Vision Statement
An efficient network of transportation facilities in the North Central Region is vital to moving people and goods. Transportation affects us all—our lives and livelihoods depend a great deal on a transportation system that offers opportunities for various choices and modes of travel. US 97 is a major regional and international corridor for tourism and recreation. And this is an important route for freight mobility. It connects the people and markets of eastern British Columbia with our North Central Region (NCR) and the east-west corridors of SR 20, US 2, and interstate I-90. To many extents our transportation facilities have been provided to meet the travel needs, but they were constructed to accommodate a population of the past. In order to ensure an efficient transportation system for the future, it is important to plan for the growth that continues to occur. This Route Development Plan (RDP) outlines a vision for the future development of US 97 in the North Central Region.

Study Limits
The study limits of this RDP include only that section of US 97 in the North Central Region. The Plan begins at the junction with SR 970, just north of Interstate 90, and ends at the International Border with British Columbia, Canada. The milepost limits are from MP 149.69 to MP 336.48. Where US 97 is coincident with US 2, the milepost numbering for US 2 is used. Where SR 20 is coincident with US 97, the milepost numbering for US 97 is used.

Plan Organization
Transportation data from many sources is brought together in the US 97 Route Development Plan and presented in a strip map format. The data is related to a specific location or a highway section within milepost limits, with mileposts shown to the nearest hundredth of a mile. To aid in placing the strip map data in a geographic context, aerial photographs and maps are included. At the top of each page, urban areas are represented by our most recent aerial photos, and rural areas are represented by parts of USGS quadrangle maps.
EXECUTIVE SUMMARY

Data Sources
Freight Tonnage Class……………… Freight and Goods Transportation System (FGTS)
Functional Class / Level of Development Washington State Pavement Management System (WSPMS)
Existing Conditions…………………. TRIPS: State Highway Log / Planning Report
Deficiencies / Future Needs………….. State Highway System Plan (HSP); Priority Array Tracking System (PATS); and Bridge Preservation Report.

Stakeholder Involvement
An internal North Central Region work group was formed including representation from Planning, Project Definition, Program Management, Construction, Traffic, Local Programs, and the Regional Administrator. The members met several times to focus the efforts of route development planning. Early on, the work group decided to phase the RDP process. Recent discussions have resulted in an amended focus.

Phase 1  Route Continuity; Collection of existing conditions; Existing and projected future; Measure of highway segment performance (ACR); Route deficiencies and identification of future needs;
Phase 2  Public Involvement in transportation decisions; Land use planning coordinated with transportation needs; and provide initial screening of environmental concerns.
The decision to phase the process was based on: 1) The need to first establish a Region transportation baseline; 2) The economics of time and money needed to produce Route Development Plans; 3) The process is not perfected. This Plan provides recommended improvement strategies to existing and future deficiencies of the transportation system in the US 97 corridor. Some of the future needs identified in this RDP, such as truck climbing lanes and 4 lane construction, are critical to ensure adequate operation of US 97.

**Highways of Statewide Significance**

Highways of statewide significance (HSS) are deemed essential public facilities under the Growth Management Act. House Bill HB 1487 requires that the State give higher priority to correcting deficiencies on those facilities classified as facilities of statewide significance. US 97 is classified by function as a Principal Arterial. As a result, the route is automatically designated an HSS route. Also, the US 97 corridor is an international route that connects eastern British Columbia with the major east-west route US 2 and the interstate route I-90 through the greater Wenatchee urban center.

**Conclusion**

Planning is an ongoing process and must be flexible in order to incorporate unforeseen trends. One of the long range goals of this plan is to integrate the Department of Transportation’s needs with the needs of cities, counties, the Colville Confederated Tribes, the traveling public, the trucking industry, North Central RTPO, and QUADCO. It is believed that this evolving RDP will provide the basis for discussion between the Department, Regional communities, and others, for integration of transportation needs.

This long range plan will provide guidance for development of the North Central Region’s program of projects as well as guiding the Region’s Development Services Team in defining developer impact mitigation measures. The Route Development Plan will be updated periodically to keep pace with changing transportation needs.
**Access Control:** Access control is established to preserve the safety and efficiency of specific highways and to preserve the public investment. Control of access is effected by acquiring rights of access from abutting property owners, and by selectively limiting approaches to the highway.

