<td>A(5)</td>
</tr>
<tr>
<td>ABSORB 350(9)</td>
<td>T 2</td>
<td>17.7/27</td>
<td>Y</td>
<td>17.7/27 (3)</td>
<td>A(9)</td>
</tr>
<tr>
<td>ADIEM 350(7)</td>
<td>T 2</td>
<td>30</td>
<td>N</td>
<td>14.1</td>
<td>B</td>
</tr>
<tr>
<td>QuadGuard cz</td>
<td>T 2, 2.5, 3, 5.75, 7.5</td>
<td>22</td>
<td>N</td>
<td>3.3</td>
<td>C(5)</td>
</tr>
<tr>
<td>N-E-A-T(8)</td>
<td>T 1.9</td>
<td>9.7</td>
<td>N</td>
<td></td>
<td>(3)</td>
</tr>
<tr>
<td>TRACC</td>
<td>T 2.6</td>
<td>21</td>
<td>N</td>
<td>8</td>
<td>B</td>
</tr>
</tbody>
</table>

1) A ($5,000 to $10,000); B ($10,000 to $15,000); C ($15,000 to $25,000); D ($25,000 to $40,000). These are rough initial cost estimates - verify actual costs through manufacturers/suppliers. Some products are priced very close to the margin between cost categories.

2) Generally for use with double-sided beam guardrail. Use as an end treatment for concrete barrier requires a transition.

3) The N-E-A-T, inertial barriers, and ABSORB 350 may only be used beyond the required length of need.

4) See Figure 720-1 for sizes or configuration type.

5) The length of the QuadGuard, REACT 350, TAU-II, ABSORB 350, and inertial barriers varies since their designs are dependent upon speed. For a typical 60 mph design: the QuadGuard = 21 ft, the REACT 350 = 31 ft, the ABSORB 350 = 27 ft, the TAU II = 26 ft, and the inertial barrier = 30 ft. Costs indicated are for a typical 60 mph design. (except N-E-A-T)

6) Generally for use at the ends of bridges where installation of a beam guardrail transition and terminal is not feasible.

7) Generally for use with concrete barrier. Other uses may require a special transition design.

8) Use limited to highways with posted speeds of 45 mph or less.

9) The ABSORB 350 was primarily intended for the Quickchange Moveable Barrier (QMB) but may be used with other temporary barrier if beyond the length of need.

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**Impact Attenuator Comparison**

*Figure 720-5*
Chapter 810

810.01 General
Highway improvements always have some impact on the users of that facility during the construction phase. The various activities required to improve the highway cannot be undertaken without some disruption to the existing traffic patterns. In all but a very few instances the public must have some form of access through or around the work site. The planning, design, and preparation of contract documents for the modification of these traffic patterns during construction is known as work zone traffic control. The frequency of traffic collisions in work zones is disproportionately higher than at any other highway location and the primary consideration in providing work zone traffic control is safety. Safety is the primary consideration for all people within the work zone, the motorist, pedestrians, bicyclists, contractor’s workers, agency’s inspectors, surveyors, and other personnel on the site.

Maintaining the optimum carrying capacity of an existing facility during construction is usually not possible. As construction progresses, existing traffic lanes will be either temporarily narrowed or closed and will reduce the highway’s capacity. Even when the construction work does not affect adjacent traffic lanes, slowdowns in the traffic flow are common because these activities can be a distraction to the motorist. Providing improvements to alternate routes of travel, widening temporary traffic lanes, staging work to occur in off-peak traffic hours, and other means of offsetting the capacity reduction are part of a comprehensive work zone traffic control strategy. The impacts these operations have on the traffic flow are important, but not at the expense of safety. The construction activities that disrupt or reduce traffic flow can often be scheduled for time periods when the traffic volume is minimal.

810.02 References
Manual on Uniform Traffic Control Devices
USDOT, Washington DC, including the Washington State Modifications to the MUTCD, WSDOT (MUTCD) http://www.wsdot.wa.gov/biz/trafficoperations/mutcd.htm

Planning and Scheduling Work Zone Traffic Control, USDOT, 1981

Directive D 55-20, Reduced speed in maintenance and construction zones.

Instructional Letter IL 4008.00, WSP traffic control assistance in work zones.

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

Standard Specifications for Road, Bridge and Municipal Construction (Standard Specifications), M 41-10, WSDOT

Plans Preparation Manual, M 22-31, WSDOT

Traffic Manual, M 51-02, WSDOT

Construction Manual, M 41-01, WSDOT

Work Zone Traffic Control Guidelines, M 54-44, WSDOT

Highway Capacity Manual, 2000, TRB

810.03 Public Information
Accurate and timely reporting of project information to the public is a valuable element in the overall traffic control strategy. The use of public information resources, such as newspapers, radio, and television, can greatly improve the public’s perception and acceptance of the necessary delays and other inconveniences caused by the project’s construction. The potential benefits derived from this effort are:

• Advanced notice might encourage motorists to seek alternate routes around the project.
• Reduced traffic volume and driver awareness might result in fewer crashes, safer working conditions, and fewer motorist complaints.

• Motorist acceptance might reduce aggressive driving behavior.

The region’s public information officer can provide assistance in this effort.

810.04 Work Zone Classification

The duration of work is a major factor in determining the number and types of devices used in traffic control work zones. There are five classes of zones categorized by the expected duration of work. Different criteria apply to the design and planning for each of these. Several work zone classifications might be present during the construction phase of a project. The following are the five classes of work zones.

(1) Long-Term Stationary Work Zones

Long-term stationary work zones occupy locations longer than 3 days. At these locations there is ample time to install and realize benefits from the full range of traffic control procedures and devices that are available for use. Generally, larger channelizing devices are used, as they have more retroreflective material and offer increased nighttime visibility. The larger devices are also less likely to be displaced or tipped over by passing traffic. This can be an important consideration during those periods when the work crew is not present. Since long-term operations extend into nighttime, retroreflective and illuminated devices are necessary. Temporary detours and barriers can be provided, and inappropriate pavement markings can be removed and replaced with temporary markings. The time required for the installation and removal of temporary barriers and pavement markings is justifiable when they are required for about a week.

(2) Intermediate-Term Stationary Work Zones

Intermediate-term stationary work zones occupy a location from overnight to 3 days. At these locations it might not be feasible or practical to use procedures or devices used for long-term stationary temporary traffic control zones. The increased time required to place and remove these devices might significantly lengthen the project, thus increasing the workers exposure time. The region’s traffic office is a valuable resource to assist in making this decision.

(3) Short-Term Stationary Work Zones

Short-term stationary work zones are locations where the work will be accomplished during daylight hours and the activity can be accomplished in 12 hours or less. Most maintenance and utility operations use short-term stationary work zones. They are also used for minor construction activities on projects. The work crew is present to maintain and monitor the temporary traffic control devices. The use of flaggers to control traffic is sometimes necessary. Lighting and retroreflective devices are used when seasonal and climatic conditions limit visibility.

(4) Short-Duration Work Zones

Short-duration work zones occupy a location for up to one hour. During short-duration work, the work crew sets up and takes down the traffic control devices. Because the work time is short, the impact to motorists is usually not significant and simplified traffic control procedures are used. These simplified control procedures can often be standardized plans as contained in the Standard Plans and the Work Zone Traffic Control Guidelines.

(5) Mobile Work Zones

Mobile work zones are work activities that progress along the road either intermittently or continuously. Mobile operations often involve frequent stops for activities such as litter cleanup, pothole patching, or utility operations and are similar to short duration work zones. Warning signs, flashing vehicle lights, flags, and channelizing devices are used. When the operation moves along the road at low speeds without stopping, the advance warning devices are often attached to mobile units and move with the operation. Flaggers are exposed to more extreme hazards in these operations and safeguards are necessary. Electronic signs and flashing arrow displays are far more effective.
than flaggers in these situations. Pavement milling and paving activities are to some extent mobile operations in that they can progress along a roadway several miles in a day. These operations, however, are not considered mobile work zones.

810.05 Work Zone Types

The work zone type is the basic layout of the work site and the configuration of traffic lanes. There are ten basic work zone types. See Figures 810-1a through 810-1c. Work sites that are located completely off the roadway and do not disrupt traffic are not included. A description of each of the ten types is as follows:

(1) **Lane Constriction**

The lanes in this work zone type retain their normal number and general alignment. One or more of the traffic lanes have reduced widths to provide the necessary separation from the work zone. This arrangement causes the least disruption to traffic.

(2) **Lane Closure**

One or more of the traffic lanes are closed in this work zone type. A capacity analysis is necessary to determine the extent of congestion that might result.

(3) **Shared Right of Way**

This work zone type involves using one lane for both directions of traffic. Flaggers or traffic signals are normally used to control the alternation of traffic movements.

(4) **Temporary Bypass**

This work zone type involves total closure of one or both directions of travel on the roadway. Traffic is rerouted to a temporary bypass constructed within the highway’s right of way.

(5) **Intermittent Closure**

This work zone type involves stopping all traffic in both directions for a relatively short time to allow the work to proceed. After a certain amount of time, driven by the traffic volume, the roadway is reopened.

(6) **Crossover**

This work zone type involves routing the traffic from one direction onto a portion of the median and roadway of the opposing traffic. It can also incorporate lane width constrictions to maintain the same number of lanes. On higher speed roadways, a portable or temporary barrier is used to separate the two directions of traffic.

(7) **Shoulder Use**

The traffic lanes are routed onto the shoulder in this work zone type. The structural capacity of the shoulder must first be analyzed to determine its ability to carry the proposed traffic.

(8) **Median Use**

This work zone type is similar to the shoulder use type and is used on divided highways where the median and adjacent shoulders are used for the traffic lanes. Barriers are usually necessary to separate opposing traffic.

(9) **Detour**

This work zone type involves total closure of the roadway. Traffic is rerouted to an adjacent street or highway.

(10) **Multiple Lane Separation**

In this work zone type the traffic lanes in one direction are separated to allow construction activities within one of the lanes. On higher speed roadways, temporary barriers are provided to prevent errant vehicles from entering the work area.

810.06 Project Definition

Large projects are more successful in managing traffic and providing adequate safety when there is early and ongoing communication between the designer and the construction Project Engineer, who will be responsible for the administration of the contract. Agreement is necessary to ensure that the traffic control plans and specifications will be effective and enforceable. In addition, a meeting (attended by the region’s Traffic Engineer, law enforcement officials, a construction project engineer, and representatives from local agencies affected by the planned project) is held early in the design.
definition phase to discuss construction work zone traffic control strategy options and to select the most feasible approach. Additional traffic control strategy meetings, depending on the size and complexity of the project, are held as more specific design information becomes available.

The options developed for the work zone traffic control strategy define the level of safety provided for motorists, pedestrians, and workers, and predict the acceptable level of service to be maintained for traffic. The objectives of this strategy include the following:

- The safety of motorists and pedestrians traveling through work zones.
- Protection of highway workers from hazards associated with moving traffic.
- Minimize travel delays associated with the work activities.
- Facilitate access to abutting properties and minimize disruption and loss of revenue to adjoining businesses.
- Address issues that might interfere with the contractor’s ability to accomplish the work within the specified working days of the contract.

(1) Time Restrictions

The traffic volumes on a highway or street vary greatly both during the day and the week. Generally on weekdays maximum traffic flows (peak hour volumes) occur twice a day, in the morning and in the early evening. Additionally, these traffic flows tend to be unidirectional. In the morning the predominate traffic flow is to a major destination and in the evening the flow is reversed. Construction activities on the portion of the roadway not being used by the peak traffic flow will cause less disruption. After these peak traffic periods, volumes decrease significantly and construction activities during these periods will have less impact on the highway users. During the late evening, traffic volumes drop to extremely low levels. Construction activities during these time periods have minor impacts on the traffic flow, but require additional safety considerations because of reduced visibility and diminished motorist skills during the hours of darkness.

As noted above, construction in work zones can have a negative impact on peak hour traffic demands. It is sometimes necessary to curtail work at certain times during the day and open closed traffic lanes to reduce traffic delays. These periods are referred to as the hours of restriction in the contract and are the hours when all existing lanes are open to traffic. The maximum capacity a traffic lane in construction work zones tends to be lower than that used in normal capacity analysis. This is due in part to the number of visual distractions and to the narrow lanes within the work zone.

Traffic lanes in work zones reach saturation before the traffic volume approaches the theoretical maximum lane capacity of a free-flowing facility. See the *Highway Capacity Manual* and *Planning and Scheduling Work Zone Traffic Control* guidebook for applicable lane volumes and other factors. Several elements, including, lane restrictions, adjacent channelization devices, excessive signing, and distractions along on the roadside, contribute to lower lane capacity in work zones. When the traffic volume exceeds the capacity of the facility, operating speeds start dropping quickly. This slowing at the front of the traffic platoon is then amplified back through the following traffic and severe braking and stopping occurs. Once the traffic flow reaches this “forced flow” condition, traffic backups will occur and normal free flow conditions will not return until well after the usual peak hour condition. When specifying the time restrictions in the contract, consider beginning the restriction before the actual peak hour volume condition occurs.

Certain holidays, particularly those that extend beyond the normal weekend, and special events can generate abnormally high traffic volumes. Restrictions are needed on construction activities that might restrict or reduce the highway’s capacity during these times.

When determining the hours of restriction, check the local agency noise ordinances and determine what construction work can be done at night. Construction activities that cause excessive noise, such as pile driving, are usually prohibited at night in urban areas. Also, older types of
changeable message signs and arrow panels use noisy engine-powered generators. Limitations on noise levels are also included in the contract documents.

Time restrictions can also affect the time required to complete the project. The total working days specified in the contract must address the possible reduction in productivity caused by the time restrictions imposed on the contractor. When considering time restrictions, estimate the time required to set up and take down the traffic control devices and the time needed by the contractor to bring the construction equipment and materials into the work area. If this total time coupled with the proposed time restrictions does not provide a normal eight to ten hour work shift, productivity will drop and contract costs will escalate.

Excessive disincentives (referred to as liquidated damages in the Standard Specifications) can be included in the contract to encourage the contractor to complete the work within a specified time. When contracts specify unusually short time periods to complete the work or impose numerous time restrictions when work cannot be accomplished, contractors must increase their work force significantly, use abbreviated work shifts, and pay premium wages for work preformed during nontypical work periods. This usually results in disproportionately higher contract bids and during construction can lead to claims against the contract and even litigation to resolve disputes. It might also produce a strained or hostile relationship between the contractor and Project Engineer.

Incentives, in the form of additional monetary compensation, coupled with provisions that allow the contractor latitude in proposing innovative ways of accomplishing the work, are sometimes more effective. Total contract costs can often be less when incentives rather than disincentives are used. Incentives are usually only used when a high level of productivity is required from the contractor to complete the contract or a portion of the contract as soon as possible to reduce road use costs and delays. Incentives are also used when a critical element of the work has significant public concern or political interest. The failure to complete these critical work elements on time can also have an undesirable negative effect and disincentives are included with incentives to emphasize the importance of the work.

Total road user costs are generated during the traffic analysis in the design stage of a project and can be the basis for determining disincentives or incentives in a contract.

(2) Road Closures

Closing a highway, street, or ramp, while not always practical, is a desirable option from a safety viewpoint. For the traveling public, closing the road for a short time might be less of an inconvenience than driving through a work zone for an extended period of time. The time necessary for construction is also reduced and work zone safety is significantly improved. Road closures usually minimize the on-site work zone traffic control, which in turn reduces the construction costs. Road closures can add to the cost of the project because off-site traffic control is needed to provide signing and improvements to detour routes, advanced motorist information signing, and media announcements.

Consider a roadway closure if an alternate route is available. The alternate route must have a sufficient lane capacity to carry the additional traffic volumes and the structural capacity of the pavement must be capable of withstanding the impact of heavier vehicles. Also, determine if there are any vertical clearance restrictions that will prevent trucks from using the route. See Chapter 1120 for vertical clearance requirements. A written agreement with the local agency is usually necessary to route additional traffic on to their roadways. A road closure might isolate private residences or deny access to businesses fronting the highway. State law prohibits “land-locking” property owners. If an alternate and reasonably direct access route is not available for these people, the road closure cannot be considered.

If a road closure is feasible, take the following actions:

- Obtain local agency approval to use a local roadway as a detour.
• Meet with the community and businesses to discuss the roadway closure and find ways to mitigate the community’s concerns.

• Determine the maximum number of days allowed for the closure and incorporate this into the contract documents.

• Determine if liquidated damages or incentives for early completion will be necessary to ensure completion of the work within the time required.

• Determine if additional traffic control measures are needed at intersections on the detour route.

• Consider jobsite access for the contractor’s workers and equipment.

• Contact emergency services, schools, transit, and civic organizations.

• Develop a method for conveying notification of the planned road closure to the public. Extensive multimedia approaches are necessary for the closures of major highways.

(3) Predicting Delay and Cost
In the work areas of long-term major projects, traffic delays, the possibility of crashes, and other factors contribute to the overall costs of a project. These costs, called user costs, are indirect, being societal, but are considered when proposing work zone traffic control options. These costs involve the following:

• Crashes and the resulting property damage, injuries, and possible fatalities.

• Vehicle delays and loss incurred by the motorist.

• Vehicle operation and fuel consumption.

• Business revenue losses.

Methods of predicting delay and costs are contained in the guidebook, Planning and Scheduling Work Zone Traffic Control. The Headquarters’ Transportation Data Office can assist in providing factors for various societal costs. Options that provide the least cost to the public are then weighed against the project costs for providing traffic control. Restrictions on high volume highways for extended periods of time can result in extraordinarily higher user costs and might favor a road closure to reduce project costs.

810.07 Work Zone Safety
Effective work zone traffic control strategy encompasses the safety of all users and is not limited to providing clear guidance and warning to the motorist. Work areas present constantly changing roadway conditions that might be unexpected by the motorist and the likelihood of confusing some drivers is increased. The possibility of errant vehicle crashes creates a high degree of vulnerability for workers, flaggers, pedestrians, and bicyclists in the work zone.

(1) Workers
Working on or along the highway on construction projects is one of the more hazardous work environments in the state. The risk of being struck by a vehicle traveling through the work zone increases as traffic volumes and speeds increase. Long delays can cause some motorists to become impatient and act unpredictably. Consider the risk to workers when developing the traffic control plans for long-term stationary work zones.

Traffic barriers provide the most effective protection for workers and eliminate the need for flaggers and many traffic control devices. The costs of furnishing and removing temporary traffic barriers on longer duration projects can often be less than the cost associated with the frequent repositioning of other traffic control devices. Intrusion warning devices, used to alert workers to an errant vehicle that has intruded into the work zone, are ineffective on high-speed roadways because the worker has little time to react to the warning. Also, construction and traffic noise can mask the sound emitted from these devices.

(2) Flaggers
In a general sense, flaggers are also workers. Their function in the work zone, however, is uniquely different than other workers and they are treated as a separate group. Flaggers must perform their duties in extremely high-risk situations. Flaggers are not included in traffic control strategies until all other reasonable means of traffic control have
been considered. More innovative traffic control methods such as temporary traffic signals, detour routes, and alternative traffic control plans can eliminate the need for flaggers.

Flaggers are normally used to stop traffic for short duration work activities such as intermittent lane closures. They can also be used to watch traffic and alert workers of the approach of an errant vehicle. Using flaggers solely to instruct motorists to proceed slowly is ineffective and is an unacceptable practice. When flaggers are used, provide a method of alerting flaggers to the hazard of a vehicle approaching from behind. When flagging is needed for nighttime construction activities, provide adequate illumination of the flagger’s station. Shortwave radios or cellular phones might be necessary to allow flaggers to communicate with one another when they are required to control traffic movements in shared right of way work zones.

(3) Road Users

Road users, rightfully, assume they have full use of the roadway unless directed otherwise. The message conveyed to the user through signing, markings, and devices must be consistent and credible.

(a) Motorist. Effective planning and design of work area traffic control zones begins with the motorist. If motorists can easily understand the traffic control and have adequate time to react or make rational decisions, they will operate their vehicles in a safer manner. It is essential that designs be based upon the characteristics and limitations of drivers who use the highway and street networks. As speeds increase on a facility, the motorist requires more time to respond to conditions. Perceived insufficient or conflicting information and too much information conveyed by signing will confuse the motorist and contribute to erratic driving behavior. Credibility might be damaged if signing and other devices warn the motorist of a condition that no longer exists.

(b) Pedestrians. Public highways and streets cannot deny access to pedestrians if no other route is available to them. Even in work zones, adequate facilities are provided to allow pedestrians to travel through or around the work zone. In urban areas and other locations where pedestrian travel is pronounced, the construction of temporary pathways that route the pedestrian around the work zone may be necessary. Covered walkways are provided in the work zone when there is a potential for falling objects to strike pedestrians. All pedestrian facilities within the work zone must comply with ADA requirements for barrier-free access. See Chapter 1025 for pedestrian design requirements.

(c) Bicyclists. Bicyclists are allowed on most highways and streets and many use the bike as their principal means of transportation. In work areas where the speeds are in the range of 25 to 30 mph, the bicyclist can use the same route as motorized vehicles. On higher speed facilities the bicyclist will not be able to match the speed of these motorized vehicles and a different route or detour is sometimes necessary for safety and to reduce vehicular delays. When this is not possible, the bicyclists can be instructed to dismount and walk their bikes through the work zone on the route provided for pedestrians.

Riding surfaces are important for safe bicycle operation. Loose gravel, uneven surfaces, milled pavement, and various asphaltic tack coats endanger the bicyclist. Consider the condition of the surface the bicyclist will be required to use. See Chapter 1020 for more bicycle design requirements.

(d) Motorcycles. The riding surface is also important for motorcycle rider safety. The same surfaces that are a problem for bicyclists are also difficult for motorcyclists. Stability at high speed is a far greater concern for motorcycles than cars on grooved pavement, milled asphalt and tapers from existing pavement down to milled surfaces. Contractors must provide adequate warning signing for these conditions to alert the motorcycle rider.

(e) Oversized vehicles. Oversized vehicles exceed the legal width, height, or weight limits for vehicles, but are allowed on certain state highways. The regions’ maintenance offices issue permits that allow these oversized vehicles to use these routes. If the proposed work zone will not accommodate these vehicles, provide adequate warning signs and notify the region’s
maintenance offices that issue these permits. In this notification, identify the type of restriction (height, weight, or width) and specify the maximum size that can be accommodated. On some projects, it may be necessary to designate a detour route for these oversized vehicles.

810.08 Regulatory Traffic Control Strategies

On highways with high posted speeds and aggressive drivers, traffic control measures can be difficult to enforce without the presence of police. Aggressive driver behavior is common in large metropolitan areas where commuters are a major component of the traffic. In these areas, consider strategies that rely on regulatory signing with law enforcement. The messages conveyed on regulatory signs, as shown in the MUTCD, can be enforced and citations can be issued by law enforcement agencies for infractions. Many signs within a work zone, however, are warning signs and compliance is a desired action and not a requirement. Even the advisory speed plaques installed under warning signs cannot be enforced.

(1) Enhanced Enforcement

Enhanced enforcement is the term used for stationing law enforcement personnel in the work zone. Their presence at the job site is to ensure compliance with motor vehicle laws and to moderate aggressive driver behavior. In general, work zones operate effectively if the correct strategy is implemented and law enforcement personnel are not necessary. Enhanced enforcement is only used when all other forms of traffic control can be shown to be ineffective in performance or excessive in cost.

When considering the use of enhanced enforcement, the initial determination is based on the designer’s engineering judgment and the consensus of the region’s maintenance, construction, traffic offices, and law enforcement input. Consider the following factors before proposing enhanced enforcement:

- The type of construction activity
- The complexity of the traffic control plans
- The possible need for a speed reduction
- Traffic volumes
- Excessively high speeds
- Abnormally high crash rates
- High frequency of DWI citations
- Nighttime work activities
- Geometric conditions
- Past history of traffic problems in similar areas

(2) Speed Reduction

The speed limits on state highways are set by the State Traffic Engineer and cannot be changed without approval. The speed limit for a facility is usually determined by conducting a speed survey and using the highest speed that 85 percent of the traffic drives.

Motorists tend to drive at a speed that seems appropriate for the conditions. Imposing an artificially low speed limit is rarely effective and even a speed reduction of 10 mph will have a very low compliance rate.

However, speed reductions can decrease crashes and work zone intrusions on high-speed multilane facilities when enhanced enforcement is present and the speed limit can be lowered temporarily during construction. Proposals to reduce the speed limit in these conditions are forwarded to the region’s traffic office for consideration. Speed reduction guidelines are outlined in RCW 47.38.020, the Construction Manual, and Directive D 55-20, “Reduced Speed in Maintenance and Construction Zones.”

The implementation of reduced speed zones is only considered when all other forms of traffic control are not effective in warning the motorist of conditions that require a slower operating speed. Examples of these conditions are:

- Reduced stopping sight distance
- Proximity to traffic barriers
- Severe roadway geometrics
- Extremely narrow lanes
810.09 Traffic Control Plans and Devices

The traffic control plans shown in the MUTCD and the Standard Plans provide the guidelines for individual situations. Most real-world locations have a combination of several situations and other geometric factors that require further augmentation of the traffic control. Traffic control devices are signs, traffic control signals, pavement markings, and other devices placed on or adjacent to a street or highway to regulate, warn, or guide traffic.

(1) Traffic Control Plans

Work zone traffic control plans are prepared for specific construction activities, such as lane reductions, closures, temporary bypasses, and the like, so the contractor has as much freedom as possible in scheduling the work. A specified construction sequence is not desirable because it might favor one contractor's methods of construction and might create an unacceptable bidding climate. All traffic control plans are site-specific in that the alignment of the roadway, lane configuration, intersection locations, and all other physical details peculiar to the project are shown. The traffic control plans shown in the Standard Plans cannot be used in WSDOT administered contracts. Contract specifications are used to identify when construction activities must be curtailed to maintain traffic flow.

The preparation of these plans and specifications requires the designer to not only have a thorough knowledge of highway construction activities but also an understanding of the unique traffic flow patterns within the specific project. The designer must be cognizant of the dynamic nature of construction activities and provide a constructible traffic control plan that will also safely and efficiently manage traffic. In addition, the users of the facility have little or no understanding of the construction occurring in the work zone and require far greater guidance than the contractor’s or agency’s people, who are familiar with the project. Traffic control plans are always designed from the perspective of motorists, pedestrians, and bicyclists’ to provide the necessary information so they can proceed in a safe and orderly manner through a work zone. Unexpected roadway conditions, changes in alignment, and temporary roadside obstacles relating to the work activity need to be defined adequately to minimize the user’s uncertainty.

(2) Physical Barriers

Physical barriers are used to both separate opposing traffic movements and separate the road users from the work zone. They are appropriate when errant vehicle intrusions into the work area are not acceptable. Unacceptable intrusions are those that can jeopardize the safety of the motorist or the workers. Three types of barrier protection are used in construction work zones. These are water-filled barriers, moveable barriers, and temporary concrete barriers.

Physical barriers are normally installed at the following locations:

- The separation of opposing traffic where two-way traffic must be maintained on one roadway of a normally divided highway for an extended period of time.
- The separation of opposing traffic where a four-lane divided highway transitions to a two-lane, two-way roadway that is being upgraded to become a divided four-lane roadway.
- Where drums, cones, barricades, or vertical panels do not provide adequate guidance for the motorist or protection for the worker.
- A multiple lane separation in a long term stationary work zone.
- Where workers are exposed to unusually hazardous traffic conditions.
- Where existing traffic barriers and bridge railings are removed during a construction phase.

(a) Water-filled barriers are longitudinal barrier systems that use lightweight modules pinned together and filled with water. They may be used as an improvement over traffic cones and drums to channelize traffic through a work zone. They are most frequently used in short-term work zones because of the relative ease and rapidity of installation and removal. Two different water filled barrier systems (Triton and Guardian) have
been crash tested with the test vehicle striking the system at a 25 degree angle at 45 mph and 60 mph. The barriers deflected up to 13 ft at 45 mph and 23 ft at 60 mph. At lesser speeds and angles this deflection will be less. However, with this amount of deflection, water-filled barrier will generally not be practical when large deflections or penetration of the barrier system is undesirable. Therefore, they cannot be considered as a substitute for concrete barrier.

The minimum length of water-filled barrier is 100 ft. At a 45 mph impact, the leading 30 ft of the barrier does not contribute to the length of need. For 60 mph, the beginning 60 ft does not contribute to the length of need. One of the water-filled systems, the Triton Barrier, can act as its own end treatment if the end module is left empty and the retaining pin is left out of the exposed end. The other system, the Guardian, requires a crashworthy end treatment or a TMA on the approach end.

(b) **Moveable barriers** are specially designed segmental barriers that can be moved laterally as a unit to close or open a traffic lane. Initial costs are high and it will only be considered in a long-term stationary work zone if frequent or daily relocation of a barrier is required. The ends of the barrier are not crashworthy and must be located out of the clear zone or fitted with an impact attenuator. Adequate storage sites at both ends of the barrier are required for the unique barrier-moving machine.

(c) **Temporary concrete barriers** are the safety-shape barriers shown in the Standard Plans. They are used in long-term stationary work zones on high-speed, multilane facilities. They are also used as a temporary bridge rail when existing bridges are being modified. These concrete barriers are often displaced in impacts with errant vehicles. Lateral displacement is usually in the range of two to four feet. When any barrier displacement is unacceptable, these barriers are anchored to the roadway or bridge deck. Anchoring systems are also shown in the Standard Plans.

The approach ends of temporary concrete barriers are fitted with impact attenuators to reduce the potential for occupant injury during a vehicle collision with the barrier. Examples of impact attenuators are shown in Chapter 720.

(3) **Truck Mounted Attenuators**

A truck mounted attenuator (TMA) is a portable impact attenuator attached to the rear of a large truck. Ballast is added to the truck to minimize the roll-ahead distance when impacted by a vehicle. The TMA is used as a shield to prevent errant vehicles from entering the work zone. They are most frequently used in short-term or mobile work zones.

(4) **Fixed Signing**

Fixed signing are the signs mounted on conventional sign supports along or over the roadway. This signing is used for long-term stationary work zones. Ground-mounted sign supports are usually wood and details for their design are in Chapter 820. Sign messages, color, configuration, and usage are shown in Part VI of the MUTCD. Sign mounting height and lateral placement requirements are somewhat different than those for permanent signing. These requirements are shown in Figures 810-2a and 2b. When preparing the work zone signing plan, review all existing signing in advance of and within the work zone for consistency. Cover or remove existing signs that can be misinterpreted or be inappropriate during construction.

(5) **Portable and Temporary Signing**

Portable and temporary signing is generally used in short term or mobile work zones where frequent repositioning of the signs is necessary to keep pace with the work along the highway. These signs are mounted on collapsible sign supports or vehicles. Portable changeable message signs (PCMS) and arrow board displays have electronic displays that can be modified. These signs are usually mounted on trailers and use batteries or a generator to energize the electronic displays.

Place the PCMS far enough in advance of the roadway condition to allow the approaching driver adequate time to see and read the sign’s message twice. The following are some typical situations where PCMS are used:
• Where speed of traffic is expected to drop substantially.
• Where significant queuing and delays are expected.
• Where adverse environmental conditions, such as ice and snow, are present.
• Where there are extreme changes in alignment or surface conditions.
• Where advance notice of ramp, lane, or roadway closures is necessary.
• When accident or incident management teams are used.

The arrow board displays either an arrow or a chevron pointing in the direction of the intended route of travel. Arrow board displays are used for lane closures in multilane roadways. When closing more than one lane, use an arrow board display for each lane reduction. Place the arrow board at the beginning of the transition taper and out of the traveled way. The caution display (four corner lights) is only used for shoulder work. Arrow boards are not used on two-lane two-way roadways.

(6) Channelization Devices
Channelization devices are used to alert and guide the motorist through the work zone. They are a supplement to signing, pavement markings, and other work zone devices. Cones, tubular markers, and drums are shown in Figure 810-3. Barricade types are shown in Figure 810-4.

(a) Cones. Cones are either orange, fluorescent red-orange, or fluorescent yellow-orange in color and are constructed of a material that will not cause injury to the occupants of a vehicles when impacted. Eighteen-inch high cones can be used in the daytime on lower speed roadways. For nighttime operations and high speed roadways, reflectorized 28" high cones are necessary. Traffic cones are used to channelize traffic, divide opposing traffic lanes, and delineate short-term duration work zones.

(b) Tubular Markers. Tubular markers are fluorescent orange in color and are constructed of a material that will not cause injury on impact. They are available in heights from 18 inches to 4 feet. The taller marker is used on freeways and other high-speed highways or anyplace where more conspicuous guidance is needed. However, these taller markers, when placed near the edge of a traveled lane, can reduce the capacity of a traffic lane. The motorist will perceive the marker as a hazard and will either decelerate or attempt to move away from the marker to avoid contact. When the carrying capacity is critical, provide as much lateral clearance as possible to eliminate this problem. The shorter marker is less imposing in appearance and provides acceptable delineation.

(c) Drums. Drums are fluorescent orange in color, constructed of lightweight, flexible materials and are a minimum of 3 feet in height and 18 inches in diameter. Drums are the more commonly used devices to channelize or delineate traffic routes. They are highly visible and appear to be formidable obstacles. Drums are used at locations where high vehicular speeds are present because they have weighted bases and are less likely to be displaced by the wind generated by moving traffic.

(d) Barricades. The barricades used in work zone applications are portable devices. They are used to control traffic by closing, restricting, or delineating all or a portion of the roadway. There are four barricade types.

• The Type I Barricade is used on lower speed roads and streets to mark a specific hazard or channelize traffic.
• The Type II Barricade is used on higher speed roadways and has more reflective area for nighttime use.
• The Type III Barricades are used for lane and road closures.
• The Direction Indicator Barricade is used to define the route of travel on low speed streets or in urban areas where tight turns are required. In lane reductions, the directional arrow on this barrier can be used in the transition taper to indicate the direction of the merge.
(7) **Illumination**

Illumination might be justified if construction activities take place on the roadway at night for an extended period of time. Illumination might also be justified for long term construction projects at the following locations:

- Road closures with detours
- Road closures with diversions
- Median crossovers on freeways
- Complex or unexpected alignment or channelization
- Haul road crossings (if operational at night)
- Temporary traffic signals
- Temporary ramp connections
- Disruption of an existing illumination system

See Chapter 840 for light level and other electrical design requirements. When flaggers are necessary for nighttime construction activities, always illuminate the flagger stations.

(8) **Delineation**

Pavement markings provide motorists with clear guidance of the path through the work zone and are necessary in all long-term work zones. Temporary pavement markings can be either painted, thermoplastic tape, or raised pavement markers. Remove existing confusing or contradictory pavement markings.

Other delineation devices are guideposts, concrete barrier delineators, and lateral clearance markers. These devices have retroreflective properties and are used as a supplement in delineating the traveled way during the nighttime. See Chapter 830 for guidepost delineation requirements. Lateral clearance markers are used at the angle points of barriers where they encroach on or otherwise restrict the adjacent shoulder. Concrete barrier delineation is necessary when the barrier is less than four feet from the edge of the traveled way. This delineation can be either barrier reflectors attached to the face of the barrier or saddle drum delineators that sit on the barrier. Figure 810-5 shows examples of both types of barrier delineators.

(9) **Screening**

Screening is used to block the motorist’s view of construction activities adjacent to the roadway. Construction activities can be a distraction and motorist’s reaction might cause unsafe vehicle operation and undesirable speed reductions. Consider screening the work area when the traffic volume approaches the roadway’s capacity. Screening can be either vertically supported plywood panels or chain link fencing with vertical slats. These types of screening are positioned behind traffic barriers to prevent impacts by errant vehicles. The screening is anchored or braced to resist overturning when buffeted by wind.

Another type of screening, glare screening, is also used on concrete barriers separating two-way traffic to reduce headlight glare from oncoming traffic. Vertical blade type screens are commonly used in this installation. This screening also reduces the potential for motorist confusion at nighttime by shielding the headlights of other vehicles on adjacent roadways or construction equipment. Make sure the motorist’ sight distance to critical roadway features is not impaired by these glare screens.

(10) **Portable Traffic Signals**

Portable traffic signals are conventional traffic signals used in work zones to control traffic. They are typically used on two-way, two-lane highways where one lane is closed and alternating traffic movements are necessary. They can also be used as a substitute for flaggers to stop traffic. See Chapter 850.

810.10 **Documentation**

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev
Lane Constriction

Lane Closure

Shared Right of Way

Temporary Bypass

Work Zone Types

Figure 810-1a
Intermittent Closure

Crossover (with lane constrictions)

Crossover (with lane closures)

Shoulder Use

Work Zone Types

Figure 810-1b
Median Use

Detour

Multiple Lane Separation

Work Zone Types

Figure 810-1c
Sign Placement — Rural Areas

Figure 810-2a
Sign Placement — Urban Areas

*Figure 810-2b*
### Channelization Devices

**Figure 810-3**

- **Cone**
  - White reflective bands
  - 28"

- **Drum**
  - Orange and white reflective bands
  - 36"
  - Warning light

- **Tubular Delineator**
  - White reflective bands
  - 48"
  - Glue-down base

- **Tubular Marker**
  - White reflective bands
  - 28"
Barricade Types

Type I Barricade
- Orange and white reflectorized sheeting
- 36" Min.
- 12" Min.
- 2' Min.

Type II Barricade
- Orange and white reflectorized sheeting
- 36" Min.
- 12" Min.
- 8" Min.
- 2' Min.

Type III Barricade
- Orange and white reflective sheeting
- 4' Min.
- 12" Typ.
- Warning light
- 5' Min.

Direction Indicator Barricade
- Orange and white reflectorized sheeting
- 36" Min.
- 12" Min.
- 8" Min.
- 2' Min.

W1-6 sign (black on orange)

Barricade Types
Figure 810-4
Saddle Drum Delineators

Note: Color of delineator matches color of adjacent edge line.

Concrete Barrier Delineators

Barrier Delineators

Figure 810-5
820  Signing

820.01 General

Signing is a primary mechanism for regulating, warning, and guiding traffic. Signing must be in place when any section of highway is open to the motoring public. Each highway project has unique and specific signing requirements. For statewide signing uniformity and continuity, it is sometimes necessary to provide signing beyond the project limits. Design characteristics of the facility determine the size and legend for a sign. As the design speed increases, larger sign sizes are necessary to provide adequate message comprehension time. The MUTCD, the Traffic Manual, and the Sign Fabrication Manual contain standard sign dimensions, specific legends, and reflective sheeting types for all new signs. Guide signing provides the motorist with guidance to destinations. This information is always presented in a consistent manner. In some cases, there are specific laws, regulations, and policies governing the content of the messages on these signs. All proposed guide signs for a project require the approval of the region’s Traffic Engineer. The use of nonstandard signs is strongly discouraged and their use requires the approval of the State Traffic Engineer.

The Design Matrices identify the design levels for signing on all preservation and improvement projects. These levels are indicated in the column “Signing” for Interstate main line and the column “Signing, Delineation, and Illumination” for all other routes.

Review and update existing signing within the limits of all preservation and improvement projects as indicated in the matrices. Provide standard signing on projects with either a “B” (basic design level) or “EU” (evaluate upgrade) matrix designation by applying the following criteria to determine the need to replace or modify existing signs:

- Lack of nighttime retroreflectivity.
- Substantial damage, vandalism, or deterioration.
- Age of signs (seven to ten years old).
- A change in sign use policy.
- Improper location.
- Message or destination changes necessary to satisfy commitments to public or local agencies.
- Substandard mounting height.
- Change in jurisdiction, for example a county road becomes a state route.

Address sign support breakaway features when identified in the “Clear Zone” columns of the Matrices. When the “F” (full design level) matrix designation is present, the preceding criteria are still applicable and all existing signing is required to conform to the current policy for reflective sign sheeting requirements. Remove or replace signing not conforming to this policy.

820.02 References

Revised Code of Washington (RCW) 47.36.030, Traffic control devices

Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD), USDOT, Washington DC, 1988, including the Washington State Modifications to the MUTCD, M 24-01, WSDOT, 1996

Traffic Manual, M 51-02, WSDOT

Sign Fabrication Manual, M 55-05, WSDOT

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT
820.03 Design Components

(1) Location
The MUTCD contains the guidelines for positioning signs. Check sign locations to ensure that the motorist’s view of the sign is not obscured by other roadside appurtenances. Also, determine if the proposed sign will obstruct the view of other signs or limit the motorist’s sight distance of the roadway. Reposition existing signs, when necessary, to satisfy these visibility requirements. Where possible, locate signs behind existing traffic barriers, on grade separation structures, or where terrain features will minimize their exposure to errant vehicles.

(2) Longitudinal Placement
The MUTCD and the Traffic Manual provide guidelines for the longitudinal placement of signs that are dependent on the type of sign. Select a location to fit the existing conditions to ensure visibility and adequate response time. In most cases, signs can be shifted longitudinally to enhance safety without compromising their intended purpose.

(3) Lateral Clearance
The MUTCD contains minimum requirements for the lateral placement of signs. These requirements are shown in Figures 820-1a and 820-1b. When possible, position the signs at the maximum practical lateral clearance for safety and reduced maintenance costs. Locate large guide signs and motorist information signs beyond the Design Clear Zone, when limited right of way or other physical constraints are not a factor. See Chapter 700. On steep fill slopes, an errant vehicle is likely to be partially airborne from the slope break near the edge of shoulder to a point 12 ft down the slope. When signs are placed on fill slopes steeper than 6:1, locate the support at least 12 ft beyond the slope break. Use breakaway sign support features, when required, for signs located within the Design Clear Zone and for signs located beyond this zone where there is a possibility they might be struck by an errant vehicle. Breakaway features are not necessary on sign posts located behind traffic barriers. Install longitudinal barrier to shield signs without breakaway features within the Design Clear Zone when no other options are available.

Sign bridges and cantilever sign structures have limited span lengths. Locate the vertical components of these structures as far from the traveled way as possible and, where appropriate, install traffic barriers or land forms. See Chapter 710.

Do not locate sign posts in the bottom of a ditch or where the posts will straddle the ditch. The preferred location is beyond the ditch or on the ditch backslope. In high fill areas, where conditions require placement of a sign behind a traffic barrier, consider adding embankment material to reduce the length of the sign supports.

(4) Sign Heights
For ground-mounted signs installed at the side of the road, provide a mounting height of at least 7 ft, measured from the bottom of the sign to the edge of traveled way. Supplemental plaques, when used, are mounted directly below the primary sign. At these locations, the minimum mounting height of the plaque is 5 ft.

Do not attach supplemental guide signs to the posts below the hinge mechanism or saw cut notch on multiple post installations. The location of these hinges or saw cuts on the sign supports are shown in the Standard Plans.

A minimum 7 ft vertical height from the bottom of the sign to the ground directly below the sign is necessary for the breakaway features of the sign support to function properly when struck by a vehicle. The minimum mounting height for new signs located behind longitudinal barriers is 7 ft, measured from the bottom of the sign to the edge of traveled way. A lower mounting height of 5 ft may be used when replacing a sign panel on an existing sign assembly located behind longitudinal barrier.
Signs used to reserve parking for people with disabilities are installed at each designated parking stall and are mounted between 3 ft and 7 ft above the surface at the sign location. Figures 820-1a and 820-1b show typical sign installations.

(5) Foundations

Foundation details for wood and steel ground mounted sign supports are shown in the Standard Plans. That manual also contains foundation designs for truss-type sign bridges and cantilever sign structures. Three designs, Types 1, 2, and 3, are shown for each structure.

An investigation of the foundation material is necessary to determine the appropriate foundation design. The Type 1 foundation design uses a large concrete shaft and is the preferred installation when the lateral bearing pressure of the soil is 2,500 psf or greater. The Type 2 foundation has a large rectangular footing design and is an alternate to the Type 1 foundation when the concrete shaft is not suitable. The Type 3 foundation is used in poorer soil conditions where the lateral bearing pressure of the soil is between 1,500 psf and 2,500 psf. Use the data obtained from the geotechnical report to select the foundation type.

If a nonstandard foundation or monotube structure design is planned, forward the report to the Bridge and Structures Office for their use in developing a suitable foundation design. See Chapter 510.

(6) Sign Posts

Ground mounted signs are installed on either wood posts, laminated wood box posts, or steel posts. The size and number of posts required for a sign installation are based on the height and surface area of the sign, or signs, being supported. Use the information in Figures 820-2, 820-3, and 820-4 to determine the posts required for each installation. Use steel posts with breakaway supports that are multidirectional if the support is likely to be hit from more than one direction. Design features of breakaway supports are shown in the Standard Plans. Steel posts with Type 2A and 2B bases have multidirectional breakaway features.

820.04 Overhead Installation

Conditions justifying the use of overhead sign installations are noted in the MUTCD. Where possible, mount overhead signs on grade separation structures rather than sign bridges or cantilever supports.

Details for the construction of truss-type sign bridges and cantilever sign supports are shown in the Standard Plans.

The Bridge and Structures Office designs structure mounted sign mountings, monotube sign bridges, and monotube cantilever sign supports. For overhead sign installation designs, provide sign dimensions, horizontal location in relation to the roadway, and the location of the lighting fixtures, to facilitate design of the mounting components by the Bridge and Structures Office.

(1) Illumination

In urban areas, all overhead signs on multilane highways are illuminated. In rural areas, all overhead regulatory and warning signs including guide signs with “Exit Only” panels on both multilane and conventional highways are illuminated. All other overhead signs are only illuminated when one of the following conditions is present:

- Sign visibility is less than 800 ft due to intervening sight obstructions such as highway structures or roadside features
- Ambient light from a non-highway light source interferes with the sign’s legibility
- The sign assembly includes a flashing beacon

Sign illumination is provided with sign lighting fixtures mounted directly below the sign. The light source of the fixture is a 175 watt mercury vapor lamp. Provide one sign light for a sign with a width of 16 ft or less. For wider signs, provide two or more sign lights with a spacing not exceeding 16 ft. If two or more closely spaced signs are in the same vertical plane on the structure, consider the signs as one unit and use a uniform light fixture spacing for the entire width.

Voltage drops can be significant when the electrical service is not nearby. See Chapter 840 for guidance in calculating electrical line loss.
In areas where an electrical power source is more than \( \frac{1}{2} \) mile away, utility company installation costs can be prohibitive. Reconsider the benefit of an overhead sign installation at these locations.

(2) **Vertical Clearance**

The minimum vertical clearance from the roadway surface to the lowest point of an overhead sign assembly is 17 ft-6 in. The maximum clearance is 21 ft.

(3) **Horizontal Placement**

Consider roadway geometrics and anticipated traffic characteristics in order to locate signs above the lane, or lanes, to which they apply. Install advance guide signs and exit direction signs that require an EXIT ONLY and “down arrow” panel directly above the drop lanes.

To reduce driver confusion as to which lane is being dropped, avoid locating a sign with an EXIT ONLY panel on a horizontal curve.

(4) **Service Walkways**

Walkways are provided on structure-mounted signs, truss-type sign bridges, and truss-type cantilever sign supports where the roadway and traffic conditions prohibit normal sign maintenance activities. Normally, monotube sign bridges and cantilever sign supports do not have service walkways.

Vandalism of signs, particularly in the form of graffiti, can be a major problem in some areas. Vandals sometimes use the service walkways. Maintenance costs in cleaning or replacing vandalized signs at these locations can exceed the benefit of providing the service walkway.

### 820.05 Mileposts

Milepost markers are a part of a statewide system for all state highways and are installed in accordance with the Directive D 32-20, State Route Mileposts.

### 820.06 Guide Sign Plan

A guide sign plan is used by the region to identify existing and proposed guide signing on state highways. The plan provides an easily understood graphic representation of the signing and allows assessment of the continuity in signing to motorist destinations, activities, and services. It is also used to identify deficiencies or poorly defined routes of travel. A guide sign plan for safety and mobility improvement projects is desirable. When proposed highway work affects signing to a city or town, the guide sign plan can be furnished to the official governing body for review and consideration. The guide sign plan is reviewed and approved by the region’s Traffic Engineer.

### 820.07 Documentation

Include the following items in the project file:

- An inventory of all existing signing within the project limits
- Approval of proposed guide signs
- Approval of non-standard signs
- Soils investigations for all sign bridge and cantilever sign supports
Sign Support Locations

**Figure 820-1a**

1. 7’ min vertical clearance for sign supports with breakaway features
Sign Support Locations

*Figure 820-1b*

**Sign Installation Behind Traffic Barrier**
- W
- 3' min
- Edge of traveled way
- See note 1
- Traffic barrier

**Multiple Sign Post Installation in Ditch Section**
- W
- 12' min
- Shoulder
- 4' min
- Ditch
- 2' min
- See note 2

**Multiple Sign Post Installation in Fill Section**
- W
- 12' min
- Shoulder
- 6' min
- Sign
- 7' min
- 6:1 or flatter slope

**Guide or Directional Sign with Secondary Sign Installation on Expressways and Freeways**
- W
- 12' min
- Shoulder
- 8' min
- 5' min
- Major sign
- 0 to 3"
- Secondary sign
- See note 2

**Notes**
1. 7' min for new sign installations
2. 5' min for existing sign installations
3. 7' min vertical clearance for sign supports with breakaway features

---

*Signing Page 820-6*
For the purpose of post selection, X and Y are as follows:

- Single sign, or back-to-back signs, X and Y are the overall dimensions of the sign.
- Multiple sign installations, X and Y are the dimensions of a rectangle enclosing all signs.
- Z is the height from ground line to mid-height of sign at longest post.
- \(H_1 + H_2\), etc., equals overall post length.
- D is the required post embedment depth.
- V is the vertical clearance from edge of traveled way.

### Table

<table>
<thead>
<tr>
<th>Post size</th>
<th>1 Post</th>
<th>2 Post</th>
<th>3 Post</th>
<th>4 Post</th>
<th>D</th>
</tr>
</thead>
<tbody>
<tr>
<td>4x4</td>
<td>60&quot;</td>
<td>135</td>
<td>175</td>
<td>235</td>
<td>3 ft</td>
</tr>
<tr>
<td>4x6</td>
<td>175*</td>
<td>355</td>
<td>530</td>
<td>705</td>
<td>4 ft</td>
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<tr>
<td>6x6</td>
<td>210</td>
<td>425</td>
<td>635</td>
<td>845</td>
<td>4 ft</td>
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<tr>
<td>6x8</td>
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<td>1280</td>
<td>1700</td>
<td>4 ft</td>
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<tr>
<td>6x10</td>
<td>385</td>
<td>1180</td>
<td>1770</td>
<td>2360</td>
<td>5 ft</td>
</tr>
<tr>
<td>8x10</td>
<td>575</td>
<td>1610</td>
<td>2410</td>
<td>3215</td>
<td>5 ft</td>
</tr>
<tr>
<td>8x12</td>
<td>775</td>
<td>2310</td>
<td>3465</td>
<td>4620</td>
<td>6 ft</td>
</tr>
</tbody>
</table>

*Single post application utilizing Western Red Cedar has (X)(Y)(Z) allowable of 50 and 155 respectively.

**Values shown are the maximum permitted. If the quantity (X)(Y)(Z) exceeds the limit for 8X12 posts, use steel post installations.

When sign is to be located in the clear zone or outside of the clear zone, but in an area where it is likely to be struck by an errant vehicle, the following configurations are not permitted:

1. Timber posts larger than 6X8.
2. Signs less than 12 ft wide and three 6X6 or larger posts.
3. Signs less than 17 ft wide and four 6X6 or larger posts.

Use steel or laminated wood posts in these situations.

### Design Example

**Given:** 36 in wide, 42 in high sign with a 18 in wide, 24 in high sign mounted 3 in below. 8 ft shoulder with 2% slope and 6H:1V embankment. W = 15 ft. V = 5 ft.

**Solution:** Use single post. X=3 ft, Y=5.75 ft, Z=5.75/2 + (0.02 x 8) + 5 + 7/6 = 9.21. \((X)(Y)(Z)=3\times5.75\times9.21=159\text{ ft}^3\). From table, select smallest post having \((X)(Y)(Z)\) of 159 ft³ or more. Use 4X6 post. \(H_1 + H_2 + D=9.46 + 6.25/2 + 4.0=16.6\text{ ft}\). Use 6X6 when using Western Red Cedar.

### Design Example

**Given:** 10 ft wide, 4 ft high sign. 10 ft shoulder with 2% slope and 6H:1V embankment. W=35 ft. V=7 ft. Assume sign is inside of clear zone.

**Solution:** Try two posts. X=10 ft, Y=4 ft, Z=4/2 + 7 + (0.02 x 10) + (25 + 0.6x10)/6=14.37 ft. \((X)(Y)(Z)=10\times4\times14.37=5.75\text{ ft}^3\). From table, select smallest post having \((X)(Y)(Z)\) of 575 or more. Two 6X6 posts are not sufficient, use 6X8 posts because three 6X6 posts would require a traffic barrier. H2=14.37 + 2 + 4=20.4 ft

H1=20.4 - (0.6x10)/6=19.8 ft

All dimensions are in ft unless otherwise noted.
For the purpose of post selection, X and Y are as follows:

- Single sign, or back-to-back signs, X and Y are the overall dimensions of the sign.
- Multiple sign installations, X and Y are the dimensions of a rectangle enclosing all signs.

Z is the height from the base connection (2 1/2 in above the post foundation) to mid-height of sign at the longest post.

H1, H2, etc., equals overall post length (base connection to top of sign).

D is the required post embedment depth (see standard plans).

V is the vertical clearance from the edge of traveled way.

### Single Post Signs

For a maximum 20 ft² sign, use 4 in standard pipe for Z less than 18 ft 6 in or 5 in standard pipe for Z greater than 18 ft 6 in.

For a maximum 45 ft² sign, use 5 in standard pipe for Z less than 15 ft 6 in or 6 in standard pipe for Z greater than 15 ft 6 in.

### Two and Three Post Signs

<table>
<thead>
<tr>
<th>Post Selection</th>
<th>Post Size</th>
</tr>
</thead>
<tbody>
<tr>
<td>2 Posts</td>
<td>3 Posts</td>
</tr>
<tr>
<td>1570</td>
<td>2355</td>
</tr>
<tr>
<td>2810</td>
<td>4220</td>
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<tr>
<td>4940</td>
<td>7410</td>
</tr>
<tr>
<td>7380</td>
<td>11370</td>
</tr>
</tbody>
</table>

*Value shown are the maximum permitted.

* **AASHTO M222 or M223 may be used as an acceptable alternative to AASHTO M 183 at the sizes listed.

### Design Example

**Given:** 22 ft wide, 12 ft high sign. 10 ft shoulder with 2% slope and a 3H:1V embankment slope. W = 32 ft.

**Solution:** Use three posts. X = 22 ft, Y = 12 ft, V = 7 ft, Z = 12/2 + 7 + (0.02x10) + (22 + 0.70x22)/3 - 0.21 = 25.46 ft. From table, select smallest post having (X)(Y)(Z) of 6721 or more. Use W8x18 (AASHTO M222 or M223) or W8x21 (AASHTO M183) posts.

H3 = 25.46 + 12/2 = 31.46 ft = 31 ft 5 1/2 in

H2 = 31.46 - (0.35x22)/3 = 28.89 ft = 28 ft 10 5/8 in

H1 = 31.46 - (0.70x22)/3 = 26.33 ft = 26 ft 4 in

For any sign installation located within the clear zone distance of the lane edge, the total weight of all the posts in the 7 ft wide path shall not exceed a combined post weight of 36 lbs/ft. If the proposed sign configuration does not meet this criteria, relocate, resize or provide additional protection for the proposed installation.

Use the following table to determine post weights.

All dimensions are in feet unless otherwise noted.

### Wide Flange Beam Dimensions

<table>
<thead>
<tr>
<th>Beam size</th>
<th>Weight lbs/ft</th>
</tr>
</thead>
<tbody>
<tr>
<td>W6x9</td>
<td>9</td>
</tr>
<tr>
<td>W6x12</td>
<td>12</td>
</tr>
<tr>
<td>W6x16</td>
<td>16</td>
</tr>
<tr>
<td>W8x18</td>
<td>18</td>
</tr>
<tr>
<td>W8x21</td>
<td>21</td>
</tr>
<tr>
<td>W10x22</td>
<td>22</td>
</tr>
<tr>
<td>W10x26</td>
<td>26</td>
</tr>
</tbody>
</table>

**Steel Posts**

**Figure 820-3**
For the purpose of post selection, X and Y are as follows:

Single sign, or back-to-back signs. X and Y are the overall dimensions for the sign.

Multiple sign installations, X and Y are the dimensions of a rectangle enclosing all signs.

Z is the height from ground line to mid-height of sign at the longest post.

H₁ and H₂ equal overall post length.

D is the required post embedment depth.

V is the vertical clearance from edge of traveled way.

<table>
<thead>
<tr>
<th>Box Post Type</th>
<th>Z (ft)</th>
<th>(X)(Y)(Z) ft³</th>
</tr>
</thead>
<tbody>
<tr>
<td>M</td>
<td>15 &lt; Z ≤ 30</td>
<td>1329</td>
</tr>
<tr>
<td></td>
<td>Z &lt; 15</td>
<td>1661</td>
</tr>
<tr>
<td>L</td>
<td>15 &lt; Z ≤ 30</td>
<td>3502</td>
</tr>
<tr>
<td></td>
<td>Z &lt; 15</td>
<td>4378</td>
</tr>
</tbody>
</table>

**Design Example**

*Given:* 16 ft wide, 6 ft high sign. 10 ft shoulder with 2% slope and a 6H:1V embankment. W = 25 ft, V = 7 ft.

*Solution:* Use two posts. X = 16 ft, Y = 6 ft.

*For two posts:* 

\[ Z = \frac{6}{2} + 7 + (0.02 \times 10) + \frac{(15 + 0.6 \times 16)}{6} = 14.3 \text{ ft} \]

\[ (X)(Y)(Z) = 16 \times 6 \times 14.3 = 1,373 \text{ ft}³ \]

From table, select smallest post having (X)(Y)(Z) of 1,373 or more and meets the “Z” requirements.

Use two M posts

\[ H_2 = Z + \frac{Y}{2} + D = 14.3 + 3.0 + 6.0 = 23.3 \text{ ft} \]

\[ H_1 = 23.3 - \frac{(0.6 \times 16)}{6} = 21.7 \text{ ft} \]

**Design Example**

*Given:* 18 ft wide, 8 ft high sign, 10 ft shoulder with 2% slope and a 6H:1V embankment. W = 25 ft, V = 7 ft.

*Solution:* Use two posts. X = 18 ft, Y = 8 ft.

*For two posts:* 

\[ Z = \frac{8}{2} + 7 + (0.02 \times 10) + \frac{(15 + 0.6 \times 18)}{6} = 15.5 \text{ ft} \]

\[ (X)(Y)(Z) = 18 \times 8 \times 15.5 = 2,232 \text{ ft}³ \]

From table, select smallest post having (X)(Y)(Z) of 2,232 or more and meets the “Z” requirements.

Use two L posts.

\[ H_2 = Z + \frac{Y}{2} + D = 15.5 + 4.0 + 9.0 = 28.5 \text{ ft} \]

\[ H_1 = 28.5 - \frac{(0.6 \times 18)}{6} = 26.7 \text{ ft} \]

All dimensions are in feet unless otherwise noted.

<table>
<thead>
<tr>
<th>Z (ft)</th>
<th>Total Sign Area (Square Feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Up to 50</td>
</tr>
<tr>
<td>9 to 12</td>
<td>6</td>
</tr>
<tr>
<td>12.1 to 15</td>
<td>6</td>
</tr>
<tr>
<td>15.1 to 18</td>
<td>7.0</td>
</tr>
<tr>
<td>18.1 to 22</td>
<td>7.0</td>
</tr>
<tr>
<td>22.1 to 26</td>
<td>7.5</td>
</tr>
</tbody>
</table>

**Laminated Post Embedment Depth**

Laminated Wood Box Posts

*Figure 820-4*
830 **Pavement Markings**

830.03 Pavement Marking Types

Pavement markings have specific functions. They guide the movement of traffic and promote safety on the highway. In some cases, they are used to supplement the messages of other traffic control devices. In other cases, markings are the only way to convey a message without distracting the driver. Pavement markings are installed and maintained to provide adequate performance year round. Adequate performance is defined as meaning the marking meets or exceeds standards of both daytime and nighttime visibility. Pavement markings are classified as either longitudinal or transverse. Centerlines, lane lines, where applicable, and edge lines, except as noted, are required on all paved State highways unless an exception is granted by the State Traffic Engineer with justification. Guidelines for the application of various pavement markings are provided in Chapter 910 for intersections and channelization, Chapter 940 for interchanges, and the Standard Plans.

(a) **Longitudinal pavement markings** define the boundary between opposing traffic flows. They also define the edges of traveled way, multiple traffic lanes, turn lanes, and special use lanes. Longitudinal pavement markings are:

- **Skip center line.** A broken yellow line used to separate lanes of traffic moving in opposite directions, where passing in the opposing lane is allowed.

- **Double yellow center line.** Two parallel solid yellow lines used to separate lanes of traffic moving in opposite directions where passing in the opposing lane is prohibited.

- **Edge line.** A solid white line used to define the outer edge of the traveled way. Edge lines are not required where curbs or sidewalks are 4 ft or less from the traveled way.
dotted extension line. A broken white line that is an extension of an edge line used at exit ramps, intersections on horizontal curves, and other locations where the direction of travel for through traffic is unclear.

wide line. A wide solid white line used to separate lanes of traffic moving in the same direction at ramp connections, storage lanes at intersections, and high occupancy vehicle lanes.

wide dotted line. A wide broken white line used to designate a portion of a high occupancy vehicle lane located on an arterial highway where general purpose vehicles may enter to make a turn at an intersection.

wide skip line. A wide broken white line used to designate a portion of a high occupancy vehicle lane located on a divided highway where general purpose vehicles may enter to make an exit.

lane line. A broken white line used to separate lanes of traffic moving in the same direction.

drop lane line. A wide broken white line used in advance of a wide line to delineate a lane that ends at an off ramp or intersection.

no-pass line. A solid yellow line used in conjunction with a skip center line where passing in the opposing lane is prohibited.

reversible lane line. Two broken yellow lines used to delineate a lane where traffic direction is periodically reversed.

two way left turn line. Two yellow lines, one solid and one broken, used to delineate each side of a two way left turn lane.

barrier line. A very wide solid yellow line used to separate opposing traffic movements where all movements over the line are prohibited. Barrier line locations require the approval of the region’s Traffic Engineer.

(b) Transverse pavement markings define pedestrian crossings and vehicle stopping points at intersections. They are also used to warn the motorist of approaching conditions, required vehicular maneuvers, or lane usage. Typical transverse pavement markings are:

crosswalk line. A series of parallel solid white lines used to define a pedestrian crossing.

stop bar. A solid white line used to indicate the stopping point at an intersection or railroad crossing.

traffic arrow. A white marking used in storage lanes and two way left turn lanes to denote the direction of turning movement. Arrows are also used at ramp terminals and intersections on divided highways to discourage wrong way movements.

traffic letters. White markings forming word messages, such as “ONLY”, used in conjunction with a traffic arrow at drop lane situations. Traffic letters are not required for left and right turn storage lanes where the intended use of the lane is obvious.

handicapped parking stall symbol. A white marking used to designate parking stalls provided for motorists with disabilities.

HOV symbol. A white diamond marking used for high occupancy vehicle lanes. Typical spacing is 500 ft for divided highways and 300 ft for arterial highways.

railroad crossing symbol. A white marking used in advance of a railroad crossing where grade crossing signals or gates are located or where the posted speed of the highway is 40 mph or higher.

bicycle lane symbol. A white marking consisting of a symbol of a bicyclist and an arrow used in a marked bike lane. Typical spacing is between 150 ft and 250 ft.

drainage marking. A white line used to denote the location of a catch basin, grate inlet or other drainage feature in the shoulder of a roadway.

aerial surveillance marker. White markings used at one mile and one-half mile intervals on sections of highways where the State Patrol uses airplanes to enforce speed limits.
(2) Pavement Marking Materials

Pavement markings are available in various materials. These materials are divided into two categories, paint and plastic. When selecting the pavement marking material to use in a project, consider the initial cost of the material, its service life, location, traffic conditions, the snow and ice removal practices of the particular maintenance area, and the region’s ability to maintain the markings. Only consider plastic marking material if the pavement is in good condition and will not require major reconstruction for at least the service life of the material. See Figure 830-1 for the recommended pavement marking materials for different highway types and snow removal practices.

Paint is the most common pavement marking material. It is relatively easy to apply and dries quickly (30 - 90 seconds), after application. This allows the application to be a moving operation which minimizes traffic control costs and delay to the roadway users. Paint is applied on construction contracts with two coats; the first coat is 10 mils thick, followed by a second coat 15 mils thick. The disadvantage of painted pavement markings is its short service life. Only on very low volume roadways subjected to little sanding or snow removal activity will paint provide adequate performance for a year.

Plastic markings have a higher installation cost than paint. They can, however, be a more cost effective measure than paint because of their longer service life. Plastic marking materials currently listed in the Qualified Products List include the following:

- **Thermoplastic.** Thermoplastic material consists of resins and filler materials in solid form at room temperature. The material is heated to a semiliquid, molten state (400 degrees Fahrenheit) and is then applied to the roadway by spray or extrusion methods. This material can be used for both transverse and long line applications. Special equipment is required for both the initial application and subsequent maintenance renewal. Sprayed material can be applied at a thickness of 30 mils and dries in 30 to 60 seconds. The service life of material applied in this manner is slightly longer than that of paint. Extruded material is applied at a thickness of 125 mils and has a drying time of 15 minutes. This material can be applied as a flat line or it can be applied with ridges or bumps that enhance wet night visibility. These bumps produce a rumble effect similar to rumble strips when a vehicle crosses over the marking. The service life of extruded material is about 3 years. Thermoplastic pavement markings costs about three times more than paint. Failure is usually a result of delamination, rather than wear and abrasion. The material has a different coefficient of expansion than pavement material. Changes in temperature cause the thermoplastic material to crack. This allows the intrusion of moisture between the thermoplastic material and the pavement surface and eventually causes the delamination.

- **Preformed Tape.** Preformed tapes are composed of thermoplastic or other materials that are fabricated under factory conditions. After curing, the material is cut to size and shipped to the work site in rolls or in flat pieces. The material is then applied to the roadway with an adhesive or with heat to activate a preapplied bonding agent. Preformed tapes are available in a thickness of either 60 mils, 90 mils, or 125 mils. Preformed tape will last between 3 and 4 years in a rubber bit snow plow removal area. Preformed tape is about 5 times more expensive than paint. The most durable application of preformed tapes is achieved when the tape is rolled into hot asphalt and the top of the tape is flush with the surface of the pavement. Preformed tapes can have acceptable service lives in ice chisel snow removal areas when the tape is installed in a groove ground into the pavement.

- **Methyl Methacrylate (MMA).** Methyl methacrylate application can be either by spraying or extrusion. Sprayed applications are typically two coats, 45 mils thick. Extruded applications are 90 mils thick for dense asphalt or PCC pavement or 120 mils thick for open graded asphalt pavement.
The material is not heated and can be applied within a temperature range of 40 to 100 degrees Fahrenheit, provided the pavement surface is dry. The material can be used for both transverse and longitudinal applications. The material can also be applied with bumps that enhance wet night visibility. The bumps also produce the rumble effect. MMA can have acceptable service life in ice chisel snow removal areas if the material is installed in a 250 mil deep groove ground into the pavement. MMA has a service life of between 4 and 8 years. MMA, depending on the application, can cost between 5 and 10 times more than paint.

- **Raised Pavement Markers (RPMs).** RPMs are installed as positioning guides with long line pavement markings. They can also be installed as a complete substitution for certain long line markings. RPMs have a service life of two years. RPMs provide good wet night visibility and a rumble effect. RPMs cost 2 to 3 times more than paint when used in substitution applications. RPMs are made from plastic materials and are available in three different types.

  Type 1 markers are 4” diameter, 3/4” high, and nonreflectorized.

  Type 2 markers are 4” wide, 2 1/2” to 4” long, 3/4” high, and reflectorized.

  Type 3 markers are 4” wide, 6” to 12” long, 3/4” high, and reflectorized.

  Type 2 RPMs are not used as a substitute for right edge lines. They can only be used to supplement the right edge line markings; at lane reductions, at sections with reduced lane widths such as narrow structures, and at the gore of exit ramps. All other applications supplementing right edge line markings require approval of the region’s Traffic Engineer. Type 3 RPMs are used in locations where additional emphasis is desired. These locations include vehicle separations and islands. Approval of the region’s Traffic Engineer is required for all installations of Type 3 RPMs.

  Reflectorized RPMs are not required for center and lane line applications in continuously illuminated sections of highway. However, if reflectorized RPMs are used at an intersection within an illuminated section, they are also provided throughout that section.

### 830.04 Guide Posts

1. **General**

   Guide posts are retroreflective devices mounted at the side of the roadway to indicate alignment. They are considered to be guidance devices rather than warning devices. They are used as an aid to nighttime driving primarily on horizontal curves; all multilane divided highways; ramps; tangent sections where they can be justified due to snow, fog, or other reduced visibility conditions; and at intersections without illumination.

   The types of guide posts and their application are as follows:

   - **Type W.** Guide posts with silver-white reflective sheeting, facing traffic, used on the right side of divided highways, ramps, right-hand acceleration and deceleration lanes, intersections, and ramp terminals.

   - **Type WW.** Guide posts with silver-white reflective sheeting, on both sides, used on the outside of horizontal curves on two-way, undivided highways.

   - **Type Y.** Guide posts with yellow reflective sheeting, facing traffic, used on the left side of ramps, left-hand acceleration and deceleration lanes, ramp terminals, intersections on divided highways, median crossovers, and horizontal curves on divided highways.

2. **Placement and Spacing**

   Guide posts are placed not less than 2 ft or more than 8 ft outside the outer edge of the shoulder. Place guide posts at a constant distance from the edge of the roadway. When an obstruction intrudes into this space, position the guide posts to smoothly transition to the inside of the obstruction. Guide posts are not required along continuously illuminated divided or undivided highways. See Figure 830-2 for guide post placement requirements.
830.05  Barrier Delineation

Traffic barriers are delineated where guide posts are required, such as bridge approaches, ramps, and other locations on unilluminated roadways. See Figure 830-2. At these locations, the barrier delineation has the same spacing as that of guide posts. Barrier delineation is also required when the traffic barrier is 4 ft or less from the traveled way. Use a delineator spacing of no more than 40 ft at these locations.

Beam guardrail is delineated by either mounting flexible guide posts behind the rail or by attaching shorter flexible guide posts to the wood guardrail posts.

Concrete barrier is delineated by placing retroreflective devices on the face of the barrier about 6" down from the top. Consider mounting these devices on the top of the barrier at locations where mud or snow accumulates against the face of the barrier.

The terminal ends of impact attenuators are delineated with modified Type 3 Object Markers. These are the impact attenuator markers in the Sign Fabrication Manual. When the impact attenuator is used in a roadside condition, the marker with diagonal stripes pointing downward toward the roadway is used. When the attenuator is used in a gore where traffic will pass on either side, the marker with chevron stripes is used.

830.06  Wildlife Warning Reflectors

(1) Reflector System

Collisions between automobiles and wildlife (predominately deer) produce a substantial economic cost through damage to vehicles, human injuries, fatalities, and loss of the wildlife resources.

A wildlife warning reflector system has been developed to reduce this accident potential. This system consists of a series of reflectors mounted adjacent to the roadway. During the hours of low natural light (dusk, dawn, and night), light from the headlights of an approaching vehicle is reflected to the adjacent roadside by the reflectors. This reflected light creates an “optical fence” causing deer to remain motionless until the vehicle has passed.

The Headquarters (HQ) Environmental Services biologist maintains a history of vehicle-deer collisions on state highways and can furnish the region with prospective “optical fence” locations. The biologist is available to assist with a benefit/cost analysis of proposed reflector installations. Consider wildlife reflectors where the deerkill for any one mile section exceeds five kills per year. Also, consider wildlife reflectors for special circumstances such as at a high use deer crossing where a short section of this reflector system might be appropriate. After-installation maintenance costs can be a prohibitive factor when considering a wildlife reflector system. To remain effective, dirty reflectors must be cleaned periodically and reflector posts damaged by snow plowing or errant vehicles must be replaced.

(2) Reflector Placement

Spacing of the wildlife reflectors along the shoulder edges is dependent upon the geometric configuration of the highway and upon the roadside conditions. Reflectors are placed along both sides of the roadway in a staggered arrangement with the longitudinal spacing roughly equal to the combined transverse width of the roadway and reflector offset. See Figures 830-3 and 830-4 for examples of wildlife reflector placements. More detailed information for reflector placement in different locations is available from the manufacturer. Contact the HQ Environmental Services biologist or the HQ Traffic Office.

830.07  Documentation

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
## Ice Chisel Snow Removal Areas

<table>
<thead>
<tr>
<th>Roadway Classification</th>
<th>Center Lines</th>
<th>Lane Lines</th>
<th>Edge Lines</th>
<th>Wide Lines</th>
<th>Special Markings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Interstate</td>
<td>N.A.</td>
<td>Plastic</td>
<td>Paint</td>
<td>Paint</td>
<td>Paint</td>
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<tr>
<td>Major Arterial</td>
<td>Paint and RRPMs</td>
<td>Paint</td>
<td>Paint</td>
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</tr>
<tr>
<td>Minor Arterial</td>
<td>Paint</td>
<td>Paint</td>
<td>Paint</td>
<td>Paint</td>
<td>Paint</td>
</tr>
<tr>
<td>Collector</td>
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<td>Paint</td>
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</tbody>
</table>

## Steel Blade Snow Removal Areas

<table>
<thead>
<tr>
<th>Roadway Classification</th>
<th>Center Lines</th>
<th>Lane Lines</th>
<th>Edge Lines</th>
<th>Wide Lines</th>
<th>Special Markings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Interstate-Urban</td>
<td>N.A.</td>
<td>Plastic</td>
<td>Paint or Plastic</td>
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<td>Interstate-Rural</td>
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</tr>
<tr>
<td>Collector</td>
<td>Paint</td>
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<td>Paint</td>
<td>Paint or Plastic</td>
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## Rubber Blade Snow Removal Areas

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<tr>
<th>Roadway Classification</th>
<th>Center Lines</th>
<th>Lane Lines</th>
<th>Edge Lines</th>
<th>Wide Lines</th>
<th>Special Markings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Interstate-Urban</td>
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<td>RPMs only or Plastic and RPMs</td>
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<tr>
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<td>Paint</td>
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<td>Paint and RPMs</td>
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<td>Paint and RPMs</td>
<td>Paint</td>
<td>Paint</td>
<td>Plastic</td>
<td>Plastic</td>
</tr>
</tbody>
</table>

### Notes

1. Insets are grooves ground into the pavement and filled with material, usually methyl methacrylate.
2. Plastic refers to methyl methacrylate, thermoplastic, or preformed tape.
4. See Standard Plan H-3 and H-3a for RPM applications with paint or plastic.
5. Special Markings include arrows, symbols, letters, channelizing lines, and transverse markings.
6. RRPMs refers to RPMs installed in a groove ground into the pavement.
7. Type 2 RPMs are not required with painted or plastic center or lane line in continuously illuminated sections. See Section 830.03(2).
<table>
<thead>
<tr>
<th>Highway Type</th>
<th>Guide Posts on Tangents (See Note 1)</th>
<th>Guide Posts on Horizontal Curves (See Note 1)</th>
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<tbody>
<tr>
<td>Divided Highways with Continuous Illumination</td>
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<tr>
<td>Main Line</td>
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<td>None</td>
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<tr>
<td>Bridge Approaches</td>
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<tr>
<td>Intersections</td>
<td>None</td>
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<tr>
<td>Lane Reductions</td>
<td>Standard Plan H-1d</td>
<td>Standard Plan H-1d</td>
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<tr>
<td>Median Crossovers</td>
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<tr>
<td>Ramps</td>
<td>Standard Plan H-1b</td>
<td>Standard Plan H-1b</td>
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<tr>
<td>Divided Highways without Continuous Illumination</td>
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<td>Main Line with RPMs</td>
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<td>Standard Plan H-1c</td>
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<tr>
<td>Main Line without RPMs</td>
<td>Right Side Only (0.10 mile spacing)</td>
<td>Standard Plan H-1c</td>
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<td>Bridge Approaches</td>
<td>Standard Plan H-1e</td>
<td>Standard Plan H-1e</td>
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<td>Lane Reductions</td>
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<tr>
<td>Ramps</td>
<td>Standard Plan H-1b</td>
<td>Standard Plan H-1b</td>
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<tr>
<td>Undivided Highways with Continuous Illumination</td>
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<td></td>
</tr>
<tr>
<td>Main Line</td>
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<td>None</td>
</tr>
<tr>
<td>Bridge Approaches</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>Intersections</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>Lane Reductions</td>
<td>Standard Plan H-1d</td>
<td>Standard Plan H-1d</td>
</tr>
<tr>
<td>Undivided Highways without Continuous Illumination</td>
<td>See Note 2</td>
<td>Standard Plan H-1c (See Note 2)</td>
</tr>
<tr>
<td>Main Line</td>
<td>See Note 2</td>
<td>Standard Plan H-1c</td>
</tr>
<tr>
<td>Bridge Approaches</td>
<td>Standard Plan H-1e</td>
<td>Standard Plan H-1e</td>
</tr>
<tr>
<td>Intersections with Illumination</td>
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<td>None</td>
</tr>
<tr>
<td>Intersections without Illumination</td>
<td>Standard Plan H-1d</td>
<td>Standard Plan H-1d</td>
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<tr>
<td>Lane Reductions</td>
<td>Standard Plan H-1d</td>
<td>Standard Plan H-1d</td>
</tr>
</tbody>
</table>

Note 1: See Standard Plan H-1 for lateral placement of guide posts.
Note 2: Installation of guide posts on tangents and on the inside of horizontal curves is allowed at locations approved by the region’s Traffic Engineer.

**Guide Post Placement**

*Figure 830-2*
Wildlife Reflectors on a Tangent Section
*Figure 830-3*

Wildlife Reflectors on the Outside of a Curve
*Figure 830-4*
840.01 General
Illumination is provided along highways, in parking lots, and at other facilities to enhance visual perception of conditions or features that require additional driver, cyclist, or pedestrian alertness during the hours of darkness.

The Washington State Department of Transportation (WSDOT) is responsible for illumination on state highways and crossroads (as per WAC 468-18-050) with partial, modified, or full limited access control regardless of the location and on state highways located outside the corporate limits of cities. Cities are responsible for illumination of state highways within their corporate limits but outside of WSDOT limited access control.

840.02 References
Revised Code of Washington (RCW) 47.24.020, “Jurisdiction, control.”
Washington Administrative Code (WAC) 468-18-040, “Design standards for rearranged county roads, frontage roads, access roads, intersections, ramps and crossings”
Washington Administrative Code (WAC) 468-18-050, “Policy on the construction, improvement and maintenance of intersections of state highways and city streets”
Directive D 22-21, “Truck Weigh Stations and Vehicle Inspection Facilities on State Highways”
Recommended Practice for Tunnel Lighting, IESNA RP-22-96, New York, NY 1996
National Electrical Code, NFPA, Quincy, MA
City Streets as a Part of the State Highway - Final Report, WSDOT 1997
Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01 WSDOT

840.03 Definitions

footcandle The illumination of a surface one square foot in area on which is uniformly distributed a flux of one lumen. A footcandle equals one lumen per square foot.

lamp lumens The total light output from a lamp in lumens. (A lumen being a unit of luminous flux.)

luminance Luminous intensity per unit projected area of any surface, as measured from a specific direction. The units of luminance are footcandles. Roadway luminance is the light projected from a luminaire that travels toward a given area, represented by a point on the pavement surface and then back towards the observer, opposite to the direction of travel.

luminous flux The time rate of flow of light.

maximum veiling luminance ratio This ratio is the maximum veiling luminance divided by the average luminance over a given design area for an observer traveling parallel to the roadway center line. The maximum veiling luminance ratio is 0.3:1.

minimum light level The minimum light intensity of illumination at any single point within the design area measured just prior to relamping the system.
minimum average light level  The average of all light intensities within the design area measured just prior to relamping the system.

mounting height  The vertical distance between the surface of the design area and the center of the light source of the luminaire. This is the distance used to compute the light level of the design area.

pole height (H1)  The vertical distance from the light source to the pole base. This distance is specified in contracts and used by the pole manufacturers to fabricate the light standard. In curb and sidewalk areas, the H1 distance is assumed to equal the mounting height. Typically, the mounting height in fill sections is less than the H1 distance while the mounting height in cut sections is equal to or greater than the H1 distance.

security lighting  A minimal amount of lighting used to illuminate areas for public safety or theft reduction. Security lighting for walkways is the lighting of angle points and shadow areas.

spacing  The distance in feet measured on center line between adjacent luminaires.

uniformity ratio  The ratio of the minimum average light level on the design area to the minimum light level of the same area.

veiling luminance  The stray light produced within the eye by the light source that alters the apparent brightness of an object within the visual field and the background against which it is viewed. Conceptually, veiling luminance is the light that travels directly from the luminaire to the observer's eye.

840.04 Required Illumination

The design matrices identify the design levels for illumination on all preservation and improvement projects. (See Chapter 325.) These levels, basic or full, are indicated in the columns.

At the basic design level for minor safety or preservation work, providing breakaway features on existing light standards (when required), replacing deficient electrical components, and other minor work would be the extent of consideration. Providing additional lighting or relocating light standards on preservation projects may be considered as a spot safety enhancement.

A full design level notation in a design matrix column indicates that the required illumination specified in this chapter is necessary. When the illumination column has an EU (evaluate upgrade to full design level), consider providing illumination if it would be beneficial to the specific project and document accordingly.

Figures 840-1 through 840-5 show examples of illumination for highway applications. Illumination in these examples and the locations listed below are required on state highways.

For Minor Operational Enhancement projects using the design matrices in Chapter 340, illumination is not required.

(1) Freeway Off-Ramps and On-Ramps

Provide the necessary number of light standards to illuminate the design area of all freeway off-ramp gore areas and on-ramp acceleration tapers. See 840.06(2).

(2) Freeway Ramp Terminals

A single light standard is required at the intersection of a ramp terminal with a two-lane roadway. At the intersection of a ramp terminal with a multilane roadway, additional lighting is required to illuminate the intersection design area. See Figure 840-5. Additional illumination is also required if the intersection has left-turn channelization or a traffic signal.

(3) Intersections With Left-Turn Channelization

Illumination of the intersection area and the left-turn storage is required for intersections with painted or other low profile pavement markings such as raised pavement markings. When the channelization is delineated with curbs, raised medians or islands, illuminate the raised channelization from the beginning of the left-turn taper. Illumination of the secondary road intersecting the state highway can be beneficial to the motoring public. Funding and design, however, are the local agency’s responsibility. Contact that agency to see if they are interested in participating.
(4) **Intersections With Traffic Signals**

All traffic signals on state highways are illuminated. The extent of illumination is the same as for intersections with left-turn channelization. Illumination of the crossroad is beneficial and participation of the local agency is desirable. In cities with a population under 22,500, the state may assume responsibility for illumination installed on signal standards.

(5) **Railroad Crossings With Gates or Signals**

Railroad crossings with automated gates or signals on state highways are illuminated if there is nighttime train traffic. Within the corporate limits of a city, illumination is the responsibility of that agency.

(6) **Transit Flyer Stops**

Illuminate the loading area of a transit flyer stop located within the limited access boundaries.

(7) **Major Parking Lots**

All parking lots with usage exceeding 50 vehicles during the nighttime peak hour are considered major parking lots. Provide an illumination design that will produce the light levels shown in Figure 840-6 for the parking area and bus loading zone. During periods of low usage at night, only security lighting is required. Provide an electrical circuitry design that allows the illumination system to be reduced to approximately 25% of the required light level.

(8) **Minor Parking Lots**

Minor parking lots have a nighttime peak hour usage of 50 or less vehicles. Provide security level lighting for those lots owned and maintained by the state. Security lighting consists of lighting the entrance and exit to the lot.

(9) **Truck Weigh Sites**

Provide illumination of the scale platforms, parking areas, and inspection areas of weigh sites.

(10) **Midblock Pedestrian Crossings**

Illuminate the entire midblock pedestrian crossing, including the crosswalks, the refuge area in the roadway, and the sidewalks or shoulders adjacent to the crosswalk. When a raised median pedestrian refuge design is used, illuminate this raised channelization.

(11) **Long Tunnels**

Long tunnels have a portal to portal length greater than the stopping sight distance. Provide both nighttime and daytime illumination for long tunnels.

**840.05 Additional Illumination**

At certain locations, additional illumination is desirable to provide better definition of nighttime driving conditions or to provide consistency with local agency goals and enhancement projects. For improvement projects, consider additional illumination on state highways where there is a diminished level of service or a nighttime accident frequency condition exists.

**Diminished Level of Service** is a mobility condition where the nighttime peak hour level of service is D or lower. When volumes are used to determine the level of service, use traffic counts taken during the evening peak hour. Peaking characteristics in urban areas are related to the time of day. Traffic counts taken in the summer between 4:30 p.m. and 7:30 a.m. may be used as nighttime volumes if adjustment factors for differences in seasonal traffic volumes are applied for November, December, and January.

**Nighttime Accident Frequency Condition** is when the number of nighttime accidents equals or exceeds the number of daytime accidents. An engineering study that indicates illumination will result in a reduction in nighttime accidents is required to demonstrate justification. Consider the seasonal variations in lighting conditions when reviewing reported accidents. Accident reporting forms, using a specific time period to distinguish between “day” and “night,” might not indicate the actual lighting conditions at the time of an accident. Consider the time of year when determining if an accident occurred at nighttime. An accident occurring at 5:00 p.m. in July would be a daytime accident, but an accident occurring at the same time in December would be during the hours of darkness.
The mitigation of high nighttime, pedestrian accident locations requires different lighting strategies than vehicular accident locations. Provide light levels to emphasize crosswalks and adjacent sidewalks. Multiple lane highways with two-way left-turn lanes, in urban build up areas, are typically high speed facilities with numerous road approaches. These roadways allow numerous vehicle entry and exit points and provide few crossing opportunities for pedestrians. Additional illumination may be justified for this condition.

Document the justification for the additional illumination in the Design Documentation Package (DDP).

(1) Highways

Proposals to provide full (continuous) illumination require approval of the State Traffic Engineer. Regions may choose to develop system plans (regional or corridor specific) for providing full (continuous) illumination. The approval of a system plan will eliminate the need for a project specific approval.

The decision whether to provide full (continuous) illumination is to be made in the scoping stage and communicated to the designers as soon as possible.

(a) On the main line of full limited access highways, consider full (continuous) illumination if a diminished level of service exists and any two of the following conditions are satisfied:

- There are three or more successive interchanges with an average spacing of 1½ miles or less measured from the center of each interchange or a common point such as major cross roads.
- The segment is in an urban area.
- The nighttime accident frequency condition exists.
- A benefit cost analysis between the required and full (continuous) illumination.

(b) On the main line of highways without full access control, consider full (continuous) illumination if the segment of highway is in a commercial area and either a diminished level of service exists or the nighttime accident frequency exists and an engineering study indicates that nighttime driving conditions will be improved.

(2) Ramps

At ramps, consider additional illumination when a diminished level of service exists for the ramps and any of the following conditions are present:

- The ramp alignment and grade are complex.
- There are routine queues of five or more vehicles per lane at the ramp terminal due to traffic control features.
- The nighttime accident frequency condition exists.
- The criteria for continuous mainline illumination have been satisfied.

(3) Crossroads

At crossroads, consider additional illumination when a diminished level of service exists and the nighttime accident frequency exists. Also, consider additional illumination if the crossroad is in a tunnel, undercrossing, or lid.

(4) Intersections Without Channelization

Consider illumination of intersections without channelization in urban areas and other locations if a nighttime accident frequency requirement is satisfied or the traffic volumes and movements would be improved with the installation of left turn channelization.

(5) Tunnels, Underpasses, or Lids

Consider illumination of tunnels, underpasses or lids if portal conditions result in a brightness in the tunnel that is less than the measured daytime brightness of the approach roadway divided by 15 and the length to vertical clearance ratio is 10:1 or greater.

(6) Construction Zones and Detours

Consider illumination of construction zones and detours under the following conditions:

- if construction activities take place on the roadway at night.
• when traffic flow is split around an obstruction.
• for detours, where the alignment and grade are unusual and require additional driver, cyclist, or pedestrian alertness.

(7) Transit Stops
The responsibility for lighting at transit stops is shared with the transit company. Consider illumination of transit stops with shelters, as this generally is indicative of higher passenger usage. Negotiation with the transit agencies is required for the funding and maintenance of this illumination. If the transit agency is unwilling to participate in the funding and maintenance of the illumination, a single light standard positioned to illuminate both the transit pullout area and the loading area can be considered.

(8) Bridges
Justification for illuminating bridges is the same as that for highways with or without full limited access control, as applicable.

(9) Railroad Crossing Without Gates or Signals
Illumination of these facilities is justified if there is a potential for nighttime accidents. Consider the extent of nighttime train activity in making this determination. Also, consider illumination if there is a probability that railroad cars will be stopped on the crossing during the nighttime.

(10) Walkways and Bicycle Trails
Illumination of pedestrian walkways is justified if the walkway is a connection between two highway facilities. This might be between parking areas and rest room buildings at rest areas, between drop-off or pick-up points and bus loading areas at flyer stops, or between parking areas and bus loading areas or ferry loading zones, for example. Consider illuminating existing walkways and bicycle trails if security problems have been reported. Also, consider illumination if security problems are anticipated. In these conditions the walkways and bicycle trails are illuminated to the level shown in Figure 840-6.

(11) Rest Areas
Provide illumination at the roadway diverge and merge sections within rest areas and the parking areas as for a major parking lot.

840.06 Design Criteria
(1) Light Levels
Light levels vary with the class of highway, development of the adjacent area, and the level of nighttime activity. Light level requirements for highways and other facilities are shown in Figure 840-6. These levels are the minimum average light levels required for a design area at the end of rated lamp life for applications requiring a spacing calculation. Light level requirements are not applicable for single light standard or security lighting installations. See Chapters 430 and 440 for design classes of highways.

The types of activity areas, shown below, are related to the number of pedestrian crossings. These crossings need not occur within a single crosswalk and can be at several locations along the roadway in an area with pedestrian generators. Land use and activity classifications are as follows:

• High Activity. Areas with over 100 pedestrian crossings during the nighttime peak pedestrian hour usage. Examples are: downtown retail areas, near stage theaters, concert halls, stadiums, and transit terminals; and parking areas adjacent to these facilities.
• Medium Activity. Areas with pedestrian crossings that number between 11 and 100 during the nighttime peak pedestrian hour usage. Examples are: downtown office areas, blocks with libraries, movie theaters, apartments, neighborhood shopping, industrial buildings, and older city areas; and streets with transit lines.
• Low Activity. Areas with pedestrian crossings that number less than 11 during the nighttime peak pedestrian hour usage. Examples are suburban single family areas, low density residential developments, and rural or semirural areas.
(2) **Design Areas**

The design area is that portion of the roadway, parking lot, or other facility that is subject to the minimum light level, minimum average light level, uniformity ratio, and maximum veiling luminance ratio design requirements. This encompasses the area between the edges of the traveled way along the roadway; the outer edges of the stopping points at intersections; and, when present, a bike lane adjacent to the traveled way. When the roadway has adjacent sidewalks, the design area includes these features.

Design area requirements for various applications are shown in Figures 840-1 through 840-5 and the following:

- **One-lane off-ramp.** Two main line through lanes and the ramp lane, including gore area, from the gore point to a point 200 ft (minimum) downstream of the gore point. A 100 ft longitudinal tolerance either way from the gore point is allowed.

- **Two-lane off-ramp.** Two main line through lanes and both ramp lanes, including gore area, from a point 200 ft upstream of the gore point to a point 200 ft downstream from the gore point. A 100 ft longitudinal tolerance either way from the gore point is allowed.

- **One-lane on-ramp.** Two main line through lanes and the ramp lane, from a point where the ramp lane is 10 ft wide to a point 200 ft upstream. A 100 ft longitudinal tolerance either way is allowed. This includes auxiliary lane on connections and lane reductions.

- **Two-lane on-ramp.** Two main line through lanes and the ramp lanes from a point where the ramp lanes are 22 ft wide to a point 200 ft upstream. A 100 ft longitudinal tolerance either way is allowed.

- **Intersections channelized with pavement markings.** The design area has two components, the intersection area and the approach areas. The intersection area is the area between the stopping points on both the main road and the minor road, including marked or unmarked crosswalks. The approach areas are the areas on the main roadway between the stopping point and where the left-turn lane is full width.

- **Intersections with raised channelization.** The design area has two components, the intersection area and the approach areas. The intersection area is the area between the stopping points on both the main road and the minor road, including marked or unmarked crosswalks. The approach areas are the areas on the main roadway between the stopping point and where the left-turn taper begins.

- **Unchannelized intersection.** The area between the stopping points on both the main road and the minor road, including marked or unmarked crosswalks.

- **Railroad crossings.** The roadway width from a point 50 ft either side of the track (the approach side only for one way roadways).

- **Transit loading areas.** The lane width and length designated for loading.

- **Major parking lots.** The entire area designated for parking including internal access lanes.

- **Scale platforms at weigh sites.** The approach width from the beginning of the scale platform to the end of the platform.

- **Inspection areas at weigh sites.** The area dedicated to inspection as agreed upon with the Washington State Patrol.

(3) **Light Levels for Tunnels and Underpasses**

Short tunnels and underpasses, with a length to vertical clearance ratio of 10:1 or less, normally do not have daytime illumination. Short tunnels with length to vertical clearance ratios greater than 10:1 are treated the same as an entrance zone on a long tunnel to establish daytime light levels. Nighttime light level requirements for short tunnels on continuously illuminated roadways are the same as the light level required on the roadway outside the tunnel.

Long tunnels are divided into zones for the determination of daytime light levels. Each zone is equal in length to the wet pavement stopping
sight distance. The entrance zone beginning point is a point outside the portal where the motorist’s view is confined to the predominance of the darkened tunnel structure.

The daytime entrance zone light level is dependent upon the brightness of the features within the motorist’s view on the portal approach. The brightness level is defined as the average brightness measured over a 20 degree cone at a point 500 ft in advance of the portal. The entrance zone light level produced within the tunnel must be sufficient to provide a brightness level of approximately 5% of the measured portal brightness, after adjustment for the reflectivity of the roadway, walls, and ceiling. Design successive zones for a daytime light level of 5% of the previous zone light level to a minimum value of 5 footcandles. Requirements for nighttime light levels for long tunnels on continuously illuminated roadways are the same as the light level required on a roadway outside the tunnel. Provide adequate illumination of fire protection equipment, alarm pull boxes, phones, and emergency exits in long tunnels to minimize the risk associated with catastrophic accidents.

(4) **Light Standards**

(a) **Light Standards.** Light standards are the most common supports used to provide illumination for highway facilities. The 40 ft and 50 ft high light standards with breakaway bases and Type 1 mast arms are used predominately on state highways. The angular Type 2 mast arms are allowed only to match existing systems. Use Type 1 mast arms on all new systems. Cities and counties may elect to use different mounting heights to address factors unique to their environments. On state highways, alternate light standards may be used if requested by the city or county, provided they agree to pay any additional costs associated with this change.

The typical location for a light standard is on the right shoulder. When considering designs that propose light standards mounted on concrete barrier in the median, consider the total life cycle cost of the system, including the user costs resulting from lane closures required for relamping and repair operations. Light standards located in the vicinity of overhead power lines require a 10 ft clearance from the power line to any portion of the light standard or luminaire. Consult the HQ Bridge and Structures Office when mounting lights on structures such as retaining walls and bridge railings.

It is preferable to locate a light standard as far from the traveled way as possible to reduce the potential of impacts from errant vehicles. The length of the mast arm can vary from 6 ft to 16 ft to allow for this placement. The preferred position for the luminaire is over the edge line. However, some flexibility is acceptable with the luminaire position to allow for placement of the light standard. When necessary, the luminaire can be positioned up to 4 ft from the edge line. See Figure 840-7.

When light standards are located within the Design Clear Zone, breakaway features are used to reduce the severity of a potential impact. To allow these breakaway features to function as intended, it is preferred that they be installed on slopes that are 6H:1V or flatter (cut or fill slope). On fill slopes where flattening of the slope to achieve a 6H:1V slope is not practical, consider locating the light standard at least 12 ft beyond the slope break. If this is not possible, locate the light standard at the slope break. Do not place the light standard on a fill slope that is 3H:1V or steeper unless it is behind a traffic barrier.

When placing the light standard on a cut slope, that is 3H:1V or flatter (such as the backslope of a ditch), the preferred location is outside of the Design Clear Zone. If this is not practical, the light standard may be installed with a modified foundation that matches the slope’s surface. In this case, it is critical that the light standard be positioned at least 4 ft beyond the bottom of the ditch. Locate light standards on slopes steeper than 3H:1V outside of the Design Clear Zone. Even when located beyond the Design Clear Zone, it is desirable to use a breakaway base if there is a possibility it could be struck by an errant vehicle.

In curb and sidewalk sections, locate the light standard behind the sidewalk.
Breakaway bases on light standards are a safety requirement for higher speed roadways. They are not always desirable at other locations. Locations where fixed bases are installed are:

- Parking lots.
- Medians where the light standard is mounted on median barrier.
- Behind traffic barrier, beyond the barrier’s deflection design value (See Chapter 710).
- Along highways with posted speeds of 35 mph or less where there is medium or high pedestrian activity.
- Pedestrian walkways, bike paths, and shared use paths.

(b) **Light Standard Heights.** Unusual pole heights require longer fabrication time and are not recommended. Use pole heights of 40 ft and 50 ft for roadway illumination. These pole heights will result in variable mounting heights for the luminaires. Use the actual mounting height at each location when calculating light standard spacing. High mast light supports may be considered for complex interchanges where continuous lighting is justified. Initial construction costs, long term maintenance, clear zone mitigation, spill-over light on to adjacent properties, and negative visual impacts are important factors when considering high mast illumination. Shorter light standards of 30 ft or less may be used for minor parking lots, trails, pedestrian walkways, and locations with restricted vertical clearance.

(c) **Standard Luminaire.** The cobra head style, high pressure sodium vapor luminaire with Type III, medium cut-off light distribution is the normal light source used for state highway lighting. A Type III distribution has an oval pattern, and a Type V distribution has a circular pattern. Post top mounted luminaires and other decorative light fixtures with Type V patterns are more effective for area lighting in parking lots and other locations where more symmetrical light distribution patterns are preferred. Recommended mounting heights and initial lumens for various luminaire wattages are shown in Figure 840-8.

840.07 **Documentation**

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Required Illumination for a Typical Diamond Interchange

(Shown for single lane ramp connection and a two-lane crossroad without channelization.)

Single-Lane Off-Connection

(The design area can be shifted up to 100 ft. from the beginning of the wide line.)

Two-Lane Off-Connection

(The design area can be shifted up to 100 ft. from the beginning of the wide line.)

Freeway Lighting Applications

Figure 840-1
Freeway Lighting Applications

**Figure 840-2**

**Single-Lane On-Connection**

(The design area can be shifted up to 100 ft. from the 10 ft. wide ramp point.)

**Two-Lane On-Connection**

(The design area can be shifted up to 100 ft. from the 22 ft. wide ramp point.)

**Auxiliary Lane at On-Connection**

(Required only if significant weaving problem exists.)

(The design area can be shifted up to 100 ft. from the 22 ft. wide ramp point.)

**Lane Reduction**
Intersection with Left-Turn Channelization

Alternate for Transitions to Two-Way Left-Turn Lanes

Alternate for Raised Channelization

Unmarked Crosswalk Detail

Alternate for Long Storage Lanes

Roadway Lighting Applications
Figure 840-3
Divided Highway Intersection

Ramp Terminals

Tee Intersection Minor
(Without left-turn channelization)

Roadway Lighting Applications

Figure 840-4
Four Way Intersection
(Without left-turn channelization)

Tee Intersection Major
(Without left-turn channelization)

Railroad Crossing

Roadway Lighting Applications
Figure 840-5
## Light Level and Uniformity Ratio Chart

<table>
<thead>
<tr>
<th>Highway Design Class</th>
<th>Pedestrian/Area Classification</th>
<th>Average Maintained Horizontal Light Level (2)</th>
<th>Maximum Uniformity Ratio (6)</th>
<th>Maximum Veiling Luminance (7)</th>
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<tr>
<td></td>
<td>High (footcandles)</td>
<td>Medium (footcandles)</td>
<td>Low (footcandles)</td>
<td></td>
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<tr>
<td>Highways with Full Limited Access Control (1)</td>
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<tr>
<td>Main Line</td>
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<td>0.6</td>
<td>0.6</td>
<td>4 : 1</td>
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<tr>
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<td>0.6</td>
<td>0.6</td>
<td>4 : 1</td>
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<tr>
<td>Crossroads</td>
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<td>0.6</td>
<td>0.6</td>
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<tr>
<td>Ramp Intersections</td>
<td>0.9</td>
<td>0.9</td>
<td>0.9</td>
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<tr>
<td>Principal Arterials (3)</td>
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<tr>
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<td>3 : 1</td>
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<tr>
<td>Intersections</td>
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<td>Minor Arterials</td>
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<td></td>
</tr>
<tr>
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<td>0.9</td>
<td>0.6</td>
<td>3 : 1</td>
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<td>0.9</td>
<td>0.9</td>
<td>3 : 1</td>
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<tr>
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<td>Construction Lanes and Detours (5)</td>
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<td>Vehicle Inspection Areas</td>
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<td>Transit Stops (4)</td>
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<td>2.0</td>
<td>2.0</td>
<td>NA (8)</td>
</tr>
</tbody>
</table>

### Notes

1. The minimum light level is 0.2 fc for any application with an average light level of 0.6 fc. The minimum light levels for all other applications are controlled by the uniformity ratio.
2. Light level and uniformity ratio apply only when installation of more than one light standard is justified.
3. Light levels shown also apply to modified and partial limited access control.
4. For single light standard installations, provide the light level at the location where the bus stops for riders. (See 840.05 (6))
5. Includes illumination at ramp on and off connections.
6. Average Light Level
   Minimum Light Level
7. Maximum Veiling Luminance
   Average Luminance
8. Uniformity ratio is 3:1 when more than one light standard is justified.

