



# Facing an Asset Crisis

# Communicating the problem and raising needed resources





#### Purpose

- Describe how ODOT has dealt with a serious bridge asset crises during this decade
- Specifically describe how we communicated the problem and built support for the solution
- Use our experience to describe how to have your issue heard above the many





# **Five Key Steps**

- Document the problem
- Make the problem real
- Involve key stakeholders in verifying problem and identifying solutions
- Clearly identify delivery promises
- Make the problem heard above all others





#### **Step 1: Document the Problem**

"Make the reporting simple, but have all the details"







**Document the Problem** 

#### **OTIA III Timeline**

<b>DDOT:</b> Inspect bridges biennially or more often	2000 – Deterioration accelerates
Bridge Task Force: validate problem, emphasize corridors	June 2002
<b>ODOT:</b> Economic and Bridge Options Report	Draft: Nov 02 Final: Jan 03
<b>OTC - Governor - Legislature:</b> Select strategy to address problem	2003
<b>ODOT:</b> Develop implementation strategy. Implement. Track deterioration & priorities	2003-2010





**Document the Problem** 

#### Bridge Task Force Report – June 2002

Validated the bridge cracking program, identified that most bridges needed to be replaced, and focused ODOT on a corridor priority approach





#### **Oregon's Growing Bridge Crisis**

Bridges

- **1997** No emergency repairs, 42 load restrictions
- 2000 13 emergency repairs, 49 load restrictions
- 2001 18 emergency repairs, 68 load restrictions Identified reinforced concrete deck girder cracks
- 2003 140 of Oregon's bridges (5%) projected to be restricted by 2003

850 of Oregon's bridges (30%) projected to be restricted by 2010





**Document the Problem** 

#### **Posted/Cracked State Bridges - 2002**



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#### **Bridge Options Report – January 2003**

Explored the array of actions the OTC, Governor, and Legislature could take to understand and respond to the impacts of Oregon's decaying bridges





#### **Document the Problem**

#### **Report Content**

- Defined the problem (including economic and community impacts)
- Described relationship between bridges, freight, and Oregon's economy – an economic analysis
- Analyzed a range of options
- Supported a corridor approach
- Included detailed appendices







#### **Step 2: Make the Problem Real**

"Make the problem come to life by describing the scope and potential impacts"







# Case Study: The "Riddle Effect"

For 20 days in March 2001, the Oregon communities of Canyonville and Riddle, 30 minutes south of Roseburg, **experienced a surge in truck traffic unlike anything they had seen before**.

Ford's Bridge, an Interstate 5 (I-5) bridge several miles away, was closed for emergency repairs, and the **truck** 

detours ran through the main streets of these two towns of fewer than 1,500 people.

The streets and bridges of these two small communities were not built to handle the volume of large trucks, resulting in **safety concerns and infrastructure damage to city facilities**....





#### **Recent Bridge Emergencies**





#### **Investment Has Regional Implications**

- Bridge restrictions hurt businesses currently paying highest shipping costs
- Investment location has regional consequences
  - Rogue Valley/SW Oregon have bulk of cracked bridges
  - Central Oregon needs freight routes to reach markets
- Portland provides market or link to external markets for much of Oregon





#### **Livability Declines Without Investment**

- Bridge restrictions increase truck travel within:
  - Downtowns and neighborhoods
  - Restrictive roadway geometry
  - Oversize vehicle-restricted areas
  - Environmentally sensitive areas
- Truck travel on local roads increases:
  - Safety risks
  - Maintenance costs





#### Step 3: Involve Key Stakeholders in Verifying Problem & Solutions

"Secure buy-in from people who can support legislation by saying YES"













Involve Stakeholders

# Partnering Strengthens Bridge Programs

- OTIA III State Bridge Delivery program goals developed with direction from the Legislature and in partnership with:
  - External policy/technical stakeholders committee
  - Businesses
  - Transportation stakeholders
  - Association of Oregon Counties
  - League of Oregon Cities
- ODOT Bridge Oversight Committee







#### **<u>Result</u>: \$2.46 Billion Over 10 Years**

2003 Legislature increases funding for OTIA III

- **\$1.3 Billion:** state bridges creates OTIA III State Bridge Delivery Program
- \$300 Million: local bridges
- **\$361 Million:** maintenance and preservation for cities and counties
- \$500 Million: industrial access, large projects of significance. Federal earmarks and more





"Be specific, realistic, and develop measurements"





**ID Delivery Promises** 

# **Principles for OTIA III Implementation**

- Stimulate Oregon's economy
  - Provide an immediate boost to Oregon's economy and support construction industry jobs
- Engage Oregon's private sector
  - Create opportunities for local industries to hone their competitive edge
- Keep Oregon moving
  - Expedite delivery by using innovative delivery methods
  - Coordinate construction to minimize impacts to motorists and the trucking industry



**ID Delivery Promises** 

#### OTIA III State Bridge Delivery Program Goals





- Created a new unit within ODOT
  - OTIA III Bridge Delivery Unit
- Hired a program management firm
  - Program/design/construction management
  - ODOT involved in management decisions
- Incorporated context sensitive and sustainable solutions
- Developed programmatic permits



**ID Delivery Promises** 





"In this case: jobs, jobs, jobs"





# **Aging Bridges Threaten State Economy**

#### \$4.7 billion in needed bridge work identified

- Without bridge investment
  - Trucking industry adds more trips as loads are limited
  - 80,000 lb restriction affects 30% of truck tons shipped
  - 64,000 lb restriction affects 90% of truck tones shipped
- Economic influence
  - Negative impact on Oregon's economy up to \$122 billion by 2025
  - Potential loss of 88,000 jobs by 2025



#### Goods Moved by Heavy Trucks are Important for Oregon's Economy





#### Portland & Willamette Valley Areas Produce Most Goods Moved By Trucks





#### **Heavy Trucks Carry Many Commodities**



Source: ODOT Special Weighings Truck data; 1997 Oregon Commodity Flow Survey.





#### Questions