**Average Annual Daily Traffic (ADT):** The total traffic volume (both directions) that traveled over a highway segment during a one year period divided by the number of days in the year.

**Channelization:** The separation or regulation of conflicting traffic movements into defined lanes of travel to provide safe and efficient movement of vehicles and pedestrians.

**Directional Factor (%D):** Percentage of design hour volume flowing in the peak direction.

**Freight & Goods Transportation System (FGTS):** A statewide network and classification system of state highways, county roads and city streets that carry freight. Routes are classified by total tonnage of freight carried per year:
- T-1: Over 0.5 million tons
- T-2: 0.5 million to 1 million
- T-3: 1 million to 2 million
- T-4: 2 million to 5 million
- T-5: Over 5 million

**Functional Class:** The WSDOT was directed by RCW 47.05.021 to subdivide all state highways, other than National System of Interstate and Defense Highways, into three Functional Classifications: Principal Arterials; Minor Arterials; and Collectors. The objective of functional classification is to define appropriate purposes of various highways in providing service and influencing development.

**High Accident Corridor (HAC):** A highway corridor one mile or greater in length where a five year analysis of collision history indicates that the section has higher than average collision and severity factors.

**Highways of Statewide Significance (HSS):** 1998, the Legislature passed and the Governor signed HB 1487. This approved legislation requires the Transportation Commission to give higher priority for correcting deficiencies on those facilities classified as facilities of statewide significance.

**K Factor (%K):** Design hour volume as a percentage of Average Daily Traffic (ADT).

**Left Turn Lane (LTL):** One way storage lane for vehicles turning left from one roadway onto another.

**Level of Development:** Level of Development represents levels of improvements that were applicable to various sections of highway under normal conditions. In this concept, the state highways were categorized into three improvement levels:
- Design Standards Level: 3-R (Resurfacing, Restoration, and Rehabilitation); and Maintain Structural Integrity and Operational Safety. US 97 was constructed to Standards that preserved and extended the service life of the highway and improved highway safety but which did not necessarily increase highway capacity. The Level of Development concept was updated in August 1995 to a Design Matrix process.

**Level Of Service (LOS):** A qualitative measure that incorporates the collective factors of speed, travel time, traffic interruptions, freedom to maneuver, safety, driving comfort and convenience, and operating costs provided by a highway facility under a particular volume condition. Six levels of congestion are given designations from “A” to “F,” with LOS “A” representing the best conditions, and LOS “C” and “D” representing the minimum acceptable quality of service on rural and urban facilities.

**Metropolitan Planning Organization (MPO):** The agency designated by the Governor (or governors in multi-state areas) to administer the federally required transportation planning process in a metropolitan area. An MPO must be in place in every urbanized area over 50,000 population. The MPO is responsible for the 20-year long-range plan and the Transportation Improvement Program.

**Milepost:** A state highway mile marker. State highway mileposts begin at zero on the southern terminus of a north/south route (odd numbered routes) and the western terminus of an east/west route (even numbered routes).

**National Highway System (NHS):** A system designated by Congress that contains all interstate routes, a large percentage of urban and rural principal arterials, and strategic highways and connectors. There are over 3000 miles of state highways that are NHS routes.
Regional Transportation Planning Organizations (RTPO): Authorized by the legislature in 1990 as part of the Growth Management Act. They are voluntary organizations with representatives from state and local governments to coordinate transportation planning activities within a region. The North Central RTPO is composed of Okanogan, Chelan, and Douglas Counties. QUADCO (Quad County) is composed of Adams; Grant, Lincoln, and Kittitas Counties.

Right Turn Pocket (RTP) and Right Turn Taper (RTT): Used at a minor intersection where a deceleration lane is not required and turning volumes indicate a need to offer an earlier exit to right-turning vehicles.

Wye Intersection (Y): An intersection with three legs in the general form of a “Y” and the angle between two legs is less than 60 degrees; Used for a one way diverge or merge operation.