---

**Light Levels and Uniformity Ratios**

*Figure 840-6*
Light Standard Locations

**Preferred Location**
Embankment slope

**Alternate Location**

Not more than 4 ft
12 ft min
Slope not steeper than 3H:1V
<table>
<thead>
<tr>
<th>Luminaire Wattage</th>
<th>Initial Lumens*</th>
<th>H1</th>
<th>Recommended Mounting Height</th>
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<tr>
<td>200</td>
<td>22,000</td>
<td>30 ft</td>
<td>32 ft 28 ft</td>
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<tr>
<td>250</td>
<td>28,000</td>
<td>35 ft</td>
<td>38 ft 32 ft</td>
</tr>
<tr>
<td>310</td>
<td>37,000</td>
<td>40 ft</td>
<td>44 ft 36 ft</td>
</tr>
<tr>
<td>400</td>
<td>50,000</td>
<td>40 ft</td>
<td>44 ft 36 ft</td>
</tr>
<tr>
<td>400</td>
<td>50,000</td>
<td>50 ft</td>
<td>54 ft 46 ft</td>
</tr>
<tr>
<td>1,000</td>
<td>140,000</td>
<td>100 ft</td>
<td>110 ft 90 ft</td>
</tr>
</tbody>
</table>

Note:

*Lumens are for high pressure sodium vapor luminaires

Luminaire Wattage, Lumens, and Mounting Heights

*Figure 840-8*
850.03 Definitions

The various types of traffic control signals are defined below. Hazard identification beacons and ramp meter signals are energized only at specific times. All other signals remain in operation at all times.

**conventional traffic signal** A permanent or temporary installation providing alternating right of way assignments for conflicting traffic movements. At least two identical displays are required for the predominant movement on each approach.

**emergency vehicle signal** A special adaptation of a conventional traffic signal installed to allow for the safe movement of authorized emergency vehicles. Usually this type of signal is installed on the highway at the entrance into a fire station or other emergency facility. The signal assures protected entrance onto the highway for the emergency vehicle. When not providing for this movement, the signal either operates continuously, consistent with the requirements for a conventional traffic signal, or displays continuous green (allowed at nonintersection locations only). At least two identical displays are required per approach.

**hazard identification beacon** A beacon that supplements a warning or regulatory sign or marking. The display is a flashing yellow
indication. These beacons are not used with “stop”, “yield”, or “do not enter” signs. A hazard identification beacon is energized only during those hours when the hazard or regulation exists.

**intersection control beacon** (flashing beacon)
A secondary control device, generally suspended over the center of an intersection, that supplements intersection warning signs and stop signs. One display per approach may be used but two displays per approach are desirable. Intersection control beacons are installed only at an intersection to control two or more directions of travel.

**lane control signal** (reversible lanes)
A special overhead signal that permits, prohibits, or warns of impending prohibition of lane use.

**moveable bridge signal** (drawbridge signal)
A signal installed to notify traffic to stop when the bridge is opened for waterborne traffic. Moveable bridge signals display continuous green when the roadway is open to vehicular traffic.

**overlapped displays**
Overlapped displays allow a nonconflicting traffic movement to run with another phase. Most commonly, a minor street’s exclusive right-turn phase is overlapped with the nonconflicting major street’s left-turn phase. An overlapped display can be terminated after the parent phase terminates. An overlapped display programmed for two or more parent phases continues to display until all of the parent phases have terminated.

**pedestrian signal**
An adaptation of a conventional traffic signal installed at established pedestrian crossings. It is used to create adequate gaps in the vehicular movement to allow for safe pedestrian crossings. When not operating as a pedestrian signal, the system operates consistent with the requirements for an emergency vehicle signal.

**portable traffic signal**
A type of conventional traffic signal used in work zones to control traffic. It is typically used on two-way, two-lane highways where one lane has been closed for roadwork. The traffic signal provides alternating right of way assignments for conflicting traffic movements. The signal has an adjustable vertical support with two three-section signal displays and is mounted on a mobile trailer with its own power source.

**ramp meter signal**
A signal used to control the flow rate of traffic entering a freeway or similar facility. A minimum of two displays is required. When not in use, ramp meter signals are not energized.

**speed limit sign beacon**
A beacon installed with a fixed or variable speed limit sign. The display is a flashing yellow indication.

**stop sign beacon**
A beacon installed above a stop sign. The display is a flashing red indication.

**temporary traffic signal**
A conventional traffic signal used during construction to control traffic at an intersection while a permanent signal system is being constructed. A temporary traffic signal is typically an inexpensive span-wire installation using timber strain poles.

### 850.04 Procedures

**1) Permit**

State statutes (RCWs) require Department of Transportation approval for the design and location of all conventional traffic signals and some types of beacons located on city streets forming parts of state highways. Approval by the Department of Transportation for the design, location, installation, and operation of all other traffic control signals installed on state highways is required by department policy.

The Traffic Signal Permit (DOT Form 242-014 EF) is the formal record of the department’s approval of the installation and type of signal. The permit is completed by the responsible agency and submitted to the Regional Administrator for approval. The region retains a record of the permit approval, complete with supporting data, and a copy is forwarded to the State Traffic Engineer at the Olympia Service Center (OSC). Permits are required for the following types of signal installations:

- Conventional traffic signals
- Emergency vehicle signals
- Hazard identification beacons, when installed overhead at an intersection
• Intersection control beacons
• Lane control signals
• Moveable bridge signals
• Portable signals
• Ramp meter signals
• Pedestrian signals
• Temporary signals

Emergency vehicle signals require annual permit renewal. The region’s traffic office reviews the installation for compliance with standards. If satisfactory, the permit is renewed by the Regional Administrator by way of a letter to the operating agency. A copy of this letter is also sent to the State Traffic Engineer.

Permits are not required for hazard identification beacons that are not installed overhead at an intersection, speed limit sign beacons, stop sign beacons, and lane assignment signals at toll facilities.

When it is necessary to increase the level of control, such as changing from an intersection control beacon to a conventional traffic signal, a new permit application is required. If the change results in a reduction in the level of control, as in the case of converting a conventional signal to a flashing intersection beacon, or if the change is the removal of the signal, submit the “Report of Change” portion of the traffic signal permit to the Regional Administrator with a copy to the State Traffic Engineer.

(2) Responsibility for Funding, Construction, Maintenance, and Operation

Responsibility for the funding, construction, maintenance, and operation of traffic signals on state highways has been defined by legislative action and transportation commission resolutions. See Figure 850-3. Responsibilities vary depending on location, jurisdiction, and whether or not limited access control has been established.

Limited access as used in this chapter refers to full, partial, or modified limited access control as identified in the “Master Plan for Limited Access Highways Route Listing”.

(a) Inside the corporate limits of cities with a population of less than 22,500. The Department of Transportation is responsible for funding, construction, maintenance, and operation of traffic signals.

(b) Inside the corporate limits of cities with a population of 22,500 or greater where there is no established limited access control. The city is responsible for the funding, construction, maintenance, and operation of traffic signals.

(c) Inside the corporate limits of cities with a population of 22,500 or greater where there is established limited access control. The Department of Transportation is responsible for funding, construction, maintenance, and operation of traffic signals.

(d) Outside the corporate limits of cities and outside established limited access control areas. The Department of Transportation is responsible for funding, construction, maintenance, and operation of a signal when a new state highway crosses an existing county road. The Department of Transportation is responsible for only the maintenance and operation when a new county road intersects an existing state highway. The county is responsible for the construction costs of the signal and associated illumination. When it is necessary to construct a traffic signal at an existing county road and state highway intersection, the construction cost distribution is based on the volume of traffic entering the intersection from each jurisdiction’s roadway. The county’s share of the cost, however, is limited to a maximum of fifty percent. The state is responsible for maintenance and operation. See WAC 468-18-040 for details.

(e) Outside the corporate limits of cities and inside established limited access control areas. The Department of Transportation is responsible for funding, construction, maintenance, and operation of traffic signals.

(f) Emergency Vehicle Signals. The emergency service agency is responsible for all costs associated with emergency vehicle signals.

(g) Third Party Agreement Signals. At those locations where the Department of Transportation is responsible for signals and agrees that the
proposed signal is justified but where funding schedules and priorities do not provide for the timely construction of the signal requested by others, the following rules apply:

- The third party agrees to design and construct the traffic signal in conformance with the Department of Transportation’s standards.
- The third party agrees to submit the design and construction documents to the Department of Transportation for review and approval.
- The third party obtains a traffic signal permit.

850.05 Signal Warrants

The requirements for traffic signal warrants are in the MUTCD. A signal warrant is a minimum condition in which a signal may be installed. Satisfying a warrant does not mandate the installation of a traffic signal. The warranting condition indicates that an engineering study, including a comprehensive analysis of other traffic conditions or factors, is required to determine whether the signal or another improvement is justified. There are eleven warrants for conventional traffic signal installations. These warrants are as follows:

- Warrant 1 Minimum vehicular volume
- Warrant 2 Interruption of continuous traffic
- Warrant 3 Minimum pedestrian volume
- Warrant 4 School crossings
- Warrant 5 Progressive movement
- Warrant 6 Accident experience
- Warrant 7 Systems
- Warrant 8 Combination of warrants
- Warrant 9 Four Hour Volumes
- Warrant 10 Peak Hour Delay
- Warrant 11 Peak Hour Volume

Warrants 1, 2, 9, and 11 of the MUTCD allow a reduction in the major street vehicle volume requirements when the 85th percentile speed exceeds 40 mph. This provision only acknowledges a difference in driver behavior on higher speed roadways. It does not imply that traffic signals are always the most effective solution on these facilities. A proposal to install a traffic signal on any state route with a posted speed of 45 mph or higher requires an alternatives analysis. See Chapter 910. A proposal to install a traffic signal on a high speed highway requires Olympia Service Center Design Office review and concurrence.

Warrant 6, Accident experience, is used when the types of accidents are correctable by the installation of a traffic signal. Correctable accidents typically are angle and side impact collisions with turning or entering vehicles.

Rear-end, sideswipe, and single vehicle accidents are usually not correctable with the installation of a traffic signal and are only used in special circumstances to satisfy the requirements of the accident warrant. In the project file, include an explanation of the conditions justifying these types of accidents to satisfy the accident warrant.

850.06 Conventional Traffic Signal Design

(1) General

The goal of any signal design is to assign right of way in the most efficient manner possible and still be consistent with traffic volumes, intersection geometrics, and safety.

(2) Signal Phasing

As a general rule, although there are exceptions, the fewer signal phases the more efficient the operation of the traffic signal. The number of phases required for safe, efficient operation is related to the intersection geometrics, traffic volumes, the composition of the traffic flow, turning movement demands, and the level of driver comfort desired. The traffic movements at an intersection have been standardized to provide a consistent system for designing traffic signals. See Figure 850-4 for standard intersection movements, signal head numbering, and the standard phase operation. Figure 850-5 shows the phase diagrams for various signal operations.

(a) Level of Service. The efficiency of a traffic signal is measured differently than highways. While highways use the number and width of
lanes and other factors to determine capacity and a level of service, traffic signals are measured or rated by the overall delay imposed on the motorists. Phase analysis is the tool used to find the anticipated delay for all movements. These delay values are then equated to a level of service. There are several computer-based programs for determining delay and level of service. Letter designations from “A” to “F” denote the level of service (LOS) with “F” being the worst condition.

In new construction or major reconstruction projects where geometric design can be addressed, a level of service of at least “D” in urban locations and “C” in rural areas is desirable on state highways. These levels of service are a projection of the conditions that will be present during the highest peak hour for average traffic volumes during the design year of the traffic signal’s operation. Special or seasonal events of short duration or holidays, which can generate abnormally high traffic volumes, are not considered in this determination. Provide an explanation in the project file when the desired level of service cannot be obtained.

Intersection level of service can be improved by either adding traffic lanes or eliminating conflicting traffic movements. Intersections can sometimes be redesigned to compress the interior of the intersection by eliminating medians, narrowing lanes, or reducing the design vehicle turning path requirements. This compression reduces the travel time for conflicting movements and can reduce overall delay.

(b) **Left-turn phasing.** Left-turn phasing can be either permissive, protected, or a combination of both that is referred to as protected/permissive.

1. **Permissive left-turn phasing** requires the left turning vehicle to yield to opposing through traffic. Permissive left-turn phasing is used when the turning volume is minor and adequate gaps occur in the opposing through movement. This phasing is more effective on minor streets where providing separate, protected turn phasing might cause significant delays to the higher traffic volume on the main street. On high speed approaches or where sight distance is limited, consider providing a separate left-turn storage lane for the permissive movement to reduce the frequency of rear end type accidents and to provide safe turning movements.

2. **Protected/permissive left-turn phasing** means that the left-turn movements have an exclusive nonconflicting phase followed by a secondary phase when the vehicles are required to yield to opposing traffic. Where left-turn phasing will be installed and conditions do not warrant protected-only operation, consider protected/permissive left-turn phasing. Protected/permissive left-turn phasing can result in increased efficiency at some types of intersections, particularly “Tee” intersections, ramp terminal intersections, and intersections of a two-way street with a one-way street where there are no opposing left movements. Due to the geometry of these types of intersections, neither the simultaneous display of a circular red indication with a green left-turn arrow nor the condition referred to as “yellow trap” occur.

“Yellow trap” occurs on a two-way roadway when the permissive left-turn display changes to protected-only mode on one approach, while the display remains in the permissive mode on the opposite approach where a left turning motorist sees a yellow indication on the adjacent through movement. The motorist believes the opposing through movement also has a yellow display, when, in fact, that movement’s display remains green. It is possible to prevent “yellow trap” by recalling the side street, however, this can lead to inefficient operation and is not desirable.

3. **Protected left-turn phasing** provides the left turning vehicle a separate phase and conflicting movements are required to stop.

Protected phasing is always required for multilane left-turn movements.

Use protected left-turn phasing when left turning type accidents on any approach equal 3 per year, or 5 in two consecutive years. This includes left turning accidents involving pedestrians.
Use protected left-turn phasing when the peak hour turning volume exceeds the storage capacity of the turn lane because of insufficient gaps in the opposing through traffic and one or more of the following conditions are present:

- The 85th percentile speed of the opposing traffic exceeds 45 mph.
- The sight distance of oncoming traffic is less than 250 ft when the 85th percentile speed is 35 mph or below or less than 400 ft if the 85th percentile speeds are above 35 mph.
- The left-turn movement crosses three or more lanes (including right-turn lanes) of opposing traffic.
- Geometry or channelization is confusing.

Typically, an intersection with protected left turns operates with leading left turns. This means that on the major street, the left-turn phases, phase 1 and phase 5, time before the through movement phases, phase 2 and phase 6. On the minor street, the left-turn phases, phase 3 and phase 7, time before phase 4 and phase 8. Lagging left-turn phasing means that the through phases time before the conflicting left-turn phases. In lead-lag left-turn phasing one of the left-turn phases times before the conflicting through phases and the other left-turn phase times after the conflicting through phases. In all of these cases, the intersection phasing is numbered in the same manner. Leading, lagging, and lead-lag left-turn phasing are accomplished by changing the order in which the phases time internally within the controller.

(c) **Multilane left-turn phasing.** Multilane left turns can be effective in reducing signal delay at locations with high left turning volumes or where the left-turn storage area is limited longitudinally. At locations with closely spaced intersections, a two-lane left-turn storage area might be the only solution to prevent the left-turn volume from backing up into the adjacent intersection. Consider the turning paths of the vehicles when proposing multilane left turns. At smaller intersections the opposing left turn might not be able to turn during the two-lane left-turn phase and it might be necessary to reposition this lane. If the opposing left turns cannot time together the reduction in delay from the two-lane left-turn phase might be nullified by the requirement for separate opposing left-turn phase. Figure 850-6 shows two examples of two-lane left with opposing single left arrangements.

A two-lane exit is required for the two-lane left-turn movements. In addition, this two-lane exit must extend well beyond the intersection. A lane reduction on this exit immediately beyond the intersection will cause delays and backups into the intersection because the left turning vehicles move in dense platoons and lane changes are difficult. See Chapter 910 for the restrictions on lane reductions on intersection exits.

(d) **Right-turn phasing.** Right-turn overlapped phasing can be considered at locations with a dedicated right-turn lane where the intersecting street has a complimentary protected left-turn movement and U-turns are prohibited. Several right-turn overlaps are shown in the Phase Diagrams in Figure 850-5. The display for this movement is dependent on whether a pedestrian movement is allowed to time concurrently with the through movement adjacent to the right-turn movement.

For locations with a concurrent pedestrian movement, use a five section signal head consisting of circular red, yellow, and green displays with yellow and green arrow displays. Connect the circular displays to the through phase adjacent to the right-turn movement and connect the arrow displays to the complimentary conflicting minor street left-turn phase.

For locations without a concurrent pedestrian movement, use a three section signal head with all arrow displays or visibility limiting displays (either optically programmed sections or louvered visors) with circular red, yellow arrow, and green arrow displays. This display is in addition to the adjacent through...
movement displays. Program this display as an overlap to both the left-turn phase and the adjacent through phase.

(e) **Two-lane right-turn phasing.** Two-lane right-turn phasing can be used for an extraordinarily heavy right-turn movement. They can cause operation problems when “right turn on red” is permitted at the intersection. Limited sight distance and incorrect exit lane selection are pronounced and can lead to an increase in accidents. In most cases, a single unrestricted “right turn only” lane approach with a separate exit lane will carry a higher traffic volume than the two-lane right-turn phasing.

(f) **Phasing at railroad crossings.** Railroad preemption phasing is required at all signalized intersections when the nearest rail of a railroad crossing is within 200 ft of the stop bar of any leg of the intersection, unless the railroad crossing is rarely used or is about to be abandoned. Preemption for intersections with the railroad crossing beyond 200 ft from the intersection stop line is only considered when the queue on that approach routinely occupies the crossing. Contact the railroad company to determine if this line still actively carries freight or passengers.

Railroad preemption has two distinct intervals; the clearance interval before the train arrives and the passage interval when the train is crossing the intersection leg. During the clearance interval, all phases are terminated and the movement on the railroad crossing leg is given priority. When this movement has cleared the crossing, it is then terminated. During the passage interval, the traffic signal cycles between the movements not affected by the train crossing. See Figure 850-7 for an example of railroad preemption phasing.

Arranging for railroad preemption requires a formal agreement with the railroad company. The region’s Utilities Engineer’s office handles this transaction. Contact this office early in the design stage as this process can be time consuming and the railroad company might require some modifications to the design.

(3) **Intersection Design Considerations**

Left turning traffic can be better accommodated when the opposing left-turn lanes are directly opposite each other. When a left-turn lane is offset into the path of the approaching through lane, the left turning driver might assume that the approaching vehicles are also in a left-turn lane and fail to yield. To prevent this occurrence, less efficient split phasing is necessary.

Consider providing an unrestricted through lane on the major street of a “T” intersection. This design allows for one traffic movement to flow without restriction.

Skewed intersections, because of their geometry, are difficult to signalize and delineate. When possible, modify the skew angle to provide more normal approaches and exits. The large paved areas for curb return radii at skewed intersections, in many cases, can be reduced when the skew angle is lessened. See Chapter 910 for requirements and design options.

If roadway approaches and driveways are located too close to an intersection, the traffic from these facilities can affect signal operation. Consider restricting their access to “Right In / Right Out” operation.

Transit stop and pull out locations can affect signal operation. See Chapter 1060 for transit stop and pull out designs. When possible, locate these stops and pull outs on the far side of the intersection for the following benefits:

- Minimizes overall intersection conflict, particularly the right-turn conflict.
- Minimizes impact to the signal operation when buses need preemption to pull out.
- Provides extra pavement area where U-turn maneuvers are allowed.
- Eliminates the sight distance obstruction for drivers attempting to turn right on red.
- Eliminate conflict with right-turn pockets.
Large right-turn curb radii at intersections sometimes have negative impacts on traffic signal operation. Larger radii allow faster turning speeds and might move the entrance point farther away from the intersection area. See Chapter 910 for guidance in determining these radii.

At intersections with large right-turn radii, consider locating signal standards on raised traffic islands to reduce mast arm lengths. These islands are primarily designed as pedestrian refuge areas. See Chapter 1025 for pedestrian refuge area and traffic island designs.

Stop bars define the point where vehicles must stop to not be in the path of the design vehicle’s left turn. Check the geometric layout by using the turning path templates in Chapter 910 or a computerized vehicle turning path program to determine if the proposed phasing can accommodate the design vehicles. Also, check the turning paths of opposing left-turn movements. In many cases, the phase analysis might recommend allowing opposing left turns to run concurrently, but the intersection geometrics are such that this operation cannot occur.

(4) Crosswalks and Pedestrians

Provide pedestrian displays and push buttons at all signalized intersections unless the pedestrian movement is prohibited. Crosswalks, whether marked or not, exist at all intersections. See Chapter 1025 for additional information on marked crosswalks. If a pedestrian movement will be prohibited at an intersection, provide signing for this prohibition. This signing is positioned on both the near side and far side on the street to be visible to the pedestrians. When positioning these signs for visibility, consider the location of the stop bar where this crossing will be prohibited. Vehicles stopped at the stop bar might obstruct the view of the signing. There are normally three crosswalks at a “T” intersection and four crosswalks at “four legged” intersection. For pedestrian route continuity the minimum number of crosswalks is two at “T” intersections and three for “four legged” intersections.

If a crosswalk is installed across the leg where right or left turning traffic enters, the vehicle display cannot have a green turn arrow indication during the pedestrian “walk” phase. If this cannot be accomplished, provide a separate pedestrian or vehicle turn phase.

Locate crosswalks as close as possible to the intersection, this improves pedestrian visibility for the right-turning traffic. Locate the push buttons no more than five feet from the normal travel path of the pedestrian. Locate the push button no more than 15 ft from the center point at the end of the associated crosswalk. At curb and sidewalk areas, locate the pedestrian push buttons adjacent to the sidewalk ramps to make them accessible to people with disabilities. Figures 850-8a and 850-8b show examples of the push button locations at raised sidewalk locations.

When the pedestrian push buttons are installed on the vehicle signal standard, provide a paved path, not less than 4 ft in width, from the shoulder or sidewalk to the standard. If access to the signal standard is not possible, install the push buttons on Type PPB push button posts or on Type PS pedestrian display posts. When pedestrian push buttons are installed behind guardrail, use Type PPB posts. Position these posts so that the push button is not more than 1.5 ft from the face of the guardrail.

(5) Control Equipment

Controller assemblies can be either Type 170 controllers or National Electrical Manufacturers Association (NEMA) controllers with dual ring; eight vehicle phase, four pedestrian phase, four overlap, operational capabilities. From a design perspective, identical operation can be obtained from either controller. Specify the Type 170 unless the region’s policy is to use NEMA controllers.

In situations where it is necessary to coordinate the traffic movements with another agency, it is necessary for one of the agencies to be responsible for the operation of the traffic signal, regardless of which agency actually owns and maintains the signal. This is accomplished by negotiating an agreement with the other agency. At a new intersection, where the state owns the signal but another agency has agreed to operate the signal, the controller must be compatible with that agency’s system.
When Type 170 controllers are used, but it is necessary to coordinate the state owned and operated signals with another jurisdiction’s system using NEMA controllers, use compatible NEMA controllers installed in Type 170/332 cabinets. Specify a C1 plug connected to a NEMA A, B, C, and D plug adapter for these installations. The Model 210 conflict monitor in the Type 170/332 cabinet can be used with a NEMA controller by changing a switch setting. The Type 12 NEMA conflict monitor is not used in this configuration. It does not fit in a Type 170/332 cabinet and the operation is not compatible. When a NEMA cabinet is used, specify rack-mountings for the loop detector amplifiers and the preemption discriminators.

Coordinate with the region’s electronics technician to determine the optimum controller cabinet location and the cabinet door orientation. The controller cabinet is positioned to provide maintenance personnel access. At this location, a clear view of the intersection is desirable. Avoid placing the controller at locations where it might block the view of approaching traffic for a motorist turning right on red. Avoid locating the controller where flooding might occur or where the cabinet might be hit by errant vehicles. If possible, position the controller where it will not be affected by future highway construction.

If a telephone line connection is desired for remote signal monitoring and timing adjustments by signal operations personnel, provide a modem in the controller cabinet and separate conduits and a junction box between the cabinet and the telephone line access point.

Vehicle and pedestrian movements are standardized to provide uniformity in signal phase numbering, signal display numbering, preemption channel identification, detection numbering, and circuit identification. The following are general guidelines for the numbering system:

- Assign phases 2 and 6 to the major street through movements, orienting phase 2 to the northbound or eastbound direction of the major street.
- Assign phases 1 and 5 to the major street protected left-turn movements.
- Assign phases 4 and 8 to the minor street through movements.
- Assign phases 3 and 7 to the minor street protected left-turn movements.
- At “Tee” intersections, assign the movement on the stem of the “Tee” to either phase 4 or phase 8.
- At intersections with four approaches and each minor street times separately, assign the minor streets as phase 4 and 8 and note on the phase diagram that these phases time exclusively.
- Signal displays are numbered with the first number indicating the signal phase. Signal displays for phase 2, for example, are numbered 21, 22, 23, and so on. If the display is an overlap, the designation is the letter assigned to that overlap. If the display is protected/permissive, the display is numbered with the phase number of the through display followed by the phase number of the left-turn phase. A protected/permissive signal display for phase 1 (the left-turn movement) and phase 6 (the compatible through movement), for example, is numbered 61/11. The circular red, yellow, green displays are connected to the phase 6 controller output and the yellow and green arrow displays are connected to the phase 1 controller output.
- Pedestrian displays and detectors are numbered with the first number indicating the signal phase and the second number as either an 8 or 9. Pedestrian displays and detectors 28 and 29, for example, are assigned to phase 2.
- Detection is numbered with the first number representing the phase. Detection loops for phase 2 detectors are numbered 21, 22, 23, and so on.
- Emergency vehicle detectors are designated by letters; phase 2 plus phase 5 operation uses the letter “A”, phase 4 plus phase 7 uses the letter “B”, phase 1 plus phase 6 uses the letter “C”, and phase 3 plus phase 8 uses the letter “D”.
(6) Detection Systems

The detection system at a traffic actuated signal installation provides the control unit with information regarding the presence or movement of vehicles, bicycles, and pedestrians. Vehicle detection systems perform two basic functions: queue clearance and the termination of phases. Depending on the specific intersection characteristics, either of these functions can take priority. The merits of each function are considered and a compromise might be necessary.

The vehicle detection requirements vary depending on the 85th percentile approach speed as follows:

- When the posted speed is below 35 mph, provide stop bar detection from the stop bar to a point 30 ft to 35 ft in advance of that location. Assign the stop bar loops to detection input “extension” channels. When counting loops are installed, calculate the distance traveled by a vehicle in two seconds at the 85th percentile speed and position the advance loops at this distance in advance of the stop bar.

- When the posted speed is at or above 35 mph, provide advance detection based on the “dilemma zone detection design”. Where installed, stop bar detection extends from the stop bar to a point 30 ft to 35 ft in advance of that location. Stop bar detection is required on minor streets. Assign stop bar detection to “call” channels and assign advance detection-to-detection input “extension” channels.

A dilemma occurs when a person is forced to make a decision between two alternatives. As applied to vehicle detection design, this situation occurs when two vehicles are approaching a traffic signal and the signal indications turn yellow. The motorist in the lead vehicle must decide whether to accelerate and risk being hit in the intersection by opposing traffic or decelerate and risk being hit by the following vehicle. Dilemma zone detection design has been developed to address this problem. This design allows the 90th percentile speed vehicle to either clear the intersection safely or decelerate to a complete stop before reaching the intersection. The method of calculating the dilemma zone and the required detection loops is shown in Figure 850-9.

A study of the approach speeds at the intersection is necessary to design the dilemma zone detection. Speed study data is obtained at the approximate location at or just upstream of the dilemma zone. Only the speed of the lead vehicle in each platoon is considered. Speed study data is gathered during off-peak hours in free-flow conditions under favorable weather conditions. Prior speed study information obtained at this location can be used if it is less than one and a half years old and driving conditions have not changed in the area.

When permissive left-turn phasing is installed on the major street with left-turn channelization, include provisions for switching the detector input for future protected left-turn phasing. Assign the detector a left-turn detector number and connect to the appropriate left-turn detector amplifier. Then specify a jumper connector between that amplifier output and the extension input channel for the adjacent through movement detector. The jumper is removed when the left-turn phasing is changed to protected in the future.

In most cases, electromagnetic induction loops provide the most reliable method of vehicle detection. Details of the construction of these loops are shown in the Standard Plans. Consider video detection systems for projects that involve extensive stage construction with numerous alignment changes. Video detection functions best when the detectors (cameras) are positioned high above the intersection. In this position, the effective detection area can be about ten times the mounting height in advance of the camera. When video detection is proposed, consider using Type III signal standards in all quadrants and install the cameras on the luminaire mast arms. High wind can adversely affect the video equipment by inducing vibration in the luminaire mast arms. Areas that experience frequent high winds are not always suitable for video detection.
(7) **Preemption Systems**

(a) **Emergency vehicle preemption.**
Emergency vehicle preemption is provided if the emergency service agency has an operating preemption system. WSDOT is responsible for the preemption equipment that is permanently installed at the intersection for new construction or rebuild projects. The emergency service agency is responsible for preemption emitters in all cases. If the emergency agency requests additional preemption equipment at an existing signal, that agency is responsible for all installation costs for equipment installed permanently at the intersection. These same guidelines apply for a transit agency requesting transit preemption. The standard emergency vehicle system is optically activated to be compatible with all area emergency service agency emitters. Approval by the State Traffic Engineer is required for the installation of any other type of emergency vehicle preemption system.

Optically activated preemption detectors are positioned for each approach to the intersection. These detectors function best when the approach is straight and relatively level. When the approach is in a curve, either horizontal or vertical, it might be necessary to install additional detectors in or in advance of the curve to provide adequate coverage of that approach. Consider the approximate speed of the approaching emergency vehicle and the amount of time necessary for phase termination and the beginning of the preemption phase when positioning these detectors.

(b) **Railroad preemption.** An approaching train is detected either by electrical contacts under the railroad tracks or by motion sensors. The railroad company installs these devices. The region provides the electrical connections between the railroad signal enclosure (called a bungalow) and the preemption phasing in the traffic signal controller. A two-conductor cable is used for the electrical connection. The electrical circuit is connected to a closed “dry” contact using a normally energized relay. When a train is detected, the relay opens the circuit to the traffic signal controller. Contact the railroad to determine the voltage they require for this relay. This will determine the requirements for the isolator at the traffic signal controller. The railroad company’s signal equipment usually operates at 24 volt DC storage batteries charged by a 120 volt AC electrical system. Conduit crossings under railroad tracks are normally jacked or pushed because open excavation is rarely allowed. The usual depth for these crossings is four feet below the tracks but railroad company requirements can vary. Contact the company for their requirements. They, also, will need the average vehicle queue clearance time values in order to finalize the preemption agreement. These values are shown on Figure 850-10.

Flashing railroad signals are usually necessary when railroad preemption is installed at a signalized intersection. Automatic railroad gates are also necessary when train crossings are frequent and the exposure factor is high. Chapter 930 provides guidance on determining the railroad crossing exposure factor. Advance signals, signal supports with displays, are also only installed at locations with high exposure factors. See Figures 850-11a and 850-11b. When the nearest rail at a crossing is within 88 ft of an intersection stop bar on any approach, provide additional traffic signal displays in advance of the railroad crossing. The 88-foot distance provides storage for the longest vehicle permitted by statute (75 ft plus 3 ft front overhang and 4 ft rear overhang) plus a 6 ft down stream clear storage distance.

Light rail transit crossings at signalized intersections also use a form of railroad preemption. Light rail transit makes numerous stops along its route, sometimes adjacent to a signalized intersection. Because of this, conventional railroad preemption detection, which uses constant speed as a factor, is not effective. Light rail transit uses a type of preemption similar to that used for emergency vehicle preemption.

(c) **Transit priority preemption.** Signal preemption is sometimes provided at intersections to give priority to transit vehicles. The most common form of preemption is the optically activated type normally used for emergency preemption. This can be included in mobility...
projects, but the transit company assumes all costs in providing, installing, and maintaining this preemption equipment. The department’s role is limited to approving preemption phasing strategies and verifying the compatibility of the transit company’s equipment with the traffic signal control equipment.

(8) **Signal Displays**

Signal displays are the devices used to convey right of way assignments and warnings from the control mechanism to the motorists and pedestrians. When selecting display configurations and locations, the most important objective is the need to present these assignments and warnings to the motorists and pedestrians in a clear and concise manner. Typical vehicle signal displays are shown in Figures 850-12a through 850-12e. In addition to the display requirements contained in the MUTCD, the following also apply:

- Always provide two identical indications for the through (primary) or predominate movement, spaced a minimum of 8 ft apart when viewed from the center of the approach. At a tee intersection, select the higher volume movement as the primary movement and provide displays accordingly. A green left-turn arrow on a primary display and a green ball on the other primary display do not comply with this rule.

- Use arrow indications only when the associated movement is completely protected from conflict with other vehicular and pedestrian movements. This includes conflict with a permissive left-turn movement.

- Locate displays overhead whenever possible and in line with the path of the applicable vehicular traffic.

- Locate displays a minimum of 40 ft (60 ft desirable) and a maximum of 150 ft from the stop line.

- Consider installation of a near-side display when the visibility requirements of Table 4-1 of the MUTCD cannot be met.

- Use vertical vehicle-signal display configurations. Horizontal displays are not allowed unless clearance requirements cannot be achieved with vertical displays. Approval by the State Traffic Engineer is required for the installation of horizontal displays.

- Use 12-inch signal sections for all vehicle displays except the lower display for a post-mount ramp-meter signal.

- Use all arrow displays for protected left turns when the left turn operates independently from the adjacent through movement.

- When green and yellow arrows are used in combination with circular red for protected left turns operating independently from the adjacent through movement, use visibility-limiting displays (either optically programmed sections or louvered visors). Contact the local maintenance superintendent, signal operations office, or traffic engineer to ensure correct programming of the head.

- Use either a five section cluster arrangement (dog house) or a five section vertical arrangement.

- Use either Type M or Type N mountings for vehicle display mountings on mast arms. Provide only one type of mounting for each signal system. Mixing mounting types at an intersection is not acceptable except for supplemental displays mounted on the signal standard shaft.

- Use backplates for all overhead mounted displays.

- Use Type E mountings for pedestrian displays mounted on signal standard shafts.

- Consider installing supplemental signal displays when the approach is in a horizontal or vertical curve and the intersection visibility requirements cannot be met.

The minimum mounting heights for cantilevered mast arm signal supports and span wire installations is 16.5 ft from the roadway surface to the bottom of the signal housing or back plate. There is also a maximum height for signal displays. The roof of a vehicle can obstruct the motorist’s view of a signal display. The maximum heights from
the roadway surface to the bottom of the signal housing with 12-inch sections are shown in Figure 850-1.

<table>
<thead>
<tr>
<th>Distance</th>
<th>Signal Display</th>
<th>Maximum Height</th>
</tr>
</thead>
<tbody>
<tr>
<td>Signal displays 40 ft</td>
<td>Vertical 3 section</td>
<td>17.3 feet</td>
</tr>
<tr>
<td>Signal displays 45 ft</td>
<td>Vertical 4 section</td>
<td>16.9 feet</td>
</tr>
<tr>
<td>Signal displays 50 ft</td>
<td>Vertical 5 section</td>
<td>16.5 feet</td>
</tr>
<tr>
<td>Signal displays 53 to 150 ft</td>
<td>Vertical 3 section</td>
<td>20.9 feet</td>
</tr>
<tr>
<td>Signal displays 45 ft</td>
<td>Vertical 4 section</td>
<td>19.7 feet</td>
</tr>
<tr>
<td>Signal displays 50 ft</td>
<td>Vertical 5 section</td>
<td>18.5 feet</td>
</tr>
</tbody>
</table>

* Note: The 5 section cluster display is the same height as a vertical 3-section signal display.

**Signal Display Maximum Heights**

Install an advanced signalized intersection warning sign assembly to warn motorists of a signalized intersection when either of the two following conditions exists:

- The visibility requirements in Table 4-1 of the MUTCD are not achievable.
- The 85th percentile speed is 55 mph or higher and the nearest signalized intersection is more than two miles away.

This warning sign assembly consists of a W3-3 sign, two continuously flashing beacons, and sign illumination. Locate the sign in advance of the intersection in accordance with Table II-1 (Condition A) of the MUTCD.

### (9) Signal Supports

Signal supports for vehicle displays consist of metal vertical shaft standards (Type I), cantilevered mast arm standards (Type II, Type III, and Type SD Signal Standards), metal strain poles (Type IV and Type V Signal Standards), or timber strain poles. See the Standard Plans. Mast arm installations are preferred because they provide greater stability for signal displays in high wind areas and reduce maintenance costs. Preapproved mast arm signal standard designs are available with arm lengths up to 65 ft. Use mast arm standards for permanent installations unless display requirements cannot be met. Metal strain poles are allowed when signal display requirements cannot be achieved with mast arm standards or the installation is expected to be in place less than 5 years. Timber strain pole supports are generally used for temporary installations that will be in place less than 2 years.

Pedestrian displays can be mounted on the shafts of vehicle display supports or on individual vertical shaft standards (Type PS). The push buttons used for the pedestrian detection system can also be mounted on the shafts of other display supports or on individual pedestrian push button posts. Do not place the signal standard at a location that blocks pedestrian or wheelchair activities. Locate the pedestrian push buttons so they are ADA accessible to pedestrians and persons in wheelchairs.

Terminal cabinets mounted on the shafts of mast arm standards and steel strain poles are recommended. The cabinet provides electrical conductor termination points between the controller cabinet and signal displays that allows for easier construction and maintenance. Terminal cabinets are usually located on the back side of the pole to reduce conflicts with pedestrians and bicyclists.

In the placement of signal standards, the primary consideration is the visibility of signal faces. Place the signal supports as far as practicable from the edge of the traveled way without adversely affecting signal visibility. The MUTCD provides additional guidance for locating signal supports. Initially, lay out the location for supports for vehicle display systems, pedestrian detection systems, and pedestrian display systems independently to determine the optimal location for each type of support. If conditions allow and optimal locations are not compromised, pedestrian displays and pedestrian detectors can be installed on the vehicular display supports.
Another important consideration that can influence the position of signal standards is the presence of overhead and underground utilities. Verify the location of these lines during the preliminary design stage to avoid costly changes during construction.

Mast arm signal standards are designed based on the total wind load moment on the mast arm. The moment is a function of the XYZ value and this value is used to select the appropriate mast arm fabrication plan. The preapproved mast arm fabrication plans are listed in the special provisions. To determine the XYZ value for a signal standard, the cross sectional area for each component mounted on the mast arm is determined. Each of these values is then multiplied by its distance from the vertical shaft. These values are then totaled to determine the XYZ value. All signal displays and mast arm mounted signs, including street name signs, are included in this calculation. The effect of emergency preemption detectors and any required preemption indicator lights are negligible and are not included. For mast arm mounted signs, use the actual sign area to determine the XYZ value. An example of this calculation is shown in Figure 850-13. Cross sectional areas for vehicle displays are shown in Figure 850-2.

<table>
<thead>
<tr>
<th>Signal Display</th>
<th>Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vertical 3 section</td>
<td>8.7 sq ft</td>
</tr>
<tr>
<td>Vertical 4 section</td>
<td>11.0 sq ft</td>
</tr>
<tr>
<td>Vertical 5 section</td>
<td>13.1 sq ft</td>
</tr>
<tr>
<td>5 section cluster</td>
<td>14.4 sq ft</td>
</tr>
</tbody>
</table>

**Signal Display Areas**  
*Figure 850-2*

Foundation design is a critical component of the signal support. A soils investigation is required to determine the lateral bearing pressure and the friction angle of the soil and whether ground water might be encountered. The XYZ value is used in determining the foundation depth for the signal standard. Select the appropriate foundation depth from Figure 850-13. A special foundation design for a mast arm signal standard is required if the lateral bearing pressure is less than 1000 psf or the friction angle is less than 26 degrees. The regional materials group determines if these unusual soil conditions are present and a special foundation design is required. They then send this information to the OSC Materials Office for confirmation. That office forwards the findings to the OSC Bridge and Structures Office and requests the special foundation design. The Bridge and Structures Office designs foundations for the regions and reviews designs submitted by private engineering groups performing work for the regions.

Steel strain poles are used in span wire installations and are available in a range of pole classes. A pole class denotes the strength of the pole. The loads and resultant forces imposed on strain poles are calculated and a pole class greater than that load is specified. Figures 850-14a and 850-14b show the procedure for determining the metal strain pole class and foundation. Figure 850-15 shows an example of the method of calculation. The foundation depth is a product of the pole class and the soil bearing pressure. A special design is required for metal strain pole or timber strain pole support systems if the span exceeds 150 ft, the tension on the span exceeds 7200 lbs, or the span wire attachment point exceeds 29 ft in height. Contact the OSC Bridge and Structures Office for assistance.

**Preliminary Signal Plan**

Develop a preliminary signal plan for the project file. Include with the preliminary signal plan a discussion of the problem that is being addressed by the project. Provide sufficient level of detail on the preliminary signal plan to describe all aspects of the signal installation, including proposed channelization modifications. Use a plan scale of 1 inch = 20 feet and include the following information:

- Stop bars
- Crosswalks
- Left-turn radii, including beginning and ending points
- Corner radii, including beginning and ending points
- Vehicle detector locations
• Pedestrian detector locations
• Signal standard types and locations
• Vehicle signal displays
• Pedestrian signal displays
• Phase diagram including pedestrian movements
• Emergency vehicle preemption requirements
• Illumination treatment

Submit a copy of the preliminary signal plan to the State Traffic Engineer for review and comment. When the proposed traffic signal is on an NHS highway, also submit a copy of the preliminary signal plan to the Assistant State Design Engineer for review and concurrence. After addressing review comments, finalize the plan and preserve as noted in the documentation section of this chapter. Prepare the contract plans in accordance with the Plans Preparation Manual.

If HQ is preparing the contract plans, specifications, and estimates for the project, submit the above preliminary signal plan with the following additional items:
• Contact person.
• Charge numbers.
• Critical project schedule dates.
• Existing utilities, both underground and overhead.
• Existing intersection layout, if different from the proposed intersection.
• Turning movement traffic counts; peak hour for isolated intersections; and AM, Midday, and PM peak hour counts if there is another intersection within 500 ft.
• Speed study indicating 90th and 10th percentile speeds for all approaches.
• Electrical service location, source of power, and utility company connection requirements.

After the plans, specifications, and estimate are prepared, the entire package is transmitted to the region for incorporation into their contract documents.

(11) **Electrical Design**

(a) **Circuitry Layout.** Consider cost, flexibility, construction requirements, and ease of maintenance when laying out the electrical circuits for the traffic signal system. Minimize roadway crossings whenever possible.

(b) **Junction Boxes.** Provide junction boxes at each end of a roadway crossing, where the conduit changes size, where detection circuit splices are required, and at locations where the sum of the bends for the conduit run equals or exceeds 360°. Signal standard or strain pole bases are not used as junction boxes. In general, locate junction boxes out of paved areas and sidewalks. Placing the junction boxes within the traveled way is rarely an effective solution and will present long-term maintenance problems. If there is no way to avoid locating the junction box in the traveled way, use traffic-bearing boxes. Avoid placing junction boxes in areas of poor drainage. In areas where vandalism can be a problem, consider junction boxes with locking lids. The maximum conduit capacities for various types of junction boxes are shown in the Standard Plans.

(c) **Conduit.** Use galvanized steel conduit for all underground raceways for the traffic signal installation on state highways. Thick-walled polyvinyl chloride (Schedule 80 PVC) conduit is used by many local agencies for ease of installation. At existing intersections, where roadway reconstruction is not proposed, place these conduits beyond the paved shoulder or behind existing sidewalks to reduce installation costs. With the exception of the 1/2 inch conduit for the service grounding electrode conductor, the minimum size conduit is 1 inch. The minimum size conduit for installations under a roadway is 1 1/4 inch. Size all conduits to provide 26% maximum conductor fill for new signal installations. A 40% fill area can be used when installing conductors in existing conduits. See Figure 850-16 for conduit and signal conductor sizes.

(d) **Electrical Service and other components.** Electrical service types, overcurrent protection, and other components are covered in Chapter 840.
850.07 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website:
http://www.wsdot.wa.gov/eesc/design/projectdev/
### Responsibility for Various Types of Facilities on State Highways

<table>
<thead>
<tr>
<th>Area</th>
<th>Responsibility</th>
<th>Emergency vehicle signals</th>
<th>Traffic signals, school signals, &amp; intersection control beacons</th>
<th>Reversible lane signals &amp; moveable bridge signals</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cities with less than 22,500 population</td>
<td>Finance</td>
<td>ESD (1)</td>
<td>State</td>
<td>State</td>
</tr>
<tr>
<td></td>
<td>Construct</td>
<td>ESD (1)</td>
<td>State</td>
<td>State</td>
</tr>
<tr>
<td></td>
<td>Maintain</td>
<td>ESD (1)</td>
<td>State</td>
<td>State</td>
</tr>
<tr>
<td></td>
<td>Operate</td>
<td>ESD (1)</td>
<td>State</td>
<td>State</td>
</tr>
<tr>
<td>Cities with 22,500 or greater population</td>
<td>Finance</td>
<td>ESD (1)</td>
<td>City (2)</td>
<td>City (2)</td>
</tr>
<tr>
<td></td>
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<td>City (2)</td>
<td>City (2)</td>
</tr>
<tr>
<td></td>
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<td>ESD (1)</td>
<td>City (2)</td>
<td>City (2)</td>
</tr>
<tr>
<td></td>
<td>Operate</td>
<td>ESD (1)</td>
<td>City (2)</td>
<td>City (2)</td>
</tr>
<tr>
<td>Beyond corporate limits</td>
<td>Finance</td>
<td>ESD (1)</td>
<td>State</td>
<td>State</td>
</tr>
<tr>
<td></td>
<td>Construct</td>
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<td>Country (3)</td>
<td>State</td>
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<td>State</td>
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<td>Operate</td>
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<td>Construct</td>
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<td>State</td>
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<td></td>
<td>Maintain</td>
<td>ESD (1)</td>
<td>State</td>
<td>State</td>
</tr>
<tr>
<td></td>
<td>Operate</td>
<td>ESD (1)</td>
<td>State</td>
<td>State</td>
</tr>
</tbody>
</table>

Notes:
1. ESD refers to the applicable Emergency Service Department.
2. State highways without established limited access control. See 850.04(2)b.
3. See 850.04(2)d.
Phases 1, 2, 5, & 6 are normally assigned movements to the major street.

**Standard Intersection Movements and Head Numbers**

**Legend**
- Movement
- Vehicle heads
- Pedestrian head
- EV Emergency vehicle

**Standard Eight Phase Operation**

**Figure 850-4**
Phase Diagrams — Four Way Intersections

Figure 850-5

Legend

- Vehicular through movement
- Vehicular left turn movement
- Pedestrian movement
- Vehicular through and left turn movement
- Vehicular overlapped right turn movement

Two Phase Operation
Permissive lefts

Five Phase Operation
Main St. protected lefts
Minor St. permissive lefts

Six Phase Operation
Main St. protected leading lefts
Minors split phasing (Ø4 first, then Ø8)

Eight Phase Operation
Main St. protected leading lefts
Minor St. protected leading lefts

Alternate phasing
Main St. protected leading lefts
Minor St. split phasing

Six Phase Operation
Main St. protected leading lefts
Minor St. split phasing

Six Phase Operation
Alternate phasing
Main St. protected leading lefts
Minor St. split phasing
Figure 850-6

Turn Lane Configuration Preventing Concurrent Phasing
Double Left Turn Channelization

Turning path for opposing single left turn

Left turn storage lane offset to clear opposing double lefts

Turning paths for two lane left turn

Conflict point

Turning path for opposing single left turn

Left turn storage lane not offset to clear opposing double lefts
Railroad Preemption Phasing

Figure 850-7

Typical Signal Installation Adjacent to Railroad

Clearance Phase before Train Arrival

Phase Sequence During Train Crossing

Railroad Preemption Phasing
Pedestrian Push Button Locations

Figure 850-8a

Sidewalk ramp

Center of sidewalk ramp landing

Not more than 10 ft

Signal pole with dual pedestrian push buttons

Paved area required when push buttons are more than 1' - 6" from edge of sidewalk

Center of sidewalk landing

Crosswalks

Sidewalk ramp
Pedestrian Push Button Locations

Figure 850-8b
Where:
- $V_{90}$ = 90th percentile speed in feet per second
- $V_{10}$ = 10th percentile speed in feet per second
- UDZ$_{90}$ = Upstream end of dilemma zone for 90th percentile speed
- DDZ$_{10}$ = Downstream end of dilemma zone for 10th percentile speed

LC$_1$ = $V_{10}$ travel time to downstream DDZ$_{10}$
LC$_2$ = $V_{10}$ travel time from 1st loop to 2nd loop
LC$_3$ = $V_{10}$ travel time from 3rd loop to DDZ$_{10}$

**Single Advance Loop Design**
When LC$_1$ is equal to or less than 3 seconds

**Double Advance Loop Design**
When LC$_2$ is equal to or less than 3 seconds

**Triple Advance Loop Design**
When LC$_2$ is greater than 3 seconds

Dilemma Zone Loop Placement
*Figure 850-9*
### Traffic Signal Railroad Track Clearance Interval Table (Single Track)

<table>
<thead>
<tr>
<th>Queue</th>
<th>Start-Up Time</th>
<th>Queue Length</th>
<th>Intersection Clearance</th>
<th>Start-Up Time</th>
<th>Queue Clear Time</th>
<th>Time from PE start to Q</th>
<th>Time Before Train</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>B</td>
<td>C</td>
<td>D</td>
<td>E</td>
<td>F</td>
<td>G</td>
<td>H</td>
</tr>
<tr>
<td>1</td>
<td>3.8</td>
<td>20</td>
<td>10</td>
<td>3.8</td>
<td>3.8</td>
<td>13.8</td>
<td>13.8</td>
</tr>
<tr>
<td>2</td>
<td>3.1</td>
<td>40</td>
<td>10</td>
<td>3.1</td>
<td>6.9</td>
<td>16.9</td>
<td>16.9</td>
</tr>
<tr>
<td>3</td>
<td>2.7</td>
<td>60</td>
<td>10</td>
<td>2.7</td>
<td>9.6</td>
<td>19.6</td>
<td>18.2</td>
</tr>
<tr>
<td>4</td>
<td>2.4</td>
<td>80</td>
<td>10</td>
<td>2.4</td>
<td>12.0</td>
<td>22.0</td>
<td>19.3</td>
</tr>
<tr>
<td>5</td>
<td>2.2</td>
<td>100</td>
<td>10</td>
<td>2.2</td>
<td>14.2</td>
<td>24.2</td>
<td>20.1</td>
</tr>
<tr>
<td>6</td>
<td>2.1</td>
<td>120</td>
<td>10</td>
<td>2.1</td>
<td>16.3</td>
<td>26.3</td>
<td>20.9</td>
</tr>
<tr>
<td>7</td>
<td>2.1</td>
<td>140</td>
<td>10</td>
<td>2.1</td>
<td>18.4</td>
<td>28.4</td>
<td>21.6</td>
</tr>
<tr>
<td>8</td>
<td>2.1</td>
<td>160</td>
<td>10</td>
<td>2.1</td>
<td>20.5</td>
<td>30.5</td>
<td>22.3</td>
</tr>
<tr>
<td>9</td>
<td>2.1</td>
<td>180</td>
<td>10</td>
<td>2.1</td>
<td>22.6</td>
<td>32.6</td>
<td>23.1</td>
</tr>
<tr>
<td>10</td>
<td>2.1</td>
<td>200</td>
<td>10</td>
<td>2.1</td>
<td>24.7</td>
<td>34.7</td>
<td>23.8</td>
</tr>
<tr>
<td>11</td>
<td>2.1</td>
<td>220</td>
<td>10</td>
<td>2.1</td>
<td>26.8</td>
<td>36.8</td>
<td>24.6</td>
</tr>
<tr>
<td>12</td>
<td>2.1</td>
<td>240</td>
<td>10</td>
<td>2.1</td>
<td>28.9</td>
<td>38.9</td>
<td>25.3</td>
</tr>
</tbody>
</table>

A = Number of Vehicles in the queue.
B = Vehicle startup time.
C = Distance from intersection stop line to R/R gate or R/R stop line. For single track, the stop bar is 20' upstream from the nearest rail.
D = Worst Case intersection clearance (5 seconds mainline green/flashing "don't walk" + 5 seconds yellow/all red = 10 seconds).
E = Startup time for each vehicle by position in the queue.
F = Cumulative startup time, includes the track approach green time (7 seconds minimum).
G = Total time from railroad relay closure until last car in the queue has cleared the intersection stop bar. G = D + F
H = Total time from railroad relay closure until the last car in the queue is 20 ft beyond nearest rail. This assumes a departure speed of 10 MPH. H = G - ((C-40') ÷ 14.7)

### Railroad Queue Clearance

*Figure 850-10*
Intersections With Railroad Crossings

Figure 850-11a

Railroad Crossing with Low Exposure Factor
(See Chapter 930 for R/R crossing protection guidelines)

Railroad Crossing with High Exposure Factor
(See Chapter 930 for R/R crossing protection guidelines)
Intersections With Railroad Crossings

Figure 850-11b

Railroad Crossing more than 88 Ft from Intersection
Traffic Signal Display Placements

Figure 850-12a
Traffic Signal Display Placements

Figure 850-12b
Traffic Signal Display Placements

Figure 850-12c

One Through Lane and One Left Turn Storage Lane With Protected Left Turn Phasing

(Left turn and through movements terminate independently.)

Two Through Lanes and One Left Turn Storage Lane With Protected Left Turn Phasing

(Left turn and through movements terminate independently.)
Traffic Signal Display Placements

Figure 850-12d
Traffic Control Signals Design Manual

Figure 850-12e

Traffic Signal Display Placements

One Through Lane and Two Left Turn Storage Lanes
With Protected Left Turn Phasing

(Left Turn and Through Movements Terminate Independently.)

Two Through Lanes and Two Left Turn Storage Lanes
With Protected Left Turn Phasing

(Left turn and through movements terminate independently.)
Mast Arm Signal Moment and Foundation Depths

**Figure 850-13**

**First**

Total windload calculation (XYZ)

- B2 area X B2 offset
  
  \[ 7.5 \text{ ft}^2 \times 22 \text{ ft} = 165.0 \]

- B3 area X B3 offset
  
  \[ 14.4 \text{ ft}^2 \times 18 \text{ ft} = 259.2 \]

- B6 area X B6 offset
  
  \[ 9.2 \text{ ft}^2 \times 10 \text{ ft} = 92.0 \]

- B11 area X B11 offset
  
  \[ 4.0 \text{ ft}^2 \times 4 \text{ ft} = 16.0 \]

**Then**

Determine foundation depth from chart

If the lateral bearing pressure is 1500 psf and the XYZ is 532 ft³,

Then the foundation depth is:

- 8 ft ~ 3 ft round foundation type
- 7 ft ~ 3 ft square foundation type
- 7 ft ~ 4 ft round foundation type

**FOUNDATION DEPTH TABLE**

<table>
<thead>
<tr>
<th>Lateral Bearing Pressure</th>
<th>Foundation Type</th>
<th>XYZ (cubic feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Type II, III, and SD mast arm standards</td>
</tr>
<tr>
<td></td>
<td></td>
<td>600 ft³</td>
</tr>
<tr>
<td>1000 psf</td>
<td>3' Round</td>
<td>10'</td>
</tr>
<tr>
<td></td>
<td>3' Square</td>
<td>8'</td>
</tr>
<tr>
<td></td>
<td>4' Round</td>
<td>8'</td>
</tr>
<tr>
<td>1500 psf</td>
<td>3' Round</td>
<td>8'</td>
</tr>
<tr>
<td></td>
<td>3' Square</td>
<td>7'</td>
</tr>
<tr>
<td></td>
<td>4' Round</td>
<td>7'</td>
</tr>
<tr>
<td>2500 psf</td>
<td>3' Round</td>
<td>6'</td>
</tr>
<tr>
<td></td>
<td>3' Square</td>
<td>6'</td>
</tr>
<tr>
<td></td>
<td>4' Round</td>
<td>6'</td>
</tr>
</tbody>
</table>
Selection Procedure

1. Determine span length.

2. Calculate the total dead load (P) per span. Use 40 pounds per signal section and 6.25 pounds per square foot of sign area.

3. Calculate the average load (G) per span. G = P/n where (n) is the number of signal head assemblies plus the number of signs.

4. Determine cable tension (T) per span. Enter the proper chart with the average load (G) and number of loads (n). If (n) is less than minimum (n) allowed on chart, use minimum (n) on chart.

5. Calculate the pole load (PL) per pole. If only one cable is attached to the pole, the pole load (PL) equals the cable tension (T). If more than one cable is attached, (PL) is obtained by computing the vector resultant of the (T) values.

6. Select the pole class from the “Foundation Design Table”. Choose the pole class closest to but greater than the (PL) value.

7. Calculate the required foundation depth (D). Use the formula: 
   \[
   D = \frac{\alpha}{\sqrt{S}} \frac{DT}{a}
   \]
   Select the table foundation depth (DT) from the “Foundation Design Table”. Lateral soil bearing pressure (S) is measured in pounds per square foot (psf). The formula value (a) is a variable for the cross-sectional shape of the foundation. The values for these shapes are:
   - a = 50 for a 3’ round foundation
   - a = 43 for a 4’ round foundation
   - a = 41 for a 3’ square foundation
   Round (D) upwards to nearest whole number if 0.10 foot or greater,

8. Check vertical clearance (16.5’ minimum) assuming 29’ maximum cable attachment height and 5% minimum span sag.

Notes:
A special design by the Bridge and Structures Office is required if:
- The span length exceeds 150 ft.
- The (PL) value exceeds 7200 lbs.
- The vertical distance between the base plate and the first cable attachment exceeds 29 feet.

1. Charts are based on a cable weight of 3 pounds per foot (1.25 lbs/ft, cable and conductors, 1.75 lbs/ft ice). Total dead load (P) includes weight of ice on sign and signal section.

2. On timber strain pole designs, specify two down guy anchors when the (PL) value exceeds 4500 Lbs.

<table>
<thead>
<tr>
<th>Pole Class (Pounds)</th>
<th>Foundation Depth (DT)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1900</td>
<td>6’ - 0”</td>
</tr>
<tr>
<td>2700</td>
<td>7’ - 0”</td>
</tr>
<tr>
<td>3700</td>
<td>8’ - 0”</td>
</tr>
<tr>
<td>4800</td>
<td>9’ - 6”</td>
</tr>
<tr>
<td>5600</td>
<td>10’ - 0”</td>
</tr>
<tr>
<td>6300</td>
<td>11’ - 0”</td>
</tr>
<tr>
<td>7200</td>
<td>12’ - 0”</td>
</tr>
</tbody>
</table>
Strain Pole and Foundation Selection Procedure

Figure 850-14b
Example Application:

Determine the following:
- Cable Tensions (T)
- Pole Loads (PL)
- Pole Classes
- Foundation Depths (D)

Step 1.
Span lengths given above.

Step 2.
Calculate (P) and (G) values.

Span 1-2, n = 3
- 7 sections x 40 lbs/sec = 280 pounds
- 6 s.f. sign x 6.25 lbs/s.f. = 38 pounds
- Total (P) = 318 pounds
- G = P/n = 318/3 = 106 pounds

Span 2-3, n = 4
- 9 sections x 40 lbs/sec = 360 pounds
- 6 s.f. sign x 6.25 lbs/s.f. = 38 pounds
- Total (P) = 398 pounds
- G = P/n = 398/4 = 100 pounds

Span 3-4, n = 2
- 7 sections x 40 lbs/sec = 280 pounds
- Total (P) = 280 pounds
- G = P/n = 280/2 = 140 pounds

Span 4-1, n = 3
- 9 sections x 40 lbs/sec = 360 pounds
- Total (P) = 360 pounds
- G = P/n = 360/3 = 120 pounds

Step 3.
Determine (T) values.

<table>
<thead>
<tr>
<th>Span</th>
<th>Length</th>
<th>G</th>
<th>Chart</th>
<th>n</th>
<th>min n</th>
<th>T</th>
</tr>
</thead>
<tbody>
<tr>
<td>1-2</td>
<td>140'</td>
<td>106 lbs</td>
<td>III</td>
<td>3</td>
<td>4</td>
<td>3000 lbs</td>
</tr>
<tr>
<td>2-3</td>
<td>150'</td>
<td>100 lbs</td>
<td>III</td>
<td>4</td>
<td>4</td>
<td>2900 lbs</td>
</tr>
<tr>
<td>3-4</td>
<td>140'</td>
<td>140 lbs</td>
<td>II</td>
<td>2</td>
<td>3</td>
<td>2800 lbs</td>
</tr>
<tr>
<td>4-1</td>
<td>120'</td>
<td>120 lbs</td>
<td>II</td>
<td>3</td>
<td>3</td>
<td>2500 lbs</td>
</tr>
</tbody>
</table>

Step 4.
Calculate (PL) values by computing the vector resultant of the (T) values.

\[ a = \sqrt{b^2 + c^2 - 2bc\cos A} \]

Step 5.
Select the pole class from the Design Table (Figure 850-14b).

<table>
<thead>
<tr>
<th>Pole Number</th>
<th>(PL)</th>
<th>Pole Class</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>3556 lbs</td>
<td>3700 lbs</td>
</tr>
<tr>
<td>2</td>
<td>4976 lbs</td>
<td>5600 lbs</td>
</tr>
<tr>
<td>3</td>
<td>3471 lbs</td>
<td>3700 lbs</td>
</tr>
<tr>
<td>4</td>
<td>3754 lbs</td>
<td>4800 lbs</td>
</tr>
</tbody>
</table>

Step 6.
Calculate the required foundation depths.
Given: (S) = 1000 psf.

\[ D = \frac{aDT}{\sqrt{S}} \]

<table>
<thead>
<tr>
<th>Pole No.</th>
<th>(PL)</th>
<th>Pole Class</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>3700 lbs</td>
<td>8' 13' 11'</td>
</tr>
<tr>
<td>2</td>
<td>5600 lbs</td>
<td>10' 16' 14'</td>
</tr>
<tr>
<td>3</td>
<td>3700 lbs</td>
<td>8' 13' 11'</td>
</tr>
<tr>
<td>4</td>
<td>4800 lbs</td>
<td>9'-6&quot; 13'</td>
</tr>
</tbody>
</table>

Strain Pole and Foundation Selection Example

*Figure 850-15*
Conduit and Conductor Sizes

**Conduit Sizing Table**

<table>
<thead>
<tr>
<th>Trade Size</th>
<th>Inside Diam. (inches)</th>
<th>Maximum Fill (inch²)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>26%</td>
<td>40%</td>
</tr>
<tr>
<td>1/2&quot;</td>
<td>0.632</td>
<td>0.08</td>
</tr>
<tr>
<td>3/4&quot;</td>
<td>0.836</td>
<td>0.14</td>
</tr>
<tr>
<td>1&quot;</td>
<td>1.063</td>
<td>0.23</td>
</tr>
<tr>
<td>1 1/4&quot;</td>
<td>1.394</td>
<td>0.40</td>
</tr>
<tr>
<td>1 1/2&quot;</td>
<td>1.624</td>
<td>0.54</td>
</tr>
<tr>
<td>2&quot;</td>
<td>2.083</td>
<td>0.89</td>
</tr>
<tr>
<td>2 1/2&quot;</td>
<td>2.489</td>
<td>1.27</td>
</tr>
<tr>
<td>3&quot;</td>
<td>3.09</td>
<td>1.95</td>
</tr>
<tr>
<td>3 1/2&quot;</td>
<td>3.57</td>
<td>2.60</td>
</tr>
<tr>
<td>4&quot;</td>
<td>4.05</td>
<td>3.35</td>
</tr>
</tbody>
</table>

**Conductor Size Table**

<table>
<thead>
<tr>
<th>Size (AWG)</th>
<th>Area (inch²)</th>
<th>Size (AWG)</th>
<th>Area (inch²)</th>
</tr>
</thead>
<tbody>
<tr>
<td># 14 USE</td>
<td>0.021</td>
<td>2cs (# 14)</td>
<td>0.090</td>
</tr>
<tr>
<td># 12 USE</td>
<td>0.026</td>
<td>3cs (# 20)</td>
<td>0.070</td>
</tr>
<tr>
<td># 10 USE</td>
<td>0.033</td>
<td>4cs (# 18)</td>
<td>0.060</td>
</tr>
<tr>
<td># 8 USE</td>
<td>0.056</td>
<td>5c (# 14)</td>
<td>0.140</td>
</tr>
<tr>
<td># 6 USE</td>
<td>0.073</td>
<td>7c (# 14)</td>
<td>0.170</td>
</tr>
<tr>
<td># 4 USE</td>
<td>0.097</td>
<td>10c (# 14)</td>
<td>0.290</td>
</tr>
<tr>
<td># 3 USE</td>
<td>0.113</td>
<td>6pcc (# 19)</td>
<td>0.320</td>
</tr>
<tr>
<td># 2 USE</td>
<td>0.133</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Intelligent Transportation Systems

860.01 General
860.02 References
860.03 Traffic Data Collection
860.04 Traffic Flow Control
860.05 Motorist information
860.06 Documentation

860.01 General

Intelligent Transportation Systems (ITS) apply advanced technologies in communications and computer science to optimize the safety and efficiency of the existing surface transportation network. In highway design, this goal is achieved by collecting and using traffic data to develop predictive models, regulating access to the freeway system, and providing timely information on traffic conditions to motorists. Previously, this technology was called Surveillance, Control, and Driver Information (SC&DI). In the context of highway design, ITS and SC&DI are synonymous.

The Transportation Equity Act (TEA-21) requires ITS projects to comply with the standards being developed in association with the federal government and private industry. These standards will be known as the National ITS Architecture. These standards are intended to ensure interoperability and efficiency to the maximum extent practicable for the many different types of ITS devices under development. The National ITS Architecture organizes a “system of subsystems” and makes managing ITS deployment easier. The Architecture helps agencies communicate complex ideas by providing a common language and definitions. One benefit of using the National ITS Architecture is that it helps identify all agencies and jurisdictions that should be included in ITS projects.

The ITS program in Washington State is known as “Venture Washington.” It focuses on five areas within Washington State. These areas were chosen because they each have unique characteristics and problems associated with traffic. These five areas are:

- The Greater Puget Sound Region
- The Spokane Area
- The Vancouver Area
- Other Statewide Urban Areas
- Rural Areas and Intercity Corridors

An intelligent transportation system can be implemented in stages, starting with a small project for immediate benefit and then expanding the system as needed. Consider installing an ITS at any of the following locations:

- Where congestion frequently causes accidents.
- At freeway on-ramps where merging problems routinely occur.
- Where heavy traffic volumes occur between closely spaced on-ramps.
- Where the motorist would benefit from information on traffic conditions or alternative routes.

The initial stage of an intelligent transportation system can be as simple as installing a dynamic message sign that warns motorists of unusual driving conditions. Appropriate messages can be displayed on the sign using information obtained by direct observation of road conditions or by reports from law enforcement agencies.

Automated systems incorporate a traffic data collection system. The data collection system provides basic data to determine traffic volumes, vehicular speeds, and levels of congestion. The traffic data can be analyzed and used to verify the locations of traffic problems. This data can also be used in freeway computer models to predict the impacts of proposed improvements.

Design each stage of the system so that the associated technology can be used in subsequent, more sophisticated stages. For example, the stage following data collection could be the installation of closed circuit television cameras (CCTV) to
monitor freeway locations where congestion is commonplace. The CCTV monitoring is used to detect or confirm incidents noted by other forms of data collection. The installation of motorist information devices such as dynamic message signs or highway advisory radio provides a means of transmitting this information to the motorist. Eventually, as traffic congestion increases, ramp meters are installed to control the traffic flow entering the facility.

When planning a staged system, attempt to determine the ultimate communication system to the degree that underground conduit size and quantity are known and can be installed in the initial construction. Consider long-term maintenance issues and component standardization.

The Northwest Region Traffic Systems Management Center (TSMC) is an example of a traffic operations center (TOC). Because a TOC usually works best with existing radio communication, it is located adjacent to or as part of a radio communication office. In addition to the location of a TOC, consider the work force and equipment costs required to operate and maintain the entire system. The size of a TOC is dependent on the complexity of the system and can vary from a single person at a desk to a large room with advanced equipment requiring continuous staffing.

860.02 References
Transportation Equity Act (TEA-21) of 1998
Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD), USDOT,
SC&DI Design Guide, WSDOT Northwest Region
SC&DI Operations Guide, WSDOT Northwest Region
I-90 Seattle to Spokane, ITS Corridor Study, WSDOT Advanced Technology Branch
I-5 Seattle to Vancouver, BC, ITS Corridor Study, WSDOT Advanced Technology Branch
Portland/Vancouver to Boise, ITS Corridor Study Plan, WSDOT Advanced Technology Branch

Application of Advanced Transportation Technology Within Washington State: Discussion and Policy Recommendations, WSDOT Advanced Technology Branch
State-Wide Communications Strategic Plan, WSDOT Advanced Technology Branch
Seattle to Portland Inter-City ITS Corridor Study and Communications Plan, WSDOT Advanced Technology Branch
Venture Washington, WSDOT Advanced Technology Branch

860.03 Traffic Data Collection
Loop detectors, placed in traffic lanes, are the most common devices used to collect traffic data. In general, data stations are spaced at 1/2 mile intervals between interchanges. Alternative methods of detection include video detection cameras, microwave detectors, and other newer technologies. This information can be augmented with cellular phone calls from motorists, Washington State Patrol (WSP) reports, and commercial traffic reporters.

The loops sense the amount of time a vehicle is over them. This is called occupancy and is recorded by a data station in a nearby roadside cabinet. The data station periodically transmits the data to a central computer. The information from the detection system is transmitted over leased phone lines, WSDOT phone lines, fiber optic lines, or microwave transmitters to a traffic operations center. A spread spectrum radio is another method of transmitting data. The central computer translates these data into an indication of traffic congestion for incident detection and traffic flow information.

A single loop provides traffic volumes and lane occupancy from which, given some basic assumptions, speeds can be computed. Two loops spaced a known distance apart, longitudinally, provide better determinations of traffic speeds.

CCTV is used by the department to manage the freeway system. It is not usually used as a traffic law enforcement tool. The primary function of CCTV is to confirm or detect incidents. As a
secondary function, this information can be provided to the WSP, incident response teams, maintenance forces, and the local media.

860.04 Traffic Flow Control

During peak traffic volume periods, freeway on-ramps are metered with either roadside or overhead traffic signals. These ramp meters control or regulate the flow of traffic entering the freeway. The metering prevents the entering traffic from exceeding freeway capacity by limiting the number of vehicles that enter within a specific time period. The meters also keep long platoons of cars from merging onto the freeway. This process makes on-ramp merges safer and allows freeway traffic to move at a more efficient speed.

Ramp meters are traffic control signals and an approved traffic signal permit is required. The approval procedures for traffic signal permits are noted in Chapter 850.

Consider the available area for vehicle storage on the ramp when locating a ramp meter. If the arrival rate of the entering traffic exceeds the metered flow rate, traffic queues will develop. A common concern is that this queue might extend onto the crossroads and interfere with local traffic. Chapter 1050 provides guidance on the placement of the ramp meter. This guidance, however, only addresses the required acceleration needed to merge onto the freeway. The storage area needed at the meter varies at each location and is determined separately. If it is not possible to provide an adequate storage length on the ramp, consider alternate methods of addressing the problem.

1. Adjust the ramp metering rate to temporarily increase the rate.
2. Allow two vehicles to pass the meter at a time.
3. Widen to two metered lanes.
4. Provide storage lanes on the crossroad.
5. Provide alternate routes for local traffic.
6. Provide HOV bypass lanes.

(1) Adjust Rate. Ramp metering uses information from the detection loops to determine freeway congestion adjacent to and downstream from the ramps. Data from the loops are sent to a central computer or a local computer that adjusts the metering rate for the traffic congestion and transmits this rate to the ramp meter controllers. The ramp controllers implement the metering rate and control the signal. A ramp metering rate can be determined in two ways: remote metering and standby metering.

For remote metering, the metering rates of all ramp meter locations are determined by the local controller and adjusted by the central computer at the TOC. This is the normal mode of operation for the Seattle system. The central computer is capable of adjusting upstream metering rates on the basis of downstream conditions. A metering rate at an upstream location is decreased if traffic congestion develops downstream. Metering start and end times, as well as metering rates, can be remotely adjusted from the TOC with an override function.

Standby metering, also called local control, is used when communications with the central computer are interrupted or when that computer is not in service. In these cases, each ramp meter determines a metering rate for its on-ramp according to local traffic conditions or by a predetermined rate based on a time of day table. These time of day tables are developed to predict averages of the actual traffic volume peaking characteristics of the on-ramp. In standby metering, each ramp meter operates independently without coordinating with other controllers.

Single lane metering rates normally vary between 4 and 15 vehicles per minute (240 and 900 vehicles per hour). If a ramp has heavier traffic volumes and queue storage is not adequate, several actions can be taken.

(2) Two Vehicles. The metering capacity can be increased by allowing two vehicles to enter during each green cycle. This can increase a single lane ramp meter maximum capacity to about 1,100 vehicles per hour. This procedure is a temporary, operational solution and is not a recommended design practice.
(3) **Widen.** The metering capacity can be increased by widening the ramp to install additional lanes. Widening a single-lane on-ramp to create two lanes can double the metered traffic volume to 1,800 vehicles per hour, provided no downstream traffic congestion develops. Changes in ramp access to the freeway might require an access point decision report. (See Chapter 1425.)

(4) **Storage Lanes.** If adequate storage length cannot be provided on the ramp, it might be possible to provide storage as turn lanes on the crossroad and adjust the ramp terminal traffic signal timing to limit freeway access movements.

(5) **Diversion.** Diversion of some ramp traffic to local arterial streets might be desirable, assuming a suitable alternate route is available. When diversion occurs, modification of traffic signal timing and coordination plans on the alternative routes might be necessary. Coordinate efforts with the local agency and, if appropriate, initiate public meetings to identify needs and impacts.

(6) **HOV Bypass.** Wherever possible, provide bypass lanes for high occupancy vehicles (HOV) around the traffic queue at the ramp meter. The HOV bypass allows transit vehicles to maintain schedules and indirectly provides an incentive for carpooling. (See Chapter 1050.)

**860.05 Motorist Information**

Motorist information includes dynamic message signs, highway advisory radio, telephone traffic information lines, commercial radio and television messages, and Internet access for personal computers. These are all used to transmit traffic conditions to freeway users. The motorist information system is also used to alert drivers to short term construction and maintenance activities that might affect normal travel patterns. It can also be used to suggest alternative travel routes.

(1) **Dynamic Message Signs**

Dynamic message signs (DMS) are used to provide motorists with current road and traffic conditions. Accidents, incidents, construction and maintenance activities, reversible lane status, traffic congestion, and traction device requirements are examples of this information. Because motorists receive many distractions while driving, consider the location of the DMS. The best location for a DMS is on a tangent section of roadway with few roadside distractions. Overhead installations have more visual impact. When possible, use sign bridges, cantilever sign structures, or bridge mounts on existing overcrossings for DMSs. Use the message displays and sign location requirements contained in the *Manual on Uniform Traffic Control Devices for Streets and Highways* (MUTCD) and Chapter 820.

(2) **Highway Advisory Radio**

The highway advisory radio (HAR) system uses car radios to provide information to motorists. Warning signs, usually with flashing beacons, direct motorists to select a specific AM radio station for information. HAR has an advantage over DMS because longer messages with more detailed information can be relayed to the motorist. The major disadvantages are that not all vehicles have radios that can receive HAR frequencies, and some motorists might not use the radio for this information. HAR works best when used in conjunction with DMS.

HAR locations and assigned radio frequencies are restricted to prevent interference with other frequencies in use. HAR message content is restricted by federal regulations and WSDOT restricts HAR messages to noncommercial voice information pertaining to roadway and mountain pass conditions, major incidents, traffic hazards, and travel advisories.

(3) **Additional Public Information Components**

A telephone number can be provided to give the same prerecorded messages as the HAR and can also include transit and carpool information. A computer generated flow map can be developed, using the data collection system, to graphically depict actual traffic flows within a geographical area. The flow map can be made accessible to the public by providing links to a WSDOT web site.
860.06 Documentation

Preserve the following documents in the project file: See Chapter 330.

- Justification for the installation of ramp meters.
- Approved traffic signal permit for ramp meters.
- All correspondence and coordination with local agencies.
- Designs for the ultimate system when staged implementation is used.

P65:DP/DMM
910 Intersections At Grade

910.01 General
Intersections are a critical part of highway design because of increased conflict potential. Traffic and driver characteristics, bicycle and pedestrian needs, physical features, and economics are considered during the design stage to develop channelization and traffic control to enhance safe and efficient multimodal traffic flow through intersections.

This chapter provides guidance for designing intersections at grade, including at-grade ramp terminals. Guidelines for road approaches are in Chapter 920 and interchanges are in Chapter 940.

If an intersection design situation is not covered in this chapter, contact the Olympic Service Center (OSC) Design Office, for assistance.

910.02 References

Americans with Disabilities Act of 1990 (ADA)

Washington Administrative Code (WAC) 468-18-040, “Design standards for rearranged county roads, frontage roads, access roads, intersections, ramps and crossings”

WAC 468-52, “Highway access management—Access control classification system and standards”

Local Agency Guidelines (LAG), M 36-63, WSDOT

Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD), USDOT, FHWA; including the Washington State Modifications to the MUTCD, M 24-01, WSDOT

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

Roundabouts: An Informational Guide, FHWA-RD-00-067, USDOT, FHWA

A Policy on Geometric Design of Highways and Streets (Green Book), AASHTO

Highway Capacity Manual (HCM), Special Report 209, Transportation Research Board, National Research Council

NCHRP 279
Intersection Channelization Design Guide

Highway Research Record No. 211
Aspects of Traffic Control Devices, pp 1-18, “Volume Warrants for Left-Turn Storage Lanes at Unsignalized Grade Intersections.” Harmelink, M. D.

910.03 Definitions

bulb out A curb and sidewalk bulge or extension out into the roadway used to decrease the length of a pedestrian crossing. (See chapter 1025.)

conflict An event involving two or more road users, in which the action of one user causes the other user to make an evasive maneuver to avoid a collision.

crossroad The minor roadway at an intersection. At a stopped controlled intersection, the crossroad has the stop.

intersection angle The angle between any two intersecting legs at the point that the center lines intersect.

intersection area The area of the intersecting roadways bounded by the edge of traveled ways and the area of the adjacent roadways to the end of the corner radii, any marked crosswalks
adjacent to the intersection, or stop bar, but not less than 10 ft from the edge of shoulder of the intersecting roadway.

**intersection at grade** The general area where a state route or ramp terminal is met or crossed at a common grade or elevation by another state route, a county road, or a city street.

**four leg intersection** An intersection with four legs, as where two highways cross.

**tee (T) intersection** An intersection with three legs in the general form of a “T.”

**split tee** A four leg intersection with the cross road intersecting the through roadway at two tee intersections. The crossroad must be offset at least the width of the roadway.

**wye (Y) intersection** An intersection with three legs in the general form of a “Y” and the angle between two legs is less than $60^\circ$.

**intersection leg** Any one of the roadways radiating from and forming part of an intersection.

**entrance leg** The lanes of an intersection leg for traffic entering the intersection.

**exit leg** The lanes of an intersection leg for traffic leaving the intersection.

Whether an intersection leg is an entrance leg or an exit leg depends on which movement is being analyzed. For two way roadways, each leg is an entrance leg for some movements and an exit leg for other movements.

**intersection sight distance** The distance that the driver of a vehicle on the crossroad can see along the through roadway, as compared to the distance required for safe operation.

**intersection turning radii** The geometric design of the intersection to allow the design vehicle for each turning movement to complete the turn without encroachment.

**island** A defined area within an intersection, between traffic lanes, for the separation of vehicle movements or for pedestrian refuge. It may be outlined with pavement markings or delineated by curbs. Within an intersection, a median is considered an island.

**channelization island** An island that separates traffic movements into definite paths of travel and guides traffic into the intended route.

**divisional island** An island introduced, on an undivided roadway, at an intersection to warn drivers of the crossroad ahead and regulate traffic through the intersection.

**refuge island** An island at or near a crosswalk or bicycle path to aid and protect pedestrians and bicyclists crossing the roadway.

**median crossover** An opening in a median provided for crossings by maintenance, law enforcement, emergency, and traffic service vehicles. (See Chapter 960.)

**roundabout** A circular intersection at which all traffic moves counterclockwise around a central island. (See Chapter 915)

**rural intersection** An intersection in a nonurban area.

**urban intersection** An intersection that is in one of the following areas:

- The area within the federal urban area boundary as designated by FHWA.
- An area characterized by intensive use of the land for the location of structures and receiving such urban services as sewers, water, and other public utilities and services normally associated with urbanized areas.
- An area with not more than twenty-five percent undeveloped land.
910.04  Design Considerations

Intersection design requires consideration of all potential users of the facility. This involves addressing the needs of a diverse mix of user groups including passenger cars, heavy vehicles of varying classifications, bicycles, and pedestrians. Often, meeting the needs of one user group requires a compromise in service to others. Intersection design balances these competing needs, resulting in appropriate levels of operation for all users.

In addition to reducing the number of conflicts, minimize the conflict area as much as possible while still providing for the required design vehicle (910.05). This is done to control the speed of turning vehicles and reduce vehicle, bicyclist, and pedestrian exposure.

(1) Traffic Analysis

Conduct a traffic analysis and an accident analysis to determine the design characteristics of each intersection. Include recommendations for channelization, turn lanes, acceleration and deceleration lanes, intersection configurations, illumination, bicycle and pedestrian accommodations, ADA requirements, and traffic control devices in the traffic analysis.

(2) Intersection Configurations

(a) Intersection angle. An important intersection design characteristic is the intersection angle. The allowable intersection angles are 75° to 105° for new, reconstructed, or realigned intersections.

Existing intersections with an intersection angle between 60° and 120° may remain. Intersection angles outside this range tend to restrict visibility, increase the area required for turning, increase the difficulty to make a turn, increase the crossing distance and time for vehicles and pedestrians, and make traffic signal arms difficult or impossible to design.

(b) Lane alignment. Design intersections with entrance lanes aligned with the exit lanes. Do not put angle points on the roadway alignments within intersection areas or on the through roadway alignment within 100 ft of the edge of traveled way of a crossroad. This includes short radius curves where both the PC and PT are within the intersection area. However, angle points within the intersection are allowed at intersections with a minor through movement, such as at a ramp terminal (Figure 910-19).

When practical, locate intersections so that curves do not begin or end within the intersection area.

(c) Split Tee. Avoid split tee intersections where there is less than the intersection spacing for the Highway Access Management Class. See 910.04(4). Split tee intersections with an offset distance to the left greater than the width of the roadway, but less than the intersection spacing, may be designed with justification. Evaluate the anticipated benefits against the increased difficulty in driving through the intersection and a more complicated traffic signal design.

Split tee intersections with the offset to the right have the additional disadvantages of overlapping left-turns, increased possibility of wrong way movements, and traffic signal design that is even more complicated. Do not design a split tee intersection with an offset to the right less than the intersection spacing for the class unless traffic is restricted to right-in right-out only.

(d) Other Nonstandard Configurations.

Do not design intersections with nonstandard configurations such as:

• Intersections with offset legs.
• Intersections with more than four legs.
• Tee intersections with the major traffic movement making a turn.
• Wye intersections that are not a one-way merge or diverge.

A roundabout may be an alternative to these nonstandard configurations. (See 910.08 and Chapter 915.)

(3) Crossroads

When the crossroad is a city street or county road, design the crossroad beyond the intersection area according to the applicable standards shown in:

• Chapter 468-18 WAC.
• The LAG manual.
• The standards of the local agency that will be requested to accept the facility.

When the crossroad is a state facility, design the crossroad according to the applicable design level and functional class (Chapters 325, 430, and 440). Continue the cross slope of the through roadway shoulder as the grade for the crossroad. Use a vertical curve that is at least 60 ft long to connect to the grade of the crossroad.

In areas that experience accumulations of snow and ice and for all legs that will require traffic to stop, design a maximum grade of ±4 percent for a length equal to the anticipated queue length for stopped vehicles.

(4) Intersection Spacing

Adequate intersection spacing is required to provide for safety and the desired operational characteristics for the highway. Provide enough space between intersections for left-turn lanes and storage length. Space signalized intersections, and intersections expected to be signalized, to maintain efficient signal operation. It is desirable to space intersections so that queues will not block an adjacent intersection.

The minimum spacing for highways with limited access control is covered in Chapter 1420. For other highways, the minimum spacing is dependent on the Highway Access Management Class. Figure 910-1 gives the minimum spacing between intersections for each Highway Access Management Class.

<table>
<thead>
<tr>
<th>Highway Access Management Class</th>
<th>Intersection Spacing (mi)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>2</td>
<td>1/2</td>
</tr>
<tr>
<td>3(1)</td>
<td>1/2</td>
</tr>
<tr>
<td>4(1)</td>
<td>1/2</td>
</tr>
<tr>
<td>5(1)</td>
<td>1/4</td>
</tr>
</tbody>
</table>

(1) Spacing is for rural intersections and urban intersections that might require signalization.

A deviation for less than the minimum spacing in Figure 910-1 will be considered only when no reasonable alternative access exists. For Class 1 highways, intersection spacing less than 1/2 mi is not permitted (WAC 468-52-040).

910.05 Design Vehicle

The physical characteristics of the design vehicle control the geometric design of the intersection. The following design vehicle types are commonly used:

<table>
<thead>
<tr>
<th>Design Symbol</th>
<th>Vehicle Type</th>
</tr>
</thead>
<tbody>
<tr>
<td>P</td>
<td>Passenger car, including light delivery trucks.</td>
</tr>
<tr>
<td>BUS</td>
<td>Single unit bus</td>
</tr>
<tr>
<td>A-BUS</td>
<td>Articulated bus</td>
</tr>
<tr>
<td>SU</td>
<td>Single unit truck</td>
</tr>
<tr>
<td>WB-40</td>
<td>Semitrailer truck, overall wheelbase of 40 ft</td>
</tr>
<tr>
<td>WB-50</td>
<td>Semitrailer truck, overall wheelbase of 50 ft</td>
</tr>
<tr>
<td>WB-67</td>
<td>Semitrailer truck, overall wheelbase of 67 ft</td>
</tr>
<tr>
<td>MH</td>
<td>Motor home</td>
</tr>
<tr>
<td>P/T</td>
<td>Passenger car pulling a camper trailer</td>
</tr>
<tr>
<td>MH/B</td>
<td>Motor home pulling a boat trailer</td>
</tr>
</tbody>
</table>

The geometric design of an intersection requires identifying and addressing the needs of all intersection users. There are competing design objectives when considering the turning requirements of the larger design vehicles and the crossing requirements of pedestrians. To reduce the operational impacts of large design vehicles, turn radii are designed so that large vehicles can complete their turn without encroaching on the adjacent lanes at either the entrance or the exit.
legs of the turn. This results in larger radii that causes increased pavement areas, longer pedestrian crossing distances, and longer traffic signal arms.

To reduce the intersection area, a smaller design vehicle is used or encroachment on the adjacent same direction lanes at exit legs of the turn is allowed. This reduces the potential for vehicle/pedestrian conflicts, decreases pedestrian crossing distance, and controls speeds of turning vehicles. The negative impacts include capacity reductions and greater speed differences between turning vehicles and through vehicles.

Select a design vehicle that is the largest vehicle that normally uses the intersection. The primary use of the design vehicle is to determine turning radius requirements for each leg of the intersection. It is possible for each leg to have a different design vehicle. Figure 910-3 shows the minimum design vehicles. As justification to use a smaller vehicle, include a traffic analysis showing that the proposed vehicle is appropriate.

<table>
<thead>
<tr>
<th>Intersection Type</th>
<th>Design Vehicle</th>
</tr>
</thead>
<tbody>
<tr>
<td>Junction of Major Truck Routes</td>
<td>WB-67</td>
</tr>
<tr>
<td>Junction of State Routes</td>
<td>WB-50</td>
</tr>
<tr>
<td>Ramp Terminals</td>
<td>WB-50</td>
</tr>
<tr>
<td>Other Rural</td>
<td>WB-50</td>
</tr>
<tr>
<td>Industrial</td>
<td>WB-40</td>
</tr>
<tr>
<td>Commercial</td>
<td>SU(1)(2)</td>
</tr>
<tr>
<td>Residential</td>
<td>SU(1)(2)</td>
</tr>
</tbody>
</table>

(1) To accommodate pedestrians, the P vehicle may be used as the design vehicle if justification, with a traffic analysis, is documented.

(2) When the intersection is on a transit or school bus route, use the BUS design vehicle as a minimum. See Chapter 1060 for additional guidance for transit facilities.

To minimize the disruption to other traffic, design the intersection to allow the design vehicles to make each turning movement without encroaching on curbs, opposing lanes, or same-direction lanes at the entrance leg. Use turning path templates (Figures 910-7a through 7c or templates from another published source) to verify that the design vehicle can make the turning movements.

Encroachment on same-direction lanes of the exit leg and the shoulder might be necessary to minimize crosswalk distances; however, this might negatively impact vehicular operations. Document and justify the operational tradeoffs associated with this encroachment. When encroachment on the shoulder is required, increase the pavement structure to support the anticipated traffic.

Design each turning movement so the largest vehicle that is anticipated to occasionally use the intersection can make the turn without leaving the paved shoulders or encroaching on a sidewalk. Use the WB-67 as the largest vehicle at all state route to state route junctions. Document and justify any required encroachment into other lanes, and any degradation of intersection operation.

### 910.06 Right-Turn Corners

The geometric design of an intersection requires identifying and addressing the needs of all intersection users. For the design of right turn corners, there can be competing design objectives when considering the turning requirements of the design vehicle and the crossing requirements of pedestrians. To reduce the operational impacts of large trucks, right-turn radii are designed so that the truck can complete its turn without encroaching on the adjacent lanes at either the entrance or the exit legs of the turn. This results in larger corner radii, increased pavement area and pedestrian crossing distance, a larger conflict area, and higher vehicle turning speeds.

When pedestrian issues are a primary concern, the design objectives become one of reducing the potential for vehicle/pedestrian conflicts. This is done by minimizing pedestrian crossing distance and controlling speeds of turning vehicles. This normally leads to right-corner designs with smaller turning radii. The negative
impacts include capacity reductions and greater speed differences between turning vehicles and through vehicles.

Pedestrian refuge islands can also improve pedestrian safety. Pedestrian refuge islands minimize the crossing distance, reduce the conflict area, and minimize the impacts on vehicular traffic. When designing islands, speeds can be reduced by designing the turning roadway with a taper or large radius curve at the beginning of the turn and a small radius curve at the end. This allows larger islands while forcing the turning traffic to slow down.

Figure 910-8 shows right-turn corner designs for the design vehicles. These are considered the minimum pavement area to accommodate the design vehicles without encroachment on the adjacent lane at either leg of the curve.

With justification, right-turn corner designs given in Figure 910-8 may be modified. Document the benefits and impacts of the modified design including: changes to vehicle pedestrian conflicts, vehicle encroachment on the shoulder or adjacent same direction lane at the exit leg, capacity restrictions for right-turning vehicles or other degradation of intersection operations, and the effects on other traffic movements. To verify that the design vehicle can make the turn, include a plot of the design showing the design vehicle turning path template.

**910.07 Channelization**

Channelization is the separation or regulation of traffic movements into delineated paths of travel to facilitate the safe and orderly movement of vehicles, bicycles, and pedestrians.

Painted or plastic pavement markings are normally used to delineate travel paths. (See Chapter 830 and the standard plans for details.)

**(1) Left-Turn Lanes**

Left-turn lanes provide storage, separate from the through lanes, for left-turning vehicles waiting for a signal to change or for a gap in opposing traffic. (See 910.07(3) for a discussion on speed change lanes.)

Design left-turn channelization to provide sufficient operational flexibility to function under peak loads and adverse conditions.

(a) **One-Way Left-Turn Lanes** are separate storage lanes for vehicles turning left from one roadway onto another. When recommended, one-way left-turn lanes may be an economical way to lessen delays and accident potential involving left-turning vehicles. In addition, they can allow deceleration clear of the through traffic lanes. When considering left-turn lanes, consider impacts to all intersection movements and users.

At signalized intersections, use a traffic signal analysis to determine if a left-turn lane is needed and what the storage requirements are. (See Chapter 850.)

At unsignalized intersections, use the following as a guide to determine whether or not to provide one-way left-turn lanes:

- A traffic analysis indicates that a left-turn lane will reduce congestion. On two-lane highways, use Figure 910-9a, based on total traffic volume (DHV) for both directions and percent left-turn traffic, to determine if further investigation is needed. On four-lane highways, use Figure 910-9b to determine if a left-turn lane is recommended.
- An accident study indicates that a left-turn lane will reduce accidents.
- Restrictive geometrics require left-turning vehicles to slow greatly below the speed of the through traffic.
- There is less than decision sight distance at the approach to the intersection.

An HCM analysis may also be used to determine if left-turn lanes are necessary to maintain the desired level of service.

Determine the storage length required on two-lane highways by using Figures 910-10a through 10c. On four-lane highways use Figure 910-9b. These lengths do not consider trucks. Use Figure 910-4 for storage length when trucks are present.
2. **Divided Highways (Figure 910-11b and 11c).** Widening is not required for left-turn lane channelization where medians are 13 ft wide or wider. The median acceleration lane shown on the figures can also be provided where the median is 23 ft or wider. The median acceleration lane might not be necessary at a signalized intersection. When a median acceleration lane is to be used, design it in accordance with 910.07(3) Speed Change Lanes.

At intersections on divided highways where channelized left turn lanes are not provided, consider a minimum protected storage area as shown on Figure 910-11d.

(b) **Two-Way Left-Turn Lanes (TWLTL)** are located between opposing lanes of traffic. They are used by vehicles making left turns from either direction, either from or onto the roadway.

Use TWLTLs only in an urban setting where there are no more than two through lanes in each direction. Consider installation of TWLTLs where:

- An accident study indicates that a TWLTL will reduce accidents.
- There are closely spaced access points or minor street intersections.
- There are unacceptable through traffic delays or capacity reductions because of left turning vehicles.

TWLTL can reduce delays to through traffic, reduce rear-end accidents, and provide separation between opposing lanes of traffic. However, they do not provide a safe refuge for pedestrians, can create problems with closely spaced access points, and can encourage strip development with closely spaced access points. Consider other alternatives, before using TWLTL, such as prohibiting midblock left-turns and providing for U-turns.

The basic design for a TWLTL is illustrated on Figure 910-11e. Additional criteria are:

- The desirable length of a TWLTL is not less than 250 ft.

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<table>
<thead>
<tr>
<th>Storage Length (ft)</th>
<th>% Trucks in Left-Turn Movement</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>10</td>
</tr>
<tr>
<td>100</td>
<td>125</td>
</tr>
<tr>
<td>150</td>
<td>175</td>
</tr>
<tr>
<td>200</td>
<td>225</td>
</tr>
<tr>
<td>250</td>
<td>275</td>
</tr>
<tr>
<td>300</td>
<td>350</td>
</tr>
</tbody>
</table>

*Length from Figures 910-9b, 10a, 10b, or 10c.

### Left-Turn Storage With Trucks (ft)

**Figure 910-4**

Design opposing left-turn vehicle paths with a minimum 4 ft clearance between opposing turning paths.

Where one-way left-turn channelization with curbing is to be provided, ensure that surface water will drain.

Provide illumination at left-turn lanes in accordance with the guidelines in Chapter 840.

At signalized intersections with high left-turn volumes, double left-turn lanes may be needed to maintain the desired level of service. A throat width of 30 to 36 ft is desirable on the exit leg of the turn to offset vehicle offtracking and the difficulty of two vehicles turning abreast. Use turning path templates to verify that the design vehicle can complete the turn. Where the design vehicle is a WB-40 or larger and the truck volumes are low, consider providing for the design vehicle and an SU turning abreast rather than two design vehicles turning abreast.

Figures 910-11a through 11d show one-way left-turn geometrics. Figure 910-11a shows widening to accommodate the new lane. Figures 910-11b and 11c show the use of a median.

1. **Widening (Figure 910-11a).** It is desirable that offsets and pavement widening be symmetrical about the center line or baseline. Where right of way or topographic restrictions, crossroad alignments, or other circumstances preclude symmetrical widening, pavement widening may be on one side only.
• Provide illumination in accordance with the guidelines in Chapter 840.
• Pavement markings, signs, and other traffic control devices must be in accordance with the MUTCD and the Standard Plans.
• Provide clear channelization when changing from TWTLT to one-way left-turn lanes at an intersection.

(2) **Right-Turn Lanes and Drop Lanes**

Right-turn movements influence intersection capacity even though there is no conflict between right-turning vehicles and opposing traffic. Right-turn lanes might be needed to maintain efficient intersection operation. Use the following as guidelines to determine when to consider right-turn lanes:

- Recommendation from Figure 910-12 based on same direction approach and right-turn traffic volumes.
- An accident study indicates that a right-turn lane will result in an overall accident reduction.
- Presence of pedestrians who require right-turning vehicles to stop in the through lanes.
- Restrictive geometrics that require right-turning vehicles to slow greatly below the speed of the through traffic.
- Less than decision sight distance at the approach to the intersection.

For unsignalized intersections, see 910.07(3) Speed Change Lanes for guidance on right-turn lane lengths. For signalized intersections, use a traffic signal analysis to determine if a right-turn lane is needed and the length requirement. (See Chapter 850.)

A capacity analysis may be used to determine if right-turn lanes are necessary to maintain the desired level of service.

When designing right-turn lanes at signalized intersections, consider reducing the shoulder width to not more than 4 ft. This reduces the pavement widening for the turn lane and removes the temptation for vehicles to use the shoulder to bypass the other vehicles in the turn lane.

Where adequate right of way exists, providing right-turn lanes is relatively inexpensive and can provide increased safety and operational efficiency.

The right-turn pocket or the right-turn taper (Figure 910-13) may be used at any minor intersection where a deceleration lane is not required and turning volumes indicate a need as set forth in Figure 910-12. These designs will cause less interference and delay to the through movement by offering an earlier exit to right-turning vehicles.

If the right-turn pocket is used, Figure 910-13 shows taper lengths for various posted speeds.

A lane may be dropped at an intersection with a turn-only lane or beyond the intersection with an acceleration lane (Figure 910-15). Do not allow a lane-reduction taper to cross an intersection or end less than 100 ft before an intersection.

When a lane is dropped beyond a signalized intersection, provide a lane of sufficient length to allow smooth merging. For facilities with a posted speed of 45 mph or higher, use a minimum length of 1500 ft. For facilities with a posted speed less than 45 mph, provide a lane of sufficient length so that the advanced lane reduction warning sign will be placed not less than 100 ft beyond the intersection area.

(3) **Speed Change Lanes**

A speed change lane is an auxiliary lane primarily for the acceleration or deceleration of vehicles entering or leaving the through traveled way. Speed change lanes are normally provided for at-grade intersections on multiline divided highways with access control. Where roadside conditions and right of way allow, speed change lanes may be provided on other through roadways. Justification for a speed change lane depends on many factors such as speed, traffic volumes, capacity, type of highway, the design and frequency of intersections, and accident history.

A deceleration lane is advantageous because, if a deceleration lane is not provided the driver leaving the highway must slow down in the through lane regardless of following traffic.
An acceleration lane is not as advantageous because entering drivers can wait for an opportunity to merge without disrupting through traffic.

When either deceleration or acceleration lanes are to be used, design them in accordance with Figures 910-14 and 15. When the design speed of the turning traffic is greater than 20 mph, design the speed change lane as a ramp in accordance with Chapter 940. When a deceleration lane is used with a left-turn lane, add the deceleration length to the storage length.

**4) Islands**

An island is a defined area within an intersection between traffic lanes for the separation of vehicle movements or for pedestrian refuge. Within an intersection, a median is considered an island. Design islands to clearly delineate the traffic channels to drivers and pedestrians.

Traffic islands perform these functions:

- Channelization islands control and direct traffic movement.
- Divisional islands separate traffic movements.
- Refuge islands provide refuge for pedestrians.
- Islands can provide for the placement of traffic control devices and luminaires.
- Islands can provide areas within the roadway for landscaping.

(a) **Size and Shape.** Divisional and refuge islands are normally elongated and at least 4 ft wide and 20 ft long. (Mountable curb used to discourage turn movements is not a divisional island.)

Channelization islands are normally triangular. In rural areas, 75 ft² is the minimum island area and 100 ft² is desirable. In urban areas where posted speeds are 25 mph or less, smaller islands are acceptable. Use islands with at least 200 ft² if pedestrians will be crossing or traffic control devices or luminaires will be installed.

Design triangular shaped islands as shown on Figure 910-16a through 16c. The shoulder and offset widths illustrated are for islands with barrier curbs. Where painted islands are used, such as in rural areas, these widths are desirable but may be omitted.

Avoid shoulders wider than 6 ft at islands because the wider shoulders can appear to be another lane.

Island markings may be supplemented with reflective raised pavement markers.

Barrier-free access must be provided at crosswalk locations where raised islands are used. See Chapter 1025.

(b) **Location.** Design the approach ends of islands to provide adequate visibility to alert the motorist of their presence. Position the island so that a smooth transition in vehicle speed and direction is attained. Begin transverse lane shifts far enough in advance of the intersection to allow gradual transitions. Avoid introducing islands on a horizontal or vertical curve. If the use of an island on a curve cannot be avoided, provide adequate sight distance, illumination, or extension of the island.

(c) **Compound Right-Turn Lane.** To design large islands, the common method is to use a large radius curve for the turning traffic. While this does provide a larger island, it also encourages higher turning speeds. Where pedestrians are a concern, higher turning speeds are undesirable. An alternative is a compound curve with a large radius followed by a small radius (Figure 910-16c). This design forces the turning traffic to slow down.

(d) **Curbing.** Provide barrier curb for:

- Islands with luminaires, signals, or other traffic control devices.
- Pedestrian refuge islands.

In addition consider curbing for:

- Divisional and channelizing islands.
- Landscaped islands.

Avoid using curbs if the same objective can be attained with pavement markings.
Where curbing is to be provided, ensure that surface water will drain.

Snow removal operations can be hampered by curbs and raised islands. Contact the region’s Operations Engineer when considering raised channelization in areas of heavy snowfall.

In general, neither mountable nor barrier curbs are used on facilities with a posted speed of 45 mph or greater.

910.08 Roundabouts

Modern roundabouts are circular intersections. They can be an effective intersection type.

Modern roundabouts differ from the old rotaries and traffic circles in two important respects: they have a smaller diameter, which lowers speeds; and they have splitter islands that provide entry constraints, slowing down the entering speeds.

When well designed, roundabouts are an efficient form of intersection control. They have fewer conflict points, lower speeds, easier decision making, and they require less maintenance. When properly designed and located, they have been found to reduce injury accidents, traffic delays, fuel consumption, and air pollution. Roundabouts also permit U-turns.

Consider roundabouts at intersections with the following characteristics:

- Where stop signs result in unacceptable delays for the crossroad traffic. Roundabouts reduce the delays for the cross road, but increase the delays for the through roadway.
- With a high left-turn percentage. Unlike most intersection types, roundabouts can operate efficiently with high volumes of left-turning traffic.
- With more than four legs. When the intersection cannot be modified by closing or relocating legs, a roundabout can provide a solution.
- Where a disproportionately high number of accidents involve crossing or turning traffic.
- Where the major traffic movement makes a turn.
- Where traffic growth is expected to be high and future traffic patterns are uncertain.
- Where it is not desirable to give priority to either roadway.

There are some disadvantages with roundabouts. Roundabouts do not allow for a primary roadway to have priority because all legs entering a roundabout are treated the same. Also, all traffic entering a roundabout is required to reduce speed. Therefore, roundabouts are not appropriate on high speed facilities, where traffic flows are unbalanced, or where an arterial intersects a collector or local road.

See Chapter 915 for information and requirements on the design of roundabouts.

910.09 U-Turns

For divided highways without full access control that have access points where a median prevents left turns, consider providing locations designed to allow U-turns. Normally, the U-turn opportunities are provided at intersections; however, where intersections are spaced far apart, consider median openings between intersections to accommodate U-turns. Use the desirable U-turn spacing (Figure 910-5) as a guide to determine when to consider U-turn locations between intersections. When the U-turning volumes are low, use longer spacing.

<table>
<thead>
<tr>
<th>U-Turn Spacing</th>
<th>Desirable</th>
<th>Minimum</th>
</tr>
</thead>
<tbody>
<tr>
<td>Urban(1)</td>
<td>1,000 ft</td>
<td></td>
</tr>
<tr>
<td>Suburban</td>
<td>1/4 mi(3)</td>
<td></td>
</tr>
<tr>
<td>Rural</td>
<td>1 mi</td>
<td>1/2 mi</td>
</tr>
</tbody>
</table>

(1) For design speeds greater than 45 mph use suburban spacing.
(2) The minimum spacing is the acceleration lane length from a stop plus 300 ft.
(3) For design speeds greater than 50 mph, the minimum spacing is the acceleration lane length from a stop plus 300 ft.

U-Turn Spacing

Figure 910-5
When designing U-turn locations, use Figure 910-17 as a guide. Where the median is less than 40 ft wide and a large design vehicle is required, consider the use of a U-turn roadway.

Document the need for U-turn locations, the spacing used, and justify the selected design vehicle.

910.10 Sight Distance at Intersections

For traffic to move safely through intersections, drivers need to be able to see stop signs, traffic signals, and oncoming traffic in time to react accordingly.

Provide decision sight distance, where practical, in advance of stop signs, traffic signals, and roundabouts. See Chapter 650 for guidance.

The driver of a vehicle that is stopped, waiting to cross or enter a through roadway, needs obstruction-free sight triangles in order to see enough of the through roadway to safely complete all legal maneuvers before an approaching vehicle on the through roadway can reach the intersection. Use Figure 910-18a to determine minimum sight distance along the through roadway.

The sight triangle is determined as shown in Figure 910-18b. Within the sight triangle, lay back the cut slopes and remove, lower, or move hedges, trees, signs, utility poles, and anything else large enough to be a sight obstruction. Consider eliminating parking so sight distance is not obstructed.

The 18 ft from the edge of traveled way for the sight triangle in Figure 910-18b is for a vehicle 10 ft from the edge of traveled way. This is the minimum distance for the sight triangle. When the stop bar is placed more than 10 ft from the edge of traveled way, consider providing the sight triangle to a point 8 ft back of the stop bar.

Provide a clear sight triangle for a P vehicle at all intersections. In addition to this, provide a clear sight triangle for the SU vehicle for rural highway conditions. If there is significant combination truck traffic, use the WB-50 or WB-67 rather than the SU. In areas where SU or WB vehicles are minimal, and right of way restrictions prohibit adequate sight triangle clearing, only the P vehicle need be considered.

At some intersections, the turning volume from a stop-controlled crossroad is significant enough to conflict with vehicles on the through roadway. Sight distances shown on Figure 910-6 are desirable at these intersections. This is the sight distance required for a P vehicle to turn left or right onto a two-lane highway and attain average running speed without being overtaken by an approaching vehicle going the same direction at the average running speed.

<table>
<thead>
<tr>
<th>Design Speed (mph)</th>
<th>Sight Distance (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>25</td>
<td>300</td>
</tr>
<tr>
<td>30</td>
<td>380</td>
</tr>
<tr>
<td>35</td>
<td>480</td>
</tr>
<tr>
<td>40</td>
<td>590</td>
</tr>
<tr>
<td>45</td>
<td>730</td>
</tr>
<tr>
<td>50</td>
<td>860</td>
</tr>
<tr>
<td>60</td>
<td>1,150</td>
</tr>
<tr>
<td>70</td>
<td>1,560</td>
</tr>
</tbody>
</table>

Sight Distance for Turning Vehicles

Designs for movements that cross divided highways are influenced by the median widths. If the median is wide enough to store the design vehicle, sight distances are determined in two steps. The first step is for crossing from a stopped position to the median storage; the second step is for the movement, either across, or left into the through roadway.

Design ramp terminal sight distance as for at-grade intersections with a turning movement. An added element at ramp terminals is the grade separation structure. Figure 910-18b gives the sight distance considerations in the vicinity of a structure. In addition, when the crossroad is an undercrossing, check the sight distance under the structure graphically using a truck eye height of 6 ft and an object height of 1.5 ft.
Document a brief description of the intersection area, sight distance restrictions, and traffic characteristics to support the design vehicle and sight distances chosen.

### 910.11 Traffic Control at Intersections

Intersection traffic control is the process of moving traffic safely through areas of potential conflict where two or more roadways meet. Signs, signals, channelization, and physical layout are the major tools used to establish intersection control.

There are three objectives to intersection traffic control that can greatly improve intersection operations:

- **Maximize Intersection Capacity.** Since two or more traffic streams cross, converge, or diverge at intersections, capacity of an intersection is normally less than the roadway between intersections. It is usually necessary to assign right of way through the use of traffic control devices to maximize capacity for all users of the intersection. Turn prohibitions may be used to increase intersection capacity.

- **Reduce Conflict Points.** The crossing, converging, and diverging of traffic creates conflicts which increase the potential for accidents involving turning vehicles. Establishing appropriate controls can reduce the possibility of two cars attempting to occupy the same space at the same time. Pedestrian accident potential can also be reduced by appropriate controls.

- **Priority of Major Streets.** Traffic on major routes is normally given the right of way over traffic on minor streets to increase intersection operational efficiency.

If a signal is being considered or exists at an intersection that is to be modified, a preliminary signal plan is required (Chapter 850). If a new signal permit is required, it must be approved before the design is approved.

A proposal to install a traffic signal or a roundabout on a state route, either NHS or Non-NHS, with a posted speed limit of 45 mph or higher requires an analysis of alternatives, approved by the region’s Traffic Engineer with review and comment by the Olympia Service Center Design Office, prior to proceeding with the design. Include the following alternatives in the analysis:

- Channelization, providing deceleration lanes, storage, and acceleration lanes for left- and right-turning traffic.
- Right-off /right-on with U-turn opportunities.
- Grade separation.
- Roundabouts.
- Traffic control signals.

Include a copy of the analysis with the preliminary signal plan or roundabout justification.

### 910.12 Interchange Ramp Terminals

The design to be used or modified for use on one-way ramp terminals with stop or traffic signal control at the local road is shown on Figure 910-19. Higher volume intersections with multiple ramp lanes are designed individually.

Due to probable development of large traffic generators adjacent to an interchange, width for a median on the local road is desirable whenever such development is believed imminent. This allows for future left-turn channelization. Use median channelization when justified by capacity determination and analysis, or by the need to provide a smooth traffic flow.

Determine the number of lanes for each leg by capacity analysis methods assuming a traffic signal cycle, preferably 45 or 60 seconds in length, regardless of whether a signal is used or not. Consider all terminals in the analysis.

Adjust the alignment of the intersection legs to fit the traffic movements and to discourage wrong way movements. Use the allowed intersecting angles of 75° to 105° (60° to 120° for modified design level) to avoid broken back or reverse curves in the ramp alignment.
910.13 Procedures

Document design considerations and conclusions in accordance with Chapter 330. For highways with access control, see Chapter 1420 for access control requirements.

(1) Approval

An intersection is approved in accordance with Chapter 330. When required, the following items must be in the project file before an intersection may be approved:

- Traffic analysis
- Deviations approved in accordance with Chapter 330
- Preliminary traffic signal plan approved by the OSC Traffic Office. (See Chapter 850.)
- Intersections with roundabouts require OSC Design Office approval. See Chapter 915 for approval procedures.

(2) Intersection Plans

Intersection plans are required for any increases in capacity (turn lanes) of an intersection, modification of channelization, or change of intersection geometrics. Support the need for intersection or channelization modifications with history, school bus and mail route studies, hazardous materials route studies, public meeting comments, and so forth.

Include the following as applicable:

- Drawing of the intersection showing existing and new alignment of the main line and crossroad.
- Main line stationing of the intersection and angle between intersection legs.
- Curve data on main line and crossroads.
- Right of way lines.
- Location and type of channelization.
- Width of lanes and shoulders on main line and crossroads (Chapter 440 and 640).
- Proposed access control treatment (Chapter 1420).
- Traffic data including volumes for all movements and vehicle classifications.
- Classes of highway and design speeds for main line and crossroads (Chapter 440).
- Whether or not the intersection will be signalized or illuminated.
- A copy of all deviations, if any.

(3) Local Agency or Developer Initiated Intersections

There is a separate procedure for local agency or developer-initiated projects at intersections with state routes. The project initiator submits an intersection plan, and the documentation of design considerations that led to the plan, to the region for approval. For those plans requiring a deviation, the deviation must be approved in accordance with Chapter 330 prior to approval of the plan. After the plan approval, the region prepares a construction agreement with the project initiator. (See the Utilities Manual.)

910.14 Documentation

The following documents are to be preserved for future reference in the project file. See Chapter 330.

- Traffic analyses
- Accident studies
- Split tee intersection evaluation
- Design vehicle selection justifications
- Justification for encroachment on other lanes
- Largest vehicle documentation and justification
- Justification for right-turn corner design modification
- Left-turn lane justification
- Two-way left-turn lane justification
- Right-turn lane justification
- U-turn documentation
- Sight distance documentation
- Approved traffic signal plans
- Intersection plans and supporting information
Turning Path Template

Figure 910-7b
### L1, L2, R, T, A Definitions

- **L1** = Minimum width of the lane that the vehicle is turning from.
- **L2** = Minimum width of the roadway that the vehicle is turning into.
- **R** = Radius to the edge of traveled way.
- **T** = Taper rate (length per unit of width of widening)
- **A** = Delta angle of the turning vehicle

### Table: Right-Turn Corner

<table>
<thead>
<tr>
<th>Vehicle</th>
<th>A</th>
<th>R</th>
<th>L1</th>
<th>L2 (1)</th>
<th>T (2)</th>
<th>Vehicle</th>
<th>A</th>
<th>R</th>
<th>L1</th>
<th>L2 (1)</th>
<th>T (2)</th>
</tr>
</thead>
<tbody>
<tr>
<td>WB-67</td>
<td>60</td>
<td>85</td>
<td>11</td>
<td>22</td>
<td>7</td>
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<tr>
<td></td>
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<td>11</td>
<td>21</td>
<td>8</td>
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<td>75</td>
<td>55</td>
<td>11</td>
<td>15</td>
<td>7.5</td>
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<td>11</td>
<td>24</td>
<td>7</td>
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<td>105</td>
<td>45</td>
<td>11</td>
<td>16</td>
<td>7.5</td>
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<td>11</td>
<td>24</td>
<td>7</td>
<td></td>
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<td>11</td>
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<td>11</td>
<td>19</td>
<td>6</td>
<td>SU</td>
<td>All</td>
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<td>11</td>
<td>11</td>
<td></td>
</tr>
<tr>
<td></td>
<td>75</td>
<td>55</td>
<td>11</td>
<td>18</td>
<td>6</td>
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<td>6</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

1. At signalized intersections, include all lanes of the exit leg.
2. When widening is required to obtain the given values of L1 or L2 and no taper rate (T) is given, widen at 25:1.
3. All distances given in feet and angles in degrees.

---

*Right-Turn Corner*

*Math Figure 910-8*
(1) DHV is total volume from both directions.
(2) Speeds are posted speeds.

Left-Turn Storage Guidelines (Two-Lane, Unsignalized)

Figure 910-9a
$S = \text{Left-Turn storage length}$
Left-Turn Storage Length (Two-Lane, Unsignalized)

Figure 910-10a
50 mph posted speed

**Left-Turn Storage Length (Two-Lane, Unsignalized)**

*Figure 910-10b*
60 mph posted speed

Left-Turn Storage Length (Two-Lane, Unsignalized)

Figure 910-10c
Notes:

(1) The minimum width of the left-turn storage lane ($T_1+T_2$) is 11 ft. The desirable width is 12 ft. For left-turn storage length, see Figures 910-9b for 4-lane roadways or 10a through 10c for 2-lane roadways.

(2) Use templates for WB-67 design vehicles.

(3) See Standard Plans and MUTCD for pavement marking details.

(4) See Figure 910-8 for right-turn corner design.

$W_1 = $ Approaching through lane.

$W_2 = $ Departing lane.

$T_1 = $ Width of left-turn lane on approach side of center line.

$T_2 = $ Width of left-turn lane on departure side of center line.

$W_T = $ Total width of channelization ($W_1+W_2+T_1+T_2$)

<table>
<thead>
<tr>
<th>Posted Speed</th>
<th>Acceleration Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>55 mph</td>
<td>55:1</td>
</tr>
<tr>
<td>50 mph</td>
<td>50:1</td>
</tr>
<tr>
<td>45 mph</td>
<td>45:1</td>
</tr>
<tr>
<td>40 mph</td>
<td>40:1</td>
</tr>
<tr>
<td>35 mph</td>
<td>35:1</td>
</tr>
<tr>
<td>30 mph</td>
<td>30:1</td>
</tr>
<tr>
<td>25 mph</td>
<td>25:1</td>
</tr>
</tbody>
</table>

Table 1

Median Channelization (Widening)

*Figure 910-11a*
Notes:

(1) Lane widths of 13 ft are desirable for both the left-turn storage lane and the median acceleration lane.

(2) For increased storage capacity, consider the left-turn deceleration taper alternate design.

(3) The minimum total length of the median acceleration lane is shown in Figure 910-15.

(4) R = 50 ft min; use templates for WB-67 design vehicles.

(5) See Figure 910-8 for right-turn corner design.

(6) See Table 2 for acceleration taper rate.

(7) See Standard Plans and MUTCD for pavement marking details.

<table>
<thead>
<tr>
<th>Posted Speed</th>
<th>Acceleration Taper Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>55 mph</td>
<td>55:1</td>
</tr>
<tr>
<td>50 mph</td>
<td>50:1</td>
</tr>
<tr>
<td>45 mph</td>
<td>45:1</td>
</tr>
<tr>
<td>40 mph</td>
<td>27:1</td>
</tr>
<tr>
<td>35 mph</td>
<td>21:1</td>
</tr>
<tr>
<td>30 mph</td>
<td>15:1</td>
</tr>
<tr>
<td>25 mph</td>
<td>11:1</td>
</tr>
</tbody>
</table>

Table 2

Median Channelization — Median Width 23 ft to 26 ft

Figure 910-11b
Notes:

1. The minimum length of the median acceleration lane is shown in Figure 910-15.
2. R = 50 ft min. Use templates for WB-67 design vehicles.
3. See Table 2 Figure 910-11b for acceleration tape rate.
4. See Figure 910-8 for right-turn corner design.
Notes:

(1) Use templates for WB-67 design vehicle.

(2) See Figure 910-8 for right-turn corner design.

(3) For median width 17 ft or more. For median width less than 17 ft, widen to 17 ft or use Figure 910-11b without median acceleration lane.

(4) See Standard Plans and MUTCD for pavement marking details.

---

**Median Channelization (Minor Intersection)**

*Figure 910-11d*
Notes:

(1) Use templates for WB-67 design vehicle.

(2) See Figure 910-8 for right-turn corner design.

(3) See the Standard Plans and the MUTCD for pavement marking details and signing criteria.
1. For two-lane highways, use the peak hour DDHV (through + right-turn).
   For multilane, high speed highways (posted speed 45 mph or above), use the right-lane peak hour approach volume (through + right-turn).
   For multilane, low speed highways (posted speed less than 45 mph), there is no traffic volume right-turn lane or taper requirement.

2. When all three of the following conditions are met, reduce the right-turn DDHV by 20.
   - The posted speed is 45 mph or less
   - The right-turn volume is greater than 40 VPH.
   - The peak hour approach volume (DDHV) is less than 300 VPH.

3. See Figure 910-8 for right-turn corner design.
4. See Figure 910-13 for right-turn pocket or taper design.
5. See Figure 910-14 for right-turn lane design.
6. For additional guidance, see 910.07(2) in the text.
Right-Turn Pocket and Right-Turn Taper

Figure 910-13

Posted speed limit | L |
---|---|
Below 40 mph | 40 ft |
40 mph or above | 100 ft |

Note: See Figure 910-8 for right-turn corner design.
**Notes:**

1. For use when the turning traffic is likely to stop before completing the turn. (For example, where pedestrians are present.)
2. When adjusting for grade, do not reduce the deceleration lane to less than 150 ft.
3. See Figure 910-8 for right-turn corner design.
4. May be reduced to 4 ft, see 910.07 (2) in the text.

### Highway Turning Roadway Design

<table>
<thead>
<tr>
<th>Highway Design Speed (mph)</th>
<th>Turning Roadway design speed (mph)</th>
<th>Grade</th>
<th>Upgrade</th>
<th>Downgrade</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Stop(1)</td>
<td>15</td>
<td>20</td>
<td></td>
</tr>
<tr>
<td>30</td>
<td>235</td>
<td>185(2)</td>
<td>160(2)</td>
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</tr>
<tr>
<td>40</td>
<td>335</td>
<td>305</td>
<td>275</td>
<td></td>
</tr>
<tr>
<td>50</td>
<td>425</td>
<td>390</td>
<td>365</td>
<td></td>
</tr>
<tr>
<td>60</td>
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<td>490</td>
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<tr>
<td>70</td>
<td>605</td>
<td>580</td>
<td>565</td>
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</tbody>
</table>

**Minimum Deceleration Lane Length (ft)**

<table>
<thead>
<tr>
<th>Grade</th>
<th>Upgrade</th>
<th>Downgrade</th>
</tr>
</thead>
<tbody>
<tr>
<td>3% to less than 5%</td>
<td>0.9</td>
<td>1.2</td>
</tr>
<tr>
<td>5% or more</td>
<td>0.8</td>
<td>1.35</td>
</tr>
</tbody>
</table>

**Adjustment Multiplier for Grades 3% or Greater**

---

**Right-Turn Lane**

*Figure 910-14*
Notes:

(1) The minimum acceleration lane length for freeways and expressways is 900 ft.

(2) See Figure 910-8 for right-turn corner design.
Notes:

(1) Widen shoulders when adequate right-turn radii or roadway width cannot be provided for large trucks. Design widened shoulder pavement the same depth as the right-turn lane.

(2) Use the truck turning path templates for the design vehicle and a minimum of 2 ft clearance between the wheel paths and the face of a curb or edge of shoulder to determine the width of the widened shoulder.

(3) See Chapter 640 for turning roadway widths.

(4) See Figure 910-16c for additional details on island placement.

Traffic Island Designs

*Figure 910-16a*
Notes:

(1) Widen shoulders when adequate right-turn radii and roadway width cannot be provided for large trucks. Design widened shoulder pavement the same depth as the right-turn lane.

(2) Use the truck turning path templates for the design vehicle and a minimum of 2 ft clearance between the wheel paths and the face of a curb or edge of shoulder to determine the width of the widened shoulder.

(3) See Chapter 640 for turning roadway widths.

(4) See Figure 910-16c for additional details on island placement

(5) See Figure 910-8 for right-turn corner design.
Traffic Island Designs

Figure 910-16c

Notes:
(1) See Chapter 440 for minimum shoulder width. See the text for additional information on shoulders at islands.

(2) Provide barrier-free passageways or curb ramps when required, see Chapter 1025.
<table>
<thead>
<tr>
<th>Vehicle</th>
<th>W</th>
<th>R</th>
<th>L</th>
<th>F1</th>
<th>F2</th>
<th>T</th>
</tr>
</thead>
<tbody>
<tr>
<td>P</td>
<td>52</td>
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</table>

### U-Turn Design Dimensions (ft)

**Notes:**

1. The minimum length of the median acceleration lane is shown in Figure 910-15.
2. All dimensions in feet.
3. When U-turn uses the shoulder, provide 12.5 ft shoulder width and shoulder pavement designed to the same depth as the through lanes for the acceleration length and taper.
The $t_g$ values listed in Table 2 require the following adjustments:

**Crossing maneuvers:**
- All vehicles: subtract 1.0 s

**Multilane roadways:**
- Left-turns, for each lane in excess of one to be crossed and for medians wider than 4 ft:
  - Passenger cars: add 0.5 s
  - All trucks and buses: add 0.7 s
- Crossing maneuvers, for each lane in excess of two to be crossed and for medians wider than 4 ft:
  - Passenger cars: add 0.5 s
  - All trucks and buses: add 0.7 s

Note: Where medians are wide enough to store the design vehicle, determine the sight distance as two maneuvers.

**Crossroad grade greater than 3%:**
- All movements upgrade, for each percent that exceeds 3%:
  - All vehicles: add 0.2 s
For bridge pier or bridge rail:

$$S = \frac{26(n)}{18 - n}$$

Where:
- $S$ = Available sight distance (ft)
- $n$ = Offset from sight obstruction to edge of lane (ft)
- $X$ = Distance from center line of lane to sight obstruction (ft)

For crest vertical curve over a curb where $S < L$:

$$S = \sqrt{\frac{100L\left[\sqrt{2(H_1 - HC)} + \sqrt{2(H_2 - HC)}\right]^2}{A}}$$

$$L = \frac{AS^2}{100\left[\sqrt{2(H_1 - HC)} + \sqrt{2(H_2 - HC)}\right]^2}$$

Where:
- $S$ = Available sight distance (ft)
- $H_1$ = Eye height (3.5 ft)
- $H_2$ = Object height (4.25 ft)
- $HC$ = Curb height (ft)
- $L$ = Vertical curve length (ft)
- $A$ = Algebraic difference in grades (%)
Notes:

(1) 12 ft through-lanes and 13 ft left-turn lane desirable.

(2) For right-turn corner design see Figure 910-8.

(3) Intersections may be designed individually.

(4) Use templates for the WB-67 design vehicle.

(5) See Figure 910-11a, Table 1 for taper rates.

Interchange Ramp Details

Figure 910-19
Modern roundabouts are circular intersections at grade. They can be an effective intersection type with fewer conflict points, lower speeds, and provide for easier decision making than conventional intersections. They require less maintenance than traffic signals. When well designed, they have been found to reduce fatal and severe injury accidents, traffic delays, fuel consumption, and air pollution. They also can have a traffic calming effect. For additional information and details on roundabouts, see Roundabouts: An Informational Guide.

Selection of a roundabout as the preferred intersection type is based on several factors including traffic volume, pedestrian and bicycle volume, space requirements, right of way availability, and traffic speeds. The safety benefits of a roundabout decrease with higher traffic volumes, particularly when pedestrians and bicycles are considered. Select a roundabout only when it is clearly the best intersection type.

Modern roundabouts differ from the old rotaries and traffic circles in three important respects: they have a smaller diameter that constrains circulating speeds; they have raised splitter islands that provide entry deflection, slowing down the entering vehicles; and they have yield at entry, which requires entering vehicles to yield, thus allowing circulating traffic free flow.

Old rotaries and traffic circles are characterized by a large diameter, often in excess of 300 ft. This large diameter typically results in travel speeds within the circulating roadway that exceed 30 mph. They typically provide little or no horizontal deflection of the paths of through traffic. These large diameters also create weaving areas that increase accidents in the circulating roadway. At times, traffic control was imposed on the circulating traffic, such as yield or stop signs that required circulating traffic to yield to entering traffic. In some cases, each entry was controlled with a traffic signal. Circular intersections with any of these features are not an approved intersection type.

(1) Locations Recommended for Roundabouts

Consider roundabouts at intersections:

- Where stop signs result in unacceptable delays for the crossroad traffic.
- With a high left-turn percentage on one or more legs.
- Where a disproportionately high number of accidents involve crossing or turning traffic.
- Where the major traffic movement makes a turn, for example where a state route or city arterial makes a turn.
- Where traffic growth is expected to be high and future traffic patterns are uncertain.
- Where it is not desirable to give priority to either roadway.
- Where major roads intersect at a wye (Y) or tee (T) intersection or with unusual geometry.

(2) Locations Where Roundabouts Need Additional Evaluation

The following conditions raise concerns that might make a roundabout less than desirable over other intersection types. With an evaluation that gives equal consideration to other intersection types, roundabouts may be considered:
• On a facility with a functional class of collector or above where any leg has a posted speed of 45 mph or higher.

• Where the grade for any leg exceeds 4%.

• Where traffic flows are unbalanced with higher volumes on one or more approaches.

• Where a major road intersects a minor road and a roundabout would result in unacceptable delays to the major road traffic.

• Where there is considerable pedestrian activity and, due to high traffic volumes, it would be difficult for pedestrians to cross either road. This includes special-need pedestrians such as large numbers of children or elderly.

• Where there is inadequate sight distance.

• Where there is considerable bicycle traffic.

• Where a downstream traffic control device could cause a queue that extends into the roundabout. Examples include traffic signals, signalized pedestrian crossings, railroad crossings, and drawbridges.

• Where a railroad will cross through the roundabout.

• With more than six approach legs.

• Where volumes on the major roadway does not provide sufficient gaps for the minor roadway drivers, based on gap acceptance analysis model.

915.02 References

Americans with Disabilities Act of 1990 (ADA).


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Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT.

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Local Agency Guidelines (LAG), M 36-63, WSDOT.

Roundabouts: An Informational Guide, FHWA-RD-00-067, USDOT, FHWA.

A Policy on Geometric Design of Highways and Streets (Green Book), AASHTO.

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The Traffic Capacity of Roundabouts, TRRL Laboratory Report 942, Kimber, R.M.
Crowthorne, England: Transport and Road Research Laboratory, 1980.


ARCADY (Assessment of Roundabout CApacity and DelaY) program, developed by MVA Systematica under contract to Transport Road Research Laboratory (TRRL).

RODEL (ROundabout DELay) program, developed by the Highway Department of Staffordshire County Council in the UK.

aaSIDRA (Signalized Intersection Design and Research Aid) program, developed by The Australian Road Research Board (ARRB).

### 915.03 Definitions

**approach roadway** The lane or set of lanes for traffic approaching the roundabout. (See Figure 915-1.)

**central island** The area of the roundabout surrounded by the circulating roadway.

**central island diameter** The diameter of the central island, including the truck apron. (See Figure 915-1.)

**circulating lane** A lane used by vehicles circulating in the roundabout.

**circulating roadway width** The width of the area within the inscribed circle for vehicular movement measured from inscribed circle to the central island. (See Figure 915-1.)

**conflict** An event involving two or more road users in which the action of one user causes the other user to make an evasive maneuver to avoid a collision.

**curb bulb** A bulge in a curb line that reduces the width of the roadway.

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**Roundabout Elements**

*Figure 915-1*
**deflection** The change in the path of a vehicle imposed by geometric features of a roundabout resulting in a slowing of vehicles. (See Figures 915-9a and 9b.)

**departure roadway** The lane or set of lanes for traffic leaving the roundabout. (See Figure 915-1.)

**design speed** The speed used to determine the various geometric design features of the roadway.

**design vehicle** A vehicle, the dimensions and operating characteristics of which are used to establish the layout geometry.

**detectable warning surface** A feature of a walking surface to warn visually impaired pedestrians of a hazard. Truncated domes are specified by The ADAAG.

**double-lane roundabout** A roundabout with the circulating roadway and one or more entry or exit legs designed as two lanes.

**entry angle** The angle between the entry roadway and the circulating roadway measured at the yield point. (See Figure 915-2.)

**entry curve** The curve of the right curb that leads vehicles into the circulating roadway. (See Figure 915-1.)

**entry width** The width of an entrance leg at the inscribed circle. (See Figure 915-1.)

**exit curve** The curve of the right curb that leads vehicles out of the circulating roadway. (See Figure 915-1.)

**exit width** The width of an exit leg at the inscribed circle. (See Figure 915-1.)

**flare** The widening of the approach to the roundabout to increase capacity. (See Figure 915-1.)

**functional classification** The grouping of streets and highways according to the character of the service they are intended to provide as provided in RCW 47.05.021.

**inscribed circle** The entire area within a roundabout between all of the approaches and exits.

**inscribed circle diameter** The diameter of the inscribed circle. (See Figure 915-1.)

**intersection angle** The angle between any two intersection legs at the point that the center lines intersect.

**intersection at grade** The general area where a roadway or ramp terminal is met or crossed at a common grade or elevation by another roadway.

**intersection leg** Any one of the roadways radiating from and forming part of an intersection.

**intersection sight distance** The sight distance for the driver of a vehicle on the crossroad along the main roadway, as compared to the distance required for safe operation.

**island** A defined area within an intersection, between traffic lanes, for the separation of vehicle movements or for pedestrian refuge.

**lane** A strip of roadway used by a single line of vehicles.

**lane width** The lateral design width for a single lane, striped as shown in the Standard Plans and the Standard Specifications. The width of an existing lane is measured from the edge of traveled way to the center of the lane line or between the centers of successive lane lines.

**roadway** The portion of a state highway; a federal, county, or private road; or a city street, including shoulders, for vehicular use.

**roundabout** A circular intersection with yield control of all entering traffic, channelized approaches with raised splitter islands, counter-clockwise circulation, and appropriate geometric curvature to ensure that travel speeds on the circulating roadway are typically less than 30 mph.
sight distance  The length of roadway visible to the driver.

single-lane roundabout  A roundabout with the circulating roadway and all entry and exit legs designed as one lane.

shoulder  The portion of the roadway contiguous with the traveled way, primarily for accommodation of stopped vehicles, emergency use, lateral support of the traveled way, and use by pedestrians and bicycles.

slip lane  A lane that separates heavy right turn movements from the roundabout circulating traffic. (See Figure 915-1.)

splitter island  The raised island at each two-way leg between entering vehicles and exiting vehicles, designed primarily to deflect entering traffic.

splitter island envelope  The raised splitter island and the painted channelization surrounding it. (See Figure 915-1.)

stopping sight distance  The sight distance, as compared to the distance required to detect a hazard and safely stop a vehicle traveling at design speed.

superelevation  The rotation of the roadway cross section in such a manner as to overcome part of the centrifugal force that acts on a vehicle traversing a curve.

rural area  A nonurban area.

tuck apron  The optional, outer, mountable portion of the central island of a roundabout between the raised, nontraversable area of the central island and the circulating roadway. (See Figure 915-1.)

turning radius  The radius that the front wheel of the design vehicle on the outside of the curve travels while making a turn. (See Figure 915-3.)

urban area  One of the following areas:

- Within the federal urban area boundary as designated by FHWA.
- Characterized by intensive use of the land for the location of structures and receiving such urban services as sewers, water, and other public utilities and services normally associated with urbanized areas.
- With not more than twenty-five percent undeveloped land.

yield-at-entry  The requirement that vehicles on all approaches yield to vehicles within the circulating roadway.

yield point  The point of entry from an approach into the circulating roadway. If necessary, entering traffic must yield to circulating traffic at this point before entering the circulating roadway. (See Figure 915-1.)

915.04  Roundabout Categories

Roundabouts have been categorized according to size and environment to facilitate discussion of specific performance or design issues. There are six basic categories based on environment, number of lanes, and size:

- Mini roundabouts
- Urban compact roundabouts
- Urban single-lane roundabouts
- Urban double-lane roundabouts
- Rural single-lane roundabouts
- Rural double-lane roundabouts

Characteristics of the different roundabout categories are summarized on Figure 915-7. These categories and Figure 915-7 represent general characteristics of roundabouts, not design limits. Final design values may vary.
Separate categories have not been identified for suburban environments. Suburban settings combine higher approach speeds common in rural areas with multimodal activity that is more similar to urban settings. Therefore, generally, design suburban roundabouts as urban roundabouts but with the high-speed approach treatments recommended for rural roundabouts.

(1) **Mini Roundabouts**

Mini roundabouts are small roundabouts used in low-speed urban environments and are not suitable for use on a state route. They can be useful in low-speed urban environments, with average operating speeds of 35 mph or less, where a conventional roundabout is precluded by right of way constraints. In retrofit applications, mini roundabouts are relatively inexpensive because they typically require minimal additional pavement at the intersecting roads. They are mostly recommended when there is insufficient right of way for an urban compact roundabout. Because they are small, mini roundabouts are perceived as pedestrian friendly with short crossing distances and very low vehicle speeds on approaches and exits. The mini roundabout is designed to accommodate passenger cars without requiring them to drive over the central island. A mountable central island is recommended because larger vehicles might be required to cross over it. Provide speed control around the mountable central island in the design by requiring horizontal deflection. Capacity for this type of roundabout is expected to be similar to that of the urban compact roundabout. Permeable pavement might be appropriate in the mountable center island to offset any storm water impacts.

(2) **Urban Compact Roundabouts**

Urban compact roundabouts are also intended to be pedestrian and bicyclist friendly. Because of the smaller design vehicle, they are normally not suitable for use on a state route. Their perpendicular approach legs require very low vehicle speeds. All legs have single-lane entries. However, the urban compact treatment meets all the design requirements of effective roundabouts. The principal objective of this design is to enable pedestrians to have safe and effective use of the intersection. Consider urban compact roundabouts only where capacity is not a critical issue. The geometric design includes raised splitter islands that incorporate at-grade pedestrian storage areas, and a nonmountable central island. There is usually a truck apron surrounding the compact central island to accommodate large vehicles.

(3) **Urban Single-Lane Roundabouts**

Urban single-lane roundabouts are characterized as having single-lane entries at all legs and one circulating lane. They are distinguished from urban compact roundabouts by their larger inscribed circle diameters and more tangential entries and exits, resulting in higher capacities. Their design allows slightly higher speeds at the entry, on the circulating roadway, and at the exit. This roundabout design is focused on achieving consistent entering and circulating vehicle speeds. The geometric design includes raised splitter islands, a nonmountable central island, and (preferably) no apron. However, a truck apron might be necessary to allow large trucks to make left turns. When a truck apron is used, design the roundabout so that a bus will not need to use it.

(4) **Urban Double-Lane Roundabouts**

Urban double-lane roundabouts include all roundabouts in urban areas that have at least one entry with two lanes. They include roundabouts with entries on one or more approaches that flare from one to two lanes. These require wider circulating roadways to accommodate two vehicles traveling side by side. The speeds at the entry, on the circulating roadway, and at the exit are similar to those for the urban single-lane roundabouts. It is important that the vehicular speeds be consistent throughout the roundabout. Geometric design includes raised splitter islands, a nonmountable central island, and appropriate horizontal deflection.

Alternate routes may be provided for bicyclists who choose to bypass the roundabout. Delineate bicycle and pedestrian pathways clearly. Use sidewalks and landscaping to direct users to the appropriate crossing locations and alignment. Urban double-lane roundabouts located in areas with high pedestrian or bicycle volumes might have special design requirements.
When a double-lane roundabout is required for the design year but traffic projections indicate that one lane will be sufficient for 10 years or more, consider restricting it to one lane until traffic volumes require a double-lane roundabout.

(5) **Rural Single-Lane Roundabouts**

Rural single-lane roundabouts generally have high approach speeds. They require supplementary geometric and traffic control device treatments on approaches to encourage drivers to slow to an appropriate speed before entering the roundabout. Rural roundabouts may have larger diameters than urban roundabouts to allow slightly higher speeds at the entries, on the circulating roadway, and at the exits. This is possible if current and anticipated future pedestrian volumes are low.

Design rural roundabouts that might become part of an urban area with slower speeds and pedestrian treatments. However, in the interim, provide supplementary approach and entry features to achieve safe speed reduction. Supplemental geometric design elements include extended and raised splitter islands, a nonmountable central island, and adequate horizontal deflection.

The central island needs to have “target value” to give cues to approaching drivers that there is something that they must drive around. Designers will need to mound the planting area and plant native materials that are out of clear zone and provide “target value”.

When a double-lane roundabout is required for the design year but traffic projections indicate that one lane will be sufficient for at least 5 to 10 years, consider restricting it to one lane until traffic volumes require a double-lane roundabout.

915.05 **Capacity Analysis**

A capacity analysis is required for each proposed roundabout to compare it to other types of intersection control.

Design roundabouts so that the demand volume to capacity ratio is 0.85 or less and the anticipated delays are comparable to other types of intersection control.

There are two methods of performing the capacity analysis:

- An analysis based on gap acceptance (the Australian method). Use the method given in the *Austroad Guide* or the *Highway Capacity Manual*.

- An empirical formula based on measurements at a saturated roundabout (the British method). Use the method given in TRRL Report 942.

While each method has advantages, it is felt there is currently not enough United States performance data on which to base the empirical method analysis. Therefore, the gap acceptance method is preferred.

Figure 915-8 may be used to estimate the entry capacity of each roundabout entry leg; however, perform a capacity analysis using other methods to verify roundabout capacity.
915.06 Geometric Design

(1) Design Vehicle

The physical characteristics of the design vehicle are one of the elements that control the geometric design of a roundabout. See Chapter 910 for guidance on the selection of a design vehicle. As with other intersections, the design vehicle may differ for each movement. Use the largest vehicle selected for any movement as the design vehicle for the circulating roadway. For a roundabout on a state highway, this is the WB-50 vehicle. Design a roundabout so that the design vehicle can use it with 2 ft clearance from the turning radius to any curb face. The rear wheel of a semitrailer may encroach on the truck apron.

It is desirable to design the circulating roadway so that a BUS design vehicle in urban areas and a WB-40 in rural areas can use the roundabout without encroaching on the truck apron.

Design roundabouts on state routes so the WB-67 can use it without leaving the truck apron or encroaching on a curb. Use vehicle turning path templates to verify that this vehicle can make all state highway to state highway movements.

The vehicle path through a roundabout will normally contain reverse or compound curves. To check the roundabout for the design vehicles, a computer generated template for each path is recommended.

(2) Approach Alignment

The preferred alignment of an approach leg to a roundabout is with the centerline passing through the center of the inscribed circle. (See Figure 915-4.) This allows the roundabout to be designed so that vehicles will maintain slow speeds at both the entries and the exits. This alignment makes the central island more conspicuous to approaching drivers.

Where it is not possible to align an approach leg through the center of the inscribed circle, a slight offset to the left is acceptable. (See Figure 915-4.) This will allow adequate curvature at the entry, which is of greatest importance. In some cases, it may be beneficial to offset the approach slightly to the left to enhance the entry curvature. However, this will create a more tangential exit with increased exit speed and might increase the risk for pedestrians.

Approach alignment offset to the right of the roundabout’s center point is unacceptable. This alignment

It is desirable to equally space the angles between entries. This will optimize the separation between successive entries and exits. When site conditions make equal spacing impractical, spacing may be varied to a minimum of 40°. When reducing the angle between approaches, ensure that speed consistency [915.06(4)] is maintained.

Approach Leg Alignment

Figure 915-4
(3) **Deflection and Design Speed**

For a roundabout to work properly, it must be designed to reduce the relative speeds between conflicting traffic streams. The most significant feature that will control the speed is adequate deflection. The deflection is expressed as the radius of the center line of a vehicle path through the roundabout. Figures 915-9a and 9b illustrate the vehicle paths for determining deflection.

The vehicle path can be adjusted by:

- Changing the alignment and width of the entry and the shape, size, and position of the approach splitter island.
- Changing the central island size.
- Staggering alignment between entrance and exit.

The deflection design speed is controlled by the path radius and cross slope of the roadway. Figure 915-5 gives the deflection radii for design speeds for roadways that slope down to the outside of the curve (-2%), that are level (0%), and that slope down to the inside of the curve (2%). Use the following equation to make the final adjustments for speeds between those given:

\[
V = \sqrt{\frac{R(c + f)}{6.69}}
\]

Where:

- \(V\) = Design speed in mph
- \(R\) = The deflection radius in feet.
- \(c\) = Slope of the roadway in percent
- \(f\) = Side friction factor from Figure 915-4

Design roundabouts so that deflection limits the entry speed to 30 mph or less and achieves speed consistency. In areas with a large number of pedestrians or bicyclists, design roundabouts for a maximum speed of 15 to 20 mph.

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(4) **Speed Consistency**

Speed consistency for all movements is an important element of roundabout design. Speed consistency is achieved when the differences between speeds of paths that merge, cross, or parallel each other do not exceed 12 mph.

Figure 915-10 shows five critical path radii to be checked for each leg. The entry path \((R_1)\) is the minimum radius for through traffic approaching the yield point. The circulating path \((R_2)\) is the minimum radius for through traffic around the central island. The exit path \((R_3)\) is the minimum radius for through traffic into the exit. The left-turn path \((R_4)\) is the minimum radius for the conflicting left-turn movement. The right-turn path \((R_5)\) is the minimum radius for a right-turning vehicle. These vehicular path radii are determined as shown on Figures 915-9a and 9b.

Make \(R_1\) smaller than or equal to \(R_2\), and \(R_2\) smaller than or equal to \(R_3\) \((R_1 \leq R_2 \leq R_3)\). This ensures that speeds will be reduced to their lowest at the roundabout entry reducing the likelihood of problems in the roundabout.

(5) **Inscribed Diameter**

The inscribed diameter is controlled by the space available, the design speed, design vehicle and the number of legs. The size of the inscribed diameter is a balance between designing for large vehicles and providing adequate deflection for the design speed. Select a diameter that will result in a speed at or below the desired design speed.
To meet the need to provide an adequate turning radius, the right-turn movement might require that the inscribed diameter be increased for roundabouts with more than four legs or with high skew angles. On state routes, make the turning radius 50 ft minimum with 2 ft clearance to the face of a curb.

The inscribed circle is not always circular, with a constant-radius circulating roadway; ovals and tear drops have been used. Noncircular shapes are allowed when the smaller turning radius is at least 50 ft. When a noncircular roundabout is used, where possible align it so that the heavier traffic uses the larger radius.

**Entry**

Design the entry width to accommodate the design vehicles and required entry lanes while providing adequate deflection. Design the entry so that the entry angle is between 20° and 60°, preferably between 30° and 40°. Figure 915-11 provides additional guidance for entry design.

When the approach width, including shoulders and parking lanes, is wider than needed for the entry width, consider curb bulbs to reduce the width. For information on parking limitation at roundabouts, see 915.11.

When the roundabout is on a state route, the minimum turning radius is 50 ft to provide for large trucks. It is desirable for the entry radius to be smaller than both the circulating radius and the exit radius. This makes the speeds the lowest at the roundabout entry. It also helps to reduce the speed differential between entering and circulating traffic.

Design the entry radius, \( R_1 \) on Figure 915-10, to limit entry speeds to not more than 25 mph in urban areas and 30 mph in rural area.

At single-lane roundabouts, it is not difficult to reduce the value of the entry radius. The curb radius at the entry can be reduced or the alignment of the approach can be shifted to the left to achieve a slower entry speed. This is more difficult at double-lane roundabouts. When entry and exit curve radii are too small, the natural path of adjacent traffic can overlap. Path overlap occurs when the geometry leads a vehicle in the left lane to cross into the right lane to avoid the central island. (See Figure 915-12.) Path overlap can reduce capacity and increase accidents. Take care when designing double-lane roundabouts to avoid path overlap. For more information on path overlap, see *Roundabouts: An Informational Guide*.

Flaring is an effective means of introducing a double-lane roundabout without requiring as much right of way as a full lane addition. 130 ft is the optimum flare length to add a second lane at a double-lane roundabout. However, if right of way is constrained, shorter flare lengths may be used with decreased capacity.

At rural locations, consider the speed differential between the approaches and entries. If the posted speed of the approach is greater than 15 mph above the design speed of the entry curve, consider introducing speed reduction measures before the entry curve.

**Circulating Roadway**

Keep the circulating width constant throughout the roundabout with the minimum width equal to or slightly wider (120%) than the maximum entry width.

At single-lane roundabouts, provide a circulating roadway width plus truck apron to just accommodate the design vehicle. Use appropriate vehicle-turning templates or a computer program to determine the swept path of the design vehicle through each turning movement. Provide a minimum clearance of 2 ft between the vehicle’s tire track and all vertical curbs with a height of 6 in or more.

Design the circulating radius, \( R_2 \) on Figure 915-10, to be larger than the entry radius. In some cases where capacity is not a concern, it might not be possible for the circulating radius to be greater than the entry radius. In such cases, the entry radius may be greater than the circulating radius, provided the difference in speeds is less than 12 mph and preferably less than 6 mph.

**Exit**

Design the exit width to accommodate the design vehicles while providing adequate deflection. Figure 915-11 provides additional guidance for exit design.
Generally, design the exit radius, $R_3$ on Figure 915-10, larger than both the entry radius ($R_1$) and the circulating radius ($R_2$). The larger exit curve radii improve the ease of exit and minimize the likelihood of congestion at the exits. This, however, is balanced by the need to maintain low speeds at the pedestrian crossing on exit. If the exit path radius is smaller than the circulating path radius, vehicles might be traveling too fast to negotiate the exit and crash into the splitter island or into oncoming traffic.

At single-lane roundabouts with pedestrian activity, design exit radii the same as or slightly larger than the circulating radius to minimize exit speeds. However, at double-lane roundabouts, additional care must be taken to minimize the likelihood of exit path overlap. Exit path overlap can occur when a vehicle on the left side of the circulating roadway exits into the right exit lane. Where no pedestrians are expected, make the exit radii large enough to minimize the likelihood of exiting path overlap. Where pedestrians are present, tighter exit curvature might be necessary to ensure low speeds at the pedestrian crossing.

When the departure roadway width, including shoulders and parking lanes, is wider than needed for the exit width, consider curb bulbs to reduce the width.

(9) **Turning movements**

Evaluate the left- and right-turn radii, $R_4$ and $R_5$ on Figure 915-10, to ensure that the maximum speed differential between entering and circulating traffic is no more than 12 mph. The left-turn movement is the lowest circulating speed. The left-turn radius can be determined by adding 5 ft to the central island radius.

(10) **Sight Distance**

The operator of a vehicle approaching a roundabout needs to have an unobstructed view of the splitter island, central island, yield point, and sufficient lengths of the intersecting roadways to permit recognition of the roundabout and to initiate the required maneuvers to maintain control of the vehicle and to avoid collisions. To do this, two aspects of the sight distance are necessary:

- **Stopping Sight Distance.** Provide the stopping sight distance given on Figure 915-6 at all points on the approach roadways, the circulating roadway, and the departure roadways. Check each vehicle path using the deflection speed. See Chapter 650 for additional information on stopping sight distance.

<table>
<thead>
<tr>
<th>Speed (mph)</th>
<th>Stopping Sight Distance (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>10</td>
<td>47</td>
</tr>
<tr>
<td>15</td>
<td>77</td>
</tr>
<tr>
<td>20</td>
<td>113</td>
</tr>
<tr>
<td>25</td>
<td>153</td>
</tr>
<tr>
<td>30</td>
<td>198</td>
</tr>
<tr>
<td>35</td>
<td>248</td>
</tr>
</tbody>
</table>

**Stopping Sight Distance for Roundabouts**

*Figure 915-6*

- **Intersection Sight Distance.** For intersection sight distance at roundabouts, provide a clear view of traffic on the circulating roadway and approaching the roundabout on the leg to the left for a distance equal to that traveled in 4.5 seconds. The required gap is also a function of capacity and, at lower volumes, a larger gap may be required. However, do not use an intersection sight distance (Figure 915-13) less than the stopping sight distance (Figure 915-6).

Because traffic is approaching a yield condition and might not be required to stop before entering a roundabout, provide the sight distance along the approach for 50 ft. Momentary sight obstructions that do not hide a vehicle, such as poles, sign posts, and narrow trees, are acceptable in the sight triangles including the central island. Guidance for intersection sight distance at a roundabout is shown on Figure 915-13.

Providing adequate sight distance will also provide clear zone for the central island.
(11) Islands

Raised islands are important for effective operation of a roundabout. Their primary purpose is to control deflection.

(a) Central Island. The central island is a raised, nontraversable area and may include a truck apron (Figure 915-14). The truck apron is the outer part of the central island, designed to allow for encroachment by the rear wheels of large trucks.

The primary control of the central island size is the inscribed diameter, the required circulating width, and the required deflection. When the required circulating width for the large vehicles results in a deflection radius larger than the maximum for the design speed, increase the central island diameter to achieve the desired deflection radius and provide a truck apron. Make the surfacing of the truck apron different from the circulating roadway. However, make the surfacing of the apron different from the sidewalks so that pedestrians are not encouraged to cross the circulating roadway. Use a 3 in mountable curb between the circulating roadway and the truck apron.

Use a 6 in or higher vertical curb between the truck apron and the nontraversable area. Landscape or mound the raised, nontraversable area to improve the visual impact of the roundabout to approaching drivers. When designing landscaping, consider sight distance and roadside safety. Also, consider maintenance needs for access to the landscaping in the central island.

When designing the landscaping for the central island, do not use items that might tempt people to take a closer look. Do not place street furniture or other objects that may attract pedestrian traffic to the central island, such as benches or monuments with small text. Design fountains or monuments in the central island in a way that will enable proper viewing from the perimeter of the roundabout. In addition, design and locate all objects in the center island to maintain sight distance, minimize driver distraction, and minimize the possibility of impact from an errant vehicle.

(b) Splitter Island. Splitter islands are built at each two-way leg. They serve to:

- Control the entry and exit speeds by providing deflection.
- Prevent wrong way movements.
- Provide pedestrian refuge.
- Provide a place to mount signs.

The desirable length of a splitter island envelope is equal to the stopping sight distance for the design speed of the roadway approaching the roundabout. (See Chapter 650.) Make the extensions of the curves that form the splitter islands tangent to the outside edge of the central island. The minimum width of the island at any crosswalk is 6.5 ft. Figure 915-15 gives guidance on the design of splitter islands.

For information on shoulders at islands, island nose radii, nose offsets, and other details, see Chapter 910.

(12) Grades and Superelevation

It is preferred that the grade on all of the intersecting roadways at a roundabout is 4% or flatter and that the grades be constant through the roundabout or that the roundabout be in a sag vertical curve. Grade in excess of 4% can result in reduces sight distance, increased difficulty slowing or stopping, and higher possibility of vehicle rollover.

When a roundabout must be built at or near the crest of a vertical curve on one of the roadways, pay special attention to the sight distances. For additional information on grades at roundabouts, see Roundabouts: An Informational Guide.

Do not use superelevation for the circulating roadway. It is desirable to maintain the normal 2% cross slope from the central island to the outside of the circle. (See Figure 915-5) This will improve drainage and help reduce the speed of circulating traffic.

(13) Right-Turn Slip Lane

Right-turn slip lanes may be used, with justification, when a right-turn movement is heavy enough to lead to a breakdown in roundabout operation and the radius produces a speed comparable to the speed through the roundabout.
For additional information on channelization for right-turn slip lanes, see right turn lanes at islands in Chapter 910 and \textit{Roundabouts: An Informational Guide}.

\textbf{(14) Design Clear Zone}

For the right side of the circulating roadway, see Chapter 700 using the R2 speed for the required design clear zone. Do not place light standards or other poles without breakaway features in splitter islands or on the right side just downstream of an exit point. When any approach leg has a posted speed of 45 mph or higher, place no fixed object, water features with a depth of 2 ft or more, or other hazards in the central island. At roundabouts with all approach legs posted at 40 mph or less, avoid water features with a depth of 2 ft or more in the central island. Avoid fixed objects in central islands when the island diameter is less than 65 ft. Within the central island, clear zone is desirable to provide both a recovery area for errant vehicles and sight distance. When necessary to protect features in the central island, provide a central island low profile barrier 18 in high or higher.

\textbf{915.07 Pedestrians}

Pedestrian crossings are unique at roundabouts in that the pedestrian is required to cross at a point behind the vehicles entering the roundabout. The normal crossing point at intersections is in front of these vehicles. For this reason, mark all pedestrian crosswalks at urban roundabouts and at rural roundabouts when pedestrian activity is anticipated. Position the crosswalk one car length, approximately 20 ft, from the yield point and use the raised splitter island as a pedestrian refuge. (See Figures 915-15 and 16.) Consider landscaping strips to discourage pedestrians crossing at undesirable locations.

Provide a barrier-free passageway at least 6 ft wide, 10 ft desirable, through this island for persons with disabilities. Whenever a raised splitter island is provided, also provide pedestrian refuge. This facilitates the pedestrian crossing in two separate movements.

Give special attention to assisting pedestrians who are visually impaired through design elements such as providing tactile cues through the installation of truncated domes at curb ramps, splitter islands, and any other pedestrian facility that might lead to conflicts with pedestrians and vehicular traffic. These pedestrians typically attempt to maintain their approach alignment to continue across a street in the crosswalk. A roundabout requires deviation from that alignment. Provide appropriate informational cues to pedestrians regarding the location of the sidewalk and the crosswalk.

See Chapter 1025 for sidewalk ramps and additional information on pedestrian needs.

\textbf{915.08 Bicycles}

The operating speed of vehicles within smaller low speed roundabouts is, in most cases, the same speed as that of bicyclists and both can use the same roadway without conflict or special treatment. Larger roundabouts with higher operating speeds can present problems for the bike rider and an alternate bike path, a shared use sidewalk, or warning signs might be necessary. If the bike riders are children, as in the case of a nearby elementary school, consider signing and pavement markings directing them to use the adjacent sidewalk. End all bicycle lanes before they enter a roundabout, with the bicycles either entering traffic to use the circulating roadway or leaving the roadway on a separate path or a shared use sidewalk. See Figure 915-16 for the recommended design for ending a bicycle lane with a shared use sidewalk at a roundabout.

\textbf{915.09 Signing and Pavement Marking}

Roundabouts, being a new concept in Washington State, require consistent signing and pavement markings to familiarize motorists with their intended operation.

Roundabout signing is shown on Figure 915-17. Locate signs where they have maximum visibility for road users but a minimal likelihood of obscuring other signs, pedestrians, or bicyclists. Use only signs contained in the MUTCD. A diagrammatic guide sign, as shown in the figure, can be used to provide the driver with destination information. Provide a route confirmation sign on all state routes shortly after exiting the roundabout.
Pavement markings are shown in the MUTCD. Optional lane lines between lanes within the circulating roadway may be used on multilane roundabouts. When evaluating whether or not to provide lane lines within the circulating roadway, consider the following potential impacts:

- Reduce confusion
- Reduce flexibility
- Improve lane alignment
- Reduce capacity
- Provide a more normal situation
- Might require advanced signing for proper lane usage at the entry

When lane lines are to be used, include the striping plan with the roundabout approval request.

### 915.10 Illumination

For a roundabout to operate satisfactorily, a driver must be able to enter, move through, and exit the roundabout in a safe and efficient manner. To accomplish this, a driver must be able to see the layout and operation in time to make the appropriate maneuvers. Adequate lighting is needed for this at night.

Provide illumination for roundabouts with any one of the following:

- At least one leg is a state route or ramp terminal.
- It is necessary to improve the visibility of pedestrians and bicyclists.
- One or more of the legs are illuminated.
- An illuminated area in the vicinity can distract the driver’s view.
- Heavy nighttime traffic is anticipated.

Provide illumination for each of the conflict points between circulating and entering traffic in the roundabout and at the beginning of the raised splitter islands. Figure 915-18 depicts the light standard placement for a four-legged roundabout. See Chapter 840 for additional information and requirements on illumination. A single light source located in the central island is not acceptable. When one or more of the legs are illuminated, provide a light level within the roundabout approximately 50% higher than the highest level on any leg. Use a high pressure sodium vapor luminaire with a medium or short cut-off light distribution for the light source. Position the luminaire over the outside edge of the roundabout to use the “house side” lighting to illuminate the pedestrian crosswalks.

### 915.11 Access, Parking, and Transit Facilities

No road approach connections to the circulating roadway are allowed at roundabouts, unless it is designed as a leg to the roundabout appropriate for the traffic volume using the approach. Road approach connections to the circulating roadway are allowed only when no other reasonable access is available. It is preferred that road approaches not be located on the approach or departure legs within the length of the splitter island. The minimum distance from the circulating roadway to a road approach is controlled by the corner clearance using the circulating roadway as the crossroad. (See Chapter 1435.)

Parking is not allowed in the circulating roadway or on the approach roadway past the crosswalk. It is also desirable that no parking be allowed on the approach or departure legs for the length of the splitter island. See Chapter 1025 for additional information on parking limitations near a crosswalk.

Transit stops are not allowed in the circulating roadway or on the approach roadway past the crosswalk. Locate transit stops on departure legs in a pullout or where the pavement is wide enough that a stopped bus will not block the through movement of traffic. Locate transit stops on approach or departure legs where they will not obstruct sight distance.

### 915.12 Procedures

#### (1) Selection

Use the following steps when selecting a roundabout for intersection control:
(a) Consider the context. Are there constraints that must be addressed? Are there site-specific and community impact reasons why a roundabout of a particular size would not be a good choice?

(b) Determine the roundabout category (Figure 915-7) and a preliminary lane configuration (Figure 915-8) based on capacity requirements.

(c) Identify the justification category. See 915.12(2). This establishes why a roundabout might be the preferred choice and determines the need for specific information.

(d) Perform the analysis appropriate to the selection category. If the selection is to be based on operational performance, use the appropriate comparisons with alternative intersections.

(e) Determine the right of way requirements and feasibility.

(f) If additional right of way must be acquired or alternative intersection forms are viable, an economic evaluation will be useful.

(g) Contact all approving authorities to obtain concurrence that a roundabout is an acceptable concept at the proposed location. On state routes this includes the HQ Design Office.

(2) Justification

Consider roundabouts only when fulfilling one or more of the following justification categories:

(a) Safety Improvement. At high accident location intersections, a roundabout might be a method of reducing accidents by reducing the number of conflict points. At conventional intersections, many accidents involve left-turning or crossing vehicles; with roundabouts these movements are eliminated. With the low operating speeds and low entry angles, accidents at roundabouts are generally less severe. Roundabouts in this category require an accident analysis that shows high accidents of a type that a roundabout can reduce in number or severity. In the analysis, consider any potential shift of accidents to another accident type.

(b) Improve Intersection Capacity. A roundabout may be analyzed as an alternative to traditional traffic control options to increase the capacity of an intersection. With traffic signals, alternating traffic streams through the intersection can cause a loss of capacity when the intersection clears between phases. In a roundabout, vehicles may enter available gaps simultaneously from multiple approaches. This can result in an advantage in capacity. This advantage becomes greater when the volume of left turning vehicles is high.

Justify roundabouts in this category with a capacity analysis showing that it can provide the required capacity comparable to the optimum design for a conventional intersection. Discuss the effects on “off-peak” traffic.

(c) Queue Reduction. Roundabouts can improve operations at locations where the space for queuing is limited. Roadways are often widened for queuing at traffic signals, but the reduced delays and continuous flows at roundabouts allow the use of fewer lanes. Possible applications are at interchanges where left turn volumes are high. Roundabouts at ramp terminals can improve capacity without widening a structure.

Roundabouts in this category require an analysis showing that the roundabout will eliminate the need to build additional lanes or widen a structure without additional impacts to the main line operations.

(d) Special Conditions. The special conditions where a roundabout might be preferred over a conventional intersection include locations with unusual geometrics; right of way limitations; closely spaced intersections; wye (Y) intersections; and, on nonstate routes, for traffic calming. Roundabouts might be better suited for intersections with unusual geometrics; such as high skew angle and offset legs. Roundabouts can provide adequate levels of operation without significant realignment or complicated signing or signal phasing.

Roundabouts can avoid the need to obtain additional right of way along the intersection legs. Roundabouts can shift any required right of way from the roadway between the intersections to the area of the intersection.
Roundabouts can eliminate closely spaced intersections, and any associated operational problems, by combining them into one intersection. The ability of roundabouts to serve high turning volumes make them a practical design at wye (Y) or tee (T) intersections.

Roundabouts proposed for a special condition require documentation indicating what the condition is and how the roundabout will address it.

### (3) Approval

A proposal to install a roundabout on any route, either NHS or non-NHS, with a posted speed limit of 45 mph or higher requires an analysis of alternatives. See Chapter 910 for requirements.

HQ Design Office approval of the design is required when a roundabout is to be used on a state highway. Submit to the HQ Design Office:

- Supporting engineering data.
- Concurrence that a roundabout is an acceptable concept 915.12(1)(g).
- An intersection plan.
- Roundabout justification from 915.12 (2).
- A comparison of the roundabout to alternative intersection types with an explanation as to why the roundabout is the preferred alternative.
- A traffic analysis of the roundabout and alternative intersection types, including a discussion of any loss in level of service or increase in delay. Include the effects on “off-peak” traffic and discuss any adverse impacts of the roundabout.
- An analysis of pedestrian and bicycle activities.
- An approved analysis of alternatives for roundabouts on any state route with a posted speed of 45 mph or higher.
- The approval of the State Design Engineer or designee for roundabouts within the limits of limited access control.
- The calculated design speeds for the entry path, the circulating path, the exit path, the left-turn path, and the right-turn path for each leg of the roundabout.
- A corridor and network analysis.
- Current or projected traffic control or safety problems at the roundabout.
- Demonstration that the proposed configuration can be implemented and that it will provide adequate capacity on all approaches.
- All potential complicating factors, their relevance to the location, and any mitigation efforts that might be required.
- An economic analysis, indicating that a roundabout compares favorably with alternative control modes from a benefit-cost perspective.

### 915.13 Documentation

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following web site: http://www.wsdot.wa.gov/eesc/design/projectdev/
<table>
<thead>
<tr>
<th>Design Element</th>
<th>Mini (1)</th>
<th>Urban Compact</th>
<th>Urban Single-Lane</th>
<th>Urban Double-Lane</th>
<th>Rural Single-Lane</th>
<th>Rural Double-Lane</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of Lanes</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>2</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Typical max. ADT</td>
<td>12,000</td>
<td>15,000</td>
<td>20,000</td>
<td>40,000</td>
<td>20,000</td>
<td>40,000</td>
</tr>
<tr>
<td>Splitter Island Treatment</td>
<td>Painted, raised if possible</td>
<td>Raised</td>
<td>Raised</td>
<td>Raised</td>
<td>Raised extended</td>
<td>Raised extended</td>
</tr>
<tr>
<td>Inscribed Circle Diameter</td>
<td>45'-80'</td>
<td>80'-100'(5)</td>
<td>100'-130'(6)</td>
<td>150'-180'</td>
<td>115'-130'(6)</td>
<td>180'-200'</td>
</tr>
<tr>
<td>Circulating Roadway Width</td>
<td>14'-19'</td>
<td>14'-19'</td>
<td>14'-19'</td>
<td>29'-32'</td>
<td>14'-19'</td>
<td>29'-32'</td>
</tr>
<tr>
<td>Max. Entry Design Speed</td>
<td>15 mph</td>
<td>15 mph</td>
<td>20 mph</td>
<td>25 mph</td>
<td>25 mph</td>
<td>30 mph</td>
</tr>
<tr>
<td>Entry Radius</td>
<td>25'-45'</td>
<td>25'(7)-100'</td>
<td>35'(7)-100'</td>
<td>100'-200'</td>
<td>40'(7)-120'</td>
<td>130'-260'</td>
</tr>
<tr>
<td>Entry Lane Widths</td>
<td>14'-16'</td>
<td>14'-16'</td>
<td>14'-16'</td>
<td>25'-28'</td>
<td>14'-16'</td>
<td>25'-28'</td>
</tr>
</tbody>
</table>

(1) Mini roundabouts are not suitable for use on a state route.

(2) Urban compact roundabouts are normally not suitable for use on a state route.

(3) Total ADT entering a 4-leg roundabout with 33% of the volume on the minor roadway. Multiply by 1.2 for 4-leg roundabouts with equal volume on both roadways. Multiply by 0.9 for 3-leg roundabouts.

(4) See Chapter 910 for selecting a design vehicle on a state route.

(5) Use 100 ft minimum on state routes.

(6) When roundabout might be expanded to a double-lane roundabout, consider using a double-lane roundabout diameter.

(7) Use 50 ft minimum on state routes.

Note:
The values given in this figure are approximate. They are intended for planning and preliminary design. Final design values may vary.

**Roundabout Categories Design Characteristics**

*Figure 915-7*
Approximate Entry Capacity

Figure 915-8

<table>
<thead>
<tr>
<th>Vehicle Type</th>
<th>Passenger Car Equivalent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Car</td>
<td>1.0</td>
</tr>
<tr>
<td>SU or BUS</td>
<td>1.5</td>
</tr>
<tr>
<td>Other truck</td>
<td>2.0</td>
</tr>
<tr>
<td>Bicycle or Motorcycle</td>
<td>0.5</td>
</tr>
</tbody>
</table>

Note:
(1) Entry flared with 2 vehicle storage lane.
(2) Check for each entry.
(3) DDHV in passenger car equivalents.
Deflection Path

Figure 915-9a
Deflection Path

Figure 915-9b
Where:

- $R_1$ = entry path radius.
- $R_2$ = circulating path radius.
- $R_3$ = exit path radius.
- $R_4$ = left-turn path radius.
- $R_5$ = right-turn path radius.
Notes:

1. Minimum width is 15 ft for 1-lane and 25 ft for 2-lane. Entry and exit widths based on capacity needs (see Figure 915-8) and design vehicle requirements (see Chapter 640 or use templates).

2. Continuation of splitter island envelope curve tangential to central island.

3. Entry and exit curves tangential to outside edge of circulating roadway.
Path Overlap

*Figure 915-12*
Where:

- \( L_a = \) Sight distance, measured from the yield point, along approach roadway to the left, the minimum gap acceptance length (\( L \)) using the average of the entry speed (\( R_1 \)) and the circulating speed (\( R_2 \)).

- \( L_b = \) Sight distance, from the yield point, along the circulating roadway, the minimum gap acceptance Length (\( L \)) using the left-turning vehicle speed (\( R_4 \)).

Note:

- See 915.06(2) and Figures 915-9a and 9b for information on determining \( R_1, R_2, \) and \( R_4 \) speeds.

### Roundabout Intersection Sight Distance

*Figure 915-13*

<table>
<thead>
<tr>
<th>Speed (mph)</th>
<th>Gap Acceptance Length (min), ( L ) (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>15</td>
<td>115</td>
</tr>
<tr>
<td>20</td>
<td>150</td>
</tr>
<tr>
<td>25</td>
<td>185</td>
</tr>
<tr>
<td>30</td>
<td>225</td>
</tr>
<tr>
<td>35</td>
<td>260</td>
</tr>
</tbody>
</table>
Notes:

(1) See Standard Plans for Roundabout Truck Apron Inner Concrete Curb details.

(2) See Standard Plans for Roundabout Truck Apron Outer Concrete Curb details. Other mountable curbs, with a maximum height of 3 in, may be used.
Notes:

(1) Stopping sight distance desirable for length of splitter island envelop.

(2) A 10 ft width to accommodate full crosswalk width is desirable.

Splitter Island

Figure 915-15
Shared Use Sidewalk

Figure 915-16
Notes:

(1) Required on two-lane entries, consider when view of right side sign might become obstructed.

(2) Locate in such a way as to not obstruct view of yield sign.

(3) See Chapter 820 for additional information on sign installation.

Roundabout Signing
Figure 915-17
Note:
Consider additional lighting for walkways and crosswalks to provide visibility for pedestrians.

Roundabout Illumination
Figure 915-18
Chapter 920

920.01 General
Every owner of property that abuts the state highway system where limited access rights have not been acquired has a right to reasonable access to the state highway system. For considerations, requirements, and restrictions concerning road approaches on state highways where limited access rights have not been acquired, see Chapters 1420 and 1435.

For considerations, requirements, and restrictions concerning road approaches on state highways where limited access rights have been acquired from the abutting property owners, see Chapters 1420 and 1430.

Road approaches are designed and built on the state highway system to provide access at the locations provided for in Chapters 1430 and 1435. This chapter applies to road approaches on state highways in unincorporated areas and within incorporated areas where limited access rights have been acquired. Road approaches on state highways within incorporated areas where limited access rights have not been acquired are the jurisdiction of the local agency, but conformance to the requirements of this Chapter is required by statute (RCW 47.50.030).

920.02 References
Revised Code of Washington (RCW) 47.32.150, “Approach roads, other appurtenances — Permit”

RCW 47.32.160, “Approach roads, other appurtenances — Rules — Construction, maintenance of approach roads”

RCW 47.32.170, “Approach roads, other appurtenances — Removal of installations from right of way for default”

RCW 47.50, “Highway Access Management”


WAC 468-52, “Highway Access Management — Access Control Classification System And Standards”

WAC 468-58, “Limited Access Highways”

Right of Way Manual, M 26-01, WSDOT

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

920.03 Definitions

access connection An access point, other than a public road/street, that permits access to or from a managed access highway on the state highway system.

approach An access point, other than a public road/street, that allows access to or from a limited access highway on the state highway system.

average weekday vehicle trip ends (AWDVTE) The estimated total of all trips entering plus all trips leaving a road approach on a weekday for the final stage of development of the property served by the road approach.

intersection at grade The general area where a state highway or ramp terminal is met or crossed at a common grade or elevation by another state highway, a county road, or a city street.

legal road approach A road approach that complies with the requirements of Chapter 1430 for limited access facilities and Chapter 1435 for managed access facilities.

limited access highway All highways where the rights of direct access to or from abutting lands have been acquired from the abutting land owners.
managed access highway  All highways where the rights of direct access to or from abutting lands have not been acquired from the abutting land owners.

nonconforming road approach  A road approach that does not meet current requirements for location, quantity, spacing, sight distance, or geometric elements.

road approach  A road or driveway providing private access to or from the state highway system.

road approach design template  The design geometric standards for a road approach based on the usage, types of vehicles, and the traffic volume.

920.04 Design Considerations

Review all existing road approaches within the limits of a project to verify their legality. (See Chapters 1420, 1430, and 1435.) Restore or replace all legal road approaches impacted by a highway project. Evaluate road approaches that will not comply with access control requirements for ways to bring them into compliance.

New road approaches or upgrades to existing road approaches, requested by the property owner, may be included in the project at the expense of the property owner.

Design road approaches at transit facilities in accordance with Chapter 1060.

920.05 Road Approach Design Template

The road approach design template is dependent upon the usage, types of vehicles, and the traffic volume.

Figure 920-1 lists the road approach design templates, the road approach usage, and the design vehicle that Figures 920-3 through 5 provide for. When a larger design vehicle is required, use the turning path templates in Chapter 910, or from another source, to determine what adjustments to make.

<table>
<thead>
<tr>
<th>Design Template</th>
<th>Property Usage</th>
<th>Design Vehicle</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Residential</td>
<td>P</td>
</tr>
<tr>
<td>B</td>
<td>Farm</td>
<td>SU &amp; BUS</td>
</tr>
<tr>
<td>C</td>
<td>Utility and special use</td>
<td>SU &amp; BUS</td>
</tr>
<tr>
<td>D</td>
<td>Commercial</td>
<td>varies*</td>
</tr>
</tbody>
</table>

* See Figure 920-5.

Road Approach Design Templates

Figure 920-1

The road approach templates are divided by allowable access movement. Figure 920-2 gives the movements allowed for each road approach access design.

<table>
<thead>
<tr>
<th>Category</th>
<th>Access Allowed</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Full access</td>
</tr>
<tr>
<td>2</td>
<td>Right in right out</td>
</tr>
<tr>
<td>3</td>
<td>Right in only</td>
</tr>
<tr>
<td>4</td>
<td>Right out only</td>
</tr>
</tbody>
</table>

Road Approach Access Category

Figure 920-2

When designating a road approach template include the access category. For example, a residential road approach with full access would be Design Template A1.

(1) Road Approach Design Template A – Residential

A Road Approach Design Template A is used for a noncommercial road approach to provide access for residential units. It is designed for low traffic volumes of primarily passenger cars. Design road approaches to fit the conditions within the limits shown in Figure 920-3.

(a) Limited Access Facilities  Use Road Approach Design Template A when a Type A approach is specified.
(b) **Managed Access Facilities**  Use Road Approach Design Template A for connections to single family residences, duplexes, or other small multifamily complexes. When the connection provides access to more than 10 dwelling units, consider a commercial road approach (Design Template D).

(2) **Road Approach Design Template B – Farm**

A Road Approach Design Template B is used for a road approach for the normal operation of a farm, but not for retail marketing. It is designed for the larger vehicles normal for farm operations. If there is a predominance of semitrailer traffic, modify the design to accommodate larger vehicles. Design road approaches to fit the conditions within the limits shown in Figure 920-4.

(a) **Limited Access Facilities**  Use Road Approach Design Template B when a Type B approach is specified.

(b) **Managed Access Facilities**  Use Road Approach Design Template B for connections to farms and other agricultural facilities that do not include retail marketing.

(3) **Road Approach Design Template C – Utility and Special Use**

A Road Approach Design Template C is used to provide access to facilities owned by a utility for the purpose of maintenance of that facility and operation of the utility. Template C may also be used for other special agreed upon uses. If there is a predominance of semitrailer traffic, modify the design to accommodate larger vehicles. Design road approaches to fit the conditions within the limits shown in Figure 920-4.

(a) **Limited Access Facilities**  Use Road Approach Design Template C when a Type C or Type F approach is specified.

(b) **Managed Access Facilities**  Use Road Approach Design Template C for connections to utility facilities, wireless communication sites, and other locations where an agreement has been reached for a special purpose.

(4) **Road Approach Design Template D – Commercial**

A Road Approach Design Template D is used for all commercial road approaches to provide access to businesses, farms with retail marketing, and other high volume road approaches.

Determine the predominant type of vehicle and design the commercial road approach in accordance with Figure 920-5. If the width of the frontage precludes such a road approach, use the turning path templates in Chapter 910, or from another source, to determine what adjustments may be made to provide safe and efficient access and to avoid encroachment upon the frontage of abutting property.

Commercial road approaches must not cause undue interference or hazard to the free movement of highway traffic and, when not joint use road approaches, they must not infringe on the frontage of adjoining property.

Where traffic volumes are heavy, such as for a shopping center or an industrial park, design the road approach as an intersection. (See Chapter 910.)

(a) **Limited Access Facilities**  Use Road Approach Design Template D when a Type D approach is specified.

(b) **Managed Access Facilities**  Use Road Approach Design Template D for businesses, farms with retail marketing, and other high volume road approaches.

### 920.06 Sight Distance

The driver of a vehicle entering a roadway from a road approach needs obstruction-free sight triangles in order to see enough of the roadway to safely enter before an approaching vehicle can reach the road approach.

Locate the road approach where the sight distances shown on Figure 920-6 are available.

### 920.07 Road Approach Location

Locate road approaches as determined in Chapter 1430 for limited access facilities and Chapter 1435 for managed access facilities.
920.08 Drainage Requirements

In a roadway section with a drainage ditch, a culvert pipe is placed under the road approach. The road approach is graded as shown in Figure 920-5. Be careful that roadway runoff is not a problem.

Design foreslopes not steeper than 6H:1V. Bevel the culvert ends in accordance with Chapter 700.

Locate culverts as far from the traveled way as possible. Minimum distances are shown in Figures 920-3 through 5.

A turnpike section (a standard roadway section with a shallow V-shaped paved gutter at the shoulder edge) may be used. Consider continuing the turnpike section throughout the area between the shoulder and the backslope. In the profile controls on Figure 920-5, if the grade from the edge of shoulder to the right of way line is a flat or minus grade and roadway runoff is a consideration, curb may be placed as shown.

Road approaches and related areas must be constructed so they do not impair drainage within the right of way or alter the stability of the roadway subgrade.

920.09 Procedures

Verify the legality of all road approaches. (See Chapters 1420, 1430, and 1435.) Show on a plan or a list the location and template, for all road approaches. Where road approaches are to be included in a project, consider location and function as early as possible, preferably in the preliminary planning stage.

920.10 Documentation

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following web site: http://www.wsdot.wa.gov/eesc/design/projectdev/
Road Approach Design Template A1

Figure 920-3

Vertical curves not to exceed a 3 1/4 inch hump or a 2 inch depression in a 10 ft chord.

*When the travel lanes are bituminous, a similar type may be used on the approaches.

**±8% max difference from shoulder slope.
Road Approach Design Templates B1 and C1

Figure 920-4

*When the travel lanes are bituminous, a similar type may be used on the approaches.

** ± 8% max difference from shoulder slope.

Vertical curves not to exceed 3 1/4 inch hump or a 2 inch depression in a 10 ft chord.
Road Approach Design Template D1
Figure 920-5

Profile Controls

<table>
<thead>
<tr>
<th>Condition</th>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
<th>F</th>
<th>G</th>
<th>H</th>
<th>J</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary SU and less</td>
<td>—</td>
<td>—</td>
<td>(2)</td>
<td>30</td>
<td>15</td>
<td>—</td>
<td>—</td>
<td>30</td>
<td>(2)</td>
</tr>
<tr>
<td>Primary combination Vehicle WB 40</td>
<td>—</td>
<td>—</td>
<td>(2)</td>
<td>65</td>
<td>15</td>
<td>—</td>
<td>—</td>
<td>55</td>
<td>(2)</td>
</tr>
<tr>
<td></td>
<td>4</td>
<td>25</td>
<td>(3)</td>
<td>50</td>
<td>15</td>
<td>7</td>
<td>25</td>
<td>45</td>
<td>(2)</td>
</tr>
<tr>
<td>Primary combination Vehicle WB 50</td>
<td>—</td>
<td>—</td>
<td>(2)</td>
<td>70</td>
<td>20</td>
<td>—</td>
<td>—</td>
<td>50</td>
<td>(2)</td>
</tr>
<tr>
<td>and doubles</td>
<td>4</td>
<td>25</td>
<td>(3)</td>
<td>55</td>
<td>20</td>
<td>—</td>
<td>—</td>
<td>50</td>
<td>(2)</td>
</tr>
</tbody>
</table>

Notes:
(1) All values in ft.
(2) Normal shoulder width. (See Chapter 440.)
(3) Normal shoulder width less A.
(4) For larger vehicles, use turning templates. (See Chapter 910.)
(5) Vertical curves between the shoulder slope and the road approach grade not to exceed a 3/4 in hump or a 2 in depression in a 10 ft cord.
Road Approach Sight Distance

* Not to exceed 18 ft from the edge of traveled way.

<table>
<thead>
<tr>
<th>Posted Speed Limit (mph)</th>
<th>25</th>
<th>30</th>
<th>35</th>
<th>40</th>
<th>50</th>
<th>60</th>
<th>70</th>
</tr>
</thead>
<tbody>
<tr>
<td>AWDVTE 100 or less</td>
<td>155</td>
<td>200</td>
<td>230</td>
<td>295</td>
<td>395</td>
<td>525</td>
<td>625</td>
</tr>
<tr>
<td>AWDVTE 100 to 1500</td>
<td>155</td>
<td>200</td>
<td>250</td>
<td>305</td>
<td>425</td>
<td>570</td>
<td>645</td>
</tr>
</tbody>
</table>

Road Approach Sight Distance (ft)

These distances require an approaching vehicle to reduce speed or stop to prevent a collision.

Design road approach sight distance for road approaches with AWDVTE over 1500 as an intersection, see Chapter 910.

Provide decision sight distance (Chapter 650) for through traffic at all utility and special use road approaches on facilities with full access control.

For road approaches where left turns are not allowed, a sight triangle need only be provided to the left, as shown.

For road approaches where left turns are allowed, provide a sight triangle to the right in addition to the one to the left.

The sight distance to the right is measured along the center line of the roadway.

For additional information on calculating the sight triangle, see Chapter 910.
930
Railroad Grade Crossings

930.01 GENERAL
An at-grade railroad crossing is, in effect, a traffic crossing and due consideration must be given to the design and traffic control of the intersection.

930.02 REFERENCES
WSDOT Utilities Manual (M 22-87) Chapter 3, Railroads. (Explains the details for agreements with the railroads and the responsibilities of WSDOT district and headquarters personnel.)
RCW 81.53 Railroad - Crossings.

930.03 PLANS
Provide design plans for all improvements of existing crossings and for all new crossings. These plans normally are included in the design report. (See Chapter 330.)

Indicate on the preliminary design plan the basic roadway dimensions of shoulders, medians, traffic lanes, stopping lanes, acceleration lanes, guardrail, attenuation, advance warning devices, etc., for existing facilities. Show the angle of crossing, number of tracks, location of signals, and any other railway facilities such as signal power lines, signal control boxes, switch control boxes, etc. on existing facilities. On proposed railroad crossings show the location of the improvement on the plan.

Sight distance is of primary consideration at grade crossings. The condition at a railroad grade crossing is comparable to that of intersecting highways where a corner sight triangle must be kept clear of obstructions. The desirable corner sight distance arrangement is that which allows a driver approaching the grade crossing to see a train at such a distance that if the train proceeded without slowing down it would reach the crossing at about the time the highway vehicle can be brought to a stop in advance of the crossing. See Figure 930-1, Case 2. Sight distances of the order shown are desirable at any railroad crossing not controlled by active warning devices. Their attainment, however, is difficult and often impracticable except in flat open terrain.

For safety, the driver of a stopped vehicle at a crossing should be able to see down the tracks far enough to be able to cross it before the train reaches the crossing. See Figure 930-1, Case 1.

When it is unreasonable to achieve the minimum sight triangle, installation of active control devices should be considered.

Plan and profile on both the railroad and highway should be shown for a minimum of 500 feet on both sides of the crossing. The roadway profile should be extended as necessary to show all important vertical alignment data. Show other important features that may affect the design or traffic operation of the crossings, such as proximity of crossroads or city street intersections, nearby driveways or entrances, highway structures, vehicular ADT (including percentage of trucks and number of school buses), and train ADT.

When a highway crosses a railroad at grade, the highway grade should be constructed so that a low-hung vehicle will not damage the tracks or get hung up on the tracks. The highway surface should be no more than 3 inches higher nor 6 inches lower than the top of the nearest rail in the plane of the rails at a point 30 feet from the rail, measured at right angles to the railroad. See Chapter 630.

The skew angle of all at-grade crossings shall be as safe as is practicable. For motorized traffic, wherever possible, the crossing should be at right angles to the rails.

Whenever it is necessary to cross railroad tracks with a bikeway, the crossing should be at least as wide as the approaches of the bikeway and at right angles to the rails. Where a skew is unavoidable, the shoulder should be widened to permit the bicycles to cross at right angles. See Chapter 1020.

930.04 TRAFFIC CONTROL SYSTEMS
The function of traffic control systems is to permit safe and efficient operation of railroad and highway traffic crossings. These systems along highways approaching at-grade railroad crossings may include one or more of the following:
(a) Signing is a part of the Passive Traffic Control System which also includes pavement markings and grade crossing illumination. Signing used at railroad grade crossings includes one or more of the following:

- Railroad Crossing Sign, commonly identified as the "crossbuck" sign. The railroad is responsible for placement and maintenance of the crossbuck sign.
- Railroad Crossing Auxiliary Sign of an inverted T shape mounted below the crossbuck sign to indicate the number of tracks when two or more tracks are between the signs.
- Railroad Advance Warning Sign.
- Exempt Crossing Sign. A supplemental sign that, when authorized by law or regulation, may be mounted below the crossbuck and railroad advance warning signs. See Part 8 of the MUTCD.
- Do Not Stop on Tracks Sign.

Signing design elements are shown in Chapter 820 and the Manual on Uniform Traffic Control Devices (MUTCD).

(b) Pavement markings placed in advance of a grade crossing on all paved approaches shall consist of railroad pavement markings, no passing marking (two-lane roads), and stopping lanes (if needed). Generally, other pavement markings will be used as shown in Chapter 830.

(c) Illumination at and adjacent to railroad crossings should be installed to supplement other traffic control devices where railroad operations are conducted at night. Railroad crossings of state highways warrant illumination if warrants for gates or signals are met. Other crossings with a nighttime accident pattern may be considered for illumination. See Chapter 840. Deviations will be considered for not illuminating crossings with gates or signals if there is no nighttime activity and if the crossing is not used as a school bus route.

(d) Signals and gates are considered part of the active grade crossing traffic control system. Signals consist of post mounted flashing light signals and cantilever flashing light signals, and where warranted, the addition of automatic gates. Any of the foregoing may incorporate a bell.

Due to the large number of significant variables that must be considered, there is no single standard system of active traffic control devices universally applicable for grade crossings. Based on an engineering and traffic investigation, a determination is made as to what type of active traffic control system is appropriate.

Figure 930-2 gives guidelines for determining the amount of crossing protection to be provided. The district's recommendations and support data are to be forwarded to the headquarters Project Development Office as part of the design report. (See Chapter 330.)

Signal installations will use the signals shown in the current edition of the MUTCD and the Railroad-Highway Grade Crossing Handbook published by the FHWA.

The locations of signals and automatic gates are shown in the MUTCD.

A railroad signal may be a point hazard warranting the use of a traffic barrier or a crash cushion. Traffic barrier and crash cushion guidelines are shown in Chapters 710 and 720. Traffic barriers or crash cushions shall be placed outside the minimum railroad clearance as shown in the MUTCD.

Railroad crossing improvements are usually funded as separate projects. When separately funded projects are combined into a single contract, the railroad improvements shall be separated out.

**930.05 STOPPING LANES**

Stopping lanes for certain vehicles (school buses, vehicles carrying hazardous materials, etc.) shall be provided when constructing all railroad grade crossings except:

- Any railroad grade crossing at which traffic is controlled by a police officer or a duly authorized flagman.
- Any railroad grade crossing at which traffic is regulated by a traffic control signal.
- Any railroad grade crossing protected by signals with or without an automatic gate, intended to give warning of the approach of a railroad train.
- Any railroad grade crossing for which the Utilities and Transportation Commission, pursuant to RCW 81.53.060, gives notice that the stopping requirement imposed by this section does not apply (Exempt Signing).

The stopping lane geometrics shall be in accordance with Figure 930-3. The shoulder along the stopping lane shall be a minimum of 3 feet.

**930.06 TYPES OF CROSSING SURFACES**

A smooth surface is an important part of any railroad-highway grade crossing; it contributes to the safety of vehicles. Typical types of crossing surfaces for railroad-highway grade crossing are:

- Asphalt or bituminous.
- Concrete.
- Steel.
- Timber.
- Rubber (elastomeric) panels.
- Linear high density polyethylene modules.
• Epoxy-rubber mix cast-in-place.

Railroad Highway Grade Crossing Handbook (FHWA), and Implementation Package 798 (Railroad-Highway Grade Crossing Surfaces), although neither constitutes a standard, specification, or regulation, detail a number of crossing surfaces, some of which are a modification of those listed above.

When the highway is resurfaced, each crossing may require removal and reinstallion. Hence, the crossing surface installation must be compatible with railroad operations and maintenance requirements.

930.07 CROSSING CLOSURE

Any railroad grade crossing for which there is not a demonstrated need should be closed.

Where a railroad track has been abandoned or its use discontinued, all related traffic control devices shall be removed, and the tracks should be removed or paved over.

Recommendations for crossing closures are sent to the headquarters Utilities/Railroad Engineer.

930.08 TRAFFIC CONTROLS DURING CONSTRUCTION AND MAINTENANCE

Traffic controls for street and highway construction and maintenance operations are discussed in Chapter 810. Similar traffic control methods should be used where highway traffic is affected by construction and maintenance at railroad grade crossings.

930.09 RAILROAD GRADE CROSSING ORDERS

The Utilities and Transportation Commission issues the necessary orders authorizing highway-railroad grade crossings. Petition and interrogatory form issued by the Utilities and Transportation Commission provides guidance to obtain the necessary order. Figure 930-4 shows the format. The plan should be drawn on 8 1/2 x 11 inch or 8 1/2 x 13 inch sheets or multiples of these sizes.

Show the information required for preliminary plans noted above and submit the tracing and one copy of the interrogatory form to the headquarters Project Development Office with the right of way plans.

930.10 LONGITUDINAL EASEMENTS FROM RAILROAD

In general, right of way is not acquired in fee from a railroad company. Instead, the state acquires easements, access rights, construction permits, encroachments, etc. Refer to the Utilities Manual Chapter 3, Railroads for details.

Longitudinal cross sections are required. Figure 930-5 shows some typical encroachment cross sections.

Prepare the cross sections on 24 x 36 inch transparent 10 x 10 cross section paper. Draw the sections to a scale of 1 inch equals 10 feet. Identify each sheet by penciling project name, county, and sign route, sheet, control section, and project number on the left margin.

Each cross section is to show the following data:

• Distance between the highway and railway center line taken normal to the highway center line at each highway station.
• The highway station and the equivalent railway station.
• The finished highway profile grade.
• Existing ground elevation at highway center line.
• Distances from the highway center line to the encroachment lines and to existing right of way lines.
• Highway and railway stationing for the beginning and end of the encroachment.

Cross section measurements and location must agree with those shown on the right of way plans and as outlined in the Plans Preparation Manual.

Longitudinal cross sections shall be submitted with the right of way plans.
<table>
<thead>
<tr>
<th>Case 1 Departure From Stop</th>
<th>Case 2 Moving Vehicle</th>
</tr>
</thead>
<tbody>
<tr>
<td>Train Speed (km/h) ( V_T )</td>
<td>Vehicle Speed (km/h) ( V_v )</td>
</tr>
<tr>
<td>0</td>
<td>( f = 0.40 )</td>
</tr>
<tr>
<td>20</td>
<td>20</td>
</tr>
<tr>
<td>50</td>
<td>40</td>
</tr>
<tr>
<td>100</td>
<td>40</td>
</tr>
<tr>
<td>150</td>
<td>100</td>
</tr>
<tr>
<td>200</td>
<td>150</td>
</tr>
<tr>
<td>250</td>
<td>200</td>
</tr>
</tbody>
</table>

Distance along railroad from crossing - \( d_r \) (meters)

Distance along highway from crossing - \( d_h \) (meters)

Required design sight distance for combination of highway and train vehicle speeds; 19.5 m truck crossing a single set of tracks at 90°.

SIGHT DISTANCE AT RAILROAD CROSSING

Figure 930-1
(Metric)

Adjustments must be made for skew crossings.
Assumed flat highway grades adjacent to and at crossings.
\( W \) = Distance between outer rails (single track \( W = 1.5 \) m)
\( D \) = Distance from stop line to nearest rail (assumed 4.5 m)
\( D_e \) = Distance from driver to front of vehicle (assumed 3.0 m)

\( d_r \) = Sight distance along highway
\( d_h \) = Sight distance along railroad tracks
\( V_v \) = Velocity of vehicle
\( f \) = Coefficient of friction
\( V_T \) = Velocity of train
\( L \) = Length of vehicle (assumed 19.5 m)
All conditions not covered in this chart, or marginal situations, are to be referred to headquarters, Project Development Office with the district’s recommendation and support data.

<table>
<thead>
<tr>
<th>TYPE OF HIGHWAY</th>
<th>EXPOSURE FACTOR x</th>
<th>TYPE OF RAILROAD FACILITY</th>
<th>NONMAIN LINE</th>
<th>SINGLE MAIN LINE (UNDER 60 MPH)</th>
<th>DOUBLE TRACK OR HIGH SPEED SINGLE MAIN LINE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Two Lane</td>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Under 1,500</td>
<td></td>
<td>Reflectorized Signs</td>
<td>Flashing Lights</td>
<td>Flashing Lights</td>
<td>Flashing Lights</td>
</tr>
<tr>
<td>1,500 - 5,000</td>
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<td>Flashing Lights</td>
<td>Flashing Lights</td>
<td>Flashing Lights</td>
<td>Flashing Lights</td>
</tr>
<tr>
<td>Over 50,000</td>
<td></td>
<td>Separation</td>
<td>Separation</td>
<td>Separation</td>
<td>Separation</td>
</tr>
<tr>
<td>Multi-Lane</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Over 50,000</td>
<td></td>
<td>Separation</td>
<td>Separation</td>
<td>Separation</td>
<td>Separation</td>
</tr>
<tr>
<td>All Fully Controlled Access</td>
<td></td>
<td>In All Cases</td>
<td>Separation</td>
<td>Separation</td>
<td>Separation</td>
</tr>
</tbody>
</table>

x Exposure Factor = Trains per day x vehicle ADT.
xx Automatic Gates to be used in urban areas and flashing lights in rural areas, unless conditions warrant otherwise.

GUIDELINES FOR RAILROAD CROSSING PROTECTION
Figure 930-2
**Approach Length of Pullout Lane, \( L_d \)**

<table>
<thead>
<tr>
<th>Vehicle Speed (km/h)</th>
<th>Length (m)</th>
</tr>
</thead>
<tbody>
<tr>
<td>50</td>
<td>55</td>
</tr>
<tr>
<td>60</td>
<td>85</td>
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<tr>
<td>70</td>
<td>100</td>
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<tr>
<td>80</td>
<td>115</td>
</tr>
<tr>
<td>90</td>
<td>130</td>
</tr>
<tr>
<td>100</td>
<td>145</td>
</tr>
</tbody>
</table>

**Downstream Length of Pullout Lane, \( L_a \)**

<table>
<thead>
<tr>
<th>Vehicle Speed (km/h)</th>
<th>Length (m)</th>
</tr>
</thead>
<tbody>
<tr>
<td>50</td>
<td>0</td>
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<tr>
<td>60</td>
<td>25</td>
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<tr>
<td>70</td>
<td>80</td>
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<tr>
<td>80</td>
<td>130</td>
</tr>
<tr>
<td>90</td>
<td>200</td>
</tr>
<tr>
<td>100</td>
<td>265</td>
</tr>
</tbody>
</table>

\( L_d = \) Total length of pullout lane, approach  
\( L_a = \) Total length of pullout lane, exit

---

**TYPICAL PULLOUT LANE AT RAILROAD CROSSING**  
Figure 930-3  
(Metric)
NOTES:
1. Minimum scale to be used: Horizontal 1:4800
   Vertical 1:4800
2. Railroad stationing in units designated by the railroad.

RAILROAD CROSSING PLAN FOR
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

Figure 930-4
(Metric)
BEGINNING OF EASEMENT - HIGHWAY STATION 3+855.80 - RAILWAY STATION 57294+57.6

ELEVATION
TOP OF RAIL

RR G L 2 G
131.67 130.15

26.8 m 17.7 m 11.3 m
57295+15.1 3+875.00

GROUND ELEVATION

RR R/W

135.61

FINISHED
HIGHWAY
GRADE
ELEVATION

RR G L 2 G
131.67 130.15

RR R/W

135.74

24.4 m 17.7 m 8.8 m
57296+05.1 3+900.00

RR G L 2 G
131.67 130.76

RR R/W

135.90

25.0 m 17.7 m 9.1 m
57296+95.1 3+925.00

END OF EASEMENT - HIGHWAY STATION 3+932.70 - RAILROAD STATION 57297+73.1

NOTE:
1. All measurements between Railroad and Highway Center Lines shall be taken NORMAL TO HIGHWAY CENTER LINE.
2. Measurements on Cross Sections shall agree on Right of Way Plans.
3. Railroad stationing in units designated by the railroad.

LONGITUDINAL EASEMENT CROSS SECTIONS
Figure 930-5
(Metric)
**SIGHT DISTANCE AT RAILROAD CROSSING**

**Figure 930-1**

Design Manual
March 1994

---

**Case 1**
Departure from stop

<table>
<thead>
<tr>
<th>Train Speed (MPH)</th>
<th>V</th>
<th>Vehicle Speed (MPH)</th>
<th>Vv</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td></td>
<td>10</td>
<td>.40</td>
</tr>
<tr>
<td>10</td>
<td></td>
<td>20</td>
<td>.40</td>
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<td>60</td>
<td></td>
<td>70</td>
<td>.28</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Distance Along Railroad from Crossing (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>10</td>
</tr>
<tr>
<td>20</td>
</tr>
<tr>
<td>30</td>
</tr>
<tr>
<td>40</td>
</tr>
<tr>
<td>50</td>
</tr>
<tr>
<td>60</td>
</tr>
<tr>
<td>70</td>
</tr>
<tr>
<td>80</td>
</tr>
<tr>
<td>90</td>
</tr>
</tbody>
</table>

**Distance Along Highway from Crossing (ft) **

Required design sight distance for combination of highway and train vehicle speeds: 85 ft truck crossing a single set of tracks at 90°.

**Case 2**
Moving vehicle

---

**Adjustments must be made for skew crossings.**

Assumed flat highway grades adjacent to and at crossings.

- **W** = Distance between outer rails (single track W=5 ft.)
- **D** = Distance from stop line to nearest rail (assumed 15 ft.)
- **d_e** = Distance from driver to front of vehicle (assumed 10 ft.)
- **V_v** = Velocity of vehicle

**Legend**

- **d_v** = Sight distance along highway
- **d_t** = Sight distance along railroad tracks
- **V_v** = Velocity of vehicle
- **f** = Coefficient of friction
- **V_t** = Velocity of train
- **L** = Length of vehicle (assumed 65 ft.)
Typical Pullout Lane at Railroad Crossing

Figure 930-3

Approach Length of Pullout Lane, $L_d$

<table>
<thead>
<tr>
<th>Vehicle Speed (MPH)</th>
<th>Length (FT)</th>
</tr>
</thead>
<tbody>
<tr>
<td>30</td>
<td>175</td>
</tr>
<tr>
<td>40</td>
<td>265</td>
</tr>
<tr>
<td>50</td>
<td>385</td>
</tr>
<tr>
<td>60</td>
<td>480</td>
</tr>
</tbody>
</table>

Downstream Length of Pullout Lane, $L_a$

<table>
<thead>
<tr>
<th>Vehicle Speed (MPH)</th>
<th>Length (FT)</th>
</tr>
</thead>
<tbody>
<tr>
<td>30</td>
<td>0</td>
</tr>
<tr>
<td>40</td>
<td>80</td>
</tr>
<tr>
<td>50</td>
<td>460</td>
</tr>
<tr>
<td>60</td>
<td>870</td>
</tr>
</tbody>
</table>
GRADE CROSSING
Highway Sta. 109+25 = Railroad Sta. 1090+00

NOTE:
Minimum scale to be used: Horizontal 1”=400’
Vertical 1”=40’

Highway Sta. 109+25 = Railroad Sta. 1090+00

RAILROAD CROSSING PLAN FOR
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION
Figure 930-4
BEGINNING OF EASEMENT - HIGHWAY STATION 126+32.5 - RAILWAY STATION 57284+57.6

ELEVATION
TOP OF RAIL
RR Q    RR R/W    RR Q
432.0    88'     58'    444.90

GROUND ELEVATION
FINISHED
HIGHWAY GRADE
ELEVATION
L2 Q

57295+15.1
127+00

RR Q    RR R/W    RR Q
432.0    80'     58'    445.35

END EASEMENT - HIGHWAY STATION 129+58.0 - RAILROAD STATION 57297+73.1

NOTES:
All measurements between Railroad and Highway Center Lines shall be taken NORMAL TO
HIGHWAY CENTER LINE.
Measurements on Cross Sections shall agree with those shown on Right of Way Plans.

LONGITUDINAL EASEMENT CROSS SECTIONS
Figure 930-5

Design Manual
March 1994
940.03 Definitions

auxiliary lane The portion of the roadway adjoining the traveled way for parking, speed change, turning, storage for turning, weaving, truck climbing, passing, and other purposes supplementary to through traffic movement.

basic number of lanes The minimum number of general purpose lanes designated and maintained over a significant length of highway.

collector distributor road (C-D road) A parallel roadway designed to remove weaving from the main line and to reduce the number of main line entrances and exits.

decision sight distance The sight distance required for a driver to detect an unexpected or difficult-to-perceive information source or hazard, interpret the information, recognize the hazard, select an appropriate maneuver, and complete it safely and efficiently.

frontage road An auxiliary road that is a local road or street located on the side of a highway for service to abutting properties and adjacent areas, and for control of access.

gore The area downstream from the intersection of the shoulders of the main line and exit ramp. Although generally the area between a main line and an exit ramp, the term may also be used to refer to the area between a main line and an entrance ramp.

intersection at grade The general area where a state highway or ramp terminal is met or crossed at a common grade or elevation by another state highway, a county road, or a city street.
**Interstate System**  A network of routes selected by the state and the FHWA under terms of the federal aid acts as being the most important to the development of a national transportation system. The Interstate System is part of the principal arterial system.