WTP Travel Delay Methodology

Washington's Transportation Plan (WTP) is a strategic, twenty-year, transportation plan for the state. It is important because it is the decision tool that links state and regional transportation plans to provide strategic direction for transportation investments.

When people talk about their average travel or commute experiences, they normally consider how long it takes to go from point A to point B during various hours of the day. This perspective is easily understood. However it’s not the way transportation professionals talk about system performance. Nor is it the way decisions about improvements are made, whether it’s selecting among a range of alternative solutions or prioritizing investments.

The method described here for evaluating transportation system performance is being adopted as part of the state’s development of the Washington Transportation Plan (WTP). In 1999, the Washington State Transportation Commission adopted a congestion relief policy which underlies the development of the WTP. It says that the WTP should: “… improve travel time reliability and reduce travel delay for people and freight on the state highway system. These improvements should be measurable and noticeable to the public.”

Until recently, transportation professionals have relied on such measures as volume-to-capacity (V/C) and level of service (LOS) to describe how well or poorly roadways operate. These measures have proven useful before when evaluating roadway deficiencies and potential solutions. However, V/C and LOS do not convey the duration and extent of congestion. Knowing these shortcomings, other measures are needed to gauge the effectiveness of transportation programs in meeting the objectives of the congestion relief policy.

The delay methodology uses the concept of an ACR value to describe system performance of a roadway segment. The ACR value is the “AADT/C Ratio” (ACR) of a roadway segment. The annual average daily traffic (AADT), expressed in vehicles per day, is divided by the roadway segment capacity (C). Roadway capacity is the maximum number of vehicles it is capable of serving, expressed in vehicles per hour. The resulting value represents the average vehicle demand and duration of congested conditions on a roadway segment.
**WTP Travel Delay Methodology**

The ACR values shown in the table on this page are deficiency thresholds for urban and rural roadways. Compared to traditional technical measures, the thresholds equate to LOS “D” operation in urban areas and LOS “C” in rural areas. A deficient segment is one whose ACR value equals or is greater than the ACR threshold. Otherwise, the segment is considered not deficient. Delay is defined as any time when the travel speed falls below the free flow speed. Free flow speeds are noted in the table shown on this page.

<table>
<thead>
<tr>
<th>URBAN ACR Threshold = 10</th>
<th>(Base) Free Flow Speed</th>
<th>Minimum Operating Speed Considered Acceptable</th>
<th>No. of Hours when Average Speeds are below Free Flow Speed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Freeway-type Facility</td>
<td>60 mph</td>
<td>42 mph</td>
<td>7</td>
</tr>
<tr>
<td>Arterial</td>
<td>40 mph</td>
<td>18 mph</td>
<td>7</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>RURAL ACR Threshold = 6</th>
<th>(Base) Free Flow Speed</th>
<th>Minimum Operating Speed Considered Acceptable</th>
<th>No. of Hours when Average Speeds are below Free Flow Speed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Freeway-type Facility</td>
<td>60 mph</td>
<td>57 mph</td>
<td>7</td>
</tr>
<tr>
<td>Arterial</td>
<td>40 mph</td>
<td>23 mph</td>
<td>7</td>
</tr>
</tbody>
</table>

WSDOT will use this methodology to identify and compare deficiencies among corridors of statewide significance. Once identified, the deficient corridors will be evaluated using such measures as per-person-delay and/or number of hours of congestion, among others. The same delay program will be used to test the effectiveness of a solution or a number of actions.

This same methodology can be used by MPOs and RTPOs to evaluate deficiencies and solutions for regionally significant corridors.

All deficient statewide corridors and regional corridors will be compiled into a statewide list. Decisions about which corridors the State will invest in can then be made based on the relative levels of deficiencies or needs, as well as the cost effectiveness of solutions.

The new Washington Transportation Plan will be a truly strategic program of state investments for corridors that are the most critical for the state’s long term economic, environmental, and community interests.

The North Central Region Planning Department welcomes your comments and input on this and future *Route Development Plans (RDP)*. Please contact us at:

Washington State Department of Transportation  
NORTH CENTRAL REGION  
Planning Department  
P. O. Box 98  
Wenatchee, WA 98807-0098  
(509) 667-2907 or (509) 667-2906