**lane**  A strip of roadway used for a single line of vehicles.

**median**  The portion of a divided highway separating the traveled ways for traffic in opposite directions.

**outer separation**  The area between the outside edge of traveled way for through traffic and the nearest edge of traveled way of a frontage road.

**painted nose**  The point where the main line and ramp lanes separate.

**physical nose**  The point, upstream of the gore, with a separation between the roadways of 16 to 22 ft. See Figures 940-11a and 11b.

**ramp**  A short roadway connecting a main lane of a freeway with another facility for vehicular use such as a local road or another freeway.

**ramp connection**  The pavement at the end of a ramp, connecting it to a main lane of a freeway.

**ramp meter**  A traffic signal at a freeway entrance ramp that allows a measured or regulated amount of traffic to enter the freeway.

**ramp terminal**  The end of a ramp at a local road.

**roadway**  The portion of a highway, including shoulders, for vehicular use. A divided highway has two or more roadways.

**sight distance**  The length of highway visible to the driver.

**shoulder**  The portion of the roadway contiguous with the traveled way, primarily for accommodation of stopped vehicles, emergency use, lateral support of the traveled way, and [where permitted] use by bicyclists and pedestrians.

**stopping sight distance**  The sight distance required to detect a hazard and safely stop a vehicle traveling at design speed.

**traffic interchange**  A system of interconnecting roadways, in conjunction with one or more grade separations, providing for the exchange of traffic between two or more intersecting highways or roadways.

**traveled way**  The portion of the roadway intended for the movement of vehicles, exclusive of shoulders and lanes for parking, turning, and storage for turning.

### 940.04 Interchange Design

#### (1) General

All freeway exits and entrances, except HOV direct access connections, are to connect on the right of through traffic. Deviations from this requirement will be considered only for special conditions.

HOV direct access connections may be constructed on the left of through traffic when they are designed in accordance with the HOV Direct Access Design Guide.

Provide complete ramp facilities for all directions of travel wherever possible. However, give primary consideration to the basic traffic movement function that the interchange is to fulfill.

Few complications will be encountered in the design and location of rural interchanges that simply provide a means of exchanging traffic between a limited access freeway and a local crossroad. The economic and operational effects of locating traffic interchanges along a freeway through a community requires more careful consideration, particularly with respect to local access, to provide the best local service possible without reducing the capacity of the major route or routes.

Where freeway to freeway interchanges are involved, do not provide ramps for local access unless they can be added conveniently and without detriment to safety or reduction of ramp and through-roadway capacity. When exchange of traffic between freeways is the basic function and local access is prohibited by access control restrictions or traffic volume, it may be necessary to provide separate interchanges for local service.
(2) **Interchange Patterns**

Basic interchange patterns have been established that can be used under certain general conditions and modified or combined to apply to many more. Alternatives must be considered in the design of a specific facility, but the conditions in the area and on the highway involved must govern and rigid patterns must not be indiscriminately imposed.

Selection of the final design must be based on a study of projected traffic volumes, site conditions, geometric controls, criteria for intersecting legs and turning roadways, driver expectancy, consistent ramp patterns, continuity, and cost.

The patterns most frequently used for interchange design are those commonly described as directional, semidirectional, cloverleaf, partial cloverleaf, diamond, and single point (urban) interchange. (See Figure 940-4.)

(a) **Directional**

A directional interchange is the most effective design for connection of intersecting freeways. The directional pattern has the advantage of reduced travel distance, increased speed of operation, and higher capacity. These designs eliminate weaving and have a further advantage over cloverleaf designs in avoiding the loss of sense of direction drivers experience in traveling a loop. This type of interchange is costly to construct, commonly using a four-level structure.

(b) **Semidirectional**

A semidirectional interchange has ramps that loop around the intersection of the highways. This requires multiple single-level structures and more area than the directional interchange.

(c) **Cloverleaf**

The full cloverleaf interchange has four loop ramps that eliminate all the left-turn conflicts. Outer ramps provide for the right turns. A full cloverleaf is the minimum type interchange that will suffice for a freeway-to-freeway interchange. Cloverleaf designs often incorporate a C-D road to minimize signing difficulties and to remove weaving conflicts from the main roadway.

The principal advantage of this design is the elimination of all left-turn conflicts with one single-level structure. Because all movements are merging movements, it is adaptable to any grade line arrangement.

The cloverleaf has some major disadvantages. The left-turn movement has a circuitous route on the loop ramp, the speeds are low on the loop ramp, and there are weaving conflicts between the loop ramps. The cloverleaf also requires a large area. The weaving and the radius of the loop ramps are a capacity constraint on the left-turn movements.

(d) **Partial Cloverleaf (PARCLO)**

A partial cloverleaf has loop ramps in one, two, or three quadrants that are used to eliminate the major left-turn conflicts. These loops may also serve right turns for interchanges that have one or two quadrants that must remain undeveloped. Outer ramps are provided for the remaining turns. Design the grades to provide sight distance between vehicles approaching these ramps.

(e) **Diamond**

A diamond interchange has four ramps that are essentially parallel to the major arterial. Each ramp provides for one right and one left-turn movement. Because left-turns are made at grade across conflicting traffic on the crossroad, intersection sight distance is a primary consideration. The diamond design is the most generally applicable and serviceable interchange configuration and usually requires less space than any other type. Consider this design first when a semidirectional interchange is required unless another design is clearly dictated by traffic, topography, or special conditions.

(f) **Single Point (Urban)**

A single point urban interchange is a modified diamond with all of its ramp terminals on the crossroad combined into one signalized at-grade intersection. This single intersection accommodates all interchange and through movements.

A single point urban interchange can improve the traffic operation on the crossroad with less right of way than a typical diamond interchange; however, a larger structure is required.
(3) **Spacing**

To avoid excessive interruption of main line traffic, consider each proposed facility in conjunction with adjacent interchanges, intersections, and other points of access along the route as a whole.

The minimum spacing between adjacent interchanges is 1 mi in urban areas and 2 mi in rural areas. In urban areas, spacing less than 1 mi may be used with C-D roads or grade separated (braided) ramps. Generally, the average interchange spacing is not less than 2 mi in urban areas and not less than 4 mi in suburban areas. Interchange spacing is measured along the freeway center line between the center lines of the crossroads.

The spacing between interchanges may also be dependent on the spacing between ramps. The minimum spacing between the noses of adjacent ramps is given on Figure 940-5.

Consider either frontage roads or C-D roads when it is necessary to facilitate the operation of near-capacity volumes between closely spaced interchanges or ramp terminals. C-D roads may be required where cloverleaf loop ramps are involved or where a series of interchange ramps require overlapping of the speed change lanes. Base the distance between successive ramp terminals on capacity requirements and check the intervening sections by weaving analysis to determine whether adequate capacity and sight distance and effective signing can be ensured without the use of auxiliary lanes or C-D roads.

(4) **Route Continuity**

Route continuity refers to the providing of a directional path along the length of a route designated by state route number. Provide the driver of a through route a path on which lane changes are minimized and other traffic operations occur to the right.

In maintaining route continuity, interchange configuration may not always favor the heavy traffic movement, but rather the through route. In this case, design the heavy traffic movements with multilane ramps, flat curves, and reasonably direct alignment.

(5) **Drainage**

Avoid interchanges located in proximity to natural drainage courses. These locations often result in complex and unnecessarily costly hydraulic structures.

The open areas within an interchange can be used for storm water detention facilities when these facilities are required.

(6) **Uniformity of Exit Pattern**

While interchanges are of necessity custom designed to fit specific conditions, it is desirable that the pattern of exits along a freeway have some degree of uniformity. From the standpoint of driver expectancy, it is desirable that each interchange have only one point of exit, located in advance of the crossroad.

940.05 **Ramps**

(1) **Ramp Design Speed**

The design speed for a ramp is based on the design speed for the freeway main line.

It is desirable for the ramp design speed at the connection to the freeway be equal to the free-flow speed of the freeway. Meet or exceed the upper range values from Figure 940-1 for the design speed at the ramp connection to the freeway. Transition the ramp design speed to provide a smooth acceleration or deceleration between the speeds at the ends of the ramp. However, do not reduce the ramp design speed below the lower range speed of 25 mph. For loop ramps, use a design speed as high as practical, but not less than 25 mph.

These design speed guidelines do not apply to the ramp in the area of the ramp terminal at-grade intersection. In the area of the intersection, a design speed of 15 mph for turning traffic or 0 mph for a stop condition is adequate. Use the allowed skew at the ramp terminal at-grade intersection to minimize ramp curvature.

For freeway-to-freeway ramps and C-D roads, the design speed at the connections to both freeways is the upper range values from Figure 940-1; however, with justification, the midrange values from Figure 940-1 may be used for the remainder of the ramp. When the design speed for the two freeways is different, use the higher design speed.
Existing ramps meet design speed requirements if acceleration or deceleration requirements are met (figure 940-8 or 940-10) and superelevation meets or will be corrected to meet the requirements in Chapter 640.

### Ramp Design Speed

**Figure 940-1**

<table>
<thead>
<tr>
<th>Main Line Design Speed mph</th>
<th>50</th>
<th>55</th>
<th>60</th>
<th>65</th>
<th>70</th>
<th>80</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Upper Range</strong></td>
<td>45</td>
<td>50</td>
<td>50</td>
<td>55</td>
<td>60</td>
<td>70</td>
</tr>
<tr>
<td><strong>Midrange</strong></td>
<td>35</td>
<td>40</td>
<td>45</td>
<td>45</td>
<td>50</td>
<td>60</td>
</tr>
<tr>
<td><strong>Lower Range</strong></td>
<td>25</td>
<td>25</td>
<td>25</td>
<td>25</td>
<td>25</td>
<td>25</td>
</tr>
</tbody>
</table>

### (2) Sight Distance

Design ramps in accordance with provisions in Chapter 650 for stopping sight distances.

### (3) Grade

The maximum grade for ramps for various design speeds is given in Figure 940-2.

<table>
<thead>
<tr>
<th>Ramp Design Speed (mph)</th>
<th>25-30</th>
<th>35-40</th>
<th>45 and above</th>
</tr>
</thead>
<tbody>
<tr>
<td>Desirable Grade (%)</td>
<td>5</td>
<td>4</td>
<td>3</td>
</tr>
<tr>
<td>Maximum Grade (%)</td>
<td>7</td>
<td>6</td>
<td>5</td>
</tr>
</tbody>
</table>

On one-way ramps down grades may be 2% greater.

**Maximum Ramp Grade

**Figure 940-2**

### (4) Cross Section

Provide the minimum ramp widths given in Figure 940-3. Ramp traveled ways may require additional width to these minimums as one-way turning roadways. See Chapter 640 for additional information and roadway sections.

Cross slope and superelevation requirements for ramp traveled way and shoulders are as given in Chapter 640 for roadways.

Whenever feasible, make the ramp cross slope at the ramp beginning or ending station equal to the cross slope of the through lane pavement. Where space is limited and superelevation runoff is long or when parallel connections are used, the superelevation transition may be ended beyond (for on-ramps) or begun in advance of (for off-ramps) the ramp beginning or ending station, provided that the algebraic difference in cross slope at the edge of the through lane and the cross slope of the ramp does not exceed 4%. In such cases, ensure smooth transitions for the edge of traveled way.

### (5) Ramp Lane Increases

When off-ramp traffic and left-turn movement volumes at the ramp terminal at-grade intersection cause congestion, it may be desirable to add lanes to the ramp to reduce the queue length caused by turning conflicts. Make provision for the addition of ramp lanes whenever ramp exit or entrance volumes, after the design year, are expected to result in poor service. See Chapter 620 for width transition design.
Ramp meters are used to allow a measured or regulated amount of traffic to enter the freeway. When operating in the "measured" mode, they release traffic at a measured rate to keep downstream demand below capacity and improve system travel times. In the "regulated" mode, they break up platoons of vehicles that occur naturally or result from nearby traffic signals. Even when operating at near capacity, a freeway main line can accommodate merging vehicles one or two at a time, while groups of vehicles will cause main line flow to break down.

The location of the ramp meter is a balance between the storage and acceleration requirements. Locate the ramp meter to maximize the available storage and so that the acceleration lane length, from a stop to the freeway main line design speed, is available from the stop bar to the merging point. With justification, the average main line running speed during the hours of meter operation may be used for the highway design speed to determine the minimum acceleration lane length from the ramp meter. See Chapter 860 for additional information on the design of ramp meters.

Driver compliance with the signal is required for the ramp meter to have the desired results. Consider enforcement areas with ramp meters.

Consider HOV bypass lanes with ramp meters. See Chapter 1050 for design data for ramp meter bypass lanes.

Design interchanges to the following principles of lane balance:

(a) At entrances, make the number of lanes beyond the merging of two traffic streams not less than the sum of all the lanes on the merging roadways less one. (See Figure 940-6a.)

(b) At exits, make the number of approach lanes equal the number of highway lanes beyond the exit plus the number of exit lanes less one. (See Figure 940-6g.) Exceptions to this are at a cloverleaf or at closely spaced interchanges with a continuous auxiliary lane between the entrance and exit. In these cases the auxiliary lane may be dropped at a single-lane, one lane reduction, off-connection with the number of approach lanes being equal to the sum of the highway lanes beyond the exit and the number of exit lanes. Closely spaced interchanges have a distance of less than 2,100 ft between the end of the acceleration lane and the beginning of the deceleration lane.

Maintain the basic number of lanes, as described in Chapter 620, through interchanges. When a two-lane exit or entrance is used, maintain lane balance with an auxiliary lane. (See Figure 940-6b.) The only exception to this is when the basic number of lanes is changed at an interchange.

The reduction of a basic lane or an auxiliary lane may be made at a two-lane exit or may be made between interchanges. When a two-lane exit is used, provide a recovery area with a normal acceleration taper. When a lane is dropped between interchanges, drop it 1,500 to 3,000 ft from the end of the acceleration taper of the previous interchange. This will allow for adequate signing but not be so far that the driver requires a reverse curve to connect to the main line, or the elevation difference will cause the cross slope to be steep at the nose.

Keep the use of mountable curb at interchange connections to a minimum. Justification is required when it is used adjacent to traffic expected to exceed 40 mph.
will become accustomed to the number of lanes and be surprised by the reduction. (See Figure 940-7.)

Reduce the traveled way width of the freeway by only one lane at a time.

(3) **Sight Distance**
Locate off-connections and on-connections on the main line to provide decision sight distance for a speed/path/direction change as described in Chapter 650.

(4) **On-Connections**
On-connections are the pavement at the end of on-ramps, connecting them to the main lane of a freeway. They have two parts, an acceleration lane and a taper. The acceleration lane allows entering traffic to accelerate to the freeway speed and evaluate gaps in the freeway traffic. The taper is for the entering vehicle to maneuver into the through lane.

On-connections are either taper type or parallel type. The tapered on-connection provides direct entry at a flat angle, reducing the steering control needed. The parallel on-connection adds a lane adjacent to the through lane for acceleration with a taper at the end. Vehicles merge with the through traffic with a reverse curve maneuver similar to a lane change. While the taper requires less steering control, the parallel is narrower at the end of the ramp and has a shorter taper at the end of the acceleration lane.

(a) Provide the minimum acceleration lane length given on Figure 940-8, for each ramp design speed on all on-ramps. When the average grade of the acceleration lane is 3% or greater, multiply the distance from the Minimum Acceleration Lane Length table by the factor from the Adjustment Factor for Grades table.

(b) For parallel type on-connections, provide the minimum gap acceptance length (Lg) to allow entering traffic to evaluate gaps in the freeway traffic and position the vehicle to use the gap. The length is measured beginning at the point that the left edge of traveled way for the ramp intersects the right edge of traveled way of the main line to the ending of the acceleration lane. (See Figures 940-9b and 9c.) The gap acceptance length and the acceleration length overlap with the ending point controlled by the longer of the two.

(c) Single-lane on-connections may be either taper type or parallel type. The taper type is preferred; however, the parallel may be used with justification. Design single-lane taper type on-connections as shown on Figure 940-9a and single lane parallel type on-connections as shown on Figure 940-9b.

(d) For two-lane on-connections, the parallel type is preferred. Design two-lane parallel on-connections as shown on Figure 940-9c. A capacity analysis will normally be the basis for determining whether a freeway lane or an auxiliary lane is to be provided.

When justification is documented, a two-lane tapered on-connection may be used. Design two-lane tapered on-connections in accordance with Figure 940-9d.

Document existing ramps to remain in place with an acceleration lane length less than to the design speed as a design exception. Also, include the following documentation in the project file: the ramp location, the acceleration length available, and the accident analysis that shows that there are not significant accidents in the area of the connection.

The acceleration lane is measured from the last point designed at each ramp design speed (usually the PT of the last curve for each design speed) to the last point with a ramp width of 12 ft. Curves designed at higher design speeds may be included as part of the acceleration lane length.

For existing ramps that do not have significant accidents in the area of the connection with the freeway, the freeway posted speed may be used to calculate the acceleration lane length for preservation projects. If corrective action is indicated, use the freeway design speed to determine the length of the acceleration lane.
(5) **Off-Connections**

Off-connections are the pavement at the beginning of an off-ramp, connecting it to a main lane of a freeway. They have two parts, a taper for maneuvering out of the through traffic and a deceleration lane to slow to the speed of the first curve on the ramp. Deceleration is not assumed to take place in the taper.

Off-connections are either taper type or parallel type. The taper type is preferred because it fits the path preferred by most drivers. When a parallel type connection is used, drivers tend to drive directly for the ramp and not use the parallel lane. However, when a ramp is required on the outside of a curve, the parallel off-connection is preferred. An advantage of the parallel connection is that it is narrower at the beginning of the ramp.

(a) Provide the minimum deceleration lane length given on Figure 940-10 for each design speed for all off-ramps. Also, provide deceleration lane length to the end of the anticipated queue at the ramp terminal. When the average grade of the deceleration lane is 3% or greater, multiply the distance from the Minimum Deceleration Lane Length table by the factor from the Adjustment Factor for Grades table.

For existing ramps that do not have significant accidents in the area of the connection with the freeway, the freeway posted speed may be used to calculate the deceleration lane length for preservation projects. If corrective action is indicated, use the freeway design speed to determine the length of the deceleration lane.

Document existing ramps to remain in place with a deceleration lane length less than to the design speed as a design exception. Also, include the following documentation in the project file: the ramp location, the deceleration length available, and the accident analysis that shows that there are not significant accidents in the area of the connection.

The deceleration lane is measured from the point where the taper reaches a width of 12 ft to the first point designed at each ramp design speed (usually the PC of the first curve for each design speed). Curves designed at higher design speeds may be included as part of the deceleration lane length.

(b) Gores, Figures 940-11a and 11b, are decision points that must be clearly seen and understood by approaching drivers. In a series of interchanges along a freeway, it is desirable that the gores be uniform in size, shape, and appearance.

The paved area between the physical nose and the gore nose is the reserve area. It is reserved for the installation of an impact attenuator. The minimum length of the reserve area is controlled by the design speed of the main line. (See Figures 940-11a and 11b.)

In addition to striping, raised pavement marker rumble strips may be placed for additional warning and delineation at gores. See the Standard Plans for striping and rumble strip details.

The accident rate in the gore area is greater than at other locations. Keep the unpaved area beyond the gore nose as free of obstructions as possible to provide a clear recovery area. Grade this unpaved area as nearly level with the roadways as possible. Avoid placing obstructions such as heavy sign supports, luminaire poles, and structure supports in the gore area.

When an obstruction must be placed in a gore area, provide an impact attenuator (Chapter 720) and barrier (Chapter 710). Place the beginning of the attenuator as far back in the reserve area as possible, preferably after the gore nose.

(c) For single-lane off-connections, the taper type is preferred. Use the design shown on Figure 940-12a for tapered single-lane off-connections. When justification is documented, a parallel single-lane off-connection, as shown on Figure 940-12b, may be used.

(d) The single-lane off-connection with one lane reduction, Figure 940-12c, is only used when the conditions from lane balance for a single lane exit, one lane reduction, are met.

(e) The tapered two-lane off-connection design shown on Figure 940-12d is preferred where the number of freeway lanes is to be reduced, or
where high volume traffic operations will be
improved by the provision of a parallel auxiliary
lane and the number of freeway lanes is to be
unchanged.

The parallel two-lane off-connection, Figure
940-12e, allows less operational flexibility than
the taper, requiring more lane changes. Use a
parallel two-lane off-connection only with
justification.

(6) Collector Distributor Roads
A C-D road can be within a single interchange,
through two closely spaced interchanges, or
continuous through several interchanges.
Design C-D roads that connect three or more
interchanges to be two lanes wide. All others
may be one or two lanes in width, depending
on capacity requirements. Consider intermediate
connections to the main line for long C-D roads.
See Figure 940-13a for designs of collector
distributor outer separations. Use Design A, with
concrete barrier, when adjacent traffic in either
roadway is expected to exceed 40 mph. Design B,
with mountable curb, may be used only when
adjacent traffic will not exceed 40 mph.

(a) The details shown in Figure 940-13b apply
to all single-lane C-D road off-connections.
Where conditions require two-lane C-D road
off-connections, a reduction in the number of
freeway lanes, the use of an auxiliary lane, or a
combination of these, design it as a normal
off-connection per 940.06(5).

(b) Design C-D road on-connections as required
by Figure 940-13c.

(7) Loop Ramp Connections
Loop ramp connections at cloverleaf interchanges
are distinguished from other ramp connections by
a low speed ramp on-connection followed closely
by an off-connection for another low speed ramp.
The loop ramp connection design is shown on
Figure 940-14. The minimum distance between
the ramp connections is dependent on a weaving
analysis. When the connections are spaced far
enough apart that weaving is not a consideration,
design the on-connection per 940.06(4) and
off-connection per 940.06(5).

(8) Weaving Sections
Weaving sections are highway segments where
one-way traffic streams cross by merging and
diverging. Weaving sections may occur within
an interchange, between closely spaced
interchanges, or on segments of overlapping
routes. Figure 940-15 gives the length of the
weaving section for preliminary design. The
total weaving traffic is the sum of the traffic
entering from the ramp to the main line and the
traffic leaving the main line to the exit ramp in
equivalent passenger cars. For trucks, a passenger
car equivalent of two may be estimated. Use the
Highway Capacity Manual for the final design
of weaving sections.

Because weaving sections cause considerable
turbulence, interchange designs that eliminate
weaving or remove it from the main roadway are
desirable. Use C-D roads for weaving between
closely spaced ramps when adjacent to high
speed highways. C-D roads are not required for
weaving on low speed roads.

940.07 Ramp Terminal
Intersections at Crossroads
Design ramp terminal intersections at grade with
crossroads as intersections at grade. (See Chapter
910.) Whenever possible, design ramp terminals
to discourage wrong way movements. Review
the location of ramp intersections at grade with
crossroads to ensure signal progression if the
intersection becomes signalized in the future.
Provide intersection sight distance as described
in Chapter 910.

In urban and suburban areas, match design speed
at the ramp terminal to the speed of the crossroad.
Provide steeper intersection angles between
the ramp terminal and crossroad to slow motor
vehicle traffic speeds and reduce crossing
distances for bicyclists and pedestrians.

The intersection configuration requirements for
ramp terminals is normally the same as for other
intersections. One exception to this is an angle
point is allowed between an off ramp and an on
ramp. This is because the through movement of
traffic getting off the freeway, going through the
intersection, and back on the freeway is minor.
Another exception is at ramp terminals where the through movement is eliminated (for example at a Single Point interchange). For ramp terminals that have two wye connections, one for right turns and the other for left turns and no through movement, the intersection angle has little meaning and does not need to be considered.

940.08 Interchanges on Two-Lane Highways

Occasionally, the first stage of a conventional interchange will be built with only one direction of the main roadway and operated as a two-lane two-way roadway until the ultimate roadway is constructed.

The design of interchanges on two-lane two-way highways may vary considerably from traditional concepts due to the following conditions:

- The potential for center-line-crossing related accidents due to merge conflicts or motorist confusion.
- The potential for wrong way or U-turn movements.
- Future construction considerations.
- Traffic type and volume.
- The proximity to multilane highway sections that might influence the driver’s impression that these roads are also multilane.

The deceleration taper is required for all exit conditions. Design the entering connection with either the normal acceleration taper or a “button hook” type configuration with a stop condition before entering the main line. Consider the following items:

- Design the stop condition connection in accordance with the requirements for a Tee intersection in Chapter 910. Use this type of connection only when an acceleration lane is not possible. Provide decision sight distance as described in Chapter 650.
- Since each design will probably vary from project to project, analyze each project for most efficient signing placement such as one way, two way, no passing, do not enter, directional arrows, guide posts, and traffic buttons.

- Prohibit passing through the interchange area on two lane highways by means of signing, pavement marking, or a combination of both. A 4 ft median island highlighted with raised pavement markers and diagonal stripes is the preferred treatment. When using a 4 ft median system, extend the island 500 ft beyond any merging ramp traffic acceleration taper. The width for the median can be provided by reducing each shoulder 2 ft through the interchange. (See Figure 940-16.)

- Inform both the entering and through motorists of the two-lane two-way characteristic of the main line. Include signing and pavement markings.

- Use as much of the ultimate roadway as possible. Where this is not possible, leave the area for future lanes and roadway ungraded.

- Design and construct temporary ramps as if they were permanent unless second stage construction is planned to rapidly follow the first. In all cases, design the connection to meet the safety needs of the traffic. (See Figure 940-16.)

940.09 Interchange Plans

Figure 940-17 is a sample showing the general format and data required for interchange design plans.

Compass directions (W-S Ramp) or crossroad names (E-C Street) may be used for ramp designation to realize the most clarity for each particular interchange configuration and circumstance.

Include the following as applicable:

- Classes of highway and design speeds for main line and crossroads (Chapter 440).
- Curve data on main line, ramps, and crossroads.
- Numbers of lanes and widths of lanes and shoulders on main line, crossroads, and ramps.
940.10 Documentation

The following documents are to be preserved in the project design documentation file. See Chapter 330.

- Interchange plan
- Access Point Decision Report (Chapter 1425)
- On-connection type justification
- Off-connection type justification
- Justification for ramp metering main line speed reduction
- Weaving analysis and design
- Alternative discussion and analysis
- Documentation for acceleration/deceleration lane length based on a speed less than design speed.

Prepare a preliminary contour grading plan for each completed interchange. Show the desired contours of the completed interchange including details of basic land formation, slopes, graded areas, or other special features. Coordinate the contour grading with the drainage design and the roadside development plan.

Alternative designs considered, studied, and rejected may be shown as reduced scale diagrams with a brief explanation of the advantages and disadvantages of the alternative designs, including the recommended design.
Basic Interchange Patterns

Figure 940-4
Design Manual Traffic Interchanges
September 2002 Page 940-13

L = Minimum distance in feet from nose to nose. The nose is the beginning of the unpaved area within the gore for an exit and the ending of the unpaved area for an entrance.

A Between two interchanges connected to a freeway, a system interchange and a service interchange.

B Between two interchanges connected to a C-D road, a system interchange and a service interchange.

C Between two interchanges connected to a freeway, both service interchanges.

D Between two interchanges connected to a C-D road, both service interchanges.

Notes:
These recommendations are based on operational experience, need for flexibility, and adequate signing. Check them in accordance with Figure 940-15 and the procedures outlined in the Highway Capacity Manual and use the larger value.

(1) With justification, these values may be reduced for cloverleaf ramps.

(2) A system interchange is a freeway to freeway interchange.

(3) A service interchange is a freeway to local road interchange.

<table>
<thead>
<tr>
<th>On - On or Off - Off</th>
<th>Off - On</th>
<th>Turning Roadways</th>
<th>On - Off (weaving)</th>
</tr>
</thead>
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<table>
<thead>
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<th>C-D Road</th>
<th>Freeway</th>
<th>C-D Road</th>
<th>System Interchange</th>
<th>Service Interchange</th>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
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<td>600</td>
<td>2000</td>
<td>1600</td>
<td>1600</td>
<td>1000</td>
</tr>
</tbody>
</table>

**Minimum Ramp Connection Spacing**

*Figure 940-5*
Figure 940-6a

\[ C = A + B - 1 \]

\[ F = D + E - 1^* \]

*Number of lanes, \( F \), may be more by one lane only, provided the lane dropped is an auxiliary lane between closely spaced entrance and exit ramps.
Lane Balance

**UNDESIRABLE** Lane balance but no compliance with basic number of lanes.

**UNDESIRABLE** No lane balance but compliance with basic number of lanes.

**DESIRABLE** Compliance with both lane balance and number of lanes.

*Figure 940-6b*
Main Line Lane Reduction Alternatives

Figure 940-7
### Minimum Acceleration Lane Length (ft)

<table>
<thead>
<tr>
<th>Highway Design Speed (mph)</th>
<th>Ramp Design Speed (mph)</th>
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<th>20</th>
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<th>45</th>
<th>50</th>
<th>60</th>
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#### Adjustment Factors for Grades Greater than 3%

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<thead>
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<th>Highway Design Speed (mph)</th>
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<th>Up Grade</th>
<th>Down Grade</th>
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<td>All Ramp Design Speeds</td>
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<td>30</td>
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<td>1.3</td>
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<tr>
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<td>5% or more</td>
<td>1.5</td>
<td>1.5</td>
</tr>
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<td>5% or more</td>
<td>1.7</td>
<td>1.9</td>
</tr>
<tr>
<td>70</td>
<td>5% or more</td>
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</table>
On-Connection (Single-Lane, Taper Type)

Figure 940-9a

Notes:

(1) See Figure 940-8 for acceleration lane length $L_A$.

(2) Point A is the point controlling the ramp design speed.

(3) A transition curve with a minimum radius of 3,000 ft is desirable. The desirable length is 300 ft. When the main line is on a curve to the left, the transition may vary from a 3,000 ft radius to tangent to the main line.

(4) Radius may be reduced when concrete barrier is placed between the ramp and main line.

(5) For ramp lane and shoulder widths, see Figure 940-3.

(6) Approximate angle to establish ramp alignment.

(7) For Striping, see the Standard Plans.
Notes:

(1) See Figure 940-8 for acceleration lane length $L_A$.
(2) Point $A$ is the point controlling the ramp design speed.
(3) A transition curve with a minimum radius of 3,000 ft is desirable. The desirable length is 300 ft. When the main line is on a curve to the left, the transition may vary from a 3,000 ft radius to tangent to the main line. The transition curve may be replaced by a 50:1 taper with a minimum length of 300 ft.

(4) Radius may be reduced when concrete barrier is placed between the ramp and main line.
(5) For ramp lane and shoulder widths, see Figure 940-3.
(6) Ramp stationing may be extended to accommodate superelevation transition.
(7) For striping, see the Standard Plans.

On-Connection (Single-Lane, Parallel Type)

Figure 940-9b
Notes:

1. See Figure 940-8 for acceleration lane length $L_A$.
2. Point $A$ is the point controlling the ramp design speed.
3. A transition curve with a minimum radius of 3,000 ft is desirable. The desirable length is 300 ft. When the main line is on a curve to the left, the transition may vary from a 3,000 ft radius to tangent to the main line. The transition curve may be replaced by a 50:1 taper with a minimum length of 300 ft.
4. Radius may be reduced when concrete barrier is placed between the ramp and main line.
5. For ramp lane and shoulder widths, see figure 940-3.
6. Ramp stationing may be extended to accommodate superelevation transition.
7. Added lane or 1,500 ft auxiliary lane plus 600 ft taper.
8. For striping, see the Standard Plans.

On-Connection (Two-Lane, Parallel Type)

Figure 940-9c
Notes:

(1) See Figure 940-8 for acceleration lane length $L_A$.

(2) Point A is the point controlling the ramp design speed.

(3) A transition curve with a minimum radius of 3,000 ft is desirable. The desirable length is 300 ft. When the main line is on a curve to the left, the transition may vary from a 3,000 ft radius to tangent to the main line.

(4) Radius may be reduced when concrete barrier is placed between the ramp and main line.

(5) For ramp lane and shoulder widths, see figure 940-3.

(6) Approximate angle to establish ramp alignment.

(7) Added lane or 1,500 ft auxiliary lane plus 600 ft taper.

(8) For striping, see the Standard Plans.

On-Connection (Two-Lane, Taper Type)  
*Figure 940-9d*
### Deceleration Lane Length

#### Figure 940-10

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<th>Ramp Design Speed (mph)</th>
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#### Minimum Deceleration Length (ft)

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<th>Up Grade</th>
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<td>3% to less than 5%</td>
<td>0.9</td>
<td>1.2</td>
</tr>
<tr>
<td>5% or more</td>
<td>0.8</td>
<td>1.35</td>
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</table>

**Adjustment Factors for Grades Greater than 3%**
Notes:
(1) The reserve area length (L) is not less than:

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<tr>
<th>Main Line Design Speed (mph)</th>
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<th>45</th>
<th>50</th>
<th>55</th>
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<td>40</td>
<td>45</td>
<td>50</td>
<td>55</td>
<td>70</td>
</tr>
</tbody>
</table>

(2) $Z = \frac{\text{Design Speed}}{2}$, Design speed is for the main line.

(3) $R$ may be reduced, when protected by an impact attenuator.

**Gore Area Characteristics**

*Figure 940-11a*
**Single-Lane, One-Lane Reduction Off-Connections and All Two-Lane Off-Connections**

**Notes:**
(1) The reserve area length \( L \) is not less than:

<table>
<thead>
<tr>
<th>Main Line Design Speed (mph)</th>
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<th>45</th>
<th>50</th>
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<th>60</th>
<th>65</th>
<th>70</th>
<th>80</th>
</tr>
</thead>
<tbody>
<tr>
<td>( L ) (ft)</td>
<td>25</td>
<td>30</td>
<td>35</td>
<td>40</td>
<td>45</td>
<td>50</td>
<td>55</td>
<td>70</td>
</tr>
</tbody>
</table>

(2) \( Z = \frac{\text{Design Speed}}{2} \), Design speed is for the main line.

(3) \( R \) may be reduced, when protected by an impact attenuator.

**Gore Area Characteristics**

*Figure 940-11b*
Notes:

1. See Figure 940-10 for deceleration lane length $L_D$.
2. Point $A$ is the point controlling the ramp design speed.
3. See Figure 940-11a for gore details.
4. For ramp lane and shoulder widths, see Figure 940-3.
5. Approximate angle to establish ramp alignment.
6. For striping, see the Standard Plans.

Off-Connection (Single-Lane, Taper Type)

Figure 940-12a
Notes:

(1) See Figure 940-10 for deceleration lane length $L_D$.

(2) Point $A$ is the point controlling the ramp design speed.

(3) See Figure 940-11a for gore details.

(4) For ramp lane and shoulder widths, see Figure 940-3.

(5) Ramp Stationing may be extended to accommodate superelevation transition.

(6) For striping, see the Standard Plans.

Off-Connection (Single-Lane, Parallel Type)

Figure 940-12b
Notes:
(1) See Figure 940-10 for deceleration lane length $L_D$.
(2) Point A is the point controlling the ramp design speed.
(3) See Figure 940-11b for gore details.
(4) For ramp lane and shoulder widths, see Figure 940-3.
(5) Approximate angle to establish ramp alignment.
(6) Auxiliary lane between closely spaced interchanges to be dropped.
(7) For striping, see the Standard Plans.

Off-Connection (Single-Lane, One-Lane Reduction)

*Figure 940-12c*
Notes:

(1) See Figure 940-10 for deceleration lane length $L_D$.

(2) Point $A$ is the point controlling the ramp design speed.

(3) See Figure 940-11b for gore details.

(4) For ramp lane and shoulder widths, see Figure 940-3.

(5) Approximate angle to establish ramp alignment.

(6) Lane to be dropped or auxiliary lane with a minimum length of 1,500 ft with a 300 ft taper.

(7) For striping, see the Standard Plans.

Off-Connection (Two-Lane, Taper Type)

Figure 940-12d
Notes:

(1) See Figure 940-10 for deceleration lane length \( L_D \).
(2) Point \( A \) is the point controlling the ramp design speed.
(3) See Figure 940-11b for gore details.
(4) For ramp lane and shoulder widths, see Figure 940-3.
(5) Ramp stationing may be extended to accommodate superelevation transition.
(6) Lane to be dropped or auxiliary lane with a minimum length of 1,500 ft with a 300 ft taper.
(7) For striping, see the Standard Plans.
Collector Distributor (Outer Separations)

Figure 940-13a

Notes:

(1) With justification, the concrete barrier may be placed with 2 ft between the edge of either shoulder and the face of barrier. The minimum width between the edge of through-shoulder and the edge of C-D road shoulder will be reduced to 6 ft, and the radius at the nose will be reduced to 3 ft.

(2) For collector distributor road lane and shoulder widths, see ramp lane and shoulder widths, Figure 940-3.
Collector Distributor (Off-Connections)

Figure 940-13b

Notes:

(1) See Figure 940-10 for deceleration lane length $L_D$.

(2) Point $A$ is the point controlling the C-D road or ramp design speed.

(3) See Figure 940-11a for gore details.

(4) For C-D road and ramp lane and shoulder widths, see Figure 940-3.

(5) Approximate angle to establish alignment.

(6) May be reduced with justification. (See Figure 940-13a.)

(7) For striping, see the Standard Plans.
Notes:

(1) See Figure 940-8 for acceleration lane length $L_A$.

(2) Point $A$ is the point controlling the ramp design speed.

(3) A transition curve with a minimum radius of 3,000 ft is desirable. The desirable length is 300 ft. When the C-D road is on a curve to the left, the transition may vary from a 3,000 ft radius to tangent to the C-D road.

(4) For C-D road and ramp lane and shoulder widths, see Figure 940-3.

(5) Approximate angle to establish alignment.

(6) May be reduced with justification. (See Figure 940-13a.)

(7) For striping, see the Standard Plans.

Collector Distributor (On-Connections)
Figure 940-13c
Loop Ramps Connections

Figure 940-14

Notes:

(1) See Figure 940-15 for required minimum weaving length.

(2) For minimum ramp lane and shoulder widths, see Figure 940-3.

(3) See Figure 940-11b for gore details.
Length of Weaving Sections

Figure 940-15

See Figure 940-7 to determine whether or not lane balance exists.
Temporary Ramps

Figure 940-16
Interchange Plan

Figure 940-17
In other urban areas and in rural areas, crossovers may be necessary to a law enforcement plan.

A crossover that is primarily for governmental service vehicles may be justified on the basis that access through interchanges or intersections is not practical. In urban areas where there are 3 or more miles between access points, providing an unobtrusive crossover may improve emergency service or improve efficiency for traffic service and maintenance forces.

Locate rural crossovers 3 or more miles from an interchange.

Where crossovers are justified and used for winter maintenance operations such as snow and ice removal, the interchange or intersection spacing rule does not apply and the distance from the ramp merge or diverge points may be decreased to a 500-ft minimum with 1,000 ft the desirable minimum.

Minimize visibility of the crossover to the traveling public.

960.03 Design

Consider the following design criteria for all median crossovers. However, taking into consideration the intended vehicle usage, some of the criteria may not apply to crossovers intended primarily for enforcement.

- Adequate median width at the crossover location is required to allow the design vehicle to complete a U-turn maneuver without encroaching within 8 ft of the traffic lanes, and without backing. The common design vehicles for this determination are a passenger car and a single unit truck depending upon the intended use of the crossover. Generally the minimum recommended median width is 40 ft.

- Use grades and radii that are suitable for all authorized user vehicles.
• Provide adequate inside shoulders to allow vehicle deceleration and acceleration to occur off the traffic lanes. Ten-foot inside shoulders are adequate for most cases. Provide full 10-foot shoulders for a distance of 450 ft upstream of the crossover area to accommodate deceleration, and extend downstream of the crossover area for a distance of 600 ft to allow acceleration prior to entering the traffic lane.

• Provide adequate stopping sight distance for vehicles approaching the crossover area. Because of the unexpected maneuvers associated with these inside access points and higher operating speeds commonly experienced in the inside traffic lanes, use conservative values for stopping sight distance. (See the Roadside Classification Plan.)

• Use side slopes of the crossing no steeper than 10H:1V. Grade for a relatively flat and gently contoured appearance that is inconspicuous to the public.

• Do not use curbs or pavement markings.

• Flexible guide posts may be provided for night reference. (See the Standard Plans.)

• Consider the terrain and locate the crossover to minimize visibility to the public.

• Vegetation may be used to minimize visibility. Low vegetation, with a 3-ft year-round maximum height is recommended for this purpose. (See Chapter 1300).

• In locations where vegetation cannot be used to minimize visibility and there is a high incidence of unauthorized use, appropriate signing (No U-Turns) may be used to discourage unauthorized use.

A stabilized all-weather surface is required. Urban crossovers for a high occupancy vehicle enforcement plan are usually paved. Other urban crossovers may be paved if unauthorized use is minimized. Rural crossovers are not usually paved in order to be inconspicuous.

960.04 Approval

All existing and planned crossover locations will be designated on a corridor or regional Master Plan for Median Crossovers. A committee consisting of the Assistant Regional Administrator for Operations or Project Development, the Washington State Patrol Assistant District Commander, the Headquarters (HQ) Access Engineer and the FHWA Safety and Operations Engineer or equivalents will be responsible for establishing and updating this plan yearly with proposed new crossings and removal of crossings that are no longer necessary.

Regional Administrators are responsible for the design and construction of median crossovers. Prior to construction of the opening, submit the documentation of crossover and the design data (together with a right of way print showing the opening in red) to the State Design Engineer for right of way or limited access plan approval. Construction should not proceed until approval is received.

After notification of approval, the Headquarters (HQ) Right of Way Plans Section sends the region a revised reproducible right of way or limited access plan which includes the approved crossover location.

960.05 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
1010 Auxiliary Lanes

1010.01 General
Auxiliary lanes are used to comply with capacity requirements; to maintain lane balance; to accommodate speed change, weaving, and maneuvering for entering and exiting traffic; or to encourage carpools, vanpools, and the use of transit.

See the Traffic Manual and the MUTCD for signing of auxiliary lanes.

Although slow vehicle turnouts, shoulder driving for slow vehicles, and chain-up areas are not auxiliary lanes they are covered in this chapter because they perform a similar function.

See the following chapters for additional information:

<table>
<thead>
<tr>
<th>Chapter</th>
<th>Subject</th>
</tr>
</thead>
<tbody>
<tr>
<td>910</td>
<td>Turn lanes</td>
</tr>
<tr>
<td>910</td>
<td>Speed change lanes at intersections</td>
</tr>
<tr>
<td>940</td>
<td>Speed change lanes at interchanges</td>
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<td>940</td>
<td>Collector distributor roads</td>
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<tr>
<td>940</td>
<td>Weaving lanes</td>
</tr>
<tr>
<td>1050</td>
<td>High occupancy vehicle lanes</td>
</tr>
</tbody>
</table>

1010.02 References

Revised Code of Washington (RCW) 46.61, Rules of the Road.

Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD), USDOT, FHWA; including the Washington State Modifications to the MUTCD, M 24-01. WSDOT

Traffic Manual, M 51-02, WSDOT.

A Policy on Geometric Design of Highways and Streets (Green Book), AASHTO, 1994

Emergency Escape Ramps for Runaway Heavy Vehicles, FHWA-T5-79-201, March 1978

Highway Capacity Manual (Special Report 209), Transportation Research Board

NCHRP Synthesis 178, Truck Escape Ramps, Transportation Research Board

1010.03 Definitions

auxiliary lane The portion of the roadway adjoining the through lanes for parking, speed change, turning, storage for turning, weaving, truck climbing, passing, and other purposes supplementary to through-traffic movement.

climbing lane An auxiliary lane used for the diversion of slow traffic from the through lane.

emergency escape ramp A roadway leaving the main roadway designed for the purpose of slowing and stopping out-of-control vehicles away from the main traffic stream.

lane A strip of roadway used for a single line of vehicles.

lateral clearance The distance from the edge of traveled way to a roadside object.

posted speed The maximum legal speed as posted on a section of highway using regulatory signs.

passing lane An auxiliary lane on a two-lane highway used to provide the desired frequency of safe passing zones.

roadway The portion of a highway, including shoulders, for vehicular use. A divided highway has two or more roadways.

shoulder The portion of the roadway contiguous with the traveled way, primarily for accommodation of stopped vehicles, emergency use, lateral support of the traveled way, and use by pedestrians and bicycles.
slow moving vehicle turnouts  A widened shoulder area to provide room for a slow moving vehicle to pull safely out of the through traffic, allow vehicles following to pass, and return to the through lane.

traveled way  The portion of the roadway intended for the movement of vehicles, exclusive of shoulders and lanes for parking, turning, and storage for turning.

Warrant  A minimum condition for which an action is authorized. Meeting a warrant does not attest to the existence of an unsafe or undesirable condition. Further justification is required.

1010.04  Climbing Lanes

(1)  General

Normally, climbing lanes are associated with truck traffic, but they may also be considered in recreational or other areas that are subject to slow moving traffic. Climbing lanes are designed independently for each direction of travel.

Generally, climbing lanes are provided when the requirements of two warrants - speed reduction and level of service - are exceeded. The requirements of either warrant may be waived if, for example, slow moving traffic is demonstrably causing a high accident rate or congestion that could be corrected by the addition of a climbing lane. However, under most conditions climbing lanes are built when the requirements of both warrants are satisfied.

(2)  Warrant No. 1 — Speed Reduction

Figure 1010-2a shows how the percent and length of grade affect vehicle speeds. The data is based on a typical heavy truck.

The maximum allowable entrance speed, as reflected on the graphs, is 55 mph. Note that this is the maximum value to be used regardless of the posted speed of the highway. When the posted speed is above 55 mph, use 55 mph in place of the posted speed. Examine the profile at least ¼ mi preceding the grade to obtain a reasonable approach speed.

If a vertical curve makes up part of the length of grade, approximate the equivalent uniform grade length.

Whenever the gradient causes a 15 mph speed reduction below the posted speed limit for typical heavy truck for either two-lane or multilane highways, the speed reduction warrant is satisfied (see Figure 1010-2b for an example).

(3)  Warrant No. 2 — Level of Service (LOS)

The level of service warrant for two-lane highways is fulfilled when the up-grade traffic volume exceeds 200 VPH and the up-grade truck volume exceeds 20 VPH. On multilane highways, use Figure 1010-3.

(4)  Design

When a climbing lane is justified, design it in accordance with Figure 1010-4. Provide signing and delineation to identify the presence of the auxiliary lane. Begin climbing lanes at the point where the speed reduction warrant is met and end them where the warrant ends for multilane and 300 ft beyond for 2-lane highways. Consider extending the auxiliary lane over the crest to improve vehicle acceleration and the sight distance.

Design climbing lane width equal to that of the adjoining through lane and at the same cross slope as the adjoining lanes. When ever possible, maintain the shoulders at standard width for the class of highway. However, on two-way two-lane highways, the shoulder may be reduced to 4 ft with justification.

1010.05  Passing Lanes

(1)  General

Passing lanes are desirable where a sufficient number and length of safe passing zones do not exist and the speed reduction warrant for a climbing lane is not satisfied. Figure 1010-5 may be used to determine if a passing lane is recommended.

(2)  Design

When a passing lane is justified, design it in accordance with Figure 1010-6. Make the lane long enough to permit several vehicles to pass. Passing lanes longer than 2 mi can cause the driver to lose the sense that the highway is basically a two-lane facility.
Passing lanes are preferably four-lane sections. A three-lane section may be used, however. Alternate the direction of the passing lane at short intervals to ensure passing opportunities for both directions and to discourage illegal actions of frustrated drivers.

Make the passing lane width equal to the adjoining through lane and at the same cross slope. Full-width shoulders for the highway class are preferred; however, with justification, the shoulders may be reduced to 4 ft. Provide adequate signing and delineation to identify the presence of an auxiliary lane.

1010.06 Slow Moving Vehicle Turnouts

(1) General
On a two-lane highway where passing is unsafe, a slow moving vehicle is required, by RCW 46.61.427, to turn off the through lane wherever a safe turnout exists, in order to permit the following vehicles to proceed. A slow moving vehicle is one that is traveling at a speed less than the normal flow of traffic, behind which five or more vehicles are formed in a line.

A slow moving vehicle turnout is not an auxiliary lane. Its purpose is to provide sufficient room for a slow moving vehicle to safely pull out of through traffic and stop if necessary, allow vehicles following to pass, then return to the through lane. Generally, a slow moving vehicle turnout is provided on existing roadways where passing opportunities are limited, where slow moving vehicles such as trucks and recreational vehicles are predominant, and where the cost to provide a full auxiliary lane would be prohibitive.

(2) Design
Base the design of a slow moving vehicle turnout primarily on sound engineering judgment and Figure 1010-7. Design may vary from one location to another. A minimum length of 100 ft provides adequate storage, since additional storage is provided within the tapers and shoulders. The maximum length is ¼ mi including tapers. Surface turnouts with a stable unyielding material such as BST or ACP with adequate structural strength to support the heavier traffic.

Locate slow vehicle turnouts where at least Design Stopping Sight Distance (Chapter 650) is available, decision sight distance is preferred, so that vehicles can safely reenter the through traffic. Sign slow moving vehicle turnouts to identify their presence.

When a slow moving vehicle turnout is to be built, document the location and why it was selected.

1010.07 Shoulder Driving for Slow Vehicles

(1) General
For projects where climbing or passing lanes are justified, but are not within the scope of the project, or where meeting the warrants for these lanes are borderline, the use of a shoulder driving section is an alternative.

Review the following when considering a shoulder driving section:
- Horizontal and vertical alignment
- Character of traffic
- Presence of bicycles
- Clear zone (Chapter 700)

(2) Design
When designing a shoulder for shoulder driving, use a minimum length of 600 ft. The minimum shoulder width is 8 ft with 10 ft preferred. When barrier is present, the minimum width is 10 ft with 12 ft preferred. Adequate structural strength for the anticipated traffic is necessary and may require reconstruction. Select locations where the side slope meets the requirements of Chapter 640 for new construction and Chapter 430 for existing roadways. When a transition is required at the end of a shoulder driving section, use a 50:1 taper.

Signing for shoulder driving is required. Install guideposts when shoulder driving is to be permitted at night.

Document the need for shoulder driving and why a lane is not being built.
1010.08 Emergency Escape Ramps

(1) General
Consider an emergency escape ramp whenever long steep down grades are encountered. In this situation the possibility exists of a truck losing its brakes and going out of control at a high speed. Consult local maintenance personnel and check traffic accident records to determine if an escape ramp is justified.

(2) Design

(a) Type. Escape ramps are one of the following types:

- Gravity escape ramps are ascending grade ramps paralleling the traveled way. They are commonly built on old roadways. Their long length and steep grade can present the driver with control problems, not only in stopping, but with rollback after stopping. Gravity escape ramps are the least desirable design.

- Sand pile escape ramps are piles of loose, dry sand dumped at the ramp site, usually not more than 400 ft in length. The deceleration is usually high and the sand can be affected by weather conditions; therefore, they are less desirable than arrester beds. However, where space is limited they may be suitable.

- Arrester beds are parallel ramps filled with a smooth, coarse, free-draining gravel. They stop the out-of-control vehicle by increasing the rolling resistance. Arrester beds are commonly built on an up grade to add the benefits of gravity to the rolling resistance. However, successful arrester beds have been built on a level or descending grade.

(b) Location. The location of an escape ramp will vary depending on terrain, length of grade, and roadway geometrics. The best locations include in advance of a critical curve, near the bottom of grade, or before a stop. It is desirable that the ramp leave the roadway on a tangent at least 3 mi from the beginning of the down-grade.

(c) Length. Lengths will vary depending on speed, grade, and type of design used. The minimum length is 200 ft. Calculate the stopping length using the following equation:

\[ L = \frac{V^2}{0.3(R+G)} \]

Where:
- \( L \) = stopping distance (ft)
- \( V \) = entering speed (mph)
- \( R \) = rolling resistance (see Figure 1010-1)
- \( G \) = grade of the escape ramp (%)

Speeds of out-of-control trucks rarely exceed 90 mph; therefore, an entering speed of 90 mph is preferred. Other entry speeds may be used when justification and the method used to determine the speed is documented.

(d) Width. The width of each escape ramp will vary depending on the needs of the individual situation. It is desirable for the ramp to be wide enough to accommodate more than one vehicle. The desirable width of an escape ramp to accommodate two out-of-control vehicles is 40 ft and the minimum width is 26 ft.

(e) The following items are additional considerations in the design of emergency escape ramps:

- If possible, at or near the summit, provide a pull-off brake-check area. Also, include informative signing about the upcoming escape ramp in this area.

- A free draining, smooth, noncrushed gravel is preferred for an arrester bed. To assist in smooth deceleration of the vehicle, taper the depth of the bed from 3 in at the entry to a full depth of 18 to 30 in in not less than 100 ft.

- Mark and sign in advance of the ramp. Discourage normal traffic from using or parking in the ramp. Sign escape ramps in accordance with the guidance contained in the MUTCD for runaway truck ramps.

<table>
<thead>
<tr>
<th>Material</th>
<th>R</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway</td>
<td>1</td>
</tr>
<tr>
<td>Loose crushed aggregate</td>
<td>5</td>
</tr>
<tr>
<td>Loose noncrushed gravel</td>
<td>10</td>
</tr>
<tr>
<td>Sand</td>
<td>15</td>
</tr>
<tr>
<td>Pea gravel</td>
<td>25</td>
</tr>
</tbody>
</table>

Rolling Resistance (R)

Figure 1010-1
• Provide drainage adequate to prevent the bed from freezing or compacting.
• Consider including an impact attenuator at the end of the ramp if space is limited.
• A surfaced service road adjacent to the arrester bed is needed for wreckers and maintenance vehicles to remove vehicles and make repairs to the arrester bed. Anchors are desirable at 300 ft intervals to secure the wrecker when removing vehicles from the bed.

A typical example of an arrester bed is shown in Figure 1010-8.

Include justification, all calculations, and any other design considerations in the documentation of an emergency escape ramp documentation.

**1010.09 Chain-Up Area**

Provide chain-up areas to allow chains to be put on vehicles out of the through lanes at locations where traffic enters chain enforcement areas. Provide chain-off areas to remove chains out of the through lanes for traffic leaving chain enforcement areas.

Chain-up or chain-off areas are widened shoulders, designed as shown in Figure 1010-9. Locate chain-up and chain-off areas where the grade is 6% or less and preferably on a tangent section.

Consider illumination for chain-up and chain-off areas on multilane highways. When deciding whether or not to install illumination, consider traffic volumes during the hours of darkness and the availability of power.

**1010.10 Documentation**

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following web site: [http://www.wsdot.wa.gov/eesc/design/projectdev/](http://www.wsdot.wa.gov/eesc/design/projectdev/)
Performance For Heavy Trucks
Figure 1010-2a
Given: A 2-lane highway meeting the level of service warrant, with the above profile, and a 55 mph posted speed.

Determine: Is the climbing lane warranted and, if so, how long?

Solution:
1. Follow the 4% grade deceleration curve from a speed of 55 mph to a speed of 40 mph at 1,400 ft. The speed reduction warrant is met and a climbing lane is needed.

2. Continue on the 4% grade deceleration curve to 4,000 ft. Note that the speed at the end of the 4% grade is 25 mph.

3. Follow the 1% grade acceleration curve from a speed of 25 mph for 1,000 ft. Note that the speed at the end of the 1% grade is 34 mph.

4. Follow the -2% grade acceleration curve from a speed of 34 mph to a speed of 40 mph, ending the speed reduction warrant. Note the distance required is 400 ft.

5. The total auxiliary lane length is (4,000-1,400)+1,000+400+300=4,300 ft. 300 ft is added to the speed reduction warrant for a 2-lane highway, see the text and Figure 1010-4.

Speed Reduction Example

*Figure 1010-2b*
Level of Service — Multilane

Figure 1010-3

<table>
<thead>
<tr>
<th>Lane Width</th>
<th>Lateral Clearance</th>
<th>Divided</th>
<th>Use Line</th>
<th>Volume in Total Vehicles per Hour per Lane</th>
</tr>
</thead>
<tbody>
<tr>
<td>12</td>
<td>≥ 6</td>
<td>D</td>
<td>1</td>
<td>1400</td>
</tr>
<tr>
<td>12</td>
<td>≤ 6</td>
<td>D</td>
<td>2</td>
<td>1200</td>
</tr>
<tr>
<td>12</td>
<td>≤ 6</td>
<td>U</td>
<td>2</td>
<td>1000</td>
</tr>
<tr>
<td>12</td>
<td>&lt; 6</td>
<td>U</td>
<td>3</td>
<td>800</td>
</tr>
<tr>
<td>11</td>
<td>All</td>
<td>D</td>
<td>2</td>
<td>600</td>
</tr>
<tr>
<td>11</td>
<td>All</td>
<td>U</td>
<td>3</td>
<td>400</td>
</tr>
</tbody>
</table>

Example
2% grade for 1 Mile
10% Trucks
12' Lanes
Lateral Clearance ≥ 6'
4 Lane, Divided-DDHV = 2000
From the chart, climbing lane is recommended
Auxiliary Climbing Lane

Figure 1010-4
Warrant For Passing Lanes

Figure 1010-5

EXAMPLE
For a Minor Arterial Given:
DHV=400 VPH
10% Trucks
50% No Passing Zones
Rolling Terrain from the Chart
Passing Lane NOT required.
Auxiliary Passing Lane

Figure 1010-6
Slow Moving Vehicle Turnout

Figure 1010-7

Edge of traveled way

Shoulder

Thru lane

Constant cross slope

25:1

10 ft min

12 ft desirable

50:1

100 ft min

0.25 ft max

1010-12 English Version November 1999
Figure 1010-8

Typical Emergency Escape Ramp
* Where traffic volumes are low and trucks are not a concern, the width may be reduced to 10 ft minimum with 15 ft preferred.
1020 Bicycle Facilities

1020.01 General

The Washington State Department of Transportation (WSDOT) encourages multimodal use of its transportation facilities. Bicycle facilities or improvements for bicycle transportation are included in the project development and highway programming processes where bicycle use is likely and can be accommodated safely.

This chapter is to serve as a guide for selecting and designing the most useful and cost-effective bicycle facility possible and for how to include the region’s Bicycle Coordinator in the design process. These guidelines apply to normal situations encountered during project development. Unique design problems are resolved on a project-by-project basis using guidance from the region’s Bicycle Coordinator.

State law (46.61.710 RCW) prohibits the operation of mopeds on facilities specifically designed for bicyclists, pedestrians, and equestrians. Mopeds are not considered in the design process for the purposes of this chapter.

In general, do not mix equestrian and bicycle traffic on a shared use path. Consider designing a bridle trail that is separate from the shared use path in common equestrian corridors.

1020.02 References


A Policy on Geometric Design of Highways and Streets (Green Book), 1994, AASHTO

Manual on Uniform Traffic Control Devices (MUTCD), Federal Highway Administration (FHWA), National Advisory Committee on Uniform Traffic Control Devices including the Washington State Modifications to the MUTCD, M 24-01, WSDOT

Washington Administrative Code (WAC) 468-95-035, Pavement Edge and Raised Pavement Markers Supplementing Other Markings

Revised Code of Washington (RCW) 46.61, Rules of the Road

RCW 46.61.710, Mopeds, electric-assisted bicycles—General requirements and operation

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

State Highway System Plan, WSDOT

1020.03 Definitions

bicycle route A system of bikeways, designated by the jurisdiction(s) having the authority, featuring appropriate directional and informational route markers. A series of bikeways may be combined to establish a continuous route and may consist of any or all types of bicycle facilities.

bike lane A portion of a highway or street identified by signs and/or pavement markings reserved for bicycle use.

bikeway Any trail, path, part of a highway or shoulder, or any other traveled way specifically signed and/or marked for bicycle travel.

Category A bicyclist Advanced or experienced riders who are generally using their bicycles as they would a motor vehicle. They want direct access to destinations with a minimum of delay and are comfortable riding with motor vehicle traffic. When touring, their vehicles are commonly heavily loaded with a tandem rider(s), children, or camping gear. They need sufficient operating space on the traveled way or shoulder to eliminate the need for them or passing vehicles to shift position.
**Category B bicyclist**  Basic or less confident adult bicyclists who might be using their bicycles for transportation purposes. They prefer to avoid roads with fast and busy motor vehicle traffic unless there is ample roadway width. Basic bicyclists are comfortable riding on neighborhood streets and shared use paths; however, on busier streets, they prefer designated facilities such as bike lanes or wide shoulder lanes.

**Category C bicyclist**  Children, riding alone or with their parents, who need access to key destinations in the community such as schools, friends, recreational facilities, and convenience stores. Residential streets with low motor vehicle speeds (linked with shared use paths and busier streets with well-defined pavement marking between bicycles and motor vehicles) can accommodate children without encouraging them to ride in the traveled lane of major arterials.

**rural bicycle touring routes**  State highways or sections of state highways that are used or have a high potential for use by Category A bicyclists riding long distance on single or multiday trips.

**shared roadway**  A roadway that is open to both bicycle and motor vehicle travel. Shared roadways do not have dedicated facilities for bicycle travel.

**signed shared roadway (designated as a bike route)**  A shared roadway that has been designated by signing as a preferred route for bicycle use. Appropriate bike route signs are installed to assure bicyclists that improvements such as widening shoulders have been made to improve safety.

**shared use path**  A facility on exclusive right of way with minimal cross flow by motor vehicles. It is designed and built primarily for use by bicycles but is also used by pedestrians, joggers, skaters, wheelchair users (both nonmotorized and motorized), and others.

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### 1020.04 Planning

#### (1) General

Bikeway planning includes provisions and facilities for safe and efficient bicycle travel. An effective multimodal transportation program addresses the issue of upgrading highways to accommodate shared use by bicyclists and motorists.

Bicyclists of all skill levels will use well-designed facilities. Bicyclists will avoid a poorly designed facility.

To enhance bicycle travel, consider upgrading existing roads that are used regularly by Category A or B bicyclists. The upgrading includes improving the width and quality of the surface and maintaining the right-hand portion in a condition suitable for bicycle riding.

Consider bicycle facilities when designing construction projects and normal safety and operational improvements. Shoulder widening projects along existing highways, might be an opportunity to encourage bicycle traffic and enhance bicycle safety. Correcting short areas of restricted width (such as bridges, cuts, or fills) to provide bikeways might not be cost effective. However, the presence of these short, restricted areas does not diminish the importance of widening the adjoining shoulder sections.

Bikeway planning is an integral part of the facility planning for other transportation modes and land use development. Use the location criteria that follow for long-term planning and project development as applicable.

#### (2) Programming

The State Highway System Plan identifies two elements of bicycle project funding:

- Urban Bicycle Projects: Complete local bicycle networks by building short sections of appropriate bicycle facilities along or across state highways.
- Rural Bicycle Touring Routes: Shoulder improvements along sections of designated state routes.

Urban Bicycle Projects have been prioritized by the region’s Planning Offices, the OSC Bicycle Program, and the department’s Bicycle Advisory Committee and are listed in the State Highway System Plan. Urban Bicycle Projects are selected in each region, prioritized, and will compete for funding.
Rural Bicycle Touring Routes (RBTR) program- ming priority areas are listed in the State Highway System Plan. Each region’s Planning Office has a map with the priority areas marked. The purpose of the RBTR program is to add funding to a project in an RBTR shoulder deficiency area. Designers are to consult the region’s Planning Office to determine if their project is within an RBTR shoulder deficiency area. If the project is within an RBTR shoulder deficiency area, the designer requests the region’s Program Management to determine RBTR funding availability.

Consider spot bikeway improvements in other types of projects such as P1 paving and I2 safety improvement projects. Identify small improvements in the project definition phase. Consult the region’s Bicycle Coordinator for recommendations and the limits of the work. Funding from other sources such as the Urban Bicycle and Rural Bicycle programs might be available.

(3) Selection of the Type of Facility

In selecting an appropriate facility, ensure that the proposed facility will not encourage or require bicyclists or motorists to operate in a manner that is inconsistent with the Rules of the Road (RCW 46.61).

An important consideration is route continuity. Alternating bikeways from side to side along a route is generally unacceptable. Designing a route that requires bicyclists to cross the roadway could result in inappropriate maneuvers and/or encourage Rules of the Road violations. In addition, wrong-way bicycle travel might occur beyond the ends of shared use paths because of the inconvenience of having to cross the street.

Many factors are involved in determining which type of facility will benefit the greatest number of bicyclists. Outlined below are the most common applications for each type.

(a) Shared Use Path. The most common applications for shared use paths (See Figure 1020-1) are along rivers and streams, ocean beachfronts, canals, utility rights of way, and abandoned railroad rights of way; within college campuses; and within and between parks. There might also be situations where such facilities can be provided as part of planned developments. Another common application of shared use paths is to close gaps in bicycle travel caused by construction of freeways, or the existence of natural barriers (rivers, mountains, and other large geographic features).

Generally, shared use paths are used to serve corridors not served by streets and highways or where wide rights of way exist permitting such facilities to be constructed away from the influence of parallel roadways. Shared use paths offer opportunities not provided by the road system. They can either provide a recreational opportunity or serve to minimize motor vehicle interference by providing direct high-speed bicycle commute routes.
(b) **Bike Lane.** Bike lanes are established along streets in corridors where there is or, in the future, might be significant bicycle demand. (See Figure 1020-2.) Bike lanes delineate the rights of way assigned to bicyclists and motorists and provide for movements that are more predictable by each. An important reason for establishing bike lanes is to better accommodate bicyclists through corridors where insufficient room exists for safe bicycling on existing streets. This can be accomplished by reducing the number of lanes or prohibiting parking in order to delineate bike lanes.

Where street improvements are not possible, improve the bicyclist’s environment by providing shoulder sweeping programs and special signal facilities.

When considering the selection of appropriate streets for bike lanes, refer to the location criteria discussed in 1020.04(4).

Do not designate sidewalks as bike lanes.

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(c) **Shared Roadway.** Most bicycle travel in Washington occurs on highways and streets without bikeway designations. (See Figure 1020-3.) In most instances, entire street systems are fully adequate for safe and efficient bicycle travel and signing and pavement markings for bicycle use are unnecessary.

The region’s Traffic are responsible for determining sections of state highways where bicycle traffic is inappropriate. The State Traffic Engineer, after consultation with the Bicycle Advisory Committee, prohibits bicycling on sections of state highways through the traffic regulation process. Also, see Chapter 1420 “Access Control Design Policy”.

Bicyclists traveling between cities, or on recreational trips, may use many rural highways. In most cases, rural highways are not designated as bike routes because of the limited use and the lack of continuity with other bike routes. However, the development and maintenance of paved shoulders, with or without a standard edge stripe, can significantly improve safety and convenience for bicyclists and motorists along such routes.
(d) **Signed Shared Roadway.** Designate signed shared roadways as bike routes by posting bike route signs. (See Figure 1020-4.) These routes provide continuity to other bicycle facilities and designate preferred routes through high bicycle-demand corridors. As with bike lanes, designating shared roadways as bike routes is an indication to bicyclists that there are particular advantages to using these bike routes as compared with alternative routes. This means that the responsible agencies have taken action to ensure that these routes are suitable as bike routes and are maintained in a manner consistent with the needs of bicyclists. Signing also alerts motor vehicle operators that bicycles are present.

Use the following criteria to aid in determining whether or not to designate and sign a bike route:

- The route offers a higher degree of service than alternative streets.
- It provides for through and direct travel in bicycle-demand corridors.
- It connects discontinuous segments of bikeways.
- Traffic control devices have been adjusted to accommodate bicyclists.
- Street parking is restricted for improved safety where lane width is critical.
- Surface hazards to bicyclists have been corrected.
- Maintenance of the route is to a higher standard than comparable streets, such as more frequent street sweeping and repair.

In general, do not designate sidewalks as bikeways for the following reasons:

- Sidewalks tend to be used in both directions, despite any signing to the contrary.
- At approaches to intersections, parked cars might impede sight distance of motorists and bicyclists. At driveways, property fences, shrubs, and other obstructions often impair sight distances.
- At intersections, motorists are not looking for bicyclists entering the crosswalk area, particularly when motorists are making a turn.
- Sidewalks are typically designed for pedestrian speeds, and might not be safe for higher-speed use. Conflicts between bicyclists and pedestrians are common, as are conflicts with fixed objects such as parking meters, utility poles, signposts, bus shelters, benches, trees, hydrants, and mailboxes. In addition, bicyclists riding on the curb side of sidewalks might accidentally drop off the sidewalk into the path of motor vehicle traffic.

Only consider a sidewalk as a bike route under special circumstances, such as on long, narrow bridges. Even then, the preferred solution is to widen the roadway to provide space for bicyclists. In residential areas, sidewalk riding is commonly done by Category B and C bicyclists who are not comfortable riding in the street. However, it is inappropriate to sign these facilities as bike routes.

**Location Criteria**

Factors to consider in determining the location of a bikeway are:

(a) **Potential Use.** Locate bikeways along corridors or a convenient road parallel to the corridor to maximize use. However, to attract commuting bicyclists, the roadway must offer through route conditions.
(b) **Directness.** Locate facilities along a direct line and in such a way that they connect bicycle traffic generators for the convenience of the users. Bicyclists are interested in the same destinations as motorists.

(c) **Access.** When locating a shared use path, provide adequate access points. The more access points, the more the facility will be used. Adequate access for emergency and service vehicles is also necessary.

(d) **Shared Use Path Widths.** Figure 1020-13 shows the widths and minimum horizontal clearances needed when a shared use path is on an alignment separate from a highway right of way.

Figure 1020-14 shows shared use path width when adjacent to a roadway and within its right of way. See 1020.05(2)(e) to find if a barrier will be needed.

(e) **Available Roadway Width.** For a bike lane or shared roadway (with or without signing), the overall roadway width must meet or exceed the highway minimum design criteria. See Chapter 430 “Modified Design Level” and 440 “Full Design Level” and Figures 1020-14 and 1020-15 for further width information.

(f) **On-Street Motor Vehicle Parking.** Consider the density of on-street parking and the safety implications, such as opening car doors. If possible, select a route where on-street parking is light or where it can be prohibited.

(g) **Delays.** Bicyclists have a strong desire to maintain momentum. If bicyclists are required to make frequent stops, they might avoid the route.

(h) **Traffic Volumes and Speeds.** For an on-street bikeway, the volume and speed of auto traffic, along with the available width, are factors in determining the best location. Commuting bicyclists generally ride on arterial streets to minimize delay and because they are normally the only streets offering continuity for trips of several miles. The FHWA has developed a spreadsheet to evaluate roadways for bicycle compatibility. The Bicycle Compatibility Index (BCI) measures roadways based on traffic volume, speed, lane width, and other factors. A copy of the BCI and supporting information is found at [http://www.hsrc.unc.edu/research/pedbike/bci/index.html](http://www.hsrc.unc.edu/research/pedbike/bci/index.html)

(i) **Truck and Bus Traffic.** High-speed truck, bus, and recreational vehicle traffic can cause problems along a bikeway because of aerodynamic effects and vehicle widths. Evaluate the need to widen shoulders or change the location of the bicycle facility if it is on a roadway with this type of traffic.

(j) **Existing Physical Barriers.** In some areas there are physical barriers to bicycle travel caused by topographical features such as rivers, limited access highways, or other impediments. In such cases, developing a facility that allows a bikeway to cross an existing barrier can provide access opportunities for bicyclists.

(k) **Collision History.** Check the collision experiences along a prospective bicycle route to determine its relative safety compared to other candidate routes. This involves analysis of the collision types to determine which of them might be reduced. (See 1020.04(4)(p).) Consider both the impacts caused by adding bicycle traffic and the potential for introducing new accident problems. The region’s Traffic Office is a good resource when considering collision factors.

(l) **Grades.** Avoid steep grades on bikeways whenever possible. Refer to 1020.05(2)(k) for specific criteria.

(m) **Pavement Surface Quality.** Establish an on-street bikeway only where pavement can be brought to a reasonable condition for safe bicycle travel. Dense graded asphalt concrete surfaces are preferable to open-graded asphalt concrete, Portland cement concrete, and seal-coated surfaces.

(n) **Maintenance.** Ease of maintenance is an important consideration in locating and developing a bikeway. Consider the ease of access by maintenance vehicles. Bicyclists will often shun a poorly maintained bikeway in favor of a parallel roadway. Consult with area maintenance personnel during the planning stage.
(o) **Environmental Compatibility.** Consider scenic value, erosion and slope stability, and compatibility with the surrounding terrain when developing a bikeway. Provide landscaping to minimize adverse environmental effects.

(p) **Use Conflicts.** Different types of facilities produce different types of conflicts. On-street bikeways involve conflicts with motor vehicles. Shared use paths usually involve conflicts with other bicyclists, pedestrians, skaters, and runners on the path, and with motor vehicles at street intersections. Conflicts between bicyclists and motorists can also occur at highway and driveway intersections, tight corners, and narrow facilities like bridges and tunnels.

(q) **Security.** The potential for criminal acts against bicyclists and other users of bikeways exists anywhere, especially along remote stretches. There also is the possibility of theft or vandalism at parking locations. Consult local law enforcement agencies for guidance in making these areas safer. Also consider installation of telephones in high risk areas.

(r) **Cost/Funding.** Location selection will normally involve a cost comparison analysis of alternatives. Funding availability will often eliminate some alternatives; however, it is more desirable to delay constructing a bicycle facility than to construct an inadequate facility.

(s) **Structures.** Continuity can be provided to shared use path by using an overpass, underpass, tunnel, bridge, or by placing the facility on a highway bridge to cross obstacles. See 1020.05(2)(m) for design information.

Retrofitting bicycle facilities on existing bridges involves a large number of variables; compromises in desirable design criteria are often inevitable. The planner, with the assistance of the region’s Bicycle Coordinator and the Bridge and Structures Office, on a case-by-case basis, will determine the desirable design criteria.

Consider the following alternatives when placing a shared use path on an existing highway bridge:

- On one side of a bridge. Do this where: the bridge facility connects at both ends to the path; there is sufficient width on that side of the bridge or additional width can be gained by remarking the pavement; and provisions have been made to physically separate the motor vehicle traffic from the bicycle traffic. See Figure 1020-16.
  - Provide bicycle lanes, shoulders, or wide curb lanes over a bridge. This is advisable where: bike lanes and shoulders connect on either end of the structure, and when sufficient width exists or can be obtained by widening or remarking the pavement. Use this option only if the bike lane or wide outside lane can be accessed without increasing the potential for wrong-way riding or inappropriate crossing movements.

(v) **Lighting.** Illumination of bicycle facilities might be necessary to achieve minimum levels of safety, security, and visibility.

(w) **Support Facilities.** Where bicycles are used extensively for utility trips or commuting, consider placing adequate bicycle parking and/or storage facilities at common destinations (such as park and ride lots, transit terminals, schools, and shopping centers). Contact the region’s Bicycle Coordinator for additional information.

### 1020.05 Design

#### (1) Project Requirements

For urban bicycle mobility improvement projects (Bike/Ped connectivity projects in the matrices, Chapter 325), apply the guidance in this chapter to the bikeway.

For highway design elements affected by the project, apply the appropriate design level (Chapter 325) and as found in the applicable Design Manual chapters.

For highway design elements not affected by the project, no action is required.

#### (2) Design Criteria for Shared Use Path

Shared use paths are facilities for the primary use of bicyclists but are also used by pedestrians, joggers, skaters, and others.
(a) **Widths.** The geometric guidelines for shared use paths are shown in Figures 1020-13 and 1020-14.

A path width of 8 ft may be used when all the following conditions apply:

- Bicycle traffic is expected to be low (less than 60 bicycles per day [bpd]).
- Pedestrian use is not expected to be more than occasional.
- The horizontal and vertical alignment adequately provide safe and frequent passing opportunities.
- Normal maintenance activities can be performed without damaging the pavement edge.

The minimum paved width for a one-way shared use path is 6 ft. Use this minimum width only after ensuring that one-way operation will be enforced and maintenance can be performed.

Where the shared use path is adjacent to canals, ditches, or fill slopes steeper than 3H:1V, consider a wider separation. A minimum 5 ft separation from edge of the pavement to the top of slope is desirable. A physical barrier, such as dense shrubbery, railing, or chain link fence is needed at the top of a high embankment and where hazards exist at the bottom of an embankment.

(b) **Clearance to Obstructions.** The desirable horizontal clearance from the edge of pavement to an obstruction (such as a bridge pier) is at least 2 ft. Where this cannot be obtained; install signs and pavement markings to warn bicyclists of the condition. See Figure 1020-5 for pavement marking details.

The required minimum vertical clearance from bikeway pavement to overhead obstructions is 8 ft. However, a higher vertical clearance might be needed for passage of maintenance and emergency vehicles.

(c) **Intersections with Highways.** Collisions at intersections are the most common type of motor vehicle/bicycle collision. Shared use path and roadway intersections must clearly define who has the right of way and provide adequate sight distance for both users. There are three types of shared use path/roadway at-grade intersection crossings: midblock, adjacent path, and complex. Only at-grade midblock and adjacent crossings are addressed here. Complex intersections involve special designs which must be considered on a case-by-case basis.
At-grade crossings at existing intersections are usually placed with existing pedestrian crossings where motorists can be expected to stop. If alternate intersection locations for a shared use path are available, select the one with the greatest sight distance.

When possible, place a crossing away from an intersection in order to eliminate conflicts.

Midblock crossings are the least complex of the other types of crossings. Locate midblock path crossings far enough away from intersections so that there is no conflict between the path crossing and the intersection motor vehicle traffic activities. A 90-degree intersection crossing is preferable (Figure 1020-6). A 75-degree angle is acceptable. A 45-degree angle is the minimum acceptable to minimize right of way requirements. A diagonal midblock crossing can be altered as shown in Figure 1020-7.

Midblock Type Shared Use Path Crossing

Figure 1020-6
There are other considerations when designing midblock crossings, including right of way assignment, traffic control devices, sight distances for both bicyclists and motor vehicle operators, refuge island use, access control, and pavement markings.

Adjacent path crossings occur where a path crosses an existing intersection of two roadways, a T intersection (including driveways), or a four-way intersection as shown in Figure 1020-8. It is preferable to integrate this type of crossing close to an intersection so that motorists and path users recognize each other as intersecting traffic. The path user faces potential conflicts with motor vehicles turning left (A) and right (B) from the parallel roadway, and on the crossed roadway (C, D, E).

Complex intersection crossings are all other types of path/roadway or driveway junctions. These include a variety of configurations where the path crosses directly through an existing intersection of two or more roadways and where there can be any number of motor vehicle turning movements.

Note: The path and highway signing and markings are the same as in Figure 1020-6

**Typical Redesign of a Diagonal Midblock Crossing**

*Figure 1020-7*
Improvements to complex crossings must be considered on a case-by-case basis. Suggested improvements include: move the crossing, install a signal, change signization timing, or provide a refuge island and make a two-step crossing for path users.

The major road might be either the parallel or the crossed roadway. Important elements that greatly affect the design of these crossings are: right of way assignment, traffic control devices, and separation distance between path and roadway.

Other roadway/path design considerations:

- **Traffic signals/stop signs.** Determine the need for traffic control devices at all path/roadway intersections by using MUTCD warrants and engineering judgment. Bicycles are considered vehicles in Washington State and bicycle path traffic can be classified as vehicular traffic for MUTCD warrants. Ensure that traffic signal timing is set for bicycle speeds.

- **Manually operated signal actuation mechanisms.** Locate the bicyclist’s signal button where it is easily accessible to bicyclists and 4 ft above the ground and place a detector loop in the path pavement.

- **Signing.** Place path stop signs as close to the intended stopping point as possible. Four-way stops at shared use path and roadway intersections are not advisable due to confu-
Yield signs for path traffic are acceptable at some locations, such as low-volume, low-speed neighborhood streets. Sign type, size, and location must be in accordance with the MUTCD. Do not place the shared use path signs where they will confuse motorists or place roadway signs where they will confuse bicyclists.

- **Approach treatments.** Design shared use path and roadway intersections with flat grades and adequate sight distances. Evaluate stopping sight distance at the intersection. Provide adequate advance warning signs and pavement makings (see MUTCD and Washington State Modifications to the MUTCD) that alert and direct bicyclists to stop before reaching the intersection, especially on downgrades. Provide unpaved shared use paths with paved aprons extending a minimum of 10 ft from the paved road surfaces. Speed bumps or other similar surface obstructions intended to cause bicyclists to slow down are not appropriate.

- **Transition zones.** Integrate the shared use path into the roadway where the path terminates. Design these terminals to transition the bicycle traffic into a safe merging or diverging condition. Appropriate signing is necessary to warn and direct both bicyclist and motorist at the transition areas.

- **Ramp widths.** Design ramps for curb cuts with the same width as the shared use path. Curb cuts and ramps are to provide a smooth transition between the shared use path and the roadway. Consider a 5 ft radius or flare to facilitate right turns for bicycles. This same consideration applies to intersections of two shared use paths.

- **Refuge islands.** Consider refuge islands when one or more of the following applies: high motor vehicle traffic volume and speeds; wide roadways; crossing will be used by elderly, children, disabled, or other slow moving users. See Figure 1020-17 for details.

(d) **At-Grade Railroad Crossings.** Whenever a bikeway crosses railroad tracks, continue the crossing at least as wide as the approach bikeway. Wherever possible, design the crossing at right angles to the rails. See Figure 1020-18.

For on-street bikeways, where a skew is unavoidable, widen the shoulder (or bike lane) to permit bicyclists to cross at right angles. If this is not possible, consider using special construction and materials to keep the flangeway depth and width to a minimum.

See Figure 1020-9 and the MUTCD for the signing and marking for a shared use path crossing a railroad track.

![Railroad Crossing for Shared Use Path](image)
(e) **Separation, Barrier, and Fencing.** When possible, provide a wide separation between a shared use path and the traveled way where the path is located near the traveled way.

If the shared use path is inside the Design Clear Zone, provide a traffic barrier. (See Chapter 700, “Roadside Safety,” for Design Clear Zone. See Chapter 710, “Traffic Barriers,” for barrier location and deflection.) A concrete barrier presents less of a hazard to bicyclists than a W-beam guardrail and is preferred. However, if the edge of the path is farther than 10 ft from the barrier, a W-beam guardrail is also acceptable.

If the roadway shoulder is less than 6 ft wide and the edge of path is within 5 ft of a barrier, provide a taller barrier (minimum of 42”) to reduce the potential for bicyclists falling over the barrier into the traveled way. If the roadway shoulder is more than 6 ft wide and the edge of path is more than 5 ft from a barrier, a standard height barrier may be used.

Where the path is to be located next to a limited access facility, there is also a need for an access barrier. Where space permits, fencing, as is described in Chapter 1460, can be provided in conjunction with a standard height barrier. Otherwise, provide a taller barrier (54” minimum height). Provide a taller barrier (54” minimum) on structures specifically designed for bicycle use as is shown on Figure 1020-16.

Fencing between a shared use path and adjacent property may also be necessary to restrict access to the private property. Discuss the need for fencing and the appropriate height with the property owners during project design.

Consider the impacts of barriers and fencing on the sight distances.

(f) **Design Speed.** The design speed for a shared use path is dependent on the expected conditions of use and on the terrain. See Figure 1020-10 for values.

<table>
<thead>
<tr>
<th>Conditions</th>
<th>Design Speed MPH</th>
<th>Min. Curve Radius Ft</th>
</tr>
</thead>
<tbody>
<tr>
<td>Open country (level or undulating); separate shared use path in urban areas</td>
<td>20</td>
<td>65</td>
</tr>
<tr>
<td>Long down grades (steeper than 4% and longer than 500 ft)</td>
<td>30</td>
<td>145</td>
</tr>
</tbody>
</table>

**Bicycle Design Speeds**  
*Figure 1020-10*

(g) **Horizontal Alignment and Superelevation.** A straight 2% cross slope on tangent path sections is recommended. This is the maximum superelevation used. A greater superelevation can cause maneuvering difficulties for adult tricyclists and wheelchair users.

Increase pavement width up to 4 ft on the inside of a curve to compensate for bicyclist lean. (See Figure 1020-11.) In sharp curve conditions, consider center line pavement marking on two way facilities.

<table>
<thead>
<tr>
<th>Radius</th>
<th>Additional Pavement Width</th>
</tr>
</thead>
<tbody>
<tr>
<td>0 ft – 25 ft</td>
<td>4 ft</td>
</tr>
<tr>
<td>25 ft – 50 ft</td>
<td>3 ft</td>
</tr>
<tr>
<td>50 ft – 75 ft</td>
<td>2 ft</td>
</tr>
<tr>
<td>75 ft – 100 ft</td>
<td>1 ft</td>
</tr>
<tr>
<td>100 ft +</td>
<td>0 ft</td>
</tr>
</tbody>
</table>

**Bikeway Curve Widening**  
*Figure 1020-11*
(h) **Stopping Sight Distance.** Figure 1020-19 indicates the minimum stopping sight distances for various design speeds and grades. The values are based on a 4.5 ft eye height for the bicyclist and 0 ft height for the object (roadway surface). On grades, the descending direction controls the design for two-way shared use paths. (Passing sight distance is not considered due to the relatively low speed of bicyclists. Intersection sight distance is not a consideration because of the presence of either signals or stop signs at roadway crossings.)

(i) **Sight Distance of Crest Vertical Curves.** Figure 1020-20, Sight Distance for Crest Vertical Curves, indicates the minimum lengths of crest vertical curves for varying design speeds.

(j) **Lateral Clearance on Horizontal Curves.** Figure 1020-21 indicates the minimum clearances to line-of-sight obstructions for horizontal curves. Obtain the lateral clearance by entering, on the chart, the stopping sight distance from Figure 1020-19 and the proposed horizontal curve radius. Where minimum clearances cannot be obtained, provide standard curve warning signs and use supplemental pavement markings in accordance with the MUTCD.

(k) **Grades.** Some bicyclists are unable to negotiate long, steep uphill grades. Long downgrades can also cause problems on shared use paths. The maximum grade recommended for a shared use path is 5%. It is desirable that sustained grades (800 ft or longer) be limited to 2% to accommodate a wide range of users.

The following grade length limits are suggested:

<table>
<thead>
<tr>
<th>Rate</th>
<th>Length Limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>5-6%</td>
<td>for up to 800 ft</td>
</tr>
<tr>
<td>7%</td>
<td>for up to 400 ft</td>
</tr>
<tr>
<td>8%</td>
<td>for up to 300 ft</td>
</tr>
<tr>
<td>9%</td>
<td>for up to 200 ft</td>
</tr>
<tr>
<td>10%</td>
<td>for up to 100 ft</td>
</tr>
<tr>
<td>11%+</td>
<td>for up to 50 ft</td>
</tr>
</tbody>
</table>

Grades steeper than 3% might not be practicable for shared use paths with crushed stone or other unpaved surfaces for both bicycle handling and traction, and for drainage and erosion reasons.

Options to mitigate steep grades are:
- When using a steeper grade add an additional 4 to 6 ft of width to permit slower speed maneuverability and to provide a place where bicyclists can dismount and walk.
- Use signing in accordance with MUTCD to alert bicyclists of the steep down grades and the need to control their speed.
- Provide adequate stopping sight distance.
- Increase horizontal path side clearances (4 to 6 ft is recommended), and provide adequate recovery area and/or bike rails.

(l) **Pavement Structural Section.** Design the pavement structural section of a shared use path in the same manner as a highway, considering the quality of the subgrade and the anticipated loads on the bikeway. Principle loads will normally be from maintenance and emergency vehicles.

Unless otherwise justified, use asphalt concrete pavement (ACP) in the construction of a shared use path. Asphalt concrete pavement is to be 0.20 ft thick.

Contact the Materials Laboratory for determination of the subgrade R value.

<table>
<thead>
<tr>
<th>R Value</th>
<th>Subsurfacing Thickness (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt; 40</td>
<td>0.35</td>
</tr>
<tr>
<td>40 to 65</td>
<td>0.25</td>
</tr>
<tr>
<td>&gt; 65</td>
<td>0.20</td>
</tr>
</tbody>
</table>

**R Values and Subsurfacing Needs**  
*Figure 1020-12*

(m) **Structures.** Structures intended to carry a shared use path only are designed using pedestrian loads and emergency and maintenance vehicle loading for live loads. Provide the same minimum clear width as the approach paved shared use path, plus the graded clear areas. See Figure 1020-13 for path and graded areas.

Carrying full widths across all structures has two advantages:
• The clear width provides a minimum horizontal shy distance from the railing or barrier.
• It provides needed maneuvering room to avoid pedestrians and other bicyclists who have stopped on the bridge.

Undercrossings and tunnels are to have a minimum vertical clearance of 10 ft from the bikeway pavement to the structure. This allows access by emergency, patrol, and maintenance vehicles on the shared use path.

See Figure 1020-16 for barrier and rail placement on bridges. Consult with Maintenance and the Bridge Preservation Office to verify that these widths are adequate for their needs. If not, widen to their specifications.

Provide a smooth, nonskid surface for bicycles to traverse bridges with metal grid bridge decking. The sidewalk may be used as a bikeway or place signs instructing the bicyclist to dismount and walk for the length of a bridge with this type of decking.

Use bicycle-safe expansion joints for all decks with bikeways.

(n) Drainage. Sloping the pavement surface to one side usually simplifies longitudinal drainage design and surface construction and is the preferred practice. (See 1020.05(2)(g) for maximum permitted slope.) Generally, surface drainage from the path will be adequately dissipated as it flows down the gently sloping shoulder. However, a shared use path constructed on the side of a hill might require a drainage ditch on the uphill side to intercept the hillside drainage. Where necessary, install catch basins with drains to carry intercepted water under the path. Refer to Chapter 1210 for other drainage criteria.

Locate drainage inlet grates and manhole covers off the pavement of shared use paths. If manhole covers are needed on a path, install them to minimize the effect on bicyclists. Manhole covers are installed level with the surface of the path. Drainage inlet grates on bikeways must have openings narrow enough and short enough to ensure that bicycle tires will not drop into the grates. Where it is not immediately feasible to replace existing grates with standard grates designed for bicycles or where grate clogging is a problem, steel cross straps may be installed with a spacing of 6 to 8 inches on centers, to adequately reduce the size of the openings.

(o) Bollards. Install bollards at entrances to shared use paths to prevent motor vehicles from entering. When locating such installations, ensure that barriers are well marked and visible to bicyclists, day or night. Installing reflectors or reflectorized tape are ways to provide visibility. See Standard Plan H-13 Type 1 Bollard.

A single bollard installed in the middle of the path reduces the users’ confusion. Where more than one post is necessary, use 5 ft spacing to permit passage of bicycle-towed trailers, wheelchairs, and adult tricycles and to ensure adequate room for safe bicycle passage without dismounting. Design bollard installations so they are removable to permit entrance by emergency and service vehicles, and with breakaway features when in the Design Clear Zone. Ensure that the bollard sleeve is flush with pavement surface.

(p) Signing and Pavement Markings. Refer to the MUTCD for guidance and directions for signing and pavement markings for bikeways. Consider a 4 in yellow center line to separate opposing directions of travel where there is heavy use, on curves where there is restricted sight distance, and where the path is unlighted and nighttime riding is expected. A 4 in white line on each edge of the path helps to delineate the path if nighttime use is expected. Lateral and vertical clearance for signs is shown on Figure 1020-13.

(q) Lighting. The level of illumination required on a bicycle facility is dependent upon the amount of nighttime use expected and the nature of the area surrounding the facility. Refer to Chapter 840 for additional guidance concerning illumination of bikeways. Bikeway/roadway intersection lighting is recommended.

(3) Design Criteria for Bike Lane

(a) Widths. Some typical bike lane configurations are illustrated in Figure 1020-15 and are described below:
Figure 1020-15, Design A, depicts bike lanes on an urban-type curbed street where parking stalls (or continuous parking stripes) are marked. Locate bike lanes between the parking area and the traffic lanes. Minimum widths are shown.

Do not place bike lanes between the parking area and the curb. Such facilities create hazards for bicyclists, such as opening car doors and poor visibility at intersections. Also, they prevent bicyclists from leaving the bike lane to turn left and they cannot be effectively maintained.

Figure 1020-15, Design B, depicts bike lanes on an urban-type curbed street, where parking is permitted. Establish bike lanes in conjunction with the parking areas. As indicated, 12 ft is the minimum width of the bike lane where parking is permitted. This type of lane is satisfactory where parking is not extensive and where turnover of parked cars is infrequent. However, an additional width of 1 to 2 ft is recommend if parking is substantial or turnover of parked cars is high.

Figure 1020-15, Design C, depicts bike lanes along the outer portions of an urban-type curbed street where parking is prohibited. This configuration eliminates potential conflicts with motor vehicle parking. Opening car doors is an example. Minimum widths are shown. Both minimum widths shown must be achieved. With a normal 2 ft gutter, the minimum bike lane width is 5 ft. Post NO PARKING signs when necessary.

Figure 1020-15, Design D, depicts bike lanes on a highway without curbs and gutters. Minimum widths are shown. Additional width is desirable, particularly where motor vehicle operating speeds exceed 40 mph.

High-speed truck, bus, and recreational vehicle traffic can cause problems along a bike lane because of aerodynamic effects and vehicle widths. Increase shoulder width to accommodate the large vehicles and bicycle traffic when 5% or more of the daily traffic is truck, bus, or recreational vehicle traffic.

Bike lanes are not advisable on long, steep downgrades where bicycle speeds greater than 30 mph can be expected. As grades increase, downhill bicycle speeds will increase, which increases the handling problems if riding near the edge of the roadway. In such situations, bicycle speeds can approach those of motor vehicles, and Category A bicyclists will generally move into the motor vehicle lanes to increase sight distance and maneuverability. However, Category B & C bicyclists might be placed in a hazardous position, thus signing in accordance with the MUTCD is needed to alert them of the grade and the need to control their speeds.

Bike lanes are usually placed on the right side of one-way streets. Consider placing the bike lane on the left side only when it produces fewer conflicting movements between bicycles and motor vehicles.

(b) **Intersection and Signal Design.** Most motor vehicle/bicycle collisions occur at intersections. For this reason, design bike lanes at intersections in a manner that will minimize confusion for motorists and bicyclists and will permit both users to operate in accordance with the Rules of the Road. *(RCW 46.61)*

Figure 1020-22 illustrates a typical intersection of multilane streets, with bike lanes on all approaches. Some common movements of motor vehicles and bicycles are shown. At intersections where there are bike lanes and traffic signals, consider the installation of loop detectors within the bike lane (in advance of the intersection). Select loop detectors sensitive enough to detect bicycles. Bicyclists generally prefer not to use push button actuators, as they must go out of the way to actuate the signal. For additional guidance on signal design at intersections involving bike lanes, refer to Chapter 850.

Figures 1020-23a and b illustrate two pavement marking pattern options where bike lanes cross freeway off and on-ramps. Option 1 provides a defined crossing point for bicyclists that want to stay on their original course. This option is desirable when bicyclists for various reasons do not have a good view of traffic. Use Option 2 where bicyclists normally have a good view of traffic entering or exiting the roadway and will adjust their path to cross ramp traffic. A bike crossing sign is intended for use on highways to warn motorists of the possibility of bicyclists crossing the roadway.
Dashed lines across the off-ramp are not permitted.

Figure 1020-24 illustrates the recommended pavement marking patterns where bike lanes cross a channelized right turn only lane. When approaching such intersections, bicyclists will have to merge with right-turning motorists. Since bicyclists are typically traveling at speeds less than motorists, they can signal and merge where there is a sufficient gap in right-turning traffic, rather than at any predetermined location. For this reason, it is most effective to eliminate all delineations at the approach of the right turn lane (or off-ramp) or to extend a single, dashed bike lane line at a flat angle across the right turn lane. A pair of parallel lines (delineating a bike lane crossing) to channelize the bike merge is not recommended as this encourages bicyclists to cross at a predetermined location. In addition, some motorists might assume they have the right of way and neglect to yield to bicyclists continuing straight.

A dashed line across the right-turn-only lane is not recommended where there are double right-turn-only lanes. For these types of intersections, drop all pavement markings to permit judgment by the bicyclists to prevail.

(c) Traffic Signals. At signalized intersections, consider bicycle traffic when timing the traffic signal cycle and when selecting the method of detecting the presence of the bicyclist. Contact the region’s Bicycle Coordinators for assistance in determining the timing criteria.

(d) Signing and Pavement Markings. Use the general guidelines in the MUTCD, Part IX, and the Washington State Modifications to the MUTCD for acceptable signing and pavement marking criteria. Additional guidelines are shown on Figures 1020-15, 1020-25, and 1020-26. Lateral and vertical clearance for signs is shown on Figure 1020-13.

(f) Drainage Grates and Manhole Covers. Locate drainage inlet grates and manhole covers to avoid bike lanes. When drainage grates or manhole covers are located on a bike lane, minimize the effect on bicyclists. A minimum of 3 ft of lateral clearance is needed between the edge of a drainage inlet grate and the shoulder stripe. Install and maintain grates and manhole covers level with the surface of the bike lane.

For more information see 1020.05(2)(n).

(4) Design Criteria for Shared Roadway

Any improvements for motor vehicle traffic on a shared roadway will also improve the traveling conditions for bicycles.

A shared roadway designated as a bike route offers a greater degree of service to bicyclists than other roadways. Establish a bike route by placing the MUTCD Bicycle Route signs or markers along the roadway. Improvements might have to be made for safer bicycle travel. Some improvements for facilitating better bicycle travel are widening the shoulders using the shoulder criteria in Chapter 430 “Modified Design Level” and 440 “Full Design Level”, adding pavement markings, improving roadside maintenance, removing surface hazards such as drain grates not compatible with bicycle tires, and other facilities to provide better traveling for bicyclists.

1020.06 Documentation

The following documents are to be preserved in the project file. See Chapter 330.

- Justification for reduction of roadway cross sections
- Justification for reduction of bikeway cross sections
- New or major improvement projects where bike lanes or bike paths are not accommodated (except where prohibited).
NOTE:

(1) Use 12 to 14 ft when maintenance vehicles use a shared use path as an access road for utilities. Use of 12 to 14 ft paths is recommended when there will be substantial use by bicycles ($\geq 60$ bicycles per day), or joggers, skaters, and pedestrians (20 per hour). Contact region’s Bicycle Coordinator for bicycle use information. See 1020.05(2)(a) for more discussion on bicycle path widths.

(2) Where the paved width is wider than the minimum required, reduce the graded area accordingly.

Two-Way Shared Use Path on Separate Right of Way

*Figure 1020-13*
See 1020.05(2)(e) for selecting barriers between bicycle path and shoulder and the need for fencing on limited access roadways.

For Notes (1) and (2) see Figure 1020-13

Two-Way Shared Use Path Adjacent to Roadway

Figure 1020-14
Note:

(1) The optional solid white line might be advisable where stalls are unnecessary (because parking is light) but there is concern that motorists might misconstrue the bike lane to be a traffic lane.

(2) 13 ft – 14 ft is recommended where there is substantial parking or turnover of parked cars is high.

(3) If rumble strips exist, provide 4 ft minimum from the rumble strips to the outside edge of the shoulder.

**Typical Bike Lane Cross Sections**

*Figure 1020-15*
Note:
The above applies to bike lanes and shared use paths. The 2'-8" barrier is used for shared use roadways.

Bikeways on Highway Bridges
Figure 1020-16
Refuge Area

*Figure 1020-17*

\[
\begin{align*}
W \text{ (offset)} & = \frac{Y}{2} \\
\frac{WV^2}{L} & = 60, \text{ where } V < 45 \text{ mph} \\
L & = WV, \text{ where } V \geq 45 \text{ mph} \\
L & = \text{Length of island should be 6 ft or greater} \\
Y & = \text{Width of refuge} \quad 6 \text{ ft = poor} \\
& \quad \quad \quad 8 \text{ ft = satisfactory} \\
& \quad \quad \quad 10 \text{ ft = good}
\end{align*}
\]
Note:
Provide additional width to 14 ft to be provided at railroad crossing to allow bicyclists to choose their own crossing routes.

At-Grade Railroad Crossings
Figure 1020-18
Stopping Sight Distance

Figure 1020-19

\[ S = \frac{V^2}{30(f \pm G)} + 3.67V \]

Where:
- \( S \) = Stopping Sight Distance, ft.
- \( V \) = Velocity, mph
- \( f \) = Coefficient of Friction (use 0.25)
- \( G \) = Grade ft/ft (rise/run)

Legend:
- Descend (-G)
- Ascend (+G)
### Sight Distances for Crest Vertical Curves

Figure 1020-20

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Minimum Length of Vertical Curve, \( L \) (ft)

\[
L = \frac{AS^2}{900} \quad \text{when } S < L
\]

Where:
- \( S \) = Stopping sight distance.
- \( A \) = Algebraic difference in grade.
- \( L \) = Minimum vertical curve length

\[
L = 2S - \frac{900}{A} \quad \text{when } S < L
\]

Based on an eye height of 4.5 ft and an object height of 0 ft.
Height of eye: 4.50 ft  
Height of object: 0.0 ft  

Line of sight is normally 2.25 ft above center line of inside lane at point of obstruction provided no vertical curve is present in horizontal curve.

\[ S \leq \text{Length of curve} \]

Angle is expressed in degrees

\[
M = R \left( 1 - \cos \frac{28.65 S}{R} \right)
\]

\[
S = \frac{R}{28.65} \left[ \cos^{-1} \left( \frac{R-M}{R} \right) \right]
\]

S = Sight distance in feet  
R = Radius of center line inside lane in feet  
M = Distance from center line inside lane in feet

### Table: Stopping Sight Distance, S (ft)

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**Minimum Lateral Clearance, M (ft)**

### Lateral Clearance on Horizontal Curves

*Figure 1020-21*
Typical Bicycle/Auto Movements at Intersection of Multilane Streets

*Figure 1020-22*
Bicycle Crossing of Interchange Ramp

Figure 1020-23a

Option 1

Option 2
Bicycle Crossing of Interchange Ramp

Figure 1020-23b
Note:
(1) If space is available.
(2) Optional dashed line. Not recommended where a long right-turn-only lane or double turn lanes exist.
(3) Otherwise, drop all delineation at this point.
(4) Drop bike lane line where right-turn-only designated.

Bike Lanes Approaching Motorists’ Right-Turn-Only Lanes

*Figure 1020-24*
Note:

(1) 50 to 200 ft dotted line if bus stop or heavy right-turn volume, otherwise solid line.

(2) Dotted line for bus stops immediately beyond the intersection is optional; otherwise use 8 in solid line

Typical Pavement Marking for Bike Lane on Two-Way Street

Figure 1020-25
Typical Bike Lane Pavement Markings at T-Intersections

Figure 1020-26

T-Intersection
with no painted crosswalks

T-Intersection with bus stops
and painted crosswalks

T-Intersection with painted crosswalks
and no bus stops

T-Intersection
with no painted crosswalks
1025 Pedestrian Design Considerations

1025.01 General
Pedestrians are present on most highways and transportation facilities, yet their travel mode differs vastly and sometimes is in conflict with the requirements for vehicular travel. The challenge is to provide safe and efficient facilities that address these two competing interests within a limited amount of right of way. Sidewalks and trails serve as critical links in the transportation network. Facilities that encourage pedestrian activities are a part of comprehensive transportation planning and development programs for urban and rural communities.

1025.02 References

Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD), USDOT, Washington DC, 1988, including the Washington State Modifications to the MUTCD, M 24-01, WSDOT, 1996

RCW 46.04.160, “Crosswalk”

RCW 46.61.240, “Crossing at other than crosswalks”

RCW 47.24.010, City streets as part of state highways, “Designation-construction, maintenance-return to city or town”

RCW 47.24.020, City streets as part of state highways, “Jurisdiction, control”

HOV Direct Access Design Guide, M 22-98, WSDOT

1025.03 Definitions

accessible route An unobstructed pedestrian route that meets the requirements of the Americans with Disabilities Act accessibility guidelines.

ADA An abbreviation for the Americans with Disabilities Act of 1990. The ADA is a civil rights law that identifies and prohibits discrimination based on disability. The ADA requires public entities to design new facilities or alter existing facilities, including sidewalks and trails that are accessible to people with disabilities. Preservation projects, usually, are not considered an alteration of existing facilities. Accessibility can be addressed in preservation projects as a spot safety improvement.

bulb out A curb and sidewalk bulge or extension out into the roadway used to decrease the length of a pedestrian crossing.

crosswalk That marked or unmarked portion of a roadway designated for a pedestrian crossing.

landing A level area at the top of a pedestrian ramp.

midblock pedestrian crossing A marked pedestrian crossing located between intersections.

pedestrian facilities Walkways such as sidewalks, highway shoulders, walking and hiking trails, shared use paths, pedestrian grade separations, crosswalks, and other improvements provided for the benefit of pedestrian travel.

pedestrian-friendly A term for an environment that is safe, pleasant, and inviting to pedestrians.
**pedestrian refuge island**  A raised area between traffic lanes that provides a place for pedestrians to wait to cross the street.

**raised median**  A raised island in the center of a road used to restrict vehicle left turns and side street access. Pedestrians often use this median as a place of refuge when crossing a roadway.

### 1025.04 Policy

#### (1) General

Pedestrian facilities are required along and across most sections of state routes and are an integral part of the transportation system. Walkways and other pedestrian facilities are considered in the project definition phase. The only factors that will preclude providing pedestrian facilities in a project are as follows:

- Pedestrians are prohibited by law from using the facility.
- The cost of the improvements is excessive and disproportionate to the original need or probable use (as a guide, more than 20% of the original estimate).
- Low population density or other factors indicate that there is no need.

#### (2) Funding Programs

The adequacy of appropriate pedestrian facilities is addressed in mobility, safety, bridge replacement, and economic initiative projects in both the Highway Capitol Improvement and Preservation Programs. Federal, state, and local funds are available for pedestrian facility projects.

##### (a) Improvement Program

**Mobility Program (I-1).** Pedestrian facilities are included in improvement projects in urban areas unless the facility is restricted to motor vehicle use. In urban areas, pedestrian facilities can include traffic control devices, grade separations, crosswalks, sidewalks, and illumination. Other technologies, design features, or strategies, such as creating a pedestrian-friendly atmosphere, are generally beyond the scope of usual highway construction projects. These design features, however, can be included in a highway project when a local agency desires to participate and can provide the necessary funding. Partnership agreements between the state and local agencies to provide pedestrian amenities are effective ways to address seemingly different goals.

In rural areas, paved roadway shoulders are usually sufficient as pedestrian facilities. In high pedestrian use areas adjacent to the highway (state parks, recreation areas, and public-owned parking lots) additional signing, marked crosswalks, and separate pedestrian paths and trails might be necessary. Separate pedestrian paths or trails are appropriate, in some circumstances, as connections between activity centers or as part of a comprehensive trails plan.

**Safety Program (I-2).** Pedestrian Accident Locations (PALs) are sections of state routes with four or more pedestrian collisions with vehicles in a six-year period. PALs usually have a high societal cost and compete favorably with High Accident Locations (HALs) for safety funding.

Pedestrian Risk Projects are sections of state highways that have a high risk of pedestrian collisions with vehicles based on adjacent land use, roadway geometric design, and traffic conditions. Each region has a funding allotment to address pedestrian risk locations. Short sections of sidewalks, illumination, raised medians, and other pedestrian facilities are eligible for safety funding where there are pedestrian collisions, such as part of PAL or a High Accident Corridor (HAC).

**Economic Initiatives (I-3).** Projects supporting tourism development, promoting the interpretation of heritage resources, and ensuring public access to rest room equipped facilities can include limited pedestrian facility improvements if the site generates pedestrian activity.

##### (b) Preservation Program

**Roadway Program (P-1).** Projects funded by the Highway Capitol Preservation Program usually do not include enhancement of existing pedestrian facilities except as minor pedestrian spot safety improvements. Other funding sources, including local agency participation through federal grants, can be used for sidewalks, walkways, or other pedestrian facilities in these projects.
Structures Program (P-2). Bridge replacement funding can be used to replace existing pedestrian facilities or to match shoulder width or sidewalks of adjacent roadways on bridges.

Other Facilities (P-3). This funding source can be used to refurbish pedestrian facilities and address ADA requirements within existing rest areas.

(3) Project Requirements

For urban mobility improvement projects (Pedestrian connectivity projects in the matrices, Chapter 325), apply the guidance in this chapter to the pedestrian facility.

For highway design elements affected by the project, apply the appropriate design level (Chapter 325) and design requirements in the applicable Design Manual chapters.

For highway design elements not affected by the project, no action is required.

1025.05 Pedestrian Human Factors

Understanding the human behavior of pedestrians aids in the design of effective facilities. Young children tend to dart out into traffic because they have no understanding of vehicle stopping distances or sight limitations. Older children and teenagers are more likely to cross midblock, or step out in front of oncoming traffic. Adults are more capable of perceiving and dealing with risk. Senior adults and persons with disabilities are most likely to obey crosswalk laws and make predictable movements. Senior pedestrians, as a group, also tend to have reduced vision, balance, speed, stamina, and have trouble distinguishing objects in low light and nighttime conditions.

Walking rates are an important consideration in intersection design. The average walking speed for pedestrians is 4 feet per second. Actual walking speeds, however, can vary from 2.4 to 6.0 feet per second depending on the age group. In addition, people with disabilities require more time to cross a roadway. In areas with a higher senior adult population, a walking rate of 3.0 feet per second is more realistic. This can be mitigated at locations with traffic signals by providing longer pedestrian signal timings, or pedestrian refuge areas, such as islands and medians.

Factors that contribute to deterring pedestrian travel include:

- High vehicle volumes and speeds
- Lack of separated pedestrian facilities
- Lack of a continuous walkway system (missing links)
- Poor nighttime lighting
- Lack of connections to pedestrian activity generators
- Inaccessible to people with disabilities
- Concerns for personal safety
- Barriers on walking route (rivers, railroads, bridges without sidewalks)
- Narrow walkway width
- Lack of transit shelter

To encourage multimodal transportation, livable communities, and pedestrian safety, many agencies provide pedestrian-friendly features along their streets, roads, and highways. The following are several pedestrian-friendly practices in current use:

- ADA accessible routes
- More direct alignment of walkways to reduce travel distances
- A complete network of pedestrian connections
- Ramps and handrails for persons with disabilities
- Medians and pedestrian refuge islands
- Buffers between the walkway and roadway
- Lower vehicular speeds
- Adequate pedestrian signs, signals, and markings
- Pedestrian furniture and vegetation
- Bulb outs or curb extensions
- Adequate illumination
- Audible warning signals
1025.06 Pedestrian Activity Generators

The types of land uses that indicate high pedestrian activity are residential developments with four or more housing units per acre interspersed with multifamily dwellings or hotels located within 1/2 mile of other attractions. These attractions might be retail stores, schools, recreation areas, or senior citizen centers. Certain types of businesses, such as “deli-mart” type stores, fast food restaurants, and skateboard parks, can cater to a specific pedestrian age group and generate high activity levels.

Information on land use, development, and estimated pedestrian densities is available from metropolitan planning organizations, region planning offices, and city and county planning department comprehensive plans.

School districts designate walking routes for every elementary school. In general, children within one mile of the school are required to walk unless there are hazardous walking conditions. Contact the school district’s safety manager to determine the walking routes, average student age, transit stops, and the distance from the school to attractions. Sports, school plays, and other special events occurring after normal school hours can also generate exceptionally high levels of pedestrian activity. Consider the impact of these events when providing pedestrian facilities.

1025.07 Pedestrian Facility Design

(1) Facilities

The type of pedestrian facility provided is based on local transportation plans, the roadside environment, pedestrian volumes, user age group, safety-economic analysis, and continuity of local walkways along or across the roadway. Sidewalks can be either immediately adjacent to streets and highways or separated from them by a buffer. Walking trails, hiking trails, and shared use paths are independently aligned and generally serve recreational activities.

The type of walkway also depends on the access control of the highway as follows:

Full Access Control. Walking and hiking trails and shared use paths within the right of way are separated from vehicular traffic with physical barriers that discourage pedestrians from entering the roadway. These trails can connect with other trails outside the right of way if the access permit is modified. Grade separations are provided when the trail crosses the highway.

Partial or Modified Access Control. Walking and hiking trails and shared use paths are located between the access points of interchanges or intersections. Pedestrian crossings are usually either at-grade with an intersecting cross road or a grade separation. Midblock pedestrian crossings can be considered at pedestrian generators when the roadway has predominately urban characteristics.

Managed Access Control. In rural areas, paved shoulders are usually used for pedestrian travel. When pedestrian activity is high, separate walkways are provided. Sidewalks are used in urban areas where there is an identified need for pedestrian facilities. Trails and paths, separated from the roadway alignment, are used to connect areas of community development. Pedestrian crossings are at-grade.

(2) Pedestrian Travel Along Streets and Highways

(a) General. On state highways within the corporate limits of cities, the city has the responsibility for maintenance of all appurtenances beyond the curb. See RCW 47.24.020. Proposed projects that will damage or remove existing sidewalks or other walkways within the city’s jurisdiction must include reconstruction of these facilities. Examples of various types of pedestrian walkways are shown in Figures 1025-2a and 1025-2b.

The minimum clear width required by a person in a wheelchair or a walker is 3 ft. Utility poles and other fixtures located in the sidewalk can be obstacles for pedestrians with disabilities. Utility company lines, poles, and other fixtures are accommodated within the right of way. When relocation of these fixtures is necessary in a
project, determine the impact of their new location on any pedestrian walkways. Utility vaults and junction boxes with special lids are used for installations in sidewalks to reduce tripping hazards. Improvement projects might provide opportunities to eliminate existing poorly located utilities that are hazards to pedestrians. Hanging or protruding objects within the walkway are also hazards for pedestrians with visual impairments. The minimum vertical clearance for objects overhanging a walkway, including signs, is 7 feet.

Where the walkway is located behind guardrail, protruding guardrail bolts are cut off or a rub rail is installed to prevent snagging on the bolts. These construction requirements are specified in the contract.

Provide a smooth finish to vertical concrete surfaces adjacent to a pedestrian facility to prevent snagging or abrasive injuries from accidental contact with the surface.

(b) **Shoulders.** Pedestrian activity is usually minimal along rural roadways when the adjacent land use is one or less dwelling units per acre. Determine if the roadway’s shoulders are of sufficient width and condition to permit safe travel for pedestrians. Paved shoulders are preferable for an all-weather walking surface. A 4 ft wide shoulder is acceptable where pedestrian activity is minor. Wider shoulders, up to 8 or 10 feet are desirable along high-speed highways, particularly when truck volumes are high or pedestrian activity is significant.

(c) **Shared Use Paths.** Shared use paths are used by pedestrians and bicyclists. Pedestrian facilities differ from bicycle facilities in their design requirements and goals and they are not always compatible. A busy sidewalk might not be safe for bicycle travel and a well-used bike path might be unsuitable as a pedestrian walkway. When a shared use path is determined to be in the best interests of both groups, see Chapter 1020, “Bicycle Facilities,” regarding shared use paths.

(d) **Walking and Hiking Trails.** Walking and hiking trails are supplemental features and are considered on a project-by-project basis. These trails are less developed than other walkways and shared use paths and are usually unpaved. Because of their primitive nature, ADA requirements for accessibility are far less restrictive. See Figure 1025-1 for trail widths and grades. The clear area is the cross-sectional area of the trail that is cleared of limbs, exposed roots, brush, and other obstacles that might be a hazard to the hiker.

<table>
<thead>
<tr>
<th>Trail Type</th>
<th>Clear Area</th>
<th>Trail Width</th>
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<td>Walking trail</td>
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<td>4'</td>
<td>10% *</td>
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<tr>
<td>Hiking trail</td>
<td>8' high &amp; 10' wide</td>
<td>3'</td>
<td>10% sustained, 20% (500' or less)</td>
</tr>
</tbody>
</table>

*Note: When grades of 5% or more are used, provide 4 ft square resting areas adjacent to the trail every 500 ft.

(e) **Sidewalks.** Details for raised sidewalks are shown in the Standard Plans. Roadway classification and land use are important factors when considering sidewalks. Figure 1025-3 provides a generalized method of assessing the need for and adequacy of sidewalks and does not establish minimum requirements for their installation. When sidewalks are recommended for a particular roadway in this figure, conduct a more extensive study to determine if they can be justified. The most desirable installation for the pedestrian is a sidewalk separated from the traveled way by a planted buffer strip. The minimum width for the sidewalk is 5 ft and the buffer is not less than 3 ft. Where a sidewalk is separated from the traveled way with only a curb, the minimum sidewalk width is 6 feet. Wider sidewalks are used in areas of high pedestrian traffic. Sidewalks 8 ft or wider are more appropriate at these locations. In areas with heavy snowfall, snowplows might need to use the sidewalk for snow storage if there is no adjacent shoulder. Consider wider sidewalks or a sidewalk with a buffer to minimize the disruption to pedestrian travel.
A grade of 8.33% or less is required when the sidewalk is on an independent alignment and does not follow an adjacent roadway grade. Sidewalks located adjacent to a street or highway follow that facility’s grade and can exceed 8.33%. On roadways with prolonged severe grades, consider providing level landings adjacent to the sidewalk at approximately 500 ft intervals as resting areas for people with physical disabilities. The cross slope of a sidewalk cannot exceed 2%. More extreme cross slopes are difficult for people in wheelchairs to negotiate.

The side slope adjacent to the sidewalk is a critical design element. See Figures 1025-2a and 2b. On embankment slopes of 4H:1V or flatter, provide a 1 ft widening at the edge of the sidewalk. On steeper embankment slopes provide a 4 ft embankment widening or use a sidewalk design with a 2 ft widening and a raised 6” high lip at the back edge of the sidewalk. When the adjacent roadway has a posted speed of 35 mph or less and there is a vertical drop-off of 2 ft 6 in or more behind the sidewalk, provide a pedestrian railing when embankment widening is not possible. Pedestrian railings are not designed to withstand vehicular impacts and cannot redirect errant vehicles. When a vertical drop off is present on a higher speed roadway, the Design Clear Zone is the primary consideration and a crash-worthy traffic barrier is required. See Figure 1025-5. At roundabouts and intersections with triangular refuge islands or offset legs, the desired pedestrian crossings might not be consistent with the definition of an unmarked crosswalk and markings become necessary. Marked crosswalks also clearly define the pedestrian route and permit enforcement of pedestrian crossing laws.

The standard crosswalk marking consists of a series of wide white lines aligned with the longitudinal axis of the roadway. The lines are positioned at the edges and centers of the traffic lanes to place them out of the normal wheel path of vehicles. This type of crosswalk is a Ladder Bar and is shown in the Standard Plans.

Specially textured crosswalks (consisting of colored pavement, bricks, or other materials) are sometimes used by local agencies in community enhancement projects. These crosswalks do not fall within the legal definition of a marked crosswalk and parallel white crosswalk lines are required to define the crosswalk.

(3) Pedestrian Crossings At-Grade

Wide, multilane streets are difficult for pedestrians to cross, particularly when there are insufficient gaps in vehicular traffic because of heavy volumes. The chart in Figure 1025-4 provides guidance in determining feasible pedestrian crossings based on vehicular traffic volume and speed. Appropriate additional safety features necessary for the crossing are also recommended in this chart.

Pedestrian crossings are permitted along the length of most highways. Pedestrian crossing of all legs of an intersection is also permitted. An illegal pedestrian crossing only occurs when signs prohibit a particular crossing at an intersection or the crossing occurs between two signalized intersections. See RCW 46.61.240. Pedestrian crossings of the roadway are inevitable. Simply prohibiting a crossing without providing a reasonable option is not an effective solution and fails to address the pedestrian’s needs.

Crosswalks, whether marked or not, exist at all intersections. An unmarked crosswalk is the ten-foot wide area across the intersection behind a prolongation on the curb or edge of the through traffic lane. See RCW 46.04.160. A marked crosswalk is required when the intended pedestrian route is different than that cited in the RCW. See Figure 1025-5. At roundabouts and intersections with triangular refuge islands or offset legs, the desired pedestrian crossings might not be consistent with the definition of an unmarked crosswalk and markings become necessary. Marked crosswalks also clearly define the pedestrian route and permit enforcement of pedestrian crossing laws.

The standard crosswalk marking consists of a series of wide white lines aligned with the longitudinal axis of the roadway. The lines are positioned at the edges and centers of the traffic lanes to place them out of the normal wheel path of vehicles. This type of crosswalk is a Ladder Bar and is shown in the Standard Plans.

Specially textured crosswalks (consisting of colored pavement, bricks, or other materials) are sometimes used by local agencies in community enhancement projects. These crosswalks do not fall within the legal definition of a marked crosswalk and parallel white crosswalk lines are required to define the crosswalk.
When locating crosswalks at intersections, consider the visibility of the pedestrian from the motorist’s point of view. Shrubbery, signs, parked cars, and other roadside appurtenances can block the motorist’s view of the pedestrian. Figures 1025-6a and 6b illustrate these sight distance problems.

In urban areas where vehicle speeds are in the range of 25 to 35 mph, a sidewalk bulb out is sometimes used to place the pedestrian at a more visible location. The bulb out also shortens the length of the pedestrian crossing and reduces the pedestrian’s exposure time. At intersections with traffic signals, the bulb out can be used to reduce both pedestrian signal timing and the mast arm lengths of the signal supports. Examples of sidewalk bulb outs are shown in the Figure 1025-7. The right turn path of the design vehicle or the vehicle most likely to make this turn is a critical element in determining the size and shape of the bulb out. Sidewalk bulb outs tend to restrict the width of the roadway and can make right turns difficult for extremely long trucks. Any proposal to install bulb outs on state highways is a deviation that requires approval and documentation.

On roadways with two-way left-turn lanes with pedestrian crossing traffic caused by nearby pedestrian generators, consider removing a portion of the turn lane and installing a raised median refuge and a midblock pedestrian crossing. The installation of a midblock pedestrian crossing on a state highway, however, is a design deviation that requires approval and documentation. An example of a midblock crossing is shown in Figure 1025-8.

An engineering study is required when considering a midblock pedestrian crossing on a state highway. Conditions that might favor a midblock crossing are:

- Significant pedestrian crossings and substantial pedestrian and vehicle conflicts occur.
- The proposed crossing can concentrate or channel multiple pedestrian crossings to a single location.
- The crossing is at an approved school crossing on a school walk route.
- The adjacent land use creates high concentrations of pedestrians needing to cross the highway.
- The pedestrians fail to recognize the best or safest place to cross along a highway and there is a need to delineate the optimal location.
- There is adequate sight distance for motorists and pedestrians.

Midblock pedestrian crossings on state highways are not desirable at the following locations:

- Immediately downstream (less than 300 ft) from a traffic signal or bus stop where motorists do not expect a pedestrian to cross.
- Within 600 ft of another pedestrian crossing.
- On high speed roadways as noted in Figure 1025-4.
- Where pedestrians must cross three or more lanes of traffic in the same direction.

The minimum width of a raised median refuge area is 6 ft to accommodate people in wheelchairs. Raised medians are usually too narrow to allow the installation of ramps and a level landing. When the median is 16 ft or less in width, provide a passageway through the median. This passageway connects with the two separate roadways and cannot exceed a grade of 5%.

(4) Sidewalk Ramps

Sidewalk ramps are required at all legal crossing. These ramps provide an easily accessible connection from a raised sidewalk down to the roadway surface. To comply with ADA requirements, these ramps are at least three feet wide and have slopes 12H:1V or flatter. Examples of sidewalk ramps are shown in the Standard Plans and the Sidewalk Details guide.

The lower terminus of the sidewalk ramp is always located at the beginning of a marked or unmarked crosswalk when separate ramps are used for each direction. Diagonal ramps are used at the junction of two crosswalks. A separate sidewalk ramp is preferred for each
crossing because the crossing distance is shorter and people with vision impairments have fewer difficulties with this arrangement. Diagonal ramps are sometimes necessary when altering an existing roadway because of right of way constraints.

Surface water runoff from the roadway can flood the lower end of a sidewalk ramp. Determine the grades along the curb line and provide catch basins or inlets to prevent the flooding of the ramps. Figure 1025-9 shows examples of how drainage structures are located. Verify that the drainage structure will not be in the path of a wheelchair user.

A level landing is necessary at the top of a sidewalk ramp. This landing is provided to allow a person in a wheelchair room to maneuver into a position to use the ramp or to bypass it. In alterations of existing roadways, the landings must be at least three feet square. In new construction, a four-foot square landing is required. When right of way constraints are not an issue, provide a larger five-foot square landing. If the landing is next to a vertical wall, a five-foot wide clear area is desirable to allow a person in a wheelchair more room to maneuver. Examples of these wheelchair maneuvers are shown in the Sidewalk Details guide. When the upper area of a sidewalk ramp is adjacent to a vertical wall, a 5 ft clearance from the edge of the ramp to the wall is desirable.

At signalized intersections, the pedestrian push buttons are located near the sidewalk ramps for ADA accessibility. See Chapter 850, “Traffic Control Signals,” for information on pedestrian requirements at traffic signal locations.

(5) Pedestrian Grade Separations

In areas where heavy pedestrian traffic is present and opportunities to cross the roadway are infrequent, consider providing a pedestrian grade separation. When considering a pedestrian structure, determine if the conditions that require the crossing are permanent. If there is a likelihood that the pedestrian activity generator might not exist in the near future, consider less costly solutions. Locate the grade separated crossing where pedestrians are most likely to cross the roadway. A crossing might not be used if the pedestrian is required to deviate significantly from a more direct route. A structure might be under-utilized if the additional average walking distance for 85 percent of the pedestrians exceeds 1/4 mile. It is sometimes necessary to install fencing or other physical barriers to channel the pedestrians to the structure and reduce the possibility of undesired at-grade crossings.

Pedestrian grade separations are more effective when the roadway is below the natural ground line as in a “cut” section. Elevated grade separations, where the pedestrian is required to climb stairs or use long approach ramps, tend to be under-utilized.

Grade separated structures are proposed during the planning stage of a project because of the high costs associated with their design and construction. Consider grade-separated crossings under the following conditions:

- Where there is moderate to high pedestrian demand to cross a freeway or expressway
- Where there is a large number of young children, particularly on schools routes, who regularly cross a high speed or high volume roadway
- On streets with high vehicular volumes and high pedestrian crossing volumes, and crossings are extremely hazardous for pedestrians

The Headquarters (HQ) Bridge and Structures Office designs pedestrian grade separation bridges and tunnels on a project-by-project basis. Railings 3 ft 6 in high are provided on pedestrian bridges. The bridge rail is designed so that a 6-inch sphere cannot pass through any part of the railing. In addition, a 2 ft 6 in to 2 ft 10 in high handrail is provided for grades greater than 5%. The minimum width between the railings of an overhead structure or the vertical walls of a tunnel is 8 ft. The minimum overhead clearance for a tunnel is 10 ft. Protective screening to prevent objects from being thrown from an overhead pedestrian structure is sometimes necessary. See Chapter 1120, “Bridges.”
The minimum vertical clearance from the bottom of the pedestrian structure to the roadway beneath is 17 ft 6 in. This minimum height requirement can affect the length of the pedestrian ramps to the structure. To comply with ADA requirements, a ramp cannot have a grade exceeding 8.33% and the maximum rise of the ramp cannot exceed 2 ft 6 in without landings. Landings are a minimum of 5 ft wide and 5 ft long except the landing at the bottom of the ramp, which is 6 ft in length. When ramps are not feasible, provide both elevators and stairways. Stairways are designed in accordance with the Standard Plans.

Pedestrian tunnels are an effective method for providing crossings for roadways located in embankment sections. When possible, design the tunnel with a nearly level profile to provide complete vision from portal to portal. Pedestrians are reluctant to enter a tunnel with a depressed profile because they are unable to see if the tunnel is occupied. Police officers also have difficulty patrolling depressed profile tunnels. Provide day and nighttime illumination within the pedestrian tunnel. Installing gloss-finished tile walls and ceilings can also enhance light levels within the tunnel.

(6) Transit and School Bus Stops

The location of transit stops is an important consideration in providing appropriate pedestrian facilities. See Chapter 1060, “Transit Benefit Facilities.” A transit stop on one side of a street usually has a counterpart on the opposite side because transit routes normally function in both directions on the same roadway. When passengers use this type of route, they will either cross the street at the beginning of a trip or the end of the return trip. Pedestrian collisions are more frequent at these locations. When analyzing high pedestrian accident locations, consider the presence of nearby transit stops and the opportunities for a pedestrian to safely cross the street. At-grade midblock pedestrian crossings are effective at transit stop locations on roadways with lower vehicular volumes. Pedestrian grade separations are appropriate at midblock locations when vehicular traffic volumes prohibit pedestrian crossings at grade.

School bus stops are typically adjacent to sidewalks in urban areas and along shoulders in rural areas. Determine the number of children using the stop and provide an appropriate waiting area. Children, because of their smaller size, might be difficult for motorists to see at crossings or stops. Determine if utility poles, vegetation, and other roadside features interfere with the motorist’s ability to see the children. When necessary, relocate the obstructions or move the bus stop. Parked vehicles can also block visibility and parking prohibitions might be necessary near the bus stop.

(7) Illumination and Signing

In Washington State, the highest number of collisions between vehicles and pedestrians occur in the months November through February when there is poor visibility and fewer daylight hours. At high pedestrian accident locations, illumination of pedestrian crossings and other walkways is an important design consideration. Illumination provided solely for vehicular traffic is not always effective in lighting parallel walkways for pedestrians. Consider additional lighting, mounted at a lower level, for walkways with considerable nighttime pedestrian activity. Design guidance for illumination is in Chapter 840. See Chapter 820 and the MUTCD for pedestrian related signing.

1025.08 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
**Pedestrian Walkways**

*Figure 1025-2a*

---

**Case A**

- Curb and gutter
- 6' - 0" min.
- Sidewalk
- 1' - 0"

Embankment slopes 4H:1V or flatter

---

**Case B**

- Curb and gutter
- 6' - 0" min.
- Sidewalk
- 3' - 0" min.
- 1' - 0"

Rounding

Embankment slopes steeper than 4H:1V

---

**Case C**

- Curb and gutter
- 6' - 0" min.
- Sidewalk
- 4"
- 1' - 0"

Rounding

Embankment slopes steeper than 4H:1V

---

**Case D**

- Buffer 3' - 0" min.
- Ped. Walkway 5' - 0" min.
- Curb and gutter
- Top soil if area is a planting strip
- Cement concrete or asphalt concrete

See above cases for slope treatment
Pedestrian Walkways

**Case E**
When the wall is outside of the Design Clear Zone

**Case F**
When the wall is within the Design Clear Zone

**Case G**
See Chapter 710 for lateral clearance

**Case H**
Slopes 2H:1V or steeper
<table>
<thead>
<tr>
<th>Roadway classification &amp; land use</th>
<th>Sidewalk recommendations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rural highways (less than one dwelling unit per acre)</td>
<td>No sidewalk recommended. Shoulder (four feet minimum width) adequate.</td>
</tr>
<tr>
<td>Suburban highways (one or less dwelling units per acre)</td>
<td>Sidewalk on one side desirable. Four feet wide shoulders adequate.</td>
</tr>
<tr>
<td>Suburban highway (2 to 4 dwelling units per acre)</td>
<td>Sidewalks on both sides of roadway desirable. Sidewalk on one side recommended.</td>
</tr>
<tr>
<td>Major arterial in residential area</td>
<td>Sidewalks on both sides of roadway recommended.</td>
</tr>
<tr>
<td>Collector or minor arterial in residential area</td>
<td>Sidewalks on both sides of roadway recommended.</td>
</tr>
<tr>
<td>Local street in residential area with less than 1 dwelling unit per acre</td>
<td>Sidewalk on one side desirable. Four feet wide shoulders adequate.</td>
</tr>
<tr>
<td>Local street in residential area with 1 to 4 dwelling units per acre</td>
<td>Sidewalks on both sides of roadway desirable. Sidewalk on one side recommended.</td>
</tr>
<tr>
<td>Local street in residential area with more than 4 dwelling units per acre</td>
<td>Sidewalks on both sides of roadway recommended.</td>
</tr>
<tr>
<td>Streets in commercial area</td>
<td>Sidewalks on both sides of roadway recommended</td>
</tr>
<tr>
<td>Streets in industrial area</td>
<td>Sidewalks on both sides of roadway desirable. Sidewalk on one side recommended.</td>
</tr>
<tr>
<td>Traffic Volume ADT</td>
<td>Speed</td>
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<td>Less Than 9,000</td>
<td>30 mph or less</td>
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<td>35 mph</td>
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<td></td>
<td>40 mph or higher</td>
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<td>9,000 to 11,999</td>
<td>30 mph or less</td>
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<td>40 mph or higher</td>
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<td>12,000 to 14,999</td>
<td>30 mph or less</td>
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<td>35 mph</td>
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<td>More than 15,000</td>
<td>30 mph or less</td>
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<td></td>
<td>35 mph</td>
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<td></td>
<td>40 mph or higher</td>
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</tbody>
</table>

**Notes:**
These guidelines include intersection and midblock location with no traffic control signals or stop signs on the approach to the crossing. They do not apply to school crossings. A two-way left-turn lane is not considered a median. This chart is used in conjunction with an engineering study of pedestrian volumes, model vehicle operating speeds, sight distance, vehicle mix, and comparison to similar sites.

**Meaning of terms in chart:**

**Marked crosswalk:** Marked crosswalk can be installed at these locations.

**Additional enhancements:** Marked crosswalks can be used with additional safety items such as overhead illumination, curb bulb outs, flashing beacons, illuminated signing, or an in-roadway flashing light system.

**Not recommended:** A marked crosswalk is not recommended under these conditions without positive vehicular traffic control such as stop signs or traffic control signals.
Crosswalk Locations

Figure 1025-5
Sight Distance at Intersections

Figure 1025-6a
Sight Distance at Intersections

*Figure 1025-6b*
Sidewalk Bulb Outs

Figure 1025-7
Midblock Pedestrian Crossing
Figure 1025-8
Sidewalk Ramp Drainage

Figure 1025-9
Chapter 1030   Safety Rest Areas and Traveler Services

1030.01 General
The Washington State Department of Transportation (WSDOT) has developed a statewide system of traveler services on Interstate highways and state routes. This system includes safety rest areas, roadside parks, points of interest, and traveler information centers. These traveler services provide the opportunity for rest and orientation. Benefits include improved safety, reduced driver fatigue, refuge from adverse driving conditions, and increased tourism.

Traveler services are planned and designed by a multidisciplinary team lead through the Safety Rest Area Program Planner in HQ Maintenance and Operations.

Safety rest areas and roadside parks are spaced approximately every 60 miles on the National Highway System and on Scenic and Recreational Highways. Use the Safety Rest Area and Roadside Park Master Plan as a guide when selecting a site location.

See the Roadside Manual, Division 6, for detailed information on planning, design, construction, and maintenance of safety rest areas and other traveler services.

1030.02 References
42 United States Code (USC) Section 12101 et seq. Americans with Disabilities Act of 1990
23 CFR 752 Landscape and roadside development
Revised Code of Washington (RCW) 46.16.063
Additional fee for recreational vehicles
RCW 46.68.170 RV account — Use for sanitary disposal systems
RCW 47.06.040 State-wide multimodal transportation plan
RCW 47.28.030 Contracts — State Forces
RCW 47.38 Roadside Areas — Safety Rest Areas
RCW 47.39 Scenic and Recreational Highway Act of 1967
Washington Administrative Code (WAC) 51-40 Uniform Building Code Requirements for Barrier-Free Accessibility
Roadside Manual, M 25-30, WSDOT
Highway Runoff Manual, M 31-16, WSDOT
Highway System Plan, WSDOT
Hydraulics Manual, M 23-03, WSDOT
Maintenance Manual, M 51-01, WSDOT
Right of Way Manual, M 26-01, WSDOT
Roadside Classification Plan, M 25-31, WSDOT
Traffic Manual, M 51-02, WSDOT
Safety Rest Area and Roadside Park Master Plan Manual on Uniform Traffic Control Devices USDOT, Washington DC, including the Washington State Modifications to the MUTCD, WSDOT (MUTCD) http://www.wsdot.wa.gov/biz/trafficoperations/mutcd.htm

1030.03 Documentation
A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Typical Truck Storage

Figure 1030-1
Typical Single RV Dump Station Layout

*Figure 1030-2*
Typical Two RV Dump Station Layout

*Figure 1030-3*
1040.01 General

Truck weighing facilities are needed to protect state highways from overweight vehicles, to provide for vehicle safety inspection, and to provide a source of data for planning and research. The development, construction, and maintenance of these facilities is a cooperative effort between the Washington State Department of Transportation (WSDOT) and the Washington State Patrol (WSP).

1040.02 Definitions

**Commercial Vehicle Information Systems and Networks (CVISN)**  A network that links intelligent transportation systems (ITS) to share information on commercial vehicles. When in operation at a weigh site it can enable commercial vehicles to clear the facility without stopping.

**decision sight distance**  The sight distance required for a driver to detect an unexpected or difficult-to-perceive information source or hazard, interpret the information, recognize the hazard, and select and complete an appropriate maneuver safely and efficiently.

**functional classification**  The grouping of streets and highways according to the character of the service they are intended to provide. (See Chapter 440.)

**frontage road**  An auxiliary road that is a local road or street located beside a highway for service to abutting property and adjacent areas and for control of access.

**lane**  A strip of roadway used for a single line of vehicles.

**median**  The portion of a divided highway separating the traveled ways for traffic in opposite directions.

**outer separation**  The area between the outside edge of traveled way for through traffic and the nearest edge of traveled way of a frontage road.

**roadway**  The portion of a highway, including shoulders, for vehicular use. A divided highway has two or more roadways.

**sight distance**  The length of roadway visible to the driver.

**shoulder**  The portion of the roadway contiguous with the traveled way, primarily for accommodation of stopped vehicles, emergency use, lateral support of the traveled way, and use by pedestrians and bicycles.

**static scale**  A scale that requires a vehicle to stop for weighing.

**stopping sight distance**  The sight distance required to safely stop a vehicle traveling at design speed.

**traveled way**  The portion of the roadway intended for the movement of vehicles, exclusive of shoulders and lanes for parking, turning, and storage for turning.

**usable shoulder**  The width of the shoulder that can be used by a vehicle for stopping.

**weigh in motion (WIM)**  A scale facility capable of weighing a vehicle without the vehicle stopping.

1040.03 Planning, Development, and Responsibilities

The WSP works with the WSDOT’s Planning and Programming Service Center to develop a prioritized list of weigh facility needs for each biennium. The list includes:

- New permanent facilities
- New portable facilities
- New shoulder sites
• WIM equipment
• Vehicle inspection facilities
• Scale approach slab reconstruction

The WSP provides Program Management a project definition, that includes:
• A statement of need, the purpose of the project, and the type of work
• The general location of the project

Program Management sends this information to the region for preparation of a Project Summary. The region works with the WSP to identify the specific location of the facility, prepares a design decision estimate, and submits it to Program Management.

The region negotiates and the Regional Administrator executes any formal agreements with the WSP required for the design, construction, or maintenance of vehicle weighing and inspection facilities.

The Memorandum of Understanding Related to Vehicle weighing and Equipment Inspection Facilities on State Highways, Figure 1040-8, contains details about the various responsibilities of the WSDOT and the WSP.

1040.04 Permanent Facilities

Permanent truck weighing facilities have permanent scales and may have buildings. When these facilities are in operation, trucks are required to stop. However, when Weigh In Motion (WIM) and Commercial Vehicle Information Systems and Networks (CVISN) capabilities have been installed, the driver may be notified to continue without stopping. The notification to continue may be through the use of signs or transponders.

(1) Site Locations

The exact location of a truck weighing facility is generally controlled by topography, highway alignment, and geometrics. It is also desirable to select a site where adequate right of way is already available. Select the most economical site to minimize site preparation, expense, or impact on the environment. Water, electricity availability, and sewage treatment and disposal are other considerations for site selection.

Locate the facility so that its operation will not hinder the operation of the highway or other related features such as intersections and interchanges.

To the extent possible, locate the facility to prevent truck traffic avoiding the facility on other roadways and the type and volume of truck traffic using the highway.

An Access Point Decision Report is required for weigh sites on multilane divided highways with access control. (See Chapter 1425.)

(2) Design Features

On multilane highways, provide standard off- and on-connections, as shown in Chapter 940. Figure 1040-1 is the minimal design of a weigh site on multilane highways.

Design weigh facilities on two-lane highways to best fit the existing conditions, with particular consideration given to the matter of access to and from the site. Standard off- and on-connections, as shown in Chapter 940, are preferred; however, with justification on-connections may be designed as intersections. (See Chapter 910.) Figure 1040-2 is a guide for the design of weigh sites on two-lane highways.

The following special design features apply:

• Level cement concrete approach slabs are required at both ends of the scales.
  
  Asphalt concrete pavement approach slabs will be allowed only when adequate soil conditions exist, projected truck volume is light, and benefit/cost analysis justifies the use of asphalt concrete pavement based on the small percentage of time the scales will be in operation.

  The approach slabs must be level and in the same plane as the scale.

• Provide adequate parking and storage to ensure that trucks do not impede the mainline through traffic. The WSDOT Regional Administrator and the WSP agree on the area to be provided.
• On multilane divided highways, install illuminated electronically controlled “open” and “closed” message signs that can be operated from the scale house or the control cabinet. Provide permanent signing for the facility, as requested by the WSP.

• The need for a vehicle safety inspection facility at any site is identified by the WSP. Figure 1040-3 is a guide for a site plan for a single bay vehicle inspection facility. Additional bays and site adaptation will be on a site by site basis. The WSDOT Regional Administrator and the WSP agree on the area to be provided.

• The need for some form of approach protective treatment for the scale house or a protective fence between the scale and roadway is identified by the WSP and agreed upon by the WSDOT Regional Administrator and the WSP. The need for the device is to protect the scale house from errant vehicles. See Chapter 700 for additional clear zone considerations.

• The need for WIM or CVISN capabilities is identified by the WSP. Design the in-place facilities to provide the ability to notify drivers whether to continue on or to stop for further investigation before they reach the exit for the static scale. The design is agreed upon by the WSDOT Regional Administrator and the WSP.

• Where WIM and CVISN are not included in the project, provide conduit for their future installation.

• With justification, at locations where space is limited, the depressed outer separation between the weigh facility and the through lanes may be replaced with concrete traffic barrier. (See Collector Distributor Outer Separations, Chapter 940.)

• Provide a clear view of the entire weigh site for the facility’s operator and the driver of an approaching vehicle.

• Asphalt concrete pavement is acceptable for use on the ramp and storage areas. Design the depth in accordance with the surfacing report.

• To optimize scale efficiency, make the storage area flat; however, to facilitate drainage, the slope may be up to 2%.

• Provide illumination when requested by the WSP. Illumination is required if the facility is to be operated during the hours of darkness and may be desirable at other locations to deter unauthorized use of the facility. See Chapter 840 for additional information on illumination.

1040.05 Portable Facilities
Portable truck weighing facilities have no permanent scales or buildings. When these facilities are in operation, they operate in the same manner as permanent facilities.

(1) Site Locations
Design portable truck weighing facilities located on two-lane and multilane roadways to best fit the existing conditions. Minor portable scale sites, as shown on Figure 1040-4, are used with two-way traffic and on multilane highways with low traffic volumes. Major portable scale sites, Figure 1040-5, are for use on expressways, freeways, and where traffic volumes are high.

Locate the weighing facility so that its operation will not hinder the operation of the highway or other related features such as an intersection.

An Access Point Decision Report is required for weigh sites on multilane divided highways with access control. (See Chapter 1425.)

(2) Design Features
The following special design features apply:

• Off- and on-connections, as shown in Figures 1040-4 and 5, are preferred; however, with justification on highways with no access control, on-connections may be designed as intersections. (See Chapter 910.)

• With justification, at locations where space is limited, the depressed outer separation between the weigh facility and the through lanes may be replaced with concrete traffic barrier. See the collector distributor outer separation figure in Chapter 940.
• Provide adequate parking and storage to ensure that trucks do not impede the main-line through traffic. The WSDOT Regional Administrator and the WSP agree on the area to be provided.

• Asphalt concrete pavement is acceptable for use on the ramp and storage areas. Design the depth in accordance with the surfacing report.

• To optimize portable scale efficiency, make the storage area flat; however, to facilitate drainage, the slope may be up to 2%.

• Provide permanent signing for the facility, as requested by the WSP.

• Provide illumination when requested by the WSP. Illumination is required if the facility is to be operated during the hours of darkness and may be desirable at other locations to deter unauthorized use of the facility. See Chapter 840 for additional information on illumination.

1040.06 Shoulder Sites
Shoulder sites are used by the WSP to pull a truck over for inspection and weighing with portable scales.

(1) Site Locations
Design shoulder sites to best fit the existing conditions. Small shoulder sites (Figure 1040-6) are for use on lower volume roadways (ADT 5,000 or less) with two-way traffic. Large shoulder sites (Figure 1040-7) are to be used with higher volume two-way roadways and multilane highways.

Locate the weighing facility so that its operation will not hinder the operation of the highway or other related features such as an intersection.

(2) Design Features
Shoulder sites are designed in coordination with the WSP. Input from the local WSP Commercial Vehicle Enforcement personnel will ensure that the proposed site will meet their needs without over-building the facility. Obtain written concurrence from the WSP for the length, width, and taper rates before the design is finalized.

When the ADT is 1,500 or less and with the written approval of the WSP, the tapers at small shoulder sites may be eliminated. The shoulders on either side of the site may be used as acceleration and deceleration lanes, whether or not they were designed for this use. Therefore, provide adequate strength to support truck traffic.

Asphalt concrete pavement is acceptable for use on all shoulder sites. Design the depth in accordance with the surfacing report. Design the shoulder pavement at this depth for a length not less than the deceleration lane length before, and the acceleration lane length after, the site (Chapter 940).

When the shoulders are designed to be used for deceleration and acceleration lanes, the minimum width is 12 ft with full pavement depth for the deceleration/acceleration lane lengths (Chapter 940).

Use a maximum of 2% slope in order to optimize portable scale efficiency and to facilitate drainage.

1040.07 Federal Participation
Federal funds appropriate to the system being improved may be used for the acquisition of right of way and the construction of truck weighing facilities and vehicle inspection facilities. This includes, but is not limited to on and off ramps, deceleration and acceleration lanes, passing lanes, driveways, parking areas, scale approach slabs, vehicle inspection facilities, roadway illumination, and signing.

1040.08 Procedures
Prepare site plans for all truck weigh facilities that include:

• Class of highway and design speed for main line (Chapter 440).

• Curve data on main line and weigh site.

• Numbers of lanes and widths of lanes and shoulders on main line and weigh site.

• Superelevation diagrams for the main line and weigh site.

• Stationing of ramp connections and channelization.
• Illumination.
• Signing.
• Water supply and sewage treatment.
• Roadside development.

Get WSP approval of the site plans before the final plan approval.

1040.09 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Truck Weigh Site (Multilane Highways)

Figure 1040-1
Truck Weigh Site (Two Lane Highways)

Figure 1040-2
Figure 1040-6

Length to be established by agreement with the WSP, but not less than 200 ft.

Optional (see text)
Large Shoulder Site

Figure 1040-7
Memorandum of Understanding
Related to Vehicle Weighing and Equipment Inspection Facilities on State Highways

This Memorandum of Understanding by and between the Washington State Department of Transportation hereinafter called the “Department of Transportation,” and the Washington State Patrol, hereinafter called the “State Patrol,” establishes procedures for coordinating and delineating the responsibilities for the location, design, construction, maintenance, signing, and other matters related to vehicle weighing and equipment inspection facilities and the state highway improvements needed as a result of these facilities.

It is mutually recognized that:

The Department of Transportation is responsible for planning, designing, constructing, and perpetuating public highways of the State Highway system for the safety and benefit of the traveling public;

The State Patrol is responsible for enforcement of the laws of the state of Washington regarding vehicle weight enforcement programs and vehicle safety inspection programs;

Nothing in this agreement is to be construed as conflicting with existing laws, regulations, and prescribed responsibilities, and

In recognition of the responsibilities, interest, and limitations set forth above and of the mutual benefits of established procedures to facilitate agreement on specific matters, the Department of Transportation and the State Patrol mutually agree as follows:

I. Planning
   A. The State Patrol will work with the Department of Transportation’s Planning and Programming Service Center to develop a prioritized list of weigh station needs at each biennium. The list will include:
      • New permanent facilities
      • New portable facilities
      • Weigh-in-Motion (WIM) equipment
      • Vehicle inspection facilities
      • Scale approach slab construction
   B. The State Patrol will provide the Planning and Programming Service Center with a project definition for each project, which will include statement of need, purpose of project, type of work, and general location of the project.
   C. The Planning and Programming Center will send the information to the Regional Administrator for preparation of a project summary. The Regional Administrator will work with the State Patrol to identify the specific location of the facility, prepare a design decision estimate, and submit it to the Planning and Programming Service Center for inclusion in the biennial program.
   D. The Regional Administrator will negotiate and execute any formal agreements required for design, construction, or maintenance of vehicle weighing and inspection sites.
II. Responsibilities

Vehicle weighing and equipment inspection facilities shall meet highway standards for acceleration and deceleration lanes, on and off ramps, illumination, and other related equipment. These facilities will be provided through the cooperative efforts of the State Patrol and Department of Transportation as needed on state highways.

A. The State Patrol will:

1. Initiate the action and submit recommendations for the addition of a new facility or expansion of an existing facility or the relocation of an existing facility, and negotiate agreements, e.g., siting of a new facility, etc., with the Department of Transportation through the appropriate region and the Olympia Service Center.

2. Perform the preliminary engineering and submit the design and PS&E documents for the scale, WIM, scalehouse, and inspection facility to the Department of Transportation for review and processing for approval with the Federal Highway Administration (FHWA), if applicable, at the State Patrol’s expense.

3. Construct, operate, and maintain the weigh station scale, WIM, scalehouse, and equipment inspection facility with all related equipment thereto including lighting, water, heat, telephone, and toilet facilities at the State Patrol’s expense.

4. For WIM facilities and for facilities deploying Commercial Vehicle Information Systems and Networks (CVISN), select sites in cooperation with DOT that minimize the need for pavement reconstruction, and, at the State Patrol’s expense, install, operate, and maintain any weigh-in-motion signs and related equipment, purchase and install all WIM hardware and software, and provide electrical conduit and an equipment storage room within the scale facility.

5. In the event the State Patrol cannot fulfill the responsibilities specified above for preliminary engineering (design and PS&E documents), construction, or maintenance, they may request that the Department of Transportation perform the work on the basis of a written agreement that includes reimbursement to the Department of Transportation for the costs.

6. Construct the CVISN roadside apparatus at the same time as WIM equipment is installed, e.g., cantilevered mounting poles, guard rail, conduit/raceway installation at DOT expense. All construction in the state or interstate right-of-way will be under the responsibility of a DOT region engineer.

B. The Department of Transportation will:

1. Initiate action for the relocation of an existing installation when necessary because of the relocation of a highway or expansion of an existing highway, and obtain concurrence of the State Patrol.

2. Negotiate agreements with the State Patrol regarding addition, expansion, and relocation of facilities.
3. On all newly located or existing highways, at Department of Transportation expense, acquire the necessary right of way, construct and maintain the required acceleration and deceleration lanes, on and off ramps, driveways, passing lanes, scale approach slabs, and parking areas, including the surfacing thereof, excavate the scale pit, and construct and maintain the inspection, parking, and roadway illumination and standard signing at approved locations.

4. For WIM facilities and for facilities deploying Commercial Vehicle Information Systems and Networks (CVISN), at Department of Transportation’s expense, construct the special approaches, provide maintenance of CVISN hardware and software located within the facility, and provide traffic control for installation of the scale and, when closure of any lane is required, for maintenance of the scale.

5. For facilities deploying Commercial Vehicle Information Systems and Networks (CVISN), at WSDOT’s expense install mainline hardware (Automated Vehicle Identification equipment) and software for conformance with CVISN standards and provide maintenance of CVISN hardware and software located within the facility.

6. Upon request of the State Patrol, in accordance with a written agreement and on a reimbursement basis, perform other preliminary engineering, construction, and maintenance, which is the sole responsibility of the State Patrol.

Additionally, the State Patrol and the Department of Transportation agree to follow the Federal Highway Administration’s Guidance for Local Agency Roadway Projects within Interstate Rights-of-Way, as outlined in Attachment A.

III. Conclusions and Approvals

A. The Regional Administrators for the Department of Transportation and the Commercial Vehicle Division Commander for the State Patrol are encouraged to consult with each other and to agree on such matters that fall within their scope of responsibility.

B. This memorandum may be amended or supplemented by mutual agreement between the signers or their successors.

C. Either party may terminate this MOU upon thirty- (30) days’ written notification. If this MOU is so terminated, the terminating party shall be liable only for performance in accordance with the terms of the MOU for performance rendered prior to the effective date of the termination.

D. In the event a dispute arises under this MOU, it shall be resolved as follows: The Secretary of WSDOT and the Chief of the WSP shall each appoint a member, not affiliated with either agency, to a conflict resolution board. Then these two members shall appoint a third member. The decision made by this board shall be final and binding on the parties to the MOU.

E. In the event funding from state, federal, or other sources is withdrawn, reduced, or limited in any way after the effective date of this MOU and prior to normal completion, the WSDOT or WSP may terminate the MOU under the TERMINATION clause, subject to renegotiation under those new funding limitations and conditions.
F. We have read the foregoing and agree to accept and abide by the procedures herein.

Annette M. Sandberg, Chief
Washington State Patrol
Date 12/16/99

Sid Morrison, Secretary
Washington State
Department of Transportation
Date 3/9/00

APPROVED AS TO FORM:

Assistant Attorney General
Date 9/7/99

Washington State Patrol
Budget and Fiscal Services
Date 12/7/99

MOU Related to Vehicle Weighing and Equipment
Inspection Facilities on State Highways
Figure 1040-8d
ATTACHMENT A
Guidance for Local Agency Roadway Projects within Interstate Rights-of-Way

Since all projects within the Interstate rights-of-way (ROW) have the potential to impact safety and operations on the Interstate route, they must incorporate Interstate design criteria and construction quality. It is the Federal Highway Administration’s (FHWA) policy that the Washington State Department of Transportation (WSDOT) should administer all projects within the Interstate ROW. However, given the scope and extent of non-Interstate projects within the Interstate ROW, it is recognized that local agency administration of some projects may be desirable.

Whenever a local agency proposes a project within the Interstate ROW, they must develop an agreement with WSDOT that clearly outlines their duties and responsibilities to maintain the integrity of the Interstate facility, from both the safety and quality perspectives. The agreement must be executed prior to beginning design and must incorporate the following requirements:

**Responsibilities**: WSDOT and the local agency must each assign a responsible Project Engineer.

**Design**: WSDOT must review and approve all highway plans, profiles, deviations structural plans false-work plans, shoring plans, and traffic control plans for any work within the Interstate ROW.

**Plans, specification and estimates**: WSDOT must review and approve the plans and specifications for any work within Interstate ROW.

**Advertising and aware**: The local agency must confer with the WSDOT Project Engineer on any pre-aware issues affecting the quality and timing of the contract.

**Construction**: All construction, materials, and quality control requirements contained in the current editions of the WSDOT Standard Specifications and Construction Manual must be incorporated into the agreement.

**Contract changes**: All contract changes affecting work within the Interstate ROW must have the prior concurrence of the WSDOT Project Engineer.

**Final inspection**: The final inspection of the project must be performed by WSDOT Olympia Service Center and must evidence their approval.

Only local agencies with full certification acceptance authority may enter into such an agreement with the WSDOT.

The agreement must be submitted to FHWA for approval. FHWA reserves the right to assume full oversight of the project.

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MOU Related to Vehicle Weighing and Equipment Inspection Facilities on State Highways

*Figure 1040-8e*
High occupancy vehicle (HOV) facilities include separate HOV roadways, HOV lanes, transit lanes, HOV direct access ramps, and flyer stops. The objectives for the HOV facilities are:

- Improve the capability of corridors to move more people by increasing the number of people per vehicle.
- Provide travel time savings and a more reliable trip time to HOV lane users.
- Provide safe travel options for HOVs without adversely affecting the safety of the general-purpose lanes.

Plan, design, and construct HOV facilities that ensure intermodal linkages. Give consideration to future highway system capacity needs. Whenever possible, design HOV lanes so that the level of service for the general-purpose lanes will not be degraded.

In urban corridors that do not currently have planned or existing HOV lanes, complete an analysis of the need for HOV lanes before proceeding with any projects for additional general-purpose lanes. In corridors where both HOV and general-purpose facilities are planned, construct the HOV lane before or simultaneously with the construction of new general-purpose lanes.

See the following chapters for additional information:

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<thead>
<tr>
<th>Chapter</th>
<th>Subject</th>
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<td>430</td>
<td>general-purpose roadway widths for modified design level</td>
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</tbody>
</table>

References

Revised Code of Washington (RCW) 46.61.165, High-occupancy vehicle lanes

RCW 47.52.025, Additional powers — Controlling use of limited access facilities — High-occupancy vehicle lanes

Washington Administrative Code (WAC) 468-510-010, High occupancy vehicles (HOVs)

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, Washington State Department of Transportation (WSDOT)

HOV Direct Access Design Guide, Draft, M 22-98, WSDOT

Manual on Uniform Traffic Control Devices for Streets and Highways (MUTCD), 2000, U.S. Department of Transportation, Federal Highway Administration; including the Washington State Modifications to the MUTCD, M 24-01, WSDOT

Traffic Manual, M 51-02, WSDOT

Guide for the Design of High Occupancy Vehicle Facilities, American Association of State Highway and Transportation Officials (AASHTO)

Design Features of High Occupancy Vehicle Lanes, Institute of Traffic Engineers (ITE)

High-Occupancy Vehicle Facilities: Parsons Brinkerhoff, Inc.

NCHRP Report 414, HOV Systems Manual

Definitions

buffer-separated HOV lane An HOV lane that is separated from the adjacent same direction general-purpose freeway lanes by a designated buffer.
**bus rapid transit (BRT)**  An express rubber tired transit system operating predominantly in roadway managed lanes. It is generally characterized by separate roadway or buffer-separated HOV lanes, HOV direct access ramps, and a high occupancy designation (3+ or higher).

**business access transit (BAT) lanes**  A transit lane that allows use by other vehicles to access abutting businesses.

**enforcement area**  A place where vehicles may be stopped for ticketing by law enforcement. It also may be used as an observation point and for emergency refuge.

**enforcement observation point**  A place where a law enforcement officer may park and observe traffic.

**flyer stop**  A transit stop inside the limited access boundaries.

**high occupancy toll (HOT) lane**  A managed lane that combines a high occupancy vehicle lane and a toll lane.

**high occupancy vehicle (HOV)**  A vehicle that fits one of the following:

1. Rubber tired municipal transit vehicles.
2. Buses with a carrying capacity of sixteen or more persons, including the operator.
3. Motorcycles.
4. Recreational vehicles that meet the occupancy requirements of the facility.
5. All other vehicles that meet the occupancy requirements of the facility, except trucks in excess of 10,000 lb gross vehicle weight.

**HOV direct access ramp**  An on or off ramp exclusively for the use of HOVs that provides access between a freeway HOV lane and a street, transit support facility, or another freeway HOV lane without weaving across general-purpose lanes.

**HOV facility**  A priority treatment for HOVs.

**level of service**  A qualitative measure describing operational conditions within a traffic stream, incorporating factors of speed and travel time, freedom to maneuver, traffic interruptions, comfort and convenience, and safety.

**managed lane**  A lane that increases efficiency by packaging various operational and design actions. Lane management operations may be adjusted at any time to better match regional goals.

**nonseparated HOV lane**  An HOV lane that is adjacent to and operates in the same direction as the general-purpose lanes with unrestricted access between the HOV lane and the general-purpose lanes.

**occupancy designation**  The minimum number of occupants required for a vehicle to use the HOV facility.

**separated HOV facility**  An HOV roadway that is physically separated from adjacent general-purpose lanes by a barrier, median, or on a separate right of way.

**single occupant vehicle (SOV)**  Any motor vehicle other than a motorcycle carrying one occupant.

**transit lane**  A lane for the exclusive use of transit vehicles.

**violation rate**  The total number of violators divided by the total number of vehicles on an HOV facility.

### 1050.04 Preliminary Design and Planning

**Planning Elements for Design**

In order to determine the appropriate design options for an HOV facility, the travel demand and capacity must first be established; identify suitable corridors, evaluate the HOV facility location and length, and estimate the HOV demand. A viable HOV facility will satisfy the following criteria:

- Be part of an overall transportation plan.
- Have the support of the community and public.
• Respond to demonstrated congestion or near-term anticipated congestion: Level of Service E or F for at least one hour of peak period (traffic approaching a capacity of 1,700 to 2,000 vehicles per hour per lane) or average speeds less than 30 mph during peak periods over an extended distance.

• Except for a bypass of a local bottleneck, be of sufficient length to provide a travel time saving of at least 5 minutes during the peak periods.

• Have sufficient numbers of HOV users for a cost-effective facility and to avoid the perception of underutilization. (HOV volumes of 400 to 500 vehicles per hour on nonseparated lanes and 600 to 800 on separated facilities.)

• Provide a safe, efficient, and enforceable operation.

A queue or bottleneck bypass can be effective without satisfying all of the above. An isolated bypass can be viable when there is localized, recurring traffic congestion, and such treatment will provide a travel time saving to an adequate number of HOV users.

The efficiency of the HOV facility can be affected by the access provisions. Direct access between park and ride/transit facilities and an HOV lane is the most desirable, but it is also an expensive alternative. Direct access options are discussed in the **HOV Direct Access Design Guide**.

Document the need for the HOV lane and how the proposed lane will meet those needs.

(2) **HOV Facility Type**

Make a determination as to the type of HOV lane. The three major choices are separated roadway, buffer-separated lane, and nonseparated HOV lane.

(a) **Separated Roadway.** The separated roadway can be either a one-way reversible or a two-way operation. The directional split in the peak periods, space available, and operating logistics are factors to be considered. A separated HOV roadway may be located in the median of the freeway, next to the freeway, or on an independent alignment. Separated HOV facilities are more effective for:

  • Large HOV volumes.
  • Large merging and weaving volumes.
  • Long-distance HOV travel.

Reversible, separated roadways operate effectively where there are major directional splits during peak periods. Consider potential changes in this traffic pattern and designing the facility to accommodate possible conversion to two-way operation. The separated roadway is normally more efficient, provides for the higher level of safety, and is more easily enforced. However, it is generally the most expensive type of HOV facility to implement.

(b) **Buffer-Separated.** A buffer-separated HOV lane is similar to a freeway nonseparated HOV lane on the left, but with a buffer between the HOV lane and the general-purpose lanes. The addition of a buffer provides better delineation between the lanes and controls access between the HOV lane and general-purpose lanes to improve operation.

(c) **Nonseparated.** Nonseparated HOV lanes operate in the same direction and immediately adjacent to the general-purpose lanes. They are located either to the left (preferred) or to the right of the general-purpose lanes. Nonseparated HOV lanes are normally cheaper, easier to implement, and provide more opportunity for frequent access. However, the ease of access can create more problems for enforcement and a higher potential for conflicts.

(3) **Freeway Operational Alternatives**

For an HOV lane on a limited access facility, consider the following operational alternatives:

  • Inside (preferred) or outside HOV lane.
  • Lane conversion.
  • Use of existing shoulder (not recommended for permanent operations).
  • HOV direct access ramps.
  • Queue bypasses.
  • Flyer stops.
  • Hours of operation.
When evaluating alternatives, consider a combination of alternatives to provide the best solution for the corridor. Also, incorporate flexibility into the design in order not to preclude potential changes in operation, such as outside-to-inside lane and reversible to two-way operations. Access, freeway-to-freeway connections, and enforcement will have to be accommodated for such changes. Document the operational alternatives.

(a) **Inside Versus Outside HOV Lane.**
System continuity and consistency of HOV lane placement along a corridor are important and influence facility development decisions. Other issues include land use, trip patterns, transit vehicle service, HOV volume, ramp volume, congestion levels, safety, enforcement, and direct access to facilities.

The inside (left) HOV lane is most appropriate for a corridor with long distance trip patterns, such as a freeway providing mobility to and from a large activity center. These trips are characterized by long distance commuters and express transit service. Maximum capacity for an effective inside HOV lane is approximately 1,500 vehicles per hour. When the HOVs weaving across the general-purpose lanes cause severe congestion, consider implementing HOV direct access ramps, separated HOV roadways, or a higher occupancy designation. Inside lanes are preferred for HOV lanes on freeways.

The outside (right) HOV lane is most appropriate for a corridor with shorter, widely dispersed trip patterns. These trip patterns are characterized by transit vehicle routes that exit and enter at nearly every interchange. The maximum capacity for an effective outside HOV lane is reduced and potential conflicts are increased by heavy main line congestion and large entering and exiting general-purpose volumes.

(b) **Conversion of a General-Purpose Lane.**
The use of an existing general-purpose lane for an HOV lane is not a preferred option; however, conversion of a lane to an HOV lane might be justified when the conversion provides greater people-moving capability on the roadway. Use of an existing freeway lane as an HOV lane will be considered only with a deviation.

Given sufficient existing capacity, converting a general-purpose lane to an HOV lane will provide for greater people moving capability in the future without significantly affecting the existing roadway operations. The fastest and least expensive method for providing an HOV lane is through conversion of a general-purpose lane. Restriping and signing are sometimes all that is needed. Converting a general-purpose lane to HOV use will likely have environmental benefits. This method, however, is controversial from a public acceptance standpoint. Public support might be gained through an effective public involvement program. See Chapter 210, Public Involvement and Hearings.

Lane conversion of a general-purpose lane to an HOV lane must enhance the corridor’s people moving capacity. It is critical that an analysis be conducted that includes:

- Public acceptance of the lane conversion.
- Present and long-term traffic impacts on the adjacent general-purpose lanes and the HOV lane.
- Impacts to the neighboring streets and arterials.
- Legal, environmental, and safety impacts.

(c) **Use of Existing Shoulder.** When considering the alternatives in order to provide additional width for an HOV lane, the use of the existing shoulder is not a preferred option. Use of the shoulder on a freeway or freeway ramp as an HOV lane will be considered only with a deviation.

Consider shoulder conversion to an HOV lane when traffic volumes are heavy and the conversion is a temporary measure. Another alternative is to use the shoulder as a permanent measure to serve as a transit-only or queue bypass lane during peak hours and then revert to a shoulder in off peak hours. The use of the shoulder creates special signing, operational, and enforcement problems. An agreement is required with the transit agency to ensure that transit vehicles will only use the shoulder during peak hours. The use of the shoulder must be clearly defined by signs. Institute special operations to ensure the shoulder is clear and available for the designated hours.
The existing shoulder pavement is often not designed to carry heavy volumes of vehicles, especially transit vehicles. As a result, repaving and reconstruction of the shoulder might be required.

(d) **HOV Direct Access Ramps.** To improve the efficiency of an HOV system, exclusive HOV access connections for an inside HOV lane may be considered. See the *HOV Direct Access Design Guide* for information on HOV direct access connections. Direct access reduces the need for HOVs to cross the general-purpose lanes from right side ramps. Transit vehicles will be able to use the HOV lane and provide service to park and ride lots, flyer stops, or other transit stops by the HOV direct access ramps.

(e) **Queue Bypass Lanes.** A queue bypass lane allows HOVs to save time by avoiding congestion at an isolated bottleneck. An acceptable time saving for a queue bypass is one minute or more. Typical locations for queue bypasses are at ramp meters, signalized intersections, toll plaza or ferry approaches, and locations with isolated main line congestion. By far the most common use is with ramp metering. Queue bypass lanes can be built along with a corridor HOV facility or independently. In most cases, they are relatively low cost and easily implemented. Where practical, include HOV bypasses on ramp metering sites or make provisions for their future accommodation, unless specific location conditions dictate otherwise.

(f) **Flyer Stops.** Flyer stops reduce the time required for express transit vehicles to serve intermediate destinations. However, passengers must travel greater distances to reach the loading platform. For information on flyer stops, see the *HOV Direct Access Design Guide.*

(g) **Hours of Operation.** HOV designation on freeway HOV lanes 24 hours a day provides benefits to users during off peak periods, minimizes potential confusion, makes enforcement easier, and simplifies signing and striping. However, 24-hour operation also might result in a lane not used during off peak periods, negative public opinion, and the need for full time enforcement.

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**4. Arterial Street Operational Alternatives**

Arterial street HOV lanes also have a variety of HOV alternatives to be considered. Some of these alternatives are site specific or have limited applications. Arterial HOV lanes differ from freeway HOV lanes in slower speeds, little access control (turning traffic can result in right angle conflicts), and traffic signals. Arterial HOV lanes are occasionally designated for transit vehicles only, especially in cities with a large concentration of transit vehicles. When evaluating alternatives consider traffic signal queues and managed access highway class. The alternatives include:

- Type of lane.
- Left side or right side HOV lane.
- Hours of operation.
- Spot treatments.
- Bus stops.

When evaluating alternatives, consider a combination of alternatives to provide the best solution for the corridor. Also, incorporate flexibility into the design in order not to preclude potential changes in operation. Document the operational alternatives.

(a) **Type of lane.** Lanes can be transit only or include all HOVs. Transit only lanes are desirable where bus volumes are high with a high level of congestion. They will increase the speed of transit vehicles through congested areas and improve the reliability of the transit service. Lanes that allow use by all HOVs are appropriate on corridors with high volumes of carpools and vanpools. They can collect carpools and vanpools in business and industrial areas and connect them to the freeway system.

(b) **Left side or right side HOV lane.** Continuity of HOV lane location along a corridor is an important consideration when making the decision whether to locate an arterial street HOV lane on the left or right side of the street. Other issues include land use, trip patterns, transit vehicle service, safety, enforcement, and presence of parking.
The right side is the preferred location for arterial street HOV lanes on transit routes with frequent stops. It is the most convenient for passenger boarding at transit stops. It is also the most common location for HOV lanes on arterial streets. General-purpose traffic must cross the HOV lane to make a right-turn at intersections and to access driveways. These turns across the HOV lane can create conflicts. Minimizing access points that create these conflict locations is recommended. Other issues to consider are on street parking, stopping area for delivery vehicles, and enforcement areas.

Left side arterial street HOV lanes are less common than right side lanes. HOV lanes on the left eliminate the potential conflicts with driveway access, on street parking, and stopping area for delivery vehicles. The result is fewer delays and higher speeds making left side arterial street HOV lanes appropriate for longer distance trips. Disadvantages are the difficulty providing transit stops and the need to provide for left turning general-purpose traffic.

(c) **Hours of operation.** An arterial street HOV lane can either operate as an HOV lane 24 hours a day or during peak hours only. Factors to consider in determining which to use include type of HOV lane, level of congestion, continuity, and enforcement.

HOV lanes operating 24 hours a day are desirable when congestion and HOV demand exists for extended periods throughout the day. The 24 hour operation provides benefits to users during off peak periods, minimizes potential confusion, makes enforcement easier, and simplifies signing and striping. Disadvantages are negative public opinion if the lane is not used during off peak periods, the need for full time enforcement, and the loss of on street parking.

Peak period HOV lanes are appropriate for arterial streets with HOV demand or congestion existing mainly during the peak period. Peak period HOV lanes provide HOV priority at the critical times of the day, lessen the negative public perception of the HOV lane, and allow on street parking or other shoulder uses at other times. The disadvantages include possible confusion to the drivers, more difficult enforcement, increased signing, and the need to institute special operations to ensure the shoulder or lane is clear and available for the designated period.

(d) **Spot Treatments.** A spot HOV treatment is used to give HOVs priority around a bottleneck. It can provide time savings, travel time reliability, and improve access to other facilities. Examples include a short HOV lane to provide access to a freeway on-ramp, one lane of a dual turn-lane, a priority lane at ferry terminals, and priority at traffic signals.

Signal priority treatments that alter the sequence or duration of a traffic signal are techniques for providing preferential treatment for transit vehicles. The priority treatments can range from timing and phasing adjustments to signal preemption. Consider the overall impact on traffic. Preemption would normally not be an appropriate treatment where traffic signal timing and coordination are being utilized or where there are high volumes on the cross streets.

(e) **Bus stops.** Normally, with arterial HOV lanes, there is not a shoulder suitable for a bus to use while stopped to load and unload passengers without blocking the lane. Therefore, bus stops are either in-lane or in a pullout. In-lane bus stops are the simplest type of bus stop. However, stopped buses will block the HOV lane; therefore, in-lane bus stops are only allowed in transit lanes. Bus pullouts provide an area for buses to stop without blocking the HOV lane. Disadvantages include higher cost, reduced width for the sidewalk or other roadside area, and possible difficulty reentering the HOV lane. See Chapter 1060 for additional information on bus stop location and design.

1050.05 Operations
(1) **Vehicle Occupancy Designation**
Select the vehicle occupancy designation to provide the maximum movement of people in a corridor, provide free-flow HOV operations, reduce the empty lane perception, provide for the ability to accommodate future HOV growth within a corridor, and be consistent with the regional transportation plan and the policies adopted by the metropolitan planning organization (MPO).
An initial occupancy designation must be established. It is WSDOT policy to use the 2+ designation as the initial occupancy designation. Consider a 3+ occupancy designation if it is anticipated during initial operation that the volumes will be 1,500 vehicles per hour for a left-side HOV lane, or 1,200 vehicles per hour for a right-side HOV lane, or that a 45 mph operating speed cannot be maintained for more than 90 percent of the peak hour.

(2) **Enforcement**

Enforcement is necessary for the success of an HOV facility. Coordination with the Washington State Patrol (WSP) is critical when the operational characteristics and design alternatives are being established. This involvement ensures that the project is enforceable and will receive their support.

Provide both enforcement areas and observation points for all high-speed HOV lanes and ramp facilities.

Barrier-separated facilities, because of the limited access, are the easiest facilities to enforce. Shoulders provided to accommodate breakdowns may also be used for enforcement. Reversible facilities have ramps for the reverse direction that may be used for enforcement. Gaps in the barrier may be needed so emergency vehicles can access barrier-separated HOV lanes.

Buffer-separated and nonseparated HOV lanes allow violators to easily enter and exit the HOV lane. For this reason, providing strategically located enforcement areas and observation points is essential.

Consider the impact on safety and visibility for the overall facility during the planning and design of enforcement areas and observation points. Where HOV facilities do not have enforcement areas, or where officers perceive that the enforcement areas are inadequate, enforcement on the facility will be difficult and less effective.

(3) **Intelligent Transportation Systems**

The objective of intelligent transportation systems (ITS) is to make more efficient use of our transportation network. This is done by collecting data, managing traffic, and relaying information to the motoring public.

It is important that an ITS system is incorporated into the HOV project and that the HOV facility fully utilize the ITS features available. This includes providing a strategy of incident management since vehicle breakdowns and accidents have a significant impact on the efficient operation of the HOV facilities. See Chapter 860 for more information on ITS.

1050.06 **Design Criteria**

(1) **Design Procedures**

See the design matrices (Chapter 325) for the required design level for the elements of an HOV project.

(2) **Design Considerations**

HOV lanes are designed to the same criteria as the facilities they are attached. Design nonseparated and buffer-separated HOV lanes to match the vertical alignment, horizontal alignment, and cross slope of the adjacent lane. A deviation is required when any proposed or existing design element does not meet the applicable design level for the project.

(3) **Adding an HOV Lane**

The options for adding an HOV lane are reconstruction, restriping, combined reconstruction and restriping, and possibly lane conversion.

Reconstruction involves creating roadway width. Additional right of way may be required. Restriping involves reallocating the existing paved roadway to create enough space to provide an additional HOV lane. Restriping of lane or shoulder widths to less than for the design level and functional class of the highway is a design deviation and approval is required.
Reconstruction and restriping can be combined to maximize use of the available right of way. For example, a new lane can be created through a combination of median reconstruction, shoulder reconstruction, and lane restriping. Each project will be handled on a case by case basis. Generally consider the following reductions in order of preference:

(a) Reduction of the inside shoulder width, provided the enforcement and safety mitigation issues are addressed. (Give consideration not to preclude future HOV direct access ramps by over reduction of the available median width.)

(b) Reduction of the interior general-purpose lane width to 11 ft.

(c) Reduction of the outside general-purpose lane width to 11 ft.

(d) Reduction of the HOV lane to 11 ft.

(e) Reduction of the outside shoulder width to 8 ft.

If lane width adjustments are necessary, old lane markings must be thoroughly eradicated. It is desirable that longitudinal joints (new or existing) not conflict with tire track lines. If they do, consider overlaying the roadway before restriping.

(4) Design Criteria for Types of HOV Facilities

(a) Separated Roadway HOV Facilities. The separated HOV facility can be single lane or multilane and directional or reversible. (See Figure 1050-2.)

1. Lane Widths. See Figure 1050-1 for traveled way width (WR) on turning roadways.

2. Shoulder Widths. The shoulder width requirements are as follows:
   - The minimum width for the sum of the two shoulders is 12 ft for one-lane facilities and 14 ft for two-lane facilities.
   - One of the shoulders must have a width of at least 10 ft for disabled vehicles. The minimum for the other shoulder is 2 ft for one-lane facilities and 4 ft for two-lane facilities.
   - The wider shoulder may be on the left or the right as needed to best match the conditions. Maintain the wide shoulder on the same side throughout the facility.

3. Total Widths. To reduce the probability of blocking the HOV facility, make the total width (lane width plus paved shoulders) wide enough to allow an A-BUS to pass a stalled A-BUS. For single lane facilities, the traveled way widths (WR), given in Figure 1050-1, plus the 12 ft total shoulder width will provide for this passing for radii (R) 100 ft or greater. For R of 75 ft, a total roadway width of 33 ft is needed and for R of 50 ft, a total roadway width of 41 ft is needed to provide for the passing.

<table>
<thead>
<tr>
<th>R (ft)(1)</th>
<th>WR (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>1-Lane</td>
</tr>
<tr>
<td>3001 to Tangent</td>
<td>13(2)</td>
</tr>
<tr>
<td>3000</td>
<td>14</td>
</tr>
<tr>
<td>2000</td>
<td>14</td>
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<td>500</td>
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<tr>
<td>75</td>
<td>19</td>
</tr>
<tr>
<td>50</td>
<td>22</td>
</tr>
</tbody>
</table>

(1) Radius (R) is on the outside edge of traveled way on 1-lane and center line on 2-lane roadways.

(2) May be reduced to 12 ft on tangent.

Minimum Traveled Way Widths for Articulated Buses

Figure 1050-1
(b) **Nonseparated Freeway HOV Lanes.** For both inside and outside HOV lanes, the minimum lane width is 12 ft and the minimum shoulder width is 10 ft. (See Figure 1050-2.)

When a left shoulder less than 10 ft wide is proposed for distances exceeding 1.5 mi, enforcement and observation areas must be provided at 1- to 2-mi intervals. See 1050.06(7).

Where left shoulders less than 8 ft wide are proposed for lengths of roadway exceeding 0.5 mi, safety refuge areas must be provided at 0.5- to 1-mi intervals. These can be in addition to or in conjunction with the enforcement areas.

Allow general-purpose traffic to cross HOV lanes at on- and off-ramps.

(c) **Buffer-Separated HOV lanes.** Design buffer-separated HOV lanes the same as for inside nonseparated HOV lanes, except for a buffer 2 to 4 ft in width or 10 ft or greater in width with pavement marking, with supplemental signing, to restrict crossing. For buffer-separated HOV lanes with a buffer at least 4 ft wide, the left shoulder may be reduced to 8 ft. Buffer widths between 4 and 10 ft are not desirable since they may be used as a refuge area for which the width is not adequate. Provide gaps in the buffer to allow access to the HOV lane.

(d) **Arterial Street HOV Lanes.** The minimum width for an arterial street HOV lane is 12 ft. Allow general-purpose traffic to cross the HOV lanes to turn at intersections and to access driveways. (See Figure 1050-2.)

For right side HOV lanes adjacent to curbs, provide a 4 ft shoulder between the HOV lane and the face of curb. The shoulder may be reduced to 2 ft with justification.

For HOV lanes on the left, a 1 ft left shoulder between the HOV lane and the face of curb is required. When concrete barrier is adjacent to the HOV lane, the minimum shoulder is 2 ft.

(e) **HOV Ramp Meter Bypass.** The HOV bypass may be created by widening an existing ramp, construction of a new ramp where right of way is available, or reallocation of the existing pavement width provided the shoulders are full depth.

Ramp meter bypass lanes may be located on the left or right of metered lanes. Typically, bypass lanes are located on the left side of the ramp. Consult with local transit agencies and the region’s Traffic Office for direction on which side to place the HOV bypass.

Consider the existing conditions at each location when designing a ramp meter bypass. Design a single lane ramp with a single metered lane and an HOV bypass as shown on Figure 1050-4a. Make the total width of the metered and bypass lanes equal to a 2-lane ramp (Chapters 640 and 940). Design a ramp with two metered lanes and an HOV bypass as shown on Figure 1050-4b. Make the width of the two metered lanes equal to a 2-lane ramp (Chapters 640 and 940) and the width of the bypass lane as shown on Figure 1050-3. The design shown on Figure 1050-4b requires that the ramp operate as a single lane ramp when the meter is not in operation.

Both Figures 1050-4a and 4b show an observation point/enforcement area. Document any other enforcement area design as a design exception. One alternative (a design exception) is to provide a 10-ft outside shoulder from the stop bar to the main line.

(5) **HOV Direct Access Ramps**

HOV direct access ramps provide access between an HOV lane and another freeway, a local arterial street, a flyer stop, or a park and ride facility. Design HOV direct access ramps in accordance with the *HOV Direct Access Design Guide*.

(6) **HOV Lane Termination**

Locate the beginning and end of an HOV lane at logical points. Provide decision sight distance, signing, and pavement markings at the termination points.

The preferred method of terminating an inside HOV lane is to provide a straight through move for the HOV traffic, ending the HOV restriction and dropping a general-purpose lane on the right. However, analyze volumes for both the HOV lanes and general-purpose lanes, and the geometric conditions, to optimize the overall operational performance of the facility.
(7) **Enforcement Areas**

Enforcement of the inside HOV lane can be done with a minimum 10 ft inside shoulder. For continuous lengths of barrier exceeding 2 mi, a 12 ft shoulder, for the whole length of the barrier, is recommended.

For inside shoulders less than 10 ft, locate enforcement and observation areas at 1- to 2-mi intervals or based on the recommendations of the WSP. These areas can also serve as safety refuge areas for disabled vehicles. See Figures 1050-5a and 5b.

Provide observation points approximately 1300 ft before enforcement areas. They can be designed to serve both patrol cars and motorcycles or motorcycles only. Coordinate with the WSP during the design stage to provide effective placement and to ensure utilization of the observation points. Median openings give motorcycle officers the added advantage of being able to quickly respond to emergencies in the opposing lanes. (See Figure 1050-5b.) The ideal observation point places the motorcycle officer 3 ft above the HOV lane and outside the shoulder so the officer can look down into a vehicle.

Locate the enforcement area on the right side for queue bypasses and downstream from the stop bar so the officer can be an effective deterrent (Figures 1050-4a and 4b).

An optional signal status indicator for enforcement may be placed at HOV lane installations that are metered. The indicator faces the enforcement area so that a WSP officer can determine if vehicles are violating the ramp meter. The indicator allows the WSP officer to simultaneously enforce two areas, the ramp meter and the HOV lane. Consult with the WSP for use at all locations.

See the *Traffic Manual* regarding HOV metered bypasses for additional information on enforcement signal heads.

(8) **Signs and Pavement Markings**

(a) **Signs.** Provide post-mounted HOV preferential lane signs next to the HOV lane or overhead mounted over the HOV lane. Make the sign wording clear and precise, stating which lane is restricted, the type of HOVs allowed, and the HOV vehicle occupancy designation for that section of road. The sign size, location, and spacing are dependent upon the conditions under which the sign is used. Roadside signs can also be used to convey other HOV information such as the HERO program, carpool information telephone numbers, and violation fines. Some situations may call for the use of variable message signs.

Place overhead signs directly over the HOV lane to provide maximum visibility. Use a sequence of overhead signs at the beginning and end of all freeway HOV facilities. Overhead signs can also be used in conjunction with roadside signs along the roadway.

(b) **Pavement Markings.** Provide pavement markings that conform to the *Traffic Manual* and the Standard Plans.

(c) **Interchanges.** In the vicinity of interchange on and off connections where merging or exiting traffic crosses an HOV lane, make provisions for general-purpose traffic using the HOV lane. These provisions include signing and striping that clearly show the changes in HOV versus general traffic restrictions. See the Standard Plans for pavement markings and signing.

### 1050.07 Documentation

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following web site: http://www.wsdot.wa.gov/eesc/design/projectdev/
Notes:

(1) The sum of the two shoulders is 12 ft for one-lane and 14 ft for two-lane facilities. One of the shoulders must have a width of at least 10 ft for disabled vehicles. The wider shoulder may be on the left or the right as needed to best match the conditions. Maintain the wide shoulder on the same side throughout the facility. See 1050.06(4)(a)2.

(2) 12 ft minimum for single lane, 24 ft minimum for two lanes. Wider width is required on curves. See 1050.06(4)(a)1. and Figure 1050-1.

(3) For total width requirements see 1050.06(4)(a)3.

(4) Width as required for the design level, functional class, and the number of lanes.

(5) Buffer 2 to 4 ft or 10 ft or more.

(6) When buffer width is 4 ft or more, may be reduced to 8 ft.

(7) 2 ft when adjacent to concrete barrier.

(8) Arterial HOV lanes on the left operate in the same direction as the adjacent general-purpose lane.

(9) May be reduced to 2 ft with justification.

**Typical HOV Lane Sections**

*Figure 1050-2*
Notes:

(1) Apply additional width to 2-lane ramp widths.

(2) See traveled way width for two-lane one-way turning roadways in Chapter 640 for turning roadway widths.

<table>
<thead>
<tr>
<th>Radius of Two-Lane Ramp R (ft)</th>
<th>Design Width of Third Lane W (ft)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1000 to Tangent</td>
<td>12</td>
</tr>
<tr>
<td>999 to 500</td>
<td>13</td>
</tr>
<tr>
<td>499 to 250</td>
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</tr>
<tr>
<td>249 to 200</td>
<td>15</td>
</tr>
<tr>
<td>199 to 150</td>
<td>16</td>
</tr>
<tr>
<td>149 to 100</td>
<td>17</td>
</tr>
</tbody>
</table>
Single-Lane Ramp Meter With HOV Bypass

Figure 1050-4a

Notes:

(1) See Standard Plans for striping details.
(2) See Chapter 940 for on-connection details and for acceleration lane length.
(3) See Chapters 940 & 640 for ramp lane and shoulder widths for a 2-lane ramp.
(4) A transition curve with a minimum radius of 3,000 ft is desirable. The minimum length is 300 ft. When the main line is on a curve to the left, the transition may vary from a 3,000 ft radius to tangent to the main line.
NOTES
(1) See Standard Plans for Striping Details.
(2) See Chapter 940 for acceleration lane length.
(3) See Chapters 940 & 640 for 2-lane ramp lane and shoulder widths. See Figure 1050-3 for 3rd lane width.
(4) A transition curve with a minimum radius of 3,000 ft is desirable. The minimum length is 300 ft. When the main line is on a curve to the left, the transition may vary from a 3,000 ft radius to tangent to the main line.

Two-Lane Ramp Meter With HOV Bypass
Figure 1050-4b
Enforcement Area (One Direction Only)
Figure 1050-5a
Notes:

(1) See Chapter 620 for median width transition.

Enforcement Area (Median)

Figure 1050-5b
1060
TRANSIT BENEFIT FACILITIES

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1060.01 INTRODUCTION

(1) Purpose of Chapter

The purpose of this chapter is to provide operational guidance and information for designing transit benefit facilities for WSDOT, local agencies, and developers on public or private property within Washington.

The design criteria presented represent recognized principles based mainly upon criteria developed by AASHTO. The information presented should not substitute for sound engineering judgement. It must be recognized that some situations encountered will be beyond the scope of this section, since it is not a comprehensive textbook on public transportation engineering.

Private development, which incorporates transit benefit facilities into its design, should use this section as a guide at the direction of staff from the appropriate public jurisdiction.

Coordination between agencies in the location and design of transit benefit facilities has often been catch-as-catch-can” at best. Where transit benefit facilities have been required as a condition of development, there has been some confusion as to what design criteria apply. This chapter, along with the referenced “A Guide to Land Use and Public Transportation,” provides guidance for the design and location of transit benefit facilities.

The design information which follows can help WSDOT, local jurisdictions, and developers assure that transit provides efficient and cost effective service to the public and the community.

1060.02 DEFINITIONS

articulated bus  a two-section bus that is permanently connected at a joint. An articulated bus is 50 percent longer than a standard bus, has three axles, and can bend around corners.

bus shelter  a facility which provides seating and protection from the weather for passengers waiting for a bus.

bus stop  a place where passengers wait to board a bus.

car/vanpool  a group of people who share the use and cost of a car or van for transportation, on a regular basis.

feeder service  bus service providing connections with other bus or rail services.

high occupancy vehicle (HOV)  a vehicle which carries a specified minimum number of persons (Chapter 1050).

kiss and ride  when patrons of a park and ride lot are dropped off or picked up by private auto or taxi. These are sometimes called drop and ride.

public transportation  passenger transportation services available to the public, including buses, ferries, rideshare, and rail transit.

sawtooth berth  a series of bays that are off-set from one another by connecting curblines. They are constructed at an angle from the bus bays. This configuration minimizes the amount of space needed for vehicle pull-in and pull-out.

standard bus  a bus that is approximately 40 feet in length.

transit  a general term applied to passenger rail and bus service used by the public.

transit benefit facility  capital facilities, along with the necessary design considerations, which improve the efficiency of public transportation or encourage the use of public transportation and other HOVs.

1060.03 PARK AND RIDE LOTS

(1) General

Park and ride lots provide parking for people who wish to transfer from private vehicles to public transit or carpools/vanpools. These lots are intended to increase highway efficiency, reduce energy demands, and increase highway safety by reducing traffic congestion. Most park and ride lots located within urban areas are served by transit; however, the smaller lots may only have local transit service. Smaller leased lots, usually at churches or shopping centers, may have no bus service, and only serve carpools and vanpools. Park and ride lots, located in rural areas not served by buses, also serve carpools and vanpools.

Early and continuous coordination with the local transit authority and local government agencies is critical. When a memorandum of understanding (MOU) exists, which
outlines design, funding, maintenance and operations of the lot program, it must be checked for requirements for new lots. If the requirements cannot be met, the MOU must be renegotiated.

(2) Site Selection

Present and future needs are the main considerations in determining the location of a park and ride lot. Public input is a valuable tool. The demand for and the size of a park and ride lot is dependent on a number of factors. Many of these factors vary with the state of the economy, energy availability and cost, perceived congestion, and public attitude, and are somewhat difficult to predict. Therefore, consider sizing the facility to allow for a conservative first-stage construction with expansion possibilities. As a rule of thumb, one acre can accommodate approximately 90 vehicles in a park and ride lot. This allows about 40 percent of the area for borders, landscaping, passenger amenities, bus facilities for larger lots, and future expansion.

Primary concerns during the design stage include:

- Safe and efficient traffic flows, both on and adjacent to the site, for all modes: transit, carpools, vanpools, pedestrians, and bicycles.
- Adequate lighting and good visibility to enhance security and surveillance of the facility to reduce criminal activity.
- Adequate number of parking spaces.
- Comfortable and attractive facilities.
- Facilities that accommodate use by elderly and disabled users and meet state barrier free design codes.

Local transit authority input is critical because, in some cases, the need for a park and ride lot and its location may already have been determined in the development of their comprehensive transit plan. Failure to obtain transit input could result in a site which does not work well for transit vehicle access.

A list of potential sites should be developed. This can be simplified by the use of existing aerial photos, detailed land use maps, or property maps. The goal is to identify properties which can most readily be developed for parking and which have suitable access.

Factors influencing site selection and design of a park and ride facility include:

- Local transit authority master plan.
- Regional transportation plan.
- Local public input.
- Need.
- Traffic.
- Commuter distance.
- Local government zoning.
- Economic, social, and environmental impacts.
- Cost and cost effectiveness.
- Access by all modes of travel.
- Security and appearance.
- Maintenance.
- Available utilities.
- Existing right of way or sundry site.
- Capability for future expansion.

Purchasing or leasing property increases costs substantially. Therefore, state-owned right of way should be the first choice, assuming the other selection criteria are favorable. The use of city or county-owned right of way should also receive prime consideration. The site selected should not jeopardize the present and future integrity of the highway facility.

Each potential site should be further investigated in the field. The field survey serves to confirm or revise impressions gained from the office review. Consider the following when making the review:

- Physical characteristics of the site.
- Current use of surrounding area (zoning).
- Whether the site is visible from adjacent street(s) to enhance security and surveillance of the facility.
- Potential for additional expansion.
- Accessibility for motorists and other modes of travel including transit.
- Proximity of any existing parking facilities, such as church or shopping center parking lots, that are underutilized during the day.
- Potential for joint use of facilities with businesses or land uses compatible with park and ride patrons, such as day care centers or dry cleaners.
- Congestion problems and other design considerations.

After establishing the best potential sites, public meetings and environmental procedures should be completed prior to preparing the design report. Follow environmental procedures as outlined in Chapter 220.

The design report should address the public meetings and environmental processes completed, as well as the preferred and alternate sites considered.

(3) Design

A design report (Chapter 330) is required for all federally funded projects and for WSDOT facilities that are to be paved.

Design features must be in compliance with applicable design standards, specifications, and operating procedures and with any local requirements that may apply. In some cases, variances to local design standards may be necessary to ensure the safety and security of facility users.
Design components may include:
- Geometric design of access points.
- Internal and external circulation.
- Parking space layout.
- Pavements.
- Shelters.
- Exclusive High Occupancy Vehicle (HOV) facilities.
- Bicycle facilities.
- Motorcycle facilities.
- Traffic control devices, including signs, signals, and permanent markings.
- Illumination.
- Drainage and erosion control.
- Security of facility users and vehicles.
- Environmental mitigation.
- Landscape preservation and development.
- Restroom facilities.
- Telephone booths.
- Trash receptacles.
- Traffic data.
- Barrier free design for the disabled.

The degree to which the desirable attributes of any component are sacrificed to obtain the benefits of another component can only be dealt with on a site specific basis. However, these guidelines present the optimum requirements of each factor.

Large park and ride lots use private automobiles as the primary collector distributor mode and transit buses as the line haul mode. The basic principles are also used in designing smaller park and ride lots used primarily for carpools and vanpools with limited or no bus service.

(a) Access. Six basic transportation modes are used to arrive at and depart from park and ride lots: walking, bicycle, motorcycle, private automobile including carpools, vanpools, and bus. All these modes should be provided for.

Access to a park and ride lot should not increase congestion on the facility it serves. For this reason, direct access by private automobiles to a freeway or ramp should be avoided. However, direct access for transit is often desirable as long as this access does not add a major conflict point. Often the most efficient access point to a park and ride lot will be on an intersecting collector or local street. If the intersection is already signalized, excellent access can often be provided. Entrances and exits should be located with regard to adjacent intersections, so that signal control at these intersections can be reasonably installed at a later time, if necessary. Storage for vehicles entering the lot and adequate storage for exiting vehicles should be planned. Ease of access will encourage use of the facility.

When it is necessary to provide direct access to an arterial, the location must be carefully considered. It should be located to avoid queues from nearby intersections. Field observation of traffic patterns and queuing at the site is recommended prior to establishing an access point.

The facility should be located to allow the most users possible to make a right turn into the lot, thus reducing the hazard of crossing opposing traffic.

Entrances and exits should be at least 150 feet apart and not closer than 150 feet to a public intersection, all measured curb to curb (minimum standard): 350’ feet is desirable. Where the capacity of the parking area does not exceed 150 stalls, the above spacings may be reduced to 100 feet.

Park and ride lots located along one-way couplets should be located between the two one-way streets with access from both streets. When access cannot be provided directly to both streets, it may be necessary to provide additional signing to guide users to and from the facility.

When a park and ride lot has more than 300 parking stalls, at least two entrances and two exits should be provided. The volume per entrance or exit should not exceed 300 vehicles per hour. With lot sizes larger than 500 stalls, two lane exits with traffic signals should be considered for exits onto heavy volume two-way streets. It is desirable for park and ride lots with capacities greater than 1,000 parking stalls to have entrance and exit points to two or more adjacent streets in order to avoid congestion. Entrances should be located so that a vehicle approaching the site from any direction could miss one entrance and find a second one without circuitous routing.

Entrances and exits that will be used by buses should have a minimum width of 15 feet per lane. See Section 1060.08 for corner radii requirements for buses. See Chapter 920 and the standard plans for design of other access points.

All entrances and exits should conform to WSDOT design standards or other published design standards used by the local agency.

The transit route from the freeway or arterial to a park and ride lot, circulation patterns within the lot, and return route should be designed to minimize transit travel time. Exclusive ramp connections for buses and vanpools, both to and from the freeway or street, may be justified by time savings to riders and reduced transit costs. All transit routing should be coordinated with the transit authority.

(b) Internal Circulation. Major circulation routes within a park and ride lot should be located at the periphery of the parking area to minimize vehicle-pedestrian conflicts. Circulation within the lot should
accommodate all modes using that part of the facility. Care should be taken to see that an internal intersection is not placed too close to a street intersection. A separate loading area, with priority parking areas, should be considered for vanpools. Whenever possible, buses should not be mixed with cars. Bus circulation routes should be designed to provide for easy movement, with efficient terminal operations and convenient passenger transfers. A one-way roadway with two lanes to permit passing of stopped buses is desirable, with enough curb length and/or saw-tooth type loading areas to handle the number of buses that will be using the facility under peak conditions (see Section 1060.04). Close coordination with the local transit authority is critical in the design of internal circulation for buses and vanpools.

The passenger waiting area should be located either:

1. In a central location with parking for the various user modes surrounding the waiting area, or
2. Located near the end of the facility with parking for the various user modes extending radially from the waiting area.

Large lots may require more than one waiting area.

In shared-type lots, such as shopping centers and churches, the waiting area should be located away from main building(s) so pedestrian and vehicle traffic from the lot will not interfere with the other facility activities.

In an undersized or odd-shaped lot, circulation may have to be compromised in order to maximize utilization of the lot. The general design for the individual user modes should be based on the priority sequence of pedestrians, bicycles, feeder buses, and park and ride area. Traffic circulation should be designed to minimize vehicular travel distances, conflicting movements, and number of turns. Vehicular movements within the parking area should be dispersed by strategic location of entrances, exits, and aisles. Aisles should be aligned to facilitate convenient pedestrian movement toward the bus loading zone.

Any of the internal layout that will be used by buses, including entrance and exit driveways, must be designed to the turning radius of the bus. Additional considerations for internal circulation are:

- All users (auto, pedestrian, bicycle, and bus) should be able to understand how the lot works.
- Drivers should not be confronted with more than one decision at a time.
- Adequate capacity should be provided at entrances and exits.
- Signing should be clear.
- Flexibility to adjust to changes in transit volume and operations should be provided.

(c) **Stall Size.** Internal circulation should be two-way with 90-degree parking. However, due to geometrics of smaller lots, one-way aisles with angled parking may be advantageous. Automobile stall dimensions should be 8.5 feet x 18 feet. When space for vehicle overhang is provided, some of the stalls may be 8.5 feet x 16 feet when parking at 90 degrees. When justified, some of the stalls may be designed for compact cars, 8 feet x 16 feet minimum. Include justification of the percentage of compact stalls.

For additionally information on parking stall size requirements for the disabled, see Section 1060.09.

If possible, aisle lengths should not exceed 400 feet. The greatest efficiency can generally be obtained by placing aisles and rows of parking parallel to the long dimension of the site. All parking should be head-in only. Vehicles and other objects should be excluded from corners where it is necessary to provide adequate intersection sight distances. It is also desirable to have parking on both sides of the aisle. This provides the most efficient design in terms of land use.

(d) **Pedestrian Movement.** Pedestrian movement in parking areas is normally by way of the aisles. Additional provision for pedestrian movement by means of walkways is desirable and could be required in certain situations, as described below. A pedestrian path from any parking stall to the loading zone should be as direct as possible.

Pedestrian walkways should be provided to minimize pedestrian use of a circulation road or an aisle, and to minimize the number of points at which pedestrians cross a circulation road. Where pedestrians originate from an outlying part of a large parking lot and use aisles or circulation roads to approach the loading zone, they will have to travel along an irregular path for a considerable distance. In such cases, consideration should be given to the provision of a walkway which extends toward the loading zone in a straight line.

The maximum distance a pedestrian will have to walk from his car to a loading zone should be in the range of 600 to 800 feet. Longer walking distances require consideration of centrally located or additional loading zones.

Pedestrian crossings should have good visibility both for pedestrians and drivers. Pedestrian walkways and crossings shall be clearly marked.

Facilities for disabled patrons must also be included. All pedestrian walkways shall have curb cuts, built in accordance with the Standard Plans, at all curbs or other sudden elevation changes. The sidewalk grade should be 12:1 or less. For additional disabled accessibility information, see Section 1060.09.
Sidewalks intended for use by pedestrians should have a minimum width of 5 feet. When it is anticipated that both pedestrians and bicycles will use the sidewalks, the minimum width is 8 feet. They should be compatible with existing sidewalks in the area and follow local codes.

The minimum width of a sidewalk adjacent to a loading zone should be 12 feet or the adjacent sidewalk width plus 7 feet, whichever is greater. Pedestrian barriers should be provided where unusual hazards or unreasonable interference with vehicular traffic would result. The barriers may be railings, berms, fencing, walls, or landscaping. These barriers should be installed with sight distance in mind. Minimum horizontal clearance between a barrier and vehicle should be 2 feet. A good parking lot design will minimize the need for pedestrian barriers.

(e) Bicycle Facilities. Encouraging the bicycle commuter is important. Each bicycle used to commute to the park and ride lot potentially frees up one parking space. An evaluation should be made to determine if the lot is going to be used by bicyclists and, if bicycles are expected, bicycle lockers or locking racks should be provided. All paved lots that are accessible by bicycle and are served by public transit should have lockers or a rack for a minimum of three bicycles. The bike parking area should be located relatively close to the transit loading area, separated from motor vehicles by curbing or other physical barriers, and have a direct route from the feeding streets. The bicycle parking area should be designed to prevent pedestrians from inadvertently walking into it and tripping. For bicycles, the layout normally consists of stalls 2 feet x 6 feet, at 90 degrees to aisles, with a minimum aisle width of 5 feet. For additional information on bicycle facilities, see Chapter 1020.

(f) Motorcycle Facilities. Motorcycle stalls should be 4 feet x 7 feet. Motorcycle storage should be on a Portland cement concrete slab to prevent stands from sinking into the asphalt pavement. Motorcycle stalls should be located relatively close to the transit loading areas.

(g) Drainage. Ponding of water in a lot is undesirable both for vehicles and pedestrians. Therefore, adequate slope should be provided for surface drainage. This is particularly true in cold climates where freezing may create icy spots. Recommended grade is 2 percent (0.02 ft/ft). Curb, gutter, and surface drains and grates should be installed where needed. Drainage grates with short, narrow openings, placed perpendicular to traffic direction, should be used in traffic areas to allow safe passage over the grate. Drainage design should be coordinated with the local agency to ensure that appropriate codes are followed (Chapter 1210).

Raised islands shall be held to a minimum so as not to hinder cleaning and snow removal.

(h) Pavement Design. Pavement design shall conform to state design specification for each of the different uses and loadings that a particular portion of a lot or roadway is expected to handle. The surfacing type shall have the concurrence of the Materials Laboratory (Chapter 520).

(i) Traffic Control. Control of traffic movement can be greatly improved by proper pavement markings. Typically, reflectorized markings for center lines, lane lines, channelizing lines, and lane arrows will be necessary to guide or separate patron traffic and transit traffic. Signing and pavement markings shall conform to Chapters 820 and 830 and to the MUTCD. Park and Ride identification signs should be installed.

(j) Shelters. Pedestrian shelters should be considered in areas where the magnitude of transit service and environmental conditions warrant. Consider shelters when 50 or more riders per day are anticipated. Shelters may be individually designed or selected from a variety of commercially available designs to satisfy local needs. The following features should be considered in selecting shelter designs:

- Select open locations with good visibility to minimize potential for criminal activity.
- If enclosed, the open side should be away from nearby vehicle splashing.
- Doors are not recommended, unless need dictates otherwise, because of maintenance and vandalism potential.
- Allow for a small air space below side panels to permit air circulation and prevent the collection of debris.
- Optional features that may be provided are lighting, heat, telephone, travel information (schedules), and trash receptacles.
- Ease of field assembly and repair of components. Contact WSDOT’s Architecture Office or local transit agency for shelter designs. Shelters are usually provided by the serving transit authority with the state providing only the shelter pad. Coordination with the local transit authority is essential in shelter design and placement.
- Design shelters to accommodate the disabled.
- See Section 1060.06, Passenger Amenities, for additional information on this subject.

(k) Illumination. Adequate lighting is important from a safety standpoint and as a deterrent to criminal activity in both the parking area and the shelters. Illumination should be considered for all park and ride lots (Chapter 840). Only security lighting is provided during hours of low usage. Locate poles so that vehicle movements and parking are not obstructed. If
(l) Landscape Preservation and Development. Selective preservation of existing vegetation is often a cost-effective means to provide a balanced environment for the park and ride lot user. Preservation may reduce environmental impacts and give “instant” results. Landscaping of park and ride lots is desirable for aesthetic as well as ecological reasons and should consist of plantings that will be compatible with the operation of the facility. Landscaping shall be cost-effective, comply with the local requirements, and satisfy the functional needs of the park and ride lot. The type of plantings and their placements should not interfere with:

- Adequate lighting for the area, thus resulting in a potential safety hazard to the patron.
- Adequate sight distance for cars and transit vehicles, especially at intersections and pedestrian crossings.
- The proper placement of the traffic control devices.
- The ability of pedestrians, bicyclists, and the disabled to use the facility.
- Security of patrons and their property.

Trees provide shade and visual interest, reduce glare, and are less costly to maintain than shrubs and ground cover. Therefore, trees should be the dominant plant material. Trees should be placed only where they will not block sight distance for cars or buses and proper clearances can be maintained as they mature. Landscaping should be designed in such a manner that hiding places for vandals are minimized. Landscaping can provide an effective means for establishing pedestrian paths and walking patterns within the site. In parking zones, sufficient setback must be provided for all plants so the front or rear overhang of cars does not damage them. Earth forms, such as berms, mounds, and swales are a good design tool to provide for low-cost screening, delineation, visual interest, and drainage. Landscaping should be designed so that security patrols can see into the lot from adjacent streets without entering. Landscape design shall keep maintenance requirements to a minimum.

It is desirable that one tree be planted per 12 parking stalls so that no parking stall is farther than 75 feet from a tree. These trees provide luminaire light diffusion for adjacent property owners.

Irrigation also needs to be addressed in the landscape design.

(m) Fencing. See Chapter 1460 for guidelines for fencing.

(n) Maintenance. A comprehensive maintenance plan should be developed as per established state policy either as part of a memorandum of understanding with the local authority or for use by state maintenance forces. Maintenance of park and ride lots outside state right of way shall be the responsibility of the local transit authority. It is encouraged that park and ride lots inside state right of way should also be maintained by the local transit authority. Agreements for maintenance by others shall be negotiated during the design phase and documented in the design report (Chapter 330).

Maintenance cost estimates, funding source, and legal responsibilities for accidents and security are to be addressed in the maintenance plan and documented in the design report. The location and type of site (new or existing), and method of performing maintenance, will generally determine the extent of the maintenance program.

The following maintenance activities should be considered:

- Periodic inspection.
- Pavement repair.
- Traffic control devices (signs and pavement markings).
- Lighting.
- Mowing.
- Cleaning of drainage structures.
- Sweeping/trash pickup.
- Landscaping.
- Shelters.
- Snow and ice control.

A sound maintenance program should be established well ahead of the date a park and ride lot is placed into operation.

1060.04 TRANSFER/TRANSIT CENTERS

(1) Introduction

Transfer centers are essentially large bus stops where buses on a number of routes converge to allow riders the opportunity to change buses. Transfer centers are of particular importance in many transit systems, since riders in many areas are served by a “feeder” route; to travel to area destinations not served by the feeder, residents must transfer.

Transit centers are frequently associated with a major activity center. In this case, the activity is beyond simply a transfer between buses but also involves the center as a destination point.

This section provides general design considerations of transfer and transit centers. The development of a particular center requires consideration of such features as
passenger volume, number of buses on site at one time, and local auto and pedestrian traffic levels. These factors will dictate the particular requirements of each center.

(2) Bus Berths

Where several transit routes converge and where buses congregate, multiple bus berths or spaces are sometimes required. Parallel and shallow sawtooth designs are the options available when considering multiple berths.

An important aspect in multiple bus berthing is proper signing and marking for the bus bays. Each bay should clearly delineate the route served. In addition, the pavement should be marked with striping to indicate correct stopping positions.

Consideration should be given to using Portland Cement Concrete Pavement where pedestrians will walk for ease of cleaning.

Where buses are equipped with a bicycle rack, the design should provide for loading and unloading of bicycles.

Figure 1060-1 shows typical parallel and sawtooth designs for parking standard 40-foot buses for loading and unloading passengers at a transfer center. The sawtooth design does not require buses to arrive or depart in any order. The parallel design shown requires that the buses either arrive or depart in order.

Where space is a consideration, the sawtooth design can be used for independent arrival but dependent departure. Figure 1060-2 is an example of a sawtooth transit center. In an in-line berthing design, space requirements are excessive if this same access is to be provided. More commonly, in an in-line design, buses pull into the forward-most available berth. Buses must then leave in the order of arrival. The local transit authority should be involved throughout the design process and must concur with the final design.

In the design of parallel bus berths, additional roadway width is required for swing-out maneuvers if shorter bus loading platforms are utilized. The roadway width and amount of lineal space at the bus loading platform are directly related where designs allow departing buses to pull out from the platform around a standing bus. For example, a 40-foot bus with a 16-foot forward clearance requires 22 feet of roadway width for its pull-out maneuver. This condition requires a roadway width of at least 24 feet and a total minimum berth length of 56 feet for each bus. Thus, five buses would require 264 feet of linear distance. The shorter the berth length allowed, the wider the roadway must be.

Considerable linear space is necessary in a parallel design to permit a bus to overtake and pull into a platform ahead of a parked bus. For example, a 40-foot bus requires approximately 92 feet to pull in, assuming the rear end of the bus is 1 foot out from the platform curb and 56 feet when a 5-foot “tailout” is permitted.

Parallel designs, even if signed properly, require strict parking enforcement, since they give the appearance of general curbside parking areas. Pavement marking is most critical for parallel design. Sawtooth designs offer the advantage of appearing more like a formal transit facility, which tends to discourage unauthorized parking.

(3) Flow/Movement Alternatives

Two primary alternatives for vehicle and passenger movement are possible for transfer centers, regardless of the type of bus berths used. As shown in Figure 1060-3, all buses may line up along one side of the transfer center. This type of arrangement is generally only suitable for a limited number of buses, due to walking distances required for transferring passengers. For a larger number of buses, an arrangement similar to Figure 1060-4 can minimize transfer time requirements by consolidating the buses in a smaller area.

1060.05 BUS STOPS AND PULLOUTS

(1) Introduction

The bus stop is the point of contact between the passenger and the transit services. The simplest bus stop is a location by the side of the road. The highest quality bus stop is an area that provides passenger amenities such as a bench and protection from the weather.

Bus pullouts allow the transit vehicle to pick up and discharge passengers in an area outside the traveled way. The interference between buses and other traffic can be reduced by providing bus pullouts.

(2) Bus Stops Designation and Location

The location of bus stops should be standardized within the system to avoid undue confusion. However, standardization should not be a substitute for sound judgement whenever conditions render standard practice inappropriate. It is imperative that bus stops be of adequate length and located so that the adverse effect on traffic (including pedestrians) is kept to a minimum.

The following should be considered when locating bus stops:

- Bus stop placement requires the consent of the jurisdiction having authority over the affected right of way and the local transit authority.
- The physical location of any bus zone should be primarily determined by the following considerations: maximizing safety, operational efficiency, minimizing adjacent property impacts, and user destination points.
- Public transportation agencies are typically responsible for maintenance of transit facilities within the public right of way.
These elements are discussed in the following subsections.

The proper spacing for bus stops represents a trade-off between passenger convenience and bus operating speed. Closer spacing reduces passenger walking distance, while longer spacing permits faster and less expensive bus operations. The proper spacing in any specific area depends on the nature and layout of adjoining land uses and the number of passengers expected. Bus stops should be as close as possible to passenger origins and destinations.

If activity along the bus route is uniform, the typical bus stop spacing should be about 1,000 feet. A general minimum spacing should be 500 to 600 feet within the central business district (every 2 to 3 blocks). In this range, stops should be provided where streets intersect or where walkways from the surrounding areas reach the main street. Evaluation of pedestrian walking distances as a design issue in subdivision layout may yield short walking distances to bus stops and encourage transit use.

In suburban areas (mostly single-family housing with pockets of open space and undeveloped land), bus stops should be located approximately every 1,250 feet (four per mile). Stops are generally not provided where residential density drops below four units per acre.

If commercial, residential, or industrial activity along the bus route is not clustered, bus stops need not be located uniformly along routes, but can be sited at the activity nodes. Greater spacings, 1,500 to 2,500 feet (approximately two to four per mile), may be possible in these circumstances.

In order to evaluate a new route and build ridership, placement of bus zones may initially depart from the above guidelines.

(3) Bus Stop Placement

Where traffic volume is low, on-street parking is prohibited, and a stopped bus will not impede traffic, the bus stop may simply be a designated location where the bus can pull up to the curb or to the edge of the roadway. The location will be dictated by patronage, the intersecting bus routes or transfer points, security of the rider, and the need for convenient service.

The specific bus stop location is influenced not only by convenience to patrons, but also by the design characteristics and operational considerations of the highway or street. Bus stops are usually located in the immediate vicinity of intersections. Where blocks are exceptionally long, or where bus patrons are concentrated well removed from intersections, midblock bus stops, along with midblock crosswalks, may be used.

Bus stop capacity of one bus will typically be adequate for up to 30 buses per hour.

Where on-street auto parking is permitted, a designated area where the bus can pull in, stop, and pull out must be provided. Figure 1060-5 illustrates several types of bus stops.

- Far-side, with a stop located just past an intersection;
- Near-side, with a stop located just prior to an intersection; and
- Mid-block, with a stop located away from any intersections.

In general, a far-side stop is preferred, however, examine each case separately and determine the most suitable location giving consideration to such things as service to patrons, efficiency of transit operations, and traffic operation in general. Near-side and mid-block bus stops may be suitable in certain situations. Bus stops should utilize sites which discourage unsafe pedestrian crossings, offer proximity to activity centers, and satisfy the general spacing requirements discussed previously. Following are descriptions of the advantages and disadvantages of each type of site.

(a) Far-Side Bus Stops. Advantages:
- Right turns can be accommodated with less conflict.
- A minimum of interference is caused at locations where traffic is heavier on the approach side of the intersection.
- Will cause less interference where the cross street is one-way street from left to right.
- Stopped buses do not obstruct sight distance for vehicles entering or crossing from a side street.
- At a signalized intersection, buses can find a gap to enter the traffic stream without interference, except where there are heavy turning movements into the street with the bus route.
- Waiting passengers assemble at less-crowded sections of the sidewalk.
- Buses in the bus stop will not obscure traffic control devices or pedestrian movements at the intersection.

Disadvantages:
- Intersections may be blocked if other vehicles park illegally in the bus stop, or if the stop is too short for occasional heavy demand.
- Stops on a narrow street or within a traffic lane may block the intersection.

(b) Near-Side Bus Stops. Advantages:
- A minimum of interference is caused at locations where traffic is heavier on the leaving side than on the approach side of the intersection.
- Will cause less interference where the cross street is one-way from right to left.
- Passengers generally exit the bus close to crosswalk.
• There is less interference with traffic turning into the bus route street from a side street.

Disadvantages:
• Heavy vehicular right turns can cause conflicts, especially where a vehicle makes a right turn from the left of a stopped bus.
• Buses often obscure sight distance stop signs, traffic signals, or other control devices, as well as pedestrians crossing in front of the bus.
• Where the bus stop is too short for occasional heavy demand, the overflow will obstruct the traffic lane.

(c) Mid-Block Bus Stops. Advantages:
• Buses cause a minimum of interference with sight distance of both vehicles and pedestrians.
• Stops can be located adjacent to major bus passenger generators.
• Waiting passengers assemble at less-crowded sections of the sidewalk.

Disadvantages:
• Pedestrian jaywalking is more prevalent.
• Patrons from cross streets must walk farther.
• Buses may have difficulty re-entering the flow of traffic.

Some general guidelines for the location of bus stops are:
• At intersections controlled by signals, stop, or yield signs, when transit is critical but traffic and parking are not critical, a near-side stop is preferable.
• At intersections where heavy left or right turns occur, a far-side bus stop should be used. If a far-side bus stop is impractical, the stop should be moved to an adjacent intersection or to a mid-block location in advance of the intersection.
• It is important that the bus stop be clearly marked as a no parking zone with signs and/or curb painting.
• For safety and accessibility, all loading and unloading should be made from the curb, not in the street/traffic lane.
• At intersections where bus routes and heavy traffic movements diverge, a far-side stop can be used to advantage.
• Mid-block stop areas are recommended under the following conditions: (1) where traffic or physical street characteristics prohibit a near or far-side adjacent to an intersection; or (2) where large factories, commercial establishments, or other large bus passenger generators exist. A mid-block stop should be located at the far-side of a pedestrian crosswalk (if one exists) so that standing buses will not block an approaching motorist’s view of pedestrians in the crosswalk.
• Sight distance conditions generally favor far-side bus stops, especially at unsignalized intersections. A driver approaching a cross street on the through lanes can see any vehicles approaching from the right. With near-side stops the view to the right may be blocked by a stopped bus. Where the intersection is signalized, the bus may block the view of one of the signal heads.
• For security purposes the availability of adequate off-street lighting is an important consideration.

(4) Bus Pullouts

Bus pullouts are generally most appropriate when one or more of the following situations exits:
• Traffic in the curb lane exceeds 250 vehicles during the peak hour.
• Passenger volume at the stop exceeds 20 boardings an hour.
• Traffic speed is greater than 45 miles per hour.
• Accident patterns are recurrent.

The separation of transit and passenger vehicles is critical in cases of high bus or traffic volumes or high speeds. Bus stops in the travel lane may be unsafe or impede the free flow of traffic. Bus pullouts should also be considered at locations with high bus passenger loading volumes that cause traffic to back up behind the stopped bus.

To be fully effective, the pullout should incorporate a deceleration lane or taper, adequate staging area for all anticipated buses, and a merging lane or taper. As roadway operating speeds increase, the taper length should increase accordingly. Many times, high traffic volumes will not allow sufficient gaps for the bus operator to return the vehicle safely to the traffic stream. When this happens, the operator may opt not to use the turnout.

Figure 1060-6 illustrates the dimensions and design features of bus pullouts associated with near-side, far-side, and mid-block bus pullouts.

There are no absolute criteria for locating bus pullouts. Where a pullout is being considered, the transit agency must be involved. Factors controlling the appropriate location and eventual success of a pullout include:
• Operating speed.
• Traffic volume.
• Number of passenger boardings.
• Available right of way.
• Roadway geometrics (horizontal and vertical).
• Construction costs.
• Location of curb ramps.

Figure 1060-7 illustrates the dimension and design requirements of far-side bus zones and pullouts where buses will stop after making a right turn. Adherence to these designs should allow safe stopping of buses with minimal interference with legally parked vehicles.
It is important in the design of bus pullouts to consider the need to provide structurally adequate pavement for the bus pullout (Chapter 520), otherwise the surfacing may be damaged by the weight of the buses.

1060.06 PASSENGER AMENITIES

(1) Introduction

Providing an attractive, pleasant setting for the walk and wait are important elements in attracting bus users.

A passenger arriving at a bus stop desires a comfortable place to wait. Important elements of a bus stop are:

- Safety from passing traffic.
- Adequate lighting.
- Security.
- Paved surface.
- Protection from the environment.
- A seat (if the wait may be long).
- Information about the routes serving the stop.

Providing safety from passing traffic involves locating stops where there is adequate space, so passengers can wait away from the edge of the traveled roadway. The buffering distance required from the roadway increases with traffic speed and traffic volume. Three to 5 feet is adequate where vehicle speeds are 30 miles per hour. A heavy volume arterial with speeds of 45 miles per hour can require a distance of 8 to 10 feet for passenger comfort.

Passengers arriving at bus stops, especially infrequent riders, want information and reassurance. Information provided should include the numbers or names of routes serving the stop. Other important information may include a system route map, the hours and days of service, schedules, and a phone number for information. The information provided and format used is typically the responsibility of the local transit system.

At busier stops, including park and ride lots, a public telephone should be provided. For all paved park and ride lots, a desirable site for a public telephone should be selected and conduit provided whether or not a telephone is currently planned. Where shelters are not provided, a bus stop sign and, depending on weather conditions, passenger bench are desirable. The sign indicates to passengers where to wait and can provide some basic route information.

(2) Passenger Shelters

Passenger shelters should provide protection for waiting transit users. In accomplishing this task, the shelter itself must be located conveniently for users without creating hazards — such as blocking the line of sight of automobile drivers or blocking the sidewalk. Figure 1060-8 illustrates a clear sight triangle that will permit shelter siting with minimal impact on sight distances at urban arterial intersections without traffic controls. The dimensions may vary by local jurisdiction — check local zoning ordinances or with appropriate officials.

State Motor Vehicle Funds cannot be used for design or construction of shelters, except for the concrete pad. Funding of shelters must be handled by the transit agency or some other local agency.

Adequate lighting is necessary to enhance passenger security. Lighting makes the shelter visible to passing traffic and allows waiting passengers to read information provided. General street lighting is usually adequate. Where street lights are not in place, additional street lights or transit shelter lights should be considered.

A properly drained, paved surface is necessary so that passengers will not traverse puddles and mud in wet weather. Protection from the environment is typically provided by a shelter that provides shade from the sun, protection from rain and snow, and a wind break. Shelters can range from simple to elaborate. The latter type may serve as an entrance landmark for a residential development or employment complex and be designed to carry through the architectural theme of the complex. If a nonpublic transportation entity shelter is provided, its design and siting must be approved by the local transit operator. The reasons for this approval requirement include safety, barrier-free design and long-term maintenance concerns.

Simple shelters, such as that illustrated in Figure 1060-9, may be designed and built by the transit agency or purchased from commercial vendors. The WSDOT Architecture Office may be contacted for more complex designs.

If resources permit, shelter placement should be considered at most bus stops in new commercial and office developments and in places where large numbers of elderly and disabled persons may wait, i.e., hospitals, senior centers, etc. In residential areas, shelters are placed only at the highest volume stops.

1060.07 ROADWAY AND VEHICLE DESIGN CRITERIA

CHARACTERISTICS

(1) Paving Sections

The pavement design (type and thickness) of a transit benefit project, whether initiated by a public transportation agency or a private entity, must be coordinated with WSDOT or the local agency public works department depending on highway, street, or road jurisdiction. These agencies play a major role in determining the paving section for the particular project. Early and frequent coordination is required.
Paving section design is determined by the volume and type of traffic, design speed, soil characteristics, availability of materials, construction costs, and maintenance cost. Important characteristics of good pavement design are the ability to retain shape and dimensions, the ability to drain, and the ability to maintain adequate skid resistance.


(a) Grades. Roadway grades refer to the maximum desirable slope or grade, or the maximum slope based upon the minimum design speed that a standard 40-foot transit bus can negotiate safely. Guidance on roadway grades is in Chapter 440 or in the Local Agency Guidelines. Public transportation agencies or private developers should coordinate their needs with WSDOT or the appropriate local agency.

Speed of buses on grades is directly related to the weight/horsepower ratio. Grades should be selected to permit uniform operation at an affordable cost. In cases where the roadway is steep, a climbing lane for buses and trucks may be needed. Abrupt changes in grade should be avoided due to bus overhangs and ground clearance requirements.

(b) Lane Widths. Roadway and lane widths are generally regulated by WSDOT or the Local Agency Guidelines, based upon the functional class of highway or road under their respective jurisdiction.

Private developers should contact these agencies early in the design process to ensure that roadway and lane widths are consistent with applicable standards.

Roadway capacity is directly affected by lane width. As lanes narrow, anticipated capacity is lowered. Controls determining adequate lane width include design speed, anticipated traffic volume, types of user vehicles, available right of way, and roadside obstructions, i.e., retaining walls, light poles, and street furniture.

For lanes to be used by High Occupancy Vehicles (HOV), buses, vanpools, and carpools, the recommended width is 12 feet. Lane widths should not be less than 12 feet when transit volumes are high. Chapter 1050 provides additional information on HOV facilities.

(2) Vehicle Characteristics/Specifications

Most transit agencies operate several types of buses within their system. Vehicle sizes range from the articulated bus to passenger vans operated for specialized transportation purposes and vanpooling.

Each manufacturer within each of the general classifications may vary dimensions such as wheelbase, height, and vehicle overhang. The total gross vehicle weight rating (GVWR) varies considerably among manufacturers for the type of general vehicle classification. Because of these differences, more specific design information should be obtained from the local transit authority.

The principal dimensions affecting design are the minimum turning radius, the tread width, the wheelbase, and the path of the inner rear tire. Effects of driver characteristics and the slip angle of the wheels are minimized by assuming that the speed of the vehicle for the minimum radius (sharpest) turn is less than 10 miles per hour.

(a) Large Transit Buses. These traditional urban transit service vehicles are typically 40 feet long and have a wheelbase of approximately 25 feet. Many agencies operate 35-foot buses which have a 19-foot wheelbase.

Many of these vehicles are equipped with either front or rear door wheelchair lifts, or a front “kneeling” feature that reduces the step height for mobility impaired patrons.

(b) Articulated Transit Bus. Because articulated buses are hinged between two sections, these vehicles can turn on a relatively short radius. Articulated buses are typically 60 feet in length with a wheelbase of 19 feet from the front axle to mid-axle and 24 feet from the mid-axle to the rear axle.

(c) Small Transit Buses. Some of the smaller transit agencies operate 26 to 30-foot transit coaches which are designed for use in low volume situations. Modified vans are used for transportation of the elderly and disabled persons and shuttle services. Passenger vans are a third type of small bus, used for specialized transportation and vanpooling. Some of these vans have been modified to provide special seating arrangements. Since the vehicle specifications vary so widely within this category, consult the local transit authority or bus manufacturer for specifications of the particular vehicle in question.

1060.08 INTERSECTION RADII

A fundamental characteristic of transit accessible development is safe, convenient access and circulation for transit vehicles. It is important that radii at intersections be designed to accommodate turning buses. Adequate radii will reduce conflicts between automobiles and buses, reduce bus travel time, and provide maximum comfort for the passengers.

The following major factors should be taken into consideration in designing intersection radii:

- Right of way availability.
- Angle of intersection.
- Width and number of lanes on the intersecting streets.
- Design vehicle turning radius.
• Parking at the intersection.
• Allowable bus encroachment.
• Operating speed and speed reductions.
• Pedestrians.
• Bicycles.

Because of space limitations and generally lower operating speeds in urban areas, curve radii for turning movements may be smaller than those normally used in rural areas. It is assumed that buses making turns are traveling at speeds of less than 10 miles per hour. Figures 1060-10 and 11 illustrate the Turning Templates and design vehicle specifications for a standard 40-foot bus and an articulated bus.

Figure 1060-12 illustrates appropriate radii at intersections for four types of parking configurations which may be associated with an intersection. Radii less than minimum result in encroachment into adjoining lanes or curbs. As intersection radii increase, pedestrian crossing distances increase.

To ensure efficient transit operation on urban streets, it is desirable to provide corner radii of from 35 to 50 feet (based on the presence of curb parking on the streets) for right turns to and from the through lanes. Where there are curb parking lanes on both of the intersecting streets and parking is restricted for some distance from the corner, the extra width provided thereby serves to increase the usable radius.

Angle of intersection also influences the turning path of the design vehicle. Figure 1060-13 shows the effect of the angle of intersection on the turning path of the design vehicle on streets without parking. Figure 1060-13 also illustrates different cases: when a vehicle turns from proper lane and swings wide on the cross street, and when the turning vehicle swings equally wide on both streets.

### 1060.09 DISABLED ACCESSIBILITY

#### (1) Introduction

Public transportation providers have an obligation under both state and federal laws to create and operate capital facilities and vehicles that are usable by the wide variety of residents in the service area. A major need arising from this obligation is to provide transportation service to the transit dependent, among whom are disabled individuals.

According to the report titled “Persons of Disability in Washington State — A Statistical Profile 1970-1980” by the Washington State Employment Security Department, the percentage of persons with disabilities within the state in the working age years of 16 to 64 was 8.7 percent in 1980. The number of elderly people with disabilities that affect mobility is far higher.

Federal law requires all new or significantly rehabilitated buses to be accessible to the disabled. Transit agencies are also required to provide demand response service comparable with the fixed route service.

Barrier-free design means more than just accommodating wheelchairs. Care needs to be given not to create hazards or barriers for people who have vision or hearing impairments. They key is to design clear pathways without obstacles and signs that are simple with large print.

Transit Benefit facilities are designed for accessibility aspects under the Uniform Federal Accessibility Standards (UFAS) and/or, Chapter 51-10 WAC “Washington State Regulations for Barrier-Free Facilities” or local agency standards where applicable.

#### (2) Park and Ride Lots

Parking stalls for the disabled should be located in close proximity to the transit loading and unloading area. Stalls shall be at least 8 feet wide with a 5-foot adjacent loading aisle on each side with sidewalk curb cuts (see Standard Plans). Two accessible parking stalls may share a common access aisle. Provide disabled stalls according to the following table:

<table>
<thead>
<tr>
<th>Total Parking Stalls in Lot</th>
<th>Required Disabled Parking Stalls</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 to 25</td>
<td>1</td>
</tr>
<tr>
<td>26 to 50</td>
<td>2</td>
</tr>
<tr>
<td>51 to 75</td>
<td>3</td>
</tr>
<tr>
<td>76 to 100</td>
<td>4</td>
</tr>
<tr>
<td>101 to 150</td>
<td>5</td>
</tr>
<tr>
<td>151 to 200</td>
<td>6</td>
</tr>
<tr>
<td>201 to 300</td>
<td>7</td>
</tr>
<tr>
<td>301 to 400</td>
<td>8</td>
</tr>
<tr>
<td>401 to 500</td>
<td>9</td>
</tr>
<tr>
<td>501 to 1,000</td>
<td>2% of total</td>
</tr>
<tr>
<td>1,001 and over</td>
<td>20 plus 1 for each 100 over 1,000</td>
</tr>
</tbody>
</table>

No more than two of these stalls need be striped and signed for disabled use at the time of initial operation. The remaining stalls may be striped for standard usage, but the curb cuts for wheelchair ramps should be provided for each future stall. Additional stalls shall be made available for use by disabled patrons when demand indicates the need.

A parking stall for disabled persons shall be signed according to the requirements of RCW 46.61.581:

- Disabled facilities should be in accordance with the following:
  - Disabled patrons should not have to cross access roads enroute to the bus loading zone.
  - Disabled patrons should not be forced to travel behind parked cars (in their circulation path).
  - Wheelchair ramps shall be provided to facilitate the movement of physically disabled patrons.
• Parking stalls and access aisles shall be level with surface slopes not exceeding 2 percent.

(3) Bus Stops and Shelters
In order to use buses which are accessible, bus stops must also be accessible to disabled persons. The nature and condition of streets, sidewalks, passenger loading pad, curb ramps, and other bus stop facilities can constitute major obstacles to mobility and accessibility. State, local, public and private agencies need to work closely with public transportation officials to enhance accessibility for people with disabilities. A significant component of bus stop accessibility is in the provision of “pads” for the deployment of wheelchair lifts. The terrain where a wheelchair pad is located should be level. The pad should be constructed of cement concrete, asphalt concrete pavement, or a similar impervious surface. The approach to the pad should not consist of grass, gravel, or any surface where a wheelchair might lose traction. The pad should have a minimum slope toward the curb sufficient for drainage purpose. The stop pad should measure at least 10 feet in length and 8 feet in width. When right of way or other limitations restrict the pad size, a smaller pad may be provided, but it must be able to accommodate a wheelchair.

The local public transit agency should be involved in the pad design to help ensure that lifts can actually be deployed at this site.

In order to access a bus stop, it is important that the path to these facilities also be accessible by the use of sidewalks with curb ramps. The Standard Plans contain design and construction information for cement concrete sidewalks and curb ramps. A continuous curb ramp is used for accessibility of disabled park and ride users as part of the accessible path to the bus stop and shelter.

In the design of bus stops and/or shelters the following should be considered:

• Inclusion of bus stop disabled access as a critical factor in the selection of locations for pedestrian improvements within the safety component of the state’s or local agency capital improvement program.
• Ensure that curb ramps are properly sloped and sized for safe wheelchair usage and that they have textured surfaces to warn blind persons (see the Standard Plans).
• Identification of places that require sidewalks.
• Encouragement that property owners keep existing sidewalks in a good state of repair.
• Encouragement and continued emphasis of standards requiring all new street construction or reconstruction to include sidewalk or pedestrian walkway and curb ramps.

• Bus stop should be identified with curb painting and/or bus stop signs. Both disabled and nondisabled persons will benefit from this.
• All bus stops that can be made accessible should be made accessible, whether or not the paths to them are accessible, as future improvements may make the paths accessible.
• All bus stop signs along a route served by accessible vehicles should be marked with the blue international accessibility symbol conforming to the requirements of RCW 70.92.120 for easier identification by users.
• Existing as well as future park and ride locations must, by state law, include reserved parking for disabled persons, marked with signs as outlined in RCW 46.61.581.

1060.10 REFERENCES
Manual on Uniform Traffic Control Devices for Streets and Highways, (MUTCD), FHWA.
WSDOT Standard Plans for Road, Bridge, and Municipal Construction (M 21-01).
Design Guidelines for Bus Facilities, Orange County Transit District, Garden Grove, California, November 1987.
BUS BERTH DESIGNS

Figure 1060-1
(Metric)

Parallel Design

NOT TO SCALE

Sawtooth Design
TRANSIT CENTER
SAWTOOTH BUS BERTH
DESIGN EXAMPLE

Figure 1060-2
BUS TURNOUT TRANSFER CENTER
Figure 1060-3
(Metric)
OFF-STREET TRANSFER CENTER
Figure 1060-4
(Metric)
Minimum Lengths for Bus Curb Loading Zones (L)\(^1\)

<table>
<thead>
<tr>
<th>Approx. Bus Length (L)</th>
<th>Near Side(^2,3)</th>
<th>Far Side(^2)</th>
<th>Mid Block</th>
<th>Near Side(^2,3)</th>
<th>Far Side(^2)</th>
<th>Mid Block</th>
</tr>
</thead>
<tbody>
<tr>
<td>7.5</td>
<td>27</td>
<td>19.5</td>
<td>37.5</td>
<td>36</td>
<td>27</td>
<td>45</td>
</tr>
<tr>
<td>9</td>
<td>28.5</td>
<td>21</td>
<td>39</td>
<td>39</td>
<td>30</td>
<td>48</td>
</tr>
<tr>
<td>10.5</td>
<td>30</td>
<td>22.5</td>
<td>40.5</td>
<td>42</td>
<td>33</td>
<td>51</td>
</tr>
<tr>
<td>12</td>
<td>31.5</td>
<td>24</td>
<td>42</td>
<td>45</td>
<td>36</td>
<td>54</td>
</tr>
<tr>
<td>18</td>
<td>37.5</td>
<td>30</td>
<td>48</td>
<td>57</td>
<td>48</td>
<td>66</td>
</tr>
</tbody>
</table>

\(^1\) Based on bus 0.3 m from curb. When bus is 0.15 m from curb, add 6.0 m near side, 4.5 m far side, and 6.0 m midblock. Based on streets 12.0 m wide, add 4.5 m when 10.5 m wide and 9.0 m when 9.6 m wide.

\(^2\) Measured from extension of building line or established stop line. Add 4.5 m where buses make a right turn.

\(^3\) Add 9.0 m where right turn volume is high for other vehicles.

**MINIMUM BUS ZONE DIMENSIONS**

Figure 1060-5

(Metric)
Bus Stop Pullouts, Arterial Streets

Figure 1060-6
(Metric)

* 15 m Bay is for one standard 12 m bus.
Add 13.5 m for each additional standard bus.
Articulated buses require 21 m bays, with
19.5 m for each additional.
MINIMUM BUS ZONE AND PULLOUT AFTER RIGHT TURN DIMENSIONS

Figure 1060-7
(Metric)

* Based on a standard 12 m bus. Add 6 m for articulated buses.
SHELTER SITING

Figure 1060-8
(Metric)
TYPICAL BUS SHELTER DESIGN

Figure 1060-9
(Metric)

Note: Bench style can vary.
Design Vehicle Turning Movements

Figure 1060-10
(Metric)
Turning Template for Articulated Bus

*Figure 1060-11*

(Metric)
INTERSECTION DESIGN
Figure 1060-12
(Metric)
### Table: Cross-Street Width Occupied by Turning Vehicle

<table>
<thead>
<tr>
<th>Design Vehicle</th>
<th>( R = 4.5 \text{ m} )</th>
<th>( R = 6 \text{ m} )</th>
<th>( R = 7.5 \text{ m} )</th>
<th>( R = 9 \text{ m} )</th>
<th>( R = 12 \text{ m} )</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>( A )</td>
<td>( B )</td>
<td>( A )</td>
<td>( B )</td>
<td>( A )</td>
</tr>
<tr>
<td>30°</td>
<td>6.6</td>
<td>5.1</td>
<td>5.7</td>
<td>5.1</td>
<td>5.7</td>
</tr>
<tr>
<td>60°</td>
<td>8.4</td>
<td>6.3</td>
<td>7.8</td>
<td>6.0</td>
<td>7.2</td>
</tr>
<tr>
<td>90°</td>
<td>11.4</td>
<td>6.9</td>
<td>9.9</td>
<td>6.6</td>
<td>9.0</td>
</tr>
<tr>
<td>120°</td>
<td>13.8</td>
<td>8.4</td>
<td>12.0</td>
<td>7.5</td>
<td>9.6</td>
</tr>
<tr>
<td>150°</td>
<td>14.4</td>
<td>8.4</td>
<td>12.0</td>
<td>7.5</td>
<td>9.6</td>
</tr>
</tbody>
</table>

### Diagrams:

**CASE A**
- Path of front overhang
- Path of inner rear wheel
- Vehicle turns from proper lane and swings wide on cross street.

**CASE B**
- Turning vehicle swings equally wide on both streets.

### Cross-Street Width Occupied by Turning Vehicle for Various Angles of Intersection and Curb Radii

Figure 1060-13
(Metric)
BUS BERTH DESIGNS
Figure 1060-1

Parallel Design

NOT TO SCALE

Sawtooth Design
BUS TURNOUT TRANSFER CENTER

Figure 1060-3

- On higher speed facilities it may be necessary to provide a greater acceleration/deceleration transition.
OFF-STREET TRANSFER CENTER
Figure 1060-4
Minimum Lengths for Bus Curb Loading Zones (L)^1

<table>
<thead>
<tr>
<th>Approx. Bus Length (L)</th>
<th>One Bus Stop</th>
<th>Two Bus Stops</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Near Side^2,3</td>
<td>Far Side^2,3</td>
</tr>
<tr>
<td>25</td>
<td>90</td>
<td>65</td>
</tr>
<tr>
<td>30</td>
<td>95</td>
<td>70</td>
</tr>
<tr>
<td>35</td>
<td>100</td>
<td>75</td>
</tr>
<tr>
<td>40</td>
<td>105</td>
<td>80</td>
</tr>
<tr>
<td>60</td>
<td>125</td>
<td>100</td>
</tr>
</tbody>
</table>

1 Based on bus 1 foot from curb. When bus is 0.5 feet from curb, add 20 feet near side, 15 feet far side, and 20 feet midblock. Based on streets 40 feet wide, add 15 feet when 35 feet wide and 30 feet when 32 feet wide.

2 Measured from extension of building line or established stop line. Add 15 feet where buses make a right turn.

3 Add 30 feet where right turn volume is high for other vehicles.
BUS STOP PULLOUTS, ARTERIAL STREETS

Figure 1060-6
MINIMUM BUS ZONE AND PULLOUT AFTER RIGHT TURN DIMENSIONS

Figure 1060-7
SHELTER SITING
Figure 1060-8
TYPICAL BUS SHELTER DESIGN

Figure 1060-9

Note: Bench style can vary.
Design Vehicle Turning Movements

Figure 1060-10
Turning Template for Articulated Bus

Figure 1060-11
INTERSECTION DESIGN
Figure 1060-12

On Street Parking Before and After Turn

On Street Parking After Turn

On Street Parking Before Turn

No On Street Parking
**CROSS-STREET WIDTH OCCUPIED BY TURNING VEHICLE FOR VARIOUS ANGLES OF INTERSECTION AND CURB RADII**

Figure 1060-13

<table>
<thead>
<tr>
<th>Design Vehicle</th>
<th>R=15'</th>
<th>R=20'</th>
<th>R=25'</th>
<th>R=30'</th>
<th>R=40'</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>A</td>
<td>B</td>
<td>A</td>
<td>B</td>
<td>A</td>
</tr>
<tr>
<td>30°</td>
<td>22</td>
<td>17</td>
<td>19</td>
<td>17</td>
<td>19</td>
</tr>
<tr>
<td>60°</td>
<td>28</td>
<td>21</td>
<td>26</td>
<td>20</td>
<td>24</td>
</tr>
<tr>
<td>90°</td>
<td>38</td>
<td>23</td>
<td>33</td>
<td>22</td>
<td>30</td>
</tr>
<tr>
<td>120°</td>
<td>46</td>
<td>28</td>
<td>40</td>
<td>25</td>
<td>32</td>
</tr>
<tr>
<td>150°</td>
<td>48</td>
<td>28</td>
<td>40</td>
<td>25</td>
<td>32</td>
</tr>
</tbody>
</table>

CASE A

Vehicle turns from proper lane and swings wide on cross street.

$d_2=12$' $d_s$ is variable

CASE B

Turning vehicle swings equally wide on both streets.

$d_1$, $d_2$, $d_s$ both variable
Chapter 1110

1110.01 General

The Headquarters (HQ) Bridge and Structures Office provides structural design services to the regions. This chapter describes the information required by the HQ Bridge and Structures Office to perform this function.

1110.02 References

Bridge Design Manual, M 23-50, WSDOT

Plans Preparation Manual, M 22-31, WSDOT

1110.03 Required Data for All Structures

Submit the bridge site data to the HQ Bridge and Structures Office. Provide a cover memo that gives general information on the project, describes the attachments, and transmits the forms and data included in the submittal. Submit site data as a CAD file, supplemental drawings, and a report. See Figure 1110-1 for items to include in a bridge site data submittal. Direct any questions relating to the preparation of bridge site data to the HQ Bridge and Structures Office. The Bridge Design Manual shows examples of required WSDOT forms.

1110.04 CAD Files and Supplemental Drawings

The HQ Bridge and Structures Office uses the microGDS Computer-Aided Drafting (CAD) system. CAD files prepared for use as bridge site data will be accepted in standard DGN, DXF, or DWG format.

Prepare plan, profile, and section drawings for all structures. Include copies of the CAD site data and supplemental drawings in the reduced plan sheet format with the submittal.

Use a complete and separate CAD file for each structure. See the Plans Preparation Manual for information regarding drawing levels and use the Bridge and Structures format. The Bridge Design Manual contains examples of completed Bridge Preliminary Plans. These plans show examples of the line styles and drawing format for site data in CAD.

Include the following information in the CAD files or in the supplemental drawings:

(a) Plan

- Drawing scales for the bridge site plan:

<table>
<thead>
<tr>
<th>Length of Structure</th>
<th>Scale</th>
</tr>
</thead>
<tbody>
<tr>
<td>20 ft to 100 ft</td>
<td>1&quot;=10'</td>
</tr>
<tr>
<td>100 ft to 500 ft</td>
<td>1&quot;=20'</td>
</tr>
<tr>
<td>500 ft to 800 ft</td>
<td>1&quot;=30'</td>
</tr>
<tr>
<td>800 ft to 1,100 ft</td>
<td>1&quot;=40'</td>
</tr>
<tr>
<td>more than 1,100 ft</td>
<td>1&quot;=50'</td>
</tr>
</tbody>
</table>

The bridge site data is used to prepare the bridge layout plan which is to be used in the contract plans. The drawing scales shown are for the full-sized contract plan format and are a guide only. Consider the width and general alignment of the structure when selecting the scale. For structures on curved alignments or where the bridge width is nearly equal to or greater than the bridge length, consult the HQ Bridge and Structures Office for an appropriate plan scale.

- Vertical and horizontal datum control. See Chapters 1440 and 1450.

- Contours of the existing ground surface. Use intervals of 1, 2, 5, or 10 ft depending on terrain and plan scale. The typical contour interval is 2 ft. Use 1 ft intervals for flat terrain. Use 5 ft or 10 ft intervals for steep terrain or small scales. Show contours beneath an existing or proposed structure and beneath the water surface of any waterway.

- Alignment of the proposed highway and traffic channelization in the vicinity.

- Location by section, township, and range.
• Type, size, and location of all existing or
proposed sewers, telephone and power
lines, water lines, gas lines, traffic barriers,
culverts, bridges, buildings, and walls.
• Location of right of way lines and easement
lines.
• Distance and direction to nearest towns or
interchanges along the main alignment in
each direction.
• Location of all roads, streets, and detours.
• Stage construction plan and alignment.
• Type, size, and location of all existing and
proposed sign structures, light standards,
and associated conduits and junction boxes.
Provide proposed signing and lighting items
when the information becomes available.
• Location of existing and proposed drainage.
• Horizontal curve data. Include coordinates
for all control points.

(b) Profile
• Profile view showing the grade line of
the proposed or existing alignment and the
existing ground line along the alignment line.
• Vertical curve data.
• Superelevation transition diagram.

(c) Section
• Roadway sections on the bridge and at
the bridge approaches. Indicate the lane
and shoulder widths, cross slopes and side
slopes, ditch dimensions, and traffic barrier
requirements.
• Stage construction roadway geometrics
with the minimum lane and roadway widths
specified.

(2) Report
Submit DOT Form 235-002, “Bridge Site
Data-General.” Supplement the CAD drawings
with the following items:
• Vicinity maps
• Class of highway
• Design speed
• Special requirements for replacing or
relocating utility facilities
• ADT and DHV counts
• Truck traffic percentage
• Requirements for road or street
maintenance during construction

(3) Video and Photographs
Submit a VHS video of the site. Show all the
general features of the site and details of existing
structures. Scan the area slowly, spending extra
time showing existing bridge pier details and end
slopes. A “voice over” narrative on the video is
necessary for orientation.

Color photographs of the structure site are
desirable. Include detailed photographs of
existing abutments, piers, end slopes, and
other pertinent details for widenings, bridge
replacements, or sites with existing structures.

1110.04 Additional Data for
Waterway Crossings
Coordinate with the Headquarters (HQ)
Hydraulics Branch and supplement the bridge
site data for all waterway crossings with the
DOT Form 235-001, “Bridge Site Data for
Stream Crossings” and the following:
• Show riprap or other slope protection
requirements at the bridge site (type, plan
limits, and cross section) as determined
by the HQ Hydraulics Branch.
• Show a profile of the waterway. The extent
will be determined by the HQ Hydraulics
Branch.
• Show cross sections of the waterway.
The extent will be determined by the
HQ Hydraulics Branch.

The requirements for waterway profile and
cross sections may be less stringent if the HQ
Hydraulics Branch has sufficient documentation
(FEMA reports, for example) to make a
determination. Contact the HQ Hydraulics
Branch to verify the extent of the information
needed. Coordinate any rechannelization of
the waterway with the HQ Hydraulics Branch.
Many waterway crossings require a permit from the U.S. Coast Guard. (See Chapter 240.) Generally, ocean tide influenced waterways and waterways used for commercial navigation require a Coast Guard permit. These structures require the following additional information:

- Names and addresses of the landowners adjacent to the bridge site.
- Quantity of new embankment material within the floodway. This quantity denotes, in cubic yards, the material below normal high water and the material above normal high water.

Some waterways may qualify for an exemption from Coast Guard permit requirements if certain conditions are met. See the *Bridge Design Manual*. If the waterway crossing appears to satisfy these conditions, then submit a statement explaining why this project is exempt from a Coast Guard permit. Attach this exemption statement to the Environmental Classification Summary prepared for the project and submit it to the HQ Design Office for processing to FHWA.

The region is responsible for coordination with the HQ Bridge and Structures Office, U. S. Army Corps of Engineers, and U. S. Coast Guard for waterways that may qualify for a permit exemption. The HQ Bridge and Structures Office is responsible for coordination with the U.S. Coast Guard for waterways that require a permit.

**1110.05 Additional Data for Grade Separations**

**(1) Highway-Railroad Separation**

Supplement bridge site data for structures involving railroads with the following:

(a) **Plan**

- Alignment of all existing and proposed railroad tracks.
- Center-to-center spacing of all tracks.
- Angle, station, and coordinates of all intersections between the highway alignment and each track.
- Location of railroad right of way lines.
- Horizontal curve data. Include coordinates for all circular and spiral curve control points.

(b) **Profile**

- For proposed railroad tracks; profile, vertical curve, and superelevation data for each track.
- For existing railroad tracks, elevations accurate to 0.1 ft taken at 10-ft intervals along the top of the highest rail of each track. Provide elevations to 50 ft beyond the extreme outside limits of the existing or proposed structure. Tabulate elevations in a format acceptable to the HQ Bridge and Structures Office.

**(2) Highway-Highway Separation**

Supplement bridge site data for structures involving other highways by the following:

(a) **Plan**

- Alignment of all existing and proposed highways, streets, and roads.
- Angle, station, and coordinates of all intersections between all crossing alignments.
- Horizontal curve data. Include coordinates for all curve control points.

(b) **Profile**

- For proposed highways; profile, vertical curve, and superelevation data for each.
- For existing highways; elevations accurate to 0.1 ft taken at intervals of 10 ft along the center line or crown line and each edge of shoulder, for each alignment, to define the existing roadway cross slopes. Provide elevations to 50 ft beyond the extreme outside limits of the existing or proposed structure. Tabulate elevations in a format acceptable to the HQ Bridge and Structures Office format.

(c) **Section**

- Roadway sections of each undercrossing roadway indicating the lane and shoulder widths, cross slopes and side slopes, ditch dimensions, and traffic barrier requirements.
- Falsework or construction opening requirements. Specify minimum vertical clearances, lane widths, and shy distances.
1110.06 Additional Data for Widenings

Bridge rehabilitations and modifications that require new substructure are defined as bridge widenings.

Supplement bridge site data for structures involving bridge widenings by the following:

- Submit DOT Form 235-002A, “Supplemental Bridge Site Data-Rehabilitation/Modification.”

(a) Plan

- Stations for existing back of pavement seats, expansion joints, and pier center lines based on field measurement along the survey line and each curb line.
- Locations of existing bridge drains. Indicate whether these drains are to remain in use or be plugged.

(b) Profile

- Elevations accurate to 0.1 ft taken at intervals of 10 ft along the curb line of the side of the structure being widened. Pair these elevations with corresponding elevations (same station) taken along the crown line or an offset distance (minimum of 10 ft from the curb line). This information will be used to establish the cross slope of the existing bridge. Tabulate elevations in a format acceptable to the HQ Bridge and Structures Office.

Take these elevations at the level of the concrete roadway deck. For bridges with latex modified or microsilica modified concrete overlay, elevations at the top of the overlay will be sufficient. For bridges with a nonstructural overlay, such as an asphalt concrete overlay, take elevations at the level of the concrete roadway deck. For skewed bridges, take elevations along the crown line or at an offset distance (10 ft minimum from the curb line) on the approach roadway for a sufficient distance to enable a cross slope to be established for the skewed corners of the bridge.

1110.07 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Review Chapter 1110 of the *Design Manual*
for further information and description of the items listed below.

**PLAN (In CAD file.)**
- Survey Lines and Station Ticks
- Survey Line Intersection Angles
- Survey Line Intersection Stations
- Survey Line Bearings
- Roadway and Median Widths
- Lane and Shoulder Widths
- Sidewalk Width
- Connection/Widening for Traffic Barrier
- Profile Grade and Pivot Point
- Roadway Superelevation Rate
  (if constant)
- Lane Taper and Channelization Data
- Traffic Arrows
- Mileage to Towns Along Main Line
- Existing Drainage Structures
- Existing Utilities — Type/Size/Location
- New Utilities — Type/Size/Location
- Light standards, Junction boxes, Conduits
- Bridge Mounted Signs and Supports
- Contours
- Bottom of Ditches
- Test Holes (if available)
- Riprap Limits
- Stream Flow Arrow
- R/W Lines and/or Easement Lines
- Exist. Bridge No. (to be removed, widened)
- Section, Township, Range
- City or Town
- North Arrow
- SR Number
- Scale

**TABLES (In tabular format in CAD file.)**
- Curb Line Elevations at Top of Existing Bridge Deck
- Undercrossing Roadway Existing Elevations
- Undercrossing Railroad Existing Elevations
- Curve Data

**OTHER SITE DATA (May be in CAD or may be on supplemental sheets or drawings.)**
- Superelevation Diagrams
- End Slope Rate
- Profile Grade Vertical Curves

- Coast Guard Permit Status
- Railroad Agreement Status
- Highway Classification
- Design Speed
- ADT, DHV, and % Trucks

**FORMS (Information noted on the form or attached on supplemental sheets or drawings.)**
- Bridge Site Data General
  - Slope Protection
  - Pedestrian Barrier/Pedestrian Rail Height Requirements
  - Construction/Falsework Openings
  - Stage Construction Channelization Plans
  - Bridge (before/with/after) Approach Fills
- Datum
- Video of Site
- Photographs of Site
- Control Section
- Project Number
- Region Number
- Highway Section

**Bridge Site Data Check List**

*Figure 1110-1*
A bridge is a structure having a clear span of 20 ft or more. Bridge design is the responsibility of the Bridge and Structures Office in Olympia. A project file is required for all bridge construction projects. The Bridge Office develops a preliminary bridge plan for a new or modified structure in collaboration with the region. This chapter provides basic design considerations for the development of this plan. Unique staging requirements, constructibility issues, and other considerations are addressed during the development of this plan. Contact the Bridge Office early in the planning stage on issues that might affect the planned project.

### 1120.02 References

*Bridge Design Manual*, M 23-50, WSDOT  
*Local Agency Guidelines*, M 36-63, WSDOT  
*Traffic Manual*, M 51-02, WSDOT

### 1120.03 Bridge Location

Bridges are located to conform to the alignment of the highway. Providing the following conditions can simplify design efforts, minimize construction activities, and reduce structure costs:

- **A perpendicular crossing**
- **The minimum required horizontal and vertical clearances**
- **A constant bridge width (without tapered sections)**
- **A tangential approach alignment of sufficient length to not require superelevation on the bridge**
- **A crest vertical curve profile that will facilitate drainage**
- **An adequate construction staging area**

### 1120.04 Bridge Site Design Elements

#### (1) Structural Capacity

The structural capacity of a bridge is a measure of the structure’s ability to carry vehicle loads. For new bridges, the bridge designer chooses the design load that determines the structural capacity. For existing bridges, the structural capacity is calculated to determine the “load rating” of the bridge. The load rating is used to determine whether or not a bridge is “posted” for legal weight vehicles or if the bridge is “restricted” for overweight permit vehicles.

(a) **New Structures.** All new structures that carry vehicular loads are designed to HL-93 notional live load in accordance with AASHTO LRFD Bridge Design Specifications or HS-25 live loading in accordance with the AASHTO Standard Specifications for Highway Bridges.

(b) **Existing Structures.** When the Structural Capacity column of a design matrix applies to the project, request a Structural Capacity Report from the Risk Reduction Engineer in the Bridge and Structures Office at mail stop 47341. The report will state:

- **The structural capacity status of the structures within the project limits.**
- **What action, if any, is appropriate.**
- **Whether a deficient bridge is included in the six-year or 20 year plans for replacement or rehabilitation under the P2 program and, if so, in which biennium the P2 project is likely to be funded.**
Include the Structural Capacity Report in the design documentation file.

The considerations used to evaluate the structural capacity of a bridge are as follows:

1. On National Highway System (NHS) routes (including Interstate routes):
   - Operating load rating is at least 36 tons (which is equal to HS-20).
   - The bridge is not permanently posted for legal weight vehicles.
   - The bridge is not permanently restricted for vehicles requiring overweight permits.

2. On non-NHS routes:
   - The bridge is not permanently posted for legal weight vehicles.
   - The bridge is not permanently restricted for vehicles requiring overweight permits.

(2) **Bridge Widths for Structures**

(a) **New Structures.** Full design level widths are provided on all new structures. See Chapter 440. All structures on city or county routes crossing over a state highway must conform to the Local Agency Guidelines. Use local city or county adopted and applied criteria when their minimums exceed state criteria.

(b) **Existing Structures.** See the design matrices in Chapter 325 for guidance.

(3) **Horizontal Clearance**

Horizontal clearance for structures is the distance from the edge of the traveled way to bridge piers and abutments, bridge rail ends, or bridge end embankment slopes. Minimum distances for this clearance vary depending on the type of structure. The Bridge Design Manual provides guidance on horizontal clearance.

(4) **Medians**

For multilane highways, the minimum median widths for new bridges are as shown in Chapters 430 and 440. An open area between two bridges is undesirable when the two roadways are separated by a median width of 26 ft or less. The preferred treatment is to provide a new, single structure that spans the area between the roadways. When this is impractical, consider widening the two bridges on the median sides to reduce the open area to 6 in. When neither option is practical, consider installing netting or other elements to enclose the area between the bridges. Consideration and analysis of all site factors are necessary if installation of netting or other elements is proposed. Document this evaluation in the design documentation file and obtain the approval of the State Design Engineer.

(5) **Vertical Clearance**

Vertical clearance is the critical height under a structure that will safely accommodate vehicular and rail traffic based on its design characteristics. This height is the least height available from the lower roadway surface (including usable shoulders), or the plane of the top of the rails, to the bottom of the bridge. Usable shoulders are the design shoulders for the roadway and do not include paved widened areas that may exist under the structure.

(a) **Minimum Clearance for New Structures.** For new structures, the minimum vertical clearances are as follows:

   1. A bridge over a roadway. The minimum vertical clearance is 16.5 ft.
   2. A bridge over a railroad track. The minimum vertical clearance is 23.5 ft. Vertical clearance is provided for the width of the railroad freight car. (See Figure 1120-2a.) Coordinate railroad clearance issues with the WSDOT Railroad Liaison Engineer.
   3. A pedestrian bridge over a roadway. The minimum vertical clearance is 17.5 ft.

(b) **Minimum Clearance for Existing Structures.** The criteria used to evaluate the vertical clearance of existing structures depends on the work that is being done on or under that structure. When evaluating an existing structure on the Interstate system, see 1120.04(5)(d) “Coordination.” This guidance applies to bridge clearances over state highways and under state highways at interchanges. For state highways over local roads and streets, city or county vertical clearance requirements may be used as minimum design criteria. See Figure 1120-1 for a table of bridge vertical clearances.
1. For a project that will widen an existing structure over a highway or where the highway will be widened under an existing structure, the vertical clearance can be as little as 16.0 ft on the Interstate System or other freeways, or 15.5 ft on nonfreeway routes. An approved deviation is required for clearance less than 16.0 ft on Interstate routes or other freeways, and 15.5 ft on nonfreeway routes.

2. For a planned resurfacing of the highway under an existing bridge, if the clearance will be less than 16.0 ft on the Interstate System or other freeways and 15.5 ft on nonfreeway routes, evaluate the following options and include in a deviation request:
   - Pavement removal and replacement.
   - Roadway excavation and reconstruction to lower the profile of the roadway.
   - Providing a new bridge with the required vertical clearance.

Reducing roadway paving and surfacing thickness under the bridge to achieve the minimum vertical clearance can cause accelerated deterioration of the highway and is not recommended. Elimination of the planned resurfacing in the immediate area of the bridge might be a short term solution if recommended by the region’s Materials Engineer. Solutions that include milling the existing surface followed by overlay or inlay must be approved by the region’s Materials Engineer to ensure that adequate pavement structure is provided.

3. For other projects that include an existing bridge where no widening is proposed on or under the bridge, and the project does not affect vertical clearance, the clearance can be as little as 14.5 ft. For these projects, document the clearance to the design documentation file.

4. For an existing structure over a railroad track, the vertical clearance can be as little as 22.5 ft. (See Figure 1120-2b.) A lesser clearance can be used with the agreement of the railroad company and the Washington State Utilities and Transportation Commission. Coordinate railroad clearance issues with the WSDOT Railroad Liaison Engineer.

(c) Signing. Low clearance warning signs are necessary when the vertical clearance of an existing bridge is less than 15 ft 3 in. Other requirements for low clearance signing are contained in the Manual on Uniform Traffic Control Devices and the Traffic Manual.

(d) Coordination. The Interstate system is used by the Department of Defense (DOD) for the conveyance of military traffic. The Military Traffic Management Command Transportation Engineering Agency (MTMCTEA) represents the DOD in public highway matters. The MTMCTEA has an inventory of vertical clearance deficiencies over the Interstate system in Washington State. Contact the MTMCTEA, through FHWA, if any of the following changes are proposed to these bridges:
   - A project would create a new deficiency of less than 16.0 ft vertical clearance over an Interstate highway.
   - The vertical clearance over the Interstate is already deficient (less than 16.0 ft) and a change (increase or decrease) to vertical clearance is proposed.

Coordination with MTMCTEA is required for these changes on all rural Interstate highways and for one Interstate route through each urban area.
(6) **Bridge Approach Slab**

Bridge approach slabs are reinforced concrete pavement installed across the full width of the bridge ends. They provide a stable transition from normal roadway cross section to the bridge ends and compensate for differential expansion and contraction of the bridge and the roadway. Bridge approach slabs are provided on all new bridges. If an existing bridge is being widened and it has an approach slab, slabs are required on the widenings. The region, with the concurrence of the State Geotechnical Engineer and the State Bridge Engineer, may decide to omit bridge approach slabs.

(7) **Pedestrian and Bicycle Facilities**

When pedestrians or bicyclists are anticipated on bridges, provide facilities consistent with guidance in Chapters 1020 and 1025.

(8) **Bridge Rail End Treatment**

Plans for new bridge construction and bridge rail modifications include provisions for the connection of traffic barriers to the bridge rail. Indicate the preferred traffic barrier type and connection during the review of the bridge preliminary plan.

(9) **Bridge Slope Protection**

Slope protection provides a protective and aesthetic surface for exposed slopes under bridges. Slope protection is normally provided under:

- Structures over state highways
- Structures within an interchange
- Structures over other public roads unless requested otherwise by the public agency
- Railroad overcrossings, if requested by the railroad

Slope protection is usually not provided under pedestrian structures. The type of slope protection is selected at the bridge preliminary plan stage. Typical slope protection types are concrete slope protection, semi-open concrete masonry, and rubble stone.
(10) **Slope Protection at Watercrossings**

The WSDOT Headquarters (HQ) Hydraulics Branch determines the slope protection requirements for structures that cross waterways. The type, limits, and quantity of the slope protection are shown on the bridge preliminary plan.

(11) **Protective Screening for Highway Structures**

The Washington State Patrol classifies the throwing of an object from a highway structure as an assault, not an accident. Therefore, records of these assaults are not contained in the Patrol’s accident databases. Contact the region’s Maintenance Engineer’s office and the Washington State Patrol for the history of reported incidents.

Protective screening might reduce the number of incidents but will not stop a determined individual. Enforcement provides the most effective deterrent.

Installation of protective screening is analyzed on a case-by-case basis at the following locations:

- On existing structures where there is a history of multiple incidents of objects being dropped or thrown and enforcement has not changed the situation.
- On a new structure near a school, a playground, or where frequently used by children not accompanied by adults.
- In urban areas, on a new structure used by pedestrians where surveillance by local law enforcement personnel is not likely.
- On new structures with walkways where experience on similar structures within a 1 mile radius indicates a need.
- On structures over private property that is subject to damage, such as buildings or power stations.

In most cases, the installation of a protective screen on a new structure can be postponed until there are indications of need.

Submit all proposals to install protective screening on structures to the State Design Engineer for approval. Contact the Bridge and Structures Office for approval to attach screening to structures and for specific design and mounting details.

### 1120.05 Documentation

Include the following items in the design documentation file. See Chapter 330.

- Structural Capacity Report
- Evaluation of need and approval for enclosing the area between bridges
- Correspondence involving the MTMCTEA
- Justification for eliminating an overlay in the vicinity of a bridge
- Final Foundation Report
- Justification and HQ concurrence for omitting approach slabs
- Analysis of need and approval for protective screening on highway structures
- Railroad agreement allowing less than 22.5 ft vertical clearance
- Approval of proposal to mill and existing service
Railroad Vertical Clearance for New Bridge Construction

Figure 1120-2a

* Increase 1.5" for each degree of railway alignment curve.
Railroad Vertical Clearance for Existing Bridge Modifications

* Increase 1.5" for each degree of railway alignment curve.

Bottom of bridge superstructure

Clear area for railroad freight car

Top of highest rail

Measured at top of track

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September 2002

Bridges
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Chapter 1130

Retaining Walls and Steep Reinforced Slopes

1130.01 References

Bridge Design Manual, M 23-50, WSDOT
Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT
Plans Preparation Manual, M 22-31, WSDOT
Roadside Manual, M 25-39, WSDOT

1130.02 General

The function of a retaining wall is to form a nearly vertical face through confinement and/or strengthening of a mass of earth or other bulk material. Likewise, the function of a reinforced slope is to strengthen the mass of earth or other bulk material such that a steep (up to 1H:2V) slope can be formed. In both cases, the purpose of constructing such structures is to make maximum use of limited right of way. The difference between the two is that a wall uses a structural facing whereas a steep reinforced slope does not require a structural facing. Reinforced slopes typically use a permanent erosion control matting with low vegetation as a slope cover to prevent erosion. See the Roadside Manual for more information.

To lay out and design a retaining wall or reinforced slope, consider the following items:

- Functional classification
- Highway geometry
- Design Clear Zone requirements (Chapter 700)
- The amount of excavation required
- Traffic characteristics
- Constructibility
- Impact to any adjacent environmentally sensitive areas
- Impact to adjacent structures
- Potential added lanes
- Length and height of wall
- Material to be retained
- Foundation support and potential for differential settlement
- Ground water
- Earthquake loads
- Right of way costs
- Need for construction easements
- Risk
- Overall cost
- Visual appearance

If the wall or toe of a reinforced slope is to be located adjacent to the right of way line, consider the space needed in front of the wall/slope to construct it.

(1) Retaining Wall Classifications

Retaining walls are generally classified as gravity, semigravity, nongravity cantilever, or anchored. Examples of the various types of walls are provided in Figures 1130-1a through 1c.

Gravity walls derive their capacity to resist lateral soil loads through a combination of dead weight and sliding resistance. Gravity walls can be further subdivided into rigid gravity walls, prefabricated modular gravity walls, and Mechanically Stabilized Earth (MSE) gravity walls.

Rigid gravity walls consist of a solid mass of concrete or mortared rubble and use the weight of the wall itself to resist lateral loads.
Prefabricated modular gravity walls consist of interlocking soil or rock-filled concrete, steel, or wire modules or bins (gabions, for example). The combined weight resists the lateral loads from the soil.

MSE gravity walls use strips, bars, or mats of steel or polymeric reinforcement to reinforce the soil and create a reinforced soil block behind the face. The reinforced soil block then acts as a unit and resists the lateral soil loads through the dead weight of the reinforced mass. MSE walls may be constructed as fill walls, with fill and reinforcement placed in alternate layers to create a reinforced mass, or reinforcement may be drilled into an existing soil/rock mass using grouted anchor technology to create a reinforced soil mass (soil nail walls).

Semigravity walls rely more on structural resistance through cantilevering action of the wall stem. Generally, the backfill for a semigravity wall rests on part of the wall footing. The backfill, in combination with the weight of the wall and footing, provides the dead weight for resistance. An example of a semigravity wall is the reinforced concrete wall provided in the Standard Plans.

Nongravity cantilever walls rely strictly on the structural resistance of the wall in which vertical elements of the wall are partially embedded in the soil or rock to provide fixity. These vertical elements may consist of piles (soldier piles or sheet piles, for example), caissons, or drilled shafts. The vertical elements may form the entire wall face or they may be spanned structurally using timber lagging or other materials to form the wall face.

Anchored walls derive their lateral capacity through anchors embedded in stable soil or rock below or behind all potential soil/rock failure surfaces. Anchored walls are similar to nongravity cantilevered walls except that anchors embedded in the soil/rock are attached to the wall facing structure to provide lateral resistance. Anchors typically consist of deadmen or grouted soil/rock anchors.

Reinforced slopes are similar to MSE walls in that they also use fill and reinforcement placed in alternate layers to create a reinforced soil mass. However, the face is typically built at a 1.2H:1V to 1H:2V slope.

Rockeries (rock walls) behave to some extent like gravity walls. However, the primary function of a rockery is to prevent erosion of an oversteepened but technically stable slope. Rockeries consist of large well-fitted rocks stacked on top of one another to form a wall.

An example of a rockery and reinforced slope is provided in Figure 1130-1d.

The various wall types and their classifications are summarized in Table 1(a-f).

### 1130.03 Design Principles

The design of a retaining wall or reinforced slope consists of seven principal activities:

- Developing wall/slope geometry
- Adequate subsurface investigation
- Evaluation of loads and pressures that will act on the structure
- Design of the structure to safely withstand the loads and pressures
- Design of the structure to meet aesthetic requirements
- Wall/slope constructibility
- Coordination with other design elements

The structure and adjacent soil mass must also be stable as a system, and the anticipated wall settlement must be within acceptable limits.

### 1130.04 Design Requirements

#### (1) Wall/Slope Geometry

Wall/slope geometry is developed considering the following:

- Geometry of the transportation facility itself
- Design Clear Zone requirements (Chapter 700)
- Flare rate and approach slope when inside the Design Clear Zone (Chapter 710)
- Right of way constraints
- Existing ground contours
- Existing and future utility locations
- Impact to adjacent structures
- Impact to environmentally sensitive areas
- For wall/slope geometry, also consider the foundation embedment and type anticipated, which requires coordination among the various design groups involved.

Retaining walls must not have anything (such as bridge columns, light fixtures, or sign supports) protruding in such a way as to present a potential for snagging vehicles.

Provide a traffic barrier shape at the base of a new retaining wall constructed 12 ft or less from the edge of the nearest traffic lane. The traffic barrier shape is optional at the base of the new portion when an existing vertical-faced wall is being extended (or the existing wall may be retrofitted for continuity). Standard Concrete Barrier Type 4 is recommended for both new and existing walls except when the barrier face can be cast as an integral part of a new wall. Deviations may be considered but require approval as prescribed in Chapter 330. For deviations from the above, deviation approval is not required where sidewalk exists in front of the wall or in other situations where the wall face is otherwise inaccessible to traffic.

(2) Investigation of Soils

All retaining wall and reinforced slope structures require an investigation of the underlying soil/rock that supports the structure. Chapter 510 provides guidance on how to complete this investigation. A soil investigation is critical for the design of any retaining wall or reinforced slope. The stability of the underlying soils, their potential to settle under the imposed loads, the usability of any existing excavated soils for wall/reinforced slope backfill, and the location of the ground water table are determined through the geotechnical investigation.

(3) Geotechnical and Structural Design

The structural elements of the wall or slope and the soil below, behind, and/or within the structure must be designed together as a system. The wall/slope system is designed for overall external stability as well as internal stability. Overall external stability includes stability of the slope of which the wall/reinforced slope is a part and the local external stability (overturning, sliding, and bearing capacity). Internal stability includes resistance of the structural members to load and, in the case of MSE walls and reinforced slopes, pullout capacity of the structural members or soil reinforcement from the soil.

(4) Drainage Design

One of the principal causes of retaining wall/slope failure is the additional hydrostatic load imposed by an increase in the water content in the material behind the wall or slope. This condition results in a substantial increase in the lateral loads behind the wall/slope since the material undergoes a possible increase in unit weight, water pressure is exerted on the back of the wall, and the soil shear strength undergoes a possible reduction. To alleviate this, adequate drainage for the retaining wall/slope must be considered in the design stage and reviewed by the region’s Materials Engineer during construction. The drainage features shown in the Standard Plans are the minimum basic requirements. Underdrains behind the wall/slope must daylight at some point in order to adequately perform their drainage function. Provide positive drainage at periodic intervals to prevent entrapment of water.

Native soil may be used for retaining wall and reinforced slopes backfill if it meets the requirements for the particular wall/slope system. In general, use backfill that is free-draining and granular in nature. Exceptions to this can be made depending on the site conditions as determined by the Geotechnical Services Branch of the Headquarters (HQ) Materials Laboratory.
A typical drainage detail for a gravity wall (in particular, an MSE wall) is shown in Figure 1130-2. Always include drainage details with a wall unless otherwise recommended to be deleted by the region’s Materials Engineer or HQ Geotechnical Services Branch.

(5) **Aesthetics**

Retaining walls and slopes can have a pleasing appearance that is compatible with the surrounding terrain and other structures in the vicinity. To the extent possible within functional requirements and cost effectiveness criteria, this aesthetic goal is to be met for all visible retaining walls and reinforced slopes.

Aesthetic requirements include consideration of the wall face material, the top profile, the terminals, and the surface finish (texture, color, and pattern). Where appropriate, provide planting areas and irrigation conduits. These will visually soften walls and blend walls with adjacent areas. Avoid short sections of retaining wall or steep slope where possible.

In higher walls, variations in slope treatment are recommended for a pleasing appearance. High, continuous walls are generally not desirable from an aesthetic standpoint, as high, continuous walls can be quite imposing. Consider stepping high or long retaining walls in areas of high visibility. Plantings may be considered between wall steps.

Approval from the State Bridge and Structures Architect is required on all retaining wall aesthetics including finishes, materials, and configuration.

(6) **Constructibility**

Consider the potential effect that site constraints might have on the constructibility of the specific wall/slope. Constraints to be considered include, but are not limited to, site geometry, access, time required to construct the wall, environmental issues, and impact on traffic flow and other construction activities.

(7) **Coordination with Other Design Elements**

(a) **Other Design Elements.** Retaining wall and slope designs must be coordinated with other elements of the project that might interfere with or impact the design and/or construction of the wall/slope. Also consider drainage features, utilities, luminaire or sign structures, adjacent retaining walls or bridges, concrete traffic barriers, and beam guardrails. Locate these design elements in a manner that will minimize the impacts to the wall elements. In general, locate obstructions within the wall backfill (such as guardrail posts, drainage features, and minor structure foundations) a minimum of 3 ft from the back of the wall facing units. Greater offset distances may be required depending on the size and nature of the interfering design element. If possible, locate these elements to miss reinforcement layers or other portions of the wall system. Conceptual details for accommodating concrete traffic barriers and beam guardrails are provided in Figure 1130-3.

Where impact to the wall elements is unavoidable, the wall system must be designed to accommodate these impacts. For example, it may be necessary to place drainage structures or guardrail posts in the reinforced backfill zone of MSE walls. This may require that holes be cut in the upper soil reinforcement layers, or that discrete reinforcement strips be splayed around the obstruction. This causes additional load to be carried in the adjacent reinforcement layers due to the missing soil reinforcement or the distortion in the reinforcement layers.

The need for these other design elements and their impact on the proposed wall systems must be clearly indicated in the wall site data that is submitted so that the walls can be properly designed. Contact the Bridge and Structures Office (or the Geotechnical Services Branch, for geosynthetic walls/slopes and soil nail walls) for assistance regarding this issue.
(b) **Fall Protection.** Department of Labor and Industries regulations require that, when employees are exposed to the possibility of falling from a location 10 ft or more above the roadway (or other lower area), the employer is to ensure that fall restraint or fall arrest systems are provided, installed, and implemented.

Consider fall protection when a wall retains 10 ft or more of material. Any need for maintenance of the wall’s surface or the area at the top can expose employees to a possible fall. If the area at the top will be open to the public, see Chapter 1025, “Pedestrian Design Considerations,” and Chapter 1460, “Fencing.”

For maintenance of a tall wall’s surface, consider harness tie-offs if other protective means are not provided.

For maintenance of the area at the top of a tall wall, a fall restraint system is required when all of the following conditions will exist:

- The wall is on a cut slope.
- A possible fall will be of 10 ft or more.
- Periodic maintenance will be performed on the area at the top.
- The area at the top is not open to the public.

Recommended fall restraint systems are:

- Wire rope railing with top and intermediate rails of one-half inch diameter steel wire rope.
- Brown vinyl coated chain link fencing.
- Steel pipe railing with one and one-half inch nominal outside diameter pipe as posts and top and intermediate rails.
- Concrete as an extension of the height of the retaining wall.

A fall restraint system must be 36 in to 42 in high, measured from the top of the finished grade, and capable of withstanding a 200 lb force from any direction, at the top, with minimal deflection. Post spacing is no more than 8 ft on centers.

During rail system selection, the designer is to contact Maintenance regarding debris removal considerations.

Contact the Bridge and Structures Office for design details for any retrofit to an existing retaining wall and for any attachments to a new retaining wall.

### 1130.05 Guidelines for Wall/Slope Selection

Wall/slope selection is dependent on the following considerations:

- Whether the wall/slope will be located primarily in a cut or fill (how much excavation/shoring will be required to construct the wall or slope?)
- If located in a cut, the type of soil/rock present
- The need for space between the right of way line and the wall/slope or easement
- The amount of settlement expected
- The potential for deep failure surfaces to be present
- The structural capacity of the wall/slope in terms of maximum allowable height
- The nature of the wall/slope application
- Whether or not structures or utilities will be located on or above the wall
- Architectural requirements
- Overall economy

#### (1) Cut and Fill Considerations

Due to the construction technique and base width required, some wall types are best suited for cut situations whereas others are best suited for fill situations. For example, anchored walls and soil nail walls have soil reinforcements drilled into the in-situ soil/rock and, therefore, are generally used in cut situations. Nongravity cantilevered walls are drilled or cut into the in-situ soil/rock, have narrow base widths, and are also well suited to cut situations. Both types of walls are constructed from the top down. Such walls are also used as temporary shoring to allow other types of walls or other structures to be constructed where considerable excavation will otherwise be required.
MSE walls and reinforced slopes, however, are constructed by placing soil reinforcement between layers of fill from the bottom up and are therefore best suited to fill situations. Furthermore, the base width of MSE walls is typically on the order of 70 percent of the wall height, which requires considerable excavation in a cut situation. Therefore, in a cut situation, base width requirements usually make MSE structures uneconomical and possibly unconstructible.

Semigravity (cantilever) walls, rigid gravity walls, and prefabricated modular gravity walls are free-standing structural systems built from the bottom up but they do not rely on soil reinforcement techniques (placement of fill layers with soil reinforcement) to provide stability. These types of walls generally have a narrower base width than MSE structures, (on the order of 50 percent of the wall height). Both of these factors make these types of walls feasible in fill situations as well as many cut situations.

Reinforced slopes generally require more room overall to construct than a wall because of the sloping face, but are typically a feasible alternative to a combination wall and fill slope to add a new lane. Reinforced slopes can also be adapted to the existing ground contours to minimize excavation requirements where fill is placed on an existing slope. Reinforced slopes might also be feasible to repair slopes damaged by landslide activity or deep erosion.

Rockeries are best suited to cut situations, as they require only a narrow base width, on the order of 30 percent of the rockery height. Rockeries can be used in fill situations, but the fill heights that they support must be kept relatively low as it is difficult to get the cohesive strength needed in granular fill soils to provide minimal stability of the soil behind the rockery at the steep slope typically used for rockeries in a cut (such as 1H:6V or 1H:4V).

The key considerations in deciding which walls or slopes are feasible are the amount of excavation or shoring required and the overall height. The site geometric constraints must be well defined to determine these elements. Another consideration is whether or not an easement will be required. For example, a temporary easement might be required for a wall-in-a fill situation to allow the contractor to work in front of the wall. For walls in cut situations, especially anchored walls and soil nail walls, a permanent easement may be required for the anchors or nails.

(2) Settlement and Deep Foundation Support Considerations

Settlement issues, especially differential settlement, are of primary concern for selection of walls. Some wall types are inherently flexible and can tolerate a great deal of settlement without suffering structurally. Other wall types are inherently rigid and cannot tolerate much settlement. In general, MSE walls have the greatest flexibility and tolerance to settlement, followed by prefabricated modular gravity walls. Reinforced slopes are also inherently very flexible. For MSE walls, the facing type used can affect the ability of the wall to tolerate settlement. Welded wire and geosynthetic wall facings are the most flexible and the most tolerant to settlement, whereas concrete facings are less tolerant to settlement. In some cases, concrete facing can be placed, after the wall settlement is complete, such that the concrete facing does not limit the wall’s tolerance to settlement. Facing may also be added for aesthetic reasons.

Semigravity (cantilever) walls and rigid gravity walls have the least tolerance to settlement. In general, total settlement for these types of walls must be limited to approximately 1 in or less. Rockeries also cannot tolerate much settlement, as rocks can shift and fall out. Therefore, semigravity cantilever walls, rigid gravity walls, and rockeries are not used in settlement prone areas.

If very weak soils are present that will not support the wall and that are too deep to be overexcavated, or if a deep failure surface is present that results in inadequate slope stability, the wall type selected must be capable of using deep foundation support and/or anchors. In general, MSE walls, prefabricated modular gravity walls, and some rigid gravity walls are not appropriate for these situations. Walls that can be pile supported such as concrete
semigravity cantilever walls, nongravity cantilever walls, and anchored walls are more appropriate for these situations.

(3) Feasible Wall and Slope Heights and Applications

Feasible wall heights are affected by issues such as the capacity of the wall structural elements, past experience with a particular wall, current practice, seismic risk, long-term durability, and aesthetics.

See Table 1 for height limitations.

(4) Supporting Structures or Utilities

Not all walls are acceptable to support other structures or utilities. Issues that must be considered include the potential for the wall to deform due to the structure foundation load, interference between the structure foundation and the wall components, and the potential long-term durability of the wall system. Using retaining walls to support other structures is considered to be a critical application, requiring a special design. In general, soil nail walls, semigravity cantilever walls, nongravity cantilever walls, and anchored walls are appropriate for use in supporting bridge and building structure foundations. In addition to these walls, MSE and prefabricated modular gravity walls may be used to support other retaining walls, noise walls, and minor structure foundations such as those for sign bridges and signals. On a project specific basis, MSE walls can be used to support bridge and building foundations, as approved by the Bridge and Structures Office.

Also consider the location of any utilities behind the wall or reinforced slope when making wall/slope selections. This is mainly an issue for walls that use some type of soil reinforcement and for reinforced slopes. It is best not to place utilities within a reinforced soil backfill zone because it will be impossible to access the utility from the ground surface without cutting through the soil reinforcement layers, thereby compromising the integrity of the wall.

Sometimes utilities, culverts, pipe arches, etc. must penetrate the face of a wall. Not all walls and facings are compatible with such penetrations. Consider how the facing can be formed around the penetration so that backfill soil cannot pipe or erode through the face. Contact the Bridge and Structures Office for assistance regarding this issue.

(5) Facing Options

Facing selection depends on the aesthetic and the structural needs of the wall system. Wall settlement may also affect the feasibility of the facing options. More than one wall facing may be available for a given system. The facing options available must be considered when selecting a particular wall.

For MSE walls, facing options typically include the following:

- Precast modular panels
- In some cases, full height precast concrete panels. (Full height panels are generally limited to walls with a maximum height of 20 ft placed in areas where minimal settlement is expected.)
- Welded wire facing
- Timber facing
- Shotcrete facing with various treatment options that vary from a simple broom finish to a textured and colored finish
- Segmental masonry concrete blocks
- Cast-in-place concrete facing with various texturing options.

Plantings on welded wire facings can be attempted in certain cases. The difficulty is in providing a soil at the wall face that is suitable for growing plants and meets engineering requirements in terms of soil compressibility, strength, and drainage. If plantings in the wall face are attempted, use only small plants, vines, and grasses. Small bushes may be considered for plantings between wall steps. Larger bushes or trees are not considered in these cases due to the loads on the wall face that they can create.
Geosynthetic facings are not acceptable for permanent facings due to potential facing degradation when exposed to sunlight. For permanent applications, geosynthetic walls must have some type of timber, welded wire, or concrete face. (Shotcrete, masonry concrete blocks, cast-in-place concrete, welded wire, or timber are typically used for geosynthetic wall facings.)

Soil nail walls can use either architecturally treated shotcrete or a cast-in-place facia wall textured as needed to produce the desired appearance.

For prefabricated modular gravity walls, the facing generally consists of the structural bin or crib elements used to construct the walls. For some walls, the elements can be rearranged to form areas for plantings. In some cases, textured structural elements might also be feasible. This is also true of rigid gravity walls, though planting areas on the face of rigid gravity walls are generally not feasible. The concrete facing for semigravity cantilever walls can be textured as needed to produce the desired appearance.

For nongravity cantilevered walls and anchored walls, a textured cast-in-place or precast facia wall is usually installed to produce the desired appearance.

(6) Cost Considerations

Usually, more than one wall type is feasible for a given situation. Consider cost throughout the selection process. Decisions in the selection process that may affect the overall cost might include the problem of whether to shut down a lane of traffic to install a low cost gravity wall system that requires more excavation room or to use a more expensive anchored wall system that will minimize excavation requirements and impacts to traffic. In this case, determine if the cost of traffic impacts and more excavation justifies the cost of the more expensive anchored wall system. Decisions regarding aesthetics can also affect the overall cost of the wall system. In general, the least expensive aesthetic options use the structural members of the wall as facing (welded wire, concrete or steel cribbing or bins, for example), whereas the most expensive aesthetic options use textured cast-in-place concrete facias. In general, concrete facings increase in cost in the following order: shotcrete, segmental masonry concrete blocks, precast concrete facing panels, full height precast concrete facing panels, and cast-in-place concrete facing panels. Special architectural treatment usually increases the cost of any of these facing systems. Special wall terracing to provide locations for plants will also tend to increase costs. Therefore, the value of the desired aesthetics must be weighed against costs.

Other factors that affect costs of wall/slope systems include wall/slope size and length, access at the site and distance to the material supplier location, overall size of the project, and competition between wall suppliers. In general, costs tend to be higher for walls or slopes that are high, but short in length, due to lack of room for equipment to work. Sites that are remote or have difficult local access increase wall/slope costs. Small wall/slope quantities result in high unit costs. Lack of competition between materials or wall system suppliers can result in higher costs as well.

Some of the factors that increase costs are required parts of a project and are, therefore, unavoidable. Always consider such factors when estimating costs because a requirement may not affect all wall types in the same way. Current cost information can be obtained by consulting the Bridge Design Manual or by contacting the Bridge and Structures Office.

(7) Summary

For wall/slope selection, consider factors such as the intended application, the soil/rock conditions in terms of settlement, need for deep foundations, constructibility, impact to traffic, the overall geometry in terms of wall/slope height and length, location of adjacent structures and utilities, aesthetics, and cost. Table 1 provides a summary of many of the various wall/slope options available, including their advantages, disadvantages, and limitations. Note that specific wall types in the table may represent multiple wall systems, some or all of which will be proprietary.
1130.06 Design Responsibility and Process

(1) General

The retaining walls available for a given project include standard walls, nonstandard walls, and reinforced slopes.

Standard walls are those walls for which standard designs are provided in the WSDOT Standard Plans. Standard plans are provided for reinforced concrete cantilever walls up to 35 ft in height. The internal stability design, and the external stability design for overturning and sliding stability, have already been completed for these standard walls. However, overall slope stability and allowable soil bearing capacity (including settlement considerations) must be determined for each standard-design wall location.

Nonstandard walls may be either proprietary (patented or trademarked) or nonproprietary. Proprietary walls are designed by a wall manufacturer for internal and external stability, except bearing capacity, settlement, and overall slope stability which are determined by WSDOT. Nonstandard nonproprietary walls are fully designed by WSDOT.

The geosynthetic soil reinforcement used in nonstandard nonproprietary geosynthetic walls is considered to be proprietary. It is likely that more than one manufacturer can supply proprietary materials for a nonstandard nonproprietary geosynthetic wall.

Reinforced slopes are similar to nonstandard nonproprietary walls in terms of their design process.

Some proprietary wall systems are preapproved. Preapproved proprietary wall systems have been extensively reviewed by the Bridge and Structures Office and the Geotechnical Services Branch. Design procedures and wall details for preapproved walls have already been agreed upon between WSDOT and the proprietary wall manufacturers, allowing the manufacturers to competitively bid a particular project without having a detailed wall design provided in the contract plans.

Note that proprietary wall manufacturers might produce several retaining wall options, and not all options from a given manufacturer have necessarily been preapproved. For example, proprietary wall manufacturers often offer more than one facing alternative. It is possible that some facing alternatives are preapproved, whereas other facing alternatives are not preapproved. WSDOT does not preapprove the manufacturer, but specific wall systems by a given manufacturer can be preapproved.

It is imperative with preapproved systems that the design requirements for all preapproved wall alternatives for a given project be clearly stated so that the wall manufacturer can adapt the preapproved system to specific project conditions. For a given project, coordination of the design of all wall alternatives with all project elements that impact the wall (such as drainage features, utilities, luminaires and sign structures, noise walls, traffic barriers, guardrails, or other walls or bridges) is critical to avoid costly change orders or delays during construction.

In general, standard walls are the easiest walls to incorporate into project plans, specifications, & estimate (PS&E), but they may not be the most cost effective option. Preapproved proprietary walls provide more options in terms of cost effectiveness and aesthetics and are also relatively easy to incorporate into a PS&E. Nonstandard state-designed walls and nonpreapproved proprietary walls generally take more time and effort to incorporate into a PS&E because a complete wall design must be developed. Some nonstandard walls (state-designed geosynthetic walls, for example) can be designed relatively quickly, require minimal plan preparation effort, and only involve the region and the Geotechnical Services Branch. Other nonstandard walls such as soil nail and anchored wall systems require complex designs, involve both the Bridge and Structures Office and the Geotechnical Services Branch, and require a significant number of plan sheets and considerable design effort.

The Bridge and Structures Office maintains a list of the proprietary retaining walls that are preapproved. The region consults the Bridge and Structures Office for the latest list. The region
consults the Geotechnical Services Branch for the latest geosynthetic reinforcement list to determine which geosynthetic products are acceptable if a critical geosynthetic wall or reinforced slope application is anticipated.

Some proprietary retaining wall systems are classified as experimental by the FHWA. The Bridge and Structures Office maintains a list of walls that are classified as experimental. If the wall intended for use is classified as experimental, a work plan must be prepared by WSDOT and approved by the FHWA.

An approved public interest finding, signed by the State Design Engineer, is required for the use of a sole source proprietary wall.

Gabion walls are nonstandard walls that must be designed for overturning, sliding, overall slope stability, settlement, and bearing capacity. A full design for gabion walls is not provided in the Standard Plans. Gabion baskets are typically 3 ft high by 3 ft wide, and it is typically safe to build gabions two baskets high (6 ft) but only one basket deep, resulting in a wall base width of 50 percent of the wall height, provided soil conditions are reasonably good (medium dense to dense granular soils are present below and behind the wall).

(2) Responsibility and Process for Design

A flow chart illustrating the process and responsibility for retaining wall/reinforced slope design is provided in Figure 1130-4a. As shown in the figure, the region initiates the process, except for walls developed as part of a preliminary bridge plan. These are initiated by the Bridge and Structures Office. In general, it is the responsibility of the design office initiating the design process to coordinate with other groups in the department to identify all wall/slope systems that are appropriate for the project in question. Coordination between the region, Bridge and Structures Office, Geotechnical Services Branch, and the State Bridge and Structures Architect must occur as early in the process as possible.

HQ or region consultants, if used, are considered an extension of the HQ staff and must follow the process summarized in Figure 1130-4a. All consultant designs, from development of the scope of work to the final product, must be reviewed and approved by the appropriate HQ offices.

(a) Standard Walls. The regions are responsible for detailing retaining walls for which standard designs are available.

For standard walls greater than 10 ft in height, and for all standard walls where soft or unstable soil is present beneath or behind the wall, a geotechnical investigation must be conducted, or reviewed and approved, by the Geotechnical Services Branch. Through this investigation, provide the foundation design including bearing capacity requirements and settlement determination, overall stability, and the selection of the wall types most feasible for the site.

For standard walls 10 ft in height or less where soft or unstable soils are not present, it is the responsibility of the region materials laboratory to perform the geotechnical investigation. It has been verified that soil conditions are adequate for the proposed standard wall that is less than or equal to 10 ft in height, the region establishes the wall footing location based on the embedment criteria in the Bridge Design Manual, or places the bottom of the wall footing below any surficial loose soils. During this process, the region also evaluates other wall types that may be feasible for the site in question.

Figure 1130-5 provides design charts for standard reinforced concrete cantilever walls. These design charts, in combination with the Standard Plans, are used to size the walls and determine the applied bearing stresses to compare with the allowable soil bearing capacity determined from the geotechnical investigation. The charts provide two sets of bearing pressures: one for static loads, and one for earthquake loads. Allowable soil bearing capacity for both the static load case and the earthquake load case can be obtained from the Geotechnical Services Branch for standard walls over 10 ft in height and from the region materials laboratories for standard walls less than or equal to 10 ft in height. If the allowable soil bearing capacity exceeds the values provided in Figure 1130-5, the Standard Plans can be used for the wall design. If one or both of the
allowable soil bearing capacities does not exceed the values provided in Figure 1130-5, the Standard Plans cannot be used for wall design and the Bridge and Structures Office must be contacted for a nonstandard wall design.

If the standard wall must support surcharge loads from bridge or building foundations, other retaining walls, noise walls, or other types of surcharge loads, a special wall design is required. The wall is considered to be supporting the surcharge load and is treated as a nonstandard wall if the surcharge load is located within a 1H:1V slope projected up from the bottom of the back of the wall. Contact the Bridge and Structures Office for assistance.

The Standard Plans provide six types of reinforced concrete cantilever walls (which represent six loading cases). Reinforced concrete retaining wall Types 5 and 6 are not designed to withstand earthquake forces and are not used in Western Washington (west of the Cascade crest).

Once the geotechnical and architectural assessment have been completed, the region completes the PS&E for the standard wall option(s) selected including a generalized wall profile and plan, a typical cross-section as appropriate, details for desired wall appurtenances, drainage details, and other details as needed.

Metal bin walls, Types 1 and 2, have been deleted from the Standard Plans and are therefore no longer standard walls. Metal bin walls are seldom used due to cost and undesirable aesthetics. If this type of wall is proposed, contact the Bridge and Structures Office for plan details and toe bearing pressures. The applied toe bearing pressure will then have to be evaluated by the Geotechnical Services Branch to determine if the site soil conditions are appropriate for the applied load and anticipated settlement.

(b) Preapproved Proprietary Walls. Final design approval of preapproved proprietary walls, with the exception of geosynthetic walls, is the responsibility of the Bridge and Structures Office. Final approval of the design of preapproved proprietary geosynthetic walls is the responsibility of the Geotechnical Services Branch. It is the region’s responsibility to coordinate the design effort for all preapproved wall systems.

The region materials laboratory performs the geotechnical investigation for preapproved proprietary walls 10 ft in height or less that are not bearing on soft or unstable soils. In all other cases, it is the responsibility of the Geotechnical Services Branch to conduct, or review and approve, the geotechnical investigation for the wall. The region also coordinates with the State Bridge and Structures Architect to ensure that the wall options selected meet the aesthetic requirements for the site.

Once the geotechnical and architectural assessments have been completed and the desired wall alternatives selected, it is the responsibility of the region to contact the suppliers of the selected preapproved systems to confirm in writing the adequacy and availability of the systems for the proposed use.

A minimum of three different wall systems must be included in the PS&E for any project with federal participation that includes a proprietary wall system unless specific justification is provided. Standard walls can be alternatives.

Once confirmation of adequacy and availability has been received, the region contacts the Bridge and Structures Office for special provisions for the selected wall systems and proceeds to finalize the contract PS&E in accordance with the Plans Preparation Manual. Provide the allowable bearing capacity and foundation embedment criteria for the wall, as well as backfill and foundation soil properties, in the special provisions. In general, assume that gravel borrow or better quality backfill material will be used for the walls when assessing soil parameters.

Complete wall plans and designs for the proprietary wall options will not be developed until after the contract is awarded, but will be developed by the proprietary wall supplier as shop drawings after the contract is awarded. Therefore, include a general wall plan, a profile showing neat line top and bottom of the wall, a final ground line in front of and in back of the wall, a typical cross-
section, and the generic details for the desired appurtenances and drainage requirements in the contract PS&E for the proprietary walls. Estimate the ground line in back of the wall based on a nominal 1.5 ft facing thickness (and state this on the wall plan sheets). Include load or other design acceptance requirements for these appurtenances in the PS&E. Contact the Bridge and Structures Office for assistance regarding this.

It is best to locate catch basins, grate inlets, signal foundations, and the like outside the reinforced backfill zone of MSE walls to avoid interference with the soil reinforcement. In those cases where conflict with these reinforcement obstructions cannot be avoided, the location(s) and dimensions of the reinforcement obstruction(s) relative to the wall must be clearly indicated on the plans. Contact the Bridge and Structures Office for preapproved wall details and designs for size and location of obstructions, and to obtain the generic details that must be provided in the plans. If the obstruction is too large or too close to the wall face, a special design may be required to accommodate the obstruction, and the wall is treated as a nonpreapproved proprietary wall.

A special design is required if the wall must support structure foundations, other retaining walls, noise walls, signs or sign bridges, luminaires, or other types of surcharge loads. The wall is considered to be supporting the surcharge load if the surcharge is located within a 1H:1V slope projected from the bottom of the back of the wall. For MSE walls, the back of the wall is considered to be the back of the soil reinforcement layers. If this situation occurs, the wall is treated as a nonpreapproved proprietary wall.

For those alternative wall systems that have the same face embedment criteria, the wall face quantities depicted in the plans for each alternative must be identical. To provide an equal basis for competition, the region determines wall face quantities based on neat lines.

Once the detailed wall plans and designs are available as shop drawings after contract award, the Bridge and Structures Office will review and approve the wall shop drawings and calculations, with the exception of geosynthetic walls which are reviewed and approved by the Geotechnical Services Branch.

(c) Nonpreapproved Proprietary Walls. Final design approval authority for nonpreapproved proprietary walls is the same as for preapproved proprietary walls. The region initiates the design effort for all nonpreapproved wall systems by submitting wall plan, profile, cross-section, and other information for the proposed wall to the Bridge and Structures Office, with copies to the Geotechnical Services Branch and the State Bridge and Structures Architect. The Bridge and Structures Office coordinates the wall design effort.

Once the geotechnical and architectural assessments have been completed and the desired wall types selected, the Bridge and Structures Office contacts suppliers of the nonpreapproved wall systems selected to obtain and review detailed wall designs and plans to be included in the contract PS&E.

To ensure fair competition between all wall alternatives included in the PS&E, the wall face quantities for those wall systems subject to the same face embedment requirements must be identical.

The Bridge and Structures Office develops the special provisions and cost estimates for the nonpreapproved proprietary walls and sends the wall PS&E to the region for inclusion in the final PS&E in accordance with the Plans Preparation Manual.

(d) Nonstandard Nonproprietary Walls. With the exception of rockeries over 5 ft high, nonproprietary geosynthetic walls and reinforced slopes, and soil nail walls, the Bridge and Structures Office coordinates with the Geotechnical Services Branch and the State Bridge and Structures Architect to carry out the design of all nonstandard, nonproprietary walls. In this case, the Bridge and Structures Office develops the wall preliminary plan from site data provided by the region, completes the wall design, and develops the nonstandard nonproprietary wall PS&E package for inclusion in the contract.
For rockeries over 5 ft high, nonproprietary geosynthetic walls and reinforced slopes, and soil nail walls, the region develops wall/slope profiles, plans, and cross-sections and submits them to the Geotechnical Services Branch to complete a detailed wall/slope design.

For geosynthetic walls and slopes, and for rockeries, the region provides overall coordination of the wall/slope design effort, including coordination with the State Bridge and Structures Architect regarding aesthetics and finishes, and the region's or HQ Landscape Architect if the wall uses vegetation on the face. The Geotechnical Services Branch has overall design approval authority. Once the wall design has been completed, the Geotechnical Services Branch, and in some cases the Bridge and Structures Office, provides geotechnical and structural plan details to be included in the region plan sheets and special provisions for the PS&E. The region then completes the PS&E package.

For soil nail walls, once the Geotechnical Services Branch has performed the geotechnical design, the Bridge and Structures Office, in cooperation with the Geotechnical Services Branch, coordinates the design effort and completes the PS&E package.

(3) Guidelines for Wall/Slope Data Submission for Design

(a) Standard Walls, Proprietary Walls, Geosynthetic Walls/Slopes, and Soil Nail Walls.
Where HQ involvement in retaining wall/slope design is required (as for standard walls and preapproved proprietary walls over 10 ft in height, gabions over 6 ft in height, rockeries over 5 ft in height, all nonpreapproved proprietary walls, geosynthetic walls/slopes, and all soil nail walls), the region submits the following information to the Geotechnical Services Branch or Bridge and Structures Office as appropriate:

- Wall/slope plans.
- Profiles showing the existing and final grades in front of and behind the wall.
- Wall/slope cross-sections (typically every 50 ft) or CAiCE files that define the existing and new ground-line above and below the wall/slope and show stations and offsets.
- Location of right of way lines as well as other constraints to wall/slope construction.
- Location of adjacent existing and/or proposed structures, utilities, and obstructions.
- Desired aesthetics.
- Date design must be completed.
- Key region contacts for the project.

Note that it is best to base existing ground measurements, for the purpose of defining the final wall geometry, on physical survey data rather than solely on photogrammetry. In addition, the region must complete a Retaining Wall/Reinforced Slope Site Data Check List, DOT Form 351-009 EF, for each wall or group of walls submitted.

(b) Nonstandard Walls, Except Geosynthetic Walls/Slopes and Soil Nail Walls. In this case, the region must submit site data in accordance with Chapter 1110. Additionally, a Retaining Wall Site Data Check List, DOT Form 351-009EF, for each wall or group of walls must be completed by the region.

1130.07 Documentation

A list of the documents that are required to be preserved in the Design Documentation Package (DDP) or the Project File (PF) is on the following web site:

http://www.wsdot.wa.gov/eesc/design/projectdev/
<table>
<thead>
<tr>
<th>Specific Wall Type</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Limitations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Steel soil reinforcement with full height precast concrete panels</td>
<td>Relatively low cost</td>
<td>Can tolerate little settlement; generally requires high quality backfill; wide base width required (70% of wall height)</td>
<td>Applicable primarily to fill situations; maximum feasible height is approximately 20 ft</td>
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<tr>
<td>Steel soil reinforcement with modular precast concrete panels</td>
<td>Relatively low cost; flexible enough to handle significant settlement</td>
<td>Generally requires high quality backfill; wide base width required (70% of wall height)</td>
<td>Applicable primarily to fill situations; maximum height of 33 ft; heights over 33 ft require a special design</td>
</tr>
<tr>
<td>Steel soil reinforcement with welded wire and cast in place concrete face</td>
<td>Can tolerate large short-term settlements</td>
<td>Relatively high cost; cannot tolerate long-term settlement; generally requires high quality wall backfill soil; wide base width required (70% of wall height); typically requires a settlement delay period during construction</td>
<td>Applicable primarily to fill situations; maximum height of 33 ft for routine designs; heights over 33 ft require a special design</td>
</tr>
<tr>
<td>Steel soil reinforcement with welded wire face only</td>
<td>Can tolerate large long-term settlements; low cost</td>
<td>Aesthetics, unless face plantings can be established; generally requires high quality backfill; wide base width required (70% of wall ht.)</td>
<td>Applicable primarily to fill situations; maximum height of 33 ft for routine designs; heights over 33 ft require a special design</td>
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Table 1(a)

Summary of mechanically stabilized earth (MSE) gravity wall/slope options available.
<table>
<thead>
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<th>Specific Wall Type</th>
<th>Advantages</th>
<th>Disadvantages</th>
<th>Limitations</th>
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</thead>
<tbody>
<tr>
<td>Segmental masonry concrete block faced walls, generally with geosynthetic soil reinforcement</td>
<td>Low cost; flexible enough to handle significant settlements</td>
<td>Internal wall deformations may be greater than for steel reinforced systems but are still acceptable for most applications; generally requires high quality backfill; wide base width required (70% of wall height)</td>
<td>Applicable primarily to fill situations; in general, limited to wall height of 20 ft or less; greater wall heights may be feasible by special design in areas of low seismic activity and when geosynthetic products are used in which long-term product durability is well defined. (See Qualified Products List.)</td>
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<tr>
<td>Geosynthetic walls with a shotcrete or cast in place concrete face</td>
<td>Very low cost, esp. with shotcrete face; can tolerate large short-term settlements</td>
<td>Internal wall deformations may be greater than for steel reinforced systems but are still acceptable for most applications; generally requires high quality backfill; wide base width required (70% of wall height)</td>
<td>Applicable primarily to fill situations; in general, limited to wall height of 20 ft or less unless using geosynthetic products in which long-term product durability is well defined. (See Qualified Products List.) For qualified products, heights of 33 ft or more are possible.</td>
</tr>
<tr>
<td>Geosynthetic walls with a welded wire face</td>
<td>Very low cost; can tolerate large long-term settlements</td>
<td>Internal wall deformations may be greater than for steel reinforced systems but are still acceptable for most applications; generally requires high quality wall backfill soil; wide base width required (70% of wall height)</td>
<td>Applicable primarily to fill situations; in general, limited to wall height of 20 ft or less unless using geosynthetic products in which long-term product durability is well defined. (See Qualified Products List.) For qualified products, heights of 33 ft or more are possible.</td>
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Table 1(a) continued
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<th>Disadvantages</th>
<th>Limitations</th>
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<tr>
<td>Geosynthetic walls with a geosynthetic face</td>
<td>Lowest cost of all wall options; can tolerate large long-term settlements</td>
<td>Internal wall deformations may be greater than for steel reinforced systems but are still acceptable for most applications; generally requires high quality backfill; wide base width required (70% of wall height); durability of wall facing</td>
<td>Applicable primarily to fill situations; use only for temporary applications due to durability of facing; can be designed for wall heights of 40 ft or more</td>
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<tr>
<td>Soil nail walls</td>
<td>Relatively low cost; can be used in areas of restricted overhead or lateral clearance</td>
<td>Soil/rock must have adequate standup time to stand in a vertical cut approximately 6 ft high for at least 1 to 2 days; not feasible for bouldery soils; may require an easement for the nails</td>
<td>Applicable to cut situations only; not recommended in clean or water bearing sands and gravels, in bouldery soils that can interfere with nail installation, or in landslide deposits, especially where deep potential failure surfaces are present; maximum wall heights of 35 ft are feasible, though greater wall heights are possible in excellent soil/rock conditions. A special design is always required.</td>
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<tr>
<td>Specific Wall Type</td>
<td>Advantages</td>
<td>Disadvantages</td>
<td>Limitations</td>
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<tr>
<td>Concrete crib walls</td>
<td>Relatively low cost; quantity of high quality backfill required relatively small; relatively narrow base width, on the order of 50% to 60% of the wall height; can tolerate moderate settlements</td>
<td>Aesthetics</td>
<td>Applicable to cut and fill situations; reinforced concrete can typically be designed for heights of up to 33 ft and unreinforced concrete up to 16 ft; not used to support bridge or building foundations</td>
</tr>
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<td>Metal crib walls</td>
<td>Quantity of high quality backfill required relatively small; relatively narrow base width, on the order of 50% to 60% of the wall height; can tolerate moderate settlements</td>
<td>Relatively high cost; aesthetics</td>
<td>Applicable to cut and fill situations; can be designed routinely for heights up to 35 ft; not used to support bridge or building foundations</td>
</tr>
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<td>Timber crib walls</td>
<td>Low cost; minimal high quality backfill required; relatively narrow base width, on the order of 50% to 60% of the wall height; can tolerate moderate settlements</td>
<td>Design life relatively short, aesthetics</td>
<td>Applicable to cut and fill situations; can be designed for heights up to 16 ft; not used to support structure foundations</td>
</tr>
<tr>
<td>Concrete bin walls</td>
<td>Relatively low cost; narrow base width, on the order of 50 to 60% of the wall height; can tolerate moderate settlements</td>
<td>Aesthetics</td>
<td>Applicable to cut and fill situations; can be designed routinely for heights up to 25 ft; not used to support bridge or building foundations</td>
</tr>
<tr>
<td>Gabion walls</td>
<td>Relatively narrow base width, on the order of 50 to 60% of the wall height; can tolerate moderate settlements</td>
<td>Relatively high cost, depending on proximity to source of high quality angular rock to fill baskets</td>
<td>Applicable to cut and fill situations; can be designed routinely for heights up to 15 ft, and by special design up to 21 ft; not used to support structure foundations</td>
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Table 1(b) Summary of prefabricated modular gravity wall options available
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<th>Limitations</th>
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<td>Mortar rubble masonry walls</td>
<td>Quantity of high quality backfill required is relatively small</td>
<td>High cost; relatively wide base width, on the order of 60% to 70% of the wall height; cannot tolerate settlement</td>
<td>Applicable mainly to fill situations where foundation conditions consist of very dense soil or rock; due to expense, only used in areas where other mortar rubble masonry walls are present and it is desired to match aesthetics; typically, can be designed for maximum heights of 25 ft</td>
</tr>
<tr>
<td>Unreinforced concrete gravity walls</td>
<td>Quantity of high quality backfill required is relatively small</td>
<td>High cost; relatively wide base width, on the order of 60% to 70% of the wall height; cannot tolerate settlement</td>
<td>Applicable mainly to fill situations where foundation conditions consist of very dense soil or rock; due to expense, only used in areas where other concrete gravity walls are present and it is desired to match aesthetics; typically, can be designed for maximum heights of 25 ft</td>
</tr>
<tr>
<td>Reinforced concrete cantilever walls</td>
<td>Relatively narrow base width on the order of 50% to 60% of the wall height; can be used to support structure foundations by special design</td>
<td>High cost; cannot tolerate much settlement; relatively deep embedment might be required on sloping ground due to toe in front of wall face</td>
<td>Applicable to cut and fill situations; can be routinely designed for heights up to 35 ft</td>
</tr>
<tr>
<td>Reinforced concrete counterfort walls</td>
<td>Relatively narrow base width on the order of 50% to 60% of the wall height; can be used to support structure foundations by special design</td>
<td>High cost; cannot tolerate much settlement; relatively deep embedment might be required on sloping ground due to toe in front of wall face</td>
<td>Applicable to cut and fill situations; can be routinely designed for heights up to 50 ft; proprietary versions typically 33 ft max</td>
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Table 1(c) Summary of rigid gravity and semigravity wall options available
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<th>Limitations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Soldier pile wall</td>
<td>Very narrow base width; deep embedment to get below potential failure surfaces relatively easy to obtain</td>
<td>Relatively high cost</td>
<td>Applicable mainly to cut situations; maximum feasible exposed height is on the order of 10 ft; difficult to install in bouldery soil or soil with water bearing sands</td>
</tr>
<tr>
<td>Sheet pile wall</td>
<td>Low to moderate cost; very narrow base width</td>
<td>Difficult to get embedment in dense or bouldery soils; difficult to protect against corrosion</td>
<td>Applicable mainly to cut situations in soil; maximum feasible exposed height is on the order of 10 ft</td>
</tr>
<tr>
<td>Cylinder pile wall</td>
<td>Relatively narrow base width; can produce stable wall even if deep potential failure surfaces present</td>
<td>Very high cost</td>
<td>Applicable mainly to cut situations; max. feasible exposed height is on the order of 20 to 25 ft, depending on passive resistance available; can be installed in bouldery conditions, though cost will increase</td>
</tr>
<tr>
<td>Slurry wall</td>
<td>Relatively narrow base width; can produce stable wall even if deep potential failure surfaces present</td>
<td>Very high cost; difficult construction</td>
<td>Applicable mainly to cut situations; maximum feasible exposed height is on the order of 20 to 25 ft, depending on passive resistance available</td>
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Table 1(d) Summary of nongravity wall options available
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</thead>
<tbody>
<tr>
<td>All nongravity cantilever walls with tiebacks</td>
<td>Relatively narrow base width; can produce stable wall even if deep potential failure surfaces present</td>
<td>Very high cost; difficult to install in areas where vertical or lateral clearance is limited; easements may be necessary; installation activities may impact adjacent traffic</td>
<td>Applicable only to cut situations; can be designed for heights of 50 ft or more depending on the specifics of the structure of the wall</td>
</tr>
<tr>
<td>All nongravity cantilever walls with deadman anchors</td>
<td>Relatively narrow base width; can produce stable wall even if deep potential failure surfaces present</td>
<td>Moderate to high cost; must have access behind wall to dig trench for deadman anchor; may impact traffic during deadman installation; easements may be necessary</td>
<td>Applicable to partial cut/fill situations; can be designed for wall heights of approximately 16 ft</td>
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Table 1(e) Summary of anchored wall options available
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<tr>
<th>Wall/Slope Classification</th>
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<th>Disadvantages</th>
<th>Limitations</th>
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<tbody>
<tr>
<td>Rockeries</td>
<td>Only variations are in rock sizes used and overall wall dimensions</td>
<td>Low cost; narrow base width on the order of 30% of the wall height required</td>
<td>Slope must be at least marginally stable without rockery present; cannot tolerate much settlement</td>
<td>Applicable to both cut and fill situations; max. feasible height in a cut even for excellent soil conditions is approx. 16 ft and 8 ft in fill situations</td>
</tr>
<tr>
<td>Reinforced slopes</td>
<td>Only variations are in geosynthetic products used and in erosion control techniques used on slope face</td>
<td>Low cost; can tolerate large settlements; can adapt well to sloping ground conditions to minimize excavation required; high quality fill is not a requirement</td>
<td>Must have enough room between the right of way line and the edge of the shoulder to install a 1H:1V slope</td>
<td>Best suited to sloping fill situations; max. height limited to 30 ft unless geosynthetic products are used in which long-term product durability is well defined. Certain products can be used in critical applications and for greater slope heights on the order of 60 ft or more but consider need, landscaping maintenance, and the reach of available maintenance equipment.</td>
</tr>
</tbody>
</table>

Table 1(f) Other wall/slope options available
Typical Mechanically Stabilized Earth Gravity Walls

*Figure 1130-1a*
Typical Prefabricated Modular Gravity Walls

Figure 1130-1b
Typical Rigid Gravity, Semigravity Cantilever, Nongravity Cantilever, and Anchored Walls

Figure 1130-1c
Typical Rockery and Reinforced Slope

Figure 1130-1d
Gravel backfill for drains

6 inch diameter daylight to face of wall or tie-in to drainage system every 300 ft.

Geotextile for underground drainage, low survivability Class ? overlap on top

MSE Wall Drainage Detail
Figure 1130-2
Retaining Walls With Traffic Barriers

**Concrete Traffic Barrier with Asphalt Roadway**

**Beam Guardrail on Top of MSE Retaining Wall**

**Concrete Traffic Barrier with Concrete Roadway**

**Beam Guardrail on Top of Gabion Wall**

*Figure 1130-3*
Design Process - Initiated by region, except by Bridge Office for walls included in bridge preliminary plan.

Coordination with State Bridge and Structures Architect, Bridge Office and Geotech. Branch to identify wall concepts and constraints. (0.5 to 1 month)

Region Develops and submits wall profile, plan, and cross sections (site data) with design request to RME.

Standard wall (Std. Plan walls, gabions up to 6 ft and rockeries up to 5 ft)

Wall type: nonstandard, nonproprietary walls (1)

Submit wall site data to Bridge Office

Geotech Branch performs geotech design and recommends wall alternatives as appropriate (1.5 to 4.5 months)

Bridge Office coordinates with Geotech Branch, State Bridge and Structures Architect, and region for final wall selection (0.5 to 1.5 months)

Bridge Office develops wall preliminary plan (1 to 2 months)

Bridge Office prepares PS&E (3 to 6 months)

Yes

See Figure 1130-4b for proprietary

No

Proprietary

Yes

Region prepares PS&E for nonproprietary (1.5 to 3 months)

No

Standard wall selected

Geotech by region Materials Lab (1.5 to 3 months)

No

Gabions ≤ 6 ft Rockeries ≤ 5 ft

Geotech Branch performs geotech design and recommends wall alternatives as appropriate (1.5 to 3 months)

Region evaluates potential alternative wall systems to be used and coordinates with State Bridge and Structures Architect for final wall selection ...

Yes

Region prepares wall PS&E

Retaining Wall Design Process

Figure 1130-4a

(1) Geosynthetic walls, concrete block walls, soil nail walls, rockeries > 5 ft height, reinforced slopes, and other nonstandard nonpreapproved walls if the desired wall type is uncertain.

(2) All other nonstandard, nonproprietary walls

(3) See notes and legend on Figure 1130-4b
Retaining Wall Design Process - Proprietary

**Figure 1130-4b**

---

**Notes:**

- The "Bridge Office" refers to the WSDOT Bridge and Structures Office in Headquarters.
- The "Geotech Branch" refers to the WSDOT Geotechnical Services Branch in Headquarters.
- The "State Bridge and Structures Architect" refers to the WSDOT Architecture Section of the Bridge and Structures Office in Headquarters.
- Regarding time estimates:
  - Assumes no major changes in the wall scope during design.
  - Actual times may vary depending on complexity of project.
  - Contact appropriate design offices for more accurate estimates of time.

**Legend:**

- ▲ Region provides courtesy copy of region's geotechnical report to Geotechnical Branch
- * Assumes soft or unstable soil not present and wall does not support other structures.
- ** The preapproved maximum wall height is generally 33 ft. Some proprietary walls might be less. (Check with the Bridge and Structures Office.)
- *** If the final wall selected is a different type than assumed, go back through the design process to ensure that all steps have been taken.

---

**Design Manual**

Retaining Walls and Steep Reinforced Slopes

May 2003

Page 1130-29
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**Notes**

1. 2 ft surcharge or traffic barrier with vertical front face.
2. 2 ft surcharge or traffic barrier with sloping front face.
3. 2H:V1 backslope with vertical front face.
4. 2H:1V backslope with sloping front face.

---

**Retaining Wall Bearing Pressure**

*Figure 1130-5*
Chapter 1140 Noise Barriers

1140.01 General
The function of a noise barrier is to reduce traffic noise levels at adjoining areas. The noise abatement decisions are made during the environmental stage of the project development process. This is a highly interactive process. Before a noise barrier is designed, the department must be confident that there is significant need, a cost effective and environmentally acceptable noise barrier, a source of funds, and acceptance by adjacent property owners, local governmental agencies, and the general public.

The designer will find the following preliminary design information in the noise report:
- Sources of noise
- Noise receiver locations
- Predicted level of noise reduction
- Locations of existing and future noise impacts along the project corridor
- Barrier location and height recommendations based on what is feasible and reasonable

Design of a noise barrier project is the result of a team effort coordinated by the project engineer. This chapter addresses the factors that are considered when designing a noise barrier and the associated procedures and documentation requirements.

1140.02 References
Environmental Procedures Manual, M 31-11, WSDOT
Guide Specifications for Structural Design of Sound Barriers, AASHTO
Roadside Manual, M 25-30, WSDOT

Standard Plans for Road, Bridge, and Municipal Construction (Standard Plans), M 21-01, WSDOT

1140.03 Design
The two basic types of noise barriers are the earth berm and the noise wall. An earth berm can be constructed to the full height required for noise abatement or to partial height in conjunction with a noise wall to reach the required height. A noise wall can be made of concrete, masonry, metal, wood, or other approved innovative products, and can be supported by spread, pile, shaft, or trench footings.

Consideration of the noise report and the visual characteristics of adjacent land forms, vegetation, and structural elements (such as buildings, bridges, and retaining walls) will determine whether a proposed noise barrier might be berm, wall, or both.

An earth berm is the primary alternative if the visual and environmental quality of the corridor will be preserved or enhanced and materials and right of way widths are available. See the Roadside Manual for criteria for determining if a vegetated earth berm is appropriate.

The region uses the noise report and other environmental documents (see the Environmental Procedures Manual) to help determine the location, exposure conditions, length, and heights of the proposed noise barrier.

To design and locate a noise barrier of any kind, consider the following:
- Desired noise abatement
- Future right of way needs
- Cost and constructibility
- Neighborhood character
- Visual character and quality of the corridor
- Future maintenance of the noise barrier and the whole right of way
- Wind
• Supporting soil
• Earthquakes
• Ground water
• Existing drainage systems and water courses
• Exposure to vehicular impacts
• Potential vandalism
• Existing vegetation and roadside restoration required
• Access for maintenance equipment and enforcement, traffic service, and emergency vehicles
• Access to fire hydrants from both sides
• Pedestrian and bicycle access
• Available and attainable width of right of way for berms
• Aesthetic and structural characteristics of available wall designs
• Visual compatibility of each wall design with other transportation structures within the corridor
• Construction limits for footings
• Locations of existing survey monuments
• Access to, and maintenance of, right of way behind a wall, including drainage structures
• Use of right of way and wall by adjacent property owners
• Drainage and highway runoff
• Drainage from adjacent land
• Existing utilities and objects to relocate or remove
• Water and electricity; needs, sources, and access points
A noise barrier must not have anything (such as bridge columns, light fixtures, or sign supports) protruding in such a way as to present a potential for snagging vehicles.

(1) **Earth Berm**
(a) Berm slopes are a function of the material used, the attainable right of way width, and the desired visual quality. Slopes steeper than 2H:1V (3H:1V for mowing) are not recommended. Design the end of the berm with a lead-in slope of 10H:1V and curve it toward the right of way line.
(b) See Chapter 710 and the Standard Plans for guidance on redirectional land forms if the berm is to function as a traffic barrier.
(c) See the Roadside Manual for guidance regarding vegetation on berms and redirectional land forms.

(2) **Noise Wall**
(a) When feasible, to encourage competitive bidding, include several alternate noise wall designs in the contract and permit the contractor to submit alternate designs under the value engineering specification.
(b) There are standard noise wall designs in the Standard Plans manual. Additional designs are in various stages of development to become standard plans. The draft-standard design sheets and other preapproved plans are available from the Bridge and Structures Office. The Bridge and Structures Office also works with the regions to facilitate the use of other designs as bidding options.
(c) When a noise wall has ground elevations that are independent of the roadway elevations, a survey of ground breaks (or cross sections at 25-ft intervals) along the entire length of the wall is needed for evaluation of constructibility and to assure accurate determination of panel heights.
(d) Size of openings (whether lapped, door, or gated) depends on the intended users. Agencies such as the local fire department can provide the necessary requirements. Unless an appropriate standard plan is available, such openings must be designed and detailed for the project.
(e) When a noise wall is inside the Design Clear Zone, design its horizontal and vertical (ground elevation) alignment as if it were a rigid concrete traffic barrier. See Chapter 710 for maximum flare rates.
(f) Provide a concrete traffic barrier shape at the base of a new noise wall constructed 12 ft or less from the edge of the nearest traffic lane. The traffic barrier shape is optional at the base of the new portion when an existing vertical-faced wall is being extended (or the existing wall may be retrofitted for continuity). Standard Concrete Barrier Type 4 is recommended for both new and existing walls except when the barrier face can be cast as an integral part of a new wall. Deviations may be considered but require approval as prescribed in Chapter 330. For deviations from the above, deviation approval is not required where sidewalk exists in front of the wall or in other situations where the wall face is otherwise inaccessible to traffic.


(g) To designate a standard noise wall, select the appropriate general special provisions and state the standard plan number, type, and foundation type. For example: Noise Barrier Standard Plan D-2a, Type 1A, Foundation D1.

Wall type is a function of exposure and wind speed. See Figure 1140-1.

A geotechnical report identifying the angle of internal friction $\phi$ and the allowable bearing pressure is needed for selection of a standard foundation. The standard spread footing designs require an allowable bearing pressure of 1 Tsf. The standard trench and shaft footing designs require a $\phi$ of at least 32° for D1 and 38° for D2.

A special design of the substructure is required for noise walls on substandard soil, where winds exceed 90 mph, and for exposures other than B1 and B2 as defined in Figure 1140-1.

(h) For maintenance of the surface of a tall wall (10 ft or more), consider harness tie-offs for the fall protection required by the Department of Labor and Industries.

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### Exposure

<table>
<thead>
<tr>
<th>Wind Speed</th>
<th>Exposure B1</th>
<th>Exposure B2</th>
<th>Exposure C</th>
</tr>
</thead>
<tbody>
<tr>
<td>80 mph</td>
<td>A</td>
<td>C</td>
<td>Special Design*</td>
</tr>
<tr>
<td>90 mph</td>
<td>B</td>
<td>D</td>
<td></td>
</tr>
</tbody>
</table>

Wind speed is according to Figure 1-2.1.2.A of the (AASHTO) Guide Specifications for Structural Design of Sound Barriers. Assume the wind to be perpendicular to the wall on both sides and design for the most exposed side.

Exposure is determined by the nature of the immediately adjacent ground surface and the extension of a plane at the adjacent ground surface elevation for 1,500 ft to either side of the noise wall:

- Exposure B1 = Urban and suburban areas with numerous closely spaced obstructions having the size of single-family dwellings or larger that prevail in the upwind direction from the noise barrier for a distance of at least 1,500 ft.

- Exposure B2 = Urban and suburban areas with more open terrain not meeting the requirements of Exposure B1.

- Exposure C = Open terrain with scattered obstructions that includes flat, open country; grasslands; and elevated terrain.

*For a noise wall with Exposure C, on a bridge or overpass, or at the top of a slope, consult the Bridge and Structures Office, as a special design will probably be necessary.

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**Standard Noise Wall Types**

*Figure 1140-1*
1140.04 Procedures
The noise unit notifies the Project Engineer’s Office when a noise barrier is recommended in the noise report.

The Project Engineer’s Office is responsible for interdisciplinary teams, consultation, and coordination with the public, noise specialists, maintenance, construction, region’s Landscape Architecture Office (or the Roadside and Site Development Services Unit), right of way personnel, Materials Laboratory, State Bridge and Structures Architect (in the Bridge and Structures Office), Bridge and Structures Office, CAE Support Team, Access and Hearings Engineer, consultants, and many others.

The region evaluates the soils (see Chapters 510 and 1110) and, if a noise wall is contemplated, obtains a list of acceptable wall design options by sending information pertaining to soils and drainage conditions, the alignment, and heights of the proposed wall to the State Bridge and Structures Architect.

If a vegetated earth berm is considered, see the Roadside Manual for procedures.

The State Bridge and Structures Architect coordinates with the Bridge and Structures Office, Hydraulics Design Branch, Geotechnical Branch, and the region to provide a list of acceptable standard, draft-standard, and preapproved-proprietary noise wall designs, materials, and finishes that are compatible with existing visual elements of the corridor. Only wall designs from this list may be considered as alternatives. Design visualizations of the highway side of proposed walls (available from the CAE Support Team in Olympia) must be limited to options from this list. The visual elements of the private-property side of a wall are the responsibility of the region unless addressed in the environmental documents.

After the noise report, any changes to the dimensions or location of a noise barrier must be reviewed by the appropriate noise unit to determine the impacts of the changes on noise abatement.

On limited access highways, any opening in a wall or fence (for pedestrians or vehicles) must be coordinated with the Access and Hearings Engineer and approved by the State Design Engineer.

On nonlimited access highways, an access connection permit is required for any opening (approach) in a wall or fence.

The Bridge and Structures Office provides special substructure designs to the regions upon request; reviews contract design data related to standard, draft-standard, and preapproved designs; and reviews plans and calculations that have been prepared by others. (See Chapter 1110.)

Approval of the Bridge and Structures Office and the Architecture Office is required for any attachment or modification to a noise wall and for the design, appearance, and finish of door and gate type openings.

Approval of the State Bridge and Structures Architect is required for the final selection of noise wall appearance, finish, materials, and configuration.

1140.05 Documentation
A list of the documents that are required to be preserved in the Design Documentation Package (DDP) or the Project File (PF) is on the following web site:
http://www.wsdot.wa.gov/eesc/design/projectdev/
Hydraulic Design

1210

1210.01 General
Hydraulic design factors can significantly influence the corridor, horizontal alignment, grade, location of interchanges, and the necessary appurtenances required to convey water across, along, away from, or to a highway or highway facility. An effective hydraulic design conveys water in the most economical, efficient, and practical manner to ensure the public safety without incurring excessive maintenance costs or appreciably damaging the highway or highway facility, adjacent property, or the total environment.

This chapter is intended to serve as a guide to highway designers so they can identify and consider hydraulic related factors that impact the design. Detailed criteria and methods that govern highway hydraulic design are in WSDOT’s Hydraulics Manual and Highway Runoff Manual.

Some drainage, flood, and water quality problems can be easily recognized and resolved; others might require extensive investigation before a solution can be developed. Specialists experienced in hydrology and hydraulics can contribute substantially to the planning and project definition phases of a highway project by recognizing potentially troublesome locations, making investigations and recommending practical solutions. Regions may request that the HQ Hydraulics Branch provide assistance regarding hydraulic problems.

Since hydraulic factors can affect the design of a proposed highway or highway facility from its inception, consider these factors at the earliest possible time during the planning phase.

In the project definition phase, begin coordination with all state and local governments and Indian tribes that issue or approve permits for the project.

1210.02 References
(1) Existing Criteria and References
Existing criteria and additional information for hydraulic design requirements, analyses, and procedures are contained in the following references:

Hydraulics Manual, M 23-03, WSDOT
Highway Runoff Manual, M 31-16, WSDOT
Standard Plans for Road, Bridge and Municipal Construction, (Standard Plans) M 21-01, WSDOT
Utilities Manual, M 22-87, Section 1-19, “Storm Drainage,” WSDOT

(2) Special Criteria
Special criteria for unique projects are available on request from the HQ Hydraulics Branch.

1210.03 Hydraulic Considerations
(1) The Flood Plain
Encroachment of a highway or highway facility into a flood plain might present significant problems. A thorough investigation considers the following:

(a) The effect of the design flood on the highway or highway facility and the required protective measures.

(b) The effect of the highway or highway facility on the upstream and downstream reaches of the stream and the adjacent property.
(c) Compliance with hydraulic related environmental concerns and hydraulic aspects of permits from other governmental agencies per Chapters 220 and 240.

Studies and reports published by the Federal Emergency Management Agency (FEMA) and the Corps of Engineers are very useful for floodplain analysis. The HQ Hydraulics Branch has access to all available reports and can provide any necessary information to the region.

(2) Stream Crossings

When rivers, streams, or surface waters (wetland) are crossed with bridges or culverts (including open bottom arches and three-sided box culverts), consider the following:

- Locating the crossing where the stream is most stable.
- Effectively conveying the design flow(s) at the crossing.
- Providing for passage of material transported by the stream.
- The effects of backwater on adjacent property.
- Avoiding large skews at the crossing.
- The effects on the channel and embankment stability upstream and downstream from the crossing.
- Location of confluences with other streams or rivers.
- Fish and wildlife migration.
- Minimizing disturbance to the original streambed.
- Minimizing wetland impact.

Also see the Hydraulics Manual Chapter 8 for further design details.

(3) Channel Changes

It is generally desirable to minimize the use of channel changes because ongoing liability and negative environmental impacts might result. Channel changes are permissible when the designer determines that a reasonable, practical alternative does not exist. When used, consider:

(a) Restoration of the original stream characteristics as nearly as practical. This includes:
   - Meandering the channel change to retain its sinuosity.
   - Maintaining existing stream slope and geometry (including meanders) so stream velocity and aesthetics do not change in undisturbed areas.
   - Excavation, selection, and placement of bed material to promote formation of a natural pattern and prevent bed erosion.
   - Retention of stream bank slopes.
   - Retention or replacement of streamside vegetation.

(b) The ability to pass the design flood.

(c) The effects on adjacent property.

(d) The effects on the channel and embankment upstream and downstream from the channel change.

(e) Erosion protection for the channel change.

(f) Environmental requirements such as wetlands, fish migration, and vegetation re-establishment.

Do not redirect flow from one drainage basin to another. (Follow the historical drainage pattern.) Consult the HQ Hydraulics Branch for the best guidance when channel changes are considered.

(4) Roadway Drainage

Effective collection and conveyance of storm water is critical. Incorporate the most efficient collection and conveyance system considering initial highway costs, maintenance costs, and legal and environmental considerations. Of particular concern are:

(a) Combinations of vertical grade and transverse roadway slopes that might inhibit drainage.

(b) Plugging of drains on bridges as the result of construction projects. This creates maintenance problems and might cause ponding on the structure. The use of drains on structures can be minimized by placing sag vertical curves and crossovers in superelevation outside the limits of the structure.
(c) See Chapter 630 for discussion of the relationship of roadway profiles to drainage profiles.

(5) **Subsurface Drainage**
Subsurface drainage installations control ground water encountered at highway locations. Ground water, as distinguished from capillary water, is free water occurring in a zone of saturation below the ground surface. The subsurface discharge depends on the effective hydraulic head and on the permeability, depth, slope, thickness, and extent of the aquifer.

The solution of subsurface drainage problems often calls for specialized knowledge of geology and the application of soil mechanics. The region Materials Engineer evaluates the subsurface conditions and includes findings and recommendations for design in the *geotechnical* report.

Typical subdrain installations control seepage in cuts or hillsides, control base and shallow subgrade drainage, or lower the ground water table (in swampy areas, for example).

Design a system that will keep the stormwater out of the subsurface system when stormwater and subsurface drainage systems are combined.

(6) **Subsurface Discharge of Highway Drainage**
Consider subsurface discharge of highway drainage when it is a requirement of the local government or when existing ground conditions are favorable for this type of discharge system. Criteria for the design of drywells or subsurface drainage pipe for this type of application are described in Chapter 6 of the *Hydraulics Manual*. The criteria for the design of infiltration ponds are described in the *Highway Runoff Manual*.

(7) **Treatment of Runoff**
On certain projects, effective quantity control of runoff rates and removal of pollutants from pavement are intended to address flooding and water quality impacts downstream. See the *Highway Runoff Manual* for specific criteria on quantity and quality control of runoff.

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**1210.04 Safety Considerations**
Locate culvert ends outside the Design Clear Zone when practical. See Chapter 700 for culvert end treatments when this is impractical.

See Chapter 1460 regarding fencing for detention ponds and wetland mitigation sites.

**1210.05 Design Responsibility**
Chapter 1 of the *Hydraulics Manual* describes the responsibilities of the regions and the HQ Hydraulics Branch relative to hydraulic design issues.
1300 Roadside Development

1300.01 General

The roadside is the area outside the traveled way. This applies to all lands managed by WSDOT and may extend to elements outside the right of way boundaries. This includes unpaved median strips and auxiliary facilities such as rest areas, roadside parks, viewpoints, heritage markers, pedestrian and bicycle facilities, wetlands and their associated buffer areas, stormwater treatment facilities, park and ride lots, and quarries and pit sites.

The roadside is managed to fulfill operational, environmental, visual and auxiliary functions. In reality, these functions are interrelated and inseparable. However, the four categories help communicate the range of roadside management issues.

- **Operational functions** are functions that provide safe, multiuse roadsides. Operational functions include access control, and providing recovery areas and sight distances with accommodations for signs and utilities.

- **Environmental functions** are those roadside functions that protect and enhance our natural and built surroundings. Environmental functions include water quality preservation and improvement, stormwater detention and retention, wetland and sensitive area protection, noxious weed control, noise control, habitat preservation, air quality improvement, and erosion control.

- **Visual functions** are those roadside functions that are designed and experienced primarily from a visual perspective. Visual functions promote a positive quality of life and are integral to operational, environmental, and auxiliary functions. They include positive guidance and navigation, distraction screening, corridor continuity, roadway and adjacent property buffering, and scenic view preservation.

- **Auxiliary functions** are those roadside functions that provide additional operational, environmental, and visual functions for a complete transportation system. Examples of auxiliary functions include community enhancement areas, safety rest areas, roadside parks, viewpoints, agricultural uses, historic markers, bicycle and pedestrian facilities, park and ride lots, and maintenance facilities.

One element can provide multiple functions simultaneously. Roadside functions are described in greater detail in the Roadside Manual, (M 25-30).

The design level planning effort of a roadside project incorporates site conditions, commitments, the extent of need, and available funding. Roadside development concepts covered elsewhere in the Design Manual are:

- Signs (Chapter 820)
- Safety rest areas, roadside parks, viewpoints, and historical markers (Chapter 1030)
- Retaining walls (Chapter 1130)
- Noise barriers (Chapter 1140)
- Roadside safety (Chapter 700)
- Traffic barriers (Chapter 710)
- Contour grading (Chapter 1310)
- Vegetation (Chapter 1320)

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1 WSDOT owns and manages the land within the right of way boundaries. WSDOT also owns, or has partial investment in, properties outside of the right of way boundaries; for example, wetland mitigation sites. In addition, WSDOT has an interest in elements outside the right of way boundaries which may affect roadway safety.
• Irrigation (Chapter 1330)
• Fencing (Chapter 1460)
• Utilities (Utilities Manual and Utilities Accommodation Policy)

It is WSDOT policy to employ roadside treatments for the protection and restoration of roadside character as designated in the Roadside Classification Plan.

1300.02 References
Roadside Classification Plan, M 25-31, WSDOT
Roadside Manual, M 25-30, WSDOT
Utilities Accommodation Policy, M 22-86, WSDOT
Utilities Manual, M 22-87, WSDOT
Roadside Design Guide, AASHTO

1300.03 Roadside Classification Plan
The Roadside Classification Plan coordinates and guides the management of Washington State highway roadsides within a framework of roadside character classifications. It provides guidelines for roadside restoration and advocates the use of native plants, integrated vegetation management (IVM), and a long-term management approach to achieve sustainable roadsides.

1300.04 Roadside Manual
The Roadside Manual provides a link and coordination between all WSDOT partners responsible for roadside activities, and establishes a common basis for consistent roadside management decisions statewide.

It also establishes a convenient and accessible reference for new and previously unpublished material related to roadside management including planning, design, construction, and maintenance. In addition, the manual supplements statewide roadside guidelines established in the Roadside Classification Plan.

The Roadside Manual includes information on, or references to:

• Federal, state, and departmental roadside law and policy.

• Considerations such as the Americans with Disabilities Act.
• Heritage Corridors Program and Scenic Byways.
• Roadside treatments such as erosion control, contour grading, rock cuts, soil bioengineering, wetland mitigation, and revegetation.
• Right of way issues such as commercial impacts, view exposure, agricultural uses, acquisitions, and scenic easements.
• Partnerships such as Adopt a Highway.

See the Roadside Manual table of contents for more information on the contents of the manual.

1300.05 Design Requirements
For all projects outside the roadway edge, consult the region’s Landscape Architect, or the OSC Region Liaison Landscape Architect in regions without a Landscape Architect. The Landscape Architects can help coordinate all the various aspects of roadside projects including siting and design for maintenance facilities, safety rest areas, noise berms, noise walls, and revegetation, restoration, and wetland mitigation projects.

For any work in, or near wetlands, Section 404 of the Clean Water Act may apply.

The act requires a permit to discharge dredge or fill into most waters of the United States, including wetlands. The Section 404 permitting process requires advanced planning and coordination with the permitting agency: the U.S. Army Corps of Engineers.

1300.06 Documentation
Document all roadside projects with a project file (see Chapter 330 for information on design documentation and design approval levels). A roadside project file may include the following documents:

• Site analysis
  • Soils
  • Soil boring logs
  • Climate
  • Slopes
1300.07  Design Recommendations

The region’s Landscape Architect designs and approves revegetation plans. They are available for assistance on any roadside projects. A review of preliminary plans to provide additional perspective on the design is recommended at the following roadside project benchmarks:

- Shortly after field data has been collected - consists of site analysis and conceptual diagrams
- Preliminary plans
- Final PS&E plans

These reviews help to ease the final PS&E process.
Chapter 1310 Contour Grading

1310.01 General

Contour grading is an important element in achieving operational, environmental and visual functions.

Contour grading plans are required when profiles and cross sections do not provide a complete picture. Examples include stream channel changes, interchanges, noise abatement berms, wetland mitigation sites, and detention/retention ponds. Contour grading plans show the subtle changes in grading that occur between cross sections and can allow for finer grading so that the constructed earthform blends smoothly into the surrounding landscape. While engineered slopes define grades to meet engineering requirements, contours can be used to define a finished grade that will blend the facility into the surrounding landscape and meet the requirements of the Roadside Classification Plan.

A detention/retention pond can be designed and constructed to appear as if it were naturally formed. Contour grading plans facilitate this kind of earth sculpting. In addition, contour grading plans can be critical to wetland mitigation sites where inaccurate grading can leave a proposed mitigation site without access to a water source.

See the Roadside Manual for more detailed information on grading for roadsides.

1310.02 References

Roadside Manual, M 25-30, WSDOT

Roadside Classification Plan, M 25-31, WSDOT

Standard Plans for Road, Bridge and Municipal Construction (Standard Plans), M 21-01, WSDOT

1310.03 Procedures

See Chapter 330 for design approval levels.

When contour grading plans are needed, consult the regional, or Headquarters (HQ) Roadside & Site Development Unit.

Submit plans for contour grading on structures (such as lids) to the HQ Bridge and Structures Office for approval.

1310.04 Recommendations

Consider the following factors when developing a contour grading plan:

- Balancing of cut and fill within project limits.
- Preservation of existing desirable vegetation.
- Preservation of existing topsoil.
- Vehicle recovery areas.
- Sight distance.
- Pedestrian safety and security.
- Impacts to groundwater and surface water both on and off the right of way, including wetlands.
- Slope angle and potential soil erosion.
- Slope rounding.
- Drainage (including detention/retention functions).
- Surrounding landscape.
- Visual factors (a form that blends with the adjacent landforms).
- Grading construction cost.
- On slopes steeper than 2H to 1V it may be difficult to stabilize and establish vegetation.
- Soil properties and angle of repose.
- Maintenance access to drainage and traffic operational features.
• Maintenance requirements for slopes (slopes steeper than 3H:1V cannot be mowed).

• Access along fence line or noise walls, if necessary.

• Maximum allowable cut/fill next to a structure (minimum cover over a footing, maximum fill behind a wall or next to a pier).

Use a known stationing point or baseline as a starting point in drawing contours.

Recommended contour interval:

• 1 ft for highway plan drawings.

• 1 ft contour intervals for noise wall berms, and pedestrian related facilities.

• 0.5 ft contour intervals for wetland mitigation sites, stream mitigation sites, and wetland bank sites. Include two or more cross-sections done at a vertical exaggeration sufficient to communicate the design intent.

1310.05 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
1320 Vegetation

1320.01 General

Roadside vegetation provides operational, environmental and visual benefits to WSDOT roadway users. Vegetation preservation and restoration is an integral part of roadside planning and design. When a project disturbs a roadside segment, that project is responsible for meeting the requirements of the roadside classification for that road segment. This may include working outside the actual disturbed area for buffering and blending into the surrounding landscape.

Consult early in the project process with the region’s Landscape Architect, or the OSC Region Liaison Landscape Architect for regions without a Landscape Architect, for all projects involving revegetation.

1320.02 References

Roadside Classification Plan, M 25-31, WSDOT

Roadside Manual, M 25-30, WSDOT

Integrated Vegetation Management for Roadsides, WSDOT

Standard Specifications for Road, Bridge and Municipal Construction, APWA and WSDOT

1320.03 Discussion

Operational, Environmental and Visual Functions of Roadside Vegetation

Roadside vegetation serves various functions. Functions include, but are not limited to, the following:

- Prevent soil erosion.
- Enhance water quality.
- Provide for water storage and slow runoff.
- Aid in de-watering soils.
- Slope stabilization.
- Protect or restore wetlands and sensitive areas.
- Preserve and provide habitat.
- Prevent noxious weed infestation.
- Provide positive driver cues for guidance and navigation.
- Provide for corridor continuity.
- Screen glare and distractions, and buffer view of neighboring properties from the roadway.
- Buffer view of roadway by neighboring property owners.
- Preserve scenic views.
- Reduce driver monotony.
- Provide for a pleasing roadside experience.

For more detail see the Roadside Manual.

1320.04 Recommendations

(1) Reviews

Refer to Chapter 1300, Design Recommendations, for review recommendations.

(2) Preliminary Plans

The region’s Landscape Architect designs and approves revegetation plans. A review of preliminary plans to provide addition perspective on the design is recommended at least six weeks before submittal of the Plans, Specification and Estimate package (PS&E). Participants in design reviews for revegetation projects include:

- OSC Region Liaison Landscape Architect
- Maintenance Office
- Construction Office
- OSC Horticulturist
- Region’s Traffic Office
Region’s Project Development Office

Affected Community Groups

Preliminary plans may consist of print or pencil drawings of plans (excluding standardized details) being developed for the PS&E. The preliminary plans provide for an informal review which allows adaptation of the plan and can ease the formal PS&E review.

The Olympia Service Center (OSC) Region Liaison Landscape Architect is also available to prepare plans for regions without a Landscape Architect.

1320.05 Design Guidelines

(1) General

The type and extent of vegetation will vary depending on the roadside character classification of the road segment, the approved treatment level of the project, the affected roadside management zone, and the planting environment. Select and maintain vegetation so that it does not present a hazard or restrict sight distances to other vehicles and to signs.

• Apply the following guidelines when designing roadside projects:

• Apply the requirements of the Roadside Classification Plan.

• Design revegetation plans, including wetland mitigation sites and detention/retention ponds to be as maintenance-free as possible.

• Select and maintain plants to achieve required clear zone, sight distance, clear sight to signing, and headlight screening.

• Preserve existing desirable vegetation and topsoil to the maximum extent reasonable.

• Select native plants as the first choice.

• Select plants adaptable to the site conditions. (See the Roadside Manual for more information.)

• Consider stripping, stockpiling and reapplying topsoil if construction will disturb topsoil.

• Consider design speeds in the selection and location of plants. For example, as traffic speed increases, include larger groupings of fewer species in the landscape since the motorist’s perception of detail along the roadside diminishes.

• When selecting vegetation, consider screening undesirable views, or consider allowing openings to reveal or maintain desirable views.

• Accommodate existing and proposed utilities.

• Consider maintenance requirements and design for sustainable roadsides.

Roadway geometrics will also affect the type and extent of vegetation in specific locations. The maximum allowable diameter of trees within the Design Clear Zone is 4 in measured at 6 in above the ground when the tree has matured. Consider limiting vegetation diameters on the outside of curves beyond the Design Clear Zone to improve safety. See the Roadside Manual for more information.

(2) Existing Vegetation.

Avoid destruction of desirable existing vegetation, reduce impacts on desirable existing vegetation, and restore desirable damaged vegetation.

• Protect desirable existing vegetation wherever possible.

• Delineate trees that are to remain within the construction zone and provide adequate protection of the root zone (extending from the tree trunk to a minimum of 3 ft beyond the drip line).

• Encourage desirable vegetation by using revegetation techniques to prevent or preclude the establishment of undesirable vegetation. See Integrated Vegetation Management for Roadsides.

• Limit clearing and grubbing (especially grubbing) to the least extent possible.
Selectively remove vegetation to:

- Remove dead and diseased trees when they are a hazard (including those outside the clear zone).
- Maintain clear zone and sight distance.
- Increase solar exposure and reduce accident rates, if analysis shows that removing vegetation will improve safety.
- Open up desirable views.
- Encourage understory development.
- Encourage individual tree growth.
- Prevent plant encroachment on adjacent properties.
- Ensure long-term plant viability.

Refer to Division 8 of the *Roadside Manual* for more information.

(3) **Plant Material Selection.**

Select noninvasive vegetation (not having the potential to spread onto roadways, ditches and adjacent lands).

Base plant material selection on:

- Site analysis and conditions expected after the facility is constructed.
- Horticultural requirements.
- Plant availability.
- Plant cost.
- Plant success rates in the field.
- Traffic speed.

The *Roadside Manual* provides more detailed guidelines on plant selection, sizing, and location.

(4) **Establishment of Vegetation**

Most WSDOT projects have 1 to 3 year plant establishment periods. Wetland mitigation projects often include additional years of monitoring to ensure that mitigation standards of success are met. The goal of plant establishment is to promote a healthy, stable plant community.

Soil treatments, such as the use of slow release fertilizer; incorporation of soil amendments such as compost into the soil layer; and surface mulching, may improve the success rate of introduced vegetation. Consult the WSDOT Horticulturist for recommendations. (Check with the local maintenance office or the local jurisdiction’s comprehensive plan for any restrictions such as those in well-head protection areas.)

- Use soil amendments based on the soil analysis done for the project. Soil testing is coordinated through the OSC Horticulturist or the Landscape Architect. Soil amendments will enhance the soil’s moisture holding capacity.
- Use surface mulches to conserve soil moisture and moderate soil temperatures. Mulches also help keep weeds from competing with desirable plants for water and nutrients, and provide organic matter and nutrients to the soil.
- Use irrigation only when necessary. If irrigation is required, see Chapter 1330 for design guidelines and the *Roadside Manual* for more detail.

1320.06 **Documentation**

Refer to Chapter 320 for guidance on reviews and approvals, and Chapter 330 for design approval levels. Include the following as a part of the project file for a revegetation project:

(a) **Roadside Classification** of the road segment. Park-and-ride lots and other off-road facilities may not have a roadside classification. However, if there are local requirements driving the design for these facilities, then those need to be documented.

(b) **Scope and Conceptual Approach** of the planting design

Include commitments to adjacent property owners.

(c) **Treatment Level** (Described in the *Roadside Classification Plan.*)

- Treatment Level 1 is for maintenance activities.
• Treatment Level 2 is used in most cases.
• Treatment Level 3 requires OSC approval.

(d) Horticultural Requirements of the vegetation:
• Collect and analyze soil sample data.
• Develop a proposed plant list.
• Document the need for irrigation (if proposed).

Consult the WSDOT Horticulturist for assistance.

(e) Wildflower Requirements.

The Surface Transportation and Uniform Relocation Assistance Act of 1987, Section 130 requires at least 0.25% of funds expended for landscape projects be used to plant native wildflowers.

Wildflowers are defined by the Federal Highway Administration (FHWA) as any native flowering plant growing in fields, woods, etc., without cultivation. Native flowering shrubs and trees also qualify as wildflowers and are generally more sustainable than herbaceous wildflowers.

For federal-aid landscape projects, include the amount of wildflower plantings, expressed as a percentage of all landscaping costs (excluding erosion control costs), in the project summary. If the project contains wildflower plantings amounting to less than 0.25% of all landscaping costs (excluding erosion control costs), a deviation must be requested from FHWA.

The wildflower requirement may be waived by FHWA if any of the following conditions exist:
• Wildflowers cannot be grown satisfactorily within the project limits.
• The available right of way is to be used for agricultural purposes.
• There are no suitable planting areas available within the project limits.
• Wildflower planting would pose a threat to endangered or rare species.

(f) Construction. The project file will include the following roadside construction considerations and requirements:
• Commitments to adjacent property owners.
• Instructions for special testing procedures (examples are compost maturity test, clay liner requirements, permeability test, etc.).

Communication with the assigned construction office is recommended throughout the design process to improve constructibility of the project.

(g) Maintenance. The project file will include the following roadside maintenance considerations and requirements:
• Maintenance requirements and estimated costs necessary to achieve the design intent.

Coordinate with the regional maintenance or operations engineer (as appropriate for your region) to allow for funding.
• Guidelines, schedules, and prioritized list of activities required to meet the design intent.

The project file will state whether the project is within the scope of the existing maintenance program.

Communication with the area maintenance office is recommended throughout the design process.
Chapter 1330

1330.01 General
Irrigation provides additional moisture to plants during their establishment (the first 3-5 years), or in special cases, on a continuing basis. Irrigation is a high maintenance and high cost item; use only when absolutely necessary.

Permanent irrigation is only used in semiurban and urban character classifications in Treatment Levels two and three. Refer to the Roadside Classification Plan for more information.

Contact the regional Landscape Architect or the Headquarters (HQ) Roadside & Site Development Unit for assistance with irrigation plans.

1330.02 References
Roadside Classification Plan, M 25-31, WSDOT
Roadside Manual, M 25-30, WSDOT

1330.03 Design Considerations
During the project planning phase:
(a) Determine whether irrigation is necessary.
  • Analyze soils
  • Determine local climate conditions and microclimates
  • Consult with the HQ Horticulturist, regional Landscape Architect, or HQ Roadside & Site Development Unit for regions without landscape architectural expertise for site, soil, and plant recommendations to reduce or eliminate need for irrigation
  • Describe where irrigation is needed based on a functional design concept, such as “irrigation is needed to provide green lawn at a safety rest area”
(b) Determine the source of water, and its availability, rate of flow and pressure, and connection fees.

Sources of water for irrigation use include municipal water systems and water pumped from a well, pond, or stream. When selecting a source of water, consider what permits and agreements may be needed as well as the cost and feasibility of bringing water from the source to the site.

(c) Determine applicable laws and regulations regarding water, and backflow prevention.

During the design and implementation phases:
(a) Coordinate with the local water purveyor.
(b) Select durable, readily available, easy to operate, and vandal resistant irrigation components.
(c) Justify any proprietary device selections.
(d) Determine power source and connection fees.
(e) Consider the need for winterization of the irrigation system to avoid freeze damage to system components.

Use this information to document design decisions for the project file.

Show the location and type of water source on the irrigation plan.

For more detailed information on irrigation systems and irrigation documentation, see the Roadside Manual.

1330.04 Documentation
A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Chapter 1350

1350.01 General
Soil bioengineering is a land stabilization technology applied to disturbed sites and on slope and streambank projects. A multidisciplinary partnership is used to implement soil bioengineering techniques. Project managers initiate and design bioengineering features by employing the expertise of WSDOT hydraulic engineers, geotechnical engineers, engineering geologists, landscape architects, horticulturists, biologists, water quality specialists, environmental planners, and others. Soil bioengineering for slope stabilization provides additional environmental benefits such as habitat enhancement and water quality improvement.

Include consideration of slope geometry, climate, water regime, soil properties, and surrounding vegetation in soil bioengineering proposals. Applications of soil bioengineering are divided into three general categories: erosion control, streambank or shoreline stabilization, and upland slope stabilization. Refer to manuals according to the related discipline.

1350.02 References
For more detailed information, see:

*Design Manual* chapters, M 21-01, WSDOT:
- 1300 Roadside Development
- 510 Investigation of Soils, Rock, and Surfacing Materials
- 640 Geometric Cross Section
- 1130 Retaining Walls
- 1210 Hydraulics

Geotechnical Guidance — see geotechnical report for slope/soil stability. If further assistance is needed, contact Regional Materials Engineer.


*Roadside Classification Plan*, M 25-31, WSDOT — policy and guidelines for roadside treatment. Contact the region’s Landscape Architect Office or the HQ Roadside and Site Development Services Unit.


Internet Bioengineering Drawings, WSDOT Homepage http://www.wsdot.wa.gov/eesc/cae/design/roadside/SBwebsite/mainpage/Design/Techniques/Specdetail.html

1350.03 Uses

(1) General
Soil bioengineering combines the use of live plants or cuttings, dead plant material, and inert structural members to produce living, functioning land stabilization systems. This technique uses living plants to control and prevent soil erosion, sedimentation, and shallow slope instability. The bioengineered solution benefits from engineering techniques that use live plant material.

Soil bioengineering methods can be cost effective and a useful mitigation solution for site specific problems. Soil bioengineering is effective in erosion prevention, streambank stabilization, and some upland instabilities. Soil bioengineering, like other engineering techniques, is not applicable in all situations. Soil bioengineering
techniques may not effectively mitigate severe bridge scour, severe roadway erosion conditions, or deep seated slope instabilities. In such cases, soil bioengineering can be used in combination with other engineering techniques.

The use of native vegetation that is adapted to the conditions of the project site will increase the success of the application of soil bioengineering techniques. Over time, native vegetation will encourage the establishment of a diverse plant community and discourage undesirable and invasive plant species.

Other applications of soil bioengineering include:

- Wildlife and fisheries habitat enhancement
- Reinforcement and steepening of cut and fill slopes to limit impacts to adjacent properties and sensitive areas
- Vegetated buffer enhancement on steep slopes
- Enhancement of stormwater treatment areas and stabilization of drainage ways by providing erosion prevention and sediment control
- Site specific mitigations using standard geotechnical solutions in combination with vegetative control

(2) Erosion Prevention
Soil Bioengineering techniques can provide erosion prevention in the top soil layers. Erosion is the detachment and transport of surficial soil particles through the action of water, wind, and ice. Plant shoots and foliage diminish rainfall erosion and remove excess moisture through transpiration. Roots reinforce the soil mantle, allowing the system to grow more stable with age. Vegetative material slows down runoff and traps soil thereby reversing the effects of erosion. Refer to the Roadside Manual for more information.

(3) Streambank Stabilization
Soil bioengineering techniques can be used to stabilize streambanks, enhance wildlife habitat, improve water quality by controlling sediments, and protect structures. Bioengineering in the riparian zone (banks of streams, wetlands, lakes, or tidewater) requires an hydraulic study of stream characteristics and changes in stream alignment. Refer to the Hydraulics Manual for more information.

(4) Upland Slope Stabilization (generally less than 3 feet in depth)
Upland slope stabilization refers to the use of vegetation and plant materials to reduce or prevent soil erosion caused by wind or water on slopes not directly adjacent to riparian zones.

There are three classifications of unstable slopes:

- **Surface movement** refers to surface erosion caused by wind or water on slopes
- **Shallow-seated instability** is defined as a failure surface less than 3 ft in depth
- **Deep-seated instability** is defined as a failure surface greater than 3 ft in depth

Soil bioengineering is used for slopes that are at risk of shallow landslides, slumps, sloughing, and surface erosion.

Soil bioengineering alone is not appropriate for deep-seated landslides, but can be used in conjunction with other engineering methods to treat associated shallow instabilities.

Soil bioengineering techniques can be used to stabilize the slopes of construction sites or to repair disturbed or damaged slopes. Soil bioengineering is applied to both cut and fill slopes.

(5) Strategies
When planning for site specific soil bioengineering design, consider the factors, parameters, and design considerations/specifications in Figure 1350-1.
### Factors

<table>
<thead>
<tr>
<th>Factors</th>
<th>Parameters</th>
<th>Design Considerations/ Specifications</th>
</tr>
</thead>
<tbody>
<tr>
<td>Climate or Microclimate</td>
<td>Growing season, Exposure/Aspect</td>
<td>Select suitable plants, methods and construction timing</td>
</tr>
<tr>
<td>Physical Properties of Soil</td>
<td>Density and compaction, Permeability</td>
<td>Modify soil structures during construction, Select suitable plants</td>
</tr>
<tr>
<td>Chemical Properties of Soil</td>
<td>pH, Fertility, Cation Exchange Capacity</td>
<td>Select suitable plants, Add soil amendments</td>
</tr>
<tr>
<td>Water</td>
<td>Profile available water, Water sources</td>
<td>Divert water during construction using drains, ditches, pipes, etc., Amend soil</td>
</tr>
<tr>
<td>Erosion Risk</td>
<td>Soil erodibility, Rainfall erosivity, Channel discharge, Slope (height and angle), Wind, water, or ice</td>
<td>Temporary or Permanent covers, Select suitable plants, Reinforcement with geotextile</td>
</tr>
<tr>
<td>Geotechnical</td>
<td>Shear strength, Slope, Factor of Safety</td>
<td>Select suitable soil materials, Structures, Soil density and moisture, Reinforcement with geosynthetics, See (Chapter 530)</td>
</tr>
</tbody>
</table>

### Soil Bioengineering Design

#### Figure 1350-1

#### 1350.04 Design Responsibilities and Considerations
Consider the possible applications for soil bioengineering during the project definition process. Address soil bioengineering applications during the design process as part of the recommendations in the Hydraulic Report (for streambank/shoreline), Stormwater Site Plan (SSP), Geotechnical Report (for slope stabilization), and in the Environmental Documents. These reports provide design criteria and guidelines.

#### 1350.05 Documentation
A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
Chapter 1410

Right of Way Considerations

1410.01 General
Real Estate Services personnel participate in the project definition phase of a project to assist in minimizing right of way costs, defining route locations and acquisition areas, and determining potential problems and possible solutions.

Due to the variables in land acquisition, the following categories of right of way costs are considered in the project definition phase:

- Purchase costs (acquisition compensation).
- Relocation assistance benefits payments.
- Other Real Estate Services staff expenses (acquisition services, relocation services, interim property management services).

Right of way cost estimates are made by Real Estate Services specialists. When the parcels from which additional right of way will be acquired are known, title reports (including assessors' land areas) can be requested.

Real Estate Services personnel also “make project field inspections at appropriate times throughout the development of a project to ensure adequate consideration is given to significant right of way elements involved (including possible social, economic, and environmental effects)” in accordance with 23CFR Chapter 1 part 712 subpart B and the Right of Way Manual.

During plan development:

- Title reports are examined for easements or other encumbrances that would reveal the existence and location of water lines, conduits, drainage or irrigation lines, etc., that must be provided for in construction.

1410.02 References

- Easements that indicate other affected ownerships are added to the right of way/access plan.
- Arrangements are made to obtain utility, railroad, haul road, detour routes, or other essential agreements, as instructed in the Utilities Manual and the Agreements Manual.
- Right of way acquisition, disposal, and maintenance is planned.
- Easements and permits are planned (to accommodate activities outside of the right of way).

See Chapter 440 concerning design right of way widths. The widths may be modified based on Real Estate Services input but cannot be moved to coincide with property boundaries in anticipation of a total take. Jogs in the final widths of the right of way are held to a minimum. See Right of Way Manual Chapter 6 for discussion of remainders.

All acquisition documents are processed through the Headquarters (HQ) Real Estate Services Office except temporary permits that are not shown on the Right of Way Plans and are not needed for the project (such as driveway connections).

1410.02 References

- 49 CFR Part 24 Uniform Relocation Assistance and Real Property Acquisition Act of 1970
- Revised Code of Washington (RCW) RCW 8.26, Relocation Assistance - Real Property Acquisition Policy
- Washington Administrative Code (WAC) WAC 468-100. Uniform Relocation Assistance and Real Property Acquisition
- Agreements Manual, M 22-99, Washington State Department of Transportation (WSDOT)
- Plans Preparation Manual, M 22-31, WSDOT
1410.03 Special Features

(1) Road Approaches

On access managed highways, the department will reconstruct legally existing road approaches that are removed or destroyed as part of the highway construction. New approaches required by new highway construction are negotiated by the region with the approval of the Regional Administrator. The negotiator coordinates with the region’s design section to ensure that new approaches conform to the requirements of Chapter 920 for road approaches. All new approaches will be by permit through the appropriate regional office.

On limited access highways, road approaches of any type must be approved by the State Design Engineer before there is legal basis for negotiation by the Headquarters (HQ) Real Estate Services Office. When approved, approaches will be specifically reserved in the right of way transaction and will contain the identical limitations set by the State Design Engineer and as shown on the approved Limited Access Plan.

(2) Cattle Passes

The desirability of, or need for a cattle pass will be considered during the appraisal or negotiation process. A cattle pass will be approved only after complete studies of location, utilization, cost, and safety elements have proved its necessity. Upon approval, such an improvement and appurtenant rights will be established. Future right of access for maintenance is negotiated during acquisition.

On limited access highways, approval of the State Design Engineer and the addition of a traffic movement note on the right of way and limited access plan (Plans Preparation Manual) are required.

(3) Pit, Stockpile, and Waste Sites

These sites are investigated and planned as outlined in the Plans Preparation Manual. Detour and haul road agreements, approved by the Regional Administrator, are necessary when the state proposes to use city streets or county roads for the purpose of detouring traffic or hauling certain materials. See the Utilities Manual for detour and haul road agreement guidelines.

(4) International Boundaries

Construction proposed “within a 20-foot strip, 10 feet on each side of the international boundary,” must be coordinated between the department and the British Columbia Ministry of Highways and Public Works.

Permission of the International Boundary Commission is required to work “within 10 feet of an international boundary.” Their primary concern is monumentation of the boundary line and the line of sight between monuments. They require a written request stating what will be done, when, and why; sent to 1250 23rd Street NW, Washington DC 20037.

1410.04 Easements and Permits

(1) General

If others request rights within existing WSDOT ownership, they are to contact the region’s Real Estate Services Office.

Easements and permits to accommodate WSDOT activities outside the right of way usually fall into one of the categories defined below.

Easements and permits are processed in accordance with the requirements of the Right of Way Manual. The region’s Real Estate Services Office drafts the legal descriptions for all easements and permits for acquisition or disposition of rights. These requests are to be directed through the region’s Real Estate Services Manager.

The region’s Real Estate Services Office either obtains or assists in obtaining easements and permits. The region is responsible for compliance with and appropriate retention of the final documents. Easements and permits are to be shown on the contract plans in accordance with the Plans Preparation Manual.

(2) Perpetual Easements

Perpetual easements are shown on the right of way plans in accordance with the Plans Preparation Manual.
(a) **State Maintenance Easement.** Used when the state is to construct a facility and provide all maintenance. Examples are slope and drainage easements.

(b) **Dual Maintenance Easement.** Used when the state is to construct and maintain a facility and the owner is to maintain the remainder. Examples are; the surface area above a tunnel and the area behind a retaining wall or noise wall.

(c) **Transfer Easement.** Used when an easement must be acquired to replace an existing easement for a facility that is to be relocated. The region’s Real Estate Services Office obtains or prepares instruments that contain all necessary rights and provide for maintenance by the party to whom the easement will ultimately be conveyed. Easements are conveyed when they remain within state rights of way and are replacing existing property rights. Easements are transferred only when the easement is outside the state right of way and not needed for highway purposes. The right of way/limited access plan is modified to identify the party to whom the easement will be transferred. The department cannot obtain easements for transfer across lands under the jurisdiction of the Department of Natural Resources (DNR). WSDOT cannot condemn for a transfer easement to a private party.

(3) **Temporary Easements**
Temporary easements are used when the state requires a property right of a temporary nature that involves either more than minor work or construction activities on privately owned property. In the cases where the rights required or the work to be performed is not beneficial to the property owner, just compensation may be paid.

Temporary easements are usually shown on the right of way plans in accordance with the *Plans Preparation Manual* when the encroachment is significant; more than about 5 ft. Consult the region’s Plans and Real Estate Services personnel for exceptions. If the easement is not mapped, mark and submit plans as described for construction permits.

(4) **Construction Permits**
Construction permits are used for temporary rights during construction and not used when WSDOT needs a perpetual right. A construction permit is recommended for rights of entry to publicly owned property. Local agencies might require the use of specific Forms when applying for these rights of entry. Regardless of the Form or its name, the region is responsible for appropriate central storage.

A construction permit is only valid with the current owner and must be renegotiated if property ownership changes before construction begins. For private ownerships, a temporary construction easement is recommended.

The construction permit is usually obtained without the payment of compensation (donation or mutual benefits, for example). Consult the region’s Plans and Real Estate Services personnel for exceptions.

Permits are allowed where minor right of way acquisitions are obtained for intersections.

Mapping requirements for a construction permit are as follows:

1. Construction permits are not shown on the right of way plan.

2. The region’s Project Coordinator’s Office is provided two sets of right of way plans with all required construction permits delineated in red. The region sends one copy of the marked plans and copies of the permits to the HQ Real Estate Services Office. These plan sheets provide the following information:
   - Ownership boundaries. (Confirmation of ownership and parcel boundaries may be completed by a search of county records and mapping. A formal title report is not required for construction permits.)
   - Parcel number assigned to each ownership.
   - Sufficient engineering detail to write legal descriptions.
   - Statement of the intended use of each construction permit area.
1410.05 Programming for Funds
The phases in Figure 1410-1, in relation to plan development, apply to the authorization of stage programming.

When federal funds are involved, special attention must be given to Federal Highway Administration (FHWA) requirements. When federal participation in right of way costs is anticipated, specific authorization must be obtained from the FHWA. The rules and procedures provided in RCW 8.26, WAC 468-100, and the Right of Way Manual must be followed to ensure federal and state participation. In many cases, for example, federal funds are contingent upon the department setting up a relocation advisory procedure for any owner or tenant who is displaced by an improvement and desires such assistance. Relocation advisory assistance is a function of the HQ Real Estate Services Office.

1410.06 Appraisal and Acquisition
(1) All Highways
The phases in Figure 1410-1, in relation to plan development, apply to the authorization of right of way acquisition for all access highways.

(3) Exceptions
Exceptions can be made to the requirements in Figure 1410-1 if unusual hardships result for the individual or the state. The approval of right of way hardship action will be based on the individual parcel merit and is processed in accordance with hardship acquisition policy (Right of Way Manual).

1410.07 Transactions
(1) Private Ownerships
Right of way is ordinarily acquired from private property owners by region-level negotiation between the owner and the right of way agent.

(2) Utilities
The region ascertains ownership of all utilities and makes arrangements for necessary adjustment, including relocation of portions of the utility, if necessary. Provisions for relocation or adjustment are included in the PS&E plans when:

- The items are normal construction items and the department is obligated for the moving expense.
- The utility requests that relocation be performed by the department and the department has approved the request.

Readjustment may require the department to purchase substitute rights of way or easements for eventual transfer to the utility. Such rights of way or easements must be shown on the right of way plans with the same engineering detail as highway right of way.

Because of the considerable time required to obtain approvals, processing of utility relocation agreements must begin as soon as possible.

(3) Railways
Right of way is generally not acquired in fee from a railroad company. Instead, the state acquires a perpetual easement for encroachment or crossing. A construction and maintenance agreement may also be required. The easement must be shown on the right of way plan and identified by both highway and railroad stationing.

The HQ Design Office coordinates with the railroad design staff to determine a mutually agreeable location before the proposed easement is sent to Real Estate Services. The negotiations with the railroads are done by HQ Real Estate Services. Because of the considerable time required to obtain approvals, processing of railroad agreements must begin as soon as possible.

The perpetual easement document is executed by the Director, Real Estate Services.

(4) Federal Agencies
Acquisition of right of way from most federal agencies must be negotiated and processed through several federal offices. Allow at least one year’s time for efficient and economical right of way acquisition. Depending upon the particular federal agency involved, special exhibit maps and other documentation may be required, and the right of way may be acquired as an easement rather than in fee.
(5) Other State Agencies

Acquisition from other state agencies must be negotiated and processed through the individual agencies or designees. Negotiations with other state agencies are generally handled by HQ Real Estate Services. As in the case of federal agencies, substantial time must be allowed for compliance with applicable statutes and regulations peculiar to the agency before right of way will be granted.

(6) Condemnations

Condemnation may result from a disagreement between the department and the owner as to a fair settlement or from a faulty title. Since several months might elapse between the filing of a condemnation case and a court decision, the HQ Real Estate Services Office can be requested to investigate the possibility of obtaining a negotiated possession and use agreement as in the case of an emergency project, or when a sundry site is required at once.

1410.08 Documentation

A list of the documents that are required to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following web site:

http://www.wsdot.wa.gov/eesc/design/projectdev/
<table>
<thead>
<tr>
<th>Plan Approval</th>
<th>Plan Approval</th>
<th>Programming of Funds for Appraisal and Acquisition</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Limited Access Highways</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>PHASE 1</strong> Access Report Plan</td>
<td>State Design Engineer* approves Access Report Plan for prehearing discussion with county and/or city officials. The access report plan may be used for preparation of federal-aid program data for appraisals if federal funds are to be used for right of way acquisition. It may be used for requesting advance appraisal funds through the Planning and Capital Program Management for all projects with either state or federal funds.</td>
<td>Program appraisals of total takes. (No acquisition.)</td>
</tr>
<tr>
<td></td>
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</tr>
<tr>
<td><strong>PHASE 2</strong> Access Hearing Plan</td>
<td>State Design Engineer* approves Access Hearing Plan for use at a public access hearing. R/W information is complete. The access hearing plan may be used for the preparation of federal-aid program data for negotiations on federally funded projects, and for the preparation of true cost estimates and fund requests.</td>
<td>Program all appraisals and acquisitions. Note: Do not appraise or purchase partial takes in areas subject to controversy. Appraise or purchase total takes only if federal design hearing requirements are met.</td>
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<tr>
<td></td>
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<td></td>
</tr>
<tr>
<td><strong>PHASE 3</strong> Findings and Order Plan</td>
<td>No signature required. Results of Findings and Order Access Hearing are marked in red and green on Access Hearing plan and sent to HQ R/W Plans Branch.</td>
<td>Program appraisals of partial takes where data is available to appraisers. Acquisition of total takes.</td>
</tr>
<tr>
<td></td>
<td></td>
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</tr>
<tr>
<td><strong>PHASE 4</strong> Final R/W and L/A Plan</td>
<td>State Design Engineer* Approves final R/W and L/A plans or approves revisions to established R/W and L/A plans</td>
<td>Program all remaining appraisals and all remaining acquisitions. Note: If appeal period is not complete, delay action in areas subject to controversy and possible appeal.</td>
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<tr>
<td></td>
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<tr>
<td><strong>Managed Access Highways</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>PHASE 5</strong> Final R/W Plan</td>
<td>R/W plan submitted to HQ R/W Plans Branch for approval.</td>
<td>Program appraisals</td>
</tr>
<tr>
<td></td>
<td>State Design Engineer* approves new R/W plans or approves revisions to established R/W plans.</td>
<td>Program all appraisals and acquisitions.</td>
</tr>
</tbody>
</table>

*Or a designee.

**Appraisal and Acquisition**

*Figure 1410-1*
Chapter 1420

1420.01 General

The Washington State Department of Transportation (WSDOT) controls access to Washington State highways (with a few exceptions) in order to preserve the safety and efficiency of these highways as well as to preserve the public investment. All Washington State highways are distinguished as being either a limited access highway or a managed access highway. Control of access is accomplished by either acquiring rights of access from abutting property owners (limited access control) or by regulating access connections to the highway (managed access control). Until limited access rights have been acquired from abutting property owners, the route is a managed access highway. Managed access permits are issued either by a local authority (city or town) or by WSDOT.

Numerous studies have shown that controlling and limiting access to highways is a cost-effective way to help maintain the safety, capacity, and functional integrity of a highway. Adding more lanes to an existing highway is expensive and frequently not possible. Controlling access to our state highways, by promoting the use of frontage roads or other existing county or city roads, and advocating the internal shared circulation within adjacent developments, is a proactive and cost-effective way to accomplish this objective.

WSDOT has been purchasing and implementing limited access control since 1951 (RCW 47.52). While this has been effective, it is an expensive way to control access to the state highway system. Adequate funding to accomplish the purchasing of access rights has not kept up with the state’s continuous population growth and land use development over the years. As a result, the lawmakers of this state debated a bill in the early 1990s titled “Highway Access Management,” cognizant that controlling access to the state highway system by regulation was a cost-effective means to preserve the safety and capacity of our state highway system.

In 1991, the legislature passed and the governor approved RCW 47.50, titled Highway Access Management. This new law directed the Department of Transportation to develop new rules to be included in the Washington Administrative Code (WAC) for those state highways not already limited access highways. The result was a new class of access control called managed access.

Chapter 1430 describes limited access highways in greater detail. Chapter 1435 describes managed access highways in greater detail.

The following references and definitions apply to Washington’s access control as presented in Chapters 1430 and 1435.

1420.02 References

Revised Code of Washington (RCW) 46.61, Rules of the Road
RCW 47.17, State Highway Routes
RCW 47.32, Obstructions on Right of Way
RCW 47.50, Highway Access Management
RCW 47.52, Limited Access Facilities
Washington Administrative Code (WAC) 468-51, Highway Access Management Access Permits--Administrative Process
WAC 468-52, Highway Access Management -- Access Control Classification System and Standards
WAC 468-54, Limited Access Hearings
WAC 468-58, Limited Access Highways

Manual On Uniform Traffic Control Devices for Streets and Highways, USDOT, FHWA; including the Washington State Modifications to the MUTCD, WSDOT (MUTCD) http://www.wsdot.wa.gov/biz/trafficoperations/mutcd.htm
Agreements Manual, M 22-99, WSDOT
1420.03 Definitions

access  A means of entering or leaving a public road, street, or highway with respect to abutting property or another public road, street, or highway.

access control  The limiting and regulating of public and private access to Washington State’s highways, as required by state law.

Access Control Tracking System  A database list, related to highway route number and mile posts, that identifies either the level of limited access or the class of managed access at: http://www.wsdot.wa.gov/eesc/design/access under the RELATED SITES heading.

access connection  See approach and access connection

access connection permit  A written authorization issued by the permitting authority for a specifically designed access connection to a managed access highway at a specific location, for a specific type and intensity of property use, and for a specific volume of traffic for the access connection, based on the final stage of the development of the applicant’s property. The actual form used for this authorization is determined by the permitting authority.

access deviation  A deviation (Chapter 330) that authorizes deferring or staging acquisition of limited access control, falling short of a 300 ft requirement, or allowing an existing access point to stay within 130 ft of an intersection on a limited access highway. Approval from the State Design Engineer is required. (Chapter 1430)

access hearing plan  A limited access plan prepared for presentation at an access hearing.

access point  Any point that allows private or public entrance to or exit from the traveled way of a state highway. (This includes “locked gate” access.)

access point spacing  On a managed access highway, the distance between two adjacent access points on one side of the highway, measured along the edge of the traveled way from one center line or alignment line intersection to the next. See also corner clearance.

access report plan  A limited access plan prepared for presentation to local governmental officials at preliminary meetings before preparation of the access hearing plan.

access rights  Property rights that allow an abutting property owner to enter and leave the public roadway system.

allowed  Authorized.

application for an access connection  An application provided by the permitting authority to be completed by the applicant for access to a managed access highway.

approach and access connection  These terms are listed under the specific access section they apply to. The first section below is for limited access highways and uses the term approach. The second section below is for managed access highways and uses the term access connection.

Approaches and access connections include any ability to leave or enter a highway other than at an intersection with another road or street.

limited access highways: approach  An access point, other than a public road/street, that allows access to or from a limited access highway on the state highway system. There are five types of approaches to limited access highways that are allowed:

• Type A approach  An off and on approach in legal manner, not to exceed 30 feet in width, for the sole purpose of serving a single family residence. It may be reserved by the abutting owner for specified use at a point satisfactory to the state at or between designated highway stations. This approach type is allowed on partial and modified control limited access highways.

• Type B approach  An off and on approach in legal manner, not to exceed 50 feet in width, for use necessary to the normal operation of
a farm, but not for retail marketing. It may be reserved by the abutting owner for specified use at a point satisfactory to the state at or between designated highway stations. This approach type is allowed on partial and modified control limited access highways.

- **Type C approach**  An off and on approach in legal manner, for special purpose and width to be agreed upon. It may be specified at a point satisfactory to the state at or between designated highway stations. This approach type is allowed on partial and modified control limited access highways.

- **Type D approach**  An off and on approach in a legal manner not to exceed 50 feet in width for use necessary to the normal operation of a commercial establishment. It may be specified at a point satisfactory to the state at or between designated highway stations. This approach type is only allowed on modified control limited access highways.

- **Type E approach**  This type is no longer allowed to be constructed because of the requirements that there be only one access point per parcel on a limited access state highway.

- **Type F approach**  An off and on approach in a legal manner, not to exceed 30 feet in width, for the sole purpose of serving a wireless communication site. It may be specified at a point satisfactory to the state at or between designated highway stations. This approach type is only allowed on partial control limited access highways. See WAC 468-58-080(vi) for further restrictions.

managed access highways: access connection  An access point, other than a public road/street, that permits access to or from a managed access highway on the state highway system. There are five types of access connection permits:

- **conforming access connection**  A connection to a managed access highway that meets current WAC and WSDOT location, spacing, and design criteria.

- **grand-fathered access connection**  Any connection to the state highway system that was in existence and in active use on July 1, 1990, and has not had a significant change in use.

- **joint-use access connection**  A single connection to a managed access highway that serves two or more properties.

- **nonconforming access connection**  A connection to a managed access highway that does not meet current WSDOT location, spacing, or design criteria pending availability of a future conforming access connection.

- **variance access connection**  A connection to a managed access highway at a location not normally allowed by current WSDOT criteria.

managed access connection category  There are four access connection permit categories for managed access connections to state highways: Category I, Category II, Category III, and Category IV. See Chapter 1435.

average annual daily traffic (AADT)  The volume of traffic passing a point or segment of a highway, in both directions, during a period of time, divided by the number of days in the period and factored to represent an estimate of traffic volume for an average day of the year.

average weekday vehicle trip ends (AWDVTE)  The estimated total of all trips entering plus all trips leaving the applicant’s site based on the final stage of proposed development.

contiguous parcels  Two or more pieces of real property under the same ownership with one or more boundaries that touch and have similarity of use.

corner clearance  On a managed access highway, the distance from an intersection of a public road or street to the nearest access connection along a managed access highway. The minimum corner clearance distance (Figure 1435-2) is measured from the closest edge of the intersecting road or street to the
closest edge of the traveled way of the access connection, measured along one side of the traveled way (through lanes). See also access point spacing.

**DHV** Design hourly volume.

**E&EP** Environmental and Engineering Programs, a part of the Washington State Department of Transportation (WSDOT).

**easement** A documented right, as a right of way, to use the property of another for designated purposes.

**findings and order (F&O)** A legal package containing information based on the hearing record from a limited access hearing. See Chapters 210 and 1430.

**findings and order (F&O) plan** A limited access plan, prepared after a limited access hearing, that is based on the hearing record.

**HQ** The Headquarters organization of the Washington State Department of Transportation in Olympia.

**intersection** An at-grade access point connecting a state highway with a road or street duly established as a public road or public street by the local governmental entity.

**limited access** Full, partial, or modified access control is planned and established for each corridor and then acquired as the right to limit access to each individual parcel.

**limited access highway** All highways listed as “Established L/A” on the Master Plan for Limited Access Highways only where the rights of direct access to or from abutting lands have been acquired from the abutting landowners.

- **full access control** This most restrictive level of limited access provides access, using interchanges, for selected public roads/streets only, and prohibits highway intersections at grade.

- **partial access control** The second most restrictive level of limited access. At-grade intersections with selected public roads are allowed and there may be some crossings and some driveway approaches at grade. Direct commercial access is not allowed.

- **modified access control** The least restrictive level of limited access. Characteristics are the same as for partial access control except that direct commercial access is allowed.

**managed access highway** Any highway not listed as “Established L/A” on the Master Plan for Limited Access Highways and any highway or portion of a highway designated on the Master Plan as “Established L/A” until such time as the limited access rights are acquired. Under managed access legislation, the property owner’s access rights are regulated through an access connection permitting process.

**Master Plan for Limited Access Highways** A map of Washington State that shows established and planned limited access highways. More detail is given in the database list: Access Control Tracking System. (Location given above in the list’s definition.)

**median** The portion of a divided highway separating vehicular traffic in opposite directions; not including speed change lanes, storage lanes for left- or U-turning vehicles, or two-way left-turn lanes.

**median opening** An opening in a continuous median for the specific purpose of allowing vehicle movement.

**MOU** Memorandum of Understanding. There is one MOU between the United States Forest Service and the Washington State Department of Transportation (Highways Over National Forest Lands) that requires the USFS to obtain a road approach permit for new access to a state highway that is crossing Forest Service land.

**permit holder** The abutting property owner or other legally authorized person to whom an access connection permit is issued by the permitting authority.

**permitted access connection** A connection for which an access connection permit has been issued by a permitting authority.

**permitting authority** The agency having legal authority to issue managed access connection permits: for access connections in unincorporated areas, WSDOT; for access connections within corporate limits, a city or town.
right of way (R/W)  A general term denoting land or interest therein, acquired for or designated for transportation purposes. More specifically, lands that have been dedicated for public transportation purposes or land in which WSDOT, a county, or a municipality owns the fee simple title, has an easement devoted to or required for use as a public road/street and appurtenant facilities, or has established ownership by prescriptive right.

right of way and limited access plan (R/W and L/A plan)  A right of way plan that also shows limited access control details.

road approach  A road or driveway built to provide private access to or from the state highway system.

shoulder  The portion of the highway contiguous with the traveled lanes for the accommodation of stopped vehicles for emergency use and, where allowed, for bicycles. (Chapter 1430)

state highway system  All roads, streets, and highways designated as state routes in compliance with RCW 47.17.

1420.04 Vocabulary

These entries demonstrate the difference in terminology between limited access and managed access in the applicable WACs. For instance, there is nothing about permit, connection, category, or class in the limited access vocabulary and, likewise, nothing about approach or type in the managed access vocabulary.

Chapter 920’s vocabulary uses road approach in a generic way, unrelated to WAC legalese, and makes no distinction related to access control.

The entries shown on Figure 1420-1 are examples of suitable wording for the distinctly different types of access control in Chapters 1430 and 1435.
### Access Vocabulary

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<th>term</th>
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<td>access point (ramp)</td>
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<tr>
<td>driveway approach (not street or road)</td>
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<td>(level of) limited access (highway)</td>
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<tr>
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<td>allowed (policy)</td>
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<tr>
<td>permitted (a document) or allowed (policy)</td>
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<td>conforming access connection permit (etc.)</td>
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These words are not used in the respective chapters:

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1425 Access Point Decision Report

1425.01 General

It is in the public’s interest that the state’s freeways be maintained and protected to provide the highest practical level of service in terms of safety and mobility. Federal laws and both FHWA and WSDOT policies require a formal request, with an Access Point Decision Report, for any access point revision that might adversely affect through traffic on a freeway in Washington State. The report is used for a decision-making process and documents the planning, evaluation, design, and coordination that support and justify the request.

In theory, a transportation project such as a new interchange would begin with a study of a large section of the freeway system to determine existing and future access needs. The needs would become part of a statewide plan. Alternatives would be suggested and evaluated. Preliminary proposals would be selected and evaluated. A final proposal would be selected, analyzed, approved, designed, constructed, maintained, and monitored.

But that is not always the source of a proposal. If a revised access point proposal is not the result of system planning, then the process of evaluating the alternative has to go back to the beginning to study the system throughout the affected area and determine whether or not an access point revision will be the best reasonable alternative. Sometimes it is not — for example, because it would interfere with Interstate travel, or because modifications to the local surface system would be a better and more reasonable solution for accommodating local traffic.

For all but the simplest projects, WSDOT recommends that a support team be used to help integrate the planning, programming, and design efforts that lead to development of a proposal. The Project Definition process, Value Engineering studies, public involvement efforts, environmental analyses, and analyses for the Access Point Decision Report all use similar data and try to find the best way to meet the needs. The team is charged with achieving creative and reasonable identification of possible alternatives — guiding selection of the best from the alternatives to develop a proposal — and providing guidance from potential reviewers to the decision report developers in order to streamline the report-development process and meet the reviewers’ requirements.

An Access Point Decision Report is a stand-alone decision document that includes all supporting information for ready reference by those reviewing the request. (For example, information drawn from the planning documents and the Project Summary is included.) It includes information about the proposed project that includes the access point revision and information about all other improvements that are needed for the access revision to function as intended.

After the Access Point Decision Report is reviewed, if the revised access proposal is acceptable it is given a finding of engineering and operational acceptability and approved concurrently with the appropriate environmental documents.

For consistency, this chapter provides the sequence of presentation and guidance for developing the required documentation.

1425.02 References


United States Code 23 USC section 111

Code of Federal Regulations 23 CFR part 450 (implementing 23 USC section 111)

Code of Federal Regulations 40 CFR parts 51 and 93 (regarding federal conformity with state and federal air quality implementation plans)

Highway Capacity Manual, Special Report No 209 (HCM), Transportation Research Council

Forecasting and Methods Matrix, WSDOT (when available)

1425.03 Definitions

alternatives  Possible components of a proposal — including design options, locations, and travel demand management and transportation system management type improvements such as ramp metering, mass transit, and high occupancy vehicle (HOV) facilities.

access point  Any point that allows entrance to or exit from the traveled way of a freeway. (This includes “locked gate” access.)

access point revision  A new access point, a change in existing interchange/intersection configuration, or the relocation of an existing access point.

freeway  For this chapter only, a freeway is any multilane divided highway with limited access control that is on the Interstate System or the Washington State Highway System.

need  For this chapter only, an existing or anticipated travel demand requiring a change in access to the state’s freeway system.

proposal  The combination of alternatives that is being submitted for approval by way of a request and an Access Point Decision Report. A proposal would have one or more projects involving access point revision alternatives and other projects and actions necessary for the needs to be addressed and the access revisions to function as intended.

traveled way  The portion of the roadway intended for the movement of vehicles, exclusive of shoulders and lanes for parking, turning, and storage for turning.

1425.04 Procedures

Figures 1425-1a and 1b list the project types most likely to affect freeway efficiency, thus requiring a formal request and an Access Point Decision Report. Figure 1425-2 lists the project types least likely to require a request and decision report. If there is any question whether an Access Point Decision Report is required, consult the OSC Access and Hearings Engineer and, if on the Interstate System, the FHWA Transportation and Environmental Engineer.

Gaining acceptance and approval for an access point revision is a multistep process. (See the Access Point Decision Report Flow Chart, Figures 1425-3a and 3b.)

(1) The first step: to identify needs and develop a proposal. When going through the process of developing a proposal, it is important to use the data and analysis methods required for an Access Point Decision Report in order to easily document the process.

(a) Are there existing or anticipated needs? Might a new or revised access point be an appropriate solution (Figure 1425-3a, box 1)?

(b) If the proposed solution includes an access point revision, determine whether the proposed access point revision is reflected in a Regional Transportation Improvement Plan, a Metropolitan Transportation Improvement Plan, or the State Highway System Plan, or whether it is the result of a developer, local agency, or regional request. If needed, conduct a comprehensive freeway study, revisit the land use and transportation plans, and revise the State Highway System Plan to include the need for an access point revision (Figure 1425-3a, boxes 2 and 3).
(c) Establish a support team for all new access points and for major revisions to existing access points (Figure 1425-3a, box 4). The core decision-making team consists of:

- FHWA Transportation and Environmental Engineer (if Interstate)
- Region’s Design or Project Development Engineer
- OSC Assistant State Design Engineer
- OSC Access and Hearings Engineer
- OSC Traffic Office representative
- Representative of the proponent
- Recorder

The core team is encouraged to call upon specialists as needed, for example:

- Metropolitan Planning Organization
- WSDOT region
  - Planning
  - Environmental
  - Traffic
  - Maintenance
  - Safety
- Access Point Decision Report writer
- OSC
  - Design
  - Bridge
  - Geotechnical
- Local agencies
- Transit agencies

The team’s role is to:

- Develop a charter that includes the processes for reaching consensus, resolving disputes, and assigning responsibility for final decisions when consensus is not reached.
- Expedite the decision report development and review process through early communication and agreement.
- Provide guidance and support.
- Contribute to identification of possible alternatives.
- Define the study and decision report parameters.
- Ensure compatibility of data used in various studies.
- Agree on impact areas and travel forecasts for each of the alternatives being considered.
- Help integrate the Project Definition process studies, Value Engineering studies, public involvement efforts, environmental analyses, operational analyses, and analyses for the Access Point Decision Report. This can encourage use of consistent data.
- Address deviation issues. (Representatives from approving agencies participate in problem-solving.)
- Provide conclusions promptly, in writing, to the persons preparing the Access Point Decision Report.
- Contribute material for the decision report that documents the opposing point of view when consensus was not reached.
- Review results.

(2) The second step: to prepare a detailed decision report using the guidance in 1425.05 “Access Point Decision Report and Supporting Analyses” (Figure 1425-3a, boxes 5 through 9).

The Access Point Decision Report usually addresses eight specific policy topics in detail. (See Figures 1425-1a and 1b for exceptions.) They are, in order of presentation:

1. Future Interchanges
2. Land Use and Transportation Plans
3. Reasonable Alternatives
4. Need for the Access Point Revision
5. Access Connections and Design
6. Operational and Accident Analyses
7. Coordination
8. Planning and Environmental Processes
The extent of the decision report varies considerably with the scope of the access point revision. For example, for locked gates and emergency temporary access to sites normally accessed by another route, the application for approval may be condensed to a letter format that includes adequate justification.

The Access Point Decision Report is begun early in the environmental process because its analyses help define the area of impact and the range of alternatives. Since the traffic data required for NEPA or SEPA and the operational analyses of the decision report are similar, these documents are usually developed together using the same data sources and procedures.

3) The third step: acceptance based on an Access Point Decision Report that defines the proposed access point revision and other needed modifications to the main line and the local surface system to protect freeway operations and safety.

The region, with the help of the support team, prepares the Access Point Decision Report and submits four copies (two for non-Interstate) to the Access and Hearings Engineer (in the Design Office, Olympia Service Center) for review and submittal for acceptance and approval. When the access point revision is on an Interstate freeway, regardless of funding sources, the State Design Engineer submits the decision report to FHWA with a request for acceptance and approval (Figure 1425-3b, box 10).

Acceptance of the proposed access point revision by FHWA or the State Design Engineer is a finding of engineering and operational acceptability. For state routes, the State Design Engineer’s acceptance is given concurrently with environmental approval (Figure 1425-3b, boxes 11 through 14).

Acceptance of the proposed access point revision by FHWA final approval requires that the National Environmental Policy Act (NEPA) procedures are followed. The NEPA procedures are accomplished as part of the normal project development process and as a condition of the access approval. Final access point approval cannot precede the completion of the NEPA process. To offer maximum flexibility, however, any proposed access point(s) may be submitted for a determination of engineering and operational acceptability prior to completion of the NEPA process. A determination can be made as to whether or not a proposal is acceptable for inclusion as an option in the environmental process.

4) The fourth step: for Interstate projects, is the FHWA final approval of the access point revision that is given concurrently with the local division level environmental approval (as in the case of a Record of Decision) or as part of the NEPA approval (Figure 1425-3b, box 15).

1425.05 Access Point Decision Report and Supporting Analyses

Begin the Access Point Decision Report with an executive summary. Briefly state what access point revision is being submitted for a decision and why the revision is needed. Include a brief summary of the proposal and the impacts and mitigative measures of the proposal.

For any new access point on an existing freeway to be considered for acceptance and approval, all eight policy points must be addressed in the Access Point Decision Report. If the project modifies an existing access point, see Figures 1425-1a and 1b for the required policy points. (See Figure 1425-2 for project types that might not require a decision report.)

Follow the summary statement with a numbered outline representing the eight policy points being covered in the decision report. In the outline, provide a sentence or two that very briefly answers each policy point’s question. If one of the eight policy points is not included, briefly justify its omission. Figure 1425.1a or 1b might be referenced as justification or, for instance, if there are no documents for number seven, its
outline entry might read: “7. Coordination. No developers are involved and no work on the local system is proposed.”

All eight policy points are provided numbered tabs in the decision report. The Access Point Decision Report must be assembled in the numbered order. An empty tab is justified in the outline.

The following guidance for each policy point is written for the most extreme condition — a new interchange in an urbanized area. The scope of the analyses and documentation need not be as extensive for more modest access point revisions. Factors that affect the scope include location (rural or urban), access points (new or revised), ramps (new or existing), ramp terminals (freeway or surface system), and intersections (revise or replace with interchange or over/undercrossing).

The following guidance on the preparation of the decision report applies to routes in both rural and urban areas.

Each of the policy points is part of the decision report to answer the question given at the beginning of the discussion.

(1) **Future Interchanges**

*Is the proposed access point revision compatible with a comprehensive network plan?*

In areas where the potential exists for future multiple interchange additions, support all requests for revised access points by a comprehensive freeway network study with recommendations that address all proposed, reasonable, and desired access points within the context of a long-term plan for that area.

In larger urban areas, regional plans might be too generalized to specify individual interchanges. To plan the relative priority of new access points, a plan refinement study or traffic circulation study must be completed.

The study must demonstrate that the proposed revised access point is compatible with other feasible new access points that have already been proposed.

Reference and summarize any comprehensive freeway network study, plan refinement study, or traffic circulation study.

Explain the consistency of the proposed access point revision with those studies.

(2) **Land Use and Transportation Plans**

*Is the proposed access point revision compatible with all land use and transportation plans for the area?*

Show that the proposal is based on consideration of and is consistent with local and regional land use and transportation plans. Before final approval, all requests for access point revisions must be consistent with the metropolitan and/or statewide transportation plan, as appropriate. (See Chapter 120.)

Reference the existing and proposed land use plan and the regional and local transportation plans and studies that apply to the area.

Explain the consistency of the proposed access point revision with those plans and studies, the applicable provisions of 23 CFR Part 450, and the applicable transportation conformity requirements of 40 CFR Parts 51 and 93.

If the proposed access is not specifically referenced in the transportation plans, define its consistency with the plans and indicate the process for the responsible planning agency to incorporate the project. In urban areas, the plan refinement must be adopted by the metropolitan planning organization (MPO) before the project is designed.

The proposed access point revision will affect adjacent land use and, conversely, land use will affect travel demand generated. Therefore, reference and show compatibility with the land use plans, zoning controls, and transportation ordinances in the affected area.
(3) **Reasonable Alternatives**

*Have all reasonable alternatives been assessed and provided for?*

Explain how the preferred proposal provides for all reasonable alternatives that are currently justified and includes provisions to accommodate alternatives that meet the identified future (design year) needs. (For example, if ramp metering and an HOV bypass meet future needs, they are provided for by constructing adequate storage or by acquiring adequate right of way for future construction.) Future projects must be coordinated as described in policy point 7 below.

Describe all reasonable alternatives that have been considered — the design options, locations, and transportation system management type improvements (such as ramp metering, mass transit, and HOV facilities) that have been assessed.

Describe alternatives that were proposed and then rejected as being unreasonable.

Explain why omitted reasonable alternatives were dismissed.

(4) **Need for the Access Point Revision**

*What are the current and projected needs and why won’t the existing access points and existing or improved local system meet the needs? Is the anticipated demand short or long trip?*

Provide a narrative section that describes the need for an access point revision and explains why existing access points do not address the need and how the proposal does meet the anticipated travel demand. Provide the analysis and data to support the access request.

(a) **Narrative.** Describe the needs being addressed and describe the proposal in detail. Include all reasonable alternatives for design options, location, and travel demand management and transportation system management type improvements that are proposed to address the needs. Show that any alternative that might affect the need for the proposal has been considered in the needs analyses.

Show that the existing interchanges/intersections and the local surface system can neither provide the necessary access nor be improved to satisfactorily accommodate the design-year travel demands. Describe traffic mitigation measures considered at locations where the level of service is or will be below service standards.

Show that the access point revision portion of the proposal is primarily to meet regional (not local) travel demands. Distinguish between local and regional traffic (trip link and/or route choice).

(b) **Analysis and Data.** The data analysis procedures and study areas used must be acceptable to the support team.

Show that a preliminary (planning level) analysis, comparing build to no-build data, was conducted and included the following steps:

- Define the study areas. The proposed access point revision will affect adjacent land use and, conversely, land use will affect travel demand generated. For a possible new interchange, there might be more than one study area depending on build/no-build options and the associated land use development levels.

- Develop current and design year (20 years from start of construction) peak hour traffic estimates for the regional and local systems in the subarea of the proposal. Use regional transportation planning organization based forecasts refined, as necessary, by accepted travel demand estimating procedures. Forecasts for specific ramp traffic can require other methods of estimation procedures and must be consistent with the projections of the travel demand models. (See the [Forecasting and Methods Matrix](#), when available.)

- Identify the origins and destinations of trips on the local systems, the existing interchange/intersections, and the proposed access.

- Assign the appropriate travel demand to improvements that might be made to:
• The surface system such as: widen, add new surface routes, coordinate the signal system, control access, improve local circulation, or improve parallel roads or streets.

• The existing interchanges such as lengthen or widen ramps, add park and ride lots, or add frontage roads.

• The freeway lanes such as add collector-distributor roads or auxiliary lanes.

• Transportation system management and travel demand management measures.

• Describe the current and design year level of service at all affected locations within the study area; including local systems, existing ramps, and freeway lanes.

(5) Access Connections and Design

Will the proposal provide fully directional interchanges connected to public roads, spaced appropriately, and designed to full design level geometric control criteria?

Wherever possible, provide for all directions of traffic movements. The intent is to try to provide full movement at all interchanges. Less than fully directional interchanges for special-purpose access for transit vehicles, for HOVs, or to or from park and ride lots will be considered on a case-by-case basis.

A proposed interchange access must connect to a public highway, road, or street.

Discuss interchange spacing and how the proposed access point relates to present and future proposed configurations and the spacing recommendations.

Show that the proposed access point revision will be designed to meet or exceed current full design level (Chapters 325, 440, 640, 940, and 1050, for example). Present the information in sufficient detail to be used for an operational analysis. For example, include the number of lanes, horizontal and vertical curvature, lateral clearance, lane width, shoulder width, weave distance, ramp taper, and all traffic movements, if appropriate. This information is presented as a simple sketch or a more complex layout depending on the complexity of the proposal. Construction plans, specifications, and estimates of quantities are not necessary.

When existing nonstandard features are to be retained, explain why they are nonstandard and justify the decision not to improve them to standard. The support team helps determine the extent of reconstruction to be proposed and rules on any suggestions regarding deviations for new work that are being considered to become part of the proposal.

Show that all new ramp terminals will be designed to meet or exceed current state and local full design level geometric control criteria.

(6) Operational and Accident Analyses

How will the proposal affect safety and traffic operations now and for the next 20 years?

The support team plays a critical role in operational and accident analysis decisions such as selecting appropriate procedures, defining affected areas, selecting appropriate data, and defining “significant adverse impact.” These are project-specific decisions.

The reporting for policy point six is documentation of the procedures used to do the operational and accident analyses and the results that support and justify the proposal.

Once the (preferred) proposed access revision has been selected, show that it will not have a significant adverse impact on the (a) operation and (b) safety of the freeway and the affected surface system, or that the impacts will be mitigated. If this cannot be shown, the needs and alternatives are revisited, using more detailed information, to develop a different proposal.

Show that the analysis procedures and study areas used are acceptable to the support team.

Document the results of the following analyses in the decision report as appropriate:

• An operational analysis for both the opening and design years of the existing freeway and the affected surface system.
• An operational analysis for both the opening and design years of the proposed future freeway and the affected surface system for the preferred proposal.

• An accident analysis for both opening and design years of the existing freeway and the affected surface system, and for the proposed future freeway and affected surface system.

The data used must be consistent with the data used in the environmental documentation. If not, provide justification for the discrepancies.

(a) Operational Analyses. Demonstrate that the proposal does not have a significant adverse impact on the operation of the freeway or the adjacent affected surface system or that the impacts will be mitigated.

Use appropriate operational analysis procedures. For complex urban projects, a refined model might be necessary. As a minimum, the latest accepted Highway Capacity Manual (HCM) might be appropriate. Any procedure used must provide a measure of effectiveness compatible with the HCM. Include data sufficient to allow independent verification of the results by using the HCM.

All (design level) operational analyses shall be of sufficient detail and include sufficient data and procedure documentation to allow independent analysis and concurrence during FHWA or OSC evaluation of the proposal.

Prepare a sketch or layout displaying adjacent affected facilities and the following data. Include this sketch or layout in the body of the decision report where it is readily available to the reviewers. Show:

• Distances between intersections or ramps of a proposed interchange and that of adjacent interchanges.

• Design speeds.

• Grades.

• Truck volume percentages on the freeway, ramps, and affected roadways.

• Adjustment factors (peak hour factors, etc.).

• Freeway, ramp, and affected surface system traffic volumes (including turning volumes) forecasts for each option, including a “no-build” scenario, in the AM and PM peaks (also, noon peaks, if applicable) and average daily traffic (ADT), for the opening and design year.

• Current year (report year) traffic volumes based on traffic counts.

• Main line, ramp, and affected surface system lane configurations.

The required minimum limits of the analysis on the freeway are through the adjacent and proposed interchanges/intersections on both sides of the access point revision unless it is documented that the proposal has no impacts on the adjacent interchanges/intersections. If the interchanges/intersections are closely spaced, it might be necessary to go beyond adjacent interchanges/intersections. In urban areas, extend the analyses far enough to include the extent of the traffic impacts.

The required limits of the capacity analysis on the surface system are the extent necessary to show that the system can safely and adequately collect and distribute any new traffic loads resulting from the access point revision. Expand the limits of the study area, if necessary, to analyze the coordination required with an in-place or proposed traffic signal system. Document the limits of the analysis as well as how the limits were established.

Document the results of analyzing the existing access and the proposed access point revision at all affected locations within the limits of the study area (such as, weave, merge, diverge, ramp terminals, accident sites, and HOV lanes) along the affected section of freeway (main line and ramps) and on the affected surface system. In the decision report, highlight the following:

• Any location for which there is a significant adverse impact on the operation or safety of the freeway facility (such as causing a reduction of the operational efficiency of a merge condition at an existing ramp,
introducing a weave, or significantly reducing the level of service on the main line due to additional travel demand) as well as what will be done to mitigate this adverse impact.

- Any location where a congestion point will be improved or eliminated by the proposal (such as proposed auxiliary lanes or collector-distributor roads for weave sections).
- Any surface system conditions that will affect traffic entering or exiting the freeway. If entering traffic is to be metered, explain the effect on the connecting surface system (for example, vehicle storage).
- When the existing facility does not meet the desired level of service, show how the proposal will improve the level of service or keep it from becoming worse than the future level with no change in access.

(b) Accident analyses. Demonstrate that the proposal does not have a significant adverse impact on the safety of the freeway or the adjacent affected surface system or that the impacts will be mitigated.

The required minimum limits of study are the same as for the operational analyses.

Identify all safety program (I2) locations. Where appropriate, identify accident histories, rates, and types for the freeway section and the adjacent affected surface system. Project the rates that will result from traffic flow and geometric conditions imposed by the proposed access point revision. Document the basis for all assumptions.

(7) Coordination

Are all coordinating projects and actions programmed and funded?

When the request for an access point revision is generated by new or expanded development (such as private developer or new park and ride lot), demonstrate appropriate coordination between the development and the changes to the transportation system.

Show that the proposal includes a commitment to complete the other noninterchange/nonintersection improvements that are necessary for the interchange/intersection to function as proposed. For example, the local circulation system must be in place before new ramps are opened to traffic and there must be commitment to the travel demand management and transportation system management concepts included in the proposal. If future reconstruction is part of the mitigation for design year level of service, the reconstruction projects must be in the State Highway System Plan.

All elements for improvements must be shown to include a fiscal commitment and a definite time for completion.

If the access point is to be designed as a left-side connection for HOV use only, include a commitment to close the access, rather than to open it to general use, if the HOV demand is moved to another access point or it declines to a level that no longer justifies the access.

(8) Planning and Environmental Processes

What is the status of the proposal’s planning and environmental processes?

All requests for access point revisions on Interstate freeways must contain information on the status of the planning process. Show that the following federal objectives have been considered and report the proposed project’s relationship to meeting them.

Federal law (23 USC 111) requires that “each state carry out a transportation planning process that provides for consideration of projects and strategies that will:

(a) Support the economic vitality of the United States, the states, and metropolitan areas, especially by enabling global competitiveness, productivity, and efficiency.

(b) Increase the safety and security of the transportation system for motorized and nonmotorized users.

(c) Increase the accessibility and mobility options available to people and for freight.

(d) Protect and enhance the environment, promote energy conservation, and improve quality of life.
(e) Enhance the integration and connectivity of the transportation system, across and between modes throughout the state, for people and freight.

(f) Promote efficient system management and operation.

(g) Emphasize the preservation of the existing transportation system.”

All requests for access point revisions on freeways must contain information on the status of the environmental process. The following are just a few examples of status information that might apply.

• Are the environmental documents presently or soon-to-be submitted for approval?

• What applicable permits and approvals have been obtained and are pending?

• Are there hearings still to be held?

• Is the environmental process waiting for an engineering and operational acceptability decision?

1425.06 Documentation

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
### Access Point Decision Report Content and Review Levels

**Figure 1425-1a**

<table>
<thead>
<tr>
<th>Project Type</th>
<th>Support Team</th>
<th>Policy Point</th>
<th>Acceptance *</th>
<th>Approval</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>1 2 3 4 5 6 7 8</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Full and Partial Access Control (See Chapter 1420.)</td>
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**For Interstate Freeways**

<table>
<thead>
<tr>
<th>Project Type</th>
<th>Support Team</th>
<th>Policy Point</th>
<th>Acceptance *</th>
<th>Approval</th>
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</thead>
<tbody>
<tr>
<td>For Interstate Freeways</td>
<td></td>
<td>FHWA FHWA</td>
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**For Non-Interstate Freeways**

<table>
<thead>
<tr>
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<th>Approval</th>
</tr>
</thead>
<tbody>
<tr>
<td>For Non-Interstate Freeways</td>
<td>OSC OSC</td>
<td></td>
<td></td>
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<table>
<thead>
<tr>
<th>Description</th>
<th>Acceptance</th>
<th>Approval</th>
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<tbody>
<tr>
<td>New freeway-to-crossroad interchange in a transportation management area (1)</td>
<td>N or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>New freeway-to-crossroad interchange not in a transportation management area (1)</td>
<td>L or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>New partial interchange</td>
<td>N or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>New HOV direct access to and/or from the median</td>
<td>N or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>New freeway-to-freeway interchange</td>
<td>N or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>Modification to freeway-to-freeway interchange in a transportation management area (1)(2)</td>
<td>N or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>Modification to freeway-to-freeway interchange not in a transportation management area (1)(2)</td>
<td>L or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>Modification to interchange (3)</td>
<td>L or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>Addition of entrance or exit ramps that complete basic movements at existing interchange</td>
<td>L or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>Abandonment of a ramp (4)</td>
<td>L or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>Locked gate (Letter Format)</td>
<td>L or ✓</td>
<td>L or ✓</td>
</tr>
<tr>
<td>Emergency temporary access to site normally accessed by another route. (Letter Format)</td>
<td>L or ✓</td>
<td>L or ✓</td>
</tr>
</tbody>
</table>

See legend and notes next page. * See legend item next page.
### Access Point Decision Report Content and Review Levels

*Figure 1425-1b*

<table>
<thead>
<tr>
<th>Project Type</th>
<th>Support Team</th>
<th>Policy Point</th>
<th>Acceptance</th>
<th>Approval</th>
</tr>
</thead>
<tbody>
<tr>
<td>For Partial and Modified Access Control Freeways (See Chapter 1420.)</td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>New intersection or access point, partial access control</td>
<td>R</td>
<td>S</td>
<td>S</td>
<td>S</td>
</tr>
<tr>
<td>New intersection or access point, modified access control</td>
<td>R</td>
<td>S</td>
<td>S</td>
<td>S</td>
</tr>
<tr>
<td>Change intersection to interchange or over/undercrossing (6)</td>
<td>R</td>
<td>S</td>
<td>S</td>
<td>S</td>
</tr>
<tr>
<td>Modify interchange with effects</td>
<td>R</td>
<td>S</td>
<td>S</td>
<td>S</td>
</tr>
<tr>
<td>Modify intersection with effects</td>
<td>R</td>
<td>S</td>
<td>S</td>
<td>✓</td>
</tr>
</tbody>
</table>

* See 1425(3) regarding acceptance and 1425(4) regarding approval.

•• See Figure 1425-2 for exceptions.

**FHWA** Federal Highway Administration.

**OSC** Olympia Service Center, Design Office. The Access and Hearings Engineer coordinates acceptance and approval.

**B** Brief (policy point) report item required.

✓ OSC acceptance and approval.

**F** On the Interstate system, a (policy point) report item required by FHWA.

**L** For Interstate, FHWA acceptance or approval at the local division level, which can be expected to take from 1 to 4 months, or longer, depending on the complexity of the project and its environmental processes.

**N** For Interstate, FHWA acceptance at the national level, which can be expected to take from 3 to 12 months, or longer, depending on the complexity of the project and its environmental processes.

**R** Recommended.

**S** On a non-Interstate route, a (policy point) report item required by the state.

**Notes:**

(1) A transportation management area is a county with a population greater than 200,000. In Washington they are Clark, King, Pierce, Snohomish, Spokane, and Yakima Counties.

(2) “Modification” includes changes in interchange configuration even though the number of access points does not change. Changing from a cloverleaf to a directional interchange is an example of a “modification.” However, for non-Interstate, if the modification does not add new lanes and can be shown to have no adverse impacts, and the spacing and geometric control criteria requirements will be met, omit the request and document justification to the design file.

(3) Modifications that might adversely affect the level of service of the through lanes. Examples: doubling lanes for an on-ramp with double entry to the freeway; adding a loop ramp to an existing diamond interchange, replacing a diamond ramp with a loop ramp.

(4) Unless it is a condition of the original approval.

(5) Sketch only.

(6) Changing an intersection to an over/undercrossing if all conditions on Figure 1425-2 are met.

(7) Only if data is not consistent between the decision report and the environmental analyses.
<table>
<thead>
<tr>
<th>Project Type</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Modify existing freeway to freeway interchange</td>
<td>To bring to standard</td>
</tr>
<tr>
<td>Revise existing component (lengthening or widening)</td>
<td>To meet current geometric control criteria</td>
</tr>
<tr>
<td>Ramp modification at the crossroad with no effect on the through lanes of the freeway</td>
<td>New right turn pocket, for example</td>
</tr>
<tr>
<td>Add a lane to a ramp that merges before entering the through lane</td>
<td>Adding a lane at the on/off access point requires a decision report</td>
</tr>
<tr>
<td>Reconstruct intersection at grade having HAL, HAC, or FAL concerns</td>
<td>Changing an intersection to an interchange or over/undercrossing requires a report unless all geometric control and policy criteria are met.</td>
</tr>
<tr>
<td>Modification of the intersection of a ramp and a crossroad</td>
<td>Signalize, redo radii, for example</td>
</tr>
</tbody>
</table>

Note:

The table above shows some, but not all, of the types of access revisions that do not require a request and Access Point Decision Report if the following conditions are met.

- It is documented that there will be no adverse impact on the freeway.
- The data used is consistent with the data used in the environmental analyses.
- The access is designed to the design level required by the appropriate Design Matrix.
- Access spacing meets requirements in Chapter 940.
- The project is approved per Chapter 330 as part of the Project Summary approval process.
- Omission of the request and decision report is justified to file with a copy sent to the state Access and Hearings Engineer.
Access Deficiency Identified

1

Is Deficiency in Highway System Plan

2

Yes

No

Amend Highway System Plan

3

Yes

No

Project is Dead

Establish Support Team

4

Need Analysis by Region (per DM 1425)

5

Is Revised Access Needed

6

Yes

No

Takes Team Out of the Access Approval Process

No Added or Revised Access Will be Allowed

Develop Added Access Point Decision Report

7

Report Routed to Discipline Teams for Technical Review

8

OSC Design Does Geometric Review

8a

OSC Design Does Access Review

8b

OSC Traffic Does Operational Review

8c

from 9

see next page

Access Point Decision Report Flow Chart

Figure 1425-3a
Access Point Decision Report Flow Chart

Figure 1425-3b
Chapter 1430

The Washington State Department of Transportation (WSDOT) has full jurisdiction on limited access highways, whether they are inside or outside incorporated city limits except that the Federal Highway Administration (FHWA) has jurisdiction on the Interstate System.

WSDOT keeps a record of the status of limited access control, by state route number and mile post, in the database: Access Control Tracking System at http://www.wsdot.wa.gov/eesc/design/access, under the RELATED SITES heading.

The acquisition of full, partial, or modified control is to be evaluated when right of way is being acquired on an existing highway if the route is shown on the Access Control Tracking System list as either established or planned for limited access. The matrices in Chapter 325 list several project types for which acquisition is indicated as a design element.

The cost of acquiring limited access must be evaluated considering future accident costs, future development, and the improved level of service of limited access highways. This cost will be evaluated against the cost to realign the highway in the future if limited access is not acquired at current prices.

Nothing in this chapter is to be construed to prevent acquisition of short sections of full, partial, or modified control of access.

1430.02 Achieving Limited Access

(1) Process

All Washington highways are managed access highways (Chapter 1435) except where limited access rights have been acquired. The right of way and limited access plans show the acquired limited access boundaries along the highways shown on the Access Control Tracking System as “Established Limited Access.” The Tracking System list also shows the highways that are “Planned for Limited Access.”
To achieve limited access:

(a) The Transportation Commission first identifies a highway as “Planned for Limited Access.”

(b) To establish or revise limited access on new or existing highways, access hearings are held. See Chapter 210, “Public Involvement” regarding hearings, and Chapter 1410 for the phases of appraisal and acquisition.

- Phase 1. The region develops an access report and an access report plan for department approval and presentation to local officials. The plan notes the level of limited access proposed to be established.

- Phase 2. The region develops an access hearing plan for the State Design Engineer or designee approval and for presentation at the hearings.

- Phase 3. After the hearing, the region develops the findings and order and revises the hearing plan to become the findings and order plan. The findings and order is processed to Headquarters (HQ) Access and Hearings Unit for review and approval.

(c) The Transportation Commission or a designee adopts the findings and order and thus establishes the limits and level of limited access control to be acquired.

(d) The findings and order plan is now revised by the Right of Way Plans Office for approval by the State Design Engineer or designee as a Phase 4 final right of way and limited access plan.

(e) Real Estate Services acquires limited access rights from individual property owners based on final design decisions (diamond interchange or single point, for instance) and updates the right of way and limited access plans.

(f) These highways or portions thereof are now limited access highways and no longer fall under the managed access program.

Highways are shown in the Access Control Tracking System as “L/A” in the CURRENT ACCESS column and further listed under ESTABLISHED L/A, PLANNED L/A, or L/A ACQUIRED, based on the current right of way and limited access plans. If not listed under L/A ACQUIRED, the highway section is a managed access highway section until the acquisition is final.

(2) Access Report

The access report is developed by the region to inform local governmental officials of the proposed limited access highway, the principal access features involved, and to secure their approval. This report is not furnished to abutting property owners. Three copies of the report are submitted to the HQ Access and Hearings Unit for review and approval prior to submission to local authorities.

The access report consists of:

(a) A description of the existing and proposed highways. Data on the history of the existing highway (may include references to High Accident Locations (HAL), High Accident Corridors (HAC), Pedestrian Accident Locations (PAL), and Risk locations) and development of the proposed highway(s).

(b) Traffic analyses pertaining to the proposed highway, including available information concerning present and potential future traffic volumes of county roads and city streets crossing or severed by the proposed highway, and sources of information (origin-destination surveys, and so forth).

Traffic data developed for the design decision summary, together with counts of existing traffic directly available from state or local records, is normally adequate. Special counts of existing traffic are obtained only if circumstances indicate that the available data is inadequate or outdated.

(c) A discussion of factors affecting the design of the subject highway, including:

- Design level.
- Level of limited access, with definition.
- Roadway section.
- Interchange, grade separation, and intersection spacing.
- Pedestrian and bicycle trails or paths.
• Operational controls with emphasis on proposed fencing, the general concept of illumination, signing, and other traffic control devices.

• Locations of utilities and how affected.

• Proposed plan for landscaping and beautification, including an artist’s graphic rendition or design visualization.

(d) Governmental responsibility, comprehensive planning, land use, and community service relative to the new highway.

(e) The disposition of frontage roads, city street and county road intersections, and excess right of way.

(f) An appendix containing the following:

• A glossary of engineering terms.

• A traffic volume diagram(s).

• Pages showing diagrammatically or graphically the roadway section(s), operational controls, and rest areas (if rest areas are included in the project covered by the report).

• A vicinity map.

• An access report plan and profiles for the project.

The access report plan shows the effects of the proposed highway on the street and road system by delineating the points of public access. See the Plans Preparation Manual for a list of the minimum details to be shown on the plan and for a sample plan.

(h) Conferences and Reviews. Upon receipt of the Environmental and Engineering Programs (E&EP) Director’s approval of Phase 1 (Figure 1410-1), the region publishes the necessary copies, submits the access report to the county and/or city officials for review and approval, and meets with all local governmental agencies involved to discuss the report. The region reviews any request for modification and submits recommendations, with copies of any correspondence or minutes relating thereto, to the HQ Access and Hearings Unit.

(3) Access Hearing Plan
The region prepares an access hearing plan to be used as an exhibit at the public hearing (Chapter 210) and forwards it to the HQ Right of Way Plans Office for review. See the Plans Preparation Manual for a list of data to be shown on the access hearing plan in addition to the access report plan data.

When the plan review is completed by Headquarters, the access hearing plan is placed on the E&EP Director’s calendar for approval of Phase 2 authority (Figure 1410-1).

(4) Documentation
Documentation for the establishment of limited access control is in Chapter 210.

1430.03 Full Control (Most Restrictive)

(1) Introduction
Full control limited access highways provide almost complete freedom from disruption by allowing access only through interchanges at selected public roads/streets, rest areas, viewpoints, or weigh stations, and by prohibiting at-grade crossings and approaches. Gated approaches are occasionally allowed but only with approval of a request that includes an Access Point Decision Report (Chapter 1425).

At times, on state highways where full access control has been established, except Interstate, staged access acquisition may be used (subject to the approval of an access deviation) with initial acquisition as partial or modified control and with ultimate acquisition of full control planned on the highway. Where there is no practical alternative within reasonable cost, the decision to defer acquisition of limited control of access must be documented and is subject to the approval of an access deviation.

(2) Application
Terminate full control limited access sections at apparent logical points of design change. The following guidelines are to be used for the application of full control on limited access highways:
(a) **Interstate.** Full control is required on Interstate highways.

(b) **Principal Arterial.** Documentation assessing the evaluation of full control is required for principal arterial highways requiring four or more through traffic lanes within a 20-year design period unless approved for partial or modified control on existing highways by the Transportation Commission.

(c) **Minor Arterial and Collector.** Minor arterial and collector highways will not normally be considered for development to full control.

(3) **Crossroads at Interchange Ramps**

The extension of limited access control beyond an intersection is measured from the center line of ramps, crossroads, or parallel roads as shown in Figures 1430-1a, b, and c, from the terminus of transition tapers, Figure 1430-2, and single point urban intersections, Figure 1430-3.

(a) **Ramps.** At-grade intersections and approaches are prohibited within the full length of any off or on interchange ramp. The ramp is considered to terminate at its intersection with the local road or street.

(b) **Frontage Roads.** See Figures 1430-1a, b and c. Direct access from the highway to a local service or frontage road is allowed only via the interchange crossroad.

(c) **Interchange Crossroads.** In both urban and rural areas, full control limited access must be established and then acquired along the crossroad at an interchange for a minimum distance of 300 ft beyond the center line of the ramp or the end of the transition taper.

If a frontage road or local road is located at or within 350 ft of a ramp, limited access will be established and then acquired along the crossroad and for an additional minimum distance of 130 ft in all directions from the center line of the intersection of the crossroad and the frontage or local road (Figures 1430-1a and b) or 130 ft from the ends of the raised splitter islands of a roundabout (Figure 1430-1c).

For interchanges incorporating partial cloverleaf and/or buttonhook ramps (Figure 1430-1b), limited access is required for all portions of the crossroad and frontage roads between the ramp terminals, and for a distance of 300 ft beyond the ramp terminals. If an at-grade intersection for a local road or street is to be served directly opposite the ramp terminals, limited access will be extended additionally for a minimum of 300 ft, along that leg of the intersection.

When the intersection in question is a roundabout, see Figure 1430-1c. This shows extension of full control to be 300 ft measured from the end of the raised splitter island for an intersection with a ramp terminal and 130 ft for three legs of an at-grade intersection at or within 350 ft of a ramp terminal intersection.

Figure 1430-2 shows the terminus of transition taper.

For a single point urban interchange (SPUI) with a right or left turn “ramp branch” (separated by islands), Figure 1430-3, access control is measured (300 ft) from the intersection of the center line of the ramp branch with the center line of the nearest directional roadway.

(d) **Levels of Limited Access, Location of Approaches.** See Figures 1430-1a, b, and c and Figures 1430-2 and 3. Provide full control for 300 ft from the center line of the ramp or terminus of a transition taper.

If the economic considerations to implement full control for the full 300 ft are excessive, then provide full control for the first 130 ft and partial or modified control may be provided for the remaining 170 ft, for a total minimum distance of 300 ft of limited access. Contact the HQ Access and Hearings Unit when considering this option.

An approved access deviation is required if the limited access control falls short of 300 ft and for any access that has been allowed to remain within the first 130 ft.

Ensure that approaches are far enough away from a frontage road intersection to provide efficient intersection operation.
(4) **Location of Utilities, Bus Stops, Mailboxes, and Pedestrian Crossings**

(a) **Utilities.** See the *Utilities Accommodation Policy* regarding location of and access to utilities. Connecting utility lines are allowed along the outer right of way line between intermittent frontage roads.

(b) **Bus Stops.** Common carrier or school bus stops are not allowed except at:
   - Railroad crossings (Chapter 930).
   - Locations provided by the state on the interchanges (such as flyer stops).
   - In exceptional cases, along the main roadway where pedestrian separation is available.

(c) **Mailboxes.** Mailboxes are not allowed on full control limited access highways. Mail delivery will be from frontage roads or other adjacent local roads.

(d) **Pedestrian Crossings.** At-grade pedestrian crossings are not allowed except at ramp terminal at-grade intersections.

(5) **Nonmotorized Traffic**

All nonmotorized traffic is prohibited on full control limited access highways. This prohibition does not apply to:

- Pedestrian separations or other facilities provided specifically for pedestrian use.
- Bicyclists using facilities provided specifically for bicycle use (separated paths).
- Bicyclists using the right-hand shoulders, except where such use has been specifically prohibited. Information pertaining to such prohibition is available from the Traffic Branch of the Operations and Maintenance Office.

(6) **Trails**

Pedestrian and bicycle trails are allowed, consistent with “Rules of the Road” (RCW 46.61), within the limits of full control limited access highways. When trails are allowed (with headquarters approval), they must be documented on the right of way and limited access plan. The plan shows the location of the trail and where the trail crosses limited access, and provides movement notes. See 1430.10(1).

**1430.04 Partial Control**

(1) **Introduction**

Partial control may be established, when justified, on any highway except Interstate. Partial control provides a considerable level of protection from traffic interference and protects the highway from future strip-type development.

Upon acquisition of partial control limited access rights, the number, type, and use of the access approaches of abutting property are frozen. The abutting property access rights and type of use are recorded upon the property deed. The rights and use may not be altered by the abutting property owner, the local jurisdiction, or the region. This authority resides with the State Design Engineer. See 1430.10.

(2) **Application**

Partial control will not normally be used in urban areas, or inside corporate limits on existing principal arterial highways where traffic volumes are less than 700 design hourly volume (DHV). Terminate limited access sections at apparent logical points of design change.

(a) **Principal Arterial.** The minimum route length is all sections not requiring full control. See 1430.03(2)(b).

Partial control is required when the estimated traffic volumes exceed 3,000 average daily traffic (ADT) within a 20-year design period on principal arterial highways requiring two through traffic lanes. For multilane principal arterial highways, see 1430.03(2)(b).

(b) **Minor Arterial.** The minimum route length is: urban, 2 miles; rural, 5 miles; and combination urban and rural, 3 miles.

Partial control is required on rural minor arterial highways on both new and existing locations, and urban minor arterial highways on new locations, requiring four or more through traffic lanes within...
a 20-year design period, or requiring only two through traffic lanes where the estimated traffic volumes exceed 3,000 ADT within a 20-year design period.

Other rural minor arterial highways with only two lanes may be considered for partial control if any of the following conditions apply:

- The partial control can be acquired at a reasonable cost.
- The route connects two highways of a higher functional classification.
- The potential land development can result in numerous individual approaches, such as encountered in recreational or rapidly developing areas.
- The highway traverses publicly owned lands where partial control is desirable.

(c) Collector (New Alignment). Partial control is required on collector highways on new locations requiring four or more through traffic lanes in a 20-year design period.

(d) Collector (Existing). Existing collector highways will normally be considered for partial control limited access only when all of the following conditions apply:

- The highway serves an area that is not directly served by a higher functional classification of highway.
- Existing or planned development will result in traffic volumes significantly higher than what is required for partial control on minor arterials.
- Partial control can be established without a major impact on development of abutting properties within the constraints of established zoning at the time when the partial control is proposed.

(3) Interchanges and Intersections

(a) Interchanges. When an interchange occurs on a partial control limited access highway, full control applies at the interchange and interchange ramps. Refer to 1430.03(3) and see Figures 1430-1a, b, and c for required minimum lengths of access control.

(b) Intersections. At an at-grade intersection on a partial control limited access highway, control will be established and acquired along the crossroad for a minimum distance of 300 ft from the center line of the highway. (Figure 1430-4) If another frontage or local road is located at or within 350 ft of the at-grade intersection, limited access will be established and then acquired along the crossroad for the required minimum 300 ft and for an additional minimum distance of 130 ft in all directions from the center line of the intersection of the frontage or local road or the ends of the raised splitter islands of a roundabout (Figure 1430-5) and the crossroad. On multilane highways, measurements will be made from the center line of the nearest directional roadway.

An approved access deviation is required if the limited access control falls short of 300 ft and for any access that has been allowed to remain within the first 130 ft.

At-grade intersections with public roads are limited to the number allowed for the functional classification of highway involved as follows:

Principal Arterial - If the ADT is less than 2,000, one mile spacing (minimum), center line to center line. If over 2,000 ADT within 20 years, plan for grade separation.

Minor Arterial - If the ADT is less than 2,000, one-half mile spacing (minimum), center line to center line. If over 2,000 ADT within 20 years, plan for grade separation.

Collector - Road (or street) plus property approaches not more than six per side per mile.

However, with approval from the State Design Engineer, shorter intervals may be used where topography or other conditions restrict the design. When intersecting roads are spaced farther apart than one per mile, median crossings may be considered for U-turns in accordance with Chapter 910. Keep U-turns to a minimum, consistent with requirements for operation and maintenance of the highway.

To discourage movement in the wrong direction on multilane highways, locate private approaches 300 ft or more from an at-grade intersection.

At a tee intersection, a private approach may be located directly opposite the intersection or
(4) **Access Approach**

Partial control is exercised to the level that, in addition to intersections with selected public roads, some crossings and private driveways may be allowed.

(a) **Approach Types.** Partial control limited access highways allow at-grade intersections with selected public roads and private approaches using Type A, B, C, and F approaches. See Chapter 1420 for definitions of the approach types.

Type D, commercial approaches, are not allowed direct access to partial control limited access highways. Commercial access is allowed only by way of public roads.

The type of approach provided for each parcel takes into consideration present and potential land use and is based on an economic evaluation. See 1430.05(4) for a list of considerations.

(b) **Design Considerations.** The following considerations are used to determine the number and location of access approaches on partial control limited access highways.

1. Access approaches must be held to a minimum. The number is limited as follows:
   - Principal arterial - 2 per side per mile.
   - Minor arterial - 4 per side per mile.
   - Collector - 6 per side per mile including at-grade intersections
2. Approaches in excess of the number listed in 1., above, may be allowed as stage construction if approved by the State Design Engineer.
3. Approaches are not allowed for parcels that have reasonable access to other public roads unless the parcel has extensive highway frontage.
4. Relocate or close approaches located in areas where sight limitations create undue hazard.
5. Allow only one approach for each parcel except for very large ownerships, or where terrain features do not allow the property to be served by a single approach. This includes contiguous parcels under a single ownership.
6. Where possible, locate a single approach to serve two or more parcels.
7. The approved design is to provide for future development of frontage roads that will eliminate an excessive number of approaches.

(5) **Location of Utilities, Bus Stops, Mailboxes, and Pedestrian Crossings**

(a) **Utilities.** See the *Utilities Accommodation Policy* regarding location of and access to utilities. Connecting utility lines are allowed along the outer right of way line between intermittent frontage roads.

(b) **Bus Stops.** Bus stops for both common carriers and school buses are not allowed on either two or four-lane highways, except as follows:
   - At railroad crossings per Chapter 930.
   - At locations of intersections with necessary pullouts to be constructed by the state.
   - Where shoulder widening has been provided for mail delivery service.
   - For a designated school bus loading zone on the traveled lane or adjacent thereto which has been approved by the Department of Transportation.

Buses are not allowed to stop in the traveled lanes blocking at-grade intersections or private approaches to load or unload passengers.

School bus loading zones on partial control limited access highways must be posted with school bus loading zone signs, in accordance with the latest edition of the *Manual on Uniform Traffic Control Devices*.

(c) **Mailboxes.** Locate mailboxes on frontage roads or at intersections with the following exceptions for properties that are served by Type A or B approaches:
• Locate mailboxes on a four-lane highway only on the side of the highway on which the deeded approach is provided.

• Locate mailboxes on a two-lane highway on the side of the highway that is on the right in the direction of the mail delivery.

Whenever mailboxes are allowed on a partial control limited access highway, provide mailbox turnouts to allow mail delivery vehicles to stop clear of the through traffic lanes. See Chapter 700 for additional information concerning mailbox locations and turnouts.

(d) Pedestrian Crossings. Pedestrian crossings are allowed when grade-separated.

At-grade pedestrian crossings are allowed:
• At intersections only where an at-grade crossing is provided in accordance with Chapter 1025.
• On two-lane highways at mailbox locations.
• On two-lane highways not less than 100 ft from a school bus loading zone (pull out) adjacent to the traveled lane, if school district and WSDOT personnel determine that stopping in the traveled lane is hazardous.
• On two-lane highways where the school bus is stopped on the traveled lane to load or unload passengers and the required sign and signal lights are displayed.

(6) Nonmotorized Traffic

On partial control limited access highways, pedestrian and bicycle traffic is allowed, consistent with “Rules of the Road” (RCW 46.61), except when unusual safety conditions support prohibition. Information pertaining to such prohibitions is available from the Traffic Engineering Branch of the Operations and Maintenance Office.

(7) Trails

Pedestrian and bicycle trails are allowed, consistent with “Rules of the Road,” on partial control limited access highways. When trails are allowed (with headquarters approval), they must be documented on the right of way and limited access plan. The plan shows the location of the trail and where the trail crosses limited access, and provides movement notes. See 1430.10(1).

1430.05 Modified Control (Least Restrictive)

(1) Introduction

Modified control is intended to prevent further deterioration in the safety and operational characteristics of existing highways by limiting the number and location of access points.

Upon acquisition of modified control limited access, the number, type, and use of access approaches of abutting property are frozen. The abutting property access rights and type of use are recorded upon the property deed. The rights and use may not be altered by the abutting property owner, the local jurisdiction, or the region. This authority resides with the State Design Engineer. See 1430.10.

(2) Application

In general, modified control is applied where some level of control is desired, but existing and potential commercial development precludes the implementation of full or partial control.

(a) Existing Highways. Modified control may be established and acquired on existing highways other than Interstate. Priority is given to highway segments where one or both of the following conditions apply:

• Commercial development potential is high, but most of the adjoining property remains undeveloped.

• There is a reasonable expectation that the adjoining property will be redeveloped to a more intensive land use resulting in greater traffic congestion.

(b) Design Analysis. Selection of highways on which modified control may be applied is based on a design analysis including the following factors:
• Traffic volumes.
• Level of service.
• Safety.
• Level of Development Plan.
• Route continuity.
• Population density.
• Local land use planning.
• Present and potential land use.
• Predicted growth rate.
• Economic analysis.

(c) Exceptions. Where modified control is to be established, developed commercial areas may be excepted from control when all or most of the abutting property has been developed to the extent that few, if any, additional commercial approaches will be required with full development of the area. Contact the HQ Access and Hearings Unit when considering this option. If this exception is within the limits of access control requirements, an approved access deviation is required.

(3) Intersections

At an intersection on a modified control limited access highway, access control will be established and acquired along the crossroad for a minimum distance of 130 ft from the center line of a two-lane highway, from the center line of the nearest directional roadway of a four-lane highway, or from the ends of the raised splitter islands of a roundabout (Figures 1430-5 and 6). Approaches are allowed within this area only when there is no reasonable alternative. An approved access deviation is required for any access that has been allowed to remain within the first 130 ft.

(4) Access Approach

The number and location of approaches on a highway, with modified control, must be carefully planned to provide a safe and efficient highway compatible with present and potential land use.

(a) Approach Types. Modified control limited access highways allow at-grade intersections with selected public roads and with private approaches using Type A, B, C, D, and F approaches. See Chapter 1420 for definitions of the approach types.

The type of approach provided for each parcel takes into consideration present and potential land use and is based on an economic evaluation that considers the following:

• Local comprehensive plans, zoning, and land use ordinances.
• Property covenants and/or agreements.
• City or county ordinances.
• The highest and best use of the property.
• Highest and best use of adjoining lands.
• Change in use by merger of adjoining ownerships.
• All other factors bearing upon proper land use of the parcel.

(b) Design Considerations. The following considerations are used to determine the number and location of approaches:

1. Parcels that have access to another public road or street are not normally allowed direct access to the highway.
2. Relocate or close approaches located in areas where sight limitations create undue hazard.
3. Hold the number of access approaches to a minimum. Access approaches are limited to one approach for each parcel of land, or when adjoining parcels are under one contiguous ownership.
4. Encourage joint use of access approaches where similar use of land allows.
5. Additional approaches may be allowed for future development consistent with local zoning. Once limited access has been acquired, this will require a value determination process. See 1430.10.
6. Close existing access approaches not meeting the above.
(5) Location of Utilities, Bus Stops, Mailboxes, and Pedestrian Crossings

(a) Utilities. See the Utilities Accommodation Policy regarding location of and access to utilities. Connecting utility lines are allowed along the outer right of way line between intermittent frontage roads.

(b) Bus Stops and Pedestrian Crossings. Bus stops and pedestrian crossings are allowed as follows:

- In rural areas, bus stops and pedestrian crossings are subject to the same restrictions as in 1430.04(5).
- In urban areas, bus stops for both commercial carriers and school buses are allowed. See Chapter 1060 for requirements.

(c) Mailboxes. Locate mailboxes adjacent to or opposite all authorized approaches as follows:

- Locate mailboxes on a four-lane highway only on the side of the highway on which the deeded approach is provided.
- Locate mailboxes on a two-lane highway on the side of the highway that is on the right in the direction of the mail delivery. Where mailboxes are allowed, a mailbox turnout is recommended to allow mail delivery vehicles to stop clear of the through traffic lanes. See Chapter 700 for additional information concerning mailbox locations and turnouts.

(6) Nonmotorized Traffic

Pedestrian and bicycle traffic is allowed, consistent with “Rules of the Road” (RCW 46.61), on modified control limited access highways, except where unusual safety considerations support prohibition. Information pertaining to such prohibitions is available from the Traffic Engineering Branch of the Operations and Maintenance Office.

(7) Trails

Pedestrian and bicycle trails are allowed, consistent with “Rules of the Road,” on modified control limited access highways. When trails are allowed, they must be documented on the right of way and limited access plan. The plan shows the location of the trail and where the trail crosses limited access, and provides movement notes. See 1430.10(1)

1430.06 Access Approaches

(1) General

Access approaches may be allowed on limited access highways consistent with the requirements outlined in 1430.03, 1430.04, and 1430.05.

For additional information pertaining to approaches, refer to Chapters 915 (roundabouts), 920 (approach design templates), and 1410 (right of way), and the Plans Preparation Manual.

(2) Definitions

See Chapter 1420 for specific definitions of the approach types. The widths for the approach types are negotiated, and only the negotiated width is shown on the right of way and limited access plan.

1430.07 Frontage Roads

Local agency approval is required for any planned frontage roads, county roads, city streets, or cul-de-sacs. The local agency must also agree in writing to accept and maintain the new section as a county road or city street.

(1) General

Frontage roads are provided in conjunction with limited access highways to:

- Limit access to the main line.
- Provide access to abutting land ownerships.
- Restore continuity of the local street or roadway system.

Refer to Chapter 620 for frontage road general policy, and to Chapter 330 for required documentation.

By agreement under which the state is reimbursed for all costs involved, frontage roads that are not the responsibility of the state may be built by the state upon request of a local political subdivision, a private agency, or an individual.
(2) County Road and City Street
To connect roads or streets that have been closed off by the highway, short sections of county roads or city streets that are not adjacent to the highway may be constructed if they will serve the same purpose as, and cost less than, a frontage road.

(3) Cul-de-Sacs
For a frontage road or local street bearing substantial traffic that is terminated or closed at one end, provide a cul-de-sac (or other street or roadway consistent with the local policy or practice) that is sufficient to allow vehicles to turn around without encroachment on private property.

1430.08 Turnbacks
When WSDOT transfers jurisdiction of operating right of way to a city, town, or county a turnback agreement is required. See the Agreements Manual for turnback procedures.

Locate the turnback limits at points of logical termination. This will allow WSDOT to retain an adequate amount of right of way for maintenance of the highway and for other operational functions.

In areas where limited access rights have been acquired from the abutting property owners, the limited access rights will continue to be required for highway purposes, thus the limited access rights will not be included as part of a turnback agreement.

When a signalized intersection is in the area of a turnback, locate the turnback limit outside of the detector loops if WSDOT is continuing the ownership, operation, and maintenance of the signal system. For a roundabout, locate the turnback limit at the back of the raised approach splitter island if WSDOT is continuing the ownership, operation, and maintenance of the roundabout.

1430.09 Adjacent Railroads
(1) General
A limited access highway and a railroad are considered adjacent when they have a common right of way border with no other property separating them. The allowed approaches only apply to adjacent railroad property that is directly used for current railroad operation.

(2) Requirements
It is in the public interest to provide access to the railroad right of way, from limited access highways, for maintenance of the railroad and the utilities located on the railroad right of way when other access is not feasible. This applies both to new highways and to existing highways where limited access has been acquired.

Direct access is allowed when local roads are infrequent or there are few highway-railroad crossings from which trail-type access for maintenance purposes is feasible, and when unique topography or other unusual conditions justify its use.

Direct access from the highway is considered unnecessary and is not allowed when:

• There are local roads adjacent to or crossing the railroad.
• A trail-type road can be provided by the railroad between crossroads.
• The limited access highway is paralleled by a frontage road adjacent to the railroad.
• No highway previously existed adjacent to the railroad.

(3) Restrictions
To justify direct approaches to provide access to railroad right of way, all of the following conditions must be met:

• A maximum of one approach is allowed for every 2 miles of highway.
• The approach must not adversely affect the design, construction, stability, traffic safety, or operation of the highway.
• Except when the railroad is located in the median area, the approach is to be accomplished in a legal manner by right turns only to and from the roadway nearest the railroad. Median crossing is not allowed.
• The approach is secured by a locked gate under arrangements satisfactory to the department. (See approach Type C in Chapter 1420, and Chapter 1425.)
• Parking of any vehicles or railroad equipment is prohibited within limited access highway right of way.
• A special emergency maintenance permit must be obtained for periods of intensive railroad maintenance.
• The approach must be closed if the railroad operation ceases.
• Approaches are limited to use by the railroad company unless specific provisions for other use are shown on the right of way and limited access plan and included in the right of way negotiations.

1430.10 Modifications to Limited Access Highways

(1) General

Modifications to limited access highways can only be made by application of current design requirements and with the approval of the E&EP Director or designee and, when appropriate, the Federal Highway Administration.

Any change is a modification to limited access: new fence openings, closing existing fence openings, adding trails that cross into and out of the right of way, and widening existing approaches, for instance. The right of way and limited access plan must be revised and, if private approaches are involved, deeds must be redone.

Consider the following factors when evaluating a request for modification of a limited access highway:
  • Existing level of control on the highway.
  • Functional classification and importance of the highway.
  • Percentage of truck traffic.
  • Highway operations.
  • Present or future land use.
  • Environment or aesthetics.
  • Economic considerations.
  • Safety considerations.

Evaluate all revisions to limited access highways to determine if access hearings are required.

Also see Chapter 1425, “Access Point Decision Report,” for requirements to be met for selected modifications to full control limited access highways such as the Interstate System and multilane state highway.

(2) Modifications for Private Access Approaches

(a) Requirements. Examples of access modification requested by abutting property owners include additional road approaches, changes in the allowed use, or additional users of existing road approaches.

Plan revisions that provide for additional access to abutting properties after the department has purchased the access rights are discouraged. However, these revisions may be considered if all of the following can be established:
  • There are no other reasonable alternatives.
  • The efficiency and safety of the highway will not be adversely impacted.
  • The existing situation causes extreme hardship on the owner(s).
  • The revision is consistent with the limited access highway requirements.

(b) Procedures. The region initiates a preliminary engineering review of the requested modification to or break in limited access. This preliminary review will be conducted with the HQ Access and Hearings Unit to determine if conceptual approval can be granted for the request. If conceptual approval can be granted then:
  • The region initiates an engineering review of the requested modification.
  • The region prepares and submits to HQ Plans Branch a preliminary right of way and limited access plan revision together with a recommendation for approval by the E&EP Director. When federal aid funds are
involved in any phase of the project, the proposed modification will be sent to FHWA for their review and approval.

- The recommendation will include an item-by-item analysis of the factors listed in 1430.10(1) and 1430.10(2)(a) above.

(c) **Valuation Determination.** Upon preliminary approval, region Real Estate Services prepares an appraisal for the value of the access change using a before and after appraisal.

- The appraisal follows the requirements set forth in the Right of Way Manual.
- The appraisal is reviewed by the HQ Real Estate Services Office. If the appraisal data does not support a value of $1,500 or more, a minimum value of $1,500 is used.
- For well documented special cases where it does not appear appropriate to base the charges on the reviewed appraisal, region Real Estate Services documents the circumstances that support granting the requested change at less than the determination of value in an administrative settlement letter.
- The appraisal package is sent to HQ Real Estate Services Office for review and approval.
- If federal aid funds were involved in purchasing access control, HQ Real Estate Services will send a copy of the appraisal package to FHWA for their review and approval.

(d) **Final Processing.**

- Region Real Estate Services informs the requestor of the approved appraised value for the change.
- If requestor is still interested, region prepares a “Surplus Disposal Package” for HQ Real Estate Services Office review and approval.
- At the same time, the preliminary right of way and limited access plan revision previously transmitted is processed for approval.
- After the department collects the payment from the requestor, the region issues a permit for the construction, if required.
- If an existing approach is being surrendered, region Real Estate Services obtains a conveyance from the property owner.
- HQ Real Estate Services Office prepares and processes a deed granting the change to the access rights.

(3) ** Modifications for Public At-Grade Intersections**

(a) **Requirements.**

- Public at-grade intersections on partial control limited access highways serve local arterials that form part of the local transportation network.
- Requests for new intersections on limited access highways must be made by or through the local governmental agency to WSDOT. The region will forward this request, including the data referenced in 1430.10(1) and 1430.10(2)(a) to the HQ Access and Hearings Unit.
- New intersections require full application of current limited access acquisition and conveyance to the WSDOT. The access acquisition and conveyance must be completed prior to beginning construction of the new intersection. The new intersection will meet WSDOT design and spacing requirements.

(b) **Procedures.**

- The region evaluates the request and contacts the HQ Access and Hearings Unit for conceptual approval.
- The region submits an intersection plan for approval (Chapter 910) and right of way and limited access plan revision request (Plans Preparation Manual). This plan includes the limited access design requirements along the proposed public at-grade intersection.
• The State Design Engineer approves the intersection plan.
• The E&EP Director approves the access revision.
• The region submits the construction agreement to the State Design Engineer. (See the Agreements Manual.)
• The E&EP Director approves construction agreement.

(c) Valuation Determination.

• When a requested public at-grade intersection will serve a local arterial that immediately connects to the local transportation network, compensation will not be required.

• When a requested public at-grade intersection will serve only a limited area, does not immediately connect to the local transportation network, or is primarily for the benefit of a limited number of developers, compensation for the access change will be addressed in the plan revision request. In these situations, compensation is appropriate and a value will be determined as outlined in 1430.10(2)(c) above.

1430.11 Documentation

A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
For a road located 350' or less from the center line of the ramp terminal, extend 130' in all directions.

Full Access Control Limits - Interchange

Figure 1430-1a
For a road located 350' or less from the center line of the ramp terminal, extend 130' in all directions.

Full Access Control Limits - Interchange

Figure 1430-1b
Full Access Control Limits - Interchange

Figure 1430-1c
Full Access Control Limits - Ramp Terminal With Transition Taper

* Access control extends 300’ Min. beyond end of farthest taper.

Figure 1430-2
Full Access Control Limits - Single Point Urban Interchange

Figure 1430-3
For a road located 350' or less from the center line of the nearest directional roadway, extend access control 130' in all directions.
Partial and Modified Access Control Limits - Roundabout Intersections

Figure 1430-5
Modified Access Control Limits - Intersections

Figure 1430-6
Chapter 1435

1435.01 General

This chapter describes the permitting process for granting permission to connect to managed access highways within unincorporated areas. Chapter 1420, “Access Control,” has an overview of access control, and the references list and the definitions of terminology for this chapter.

In Washington, managed access highways include all state highways that are not limited access highways. The managed access highways do not include limited access highways where the access rights have been acquired in compliance with Revised Code of Washington (RCW) Chapter 47.52. State highways that are planned for or established as limited access, as listed in the Access Control Tracking System (at http://www.wsdot.wa.gov/eesc/design/access/, under the RELATED SITES heading), are treated as managed access highways until such time when the limited access rights are acquired.

Access to managed access highways is regulated by the governmental entity having jurisdiction over the highway’s roadsides. Access connection permits are issued on managed access highways. The Washington State Department of Transportation (WSDOT) has access connection permitting authority over all state highways outside incorporated towns and cities. Incorporated towns and cities have access connection permitting authority for the managed access state highways within their boundaries.

Managed access highways are classified from Class 1, the most restrictive, to Class 5, the least restrictive. Access connections to managed access highways are further designated by category, from Category I to Category IV, by vehicular usage.

After a new law, RCW 47.50, went into effect (in 1991) by establishing access management, the first set of new rules, Washington Administrative Code (WAC) 468-51, titled Highway Access Management Access Permits--Administrative Process, was prepared and then adopted by the department in July 1992. This first WAC established a permit fee schedule and application process for only those state highways under the access connection permitting authority of WSDOT.

The second set of new rules, WAC 468-52, titled Highway Access Management -- Access Control Classification System and Standards, was prepared and then adopted by the department in February 1993. This second WAC created a classification system and established design criteria for all managed access highways, including those managed access state highways within the incorporated limits of a town or city.

As with any set of rules, time determines what works and what needs to be changed. Beginning in 1998, the department began reviewing the two existing Highway Access Management WACs (468-51 and 468-52) for possible modifications and improvements. After numerous meetings with representatives from the private sector, government, lawmakers, and the public, the department adopted a newly revised pair of WACs in March 1999.

1435.02 Managed Access Classes

Managed access state highways consist of a classification system of five classes. The classes are arranged from the most restrictive Class 1 to the least restrictive Class 5. In general, most state highways outside the incorporated limits of a city or town have been designated as a Class 1 or 2 highway, with only the most urban, lower speed state highways within an incorporated town or city having the Class 5 designation. Figure 1435-3 lists the five classes of highways with a brief description of each class.
WSDOT keeps a record of the assigned managed access classifications, by mile post, in the database: Access Control Tracking System at http://www.wsdot.wa.gov/eesc/design/access/ under the RELATED SITES heading.

The principal objective of the managed access classification system is to establish access management criteria to be adhered to in the planning for and (regional) approval of access connections to the state highway system.

On Class 1 highways, mobility is the primary function, while on Class 5 highways, access needs may have priority over through mobility needs. Class 2 highways also favor mobility while Class 3 and Class 4 highways generally try to strike a balance between mobility and access. However, remember that restricting or keeping access connections to a minimum is a goal of WSDOT to help preserve the safety, operations, and functional integrity of the state highway.

The most notable distinction between the five classes is the minimum spacing requirements of access connections. Minimum access point spacings, on the same side of the highway, are shown in Figure 1435-3.

On all highway classes one through five, access connections are to be located and designed to minimize interference with transit facilities and high occupancy vehicle (HOV) facilities on state highways where such facilities exist or where such facilities are proposed in a state, regional, metropolitan, or local transportation plan. In such cases, if reasonable access is available from the public road/street system, access is to be provided from the public road/street system rather than from the state highway.

The functional characteristics and the legal requirements for each class are as follows:

(1) **Class 1**

(a) **Functional Characteristics:**

Class 1 highways provide for high speed and/or high volume traffic movements for interstate, interregional, and intercity travel needs, and some intracity travel needs. Service to abutting land is subordinate to providing service to major traffic movements.

Highways in Class 1 are typically distinguished by a highly controlled, limited number of (public and private) access points, restrictive medians with limited median openings on multilane facilities, and infrequent traffic signals.

(b) **Legal Requirements:**

1. It is the intent that Class 1 highways be designed to have a posted speed limit of 50 to 65 mph. Spacing of intersecting streets, roads, and highways are planned with a minimum spacing of one mile (1 mi). One-half mile (1/2 mi) spacing may be allowed, but only when no reasonable alternative access exists.

2. Private access connections to the state highway are not allowed except when the property has no other reasonable access to the public road/street system. When a private access connection must be provided, the following conditions apply:
   
   • The access connection continues until such time when other reasonable access to a highway with a less restrictive access control class or access to the public road/street system becomes available and is allowed.
   
   • The minimum distance to another access point is one thousand three hundred twenty feet (1320') along the same side of the highway. Nonconforming access connection permits may be issued to provide access connections to parcels whose highway frontage, topography, or location otherwise precludes issuance of a conforming access connection permit, however, variance permits are not allowed.
   
   • No more than one access connection may be provided to an individual parcel or to contiguous parcels under the same ownership.
   
   • All private access connections are for right turns only on multilane facilities, unless special conditions justify the exception and are documented by a traffic analysis, in the access connection permit application, that is signed and...
sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.

- Additional access connections to the state highway are not allowed for newly created parcels resulting from property divisions. All access for these parcels must be provided by an internal road/street network. Access to the state highway will be at existing permitted locations or at revised locations.

3. Restrictive medians are provided on multilane facilities to separate opposing traffic movements and to prevent unauthorized turning movements.

(2) **Class 2**

(a) **Functional Characteristics**

Class 2 highways provide for medium to high speeds and medium to high volume traffic movements over medium and long distances for interregional, intercity, and intracity travel needs. Direct access service to abutting land is subordinate to providing service to traffic movement.

Highways in Class 2 are typically distinguished by existing or planned restrictive medians on multilane facilities, and by large minimum distances between (public and private) access points.

(b) **Legal Requirements**

1. It is the intent that Class 2 highways be designed to have a posted speed limit of 35 to 50 mph in urbanized areas and 45 to 55 mph in rural areas. Spacing of intersecting streets, roads, and highways is planned with a minimum spacing of one-half mile (1/2 mi). Less than one-half mile (1/2 mi) intersection spacing may be allowed, but only when no reasonable alternative access exists.

In urban areas and developing areas where higher volumes are present or growth that will require signalization is expected in the foreseeable future, it is imperative that the location of any public access point be planned carefully to ensure adequate signal progression. Addition of all new access points, public or private, that might require signalization will require an engineering analysis that is signed and sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.

2. Private access connections to the state highway system are allowed only when the property has no other reasonable access to the public road/street system or if access to the public road/street system will cause unacceptable traffic operational conditions or safety concerns on that system. When a private access connection must be provided, the following conditions apply:

- The access connection continues until such time when other reasonable access to a highway with a less restrictive access control class or acceptable access to the public road/street system becomes available and is allowed.

- The minimum distance to another (public or private) access point is six hundred sixty feet (660’) on the same side of the highway. Nonconforming access connection permits may be issued to provide access to parcels whose highway frontage, topography, or location precludes issuance of a conforming access connection permit.

- Only one access connection is allowed for an individual parcel or to contiguous parcels under the same ownership unless the highway frontage exceeds one thousand three hundred twenty feet (1320’) and it can be shown that the additional access connection will not adversely affect the desired function of the state highway in accordance with the assigned managed access Class 2, and will not adversely affect the safety or operation of the state highway.

- Variance permits may be allowed if there are special conditions and the exception can be justified to the satisfaction of the department by a traffic analysis in the access connection permit application.
that is signed and sealed by a qualified professional engineer who is registered in accordance with Chapter 18.43 RCW.

- All private access connections are for right turns only on multilane facilities unless there are special conditions and the exception can be justified to the satisfaction of the department by a traffic analysis in the access connection permit application that is signed and sealed by a qualified professional engineer who is registered in accordance with Chapter 18.43 RCW, and only if left turn channelization is provided.

- Additional access connections to the state highway are not allowed for newly created parcels resulting from property divisions. All access for these parcels must be provided by an internal road/street network. Access to the state highway will be at existing permitted locations or at revised locations.

3. On multilane facilities, restrictive medians are provided to separate opposing traffic movements and to prevent unauthorized turning movements; however, a nonrestrictive median or a two way left turn lane may be used when special conditions exist and main line volumes are below 20,000 ADT.

(3) Class 3

(a) Functional Characteristics

Class 3 highways provide for moderate travel speeds and moderate traffic volumes for medium and short travel distances for intercity, intracity and intercommunity travel needs. There is a reasonable balance between access and mobility needs for highways in this class. This class is to be used primarily where the existing level of development of the adjoining land is less intensive than maximum build out and where the probability of significant land use change and increased traffic demand is high.

Highways in Class 3 are typically distinguished by planned restrictive medians on multilane facilities, and medium minimum distances between (public and private) access points.

Two-way left-turn lanes may be used where special conditions justify them and main line traffic volumes are below 25,000 ADT. Development of properties with internal road/street networks and joint access connections are encouraged.

(b) Legal Requirements

1. It is the intent that Class 3 highways be designed to have a posted speed limit of 30 to 40 mph in urbanized areas and 45 to 55 mph in rural areas. In rural areas, spacing of intersecting streets, roads, and highways is planned with a minimum spacing of one-half mile (1/2 mi). Less than one-half mile (1/2 mi) intersection spacing may be allowed, but only when no reasonable alternative access exists.

In urban areas and developing areas where higher volumes are present or growth that will require signalization is expected in the foreseeable future, it is imperative that the location of any public access point be planned carefully to ensure adequate signal progression. Where feasible, major intersecting roadways that might ultimately require signalization are planned with a minimum of one-half mile (1/2 mi) spacing. Addition of all new access points, public or private, that may require signalization will require an engineering analysis that is signed and sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.

2. Private Access Connections:

- No more than one access connection may be provided to an individual parcel or to contiguous parcels under the same ownership unless it can be shown that additional access connections will not adversely affect the desired function of the state highway in accordance with the assigned managed access Class 3, and will not adversely affect the safety or operation of the state highway.
• The minimum distance to another (public or private) access point is three hundred thirty feet (330') on the same side of the highway. Nonconforming access connection permits may be issued to provide access to parcels whose highway frontage, topography, or location precludes issuance of a conforming access connection permit.

• Variance permits may be allowed if there are special conditions and the exception can be justified to the satisfaction of the department by a traffic analysis in the access connection permit application that is signed and sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.

(4) Class 4

(a) Functional Characteristics

Class 4 highways provide for moderate travel speeds and moderate traffic volumes for medium and short travel distances for intercity, intracity and intercommunity travel needs. There is a reasonable balance between direct access and mobility needs for highways in this class. This class is to be used primarily where the existing level of development of the adjoining land is more intensive and where the probability of major land use changes is less probable than on Class 3 highways segments.

Highways in Class 4 are typically distinguished by existing or planned nonrestrictive medians. Restrictive medians may be used to mitigate unfavorable operational conditions such as turning, weaving, and crossing conflicts. Minimum access connection spacing requirements apply if adjoining properties are redeveloped.

(b) Legal Requirements

1. It is the intent that Class 4 highways be designed to have a posted speed limit of 30 to 35 mph in urbanized areas and 35 to 45 mph in rural areas. In rural areas, spacing of intersecting streets, roads, and highways is planned with a minimum spacing of one-half mile (1/2 mi). Less than one-half mile (1/2 mi) intersection spacing may be allowed, but only when no reasonable alternative access exists.

In urban areas and developing areas where higher volumes are present or growth that will require signalization is expected in the foreseeable future, it is imperative that the location of any public access point be planned carefully to ensure adequate signal progression. Where feasible, major intersecting roadways that might ultimately require signalization are planned with a minimum of one-half mile (1/2 mi) spacing. Addition of all new access points, public or private, that may require signalization will require an engineering analysis that is signed and sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.

2. Private Access Connections:

   • No more than one access connection may be provided to an individual parcel or to contiguous parcels under the same ownership unless it can be shown that additional access connections will not adversely affect the desired function of the state highway in accordance with the assigned managed access Class 4, and will not adversely affect the safety or operation of the state highway.

   • The minimum distance to another (public or private) access point is two hundred fifty feet (250') on the same side of the highway. Nonconforming access connection permits may be issued to provide access connections to parcels whose highway frontage, topography, or location precludes issuance of a conforming access connection permit.

   • Variance permits may be allowed if there are special conditions and the exception can be justified to the satisfaction of the department by a traffic analysis in the connection permit application that is signed and sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.
(5) **Class 5**

(a) **Functional Characteristics**

Class 5 highways provide for moderate travel speeds and moderate traffic volumes for primarily short travel distances for intracity and intracommunity trips and for access to state highways of a higher class. Access needs may generally be higher than the need for through traffic mobility without compromising the public health, welfare, or safety. These highways will generally have nonrestrictive medians.

(b) **Legal Requirements**

1. It is the intent that Class 5 highways be designed to have a posted speed limit of 25 to 35 mph. In rural areas, spacing of intersecting streets, roads, and highways is planned with a minimum spacing of one-quarter mile (1/4 mi). Less than one-quarter mile (1/4 mi) spacing may be allowed where no reasonable alternative exists. In urban areas and developing areas where higher volumes are present or growth that will require signalization is expected in the foreseeable future, it is imperative that the location of any public access point be planned carefully to ensure adequate signal progression. Where feasible, major intersecting roadways that might ultimately require signalization are planned with a minimum of one-quarter mile (1/4 mi) spacing. Addition of all new access points, public or private, that might require signalization will require an engineering analysis that is signed and sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.

2. Private Access Connection:
   - No more than one access connection may be provided to an individual parcel or to contiguous parcels under the same ownership unless it can be shown that additional access connections will not adversely affect the desired function of the state highway in accordance with the assigned managed access Class 5, and will not adversely affect the safety or operation of the state highway.
   - The minimum distance to another (public or private) access point is one hundred twenty five feet (125”) on the same side of the highway. Nonconforming access connection permits may be issued to provide access to parcels whose highway frontage, topography, or location precludes issuance of a conforming access connection permit.
   - Variance permits may be allowed if there are special conditions and the exception can be justified to the satisfaction of the department by a traffic analysis in the access connection permit application that is signed and sealed by a qualified professional engineer who is registered in accordance with RCW 18.43.

![Minimum Corner Clearance](image)

**Minimum Corner Clearance**

*Figure 1435-1*

### 1435.03 Corner Clearance Criteria

In addition to the five access control classes, there are also corner clearance criteria that may be used for access connections near intersections. See Figure 1435-1.

Corner clearance spacing must meet or exceed the minimum access point spacing requirements of the applicable managed access highway class. A single access connection may be placed closer to the intersection, in compliance with the permit application process specified in WAC 468-51, and in accordance with the following criteria:
### With Restrictive Median

<table>
<thead>
<tr>
<th>Position</th>
<th>Access Allowed</th>
<th>Minimum (feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Approaching Intersection</td>
<td>Right In/Right Out</td>
<td>115</td>
</tr>
<tr>
<td>Approaching Intersection</td>
<td>Right In Only</td>
<td>75</td>
</tr>
<tr>
<td>Departing Intersection</td>
<td>Right In/Right Out</td>
<td>230*</td>
</tr>
<tr>
<td>Departing Intersection</td>
<td>Right Out Only</td>
<td>100</td>
</tr>
</tbody>
</table>

### Without Restrictive Median

<table>
<thead>
<tr>
<th>Position</th>
<th>Access Allowed</th>
<th>Minimum (feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Approaching Intersection</td>
<td>Full Access</td>
<td>230*</td>
</tr>
<tr>
<td>Approaching Intersection</td>
<td>Right In Only</td>
<td>100</td>
</tr>
<tr>
<td>Departing Intersection</td>
<td>Full Access</td>
<td>230*</td>
</tr>
<tr>
<td>Departing Intersection</td>
<td>Right Out Only</td>
<td>100</td>
</tr>
</tbody>
</table>

* For speeds less than 35 mph, and for access Class 5, 125 feet may be used.

### Minimum Corner Clearance: Distance From Access Connection to Intersections

**Figure 1435-2**

(a) The minimum corner clearance criteria in Figure 1435-2 may be used where access point spacing cannot be obtained due to property size and a joint use access connection cannot be secured, or where it is determined by WSDOT to be not feasible because of conflicting land use or conflicting traffic volumes or operational characteristics.

(b) Some local agencies have adopted corner clearance as a design element in their adopted design standards. Coordinate with the local agency regarding corner clearance of an access connection near an intersecting local road or street.

(c) In cases where access connections are allowed under the above criteria, the conforming permit issued in compliance with WAC 468-51 must contain the following additional conditions:

1. Variance and nonconforming permits are not allowed.
2. There must be no more than one access connection per property frontage on the state highway.
3. When a joint-use access connection or an alternate road/street system access (meeting or exceeding the minimum corner clearance requirement) becomes available, the permit holder must close the permitted access connection, unless the permit holder shows to the WSDOT’s satisfaction that such closure is not feasible.

### 1435.04 Access Connection Categories

Whenever an access connection permit is issued on a managed access state highway, the permit must also specify an access connection category. There are four categories, defined as Category I to Category IV. The first three categories, I through III, are based on the maximum vehicular usage of the access connection. Category IV specifies a temporary use, usually for less than a year. Access connection permits must specify the category and the maximum vehicular usage of the access connection in the permit.

All access connections are determined by the WSDOT to be in one of the following categories (WAC 468-51-040):

(1) **Category I**

“Category I - minimum connection” provides connection to the state highway system for up to ten single family residences, a duplex, or a small multifamily complex of up to ten dwelling units that use a common access connection. The category also applies to permanent access
connections to agricultural and forest lands, including field entrances; access connections for the operation, maintenance, and repair of utilities; and access connections serving other low volume traffic generators expected to have an average weekday vehicle trip ends (AWDVTE) of one hundred (100) or less.

(2) Category II
“Category II - minor connection” provides connection to the state highway system for medium volume traffic generators expected to have an AWDVTE of one thousand five hundred (1500) or less, but not included in Category I.

(3) Category III
“Category III - major connection” provides connection to the state highway system for high volume traffic generators expected to have an AWDVTE exceeding one thousand five hundred (1500).

(4) Category IV
“Category IV - temporary connection” provides a temporary, time limited, connection to the state highway system for a specific property for a specific use with a specific traffic volume. Such uses include, but are not limited to, logging, forest land clearing, temporary agricultural uses, temporary construction, and temporary emergency access. The department reserves the right to remove any temporary access connection at its sole discretion and at the expense of the property owner after the expiration of the permit. Further, a temporary access connection permit does not bind the department, in any way, to the future issuance of a permanent access connection permit at the temporary access connection location.

1435.05 Access Connection Permit
RCW 47.50 requires all access connections to be permitted. This can be accomplished by the permitting process or by the connection being “grand-fathered.” Grand-fathered means it was in place prior to July 1, 1990. The grand-fathered status remains in effect until WSDOT requires removal (1435.07) or there is a change from the 1990 AWDVTE or established use of the property. All new access connections and alterations and improvements to existing access connections to state highways require an access connection permit. Every owner of property that abuts a state highway has the right to reasonable access. This right may be restricted with respect to the highway if reasonable access can be provided by way of another public road/street.

When a new road or street is to be constructed, WSDOT approval is required for intersection design, spacing, and construction work on the right of way. This is usually in the form of a Developer Agreement. If, however, an access connection permit is issued, it will be rendered null and void if and when the road or street is duly established as a public road or public street by the local governmental entity.

Access connection permits authorize construction improvements, relating to the access connection only, to be built by the permit holder on department right of way. It is the responsibility of the applicant or permit holder to obtain all other local permits or other agency approvals that are required, including satisfaction of all environmental regulations. Except where the access connection replaces an existing access connection as a result of department relocation activity, it is the responsibility of the applicant to acquire any property rights necessary to provide continuity from the applicant’s property to the state highway right of way if the applicant’s property does not abut the state’s right of way.

The alteration or closure of any existing access connection caused by changes to the character, intensity of development, or use of the property served by the access connection or the construction of any new access connection must not begin before an access connection permit is obtained.

If a property owner or permit holder who has a valid access connection permit wishes to change the character, use, or intensity of the property or development served by the access connection, the permitting authority must be contacted to determine whether an upgraded access connection permit will be required.
Regardless of where the permitting authority lies, it is the responsibility of the applicant to gain approval of plans (showing the construction details) from the Department of Transportation if there is to be any effect on state highway geometrics, channelization, or drainage. The design must conform to guidance that is elsewhere in this manual; Chapters 910, 920, and 940, for example; and other WSDOT manuals as applicable. Scheduling the work is discussed in 1435.08(3). The preconstruction conference is discussed in 1435.09.

1435.06 Permit Process
An access connection permit is obtained from the department by submitting the appropriate application form, including the fee, plans, traffic data, and access connection information to the department for review. All access connection and roadway design documents for Category II and III permits must bear the seal and signature of a professional engineer registered in Washington State. The permitting process begins with the application. Upon submittal of the application with all the attached requirements it is reviewed and either denied or accepted. If denied, the department must notify the applicant in writing stating the reasons and the applicant will have thirty (30) days to submit a revised application. Once the application is approved and the permit is issued, the applicant may begin construction. No construction is allowed on the department’s right of way until all necessary department and local government permits are issued.

The Access Manager in each region keeps a record of all access points distinguishing between those that are permitted and those that are grand-fathered. A permit for a grand-fathered access point is not required but may be issued for record-keeping reasons.

(1) Conforming Access Connection Permit
Conforming access connection permits may be issued for access connections that conform to the functional characteristics and all legal requirements for the designated class of the highway.

Conforming access connection permits may not be issued for access connections to Class I or II highways because of the legal restriction of private access connections. See Figure 1435-3.

(2) Nonconforming Access Connection Permit
Nonconforming access connection permits may be issued for short-term access connections pending availability of a future joint-use access connection or public road/street system access:

• For location and spacing not meeting requirements.
• For Category I through IV permits.
• After an analysis and determination by the department that a conforming access connection cannot be made at the time of permit application submittal.
• After a finding that the denial of an access connection will leave the property without a reasonable means of access to the public road/street system.

In such instances, the permit is to be noted as being a nonconforming access connection permit and contains specific restrictions and provisions, including:

• Limits on the maximum vehicular use of the access connection.
• The future availability of alternate means of reasonable access for which a conforming access connection permit can be obtained.
• The removal of the nonconforming access connection at the time the conforming access is available.
• The properties to be served by the access connection.
• Other conditions as necessary to carry out the provisions of RCW 47.50.
(3) Variance Access Connection Permit

Variance access connection is a special nonconforming or additional access connection permit issued for long-term use where future public road/street system access is not foreseeable:

- For location and spacing not meeting requirements or for an access connection that exceeds the number allowed for the class.
- For Category II and III permits only.
- After an engineering study demonstrates, to the satisfaction of the department, that the access connection will not adversely affect the safety, maintenance, or operation of the highway in accordance with its assigned managed access class.

In such instances, the permit is to be noted as being a variance access connection permit and specifies conditions or limits including, but not limited to:

- Limits on the maximum vehicular use of the access connection.
- The properties to be served by the access connection.
- Other conditions as necessary to carry out the provisions of RCW 47.50.

This permit will remain valid until modified or revoked by the permitting authority unless an upgraded permit is required due to changes in property site use. (See 1435.08(1).)

A variance access connection permit must not be issued for an access connection that does not conform to minimum corner clearance requirements. (See 1435.03.)

(4) Median Opening

Median opening includes openings requested for both new access connections and for existing access connections. See Chapter 910 for median crossover spacing and other design guidance.

- New median openings proposed as part of a new access connection are reviewed as part of the permit application review process.
- Requests for the construction of new median openings to serve existing permitted access connections require a reevaluation of the location, quantity, design of existing access connections, and traffic at the existing access connections.
- The property owner must file a new access connection permit application, for the proper access connection category, showing the new proposed median opening location and design and its relationship to the existing or modified access connections.
- Nothing contained herein is to be construed to prohibit the department from closing an existing median opening where operational or safety reasons require the action.
- The department must notify affected property owners, permit holders and tenants, in writing, thirty (30) days in advance of the closure of a median opening unless immediate closure is needed for safety or operational reasons.

1435.07 Design Considerations

See Chapter 920, “Road Approaches,” for design considerations (design templates) and Chapter 700 regarding mailbox locations.

1435.08 Other Considerations

(1) Changes in Property Site Use With Permitted Access Connection

The access connection permit is issued to the permit holder for a particular type of land use generating specific projected traffic volumes at the final stage of proposed development. Any changes made in the use, intensity of development, type of traffic, or traffic flow require the permit holder, an assignee, or the property owner to contact the department to determine if further analysis is needed because the change is significant and will require a new permit and modifications to the access connection. (WAC 468-51-110)
A significant change is one that will cause a change in the category of the access connection permit or one that causes an operational, safety, or maintenance problem on the state highway system based on objective engineering criteria or available accident data. Such data will be provided to the property owner and/or permit holder and tenant upon written request. (WAC 468-51-110)

(2) Existing Access Connections

(a) Closure of Grand-Fathered Access Connections Any access connections that were in existence and in active use on July 1, 1990 may be grand-fathered. 

The grand-fathered access connection may continue unless:

• There are changes from the 1990 AWDVTE.
• There are changes from the 1990 established use.
• The department determines that the access connection does not provide minimum acceptable levels of highway safety and mobility based on accident and/or traffic data or accepted traffic engineering criteria. (A copy of which must be provided to the property owner, permit holder, and/or tenant upon written request.) (WAC 468-51-130)

(b) Department Construction Projects

1. Notification

The department must notify affected property owners, permit holders, business owners, and emergency services in writing, where appropriate, whenever the department’s work program requires the modification, relocation, or replacement of their access connections. In addition to written notification, the department will facilitate, where appropriate, a public process that may include, but is not limited to, public notices, meetings or hearings, and individual meetings.

2. Modifications -- Considerations

When the number, location, or design of existing access connections to the state highway is being modified by a department construction project, the resulting modified access connections must provide the same general functionality for the existing property use as they did before the modification, taking into consideration the existing site design, normal vehicle types, and traffic circulation requirements. These are evaluated on an individual basis. It is important to remember that the intent is not to damage the property owner by removing nonconforming access connections, but to eliminate access connections that are both nonconforming and not needed.

The permitting authority evaluates each property individually to make a determination of which category of access connection and which design template (Chapter 920) will be reasonable. If it is a commercial parcel, determine if the business can function with one access connection. Each parcel, or contiguous parcels under the same ownership being used for the same purpose, is only allowed one access connection. If the business cannot function properly with only one access connection, a variance permit may be issued for additional access connections. If the property is residential, only one access connection is allowed, however, certain circumstances might require an additional access connection.

3. Costs

• Replacement of existing access connections - When access connections are made as part of a department construction project replacing existing access connection points without material differences, no additional permit is required. Costs are borne by the department.

• Modifications - If the modification of the access connection point is based on the owner’s request and is more extensive than the routine replacement of an existing access connection, the owner must also participate in the differential cost.
(3) **Work by Permit Holder’s Contractor**

The department requires that work done by the owner’s contractor be accomplished at the completion of the department’s contract or be scheduled so as not to interfere with the department’s contractor. The department may require a surety bond prior to construction of the access connection in accordance with WAC 468-51-070.

**1435.09 Preconstruction Conference**

All new access connections including alterations and improvements to existing access connections to the highway require an access connection permit. The department may require a preconstruction conference prior to any work being performed on the department’s right of way. The preconstruction conference must be attended by those necessary to assure compliance with the terms and provisions of the permit. Details for the individual access connections will be included in the construction permit. This may include access connection widths, drainage requirements, surfacing requirements, mailbox locations, and other information. (WAC 468-51-090)

**1435.10 Adjudicative Proceedings**

Any person who has standing to challenge any of the following department actions may request an adjudicative proceeding (an appeal to an Administrative Law Judge) within thirty (30) days of the department’s written decision: (WAC 468-51-150)

- Denial of an access connection permit application pursuant to WAC 468-51-080
- Permit conditions pursuant to WAC 468-51-150
- Permit modifications pursuant to WAC 468-51-120
- Permit revocation pursuant to WAC 468-51-120
- Closure of permitted access connection pursuant to WAC 468-51-120
- Closure of grand-fathered access connection pursuant to WAC 468-51-130

An appeal of a decision by the department can only be requested if the administrative fee has been paid. If the fee has not been paid, the permit application is considered incomplete and an adjudicative proceeding cannot be requested.

Below is a brief summary of the adjudicative proceeding process. For the purpose of this summary, the responsibilities of the department are separated into those actions required of the region and those actions required of Headquarters. The following summary is also written as if the appealable condition was a denial of an access connection request.

1. The region receives an access connection permit application, with fee.
2. The region processes the application and makes a determination that the access connection request will be denied.
3. The region sends to the applicant a written letter denying the access connection. Included in this letter is notification that the applicant has thirty (30) days to request an adjudicative proceeding if the applicant disagrees with the region’s denial decision. The region must notify affected property owners, permit holders, business owners, tenants, lessees, and emergency services, as appropriate.
4. The applicant, within thirty (30) days, requests an adjudicative proceeding.
5. The region reviews its initial denial decision and determines if there is any additional information presented that justifies reversing the original decision.
6. If the region determines that the original denial decision will stand, the region then forwards copies of all applicable permit documentation to the Access and Hearings Manager (AHM) at Headquarters for review and processing.
7. The AHM reviews the permit application and, if need be, consults the Attorney General’s (AG) office for advice and direction.
8. If the initial findings of the AHM agree with the region’s denial decision, Headquarters sends to the applicant a written letter, with the signature of the State Design Engineer, informing the applicant that a hearing will be set up for the applicant to attend and appeal in person the department’s decision to deny access.

9. The region reserves a location and obtains a court reporter, while Headquarters obtains an Administrative Law Judge (ALJ) to conduct the proceeding. Headquarters, by written letter with the State Design Engineer’s signature, notifies the applicant of the time and place for the hearing. The department has ninety (90) days from receipt of the applicant’s appeal to approve or deny the appeal application, schedule a hearing, or decide not to conduct a hearing. The actual hearing date can be set beyond this ninety (90) day review period.

10. The region’s AG leads the department’s presentation and works with both the region and the AHM regarding who will testify and what displays and other information will be presented to the ALJ (note: the AHM will typically not attend these proceedings).

11. After hearing all the facts, the ALJ issues a decision, usually within a couple of weeks after the proceedings. However, the ALJ has ninety (90) days in which to serve a written Initial Order, stating the decision.

12. The ALJ’s decision is final unless the applicant, or the department through the AHM, decides to appeal the ALJ’s decision to the State Design Engineer. This second appeal must occur within twenty (20) days of the ALJ’s written decision.

13. If appealed to the State Design Engineer, the State Design Engineer has ninety (90) days to review the Initial Order, and all the facts and supporting documentation, and issue a Final Order. The review by the State Design Engineer does not require the applicable parties to be present and may involve only a review of the material submitted at the adjudicative proceeding.

14. The State Design Engineer’s decision is final unless appealed within thirty (30) days to the Washington State Superior Court.

The above represents a general timeline if all appeals are pursued. Based on the above timelines it can take nearly a year before a Final Order is issued. If appealed to Superior Court, up to an additional 18 months can be added to the process. In any case, contact the region’s Development Services Engineer for further guidance and direction if an appeal might be coming.

1435.11 Documentation
A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/esc/design/projectdev/
### Limitations

1. **Access Connection**
   - 1 access connection only to contiguous parcels under same ownership.
   - Private access connection is not allowed unless no other reasonable access exists. (Must use public road/street system if possible.)

### Access Point Spacing

<table>
<thead>
<tr>
<th>Class</th>
<th>Nonconforming</th>
<th>Variance</th>
<th>Conforming</th>
<th>Access Point Spacing **</th>
</tr>
</thead>
<tbody>
<tr>
<td>Class 1</td>
<td>Yes*</td>
<td>No</td>
<td>No</td>
<td>1320'</td>
</tr>
<tr>
<td>Mobility is the primary function</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Class 2</td>
<td>Yes*</td>
<td>Yes*</td>
<td>No</td>
<td>660'</td>
</tr>
<tr>
<td>Mobility favored over access</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Class 3</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>330'</td>
</tr>
<tr>
<td>Balance between mobility and access in areas with less than maximum build out</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Class 4</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>250'</td>
</tr>
<tr>
<td>Balance between mobility and access in areas with less than maximum build out</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Class 5</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>125'</td>
</tr>
<tr>
<td>Access needs may have priority over through mobility needs</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

* The access connection continues only until such time when other reasonable access to a highway with a less restrictive class or acceptable access to the public road/street system becomes available and is allowed.

** Minimum, on the same side of the highway.

---

Managed Access Highway Class Description

*Figure 1435-3*
1440 Surveying and Mapping

1440.03 Procedures
For WSDOT projects, it is recommended that surveying activities include (if appropriate) but not be limited to the following items.

(1) **During the Project Definition Phase**
(a) Include any pertinent surveying information in the Project Summary.
(b) Research for recorded survey monuments existing within the project area.
(c) Determine and prioritize project survey needs and tasks to be completed.
   - Cadastral issues
   - Right of way issues
   - Geodetic control issues
   - Photogrammetry issues
   - Other issues as needed

(2) **During Design and Development of the Plans, Specifications, and Estimate**
(a) Hold a presurvey conference.
(b) Schedule tasks with surveyors.
(c) Perform field reconnaissance, mark existing recorded survey monuments, and determine location of possible new survey monuments. Also mark found unrecorded monuments for preservation if practical.
(d) Determine impact to geodetic monuments and notify OSC Geographic Services.
(e) See the *Highway Surveying Manual* to:
   - Convert Washington state plane coordinates to project datum.
   - Document the procedure and combined factor used for converting between datums.
• Determine survey collection methods.
• Collect primary, secondary, and tertiary survey data.
• Process and import secondary, tertiary, or other survey data into design software for use by designers.

(f) Apply to the Department of Natural Resources (DNR) for permits for monuments that will be disturbed or removed (Chapter 1450).

(g) Archive new primary and secondary survey control data in the WSDOT Monument Database and GIS, as appropriate, for future retrieval.

(h) Ensure that all survey monuments within the right of way of the project are shown on the contract plans in order to avoid accidental damage.

(i) Develop a Record of Survey (RCW 58.09) or a Monumentation Map as required (Chapter 1450).

(3) After Construction is Completed


(b) Have DNR Completion Report signed and stamped by the appropriate professional in direct responsible charge of the surveying work, then file with DNR as described in Chapter 1450.

1440.04 Datums
A datum is a geometrical quantity or set of quantities that serves as a reference, forming the basis for computation of horizontal and vertical control surveys in which the curvature of the earth is considered. Adjusted positions of the datum, described in terms of latitude and longitude, may be transformed into plane coordinates on a state system.

(1) Horizontal
WAC 332-130-060 states that “The datum for the horizontal control network in Washington shall be NAD83 (1991) as officially adjusted and published by the National Geodetic Survey of the United States Department of Commerce and as established in accordance with chapter 58.20 RCW. The datum adjustment shall be identified on all documents prepared; i.e., NAD83 (1991).” For further information, see the Highway Surveying Manual.

(2) Vertical
The Federal Geodetic Control Subcommittee (FGCS) has affirmed the North American Vertical Datum of 1988 (NAVD88) as the official civilian datum for surveying and mapping activities in the United States. WSDOT has adopted this datum. For further information, see the Highway Surveying Manual.

1440.05 Global Positioning System
A Global Positioning System (GPS) uses a constellation of satellites and earth stationed receivers to determine geodetic positions (latitude and longitude) on the surface of the earth. This survey technology is used by WSDOT personnel. See the Highway Surveying Manual for more detailed discussions.

GPS technology is changing rapidly. The key point is for the designer and surveyor to select the best tool (GPS application) for doing the survey. Often times a combination of GPS and traditional (Total Station) surveying is appropriate.

1440.06 WSDOT Monument Database
The WSDOT Monument Database provides storage and retrieval capabilities for data associated with survey control monuments set by WSDOT. This database supports and tracks the Report of Survey Mark and aids in fulfilling WSDOT’s obligation to contribute to the body of public record, thereby minimizing the duplication of survey work.

The Internet address http://www.wsdot.wa.gov/monument/ is used to access the WSDOT Monument Database.
1440.07 Geographic Information System

The Geographic Information System (GIS) is a collection of information from many sources. Its purpose is to assemble data into a central database for the common good. The data is stored on many levels so that the desired information can be selected and combined to achieve the desired product. Surveying and photogrammetric data are vital elements of this system.

1440.08 Photogrammetric Surveys

Photogrammetric surveys are performed to furnish topographic or planimetric maps and cross sections for use in the reconnaissance, location, and preliminary design phases of highway work. To use photogrammetric surveys for final design and construction requires that the ground be nearly bare to obtain the necessary accuracy. By using well-planned aerial photography in stereoscopic plotters, contours and other physical features are delineated on map sheets to a scale consistent with the accuracies or detail required.

The usefulness of aerial photography is not limited to mapping. Taking the form of enlargements, mosaics, and digital images, it can be used as a visual communication tool (displays and exhibits) for planning, design, property acquisition, engineering, construction, litigation, and public relations.

To obtain information on preparation, procedure, and programming of aerial photography and photogrammetric mapping and applications, contact the Geographic Services Branch. When requesting a photogrammetric survey, specify the desired units and check the units of the product. Allow for the time required to communicate the complex and detailed work request, develop the service, and accomplish the product.

1440.09 Documentation

See Chapter 1450 for documentation related to monuments.

Primary and secondary survey control data are archived in the WSDOT Monument Database and GIS when available.

As a minimum, permanent hard copies of the following are to be preserved in a manner that can easily be retrieved in the future:

- Report of Survey Marks
- Project datum conversion documentation
- Legal research (descriptions, lists of references, etc.)
INTERAGENCY AGREEMENT BETWEEN
THE WASHINGTON STATE DEPARTMENT OF TRANSPORTATION
AND THE BOARD OF REGISTRATION FOR PROFESSIONAL
ENGINEERS AND LAND SURVEYORS

THE FOLLOWING Interagency Agreement is hereby entered into between the
Washington State Department of Transportation (hereafter referred to as “WSDOT”) and the Washington State Board of Registration for Professional Engineers and Land Surveyors (hereafter referred to as “BOARD”).

I
DECLARATIONS OF THE PARTIES

A. WHEREAS the BOARD has the exclusive authority to regulate the practice of engineering and land surveying in Washington; and

B. WHEREAS WSDOT employees are required to practice land surveying as defined by RCW 18.43.020 in carrying out the program of said agency; and

C. WHEREAS WSDOT is exempted from necessarily using a licensed land surveyor to perform said surveys in accordance with the provisions of the Survey Recording Act, RCW 58.09.090; and

D. WHEREAS both the BOARD’S and WSDOT’S goals include the performance of land surveys in conformance with recognized standards of practice and relevant laws and administrative codes in order to safeguard life, health, and property; and

E. WHEREAS the parties to the Agreement agree to the following Principles of Agreement.

II
PRINCIPLES OF AGREEMENT

A. The practice of land surveying performed by WSDOT employees shall be under the direct supervision of a licensed professional land surveyor OR licensed professional engineer. Said licensee shall hold a valid Washington license issued in conformance with RCW 18.43.

B. All surveys performed by WSDOT employees shall be performed in accordance with the Survey Standards promulgated under Chapter 332-130 WAC.

C. When a survey has been performed by WSDOT employees a survey map shall be prepared and filed with the county engineer in compliance with RCW 58.09.090(1)(a). Said map’s contents shall be in conformance with the requirements of RCW 58.09.060 and WAC 332-130. Furthermore, said map shall contain the stamp and signature of the licensee who was in direct responsible charge of the work.
D. A record of corner information shall be filed in accordance with RCW 58.09.040(2) and 58.09.090(2) where WSDOT employees replace or restore an existing or obliterated general land office corner. Said record of corner information shall be signed and stamped by the professional land surveyor or professional engineer responsible for said work.

E. The temporary removal or destruction of any section corner or any other land boundary mark or monument shall be permitted if performed in compliance with RCW 58.24.040(8).

F. Whether performed by a licensed professional engineer or a licensed professional land surveyor, any surveys performed by WSDOT shall be in accordance with the standards generally expected of those practicing professional land surveying.

IN WITNESS WHEREOF: The Washington State Department of Transportation and the Board of Registration have signed this Agreement.

/s/ Ed W. Ferguson
__________________________ ____
Ed W. Ferguson, PE  Date
DEPUTY SECRETARY
Department of Transportation

This Agreement approved by motion of the Board dated January 19, 1990.

/s/ Wesley E. Taft
_____________________________ ____
Wesley E. Taft, PE  Date
CHAIRMAN, Board of Registration
1450 Monumentation

1450.01 General

Proper monumentation is important in referencing a highway’s alignment that is used to define its right of way and the department can contribute to the body of public records and minimize duplication of survey work by establishing and recording monuments that are tied to a state plane and to a standard vertical datum. In addition, the department is required by law to perpetuate existing recorded monuments. (See RCW 58.09.) Consequently, the department shall provide monuments for realignments and new highway alignments and shall perpetuate existing monuments impacted by a project.

Both the Department of Natural Resources (DNR) and the Geographic Services Branch maintain records of surveys performed and survey monuments established. New monuments are to be reported to both operations.

Existing monuments are not to be disturbed without first obtaining the DNR permits required by state law. DNR allows the temporary covering of a string of monuments under a single permit. State law requires replacement of land boundary monuments after temporary removal according to permit procedures. WSDOT control and alignment monuments may be removed without replacement if approved by the Geographic Services Branch. (Notify DNR.)

Other requirements pertaining to specific monuments are discussed below.

Figure 1450-1 summarizes the documentation requirements for new and existing monuments.

The region is responsible for obtaining all required permits before any existing monument is disturbed and for the research to locate existing monuments as required by WAC 332-120-030 as follows:

(2) Any person, corporation, association, department, or subdivision of the state, county or municipality responsible for an activity that may cause a survey monument to be removed or destroyed shall be responsible for ensuring that the original survey point is perpetuated. It shall be the responsibility of the governmental agency or others performing construction work or other activity (including road or street resurfacing projects) to adequately search the records and the physical area of the proposed construction work or other activity for the purpose of locating and referencing any known or existing survey monuments.

1450.02 References

“Engineers and Land Surveyors,” RCW 18.43
“Surveys — Recording,” RCW 58.09
“State Agency for Surveys and Maps — Fees,” RCW 58.24
“Survey Monuments—Removal or Destruction,” WAC 332-120
“Minimum Standards for Land Boundary Surveys and Geodetic Control Surveys and Guidelines for the Preparation of Land Descriptions,” WAC 332-130

1450.03 Definitions

monument, as defined for this chapter, is any physical object or structure which marks or references a survey point. This includes a point of curvature (P.C.), a point of tangency (P.T.), a property corner, a section corner, a General Land Office (GLO) survey point, a Bureau of Land
Management (BLM) survey point, and any other permanent reference set by a governmental agency or private surveyor.

**removal or destruction** the physical disturbance or covering of a monument such that the survey point is no longer visible or readily accessible.

### 1450.04 Control Monuments

Horizontal and vertical control monuments are permanent references required for the establishment of project coordinates tied to a state plane and elevations tied to a standard vertical datum. By establishing and recording permanent control monuments, the department eliminates duplication of survey work and contributes to the body of public records.

Horizontal and vertical control monuments are required for highway projects requiring the location of existing or proposed alignment or right of way limits. Monuments set by other agencies may be used if within two kilometers (1.24 miles) of the project and the required datum and accuracy were used. To omit monumentation when it is impractical, a variance must be sought from the State Survey Support Engineer.

When control monuments are required for a given project, either show the existing and proposed control monuments on the contract plans or include an approved variance in the design report.

For horizontal control:
- Use a minimum of second order, Class II procedures as defined in the *Highway Surveying Manual* (M 22-97).
- Provide two monuments near the beginning of the project.
- Provide two monuments near the end of the project.
- Provide a pair of monuments at about five kilometer (or 3-mile) intervals throughout the length of the project.

For vertical control:
- Use at least third order procedures within project limits as defined in the *Highway Surveying Manual*.
- Provide vertical control throughout the length of the project. Desirable spacing is at or near each milepost or every other kilometer. Maximum spacing is five kilometers (3.11 miles) apart.

All control monuments that are established, reestablished, or reset must be filed with the county engineer and DNR. Submit a Monumentation Map that has been signed by the supervising, licensed, professional engineer, or land surveyor (or, if the monument is not used to reference right of way or land corners, submit a Record of Survey Mark).

### 1450.05 Alignment Monuments

Alignment monuments are permanent references required for the establishment or reestablishment of the highway and its right of way. Generally, highway and ramp center line P.C.s and P.T.s are monumented. Establishment, reestablishment, or resetting of alignment monuments is required on the following highway projects:

- New highway alignment projects.
- Highway realignment projects involving new right of way. (Monuments are only required for the realigned highway section.)
- Highway projects where alignment monuments already exist.

Before an existing alignment monument is reestablished or reset, a DNR permit is required.

All alignment monuments that are established, reestablished or reset must be filed with the appropriate county engineer and DNR. A copy of a Monumentation Map is filed with the county engineer of the county in which the monument is located and the original is sent to the Olympia Service Center Right of Way Plans Branch. The Olympia Service Center will forward a copy to DNR for their records.
1450.06 Property Corners
A new property corner monument will be provided where an existing recorded monument has been invalidated as a direct result of a right of way purchase by the department. The new property corner monument shall be set by or under the direct supervision of a licensed professional land surveyor. The licensed professional land surveyor must record the survey with the county auditor and send copies to DNR and the Headquarters (HQ) Right of Way Plans Branch.

1450.07 Other Monuments
A DNR permit is required before any monument may be removed or destroyed.

Existing section corners and BLM or GLO monuments impacted by a project shall be reset to perpetuate their existence. After completing the work, a Land Corner Record is required.

Other permanent monuments established by any other governmental agency must not be disturbed until the agency has been contacted to determine specific requirements for the monument. If assistance is needed to identify a monument, contact the Headquarters (HQ) Geographic Services Office.

Resetting monuments must be done by or under the direct supervision of a licensed professional engineer or a licensed professional land surveyor. A copy of a Monumentation Map is filed with the county engineer of the county in which the monument is located and the original is sent to the HQ Right of Way Plans Branch. The HQ Right of Way Plans Branch will forward a copy to DNR for their records.

1450.08 Documentation
A list of the documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/

1450.09 Filing Requirements
(1) DNR Permit
When a DNR permit is required, use the application form shown in Figure 1450-2a. The completed application must be signed by a licensed professional engineer or a licensed professional land surveyor and submitted to DNR.

Monumentation work cannot be done until DNR has approved the permit. Verbal permission may be granted by DNR pending the issuance of a written permit.

After resetting the monument, the survey method used must be filed with DNR using the completion report form shown in Figure 1450-2b. The form must be signed by a licensed professional engineer or a licensed professional land surveyor.

(2) Monumentation Map
When a Monumentation Map is required, a plan sheet is prepared. Generally, the plan sheet is based on a right of way plan obtained from the HQ Right of Way Plans Branch. A Monumentation Map contains a description of all new and existing monuments indicating their kind, size, and location. In addition, it must contain the seal and signature of a licensed professional engineer or a licensed professional land surveyor. See the Plans Preparation Manual.

A copy of a Monumentation Map is filed with the county engineer of the county in which the monument is located and the original is sent to the HQ Right of Way Plans Branch. Headquarters will forward a copy to DNR for their records.

(3) Land Corner Record
When a Land Corner Record is required, use the forms shown in Figures 1450-3a and 3b. The completed forms must be signed and stamped by a licensed professional engineer or a licensed professional land surveyor and submitted to the county auditor for the county in which the monument is located. Copies are sent to DNR and the HQ Right of Way Plans Branch.
<table>
<thead>
<tr>
<th><strong>SET NEW</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>WSDOT Control Monument</strong></td>
</tr>
<tr>
<td><strong>Before:</strong> No permit required.</td>
</tr>
<tr>
<td><strong>After:</strong> File a copy of a Monumentation Map with the county engineer. Send the original to the HQ R/W Plans Branch.</td>
</tr>
<tr>
<td><strong>Alignment Monument</strong></td>
</tr>
<tr>
<td><strong>Before:</strong> No permits required.</td>
</tr>
<tr>
<td><strong>After:</strong> File a copy of a Monumentation Map with the county engineer. Send the original to the HQ R/W Plans Branch.</td>
</tr>
<tr>
<td><strong>Property Corner Monument</strong></td>
</tr>
<tr>
<td><strong>Before:</strong> Engage a licensed professional land surveyor.</td>
</tr>
<tr>
<td><strong>After:</strong> Licensed professional land surveyor files Record of Survey with county auditor and DNR and send a copy to the HQ R/W Plans Branch.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th><strong>DISTURB EXISTING</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Control Monument</strong></td>
</tr>
<tr>
<td><strong>Before:</strong> Obtain DNR permit.</td>
</tr>
<tr>
<td><strong>After:</strong> File a copy of a Monumentation Map with the county engineer. Send the original to the HQ R/W Plans Branch.</td>
</tr>
<tr>
<td><strong>Alignment Monument</strong></td>
</tr>
<tr>
<td><strong>Before:</strong> Obtain DNR permit.</td>
</tr>
<tr>
<td><strong>After:</strong> File a copy of a Monumentation Map with the county engineer. Send the original to the OSC R/W Plans Branch.</td>
</tr>
<tr>
<td><strong>Section Corner, BLM, or GLO Monument</strong></td>
</tr>
<tr>
<td><strong>Before:</strong> Obtain DNR permit.</td>
</tr>
<tr>
<td><strong>After:</strong> File Land Corner Record with the county auditor and DNR and send a copy to the HQ R/W Plans Branch.</td>
</tr>
<tr>
<td><strong>All Other Monuments</strong></td>
</tr>
<tr>
<td><strong>Before:</strong></td>
</tr>
<tr>
<td>• Obtain DNR permit.</td>
</tr>
<tr>
<td>• Contact governmental agency.</td>
</tr>
<tr>
<td><strong>After:</strong> File a copy of a Monumentation Map with the county engineer. Send the original to the HQ R/W Plans Branch.</td>
</tr>
</tbody>
</table>

*Property corner monuments must be filed within 90 days of establishment, reestablishment, or restoration.

Monument Documentation Summary
Figure 1450-1
APPLICATION FOR PERMIT
TO REMOVE OR DESTROY
A SURVEY MONUMENT

APPLICANT INFORMATION:

NAME: __________________________

COMPANY OR AGENCY NAME AND ADDRESS:

I estimate that this work will be finished by (date) __________.

I request a variance from the requirement to reference to the Washington Coordinate System. (Please provide your justification in the space below.)

The variance request is ___ approved; ___ not approved. (FOR DNR USE ONLY) Reason for not approving:

MULTIPLE MONUMENTS:

Check here if this form is being used for more than one monument. You must attach separate sheets showing the information required below for each monument affected. You must seal, sign and date each sheet.

INDEXING INFORMATION FOR AN INDIVIDUAL MONUMENT:

1) THE MONUMENT IS LOCATED IN: SEC_____ TWP_____ RGE_____ 1/4-1/4

2) ADDITIONAL IDENTIFIER: (e.g., BLM designation for the corner, street intersection, plat name, block, lot, etc.)

MONUMENT INFORMATION: Describe: 3) the monument/accessories found marking the position, 4) the temporary references set to remonument the position (include coordinates when applicable), and 5) the permanent monument(s) to be placed on completion (if a permanent witness monument(s) is set include the references to the original position).

SEAL/SIGNATURE/DATE SIGNED

(Form prescribed 2/94 by the Public Land Survey Office, Dept. of Natural Resources, pursuant to RCW 58.24.040 (B).)

DNR Permit Application

Figure 1450-2a
COMPLETION REPORT FOR MONUMENT REMOVAL OR DESTRUCTION

(TO BE COMPLETED AND SENT TO THE DNR AFTER THE WORK IS DONE.)

___ I have perpetuated the position(s) as per the detail shown on the application form.

______________________________
SEAL/SIGNATURE/DATE SIGNED

OR

___ I was unable to fulfill the plan as shown on the application form. Below is the detail of what I did do to perpetuate the original position(s). (If the application covered multiple monuments attach sheets providing the required information. Seal, sign and date each sheet.)

______________________________
SEAL/SIGNATURE/DATE SIGNED

DNR Completion Report Form
Figure 1450-2b
**LAND CORNER RECORD**

(THIS FORM PRESCRIBED BY THE PUBLIC LAND SURVEY OFFICE, DEPARTMENT OF NATURAL RESOURCES, PURSUANT TO RCW 58.09. ALPHA-NUMERIC INDEX DIAGRAM ON THE BACK.)

**CORNER INDEXING INFORMATION:**

<table>
<thead>
<tr>
<th>TWP</th>
<th>RGE</th>
<th>CORNER CODE</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

*(Willamette Meridian)*  *(See Instructions on back of LCR)*

**ADDITIONAL IDENTIFIER:** *(e.g., RLH designation for the corner, street intersection, plat name, block, lot, etc.)*

<table>
<thead>
<tr>
<th>COUNTY:</th>
<th>AUDITOR'S USE</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**LAND SURVEYOR INFORMATION:** *(or Public Officer as per RCW 58.09.080)*

This corner record correctly represents work performed by me or under my direction in conformance with the Survey Recording Act.

**COMPANY OR AGENCY:**

**ADDRESS:**

 SEAL/SIGNATURE/DATE

**WASHINGTON PLANE COORDINATES:**

<table>
<thead>
<tr>
<th>N:</th>
<th>E:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**ORDER:**

**ZONE:**

**DATE (Date of adjustment):**

**CORNER INFORMATION:**

Use the space below to provide the following information regarding the corner:

1. **Parliment Corner History.**
2. **Evidence Found at the Corner.**
3. **Corner Perambulation Information.**

Please title and number the parts of your discussion accordingly. If additional space is needed use the back. *(For 3, diagram the references. Also, provide the cross-reference to a map of record, if applicable, the surveyor's field book no./page no., and the date of work.) *(See the back of this form for the requirements of the Survey Recording Act.)*

**DATE OF FORM:** 2/02

---

**Land Corner Record**

*Figure 1450-3a*
**Land Corner Record**

*Figure 1450-3b*

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**Monumentation Design Manual**

Page 1450-8

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**Design Manual**

May 2001
Where the anticipated or existing right of way line has abrupt irregularities over short distances, coordinate with Maintenance and Real Estate Services personnel to dispose of the irregularities as excess property, where possible, and fence the final property line in a manner that is acceptable to Maintenance.

Where possible, preserve the natural assets of the surrounding area and minimize the number of fence types on any particular project.

(2) Limited Access Highways

On highways with limited access control, fencing is mandatory unless it has been established that such fencing may be deferred. Fencing is required between frontage roads and adjacent parking or pedestrian areas (such as at rest areas and flyer stops) and highway lanes or ramps unless other barriers are used to discourage access violations.

On new alignment in rural areas, fencing is not provided between the frontage road and abutting property unless the abutting property was enclosed prior to highway construction. Such fencing is normally part of the right of way negotiation.

Unless there is a possibility of access control violation, fencing installation may be deferred until needed at the following locations. (When in doubt, consult the Headquarters (HQ) Access and Hearings Engineer.)

- Areas where rough topography or dense vegetation provides a natural barrier.
- Along rivers or other natural bodies of water.
- In sagebrush country that is sparsely settled.
- In areas with high snowfall levels and sparse population.
- On long sections of undeveloped public or private lands not previously fenced.
(3) **Managed Access Highways**

Fencing is not required for managed access highways. When highway construction will destroy the fence of an abutting property owner, originally constructed on private property, the cost of such replacement fencing may be included in the right of way payment. When the fences of several property owners will be impacted, it may be cost-effective to replace the fences as part of the project.

If fencing is essential to safe operation of the highway, it will be constructed and maintained by the state. Examples of this are the separation of traveled highway lanes and adjacent facilities with parking or pedestrian areas such as rest areas and flyer stops.

(4) **Special Sites**

Fencing is often needed at special sites such as pit sites, stockpiles, borrow areas, and storm water detention facilities.

It is recommended that storm water detention facilities and wetland mitigation sites be fenced if all of the following conditions exist:

- The storm water detention facility or wetland mitigation site is outside highway right of way fencing.
- The slopes into the storm water detention facility or wetland mitigation site are 3H:1V or steeper.
- The storm water detention facility or wetland mitigation site is located near a school, park, trail, or other facility frequented by children not accompanied by an adult.

Fencing proposed at sites that will be outside WSDOT right of way requires that local ordinances be followed if they are more stringent than WSDOT’s.

Fencing is not installed around storm water detention ponds within right of way fencing.

Other special sites where fencing may be required are addressed in the following chapters:

- 1020 Bicycle Facilities
- 1025 Pedestrian Design Considerations
- 1120 Bridges

The type and configuration of the fence is determined by the requirements of each situation.

1460.04 **Fencing Types**

(1) **Chain Link**

Installation of chain link fence is appropriate for maximum protection against right of way encroachment on sections of high volume highways under the following conditions:

- Along an existing business district adjacent to a freeway.
- Between a freeway and an adjacent parallel city street.
- At locations where existing streets have been cut off by freeway construction.
- At industrial areas.
- At large residential developments.
- At military reservations.
- At schools and colleges.
- At recreational and athletic areas.
- At developed areas at the intersection of two limited access highways.
- At any other location where a barrier is needed to protect against pedestrian, bicyclist, or livestock encroachment in limited access areas.
- See Chapter 640 for roadway sections in rock cuts.

The Standard Plans contains details for the four approved types of chain link fence. The recommended uses for each type of fence are as follows:

(a) **Type 1.** A high fence for areas of intensified use, such as industrial areas, or school playgrounds. It is not to be used within the Design Clear Zone because the top rail of the fence is considered a hazard. (See Chapter 700.)
(b) **Type 3.** A high fence for use in suburban areas with limited existing development. It may be used within the Design Clear Zone.

(c) **Type 4.** A lower fence for special use, such as between the traveled highway lanes and a rest area or flyer stop, or as a rest area boundary fence if required by the development of the surrounding area. This fence may be used along a bike path or hiking trail to separate it from an adjacent roadway.

(d) **Type 6.** A lower fence used instead of Type 1 where it is deemed important not to obstruct the view toward or from areas adjacent to the highway. This fence is not to be used within the Design Clear Zone because the top rail of the fence is considered a hazard. (See Chapter 700.)

Coated galvanized chain link fence is available in various colors and may be considered in areas where aesthetic considerations are important. Coated ungalvanized chain link fence is not recommended.

**2) Wire Fencing**

The Standard Plans and Standard Specifications contain details for the two approved types of wire fence. The recommended uses for each type of fence are as follows:

(a) **Type 1.** This fence is used in urban and suburban areas where improvements along the right of way are infrequent and future development is not anticipated. It may also be used adjacent to livestock grazing areas. The lower portion of this fence is wire mesh and provides a barrier to children and small animals.

(b) **Type 2.** This fence is used in farming areas to limit highway crossings by farm vehicles to designated approaches: in irrigation districts to prevent ditch riders, maintenance personnel, and farmers from making unauthorized highway crossings; and where new alignment crosses parcels previously enclosed by barbed wire.

**3) Other Considerations**

Extremely tall fences (7 to 10 ft high) may be used in areas where there are exceptional hazards such as large concentrations of deer or elk. See the region’s Environmental Office and the *Roadside Manual* concerning wildlife management.

Metal fencing can interfere with airport traffic control radar. When locating fencing in the vicinity of an airport, contact the Federal Aviation Administration to determine if metal fence will create radar interference at the airport. If so, use nonmetallic fencing.

Do not straddle or obstruct surveying monuments.

**1460.05 Gates**

Keep the number of fence gates along limited access highways to a minimum. On limited access highways, all new gates must be approved as described in Chapter 1425, "Access Point Decision Report."

Usually such gates are necessary only to allow highway maintenance personnel and operating equipment to reach the freeway border areas without using the through-traffic roadway. Gates may be needed to provide access to utility supports, manholes, and the like, located within the right of way.

Use gates of the same type as the particular fence, and provide locks to deter unauthorized use.

In highly developed and landscaped areas where maintenance equipment is parked outside the fence, provide the double gate indicated in the Standard Plans.

Where continuous fencing is not provided on limited access highways, Type C approaches are normally gated and locked, with a short section of fence on both sides of the gate.

**1460.06 Procedure**

Fencing is included in the access report, in accordance with Chapter 1430, and the PS&E, in accordance with the *Plans Preparation Manual.*

**1460.07 Documentation**

A list of documents that are to be preserved [in the Design Documentation Package (DDP) or the Project File (PF)] is on the following website: http://www.wsdot.wa.gov/eesc/design/projectdev/
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